

#### SUCCESSFUL PROJECTS 2016-2017 Workshop Series



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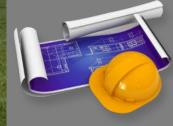
#### fresno county superintendent of schools

Jim A. Yovino, Superintendent



## Thank you to our Sponsors!



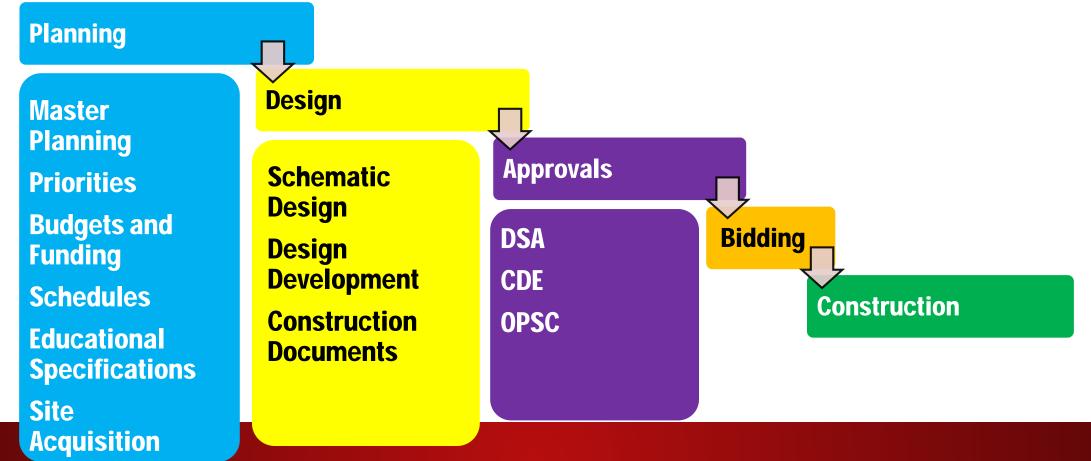


#### C.A.S.H. UPDATE Jeff Becker



#### **Overview of School Construction** Jeff Becker

#### **OVERVIEW OF CONSTRUCTION PROCESS**



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138

## **AGENCIES INVOLVED**

- California Department of Education (CDE)
- Division of the State Architect (DSA)
- Office of Public School Construction (OPSC)
- Department of Toxic Substances Control (DTSC)
- Department of Industrial Relations (DIR)
- California Geological Survey (CGS)

#### • Possibly others

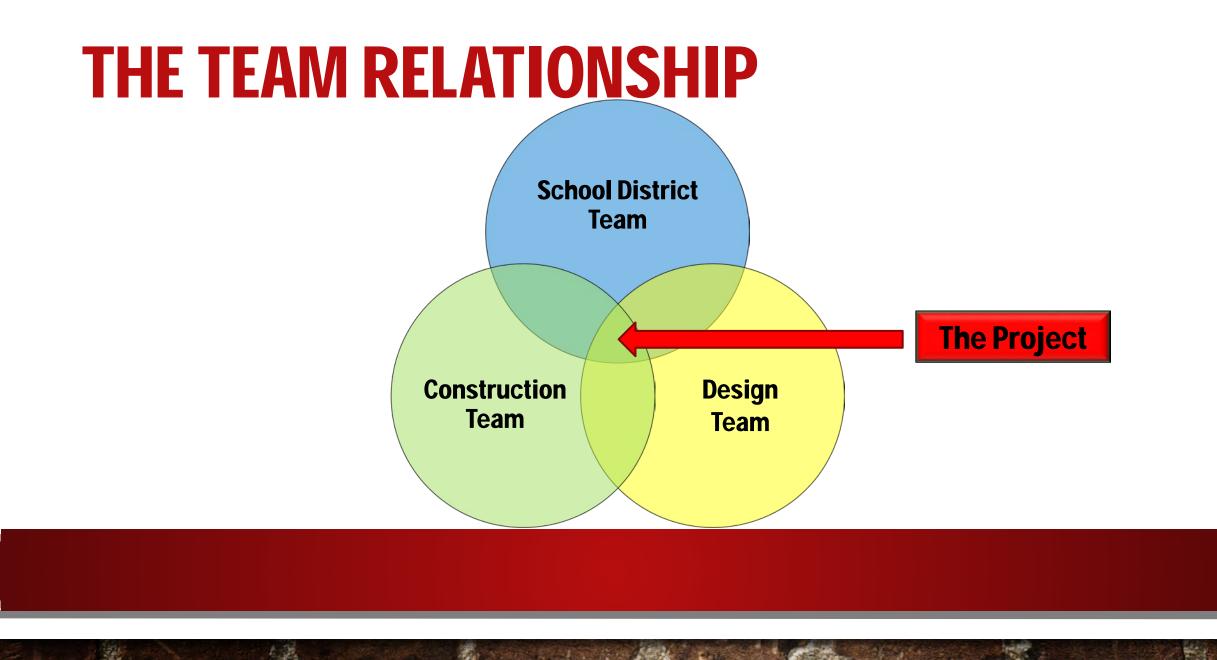
# **TEAM MEMBERS – IT TAKES A VILLAGE**

- Legal counsel
- Accounting team
- Funding consultant
- Bond counsel/financial advisors
- Architect
- DSA Inspector of Record
- Testing lab
- Contractor
- Environmental consultants

### **THE TEAM**

How will you procure the services of the architect?
RFQs

- Provide sufficient background information
- Ask what you really want to know
- •Keep it simple
- Have a clear scoring rubric
- Make sure it is aligned with your contract



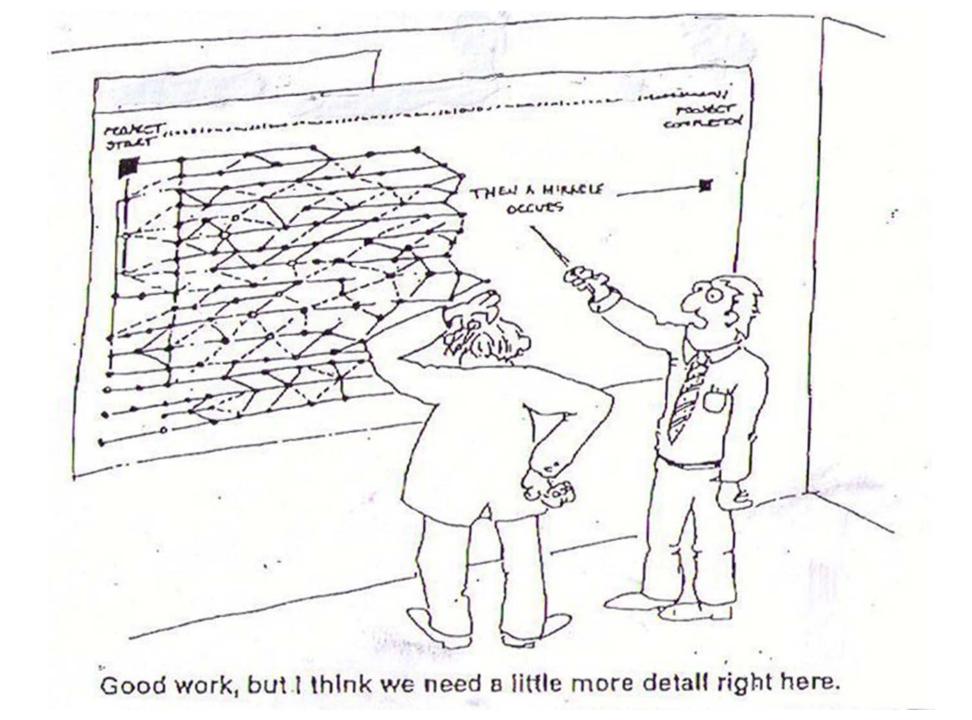
## COMMUNICATION

All projects require great communication!

- Make sure everyone understands their role
- Establish expectations up front
- Ensure procedures exist for communication and to resolve issues
- Be accountable

## PLANNING

- Master plan/project identification/prioritization/schedules
- Budgets and funding source
- California Environmental Quality Act (CEQA)
- Site selection and approval
  - Phase I Environmental Site Assessment
  - DTSC
  - CDE site approval
- Project design and approvals
  - CDE plan approval
  - DSA approval
  - OPSC application for funding



# **MASTER PLANNING**

#### •What do we have?

- Facility inventory
- Facility condition assessment
- Capacity and demographics

#### What do we want?

- Community engagement
- Educational specifications
- How much detail will you go into?
- Translate the language of education to facilities
- How will we pay for it?
- Project prioritization

## **FUNDING SOURCES**

State bonds/School Facility Program (SFP)

- Office of Public School Construction (OPSC)
- Local bonds
- Developer fees
- Other local dollars

#### **CALIFORNIA ENVIRONMENTAL QUALITY ACT**

- Public Resources Code sections 21000-211178
- California Code of Regulations Title 14 section 15000 et seq.
- •Case law
- Consider if your project qualifies for an exemption or if an initial study is required.

## DESIGN

- Consideration of delivery method
  - Develop good documents!
- Project design
  - Schematics
  - Design development
  - Construction documents

1. 2

- Approvals
  - CDE plan approval
  - DSA approval
  - OPSC Plan Verification Team (PVT)
  - Board approval

## **PURCHASING AND BID LIMITS**

#### Limits set in PCC 20111

- \$15,000 for public projects as defined in PCC 22002
- \$88,300 for goods, services, maintenance as defined in PCC 20115
- California Uniform Public Construction Cost Accounting PCC 22000 et seq. (CUPCCAA)
  - \$45,000 without bidding
  - \$45,000 to \$175,000 with informal bidding procedure
  - Over \$175,000 formal bidding procedures

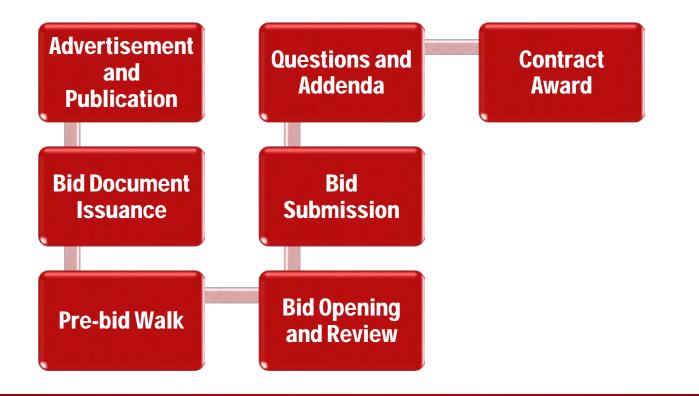
## **DELIVERY METHODS**

#### Prequalification – PCC 20111.6

- Design-bid-build PCC 20111 et seq.
- Lease-leaseback EC 17406
- Construction management multiple prime
- Design-build EC 17250.10 et seq.
- Piggyback PCC 20118

### **DESIGN-BID-BUILD PROCESS**

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### **LEASE-LEASEBACK**

- Competitive selection process based on best value
  - Must develop criteria for evaluating proposals
- Preconstruction services can be part of agreement before DSA approves plans
- Collaborative delivery method
- Skilled and trained workforce requirements
- AB 2316 addresses Davis v. Fresno USD
- Consult with your legal counsel

## CONSTRUCTION

#### •You're almost done!

- Contracting
- Construction
- Construction administration
- Continuous inspection and testing
- Project closeout



## CONTRACTING

#### Insurance

- Bonds
- If contract is over \$25,000 payment bonds are required
- Typically also require performance bond
- Verify all licenses
- Board approval
- File PWC-100 with the Department of Industrial Relations
- Notice to Proceed (NTP)

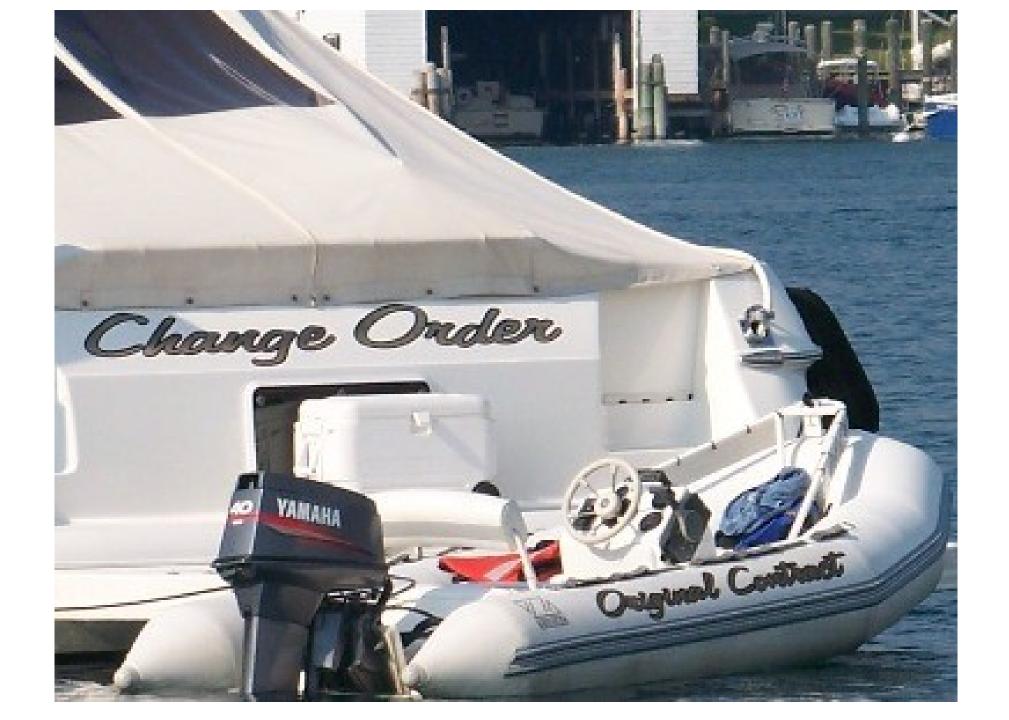
### **CONSTRUCTION AND PROJECT ADMINISTRATION**

- Pre-construction job walk
- Schedule of values
  - Itemizes the contract value by scope and trade
  - This is the basis for making progress payments
  - Have the architect review this and make sure all parties agree
- Detailed project schedule
- Project meetings

### CONSTRUCTION AND PROJECT ADMINISTRATION

Your architect performs project administration
 Communication through RFIs

- Change orders and delays
  - Your contract should address:
  - Change order process
  - Reasons for delays
  - Timely requests and resolutions
  - Contingencies



## **TESTING AND INSPECTION**

- The district hires a DSA Inspector of Record (IOR) to continuously monitor the project to ensure that it is built to the plans and specifications
- The district hires a testing lab to perform material testing and sampling throughout the project
  - The testing lab is coordinated by the DSA IOR

## **PROJECT CLOSEOUT**

- As-built and documentation
  Warranties, manuals, training
- Commissioning
- Notice of Completion (NOC)
- Retention payment
- DSA certification

### RESOURCES

- California Department of Education Facilities
  - http://www.cde.ca.gov/ls/fa/
- Division of the State Architect
  - http://www.dgs.ca.gov/dsa/home.aspx
- Office of Public School Construction
  - http://www.dgs.ca.gov/opsc/home.aspx
- Department of Toxic Substances Control School Site Evaluation
  - https://dtsc.ca.gov/schools/index.cfm
- Department of Industrial Relations Public Works
  - http://www.dir.ca.gov/public-works/publicworks.html
- California Uniform Public Construction Cost Accounting Commission
  - http://www.sco.ca.gov/ard\_cuccac.html



#### Funding Your Project Matt Pettler



#### Firm Background

- K-12 Facility and Planning Consulting
  - □ Funding
  - □ Facility Planning
  - Developer Fee Reports and Mitigation
- Established in 1986
- Have Represented Hundreds of School Districts
- Billions Secured for K-12 Clients

 Modernization, New Construction, Joint-Use, Career Technical Education, Overcrowding Relief



#### **Funding Sources**

State Bonds/State School Facility Program
 Local Bonds

 General Obligation Bonds
 Mello Roos Bonds (CFDs)

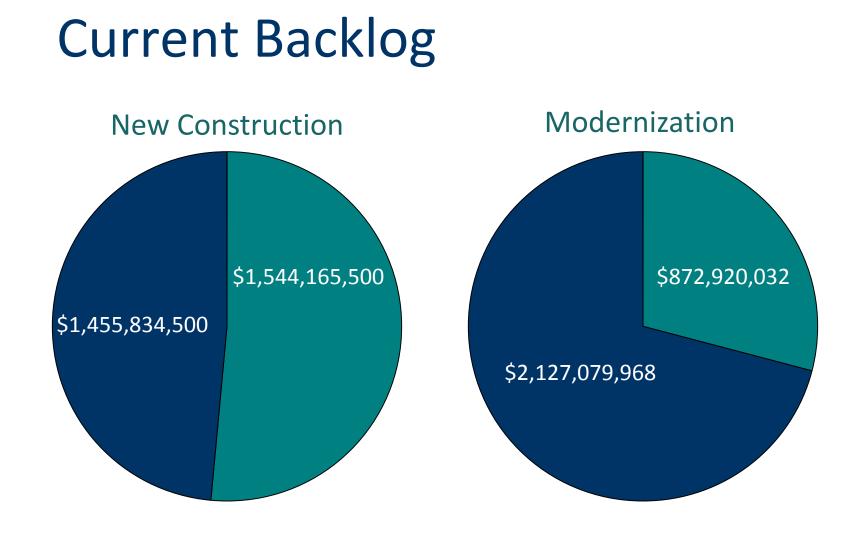
 Development Impact Fees



#### State School Facility Program

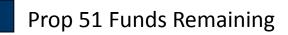
- Funded through State Bonds
- Proposition 51 -- \$9 billion State School Facility Bond approved by California voters on November 8, 2016
  - Continues current School Facility Program
  - □ \$3 billion for New Construction
  - □ \$3 billion for Modernization
  - □ \$500 million for Career Technical Education
  - □ \$500 million for Charter School Facilities
  - □ \$2 billion for Community Colleges











#### New Construction and Modernization

#### New Construction Program

 Provides funding for projects that add new classroom capacity, construction of new site development, and acquisition of property

#### Modernization Program

Provides funding for upgrades to existing buildings and site work to improve/extend the useful life of or enhance the physical environment of the school; such as purchase and installation of HVAC, fire alarm or telecommunication equipment, and seismic safety upgrades. Funding may also be used for replacement of like kind area



#### New Construction and Modernization

- New Construction
  - Projected enrollment minus capacity equals new construction eligibility
    - Currently 50/50 match
    - Updated annually for enrollment and new facilities
    - Can be filed District-Wide or by High School Attendance Area
- Modernization
  - Site specific funding triggered by 25 year old permanent and 20 year old portable buildings on a campus
    - Currently 60/40 match
    - Only required to update for eligibility increases
    - Reimbursable
    - Generally inadequate to provide comprehensive campus modernizations



#### New Construction and Modernization Funding Process

- New Construction and/or Modernization Eligibility must be established and/or updated
- Obtain DSA and CDE approval of project plans
- Prepare and submit funding request to OPSC
- When funding is available, the project is reviewed by the OPSC and presented to the SAB for approval and funding
- After SAB has approved funding, the fund release must be submitted to receive the funds
- New Construction applications must be submitted prior to occupancy of the building
- Modernization applications can reimburse projects as long as the construction contract was signed on or after August 27,



## State School Facility Program The Boutique Programs

- Career Technical Education
  - Up to \$3M per CTE pathway for new facilities and up to \$1.5M per CTE pathway for the renovation of facilities that will provide CTE on Comprehensive High School sites
- Charter School Facility Program
  - Funding for the new construction and/or renovation of school facilities for Charter Schools
- Seismic Program
  - □ Funding for Category 2 buildings that are susceptible to catastrophic collapse in a seismic event
- Facility Hardship Program



Funding for the replacement or rehabilitation of school facilities with documented health and safety hazards

## **Financial Hardship**

- The Financial Hardship Program provides all or a portion of a district's matching share requirement (up to 50% for new construction or up to 40% for modernization) on a State School Facility Program project
- The program allows separate, advanced funding for site acquisition and design costs rather than having to wait for funding until a district/COE has secured the site, completed design, received State agency approvals of the site and plans, and entered into a contract for construction



## **Financial Hardship**

- Two step process:
  - 1. Eligibility
    - □ County Offices of Education automatically qualify
    - □ A school district must demonstrate that it has made all reasonable efforts to fund its matching share of the project by demonstrating the following:
      - The district must be levying the maximum developer fee allowed under the law.

 The current bonded indebtedness of the district issued for the purpose of constructing school facilities must be at least 60% of its total bonding capacity

#### or

The district has had a successful bond for at least the maximum amount allowed under Proposition 39 within the previous two years. The proceeds from the bond election must be used to fund the district's matching share requirements for school facility program project(s).

#### or

• The district's total bonding capacity is \$5m or less.

School districts that do not meet the requirements above can appeal to be approved by the State Allocation Board based on "other evidence of reasonable effort."

2. Analysis of the district/COE financial records



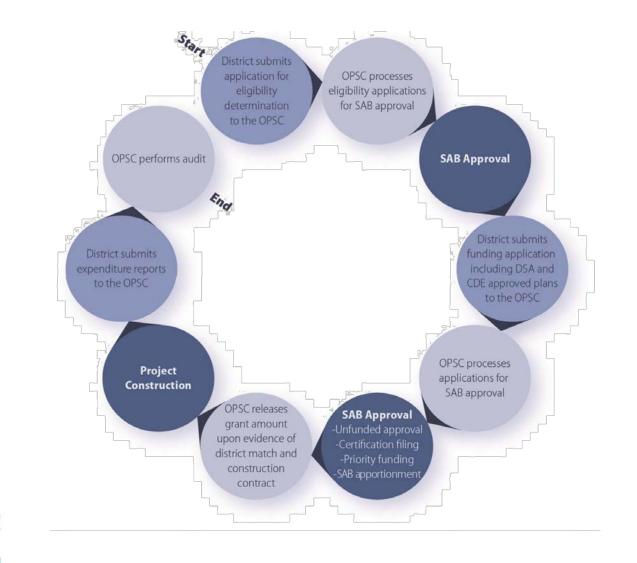
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### **State Funding Allocation Process**

- December 2008 State froze automatic disbursement of funds (AB 55 Loans)
- Priorities In Funding (PIF) process for "Construction Ready Projects"
- Districts notify State that they are ready for funds twice a year May/June and November/December
- Direct allocation of bonds based on State Treasurer's Office bond sales
- Approximately \$2 billion in projects awaiting funding



## **OPSC Application Process**





## Local Bonds

- General Obligation Bonds
  - Debt service paid from property taxes levied according to the assessed value of each parcel
  - Can be assessed on a district-wide basis or a subset
  - Requires voter approval of either 66.7% (Traditional) or 55% (Proposition 39) vote
- Mello-Roos CFDs
  - Debt service paid from property taxes levied according to a "rate and method of apportionment"
  - Can be assessed on a district-wide basis or a subset
  - Requires 66.7% voter approval, or landowner approval if less than 12 registered voters



## **Development Impact Fees**

### Developer Fees/Mitigation Agreements

- State law gives school districts the authority to charge fees on new residential and commercial/industrial developments if those developments generate additional students and cause a need for additional school facilities
- Level 1 Fees Capped in State Statute and adjusted every even numbered year. Currently \$3.48/sqft for residential and \$0.56/sqft for commercial industrial
- Level 2/3 Fees Residential only. No cap but linked to State New Construction Funding. Eligibility requirements
- School districts and developers can negotiate an agreement for development fees in additional to or in lieu of amounts authorized by statute



## **Other Funding Tools**

- Federal Funding
  - Historically there has been minimal participation by the Federal Government
  - Options have been primarily limited to financing assistance such as interest subsidies or investor tax credits
  - □ Federal Infrastructure Investment????



## **Other Funding Tools**

- Joint Use Opportunities
  - □ Partnerships with other public/private entities
  - Leverage funding opportunities available to one entity but not the other
  - $\Box$  Leverage assets, etc.



## **Funding Strategy**

### Leverage funding opportunities and bring multiple funding resources to the table!



# **Thank You!**

### **Matt Pettler, Vice President**

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# Architect's Role







#### Project Sequence

	Eligibility	Master Plan Facility Assessment	Schematic Phase	Design Phase	Construction Docs	Plan Check	Funding App.	Bid Phase	Construction Phase
Architect Engineers	•	•	٩	٠	•	•	٩	۲	٩
District Administration Board of Trustees	•	•	•	•	•	۲	•	٠	•
City, County, State			0	0	•	•	•		
CDE			0			9	•		
OPSC/SAB	•		0				•		•
DSA/CGS						9	•	•	•
Attorney Bond Counselor			0		•			•	
Funding Consultant	•					9	•		
Survey			0		•				
Testing Labs			0		•			•	•
DSA Inspector								•	•
General Contractor, LLB, CM/Multiple Primes, Construction Manager				Ċ	0			•	•









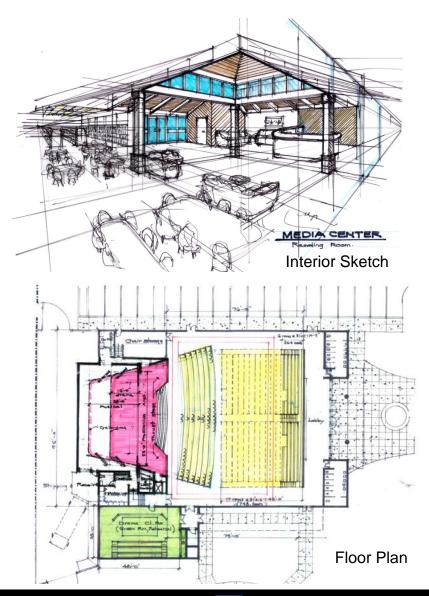


#### SCHEMATIC PHASE INVOLVEMENT:

- District Approve Preliminary Scope and Estimate
- City/County Public Works (Offsite)
- Department of Education
- Office of Public School Construction
- Legal Counsel
- Bond Counselor (Bond Language)
- Surveyor
- Testing Lab Report

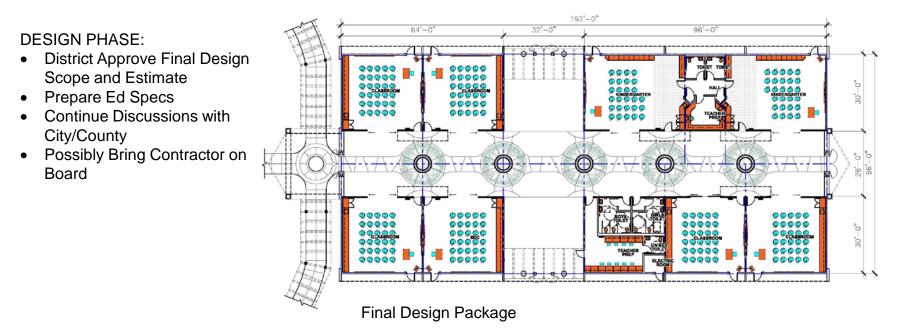


Site Plan







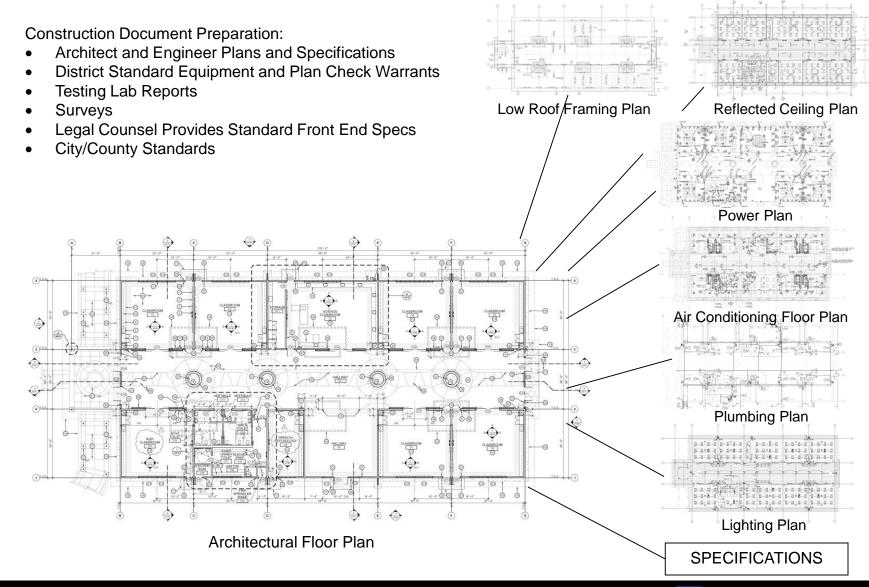






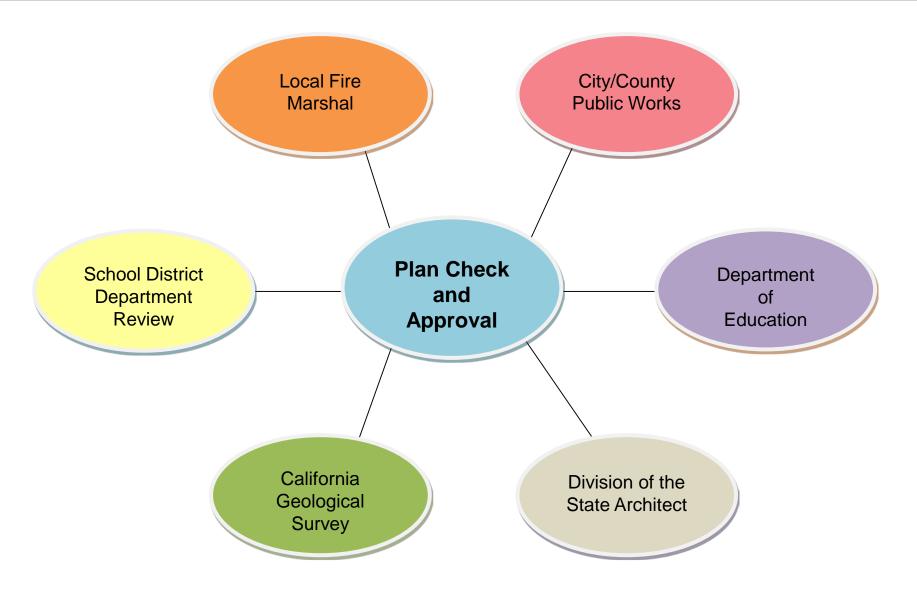
















Funding Application Preparation:

- **OPSC** Funding Application •
- **District Board Resolution** •
- Career Tech Advisory Committee ٠ Statement
- Division of the State Architect •
- Department of Education ٠

SERVICE SITE WORKSHEET FOR ADDITIONAL GRANTS

Site Preparation

02.2001 011 Clear, grub, brush, turf, roots, disposal 02.1104 021 Tree Removal, 10"-14"

ste development Stel Development 02:101 011 Remove Pavement, asphaltic concrete 02:101 033 Sawurd pavement, asphaltic concrete 02:101 031 Remove concrete side, 0"max. with rebar 02:105 041 Cencrete sawing Pence & guard at internoval 0:100 001 Information in the first side material

02.1102 021 Remove fence, chain link, 6', salvage 02.1401 091 Remove piping

SCHOOL DISTRIC ABC Unified School Distric SCHOOL NAME

A1.02 A1.02

A1.02 A1.02 A1.02 A1.02 A1.02

A1.02 A1.02

ABC Elementary School ARCHITECTS FIRM

Integrated designs by SOMAM, Inc.
Plan Ref. CSI #

- City/County Approval ٠
- **DSA Approved Construction** ٠ Documents

Description (Saylor 2016) (A) SERVICE SITE DEVELOPMENT

A1. Site Clearance - Section 1859.76(a)(1)

A2. Demolition - Section 1859.76(a)(2) Demolition and removal of existing buildings and site improvements that lie in the footprint of a building or pro

A3. Rerouting Utility Lines - Section 1859.76(a)(3)

A4. Rough Grading - Section 1859.76(a)(4)

A5. Soil Compaction - Section 1859.76(a)(5)

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rch	chitect			,·			Increment #: Application #:							
-				Grade Level: K - 5			File #:							
on					Dear	Governi	ing Board:				_			
					Subje	ct: Fina	I Plan Approv	al - Modernization			Drawings and specifications for the subject project have been examined and stamped by the Division of the State Architect (DSA) for identification on <u>11/10/2015</u> . This letter constitutes the "written approval of the plans as to the safety			
ucti	ion							p of Education approval the plane with the title sheat data of July 1. 2015			of design and construction" required before letting any contract for construction, and applies to the work shown on these			
JUU					Califo	rnia De	partment of E	APPLICATION FOR FUNDING			STAT OFFICE OF PUBLIC SC		$_{\rm N}^{\rm D}$ on shown on the drawings and is conditioned on construction starting within one	
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					and s	afety im	approval sho	Chapter 12.5, Part 10, Division 1, commencing specialized	with Section 17070.10, et seq., of	f the Education Code and the Reg	470.00 (\$10.00)		nping Code) of Title 24. It is the responsibility of the professional consultants – mpliance.	
	project invo all Federal,			projec	ct involv	es work on a	ABC School District		57/11111/01		which indicate applicable conditions specific to this project.			
					vels of lead a	ABC Elementary School	OSTRUTIORSBELETICSE MILL MORESS		HERSTON ATTIONIC ACCURA	CONTRACTOR OF MANAGEMENT	ince with approved drawings and specifications will meet minimum required rnia Code of Regulations, for structural safety.			
								Fresno					onstructed in accordance with approved drawings and specifications will meet	
GIT DISTR	ICT CODE							1. Type of Application—Check Only One New Construction		<li>d. In this a 6–8 school? If you answered yes, how r</li>	nany K-6 pupils reported	🗆 Yes 💿 No	n in Title 24, California Code of Regulations, for fire and life safety.	
	COUNTY							New Construction (Final Apportionment)     New Construction (Final Charter School Apportion	ment)	above are sixth graders? Is this an Alternative Educ	ition School7	🗆 Yes 📧 No	oval certifying that the drawings and specifications are in compliance with state on of the disabled which are required before letting any contract for construction.	
	ESTIMATE			Labor	Unit Cost	Rador	Total	New Construction (Overcrowding Itelief Grant)     Rehabilitation (Final Charter School Apportionmer	d)	<ul> <li>Is this a use of grant reque is this request pursuant to</li> </ul>		27 □ Yes   No □ Yes   No	Code.)	
NT	warning	UTIK	materia	Union	orin cost	Page	Total	Modernization Modernization of California Schools for Deal/Blind		If yes, onter date of succes is this a use of grant requi	stal bond election:	37 🗆 Yes 🗷 No		
								Separate Apportionment		Is this request pursuant to If yes, enter date of succes		🗆 Yes 🗵 No		
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posed								Design Only—New Construction with High Performance Des	Jance	h Project in he incated one			Plan Sobesitals for Modernization Projects Project Name: District	
		SF	55							NEW CAMPUS     OLD CAMPUS	= Campus established after 1 = Campus established prior to	July 2002 1 July 2002	County County DSA Number:	
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### Bid Phase:

- Select Construction Delivery
  - General Contractor
  - Lease-Lease Back
  - Construction Manager
  - Multiple Prime Contractors
  - Informal Bid (Public Code 22000 -California Uniform Public Construction Cost Accounting Act)
- Advertisement
  - Contractor
  - DSA Inspector
  - Testing Lab
- DSA Approve Addendums
- District Approve Bid and Prepare Agreement

### Construction Phase:

- Ground Breaking
- Preconstruction Meeting
- Notice to Proceed
- OPSC Request State Funds
- DSA Approve Change Orders
- File Substantial Completion
- File Notice of Completion
- Warranty and Operation & Maintenance Manuals
- DSA Closeout



## DSA Update and Outlook Dan Levernier





## **CDE Update and Outlook** John Gordon





# QUESTIONS & ANSWERS





### fresno county superintendent of schools

Jim A. Yovino, Superintendent



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