

STATE OF MINNESOTA
DEPARTMENT OF AGRICULTURE

IN THE MATTER OF THE PROPOSED)
AMENDMENTS TO THE RULES OF THE)
DEPARTMENT OF AGRICULTURE)
GOVERNING THE CANDLING AND)
GRADING OF EGGS (Chapter 18:)
AGR 388-417))

STATEMENT OF NEED
AND REASONABLENESS

I. INTRODUCTION

The subject of this rulemaking is the proposed adoption by the Minnesota Department of Agriculture of amendments to rules governing the candling and grading of eggs. These amendments are proposed for adoption pursuant to Minnesota Statutes sections 29.23 and 29.27 (1980), which authorize the Department to adopt standards for eggs in inter-state commerce and to establish regulations for candling, grading, cleaning, purchasing and selling eggs for the purpose of protecting the public health.

Rulemaking on the proposed amendments to the rules was authorized by the Department on June 21, 1982. Prior to the authorization of rulemaking, the Department found that the proposed amendments to the rules are noncontroversial in nature due to the prior adoption of similar federal standards and due to consultations with the industry group that would be most affected.

Because of the noncontroversial nature of these rules, the Department directed that the rulemaking proceedings be conducted in accordance with the statutory provisions governing the adoption of noncontroversial rules, Minnesota Statutes, Section 15.0412, Subd. 4h (1981 Supp.). Accordingly, the rulemaking proceedings on the proposed amendments to the rules are governed by that statute and no hearing will be conducted on the proposed amendments unless, on or before August 4, 1982, seven or more persons submit

to the Department a written request for such hearing.

In accordance with the requirements of Minnesota Statutes, section 15.0412, Subd. 4h (1981 Supp.), this document, the Statement of Need and Reasonableness, was prepared and completed prior to the dates that the proposed amendments to the rules was noticed in the State Register.

The discussion provided in this statement is divided into the following parts:

Part II. General Overview

Part III. Need for and Reasonableness of the Proposed Amendments to the Rules

II. GENERAL OVERVIEW

A. History of Federal Revisions in Egg Grades

In order to understand the need for and reasonableness of specific portions of the proposed rules, it will be useful to have a general understanding of the importance of the egg industry in Minnesota and its dependence on the federal egg grading standards which provided the principal incentive for proposing these amendments to the rules.

Minnesota is the eleventh largest producer of eggs in the United States, ranking behind one western, one mid-Atlantic, six southern and two other mid-western states. In 1980, Minnesota hens laid an average of 187 million eggs per month, totaling 2.2 billion eggs for the year. Not all of this production can be used in Minnesota, and so inter-state commerce in Minnesota eggs is very important to the economic well-being of individual egg producers and processors as well as contributing to the overall economic well-being of the state. In order for Minnesota eggs to be able to move in inter-state commerce,

federal standards have to be met.

The federal standards upon which these rules are based were adopted on October 1, 1981. The federal changes were proposed after a USDA study of 125 retail food outlets revealed that about one-third of Grades AA and A cartoned eggs had eggs which exceeded tolerance levels set for grades at destination in 1967. The federal document argued that this tolerance level was probably in error even when instituted in 1967 due to an inaccurate assessment of what were reasonable tolerance levels under normal egg production and marketing practices. The federal standards finally adopted included lower tolerance levels for checks, leakers and loss eggs in Grades AA, A and B to reflect changes that occur in eggs during normal handling and marketing.

A survey of Minnesota retail outlets conducted by the Department in August, 1980, when the revision of the federal standards was first proposed revealed results analogous to the federal findings. In approximately 50 separate state inspections, only 35% of the eggs investigated were in compliance with the requirements set for the state's destination grading (which was itself based on the 1967 federal standards.) Based on these findings, revision of Minnesota's egg grading standards also seemed necessary so that producers and packers would not suffer undue hardship because of enforcement of stricter state standards. At the same time, the federal document argues that the difference for consumers and public health would not be discernible.

B. Format of the Proposed Amendments to the Rules

The proposed amendments to the rules are set forth in the following manner: purpose and authority; definitions; candling procedures; storage and refrigeration procedures; egg cleaning procedures; candling and grading

records requirements; requirements for Minnesota purchase and consumer grades of eggs; container and packaging requirements; manner of identifying eggs; standards for Minnesota purchase and consumer grades of eggs; requirements for invoices; labeling and advertising provisions; coding and dating eggs; and use of the word "fresh."

III. NEED FOR AND REASONABLENESS OF EACH OF THE PROPOSED AMENDMENTS TO THE RULES

The need for and reasonableness of each of the proposed amendments to the rules governing the candling and grading of eggs follows. The proposed amendments have been divided into the following five categories: general provisions, adoption of federal standards, adoption of state standards, clarification of procedures and language, and repealed rules.

Additionally, attached to this document are the following documents related to the federal standards:

Attachment A - "Regulations Governing the Grading of Shell Eggs and United States Standards, Grades and Weight Classes for Shell Eggs" (7 CFR Part 2856). Effective December 26, 1978.

Attachment B - USDA-FSQS, "Advance Notice of Proposed Rulemaking." Dated May 27, 1980.

Attachment C - USDA-AMS, "Revision of Shell Egg Standards and Grades." (Final rule), Effective October 1, 1981. (Reprinted from Federal Register, Vol. 46, No. 149, August 4, 1981, pages 39566-39573.)

A. General Provisions

3 MCAR S 1.0388

This rule sets forth the purpose of these rules governing the candling and grading of shell eggs and the authority by which the commissioner proposes the adoption of the amendments to the rules. The statement of purpose is necessary to clarify for readers and users of the rules the statutory directive to the commissioner to protect the public health and safety as found in Minn. Stat., section 29.27. That same section of the statutes grants the commissioner authority to promulgate rules for this purpose, and Minn. Stat., section 29.23 grants the commissioner power to adopt rules incorporating standards for grades, weight classes and quality fixed by the Secretary of the U.S. Department of Agriculture for the purpose of governing the inter-state trade of Minnesota eggs.

3 MCAR S 1.0389

This rule sets forth the definitions of terms used in the rules which are necessary to clarify meanings for readers and users of the rules. They are reasonable terms because they are terms familiar in the egg industry. In the current rules, only AGR 404 contains definitions, and those have been incorporated under "adulterated" or "inedible" eggs in this rule. Many of the other definitions were incorporated from Minnesota Statutes or from the federal regulations so as to be accessible as references. Two definitions are particularly necessary. The definition for "grading" at "origin" or "destination" is necessary because federal standards are different at the different locations. Previously, eggs were graded in Minnesota on a "destination" basis both at origin (the processing plant) and at destination (the retail store.) This was the practice because these were very few differences in grade requirements for inspection at the plants or at the stores. The federal regulations now include certain requirements for origin grading and more disparate requirements for destination grading. Thus, the definition clarifies the location of the grading and is a necessary cross reference for 3 MCAR S 1.0398 B.

The definition of "dealer" is necessary because it clarifies who are the individuals subject to the provisions of these rules. The current rules contain the term, but this inclusion here clarifies that dealers are either those licensed as food handlers by the Department and subject to the inspection services, training and fees of Minn. Stat. section 29.22 as well as egg producers who sell eggs off their own premises. This second definition for "dealer" is necessary because in the administrative experience of the Department it has become apparent that some producers are selling unsavory and unhealthy eggs to nursing homes in many instances, and thus, the public's health and safety are endangered. It is reasonable that such producers be included as dealers because while Minn. Stat., section 29.235 (1980) provides that a producer may sell Grade C eggs on his premises directly to a household consumer for the consumer's own personal use, and Minn. Stat.

section 29.21 exempts producers who sell eggs produced on a farm occupied and cultivated by them from the definition of "persons" covered by Minn. Stat. sections 29.21 - 29.28, it is the Department's interpretation of legislative intent that these two sections of the law together do not exempt producers who sell eggs off their premises from the requirements of the law. Thus, the Department maintains that producers who sell eggs off their premises should not be exempt from the requirements for dealers outlined in these rules, which are adopted pursuant to that law.

The definitions for "checks", "dirties", "incubator rejects", "leakers", "loss", or "restricted eggs" are necessary as references for readers and users of the rules, and are reasonable because they are the same as definitions found in the federal regulations.

B. Adoption of Federal Standards

3 MCAR S 1.0392

Several proposed amendments set forth in this rule are clarifications of language made by the Office of the Revisor of Statutes, but there are also four substantive changes. The first such change, in D.3., contains a change from two parts of iron per million (PPM) to 5 PPM of iron as an allowable tolerance for the water used in washing eggs. This is a necessary and reasonable change because this is the tolerance permitted under the federal regulations amended in 1978. The state regulation was not changed pursuant to this federal change in 1978 because there were not sufficient differences in other amended federal standards to warrant the state process. Because of more extensive amendments this time, it is necessary and reasonable that it be included. The tolerance of 5 PPM was determined by federal and state authorities to be equally effective in the egg cleaning process, thus the less strict tolerance of 5 PPM was permitted and the public health is unaffected by the change. (Attachment A)

The second substantive change appears in D.5. Submersion of eggs is no longer permitted for washing and a continuous flow of water is required because the shells of the eggs are porous and pathogens in the water may soak through the shells and contaminate the eggs. This change was also made to reflect the change in the federal regulations. The third substantive change in this rule, in D.6., was the elimination of the word "poultry" in the title of the U.S. Department of Agriculture's list of chemical compounds. This change reflects the fact that USDA took the word out of its title for the list. The fourth substantive change appears in D.7. It reduces the lower level of the tolerance for chlorine or its equivalent from 100 PPM to 50 PPM. This change is made because administrative experience revealed that the higher tolerance of chlorine and chlorine equivalents was causing skin rashes and more serious complications in employees of egg processing plants who were especially sensitive to such compounds. The lower level is equally effective against pathogens that might be found on eggs, but it is less detrimental to these handlers of eggs. This change also reflects a change in the federal regulations.

Since these last three proposed amendments reflect changes in the 1981 federal regulations, the justifying statements for them can be found in the federal statement of need and reasonableness, which is attached. (Appendix B)

3 MCAR S 1.0394

3 MCAR S 1.0395

These rules are provided to clarify and cross-reference the federal quality standards for purchase and consumer grades proposed for adoption by the commissioner and stated in 3 MCAR S 1.0398. There are only minor language changes in these two rules made by the Office of the Revisor of Statutes.

3 MCAR S 1.0398 A.1-3., B. and C.

These sections of this rule set forth the standards for quality for shell eggs adopted by the Secretary of the United States Department of Agriculture in October, 1981, for Grades AA, A and B. (Attachment C) These new quality standards include the elimination of Grade C quality eggs and several other weight, tolerance and size changes. The statement of need for these federal changes generated by the USDA Secretary is attached in Appendix A. In general, these changes reflect changes in technical capacity in the egg producing and processing industry. A major change was the distinction between "origin grading" and "destination grading", discussed at 3 MCAR S 1.0389.

It is necessary that Minnesota adopt these federal standards because the state is in the position of being a net exporter of eggs, and in order for Minnesota producers to be able to sell their eggs in other states, the eggs must be able to meet quality standards set by the federal agency which is empowered to provide egg standards for inter-state commerce. Thus, adoption of the federal standards is necessary from the standpoint of the state's inter-state trade in eggs. It is also reasonable to accept these standards in Minnesota so that egg dealers will not be subject to either more or less stringent requirements for the production or processing of eggs than their market competitors in other states. Less stringent requirements might create unfair advantage for Minnesota dealers and more stringent requirements might provide unfair disadvantage to Minnesota dealers. To eliminate the possibility of either advantage or disadvantage to Minnesota dealers, then, it is reasonable to adopt the federal standards.

Further, it is necessary and reasonable that these federal standards become the standards for Minnesota purchase and consumer grades of eggs, as indicated in 3 MCAR SS 1.0394 and 1.0395 so that the egg industry will not have to meet two sets of standards, one each for intra-state and inter-state trade. Such dual standards would provide an undue hardship for industry because of the cost factor involved in meeting different standards for different markets.

Additionally, it would place an additional and impossible administrative burden on the Department if it were required to enforce two different standards. Thus, the federal standards for inter-state trade as proposed for adoption by the commissioner pursuant to Minn. Stat., section 29.23, are also proposed as Minnesota standards for intra-state trade, pursuant to Minnesota Statutes, section 29.27.

3 MCAR S 1.0404

Some of the changes in this rule are clarifications of language made by the Office of the Revisor of Statutes, but there are two substantive changes. The first is the new language that includes Grades AA and B as eggs that can be labeled as "fresh". This addition is necessary to be consistent with the new federal regulations which state that "fresh" must apply to all consumer grades of eggs, including Grades AA, A and B, otherwise the graded eggs cannot be considered as "consumer" grades. The second substantive change is the definition of "fresh" as being "less than 31 days old." This change is also necessary to conform to new federal regulations which define the freshness time frame.

Both these amendments which adopt the federal standards are reasonable because they will facilitate the movement of Minnesota eggs into inter-state markets. Were different standards to exist, such trade would be hampered and industry processors and shippers would be at a disadvantage with respect to outstate competitors.

C. Adoption of State Standards

3 MCAR S 1.0398 A.4.

This section of the rule is proposed for adoption because no previous federal or state regulation covers these particular cases of egg use in manufacturing or in restaurants, nursing homes, schools or similar organizations which prepare or serve food for human consumption. This provision is necessary because in the Department's administrative experience it has been the case that in certain food preparation establishments temperatures used in food preparation have not been sufficient to eliminate pathogenic organisms which have been present on or in eggs of less than B quality. Thus, serious cases of food poisoning have resulted from meringues or hollandaise sauces prepared with eggs of insufficient quality. For those reasons, this standard is necessary.

The provision is also reasonable because it will not mean undue hardship for such food establishments. Since there is no shortage of eggs in Minnesota, procuring eggs of B quality or better will not be a hardship for food

establishments. Where cost is a factor, in most cases the cost can be absorbed or passed on to consumers who would expect safety in their prepared foods and should be willing to pay for the quality.

3 MCAR S 1.0398 B.

One further note should be added about the proposed adoption of these federal standards for origin and destination grading in Minnesota. The federal standards in previous years had different standards for origin and destination grading but those were never incorporated into Minnesota's rules because the differences were so minor. Because the disparity between the two standards has become great due to these 1981 federal changes, it is necessary to adopt the federal standards for use in Minnesota. At the same time, it is reasonable to adopt state standards similar to the federal ones so that it would not mean undue hardship for industry for the reasons outlined above in 3 MCAR S 1.0398 A. 1.-3., B. and C.

D. Clarification of Procedures and Language

3 MCAR S 1.0390

This rule clarifies the procedures to be used in candling eggs; the only changes were language changes made by the Office of the Revisor of Statutes.

3 MCAR S 1.0391

This rule clarifies the procedures to be used in storing, refrigerating and transporting shell eggs. Proposed amendments are primarily clarifications in language made by the Office of the Revisor of Statutes. One substantive change is that trucks used to transport eggs should be sanitary. This is a necessary provision because eggs are not only temperature sensitive but they are also porous and can easily absorb unclean materials if shipped under insanitary environmental conditions. This is a necessary provision proposed in order to protect the public from contaminated eggs and reasonable because it will not mean undue hardship for shippers to clean their trucks.

3 MCAR S 1.0393

Several proposed amendments set forth in this rule are clarifications of language made by the Office of the Revisor of Statutes, but there are also two substantive changes. The first such change appears in A.8. It was part of the old rule, AGR 396, and is moved to this new place in the rules because "Grade C" no longer exists in the federal or proposed new state standards but the records of dirties and checks will still be required. Thus this part of the old rule has been moved into 3 MCAR S 1.0393, the rule regarding required records.

The second substantive proposed amendment is the elimination of requirements for the content of the bench record or remittance ticket. This is a necessary change because these requirements relate to economic considerations rather than quality standards for shell eggs, and responsibility for audits of these types of records now rests with another division of the Minnesota Department of Agriculture under the Wholesale Produce Dealers Law (Minnesota Statutes, Chapter 27) and thus the provision is no longer necessary nor reasonable in these rules.

3 MCAR S 1.0396

All the proposed amendments in this rule are clarifications of language made by the Office of the Revisor of Statutes.

3 MCAR S 1.0397

All the proposed amendments in this rule are clarifications of language made by the Office of the Revisor of Statutes.

3 MCAR S 1.0399

3 MCAR S 1.0400

3 MCAR S 1.0402

Most of the proposed amendments in these rules are clarifications of language made by the Office of the Revisor of Statutes, but the same substantive change appears in each. The word "person" is changed to "dealer" to cover instances of producers selling eggs off their own premises, as described in this document at 3 MCAR S 1.0389.

3 MCAR S 1.0401

All the proposed amendments in this rule are clarifications of language made by the Office of the Revisor of Statutes.

3 MCAR S 1.0403 A.

Some of the changes in this part of the rule are clarifications of language made by the Office of the Revisor of Statutes, but there are two substantive changes. The first such change was deletion of the reference to the quality controlled Grade AA program of the Department which was repealed in 1981. It is unreasonable to retain references to obsolete programs. The second substantive change is deletion of the reference to the code date guaranteeing grade when eggs are properly handled. The statement is ambiguous and meaningless. The temperature at which eggs are handled and refrigerated and the code date do not guarantee grade. Grades are determined on the basis of quality tolerances for air cells, blood spots, checks, dirties, leakers or loss eggs at origin or destination rather than on the basis of date or temperature.

Because the statement of "guarantee" is meaningless, it is unreasonable to retain it in the rules.

3 MCAR S 1.0403 B.

This entire section of this rule is new language. It is necessary to have language clarifying the two types of dates, the open or freshness date and the Julian date, for those who process and package eggs so that they understand the requirements for properly labeling the cartons in which eggs are packaged. It is also necessary from the standpoint of consumers that the freshness date, preceded by the words "sell by" or "use by", appear on the egg carton so that the consumer can be assured that the eggs being purchased are of the desired quality, freshness and longevity.

It is reasonable that these dates be included on the egg cartons because it does not create any hardship for packers of eggs to put dates easily understood by consumers on packages, and further, it enhances their reputation for providing good products when eggs are fairly labeled. Further, it is both necessary and reasonable from the standpoint of public health that the open or freshness date of eggs appear on their cartons so that consumers or other users of eggs such as manufacturers do not use eggs that are unfit for human consumption.

E. Repealed Rules

Two rules are proposed to be repealed in this revision of the rules also: AGR 402 and AGR 404.

Repeal of AGR 402 is proposed because the statute which authorized it originally Laws of 1957, Chapter 819, was repealed in 1973. It is unreasonable to retain rules whose authorizing statutes have been repealed.

Repeal of AGR 404 is proposed because the definitions were included under 3 MCAR S 1.0389 J., "inedible eggs."

REGULATIONS GOVERNING THE GRADING OF
SHELL EGGS AND UNITED STATES STANDARDS,
GRADES, AND WEIGHT CLASSES FOR SHELL EGGS

(7 CFR Part 2856)

EFFECTIVE DECEMBER 26, 1978

UNITED STATES DEPARTMENT OF AGRICULTURE
FOOD SAFETY AND QUALITY SERVICE
POULTRY AND DAIRY QUALITY DIVISION
WASHINGTON, D.C. 20250

FOREWORD

These regulations have been developed and are promulgated pursuant to the authorities contained in the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 et seq.). The voluntary USDA shell egg grading program operates under these regulations. The voluntary program provides for interested parties a national grading service based on official U.S. standards, grades, and weight classes, and minimum sanitary and operating requirements. The costs involved in furnishing this grading program are paid by the user of the service.

The grading program and the regulations establish a basis for quality and price relationship and enable more orderly marketing. Consumers can purchase officially graded product with the confidence of receiving quality in accordance with the official identification.

UNITED STATES DEPARTMENT OF AGRICULTURE
FOOD SAFETY AND QUALITY SERVICE
POULTRY AND DAIRY QUALITY DIVISION

**REGULATIONS GOVERNING THE GRADING OF SHELL EGGS AND UNITED STATES
STANDARDS, GRADES, AND WEIGHT CLASSES FOR SHELL EGGS**

(7 CFR Part 2856)

Washington, D.C. 20250

Title 7 — AGRICULTURE

Chapter XXVIII — Food Safety and Quality Service, Department of Agriculture
SUBCHAPTER C — REGULATIONS AND STANDARDS UNDER THE AGRICULTURAL MARKETING ACT OF 1946

PART 2856 — GRADING OF SHELL EGGS AND UNITED STATES STANDARDS, GRADES, AND WEIGHT CLASSES FOR SHELL EGGS

The regulations hereinafter promulgated are issued pursuant to authority contained in the Agricultural Marketing Act of 1946 (60 Stat. 1087; 7 U.S.C. 1621 et seq.).

The complete regulations with all amendments to date are as follows:

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AUTHORITY: Sec. 205, 60 Stat. 1090, as amended; 7 U.S.C. 1624.

Subpart A—Grading of Shell Eggs

DEFINITIONS

§ 2856.1 Meaning of words and terms defined.

For the purpose of the regulations in this part, words in the singular shall be deemed to import the plural and vice versa, as the case may demand, and unless the context otherwise requires, the following terms shall be construed, respectively, as follows:

"Act" means the applicable provisions of the Agricultural Marketing Act of 1946 (60 Stat. 1087; 7 U.S.C. 1621 et seq.), or any other act of Congress conferring like authority.

"Administrator" means the Administrator of the Food Safety and Quality Service of the Department or any other officer or employee of the Department to whom there has heretofore been delegated, or to whom there may hereafter be delegated the authority to act in his stead.

"Applicant" means an interested party who requests any grading service, appeal grading, or regrading with respect to any product.

"Cage mark" means any stain-type mark caused by an egg coming in contact with a material that imparts a rusty or blackish appearance to the shell.

"Case" means, when referring to containers, an egg case, as used in commercial practice in the United States, holding 30 dozens of shell eggs.

"Chief of the Grading Branch" means the Chief of the Poultry Grading Branch of the Poultry and Dairy Quality Division, Food Safety and Quality Service."

"Class" means any subdivision of a product based on essential physical characteristics that differentiate between major groups of the same kind, species, or method of processing.

"Condition" means any condition (including, but not being limited to, the state of preservation, cleanliness, soundness, wholesomeness, or fitness for human food) of any product which affects its merchantability.

"Department" means the United States Department of Agriculture.

"Eggs of current production" means shell eggs which have moved through usual marketing channels since the time they were laid and have not been held in refrigerated storage in excess of 30 days. "Refrigerator or storage eggs" means shell eggs which have been held under refrigeration for a period of more than 30 days.

"Grader" means any employee of the Department authorized by the Secretary, or any other person to whom a license has been issued by the Secretary, to investigate and certify, in accordance with the act and this part, to shippers of products and other interested parties the class, quality,

quantity, and condition of such products.

"Grading" or "grading service" means: (1) The act whereby a grader determines, according to the regulations in this part, the class, quality, quantity, or condition of any product by examining each unit thereof or each unit of the representative sample thereof drawn by a grader and issues a grading certificate with respect thereto, except that with respect to grading service performed on a resident basis the issuance of a grading certificate shall be pursuant to a request therefor by the applicant or the Service; (2) the act whereby the grader identifies, according to the regulations in this part, the graded product; (3) continuous supervision, in an official plant, of the handling or packaging of any product; and (4) any regrading or any appeal grading of a previously graded product.

"Grading certificate" means a statement, either written or printed, issued by a grader pursuant to the act and this part, relative to the class, quantity, quality, or condition of products.

"Holiday" or "legal holiday" shall mean the legal public holidays specified by the Congress in paragraph (a) of section 6103, title 5, of the United States Code.

"Interested party" means any person financially interested in a transaction involving any grading, appeal grading, or regrading of any product.

"National supervisor" means (1) the officer in charge of the shell egg grading service of the Food Safety and Quality Service, and (2) such other employees of the Service as may be designated by him.

"Nest run eggs" means eggs which are packed as they come from the production facilities without having been washed, sized and/or candled for quality, with the exception that some Checks, Dirties, or other obvious undergrades may have been removed.

"Office of grading" means the office of any grader.

"Official plant" means any plant in which the facilities and methods of operation therein have been found by the Administrator to be suitable and adequate for grading service in accordance with this part and in which grading service is carried on.

"Origin grading" is a grading which is performed other than where the eggs are retailed or consumed.

"Person" means any individual, partnership, association, business trust, corporation, or any organized group of persons, whether incorporated or not.

"Potable water" means water that has been approved by the State health authority or agency or laboratory acceptable to the Administrator as safe for drinking and suitable for food processing.

"Product" or "products" means shell

eggs of the domesticated chicken.

"Quality" means the inherent properties of any product which determine its relative degree of excellence.

"Quality assurance inspector" means any designated company employee authorized by the Secretary to supervise the labeling, dating, and lotting of officially graded shell eggs and to assure that such product is packaged under sanitary conditions, graded by authorized personnel, and maintained under proper inventory control until released by an employee of the Department.

"Regional director" means any employee of the Department in charge of the shell egg grading service in a designated geographical area.

"Regulations" means the provisions in this part.

"Sampling" means the act of taking samples of any product for grading.

"Secretary" means the Secretary of the Department or any other officer or employee of the Department to whom there has heretofore been delegated, or to whom there may hereafter be delegated, the authority to act in his stead.

"Service" means the Food Safety and Quality Service of the Department.

"Shell eggs" means shell eggs of domesticated chickens.

"Shell protected" means eggs which have had a protective covering such as oil applied to the shell surface. The product used shall be acceptable to the Food and Drug Administration.

§ 2856.2 Designation of official certificates, memoranda, marks, other identifications and devices for purposes of the Agricultural Marketing Act.

Subsection 203(h) of the Agricultural Marketing Act of 1946, as amended by Pub. L. 272, 84th Congress, provides criminal penalties for various specified offenses relating to official certificates, memoranda, marks or other identifications, and devices for making such marks or identifications, issued or authorized under section 203 of said act, and certain misrepresentations concerning the grading of agricultural products under said section. For the purposes of said subsection and the provisions in this part, the terms listed in this section shall have the respective meanings specified:

(a) "Official certificate" means any form of certification, either written or printed, used under this part to certify with respect to the sampling, class, grade, quality, size, quantity, or condition of products (including the compliance of products with applicable specifications).

(b) "Official memorandum" means any initial record of findings made by an authorized person in the process of

grading or sampling pursuant to this part, any processing or plant-operation report made by an authorized person in connection with grading or sampling under this part, and any report made by an authorized person of services performed pursuant to this part.

(c) "Official mark" means the grade mark and any other mark, or any variations in such marks approved by the Administrator and authorized to be affixed to any product, or affixed to or printed on the packaging material of any product, stating that the product was graded, or indicating the appropriate U.S. grade or condition of the product, or for the purpose of maintaining the identity of products graded under this part, including but not limited to, those set forth in § 2856.36.

(d) "Official identification" means any United States (U.S.) standard designation of class, grade, quality, size, quantity, or condition specified in this part or any symbol, stamp, label or seal indicating that the product has been officially graded and/or indicating the class, grade, quality, size, quantity, or condition of the product approved by the Administrator and authorized to be affixed to any product, or affixed to or printed on the packaging material of any product.

(e) "Official device" means a stamping appliance, branding device, stencil, printed label, or any other mechanically or manually operated tool that is approved by the Administrator for the purpose of applying any official mark or other identification to any product or the packaging material thereof.

ADMINISTRATION

§ 2856.3 Administration.

(a) The Administrator shall perform, for and under the supervision of the Secretary, such duties as the Secretary may require in the enforcement or administration of the provisions of the Act and this part. The Administrator is authorized to waive for limited periods any particular provisions of the regulations in this part to permit experimentation so that new procedures, equipment, and processing techniques may be tested to facilitate definite improvements and at the same time to determine full compliance with the spirit and intent of the regulations in this part. The Food Safety and Quality Service and its officers and employees shall not be liable in damages through acts of commission or omission in the administration of this part.

(b) The conduct of all services and the licensing of graders under these regulations shall be accomplished without discrimination as to race, color, religion, sex, or national origin.

GENERAL

§ 2856.4 Basis of grading service.

(a) Any grading service in accordance with the regulations in this part shall be for class, quality, quantity, or condition or any combination thereof. Grading service with respect to the determination of the quality of products shall be on the basis of the "United States Standards, Grades, and Weight Classes" as contained in Subpart C of this part. However, grading service may be rendered with respect to products which are bought and sold on the basis of institutional contract specifications or specifications of the applicant and such service, when approved by the Administrator, shall be rendered on the basis of such specifications. The supervision of packaging shall be in accordance with such instructions as may be approved or issued by the Administrator.

(b) Whenever grading service is performed on a representative sample basis, such sample shall be drawn and consist of not less than the minimum number of cases as indicated in the following table. A minimum of one hundred eggs shall be examined per sample case. For lots which consist of less than 1 case, a minimum of 50 eggs shall be examined. If the lot consists of less than 50 eggs, all eggs will be examined.

MINIMUM NUMBER OF CASES COMPRISING A REPRESENTATIVE SAMPLE

| Cases in lot | Cases in sample |
|-----------------------|-----------------|
| 1 case | 1 |
| 2 to 10, inclusive | 2 |
| 11 to 25, inclusive | 3 |
| 26 to 50, inclusive | 4 |
| 51 to 100, inclusive | 5 |
| 101 to 200, inclusive | 8 |
| 201 to 300, inclusive | 11 |
| 301 to 400, inclusive | 13 |
| 401 to 500, inclusive | 14 |
| 501 to 600, inclusive | 16 |

For each additional 50 cases, or fraction thereof, in excess of 600 cases, one additional case shall be included in the sample.

§ 2856.5 Accessibility and condition of product.

Each product for which grading service is requested shall be so conditioned and placed as to permit a proper determination of the class, quality, quantity, or condition of such product.

§ 2856.6 Supervision.

All grading service shall be subject to supervision at all times by the applicable State supervisor, regional director and national supervisor. Such service shall be rendered where the facilities and conditions are satisfactory for the conduct of the service and

the requisite graders are available. Whenever the supervisor of a grader has evidence that such grader incorrectly graded a product, such supervisor shall take such action as is necessary to correct the grading and to cause any improper grade marks which appear on the product or the containers thereof to be corrected prior to shipment of the product from the place of initial grading.

§ 2856.8 Other applicable regulations.

Compliance with the regulations in this part shall not excuse failure to comply with any other Federal, or any State, or municipal applicable laws or regulations.

LICENSED GRADERS

§ 2856.10 Who may be licensed.

(a) Except as otherwise provided in paragraph (c) of this section, any person who is a Federal or State employee, the employee of a local jurisdiction, or the employee of a cooperating agency possessing proper qualifications as determined by an examination for competency and who is to perform grading service under this part, may be licensed by the Secretary as a grader.

(b) All licenses issued by the Secretary shall be countersigned by the officer in charge of the poultry grading service of the Food Safety and Quality Service or any other designated officer of such Service.

(c) No person may be licensed to grade or sample any product in which he is financially interested.

§ 2856.11 Authorization to perform limited grading services.

Any person who is employed by any official plant and possesses proper qualifications, as determined by the Administrator, may be authorized to candle and grade eggs on the basis of the "U.S. Standards for Quality of Individual Shell Eggs," with respect to eggs purchased from producers or eggs to be packaged with official identification. In addition, such authorization may be granted to any qualified person to act as a "quality assurance inspector" in the packaging and grade labeling of products. No person to whom such authorization is granted shall have authority to issue any grading certificates, grading memoranda, or other official documents; and all eggs which are graded by any such person shall thereafter be check graded by a grader.

§ 2856.12 Suspension of license; revocation.

Pending final action by the Secretary, any person authorized to countersign a license to perform grading

service may, whenever he deems such action necessary to assure that any grading service is properly performed, suspend any license to perform grading service issued pursuant to this part, by giving notice of such suspension to the respective licensee, accompanied by a statement of the reasons therefor. Within 7 days after the receipt of the aforesaid notice and statement of reasons, the licensee may file an appeal in writing, with the Secretary, supported by any argument or evidence that he may wish to offer as to why his license should not be further suspended or revoked. After the expiration of the aforesaid 7-day period and consideration of such argument and evidence, the Secretary will take such action as he deems appropriate with respect to such suspension or revocation. When no appeal is filed within the prescribed 7 days, the license to perform grading service is revoked.

§ 2856.13 Cancellation of license.

Upon termination of his services as a grader, each licensee shall surrender his license immediately for cancellation.

§ 2856.14 Surrender of license.

Each license which is canceled, suspended, or has expired shall immediately be surrendered by the licensee to the office of grading serving the area in which he is located.

§ 2856.15 Political activity.

All graders are forbidden during the period of their respective appointments or licenses, to take an active part in political management or in political campaigns. Political activity in city, county, State, or national elections, whether primary or regular, or in behalf of any party or candidate, or any measure to be voted upon, is prohibited. This applies to all appointees, including, but not being limited to, temporary and cooperative employees, and employees on leave of absence with or without pay. Willful violation of this section will constitute grounds for dismissal in the case of appointees and revocation of licenses in the case of licensees.

§ 2856.16 Identification.

All graders shall each have in possession at all times, and present upon request, while on duty, the means of identification furnished by the Department to such person.

§ 2856.17 Facilities and equipment for graders.

Facilities and equipment to be furnished by the applicant for use of graders in performing service on a resi-

dent basis shall include (when deemed necessary) the following:

(a)(1) An accurate metal stem thermometer;

(2) Scales to weigh individual eggs, cartons of eggs, and bulk eggs. Test weights for each type scale used;

(3) An acceptable candling light.

(b) Furnished office space, a desk (equipped with a satisfactory locking device), and lockers or cabinets suitable for the protection and storage of official stamps and supplies. Such space and equipment must meet the approval of the National Supervisor.

(c) For eggs packed under §§ 2856.42 and 2856.43, an approved room or separate area for the breakout, adequate lighting, facilities for washing equipment, a breakout table, and a micrometer.

§ 2856.18 Schedule of operation of official plants.

Grading operating schedules for services performed pursuant to §§ 2856.52 and 2856.54 shall be requested in writing and be approved by the Administrator. Normal operating schedules for a full week consist of a continuous 8-hour period per day (excluding not to exceed 1 hour for lunch), 5 consecutive days per week, within the period of Monday through Saturday, for each shift required. Less than 8-hour schedules may be requested and will be approved if a grader is available. Sundays may not be approved in any tour of duty. Clock hours of daily operations need not be specified in the request, although as a condition of continued approval, the hours of operation shall be reasonably uniform from day to day. Graders are to be notified by management 1 day in advance of any change in the hours grading service is requested.

APPLICATION FOR GRADING

§ 2856.20 Who may obtain grading service.

An application for grading service may be made by any interested person, including, but not being limited to, the United States, any State, county, municipality, or common carrier, and any authorized agent of the foregoing.

§ 2856.21 How application for service may be made; conditions of service.

(a) *Noncontinuous grading service on a fee basis.* An application for any noncontinuous grading service on a fee basis may be made in any office of grading, or with any grader at or nearest the place where the service is desired. Such application may be made orally (in person or by telephone), in writing, or by telegraph. If the application for grading service is made orally, the office of grading or the grader with whom such application is

made, or the Administrator, may require that the application be confirmed in writing.

(b) *Continuous grading service on a resident basis or continuous grading service on a nonresident basis.* An application for continuous grading service on a resident basis or for continuous grading service on a nonresident basis must be made in writing on forms approved by the Administrator and filed with the Administrator. Such forms may be obtained at the national, regional, or State grading office. In making application, the applicant agrees to comply with the terms and conditions of the regulations (including, but not being limited to, such instructions governing grading of products as may be issued from time to time by the Administrator). No member of or Delegate to Congress or Resident Commissioner shall be admitted to any benefit that may arise from such service unless derived through service rendered a corporation for its general benefit.

§ 2856.22 Filing of application.

An application for grading or sampling of a specified lot of any product shall be regarded as filed only when made pursuant to this part.

§ 2856.23 Form of application.

Each application for grading or sampling a specified lot of any product shall include such information as may be required by the Administrator in regard to the product and the premises where such product is to be graded or sampled.

§ 2856.24 When application may be rejected.

An application for grading service may be rejected by the Administrator (a) whenever the applicant fails to meet the requirements of the regulations prescribing the conditions under which the service is made available; (b) whenever the product is owned by or located on the premises of a person currently denied the benefits of the act; (c) where any individual holding office or a responsible position with or having a substantial financial interest or share in the applicant is currently denied the benefits of the act or was responsible in whole or in part for the current denial of the benefits of the act to any person; (d) where the Administrator determines that the application is an attempt on the part of a person currently denied the benefits of the act to obtain grading services; (e) whenever the applicant fails to bring the plant facilities, and operating procedures into compliance with the regulations within a reasonable period of time; (f) notwithstanding any prior approval whenever, before

inauguration of service, the applicant fails to fulfill commitments concerning the inauguration of the service; (g) when it appears that to perform the services specified in this part would not be to the best interests of the public welfare or of the Government; or (h) when it appears to the Administrator that prior commitments of the Department necessitate rejection of the application. Each such applicant shall be promptly notified by registered mail of the reasons for the rejection. A written petition for reconsideration of such rejection may be filed by the applicant with the Administrator if postmarked or delivered within 10 days after the receipt of notice of the rejection. Such petition shall state specifically the errors alleged to have been made by the Administrator in rejecting the application. Within 20 days following the receipt of such a petition for reconsideration, the Administrator shall approve the application or notify the applicant by registered mail of the reasons for the rejection thereof.

§ 2856.25 When application may be withdrawn.

An application for grading service may be withdrawn by the applicant at any time before the service is performed upon payment, by the applicant, of all expenses incurred by the Service in connection with such application.

§ 2856.26 Authority of applicant.

Proof of the authority of any person applying for any grading service may be required at the discretion of the Administrator.

§ 2856.27 Order of service.

Grading service shall be performed, insofar as practicable, in the order in which applications therefor are made except that precedence may be given to any application for an appeal grading.

VIOLATIONS

§ 2856.30 Report of violations.

Each grader, shall report in the manner prescribed by the Administrator, all violations and noncompliances under the Act and this part of which such grader, has knowledge.

DENIAL OF SERVICE

§ 2856.31 Debarment.

(a) The following acts or practices or the causing thereof may be deemed sufficient cause for the debarment by the Administrator, of any person, including any agents, officers, subsidiaries or affiliates of such person, from all benefits of the act for a specific period. The rules of practice governing

withdrawal of grading services in formal adjudicatory proceedings instituted by the Secretary (7 CFR, Part 1, Subpart H) shall be applicable to such debarment action.

(1) *Misrepresentation, deceptive, or fraudulent act or practice.* Any wilful misrepresentation or any deceptive or fraudulent act or practice found to be made or committed by any person in connection with:

(i) The making or filing of an application for any grading service or appeal service;

(ii) The making of the product accessible for sampling or grading;

(iii) The making, issuing, or using or attempting to issue or use any grading certificate, symbol, stamp, label, seal, or identification authorized pursuant to the regulations in this part;

(iv) The use of the terms "United States" or "U.S." in conjunction with the grade of the product;

(v) The use of any of the aforesaid terms or any official stamp, symbol, label, seal, or identification in the labeling or advertising of any product; or

(vi) The use of the terms "Government Graded," "Federal-State Graded" or terms of similar import in the labeling or advertising of any product.

(2) *Use of facsimile forms.* Using or attempting to use a form which simulates in whole or in part any certificate, symbol, stamp, label, seal or identification authorized to be issued or used under the regulations in this part.

(3) *Willful violation of the regulations.* Any willful violation of the regulations in this part or the act.

(4) *Interfering with a grader or employee of the Service.* Any interference with or obstruction or any attempted interference or obstruction of or assault upon any grader, licensee, or employee of the Service in the performance of his duties. The giving or offering, directly or indirectly, of any money, loan, gift, or anything of value to an employee of the Service or the making or offering of any contribution to or in any way supplementing the salary, compensation or expenses of an employee of the Service or the offering or entering into a private contract or agreement with an employee of the Service for any services to be rendered while employed by the Service.

(5) *Misleading labeling.* The use of the terms "Government Graded", "Federal-State Graded" or terms of similar import in the labeling or advertising of any product without stating in the label or advertisement the U.S. grade of the product as determined by an authorized grader.

(6) *Miscellaneous.* The existence of any of the conditions set forth in § 2856.24 constituting the basis for the rejection of an application for grading service.

§ 2856.32 Retention authorities.

A grader may use retention tags or other devices and methods as approved by the Administrator for the identification and control of shell eggs which are not in compliance with the regulations or are held for further examination and for any equipment, utensils, rooms or compartments which are found unclean or otherwise in violation of the regulations. Any such item shall not be released until in compliance with the regulations and retention identification shall not be removed by anyone other than a grader.

IDENTIFYING AND MARKING PRODUCTS

§ 2856.35 Authority to use, and approval of official identification.

(a) *Authority to use official identification.* Authority to officially identify product graded pursuant to this part is granted only to applicants who make the services of a grader or quality assurance inspector available for use in accordance with this part. Packaging materials bearing official identification marks shall be approved pursuant to §§ 2856.35 to 2856.39, inclusive, and shall be used only for the purpose for which approved and prescribed by the Administrator. Any unauthorized use or disposition of approved labels or packaging materials which bear any official identification may result in cancellation of the approval and denial of the use of labels or packaging materials bearing official identification or denial of the benefits of the Act pursuant to the provisions of § 2856.31.

(b) *Approval of official identification.* No label, container, or packaging material which bears official identification may contain any statement that is false or misleading. No label, container, or packaging material bearing official identification may be printed or prepared for use until the printers' or other final proof has been approved by the Administrator in accordance with the regulations in this part, the Federal Food, Drug, and Cosmetic Act, the Fair Packaging and Labeling Act, and the regulations promulgated under these acts. The use of finished labels must be approved as prescribed by the Administrator. A grader may apply official identification stamps to shipping containers if they do not bear any statement that is false or misleading. If the label is printed or otherwise applied directly to the container, the principal display panels of such con-

tainer shall for this purpose be considered as the label. The label shall contain the name, address, and ZIP Code of the packer or distributor of the product, the name of the product, a statement of the net contents of the container, and the U.S. grademark.

(c) *Nutrition labeling.* Nutrition information may be included on the label of consumer packaged shell eggs, providing, such labeling complies with the provisions of Title 21, Chapter I, Part 1, Regulations for the Enforcement of the Federal Food, Drug, and Cosmetic Act and the Fair Packaging and Labeling Act. Nutrition labeling is required when a nutritional claim or information is presented on the labeling of consumer packages. Labeling will not be approved by the Department without comments from the Food and Drug Administration regarding nutritional claims and test data.

§ 2856.36 Information required on and form of grademark.

(a) *Information required on grademark.* (1) Except as otherwise authorized, each grademark provided for in this section shall conspicuously and legibly indicate the letters "USDA," and the U.S. grade of the product it identifies, such as "A Grade" (illustrated in Figure 2). The letters "USDA" shall be printed in a light color on and surrounded by a dark field, and the U.S. grade printed in a dark color on a light field.

(2) The size or weight class of the product such as "Large" and such terms as "Federal-State Graded" or words of similar import may be shown within the grademark (illustrated in Figure 3). This information shall be printed in a dark color on a light field. However, such terms as "Federal-State Graded" need not be shown. The size or weight class of the product may be omitted from the grademark, provided, it appears prominently on the main panel of the carton.

(3) The plant number of the official plant preceded by the letter "P" must be shown on each carton or packaging material.

(b) *Form of official identification symbol and grademark.* (1) The shield set forth in Figure 1 containing the letters "USDA" shall be the official identification symbol for purposes of this part and when used, imitated, or simulated in any manner in connection with shell eggs, shall be deemed to constitute a representation that the product has been officially graded for the purpose of § 2856.2.



FIGURE 1

(2) Except as otherwise authorized, the grademark permitted to be used to officially identify cartons of shell eggs which are graded pursuant to the regulations in this part shall be contained in a shield and in the form and design indicated in Figures 2, 3, and 6 of this section. The shield shall be of sufficient size so that the print and other information contained therein is distinctly legible and in approximately the same proportion and size as shown in Figures 2 and 3. The grademark shall be printed on the carton or on a tape used to seal the carton.



FIGURE 2



FIGURE 3

(3) Fresh Fancy Quality or AA grademark. Eggs which are packaged pursuant to § 2856.42 and are to be grade marked shall be labeled with one of the following grademarks:

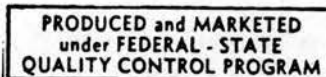


FIGURE 4



FIGURE 5



FIGURE 6

(4) Alternate Grade A mark: Eggs which are packaged pursuant to § 2856.43 and are to be grade marked shall be labeled with the grademark shown in Figures 2 and 3 of paragraph (b)(2) of this section, or with the following grademark:



FIGURE 7

§ 2856.37 Lot marking of officially identified product.

Each carton identified with the grade marks shown in Figures 2, 3, or 6 of § 2856.36 shall be legibly lot numbered on either the carton or the tape used to seal the carton. The lot number shall be the consecutive day of the year on which the eggs were

packed (e.g., 132), except other numbering systems may be used when submitted in writing and approved by the Administrator.

§ 2856.38 [Reserved]

PREREQUISITES TO PACKAGING SHELL EGGS IDENTIFIED WITH CONSUMER GRADEMARKS

§ 2856.39 Quality assurance inspector required.

The official identification of any graded product as provided in §§ 2856.35 to 2856.43, inclusive, shall be done only under the supervision of a grader or quality assurance inspector. The grader or quality assurance inspector shall have supervision over the use and handling of all material bearing any official identification.

§ 2856.40 Grading requirements of shell eggs identified with consumer grade-marks.

(a) Shell eggs to be identified with the marks illustrated in Figures 2, 3, and 6 of § 2856.36 must be individually graded by a grader or by authorized personnel pursuant to § 2856.11 and thereafter check graded by a grader.

(b) Shell eggs not graded in accordance with paragraph (a) of this section may be officially graded on a sample basis and the shipping containers may be identified with grademarks which contain the words "Sample Graded" and which are approved by the Administrator.

(c) Shell eggs which are to bear the U.S. consumer grade mark shall be packed only from eggs of current production. They shall not possess any undesirable odors or flavors.

§ 2856.41 Check grading officially identified product.

Officially identified shell eggs packed or received in an official plant may be subject to final check grading prior to their shipment. Such product found not to be in compliance with the assigned official grade shall be placed under a retention tag until it is regraded to comply with the grade assigned or until the official identification is removed.

§ 2856.42 Requirements for eggs packaged under Fresh Fancy Quality grademark or AA grademark as shown in Figures 4 and 5 of § 2856.36.

(a) *Minimum requirements of procurement and distribution program.* Each packing station or plant must have a satisfactory procurement and distribution program including, but not being limited to, the following requirements at the farm and retail store level as applicable:

(1) Eggs from each flock shall be packed separately and the shipping cases marked so as to facilitate segregation at the packing station. A flock consists of birds not varying in age by more than 60 days. In operations with a continuous replacement procedure, such as in cage operations, birds shall be grouped together in accordance with the above requirement.

(2) Eggs should be gathered from the nest at least twice, and preferably, three times a day.

(3) Eggs which require cleaning should be cleaned in accordance with the applicable provisions of § 2856.76. Eggs may be treated by oil dipping, oil spraying, or oil-emulsion spraying: *Provided*, That methods used are such as will not cause objectionable cloudiness in the whites. Oil treating and cleaning operations must be in compliance with the sanitary requirements as provided in § 2856.76.

(4) Eggs shall be cooled promptly after gathering to 60° F. or below and held at a reasonable constant temperature not to exceed 60° F. and at a relative humidity of approximately 70 percent. Notwithstanding the foregoing, the temperature of the eggs may rise to 70° F. during washing and packaging operations provided the eggs are moved promptly to a cooler or transported at a temperature of 60° F. or below.

(5) Eggs shall be transported and handled under such conditions as will prevent sweating and at a temperature of 60° F. or below.

(6) Periodic checks to determine the adequacy of the production programs shall be made by governmentally employed graders.

(b) *Minimum requirements at packaging plant.* (1) The quality factor of albumen firmness shall be determined by the broken-out score, measured in Haugh units, and the condition of the yolk shall be observed during such testing. The breakout test shall be made every other week unless the breakout records indicate a variation in individual eggs or averages beyond that normally expected for this program, in which case the breakout shall be made weekly. The test shall be accomplished at the assembly plant or at the farm in the event the eggs go directly from the farm to the store. Eggs which do not meet the requirements of AA quality with respect to shell texture or shape shall not be selected as part of any sample that is to be broken out and scored. Sampling, breakout testing, and maintenance of records of breakout test shall be done by or under the immediate supervision of a grader.

(2) The internal temperature of the eggs shall not be lower than 45° F. or

higher than 60° F. at the time of making the breakout test. Eggs shall be placed under refrigeration at a temperature not to exceed 60° F. and a relative humidity of approximately 70 percent promptly after packaging.

(3) A flock may be eligible for entry under the program when a sample of 25 eggs drawn at random averages 76 Haugh units or higher; or when two samples of 25 eggs each drawn at random (one sample per week for two consecutive weeks) each averages 74 Haugh units or higher. Notwithstanding the foregoing, a flock shall not be eligible if any sample contains more than one egg measuring less than 60 Haugh units, and the yolk of all eggs in the sample shall have a well-rounded appearance with a reasonably uniform color.

(4) A flock may remain on the program: *Provided*, That (i) a moving average of 74 Haugh units or higher is maintained; (ii) that the yolks of all eggs have a well-rounded appearance with a reasonably uniform color; and (iii) that not more than one egg in any sample of 10 eggs or more measures less than 60 Haugh units.

(5) The biweekly or weekly average shall be computed by averaging the results obtained when testing eggs in accordance with either paragraph (b)(5) (i) or (ii) of this section. Samples shall be drawn at random from each flock, from a single shipment, every 2 weeks (or weekly when required).

(i) A sample of 10 eggs shall be tested when the moving average is below 80 Haugh units and not more than one egg in the sample shall measure less than 60 Haugh units.

(ii) A sample of 5 eggs may be tested when the moving average is 80 Haugh units or above and the sample contains no eggs which measure less than 60 Haugh units. If only one egg measures less than 60 Haugh units, an additional 5 eggs shall be tested. If this second 5-egg sample contains no eggs below 60 Haugh units, the average of the 10 eggs shall be used in determining the biweekly or weekly average.

(6) The moving average shall be computed by averaging the results of the latest 2 biweekly or 4 weekly (when required) Haugh unit entries of a flock.

(7) Any flock which has been on the program and is excluded for failure to meet the requirements may be reinstated by the same procedures used to originally enter a flock on the program.

(8) Eggs with clean, unbroken, practically normal shells from flocks which meet the provisions of this section may be packaged and officially labeled as Fresh Fancy Quality or U.S. Consumer Grade AA after the removal of eggs containing blood and meat

spots and loss eggs.

(9) Packages or sealing tapes shall bear in distinctly legible form a date, stated as the "month" and "day," or the number of the "month" and "day" (i.e., 4-3), preceded by the letters "EXP." or a statement such as "Not To Be Sold After." The expiration date shall not exceed 10 days from the date the eggs are packed, excluding the day of pack. The eggs must be packed within 6 days from the time they are received at the plant (not counting the day received), or that shipment must be tested again for Haugh units and other factors to determine their eligibility for packing. Notwithstanding the foregoing, other systems of dating may be approved which accomplish the purposes of this paragraph, providing application for such a system is made in writing by the applicant and concurred in by the Administrator.

(10) Graders shall examine samples of packaged product in accordance with the provisions of § 2856.4 or as determined by the National supervisor. A tolerance of 15 percent is permitted in eggs that are of B quality with respect to shell. Within the 15 percent tolerance, 5 percent in any combination may be C quality due to shell, or meat or blood spots and Checks. In addition, 0.30 percent may be Leakers and Loss (due to meat or blood spots) in any combination. No Dirties or Loss other than as specified are permitted.

§ 2856.43 Requirements for eggs packaged under the U.S. Grade A mark as shown in Figure 7 of § 2856.36.

Eggs packaged with the grade label designation specified in Figure 7 of § 2856.36 shall meet all of the provisions of § 2856.42 except for the following:

(a) A flock shall consist of birds located on the same farm and managed under identical supervision.

(b) A flock may be eligible for entry under the program when a sample of 25 eggs drawn at random averages 64 Haugh units or higher; or when two samples of 25 eggs each drawn at random (one sample per week for two consecutive weeks) each averages 62 Haugh units or higher. Notwithstanding the foregoing, a flock shall not be eligible if any sample contains more than four eggs measuring less than 60 Haugh units, and the yolk of all eggs in the sample shall have a well-rounded appearance with a reasonably uniform color.

(c) A flock may remain on the program: *Provided*, That (1) a moving average of 62 Haugh units or higher is maintained; (2) the yolks of all eggs have a well-rounded appearance with a reasonably uniform color; and (3) not

more than two eggs in any sample of 10 eggs measure less than 60 Haugh units.

(d) The biweekly or weekly average shall be computed by averaging the results obtained by testing 10 eggs from each flock every other week (or weekly when required). Samples shall be drawn at random every other week (or weekly when required) from each flock from a single shipment. Notwithstanding the foregoing, 5 eggs may be used as the sample size when the moving average is such that the flock would qualify under the provisions of § 2856.42.

FEES AND CHARGES

§ 2856.45 Payment for fees and charges.

(a) Fees and charges for any grading service shall be paid by the interested party making the application for such grading service, in accordance with the applicable provisions of this section and §§ 2856.46 to 2856.54, both inclusive; and, if so required by the grader, such fees and charges shall be paid in advance.

(b) Fees and charges for any grading service shall, unless otherwise required pursuant to paragraph (c) of this section, be paid by check, draft, or money order payable to the Food Safety and Quality Service and remitted promptly to the Service.

(c) Fees and charges for any grading service under a cooperative agreement with any State or person shall be paid in accordance with the terms of such cooperative agreement.

§ 2856.46 On a fee basis.

(a) Unless otherwise provided in this part, the fees to be charged and collected for any service (other than for an appeal grading) performed, in accordance with this part, on a fee basis shall be based on the applicable rates specified in this section.

(b) Fees for grading services will be based on the time required to perform the services. The hourly charge shall be \$14.72 and shall include the time actually required to perform the grading, waiting time, travel time, and any clerical costs involved in issuing a certificate.

(c) Grading services rendered on Saturdays, Sunday, or legal holidays shall be charged for at the rate of \$19.44 per hour. Information on legal holidays is available from the Supervisor.

§ 2856.47 Fees for appeal grading or review of a grader's decision.

(a) The fee to be charged for any appeal grading shall be based on the hourly rates as specified in § 2856.46(b) or (c). If the result of the appeal grading discloses that a materi-

al error was made in the original grading, no fee will be charged.

(b) No fee shall be charged for the appeal under § 2856.61(a) of a grader's decision unless special travel was necessary to perform the appeal review and the grader's decision was upheld on the appeal. In such cases, the fee shall be based on the hourly rates as specified in § 2856.46 (b) or (c).

§ 2856.48 Fees for additional copies of grading certificates.

Additional copies of any grading certificates, other than those provided for in § 2856.57, may be supplied to any interested party upon payment of a fee of \$2.00 for each set of five or fewer copies.

§ 2856.49 Travel expenses and other charges.

Charges are to be made to cover the cost of travel and other expenses incurred by the service in connection with rendering grading service. Such charges shall include the cost of transportation, per diem, and any other expenses. Expenses are to be charged on an appeal certificate regardless of the grading results. The minimum expense charge shall be \$.50 per certificate.

§ 2856.52 Continuous grading performed on a resident basis.

Fees to be charged and collected for any grading service, other than for an appeal grading, on a resident grading basis, shall be those provided in this section. The fees to be charged for any appeal grading shall be as provided in § 2856.47.

(a) *Charges.* The charges for the grading of shell eggs shall be paid by the applicant for the service and shall include items listed in this section as are applicable. Payment for the full cost of the grading service rendered to the applicant shall be made by the applicant to Food Safety and Quality Service, U.S. Department of Agriculture (hereinafter referred to as "FSQS"). Such full costs shall comprise such of the items listed in this section as are due and included in the bill or bills covering the period or periods during which the grading service was rendered. Bills will be rendered by the 10th day following the end of the period in which the service was rendered and are payable upon receipt.

(1) An inauguration charge of \$200 will be made at the time an application for service is signed except when the application is required because of a change in name or ownership. If service is not installed within 6 months from the date the application is filed, or if service is inactive due to an approved request for removal of a grader(s) for a period of 6 months, the

application will be considered terminated but a new application may be filed at any time. In addition there will be a charge of \$300 if the application is terminated at the request of the applicant for reasons other than for a change in location, within 12 months from the date of the inauguration of service.

(2) A charge for the salary and other costs, as specified in this subparagraph, for each grader while assigned to a plant, except that no charge will be made when the assigned grader is temporarily reassigned by FSQS to perform grading service for other than the applicant. Base salary rates will be determined on a national average for all official plants operating in States under a Federal Trust Fund Agreement where Federal graders or a combination of Federal and State graders are used, by averaging the salary rates paid to each full-time Federal or State grader assigned to such plants. There will be two base salary rates—one for grading service performed at the GS-7 level, and one for grading service performed at the GS-9 level. Charges to plants are as follows:

(i) For all regular hours of work scheduled and approved as an established tour of duty for a plant, the regular rate charge will be made. The regular rate charge will be determined by adding an amount to the base salary rate to cover the costs to FSQS for such items as the Employer's Tax imposed under the U.S. Internal Revenue Code (26 U.S.C.) for Old Age and Survivor's Benefits under the Social Security System, retirement benefits, group life insurance, severance pay, sick leave, annual leave, additional salary and travel costs for relief grading service, accident payments, certain moving costs, and related servicing costs.

(ii) All hours worked by an assigned grader or another grader in excess of the approved tour of duty, or worked on a nonscheduled workday, or actually worked on a holiday in excess of the tour of duty, will be considered as overtime. The charge for such overtime will be 150 percent of the grader's base salary rate.

(iii) For work performed on a holiday which is within the established tour of duty approved for a plant, the added charge will be the same as the grader's base rate.

(iv) For work performed between 6 p.m. and 6 a.m., night differential charges (for regular, overtime, or holiday hours worked during this period) will be at the applicable rates established plus 10 percent of the base rate.

(v) For all hours of work performed in a plant without an approved tour of duty, the charge will be one of the ap-

licable hourly rates in § 2856.46.

(vi) For work performed by an employee of another Federal agency on a part-time basis for the Poultry and Dairy Quality Division, FSQS, the charge will be the established hourly rate agreed to between the two agencies for cross-utilized employees.

(3) A charge at the hourly rates specified in § 2856.46, plus actual travel expenses incurred by FSQS for intermediate surveys to firms without grading service in effect.

(4) An administrative service charge based upon the aggregate number of 30-dozen cases of all shell eggs handled in the plant per billing period multiplied by \$.015, except that the minimum charge per billing period shall be \$85 and the maximum charge shall be \$675. The minimum charge also applies where an approved application is in effect and no product is handled.

(b) *Other provisions.* (1) The applicant shall designate in writing the employees of the applicant who will be required and authorized to furnish each grader with such information as may be necessary for the performance of the grading service.

(2) FSQS will provide, as available, an adequate number of graders to perform the grading service. The number of graders required will be determined by FSQS based on the expected demand for service.

(3) The grading service shall be provided at the designated plant and shall be continued until the service is suspended, withdrawn, or terminated by:

(i) Mutual consent;

(ii) Thirty (30) days' written notice, by either the applicant or FSQS specifying the date of suspension, withdrawal, or termination;

(iii) One (1) day's written notice by FSQS to the applicant if the applicant fails to honor any invoice within thirty (30) days after date of invoice covering the cost of the grading service; or

(iv) Action taken by FSQS pursuant to the provisions of § 2856.31.

(4) Graders will be required to confine their activities to those duties necessary in the rendering of grading service and such closely related activities as may be approved by FSQS: *Provided*, That in no instance may the graders assume the duties of management.

§ 2856.53 Fees or charges for grading service performed under cooperative agreement.

Fees or charges to be made to an applicant for grading service which differ from those listed in §§ 2856.45 through 2856.54 shall be provided for by a cooperative agreement.

§ 2856.54 Charges for continuous grading performed on a nonresident basis.

Fees to be charged and collected for grading service on a nonresident grading basis, shall be those provided in this section. The fees to be charged for any appeal grading shall be as provided in § 2856.47.

(a) *Charges.* The charges for the grading of shell eggs shall be paid by the applicant for the service and shall include items listed in this section as are applicable. Payment for the full cost of the grading service rendered to the applicant shall be made by the applicant to the Food Safety and Quality Service, U.S. Department of Agriculture (hereinafter referred to as "FSQS"). Such full costs shall comprise such of the items listed in this section as are due and included in the bill or bills covering the period or periods during which the grading service was rendered. Bills will be rendered by the 10th day following the end of the billing period in which the service was rendered and are payable upon receipt.

(1) A charge for the salary and other costs, as specified in this paragraph, for each grader while assigned to a plant, except that no charge will be made when the assigned grader is temporarily reassigned by FSQS to perform grading service for other than the applicant. Base salary rates will be determined on a national average for all official plants operating in States under a Federal Trust Fund Agreement where Federal graders or a combination of Federal and State graders are used, by averaging the salary rates paid to each full-time Federal or State grader assigned to such plants. There will be two base salary rates—one for grading service performed at the GS-7 level, and one for grading service performed at the GS-9 level. Charges to plants are as follows:

(i) For all regular hours of work scheduled and approved as an established tour of duty for a plant, the regular rate charge will be made. The regular rate charge will be determined by adding an amount to the base salary rate to cover the costs to FSQS for such items as the Employer's Tax imposed under the U.S. Internal Revenue Code (26 U.S.C.) for Old Age and Survivor's Benefits under the Social Security System, retirement benefits, group life insurance, severance pay, sick leave, annual leave, additional salary and travel costs for relief grading service, accident payments, certain moving costs, and related servicing costs.

(ii) All hours worked by an assigned grader or another grader in excess of the approved tour of duty, or worked

on a nonscheduled workday, or actually worked on a holiday in excess of the tour of duty, will be considered as overtime. The charge for such overtime will be 150 percent of the grader's base salary rate.

(iii) For work performed on a holiday which is within the established tour of duty approved for a plant, the added charge will be the same as the grader's base rate.

(iv) For work performed between 6 p.m. and 6 a.m., night differential charges (for regular, overtime, or holiday hours worked during this period) will be at the applicable rates established plus 10 percent of the base rate.

(v) For all hours of work performed in a plant without an approved tour of duty, the charge will be one of the applicable hourly rates in § 2856.46.

(vi) For work performed by an employee of another Federal agency on a part-time basis for the Poultry and Dairy Quality Division, FSQS, the charge will be the established hourly rate agreed to between the two agencies for cross-utilized employees.

(2) An administrative service charge equal to 25 percent of the first grader's salary costs and 15 percent of each additional assigned grader's salary costs.

(b) *Other provisions.* (1) The applicant shall designate in writing the employees of the applicant who will be required and authorized to furnish each grader with such information as may be necessary for the performance of the grading service.

(2) FSQS will provide, as available, an adequate number of graders to perform the grading service. The number of graders required will be determined by FSQS based on the expected demand for service.

(3) The grading service shall be provided at designated locations and shall be continued until the service is suspended, withdrawn, or terminated by:

(i) Mutual consent;

(ii) Thirty (30) days' written notice, by either the applicant or FSQS specifying the date of suspension, withdrawal, or termination;

(iii) One (1) day's written notice by FSQS to the applicant if the applicant fails to honor any invoice within thirty (30) days after date of invoice covering the cost of the grading service; or

(iv) Action taken by FSQS pursuant to the provisions of § 2856.31.

(4) Graders will be required to confine their activities to those duties necessary in the rendering of grading service and such closely related activities as may be approved by FSQS: *Provided*, That in no instance may the graders assume the duties of management.

(5) When similar nonresident grading services are furnished to the same applicant under Part 2855 or Part 2870 of this chapter, the charges listed in this section shall not be repeated.

GRADING CERTIFICATES

§ 2856.55 Grading certificates and sampling report forms.

Grading certificates and sampling report forms shall be issued on forms approved by the Administrator.

§ 2856.56 Grading certificate issuance.

(a) *Resident grading basis.* Certificates will be issued only upon request therefor by the applicant or the Service. When requested, a grader shall issue a certificate covering product graded by him. In addition, a grader may issue a grading certificate covering product graded in whole or in part by another grader when the grader has knowledge that the product is eligible for certification based on personal examination of the product or official grading records.

(b) *Other than resident grading.* Each grader shall, in person or by his authorized agent, issue a grading certificate covering each product graded by him. A grader's name may be signed on a grading certificate by a person other than the grader, if such person has been designated as the authorized agent of such grader by the National Supervisor: *Provided*, That the certificate is prepared from an official memorandum of grading signed by the grader: *And provided further*, That a notarized power of attorney authorizing such signature has been issued to such person by the grader and is on file in the office of grading. In such case, the authorized agent shall sign both his own and the grader's name, e.g., "John Doe by Richard Roe."

§ 2856.57 Disposition of grading certificates.

The original and a copy of each grading certificate, issued pursuant to § 2856.56, and not to exceed two additional copies thereof if requested by the applicant prior to issuance, shall, immediately upon issuance, be delivered or mailed to the applicant or person designated by him. Other copies shall be filed and retained in accordance with the disposition schedule for grading program records. Additional copies of any such certificate may be supplied to any interested party, as provided in § 2856.48.

§ 2856.58 Advance information.

Upon request of an applicant, all or part of the contents of any grading certificate issued to such applicant may be telephoned or telegraphed to him, or to any person designated by him, at his expense.

APPEAL OF A GRADING OR DECISION

§ 2856.60 Who may request an appeal grading or review of a grader's decision.

An appeal grading may be requested by any interested party who is dissatisfied with the determination by a grader of the class, quality, quantity, or condition of any product as evidenced by the USDA grade mark and accompanying label, or as stated on a grading certificate and a review may be requested by the operator of an official plant with respect to a grader's decision or on any other matter related to grading in the official plant.

§ 2856.61 Where to file an appeal.

(a) *Appeal from resident grader's grading or decision in an official plant.* Any interested party who is not satisfied with the determination of the class, quality, quantity, or condition of product which was graded by a grader in an official plant and has not left such plant, and the operator of any official plant who is not satisfied with a decision by a grader on any other matter related to grading in such plant may request an appeal grading or review of the decision by the grader by filing such request with the grader's immediate supervisor.

(b) *All other appeal requests.* Any interested party who is not satisfied with the class, quality, quantity, or condition of product which has left the official plant where it was graded or which was graded other than in an official plant may request an appeal grading by filing such request in the area where the product is located or with the Chief of the Grading Branch.

§ 2856.62 How to file an appeal.

Any request for an appeal grading or review of a grader's decision may be made orally or in writing. If made orally, written confirmation may be required. The applicant shall clearly state the reasons for requesting the appeal service and a description of the product, or the decision which is questioned. If such appeal request is based on the results stated on an official certificate, the original and all available copies of the certificate shall be returned to the appeal grader assigned to make the appeal grading.

§ 2856.63 When an application for an appeal grading may be refused. When the appeal grader assigns a different class or quantity designation to the lot, the labeling shall be corrected.

When it appears to the official with whom an appeal request is filed that the reasons given in the request are frivolous or not substantial, or that the quality or condition of the product has undergone a material change since the original grading, or that the original lot has changed in some manner, or the Act or the regulations in this part have not been complied with, the applicant's request for the appeal grading may be refused. In such case, the applicant shall be promptly notified of the reason(s) for such refusal.

§ 2856.64 Who shall perform the appeal.

(a) An appeal grading or review of a decision requested under § 2856.61(a) shall be made by the grader's immediate supervisor, or by a licensed grader assigned by the immediate supervisor other than the grader whose grading or decision is being appealed.

(b) Appeal gradings requested under § 2856.61(b) shall be performed by a grader other than the grader who originally graded the product.

(c) Whenever practical, an appeal grading shall be conducted jointly by two graders. The assignment of the grader(s) who will make the appeal grading requested under § 2856.61(b) shall be made by the regional director or the Chief of the Grading Branch.

§ 2856.65 Procedures for appeal gradings.

(a) When all of the originally graded and identified samples are available, the appeal sample shall consist of such samples plus an equal number of samples.

(b) When the original samples are not available, the appeal sample size for the lot shall consist of double the samples required in § 2856.4(c).

(c) Shell eggs shall not have been moved from the original place of grading and must have been maintained under adequate refrigeration and humidity conditions.

§ 2856.66 Appeal grading certificates.

Immediately after an appeal grading is completed, an appeal certificate shall be issued to show that the original grading was sustained or was not sustained. Such certificate shall supersede any previously issued certificate for the product involved and shall clearly identify the number and date of the superseded certificate. The issuance of the appeal certificate may be withheld until any previously issued certificate and all copies have been returned when such action is deemed necessary to protect the interest of the Government. When the appeal grader assigns a different grade to the lot, the existing grade mark shall be

changed or obliterated as necessary. When the appeal grader assigns a different class or quantity designation to the lot, the labeling shall be corrected.

FACILITY REQUIREMENTS

§ 2856.75 Applicability of facility and operating requirements.

The provisions of § 2856.76 shall be applicable to any grading service that is provided on a resident basis.

§ 2856.76 Minimum facility and operating requirements for shell egg grading and packing plants.

(a) *General requirements for buildings and plant facilities.* (1) Buildings shall be of sound construction so as to prevent, insofar as practicable, the entrance or harboring of vermin.

(2) Grading and packing rooms shall be of sufficient size to permit installation of necessary equipment and the conduct of grading and packing in a sanitary manner. These rooms shall be kept reasonably clean during grading and packing operations and shall be thoroughly cleaned at the end of each operating day.

(3) Adequate lavatory and toilet accommodations shall be provided. Toilet and locker rooms shall be maintained in a clean and sanitary condition. Hot and cold running water shall be provided. Rooms shall be ventilated to the outside of the building. Signs shall be posted in the rest rooms instructing employees to wash their hands before returning to work.

(4) A separate refuse room or a designated area for the accumulation of trash must be provided in plants which do not have a system for the daily removal or destruction of such trash.

(5) Wood benches, platforms, etc., in areas which are subjected to moisture and which develop odors shall be replaced with equipment of metal construction. Wood walls or partitions which develop odors shall be replaced with materials impervious to moisture. Newly constructed plants should be equipped with metal benches, platforms, etc., in areas which are subjected to moisture.

(b) *Grading room requirements.* The grading room shall be adequately darkened to make possible accurate quality determination of the candled appearance of eggs.

(1) There shall be no crossbeams of light, and light reflection from candling lights shall be kept at a minimum.

(2) Candling benches shall be constructed so as to permit cleaning and provide ample shelf space for convenient placement of the different grades to be packed.

The candling lights shall be capable of delivering reasonably uniform intensity of light at the candling aperture to facilitate accurate quality determinations; and the light shall provide ample case light for detection of stained and dirty shells and the condition of the packing materials. In operations utilizing mechanical grading equipment, adequate light shall be provided to facilitate necessary quality determinations, including the detection and removal of stained and dirty shells and the condition of the packing material.

(4) Individual egg scales shall be provided to check accuracy of weight classing.

(5) Weighing equipment, whether manual or automatic, shall be kept reasonably clean and shall be capable of ready adjustment.

(6) Adequate ventilation shall be provided.

(c) *Cooler room requirements.* (1) Cooler rooms shall have refrigeration facilities capable of reducing within 24 hours and holding the maximum volume of eggs handled to 60° F. or below. Accurate thermometers shall be provided.

(2) Cooler rooms shall be free from objectionable odors and from mold, and shall be maintained in a sanitary condition.

(3) All shell egg coolers shall be equipped with a hygrometer or portable equipment such as a psychrometer shall be available to determine the relative humidity. Humidifying equipment capable of maintaining a relative humidity which will minimize shrinkage shall be provided.

(d) *Shell egg protecting operations.* Shell egg protecting (oil processing) operations shall be conducted in a manner to avoid contamination of the product and maximize conservation of its quality.

(1) Eggs with excess moisture on the shell shall not be shell protected.

(2) Oil having any off odor, or that is obviously contaminated, shall not be used in shell egg protection.

(3) Processing oil that has been previously used and which has become contaminated shall be filtered and heat treated at 180° F. for 3 minutes prior to use.

(4) Shell egg processing equipment shall be washed, rinsed, and treated with a bactericidal agent each time the oil is removed. It is preferable to filter and heat treat processing oil and clean processing equipment daily when in use.

(5) Adequate coverage and protection against dust and dirt shall be provided when the equipment is not in use.

(e) *Shell egg cleaning operation* (1) Shell egg cleaning equipment shall be kept in good repair and shall be cleaned after each day's use or more frequently, if necessary.

(2) The temperature of the wash water shall be maintained at 90° F. or higher, and shall be at least 20° F. warmer than the temperature of the eggs to be washed. These temperatures shall be maintained throughout the cleaning cycle.

(3) An approved cleaning compound shall be used in the wash water. (The use of metered equipment for dispensing the compound into solution is recommended.)

(4) Wash water shall be changed approximately every 4 hours or more often if needed to maintain sanitary conditions, and at the end of each shift. Remedial measures shall be taken to prevent excess foaming during the egg washing operation.

(5) Replacement water shall be added continuously to the wash water of washers to maintain a continuous overflow. Rinse water, chlorine, or quaternary sanitizing rinse may be used as part of the replacement water, provided, they are compatible with the washing compound. Iodine sanitizing rinse may not be used as part of the replacement water.

(6) Only potable water may be used to wash eggs. Each official plant shall submit certification to the national office stating that their water supply is potable. An analysis of the iron content of the water supply, stated in parts per million, is also required. When the iron content exceeds 2 parts per million, equipment shall be provided to correct the excess iron content. Frequency of testing shall be determined by the Administrator. When the water source is changed, new tests are required.

(7) Waste water from the egg washing operation shall be piped directly to drains.

(8) The washing and drying operation shall be continuous and shall be completed as rapidly as possible. Eggs shall not be allowed to stand or soak in water. Immersion-type washers shall not be used.

(9) Prewetting shell eggs prior to washing may be accomplished by spraying a continuous flow of water over the eggs in a manner which permits the water to drain away or other methods which may be approved by the Administrator. The temperature of the water shall be the same as prescribed in this section.

(10) Washed eggs shall be sprayed with warm water containing an approved sanitizer of not less than 50 p/m nor more than 200 p/m of available chlorine or its equivalent.

(11) Test kits shall be provided and used to determine the strength of the sanitizing solution.

(12) During any rest period, eggs shall be removed from the washing and rinsing area of the egg washer and from the scanning area whenever there is a buildup of heat.

(13) Washed eggs shall be reasonably dry before cartoning or casing.

(14) When steam or vapors originate from the washing operation, they shall be continuously and directly removed to the outside of the building.

(f) *Requirements for eggs which are to be marked with official U.S. identification mark.* (1) Shell eggs, except as otherwise provided for in §§ 2856.42 and 2856.43, shall not exceed an internal temperature of 80° F. at the time of official grading. Shell eggs held in the official plant shall be placed under refrigeration of 60° F. or lower promptly after packaging. Officially identified shell eggs with an internal temperature of 70° F. or higher when shipped from the official plant should be transported at a temperature of 60° F. or less.

(2) Every reasonable precaution shall be exercised to prevent "sweating" of eggs.

(3) Eggs which are to be officially identified with consumer or procurement grademarks shall be packaged only in new or good used cases and packing materials. Cases and packing materials must be reasonably clean, free of mold, mustiness and off odors and must be of sufficient strength and durability to adequately protect the eggs during normal distribution.

(g) Pesticides, insecticides, and rodenticides used in the plant shall be approved and shall be handled in accordance with the manufacturers' instructions.

§ 2856.77 Health and hygiene of personnel.

(a) No person known to be affected by a communicable or infectious disease shall be permitted to come in contact with the product.

(b) Plant personnel coming into contact with the product shall wear clean clothing.

Subpart B—[Reserved]

Subpart C—United States Standards, Grades, and Weight Classes for Shell Eggs

UNITED STATES STANDARDS FOR QUALITY OF INDIVIDUAL SHELL EGGS

§ 2856.200 Application.

(a) The United States standards for quality of individual shell eggs contained in this subpart are applicable only to eggs that are the product of the domesticated chicken hen and are in the shell.

(b) Interior egg quality specifications for these standards are based on the apparent condition of the interior contents of the egg as it is twirled before the candling light, except as otherwise provided in § 2856.42 or § 2856.43. Any type or make of candling light may be used that will enable the particular grader to make consistently accurate determination of the interior quality of shell eggs. It is desirable to break out an occasional egg and by determining the Haugh unit value of the broken-out egg, compare the broken-out and candled appearance, thereby aiding in correlating candled and broken-out appearance.

§ 2856.201 AA Quality.

The shell must be clean, unbroken, and practically normal. The air cell must not exceed ¼ inch in depth, may show unlimited movement, and may be free or bubbly. The white must be clear and firm so that the yolk is only slightly defined when the egg is twirled before the candling light. The yolk must be practically free from apparent defects.

§ 2856.202 A Quality.

The shell must be clean, unbroken, and practically normal. The air cell must not exceed ⅜ inch in depth, may show unlimited movement, and may be free or bubbly. The white must be clear and at least reasonably firm so that the yolk outline is only fairly well defined when the egg is twirled before the candling light. The yolk must be practically free from apparent defects.

§ 2856.203 B Quality.

The shell must be unbroken and may be slightly abnormal and may show slight stains but no adhering dirt. *Provided*, That they do not appreciably detract from the appearance of the egg. When the stain is localized,

approximately $\frac{1}{2}$ of the shell surface may be slightly stained, and when the slightly stained areas are scattered, approximately $\frac{1}{4}$ of the shell surface may be slightly stained. The air cell must not exceed $\frac{1}{8}$ inch in depth, may show unlimited movement, and may be free or bubbly. The white must be clear and may be slightly weak so that the yolk outline is well defined when the egg is twirled before the candling light. The yolk may appear slightly enlarged and slightly flattened and may show other definite, but not serious, defects.

§ 2856.204 C Quality.

The shell must be unbroken, may be abnormal and may have slightly stained areas. Moderately stained areas are permitted if they do not cover more than $\frac{1}{4}$ of the shell surface. Eggs having shells with prominent stains or adhering dirt are not permitted. The air cell may be over $\frac{1}{8}$ inch in depth, may show unlimited movement and may be free or bubbly. The white may be weak and watery so that the yolk outline is plainly visible when the egg is twirled before the candling light. The yolk may appear dark, enlarged, and flattened, and may show clearly visible germ development but no blood due to such development. It may show other serious defects that do not render the egg inedible. Small blood clots or spots (aggregating not more than $\frac{1}{8}$ inch in diameter) may be present.

§ 2856.205 Dirty.

The shell must be unbroken and it has adhering dirt or foreign material, prominent stains, or moderate stains covering more than one-fourth of the shell surface.

§ 2856.206 Check.

An individual egg that has a broken shell or crack in the shell but with its shell membranes intact and its contents do not leak. A "check" is considered to be lower in quality than a "dirty."

§ 2856.208 Terms descriptive of the shell.

(a) *Clean*. A shell that is free from foreign material and from stains or discolorations that are readily visible. An egg may be considered clean if it has only very small specks or stains, if such specks or stains are not of sufficient number or intensity to detract from the generally clean appearance of the egg. Eggs that show traces of processing oil on the shell are considered clean unless otherwise soiled.

(b) *Dirty*. A shell which has dirt or foreign material adhering to its surface, which has prominent stains, or has moderate stains covering more than one-fourth of the shell surface.

(c) *Practically normal (AA or A quality)*. A shell that approximates the usual shape and that is of good even texture and strength and is free from rough areas or thin spots. Slight ridges and rough areas that do not materially affect the shape, texture, and strength of the shell are permitted.

(d) *Slightly abnormal (B quality)*. A shell that may be somewhat unusual in shape or that may be slightly faulty in texture or strength. It may show definite ridges but no pronounced thin spots or rough areas.

(e) *Abnormal (C quality)*. A shell that may be decidedly misshapen or faulty in texture or strength or that may show pronounced ridges, thin spots, or rough areas.

§ 2856.209 Terms descriptive of the air cell.

(a) *Depth of air cell (air space between shell membranes, normally in the large end of the egg)*. The depth of the air cell is the distance from its top to its bottom when the egg is held air cell upward.

(b) *Free air cell*. An air cell that moves freely toward the uppermost point in the egg as the egg is rotated slowly.

(c) *Bubbly air cell*. A ruptured air cell resulting in one or more small separate air bubbles usually floating beneath the main air cell.

§ 2856.210 Terms descriptive of the white.

(a) *Clear*. A white that is free from discolorations or from any foreign bodies floating in it. (Prominent chalazas should not be confused with foreign bodies such as spots or blood clots.)

(b) *Firm (AA quality)*. A white that is sufficiently thick or viscous to prevent the yolk outline from being more than slightly defined or indistinctly indicated when the egg is twirled. With respect to a broken-out egg, a firm white has a Haugh unit value of 72 or higher when measured at a temperature between 45° and 60° F.

(c) *Reasonably firm (A quality)*. A white that is somewhat less thick or viscous than a firm white. A reasonably firm white permits the yolk to approach the shell more closely which results in a fairly well defined yolk outline when the egg is twirled. With respect to a broken-out egg, a reasonably firm white has a Haugh unit value of 60 to 72 when measured at a temperature between 45° and 60° F.

(d) *Slightly weak (B quality)*. A white that is lacking in thickness or viscosity to an extent that causes the yolk outline to appear well defined when the egg is twirled. With respect to a broken-out egg, a slightly weak white has a Haugh unit value of 31 to 60 when measured at a temperature between 45° and 60° F.

Weak and watery (C quality). A white that is thin and generally lacking in viscosity. A weak and watery white permits the yolk to approach the shell closely, thus causing the yolk outline to appear plainly visible and dark when the egg is twirled. With respect to a broken-out egg, a weak and watery white has a Haugh unit value lower than 31 when measured at a temperature between 45° and 60° F.

(f) *Blood clots and spots (not due to germ development)*. Blood clots or spots on the surface of the yolk or floating in the white. These blood clots may have lost their characteristic red color and appear as small spots or foreign material commonly referred to as meat spots. If they are small (aggregating not more than $\frac{1}{8}$ inch in diameter), the egg may be classed as "C Quality." If larger, or showing diffusion of blood in the white surrounding them, the egg shall be classified as loss.

(g) *Bloody white*. An egg which has blood diffused through the white. Eggs with bloody whites are classed as loss. Eggs with blood spots which show a slight diffusion into the white around the localized spot are not to be classed as bloody whites.

§ 2856.211 Terms descriptive of the yolk.

(a) *Outline slightly defined (AA quality)*. A yolk outline that is indistinctly indicated and appears to blend into the surrounding white as the egg is twirled.

(b) *Outline fairly well defined (A quality)*. A yolk outline that is discernible but not clearly outlined as the egg is twirled.

(c) *Outline well defined (B quality)*. A yolk outline that is quite definite and distinct as the egg is twirled.

(d) *Outline plainly visible (C quality)*. A yolk outline that is clearly visible as a dark shadow when the egg is twirled.

(e) *Slightly enlarged and slightly flattened (B quality)*. A yolk in which the yolk membranes and tissues have weakened somewhat causing it to appear slightly enlarged and slightly flattened.

(f) *Enlarged and flattened (C quality)*. A yolk in which the yolk membranes and tissues have weakened and moisture has been absorbed from the white to such an extent that it appears definitely enlarged and flat.

(g) *Practically free from defects (AA or A quality)*. A yolk that shows no germ development but may show other very slight defects on its surface.

(h) *Definite but not serious defects (B quality)*. A yolk that may show definite spots or areas on its surface but with only slight indication of germ development or other pronounced or serious defects.

(i) *Other serious defects (C quality)*. A yolk that shows well developed spots or areas and other serious defects, such as olive yolks, which do not render the egg inedible.

(j) *Clearly visible germ development (C quality)*. A development of the germ spot on the yolk of a fertile egg that has progressed to a point where it is plainly visible as a definite circular area or spot with no blood in evidence.

(k) *Blood due to germ development*. Blood caused by development of the germ in a fertile egg to the point where it is visible as definite lines or as a blood ring. Such an egg is classified as inedible.

§ 2856.212 General terms.

(a) *Loss*. An egg that is inedible, smashed, or broken so that contents are leaking, cooked, frozen, contaminated, or containing bloody whites, large blood spots, large unsightly meat spots, or other foreign material.

(b) *Inedible eggs*. Eggs of the following descriptions are classed as inedible: black rots, yellow rots, white rots, mixed rots (addled eggs), sour eggs, eggs with green whites, eggs with stuck yolks, moldy eggs, musty eggs, eggs showing blood rings, eggs containing embryo chicks (at or beyond the blood ring state), and any eggs that are adulterated as such term is defined pursuant to the Federal Food, Drug, and Cosmetic Act.

(c) *Leaker*. An individual egg that has a crack or break in the shell and shell membranes to the extent that the egg contents are exuding or free to exude through the shell.

UNITED STATES GRADES AND WEIGHT CLASSES FOR SHELL EGGS

§ 2856.215 General.

(a) These grades are applicable to edible shell eggs in "lot" quantities rather than on an "individual" egg basis. A lot may contain any quantity of two or more eggs. Reference in these standards to the term "case" means 30-dozen egg cases as used in commercial practices in the United States. The size of the sample used to determine grade shall be on the basis of the requirements of § 2856.4 or as determined by the National Supervisor.

(b) Terms used in this part that are defined in the United States standards for quality of individual shell eggs (§ 2856.200 et seq.) have the same meaning in this part as in those standards.

(c) Aggregate tolerances are permitted within each grade only as an allowance for variable efficiency and interpretation of graders, normal changes under favorable conditions during reasonable periods between grading, and reasonable variation of graders' interpretation.

(d) Substitution of higher qualities for the lower qualities specified is permitted.

(e) The percentage requirements for grades as set forth in §§ 2856.216 and 2856.217 are applicable except that interior quality factors shall be determined in accordance with the requirements of § 2856.42 or § 2856.43 when the lot is labeled "Produced and Marketed under Federal-State Quality Control Program."

(f) "No grade" means eggs of possible edible quality that fail to meet the requirements of an official U.S. Grade or that have been contaminated by smoke, chemicals, or other foreign material which has seriously affected the character, appearance, or flavor of the eggs.

UNITED STATES CONSUMER GRADES AND WEIGHT CLASSES FOR SHELL EGGS

§ 2856.216 Grades.

(a) *Fresh Fancy Quality* shall consist of eggs meeting the requirements as set forth in § 2856.42.

(b) *U.S. Grade AA*. (1) U.S. Consumer Grade AA (at origin) shall consist of eggs which are 85 percent AA quality. The maximum tolerance of 15 percent which may be below AA quality may consist of A or B quality in any combination, with not more than 5 percent C quality or Checks in any combination and not more than 0.30 percent Leakers or Loss (due to meat or blood spots) in any combination. No Dirties or Loss other than as specified are permitted. This grade is also applicable when the lot consists of eggs meeting the requirements set forth in § 2856.42.

(2) U.S. Consumer Grade AA (destination) shall consist of eggs which are 80 percent AA quality. The maximum tolerance of 20 percent which may be below AA quality may consist of A or B quality in any combination with not more than 5 percent C quality or Checks in any combination and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted. This grade is also applicable when the lot consists of eggs meeting the requirements set forth in § 2856.42.

(c) *U.S. Grade A*. (1) U.S. Consumer Grade A (at origin) shall consist of eggs which are 85 percent A quality or better. Within the maximum tolerance of 15 percent which may be below A quality, not more than 5 percent may be C quality or Checks in any combination, and not more than 0.30 percent Leakers or Loss (due to meat or blood spots) in any combination. No Dirties or Loss other than as specified are permitted. This grade is also applicable when the lot consists of eggs meeting the requirements set forth in § 2856.43.

(2) U.S. Consumer Grade A (destination) shall consist of eggs which are 80 percent A quality or better. Within the maximum tolerance of 20 percent which may be below A quality, not more than 5 percent may be C quality or Checks in any combination, and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted. This grade is also applicable when the lot consists of eggs meeting the requirements set forth in § 2856.43.

(d) *U.S. Grade B*. (1) U.S. Consumer Grade B (at origin) shall consist of eggs which are 85 percent B quality or better. Within the maximum tolerance of 15 percent which may be below B quality, not more than 10 percent may be Checks and not more than 0.30 percent Leakers or Loss (due to meat or blood spots) in any combination. No Dirties or Loss other than as specified are permitted.

(2) U.S. Consumer Grade B (destination) shall consist of eggs which are 80 percent B quality or better. Within the maximum tolerance of 20 percent which may be below B quality, not more than 10 percent may be Checks and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(e) Additional tolerances:

(1) In lots of two or more cases:

(i) For Grade AA—no individual case may exceed 10 percent less AA quality eggs than the minimum permitted for the lot average.

(ii) For Grade A—no individual case may exceed 10 percent less A quality eggs than the minimum permitted for the lot average.

(iii) For Grade B—no individual case may exceed 10 percent less B quality eggs than the minimum permitted for the lot average.

(2) In lots of two or more cartons, no individual carton may contain less than eight eggs of the specified quality and no individual carton may contain less than 10 eggs of the specified quality and the next lower quality. The remaining two eggs may consist of a combination of qualities below the next lower quality (i.e., in lots of Grade A, not more than two eggs of the qualities in individual cartons within the sample may be C or Checks).

§ 2856.217 Summary of grades.

The summary of U.S. Consumer Grades for Shell Eggs follows as Table I and Table II of this section:

TABLE I—SUMMARY OF U.S. CONSUMER GRADES FOR SHELL EGGS

| U.S. Consumer grade (origin) | Quality required ¹ | Tolerance permitted ² | |
|--------------------------------------|-------------------------------|----------------------------------|-------------|
| | | Percent | Quality |
| Grade AA or Fresh Fancy Quality..... | 85 percent AA..... | Up to 15..... | A or B. |
| | | Not over 5..... | C or Check. |
| Grade A..... | 85 percent A or better.... | Up to 15..... | B. |
| | | Not over 5..... | C or Check. |
| Grade B..... | 85 percent B or better.... | Up to 15..... | C. |
| | | Not over 10..... | Checks. |

| U.S. Consumer grade (destination) | Quality required ¹ | Tolerance permitted ² | |
|--------------------------------------|-------------------------------|----------------------------------|-------------|
| | | Percent | Quality |
| Grade AA or Fresh Fancy Quality..... | 80 percent AA..... | Up to 20..... | A or B. |
| | | Not over 5..... | C or Check. |
| Grade A..... | 80 percent A or better.... | Up to 20..... | B. |
| | | Not over 5..... | C or Check. |
| Grade B..... | 80 percent B or better.... | Up to 20..... | C. |
| | | Not over 10..... | Checks. |

TABLE I—SUMMARY OF U.S. CONSUMER GRADES FOR SHELL EGGS—Continued

¹In lots of two or more cases or cartons, see Table II of this section for tolerances for an individual case or carton within a lot.

²For the U.S. Consumer grades (at origin), a tolerance of 0.30 percent Leakers or Loss (due to meat or blood spots) in any combination is permitted. No Dirties or other type Loss are permitted.

³For the U.S. Consumer grades (destination), a tolerance of 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination is permitted, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

TABLE II—TOLERANCE FOR INDIVIDUAL CASE OR CARTON WITHIN A LOT

| U.S. Consumer grade | Case—minimum quality | Origin | | Destination | Carton—minimum quality—number of eggs (origin and destination) |
|--------------------------------------|----------------------|---------|---------|--------------------|--|
| | | Percent | Percent | | |
| Grade AA or Fresh Fancy Quality..... | AA..... | 75 | 70 | 8 eggs AA. | |
| | A or B..... | 15 | 20 | 2 eggs A or B. | |
| | C or Check..... | 10 | 10 | 2 eggs C or Check. | |
| Grade A..... | A..... | 75 | 70 | 8 eggs A. | |
| | B..... | 15 | 20 | 2 eggs B. | |
| | C or Check..... | 10 | 10 | 2 eggs C or Check. | |
| Grade B..... | B..... | 75 | 70 | 8 eggs B. | |
| | C..... | 5 | 10 | 2 eggs C. | |
| | Check..... | 20 | 20 | 2 eggs Check. | |

§ 2856.218 Weight classes.

(a) The weight classes for U.S. Consumer Grades for Shell Eggs shall be as indicated in Table I of this section and shall apply to all consumer grades.

TABLE I—U.S. WEIGHT CLASSES FOR CONSUMER GRADES FOR SHELL EGGS

| Size or weight class | Minimum net weight per dozen | Minimum net weight per 30 dozen | Minimum weight for individual eggs at rate per dozen |
|----------------------|------------------------------|---------------------------------|--|
| | Ounces | Pounds | Ounces |
| Jumbo..... | 30 | 56 | 29 |
| Extra large..... | 27 | 50½ | 26 |
| Large..... | 24 | 45 | 23 |
| Medium..... | 21 | 39½ | 20 |
| Small..... | 18 | 34 | 17 |
| Peewee..... | 15 | 28 | |

(b) A lot average tolerance of 3.3 percent for individual eggs in the next lower weight class is permitted as long as no individual case within the lot exceeds 5 percent.

UNITED STATES PROCUREMENT GRADES AND WEIGHT CLASSES FOR SHELL EGGS

§ 2856.221 Grades.

(a) U.S. Procurement Grade I. (1) U.S. Procurement Grade I (at origin) shall consist of eggs which are 85 percent A quality or better. Within the maximum tolerance of 15 percent which may be below A quality, not more than 5 percent may be C quality or Checks in any combination and not more than 0.30 percent may be Dirties, Leakers, and Loss combined. Loss, other than meat or blood spots, shall not exceed 0.15 percent

(2) U.S. Procurement Grade I (destination) shall consist of eggs which are 80 percent A quality or better. Within the maximum of 20 percent which may be below A quality not more than 5 percent may be C quality or Checks, in any combination and not more than 0.50 percent may be Dirties, Leakers, and Loss combined. Loss, other than meat and blood spots shall not exceed 0.20 percent.

(3) U.S. Procurement Grade II. (1) U.S. Procurement Grade II (at origin) shall consist of eggs which are 65 percent A quality or better. Within the maximum tolerance of 35 percent which may be below A quality, not more than 10 percent may be C quality or Checks in any combination, except that Checks may not exceed 5 percent and not more than 0.30 percent may be Dirties, Leakers, and Loss combined. Loss, other than meat and blood spots shall not exceed 0.15 percent.

(2) U.S. Procurement Grade II (destination) shall consist of eggs which are 60 percent A quality or better. Within the maximum tolerance of 40 percent which may be below A quality, not more than 10 percent may be C quality or Checks, in any combination, except that Checks may not exceed 5 percent and not more than 0.50 percent may be Dirties, Leakers, and Loss combined. Loss, other than meat and blood spots, shall not exceed 0.20 percent.

(c) Individual cases may contain not over 10 percent less A quality eggs than specified for the procurement grade.

§ 2856.222 Summary of grades.

The summary of the U.S. Procurement Grades for Shell Eggs follows as Table I of this section:

TABLE I—SUMMARY OF U.S. PROCUREMENT GRADES FOR SHELL EGGS

| U.S. procurement grade (origin) | A quality or better (lot average) at least ¹ (percent) | Maximum tolerance permitted (lot average) ² | |
|---------------------------------|---|--|-----------|
| | | Percent | Quality |
| I..... | 85 | Up to 15..... | B. |
| | | Not over 5..... | C. Check. |
| II..... | 65 | Up to 35..... | B. |
| | | Not over 10..... | C. Check. |

TABLE I—SUMMARY OF U.S. PROCUREMENT GRADES FOR SHELL EGGS—Continued

| U.S. Procurement grade (destination) | A quality or better (lot average) at least ¹ (percent) | Maximum tolerance permitted (lot average) ² | |
|--------------------------------------|---|--|-----------|
| | | Percent | Quality |
| I..... | 80 | Up to 20..... | B. |
| | | Not over 5..... | C. Check. |
| II..... | 60 | Up to 40..... | B. |
| | | Not over 10..... | C. Check. |

¹Individual cases may not exceed 10 percent less A quality eggs than permitted for the lot average.

²For U.S. Procurement Grades (at origin), a maximum of 5 percent Checks is permitted and not more than 0.30 percent may be Dirties, Leakers, and Loss combined. Loss other than meat and blood spots shall not exceed 0.15 percent.

³For U.S. Procurement Grades (destination), a maximum of 5 percent Checks is permitted and not more than 0.50 percent may be Dirties, Leakers, and Loss combined. Loss, other than meat and blood spots, shall not exceed 0.20 percent.

§ 2856.223 Weight classes.

(a) The weight classes for United States Procurement Grades for Shell Eggs shall be as indicated in Table I of this section and shall apply to all procurement grades.

TABLE I—WEIGHT CLASSES FOR UNITED STATES PROCUREMENT GRADES

| Weight classes | Average net weight on lot basis 30-dozen case | Minimum net weight individual 30-dozen case | Minimum net weight of individual eggs at rate per dozen | Maximum average percent of individual eggs below minimum weight lot average ¹ |
|------------------|---|---|---|--|
| | Pounds | Pounds | Ounces | Percent |
| Extra large..... | 50.5 | 50 | 26 | 3.33 |
| Large..... | 45 | 44.5 | 23 | 3.33 |
| Medium..... | 39.5 | 39 | 20 | 3.33 |
| Small..... | 34 | 33.5 | 17 | 3.33 |

¹Individual cases may contain not over 10 percent of individual eggs below minimum weights specified in any weight class but such eggs shall weigh not less than the minimum specified for the next lower weight class.

UNITED STATES WHOLESALE GRADES AND WEIGHT CLASSES FOR SHELL EGGS

§ 2856.226 Grades.

(a) "U.S. Specials—% AA Quality" shall consist of eggs of which at least 20 percent are AA Quality; and the actual percentage of AA Quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below AA Quality, not more than 7.5 percent may be B Quality, C Quality, Dirties or Checks in any combination and not more than 2.0 percent may be Loss.

(b) "U.S. Extras—% A Quality" shall consist of eggs of which at least 20 percent are not less than A Quality; and the actual total percentage of A Quality and better quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below A Quality, not more than 11.7 percent may be C Quality, Dirties, or Checks in any combination, and not more than 3.0 percent may be Loss.

(c) "U.S. Standards—% B Quality" shall consist of eggs of which at least 20 percent are not less than B Quality; and the actual total percentage of B Quality and better quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below B Quality not more than 11.7 percent may be Dirties or Checks in any combination, and not more than 4 percent may be Loss.

(d) "U.S. Trades—% C Quality" shall consist of eggs of which at least 83.3 percent are not less than C Quality; and the actual total percentage of C Quality and better quality eggs shall be stated in the grade name. Within the maximum of 16.7 percent which may be below C Quality not more than 11.7 percent may be Dirties or Checks in any combination and not more than 5 percent may be Loss.

(e) "U.S. Dirties" shall consist of eggs that are Dirty and shall contain not more than 11.7 percent Checks and not more than 5 percent Loss.

(f) "U.S. Checks" shall consist of eggs that are Checks and shall contain not more than 5 percent Loss.

§ 2856.227 Summary of grades.

A summary of the United States Wholesale Grades for Shell Eggs follows as Table I of this section:

TABLE I—SUMMARY OF UNITED STATES WHOLESALE GRADES FOR SHELL EGGS

| Wholesale grade designation | Minimum percentage of eggs of specific qualities required ¹ | | | Maximum tolerance permitted (lot average) | | |
|--|--|---------------------|---------------------------------------|---|--------------------------------|-------------------------|
| | AA Quality | A Quality or better | B Quality or better | B Quality, C Quality, and Checks | C Quality, Dirties, and Checks | Dirties Checks and Loss |
| U.S. Specials—% AA Quality. ² | 20 | Balance | None permitted except for tolerances. | 7.5 | | 2 |
| U.S. Extras—% A Quality. ² | 20 | Balance | do | 11.7 | | 3 |
| U.S. Standards—% B Quality. ² | 20 | Balance | | | | |
| U.S. Trades—% C Quality. ² | | 83.3 | | | 11.7 | 4 |
| U.S. Dirties—% | | | | | 11.7 | 5 |
| U.S. Checks—% | | | | | | 5 |

¹Substitution of eggs possessing higher qualities for those possessing lower specified qualities is permitted.

²The actual total percentage must be stated in the grade name.

TABLE I—WEIGHT CLASSES FOR UNITED STATES WHOLESALE GRADES FOR SHELL EGGS

| Weight classes | Per 30 dozen eggs | | Weights for individual eggs at rate per dozen | |
|------------------|--|---|---|---|
| | Average net weight on a lot ¹ basis | Minimum net weight individual case ² basis | Minimum weight | Weight variation tolerance for not more than 10 percent, by count, of individual eggs |
| Extra large..... | At least—50 ½ pounds | 50 pounds | 26 ounces | Under 26 but not under 24 ounces. |
| Large..... | 45 pounds | 44 pounds | 23 ounces | Under 23 but not under 21 ounces. |
| Medium..... | 39 ½ pounds | 39 pounds | 20 ounces | Under 20 but not under 18 ounces. |
| Small..... | 34 pounds | None | None | None. |

¹Lot means any quantity of 30 dozen or more eggs.

²Case means standard 30 dozen egg case as used in commercial practice in the United States.

U.S. NEST-RUN GRADE AND WEIGHT CLASSES FOR SHELL EGGS

§ 2856.232 Weight classes.

The weight classes for the U.S. Nest-Run Grade for Shell Eggs shall be as indicated in Table I of this section and shall apply to Nest-Run Grade.

TABLE I.—WEIGHT CLASSES FOR U.S. NEST-RUN GRADE FOR SHELL EGGS

| Weight classes | Minimum average net weight on lot basis 30-dozen cases (Pounds) |
|----------------|---|
| Class XL | 51 |
| Class 1 | 48 |
| Class 2 | 45 |
| Class 3 | 42 |
| Class 4 | 39 |

No individual sample case may vary more than 2 pounds (plus or minus) from the lot average.

§ 2856.234 Packaging material.

(a) The following are suggested types for new standard fiber cases:

Type C Case

- (1) Solid or double-faced corrugated fiber.
- (2) 65-pound box with 220 pounds per square inch bursting strength.
- (3) The fiberboard of which the box is made must be scored and folded so as to provide double thickness over entire area of ends and sides. Also, the bottoms and center partitions must consist of at least 2 thicknesses of such fiberboard.
- (4) The center partitions must be held firmly in position in center of case.

Type D Case

(1) Cases made of double-faced corrugated fiberboard with not less than 200 pounds bursting strength and must have, in addition, an asphalted corrugating sheet not less than 0.013 inch thick.

(2) The fiberboard of which the box is made must be scored and folded so as to provide double thickness over entire area of bottom and ends. Center partition must consist of at least 2 thicknesses of such fiberboard and must be held firmly in position in center of case.

Type E Case

(1) Double-faced corrugated fiberboard of at least 4-ply solid fiberboard.

(2) 90-pound box.

(3) The fiberboard of which the box is made must be scored and folded so as to provide double thickness over entire areas of at least 2 of the 4 following parts: bottoms, ends, sides and center partition.

(4) Center partition must be held in position in center of case.

Type F Case

(1) Double-faced corrugated fiberboard.

(2) 65-pound box with 220 pounds per square inch of bursting strength.

(3) Center partition must be of double thickness and not less than 200 pounds per square inch bursting strength. Also, a flange on each side not less than 1/4 of an inch wide which must be fastened to sidewalls with at least 5 staples equally spaced between top and bottom.

(4) The two thicknesses forming center partition must be stapled together.

(5) Fiberboard forming center partition must extend over entire area of bottom providing double thickness.

(6) Ends must be double wall corrugated fiberboard, testing not less than 350 pounds with flanges not less than 1/4 of an inch forming recessed ends. End must be stapled to sidewalls and bottom with not less than 6 staples.

(b) Each case must bear the certificate of the box maker that the box conforms to all construction requirements of the Uniform or Consolidated Freight Classification; also, this mark should show the bursting test (200 to 220 pounds per square inch) and the gross weight (65 or 90 pounds) of box.

(c) Sealing: The tops of all cases must be closed securely so they will not open during transportation, by applying a 3-inch gummed tape over all seams (made by the closing of the case). The tape shall extend down the sides and ends of the cases not less than 3 inches.

NOTE: The reporting and/or recordkeeping requirements contained herein have been approved by the Office of Management and Budget in accordance with the Federal Reports Act of 1942.

§ 2856.230 Grade.

"U.S. Nest Run" * * * percent AA Quality" shall consist of eggs of current production of which at least 20 percent are AA quality; and the actual percentage of AA quality eggs shall be stated in the grade name. Within the maximum of 15 percent which may be below A quality, not more than 10 percent may be B quality and C quality combined for shell texture, shape, interior quality (including blood and meat spots), or due to rusty or blackish appearing cage marks or blood-stains, not more than 2 percent may have adhering dirt or foreign material on the shell 1/2 inch or larger in diameter, not more than 6 percent may be checks and not more than 3 percent may be loss. Marks which are slightly gray in appearance and adhering dirt or foreign material on the shell less than 1/2 inch in diameter are not considered quality factors. The eggs shall be officially graded for all other quality factors. No case may contain less than 75 percent A quality and AA quality eggs in any combination.

§ 2856.231 Summary of grade.

A summary of the U.S. Nest-Run Grade for Shell Eggs follows in Table I of this section:

TABLE I.—SUMMARY OF U.S. NEST-RUN GRADE FOR SHELL EGGS

| Nest-run grade, description ¹ | Minimum percentage of quality required (lot average) ¹ | | Maximum percentage tolerance permitted (15 percent lot average) ¹ | | | |
|---|---|----------------------------------|--|--------|------|--|
| | AA quality ² | A quality or better ³ | B and C quality for shell texture or shape, interior quality (including blood and meat spots), or cage marks ⁴ and blood stains | Checks | Loss | Adhering dirt or foreign material 1/2 inch or larger in diameter |
| U.S. nest-run—percent AA quality ⁵ | 20 | 85 | 10 | 6 | 3 | 2 |

¹Substitution of eggs of higher qualities for lower specified qualities is permitted.

²Stains (other than rusty or blackish appearing cage marks or blood stains), and adhering dirt and foreign material on the shell less than 1/2 inch in diameter shall not be considered as quality factors in determining the grade designation.

³No case may contain less than 10 percent AA quality.

⁴No case may contain less than 75 percent A quality and AA quality eggs in any combination.

⁵Cage marks which are rusty or blackish in appearance shall be considered as quality factors. Marks which are slightly gray in appearance are not considered as quality factors.

⁶The actual total percentage must be stated in the grade name.

UNITED STATES DEPARTMENT OF AGRICULTURE
 FOOD SAFETY AND QUALITY SERVICE
 POULTRY AND DAIRY QUALITY DIVISION

December 26, 1978

SUMMARY OF UNITED STATES STANDARDS FOR QUALITY OF INDIVIDUAL SHELL EGGS

Specifications for Each Quality Factor

| Quality Factor | AA Quality | A Quality | B Quality | C Quality |
|----------------|--|---|---|---|
| Shell | Clean Unbroken. Practically normal. | Clean Unbroken Practically normal. | Clean; to slightly stained. Unbroken. May be slightly abnormal. | Clean; to moderately stained. Unbroken. May be abnormal. |
| Air Cell | 1/8 inch or less in depth. May show unlimited movement and may be free or bubbly. | 3/16 inch or less in depth. May show unlimited movement and may be free or bubbly. | 3/8 inch or less in depth. May show unlimited movement and may be free or bubbly. | May be over 3/8 inch in depth. May show unlimited movement and may be free or bubbly. |
| White | Clear. Firm. | Clear. May be reasonably firm. | Clear. May be slightly weak. | Small blood clots or spots may be present.* May be weak and watery |
| Yolk | Outline slightly defined. Practically free from defects. | Outline may be fairly well defined. Practically free from defects. | Outline may be well defined. May be slightly enlarged and flattened. May show definite but not serious defects. | Outline may be plainly visible. May be enlarged and flattened. May show clearly visible germ development but no blood. May show other serious defects. |

* If they are small (aggregating not more than 1/8 inch in diameter)

For eggs with dirty or broken shells, the standards of quality provide three additional qualities. These are:

| | | |
|----------------------------|-------------------------------------|---------------------------------|
| Dirty | Check | Leaker |
| Unbroken. May be dirty. | Checked or cracked but not leaking. | Broken so contents are leaking. |

UNITED STATES DEPARTMENT OF AGRICULTURE
FOOD SAFETY AND QUALITY SERVICE
WASHINGTON, D.C. 20250

May 27, 1980

Regulations Governing the Grading of Shell Eggs and United States Standards,
Grades, and Weight Classes for Shell Eggs (7 CFR Part 2856) :

Advance Notice of Proposed Rulemaking

Background

The history of standards for shell eggs dates back to 1925 when the first quality standards for individual eggs were developed. In 1948, consumer grades were issued, and in 1967 separate standards for consumer grades at origin and destination were promulgated. The basic tolerances for undergrade eggs which are allowed within each grade have undergone slight but not significant changes over the years. These tolerances are not designed to permit inferior products but rather to compensate for human error and unavoidable quality loss during handling and marketing. Without tolerances, it would be impossible to produce packs of eggs acceptable to consumers at prices they are willing to pay. Tolerances are also somewhat dependent upon the industry's capability to produce an acceptable product at reasonable prices.

The shell egg industry has undergone drastic changes since the standards were issued. From a manual hand-candling operation of sorting eggs into grades and weight classes by graders at a rate of six to eight 30-dozen cases per hour to a highly mechanized operation with mass scanning equipment capable of sorting 140 cases per hour per unit, the industry bears little resemblance to former days. The flock size has greatly increased and now units of a million or more hens producing uniform, high quality eggs are not uncommon. Frequent gathering of eggs of uniform quality in large quantities, rather than assembling lots from small units over a period of time, makes an ideal situation to process eggs over mechanized equipment. With the uniform quality that generally exists in these situations, the scanning procedure becomes merely a sorting operation where the undergrades are removed and the other eggs move rapidly into the packing area.

While the Department periodically inspects eggs at retail outlets for grade and weight compliance, this is basically the responsibility of State regulatory agencies under State egg laws. From reports of State regulatory gradings at retail, as well as scattered retail gradings the Department had made, the question arose as to whether the destination grades are realistic and reasonable, and truly reflective of today's production and marketing practices. At this point, there were no studies to evaluate this situation. Accordingly, the Department made a comprehensive study of retail packs to determine how the actual grade and size compared with the marked grade and size. A randomly selected group of retail outlets comprised of various sizes and types was used in the study. There were 125 chains selected for the study with stores from nationwide chains being visited in many States. Gradings were made at retail outlets in 31 different States by supervisory U.S. Department of Agriculture personnel. The gradings were performed in April and May 1978 and duplicated in the same outlets again in July and August 1978. During the two periods, a total

of 12,312 100-egg samples were graded from the various sizes and grades available. The sample distribution was composed of 52.16 percent of product graded under USDA's voluntary grading program and identified with official USDA grademarks and 47.84 percent packed without USDA identification from other sources. However, since the various States regulate the labeling, grading, and marketing of eggs by their State egg laws and these laws reference the official U.S. standards, grades, and weight classes, it can be assumed that the U.S. standards were used as a basis in grading and sizing the eggs. Based on the study, the Department is considering various revisions of the official U.S. standards and grades for shell eggs and a change in the number of cases to be sampled for gradings made on a representative sample basis.

Revisions to Be Considered

The portion of the standards which is of greatest concern involves the tolerance for checked eggs at destination. A "Check" is defined as "an individual egg that has a broken shell or crack in the shell but with its shell membranes intact and its contents do not leak." "Checks" are an unavoidable problem in the marketing of eggs because eggs cannot be assembled, graded, packed, transported, and merchandized without some breakage. Most obvious Checks are removed during the grading process, but "hairline" Checks defy all attempts to remove during grading because they cannot be seen. As time passes, many of these Checks become detectable (due primarily to contraction caused by cooling) but the eggs are often in marketing channels by then. Handling of eggs during the marketing process also causes Checks.

The present standards provide that AA and A grade eggs may contain up to 5 percent Checks at both origin and destination. In 1967, the tolerance at packing plant (origin) was 5 percent, and no change was made in the origin grades when the destination tolerances were promulgated. When destination grades were originally established in 1967, data were collected from State regulatory agency records which represented the quality of eggs at retail stores. These data indicated that a 5-percent tolerance for Checks at destination would be practical. Hence, the same 5-percent tolerance was applied at origin and destination. However, the study recently conducted by the Department indicated that slightly over 30 percent of AA and A grade cartoned eggs at retail stores exceed the 5-percent Check tolerance. Yet, the "average percent" of Checks at retail was 4.53, well under the 5 percent allowed. When the 5-percent tolerance was adopted in 1967, it was based on the layman's approach of "averages" rather than "frequency tables" which are used by statistical experts. Apparently, the present destination standards are and have been in error and do not accurately reflect what is reasonable under normal egg production and marketing practices.

The Department recommends the tolerance for Checks at destination be changed from 5 percent to 7 percent for all weight classes except Jumbos. A 7-percent tolerance would result in a compliance level of about 85 percent. On the surface, the change appears to be a relaxation or lowering of the standards. In actuality, the recommended change simply brings the standards in line with what is practical and reasonable and with what is actually happening in the marketplace. It will help eliminate the "hard-to-defend" controversies that arise between buyers, sellers, and regulatory officials. The actual quality of eggs reaching consumers should remain unchanged.

Jumbo size eggs present a special problem with respect to Checks, and the unavoidable incidence of Checks in this size exceeds that in the other weight classes. Part of the problem is due to the difficulty of packaging these oversize eggs in material that will accommodate them since all eggs above the 30-ounce-to-the-dozen size go into this pack. The extensive shell area subject to damage is also a factor. As indicated previously, the average incidence of Checks for all weight classes at retail in the study was 4.53 percent; but specifically for Jumbo size, the average was about 7 percent. The Department recommends that for U.S. Grade A Jumbo eggs the origin and destination tolerances for Checks be 7 percent and 9 percent, respectively. This would result in a compliance level of about 75 percent at both origin and destination.

The Department also recommends eliminating "AA grade" as an official USDA grade. It is estimated that about 20 percent (mostly on the west coast) of the eggs are marketed as AA grade. The destination review of retail stores indicated that about 50 percent of the samples of these eggs were not in compliance with the standards. This change would simplify the grade standards by reducing the number of official consumer grades to only two--A and B. The AA quality level for individual eggs would be retained. This would allow buyers who desire to do so to specify a certain percentage of AA quality eggs in the A grade eggs they buy. For example, they may wish to specify that a lot of A grade eggs which they buy must contain at least 20 percent AA quality eggs.

Elimination of the U.S. Grade AA category would also result in the elimination of the U.S. Fresh Fancy quality program. Use of this program has been very limited. The U.S. Grade A quality control program would remain.

The quality control programs use a more objective method of determining quality than by the candling method. Flocks under the programs are qualified by breaking out a small sample of eggs randomly selected from the flocks and measuring the height of the thick albumen with a specially designed micrometer. This measurement is calculated into units that determine the interior quality of the eggs. Other requirements to be met concern management practices on the farm, temperature controls, and uniformity of age of the flocks.

Some other rather minor changes in tolerances are also under consideration, as follows:

The Department is considering eliminating the C quality classification for individual eggs and placing the present C quality eggs in either the Dirty or B quality classification depending upon the degree of the defect. The overall percentage of C quality eggs in the production moving to shell egg plants has steadily decreased over the past several years. To obtain specific information concerning the actual percentage of C quality eggs in this regard, the USDA undertook a study in February 1979 involving approximately 2,500 100-egg samples in 20 shell egg plants nationwide. The results of this study showed that approximately 1 percent of the eggs from laying houses (nest-run eggs) were of C quality--.7 percent due to shell shape and texture, .2 percent because of stains, and .1 percent as a result of various other factors such as air cell development and small meat spots.

The Department believes that the percentage of C quality eggs found in the total egg production has decreased to a point where it is now insignificant and thus finds it difficult to justify continuing the C quality category in the standards. The Department would propose to place the present C quality eggs due to shell deformities in the B quality classification and moderately stained eggs now classified as C quality in the "Dirty" category except for moderate stains covering up to 1/32 of the shell surface when localized or up to 1/16 of the shell surface when scattered. These would be classified as B quality. U.S. Consumer Grade C was dropped from the standards in 1963.

Realignment of the present C quality standards into B quality and Dirty categories would result in adjustments in the percentages of various qualities permitted and/or required within a grade. Both the grade for a lot and the tolerance for individual cases or cartons within a lot would be affected in this regard.

Elimination of the C quality category for individual eggs would make it possible to upgrade the minimum percent of eggs of the specified quality in the consumer grades. Accordingly, the minimum percent of A quality or better eggs required in U.S. Grade A would be increased from 85 to 87 at origin and 80 to 82 at destination. For U.S. Grade B, the minimum percent of B quality or better eggs would be increased from 85 to 90 at origin and 80 to 90 at destination.

An adjustment would be made in the description of clean shells to permit slight cage marks that do not appreciably detract from the generally clean appearance of the egg. In addition, slight ridges or rough areas not materially affecting the shape and strength of the shell would be permitted in AA and A quality eggs.

There are now small tolerances in U.S. Consumer grades for Leakers, Dirties, and Loss eggs due to meat or blood spots. Even under the best quality control programs, occasional eggs of these qualities will unavoidably get into the pack. The present U.S. Grade A destination tolerance for "Leakers," "Dirties," or "Loss" due to meat or blood spots in any combination is 0.5 percent, except that "Loss" may not exceed 0.3 percent. The retail study indicated that this tolerance is unrealistic since the average incidence of eggs in those categories was 0.81 percent. The Department would propose to increase this tolerance from 0.5 to 1.0 percent. Loss permitted would remain at 0.3 percent. There would be a compliance level of about 92 percent at the 1-percent tolerance. The small increase in tolerances would have practically no effect on the overall quality of the eggs in U.S. Grade A packs at destination.

In U.S. Grade A at origin, a tolerance of 0.3 percent Leakers and Loss due to meat and blood spots is now permitted. There is no tolerance for Dirties. The study on origin gradings showed that there was a small incidence of Dirties. It is unrealistic to have a zero tolerance for Dirties at origin; thus, the Department would propose to increase the present tolerance of 0.3 to 0.5 percent and include Dirties in this tolerance. Loss permitted could not exceed 0.3 percent. The present tolerance for Leakers, Loss, and Dirties applies equally to U.S. Grade A and U.S. Grade B product and to both origin and destination grades so the U.S. Grade B product tolerance would be adjusted accordingly.

Another item under consideration is the elimination of three U.S. Wholesale grades--"U.S. Trades," "U.S. Dirties," and "U.S. Checks" since these grades have not been used for years. Wholesale grades "U.S. Specials," "U.S. Extras," and "U.S. Standards" would remain, except that reference to tolerances for "C quality" eggs would be deleted since it would be proposed, as indicated earlier in this advance notice, to eliminate "C quality." Reference to tolerances for "C quality" eggs in "U.S. Nest-Run Grade" for shell eggs would also be deleted.

The U.S. Procurement Grades I and II would also be eliminated since they are now obsolete. Procurement Grade II has not been used for a number of years. Procurement Grade I is practically identical to U.S. Consumer Grade A; thus, the consumer grade standard can readily be used in place of the procurement standard. The Department of Defense is the principal user of Procurement Grade I.

The term "Origin grading" would be clarified and defined as a grading made at a plant where the eggs are graded and packed.

A study by statisticians in the Department indicates that the minimum number of cases comprising a representative sample for grading a lot of shell eggs could be reduced relative to lot size from the number now required without materially affecting the accuracy of the grading results. The Department would propose to use the reduced number of samples.

The proposed amendments to the voluntary shell egg grading regulations (7 CFR Part 2856) would be as follows:

1. In § 2856.1, the definition for "Origin grading" would be amended to read as follows:

"Origin grading" is a grading made on a lot of eggs at a plant where the eggs are graded and packed.

2. In § 2856.4(b), the figures and wording under "MINIMUM NUMBER OF CASES COMPRISING A REPRESENTATIVE SAMPLE" would be amended to read as follows:

§ 2856.4 Basis of grading service.

(b)

MINIMUM NUMBER OF CASES COMPRISING A REPRESENTATIVE SAMPLE

Cases in LotCases in Sample

| | |
|------------|----|
| 1 case | 1 |
| 2 to 50 | 2 |
| 51 to 100 | 3 |
| 101 to 200 | 5 |
| 201 to 300 | 7 |
| 301 to 400 | 9 |
| 401 to 500 | 11 |
| 501 to 600 | 13 |
| 601 to 700 | 15 |
| 701 to 800 | 17 |
| Over 800 | 19 |

3. In § 2856.17, paragraph (c) would be amended by changing "§§ 2856.42 and 2856.43" to read "§ 2856.43".

4. In § 2856.36, paragraph (b)(2) would be amended by changing the wording "Figures 2, 3, and 6" to read "Figures 2 and 3". Paragraph (b)(3) would be deleted, paragraph (b)(4) would be redesignated (b)(3), and "Figure 7" would be redesignated "Figure 4".

5. In § 2856.37, the first sentence would be amended to read "Each carton identified with the grademarks shown in Figures 2 and 3 of § 2856.36 shall be legibly lot numbered on either the carton or the tape used to seal the carton."

6. In § 2856.40, paragraph (a) would be amended by changing the wording "Figures 2, 3, and 6" to read "Figures 2 and 3".

7. Section 2856.42 would be deleted.

8. Section 2856.43 would be amended to read as follows:

§ 2856.43 Requirements for eggs packaged under the U.S. Grade A mark as shown in Figure 4 of § 2856.36.

(a) *Minimum requirements of procurement and distribution program.* Each packing station or plant must have a satisfactory procurement and distribution program including, but not being limited to, the following requirements at the farm and retail store level as applicable:

(1) Eggs from each flock shall be packed separately and the shipping cases marked so as to facilitate segregation at the packing station. A flock shall consist of birds located on the same farm and managed under identical supervision.

(2) Eggs should be gathered from the nest at least twice, and preferably three times a day.

(3) Eggs which require cleaning should be cleaned in accordance with the applicable provisions of § 2856.76. Eggs may be treated by oil dipping, oil spraying, or oil-emulsion spraying: *Provided*, That methods used are such as will not cause objectionable cloudiness in the whites. Oil treating and cleaning operations must be in compliance with the sanitary requirements as provided in § 2856.76.

(4) Eggs shall be cooled promptly after gathering to 60° F. or below and held at a reasonable constant temperature not to exceed 60° F. and at a relative humidity of approximately 70 percent. Notwithstanding the foregoing, the temperature of the eggs may rise to 70° F. during washing and packaging operations provided the eggs are moved promptly to a cooler or transported at a temperature of 60° F. or below.

(5) Eggs shall be transported and handled under such conditions as will prevent sweating and at a temperature of 60° F. or below.

(6) Periodic checks to determine the adequacy of the production programs shall be made by governmentally employed graders.

(b) *Minimum requirements at packaging plant.* (1) The quality factor of albumen firmness shall be determined by the broken-out score, measured in Haugh units, and the condition of the yolk shall be observed during such testing. The breakout test shall be made every other week unless the breakout records indicate a variation in individual eggs or averages beyond that normally expected for this program, in which case the breakout shall be made weekly. The test shall be accomplished at the assembly plant or at the farm in the event the eggs go directly from the farm to the store. Eggs which do not meet the requirements of AA quality with respect to shell shape shall not be selected as part of any sample that is to be broken out and scored. Sampling, breakout testing, and maintenance of records of breakout test shall be done by or under the immediate supervision of a grader.

(2) The internal temperature of the eggs shall not be lower than 45° F. or higher than 60° F. at the time of making the breakout test. Eggs shall be placed under refrigeration at a temperature not to exceed 60° F. and a relative humidity of approximately 70 percent promptly after packaging.

(3) A flock may be eligible for entry under the program when a sample of 25 eggs drawn at random averages 64 Haugh units or higher; or when 2 samples of 25 eggs each drawn at random (1 sample per week for 2 consecutive weeks) each averages 62 Haugh units or higher. Notwithstanding the foregoing, a flock shall not be eligible if any sample contains more than four eggs measuring less than 60 Haugh units, and the yolk of all eggs in the sample shall have a well-rounded appearance with a reasonably uniform color.

(4) A flock may remain on the program: *Provided*, That (i) a moving average of 62 Haugh units or higher is maintained; (ii) the yolks of all eggs have a well-rounded appearance with a reasonably uniform color; and (iii) not more than 2 eggs in any sample of 10 eggs measure less than 60 Haugh units.

(5) The biweekly or weekly average shall be computed by averaging the results obtained by testing 10 eggs from each flock every other week (or weekly when required). Samples shall be drawn at random every other week (or weekly when required) from each flock from a single shipment. Notwithstanding the foregoing, 5 eggs may be used as the sample size when a moving average of 74 Haugh units or higher is maintained.

(6) The moving average shall be computed by averaging the results of the latest two biweekly or four weekly (when required) Haugh unit entries of a flock.

(7) Any flock which has been on the program and is excluded for failure to meet the requirements may be reinstated by the same procedures used to originally enter a flock on the program.

(8) Eggs with clean, unbroken, practically normal shells from flocks which meet the provisions of this section may be packaged and officially labeled as indicated in Figure 4 of § 2856.36(b)(3) after the removal of eggs containing blood and meat spots and loss eggs.

(9) Packages or sealing tapes shall bear in distinctly legible form a date, stated as the "month" and "day," or the number of the "month" and "day" (i.e., 4-3), preceded by the letters "EXP." or a statement such as "Not to Be Sold After." The expiration date shall not exceed 10 days from the date the eggs are packed, excluding the day of pack. The eggs must be packed within 6 days from the time they are received at the plant (not counting the day received), or that shipment must be tested again for Haugh units and other factors to determine their eligibility for packing. Notwithstanding the foregoing, other systems of dating may be approved which accomplish the purposes of this paragraph, providing application for such a system is made in writing by the applicant and concurred in by the Administrator.

(10) Graders shall examine samples of packaged product in accordance with the provisions of § 2856.4 or as determined by the National supervisor. A tolerance of 13 percent is permitted in eggs that are of B quality with respect to shell. Within the 13-percent tolerance, 5 percent may be Checks. In addition, 0.50 percent may be Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

9. In § 2856.76, the first sentence of paragraph (f)(1) would be amended to read "Shell eggs, except as otherwise provided for in § 2856.43, shall not exceed an internal temperature of 80° F. at the time of official grading."

10. In § 2856.200, the first sentence of paragraph (b) would be amended by deleting the wording "§ 2856.42 or".

11. Section 2856.203 would be amended to read as follows:

§ 2856.203 B Quality.

The shell must be unbroken, may be abnormal, and may have slightly stained areas. Moderately stained areas are permitted if they do not cover more than 1/32 of the shell surface if localized, or 1/16 of the shell surface if scattered. Eggs having shells with prominent stains or adhering dirt are not permitted. The air cell may be over 3/8 inch in depth, may show unlimited movement, and may be free or bubbly. The white may be weak and watery so that the yolk outline is plainly visible when the egg is twirled before the candling light. The yolk may appear dark, enlarged, and flattened, and may show clearly visible germ development but no blood due to such development. It may show other serious defects that do not render the egg inedible. Small blood clots or spots (aggregating not more than 1/8 inch in diameter) may be present.

12. Section 2856.204 would be deleted.

13. Section 2856.205 would be deleted.

14. In § 2856.208, paragraph (e) would be deleted and paragraphs (a), (b), (c), and (d) would be amended to read as follows:

§ 2856.208 Terms descriptive of the shell.

(a) Clean. A shell that is free from foreign material and from stains or discolorations that are readily visible. An egg may be considered clean if it has only very small specks, stains, or cage marks, if such specks, stains, or cage marks are not of sufficient number or intensity to detract from the generally clean appearance of the egg. Eggs that show traces of processing oil on the shell are considered clean unless otherwise soiled.

(b) Dirty. A shell that is unbroken and that has dirt or foreign material adhering to its surface, which has prominent stains, or moderate stains in excess of those permitted in B quality.

(c) Practically normal (AA or A quality). A shell that approximates the usual shape and that is sound and is free from thin spots. Slight ridges and rough areas that do not materially affect the shape and strength of the shell are permitted.

(d) Abnormal (B quality). A shell that may be decidedly misshapen or faulty in soundness or strength or that may show pronounced ridges, thin spots, or rough areas.

15. In § 2856.210, paragraph (d) would be deleted, paragraphs (e), (f), and (g) would be redesignated (d), (e), and (f), respectively, and redesignated paragraphs (d) and (e) would be amended to read as follows:

§ 2856.210 Terms descriptive of the white.

* * *

(d) Weak and watery (B quality). A white that is thin and generally lacking in viscosity. A weak and watery white permits the yolk to approach the shell closely, thus causing the yolk outline to appear plainly visible and dark when the egg is twirled. With respect to a broken-out egg, a weak and watery white has a Haugh unit value lower than 31 when measured at a temperature between 45° and 60° F.

(e) Blood clots and spots (not due to germ development). Blood clots or spots on the surface of the yolk or floating in the white. These blood clots may have lost their characteristic red color and appear as small spots or foreign material commonly referred to as meat spots. If they are small (aggregating not more than 1/8 inch in diameter), the egg may be classed as "B quality." If larger, or showing diffusion of blood in the white surrounding them, the egg shall be classified as Loss.

16. Section 2856.211 would be amended to read as follows:

§ 2856.211 Terms descriptive of the yolk.

(a) Outline slightly defined (AA quality). A yolk outline that is indistinctly indicated and appears to blend into the surrounding white as the egg is twirled.

(b) Outline fairly well defined (A quality). A yolk outline that is discernible but not clearly outlined as the egg is twirled.

(c) Outline plainly visible (B quality). A yolk outline that is clearly visible as a dark shadow when the egg is twirled.

(d) Enlarged and flattened (B quality). A yolk in which the yolk membranes and tissues have weakened and moisture has been absorbed from the white to such an extent that it appears definitely enlarged and flat.

(e) Practically free from defects (AA or A quality). A yolk that shows no germ development but may show other very slight defects on its surface.

(f) Serious defects (B quality). A yolk that shows well developed spots or areas and other serious defects, such as olive yolks, which do not render the egg inedible.

(g) Clearly visible germ development (B quality). A development of the germ spot on the yolk of a fertile egg that has progressed to a point where it is plainly visible as a definite circular area or spot with no blood in evidence.

(h) Blood due to germ development. Blood caused by development of the germ in a fertile egg to the point where it is visible as definite lines or as a blood ring. Such an egg is classified as inedible.

17. In § 2856.215, paragraph (e) would be deleted and paragraph (f) would be redesignated (e).

18. Section 2856.216 would be amended to read as follows:

§ 2856.216 Grades.

(a) U.S. Grade A. (1) U.S. Consumer Grade A (at origin) shall consist of eggs which are 87 percent A quality or better. Within the maximum tolerance of 13 percent which may be below A quality, not more than 5 percent may be Checks, and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(2) U.S. Consumer Grade A (destination) shall consist of eggs which are 82 percent A quality or better. Within the maximum tolerance of 18 percent which may be below A quality, not more than 7 percent may be Checks and not more than 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(b) U.S. Grade B. (1) U.S. Consumer Grade B (at origin) shall consist of eggs which are 90 percent B quality or better, not more than 10 percent may be Checks and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(2) U.S. Consumer Grade B (destination) shall consist of eggs which are 90 percent B quality or better, not more than 10 percent may be Checks and not more than 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(c) Additional tolerances:

(1) In lots of two or more cases:

(1) For Grade A--no individual case may exceed 10 percent less A quality eggs than the minimum permitted for the lot average.

(1) For Grade B--no individual case may exceed 10 percent less B quality eggs than the minimum permitted for the lot average.

(2) In lots of two or more cartons:

(1) For Grade A--no individual carton may contain less than eight eggs of the specified quality. The remaining four eggs may be B quality or Checks.

(1) For Grade B--no individual carton may contain less than eight eggs of the specified quality. The remaining four eggs may be Checks.

(3) For Grade A and Grade B, no lot shall be rejected or downgraded due to the quality of a single egg.

19. Section 2856.217 would be amended to read as follows:

§ 2856.217 Summary of grades.

The summary of U.S. Consumer Grades for Shell Eggs follows as Table I and Table II of this section:

Table I--Summary of U.S. Consumer Grades for Shell Eggs

| U.S. Consumer grade (origin) | Quality required ¹ | Tolerance permitted ² | |
|-----------------------------------|-------------------------------|----------------------------------|---------------------|
| | | Percent | Quality |
| Grade A..... | 87 percent A or better... | Up to 13..... | B |
| | | Not over 5.... | Checks ³ |
| Grade B..... | 90 percent B or better... | Not over 10... | Checks |
| U.S. Consumer grade (destination) | Quality required ¹ | Tolerance permitted ⁴ | |
| | | Percent | Quality |
| Grade A..... | 82 percent A or better... | Up to 18..... | B |
| | | Not over 7.... | Checks ³ |
| Grade B..... | 90 percent B or better... | Not over 10... | Checks |

¹In lots of two or more cases or cartons, see Table II of this section for tolerances for an individual case or carton within a lot.

²For the U.S. Consumer grades (at origin), a tolerance of 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination is permitted, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

³For U.S. Grade A Jumbo size eggs, the tolerance for Checks at origin and destination is 7 percent and 9 percent, respectively.

⁴For the U.S. Consumer grades (destination), a tolerance of 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination is permitted, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

Table II--Tolerance for Individual Case or Carton within a Lot

| U.S. Consumer Grade | Case Quality | Origin | Destination | Carton Quality |
|---------------------|--------------|---------|-------------|---|
| | | | | number of eggs (origin and destination) |
| | | Percent | Percent | |
| Grade A..... | A (min.).... | 77 | 72 | 8 eggs A (min.) |
| | B (max.).... | 13 | 18 | 4 eggs B or Check (max.) |
| | Check (max.) | 10 | 10 | |
| Grade B..... | B (min.).... | 80 | 80 | 8 eggs B (min.) |
| | Check (max.) | 20 | 20 | 4 eggs Check (max.) |

20. Sections 2856.221, 2856.222, and 2856.223 would be deleted.

21. Section 2856.226 would be amended to read as follows:

§ 2856.226 Grades.

(a) "U.S. Specials--% AA Quality" shall consist of eggs of which at least 20 percent are AA quality; and the actual percentage of AA quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below AA quality, not more than 7.5 percent may be B quality, Dirties, or Checks in any combination and not more than 2.0 percent may be Loss.

(b) "U.S. Extras--% A Quality" shall consist of eggs of which at least 20 percent are not less than A quality; and the actual total percentage of A quality and better quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below A quality, not more than 11.7 percent may be Dirties or Checks in any combination and not more than 3.0 percent may be Loss.

(c) "U.S. Standards--% B Quality" shall consist of eggs of which at least 84.3 percent are not less than B quality; and the actual total percentage of B quality and better quality eggs shall be stated in the grade name. Within the maximum of 15.7 percent which may be below B quality, not more than 11.7 percent may be Dirties or Checks in any combination and not more than 4.0 percent may be Loss.

22. Section 2856.227 would be amended to read as follows:

§ 2856.227 Summary of grades.

A summary of the United States Wholesale Grades for Shell Eggs follows as Table I of this section:

Table I--Summary of United States Wholesale Grades for Shell Eggs

| Wholesale Grade Designation | Minimum Percentage of Eggs of Specific Qualities Required ¹ | | | Maximum Tolerance Permitted (Lot Average) | | |
|--|--|---------------------|----------------------------|---|--------------------|--------|
| | AA Quality | A Quality or Better | B Quality or Better | B Quality Dirties and Checks | Dirties and Checks | Loss |
| U.S. Specials--% AA Quality ² | 20 | Balance | None except for tolerances | % 7.5 | % --- | % 2 |
| U.S. Extras--% A Quality ² | -- | 20 | Balance | --- | 11.7 | 3 |
| U.S. Standards--% B Quality ² | -- | -- | 84.3 | --- | 11.7 | 4 |

¹Substitution of eggs possessing higher qualities for those possessing lower specified qualities is permitted.

²The actual total percentage must be stated in the grade name.

23. Section 2856.228 would be amended to read as follows:

§ 2856.228 Weight classes.

The weight classes for the United States Wholesale Grades for Shell Eggs shall be the same as indicated in Table I of this section.

24. Section 2856.230 would be amended by deleting the words "and C Quality combined" and the word "texture".

25. Table I of § 2856.231 would be amended by deleting the words "and C" and the words "texture or" from the heading reading "B and C quality for shell texture or shape, interior quality (including blood or meat spots) or cage marks⁵ and blood stains".



UNITED STATES DEPARTMENT OF AGRICULTURE
 AGRICULTURAL MARKETING SERVICE
 Washington, D.C. 20250 - Poultry Division

**Agricultural Marketing Service
 Food Safety and Quality Service
 7 CFR Part 2856**

[Docket No. 80-025F]

Revision of Shell Egg Standards and Grades

AGENCY: Agricultural Marketing Service,¹ USDA.

ACTION: Final rule.

SUMMARY: This rule revises the voluntary shell egg grading regulations. The amendments are basically the same as proposed in the Federal Register of April 17, 1981 (46 FR 22383). The amendments will:

- a. Raise the minimum percent of eggs of a specified quality in the consumer grades at origin and destination, except for a downward adjustment in this percentage for U.S. Grade AA at destination to more accurately reflect normal quality loss during marketing.
- b. Eliminate the consumer grade Fresh Fancy quality control program because it is used very little and the Grade A quality control program because it is not used.
- c. Eliminate C quality classification for individual eggs because they have become an insignificant portion of production (about 1 percent of nest-run eggs).
- d. Raise the tolerance for Checked eggs at destination for all egg sizes and for Jumbo size eggs at origin, slightly raise the tolerance for Leakers and Dirties at destination, and provide a small tolerance for Dirties at origin to more accurately reflect current egg production and marketing practices.
- e. Eliminate the three lower U.S. Wholesale grades—Trades, Dirties, and Checks—because they are no longer used and eliminate the two U.S. Procurement grades because they are obsolete.
- f. Clarify the definition of origin grading to indicate that this is a grading made at a plant where eggs are graded and packed.

¹The Commodity Services program of the Food Safety and Quality Service, USDA was transferred to the Agricultural Marketing Service, USDA by USDA Secretary's Memorandum 1000-1, issued June 17, 1981. A notice detailing the Agency's reorganization is being drafted for later publication.

EFFECTIVE DATE: October 1, 1981.

FOR FURTHER INFORMATION CONTACT:
 D. M. Holbrook, Chief, Poultry Standardization Branch, Poultry Division, Agricultural Marketing Service, U.S. Department of Agriculture, Room 3944, South Agriculture Building, Washington, DC 20250, (202) 447-3506.

SUPPLEMENTARY INFORMATION:

Executive Order 12291

An initial determination has been made that this final rule is not a major rule under Executive Order 12291 because it does not impose additional burdens or requirements on the affected industry. It will not result in an annual effect on the economy of \$100 million or more, a major increase in costs or prices for consumers, individual industries, Federal, State, or local government agencies, or geographic regions; or significant adverse effects on competition, employment, investment, productivity, innovation, or on the ability of United States-based enterprises to compete with foreign-based enterprises in domestic or export markets.

This regulation has been reviewed for cost effectiveness under USDA Secretary's Memorandum 1512-1 implementing Executive Order 12291. It revises the shell egg standards and grades to bring them in line with current egg production and marketing conditions. As such, it is anticipated that the revisions will result in no monetary costs or other adverse impacts offsetting the expected benefits. Alternatively, the Agency could have retained the existing, outdated standards and grades, but strict compliance with those standards and grades would result in substantial cost to both industry and consumers with little or no offsetting product quality benefit.

Effect on Small Entities

It has been determined that this action will not have a significant economic impact on a substantial number of small entities because it involves changes that are limited to bringing the existing regulations into conformity with current industry production and marketing practices, but does not impose additional burdens or requirements on the affected industry.

Background

The history of standards for shell eggs dates back to 1925 when the first quality standards for individual eggs were developed. In 1948, consumer grades were issued, and in 1967 separate

standards for consumer grades at origin and destination were issued. Individual shell eggs are judged for quality based on a subjective response to their exterior and candled appearance. Eggs may then be packed under various USDA grademarks provided they meet all minimum requirements as outlined in the Regulations Governing the Grading of Shell Eggs and United States Standards, Grades, and Weight Classes for Shell Eggs (7 CFR Part 2856).

Tolerances are designed to compensate for human variability and unavoidable quality loss due to handling during transport and marketing and the natural decline or change in quality during this period. Tolerances must be within the capabilities of the industry to produce an acceptable product at reasonable prices. Without tolerances, it would not be possible to produce cartoned eggs at prices acceptable to consumers.

U.S. shell egg standards and grades need to reflect and to keep current with improvements in industry technology. Also, they must be current with today's production and marketing practices. The shell egg industry has undergone drastic changes since the consumer grades were issued. Eggs move faster into the marketplace than ever before in the history of the industry.

U.S. shell egg standards and grades impact upon State egg laws. States regulate the labeling, grading, and marketing of eggs through State egg laws, and these laws reference the U.S. standards, grades, and weight classes. The inspection of eggs at retail outlets for grade and weight compliance is basically the responsibility of State regulatory agencies under State egg laws.

From reports of State regulatory gradings at retail, as well as scattered retail gradings the Agency had made, the question arose as to whether the destination grades are realistic and reasonable, and truly reflective of today's production and marketing practices. Since there were no studies to evaluate this situation, the Agency made a comprehensive study of retail packs to determine how the actual grade and size compared with the marked grade and size. A randomly selected group of retail outlets comprised of various sizes and types was used in the study. There were 125 chains selected for the study with stores from nationwide chains being visited in many States. Gradings were made at retail outlets in 31 different States by supervisory U.S. Department of Agriculture personnel. The gradings were performed in April and May 1978 and duplicated in the same outlets again in July and August 1978. During the two

periods, 12,312 100-egg samples were graded from the various sizes and grades available. The sample distribution was composed of 52.16 percent of product graded under USDA's voluntary grading program and identified with official USDA grademarks and 47.84 percent packed without USDA identification.

Based on the results of the study, the Agency solicited public comments on various proposed changes in the voluntary shell egg regulations through an advanced notice of proposed rulemaking. This document was made available through a notice published in the May 27, 1980, Federal Register (45 FR 35345), open for comment until August 25, 1980. Fifty-five (55) comments were received; 22 from egg producers, packers, distributors, and other interested persons; 9 from trade organizations; 1 from an industry task force representing 36 other organizations; 18 from State departments of agriculture; and 5 from consumers. The majority of these comments indicated that the review of the voluntary shell egg standards was long overdue and that the proposed changes, with one exception, were both reasonable and necessary. The one exception to the changes suggested in the advanced notice was the elimination of U.S. Grade AA. Comments received indicated that elimination of U.S. Grade AA would not necessarily eliminate Grade AA regulated under State egg laws, that it would create an economic hardship on producers marketing this grade, and that there could be an economic impact on retailers in certain States. After reviewing these comments, the Agency decided not to propose the elimination of U.S. Grade AA through rulemaking procedures but to maintain this grade with modifications.

Proposal

Based on the comments received on the advanced notice of proposed rulemaking, the Agency published a proposed rule in the Federal Register of April 17, 1981, (46 FR 22383), to amend the voluntary shell egg regulations as set forth basically in the advanced notice. The proposed rule contained the following major revisions:

1. Raise the minimum percent of eggs of the specified quality in consumer grades—The minimum percent of AA or A quality or better eggs required in U.S. Grade AA or U.S. Grade A, respectively, would be increased from 85 to 87 at origin and 80 to 82 at destination for U.S. Grade A. An exception would be in U.S. Grade AA eggs at destination to require 72 percent AA quality eggs instead of 80 percent and to require at least 10

percent of the remaining eggs to be A quality. For U.S. Grade B, the minimum percent of B quality or better eggs would be increased from 85 to 90 at origin and 80 to 90 at destination.

2. Eliminate the consumer grade Fresh Fancy quality and Grade A quality control programs.

3. Eliminate the C quality classification for individual eggs—C quality eggs due to shell deformities would be placed in the B quality classification, and C quality eggs due to moderately stained shells in excess of that permitted in B quality would be placed in the Dirty category.

4. Raise the tolerance for checked eggs—The Check tolerance for U.S. Grade AA and U.S. Grade A at destination would be raised from 5 to 7 percent for all weight classes except Jumbo. The Check tolerance for Jumbo size eggs would be raised from 5 to 7 percent at origin and to 9 percent at destination.

5. Slightly raise the tolerances for Leakers and Dirties—The tolerance in U.S. Consumer Grades for Leakers and Loss due to meat or blood spots in any combination at origin would be increased from 0.3 to 0.5 percent and include Dirties, except that such Loss would remain at the 0.3 percent level. At destination the tolerance for Leakers, Dirties, and Loss due to meat or blood spots in any combination would be increased from 0.5 to 1.0 percent. Loss permitted would again not be allowed to exceed 0.3 percent.

6. Eliminate wholesale and procurement grades—Three of the U.S. Wholesale Grades (U.S. Trades, U.S. Dirties, and U.S. Checks) and the two U.S. Procurement Grades (I and II) would be eliminated.

7. Clarify the definition of origin grading—The definition of origin grading would be clarified to indicate a grading made at a plant where eggs are graded and packed.

Except for eliminating small meat spots from the proposed 1 percent tolerance for B quality due to small blood and meat spots, air cells over $\frac{3}{8}$ inch, or serious yolk defects permitted in U.S. Grade AA and A and several editorial changes for clarity, the revisions to the voluntary shell egg regulations are the same as proposed.

Discussion of Comments

As a result of the proposal, 85 comments were received from 42 individuals, 24 State departments of agriculture (two commented twice), 10 egg producers, packers, or distributors, 1 associated industry, 1 university, 3 industry organizations, an industry

elected task force representing 32 other organizations, and 1 retailer. The majority of these comments generally supported the changes except for a large number of individuals who objected to the increase in tolerances for checked eggs. The principal concerns expressed through objecting statements raised the following issues:

1. The proposed change to raise the tolerance for checked eggs at destination for all egg sizes and, in addition, at origin for Jumbo size eggs generated more opposition than all the other proposed changes combined. Forty-two interested parties, most of whom were individuals, objected to this change, but fifty-seven interested parties supported the proposal, and three individuals suggested that the Government should not regulate Checks at all. Also, a few other interested parties suggested additional changes in the tolerances. Most opposing commenters believed the number of checked eggs allowed in a carton would be increased and would result in a decrease in the quality of eggs purchased by consumers. Additionally, a few commenters expressed the view that industry should improve operations to minimize this problem. Checks (an individual egg that has a broken or cracked shell but with its shell membranes intact and its contents not leaking) are an unavoidable problem in the marketing of eggs because eggs cannot be assembled, graded, packed, transported, and merchandized without some breakage. Most obvious Checks are removed during the grading process, but "hairline" Checks often escape detection because they cannot be seen. As time passes, many of these Checks become detectable (due primarily to contraction caused by cooling); however, the eggs have usually moved into marketing channels and may be at the retail level within 1-3 days after being laid. Handling of eggs during the marketing process also may cause Checks.

The current standards provide that AA and A grade eggs may contain up to 5 percent Checks at both origin and destination. The retail study recently conducted by the Agency indicates that slightly over 30 percent of AA and A grade cartoned eggs at retail stores exceed the 5-percent Check tolerance. Yet, the average percent of Checks at retail was 4.53, well under the 5 percent allowed. When the 5-percent tolerance was adopted in 1967, it was based on the layman's approach of "averages" rather than "frequency tables" which are used by statisticians. Thus, the present destination standards are and

have been in error and do not accurately reflect what is reasonable under normal egg production and marketing practices and what is in the marketplace today. The changes only update the standards to reflect what is presently in the marketplace as determined by the Agency's comprehensive survey conducted in 1978. It will not reduce the quality of eggs consumers are purchasing.

Except for a comment from one State, none of those opposing this change submitted data to support their claim or refute the Agency's data.

Moreover, except for Jumbo size eggs, it appears that most commenters failed to realize that origin tolerances for other sizes are unchanged. Thus, for all sizes other than Jumbo, the Check tolerances applied at the packing and grading (origin) location remain the same.

One State department of agriculture expressed concern about the need to increase the Check tolerance and presented supporting data. The Agency reviewed its retail study data for that State. The data showed that the results in that State were approximately the same as the national figures.

A few comments proposed increasing tolerances at origin for checked eggs; namely, for the Extra Large size. No data were submitted to substantiate these suggestions. However, to the contrary, the Agency's data from shell egg plants with USDA resident grading service indicate that industry compliance with the existing tolerance for Extra Large size is attainable under present practices.

A few comments were received expressing concern about the separate tolerances for Jumbo size eggs. One State department of agriculture opposed the change because of concern for a higher incidence of Leakers at destination. Another State department of agriculture expressed concern that a separate tolerance for Jumbo size eggs was confusing and lacks uniformity. While the Agency shares the opinion that this change results in some confusion and less uniformity, the tolerances recommended are in accordance with the 1978 nationwide survey. This study suggests, due to the difficulty of packaging these oversized eggs in material which will accommodate them and the extensive shell area subject to damage, that a separate tolerance for Jumbo size eggs is needed. Accordingly, the Agency proposed separate origin and destination Check tolerances.

In regard to the view that the Government should not regulate checked eggs, the Agricultural

Marketing Act of 1946 directs the Secretary of Agriculture to develop and improve grade standards for voluntary use by industry to facilitate marketing. Therefore, the Agency is required to provide voluntary grade standards.

2. In addition to opposing the increase in tolerances for checked eggs, a few statements expressed concern that slightly raising tolerances for Leakers and Dirties would reduce overall product quality. These changes were not proposed by USDA to permit inferior products but rather to compensate for human error and unavoidable quality loss during handling and marketing. Furthermore, small increases in tolerances would have practically no effect on the overall quality of the eggs in U.S. Consumer Grades AA and A packs since they merely reflect what is presently in the marketplace. Based on the plant and retail studies, slight increases align the tolerances with industry's capability to produce an acceptable product at reasonable prices. Therefore, in the absence of data to support the objections received, the Agency will make the proposed changes.

3. There were comments suggesting changes in the tolerances for Loss due to large meat or blood spots. One commenter believed the Loss tolerance should be raised from 0.3 percent to 0.5 percent at destination to be consistent with the concept of different origin and destination tolerances for other factors. Another commenter suggested that the Loss tolerance should be raised to 0.5 percent at origin and destination because the 0.3-percent tolerance is unrealistic and because a 0.5-percent tolerance results in a high level of compliance with a lack of consumer complaints.

The Agency's comprehensive nationwide study showed that at origin only 0.29 percent of the eggs from Grade A packs were downgraded for Loss due to Leakers, large meat or blood spots, and all other types of Loss combined. Furthermore, the Agency's retail study showed that eggs at retail outlets were found to contain only 0.43 percent Loss due to Leakers, large meat or blood spots, and all other types of Loss combined. The Agency has no reason to believe that the amount of Loss due to meat or blood spots at destination is greater than at origin. Moreover, the Agency has increased the destination tolerance for Leakers and Dirties to account for breakage in handling and shipment. In the absence of specific data to support these suggestions, the Agency will maintain the present tolerance for Loss due to large meat or blood spots.

4. Comments were received from three egg packers, two State departments of agriculture, and several industry organizations expressing concern about the proposed tolerance of not more than 1 percent B quality due to air cells over $\frac{1}{8}$ inch, meat or blood spots (aggregating not more than $\frac{1}{8}$ inch in diameter), or serious yolk defects permitted in both U.S. Consumer Grades AA and A. Their foremost concern was that the standards were too restrictive and impractical with respect to small meat spots in brown shell eggs. Research reports and random sample laying tests show that the incidence of meat spots is significantly higher in brown eggs than in white eggs.

While USDA undertook a comprehensive study in February 1979 that showed only a small percentage of eggs from laying houses (nest-run eggs) were due to classification factors, such as air cell development and small meat or blood spots, very few brown eggs were examined in the study. Thus, while the study is indicative of the Nation's egg production, it does not accurately reflect the incidence of small meat spots in brown eggs.

The current standards provide for a maximum of 5 percent small meat or blood spots, air cells over $\frac{1}{8}$ inch, serious yolk defects, weak and watery whites, shell abnormalities, and Checks individually or in combination. Thus, the current standards account for and permit the higher incidence of small meat spots. However, the Agency did not provide for this difference in the proposal due to the low overall incidence of small meat and blood spots in brown and white eggs combined. Accordingly, the Agency finds it difficult to justify the proposed tolerance when applied to meat spots in brown eggs and allows for this by eliminating eggs containing small meat spots (aggregating not more than $\frac{1}{8}$ inch in diameter) from the 1 percent tolerance and permitting them in the maximum tolerance which may be below AA or A quality.

5. A few comments were received expressing concern that the unlimited tolerance for air cell depth and small meat or blood spots in U.S. Consumer Grade B would create problems with the public's acceptance of this grade. With the elimination of the C quality classification, the Agency decided to place eggs of the type mentioned above into the B quality classification for two reasons. First, the Agency undertook a study in February 1979 which showed that less than 0.1 percent of the eggs from laying houses were due to factors such as air cell development and small meat or blood spots. Even though the

Agency did not investigate the increase in air cell depth from origin to destination specifically for U.S. Consumer Grade B packs, the retail study showed that less than 0.5 percent of eggs examined at retail outlets were downgraded due to air cells over $\frac{1}{8}$ inch in depth, shell defects, and meat and blood spots combined. And secondly, it is highly unlikely that packers could intentionally add high percentages of small meat and blood spots to a pack without rejections due to Loss from meat or blood spots aggregating more than $\frac{1}{8}$ inch in diameter. For the above reasons, and since the overall percentage of eggs of this type quality has steadily decreased in the marketplace over the past several years, the Agency will not maintain a separate quality tolerance for these factors in Grade B product.

6. Several comments were received concerning elimination of the "C" quality classification. Comments were mixed regarding the classification of stains and the classification of shell deformities. A few commenters requested higher classification for stains, since stains are not harmful or do not affect interior quality. Other commenters believed that classification of former C quality shells in the B quality category would cause increases in Leakers and Checks due to thin shells. To obtain specific information concerning the actual percentage of C quality eggs, USDA undertook a study in February 1979 involving approximately 2,500 100-egg samples in 20 shell egg plants nationwide with USDA resident grading service. The results of this study showed that only 1.0 percent of eggs from laying houses (nest-run eggs) were of C quality—0.7 percent due to shell shape and texture, 0.2 percent due to stains, and 0.1 percent due to various other factors. Therefore, the study indicates that the percentage of C quality eggs found in the total egg production has decreased to a point where it is insignificant and the Agency finds it difficult to justify continuing the C quality category in the standards. Since the U.S. Consumer Grade C was dropped from the standards in 1963, the Agency must place the present C quality eggs in either the Dirty or B quality classification depending on the degree of defect. Due to the small percentage of C quality in the production moving to shell egg plants, a small insignificant effect on the overall quality of U.S. Consumer Grade B occurs.

7. Several comments were received regarding U.S. Consumer Grade AA. A few commenters still wanted the grade eliminated because it would simplify the grade standards, and cause excessive

noncompliance problems at the retail level. As previously noted in the proposed rule, elimination of U.S. Grade AA would not necessarily eliminate U.S. Grade AA regulated under State egg laws. Additionally, the change in the destination tolerance should result in increased compliance at the retail level.

A number of comments were received expressing concern regarding the origin and destination AA quality levels. Some commenters believed that the origin AA quality level of 85 percent was more reasonable than the proposed 87 percent for AA quality eggs due to difficulty in grader interpretation and the fact that 39.59 percent of the samples failed to meet the 87-percent AA quality level. (This percentage was misinterpreted from the comprehensive USDA study and is actually 35.51 percent.) There were also those that believed a destination AA quality level of 70 percent was more realistic than the proposed 72 percent for AA quality eggs. One commenter believed 70 percent was more realistic because of potential quality decline as product moves from origin to retail outlets. One commenter proposed to retain the present 85-percent origin and 80-percent destination egg quality tolerances for all grades in order to maintain uniformity and because of the view that adjustments in the permitted depth of the air cell to reflect quality loss between origin and destination is more equitable than adjusting the tolerance for undergrade eggs allowed in the different grades. This proposal was based on the premise that quality decline within a specific lot is fairly uniform. Another commenter expressed similar views. In contrast, one commenter pointed out that the proposed 15-percent tolerance range of AA quality eggs between origin and destination (from 87 to 72 percent) is inconsistent with the allowable quality ranges in the other grades. The commenter also believed that the AA quality range should not be 15 percent. In addition, one commenter suggested that the proposed destination quality level of 72 percent AA quality eggs was too low. However, no data were submitted to substantiate any of these claims. While the Agency appreciates these observations, they do not support a change in the proposed AA quality levels. The previous plant study indicates that at origin only 7.5-percent more of the samples examined met the 85-percent AA quality level as compared to those meeting the 87-percent AA quality level. With this difference in mind, the Agency chose the higher 87-percent AA quality level because other

changes in the standards will make it less difficult for certain eggs to meet the AA quality classification. Additionally, the retail study indicates that at destination the 72-percent AA quality level will result in increased compliance for both USDA and non-USDA graded product with about 84.5 percent of product packed under USDA's voluntary grading program meeting the 72-percent AA quality level.

The Agency has examined data comparing decline in air cell depth within specific lots. Even though the data are limited and preliminary, these results do not support the view that air cell depth changes uniformly over a given period of time. Based on these findings, further comprehensive investigation would be necessary in order to verify the claims made by proponents. But in the absence of data supporting the comments, the Agency does not plan to make changes at this time.

In the absence of data supporting each of these suggestions, the Agency will maintain U.S. Consumer Grade AA with modifications in the percentages of AA quality eggs at origin and destination. Thus, the AA quality pack is maintained with an increase in the percent of product within grade at retail.

8. One commenter expressed concern that based on permitted destination tolerances in certain situations, the Grade AA pack may be lower in quality than the Grade A pack. However, this view was due to an error in interpretation of the permitted tolerances. Furthermore, this commenter questioned whether the AA quality tolerances would be in agreement with what is obtainable in today's marketing system. While the Agency recognizes that differences exist between packers, the AA quality tolerances are based on what is reasonable on a nationwide basis. Thus, the tolerances are set at a level more reflective of the quality which can be consistently delivered under today's production and marketing system.

9. A few commenters expressed concern about definitions of terms. Two commenters suggested that the definition of "origin grading" be further defined. One comment was not specific in nature but was believed to agree with the other suggestion that the definition of "origin grading" be redefined to mean the last place eggs are warehoused prior to distribution to the retail outlet. While the Agency gave careful consideration to this opinion, it was considered unrealistic because movement of eggs from the location where eggs are graded and packed normally results in some quality decline. Therefore, it is

unreasonable to apply the stricter origin tolerances at any location other than the point of initial grading and packing.

Additionally, one commenter suggested that the term "destination grading" be more clearly defined. "Destination grading" is not defined in the voluntary shell egg grading regulations. However, "origin grading" is being clarified and further defined as a grading made at a plant where eggs are graded and packed. It follows, therefore, that gradings at other locations, such as distribution points, retail outlets, etc., become "destination gradings."

10. Two State departments of agriculture expressed concern regarding the omission of the revised "Minimum Number of Cases Comprising A Representative Sample" presented in the advanced notice of proposed rulemaking published in the May 27, 1980, Federal Register. The Agency omitted this revision because after further evaluation, it was found that the proposed sampling plan did not give as good a degree of confidence in results as previously believed. It was concluded that too much accuracy was lost; therefore, the revision has been dropped.

11. In addition, four comments included specific suggestions for additional changes to the regulations. Two suggested changes were beyond the scope of the proposal. Also, none of the suggestions were substantiated by supporting data. However, the Agency will make use of such recommendations in considering future amendments to the regulations.

The Agency's change regarding the tolerance for B quality due to meat spots in U.S. Grade AA and A, discussed under issue number 4 above, and several editorial changes in the proposed rule for clarity, most of which were indicated in comments received, affect sections and subsections: 2856.203, 2856.208 (b) and (c), 2856.210 (d) and (e), 2856.216(a) (1) and (2), (b) (1) and (2), and (d)(2), and 2856.217. Section 2856.205 has been included and revised. Except for these changes, the Agency is adopting the proposal as published.

In consideration of the foregoing, the amendments to the voluntary shell egg grading regulations (7 CFR Part 2856) are as follows:

1. In § 2856.1, the definition for "Origin grading" is revised to read as follows:

§ 2856.1 Meaning of words and terms defined.

* * * * *

"Origin grading" is a grading made on a lot of eggs at a plant where the eggs are graded and packed.

* * * * *

§ 2856.17 [Amended]

2. In § 2856.17, paragraph (c) is removed.

3. In § 2856.36, paragraphs (b)(3) and (b)(4), including figures 4, 5, and 7, are removed. Figure 6 is moved to paragraph (b)(2) and renumbered as Figure 4, and paragraph (b)(2) is revised to read as follows:

§ 2856.36 Information required on and form of grademark.

* * * * *

(b) * * *

(2) Except as otherwise authorized, the grademark permitted to be used to officially identify cartons of shell eggs which are graded pursuant to the regulations in this part shall be contained in a shield and in the form and design indicated in Figures 2, 3, and 4 of this section. The shield shall be of sufficient size so that the print and other information contained therein is distinctly legible and in approximately the same proportion and size as shown in Figures 2 and 3. The grademark shall be printed on the carton or on a tape used to seal the carton.



Figure 2



Figure 3



Figure 4

§ 2856.37 [Amended]

4. In the first sentence of § 2856.37, the phrase "Figures 2, 3, and 6" is amended to read "Figures 2, 3, and 4."

§ 2856.39 [Amended]

5. In § 2856.39, the wording "§§ 2856.35 to 2856.43" is amended to read "§§ 2856.35 to 2856.41".

§ 2856.40 [Amended]

6. In § 2856.40, paragraph (a) is amended by changing the wording "Figures 2, 3, and 6" to read "Figures 2, 3, and 4".

§§ 2856.42 and 2856.43 [Reserved]

7. Sections 2856.42 and 2856.43 are removed and the section numbers are reserved.

8. In § 2856.76, the first sentence of paragraph (f)(1) is removed and paragraph (g) is revised to read as follows:

§ 2856.76 Minimum facility and operating requirements for shell egg grading and packing plants.

(g) The following substances used in the plant shall be approved and handled in accordance with the manufacturer's instructions: Pesticides, insecticides, rodenticides, cleaning compounds, destaining compounds, foam control compounds, sanitizers, and inks and oils coming into contact with the product.

9. In § 2956.200, paragraph (b) is revised to read as follows:

§ 2856.200 Application.

(b) Interior egg quality specifications for these standards are based on the apparent condition of the interior contents of the egg as it is twirled before the candling light. Any type or make of candling light may be used that will enable the particular grader to make consistently accurate determination of the interior quality of shell eggs. It is desirable to break out an occasional egg and by determining the Haugh unit value of the broken-out egg, compare the broken-out and candled appearance, thereby aiding in correlating candled and broken-out appearance.

10. Section 2856.203 is revised to read as follows:

§ 2856.203 B quality.

The shell must be unbroken, may be abnormal, and may have slightly stained areas. Moderately stained areas are permitted if they do not cover more than 1/2 of the shell surface if localized, or 1/4 of the shell surface if scattered. Eggs having shells with prominent stains or adhering dirt are not permitted. The air cell may be over 3/16 inch in depth, may show unlimited movement, and may be free or bubbly. The white may be weak and watery so that the yolk outline is plainly visible when the egg is twirled before the candling light. The yolk may appear dark, enlarged, and flattened, and may show clearly visible germ development but no blood due to such development. It may show other serious defects that do not render the egg

inedible. Small blood spots or meat spots (aggregating not more than 1/8 inch in diameter) may be present.

§ 2856.204 [Reserved]

11. Section 2856.204 is removed and the section number is reserved.

12. Section 2856.205 is revised to read as follows:

§ 2856.205 Dirty.

An individual egg that has an unbroken shell with adhering dirt or foreign material, prominent stains, or moderate stains covering more than 1/2 of the shell surface if localized, or 1/4 of the shell surface if scattered.

13. In § 2856.208, paragraph (e) is removed and paragraphs (a), (b), (c), and (d) are revised to read as follows:

§ 2856.208 Terms descriptive of the shell.

(a) Clean. A shell that is free from foreign material and from stains or discolorations that are readily visible. An egg may be considered clean if it has only very small specks, stains, or cage marks, if such specks, stains, or cage marks are not of sufficient number or intensity to detract from the generally clean appearance of the egg. Eggs that show traces of processing oil on the shell are considered clean unless otherwise soiled.

(b) Dirty. A shell that is unbroken and that has dirt or foreign material adhering to its surface, which has prominent stains, or moderate stains covering more than 1/2 of the shell surface if localized, or 1/4 of the shell surface if scattered.

(c) Practically normal (AA or A quality). A shell that approximates the usual shape and that is sound and is free from thin spots. Ridges and rough areas that do not materially affect the shape and strength of the shell are permitted.

(d) Abnormal (B quality). A shell that may be somewhat unusual or decidedly misshapen or faulty in soundness or strength or that may show pronounced ridges or thin spots.

14. In § 2856.210, paragraph (d) is removed, paragraphs (e), (f), and (g) are redesignated (d), (e), and (f), respectively, and redesignated paragraphs (d) and (e) are revised to read as follows:

§ 2856.210 Terms descriptive of the white.

(d) Weak and watery (B quality). A white that is weak, thin, and generally lacking in viscosity. A weak and watery white permits the yolk to approach the shell closely, thus causing the yolk outline to appear plainly visible and dark when the egg is twirled. With respect to a broken-out egg, a weak and watery white has a Haugh unit value

lower than 60 when measured at a temperature between 45° and 60° F.

(e) Blood spots or meat spots. Small blood spots or meat spots (aggregating not more than 1/8 inch in diameter) may be classified as B quality. If larger, or showing diffusion of blood into the white surrounding a blood spot, the egg shall be classified as Loss. Blood spots shall not be due to germ development. They may be on the yolk or in the white. Meat spots may be blood spots which have lost their characteristic red color or tissue from the reproductive organs.

15. Section 2856.211 is revised to read as follows:

§ 2856.211 Terms descriptive of the yolk.

(a) Outline slightly defined (AA quality). A yolk outline that is indistinctly indicated and appears to blend into the surrounding white as the egg is twirled.

(b) Outline fairly well defined (A quality). A yolk outline that is discernible but not clearly outlined as the egg is twirled.

(c) Outline plainly visible (B quality). A yolk outline that is clearly visible as a dark shadow when the egg is twirled.

(d) Enlarged and flattened (B quality). A yolk in which the yolk membranes and tissues have weakened and/or moisture has been absorbed from the white to such an extent that the yolk appears definitely enlarged and flat.

(e) Practically free from defects (AA or A quality). A yolk that shows no germ development but may show other very slight defects on its surface.

(f) Serious defects (B quality). A yolk that shows well developed spots or areas and other serious defects, such as olive yolks, which do not render the egg inedible.

(g) Clearly visible germ development (B quality). A development of the germ spot on the yolk of a fertile egg that has progressed to a point where it is plainly visible as a definite circular area or spot with no blood in evidence.

(h) Blood due to germ development. Blood caused by development of the germ in a fertile egg to the point where it is visible as definite lines or as a blood ring. Such an egg is classified as inedible.

§ 2856.215 [Amended]

16. In § 2856.215, paragraph (e) is removed and paragraph (f) is redesignated (e).

17. Section 2856.216 is revised to read as follows:

§ 2856.216 Grades.

(a) *U.S. Grade AA.* (1) U.S. Consumer Grade AA (at origin) shall consist of eggs which are at least 87 percent AA quality. The maximum tolerance of 13 percent which may be below AA quality may consist of A or B quality in any combination, except that within the tolerance for B quality not more than 1 percent may be B quality due to air cells over 3/8 inch, blood spots (aggregating not more than 1/8 inch in diameter), or serious yolk defects. Not more than 5 percent (7 percent for Jumbo size) Checks are permitted and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(2) U.S. Consumer Grade AA (destination) shall consist of eggs which are at least 72 percent AA quality. The remaining tolerance of 28 percent shall consist of at least 10 percent A quality and the remainder shall be B quality, except that within the tolerance for B quality not more than 1 percent may be B quality due to air cells over 3/8 inch, blood spots (aggregating not more than 1/8 inch in diameter), or serious yolk defects. Not more than 7 percent (9 percent for Jumbo size) Checks are permitted and not more than 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(b) *U.S. Grade A.* (1) U.S. Consumer Grade A (at origin) shall consist of eggs which are at least 87 percent A quality or better. Within the maximum tolerance of 13 percent which may be below A quality, not more than 1 percent may be B quality due to air cells over 3/8 inch, blood spots (aggregating not more than 1/8 inch in diameter), or serious yolk defects. Not more than 5 percent (7 percent for Jumbo size) Checks are permitted and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(2) U.S. Consumer Grade A (destination) shall consist of eggs which are at least 82 percent A quality or better. Within the maximum tolerance of 18 percent which may be below A quality, not more than 1 percent may be B quality due to air cells over 3/8 inch, blood spots (aggregating not more than 1/8 inch in diameter), or serious yolk defects. Not more than 7 percent (9 percent for Jumbo size) Checks are permitted and not more than 1 percent

Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(c) *U.S. Grade B.* (1) U.S. Consumer Grade B (at origin) shall consist of eggs which are at least 90 percent B quality or better, not more than 10 percent may be Checks and not more than 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(2) U.S. Consumer Grade B (destination) shall consist of eggs which are at least 90 percent B quality or better, not more than 10 percent may be Checks and not more than 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

(d) Additional tolerances:

(1) In lots of two or more cases:

(i) For Grade AA—No individual case may exceed 10 percent less AA quality eggs than the minimum permitted for the lot average.

(ii) For Grade A—No individual case may exceed 10 percent less A quality eggs than the minimum permitted for the lot average.

(iii) For Grade B—No individual case may exceed 10 percent less B quality eggs than the minimum permitted for the lot average.

(2) For Grades AA, A, and B, no lot shall be rejected or downgraded due to the quality of a single egg except for Loss other than blood or meat spots.

18. Section 2856.217 is revised to read as follows:

§ 2856.217 Summary of grades.

The summary of U.S. Consumer Grades for Shell Eggs follows as Table I and Table II of this section:

Table I—Summary of U.S. Consumer Grades for Shell Eggs

| U.S. consumer grade (origin) | Quality required ¹ | Tolerance permitted ² | |
|------------------------------|-------------------------------|----------------------------------|----------------------|
| | | Percent | Quality |
| Grade AA | 87 percent AA. | Up to 13 | A or B. ³ |
| | | Not over 5 Checks ⁴ | |
| Grade A | 87 percent A or better. | Up to 13 | B. ³ |
| | | Not over 5 Checks ⁴ | |
| Grade B | 90 percent B or better. | Not over 10 Checks. | |

| U.S. consumer grade (destination) | Quality required ¹ | Tolerance permitted ² | |
|-----------------------------------|-------------------------------|----------------------------------|----------------------|
| | | Percent | Quality |
| Grade AA | 72 percent AA. | Up to 28 ⁴ | A or B. ⁵ |
| | | Not over 7 Checks ⁴ | |
| Grade A | 82 percent A or better. | Up to 18 | B. ⁵ |
| | | Not over 7 Checks ⁴ . | |
| Grade B | 90 percent B or better. | Not over 10 Checks. | |

¹ In lots of two or more cases, see Table II of this section for tolerances for an individual case within a lot.

² For the U.S. Consumer grades (at origin), a tolerance of 0.50 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination is permitted except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

³ For the U.S. Consumer grades (destination), a tolerance of 1 percent Leakers, Dirties, or Loss (due to meat or blood spots) in any combination is permitted, except that such Loss may not exceed 0.30 percent. Other types of Loss are not permitted.

⁴ For U.S. Grade AA at destination, at least 10 percent must be A quality or better.

⁵ For U.S. Grade AA and A at origin and destination within the tolerances permitted for B quality, not more than 1 percent may be B quality due to air cells over 3/8 inch, blood spots (aggregating not more than 1/8 inch in diameter), or serious yolk defects.

⁶ For U.S. Grades AA and A Jumbo size eggs, the tolerance for Checks at origin and destination is 7 percent and 9 percent, respectively.

Table II.—Tolerance for Individual Case Within a Lot

| U.S. consumer grade | Case quality | Origin (percent) | Destination (percent) |
|---------------------|-------------------|------------------|-----------------------|
| Grade AA | AA (min) | 77 | 62 |
| | A or B | 13 | 28 |
| | Check (max) | 10 | 10 |
| Grade A | A (min) | 77 | 72 |
| | B | 13 | 18 |
| | Check (max) | 10 | 10 |
| Grade B | B (min) | 80 | 80 |
| | Check (max) | 20 | 20 |

§§ 2856.221, 2856.222, 2856.223 [Reserved]

19. Sections 2856.221, 2856.222, and 2856.223 are removed and the section numbers are reserved.

20. In § 2856.226, paragraphs (d), (e), and (f) are removed, and paragraphs (a), (b), and (c) are revised to read as follows:

§ 2856.226 Grades.

(a) "U.S. Specials—% AA Quality" shall consist of eggs of which at least 20 percent are AA quality; and the actual percentage of AA quality eggs shall be stated in the grade name. Within the maximum of 80 percent which may be below AA quality, not more than 7.5 percent may be B quality, Dirties, or Checks in any combination and not more than 2.0 percent may be Loss.

(b) "U.S. Extras—% A Quality" shall consist of eggs of which at least 20 percent are A quality; and the actual total percentage of A quality and better shall be stated in the grade name. Within the maximum of 80 percent which may be below A quality, not more than 11.7 percent may be Dirties or Checks in any combination and not more than 3.0 percent may be loss.

(c) "U.S. Standards—% B Quality" shall consist of eggs of which at least 84.3 percent are B quality; and the actual total percentage of B quality and better shall be stated in the grade name. Within the maximum of 15.7 percent which may be below B quality, not more than 11.7 percent may be Dirties or Checks in any combination and not more than 4.0 percent may be Loss.

21. Section 2856.227 is revised to read as follows:

§ 2856.227 Summary of grades.

A summary of the United States Wholesale Grades for Shell Eggs follows as Table I of this section:

Table I.—Summary of U.S. Wholesale Grades for Shell Eggs

| Wholesale grade designation | Minimum percentage of eggs of specific qualities required ¹ | | | Maximum tolerance permitted (lot average) | | |
|---|--|---------------------|---------------------|---|-----------------------------|----------------|
| | AA quality | A quality or better | B quality or better | B quality dirbs and checks (percent) | Diries and checks (percent) | Loss (percent) |
| U.S. specials—percent AA quality ² | 20 | (*) | (*) | 7.5 | | 2 |
| U.S. extras—percent A quality ² | | 20 | (*) | | 11.7 | 3 |
| U.S. standards—percent B quality ² | | | 84.3 | | 11.7 | 4 |

¹ Substitution of eggs possessing higher qualities for those possessing lower specified qualities is permitted.
² The actual total percentage must be stated in the grade name.
³ Balance.
⁴ None except for tolerance.

22. Section 2856.228 is revised to read as follows:

§ 2856.228 Weight classes.

The weight classes for United States Wholesale Grades for Shell Eggs shall be as indicated in Table I of this section.

23. Section 2856.230 is revised to read as follows:

§ 2856.230 Grade.

"U.S. Nest Run—% AA Quality" shall consist of eggs of current production of which at least 20 percent are AA quality; and the actual percentage of AA quality eggs shall be stated in the grade name. Within the maximum of 15 percent which may be below A quality, not more than 10 percent may be B quality for shell shape, interior quality (including meat or blood spots), or due to rusty or blackish-appearing cage marks or blood stains, not more than 5 percent may have adhering dirt or foreign material on the shell 1/2 inch or larger in diameter, not more than 6 percent may be Checks, and not more than 3 percent may be Loss. Marks which are slightly gray in appearance and adhering dirt or foreign material on the shell less than 1/2 inch in diameter are not considered quality factors. The eggs shall be officially graded for all other quality factors. No case may contain less than 75 percent A quality and AA quality eggs in any combination.

§ 2856.231 . [Amended]

24. In section 2856.231, Table I is amended by removing the words "and C" and the words "texture or" from the heading reading "B and C quality for shell texture or shape, interior quality (including blood and meat spots) or cage marks⁵; and blood stains" and by changing the figure "2" to "5" under the

column reading "Adhering dirt or foreign material 1/2 inch or larger in diameter."

(Agricultural Marketing Act of 1946, Sec. 205, 60 Stat. 1090, as amended; 7 U.S.C. 1624)

Done at Washington, D.C. on: July 21, 1981.

John Ford,
Deputy Assistant Secretary, Marketing and Inspection Services.

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