

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 400

**Opening Testimony
Redacted**

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Marianne Gardner. I am a Senior Requirement Analyst employed
3 in the Energy Rates, Finance and Audit Division of the Public Utility
4 Commission of Oregon (OPUC). My business address is 201 High Street SE.,
5 Suite 100, Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My witness qualification statement is found in Exhibit Staff/401.

8 **Q. What is the purpose of your testimony?**

9 A. I am the revenue requirements summary witness for the Public Utility
10 Commission of Oregon Staff (Staff) in this proceeding. I introduce Staff-
11 sponsored adjustments and issues regarding Portland General Electric's (PGE
12 or Company) filing in this docket, identified as UE 319. As such, I verify PGE's
13 proposed revenue requirement utilizing Staff's revenue requirement model.
14 This model is also used to calculate Staff's modified revenue requirement after
15 incorporating Staff's proposed adjustments to PGE's revenue requirement.

16 Additionally, I provide background regarding specific issues I reviewed,
17 my analysis, and my recommendations.

18 **Q. Will other Staff witnesses submit testimony regarding the issues they
19 reviewed?**

20 A. Yes. Each Staff assigned to Docket UE 319 is submitting separate testimony.
21 In Part 1 of my testimony, I introduce the Staff witnesses and their respective
22 assignments, and estimate the revenue requirement impact of Staff's
23 recommended adjustments to the Company's initial filing. These are the

1 issues identified to date. Staff’s recommendations and issues may change
2 after reviewing testimony and analysis by other parties.

3 **Q. Did you prepare exhibits for this docket?**

4 A. Yes. I prepared the following exhibits:

- 5 Exhibit 401 Witness Qualification Statement
- 6 Exhibit 402 Uncollectibles –
- 7 Exhibit 403 Wages, Salaries and Incentives –
- 8 Exhibit 404 Escalation – Excerpt from Consumer Price Index –
- 9 All Urban Consumers for the U.S., published by
- 10 OEA (released November 16, 2016)
- 11 Exhibit 405 Company Responses to Staff Data Requests DR
- 12 Nos. 288, 644, 294, 295, 296, 309, 430, 429, 407,
- 13 312, 313, 469, 470, 94, 92, and 425 and ICNU DR
- 14 No. 48.
- 15 Exhibit 406 Company Confidential Responses to Staff DR
- 16 Nos. 68, 469 and ICNU DR No. 48.

17 **Q. How is your testimony organized?**

18 A. My testimony is organized as follows:

19 Part 1: Revenue Requirement 3

20 Part 2: Specific Issues 5

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5**PART 1: Revenue Requirement**

Q. Please provide a list of the rate case topics that Staff reviewed and introduce the responsible Staff.

A. I have provided a listing of rate topics and adjustment amounts.

			Company filed incremental revenue requirement	\$99,896
	Staff	Item	Proposed Staff Adjustments	Revenue Requirement Effect
400	Marianne Gardner	S-1.1	Uncollectible Rate	(18)
400	Marianne Gardner	S-1.2	Uncollectibles	(497)
400	Marianne Gardner	S-2.1	OPUC Fees Rate	(49)
400	Marianne Gardner	S-2.2	OPUC Fees	(1,385)
400	Marianne Gardner	S-3	Interest Synchronization	4,261
400	Marianne Gardner	S-4	Amortization & Cyber Security	(6,378)
400	Marianne Gardner	S-5	Income Taxes and ADIT (placeholder)	0
400	Marianne Gardner	S-6	Working Cash - Incremental rounding in model	(5)
400	Marianne Gardner	S-7	Level III Storm accrual	414
400	Marianne Gardner	S-8	Escalation	(1,697)
400	Marianne Gardner	S-9	Wages, Salaries, Overtime,FTE,CET Benefits, Incremental FTE Benefits	(23,241)
400	Marianne Gardner	S-10	Insurance	(520)
400	Marianne Gardner	S-11	Medical and Other Benefits	0
400	Marianne Gardner	S-12	Distribution O&M (placeholder)	0
500	Matt Muldoon	S-13	Cost of Capital	(36,040)
500	Matt Muldoon	S-14	Pensions (placeholder)	0
500	Matt Muldoon	S-15	AFUDC (placeholder)	0

600	Phil Boyle	S-16	Fee Free Bankcard	(666)
700	Lance Kaufman	S-17	Residential Sales	(15,521)
700	Lance Kaufman	S-18	Other Revenue	(2,985)
700	Lance Kaufman	S-19	Carty	(2,344)
700	Lance Kaufman	S-20	MMA	(793)
700	Lance Kaufman	S-21	Generation O&M	(93)
700	Lance Kaufman	S-22	Affiliated Interests (placeholder)	0
800	Scott Gibbens	S-23	Customer Service	(1,225)
800	Scott Gibbens	S-24	Environmental Licensing	(1,118)
900	Kathy Zarate	S-25	R&D (adjusted), Advertising, Promotional Activities, Dues & Memberships	(932)
1000	Ming Peng	S-26	Depreciation (placeholder for adjustments to net plant)	0
1100	Moore	S-27	Plant in Service	(7)
1100	Moore	S-28	CET Deferral & amortization (placeholder for amortization)	0
1300	Max St. Brown	S-29	Legal Fees (placeholder)	0
1300	Max St. Brown	S-30	Low Connection Services	(1,857)
1300	Max St. Brown	S-31	Non-residential Load Forecast	(10,416)
1400	George Compton	S-32	Optional Residential Schedule Pricing	0
1500	JP Batmale	S-33	Energy Efficiencies/Energy Trust	0
Total Staff-Proposed Adjustments (Base Rates):				(103,112)
Staff-Calculated Revenue Requirements Change (Base Rates):				(3,216)

PART 2: SPECIFIC ISSUES

Q. What areas of PGE's filing are you primarily responsible for reviewing?

A. I reviewed the portions of the filing related to:

- Uncollectible Rate and Uncollectible Expense,
- Taxes other than Income,
- Interest Synchronization,
- Amortization Expense and Accumulated Amortization Expense,
- State Income Tax (SIT), Federal Income Tax (FIT), Accumulated Deferred Income Taxes (ADIT),
- Working Capital,
- Major Storm Damage Accrual,
- Salaries, Wages and Incentives,
- Non-medical Insurance,
- Employee Medical Benefits, and
- Materials and Supplies in Rate Base.

In order to gain additional insight, I reviewed the Company's responses related to Staff's standard Data Requests (SDRs), issued approximately 53 additional DRs, and reviewed the Company's responses.

1 **ISSUE 1. Uncollectible Rate and Uncollectible Expense**

2 **Q. Please provide a summary of the Commission's historical treatment of**
3 **uncollectible expense, the Company's filed proposal, and Staff's**
4 **analysis of the issue.**

5 A. It is a long-standing policy of the Commission Staff to apply a three-year
6 average methodology to determine the test year uncollectible expense for a
7 utility's revenue requirement.¹ However, Commission Staff also examines
8 other evidence to determine whether this approach results in a reasonable
9 forecasted test year result.

10 In this case, the Company proposes a 0.370 percent uncollectible rate on
11 light and power retail revenue. This is based on a five-year average of actual
12 write-offs for the calendar years 2012-2016. The Company has chosen a five-
13 year average because the Company believes it better reflects economic cycles
14 and normalizes significant one-time events.² For example, the Company
15 points to its plan to suspend some credit and collection activities when it
16 implements its new Customer Information System. The suspension may result
17 in a higher uncollectible rate for 2018.³

¹ See, e.g., *In the Matter of Avista Corporation*, OPUC Docket UG 246, Order No. 14-015 at 3 (January 21, 2014) and *In the Matter of Avista Corporation*, OPUC Docket UG 186, Order No. 09-422, Appendix A at 4 (October 26, 2009) (adopting stipulations for Avista general rate increase with uncollectible expense in revenue requirement based on three-year average); *but see In the Matter of Idaho Power Company*, OPUC Docket UE 167, Order No. 05-871 (January 28, 2005) (adopting stipulation for Idaho Power Company general rate increase with uncollectible expense based on four-year average) and *In the Matter of Cascade Natural Gas Corporation*, OPUC Docket UG 287, Order No. 15-412 (December 28, 2015) (adopting stipulation for Cascade Natural Gas general rate increase with uncollectible expense based on three-year average, removing an anomalous year).

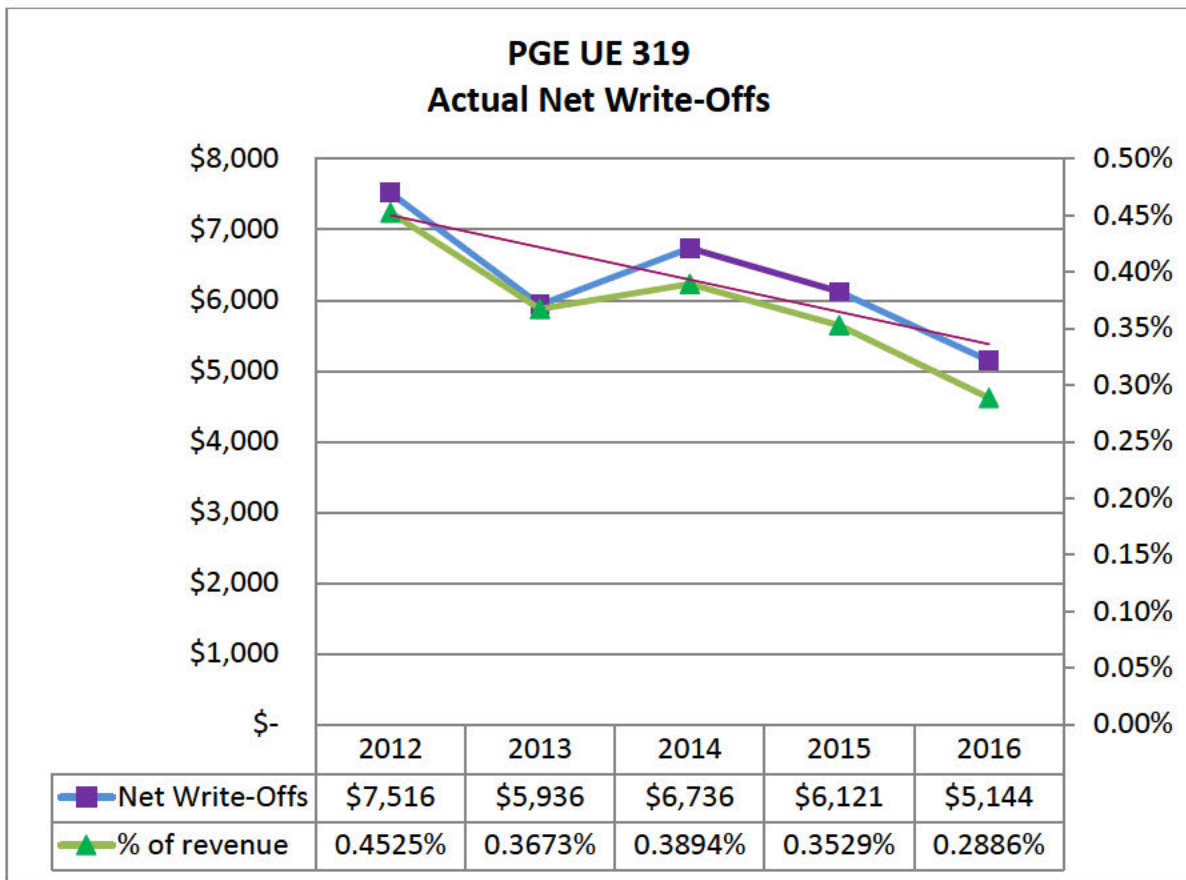
² PGE/900, Stathis-Dillin/6 at 9-12.

³ *Ibid*/6 at 4-21.

1 **Q. Does Staff agree with PGE’s proposed rate based on a five-year**
 2 **average?**

3 A. No. Staff proposes to use a three-year average of actual write-offs using the
 4 data for the calendar years 2014-2016 provided in the Company’s response to
 5 Staff DR No. 288.⁴ As shown in Table 1 below, the uncollectible rate has been
 6 steadily trending down for the last five years.

7 **Table 1.⁵**



8
 9 The 0.3700 percent rate proposed by the Company is too high. An
 10 uncollectible rate of 0.3431 percent, which is the three-year average

⁴ Staff/405, Gardner; PGE Response to Staff DR No. 288.

⁵ See PGE Workpaper, PGE Work Papers Exh _Uncollectibles.xlsx.

1 uncollectible rate,⁶ better reflects the downward trend in the uncollectible
2 rate. Staff agrees with the Company's testimony that the suspension of the
3 credit and collection activities in 2018 may result in an anomalous
4 uncollectible rate for that year. However, Staff proposes removing an
5 anomalous year's data for a historical year's data that is more
6 representative of normal uncollectible performance.

7 **Q. What is Staff's proposed adjustment for the uncollectible rate and**
8 **uncollectible expense for the 2018 test year?**

9 A. Staff proposes an uncollectible rate of 0.3431 percent as described above.

10 Because the uncollectible rate is a revenue sensitive rate, Staff proposes
11 applying this rate to the final agreed upon general revenues to calculate the
12 appropriate level of uncollectible expense to be included in the 2018 test year.

13 At this time, based on the Company's proposed general revenues in its
14 Exhibit 201,⁷ Staff proposes a decrease to the Company's test year
15 uncollectible expense of (\$480,000).⁸ Additionally, Staff proposes the 0.3431
16 percent rate replace PGE's proposed uncollectible rate of 0.3750 in calculating
17 the net to gross factor for the revenue requirement.

⁶ See Staff electronic workpaper, UE 319 Uncollectibles S-1 –Gardner.xlsx, tab S-1.1.

⁷ UE 319 PGE/201, Tooman – Brown/1.

⁸ See Staff electronic work paper, UE 319 Uncollectible S-1 Gardner.xlsx.

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ISSUE 2: Taxes Other than Income

Q. Please provide a summary of the Commission’s historical treatment of taxes other than income, the Company’s filed proposal, and Staff’s analysis of the issue.

A. The category “Taxes other than Income” typically includes franchise fees, the regulatory fee imposed by the OPUC, property taxes, payroll taxes and other miscellaneous taxes or fees incurred by the energy utility. Payroll taxes are included as a component of the wages and salaries issue, which is discussed in a subsequent section of this testimony.

Franchise fees, along with business or occupation taxes, licenses, and similar exactions or costs, are allowed as operating expenses for ratemaking purposes on the condition these costs do not exceed 3.5 percent of gross revenues for an electric utility.⁹ For simplicity, these costs are referred to collectively as franchise fees. The OPUC fee is also included in operating expenses for ratemaking purposes. In rate cases, franchise fees and the OPUC fee are a function of the fee rate multiplied by gross revenues and are called revenue sensitive costs. Additionally, these revenue sensitive rates are included in the conversion factor in determining the revenue requirement. Historically, the franchise fee rate has been based on a three-year average. Property taxes related to property that is not yet used and useful may not be included in customer rates of an electric utility.¹⁰ Hence, these property taxes

⁹ See OAR 860-022-0040(1).

¹⁰ See ORS 727.355(1).

1 are excluded from the rate case operating expenses. Property taxes related to
2 property that is used and useful are included in rate case operating expense
3 and are usually forecasted for ratemaking purposes based on historical
4 property tax information.

5 The Company's 2018 test year proposal for franchise fees and OPUC fees
6 is \$47.9 million and \$7.062 million,¹¹ respectively. The corresponding rates for
7 the franchise fee and the OPUC fee are 2.5455 percent and 0.3750 percent,
8 respectively.¹² The Company's 2018 test year proposal for property taxes is
9 \$60.7 million composed of taxes levied by Oregon, Montana and Washington
10 for PGE property owned in these states.¹³ Included in the rate case are the
11 taxes related to Oregon jurisdictional utility operations.

12 **Q. Does Staff find the Company's proposed franchise fee rate**
13 **reasonable?**

14 A. Yes. Based on Staff's analysis, Staff finds the franchise fee rate to be
15 reasonable. Staff reviewed the franchise fee rate calculation included in the
16 Company's filed workpapers, issued a few clarifying DRs and discussed the
17 calculation with PGE.

18 **Q. Does Staff find the Company's proposed OPUC Fees rate reasonable?**

19 A. No. According to Order 17-065, the most recent OPUC order setting the
20 annual fee rate, the rate is set at 0.30 percent. This is the maximum rate the

¹¹ See PGE Workpaper, Exhibit Support.xlsx, tab RevReq –Base, cells D33 and D24.

¹² UE 319/PGE/201, Tooman-Brown/3.

¹³ UE 319/PGE/206, Tooman-Brown/1.

1 Commission is allowed to assess utilities.¹⁴ In PGE's Exhibit 201, the
2 Company's proposed OPUC Fees rate is 0.3750 percent.¹⁵ Staff reviewed the
3 electronic version included in the Company's excel workbook, Exhibit Support
4 2018.xlsx, tab Ex 201 ROO-Cap, and found the underlying computation to be
5 0.3 percent multiplied by 1.25 percent. Staff issued DR No. 644 asking PGE to
6 explain why it has grossed up the 0.3 percent rate by 1.25. In its response, the
7 Company explained the gross up of the 0.3 percent rate was incorrect as it was
8 based on a prior assumption regarding retail revenue and wholesale revenue
9 levels that no longer holds true.¹⁶ The Company now proposes a rate of
10 0.3211 percent, which is based on an alternate calculation that averages the
11 most recent three years of actual data.¹⁷ This calculation grosses up the 0.30
12 percent OPUC Fee in relation to sales for resale that are under the 25 percent
13 threshold of total revenues as defined in ORS 756.310(3). Staff is conducting
14 additional discovery regarding the gross-up. According to the Company's
15 Exhibit 201, sales for resales are not included in the base business operating
16 revenues. Therefore, Staff is unclear how the Company has accounted for
17 sales for resales and the related OPUC fees in the test year base rates. Staff
18 is concerned these sales and the related OPUC fees may be netted in Net
19 Variable Power Cost.¹⁸

¹⁴ See ORS 756.310(3).

¹⁵ UE 319/PGE/201, Tooman-Brown/3.

¹⁶ Staff/405, Gardner, PGE Response to Staff DR No. 644.

¹⁷ Ibid.

¹⁸ PGE/201, Tooman-Brown/1.

1 **Q. What is Staff's recommendation?**

2 A. Because the OPUC fee rate is a revenue sensitive rate, Staff proposes
3 applying the most current rate of 0.30 percent levied by the Commission to the
4 final general revenues ordered by the Commission to calculate the appropriate
5 level of OPUC fees to be included in the 2018 test year. At this time, based on
6 the Company's proposed general revenues in its Exhibit 201,¹⁹ Staff proposes
7 a decrease to the Company's OPUC fee expense of (\$1.388) million.²⁰
8 Additionally, Staff proposes to replace Company's revenue sensitive rate of
9 0.3750²¹ with Staff's proposed 0.30 percent rate in calculating the net to gross
10 factor for the revenue requirement.

11 **Q. Does Staff find the Company's proposed property tax amount for the**
12 **2018 test year reasonable?**

13 A. Yes. Staff finds the 2018 test year property tax expense to be reasonable in
14 relation to the amount of net plant proposed for the test year. In DR No. 476,
15 Staff requested the Company's property tax data for the years 2008 -2016.
16 Staff compared the amount of tax accrued against the net book value of the
17 property and finds that the ratio of the 2018 test year property tax to 2018
18 proposed net plant is consistent. For the 2018 test period, the Company net
19 plant and property tax are \$5,143.348 million and \$60.743 million, respectively.
20 Ratioing these values yields a percentage of 1.181 percent.

¹⁹ Ibid.

²⁰ See Staff electronic work paper, UE 319 OPUC Fee S-2 Gardner.xlsx.

²¹ PGE/201, Tooman-Brown/3.

1 **Q. Please summarize Staff's recommendation regarding property tax**
2 **expense.**

3 A. I recommend adjusting property tax to reflect the final net plant supported by
4 Staff.

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ISSUE 3: Interest Synchronization

Q. Please provide a summary of the Commission’s historical treatment of interest synchronization, the Company’s filed proposal, and Staff’s analysis of the issue.

A. According to long-standing Commission policy, for ratemaking purposes, Staff routinely synchronizes interest expense to reflect changes in the regulated utility’s cost of capital as initially filed in a general rate case. This is consistent with the treatment in PGE’s last general rate case, UE 294. The interest synchronization adjustment depends on Staff Witness Matt Muldoon’s proposed adjustments to cost of capital (CoC) in this docket. Mr. Muldoon has recommended in his testimony an adjustment to the Company’s filed cost of capital, of which the weighted cost of debt is a component. Because interest expense on long-term debt is tax deductible, Mr. Muldoon’s proposed cost of long-term debt impacts income tax expense for ratemaking purposes. The cost of long-term debt proposed in PGE’s direct testimony is 5.170 percent.²² Staff, as supported by Mr. Muldoon’s testimony, recommends a 4.852 percent cost of debt and a weighted cost of long-term debt of 2.450 percent.²³

Q. What is Staff’s recommendation?

A. As the Revenue Requirement Summary witness, I recommend synchronizing the interest expense for the income tax calculation to reflect a weighted cost of debt of 2.450 percent. Based on the Company’s test year rate base of

²² PGE/201, Tooman-Brown/3.

²³ Staff/500, Muldoon/2.

1 \$4,594,052 and weighted cost of long-term debt of 2.585 percent,²⁴ Staff
2 proposes to reduce interest expense by \$6,190,000 = (\$4,954,052*(2.585% -
3 2.450%)).

4 The amount is calculated on the test year as follows:

5 + Net Rate Base

6 X Staff's Recommended (or Authorized) Weighted Cost of Debt

7 = Allowable Interest Deduction

8 - Company's Reported Interest Deduction

9 = Interest Coordination Adjustment

10 This adjustment can be found in Staff workpaper, UE 319 Interest

11 Synchronization S-3 MG.xlsx.

²⁴ Ibid.

1 **ISSUE 4: Amortization Expense and Accumulated Amortization Expense**

2 **Q. Please provide a summary of the Commission's historical treatment of**
3 **amortization expense and accumulated amortization, the Company's**
4 **filed proposal, and Staff's analysis of the issue.**

5 A. Historically, the Commission has authorized straight-line amortization of
6 intangibles. Intangibles are generally comprised of computer software,
7 licenses, and regulatory assets and liabilities. Amortization expense for the
8 test year is charged to cost of service and the net asset is included in rate base
9 (Intangible asset less accumulated amortization equals net plant).

10 In UE 319, the Company calculated the 2018 test year amortization based
11 on the 2017 adjusted annualized amortization. The total amortization expense
12 requested is \$68.3 million.²⁵ The Company's proposed software amortization
13 expense comprises 69 percent of the total request, or \$47 million.²⁶ PGE
14 amortizes capitalized software primarily over a five-year period, or a 20 percent
15 rate.²⁷ However, the completed projects of the 2020 Vision program are
16 amortized over a ten-year period, or a 10.0 percent rate.²⁸ I verified with Ming
17 Peng, OPUC Senior Economist, that the rates and the accumulated
18 amortization amounts are correct.

²⁵ UE 319/PGE/204, Tooman-Brown/1.

²⁶ UE 319/PGE/200, Tooman – Brown/8 at 10.

²⁷ Staff Exhibit/ 405, Gardner, PGE Response to Staff DR No. 294.

²⁸ Ibid.

1 **Q. Please explain any additional analysis Staff undertook to verify the**
2 **underlying projects that are subject to amortization.**

3 A. In Staff DR No. 294, Staff requested an amortization schedule listing all
4 intangible projects that comprise the 2018 test year amortization. According to
5 the Company's response, the amount of amortization for 2017 software
6 additions is \$9.6 million, or 20.5 percent of the total software amortization
7 expense.²⁹ Staff shared this project listing with other Staff reviewing new plant
8 additions. I also inquired of the Company regarding preliminary costs
9 otherwise known as start-up costs included in the 2018 test year.³⁰

10 **Q. Why did Staff inquire about 2018 start-costs?**

11 A. In past rate cases, Staff has recommended amortizing significant start-up costs
12 for software projects in order to smooth the costs in customer rates.³¹ For
13 GAAP purposes, these costs are expensed. According to PGE's response to
14 Staff DR No. 295, PGE's accounting treatment of these costs is consistent with
15 GAAP.³²

16 **Q. What type of information did the Company provide regarding start-up**
17 **costs?**

18 A. In the Company's response to Staff DR No. 296, the Company explained that it
19 tracks costs separately for large projects like the Customer Engagement

²⁹ Ibid.

³⁰ Ibid.

³¹ See Order No. 13-459, pp. 5 (Docket No. UE 262) (Commission approving stipulation in which parties agreed to treat development costs as regulatory asset with a five-year amortization).

³² Staff Exhibit/405, Gardner, PGE Response to Staff DR No. 295.

1 Transformation (CET) project but not for all IT projects.³³ The Company, in its
2 response to DR 309, provided the allocated IT O&M costs in account 1840004,
3 by accounting work orders (AWO) for the years 2014 - 2018. The actuals were
4 provided for the years 2014-2016, and the budgeted and forecasted amounts
5 were provided for 2017 and 2018, respectively.³⁴ For the 2018 test year, the
6 Company did not track any projects in the accounting system in the manner the
7 CET was tracked. In reviewing the Company's excel workbook,
8 OPUC_DR_309_Attach A.xlsx, Staff notes that the Company has forecasted
9 for AWO 3000001006 - Cyber Security Roadmap, a total of \$7,701,211 in IT
10 O&M costs. Of the 353 individual AWOs, this one AWO is significant as it
11 represents 36 percent of the total allocated IT O&M cost.

12 **Q. What is Staff's recommendation?**

13 A. Staff is conducting additional discovery regarding start-up costs. At this time,
14 Staff recommends amortizing the \$7,701,211 costs for the Cyber Security
15 Roadmap AWO over five years. This results in an overall decrease in O&M
16 costs of (\$6,160,936).

17 As the Revenue Requirement Summary Witness, I will update the test
18 year amortization expense and reserves to reflect adjustments sponsored by
19 other Staff witnesses to intangible plant. Therefore, while I do not propose any
20 other adjustments to amortization expense or the reserve account other than
21 that proposed for the Cyber Security Roadmap. However, my final adjustment

³³ Staff/405, Gardner, PGE Response to Staff DR No. 296.

³⁴ Staff/405, Gardner, PGE Response to Staff DR No. 309.

1 on this issue will change contingent on the final intangible rate base supported
2 by Staff.

1 **ISSUE 5: State Income Tax, Federal Income Tax and Accumulated**
2 **Deferred Income Tax**

3 **Q. Please summarize the applicable requirements for ratemaking**
4 **treatment of federal income tax (FIT), state income tax (SIT) and**
5 **accumulated deferred income tax (ADIT).**

6 A. Consistent with Internal Revenue Code (IRC) Sections 168(f)(2) and 168(i)(9)
7 (Normalization Rules for Public Utilities) and ORS 757.269(1), public utilities
8 are required to normalize federal income taxes for revenue requirement
9 purposes. Normalization of federal income taxes means that a regulated public
10 utility that uses accelerated depreciation for tax purposes must record in rate
11 base a related deferral of taxes that arises from the difference between book
12 depreciation and tax depreciation. According to IRC Sec. 168(i)(9)(A):

13 In order to use normalization method of accounting with
14 respect to any public utility property for purposes of
15 subsection (f)(2)—

16 (i) the taxpayer must, in computing its tax expense for
17 purposes of establishing its cost of service for ratemaking
18 purposes and reflecting operating results in its regulated
19 books of account, use a method of depreciation with
20 respect to such property that is the same as, and a
21 depreciation period for such property that is no shorter
22 than, the method and period used to compute its
23 depreciation expense for such purposes; and

24 (ii) if the amount allowable as a deduction under this
25 section with respect to such property (respecting all
26 elections made by the taxpayer under this section) differs
27 from the amount that would be allowable as a
28 deduction under section 167 using the method (including
29 the period, first and last year convention, and salvage
30 value) used to compute regulated tax expense under
31 clause (i), the taxpayer must make adjustments to a
32 reserve to reflect the deferral of taxes resulting from such
33 difference.

1 Also, ORS 757.269 (1) states “[s]ubject to subsections (2) and (3) of this
2 section, amounts for income taxes included in rates are fair, just and
3 reasonable if the rates include current and deferred income taxes and other
4 related tax items that are based on estimated revenues derived from the
5 regulated operation of the utility.” According to subsection (3):

6 During a ratemaking proceeding conducted under ORS
7 757.210 for an electricity or natural gas utility that pays
8 taxes a part of an affiliated group, the Public Utility
9 Commission may adjust the utility’s estimated income tax
10 expense based upon: (a) Whether the utility’s affiliated
11 group has a history of paying federal or state income taxes
12 that are less than the federal or state income taxes the
13 utility would pay to units of government if it were an
14 Oregon-only regulated utility operation; (b) Whether the
15 corporate structure under which the utility is held affects
16 the taxes paid by the affiliated group; or (c) Any other
17 considerations the commission deems relevant to protect
18 the public interest.

19 **Q. Please summarize PGE’s proposed SIT, FIT and ADIT requested in this**
20 **case.**

21 A. The Company’s proposed 2018 test period income tax expense is \$159.749
22 million, composed of \$27.459 million in state income tax and \$132.291
23 million in federal income tax. The Company’s proposed accumulated
24 deferred income tax is \$18.301 million.³⁵

25 **Q. Did the Company normalize taxes for federal income tax purposes?**

26 A. The Company did not include a narrative in its testimony specifically
27 addressing the normalization of federal income tax. However, Staff did

³⁵ PGE/205, Tooman-Brown/1.

1 confirm, through data requests, that the Accumulated Deferred Federal Income
2 Tax (ADIT) amount of (\$634.410) million included in the test year rate base
3 incorporates a depreciation timing difference arising from bonus depreciation
4 as taken by the Company on Federal income tax returns filed as of April 19,
5 2017, consistent with IRC Section 168(i)9.³⁶ However, the Company indicated
6 it has elected out of bonus depreciation for the tax years 2012-2015.³⁷

7 **Q. Did Staff inquire regarding whether the test year ADIT included bonus**
8 **depreciation related to 2016 plant additions and 2017 plant additions?**

9 A. Yes. In the Company's response to Staff DR No. 430, the Company explained
10 it did not claim bonus depreciation for the estimated 2016 or 2017 plant
11 additions included in its 2018 test year rate base for the same reasons set forth
12 in the Company's response to Staff DR No. 429.³⁸ Specifically, PGE stated
13 that there is a potential to lose permanent Oregon tax credit benefits if not
14 taken before they expire. Also, the federal Domestic Production Activity
15 Deduction is reduced or eliminated by increased tax depreciation. Electing
16 bonus depreciation may defer the tax benefit of the federal Production Tax
17 Credit (PTC) giving rise to a deferred tax asset in rate base. Finally, the
18 Company poses that unknown future tax code changes may eliminate PGE's
19 ability to utilize deferred PTCs.

³⁶ Staff/405, Gardner, PGE Response to Staff DR No. 430.

³⁷ Ibid.

³⁸ Ibid.

1 **Q. What is the impact of PTCs in UE 319?**

2 A. The Company stated in testimony that part of the increase in income tax
3 expense, as compared to 2016 taxes versus 2018 test year of \$74.1 million
4 and \$159.7 million, respectively, reflects “federal production tax credits (PTC)
5 being treated as a variable, rather than fixed, component of PGE’s forecast,
6 consistent with the provisions of Oregon Senate Bill 1547, section 18b.” The
7 Company started treating the PTC as a variable component in its UE 308 2017
8 Net Variable Power Cost (NVPC) proceeding.³⁹

9 **Q. Did the Company offset income tax expense in the 2018 test year with**
10 **estimated generated PTCs or include any deferred PTCs as an asset in**
11 **rate base?**

12 A. Staff is conducting additional discovery with regards to how PGE
13 incorporated PTCs in this rate case. Since this docket includes the NVPC
14 adjustment, Staff is unclear regarding how the Company included the
15 variable component in UE 319.

16 **Q. What is Staff’s recommendation?**

17 A. Staff does not recommend an adjustment to income tax expense, ADIT, or
18 deferred tax credits at this time. Staff has issued an additional data request
19 and is reviewing PGE’s responses to other parties’ tax related data requests.
20 Staff will update its recommendation, as appropriate, in its rebuttal testimony.

³⁹ UE 319/PGE/200, Tooman-Brown/10 at 1-12.

ISSUE 6: Working Capital

1
2 **Q. Please provide a summary of the Commission's historical treatment of**
3 **working capital (working cash) in rate base, the Company's filed**
4 **proposal, and Staff's analysis of the issue.**

5 A. The Commission historically allows electric utilities to include working capital in
6 rate base.⁴⁰ Working capital is estimated based on a working capital factor
7 calculated by a recent lead lag study. In this rate case, the Company included
8 \$56.833 million of working capital in rate base calculated by multiplying the test
9 year total operating expenses of \$1,566.5 million by a 3.628 percent working
10 cash factor.⁴¹

11 **Q. Did Staff request additional information regarding the working cash**
12 **factor and the Company's lead lag study?**

13 A. Yes. The Company did not provide any testimony or workpapers in its initial
14 filed case. Therefore in Staff DR No. 407, Staff requested the Company
15 provide background regarding the rate, whether it was still relevant, and
16 whether new programs or software programs have had any impact on the
17 working cash factor.⁴² In the Company's response, it stated that this is the
18 same rate used in its last general rate case, UE 294.⁴³ Although the Company
19 did update its lead lag model in third quarter of 2016, the Company explained
20 that because the 3.789 percent rate was not significantly different from the

⁴⁰ Order No. 16-076 at Appendix A, p. 3 (UG 288).

⁴¹ UE 319 / PGE/200, Tooman – Brown/14 at 16-19.

⁴² Staff/405, Gardner, PGE Response to Staff DR No. 407.

⁴³ Ibid.

1 3.628 percent utilized in UE 294, the Company decided to use the UE 294 rate
2 of 3.628 percent and present an updated lead lag study in its next general rate
3 case.⁴⁴ The Company also explained that the Fee Free Bankcard program has
4 not impacted its revenue collection as evidenced by its days sales outstanding
5 (DSO) for the years 2013-2016.⁴⁵ Additionally, the Company commented that
6 Maximo, while it has improved work order tracking, has not improved lead lag
7 times associated with the inventory.⁴⁶

8 **Q. Based on Staff's review is the Company's proposed 2018 working cash**
9 **factor of 3.628 percent appropriate for this docket?**

10 A. Yes.

11 **Q. What is Staff's recommendation?**

12 A. Staff recommends keeping the cash working cash factor of 3.628 percent for
13 this docket, and recommends that a new or updated lead lag study be
14 submitted by PGE in its next general rate case.

⁴⁴ Ibid.

⁴⁵ Ibid.

⁴⁶ Ibid.

1 **ISSUE 7: Major Storm Damage Accrual**

2 **Q. Please provide a summary of the Commission's historical treatment of**
3 **PGE's Major Storm Damage Accrual.**

4 A. PGE currently collects \$2 million annually in rates for use against future
5 Level III storm costs.⁴⁷ To the extent that amounts are not used in a given
6 year, the funds are maintained to offset costs related to Level III storms in
7 future years.⁴⁸ Stipulating parties in Docket No. UE 215 agreed on a rolling
8 ten-year average, adjusted to present value.⁴⁹

9 **Q. What is PGE's proposal for rate recovery related to Level III storms in**
10 **this case?**

11 A. PGE makes two proposals related to rate recovery for Level III storms in this
12 case. First, PGE proposes to increase the accrual rate from \$2 million to
13 \$2.6 million based on the current 10-year rolling average.⁵⁰

14 Second, the Company proposes a change in accounting treatment that
15 would allow the balance of the account to become negative when annual
16 Type III storm damage costs exceed the annual accrual.⁵¹

17 **Q. How did the Company incorporate the proposed annual accrual of**
18 **\$2.600 million into its proposed 2018 revenue requirement?**

19 A. During a discussion regarding the accrual with the Company, Staff learned
20 that the Company did not actually incorporate the additional \$600,000

⁴⁷ PGE/800, Nicholson-Bekkedahl/26.

⁴⁸ Ibid.

⁴⁹ Ibid.

⁵⁰ Ibid.

⁵¹ Ibid.

1 requested in testimony in its test year revenue requirement. In reviewing
2 the Company's proposed adjustments to the 2018 test year, it was noted
3 that the Company included in distribution expense the \$2,000,000 accrual
4 that is currently allowed in base rates.⁵²

5 **Q. Regardless of this error, did Staff analyze PGE's proposal to increase**
6 **the annual storm accrual to \$2.6 million?**

7 A. Yes. Staff prepared three scenarios using the data provided in PGE's Exhibit
8 804. Because the Level III storm accrual is constructed on a 10-year rolling
9 average, Staff modeled the data as if the annual accrual had existed for each
10 of the years 2007-2016. Staff escalated the ten-year total to 2018 dollars using
11 the CPI, Urban Consumers.⁵³ In Scenario 1 Staff found that if the storm
12 accrual of \$2 million had been in place since 2007, Level III storm costs would
13 have been \$4.296 million greater than what was recovered in rates in 2018
14 dollars. In Scenario 2, Staff assumed PGE's proposed \$2.6 million was the
15 annual accrual in place for the years 2007-2016. If this were the case, the
16 Company would have over-recovered Level III storm costs by \$2.386 million
17 stated in 2018 dollars. In Scenario 3, Staff calculated the results assuming an
18 annual accrual of \$2.4 million for the years 2007-2016. This resulted in
19 \$151,691 in over-recovery as escalated to 2018 dollars.⁵⁴ Since Scenario 3

⁵² See the Company's Excel workpaper filed in conjunction with its initial filing, Exhibit Support.xlsx, tab Distribution, line 30.

⁵³ Staff/402, Gardner/8.

⁵⁴ See Staff electronic work paper, UE 319 Storm Deferral S-7 Gardner.

1 results in a net recovery that is closest to zero, Staff believes setting the annual
2 accrual at \$2.4 million will result in fair and just rates.

3 **Q. What is Staff's recommendation with regard to the increase in annual**
4 **accrual amounts?**

5 A. Staff recommends the Commission include an increase to the \$2,000,000
6 annual accrual currently in base rates. However, Staff believes the
7 Company's proposed amount of \$2.600 million is too high and recommends,
8 at this time, that the accrual be increased by \$400,000 for a total of \$2.4
9 million since this results in a net recovery that is closest to zero according
10 Staff's analysis above.

11 **Q. Why is the Company proposing the change in accounting treatment for**
12 **Level III storm costs?**

13 A. In its testimony, PGE presented an analysis of the storm accrual versus its
14 incurred storm costs. From the inception of the storm accrual in 2011 through
15 2015, the Company accrued \$10 million.⁵⁵ However, this balance was reduced
16 to zero due to large storms in 2014 and 2015.⁵⁶ Therefore, there was no
17 accrued balance available to cover the 2016 storm costs, which were
18 \$2.5 million in excess of the \$2 million annual accrual.⁵⁷ In its Exhibit 804, the
19 Company presented a rolling 10-year average analyzing storm costs starting
20 with 1995 and ending with a preliminary estimate of the 2017 January storms.
21 Based on this analysis, PGE concluded that a negative balance would be the

⁵⁵ PGE/800, Nicholson-Bekkedahl/26.

⁵⁶ PGE/800, Nicholson-Bekkedahl/26-27.

⁵⁷ PGE/800, Nicholson-Bekkedahl/27.

1 norm because clusters of calm winters are followed by clusters of stormy
2 winters.⁵⁸ According to PGE, these stormy winters will drive the accrual
3 balance negative because the amount accrued in the calm winters will not
4 offset the stormy winters' costs.⁵⁹ PGE also concludes there is a minimum
5 two-year lag from when storms occur and when PGE can incorporate the
6 negative impact in a general rate case.⁶⁰

7 In support of its proposed accounting treatment, PGE argues that this
8 treatment, whereby the balance can fluctuate between negative and positive, is
9 similar to treatment currently allowed for its major maintenance accruals
10 (MMAs).⁶¹ The Company's viewpoint is that utilizing the same accounting
11 treatment as the MMA would smooth cost recovery for the Company from
12 customers.⁶² The Company believes the current recovery method for Level III
13 storms creates a need for a higher reserve and annual collection from
14 customers in rates to cover costs incurred during cycles of severe storms.⁶³

15 **Q. Did Staff request additional information regarding storm costs?**

16 A. Yes. Staff DR No. 312 requested the criteria for designation as a Level III
17 storm and whether any of the 2016 storms resulted in capital expenditures. In
18 the Company's response, it provided the following criteria for Level III storm
19 costs:

- 20 • Multiple substations and feeders out of service;

⁵⁸ PGE/800, Nicholson-Bekkedahl/27-28.

⁵⁹ PGE/800, Nicholson-Bekkedahl/27.

⁶⁰ Ibid, 27-28.

⁶¹ Ibid, 28 -29.

⁶² PGE/800, Nicholson-Bekkedahl/29.

⁶³ PGE/800, Nicholson-Bekkedahl/28.

- 1 • Greater than 50,000 customers out of service;
- 2 • Three or four regions are experiencing outages;
- 3 • Greater than 72 hours to restore service; or
- 4 • Outside assistance may be required.⁶⁴

5 Additionally, the Company explained in response to Staff DR No. 313,
6 “[w]hen PGE determines that restoration costs are covered by the storm reserve,
7 however, certain costs are excluded from the reserve account (e.g., straight time
8 labor and associated labor loadings) because they are already included in base
9 rates.⁶⁵ As stated in PGE’s response to OPUC Data Request No. 312, any capital-
10 related storm restoration costs are also excluded from the reserve account.”⁶⁶
11 Staff’s discovery of storm costs is ongoing. Staff issued DR Nos. 646-649
12 requesting further information regarding capitalization, insurance proceeds,
13 and non-Level III storm costs, but will not have the Company’s responses to
14 these data requests prior to the filing of Staff’s opening testimony.

15 **Q. Does Staff agree with the Company’s proposal that the current**
16 **accounting for Level III storm cost be changed to mirror the**
17 **accounting for MMAs?**

18 A. No. MMA costs are covered under a maintenance contract and while they vary
19 due to the maintenance schedule, costs are based on output.⁶⁷ PGE’s trend
20 analysis of Level III storms does not constitute scientific proof of severe storm
21 patterns in and around Portland, Oregon. Also, as a matter of policy, Staff
22 does not concur with shifting weather-related risk to ratepayers from

⁶⁴ Staff/405, Gardner, PGE Response to Staff DR No. 312.

⁶⁵ Staff/405, Gardner, PGE Response to Staff DR No. 313.

⁶⁶ Staff/405, Gardner.

⁶⁷ See Staff/700, Kaufman/23.

1 shareholders. Between rate cases, utilities generally bear the risk of weather
2 impacts on operating and maintaining their systems.⁶⁸ Allowing the account to
3 go negative would allow PGE to obtain dollar-for-dollar recovery of Level III
4 storm costs, which represents a shift in risk from shareholders to ratepayers.
5 Staff views Level III storm costs as a stochastic risk, meaning that the risk can
6 be predicted as part of the normal course of events.⁶⁹ For these types of risks,
7 Staff does not believe that extraordinary ratemaking treatment is warranted,
8 particularly in light of the fact that PGE may file for a deferral pursuant to ORS
9 757.259 if costs from a particular storm are significant.

10 **Q. What is Staff's recommendation regarding the PGE's proposed**
11 **accounting treatment?**

12 Staff recommends the Commission reject the Company's proposal to change
13 the Level III storm accounting to mirror the accounting used for MMA. Staff
14 believes, the monies accrued and expended should continue to be accounted
15 for as they are currently. As in this rate case, if the actual Level III storm costs
16 exceed the annual accrual in base rates, the Company may request the
17 Commission increase the annual accrual in a future general rate case.

⁶⁸ See Order 04-108, 8-11.

⁶⁹ Ibid.

ISSUE 8: Escalation

Q. Please summarize Staff's policy for escalation.

A. It is Staff policy to use the Consumer Price Index – All Urban Consumers for the U.S. (CPI, Urban U.S.) as published by the State of Oregon Office of Economic Analysis (OEA) for year over year escalation of expenses. The most recent release was the May 2017 report, released May 16, 2017. According to Appendix A of this report, the percentage change for CPI for 2015 to 2016, 2016 to 2017, and 2017 to 2018 is 1.3 percent, 2.5 percent, and 2.4 percent, respectively.⁷⁰ Staff used these last three percentages. According to PGE's testimony, the Company escalated the 2017 budgeted expenses for certain cost elements to arrive at the filed 2018 test year amount.⁷¹

Q. What escalation rates did PGE use to escalate its 2017 budget to the 2018 test year?

A. As provided in testimony, the costs and escalators for costs other than compensation are as follows:

- 3.11% for outside services (cost elements [CE] 1502, 1602, 2200, and 2300), effective January 1.
- 1.66% for direct materials (CE 2101 and 2110), effective January 1.
- 2.39% for employee business expense (CE 2400 and 2701), effective January 1.⁷²

⁷⁰ Staff Exhibit/402, Gardner/8.

⁷¹ PGE/200, Tooman-Brown/3.

⁷² Ibid.

1 **Q. Did the Company provide in testimony or the workpapers filed in**
2 **conjunction with its opening testimony the escalation calculation or**
3 **the amount included in the 2018 test year?**

4 A. No.

5 **Q. Did Staff issue any data requests to the Company seeking additional**
6 **detail regarding the Company's escalation adjustment?**

7 A. Yes. Staff issued DR Nos. 469 and 470. In DR No. 469, Staff requested a
8 detailed calculation of the Company's escalation adjustment related to the
9 non-labor portion for the above listed CEs by FERC account. In the
10 Company's response, PGE explained, "these escalation factors are some of
11 the numerous factors creating differences from 2016 to 2018 and are not
12 separable indefinable in PGE's accounting system."⁷³

13 **Q. What was Staff's request in Staff DR No. 470?**

14 A. In DR No. 470, Staff requested the Company provide justification of the
15 appropriateness of the escalators, copies of the original source documents that
16 support the Company's position, and the Company's rationale for applying
17 each escalator to particular CE numbers or CE type.⁷⁴ The Company referred
18 Staff to its confidential response, OPUC_DR_469_Attach A_CONF.xls, which
19 Staff has included in Confidential Staff Exhibit 406. However, this response did
20 not justify the appropriateness of the escalators nor did it explain the
21 Company's rationale for applying a specific escalator to specific CE numbers or

⁷³ Staff/405, Gardner, PGE Response to Staff DR No. 470.

⁷⁴ Ibid.

1 types. Additionally, the Company referenced the source document but did not
2 provide the source document.

3 **Q. Does Staff propose an adjustment to the Company's escalation?**

4 A. Yes. Based on the previously discussed inflation factors, Staff recommends a
5 decrease of (\$1.639) million to PGE's 2018 test O&M expenses.⁷⁵

⁷⁵ See Staff electronic workpaper, UE 319 Escalation S-8 - Gardner, tab S-8.1

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ISSUE 9: Salaries, Wages and Incentives

2

Q. Please provide a summary of the Commission's historical treatment of wages, salaries, incentives, and overtime expense.

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A. The Commission typically uses Staff's three-year wage and salary model (W&S model) to estimate expenses for non-union wages and salaries.⁷⁶ The increases in payroll from the historic base year should be tied to the rate of inflation using the All-Urban CPI.⁷⁷ Rather than using All-Urban CPI for union wages, the Commission in the past has ordered that union payroll increases be tied to negotiated wage increases as set forth in the union contract.⁷⁸ Staff applied this model to the information the Company provided in its filing and responses to Staff data requests.

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For incentives, Commission policy traditionally disallows 100 percent of officers' bonuses, which are typically based on earnings.⁷⁹ It is also Commission policy to disallow 75 percent of performance-based bonuses (because they are generally focused on increased earnings and, therefore, bring more benefit to shareholders) and disallow 50 percent of merit-based

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⁷⁶ See e.g., *In the Matter of PacifiCorp*, OPUC Docket UE 116, Order No. 01-787 at 40 (September 7, 2001).

⁷⁷ See Order 01-787 at 40; *In the Matter of Northwest Natural*, OPUC Docket UG 132, Order No. 99-697 at 43 (November 12, 1999); *In the Matter of PGE*, OPUC Docket UE 102, Order 99-033 at 61 (January 27, 1999); *In the Matter of PGE*, OPUC Docket UE 88, Order No. 95-322 at 10 (March 29, 1995).

⁷⁸ See Order No. 99-697 at 43.

⁷⁹ See Order No. 99-033 at 62; *In the Matter of the Application of US West*, OPUC Docket UT 125, Order No. 97-171 at 74-76 (May 19, 1997).

1 bonuses (because they equally benefit shareholders and ratepayers). Union
2 bonuses are treated in the same manner as non-union bonuses.⁸⁰

3 **Q. Please summarize PGE's proposal for wages, salaries, incentives and**
4 **overtime expense in this case.**

5 A. The Company includes in the test year approximately \$272.827 million in
6 wages and salaries, \$12.583 million in incentive compensation, and \$15.810
7 million in overtime.⁸¹

8 **Q. How do the Company's adjustments to salaries, wages and incentives**
9 **differ from those Staff typically makes in a general rate case?**

10 A. Staff explains the differences by each component of Staff's W&S model below.

11 **Escalation**

12 As explained in its testimony, PGE used a rate of 3.50 percent derived from
13 industry and marketing data to escalate its non-bargaining wages and salaries
14 from its budgeted 2017 year to its 2018 test year. The Company escalated union
15 wages in a similar manner using a rate of 2.54 percent.⁸²

16 Staff, consistent with Staff's W&S model, escalated the 2015 historical
17 year to a projected 2018 using the All-Urban CPI (CPI).⁸³ For union
18 employees, Staff escalation is based on the last contracted rate increase from
19 2015 to 2016 of 2 percent as provided by in Company in its response to Staff

⁸⁰ See Order 99-697 at 44-45; Order 99-033 at 62.

⁸¹ These amounts are found in the Company's Excel spreadsheet, Total Compensation.xlsx, filed with Exhibit 400 electronic workpapers.

⁸² PGE/400, Mersereau-Jaramillo/15.

⁸³ Staff/402, Gardner/8.

1 DR No. 94.⁸⁴ In testimony the Company stated, except for the Coyote, Port
2 Westward, and Carty sites, the terms of the union contract are in effect until
3 February 2020.⁸⁵ The Coyote, Port Westward, and Carty sites union contracts
4 will expire August 1, 2017.⁸⁶ Staff then applied the sharing percentages to
5 Staff's projected 2018 test year amounts. If Staff's projection is less than the
6 Company's test year amount, the sharing test allows the Company to share
7 50/50 the lesser of the difference between the Company's filed proposal and
8 Staff's calculated projection, or a 10 percent band around Staff's calculated
9 projection.⁸⁷

10 **Q. What is Staff's recommendation regarding the escalation of salaries**
11 **and wages to include in the 2018 test year?**

12 A. Staff recommends reducing the base year salaries and wages by (\$2.962)
13 million allocated as (\$2.064) million O&M expense and (\$897) million capital.⁸⁸

14 **Incremental FTEs**

15 **Q. Please provide the background for this issue.**

16 A. PGE's 2018 test year forecast includes costs of approximately 270
17 incremental FTEs over PGE's 2016 actual FTE count,⁸⁹ which is
18 approximately a ten percent increase in its workforce. Costs of
19 incremental FTEs are a significant driver in PGE's request for a \$99 million

⁸⁴ Staff/405, Gardner, PGE Response to Staff DR No. 94.

⁸⁵ PGE/400, Mersereau-Jaramillo/15.

⁸⁶ PGE/400, Mersereau-Jaramillo/16 at 14-18.

⁸⁷ See Staff electronic workpaper, UE 319 W&S S-9 - Gardner, tab S-9.1 PUC 3-year W&S.

⁸⁸ Ibid.

⁸⁹ PGE/400, Mersereau-Jaramillo/11.

1 increase in revenue requirement. For the reasons that follow, Staff is
2 concerned with the cost of this unprecedented increase in PGE's workforce
3 and the impact to ratepayers. PGE plans to distribute the new FTEs as
4 follows:

- 5 • A&G 18.7
- 6 • IT 44.2
- 7 • Cust Svc/Accts 5.9
- 8 • Generation 31.6
- 9 • T&D 169.3⁹⁰

10 **Q. Why is Staff concerned about the FTE increase?**

11 A. First, many of the FTEs that PGE says it needs are for new initiatives or to
12 expand existing programs, many of which are discretionary at least with
13 respect to timing. Staff is concerned about PGE's decision to proceed with
14 these initiatives now. This is the fourth rate case since 2012. PGE's rates
15 have gone up to allow cost recovery for significant capital additions. Staff
16 does not think it is appropriate to turn to ratepayers to fund a dramatic
17 increase to PGE's workforce after the multiple increases for other costs.

18 **Q. Why is it significant that many of the incremental FTEs that PGE says it**
19 **needs are for new initiatives?**

20 A. PGE asserts that it is: (1) deploying and leveraging technology to enhance
21 efficiency and effectiveness, which results in doing more with less over the
22 long term, and (2) reworking processes to improve efficiency, increase
23 customer responsiveness and avoid cost increases through continuous

⁹⁰ PGE/400, Mersereau-Jaramillo/12.

1 improvement.⁹¹ Although these efforts may be targeted at creating
2 efficiencies and avoiding cost increases, these two goals are not achieved in
3 this rate case. Staff's review of the reasons underlying PGE's proposed \$99
4 million revenue requirement increase shows that "reworking processes to
5 improve efficiencies" and "leverag[ing] technology" to enhance efficiency
6 and do more with less over the long-term requires hiring more than 200
7 employees in the near-term. While Staff appreciates PGE's goals, they
8 have to be balanced with the economic interests of ratepayers. PGE is
9 seeking 5.6 percent average increase, which includes a 7.1 percent
10 increase in residential customer rates.⁹²

11 Staff is concerned that PGE has put little downward pressure on its
12 proposed revenue requirement. PGE states that it attempted to limit the
13 asked-for increase by doing three things: (1) asking for an ROE at the low-end
14 of its range, (2) removing half of the cost of excess layers of D&O insurance,
15 (3) removing 100 percent of officer long-term incentive program costs and 50
16 percent of incentive compensation costs.⁹³ These are not meaningful
17 measures. Staff has proposed removal of 50 percent of all D&O insurance in
18 the last several rate cases. The Commission expressly adopted this treatment
19 in one of them when the issue was contested.⁹⁴ And, the low-end of PGE's
20 range of acceptable ROEs is still higher than what Staff believes is an

⁹¹ PGE/100, Piro-Lobdell/8.

⁹² PGE/100, Piro-Lobdell/8.

⁹³ PGE/100, Piro-Lobdell/5-6.

⁹⁴ Order No. 09-020, pp. 19-20 (Docket No. UE 197).

1 appropriate ROE.⁹⁵ Finally, PGE's proposed treatment of incentives is more
2 favorable to the Company than what Staff generally proposes in rate cases.

3 Further, PGE's proposed revenue requirement in this case is misleading
4 because a significant amount of costs that PGE is currently incurring for its
5 Customer Engagement Transformation (CET) project and has incurred for its
6 recently constructed Carty plant are not included. PGE will likely ask to
7 include \$128 million in capital costs related to the CET Project in its next rate
8 case.⁹⁶ And PGE has a pending request to defer the revenue requirement
9 effects of over \$200 million of its capital investment in Carty as well as other
10 costs such as legal costs.⁹⁷

11 **Q. What does Staff recommend with respect to PGE's incremental FTEs**
12 **included in this rate case?**

13 A. Staff believes PGE's cost recovery for new FTEs should be reduced. First,
14 to the extent that PGE plans to hire FTEs to implement new initiatives or
15 expand existing programs; to capitalize on new functionality created by new
16 technology; or to capture efficiencies identified in its internal "continuous
17 improvement cycle" or other internal improvement process, some portion of
18 these initiatives and programs should be paid for by efficiencies and cost-
19 savings rather than through incremental charges to customers. Second, as
20 discussed in the testimony of Staff witnesses Mitch Moore, Lance Kaufman,

⁹⁵ See Staff/500, Muldoon/1-2.

⁹⁶ PGE/900, Stathis-Dillin/13.

⁹⁷ Docket No. UM 1791 (PGE Application for Deferral of Incremental Revenue Requirement Associated with the Carty Generating Station and Delay of Commission Review of PGE's Application until Legal Actions are Resolved) (July 29, 2016).

1 Max St. Brown, and Rose Anderson, PGE has not adequately justified the
2 need or the need for cost recovery for several of the incremental FTEs.

3 **Q. Is Staff recommending that the Commission disallow costs associated**
4 **with certain FTEs in order to prevent PGE from implementing certain**
5 **initiatives?**

6 A. No. Staff has identified initiatives and individual FTEs that Staff believes
7 PGE should or could pay for through cost savings and efficiencies, or that
8 should be delayed until such time they can be implemented without imposing
9 such a burden on ratepayers. Staff recommends that the Commission
10 reduce PGE's proposed test year expense based on its analysis of certain
11 programs and FTEs, but it will then be up to PGE to determine how to spend
12 the revenue requirement that is left.

13 **Q. What FTEs are tied to PGE's implementation of new initiatives?**

14 A. PGE says approximately 22 of the new FTEs needed in its Information
15 Technology (IT) department to implement new initiatives and projects that
16 fall under its "Information Security Roadmap," finalized in 2016. PGE
17 testifies that nine FTEs are needed to develop and staff a new "Integrated
18 Security Operations Center" (ISOC); five FTEs are needed to implement
19 "Identity and Access Management" (IAM), a new initiative to establish,
20 extend, or improve key service capabilities across the enterprise[;] four
21 FTEs are needed for security testing, third-party risk management, and

1 threat analysis; and two FTEs (one manager, one administrator) are needed
2 to oversee the overall implementation of the roadmap.⁹⁸

3 Several of the other incremental FTEs to be hired in PGE's IT
4 department are intended to support new initiatives or expanding programs.
5 For example, PGE asserts that it needs two "Business Relationship
6 Management" analysts to help IT to "work closely" with PGE's T&D and
7 Customer Service departments "and know exactly what they need and
8 why[;]" three FTEs to provide support for ongoing infrastructure fitness
9 evaluation, ensure compliance with software license agreements, and
10 ensure an appropriate level of service enterprise wide; four FTEs to provide
11 adequate support to existing and new technologies; four FTEs to provide
12 24/7 support at data center operations; and two FTEs to support PGE's
13 activities in the Western Energy Imbalance Market.⁹⁹

14 Many of the 18.7 FTEs that PGE plans to hire for corporate support are
15 also needed to support new initiatives such as centralization of the training
16 department, and centralization of the procurement department.

17 Similarly, 90 of the T&D FTEs in the 2018 revenue requirement are
18 needed to implement PGE's new Strategic Asset Management (SAM) plan
19 (developed between 2013 and 2016), and PGE testifies that some of the
20 other incremental T&D FTEs are needed to support new functionality in
21 technology made possible by PGE's 2020 Vision.

⁹⁸ PGE/500, Henderson-Housseini-Anderson/18-21.

⁹⁹ PGE/500, Henderson-Housseini-Anderson/8-11.

1 **Q. What amount of expense does Staff recommend eliminating from PGE's**
2 **test year expense for this issue?**

3 A. The total FTE adjustment is (\$22.412) million, which is equivalent to fully-
4 loaded costs of 124.86 FTEs, I discuss adjustments based on incremental
5 FTEs for corporate support (A&G). Mitch Moore discusses adjustments
6 related to incremental FTEs in PGE's information technology (IT) and
7 transmission and distribution departments. Lance Kaufman discusses
8 adjustments based on costs of incremental FTEs in PGE's generation
9 departments, Max St. Brown discusses an FTE adjustment related to
10 distribution O&M, and Rose Anderson discusses an adjustment related to
11 FTEs in PGE's outdoor lighting department.

12 **Q. What is your adjustment related to incremental FTEs in corporate**
13 **support (A&G)?**

14 A. I recommend that costs of 12.5 incremental FTEs should be removed from
15 test year expense.

- 16 • **Human Resources – Safety (2 FTEs).** PGE proposes adding one
17 FTE in 2017 and one FTE in 2018 to analyze PGE's safety reporting
18 system to harness system benefits of improved safety metrics and to
19 support increased training for multiple workplace injury prevention
20 programs. PGE notes it has already had some success in reducing
21 workplace injuries, reducing injuries by 23 percent since 2014.¹⁰⁰

22 Ratepayers should not have to pay for additional FTEs to *analyze* PGE's
23 safety reporting system and perform training to harness future benefits. PGE

¹⁰⁰ PGE/600, Lobdell-Tooman/9.

1 asserts they have already captured benefits from previously implemented
2 programs and reduced injuries.¹⁰¹ Previously gained efficiencies and cost
3 decreases associated with injury reduction could pay for these FTEs.

- 4 • **Human Resources – Support Services (3.5 FTEs).** PGE plans to
5 add 3.5 FTEs and increase outside services to assist with increases in
6 hiring. As of, PGE had not yet hired these new FTEs, but is using
7 temps and contract services for hiring support.¹⁰²

8 Of the incremental FTEs included in PGE’s proposed revenue requirement,
9 165 are intended are for distribution and many have already been hired and
10 even more will be hired by the end of 2017. Staff does not believe it is
11 reasonable to have ratepayers pay for an additional 3.5 FTEs in PGE’s
12 human resource department starting in 2018.

- 13 • **Human Resources—Training (3 FTEs).** PGE plans to add three
14 FTEs in 2018 and increase contract labor budget for training services.
15 PGE is centralizing training to allow subject-matter experts in
16 departments to spend more time on duties.¹⁰³

17 PGE’s request for three incremental employees and an increase to budget for
18 outside services to expand its training department for does not take into
19 account the resources that are freed-up in various departments when training
20 is centralized. PGE notes that its current training model takes up time of
21 individuals in departments and asserts centralizing its training department will
22 create efficiencies. It is reasonable to expect that the new FTEs and the
23 outside services should be paid for through efficiencies and cost savings
24 rather than a rate increase.

¹⁰¹ PGE/600, Lobdell-Tooman/9.

¹⁰² PGE/600, Lobdell-Tooman/12.

¹⁰³ PGE/600, Lobdell-Tooman/12.

- 1 • **Accounting and Finance – Supply Chain (2 FTEs).** PGE plans
2 to add two FTEs for supply chain due to centralization and
3 streamlining of all supply chain functions. PGE states that it is
4 centralizing procurement to improve procurement process and
5 quality control and to free up department subject matter experts'
6 time.

7 The Finance and Supply Chain Replacement Project (FSRP) was part of
8 2020 Vision and closed prior to 2012.¹⁰⁴ It is reasonable to assume that this
9 26.5 million investment¹⁰⁵ has created efficiencies in PGE's procurement
10 process. Further, centralizing the procurement process will decrease the
11 amount of procurement work done in various departments. It is reasonable to
12 expect that process improvement cost savings and efficiencies should fund
13 the new FTEs as opposed to ratepayers.

- 14 • **Accounting and Finance – Accounts Payable/Accounts**
15 **Receivable (1 FTE).** PGE hiring because needs additional
16 compliance support for credit cards issued to employees.¹⁰⁶

17 PGE testifies that it needs additional oversight of its auditing program to
18 improve compliance management and provide timely review of expenditures.
19 PGE has a five-year contract for corporation purchasing cards (P-Cards)
20 under which PGE receives a rebate based on number of users. In other
21 words, the rebate increases as the number of employees to whom PGE
22 issues P-Cards increases.¹⁰⁷ **[BEGIN CONFIDENTIAL]** [REDACTED]

104 UE 262 PGE/600, Henderson-Hosseini/4.

105 See UE 262 PGE/600, Henderson-Hosseini/4 (stating capital costs of FSRP were \$26.5 million).

106 PGE/600, Lobdell-Tooman/21.

107 Staff/405, Gardner, PGE Response to ICNU DR. No. 48.

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[END

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CONFIDENTIAL]¹⁰⁸ It appears need for additional FTE for compliance of credit card use is correlated to PGE's credit card policy. It is reasonable that PGE should manage cost of increased need for employee credit card activity compliance with cost savings associated with PGE credit card policy.

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- **Accounting and Finance – Corporate Finance (1 FTE).** PGE adding one FTE to provide company-wide Enterprise Risk Management (ERM) support. PGE does not currently have full-time FTE for this. New FTE will work with organization to identify and assess particular events or circumstances in terms of likelihood and magnitude of detrimental impact and prepare response strategy.¹⁰⁹

14

15

16

PGE's goal is laudable. However, Staff believes this additional FTE is discretionary and should not be part of rates when so many other FTEs are being added to Company for more critical projects.

17

Q. Do you have other adjustments to A&G expense related to the FTE adjustment?

18

19

A. In addition to the adjustments related to FTEs, Staff recommends

20

disallowance of costs of the outside services described below.

21

22

23

24

- **Accounting and Finance – Auditing (increase contractor costs by \$0.3 million).** PGE says audit services have increased their fees in 2017 by \$100,000 and that it anticipates an additional \$200,000 in costs because auditors will have a lot to do in 2017.¹¹⁰

¹⁰⁸ Staff/406, Gardner, PGE Response to ICNDU DR No. 48. Conf. Att. A.

¹⁰⁹ PGE/600, Lobdell-Tooman/21.

¹¹⁰ PGE/600, Lobdell-Tooman/5 and 22.

1 PGE's forecast of an additional \$200,000 for additional auditing services is
2 speculative and should be removed.

- 3 • **Business Continuity and Emergency Management (BECM) – \$0.4**
4 **million increase in outside services).** PGE started the program in
5 2007 with four FTEs and added three FTEs for BECM between 2015
6 and 2016 and now has 7 FTEs for BECM. PGE proposes to increase
7 budget for BCEM from \$0 .8 million to 1.2 million. The projected
8 increase to BECM costs is for the continued development and
9 completion of the "BECM roadmap, which establishes the activities
10 PGE needs to perform to achieve a target level of regional
11 preparedness and resilience among PGE's primary
12 department/systems.¹¹¹

13 Staff believes a 50 percent increase in the budget for BECM is discretionary,
14 like the costs of the FTEs identified above, and not warranted at this time.

15 **Q. What do you mean by discretionary?**

16 A. In its 1995 order in Docket No. UE 88, the Commission observed that some of
17 PGE's costs in its proposed revenue requirement were "discretionary" noting
18 that "discretionary costs can include operating and maintenance expense
19 accounts (company labor and benefits, contract labor, office supplies and
20 expenses, insurances, transportation, and outside services)."¹¹² In response to
21 a testimony by Staff that PGE had not been sufficiently aggressive in reducing
22 its discretionary costs to offset the impact of the closure of the Trojan Nuclear
23 Plan, the Commission imposed a one percent disallowance on discretionary
24 A&G costs.¹¹³ The Commission emphasized that it did not disallow costs of
25 specific programs, but left it to PGE to manage its discretionary costs.¹¹⁴

¹¹¹ Order No. 95-32, p. 30. (Docket No. UE 88).

¹¹² Order No. 95-322, p. 30, n. 15 (Docket No. UE 88).

¹¹³ *Id.*

¹¹⁴ *Id.*, p. 30.

1 Similarly in this case, the costs described above for FTEs for new
2 initiatives and programs are discretionary. Because PGE has not applied
3 sufficient downward pressure on its proposed revenue requirement, Staff
4 recommends a disallowance to some of PGE's discretionary costs.

5 **Q. Is Docket No. UE 88 the only case in which the Commission has applied**
6 **a general disallowance to reduce discretionary costs?**

7 A. No. In PGE's 2001 General Rate Case (Docket No. UE 115), the Citizens'
8 Utility Board of Oregon (CUB) and the Industrial Customers of Northwest
9 Utilities (ICNU) recommended a downward adjustment to PGE's proposed
10 revenue requirement for customer service costs on the basis the increase
11 was too great for customers to absorb in light of other increasing costs in
12 PGE's revenue requirement. The Commission shared CUB's concerns:

13 After our review, we share CUB's concerns about the significant
14 increases to PGE's Customer Service costs. While some are
15 related to PGE's efforts to meet the requirements of SB 1149,
16 others are in response to PGE's belief that its customers want
17 new services, more options, and better communication channels.
18 To address these perceived needs, PGE is adding payment
19 options, expanding communication choices, adding new
20 customer services, and increasing the frequency of customer
21 surveys. PGE admits that these changes cost more, but explains
22 that they provide more value to PGE's customers.

23 PGE is correct that we should judge these services and the costs
24 associated with them on the basis of the value they provide and
25 the demand they meet. We must do so, however, in the context
26 of PGE's overall request, which includes significant increases to
27 its power costs. While we commend PGE for its efforts to enhance
28 its services based on customer requests, we question whether its
29 customers would enthusiastically support the addition of costly
30 new programs when also faced with unprecedented power cost
31 increases.¹¹⁵

¹¹⁵ Order No. 01-0777, p. 31.

1 **Q. Are the circumstances presented in Docket Nos. UE 88 and UE 215**
2 **analogous to those presented in this case?**

3 A. The rate increase sought by PGE in of PGE (Trojan-related issues (UE 88) and
4 steep increase in power costs (UE 215). However, this is the fourth in a series
5 of PGE general rate cases in a relatively short time span: Docket No. UE 162
6 (2012-2013), Docket No. UE 283 (2014), and Docket No. UE 294 (2015). And,
7 as already discussed, this case is notable for the significant amount of new
8 initiatives and program expansions.

9 **Q. What is Staff's recommendation regarding the incremental increase in**
10 **FTEs included in the 2018 test year?**

11 A. Staff recommends decreasing the number of incremental FTEs for purposes of
12 determining PGE's 2018 test year expense. Including benefit loadings, this
13 reduces the 2018 test year costs in total by (\$22.412) million allocated as
14 (\$15.621) million O&M expense and as (\$7.596) million capital cost.

15 **Incentives**

16 As explained in its testimony, PGE did make adjustments to its forecasted
17 2018 incentives for the 2018 test year. PGE's "pre-filing adjustment removes
18 100% of the Officer Long-term Incentive Program costs and 50% of the cost of
19 all other incentives plans."¹¹⁶ According to its testimony, PGE rationale for
20 reducing incentives was "to help mitigate the overall size of the rate
21 increase."¹¹⁷

¹¹⁶ PGE/400, Mersereau-Jaramillo/18 at 7-8.

¹¹⁷ PGE/400, Mersereau-Jaramillo/18 at 12.

1 Based on Staff's W&S model, Staff calculated a reduction to PGE's filed
2 incentives. In calculating the adjustment, Staff started with 2015 actual
3 incentives and 2015 actual FTEs, and calculated an incentive amount per FTE.
4 This amount was escalated by the CPI, and multiplied by Staff's proposed
5 2018 FTEs of 2,661 to arrive at a projected 2018 incentive cost. Staff removed
6 100 percent of the officers' incentives and allowed 50 percent of the employee
7 incentives. The elimination of 100 percent of officers' incentive reflects
8 Commission policy stated above. Based on PGE's testimony and responses to
9 Staff data requests, Staff believes that the employees' incentives should be
10 shared between customers and shareholder at 50 percent. Therefore, Staff's
11 adjustment for exempt and non-exempt employees' incentives reflects the
12 difference in the Staff's three-year escalation using the CPI and the Company's
13 budgeted increase in incentives. Staff then applied the same sharing test as
14 describe above.

15 **Q. What is Staff's recommendation regarding the amount of incentives in**
16 **the test year?**

17 A. After application of the sharing test, Staff recommends a reduction in PGE's
18 test year incentives of (\$3.857) million, allocated respectively between O&M
19 and capital costs as (\$2.668) million, and (\$1.169) million.¹¹⁸

¹¹⁸ See Staff electronic workpaper, S-6 UE 319 Adj W&S Gardner, tab S-6.3 PUC 3-year Incentives.

1 **Overtime**

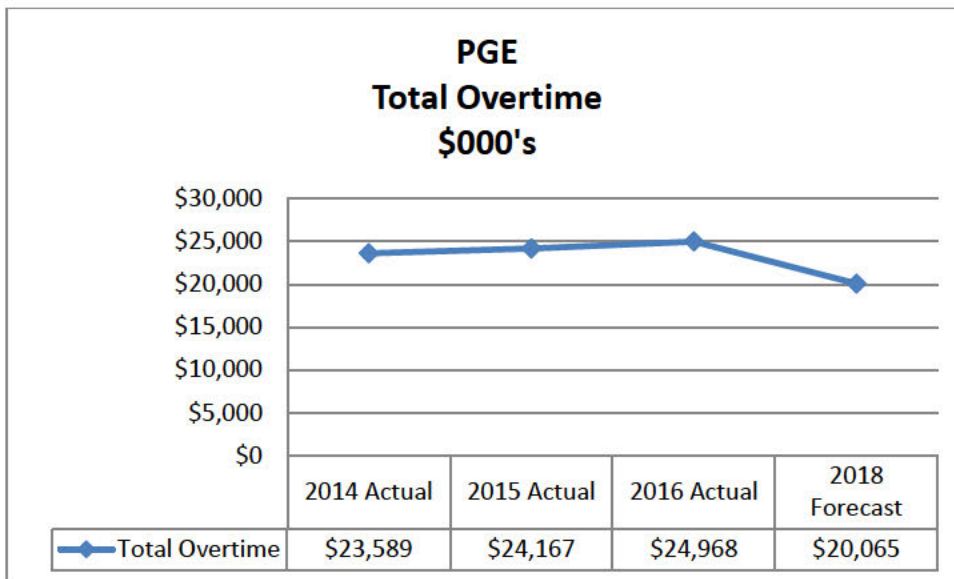
2 The Company provided overtime costs in response to Standard DR No. 92.¹¹⁹

3 The Company’s overtime costs have decreased from \$24.617 million in 2015 to
4 \$20.065 million for the 2018 test year as shown the table below. Staff’s

5 projected overtime using the W&S model is \$26.974 million or \$6.908 million

6 more than the Company proposed 2018 test year amount.¹²⁰

7 **Table 2.**



8

9 **Q. What is Staff’s recommendation regarding the amount of overtime cost**
10 **in the test year?**

11 A. Staff recommends no reduction in overtime costs included in PGE’s 2018 test
12 year.

¹¹⁹ Exhibit/405, Gardner, PGE Response to Standard DR No. 92.

¹²⁰ See Staff electronic workpaper, S-6 UE 319 Adj W&S Gardner, tab S-9.3 PUC 3-year OT.

1 **Other Miscellaneous Payroll**

2 **Q. Are there other adjustments that are made within the W&S model?**

3 A. Yes. Staff also adjusts the test year payroll tax expense to reflect the decrease
4 in taxable gross wages. Also, Staff reduces depreciation expense to reflect the
5 reduction in capitalized compensation.

6 **Q. What is Staff's recommendation with regard to payroll tax expense and
7 depreciation?**

8 A. Consistent with Staff's above recommended adjustments, Staff recommends
9 the Commission reduce payroll taxes by (\$163) thousand and depreciation
10 expense by (\$186) thousand for a total adjustment of (\$349,000).

11 **CET Cost Recovery**

12 **Q. Are there other adjustments Staff recommends related to employee
13 compensation?**

14 A. Yes. Staff believes that the amount of labor removed from base rates
15 operating expenses related to the 37.91 FTE¹²¹ included in PGE's proposed
16 CET recovery mechanism is understated. Staff requested the total
17 compensation for these FTE in Staff DR No. 425.¹²² The Company responded
18 that the only compensation costs included in the regulatory asset for these FTE
19 was for wages and salaries. Staff believes all of the compensation, e.g. labor
20 loadings such as medical benefits etc., related to these FTEs should be
21 removed from base rates and included in the CET regulatory asset. Staff

¹²¹ PGE/401, Mersereau-Jaramilo/1.

¹²² Staff/405, Gardner, PGE Response to Staff DR No. 425.

1 recommends this treatment because, as PGE has expressed in testimony, this
2 long on-going project has been pushed out and is expected to be completed in
3 second quarter 2018.¹²³ Therefore, it is appropriate that the total
4 compensation related to the 37.91 FTE be amortized with the other CET O&M
5 costs.

6 **Q. What is the additional amount of compensation associated with the CET**
7 **FTEs that Staff recommends be removed from base rates and included in**
8 **the CET regulatory asset?**

9 A. Staff recommends \$1.271 million¹²⁴ in labor loadings be removed from the
10 2018 test year expenses and be included in the CET regulatory asset. Staff
11 witness Mitch Moore in Exhibit 1100 discusses Staff's proposed accounting
12 method for the CET O&M costs in aggregate.

¹²³ PGE / 900 Stathis – Dillin / 7 at 22, 8 at 1-13.

¹²⁴ See Staff electronic workpaper, Total Compensation S-9.xlsx.

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ISSUE 10: Non-medical Insurance

Q. What non-medical insurance costs are included in PGE's 2018 test year?

A. PGE explains that in general, its insurance coverage falls into two broad categories: Property and Casualty. PGE forecasts its Property and Casualty premiums to be approximately \$11.4 million, after 50 percent of non-primary layers of Directors and Officers (D&O) insurance are excluded.¹²⁵ PGE's Test Year forecast for Property program premiums increases from its 2016 actual expense to account for an increase in total value insured and a forecasted two percent annual increase in rates.¹²⁶ Within its Casualty program, PGE expects increases in premiums in its General Liability, Workers' Compensation and Cyber Liability coverage and its Test Year forecast includes a one percent overall rate increase for Casualty program premiums. PGE forecasts that its expenditures for retained losses for its Casualty programs will increase approximately 14.1 percent annually from 2016 to 2018, resulting in a total increase in spending for retained losses of about 35 percent between 2016 and 2018.¹²⁷

Q. What are retained losses?

A. PGE explains that retained losses are the portion PGE must absorb before insurance coverage begins for auto liability, general liability, and workers'

¹²⁵ PGE/600, Lobdell-Tooman/22-23.

¹²⁶ PGE/600, Lobdell-Tooman/23.

¹²⁷ PGE/600, Lobdell-Tooman/23.

1 compensation claims.¹²⁸ PGE says that its expense for retained losses is
2 based on an actuarial project of annual expenditures that is correlated to
3 PGE's actual loss experience over time.¹²⁹

4 **Q. What are Staff's conclusions regarding Property and Casualty**
5 **insurance?**

6 A. Staff concludes PGE's forecasted expense for Property and Casualty
7 premiums is reasonable. However, Staff believes PGE's test year expense
8 for retained losses for auto and general liability is not supported. PGE
9 expects its retained losses for auto and general liability to increase from its
10 actual cost of approximately [BEGIN CONFIDENTIAL] [REDACTED]
11 [REDACTED], [END CONFIDENTIAL] which is approximately a [BEGIN
12 CONFIDENTIAL] [REDACTED]. [END CONFIDENTIAL]¹³⁰ PGE
13 asserts that its 2018 Test Year forecast is based on actuarial projections that
14 are directly correlated to PGE's actual loss experience over time.¹³¹

15 PGE's loss experience in 2014, 2015, and 2016 does not support a 35
16 percent increase.

17 2014: [BEGIN CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL]

18 2015: [BEGIN CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL]

19 2016: [BEGIN CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL]¹³²

¹²⁸ PGE/600, Lobdell-Tooman/23.

¹²⁹ PGE/600, Lobdell-Tooman/23.

¹³⁰ Staff/406, PGE Confidential Response to Standard DR No. 68, Att. B.

¹³¹ PGE/600, Lobdell-Tooman/26, lines 1-4.

¹³² Staff/406, PGE Confidential Response to Standard DR No. 68, Att. B.

1 Staff recommends adjusting PGE's 2018 test year retained losses to be more
2 consistent with its actual losses 2014-2016. The percentage increase
3 between 2014 and 2016 is approximately 0.05 percent. The percentage
4 decrease between 2014 and 2015 is approximately 24 percent and the
5 increase between 2015 and 2016 is approximately 39 percent. Based on a
6 linear trend of the four year's data points, Staff recommends an adjustment of
7 (\$502,476).

8 **Q. Does PGE have other non-medical insurance?**

9 A. Yes, PGE has insurance for directors and officers (D&O insurance).

10 **Q. What is the Commission's treatment of D&O insurance?**

11 A. In its 2008 order in Docket No. UE 197, the Commission agreed with Staff that
12 cost of D&O liability insurance should be split between ratepayers and
13 shareholders and ordered that the cost of D&O insurance be split 50/50
14 between the Company and ratepayers.

15 **Q. What does PGE include in its revenue requirement for D&O insurance
16 expense?**

17 A. PGE includes the cost of the primary layer of D&O insurance and 50 percent of
18 the excess layers.

19 **Q. Does Staff propose an adjustment to PGE's Test Year expense for D&O
20 insurance?**

21 A. Yes. Consistent with the Commission's ruling in 2008, Staff recommends
22 adjusting the Company's Test Year expense for D&O insurance so that the
23 amount included is half of the Company's forecasted expense for the 2018

1 Test Year. To accomplish this, Staff recommends removing half of the cost of
2 the primary layer of D&O insurance, which equals an adjustment of (\$272,476).

1 **ISSUE 11: Employee Medical Benefits**

2 **Q. What costs for employee benefits are included in PGE's Test Year**

3 **Forecast?**

4 A. PGE explains that there are four components of employee benefits: (1)
5 health and wellness, (2) disability and life insurance, (3) post-retirement,
6 and (4) miscellaneous benefits.¹³³ For the 2018 Test Year, PGE forecasts
7 total expense of \$97,832,000, which is a \$14,622,000 (8.4 percent) increase
8 on an average annual basis over its actual expense in 2016 of
9 \$83,210,000.¹³⁴ PGE states that the primary drivers of the forecasted
10 increase are anticipated increases in medical and dental rates from benefit
11 providers and PGE's forecasted increase to FTEs.¹³⁵ The forecasted
12 increase in FTEs accounts for \$2.6 million of the increase of forecasted
13 benefits.¹³⁶

14 **Q. Does Staff recommend an adjustment to PGE's Test Year expense for**
15 **benefits?**

16 A. Yes. As discussed in more detail below, Staff is recommending that the
17 Commission disallow 2018 Test Year costs for 124.86 of the incremental
18 FTEs that are included in PGE's Test Year forecast. Eliminating benefits
19 costs for 124.86 FTEs reduces the 2018 Test Year expense by (\$4.182)
20 million.

¹³³ PGE/400, Mersereau-Jaramillo/23, lines 11-12.

¹³⁴ PGE/400, Mersereau-Jaramillo/23, lines 14-16.

¹³⁵ PGE/400, Mersereau-Jaramillo/25, lines 1-5.

¹³⁶ PGE/400, Mersereau-Jaramillo/25, lines 4-5.

1 **Q. Does this conclude your opening testimony?**

2 A. Yes.

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 401

Witness Qualifications Statement

June 16, 2017

ITNESS QUALIFICATION STATEMENT

NAME: Marianne Gardner

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Revenue Requirement Analyst
Energy Rates, Finance and Audit Division

ADDRESS: 201 High Street SE., Suite 100
Salem, OR. 97301

EDUCATION: Master of Business Administration
Oregon State University, Corvallis, Oregon

Bachelor of Science in Accounting
Montana State University, Bozeman, Montana

CPA, Oregon

EXPERIENCE: I have been employed by the Public Utility Commission of Oregon since March 2013, with my current position being a Senior Revenue Requirement Analyst, in the Energy - Rates, Finance and Audit Division. My responsibilities include research, analysis, and recommendations on a range of cost, revenue and policy issues for electric and natural gas utilities. As the revenue requirement summary witness, I have provided testimony in dockets UE 263, UG 246, UE 283, UE 294, UG 284, UG 287, UG 288, and UG 305.

I have approximately 20 years of professional accounting experience, including:

- Thirteen years as a cost accountant with responsibilities including cost accounting, budgeting, product costing, and the preparation of management reports;
- Four years experience in public accounting working in the areas of audit, tax and financial accounting for individual and small business clientele; and,
- Three years experience in non-profit accounting for an agency administrating funds under the Federal Job Training Partnership Act.

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 402

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

PGE UE 319
Test Year Ending December 31, 2018
000's of Dollars

Uncollectible Adjustment

See Staff Opening Testimony. Staff/400, Gardner.

Description/ Account No.	Company Filing		Staff		Adjustment	
	Total Company	OR-Allocated	Total Company	OR-Allocated	Total Company	OR-Allocated
Uncollectible Expense		\$ 6,599		\$ 6,118	\$ -	\$ (480)
2018 Test Period General Revenues				\$1,783,435		
Uncollectible Rate				0.3431%		
Bad debt expense		<u>\$ 6,599</u>		<u>\$ 6,118</u>		
Uncollectible rate for revenue sensitive		0.37000%		0.3431%		-0.0269%
Proof for Uncollectible rate adjustment NTG		1.7213		1.72084		(0.000479)
2018 Test Period Net Revenue				284,665		
Change in NTG factor				(0.0005)		
Uncollectible rate rev. requirement				<u>(136)</u>		

Staff Initiator:
Marianne Gardner

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 403

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff Opening Testimony

Staff/403
Gardner/1

PGE UE 319
Test Year Ending 12/31/2018
000's

Wages,Salaries,FTE,Incentives,OT, CET benefit loading, & Benefit loadings - adjusted FTE

See Opening Testimony Staff/400, Gardner.

**Preliminary
Adjustment**

Description/ Account No.	Company-Wide				OR- Allocated	
	Company Filing	Staff	O&M Adjustment	Capital Adjustment	O&M Adjustment	Capital Adjustment
Wages & Salaries	\$ 272,827	\$ 269,865	\$ (2,064)	\$ (897)	\$ (2,064)	\$ (897)
FTE Adjustment	\$ 269,865	\$ 251,635	\$ (12,706)	\$ (5,524)	\$ (12,706)	\$ (5,524)
Incentives	\$ 12,914	\$ 9,057	\$ (2,688)	\$ (1,169)	\$ (2,688)	\$ (1,169)
Overtime	\$ 20,065	\$ 20,065	\$ -	\$ -	\$ -	\$ -
CET Benefits loadings					(1,271)	
Benefit loadings - adjusted FTE					\$ (2,915)	\$ (1,267)
Total OR - Allocated Adjustments					\$ (21,645)	\$ (8,857)
Payroll Taxes	\$ 16,109	\$15,946	\$ (163)		\$ (163)	
Depreciation O&M Adjustment Associated with Capital Adjustment					\$ (244)	

Staff Initiator:
Marianne Gardner

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 404

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

APPENDIX A: ECONOMIC FORECAST DETAIL

Table A.1	Employment Forecast Tracking	35
Table A.2	Short-term Oregon Economic Summary	36
Table A.3	Oregon Economic Forecast Change	37
Table A.4	Annual Economic Forecast	38

Table A.1 – Employment Forecast Tracking

Total Nonfarm Employment, 1st quarter 2017

(Employment in thousands, Annualized Percent Change)

	Preliminary Estimate		Forecast		Forecast Error		Y/Y Change
	level	% ch	level	% ch	level	%	% ch
Total Nonfarm	1,850.4	2.1	1,859.7	3.0	(9.3)	(0.5)	1.7
Total Private	1,542.2	2.4	1,546.3	2.6	(4.0)	(0.3)	1.8
Mining and Logging	7.5	(0.3)	7.6	0.8	(0.1)	(0.9)	(4.3)
Construction	94.4	9.0	93.3	1.0	1.1	1.2	6.9
Manufacturing	189.4	2.3	186.7	(0.6)	2.7	1.4	0.2
Durable Goods	131.3	0.8	129.7	(1.4)	1.6	1.2	(0.6)
Wood Product	23.0	2.0	22.7	0.1	0.3	1.3	0.9
Metals and Machinery	36.8	0.5	36.8	0.8	0.0	0.1	0.0
Computer and Electronic Product	37.8	(1.6)	37.5	(0.9)	0.3	0.9	(1.7)
Transportation Equipment	12.0	1.3	11.8	(5.6)	0.2	2.0	(4.4)
Other Durable Goods	21.8	4.1	21.1	(5.1)	0.7	3.2	1.1
Nondurable Goods	58.1	5.7	57.0	1.3	1.1	2.0	2.1
Food	29.8	5.0	28.9	1.0	0.8	2.9	1.8
Other Nondurable Goods	28.3	6.4	28.0	1.6	0.3	1.0	2.4
Trade, Transportation & Utilities	343.7	0.4	345.1	2.3	(1.4)	(0.4)	1.1
Retail Trade	205.6	0.2	207.1	1.7	(1.5)	(0.7)	0.2
Wholesale Trade	75.8	0.5	76.8	5.8	(0.9)	(1.2)	1.0
Transportation, Warehousing & Utilities	62.2	1.2	61.3	0.5	0.9	1.5	4.5
Information	33.2	2.3	34.0	2.9	(0.8)	(2.4)	(0.3)
Financial Activities	97.3	3.9	96.8	0.1	0.5	0.5	1.6
Professional & Business Services	238.9	4.2	242.9	4.4	(4.0)	(1.6)	0.8
Educational & Health Services	271.2	2.1	272.9	3.3	(1.6)	(0.6)	2.9
Educational Services	35.5	(0.1)	36.1	1.2	(0.6)	(1.7)	(0.9)
Health Services	235.8	2.5	236.8	3.7	(1.0)	(0.4)	3.5
Leisure and Hospitality	202.4	2.1	202.7	6.2	(0.4)	(0.2)	2.4
Other Services	64.2	(1.0)	64.3	(1.3)	(0.1)	(0.1)	2.0
Government	308.2	0.7	313.5	5.1	(5.3)	(1.7)	1.1
Federal	27.8	(5.1)	28.5	0.7	(0.7)	(2.5)	(0.7)
State	55.4	(11.3)	90.2	3.4	(34.7)	(38.5)	2.1
State Education	0.7	(71.2)	33.5	(2.4)	(32.8)	(97.8)	12.9
Local	224.9	4.7	194.8	6.5	30.1	15.5	1.0
Local Education	131.9	6.8	101.4	3.2	30.5	30.0	0.3

Table A.2 – Short-Term Oregon Economic Summary

	Quarterly					Annual					
	2017:1	2017:2	2017:3	2017:4	2018:1	2016	2017	2018	2019	2020	2021
Personal Income (\$ billions)											
Nominal Personal Income	189.7	192.5	195.1	197.8	200.7	184.4	193.8	204.9	216.7	228.6	240.1
% change	5.5	6.0	5.5	5.6	6.0	4.5	5.1	5.7	5.7	5.5	5.0
Real Personal Income (base year=2005)	169.2	171.1	172.8	174.6	176.7	166.6	171.9	179.2	185.6	191.3	196.1
% change	2.9	4.7	4.1	4.2	4.9	3.4	3.2	4.2	3.6	3.0	2.5
Nominal Wages and Salaries	100.4	102.0	103.7	105.3	107.0	96.8	102.9	109.4	115.8	122.0	128.1
% change	7.4	6.9	6.7	6.5	6.6	6.2	6.3	6.4	5.8	5.4	5.0
Other Indicators											
Per Capita Income (\$1,000)	46.0	46.5	47.0	47.5	48.0	45.1	46.8	48.8	50.9	53.0	55.0
% change	4.1	4.4	3.8	4.2	4.7	3.0	3.6	4.3	4.4	4.2	3.8
Average Wage rate (\$1,000)	53.8	54.3	54.8	55.4	55.9	52.4	54.6	56.7	59.1	61.7	64.3
% change	5.2	4.2	4.0	3.9	4.0	3.3	4.2	4.0	4.1	4.4	4.3
Population (Millions)	4.1	4.1	4.2	4.2	4.2	4.08	4.15	4.20	4.26	4.31	4.36
% change	1.3	1.5	1.7	1.3	1.2	1.5	1.5	1.4	1.3	1.3	1.2
Housing Starts (Thousands)	18.7	21.1	21.5	22.1	22.4	19.1	20.8	22.8	23.1	24.0	24.5
% change	8.0	61.3	7.9	12.8	5.1	19.5	9.4	9.6	1.2	3.8	2.2
Unemployment Rate	4.0	3.9	4.1	4.2	4.3	4.9	4.1	4.4	4.5	4.7	4.8
Point Change	(0.6)	(0.1)	0.2	0.1	0.1	(0.7)	(0.8)	0.4	0.1	0.1	0.1
Employment (Thousands)											
Total Nonfarm	1,850.4	1,862.3	1,874.5	1,886.2	1,897.9	1,831.7	1,868.3	1,912.7	1,943.9	1,963.4	1,977.6
% change	2.1	2.6	2.6	2.5	2.5	2.8	2.0	2.4	1.6	1.0	0.7
Private Nonfarm	1,542.2	1,552.3	1,562.7	1,572.9	1,583.2	1,524.6	1,557.5	1,595.9	1,622.0	1,636.1	1,648.2
% change	2.4	2.6	2.7	2.6	2.6	3.0	2.2	2.5	1.6	0.9	0.7
Construction	94.4	95.2	95.9	96.4	96.9	90.1	95.5	97.6	98.4	98.8	99.5
% change	9.0	3.4	2.7	2.3	2.2	8.2	5.9	2.2	0.8	0.4	0.7
Manufacturing	189.4	190.0	190.5	190.9	191.5	188.2	190.2	192.1	193.3	194.2	195.2
% change	2.3	1.3	1.0	0.9	1.2	1.0	1.1	1.0	0.6	0.5	0.5
Durable Manufacturing	131.3	131.7	131.9	132.1	132.6	131.2	131.8	133.0	133.7	134.1	134.7
% change	0.8	1.1	0.7	0.7	1.3	0.6	0.4	0.9	0.5	0.3	0.4
Wood Product Manufacturing	23.0	23.0	23.1	23.1	23.2	22.7	23.1	23.2	23.3	23.3	23.5
% change	2.0	1.0	1.0	0.8	0.5	1.1	1.3	0.6	0.3	0.3	0.8
High Tech Manufacturing	37.8	37.9	38.0	38.1	38.2	38.2	37.9	38.2	38.0	37.7	37.6
% change	(1.6)	1.2	0.9	1.0	1.1	1.2	(0.6)	0.8	(0.5)	(0.8)	(0.4)
Transportation Equipment	12.0	12.0	11.9	11.8	11.9	12.1	11.9	12.1	12.3	12.4	12.5
% change	1.3	(0.8)	(3.6)	(1.8)	3.6	(2.9)	(1.8)	1.4	1.7	0.9	0.9
Nondurable Manufacturing	58.1	58.3	58.5	58.7	58.9	56.9	58.4	59.1	59.6	60.1	60.5
% change	5.7	1.8	1.5	1.3	1.1	2.1	2.6	1.1	0.9	0.9	0.7
Private nonmanufacturing	1,354.0	1,362.3	1,372.2	1,382.1	1,391.7	1,336.4	1,367.6	1,403.9	1,428.7	1,441.9	1,453.0
% change	2.8	2.5	3.0	2.9	2.8	3.3	2.3	2.7	1.8	0.9	0.8
Retail Trade	205.6	206.6	207.4	208.3	209.1	205.6	207.0	210.3	213.1	215.2	216.5
% change	0.2	1.9	1.6	1.6	1.6	1.6	0.7	1.6	1.3	1.0	0.6
Wholesale Trade	75.8	76.3	76.7	77.1	77.3	75.6	76.5	77.5	78.1	78.7	79.0
% change	0.5	2.5	2.1	1.8	1.0	2.1	1.2	1.4	0.7	0.8	0.4
Information	33.2	33.5	33.6	33.7	33.7	33.3	33.5	33.9	34.4	34.7	34.8
% change	2.3	2.9	1.9	0.5	0.8	1.1	0.6	1.4	1.4	0.8	0.3
Professional and Business Services	238.9	242.2	245.5	248.8	252.1	237.5	243.9	256.6	266.7	272.0	277.2
% change	4.2	5.7	5.6	5.4	5.4	3.6	2.7	5.2	3.9	2.0	1.9
Health Services	235.8	237.5	239.2	240.9	242.5	230.8	238.3	244.6	247.8	250.7	254.4
% change	2.5	3.0	2.8	3.0	2.6	3.7	3.2	2.6	1.3	1.2	1.5
Leisure and Hospitality	202.4	203.7	205.4	207.0	209.1	199.5	204.6	210.7	214.4	215.0	214.2
% change	2.1	2.7	3.3	3.1	4.1	4.1	2.6	3.0	1.8	0.2	(0.3)
Government	308.2	310.1	311.8	313.2	314.7	307.0	310.8	316.8	321.9	327.3	329.4
% change	0.7	2.5	2.2	1.9	1.9	2.0	1.2	1.9	1.6	1.7	0.6

Table A.3 – Oregon Economic Forecast Change

Oregon Forecast Change (Current vs. Last)

	Quarterly					Annual					
	2017:1	2017:2	2017:3	2017:4	2018:1	2016	2017	2018	2019	2020	2021
Personal Income (\$ billions)											
Nominal Personal Income	189.7	192.5	195.1	197.8	200.7	184.4	193.8	204.9	216.7	228.6	240.1
% change	(0.8)	(0.6)	(0.6)	(0.7)	(0.7)	(0.5)	(0.7)	(0.8)	(0.7)	(0.6)	(0.4)
Real Personal Income (base year=2005)	169.2	171.1	172.8	174.6	176.7	166.6	171.9	179.2	185.6	191.3	196.1
% change	(0.9)	(0.7)	(0.7)	(0.7)	(0.6)	(0.5)	(0.8)	(0.7)	(0.6)	(0.6)	(0.6)
Nominal Wages and Salaries	100.4	102.0	103.7	105.3	107.0	96.8	102.9	109.4	115.8	122.0	128.1
% change	(1.2)	(1.0)	(0.9)	(0.9)	(0.9)	(0.9)	(1.0)	(1.0)	(1.0)	(0.9)	(0.8)
Other Indicators											
Per Capita Income (\$1,000)	46.0	46.5	47.0	47.5	48.0	45.1	46.8	48.8	50.9	53.0	55.0
% change	(0.8)	(0.6)	(0.6)	(0.7)	(0.7)	(0.5)	(0.7)	(0.8)	(0.7)	(0.6)	(0.4)
Average Wage rate (\$1,000)	53.8	54.3	54.8	55.4	55.9	52.4	54.6	56.7	59.1	61.7	64.3
% change	(0.7)	(0.6)	(0.5)	(0.6)	(0.5)	(0.8)	(0.6)	(0.6)	(0.6)	(0.6)	(0.5)
Population (Millions)	4.12	4.14	4.15	4.2	4.2	4.08	4.15	4.20	4.26	4.31	4.36
% change	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)	0.0	0.0	0.0
Housing Starts (Thousands)	18.7	21.1	21.5	22.1	22.4	19.1	20.8	22.8	23.1	24.0	24.5
% change	(6.5)	1.2	(0.1)	0.1	(0.5)	(0.1)	(1.2)	(0.2)	(0.2)	(0.1)	(0.1)
Unemployment Rate	4.0	3.9	4.1	4.2	4.3	4.9	4.1	4.4	4.5	4.7	4.8
Point Change	(1.0)	(1.2)	(1.0)	(1.0)	(1.0)	(0.1)	(1.1)	(0.9)	(0.8)	(0.7)	(0.6)
Employment (Thousands)											
Total Nonfarm	1,850.4	1,862.3	1,874.5	1,886.2	1,897.9	1,831.7	1,868.3	1,912.7	1,943.9	1,963.4	1,977.6
% change	(0.5)	(0.5)	(0.4)	(0.4)	(0.4)	(0.0)	(0.4)	(0.4)	(0.3)	(0.3)	(0.2)
Private Nonfarm	1,542.2	1,552.3	1,562.7	1,572.9	1,583.2	1,524.6	1,557.5	1,595.9	1,622.0	1,636.1	1,648.2
% change	(0.3)	(0.2)	(0.2)	(0.2)	(0.2)	(0.0)	(0.2)	(0.3)	(0.3)	(0.3)	(0.2)
Construction	94.4	95.2	95.9	96.4	96.9	90.1	95.5	97.6	98.4	98.8	99.5
% change	1.2	2.0	2.3	2.4	2.6	(0.2)	2.0	3.0	3.7	3.8	3.8
Manufacturing	189.4	190.0	190.5	190.9	191.5	188.2	190.2	192.1	193.3	194.2	195.2
% change	1.4	1.6	1.7	1.7	1.7	0.1	1.6	1.8	1.6	1.5	1.5
Durable Manufacturing	131.3	131.7	131.9	132.1	132.6	131.2	131.8	133.0	133.7	134.1	134.7
% change	1.2	1.3	1.3	1.4	1.4	0.1	1.3	1.4	1.3	1.1	1.1
Wood Product Manufacturing	23.0	23.0	23.1	23.1	23.2	22.7	23.1	23.2	23.3	23.3	23.5
% change	1.3	1.3	1.3	1.3	1.3	0.2	1.3	1.3	1.3	1.3	1.3
High Tech Manufacturing	37.8	37.9	38.0	38.1	38.2	38.2	37.9	38.2	38.0	37.7	37.6
% change	0.9	1.3	1.4	1.8	1.6	0.0	1.3	1.6	1.0	0.4	0.5
Transportation Equipment	12.0	12.0	11.9	11.8	11.9	12.1	11.9	12.1	12.3	12.4	12.5
% change	2.0	2.0	2.0	2.0	2.0	0.1	2.0	2.0	2.0	2.0	2.0
Nondurable Manufacturing	58.1	58.3	58.5	58.7	58.9	56.9	58.4	59.1	59.6	60.1	60.5
% change	2.0	2.2	2.3	2.5	2.6	0.2	2.2	2.6	2.5	2.5	2.4
Private nonmanufacturing	1,354.0	1,362.3	1,372.2	1,382.1	1,391.7	1,336.4	1,367.6	1,403.9	1,428.7	1,441.9	1,453.0
% change	(0.4)	(0.5)	(0.5)	(0.4)	(0.5)	(0.0)	(0.4)	(0.6)	(0.5)	(0.5)	(0.4)
Retail Trade	205.6	206.6	207.4	208.3	209.1	205.6	207.0	210.3	213.1	215.2	216.5
% change	(0.7)	(0.8)	(0.8)	(0.6)	(0.7)	(0.0)	(0.7)	(0.8)	(0.9)	(0.7)	(0.7)
Wholesale Trade	75.8	76.3	76.7	77.1	77.3	75.6	76.5	77.5	78.1	78.7	79.0
% change	(1.2)	(0.8)	(0.5)	(0.3)	(0.4)	0.3	(0.7)	(0.5)	(0.7)	(0.7)	(0.8)
Information	33.2	33.5	33.6	33.7	33.7	33.3	33.5	33.9	34.4	34.7	34.8
% change	(2.4)	(2.1)	(1.8)	(1.9)	(2.0)	(0.4)	(2.0)	(2.1)	(1.9)	(1.8)	(1.7)
Professional and Business Services	238.9	242.2	245.5	248.8	252.1	237.5	243.9	256.6	266.7	272.0	277.2
% change	(1.6)	(1.6)	(1.6)	(1.8)	(2.0)	(0.6)	(1.6)	(2.1)	(1.8)	(1.4)	(0.9)
Health Services	235.8	237.5	239.2	240.9	242.5	230.8	238.3	244.6	247.8	250.7	254.4
% change	(0.4)	(0.6)	(0.7)	(0.8)	(0.9)	(0.2)	(0.6)	(0.9)	(1.1)	(1.3)	(1.2)
Leisure and Hospitality	202.4	203.7	205.4	207.0	209.1	199.5	204.6	210.7	214.4	215.0	214.2
% change	(0.2)	(0.2)	(0.3)	(0.3)	(0.2)	0.3	(0.2)	(0.2)	(0.2)	(0.2)	(0.2)
Government	308.2	310.1	311.8	313.2	314.7	307.0	310.8	316.8	321.9	327.3	329.4
% change	(1.7)	(1.5)	(1.4)	(1.3)	(1.1)	(0.2)	(1.5)	(1.0)	(0.6)	(0.7)	(0.6)

Table A.4 – Annual Economic Forecast

May 2017 - Personal Income

(Billions of Current Dollars)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total Personal Income*												
Oregon	165.6	176.4	184.4	193.8	204.9	216.7	228.6	240.1	252.1	264.1	277.1	290.7
% Ch	6.7	6.5	4.5	5.1	5.7	5.7	5.5	5.0	5.0	4.8	4.9	4.9
U.S.	14,809.8	15,458.5	16,011.6	16,725.7	17,581.2	18,525.7	19,475.9	20,437.6	21,442.6	22,483.9	23,563.5	24,679.0
% Ch	5.2	4.4	3.6	4.5	5.1	5.4	5.1	4.9	4.9	4.9	4.8	4.7
Wage and Salary												
Oregon	85.1	91.1	96.8	102.9	109.4	115.8	122.0	128.1	134.4	140.7	147.6	155.0
% Ch	6.1	7.1	6.2	6.3	6.4	5.8	5.4	5.0	4.9	4.7	4.9	5.0
U.S.	7,476.3	7,854.8	8,189.2	8,600.1	9,072.9	9,566.4	10,062.2	10,585.7	11,139.9	11,713.7	12,298.7	12,905.5
% Ch	5.1	5.1	4.3	5.0	5.5	5.4	5.2	5.2	5.2	5.2	5.0	4.9
Other Labor Income												
Oregon	19.7	21.1	22.2	23.1	24.1	25.1	26.4	27.6	28.8	30.0	31.3	32.6
% Ch	0.9	7.0	5.3	4.0	4.1	4.5	4.8	4.6	4.3	4.2	4.3	4.2
U.S.	1,229.8	1,270.5	1,325.4	1,367.7	1,402.2	1,452.8	1,509.3	1,561.5	1,615.1	1,671.3	1,729.5	1,789.6
% Ch	2.6	3.3	4.3	3.2	2.5	3.6	3.9	3.5	3.4	3.5	3.5	3.5
Nonfarm Proprietor's Income												
Oregon	12.2	13.3	14.1	14.9	15.7	16.4	17.1	17.8	18.6	19.4	20.2	21.1
% Ch	8.8	8.9	6.0	6.0	5.3	4.5	3.9	4.1	4.4	4.4	4.3	4.5
U.S.	1,269.2	1,336.8	1,389.7	1,473.3	1,553.3	1,617.9	1,675.7	1,741.6	1,813.1	1,886.1	1,962.5	2,044.2
% Ch	6.0	5.3	4.0	6.0	5.4	4.2	3.6	3.9	4.1	4.0	4.0	4.2
Dividend, Interest and Rent												
Oregon	32.9	34.1	34.7	36.4	38.6	41.3	43.9	46.1	48.1	50.1	51.9	53.7
% Ch	8.0	3.4	2.0	4.8	5.9	7.0	6.4	5.0	4.3	4.1	3.7	3.5
U.S.	2,833.1	2,913.5	2,967.6	3,089.9	3,251.3	3,465.4	3,666.4	3,831.7	3,983.9	4,136.4	4,291.7	4,441.0
% Ch	8.0	2.8	1.9	4.1	5.2	6.6	5.8	4.5	4.0	3.8	3.8	3.5
Transfer Payments												
Oregon	33.5	35.7	36.7	37.9	39.8	42.1	44.5	47.1	50.0	53.2	56.7	60.4
% Ch	8.9	6.4	2.7	3.3	5.2	5.5	5.8	5.8	6.3	6.3	6.6	6.5
U.S.	2,494.9	2,627.2	2,722.1	2,819.5	2,961.1	3,121.3	3,301.1	3,497.4	3,714.1	3,946.3	4,197.8	4,464.3
% Ch	4.5	5.3	3.6	3.6	5.0	5.4	5.8	5.9	6.2	6.3	6.4	6.3
Contributions for Social Security												
Oregon	15.0	15.9	16.8	17.7	18.8	20.0	21.1	22.3	23.4	24.7	26.0	27.4
% Ch	5.9	5.6	5.5	5.8	6.3	6.0	5.6	5.6	5.1	5.5	5.4	5.3
U.S.	607.6	635.7	663.6	698.9	738.1	777.6	818.0	861.4	905.6	952.9	1,000.5	1,050.2
% Ch	5.1	4.6	4.4	5.3	5.6	5.3	5.2	5.3	5.1	5.2	5.0	5.0
Residence Adjustment												
Oregon	(3.5)	(3.9)	(4.1)	(4.2)	(4.3)	(4.4)	(4.5)	(4.5)	(4.6)	(4.7)	(4.8)	(5.0)
% Ch	(1.1)	11.5	5.8	2.4	2.2	2.1	2.0	2.1	1.8	2.0	2.8	3.0
Farm Proprietor's Income												
Oregon	0.6	0.9	0.7	0.5	0.4	0.3	0.3	0.3	0.3	0.3	0.3	0.3
% Ch	1.7	46.6	(15.2)	(31.5)	(19.0)	(13.5)	(9.3)	(3.9)	(12.4)	(2.5)	1.3	1.5
Per Capita Income (Thousands of \$)												
Oregon	41.7	43.8	45.1	46.8	48.8	50.9	53.0	55.0	57.1	59.2	61.5	63.8
% Ch	5.5	5.1	3.0	3.6	4.3	4.3	4.2	3.8	3.8	3.7	3.8	3.8
U.S.	46.4	48.0	49.3	51.1	53.3	55.7	58.1	60.5	63.0	65.6	68.2	70.9
% Ch	4.4	3.6	2.8	3.6	4.3	4.5	4.3	4.1	4.1	4.1	4.0	4.0

* Personal Income includes all classes of income minus Contributions for Social Security

May 2017 - Other Economic Indicators

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
GDP (Bil of 2009 \$),												
Chain Weight (in billions of \$)	15,982.3	16,397.2	16,662.1	17,057.9	17,507.3	17,915.3	18,310.1	18,715.1	19,114.6	19,503.5	19,879.3	20,257.4
% Ch	2.4	2.6	1.6	2.4	2.6	2.3	2.2	2.2	2.1	2.0	1.9	1.9
Price and Wage Indicators												
GDP Implicit Price Deflator,												
Chain Weight U.S., 2009=100	108.8	110.0	111.5	114.0	116.6	119.1	121.8	124.6	127.5	130.6	133.7	136.9
% Ch	1.8	1.1	1.3	2.3	2.3	2.1	2.2	2.3	2.4	2.4	2.4	2.4
Personal Consumption Deflator,												
Chain Weight U.S., 2009=100	109.2	109.5	110.7	112.7	114.3	116.7	119.5	122.4	125.4	128.4	131.4	134.4
% Ch	1.5	0.3	1.1	1.8	1.4	2.1	2.4	2.4	2.4	2.4	2.4	2.3
CPI, Urban Consumers, 1982-84=100												
Portland-Salem, OR-WA	241.2	244.2	249.4	255.5	261.2	267.7	275.0	282.7	290.2	298.0	306.3	314.4
% Ch	2.4	1.2	2.1	2.4	2.2	2.5	2.7	2.8	2.7	2.7	2.8	2.7
U.S.	236.7	237.0	240.0	246.0	250.5	256.8	264.1	271.5	278.9	286.6	294.3	302.1
% Ch	1.6	0.1	1.3	2.5	1.9	2.5	2.8	2.8	2.7	2.8	2.7	2.6
Oregon Average Wage												
Rate (Thous \$)	48.9	50.7	52.4	54.6	56.7	59.1	61.7	64.3	67.0	69.7	72.6	75.6
% Ch	3.2	3.7	3.3	4.2	4.0	4.1	4.4	4.3	4.2	4.1	4.2	4.1
U.S. Average Wage												
Wage Rate (Thous \$)	53.8	55.4	56.7	58.7	61.1	63.7	66.3	69.3	72.3	75.5	78.7	82.0
% Ch	3.1	2.9	2.5	3.4	4.1	4.2	4.2	4.5	4.4	4.3	4.3	4.3
Housing Indicators												
FHFA Oregon Housing Price Index												
1991 Q1=100	304.9	332.6	369.9	402.2	433.6	456.3	478.1	497.6	517.2	537.2	554.8	569.5
% Ch	7.8	9.1	11.2	8.7	7.8	5.2	4.8	4.1	3.9	3.9	3.3	2.6
FHFA National Housing Price Index												
1991 Q1=100	208.8	220.5	234.0	244.1	251.7	258.3	265.8	273.3	281.1	290.8	301.4	312.4
% Ch	5.3	5.6	6.1	4.4	3.1	2.6	2.9	2.8	2.9	3.4	3.6	3.7
Housing Starts												
Oregon (Thous)	15.6	15.9	19.1	20.8	22.8	23.1	24.0	24.5	24.7	24.5	24.0	23.7
% Ch	9.2	2.5	19.5	9.4	9.6	1.2	3.8	2.2	0.6	(0.7)	(2.1)	(1.4)
U.S. (Millions)	1.0	1.1	1.2	1.3	1.3	1.4	1.4	1.5	1.5	1.5	1.5	1.5
% Ch	7.8	10.7	6.1	6.9	4.8	5.0	4.6	3.3	1.2	0.2	(0.6)	(0.9)
Other Indicators												
Unemployment Rate (%)												
Oregon	6.8	5.6	4.9	4.1	4.4	4.5	4.7	4.8	4.9	5.0	5.1	5.1
Point Change	(1.1)	(1.2)	(0.7)	(0.8)	0.4	0.1	0.1	0.1	0.1	0.1	0.1	0.0
U.S.	6.2	5.3	4.9	4.5	4.2	4.0	4.1	4.2	4.3	4.4	4.5	4.5
Point Change	(1.2)	(0.9)	(0.4)	(0.3)	(0.4)	(0.2)	0.1	0.1	0.1	0.1	0.1	0.0
Industrial Production Index												
U.S. 2002 = 100	105.1	104.4	103.1	105.5	108.5	111.0	113.1	115.2	117.1	118.9	120.4	121.7
% Ch	3.1	(0.7)	(1.2)	2.3	2.9	2.3	1.9	1.8	1.7	1.5	1.2	1.1
Prime Rate (Percent)												
% Ch	3.3	3.3	3.5	4.1	4.7	5.7	6.0	6.0	6.0	6.0	6.0	6.0
% Ch	0.0	0.3	7.7	16.7	15.2	19.8	6.2	0.0	0.0	0.0	0.0	0.0
Population (Millions)												
Oregon	3.97	4.02	4.08	4.15	4.20	4.26	4.31	4.36	4.41	4.46	4.51	4.55
% Ch	1.1	1.3	1.5	1.5	1.4	1.3	1.3	1.2	1.1	1.1	1.0	1.0
U.S.	319.5	322.0	324.5	327.1	329.8	332.4	335.0	337.6	340.2	342.8	345.3	347.8
% Ch	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.7	0.7
Timber Harvest (Mil Bd Ft)												
Oregon	4,125.6	3,788.1	3,800.0	3,900.0	3,960.0	4,020.0	4,080.0	4,140.0	4,200.0	4,151.8	4,150.0	4,198.4
% Ch	(1.8)	(8.2)	0.3	2.6	1.5	1.5	1.5	1.5	1.4	(1.1)	(0.0)	1.2

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 405

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 18, 2017

TO: Tyler Pepple
Bradley Van Cleve
Davison Van Cleve, P.C.

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to ICNU DR No. 048
Dated April 4, 2017**

Request:

Reference the Company's response to OPUC Staff DR 128, Attachment A: Please provide workpapers supporting the hardcoded numbers in cells "K24:K26."

Response:

Park Revenue – Attachment 048-A shows the detail for the period 2014-2018. PGE's forecast is based on historical actuals which average approximately \$600,000. However, PGE's forecast for 2017 and 2018 is \$535,000, which is lower than the average due to future planned campground closures. See PGE's response to ICNU Data Request No. 049 a list of planned campground closures.

Energy Trust – There are no work papers. The revenue forecast is based on the contract between Energy Trust and PGE and is provided in PGE's response to OPUC Data Request No. 128, Attachment 128-D.

Disbursements and Receivables – The P-Card Rebate forecast was based on the 5-year contract price and assumes a gradual increase each year as the number of users increases each year. Attachment 048-B, which is protected and subject to Protective Order No. 17-057, provides further details on PGE's P-Card rebate.

UE 319

Attachment 048-A

Provided in Electronic Format only

Park Revenue
2014-2018

UE 319

Attachment 048-B

Provided in Electronic Format only

Protected and Subject to Protective Order No. 17-057

P-Card Rebate

February 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 092
Dated February 28, 2017**

Request:

For the Test Year and the preceding 4 calendar years, please provide (on a Total Company basis), a summary table (using the categories and format shown below) that includes the number of FTE's (exclude FTE's created by overtime hours) and the actual paid cash compensation broken down between base wages or salaries, overtime, and incentives or bonuses. For any calendar year included in this request for which actual data is not available for the entire calendar year, please create a calendar year using the available actual data combined with the forecast applicable to the rest of the year. Please note which months and figures are associated with both the actual and forecast data.

Year: 2XXX	Actual (Unadjusted) Paid Cash Compensation				
Category	Total Company FTE*	Base Wages or Salaries	Overtime	Incentive or Bonus	Total
Officers					
Exempt					
Nonexempt					
Union					
Total					
*Please Exclude Full-Time Equivalent Created by Overtime					

Response:

Attachment 092-A, tab one provides PGE FTEs, base wages and salaries. Actuals are provided for 2014 through 2016, while 2017 and 2018 are forecasted. For 2018, the FTE and dollar amounts associated with PGE's pre-filing adjustments have been apportioned to the appropriate employee categories based on both the specific forecasted reductions (for specific pre-filing reductions) and PGE's forecasted 2018 employee category percentages (for PGE's "unfilled position" reduction).

The two primary drivers for PGE's increase in FTEs are:

1. PGE's capital spending program, targeting the replacement of aging assets and strengthen the grid, to keep it safe and reliable; and
2. The enhancement of PGE's cyber security program based on a risk-based prioritization of enterprise-wide cyber initiatives as recommended by outside consultants.

PGE Exhibits 800 and 500 provide the details of these programs. Additionally, a secondary reason for some of the above FTE growth (partially reflected¹ by a reduction of overtime costs from 2016 to 2018), is a need to reduce employee overtime, which is placing undue strains on PGE employees.

The second tab of Attachment 092-A provides incentive costs for 2014 (actuals) through 2018 (forecast). PGE tracks paid incentive amounts by employee on a cash basis, while PGE's revenue requirement (including our incentive request) is provided on an accrual basis. In order to segregate PGE's incentive programs (in particular the Performance Incentive Compensation program) by employee category (union, exempt, non-exempt, officer), we apportioned the program cost by employee category pro rata, using the total base salaries for employees included within the respective incentive programs.

The third tab of Attachment 092-A provides overtime costs for 2014 (actuals) through 2018 (forecast).

¹ Please note PGE only incurs overtime costs for hourly and bargaining employees. While PGE's exempt employees do record overtime hours, they are paid a salaried rate, and not an hourly rate.

UE 319

Attachment 092-A

Provided in Electronic Format only

FTEs, Wages and Salaries, Incentives, and Overtime – 2014-2018

February 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 094
Dated February 28, 2017**

Request:

For the Test Year and preceding 4 calendar years, please provide a summary table in the format as shown on Union Salary Information (Attachment 94A) that includes:

- a. The union name;**
- b. All positions represented by a particular union;**
- c. The number of FTE for each position (excluding FTE created by overtime hours.);**
- d. The contracted hourly wage or salary for each position as of December 31 of each year; and**
- e. The percent change from the previous year's hourly wage or salary.**

Response:

See Attachment 094-A for a listing of all Local Union No. 125 of International Brotherhood of Electrical Worker positions, rates, and number of employees for the years 2013, 2014, 2015, and 2016. Tab 1 includes positions filled by members of Bargaining Unit 1 and Tab 2 includes positions filled by members of Bargaining Unit 2.

Please note: listed are employee counts for each position, rather than full time equivalents (FTEs).

See PGE's Exhibit 400 work papers for FTEs and wages in the 2018 test year forecast.

UE 319

Attachment 094-A

Provided in Electronic Format only

Local Union No. 125 of International Brotherhood of
Electrical Workers – Positions and Rates

April 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 288
Dated March 22, 2017**

Request:

See line 16 of PGE/1300, Cody-Macfarlane/12 and PGE's workpaper file *DMC GRC 2018.xlsx*. Please describe which distribution categories allocate distribution O&M based on usage and which categories allocate distribution O&M based on per unit marginal capital cost.

Response:

Please see PGE's Response to OPUC Data Request No. 287.

April 5, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 294
Dated March 22, 2017**

Request:

Referring to the Company’s Exhibit 204, for each of the years 2014, 2015, 2016, 2017 and 2018, please provide a detailed amortization schedule that supports the amount recorded in each FERC account for each of the aforementioned years. For each FERC account, the schedule should reference the discrete assets/projects by name and identifying number, (e.g. work order number, project number), cost, date in service/ amortization start date, amortization period. The requested information is illustrated in the table below. The projects listed and types of costs are examples and should not be considered as all inclusive.

FERC Acct. #	FERC Acct. Description	Project name	Project #	Individual Work Orders or Components	Id. #	Cost	Date In Service mm/dd/yy	Amort Period (in years)	Amortization Amount by Calendar Year				
									2014	2015	2016	2017	2018 Test Year
404.0	Software Amortization												
		Western Eim	xxxx										
				e.g. Direct materials									
				Payroll costs									
				Software – (name)									
		Opower	xxx										
				Direct materials									
				Payroll costs									
				Software – (name)									

Clarified Request:

Per telephone conversation with OPUC Staff on April 3, 2017, PGE responds to the following restated data request:

Referring to PGE Exhibit 204, for each of the years 2014, 2015, 2016, 2017, and 2018, please provide detailed capital project information to support the amortization expenses recorded in FERC Account 404 (Amortization of Limited-Term Electric Plant).

Response:

Attachment 294-A provides the capitalized costs of Projects that are amortized through the Software Amortization category and recorded to Electric Plant in Service FERC Account 303 (Electric Plant in Service) - Miscellaneous Intangible Plant.

Attachment 294-B provides the capitalized cost of Projects that are amortized through the Other Intangible category and recorded to FERC Account 302 (Electric Plant in Service) - Franchises and consents.

Attachments 294-A and 294-B provide the capitalized costs by vintage year and by project name of those assets that were classified as used and useful.

UE 319

Attachment 294-A

Provided in Electronic Format only

Software Amortization

UE 319

Attachment 294-B

Provided in Electronic Format only

Other Intangible Amortization

April 5, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 295
Dated March 22, 2017**

Request:

Please provide PGE's accounting policy that details how PGE accounts for the costs of computer software developed or obtained for internal use. If a formal written policy is unavailable, please provide a detailed narrative describing PGE's accounting treatment.

Response:

Attachments 295-A provide PGE's Accounting Practices and Procedures Document for Computer Software. Attachment 295 B provides the criteria for capitalizing software.

UE 319

Attachment 295-A

Provided in Electronic Format only

PGE's Accounting Practice and Procedures Document
for Computer Software

UE 319

Attachment 295-B

Provided in Electronic Format only

Software Capital Criteria

Portland General Electric Company
ACCOUNTING PRACTICES AND PROCEDURES DOCUMENT

COMPUTER SOFTWARE

APPD 4-400-01
June 1, 2008

APPLICABILITY

This policy applies to the purchase/development of software clearly identifiable as a separate system, and has been obtained or developed for internal use. The criterion contained in this document is to be applied to Application system software installed on the mainframe or a server. This policy is for applications other than web site software. See APPD 4-400-03 for the policy defining web site development.

Note: Software is classified as either an Operating System or an Application System. Policy for operating system software is found under APPD 4-500-02. The purchase of equipment/hardware associated with a project that involves the purchase/development of software is also covered under APPD 4-500-02. These costs are not included in determining if a project meets the dollar limit thresholds identified below.

CRITERIA FOR CAPITALIZING COMPUTER SOFTWARE

Software systems/applications meeting the following guidelines are capitalized as Intangible Assets (FERC Account 303) and amortized on a straight-line basis.

1. The application or enhancement must result in the addition of a new function or a new program.
 - a. A new function is defined as modifications to existing internal use software that results in enabling the software to perform tasks that it was previously incapable of performing. Upgrades/enhancements normally require new software specifications and may also require a change to all or part of the existing software specifications.
2. The application/enhancement must have an expected life of at least five years at the time of installation.
3. **TURN-KEY/CANNED SOFTWARE PURCHASES** - The direct cost dollar amount must equal/exceed **\$25,000**. The definition for this software is where it is purchased off the shelf with no enhancements (plug and play).
4. **PURCHASE/DEVELOPMENT** - The direct cost dollar amount must equal/exceed **\$250,000** for systems meeting capital criteria as defined in this document. This type of software is the primary purpose of this documentation, where an application may be developed from the ground up, to where an application is purchased and costs are incurred to enhance/upgrade for company business.

Portland General Electric Company
ACCOUNTING PRACTICES AND PROCEDURES DOCUMENT

COMPUTER SOFTWARE

APPD 4-400-01
 June 1, 2008
 Page 2

ACCOUNTING TREATMENT

The following table illustrates the stages and related processes of computer software development. These are used to identify the appropriate accounting treatment - Capital or Expense – depending on the types of activity occurring during a project. Discussion of various types of activities within each stage follows the table to provide further guidance.

<i>Preliminary Project Stage</i>	<i>Application Development Stage</i>	<i>Implementation/Operation Stage</i>
Accounting Treatment – Expense	Accounting Treatment – Capital	Accounting Treatment – Capital/Expense
Planning Feasibility or Consulting Study Business Process Redesign Requirement Analysis	Design Construction/Coding Testing, including parallel processing phase	Implementation Training Application maintenance Modifications to another system

PRELIMINARY PROJECT STAGE

1. Planning – Work performed to identify business direction and needs, then to develop a system or technology plan:
 - Providing clear understanding of an organization’s goals and objectives under the current business environment.
 - Preparing architecture for leveraging information technology to meet goals and objectives.
 - Developing multi-year information systems/technology plans.
 - Planning for Disaster Recovery and associated Contingency plans.

Portland General Electric Company
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June 1, 2008
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Accounting Treatment - Expense

2. Feasibility or Consulting Study – Work to study, analyze, or evaluate current practices, processes, or procedures in order to determine what, if anything needs to change.
 - Identifying strengths and weaknesses of current operations and information systems.
 - Conducting a feasibility study to identify probable costs and benefits of some action.
 - Assessing performance levels.
 - Determining project scope and boundaries for potential projects (i.e., identifying business processes or functional areas to be included, excluded, or altered).
 - Identifying problems/opportunities needing immediate action.
 - Invite vendors to perform demonstrations of how software will fulfill needs.
 - Select a consultant to assist in the development or installation of the software.

Accounting Treatment - Expense

3. Business Process Redesign – Used in business areas where it is believe there are significant opportunities for improving work processes before system development activities begin. Activities included:
 - Documenting "current state" business processes in detail.
 - Collecting process performance attributes such as cycle time, resources consumed, work volumes, and processing efficiency.
 - Conducting value and/or root cause analysis.
 - Designing "future state" processes.
 - Defining information models and technology enablers.
 - Developing detailed cost-benefit analyses

If this step is skipped, a slightly modified version of these activities is performed in the Requirements Analysis stage. The need for an information system is validated and often further defined upon the completion of this stage.

Accounting Treatment - Expense

4. Requirements Analysis - Once it is determined that existing software needs to be changed or new software acquired by construction or package acquisition, information system requirements are gathered. Activities include:
 - Identifying key business/information requirements. May include steps to document current/future processes, evaluate performance attributes, and perform value analysis on processes if a business process analysis was not performed.
 - Developing a conceptual design for the new system.
 - Sending Requests for Proposals (RFPs) to vendors.

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COMPUTER SOFTWARE

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- Evaluating software packaged-based solutions to determine whether to purchase or design a system.
- Finalizing the cost - benefit analysis.
- Determine that the technology needed exists.
- Explore alternative means of achieving performance requirements, (i.e. should the software be purchased or built, should the software run on mainframe or a client server?)

Accounting Treatment - Expense

The actions in the Preliminary Project stage may be performed in a different order than described, but most do occur at some level at the start of a project.

At the completion of the Requirements Analysis step, the scope and technical feasibility of the specific system to be developed will be clarified, and costs can be estimated with a high degree of certainty.

Capitalization of costs will begin when the Preliminary Requirements are completed, and management commits to funding the project, and that it is probable that the project will be completed and the software will be used to perform the function intended. For capital projects, a **Project Profile** and associated requirements are necessary for approval.

APPLICATION DEVELOPMENT STAGE

1. Design (Specific) – Includes design of technical components of the new system, and development of plans for construction and testing. Specifications for software and hardware components are developed, and products acquired/installed.
2. Construction and Testing – Costs to build/program the system, conduct various tests to ensure system integrity, and to develop training and implementation plans.

Capitalized costs included in these stages include:

- External direct costs of materials and services – contract labor, software purchased to support construction of application, materials, services, travel expenses incurred by employees as part of their job directly associated to the development.
- Operating Area Labor – Operating area employees (non-IT) assisting with a project should charge normal operating accounts unless time on a project is expected to exceed 3 months.

Capitalization ends when the software is substantially complete and ready to be placed into service – classified as “used and useful”.

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When it becomes probable that the software project will not be completed and placed into service, no further costs will be capitalized.

IMPLEMENTATION/OPERATION STAGE

1. Implementation – Activities to bring the system in to production where it is “used and useful”:
 - a. Data Conversion – Costs to build or acquire software to convert automated/electronic data.
 - b. Interface Programming – Costs to construct interfaces between the new and existing systems.
 - c. Programming of System Reports – Costs to develop new or rebuild existing reports from data in the new system.

Accounting Treatment:

Before System is Operational – Capital

After System is Operational – Expense

- d. Data Conversion – Activities to process/convert data from an existing system into the new system.

Accounting Treatment – Expense

2. Training – Planning, developing, and delivering training to operators on the use of the new system (trainer costs).

Accounting Treatment:

Before System is Operational – Capital

After System is Operational – Expense

Operator or client time to attend training on how to use the new system (trainee costs).

Accounting Treatment – Expense

3. Application Maintenance – Costs of an annual maintenance agreement for the new system.

Accounting Treatment – Expense

Over life of the agreement

Portland General Electric Company
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4. Modifications to Another System – Costs to modify other systems due to the development of the new system.

Accounting Treatment – Expense

Unless it meets the guidelines above for meeting capital treatment as an enhancement or increase in functionality.

RELATED PROJECT ACTIVITIES

Data Creation – Costs to create data not currently available in an electronic version are charged to expense.

Data Cleanup – Costs to edit or otherwise clean up existing data for accuracy in order to make it more functional is expensed.

Costs After System is Operational – Once a system is “used and useful” for its intended purpose, subsequent costs are expensed unless they meet the guidelines above for capitalization as functional enhancement. Includes the phasing in of a system over an extended period of time or in multiple locations/sites.

This document is new

This document replaces APPD 4-400-01, dated May 1, 2001

Interpretation Guidance regarding software implementations

1. If, as part of a software implementation, a vendor is brought onsite and shows project team members various aspects of the system (software), can this be capitalized? Does it matter if the vendor comes here or if we go to them?

When the project team is working with the vendor in these sessions primarily on how we will design the system, then these session costs can be capitalized. When these sessions primarily involve training, such as learning the system functionality in order to provide future support of the system or how to use the system to migrate into production, then these session costs are to be expensed.

It doesn't matter whether these discussions occur at a PGE location or a vendor location. The activity/purpose behind the sessions determines the accounting.

2. Does the software implementation methodology used impact what costs can be capitalized?

No, it does not matter what methodology or approach is used. Whether full system development and implementation cycles occur in smaller groupings or larger work efforts, only the design, development and testing activities can be capitalized. Planning activities, administrative support of the project, change management, business process/efficiency activities, data conversion, system-user training and end-user training are always to be expensed.

3. If a software contract for services to implement software is not broken out by activities, how do I figure out what is capitalized and what is expensed?

The project manager/sponsoring manager is responsible for determining reasonable and supportable percentages to allocate costs and ensuring such percentages are then used when assigning accounting for budgeting, forecasting and coding vendor invoices. The percentage allocation should be reviewed with an Asset Accounting analyst. For example:

A software implementation services contract is for \$1 million. Services include assessment activities, design, build, data conversion, testing, management status discussion, communication support, business process change management support, system administration training and end-user training.

Assessment Activities: 20% (Expense)
Design, Build Activities: 50% (Capital)
Data Conversion: 10% (Expense)
Administrative and business process activities: 10% (Expense)
System Administration training: 5% (Expense)
End-User training: 5% (Expense)

Software Capital Criteria- APPD 4-400-01, ASC 350-40 (formerly SOP 98-1), ASU 2015-05

Questions - contact Preston Martin. x7460

- 1) Asset life is greater than 1 year
- 2) Creates a new or replaces an existing asset or Enhances existing asset (significantly extends life, alters use, change in functionality)
- 3) Direct Costs of Software Development > \$250,000
- 4) Hosted Services are accounted for as Expense as this is a service agreement - not an "owned" asset by PGE
- 5) After a system is operational, the purchase of additional licenses must meet the same capitalization criteria: Asset life is greater than 1 year & Software Specific Capital Criteria (> \$250,000)

Preliminary Stage (Expense)	Application Development (Capital)	Implementation & Operation (Capital or Expense)
<p>Planning - work performed to identify business direction and needs, then to develop a system or technology plan</p> <ul style="list-style-type: none"> * defining goals & objectives * developing multi-year IT plans * planning disaster recovery & contingency plans <p>Feasibility or consulting studies - work to study, analyze, or evaluate current practices, processes or procedures in</p> <ul style="list-style-type: none"> * probable costs and benefits studies * assessing performance levels * conceptual formulation of alternatives * evaluation of alternatives * determination of needed technology * determining project scope <p>Business process design / redesign</p> <ul style="list-style-type: none"> * documenting current state * collecting process performance attributes * conducting value or root cause analysis * designing future state processes * defining information models and technology enablers * developing cost/benefit analyses <p>Requirement analysis & final selection of alternatives</p> <ul style="list-style-type: none"> * Identify key business / information requirements * Develop conceptual design for new system * Sending RFPs to vendors * Evaluation of software packages to determine whether to purchase, design, or both * Finalize cost / benefit analysis 	<p>Technical design</p> <ul style="list-style-type: none"> * software configuration and software interfaces * design of technical components * development of plans for construction and testing * specifications for HW and SW components <p>Product Acquisition & Installation</p> <ul style="list-style-type: none"> * installation to hardware * construction/coding including building interfaces * software to convert electronic data or support construction of the application * develop and build reports * direct costs of materials and services & contract labor * travel expenses incurred by employees as part of their job directly associated to the development * Operating area labor (non-IT) working on the project for more than 3 months (< 3 months should charge normal operating accounts) <p>Testing</p> <ul style="list-style-type: none"> * system integrity * parallel processing phase <p>Project Management - only if employee is dedicated full-time to the project for 3 months or more</p> <p>Training - costs of employee(s) while observing / assisting with configuration. Costs to develop user manuals.</p>	<p>Before System is Operational - CAPITAL</p> <p>After System is Operational - EXPENSE</p> <ul style="list-style-type: none"> * Costs to build or acquire software to convert data * Interface programming * Programming of system reports * Training - costs of employee(s) while observing / assisting with configuration. Costs to develop user manuals. <p>EXPENSE</p> <ul style="list-style-type: none"> * Training (except as noted above) * Modifications to other systems * Software Maintenance * Data Conversion * Data creation & data cleanup * Cloud computing arrangements include software as a service (SaaS), platform as a service, infrastructure as a service, and other similar hosting arrangements (this is always an expense, the company does not own the asset)

NOTES:

- 1) Project Managers can split time between capital projects and still be capitalized. If part of their time is O&M, then expense all.
- 2) Staff time should not be capitalized unless the staff is dedicated to the project and performing a capitalizable activity.

April 5, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 296
Dated March 22, 2017**

Request:

Please provide a worksheet showing all costs PGE includes in revenue requirement for the 2018 test year that represent the Preliminary Project Phase of any computer software or IT project. Please list dollar amounts by project, amount capitalized, amount expensed, labor and non-labor.

Response:

Preliminary costs are expensed per accounting and GAAP guidance. These preliminary costs include the investigative stage of any software project (e.g., planning, feasibility analysis, business design and requirements analysis, etc.). Please see PGE's response to OPUC Data Request No. 295 which provides PGE's accounting policies on software.

PGE tracks costs separately for larger, unique initiatives, such as CET, but we do not do so for all IT projects. In addition, we do not separately track preliminary costs from post-deployment O&M. PGE's tracks costs by project, activity, or system by means of Accounting Work Orders (AWOs). After a discussion with OPUC Staff, PGE is providing IT service provider costs in Account 1840004 (i.e., allocated IT O&M costs) with the detail sorted and summed by AWOs. Please see PGE's response OPUC Data Request No. 309, Attachment 309-A.

April 5, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 309
Dated March 23, 2017**

Request:

Please provide in an excel sheet a breakdown by year and by FERC Account of IT O&M expenses related to the maintenance of existing systems and the costs related to new projects for the years 2014, 2015 and 2016.

Response:

PGE objects to this request on the basis that it is vague and ambiguous. PGE made several unsuccessful attempts to contact the OPUC Staff (email and telephone) to clarify this request and discuss what information we could provide that would assist Staff in their review. Without waiving this objection and absent clarification, PGE responds as follows:

PGE does not differentiate between new and existing systems. Attachment 309-A lists IT service provider cost data (i.e., allocated IT O&M costs) sorted and summed by accounting work order (AWO), department, and cost element; it also shows IT direct charges sorted and summed by AWO. The AWO is PGE's method to track costs associated with activities, projects, and systems.

UE 319

Attachment 309-A

Provided in Electronic Format only

IT Projects by Accounting Work Order

April 6, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 312
Dated March 23, 2017**

Request:

Please provide an explanation on how you determine whether a storm is a level 3 or not and did any of the 3 storms that occurred in 2016 result in additional capital expenditure?

Response:

Level 3 storms are determined by any of the following system impact criteria:

- Multiple substations and feeders out of service;
- Greater than 50,000 customers out of service;
- Three or four regions are experiencing outages;
- Greater than 72 hours to restore service; or
- Outside assistance may be required.

PGE experienced two level 3 storms in 2016. PGE conducted capital work through pole replacements in both 2016 storms. These pole replacement costs are charged to capital and are not applied against the storm reserve established in UE 215. See Attachment 312-A for capital expenditures from the two level 3 storms in 2016.

Attachment 312-A, is protected information subject to Protective Order No 17-057.

UE 319

Attachment 312-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

Capital Expenditures for Level 3 Storms in 2016

April 6, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 313
Dated March 23, 2017**

Request:

Please provide all transactional details in excel format of the costs incurred for the 2016 storm damages including vendor names, transaction and invoice details along with the following fields:

Operating Unit
Operating Unit Description
Account
Account Description
Dept Id
Dept ID Description
Cost Elm
Cost Elm Description
2014 Actuals
2015 Actuals
2016 Actuals
2017 Budget
2018 Forecast
FERC
Labor/Non-Labor
CE Source
Utility/Non-Utility

Response:

Attachment 313-A provides the requested transaction detail for costs related to 2016 storms. This file includes 2017 costs associated with 2016 storms because some storm costs near year-end of 2016 were processed in early 2017.

Please note that Attachment 313-A includes all storm costs. When PGE determines that restoration costs are covered by the storm reserve, however, certain costs are excluded from the reserve account (e.g., straight time labor and associated labor loadings) because they are already included in base rates. As stated in PGE's response to OPUC Data Request No. 312, any capital-related storm restoration costs are also excluded from the reserve account.

Attachment 313-A, is protected information subject to Protective Order No 17-057.

UE 319

Attachment 313-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

2016 Storm Cost Transactional Details

April 12, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 407
Dated March 29, 2017**

Request:

Referring to UE 319 / PGE / 200 Tooman – Brown / 14 at 17, please justify the Company's proposed working cash rate of 3.638 percent. In the response, please:

- a. Explain how and when the rate was derived and why it is still relevant for calculating the 2018 test year forecasted working capital;
- b. Explain when the Company plans to do a new lead/lag study, or update the current lead lag study;
- c. Explain whether any of the Company's new programs, such as the Fee Free Bank Card program, have impacted the lead/lag time related to accounts receivable/revenues;
- d. Explain whether any of the software systems the Company is currently implementing in 2017 or has implemented in the last four years have impacted the lead/lag time related to operating expenses, accounts payable, and inventory levels. In the response, specifically address whether the improvements to the Maximo system has resulted in improved cash management and reductions in working capital;
- e. Explain the Company's methodology used to measure, track, monitor and report working capital metrics. In the response, please:
 - i. List the type of metrics tracked, and the rationale for tracking each metric.
 - ii. Provide the baseline for each metric, e.g. current performance against target or past performance, peer group benchmark etc.;
 - iii. The types of reports, e.g. Working Capital Dashboard, generated for management review and the timing of each report, e.g. daily, weekly, monthly, quarterly, annually; and,
 - iv. For each of the last four years, 2016, 2015, 2014, 2013, please provide an annual report provided to the CFO and other executive management for the purposes of evaluating working capital management and identifying corrective or prospective actions.

Response:

- a. The working cash factor included in the 2018 general rate case is the same rate as was used in PGE's 2016 general rate case. The rate included in the 2016 and 2018 general rate cases is 3.628%. There have been no significant changes impacting working cash since PGE's last general rate case, and, therefore, PGE feels this rate continues to be relevant.

- b. PGE updated its lead/lag model in the third quarter of 2016. The update resulted in a value of 3.789%, which is slightly higher than the previously approved rate of 3.628%. Given the closeness of the rates, PGE elected to continue using the rate previously approved by Commission Order 15-356. PGE expects to update its lead/lag model in the next general rate case.
- c. New programs, including the Fee Free Bank Card (FFBC) do not appear to have materially impacted lead/lag times as it relates to the collection of revenues. As shown in Attachment 407-A, day sales outstanding (DSO), which measures the number of days it has taken to collect revenue after electric sales have been billed, has remained relatively stable over the 2013-2016 time period.
- d. PGE has not seen noticeable changes in lead/lag times as a result of software system implementations in the past four years and does not anticipate significant changes in lead/lag times as the result of any system implementation or upgrades in 2017. Maximo, specifically, has resulted in the improvement of tracking work orders, but not in a reduction of lead/lag times related to inventory. Inventories included in the lead/lag study are gas and coal fuel, which are not impacted by Maximo.
- e. PGE regularly tracks DSO (see part c, above), which measures the average number of days it has taken to collect revenue after electric sales have been billed. PGE monitors this metric in order to identify and mitigate collection issues. This report tracks PGE's current outstanding receivables against current revenues over the number of days in the period and compares current quarterly and annual DSOs to prior quarterly and annual DSOs. PGE management receives this report on a quarterly basis. Attachment 407-A provides this report from 2013 through 2016.

Additionally, PGE will review payment terms with suppliers in an effort to move suppliers to more favorable payment terms to benefit working capital. While review of these terms occurs periodically, there is currently no systematic tracking of this metric or reporting of it to senior management.

UE 319

Attachment 407-A

Provided in Electronic Format only

Day Sales Outstanding; 2013-2016

April 19, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 425
Dated April 5, 2017**

Request:

Referring to the Company's Excel workpaper, "Total Compensation.xlsx", please supplement and add a column with the compensation details for the 37.91 FTE included in the Company's proposed CET deferral. (See the Company's Excel workpaper, "2014-2018_FTE_W&W_By Operation, RC & Class_01-30-17.xlsx", for CET FTE.) Additionally, please provide the total compensation data for each of the years 2012 and 2013 in an Excel worksheet in the same level of detail as provided in "Total Compensation.xlsx".

Response:

Please refer to the PGE Exhibit 400 work paper, 2014 – 2018_FTE_W&S_By Operation,RC & Class_01-30-17, worksheet, "By Operation", line 623 for the amount of CET program deferral-related wages and salaries costs removed from PGE's test year request. There are no other compensation-related costs associated with these FTEs. PGE's response to OPUC Data Request No. 299, Attachment 299-A provides 2012 and 2013 total compensation data.

April 19, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 429
Dated April 5, 2017**

Request:

For each filed Federal tax return for the tax years 2012 – 2015, inclusive, please provide:

- a. The cost of plant additions eligible for bonus depreciation;**
- b. The maximum amount of bonus depreciation deduction available;**
- c. The cost of plant additions for which bonus depreciation was actually elected; and,**
- d. The actual amount of bonus depreciation deducted; and,**
- e. A narrative explaining the Company's rationale or tax strategy regarding the amount of actual bonus depreciation deducted for each of the above mentioned tax years.**

Response:

For each filed federal tax return for the tax years 2012 to 2015, inclusive:

- a. Attachment 429-A, which is protected and subject to Protective Order No. 17-057, provides the tax cost of plant additions eligible for bonus depreciation for the years 2012-2015.
- b. Attachment 429-B, which is protected and subject to Protective Order No. 17-057, provides the maximum amount of bonus depreciation deduction available for the years 2012-2015.
- c. PGE elected not to claim bonus depreciation on the federal tax returns filed in the tax years 2012 to 2015, inclusive.
- d. There was no bonus depreciation deducted on the federal tax returns filed in the tax years 2012 to 2015, inclusive.

- e. The reasons for electing to not claim bonus depreciation on the federal tax returns filed in the tax years 2012 to 2015 were:
1. The calculation of tax depreciation for Oregon excise tax purposes conforms to the federal calculation of tax depreciation. Claiming bonus depreciation would reduce the Oregon excise tax liability and thus reduce the amount of state tax credits utilized. If bonus depreciation were claimed in these years, there was the potential to lose the permanent tax credit benefit as they would expire before they could be utilized. Oregon credits expire within 3 to 8 years of the year generated.

Another permanent benefit that is affected by bonus depreciation is the Domestic Production Activities Deduction (Internal Revenue Code §199). When depreciation is increased, the Domestic Production Activities Deduction is reduced or eliminated. The Domestic Production Activities deduction is estimated to be a \$9 million tax deduction in this rate case.

2. The other permanent benefit that would, at a minimum, be deferred is the federal Production Tax Credit (PTC). Customers receive the benefit of PTCs based on forecasted generation. For PGE, the benefit is deferred until the PTCs are utilized to reduce the current tax liability. Therefore, unutilized PTCs create a deferred tax asset.
 - i. An increase in the unutilized PTC balance will increase rate base. IRS normalization rules require that deferred tax assets that are caused by accelerated depreciation must be included in rate base.
 - ii. Unknown future tax code changes may eliminate PGEs ability to utilize this permanent benefit. In order to reduce this exposure to a permanent loss of PTC benefit, PGE has chosen to postpone the temporary benefit from bonus depreciation.

UE 319

Attachment 429-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

Bonus Depreciation

UE 319

Attachment 429-B

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

Bonus Depreciation

April 19, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 430
Dated April 5, 2017**

Request:

Please explain whether any of the 2016 plant additions and the 2017 forecasted plant additions included the UE 319 rate base are eligible for bonus depreciation. If so, for each year please provide:

- a. The cost of the plant additions eligible for bonus depreciation;**
- b. The amount of bonus depreciation deduction available; and,**
- c. The amount of related ADIT.**

If the Company did not include in its 2018 test year ADIT a calculation of deferred income taxes related to bonus depreciation for 2016 plant additions or for 2017 forecasted plant additions, please provide a detailed explanation of the Company's rationale.

Response:

A portion of the estimated tax basis of plant additions for 2016 and 2017 included in UE 319 could be eligible for bonus depreciation.

- a. Attachment 430-A, which is protected and subject to Protective Order No. 17-057, provides the estimated tax cost of plant additions eligible for bonus depreciation.

- b. Attachment 430-B, which is protected and subject to Protective Order No. 17-057, provides the bonus depreciation deduction available assuming PGE utilizes the estimated tax basis additions for 2016 and 2017.

- c. PGE did not claim bonus depreciation for the estimated 2016 or 2017 plant additions included in the UE 319 rate base. Due to the reasons given in PGE's response to OPUC Data Request No. 429, part (e), PGE believes that it is not in the best interest of its customers to claim bonus depreciation in this rate case. Therefore, no ADIT was calculated for bonus depreciation. Attachment 430-C, which is protected and subject to Protective Order No. 17-057, provides the estimated ADIT liability for 2016 and 2017, if bonus depreciation had been claimed.

UE 319

Attachment 430-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

UE 319

Attachment 430-B

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

UE 319

Attachment 430-C

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

April 25, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 469
Dated April 11, 2017**

Request:

Referring to UE 319/PGE/200, Tooman-Brown/3 and the Company's response to Staff DR 164 please provide a detailed calculation of the Company's escalation adjustment to the 2017 budget in an Excel spreadsheet to cost elements (CE) 1502, 1602, 2200, 2300, 2101, 2110, 2400, and 2701. Please exclude all labor and include the FERC account, FERC account description, CE number, CE description, 2017 budget prior to escalation, escalation factor, and 2017 budgeted amounts after escalation. The 2017 budgeted amount should be consistent with the 2017 budgeted amounts provided in the Company's Exhibit Support 2018.xlsx, tab IS-GRC-QRY and OPUC_DR_164_Attach A.xlsx and the rows of data should be highlighted consistent with the aforementioned Excel files.

Response:

For purposes of applying base escalation to specific non-labor and non-PGE labor cost elements, PGE relied on Global Insight's (GI) August 2016 short-term economic forecast. Attachment 469-A provides the cost element-specific annualized base rates used to escalate 2017 budget amounts to PGE's 2018 forecast and a description of the GI source used. As described in PGE Exhibit 400, PGE bases its labor escalation rate on industry and overall labor market data (page 15). Please note that these escalation factors are some of numerous factors creating differences from 2016 to 2018 and are not separably identifiable in PGE's accounting system. Examples of other factors contributing to year-to-year variances include quantity changes, project/scope changes, FTE changes, contract/service agreement changes, and other known and measurable changes.

Attachment 469-A is protected information and subject to Protective Order No. 17-057.

UE 319

Attachment 469-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

2017-2018 Escalation Rates

April 25, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 470
Dated April 11, 2017**

Request:

Referring to UE 319/PGE/200, Tooman-Brown/3 at 11-17 and the above Staff DR No. 469, for each escalation rate calculated or utilized, please provide a justification of the appropriateness of the rate, copies of the original source documents that support the Company's position, and the Company's rationale for using each escalation rate based on account attributes such as CE number or CE type.

Response:

See PGE's response to OPUC Data Request No. 469.

June 9, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 644
Dated June 1, 2017**

Request:

Please explain why the rate for OPUC Fees used in the Company's calculation of the 2018 test year OPUC fees and for its revenue sensitive cost (see UE 319/PGE/201, Tooman-Brown/3) is 0.375 percent when the maximum rate the Commission is allowed to levy is 0.300 percent per ORS 756.310. Additionally, please see Commission order 17-065 granting an increase from 0.275 percent to 0.300 percent for the most recent annual fee charge.

Response:

The calculation is based on the current definition of gross revenue for OPUC fee purposes, which is 0.30% of retail revenue and 0.30% of wholesale revenues but the latter revenues are capped at 25% of retail revenues. Hence, we take 0.30% of retail revenues and add 25% of 0.30% for wholesale revenues, which produces the 0.3750% rate in the revenue requirement. Although this assumption was valid during periods with lower PGE retail revenue and higher power prices, it had inadvertently not been updated with the most recent change in the OPUC fee. To correct this, the average of the most recent three years of actual data produces an OPUC Fee Rate of 0.3211% as calculated in Attachment 644-A.

UE 319

Attachment 644-A

Provided in Electronic Format only

OPUC Fee Calculation

CASE: UE 319
WITNESS: MARIANNE GARDNER

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 406

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 406 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 500

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Matt Muldoon. I am a Senior Economist for the Public Utility
3 Commission of Oregon (Commission or OPUC). My business address is:
4 201 High Street SE, Suite 100, Salem, OR 97301.

5 **Q. Please describe your educational background and work experience.**

6 A. My educational background and work experience are set forth in my Witness
7 Qualification Statement, which is provided as Exhibit Staff/501.

8 **Q. What is the purpose of your testimony?**

9 A. I am responsible for five issues in this docket:

10 Cost of Capital

- 11 1. Capital Structure;
12 2. Cost of Common Equity, also known as Return on Equity (ROE);
13 3. Cost of Long-Term (LT) Debt;

14 Post-Retirement Expense

- 15 4. Pension and Other Post Retirement Expenses; and
16 5. Allowance for Funds Used During Construction (AFUDC).

17 **Q. What is your summary recommendation?**

18 A. I recommend a 49.5 percent equity and 50.5 percent LT Debt Capital
19 Structure, a Portland General Electric Company (PGE or Company) ROE of
20 9.2 percent within a range of most reasonable ROEs of 9.0 to 9.3 percent,
21 and a 4.852 percent Cost of LT Debt. This generates an overall authorized
22 Rate of Return (ROR) of 7.004 percent.

1 **Q. Did you prepare tables showing current, PGE-proposed and Staff**
 2 **recommended overall Cost of Capital (CoC)?**

3 A. Yes, the following three tables provide that information.

4 **Table 1**

PGE Current OPUC Authorized (UE 294 Order No. 15-356)			Now
Component	Percent of Total	Stipulated or Implied Cost	Weighted Average
Long Term Debt	50.00%	5.350%	2.675%
Preferred Stock	0.00%	0.00%	0.000%
Common Stock	50.00%	9.60%	4.800%
100.00%			7.475%

6 **Table 2**

PGE Requested – UE 319		PGE Direct Testimony		
Component	Percent of Total	Cost	Weighted Average	ROR vs. Current
Long Term Debt	50.00%	5.170%	2.585%	-0.015%
Preferred Stock	0.00%		0.000%	
Common Stock	50.00%	9.75%	4.875%	
100.00%			7.460%	

8 **Table 3**

Staff Proposed – UG 319		Opening Testimony		
Component	Percent of Total	Cost	Weighted Average	ROR vs. Current
Long Term Debt	50.5%	4.852%	2.450%	-0.471%
Preferred Stock	0.00%		0.000%	
Common Stock	49.5%	9.2%	4.554%	
100.00%			7.004%	

10 **Q. Have you issued data requests (DRs) in this rate case?**

11 A. Yes. My analysis is informed by the Company’s responses to 116 multipart
 12 DRs, some of which are open ended or also required updates.

1 **Q. How is your testimony organized?**

2 A. My testimony is organized as follows:

3 Issue 1 – Capital Structure 2

4 Issue 2 – Cost of Common Equity (ROE)..... 6

5 General Discussion — What are focii in this rate case..... 7

6 ROE — Overview of ROE Positions..... 12

7 ROE — Peer Screen..... 17

8 ROE — Sensitivity Analysis 18

9 ROE — Growth Rates..... 20

10 ROE — Alternative ROE Models Examined..... 25

11 ROE — Single-Stage Gordon Growth DCF Modeling 30

12 ROE — Rebuttal of PGE’s CAPM and ECAPM Modeling..... 36

13 ROE — Staff Three-Stage DCF Modeling Results**Error! Bookmark not defined.**

14 ROE — Hamada Equation 38

15 ROE — Informed Staff Analysis 38

16 Issue 3 – Cost of LT Debt..... 41

17 Issues 4 — Pensions and Post-Retirement Expenses 44

18 Issues 5 — AFUDC 51

19 Conclusion 51

20 **Q. Did you prepare exhibits in support of your opening testimony?**

21 A. Yes. I prepared the following exhibits:

22 Staff/502 Staff Peer Screening

23 Staff/503 Staff Three Stage DCF Modeling

24 Staff/504 Treasury Inflation Protected Securities (TIPS) Analysis

25 Staff/505 .. GDP Analysis with U.S. Bureau of Economic Analysis (BEA) Data

26 Staff/506 Staff CAPM Modeling

27 Staff/507 **CONFIDENTIAL** Cost of LT Debt Table & Maturity Profile

28 Staff/508 Merger and Acquisition Trends

29 Staff/509 Value Line (VL) Gas and Water Utility Profiles

30 Staff/510 Security Market Trends — News that Investors Are Seeing

31 Staff/511 PGE’s March 2017 Investor Presentation

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ISSUE 1 – CAPITAL STRUCTURE (S-13)

Q. What is the basis for your recommendation for a capital structure of 49.5 percent equity and 50.5 percent LT Debt?

A. I have four reasons for supporting my recommended capital structure:

1. This is my best estimate of the average capital structure over the test year, concluding at the end of December 2018;
2. This capital structure is within the range that optimizes the Company's financial performance balanced against the risk of leverage;
3. This capital structure excludes elements not historically considered LT Debt by the Commission such as short-term and imputed debt; and
4. Value Line (VL) projects PGE will have this capital structure on average from calendar years 2017 through 2021.

Q. Is using a Capital Structure different than 50/50 a departure from recent dockets for PGE?

A. Yes. Staff has recommended a 50/50 Capital Structure in recent general rate cases for PGE. The Company has fluctuated around the above target year-to-year in the past. But, based on public information PGE is now trending toward more debt than equity. That is not unreasonable given the continued low cost of LT Debt in comparison to equity.

Q. Have you any cautions regarding your projection of Capital Structure?

A. Yes, I could change my recommendation if new information comes to light. There are two primary causes for caution in considering my recommendation.

1 First, PGE's stock is near all-time highs. Were the Company planning to
2 issue new equity or to decide to enter into an equity-forward, this would not
3 yet be public information. Second, PGE's capital spending plans may be in
4 flux, potentially causing changes to planned LT Debt issuances through and
5 near the test period.

ISSUE 2 – COST OF COMMON EQUITY (ROE) (S-13)1
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Q. What are the primary reasons for the difference between the Company’s requested 9.75 percent point ROE and your recommended 9.2 percent point ROE?

A. The Company:

- ⊗ Relies on the constant growth — single stage — Discounted Cash Flow (DCF) model of Professor Myron J. Gordon. This model is based on an assumption of a constant level of growth that does not take into account actual growth forecasts. PGE’s reliance on this model has boosted PGE’s projected ROE. Importantly, the Commission has given this model no weight in recent general rate cases, rejecting the idea that it is reasonable to rely on a model that uses a constant growth rate.¹
- ⊗ Relies on the “Empirical CAPM” or (ECAPM) model that has not historically been used by the Commission. The ECAPM Model presumes that the security market line could be pivoted at a designated point until a reasonable result is obtained. The argument is that a properly pivoted CAPM model will correct for CAPM’s flaws. Essentially this model augments its CAPM ROE by a minimum of 50 bps.
- ⊗ Uses a different peer screen than Staff. Staff sensitivity modeling shows highest ROE results when the Company’s peer group was used in Staff’s models.
- ⊗ Uses some higher modeling inputs than Staff. For example, for CAPM inputs, the Company uses a higher market risk premium and a higher risk free rate.

Q. Does your recommended ROE meet appropriate standards?

A. Yes. The 9.2 percent ROE I recommend meets the *Hope and Bluefield* standards, as well as the requirements of Oregon Revised Statute (ORS) 756.040. My recommendations are consistent with establishing “fair and reasonable rates” that are both “commensurate with the return on

¹ *In the Matter of Portland General Electric*, OPUC Docket UE 115, Order No. 01-777 at 27, 37; (August 31, 2001); *In the Matter of PacifiCorp*, OPUC Docket UE 116, Order No. 01-787 at 24 (September 7, 2001); *In the Matter of Northwest Natural Gas Company*, OPUC Docket UG 221, OPUC Order No. 12-437 at 6 (November 16, 2012).

1 investments in other enterprises having corresponding risks” and “sufficient to
2 ensure confidence in the financial integrity of the utility, allowing the utility to
3 maintain its credit and attract capital.”²

4 **Q. Are these the same standards discussed in PGE’s testimony?**

5 A. Yes. Staff and PGE apply the same legal standards. However, PGE and
6 Staff disagree on what ROE is commensurate with that of other utilities and
7 other investment opportunities with risk exposure similar to PGE’s. When
8 investors’ expected rate of return is measured using a reasonable expectation
9 of long-term growth, and when risk is measured using an appropriate peer
10 group of utilities, the resulting ROE is within the range recommended by Staff.

11 **CONSIDERATIONS IN THIS RATE CASE**

12 **Q. What are economic/financial trends or considerations that inform**
13 **your analysis?**

14 A. First, projections of long-term growth rates by a broad consensus of U.S.
15 Government, academic, business and analytic referent sources for U.S. gross
16 domestic product (GDP) remain low. In fact, the non-partisan Congressional
17 Budget Office (CBO) has lowered their long-term growth projections. In
18 contrast the new U.S. President in his “Blueprint” and initial budget says that
19 he will restore U.S. growth to long-run trends. Many financial professionals
20 are skeptical that there is a solid factual basis behind white house projections
21 of three to four percent persistent long-term GDP growth.³

² See ORS 756.040(1)(a) and (b).

³ See Winners and Losers in the Proposed Budget in Staff/210 Muldoon/109 for more detail on how this latest white house budget departs from historic trends.

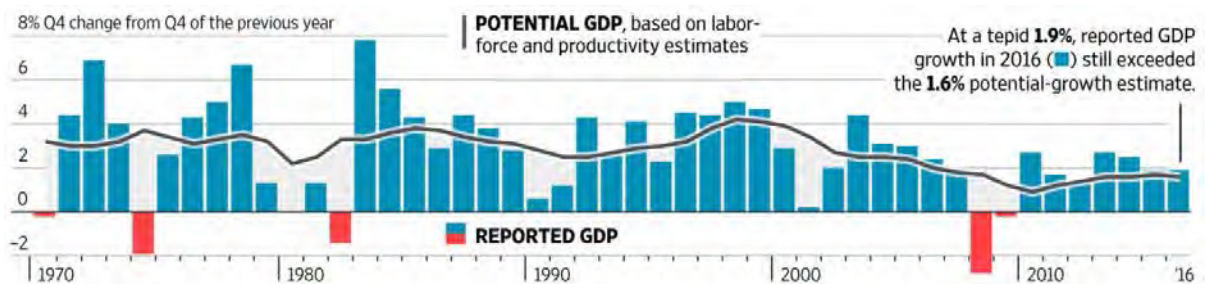
1 Another consideration is that investor flight to quality persists. A pivot
2 away from U.S. utility securities toward manufacturing and financials after the
3 November 2016 national election was short-lived. Persistent global worries
4 and low global fixed income yields mixed with new uncertainties repeatedly
5 caused many investors to seek safety in the LT Debt and Common Stock of
6 U.S. regulated utilities.⁴

7 **Q. Discuss your first consideration, regarding growth rates.**

8 A. Moody's Capital Markets Research, Inc., the Wall Street Journal (WSJ), and a
9 variety of other business publications suggest that accelerating the U.S.
10 economy back to historical long-run growth rates, while possible, requires
11 certain inputs.

12 **Figure 1⁵**

13 **U.S. Economy Returns to Lackluster Growth**



14
15 The WSJ's assessment is that increasing the rate of U.S. GDP growth by
16 50 to 100 percent per year in the U.S. requires: more working Americans

4 Also see Staff/210 to get a sense of the persistent investor flight to quality / low risk.

5 Source: "Clearing a Low Bar", WSJ, Jan. 27, 2017.

1 bolstered by new investment in plant, equipment, and cutting-edge
2 technologies to boost productivity. So far that has not happened.⁶

3 **Q. Are you saying that accelerating the U.S. GDP Growth rate is harder**
4 **than just issuing of a set of executive commands or publishing an**
5 **aspirational budget?**

6 A. Yes, for example, it is hard to reconcile how possible new immigration policies
7 and declining birth rates noted in “The Economy’s People Problem” cited
8 above, translate soon to greater output growth.

9 **Q. How Does the Wall Street Journal (WSJ) Summarize a Variety of**
10 **Economic Analyses on This Topic?**

11 A. The WSJ puts it straightforwardly as follows: “Two stubborn obstacles stand
12 in [President Trump’s] way. The work force isn’t producing enough new
13 workers, and the productivity of those working isn’t growing fast enough. In
14 the long term, an economy can’t expand faster than the combined growth
15 rates of its working population and their output per hour.”⁷

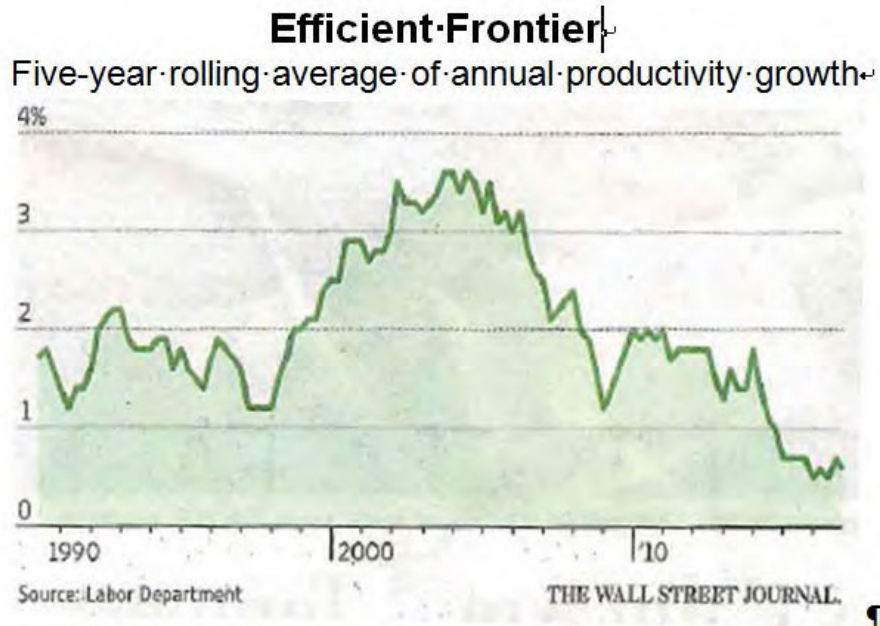
16 **Q. Does the slow U.S. GDP growth impair PGE’s ability to grow faster?**

17 A. Yes, PGE is constrained by the growth of the economy in which it operates.

⁶ See Justin Lahart, “The Economy’s People Problem” WSJ, February 3, 2017.

⁷ See: “Can Trump Deliver 3% Growth? Stubborn Realities Stand in the Way” in the May 15, 2017 WSJ.

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Figure 2⁸

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Q. Addressing your second topic, what is the relevance of temporary fixes for many recurring global financial issues amidst new political unrest and clashing national interests?

A. Rather than a momentary phase, each new global uncertainty such as British Exit from the European Union (BREXIT); upcoming French, Italian and Netherlands elections; U.S. political uncertainty and so on have investors snapping up U.S. treasuries and U.S. utility securities again.

Old concerns like declining Chinese growth with reduced imports and Greek debt jitters of a year ago reappear to mingle with new investor and U.S. Federal Reserve worries such as BREXIT, Italian debt, French debt and so

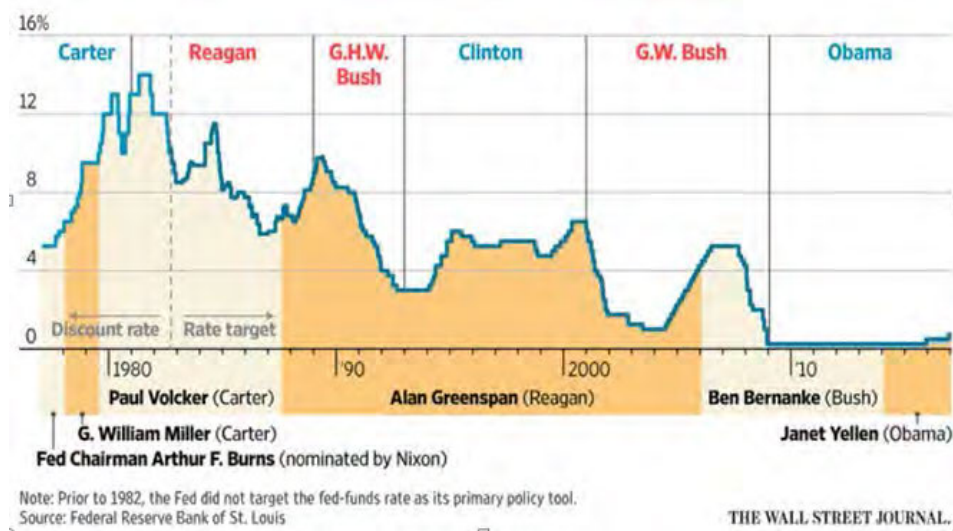
⁸ Source: WSJ, January 3, 2017.

1 on.⁹ This seeking of a safe harbor with highly certain returns is durable,
2 suggesting that the demand for U.S. utility securities will remain high longer
3 than in prior recoveries.¹⁰

4 **Q. How have Federal Reserve Fund rates changed over time?**

5 A. The WSJ provides a graph of Federal Reserve funds rate changes:¹¹

6 **Figure 3 — Fed Funds Rates**



7

8 **Q. How do the trends set forth above help or harm U.S. regulated utilities**
9 **and PGE operations in particular?**

10 A. Interest rates staying low longer increases demand for U.S. dividend-paying
11 utility stocks. Demand for utility bonds remains strong, even in private
12 placement markets. The U.S. Investor Owned Utility (IOU) combination of

⁹ See Christopher Whittall, "Greek Bond Could Set Deadline on Country's Talks with Creditors", WSJ, February 10, 2017.

¹⁰ See Christopher Whittall and Ernese Bartha, "Ultra-long Debt Sells Despite Politics", WSJ, February 7, 2017.

¹¹ See the January 27, 2017, WSJ "Federal Reserve Monitor — Market Data."

1 domestic U.S. sales and a strong dollar help provide these IOUs access to
2 low cost capital.

3 **Q. How do the trends discussed above affect PGE's CoC?**

4 A. Continued investor flight to safety, and reduction in risk and regulatory lag,
5 may merit a lower point ROE from within a range of reasonable ROEs than
6 the uppermost reasonable ROE as discussed in the Avista general rate
7 case.¹²

8 **Q. Are current economic conditions excellent for energy utilities?**

9 A. Yes, as discussed in my testimony in PGE's 2015 rate case, Docket No. UE
10 294, financial conditions are near optimal now for U.S. utilities.¹³

11 **OVERVIEW OF ROE POSITIONS**

12 **Q. Describe the analysis underlying Staff's ROE recommendation.**

13 A. I continue to rely primarily on two different three-stage "discounted cash flow"
14 (DCF) models,¹⁴ applied using a cohort group of peer utilities, to estimate the
15 expected return on common equity required by PGE investors. I compare the
16 results of my DCF analysis with electric utilities' authorized ROEs determined
17 in 2016 rate cases as a check on the reasonableness of my ROE estimates.

18 **Q. Describe the two DCF models that you used.**

19 A. I continue to use models employed by Staff in prior cases that the
20 Commission has adopted in ROE contested proceedings. My first model is a

¹² Docket No. UG 288 Muldoon/200.

¹³ Docket UG 288, Exhibit Staff/200, Muldoon/13.

¹⁴ See *also* the Commission's discussion of multistage versus single-stage DCF models in Order No. 01-777 at page 27.

1 conventional three-stage Discounted Dividend Model, which Staff denotes as
2 a “30-year Three-stage Discounted Dividend Model with Terminal Valuation
3 based on Growing Perpetuity” (referred to as “Model X”). My second model is
4 the “30-year Three-stage Discounted Dividend Model with Terminal Valuation
5 Based on P/E Ratio” (referred to as “Model Y”).

6 Both models require, for each proxy company analyzed by Staff, a
7 “current” market price per share of common stock, estimates of dividends per
8 share to be received in the years 2017 through 2021, annual rates of dividend
9 growth from 2022 through 2026, and a long-term growth rate applicable to
10 dividends beyond 2026.

11 The three stages of the models are: 1) 2017-2021, where I use Value
12 Line’s (VL) forecasts of dividends per share for each company; 2) 2022-2026,
13 where the rate of dividend growth converges from the average rate over the
14 2017-2021 period to the growth rate in of the third stage; and 3) 2027-2046.
15 This is the third “long-term” stage, for which growth rates are discussed.

16 Model X includes a terminal value calculation, in which I assume
17 dividends per share grow indefinitely at the rate of growth in Stage 3
18 (“growing perpetuity”). In contrast, Model Y terminates in a sale of stock
19 where the price is determined by my escalated price/earnings (P/E) ratio.

20 **Q. Why did you use five years for Stages One and Two, and about**
21 **20 years for Stage Three?**

22 A. A 30-year horizon is a reasonable modeling timeframe for investors
23 consistent with previous Staff practices. This reflects investor consideration

1 of 30-year U.S. Treasury (UST) Bond and alternate investment opportunities.
2 I use five years for Stage One as that is the timeframe for which Value Line
3 estimates of future dividends are reliable.¹⁵ I use five years for Stage Two as
4 that seems a reasonable length of time for individual companies' dividend
5 growth rates that are materially different from the growth rate used in Stage
6 Three (and common to all companies) to converge to a LT dividend growth
7 rate more representative of all utilities. I discuss the mechanics of this
8 convergence below. I use 20 years for Stage Three, corresponding to
9 forward projections from federal sources, and calculate a terminal valuation
10 for the sale of the Company's stock in 2045. These time periods for the three
11 stages are the same as used by Staff in previous dockets in which the
12 Commission relied on Staff's Multi-Stage DCF model.

13 **Q. How do you address dividend timing?**

14 A. Each model uses two sets of calculations that differ in the assumed timing of
15 dividend receipt. One set of calculations is based on the standard
16 assumption that the investor receives dividends at the end of each period.

17 The second set of calculations assumes the investor receives dividends
18 at the beginning of each period. Each model averages the unadjusted ROE
19 values to generate an Internal Rate of Return (IRR) produced with each set
20 of calculations for each peer utility. This approach accounts for the time value
21 of money, closely replicating actual quarterly receipt of dividends by investors.

¹⁵ Note: Value Line only makes projections five years into the future.

1 **Q. What accounts for differences in peer capital structures?**

2 A. Each model employs the Hamada equation¹⁶ to calculate an adjustment for
3 differences in capital structure between each peer utility and the PGE-
4 proposed and Staff-assumed capital structure for PGE.¹⁷ When few peer
5 utilities are available, the Hamada equation ensures Staff's analysis
6 addresses differences in peer utility capital structures.

7 **Q. Does PGE use a different variant of the Hamada equations in the**
8 **Company's modeling?**

9 A. Yes, and I appreciate PGE's analysis in this regard. Staff and the Company
10 are addressing like issues with similar thinking. Though PGE and Staff may
11 not agree, they are both in the same sporting arena.

12 **Q. What price do you use for each peer utility's stock?**

13 A. I use the average of closing prices for each utility from the first trading day in
14 January, February, and March 2017 to represent a reasonable snapshot of
15 2017, Q1.

16 **Q. How do Staff's two DCF models differ?**

17 A. Model X uses the calculation of a growing perpetuity as part of the terminal
18 valuation in 2046. This may be the most common approach used in three-
19 stage DCF models.

¹⁶ Dr. Robert Hamada's Equation as used in Staff/202, Muldoon/4 separates the financial risk of a levered firm, represented by its mix of common stock, preferred stock, and debt, from its fundamental business risk. Staff corrects its ROE modeling for divergent amounts of debt, also referred to as leverage, between the Company and its peers.

¹⁷ Staff describes this adjustment in previous cost of capital testimony. See, as an example, Staff's description in Docket No. UE 233 Exhibit Staff/800, Storm/54-57.

1 Model Y uses the current price-earnings (P/E) ratio¹⁸ multiplied by the
2 estimated “earnings per share” (EPS) in 2047, which establishes the stock’s
3 “selling price” in 2046 for terminal valuation. I estimate the 2047 EPS
4 analogously with methods used to estimate the 2046 dividend in both models;
5 i.e., based on VL estimates to which multiple growth rates are sequentially
6 applied.

7 **Q. What is the purpose of Model Y?**

8 A. I followed Staff’s practice in recent rate cases of including this model as a
9 method by which to incorporate the fact that most companies have estimates
10 of future EPS and future dividends growing at different rates. Utilizing EPS
11 that grows on a separate trajectory than dividends is the foundation for an
12 alternative means of terminal valuation.¹⁹

13 **Q. Do you process the Company’s peer group through your models?**

14 A. Yes. Staff peer screening identified six utilities with multiple attributes very
15 close to PGE’s. The Company’s screening method identified 25 utilities
16 reasonably similar to PGE. While Staff prefers its smaller more targeted peer
17 group, Staff ran the larger PGE peer set through its modeling as a sensitivity
18 study. Staff also ran a subset of Staff’s peer group restricted to mid-
19 capitalization size like PGE to make sure Staff’s results were not biased
20 because of the this factor.

¹⁸ “Current” in this context means the price obtained, as previously described, divided by VL’s estimated EPS; i.e., it is a forward P/E, not an historical P/E.

¹⁹ Please note that the approach used in this second model is not the same as using a singular estimate of the growth rate in EPS as the growth rate in dividends.

1 **Q. What other checks do you perform on your estimates?**

2 A. I also calculate Capital Asset Pricing Model (CAPM) results for Staff's peer
3 group and the Company's peer group.

4 **PEER SCREEN**

5 **Q. How did you select comparable companies (peers) to estimate PGE's**
6 **ROE?**

7 A. I used companies that met the following criteria as peer utilities to the
8 regulated utility activities of PGE:

- 9 1. Covered by VL as an U.S. Electric Utility;
- 10 2. Forecasted by VL to have Positive Dividend Growth;
- 11 3. S&P Local LT Issuer Credit Rating Between BB+ and BBB+;
- 12 4. No Decline in Annual Dividend in Last Five Years per SNL and VL;
- 13 5. Has 80 percent or greater Regulated Assets according to EEI;²⁰
- 14 6. Has LT Debt between 45 and 55 percent of VL Capital Structure; and
- 15 7. No Large Recent M&A Activity relative to capitalization.

16 **Q. Why do you eliminate companies that are not forecasted to have**
17 **positive dividend growth?**

18 A. My screening is consistent with Staff past practice. There is evidence that
19 investors find common stock of dividend-cutting utilities less attractive. The
20 stock prices for FPL Group's Florida Power and Light and for Niagara
21 Mohawk Power Corporation declined sharply after dividend cuts.²¹ These

²⁰ See Staff 502 Muldoon/2 for Edison Electric Institute breakout for regulated assets,

²¹ An example of investor reaction to dividend cuts is found in The New York Times article, "Niagara Mohawk Stock Dives after Dividend Suspension", published January 25, 1996.

1 real-world findings are consistent with Staff's screening out utilities that have
2 recently cut dividends.

3 **Q. Did PGE apply a logical screen reflective of profession money**
4 **managers and investment analysts?**

5 A. Yes, PGE's screening methods generated a larger group than Staff would
6 prefer when seeking a proxy group of utilities most like PGE. Staff prefers its
7 screening because it selects a more targeted group of utilities most like PGE.
8 One may presume that the more the peer screen component utilities
9 resemble PGE, the more information the modeling results will be. Conversely
10 the looser the screening criteria, the more generalized the modeling findings
11 will be.

12 **Q. What cohort of companies resulted from your screens?**

13 A. Please see Exhibit Staff/502, Muldoon/2 for detailed Staff screens and also
14 for a table that shows the list of peer utilities obtained from Staff screens and
15 those obtained from PGE screens in this rate case.

16 **SENSITIVITY ANALYSIS**

17 **Q. Did Staff also look at a sensitivity of Staff's Screen restricted to Mid-**
18 **Cap companies with a capitalization similar in size to PGE?**

19 A. Yes. Staff's modeling utilized: A) Staff's peers, B) Staff's Peers restricted to
20 Mid-Cap companies as a sensitivity, and C) the Company's Peers.

21 **Q. How does Staff apply informed judgment to its modeling?**

22 A. Staff examined its full range of ROE results including sensitivities from
23 8.38 percent to 9.51 percent after all adjustments. Within that range, Staff

1 determined that 9.0 percent to 9.3 percent is a reasonable narrowing of focus,
2 focusing on Staff's peer companies. Further narrowing the focus to Staff's
3 primary peers most like PGE Oregon operations was the best fit to capture
4 investor expectations of PGE performance. Please note that the sensitivity
5 restricting results to mid-sized utilities did not increase recommended ROE. It
6 is important to note though that utilizing the Company's peer group in Staff's
7 models generated the highest top-range of modeling results of 9.51 percent
8 ROE.

9 **Q. Does Staff's removal of the lower end of modeling, which are results**
10 **from 8.03 percent to 8.75 percent, suggest Staff's results are fair,**
11 **reasonable and conservative?**

12 A. Yes, this is a representative indicator that Staff recommendations are
13 balanced, fact-based and reasonable.

14 **Q. Does running these sensitivities replace or modify Staff's primary**
15 **screening methods?**

16 A. No, Staff's results are consistent with past practice, practical and reasonable.
17 Staff sensitivities analyses also confirmed that company size did not bias
18 Staff's results. When Staff's peer group was restricted to only Mid-Cap
19 companies with capitalization size like PGE's, Staff's ROE modeling results
20 were lower, not higher.

GROWTH RATES1
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Q. What is the single most important element of discounted dividend or DCF models when used to estimate investors' required ROE?

A. The estimated rate of growth of future dividends is the most important element. I refer specifically to the singular growth rate for constant growth DCF models and the long-term growth rate for multistage DCF models such as those I use.

Q. What long-term growth rates did you use in the two DCF models?²²

A. I used three different long-term growth rates, with different methods employed in developing each.

The first method uses a 50 percent weight applied to the average annual growth rate resulting from estimates of long-term GDP by the EIA, the OMB, and the CBO, with each receiving one-third of the 50 percent weight.²³ The remaining 50 percent is the average annual historical real GDP growth rate, established using regression analysis, for the period 1980 through 2016,²⁴ to which I apply the TIPS inflation forecast.

²² Methods used here related to GDP-based growth rates are similar, if not identical to methods Staff has used in past proceedings. See, as an example, Staff's discussion of these methods and, to a limited extent, their conceptual underpinnings in Docket No. UE 233, at Exhibit Staff/800, Storm/46-52.

²³ The EIA is the Energy Information Administration within the U.S. Department of Energy (DOE), OMB is the Office of Management and Budget, and CBO is the Congressional Budget Office. EIA and OMB's estimates are of nominal GDP. I applied to CBO's estimate of real GDP an inflation rate for the relevant timeframe developed using the Treasury Inflation-Protected Securities (TIPS) method described by Staff in testimony in multiple recent general rate case proceedings.

²⁴ Staff discussed this approach in recent Staff cost of equity testimony in several rate case proceedings. See, as an example, in Docket No. UE 233 Exhibit Staff/800, Storm/46, line 15 through Storm/50 line 3.

1 The second long-term growth rate for Stage 3 dividends is a control
2 reflecting a Blue Chip & OMB growth rate.

3 The Stage 3 annual growth rate, which I use primarily for illustrative
4 purposes, is a nominal historical growth rate.

5 Please see Table 4 below for the growth rates I used in my modeling.

6 **Table 4**
7 **GDP Growth Rates²⁵**

Stage 3 – Long-Term Annual Dividend and EPS Growth Rates					
Component	Real Rate	TIPS Inflation Forecast	Nominal Rate	Weight	Weighted Rate
EIA	2.20%	2.04%	4.28%	12.50%	0.54%
OMB - 10 Year GDP Projection			4.10%	12.50%	0.51%
White House Obama 2017 Budget			4.30%	12.50%	0.54%
CBO Projections			4.00%	12.50%	0.50%
Historical 1980 Q1 – 2016 Q3	2.80%	2.04%	4.90%	50.0%	2.45%
Composite				100%	4.53%
BEA Average Nominal Historical 1980-2016			5.46%	100.00%	5.46%
Indiana U – Kelley 2018-35 Ctr Econometric Research	2.90%	2.04%	5.00%	100.0%	5.00%
Blue Chip* – Top 10% 2019 Values	2.90%	2.04%	5.00%	100.0%	Same

8
9 **Q. Does this approach capture a reasonable set of investor expectations
10 similar to Staff's analysis in other recent general rate cases?**

11 A. Yes, Staff modeling captures the expectations of investors who think
12 variously that: A) future conditions will mirror the past, B) federal agency
13 expert analysis also informs the historical track record, and C) the most
14 optimistic 10 percent of Blue Chip referent persons surveyed have the pulse
15 of the future. That last value represents the financial professionals who are
16 most optimistic about the economy's long-run growth.

²⁵ See Staff/503, Muldoon/1 for this material in electronic form.

1 **Q. Is it appropriate to use estimates of long-term GDP growth rates to**
2 **estimate future dividends for utilities?**

3 A. Yes. In each of the Company's prior rate cases, Staff has shared plots of
4 U.S. demand growth since 1950 on a three-year moving average. This
5 downward trending consumption curve allows GDP growth to be a
6 conservative proxy for both electric sales and dividend growth rates.

7 **Q. Can relying on a long-term GDP growth rate overstate required ROE?**

8 A. Yes. It is possible that my modeling overstates required ROE. My highest
9 growth rate presumes return to high historical U.S. GDP growth rates. As
10 Professor Aswath Damodaran of NYU Stern School of Business cautions in
11 Chapter 13 of his book "Valuation", while the growth of the US economy will
12 be a reliable upper bound for the growth of a company operating in that
13 economy, there is no guarantee that the modeled firm will not fail or otherwise
14 do worse than the overall economy. So two downward pointing risks in my
15 ROE modeling are that A) the US GDP grows less robustly than shown and
16 that B) PGE underperforms. This downward risk is real but not readily
17 quantified.

18 **Q. Is it important to distinguish between long-run 20- to 30-year rates**
19 **and rates over the next five years?**

20 A. Yes. Over-extrapolating a snapshot of short-term data undermines
21 confidence in modeling results.

1 **Q. Does Value Line (VL) share any concerns about PGE growth?**

2 A. No. VL is optimistic about utility performance in general over the next five
3 years. However VL suggests that the Company’s stock is “priced
4 expensively”.²⁶ VL’s caution is one reason for Staff’s earlier discussion of
5 equity issuance.

6 **Q. What are the results of your multistage DCF models?**

7 A. Please see Table 5 and Exhibit Staff/203 for a summary of modeling detail.

8 **Table 5**
9 **Results of Staff’s 3-Stage DCF Modeling**
10 **(See Exhibit Staff/203 for more detail)**

Common Stock Flotation Costs Adjustment Shifts Range of Reasonable ROE's Upward by :				12.5	bps
Hamada Adjusted 3-Stage-DCF Model Results	8.38%	to	9.51%	ROE	
Staff Range of Reasonable ROEs	9.0%	to	9.3%	ROE	
Midpoint of Best Fit Modeling Results				9.2%	ROE
<small>(Staff's informed judgement excludes some of the lower range of modeling results depicted above)</small>					
Staff Opening Testimony Point ROE Recommendation:				9.2%	ROE

11
12 **Q. How do these estimated ROE values compare with electric utilities’**
13 **ROE values for 2016 General Rate Cases?**

14 A. These estimated ROEs are low compared with average regulated U.S. utility
15 authorized return on equity capital rate case decisions in 2016 of 9.6 percent.
16 Some of that difference can be explained by incentives for the construction of
17 certain types of generation and formula rates that have locked in some inputs
18 from when required ROEs were higher a decade ago. Other higher ROE’s
19 such as for Avista’s subsidiary Alaska Energy and Resources Company

²⁶ See the analysis by Paul Debbas, CFA of VL dated January 27, 2017 regarding POR, New York Stock Exchange (NYSE) ticker symbol for PGE.

1 (AERC) in Alaska or Hawaiian Electric reflect much more challenging and
2 riskier isolated operations that cannot look to a well developed transmission
3 grid as found in the Northwest or a power pool like the NW Power Pool for
4 both routine and emergency assistance.²⁷

5 **Q. Did your analysis include the construction of a synthetic forward**
6 **curve using UST TIPS break even points?**

7 A. Yes. My forward curve is provided in Exhibit Staff/504, reflecting implied
8 market-based inflationary expectations. Staff's recommendations are
9 consistent with market activity indicating investor expectations of future
10 inflation.

11 **Q. Assume one ignored current downward adjustments by a broad**
12 **spectrum of federal agencies and instead presumed that future U.S.**
13 **GDP growth would look like the past 30 years. Would a ROE based**
14 **on that assumption fall within Staff's recommended range?**

15 A. Yes, I extracted and ran regression on data from U.S. BEA to generate the
16 annual real historical GDP growth rate shown in Table 4 above. My
17 recommended range of ROEs includes values that presume GDP growth over
18 the next 30 years would look like that of the past 30 years.

19 **Q. Do you show this analysis in your exhibits?**

20 A. Yes. Exhibit Staff/505 shows my analysis in support of this finding.

²⁷ See Dennis Sperduto, "ROE Authorizations in 2016, Slightly Below Those in 2015" Regulator Research Associates (RRA) an affiliate of SNL Financial LC and S&P Global Market Intelligence, published January 19, 2017.

1 **Q. If utilities' dividends and EPS are growing at a faster rate than growth**
2 **for the whole economy, then utilities would become a bigger part of**
3 **the economy. Is that happening?**

4 A. No. Utilities are not becoming a larger and larger part of the U.S. economy.²⁸

5 **Q. How do your methods employed in this case differ from those utilized**
6 **by Staff in PGE's recent general rate cases, and in the last Northwest**
7 **Natural Gas Company rate case, Docket UG 221?**

8 A. My methods and modeling parallel those employed by Staff in recent general
9 rate cases.

10 **ALTERNATIVE MODELS EXAMINED**

11 **Q. What control modeling did you perform to corroborate your DCF**
12 **results?**

13 A. I performed CAPM calculations that support my DCF modeling. While I do
14 not recommend that any alternate approach should replace the Commission's
15 reliance on three-stage DCF modeling, such alternate models may offer a
16 check on the reasonableness of my recommendation.

17 **Q. Please discuss the Ibbotson approach you used.**

18 A. The Research Foundation of CFA Institute, an impartial non-profit
19 organization, published "Rethinking the Equity Risk Premium" in 2011. Here,
20 Professor Roger Ibbotson of the Yale School of Management, and other

²⁸ See UE 283 Staff/200, Muldoon/17-22.

1 earlier examiners of how best to approach and calculate equity risk
2 premiums, share their current thinking and findings.

3 “In the 85 years covered by the Ibbotson data, stocks delivered a real
4 return of 6.6% against 2.1% for bonds, supporting a 4.5% equity risk
5 premium.”²⁹ Adding that 4.5 percent to about a potential 4.00 percent UST
6 risk free rate for end of 2016, would suggest that an investor looking just for a
7 quick rough estimate should demand about an 8.5 percent ROE to be
8 satisfied to own a stock of average risk at year end 2016.

9 **Q. Did you consider other market risk premiums in your CAPM**
10 **modeling?**

11 A: Yes, where the Ibbotson most focuses on my adult lifetime, 1980 to present,
12 Morningstar in “Stocks, Bonds, Bills and Inflation 2015 Classic Yearbook
13 provides a market risk premium of 6.0 percent based on 1926 through 2014.
14 I also run my CAPM modeling using this alternative 6.0 market risk premium.

15 **Q. Did you examine both 10- and 30- year UST yields as your market**
16 **risk-free rates, and did you use the higher market forwards to**
17 **pertinent bond issuance timeframes in the test year in this rate**
18 **case?**³⁰

19 A: Yes, I also looked at both VL and Yahoo Finance betas, and both the
20 Company’s peers followed by VL as electric utilities and Staff’s preferred peer

²⁹ “Rethinking the Equity Risk Premium,” Research Foundation of CFA Institute, p 81 (2011).

³⁰ Note that the Company ignores the usual market practice of using 10-Year UST yields as a risk-free rate in CAPM modeling. Moody’s Investment Services for example lists both the 10- and the 30-year UST yields under risk free rate.

1 group. For these reasons, the Commission can conclude that this modeling
2 was reasonably examined using inputs commonly employed by investors
3 looking for a fast rough general direction of returns.

4 **Q. How do your CAPM results inform consideration of your more robust**
5 **three-stage DCF models?**

6 A. My CAPM modeling can be interpreted as a downward pointing vector in my
7 range of reasonable ROEs. However, it is interesting to see that the top point
8 ROE recommendation from my CAPM modeling is generated by Staff's Peer
9 Group restricted to mid-sized companies. My CAPM modeling results are
10 lower than results from my three-stage DCF analysis. Put another way, my
11 CAPM modeling results do not imply that my DCF results should be higher.
12 But the CAPM work flags the need to watch Company size to make sure it
13 does not generate downward bias. I address this concern with Mid-Cap
14 sensitivities in my three-stage DCF analysis.

15 **REBUTTAL OF PGE'S MULTI-STAGE DCF MODELING ADJUSTMENT**

16 **Q. Did PGE's witness conduct multi-stage DCF modeling?**

17 A. Yes. The PGE witness's multi-stage DCF modeling obtained results very
18 similar to my own. Using the multi-stage DCF model, Dr. Villadsen estimated
19 a 9.1% ROE using a combination of the Office of Management Budget (OMB)
20 and Blue Chip GDP long-term growth rate (and 9.0% using the Blue Chip
21 alone).³¹ However, Dr. Villadsen asserts that PGE's smaller market

³¹ PGE/1100, Villadsen/1-2.

1 capitalization warrants a size premium of 60-70 basis points, and concludes
2 that the adjusted multi-stage DCF modeling results are 9.6 – 9.8 percent.

3 **Q. Does your mid-size sensitivity modeling refute Dr. Villadsen's**
4 **assertion that PGE's smaller capitalization warrants the addition of a**
5 **size premium of 60 to 70 bps to the results of the multi-stage DCF**
6 **model?³²**

7 A. Yes. Based on my mid-cap sensitivity there is no need for an outboard
8 adjustment to the multi-stage DCF modeling results to account for PGE being
9 a small to medium sized company.

10 First, Staff's modeling tested whether Staff's recommended ROE would
11 be higher if only companies about the same size as PGE were modeled. The
12 results of this sensitivity analysis showed in that the required ROE would
13 need to be 30 basis points LOWER were only companies the size of PGE
14 modeled.³³

15 Second, PGE has actually grown substantially over the last decade and
16 is a medium sized or mid-cap company now. While PGE was once about the
17 same capitalization size as NW Natural, it has since grown both its
18 capitalization and rate base to become about twice as big as NW Natural.
19 PGE's characteristics are no longer those of the smallest publicly traded
20 investor owned utilities.

21 Third, Staff's screening seeks to find the half dozen or so peer
22 companies that can best act as a proxy for PGE. By using six companies that

³² PGE/1100, Villadsen/1-2.

³³ Staff/503, Muldoon/1.

1 can closely stand in for PGE in terms of a variety of financial characteristics,
2 Staff does not have to make so many outboard adjustments that can come
3 from using 25 of 47 companies or half the companies followed as electric
4 utilities by Value Line. Outboard adjustments can be seen as another way of
5 saying that screening may not be tight enough to have selected companies
6 similar enough to PGE to create a reliable proxy group.

7 Dr. Villadsen uses this 60 bps bump selectively and not on the results of
8 her single-stage DCF analysis. If she did, the upper range of her single-
9 stage DCF would be 10.9 and the mid-point of her multi-stage and single-
10 stage DCF modeling would be about 10.3, which is clearly too high. As noted
11 above, Staff's modeling would not have generated a higher recommended
12 ROE were Staff's screening restricted to companies about PGE's size. This
13 sensitivity analysis undermines Dr. Villadsen's assertion that a 60 bp bump is
14 required, as done her arbitrary application of the bump.

15 **Q. Dr. Villadsen also asserts that if her multi-stage results are included in**
16 **the range of results of ROEs, the multi-stage DCF results should have a**
17 **20 basis point bump to account for the P/E ratio being overstated and**
18 **the dividend yield being understated.³⁴ Do you agree?**

19 A. No. I think that this concern can be addressed with somewhat tighter peer
20 screening, wherein less adjustment to the modeling is necessary because
21 one starts with Companies somewhat closer to PGE.

³⁴ PGE/100, Villadsen/35-36.

REBUTTAL OF SINGLE-STAGE GORDON GROWTH DCF MODELING

1 **Q. Did you examine the Company's constant Gordon growth DCF model,**
2 **also called the Dividend Discount Model (DDM)?**

3
4 A. Yes. However, I note that Brealey, Myers and Allen, in the tenth edition of
5 their textbook "Principles of Corporate Finance" caution that "the simple
6 constant-growth DCF formula is an extremely useful rule of thumb, but no
7 more than that."³⁵

8 **Q. Do you view this model as simply an extremely imprecise vector and**
9 **largely a training tool for new finance students?**

10 A. Yes. Single-Stage DCF is not a method that one would want to weigh heavily
11 were one responsible for investment decisions and results. This model
12 exposes students to financial modeling at an approachable level of complexity
13 where no actual funds are risked on the erratic modeling results. Staff would
14 not average the Company's 10.3 single-stage result with other modeling as it
15 is expected to be wrong. The Commission rejected results of the single-stage
16 in several rate cases since 1999.³⁶

³⁵ "Principles of Corporate Finance", Brealey, Myers, and Allen, p 83 (10th Edition 2010).

³⁶ Order No. 01-116 (Docket No. UE 116) ("[W]e reject use of a single-stage DCF analysis in this docket."); Order No. 01-115 (Docket No. UE 115) (Same); (Order No. 12-437 (Docket No. UG 221) ("[W]e give no weight to the results of NW Natural's single-stage DCF analysis"); See also Order No. 99-697 (Docket No. UG 132) ("We also reject Mr. Rothschild's simple DCF results in favor of his complex DCF analysis. We agree with Staff and NW Natural that a multi-stage DCF improves on the implicit assumption in the single-stage DCF that dividends grow indefinitely at the same rate.") But See Order No. 07-015 (Docket No. UE180/181/184 (Not addressing ICNU's reliance on single-stage DCF model as sensitivity analysis).

1 **Q. Why is it reasonable to not equally weight the very simplest model for**
2 **valuing equity as the present value of expected dividends on it?**

3 A. This simple Gordon Growth model presumes that all peer utilities will succeed
4 and sustain their current rate of dividend growth forever. As one might
5 presume, extrapolating this year's condition forever would ignore additional
6 information that is projected at this time. This steady state model, to quote
7 Professor Damodaran of the NYU Stern School of Business, from Chapter 13
8 of his book "Valuations", can yield misleading or even absurd results".

9 **Q. Can the Gordon Growth single-stage DCF model be calibrated to be**
10 **informed by CBO 20 year projections of growth rates or the U.S.**
11 **Social Security long-run population projections?**

12 A. No. The single-stage model has only two inputs: 1) What is the next dividend;
13 and 2) the single rate of growth at which the earnings and payouts of the
14 utility and all of its peers will grow in perpetuity.

15 **Q. What if the economy is doing a little better now in terms of GDP**
16 **growth than the CBO project it will do 20 years out?**

17 A. In that scenario, which is consistent with thinking of the investment
18 community, the single-stage DCF model will overstate required ROE because
19 it is not informed by and never corrects for longer-run lower data even though
20 those projections are available now. This simple Gordon Growth model isn't
21 a rocket ship with telemetry and navigational computer. Rather you point it up
22 and light it off. Any other information you have cannot be incorporated into
23 this model.

1 **Q. What are the positives of the simple Gordon Growth Model?**

2 A. It is simple, requiring less assumptions.

3 **Q. What if the peer utilities have opportunities to build new generating**
4 **plants and transmission lines and do not pay out all free-cash flow to**
5 **equity (FCFE) as dividends, but rather build some plants like Carty.**

6 A. Then the Single-Stage DCF model will be wrong and overstate required ROE.

7 **Q. What if some of the peer utilities are growing dividends fairly quickly**
8 **now, but can only sustain this with internal cash flows for about five**
9 **years before returning to a lower dividend payout ratio.**

10 A. Then the simple model will be wrong and overstate required ROE.

11 **Q. Why does a single-stage DCF model result in a higher ROE?**

12 A. The simpler model has extremely limited inputs and ability to accept nuanced
13 information. For example, investors know that the CBO expects long-run
14 GDP growth over a 20-year time frame to be lower than in the next couple of
15 years. This reflects challenges in US working population and productivity
16 discussed earlier. The simple model just presumes that current growth will
17 continue forever.

18 The model is not informed by additional steps down in GDP growth. The
19 construct can't handle additional inputs. And in contrast to the three-stage
20 DCF, which incorporates the more complex inputs, the single-stage DCF
21 generates a known wrong answer. That is good enough for personal finance
22 perhaps, which could account for 1.1 percent of the holders of PGE stock. It

1 isn't good enough for a financial manager with fiduciary responsibilities, which
2 according to Yahoo finance hold 98.9 percent of PGE stock.³⁷

3 **REBUTTAL OF PGE'S RISK PREMIUM MODELING**

4 **Q. Please describe the Risk Premium modeling relied on by Dr.**
5 **Villadsen.**

6 A. Dr. Villadsen's Risk Premium modeling looks at the relationship between
7 authorized ROEs and bond rates from 1990 to 2016. But before we go
8 further with this model, we likely need to ask an important question. Do we
9 expect that relationship to be predictive of a relationship between the same
10 variables in PGE's test year and if so why.

11 **Q. Did you examine PGE's Risk Premium modeling methods?³⁸**

12 A. Yes. However it is exceedingly uncertain whether investors with the 2008
13 economic downturn and strong U.S. Federal Reserve market interventions
14 fresh in mind would presume that risk premium modeling will correctly predict
15 forward looking markedly divergence Federal Reserve policy.

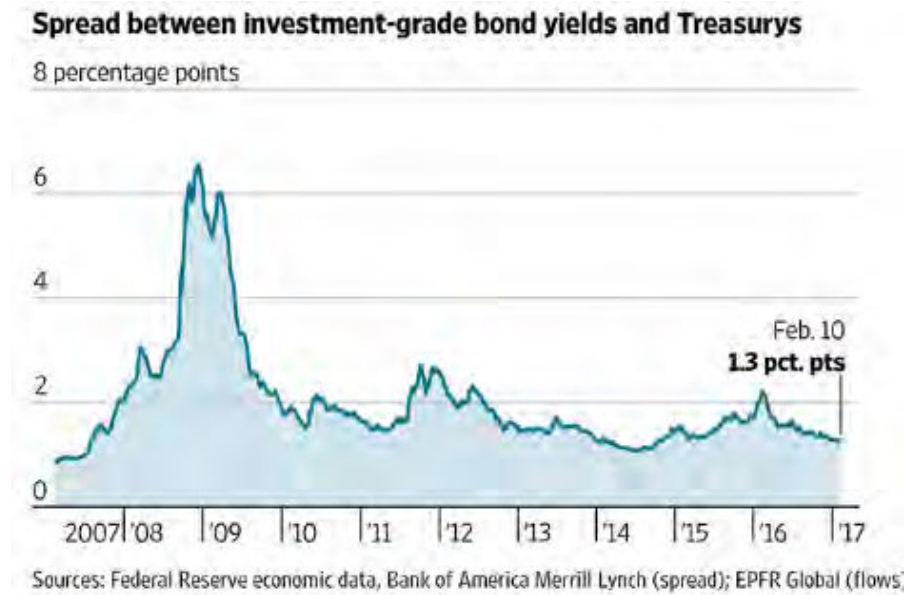
16 **Q. Was there any significant event in this time block that might distort**
17 **results?**

18 A. Yes, in the economic downturn of 2008-2009, markets were disrupted, and
19 correlations did not hold true to past trends.

³⁷ Staff notes that as of June 7, 2017, Yahoo Finance shows that 98.9 percent of PGE's shares are held by institutional investors and mutual funds. <https://finance.yahoo.com/quote/POR/holders?p=POR>

³⁸ PGE/1100, Villadsen/37-38.

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Figure 4³⁹

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Q. Are there other good reasons to believe that an examination of historical fixed-income data and an extrapolation of relationships between these variables is not predictive of the future?

A. Yes, April 2015 Federal Reserve Policy Committee minutes released May 20, 2015, re-defined the Fed's "equilibrium rate" as the level of the FED funds rate, adjusted for inflation, consistent with the economy achieving, over a specified time horizon, maximum employment and price stability.⁴⁰

Federal Reserve Chairwoman Janet Yellen, in testimony on Capitol Hill, February 14, 2017, said she remains reluctant to base current monetary

³⁹ See Chris Dietrich, "Bond Buying Soars, Yields Tighten", WSJ, February 13, 2017.

⁴⁰ Staff accessed the WSJ article, "A New, Lower Normal for FED Rates? FED Officials' Lively Debate" by Pedro Nicolaci da Costa on May 22, 2015, at www.WSJ.com.

1 policy on speculation around the possibility of tax, regulatory, infrastructure
2 and health-care policies that are intended to boost the growth rate.⁴¹

3 As an easy mental exercise, imagine results of risk premium projections
4 of investor-required ROE with and without years 2008 and 2009, which clearly
5 distort both spreads between U.S. investment grade corporate bond and UST
6 yields shown above in Figure 4 and the Chicago Board Options Exchange's
7 Volatility Index (VIX) shown below in Figure 5. Investors may be hesitant to
8 base forward looking expectations on assumptions markedly divergent from
9 conditions in the last five years, without strong referent expert consensus
10 projecting another imminent great recession or depression. As 2008 and
11 2009 conditions are rare or "black swan" events, there may be greater
12 reliance on federal government referent sources for forward-looking long-run
13 projections than long-historical extrapolations that are not informed by
14 Federal macroeconomic policy changes since 2009.

15 **Figure 5⁴²**



41 See "Fed's Yellen Plays Down Speculation about Trump Boom", WSJ, February 14, 2017.

42 See James Mackintosh, "What VIX Is Really Telling Markets", WSJ, February 14, 2017.

1 Visually note the spikes in Figures 4 and 5 near years 2008 and 2009. It
2 may be that investor's expectations of returns may be more informed by 2012
3 through 2016 trends.

4 **REBUTTAL OF PGE'S CAPM AND ECAPM MODELING**

5 **Q. Did you examine PGE's CAPM and ECAPM model?**

6 A. Yes. Differences between Staff's and PGE's CAPM results can be largely
7 explained by the differences in inputs for the risk-free interest rate and market
8 equity risk premium.

CAPM Input Differences	PGE⁴³	Staff⁴⁴
Risk Free Rate	3.34% to 3.89%	3.68% to 4.30%
Market Risk Premium	6.54%	6.0%

9

10 **Q. What are these input differences?**

11 A. Staff uses a lower risk-free rate and also a lower market risk premium.
12 Typically one would use the 10- or 30-year U.S. Treasury (UST) yield to
13 represent the risk free rate. Please see Staff/507, Muldoon/5 for Bloomberg's
14 forward rates for UST. Staff attributes this difference in part to timing. There
15 was a surge in projected UST yields shortly after the US presidential election
16 which has since subsided.

⁴³ PGE/1103, Villadsen/4.

⁴⁴ Staff/506, Muldoon/1.

1 In the case of risk premiums, Staff relies more heavily on Professor
2 Ibbotsen's recent writing on capital markets, than interpretations of his work
3 by others that contradict the expert. A theme of Professor Ibbotsen's is that
4 people can overestimate market premiums.

5 **Q. What is Empirical or ECAPM?**

6 A. Dr. Roger Morin, PhD in his book, "New Regulatory Finance" notes how
7 CAPM seems to be off in its projections of required rates of return. Dr. Morin
8 offers a correction which by pivoting model results, might offer a remedy to
9 investors consistently disappointed by CAPM modeling results. I suggest that
10 this approach is interesting, but has not caught on and merits little weight
11 here.

12 The Company's Scenario 1 uses a 3.9 percent risk free rate when
13 Bloomberg projects a 30-year UST yield closer to 3.0 percent in mid-test year.
14 However, were the Commission to accept results in the 9.5 to 9.6 percent
15 ROE range, ECAPM pushed up results roughly as one pivots or puts their
16 finger on the scale. This continues to make ECAPM results suspect.

17 **LOOKING FORWARD**

18 **Q. You seem to be leveling usual criticisms that certain models have**
19 **high inputs and certain other models merited no weight in Oregon.**

20 A. Yes, some models that generate clearly wrong but high values seem to be
21 slow to die. New approaches might be tracked over time and become
22 integrated into Oregon best practice. Repetition of Commission rejected
23 models that have merited little or no weight in Oregon general rate cases may

1 be delaying the Company's development of new approaches that could better
2 inform the Commission over time.

3 **Q. Is there greater overlap of Staff modeling results to the Company's in**
4 **this rate case?**

5 A. Yes, and that is encouraging. In the above results the high end of the range
6 was best represented by Hamada adjusted results that reflect a 12.5 bps
7 equity flotation costs inclusive of equity forward costs. The highest values
8 were generated by PGE's peer group. As Staff reflects, it finds Staff's peer
9 group and associated results most reflective of PGE's experience.

10 **HAMADA EQUATION**

11 **Q. Your application of the Hamada Equation to un-lever peer utility**
12 **capital structures and to re-lever at PGE's target capital structure**
13 **increases required ROE. Why is this adjustment reasonable?**

14 A. I employ the Hamada Equation as a check on the reasonableness of my
15 modeling results. As earlier discussed, my screening criteria already identify
16 peers that have a very close capital structure to PGE's. Use of the Hamada
17 adjusted results helps ensure that I have captured all material risk in my
18 analysis.

19 **INFORMED STAFF ANALYSIS**

20 **Q. Did you take into account information from other models?**

21 A. Yes. I performed CAPM modeling and reviewed the Company's testimony,
22 which informed my recommendations.

1 **Q. Do you monitor and analyze current and projected market**
2 **conditions?**

3 A. Yes. My analysis includes analysis of the current economic climate and its
4 impact on my estimates of long-term growth. I also rely heavily on feeds from
5 SNL Financial LC (SNL), Bloomberg, Moody's, S&P, WSJ and other sources
6 to make sure that my financial understandings are reflective of investor
7 expectations. Please see a cross section of recent news in Exhibit Staff/510.

8 **Q. Did you develop your recommendations while informed by authorized**
9 **ROEs in other parts of the country?**

10 A. Yes. I examined 2016 authorized ROEs across the nation captured in ROE
11 decisions published by SNL Financial LC, as discussed earlier.

12 **Q. Did you use robust and proven analytical methodologies?**

13 A. Yes. My methods are robust, proven, and parallel Staff's work over the last
14 decade.

15 **Q. Please summarize your analysis.**

16 A. Using the cohort of proxy companies that met my screens, I ran each of its
17 two DCF models three times, each time using a different long-term growth
18 rate.

19 **Q. How did you evaluate the Company's peer cohort and other tests?**

20 A. After performing these initial runs, I performed sensitivity analysis.

1 **Q. Is the upper end of your range of reasonable ROEs driven by results**
2 **from the Company's peer group utilizing the top growth rate?**

3 A. Yes, the upper range of reasonable ROEs is from PGE's peer group utilizing
4 the highest growth rate adjusted for capital structure divergent from PGE's.

5 **Q. What is the highest end of range for all Staff modeling inclusive of all**
6 **modeling and sensitivities Staff looked at?**

7 A. The highest end of range with Company peers in Staff's modeling was
8 9.51 percent ROE.

9 **Q. Informed by that result does Staff still recommend a range of**
10 **reasonable ROEs of 9.0 percent to 9.3 percent with a point ROE of**
11 **9.2 percent?**

12 A. Yes, that is correct.

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ISSUE 3 – COST OF LT DEBT

Q. Have you compiled a summary table illustrating your calculation of PGE’s Cost of LT Debt?

A. Yes, please see Confidential Exhibit Staff/507 supporting my recommendation for a 4.852 percent Cost of LT Debt.

Q. Is this table updated to reflect PGE’s test year planned debt issuance(s) and pro forma replacement of the current portion of LT Debt maturing in the test period?

A. Yes. This table remains confidential until the Company informs the public of issuance detail.

Q. Did you utilize Bloomberg forwards for market yields on UST as of likely issuance dates through the test year? And did you also plot trending spreads over UST for like rated U.S. utilities?

A. Yes. Staff’s methods herein are consistent with its methods in other recent PGE general rate cases.⁴⁵

Q. Did you prepare a debt maturity profile for PGE?

A. Yes, in Exhibit Staff/507 I provide both a current snapshot SNL Financial LC (SNL) debt maturity profile and a separate debt maturity profile for the test period reflecting Staff’s proposed Cost of LT Debt table. These profiles show that Staff’s recommendations avoid maturity concentrations.

⁴⁵ Staff’s approach to Cost of LT Debt is consistent with Staff’s work in recent PGE general rate cases, namely: Docket No. UG 246 (Order No. 14-015), Docket No. UG 284 (Order No. 15-109), and Docket No. UG 288 (Order Nos.16-076 and 16-109).

1 **Q. Did you examine possible cost savings from the issuance of “Green**
2 **Bonds” where tranches of PGE borrowing designated for**
3 **environmentally friendly utility purpose could bear a designation**
4 **informing investors demanding this type of financial investments an**
5 **opportunity to know that certain bond series were so targeted?**

6 A. Yes, PGE addressed this question in its confidential responses to Staff DR
7 Nos. 586 to 593. At this time, conditions have not converged to allow PGE to
8 test public market demand for tranches of bonds supportive of “Green”
9 purposes. PGE continues to monitor markets for conditions in which Green
10 Bonds would provide a net benefit, after accounting for certification and
11 tracking, above the costs and flexibilities of alternative issuance options.

12 **Q. Are there uncertainties regarding amount, time of issuance and**
13 **maturities of bond issuances in 2017 and 2018?**

14 A. Yes, it is possible that PGE’s maturing debt and emerging capital spending
15 needs could result in changes to PGE’s planned issuances as described in
16 PGE’s Exhibit 1001 and in PGE’s presentation to investors in March 2017
17 provided in Exhibit Staff/511.

18 **Q. Has the Commission approved a way that if adopted, would provide**
19 **PGE with greater flexibility regarding the amount, maturity and timing**
20 **of new bond issues?**

21 A. Yes, PGE and parties stipulated in PGE’s last general rate (Docket No. UE
22 294) case to a benchmark LT Debt table derived from Staff’s exhibits.⁴⁶ This

⁴⁶ See Order No. 16-098 (Docket No. UM 1756).

1 allowed for the capture of actual issuance detail through the end of that
2 case's test year, with \$1.58 million annual amount approved for deferral by
3 Commission Order No. 16-098. This difference between actual and projected
4 costs are deferred and retired to ratepayer benefit. The 2016 amount is being
5 amortized during 2017 through Schedule 105. The 2017 deferred amount will
6 be amortized through Schedule 105 in 2018.

7 **Q. Can this work smoothly in this rate case?**

8 A. Yes. In Docket No. UE 294, a planned bond issue changed in terms of
9 amount, maturity and timing. This above approach allows for rates to reflect
10 actual costs for debts thereby providing all parties more assurance that rates
11 are just and reasonable without unduly constraining the Company's ability to
12 best manage needed issuances.

13 **Q. Is this last idea describing any discussions or settlement activity?**

14 A. No. This is merely an approach that has worked in prior circumstances to the
15 satisfaction of all parties.

16 **Q. What is your recommendation absent above the alternative
17 approach?**

18 A. My 4.852 percent Cost of LT Debt is consistent both with the Company's
19 responses to DRs and Company policy, and with Staff best practices in recent
20 rate cases.

ISSUES 4 — POST-RETIREMENT EXPENSES1
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21**Q. Please describe pension expense?**

A. Since 1987, employers are required to use Financial Accounting Standard (FAS) 87 for financial reporting of pension costs.⁴⁷ FAS 87 requires employers to recognize the cost of their pension plans on an accrual rather than a cash basis.⁴⁸ In other words, pension cost is recognized over the period during which benefits are earned, or “accrued” — that is, during the working years of the employees that will receive the pension benefits during retirement.⁴⁹

Because FAS 87 expense is based on an accrual, not cash basis, the amount of pension costs recorded is generally different than the actual amount of annual contributions made.⁵⁰ Over the life of the plan, however, total contributions are expected to equal total FAS 87 expense (as well as FAS 88 expense related to pension plan termination).⁵¹

The FAS 87 expense, which can be positive or negative, is calculated based on four components:

- Service cost - The value of the benefits earned, or accrued during the current year based on the applicable benefit formula for each participant.
- Interest cost - The interest on the pension plan liability (projected benefit obligation) for the year. This amount increases pension cost.

⁴⁷ Order No. 15-226 at 2.

⁴⁸ Id.

⁴⁹ Id.

⁵⁰ Id.

⁵¹ Id.

- 1 • Expected return on assets - The expected return on assets for the
2 year, which if positive will reduce pension cost. The difference between
3 the actual return on assets and the expected return on assets
4 represents an actuarial gain or loss that will be recognized in
5 future pension cost.
- 6 • Amortizations of unrecognized costs - The change in liability due to
7 plan changes, changes in actuarial assumptions used to value plan
8 liabilities, differences between past differences between expected and
9 actual asset returns, and other unrecognized gains and losses.⁵²

10 When the pension fund trust is producing significant investment gains,
11 the FAS 87 expense can be negative, signaling that the trust is in good
12 financial health. When the pension fund investments lose value, the FAS 87
13 turns positive, signaling a need for increased contributions.

14 **Q. Has the Company provided confidential updates in the last 30 days on**
15 **each of the above four components in responses to Staff DR's 178**
16 **through 200?**

17 A. Yes, the Company provided these confidential updates. Staff also went
18 through the Company's SEC Form 10K filings.

19 **Q. What are Staff's conclusions regarding pension expense?**

20 A. The Commission relies on FAS 87 expense as a reasonable representation of
21 cash costs in any given year. The FAS 87 expense amount is calculated and
22 determined by third-party actuaries. Two inputs require a degree of
23 subjective judgment; these are the Expected Return on Assets (EROA) and
24 the expected discount rate. PGE testimony showed that its EROA is 7.0
25 percent, which is reasonable at this time with regard to pensions and post-

⁵² Id.

1 retirement expenses.⁵³ Staff also found the expected discount rate is
2 reasonable as estimated at this time.

3 **Q. Have you an adjustment for Pensions and Post-Retirement Expense?**

4 A. Staff does not have an adjustment now based on the Company's responses
5 to DR Nos. 178 through 200 that have been received by Staff through May
6 15, 2017. Based on Commission Order No. 15-226 in Docket No. 1633, PGE
7 excluded prepaid pension asset and associated deferred tax liability from
8 PGE's rate base. So far this generally describes a continuity approach to
9 Pensions on the part of PGE.

10 **Q. Does Staff propose any adjustment at this time based on discount**
11 **rates for pensions and post retirement expenses?**

12 A. No. Staff notes that discount rate assumptions are still subject to update by
13 the Company's actuaries and cannot be seen as finalized yet. Updates and
14 changes as late as September could occur. However, Staff will not have
15 adequate opportunity for discovery or to present testimony on any update. To
16 the extent updated information is provided by PGE's actuaries after Staff's
17 opportunity to investigate has passed, the information should not be given
18 much weight.

⁵³ See PGE/400, Mersereau-Jaramillo/31.

1 **Q. Does Staff recommend an adjustment based on the Company's**
2 **updated CONFIDENTIAL ATTACHMENTS to Staff DR Nos. 178 and 194**
3 **showing pension and post retirement expense trends?**

4 A. No. However, Staff would like to amplify an issue PGE has raised regarding
5 accounting practices that could potential increase costs, absent any
6 Commission action in the first quarter of 2018.

7 **Q. Will FASB accounting standards for pensions change for calendar**
8 **year public companies on January 1, 2018?**

9 A. Changes are being discussed under an Accounting Standard Update (ASU).
10 The ASU has potentially two effects. The first is to create a single
11 designation of Accounting Standards Codification (ASC) 715 which would
12 now address pension expenses formerly found under FAS 87 as well as
13 certain other post retirement expenses such as post-retirement medical
14 expenses formerly found under FAS 86). This action might be seen as similar
15 to putting several files in the same filing cabinet without changing the content
16 of the files.⁵⁴

17 The other series of changes is more complex and current drafts could
18 vary from final language. The accounting firms describe the current guidance
19 as still very fluid. The recommended accounting practice for 2018 could ask
20 that net periodic pension costs be disaggregated into its component costs.
21 Amounts eligible for capitalization could be limited to service cost

⁵⁴ Financial Accounting Standards Board (FASB), Accounting Standards Codification (ASC), Topic 715 collapses down in everyday reference to ASC 715. This is the topic under which FAS 87 and FAS 106 now jointly reside

1 components. PGE Exhibits 400 and 900 in conjunction with ongoing
2 response to Staff DRs 178 to 200 address this topic.

3 **Q. Do all jurisdictional energy utilities see the same common logical**
4 **path forward with certain actions needed by times certain?**

5 A. No. Perhaps because FERC appears willing to consider divergent well
6 developed approaches, no federal agency such as the ICC or SEC requires
7 any particular compliance action at this time, and actual guidance could
8 change near or in 2018 Q1, opinions vary as to best approaches.

9 **Q. Are there any certainties that jurisdictional utilities can count on**
10 **now?**

11 A. Not yet. It looks like utilities, despite seeing greater effects under proposed
12 language than other types of companies, will not be exempt. Conversely, it
13 looks like any accounting order from the Commission would override
14 guidance regarding best accounting practices and be acceptable to FERC as
15 a common framework for how Commission jurisdictional energy utilities
16 should best be informed by the pensions ASU within the context of doing no
17 harm to ratepayers.

18 **Q. What is the purpose of the guidance in this ASU?**

19 A. The goal is to provide investors with greater transparency than was provided
20 to date by aggregated line items in financial statements and reporting.

1 **Q. A basic rule of corporate finance is to take no real action causing**
2 **financial harm to one's firm based on general accounting guidance.**
3 **Essentially this translates to, "Avoid losing real money because of**
4 **how the Company chooses to record and account for operations." How**
5 **would that managerial rule apply in this case?**

6 A. That concept still applies here. A company finance team in meeting its
7 fiduciary responsibility to the firm generally does not accept real losses to
8 accommodate general accounting guidance.

9 **Q. Could a Commission order be helpful prior to when utilities account**
10 **for the first quarter of 2018 and prepare quarterly filings for the SEC**
11 **in 2018 Q2?**

12 A. Yes. However utilities may still follow Commission Order No. 15-226
13 regarding pension cost recovery now, and can presume cost and cash flow
14 treatments as usual now for rate case purposes.

15 **Q. How does Staff recommend the Commission frame this issue should**
16 **it choose to review PGE's draft accounting treatment language**
17 **provided in PGE/400 Mersereau – Jaramillo/30 at lines 12 to 26?**

18 A. Staff recommends that the Commission start with a target end result of: 1) no
19 harm to ratepayers through accepting this accounting guidance; 2) no real
20 costs to jurisdictional utilities through accepting this accounting guidance;
21 3) no increased unnecessary complexities; 4) common treatment to the extent
22 possible across jurisdictional energy utilities for both pension and other post-
23 retirement expenses; and 5) retention of Commission guidance in

1 Commission Order No. 15-226 to the extent possible, which fosters a long-
2 term view toward pension management in lieu of single year conclusions
3 about the health of supporting investments.

4 **Q. Does Staff's testimony or lack of adjustment commit the Commission**
5 **to issuing an accounting order by any date certain?**

6 A. No. Should the Commission decide to look at this issue in another forum or
7 to take longer than the rate case timeframe to consider how best to craft an
8 accounting order, that delay would create no real harm to PGE or its
9 ratepayers. The primary value of PGE's testimony on this subject is bringing
10 Commission awareness to this upcoming but not yet imminent set of changes
11 to accounting guidance.

12 **Q. You say you are still working on this issue. What are you looking at?**

13 A. Staff continues to evaluate updated information as it is available and to work
14 with its attorneys to understand from a variety of perspectives what is
15 required to continue the overall guidance of Order No. 15-226, minimizing
16 negative ASU impacts to ratepayers and Company.

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ISSUES 5 — AFUDC

Q. In your examination of the Allowance for Funds Used During Construction (AFUDC) did Staff’s investigation and analysis result in an adjustment?

A. Not at this time. I appreciate the Company’s cooperation in responding to numerous multi-part DRs, which I continue to review in conjunction with Staff’s last audit review of AFUDC.

Q. Are there next steps in this or adjacent areas in this rate case?

A. Yes. My three primary focus areas are:

1. Adherence to process including FERC exceptions;
2. Changes in cost per unit of capital spending over time for PGE; and
3. Cost per unit of capital spending across jurisdictional energy utilities, addressing funding securities mix and maturities.

Q. Are you working on this topic in support of any other Staff testimony?

A. Yes, I am working in support of Lance Kaufman, who is looking at Carty costs and appropriate rate treatment and calculation of AFUDC.

CONCLUSION

Cost of Capital

Q. What is Staff’s recommendation regarding Capital Structure?

A. I recommend a 49.5 percent Common Equity and 50.5 percent LT Debt Capital Structure, reflecting best available information at this time.

1 **Q. What is Staff's recommendation regarding ROE?**

2 A. I recommend that the Commission consider a range of reasonable ROEs
3 from 9.0 percent to 9.3 percent, and a point ROE of 9.2 percent — the
4 midpoint in my range of most reasonable ROEs.

5 I note that PGE has presented more comprehensive and better
6 structured CoC testimony than recently seen by the Commission in prior rate
7 cases. For example, the Company's multi-stage DCF peer screening is
8 logically consistent and not incompatible with Commission preferred
9 methodologies. As I performed additional sensitivity analysis, higher
10 modeling results were obtained when using the Company's peer utilities run
11 through the Commission's preferred modeling as described in the body of this
12 testimony.

13 Other sensitivity analysis addressed PGE's capitalization size concern
14 precluding a need for adjustments beyond Staff's routine Hamada treatment
15 and recognition of equity flotation costs.

16 **Q. What is Staff's recommendation regarding LT Debt?**

17 A. I recommend a Cost of LT Debt of 4.852 percent which reflects the
18 replacement of higher cost maturing bonds with lower cost issues. My mix of
19 maturities is consistent with Company policy and historical practice.

1 **Q. Do you have a recommendation to increase Company flexibility while**
2 **capturing possible savings in Cost of LT Debt for ratepayers?**

3 A. Yes, an alternative to reliance on my projections is to capture actual detail of
4 LT Debt issuances through the test year; to defer the difference between
5 actual and projected costs; and to retire any savings to ratepayer benefit.

6 **Q. What ROR is generated by the above recommendations?**

7 A. Staff's recommendations generate a 7.004 percent ROR.

8 **Pension/Post-Retirement Expense**

9 **Q. Does Staff have an adjustment to Pensions and Post-Retirement**
10 **expense at this time?**

11 A. No. Staff continues to monitor changes and updated information, and makes
12 a recommendation to the Commission.

13 **Q. What position does Staff recommend the Commission take on**
14 **Retirement Expense?**

15 A. I recommend that the Commission take a cautious business-as-usual
16 approach to accounting changes regarding pensions.⁵⁵ The Commission has
17 provided valuable guidance to date on appropriate pensions and post
18 retirement expense methods. As the Commission looks at this subject
19 further, an accounting order clarifying the Commission's preferred accounting
20 can offer guidance to jurisdictional utilities and provide a regulatory umbrella
21 over processes that prevent real losses for both ratepayers and utilities.

⁵⁵ Order No. 16-076, p. 6 at part F.

1 **AFUDC**

2 **Q. Does Staff have an adjustment to AFDUC at this time?**

3 A. No. However, Staff continues to examine this issue.

4 **Q. Does that conclude your testimony?**

5 A. Yes.

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 501

Witness Qualification Statement

June 16, 2017

WITNESS QUALIFICATION STATEMENT

NAME: Matthew (Matt) J. Muldoon

EMPLOYER: PUBLIC UTILITY COMMISSION OF OREGON

TITLE: Senior Economist
Energy – Rates Finance and Audit Division

ADDRESS: 201 High Street SE, Suite 100
Salem, OR 97301

EDUCATION: In 1981, I received a Bachelor of Arts Degree in Political Science from the University of Chicago. In 2007, I received a Masters of Business Administration from Portland State University with a certificate in Finance.

EXPERIENCE: From April of 2008 to the present, I have been employed by the OPUC. My current responsibilities include financial and rate analysis with an emphasis on Cost of Capital. I have worked on Cost of Capital in the following general rate case dockets: AVA UG 186; UG 201, UG 246, UG 284, UG 288, and UG 325 current; NWN UG 221; PAC UE 246, and UE 263; PGE UE 262, UE 283, and UE 294; and CNG UG 287 and UG 305.

From 2002 to 2008 I was Executive Director of the Acceleration Transportation Rate Bureau, Inc. where I developed new rate structures for surface transportation and created metrics to insure program success within regulated processes.

I was the Vice President of Operations for Willamette Traffic Bureau, Inc. from 1993 to 2002. There I managed tariff rate compilation and analysis. I also developed new information systems and did sensitivity analysis for rate modeling.

OTHER: I have prepared, and defended formal testimony in contested hearings before the OPUC, ICC, STB, WUTC and ODOT. I have also prepared OPUC Staff testimony in BPA rate cases.

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 502

Staff Peer Screening

**Exhibits in Support
of Opening Testimony**

June 16, 2017

Acronyms and Abbreviations Used

- CIK** SEC Central Index Key
- EDGAR** SEC Electronic Data Gathering, Analysis and Retrieval System
- EI** Edison Electric Institute
- EIN** IRS Employer Identification Number
- IRS** U.S. Internal Revenue Service
- SEC** U.S. Securities and Exchange Commission
- SIC** Standard Industrial Code
- SNL** SNL Financial, LC – A financial Information gathering firm
- U.S.** United States of America
- VL** Value Line Investment Survey, The

Moody's		S&P		Fitch		DBRS		
Long-term	Short-term	Long-term	Short-term	Long-term	Short-term	Long-term	Short-term	
Aaa	P-1	AAA	A-1+	AAA	F1+	AAA	R-1H	High Grade
Aa1		AA+		AA-		AA(high)	R-1M	High grade
Aa2		AA		AA		AA		
Aa3		AA-	A-1	AA-	A(high)	R-1L	Upper medium grade	
A1		A+		A	A			
A2	P-2	A	A-2	A	F2	A	R-2H	Lower medium grade
A3		A-		A-		A(low)		
Baa1		P-3	BBB+	A-3	BBB-	F3	BBB(high)	
Baa2	BBB		BBB		BBB		R-2L, R-3	
Baa3	Not prime	BBB-	B	BBB-	B	BBB(low)		R-4
Ba1		BB+		BB-		BB(high)		
Ba2		BB		BB		BB		
Ba3		BB-		BB-		BB(low)		
B1		B+		B-		B(high)		
B2		B		B		B		
B3		B-		B-		B(low)		
Caa1	Not prime	CCC+	C	CCC	C	CCC(high)	R-5	Substantial risks
Caa2		CCC				CCC		
Caa3		CCC-				CCC(low)		
		CC				CC		

Source: http://en.wikipedia.org/wiki/Credit_rating

1	2	3	4	5	6	25	26
	Small Cap	Under 2 Billion				No M&A Detected Activity in Last 5 Years	
	Mid Cap	2 Billion to 10 Billion					News and Presentations
	Large Cap	Over 10 Billion					
VL #	Abbreviated Utility	UE 319 PGE	UE 294 PGE	UE 319 Staff	UE 294 Staff		#
1	AEP	Yes	Yes	No	Yes	Nov 1999 Merged w CSR, May 2011 Float, but 5 years have passed.	1
2	Allele	Yes	Yes	No	No	Feb, 2015 1st Water Purchase \$168M = U.S. Water Services Inc Δstrategy	2
3	Alliant	Yes	Yes	No	No	Selling MN Electric & N Gas Dist to Coop Group Announced Apr. 17, 2014 SNL	3
4	Ameren	Yes	Yes	Yes	No	Mar 2013, \$900M Sale of Merch. Gen. (5 Power Plants) to Dynegy / SNL	4
5	Avista	No	No	No	No	M&A - Purchase of AERC Completed 2014 after Sale of Ecova Completed	5
6	Black Hills	No	No	No	No	Black Hills to buy MGTC transmission & distribution utility assets / SNL 2014	6
7	CenterPoint	Yes	Yes	No	No	CenterPoint Unlikely to Acquire Cleco / SNL 2014	7
8	Cleco	No	No	No	No	Macquarie (MIRA) and bcIMC led Investor Group bought CNL \$4.7B, 4/13/2016	8
9	CMS	Yes	Yes	No	No	No M&A	9
10	Consol Ed	Yes	Yes	No	No	No M&A	10
11	Dominion	Yes	Yes	No	No	Questar Acquisition	Purchased Questar 2016 \$4.4B (Salt Lake City, Natural Gas Utility)
12	DTE	Yes	Yes	No	Yes	Mar 2001 Merged w MCN	Purchased M3/Vega Midstream Gas Assets for \$1.3B in 2016
13	Duke	No	No	No	No	Jan 2011 Bought Progress Energy	Purchased Piedmont (Large Gas Utility) in 2016
14	Edison Int'l	Yes	Yes	Yes	Yes	Aug 2000 Bought Citizens Power	As the holding company for Southern CA Edison (SCE) – San Onofre nuclear station (SONGS)
15	El Paso	Yes	Yes	Yes	No	No M&A	No Dividend prior to 2011, however now has a 5 year history of growing dividends.
16	Empire	No	No	No	No	Acquisition by Algonquin in 2017 per VL for C\$3.4B	Reduced Dividend by Half in 2011, but now has 5 years Div Growth.
17	Entergy	Yes	Yes	No	No	Mar 2013 Merger w FPL Group, Dec 2011 Sold Trans. to ITC	ITC Proposed Acquisition Entergy Transmission Assets Rejected by MI PSC. Entergy to buy Union gas plant \$948M SNL Mar 2015
18	Eversource	No	No	No	No	Oct 2010 Merged w NSTAR	Name Change, Formerly Northeast Utilities — Eversource seeks to merge select component utilities to capture A&G synergies.
19	Exelon	No	No	No	No	Exelon Purchase of Pepco completed Mar 25 2016, SNL	Reduced Dividend by 41% in 2013. Exelon completed \$6.8B purchase of Pepco in 2016/VL.
20	First Energy	No	No	No	No	No M&A	Reduced Dividend by 35% in 2014
21	Great Plains	No	Yes	No	Yes	Great Plains to purchase Westar for \$8.6B in 2017 / SNL	Reduced Dividend by Half in 2009
22	Hawaiian	No	No	No	No	Proposed Sale of HECO to Next Era for \$4.3B / SNL Feb. 2, 2015	
23	IDACORP	Yes	Yes	Yes	Yes	No M&A	
24	Integrus	No	No	No	No	Wisconsin Energy to Buy Integrus Energy Group - Req. 2 Reg. Approvals	Purchase by Wisconsin Energy Approved by Integrus Shareholders / VL — See WEC
25	ITC	No	No	No	No	ITC Bought by Fortis Inc. and GIC Private Limited on Oct. 14, 2016	Change of BOD after Purchase by Fortis
26	MGE	Yes	Yes	No	No	No M&A	
27	NextEra	No	No	No	No	Proposed Sale of HECO to Next Era for \$4.3B / SNL Feb. 2, 2015 Failed	Next Era Proposes to Buy Oncor for \$17B in 2017, TX PUC not seeing benefit to customers / MegaWatts Daily as of Mar 31 2017
28	NorthWestern	No	No	No	No	2014 Acquisition \$900M to buy 633 MW Hydro Capacity in MT	
29	OGE	Yes	Yes	No	No	No M&A	
30	Otter Tail	Yes	Yes	No	Yes	No M&A	
31	Pepco	No	No	No	No	Exelon Purchase of Pepco. Announced May 7, 2014 \$6.83 Billion SNL	Moody's Upgrades Pepco, Affirms Exelon on Merger Completion Mar 25, 2016 SNL
32	PG&E	Yes	Yes	Yes	Yes	July 1997 Purchased Valero Energy	
33	PGE	Yes	Yes	No	No	No M&A	
34	Pinnacle	Yes	Yes	No	No	Pinnacle W's AZ Pub Service (APS) Buying \$182 M 4-Corners Coal Gen	Pinnacle payed 1 of 4 2013 dividends early in 2012 – Dividend trend is still increasing and passes screen
35	PNM	No	No	Yes	Yes	PNM 2001 Merger w Western Resources — No current M&A	Dividend fell in 2007 and fell again in 2008 - But now over 5 years of Dividend Growth.
36	PPL	Yes	No	No	No	Acquisition of Kentucky Utilities and Louisville Gas & Electric Nov 2010, over 5 yrs ago.	
37	Public Serv.	Yes	Yes	No	No	No M&A	
38	SCANA	Yes	Yes	No	No	SCANA Feb 2015 closed the \$150 million sale of SCANA Communications to Spirit	Mar 2017 Westinghouse (Div of Toshiba) US Bankruptcy leaves Scana responsible for massive cost on 2 unfinished Nuc plants.
39	Sempra	Yes	Yes	No	No	No M&A	
40	Southern	No	Yes	No	No	Purchased AGL (Large Gas Utility) in 2016, renamed to Southern Gas	Mar 2017 Westinghouse (Div of Toshiba) US Bankruptcy leaves Southern responsible for massive cost on 2 unfinished Nuc plants.
41	TECO	No	No	No	No	TECO gets NM Gas for \$950M 2014. Emera Sells Algonquin to buy TECO 2016.	July 6, 2016 Moody's downgrades TECO and Tampa Electric Co. Ratings upon Emera Acquisition Close
42	UIL	No	No	No	No	UIL Called Off Deal to Acquire Philadelphia Gas Works for \$1.86B	Iberdrola to buy UIL for \$3B after Reg. Approval, Reuters Dec. 9, 2015
43	UNS	No	No	No	No	Fortis to Acquire UNS for \$4.3B in Q1 2015	Canadian-based Fortis, Inc. expects to complete acquisition of UNS before end of Jan. 2015.
44	Vectren	Yes	Yes	No	No	No M&A	
45	WEC	No	No	No	No	Name Change, Formerly: Wisconsin Energy Group	Acquisition of Integrus \$4.6B in Common & \$1.5B Cash w Name Change to WEC in Jun 2015 / VL
46	Westar	No	Yes	No	Yes	Great Plains to purchase Westar for \$8.6B in 2017 / SNL	
47	Xcel	Yes	Yes	No	No	No M&A	
No. of Peers:		25	27	6	9		
				3	3		

id some hitting obstacles creating uncertainty.)

**Hamada Adjustment
(Drawing on Value Line and Yahoo Finance Data)**

Pink Highlight Indicates 2019-2021 VL Data

	1	2	3	4	5	6			9	10	11	12	13	14	15	16	17	18										
						Yahoo Finance													3-Day	Div Yield	VL	VL	VL			VL		
						\$ Stock Closing Price 1st Trading Day of Month																	Avg \$ Stock Price	at Recent Price	2017 Return on Common Equity	2020-22 Return on Common Equity	Cap Structure Percentages	
Screen #	Abbreviated Utility	UE 319 PGE	UE 319 Staff	Ticker	Jan 1/1/2017	Feb 2/1/2017	Mar 3/1/2017	2017 % LT Debt	2017 Common Equity	2017 Preferred Stock	2020-22 % LT Debt	2020-22 Common Equity	2020-22 Preferred Stock															
1	1	AEP	Yes	No	AEP	64.06	66.97	67.39	66.14	3.6%	10.0%	11.0%	52.0	48.0	0.0	52.5	47.5	0.0										
2	2	Allete	Yes	No	ALE	65.35	67.21	67.75	66.77	3.2%	8.5%	9.0%	41.5	58.5	0.0	40.0	60.0	0.0										
3	3	Alliant	Yes	No	LNT	37.65	39.48	39.98	39.04	3.2%	11.0%	13.0%	50.0	48.0	2.0	50.0	48.0	2.0										
4	4	Ameren	Yes	Yes	AEE	52.65	54.69	55.13	54.16	3.3%	9.5%	10.0%	47.8	51.5	0.7	48.5	50.5	1.0										
5	7	CenterPoint	Yes	No	CNP	26.21	27.32	27.85	27.13	3.9%	15.5%	17.0%	67.5	32.5	0.0	65.5	34.5	0.0										
6	9	CMS	Yes	No	CMS	42.60	44.52	44.82	43.98	3.0%	13.5%	13.5%	66.5	33.5	0.0	64.5	35.5	0.0										
7	10	Consol Ed	Yes	No	ED	74.35	77.04	78.18	76.52	3.6%	8.5%	8.5%	46.5	53.5	0.0	45.5	54.5	0.0										
8	11	Dominion	Yes	No	D	76.28	77.64	77.67	77.20	3.9%	13.5%	19.0%	67.0	33.0	0.0	61.5	38.5	0.0										
9	12	DTE	Yes	No	DTE	98.64	101.38	101.78	100.60	3.3%	10.0%	10.5%	56.0	44.0	0.0	56.5	43.5	0.0										
10	14	Edison Int'l	Yes	Yes	EIX	72.88	79.74	79.82	77.48	2.9%	11.0%	11.5%	45.0	46.5	8.5	45.0	48.0	7.0										
11	15	El Paso	Yes	Yes	EE	45.90	48.85	49.60	48.12	2.7%	9.0%	9.5%	53.5	46.5	0.0	56.5	43.5	0.0										
12	17	Entergy	Yes	No	ETR	71.64	76.66	76.19	74.83	4.7%	10.5%	10.0%	62.5	36.5	1.0	62.5	37.0	0.5										
13	23	IDACORP	Yes	Yes	IDA	80.02	82.93	83.26	82.07	2.7%	9.0%	9.0%	46.5	53.5	0.0	47.0	53.0	0.0										
14	26	MGE	Yes	No	MGEE	63.65	63.95	65.65	64.42	1.9%	11.0%	12.5%	36.0	64.0	0.0	36.0	64.0	0.0										
15	29	OGE	Yes	No	OGE	33.54	36.83	35.40	35.26	3.6%	11.5%	12.0%	43.0	57.0	0.0	51.0	49.0	0.0										
16	30	Otter Tail	Yes	No	OTTR	37.85	37.60	38.10	37.85	3.4%	9.0%	9.5%	42.0	58.0	0.0	40.0	60.0	0.0										
17	32	PG&E	Yes	Yes	PCG	61.89	66.75	66.63	65.09	3.2%	10.0%	10.0%	49.0	50.5	0.5	48.0	51.5	0.5										
18	33	PGE	Yes	No	POR	43.61	45.33	44.69	44.54	3.0%	8.5%	8.5%	50.5	49.5	0.0	50.5	49.5	0.0										
19	34	Pinnacle	Yes	No	PNW	77.63	82.19	83.52	81.11	3.3%	10.0%	10.0%	46.5	53.5	0.0	45.0	55.0	0.0										
20	35	PNM	No	Yes	PNM	34.40	36.30	37.15	35.95	2.7%	8.0%	9.5%	53.5	45.5	1.0	52.5	46.5	1.0										
21	36	PPL	Yes	No	PPL	34.84	36.88	37.44	36.39	4.3%	14.0%	14.0%	63.5	36.5	0.0	58.0	42.0	0.0										
22	37	Public Serv.	Yes	No	PEG	44.25	45.98	44.15	44.79	3.8%	11.0%	11.5%	43.5	56.5	0.0	47.0	53.0	0.0										
23	38	SCANA	Yes	No	SCG	68.70	69.35	65.66	67.90	3.6%	10.0%	10.0%	53.5	46.5	0.0	53.5	45.5	1.0										
24	39	Sempra	Yes	No	SRE	102.39	110.29	111.28	107.99	3.0%	10.0%	13.5%	53.0	47.0	0.0	57.5	42.5	0.0										
25	44	Vectren	Yes	No	VVC	54.89	56.35	58.17	56.47	3.0%	12.0%	12.5%	48.0	52.0	0.0	48.0	52.0	0.0										
26	47	Xcel	Yes	No	XEL	41.32	43.71	44.47	43.17	3.3%	10.0%	10.5%	57.0	43.0	0.0	52.5	47.5	0.0										
TOTALS			25	6																								

3

Unlevered Beta = Levered Beta / (1 + ((1 - Tax Rate) x (Debt/Equity)))

Levered Beta = Unlevered Beta x (1 + ((1 - Tax Rate) x (Debt/Equity)))

Apply Greater (Most Beneficial to PGE) of 2017 vs. 2020-2022 Adjustments vs. No Hamada Adjustment

1 Continuity Screen
2 Sensitivity Mid Cap
3 PGE Peer Group (UE 319/PGE/1100 Villadsen/29)

Hamada Adjustment
(Drawing on Value Line and Yahoo Finance Data)

$$B_U = \frac{B_L}{[1 + (1 - T_c) \times (D/E)]}$$

1	2	3	4	5	19	20	21	22	23	24	25	26	27	28			
Screen #	Abbreviated Utility	UE 319 PGE	UE 319 Staff	Ticker	VL Beta	VL 2017 Tax Rate	VL 2020-22 Tax Rate	2017 Unlevered Beta	2020-22 Unlevered Beta	2017 Relevered Beta Equity at 49.5%	2020-22 Relevered Beta Equity at 49.5%	Equity Risk Premium	Hamada 2017 Adjustment Equity at 49.5%	Hamada 2020-22 Adjustment Equity at 49.5%	Screen #	Screen #	
1	1	AEP	Yes	No	AEP	0.65	36.0%	36.0%	0.38	0.38	0.62	0.62	4.50%	-0.11%	-0.14%	1	1
2	2	Allete	Yes	No	ALE	0.80	20.0%	20.0%	0.51	0.52	0.91	0.93	4.50%	0.50%	0.59%	2	2
3	3	Alliant	Yes	No	LNT	0.70	15.0%	15.0%	0.36	0.36	0.67	0.67	4.50%	-0.14%	-0.14%	3	3
4	4	Ameren	Yes	Yes	AEE	0.70	38.0%	38.0%	0.44	0.44	0.71	0.70	4.50%	0.05%	0.00%	4	4
5	7	CenterPoint	Yes	No	CNP	0.85	36.0%	36.0%	0.36	0.38	0.59	0.62	4.50%	-1.15%	-1.01%	7	5
6	9	CMS	Yes	No	CMS	0.65	34.0%	34.0%	0.28	0.30	0.46	0.49	4.50%	-0.84%	-0.73%	9	6
7	10	Consol Ed	Yes	No	ED	0.55	34.0%	34.0%	0.35	0.35	0.58	0.58	4.50%	0.12%	0.15%	10	7
8	11	Dominion	Yes	No	D	0.70	30.0%	25.0%	0.29	0.32	0.49	0.55	4.50%	-0.96%	-0.66%	11	8
9	12	DTE	Yes	No	DTE	0.65	26.0%	26.0%	0.33	0.33	0.58	0.57	4.50%	-0.33%	-0.35%	12	9
10	14	Edison Int'l	Yes	Yes	EIX	0.65	25.0%	25.0%	0.35	0.36	0.61	0.62	4.50%	-0.20%	-0.12%	14	10
11	15	El Paso	Yes	Yes	EE	0.70	36.0%	36.0%	0.40	0.38	0.66	0.62	4.50%	-0.20%	-0.35%	15	11
12	17	Entergy	Yes	No	ETR	0.65	35.0%	35.0%	0.31	0.31	0.50	0.51	4.50%	-0.68%	-0.65%	17	12
13	23	IDACORP	Yes	Yes	IDA	0.75	25.0%	25.0%	0.45	0.45	0.79	0.78	4.50%	0.17%	0.14%	23	13
14	26	MGE	Yes	No	MGEE	0.70	35.0%	35.0%	0.51	0.51	0.84	0.84	4.50%	0.63%	0.63%	26	14
15	29	OGE	Yes	No	OGE	0.95	32.0%	32.0%	0.63	0.56	1.05	0.93	4.50%	0.43%	-0.10%	29	15
16	30	Otter Tail	Yes	No	OTTR	0.85	25.0%	30.0%	0.55	0.58	0.96	0.98	4.50%	0.48%	0.57%	30	16
17	32	PG&E	Yes	Yes	PCG	0.65	25.5%	27.0%	0.38	0.39	0.65	0.66	4.50%	0.00%	0.05%	32	17
18	33	PGE	Yes	No	POR	0.70	21.5%	21.5%	0.39	0.39	0.69	0.69	4.50%	-0.05%	-0.05%	33	18
19	34	Pinnacle	Yes	No	PNW	0.70	34.5%	34.5%	0.45	0.46	0.73	0.75	4.50%	0.15%	0.22%	34	19
20	35	PNM	No	Yes	PNM	0.75	35.0%	35.0%	0.42	0.43	0.69	0.70	4.50%	-0.27%	-0.21%	35	20
21	36	PPL	Yes	No	PPL	0.70	27.0%	30.0%	0.31	0.36	0.53	0.60	4.50%	-0.77%	-0.45%	36	21
22	37	Public Serv.	Yes	No	PEG	0.70	37.0%	37.0%	0.47	0.45	0.76	0.73	4.50%	0.28%	0.12%	37	22
23	38	SCANA	Yes	No	SCG	0.65	32.0%	33.0%	0.36	0.36	0.61	0.60	4.50%	-0.19%	-0.24%	38	23
24	39	Sempra	Yes	No	SRE	0.80	29.0%	28.0%	0.44	0.41	0.75	0.69	4.50%	-0.21%	-0.49%	39	24
25	44	Vectren	Yes	No	VVC	0.75	35.0%	35.0%	0.47	0.47	0.77	0.77	4.50%	0.08%	0.08%	44	25
26	47	Xcel	Yes	No	XEL	0.60	33.0%	33.0%	0.32	0.34	0.53	0.57	4.50%	-0.33%	-0.13%	47	26

TOTALS 25 6 3

- 1 Continuity Screen
- 2 Sensitivity Mid Cap
- 3 PGE Peer Group (UE 319/PGE/1100 Villadsen/29)

	Mean	2017	2020-22
Staff Peer Screen		0.07%	0.08%
Staff Mid Cap Sensitivity		0.10%	0.14%
Company Screen		0.13%	0.12%
Maximum Impact			0.14%

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 503

Staff Three Stage DCF Modeling

**Exhibits in Support
of Opening Testimony**

June 16, 2017

UE 319 Staff ROE Summary

Notes: OMB White House Nominal GDP Growth Yr/Yr 4.3% set in Prior Administration
 CBO: Mar 2017 4.0% Nominal LT GDP Down from 4.55% BEA Nominal Hist. Avg 5.46% Up from 5.34%
 Historical Real GDP 2.80% Down from 2.81% EIA 2.2% Down from 2.4% Real GDP

Stage 3 – Long-Term Annual Dividend and EPS Growth Rates					
Component	Real Rate	TIPS Inflation Forecast	Nominal Rate	Weight	Weighted Rate
EIA	2.20%	2.04%	4.28%	12.50%	0.54%
OMB - 10 Year GDP Projection			4.10%	12.50%	0.51%
White House Obama 2017 Budget			4.30%	12.50%	0.54%
CBO Projections			4.00%	12.50%	0.50%
Historical 1980 Q1 – 2016 Q3	2.80%	2.04%	4.90%	50.0%	2.45%
Composite				100%	4.53%
BEA Average Nominal Historical 1980-2016			5.46%	100.00%	5.46%
Indiana U – Kelley 2018-35 Ctr Econometric Research	2.90%	2.04%	5.00%	100.0%	5.00%
Blue Chip* – Top 10% 2019 Values	2.90%	2.04%	5.00%	100.0%	Same

Change Drivers

- A. Historical GDP rose 6 bps after inclusion of creative works, etc. back to 1929.
- B. Global expectation of inflation dropped, except in certain emerging market nations.
- C. No delayed productivity surge followed the 2008 downturn.
- D. US birth rates declined sharply from pre-2008, while immigration reform remains controversial.
- E. Global stresses and low inflation delay Fed raising of interest rates.
- F. Global investor flight to safety/quality continues.
- G. Change in American Presidency
- H. Investors have bid up the share price of US IOUs amid recurring global uncertainties.

Effect: Narrowing expectations and lower highest expected GDP growth

Possible increases in growth are as yet unsupported — See WSJ article, "Different President, Same Economy"

Model X: 3 Stage DCF - Dividend Growth with Terminal Value as Perpetuity						
	Composite Growth	4.53%	Top-10 LT Blue Chip Growth	5.00%	Nominal Historical Growth	5.46%
1 Staff Peer Screen	8.25%		8.65%		9.05%	
2 Staff Mid Cap Sensitivity	8.11%		8.52%		8.92%	
3 Company Screen	8.28%		8.68%		9.09%	

Hamada Adjustments →

Model X: 3 Stage DCF - Dividend Growth with Terminal Value as Perpetuity (Hamada Adjusted)						
	Composite Growth	4.53%	Top-10 LT Blue Chip Growth	5.00%	Nominal Historical Growth	5.46%
Staff Peer Screen	8.33%		8.73%		9.13%	1
Staff Mid Cap Sensitivity	8.25%		8.66%		9.06%	2
Company Screen	8.41%		8.81%		9.22%	3

Model Y: 3 Stage DCF - Dividend Growth with Terminal Value as Sales based upon EPS Growth and Terminal Stock Sale						
	Composite Growth	4.53%	Top-10 LT Blue Chip Growth	5.00%	Nominal Historical Growth	5.46%
1 Staff Peer Screen	8.39%		8.75%		9.11%	
2 Staff Mid Cap Sensitivity	8.20%		8.56%		8.92%	
3 Company Screen	8.53%		8.90%		9.25%	

Hamada Adjustments →

Model Y: 3 Stage DCF - Dividend & EPS Growth with Terminal Value as Stock Sale (Hamada Adjusted)						
	Composite Growth	4.53%	Top-10 LT Blue Chip Growth	5.00%	Nominal Historical Growth	5.46%
Staff Peer Screen	8.47%		8.83%		9.19%	1
Staff Mid Cap Sensitivity	8.34%		8.70%		9.06%	2
Company Screen	8.66%		9.03%		9.38%	3

Staff does NOT use current Presidential "Blueprint" of 4.0 percent LT Real GDP growth.

Common Stock Flotation Costs Adjustment Shifts Range of Reasonable ROE's Upward by: 12.5 bps
 Hamada Adjusted 3-Stage-DCF Model Results 8.38% to 9.51% ROE
 Staff Range of Reasonable ROEs 9.0% to 9.3% ROE

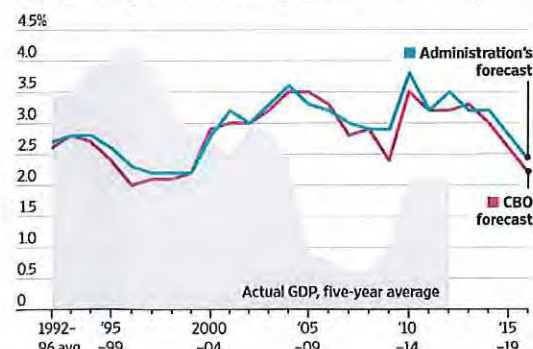
Midpoint of Best Fit Modeling Results 9.2% ROE
 (Staff's informed judgment excludes some of the lower range of modeling results depicted above)

Staff Opening Testimony Point ROE Recommendation: 9.2% ROE

Usual Historical Gap White House vs CBO Bullish Pulpit

The White House typically has slightly more optimistic growth forecasts than those from the nonpartisan Congressional Budget Office because the administration assumes its preferred policies become law.

Projected GDP growth in the coming five years, annual averages



Note: All figures adjusted for inflation; forecasts are based on either the first projections in the first half of the year, or in December of the previous year.
 Sources: Congressional Budget Office (CBO), Office of Management and Budget (administration); Commerce Department (actual) THE WALL STREET JOURNAL.

While CBO is lowering — not raising LT GDP Growth
 See:

"Trump Team's Growth Forecasts Far Rosier than Those of CBO, Private Economists" by Nick Timiraos WSJ February 17, 2017

This value is provided by the White House without support at this time. No current economic indicators reflect higher than long run historical GDP growth.

The 2018 White House Budget released this May does not provide traditional without reservations. At this time, Staff recommends the Commission see the President's budget as aspirational, rather than data driven.

Please see Staff/210 Muldoon/109 for more detailed news on the gap between CBO and White House projections.

4.53% Annual Growth Rate - Stage 3 Dividend Growth with Terminal Value as Perpetuity

E.O.Y. Cash Flows Staff Model X

Table with 40 columns (years 1-40) and 26 rows (companies 1-26). Columns include 'Screen #', 'Abbreviated Utility', 'UE 319 PGE', 'UE 319 Staff', 'IRR', '% of NPV_DIV', 'NPV @ IRR', 'Recent Price', and cash flow values for 'Initial Stage', 'Transition Stage', and 'Final Stage'. Summary statistics are provided at the bottom.

B.O.Y. Cash Flows Staff Model X

Table with 40 columns (years 1-40) and 26 rows (companies 1-26). Columns include 'Screen #', 'Abbreviated Utility', 'UE 319 PGE', 'UE 319 Staff', 'IRR', '% of NPV_DIV', 'NPV @ IRR', 'Recent Price', and cash flow values for 'Initial Stage', 'Transition Stage', and 'Final Stage'. Summary statistics are provided at the bottom.

Average B.O.Y. & E.O.Y. Cash Flows Model X

1	2	3	4	5	6	7	8	9			
Screen #	Abbreviated Utility	UE 319 PGE	UE 319 Staff	Average IRR	Terminal Value as % of NPV _{DIV}	Average 2017 - 2021 Dividend Growth Rates			Screen #		
						EOY	BOY	Average			
1	1 AEP	Yes	No	8.5%	34.3%	5.0%	4.9%	4.9%	1	1	
2	2 Allele	Yes	No	7.9%	40.5%	4.0%	4.0%	4.0%	2	2	
3	3 Alliant	Yes	No	8.3%	36.8%	5.8%	5.6%	5.7%	3	3	
4	4 Ameren	Yes	Yes	8.1%	38.0%	4.8%	5.3%	5.0%	4	4	
5	7 CenterPoint	Yes	No	8.6%	33.6%	3.5%	3.5%	3.5%	7	5	
6	9 CMS	Yes	No	8.1%	38.3%	6.3%	6.1%	6.2%	9	6	
7	10 Consol Ed	Yes	No	8.1%	38.2%	2.8%	2.7%	2.8%	10	7	
8	11 Dominion	Yes	No	9.7%	25.8%	8.6%	8.2%	8.4%	11	8	
9	12 DTE	Yes	No	8.5%	34.4%	6.4%	6.1%	6.2%	12	9	
10	14 Edison Int'l	Yes	Yes	8.1%	38.5%	6.9%	6.8%	6.9%	14	10	
11	15 El Paso	Yes	Yes	8.1%	39.4%	8.2%	8.0%	8.1%	15	11	
12	17 Entergy	Yes	No	8.9%	30.1%	2.1%	2.0%	2.0%	17	12	
13	23 IDACORP	Yes	Yes	7.8%	41.5%	6.5%	6.4%	6.4%	23	13	
14	26 MGE	Yes	No	6.5%	57.7%	3.8%	3.7%	3.7%	26	14	
15	29 OGE	Yes	No	9.3%	28.6%	8.3%	7.6%	8.0%	29	15	
16	30 Otter Tail	Yes	No	7.7%	42.1%	1.9%	2.0%	1.9%	30	16	
17	32 PG&E	Yes	Yes	8.9%	32.0%	9.1%	8.9%	9.0%	32	17	
18	33 PGE	Yes	No	8.1%	38.7%	6.1%	6.1%	6.1%	33	18	
19	34 Pinnacle	Yes	No	8.2%	37.5%	5.0%	4.9%	4.9%	34	19	
20	35 PNM	No	Yes	8.5%	35.9%	10.2%	10.0%	10.1%	35	20	
21	36 PPL	Yes	No	9.0%	30.2%	3.6%	3.5%	3.6%	36	21	
22	37 Public Serv.	Yes	No	8.8%	31.9%	5.1%	5.2%	5.2%	37	22	
23	38 SCANA	Yes	No	8.4%	35.3%	4.6%	4.5%	4.5%	38	23	
24	39 Sempra	Yes	No	8.3%	37.0%	6.9%	6.8%	6.8%	39	24	
25	44 Veclren	Yes	No	7.7%	42.2%	4.1%	3.9%	4.0%	44	25	
26	47 Xcel	Yes	No	8.4%	35.7%	5.8%	5.7%	5.7%	47	26	
TOTALS		25	6	Mean							
w Sensitivities			3	8.25%	37.57%	7.62%	Staff Peer Screen				
				8.11%	38.96%	8.28%	Staff Mid Cap Sensitivity				
				8.28%	37.19%	5.76%	Company Screen				

B.O.Y. Cash Flows

Staff

Model

Y EPS Growth

Table with 37 columns for years (2017-2046) and 37 rows for assets (1-37). Columns include IRR, NPV@IRR, Recent Price, and cash flow values for Initial, Transition, and Final stages.

TOTALS 25 6 Mean
9.22% 38.40% 0.00% Staff Peer Screen
9.03% 39.36% 0.00% Staff Mid Cap Sensitivity
9.35% 38.09% 0.00% Company Screen

Average B.O.Y. & E.O.Y. Cash Flows Model Y EPS Growth

1	2	3	4	5	6	7	8	9			
Screen #	Abbreviated Utility	UE 319 PGE	UE 319 Staff	Average IRR	Terminal Value as % of NPV _{DIV}	Average 2017 - 2021 Dividend Growth Rates			Screen #	Screen #	
						EOY	BOY	Average			
1	1	AEP	Yes	No	9.5%	37.5%	5.0%	4.9%	4.9%	1	1
2	2	Allele	Yes	No	8.7%	42.4%	4.0%	4.0%	4.0%	2	2
3	3	Alliant	Yes	No	9.3%	39.6%	5.8%	5.6%	5.7%	3	3
4	4	Ameren	Yes	Yes	9.1%	40.8%	4.8%	5.3%	5.0%	4	4
5	7	CenterPoint	Yes	No	9.6%	36.7%	3.5%	3.5%	3.5%	7	5
6	9	CMS	Yes	No	9.2%	41.5%	6.3%	6.1%	6.2%	9	6
7	10	Consol Ed	Yes	No	8.8%	39.0%	6.1%	2.7%	4.4%	10	7
8	11	Dominion	Yes	No	10.6%	28.7%	8.6%	8.2%	8.4%	11	8
9	12	DTE	Yes	No	9.4%	36.5%	6.4%	6.1%	6.2%	12	9
10	14	Edison Int'l	Yes	Yes	9.2%	41.7%	6.9%	6.8%	6.9%	14	10
11	15	El Paso	Yes	Yes	8.6%	39.3%	8.2%	8.0%	8.1%	15	11
12	17	Entergy	Yes	No	9.3%	28.7%	2.1%	2.0%	2.0%	17	12
13	23	IDACORP	Yes	Yes	8.4%	41.4%	6.5%	6.4%	6.4%	23	13
14	26	MGE	Yes	No	8.1%	62.6%	3.8%	3.7%	3.7%	26	14
15	29	OGE	Yes	No	10.1%	30.5%	8.3%	7.6%	8.0%	29	15
16	30	Otter Tail	Yes	No	8.9%	46.1%	1.9%	2.0%	1.9%	30	16
17	32	PG&E	Yes	Yes	9.6%	33.2%	9.1%	8.9%	9.0%	32	17
18	33	PGE	Yes	No	8.7%	38.8%	6.1%	-64.0%	-28.9%	33	18
19	34	Pinnacle	Yes	No	8.9%	38.1%	5.0%	4.9%	4.9%	34	19
20	35	PNM	No	Yes	9.7%	40.8%	10.2%	10.0%	10.1%	35	20
21	36	PPL	Yes	No	9.8%	32.2%	3.6%	3.5%	3.6%	36	21
22	37	Public Serv.	Yes	No	9.6%	33.7%	5.1%	5.2%	5.2%	37	22
23	38	SCANA	Yes	No	9.2%	37.1%	4.6%	4.5%	4.5%	38	23
24	39	Sempra	Yes	No	10.3%	46.5%	6.9%	6.8%	6.8%	39	24
25	44	Vectren	Yes	No	8.8%	45.7%	4.1%	3.9%	4.0%	44	25
26	47	Xcel	Yes	No	9.4%	38.8%	5.8%	5.7%	5.7%	47	26
TOTALS		25	6	Mean							
w Sensitivities			3	9.11%	39.51%	7.62%	Staff Peer Screen				
				8.92%	40.50%	8.28%	Staff Mid Cap Sensitivity				
				9.25%	39.81%	5.90%	Company Screen				

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 504

Staff Synthetic Forward Curve TIPS Analysis

**Exhibits in Support
of Opening Testimony**

June 16, 2017

2028 through 2047 TIPs-Implied Average Annual Inflation Rate:

2.04%

Yr. End Mo.-Yr.	Years	Individually Implied Price Levels					Implied Forward Curve/Price Level					Implied Price Level	Check
		5-Yr	7-Yr	10-Yr	20-Yr	30-Yr	5-Yr	7-Yr	10-Yr	20-Yr	30-Yr		
Dec-17	0	100.00	100.00	100.00	100.00	100.00	100.00					100.00	
Dec-18	1	101.67	101.80	101.80	101.83	101.96	101.67					101.67	
Dec-19	2	103.37	103.64	103.64	103.69	103.96	103.37					103.37	
Dec-20	3	105.09	105.51	105.51	105.58	106.00	105.09					105.09	
Dec-21	4	106.85	107.41	107.41	107.51	108.07	106.85					106.85	
Dec-22	5	108.63	109.35	109.35	109.47	110.19	108.63					108.63	
Dec-23	6		111.32	111.32	111.47	112.35		110.96				110.96	
Dec-24	7		113.33	113.33	113.51	114.55		113.33				113.33	
Dec-25	8			115.37	115.58	116.80			115.37			115.37	
Dec-26	9			117.45	117.69	119.09			117.45			117.45	
Dec-27	10			119.57	119.84	121.42			119.57			119.57	
Dec-28	11				122.03	123.80				121.78		121.78	122.01
Dec-29	12				124.26	126.23				124.03		124.03	124.49
Dec-30	13				126.53	128.70				126.33		126.33	127.03
Dec-31	14				128.84	131.23				128.67		128.67	129.62
Dec-32	15				131.20	133.80				131.05		131.05	132.26
Dec-33	16				133.59	136.42				133.47		133.47	134.96
Dec-34	17				136.03	139.09				135.94		135.94	137.71
Dec-35	18				138.52	141.82				138.45		138.45	140.52
Dec-36	19				141.05	144.60				141.02		141.02	143.38
Dec-37	20				143.63	147.43				143.63		143.63	146.30
Dec-38	21					150.32					146.82	146.82	149.29
Dec-39	22					153.27					150.09	150.09	152.33
Dec-40	23					156.27					153.44	153.44	155.43
Dec-41	24					159.34					156.85	156.85	158.60
Dec-42	25					162.46					160.35	160.35	161.84
Dec-43	26					165.64					163.92	163.92	165.14
Dec-44	27					168.89					167.57	167.57	168.50
Dec-45	28					172.20					171.30	171.30	171.94
Dec-46	29					175.58					175.12	175.12	175.44
Dec-47	30					179.02					179.02	179.02	179.02

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 505

Staff Historical GDP Analysis with BEA Data

**Exhibits in Support
of Opening Testimony**

June 16, 2017

Bureau of Economic Analysis (BEA)

Staff Accessed January 6, 2017

Current-Dollar and "Real" Gross Domestic Product (GDP)

Main data table with columns for Year, GDP in billions of current dollars, GDP in billions of chained 2009 dollars, Quarter, and Average. It covers data from 1929 to 2015, with quarterly data starting from 1947.

OLS Regression

Annualized Real LN GDP Q 2.80%

SUMMARY OUTPUT

Regression Statistics

Table with regression statistics: Multiple R (0.967369563), R Square (0.974898655), Adjusted R Square (0.974225542), Standard Error (0.047411547), Observations (147).

ANOVA

ANOVA table with columns: Regression, Residual, Total, df, SS, MS, F, Significance F.

Coefficients table with columns: Coefficients, Standard Error, t Stat, P-value, Lower 95%, Upper 95%, Lower 95.0%, Upper 95.0%.

GDP is an array of expenditure and income data collected by BEA directly and through other government agencies.



Note: July 31, 2013, 14th Comprehensive Significant Revision: BEA revised its tables back to 1929 in order to count: 1 Artistic Works, 2 Research and Development as Capital Investments that Depreciate Over Time rather than one time expenditures.

From an Economy based on (Industry and Manufacturing) to one based on (Knowledge and Information)

This comprehensive revision did not cause a large percentage jump. The relative difference of actual amounts over time changed little.

1984q1	3,912.8	7,140.6	149
1984q2	4,015.0	7,265.0	150
1984q3	4,087.4	7,337.5	151
1984q4	4,147.6	7,396.0	152
1985q1	4,237.0	7,469.5	153
1985q2	4,302.3	7,537.9	154
1985q3	4,394.6	7,655.2	155
1985q4	4,453.1	7,712.6	156
1986q1	4,515.3	7,784.1	157
1986q2	4,555.2	7,819.8	158
1986q3	4,619.6	7,898.6	159
1986q4	4,669.4	7,939.5	160
1987q1	4,735.2	7,995.0	161
1987q2	4,821.5	8,084.7	162
1987q3	4,900.5	8,158.0	163
1987q4	5,022.7	8,292.7	164
1988q1	5,090.6	8,339.3	165
1988q2	5,207.7	8,449.5	166
1988q3	5,299.5	8,498.3	167
1988q4	5,412.7	8,610.9	168
1989q1	5,527.4	8,697.7	169
1989q2	5,628.4	8,766.1	170
1989q3	5,711.6	8,831.5	171
1989q4	5,763.4	8,850.2	172
1990q1	5,890.8	8,947.1	173
1990q2	5,974.7	8,981.7	174
1990q3	6,029.5	8,983.9	175
1990q4	6,023.3	8,907.4	176
1991q1	6,054.9	8,865.6	177
1991q2	6,143.6	8,934.4	178
1991q3	6,218.4	8,977.3	179
1991q4	6,279.3	9,016.4	180
1992q1	6,380.8	9,123.0	181
1992q2	6,492.3	9,223.5	182
1992q3	6,585.5	9,313.2	183
1992q4	6,697.6	9,406.5	184
1993q1	6,748.2	9,424.1	185
1993q2	6,829.6	9,480.1	186
1993q3	6,904.2	9,526.3	187
1993q4	7,032.8	9,653.5	188
1994q1	7,136.3	9,748.2	189
1994q2	7,269.8	9,881.4	190
1994q3	7,352.3	9,939.7	191
1994q4	7,476.7	#####	192
1995q1	7,545.3	#####	193
1995q2	7,604.9	#####	194
1995q3	7,706.5	#####	195
1995q4	7,799.5	#####	196
1996q1	7,893.1	#####	197
1996q2	8,061.5	#####	198
1996q3	8,159.0	#####	199
1996q4	8,287.1	#####	200
1997q1	8,402.1	#####	201
1997q2	8,551.9	#####	202
1997q3	8,691.8	#####	203
1997q4	8,788.3	#####	204
1998q1	8,889.7	#####	205
1998q2	8,994.7	#####	206
1998q3	9,146.5	#####	207
1998q4	9,325.7	#####	208
1999q1	9,447.1	#####	209
1999q2	9,557.0	#####	210
1999q3	9,712.3	#####	211
1999q4	9,926.1	#####	212
2000q1	10,031.0	#####	213
2000q2	10,278.3	#####	214
2000q3	10,357.4	#####	215
2000q4	10,472.3	#####	216
2001q1	10,508.1	#####	217
2001q2	10,638.4	#####	218
2001q3	10,639.5	#####	219
2001q4	10,701.3	#####	220
2002q1	10,634.4	#####	221
2002q2	10,934.8	#####	222
2002q3	11,037.1	#####	223
2002q4	11,103.8	#####	224
2003q1	11,230.1	#####	225
2003q2	11,370.7	#####	226
2003q3	11,625.1	#####	227
2003q4	11,816.8	#####	228
2004q1	11,988.4	#####	229
2004q2	12,181.4	#####	230
2004q3	12,367.7	#####	231
2004q4	12,562.2	#####	232
2005q1	12,813.7	#####	233
2005q2	12,974.1	#####	234
2005q3	13,205.4	#####	235
2005q4	13,381.6	#####	236
2006q1	13,648.9	#####	237
2006q2	13,799.8	#####	238
2006q3	13,908.5	#####	239
2006q4	14,066.4	#####	240
2007q1	14,233.2	#####	241
2007q2	14,422.3	#####	242
2007q3	14,569.7	#####	243
2007q4	14,685.3	#####	244
2008q1	14,668.4	#####	245
2008q2	14,813.0	#####	246
2008q3	14,843.0	#####	247
2008q4	14,549.9	#####	248
2009q1	14,383.9	#####	249
2009q2	14,340.4	#####	250
2009q3	14,384.1	#####	251
2009q4	14,566.5	#####	252
2010q1	14,681.1	#####	253
2010q2	14,888.6	#####	254
2010q3	15,057.7	#####	255
2010q4	15,230.2	#####	256
2011q1	15,238.4	#####	257
2011q2	15,460.9	#####	258
2011q3	15,587.1	#####	259
2011q4	15,785.3	#####	260
2012q1	15,973.9	#####	261
2012q2	16,121.9	#####	262
2012q3	16,227.9	#####	263
2012q4	16,297.3	#####	264
2013q1	16,475.4	#####	265
2013q2	16,541.4	#####	266
2013q3	16,749.3	#####	267
2013q4	16,999.9	#####	268
2014q1	17,025.2	#####	269
2014q2	17,285.6	#####	270
2014q3	17,569.4	#####	271
2014q4	17,692.2	#####	272
2015q1	17,783.6	#####	273
2015q2	17,998.3	#####	274
2015q3	18,141.9	#####	275
2015q4	18,222.8	#####	276
2016q1	18,281.6	#####	276
2016q2	18,450.1	#####	276
2016q3	18,675.3	#####	276

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 506

**Staff CAPM Results
(Capital Asset Pricing Model)**

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff's Representative CAPM Modeling Results

Information from this model:

Best Point ROE may not be Top Modeling Value

	Copnsidered	3.68%
Selected		4.30%
Selected		4.50%
		6.00%

Risk Free Rate (R_f) as Average of Bloomberg January 2017 daily market forwards for June 1, 2018 effective 10 Yr UST Yields

R_f as Average of Bloomberg January 2017 daily market forwards for June 1, 2018 effective 30 Yr UST Yields

Ibbotson Market Risk Premium (Since 1980 — My Adult Lifetime)

Morningstar in Stocks, Bonds, Bills and Inflation 2015 Classic Yearbook (Very Long Run since 1926)

$R_{PGE} = R_f + \text{Beta} * \text{MRP}$

Screen #	Abbreviated Utility	Ticker	Selected		Considered		UE 319 PGE	UE 319 Staff	Ibbotson	Morningstar	Screen #	Screen #
			VL 3/27/2017	VL 3/27/2017	VL 3/27/2017	VL 3/27/2017			30 Yr UST Forward R _f	30 Yr UST Forward R _f		
			Beta	Beta	Beta	Beta			CAPM w VL Beta			
1	1	AEP	AEP	0.65	0.14	Yes	No	7.23%	8.20%	1	1	
2	2	Allete	ALE	0.80	0.26	Yes	No	7.90%	9.10%	2	2	
3	3	Alliant	LNT	0.70	0.38	Yes	No	7.45%	8.50%	3	3	
4	4	Ameren	AEE	0.70	0.29	Yes	Yes	7.45%	8.50%	4	4	
5	7	CenterPoint	CNP	0.85	0.57	Yes	No	8.13%	9.40%	7	5	
6	9	CMS	CMS	0.65	0.12	Yes	No	7.23%	8.20%	9	6	
7	10	Consol Ed	ED	0.55	-0.03	Yes	No	6.78%	7.60%	10	7	
8	11	Dominion	D	0.70	0.24	Yes	No	7.45%	8.50%	11	8	
9	12	DTE	DTE	0.65	0.12	Yes	No	7.23%	8.20%	12	9	
10	14	Edison Int'l	EIX	0.65	0.11	Yes	Yes	7.23%	8.20%	14	10	
11	15	El Paso	EE	0.70	0.45	Yes	Yes	7.45%	8.50%	15	11	
12	17	Entergy	ETR	0.65	0.67	Yes	No	7.23%	8.20%	17	12	
13	23	IDACORP	IDA	0.75	0.31	Yes	Yes	7.68%	8.80%	23	13	
14	26	MGE	MGEE	0.70	0.13	Yes	No	7.45%	8.50%	26	14	
15	29	OGE	OGE	0.95	0.82	Yes	No	8.58%	10.00%	29	15	
16	30	Otter Tail	OTTR	0.85	0.51	Yes	No	8.13%	9.40%	30	16	
17	32	PG&E	PCG	0.65	0.15	Yes	Yes	7.23%	8.20%	32	17	
18	33	PGE	POR	0.70	0.14	Yes	No	7.45%	8.50%	33	18	
19	34	Pinnacle	PNW	0.70	0.23	Yes	No	7.45%	8.50%	34	19	
20	35	PNM	PNM	0.75	0.18	No	Yes	7.68%	8.80%	35	20	
21	36	PPL	PPL	0.70	0.55	Yes	No	7.45%	8.50%	36	21	
22	37	Public Serv.	PEG	0.70	0.34	Yes	No	7.45%	8.50%	37	22	
23	38	SCANA	SCG	0.65	0.12	Yes	No	7.23%	8.20%	38	23	
24	39	Sempra	SRE	0.80	0.63	Yes	No	7.90%	9.10%	39	24	
25	44	Vectren	VVC	0.75	0.74	Yes	No	7.68%	8.80%	44	25	
26	47	Xcel	XEL	0.60	0.08	Yes	No	7.00%	7.90%	47	26	

Staff Peer Screen	7.45%	8.50%
Sensitivity Mid Cap	7.60%	8.70%
Company Screen	7.51%	8.58%

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 507

Cost of Long-Term Debt

**Exhibits in Support
of Opening Testimony**

**NON-CONFIDENTIAL
June 16, 2017**

Abbreviations Used by Staff:

10-K	Annual Report AVA files with the SEC (2012 unless specified otherwise)
10-Q	Quarterly Report AVA files with the SEC (2012 Q1 unless specified otherwise)
AVA	Avista Corporation (NYSE: AVA)
BB	Bloomberg
Cpn	Coupon Rate (Percent)
Curr	Currency
CUSIP	Committee on Uniform Securities Identification Procedures Security Identification
Ecova	Ecova, Inc. (Former Indirect Subsidiary of AVA)
EIN	IRS Employer Identification Number
FMB	First Mortgage Bonds
Freq	Frequency
IRS	U.S. Internal Revenue Service
Key	SNL Funding Key (Identification Number)
LT	Long-Term
MTN	Medium Term Notes
N/A	Not Available
N/R	Not Rated
NYSE	New York Stock Exchange (Ticker Symbol)
PCRB	Pollution Control Revenue Bonds
SEC	U.S. Securities and Exchange Commission (File Number)
SE	Spokane Energy (AVA owns all capital of this Special Purpose Limited Liability Company)
SNL	SNL Financial, LC
U.S.	United States of America
USD	US Dollar (Denominated)
WD	Withdrawn (Credit Rating)

Staff/507
Muldoon/2

**This page is confidential and
Is subject to Protective Order No.17-057**

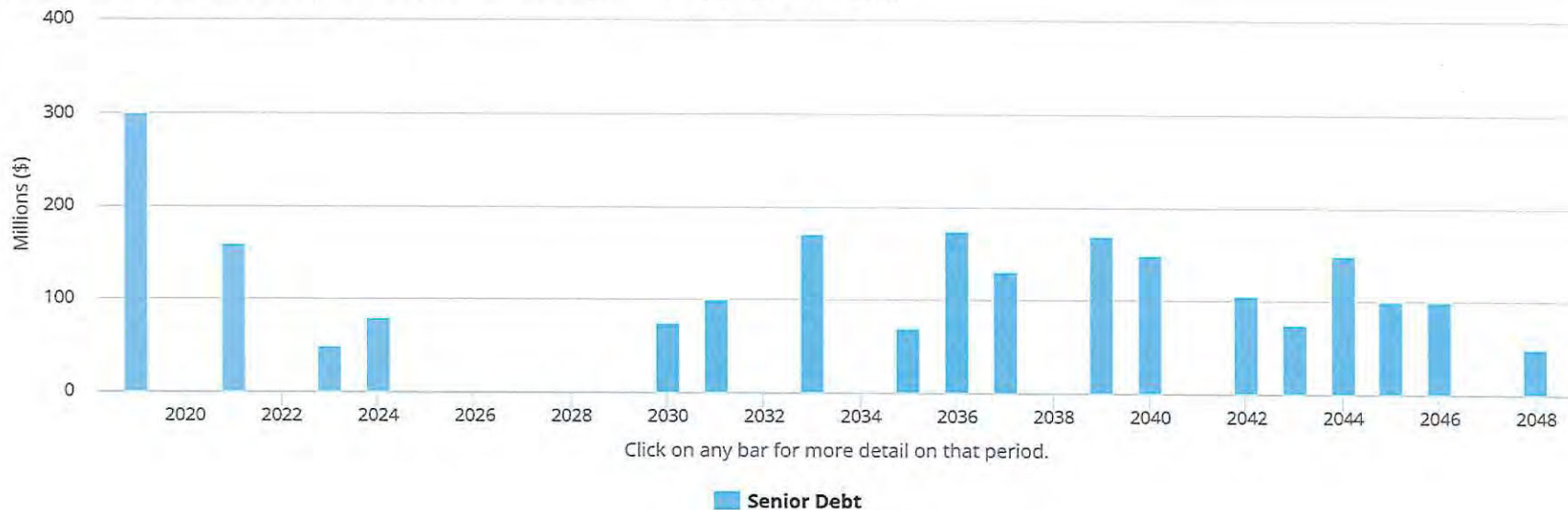
SNL Financial LC - Profile Prior to Planned 2017 Issuances and Staff ProForma 2018 Adjustment, and excluding \$20 M of 9.31% Series Due Aug. 11, 2021.

<https://www.snl.com/web/client?auth=inherit#company/debtMaturityProfile?ID=4057019>

Accessed by Staff on May 17, 2017

Debt Maturity Profile (Data displayed in USD)

(Includes outstanding notes, bonds, and trust preferreds with original maturity greater than 1 year)



This profile is a snapshot by SNL prior to PGE's planned debt and prior to Staff pro forma adjustments addressing the current portion of LT Debt in the test year.

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Muldoon/4

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Muldoon/5

**This page is confidential and
Is subject to Protective Order No.17-057**

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 508

**Examples of Mergers and Acquisitions
in Utilities Followed by VL**

**Exhibits in Support
of Opening Testimony**

June 16, 2017

Southern/AGL Merger Settlement Reached in New Jersey; Closing Expected in Q2'16

by Phoebe Magdirila — SNL Financial LC — May 5, 2016

Southern Co. and **AGL** Resources Inc. have reached an **agreement with all parties in the** companies' New Jersey **merger** proceeding, putting **the deal on track to close in the second half of 2016**.

The merger is expected to close **following New Jersey Board of Public Utilities and Illinois Commerce Commission approval** of the **settlements reached in those respective jurisdictions**, according to a May 5 news release.

The companies sought approval from the New Jersey and Illinois regulators in October 2015.

In a separate release the same day, **Southern said it expects to raise about \$900 million from an underwritten public offering of 18,300,000 shares of its common stock** and use a portion of the net proceeds **to fund the AGL acquisition**. The offering is expected to close May 11, subject to customary closing conditions.

Citigroup and **J.P. Morgan** are acting as **joint book-running managers** for the offering.

—

Duke Energy Closes \$6.7B Acquisition of Piedmont Natural Gas

By Darren Sweeney — SNL Financial LC — Oct. 3, 2016

Duke Energy Corp. has **completed** its **\$6.7 billion acquisition** of **Piedmont** Natural Gas Co. Inc.

The Oct. 3 announcement comes days after the **North Carolina Utilities Commission** issued an order **Sept. 29 approving** the **merger**. (Docket Nos. E-2, SUB 1095; E-7, SUB 1000; G-9 SUB 682)

Approval by North Carolina regulators was the **final regulatory hurdle** for the deal.

The combination previously received approvals from the Tennessee Regulatory Authority and Piedmont shareholders, as well as the Federal Trade Commission.

Piedmont will **retain** its **name** and will **operate** as a **business unit** of **Duke** Energy. Piedmont serves about 1 million natural gas customers in North Carolina, South Carolina and Tennessee and, like Duke, is headquartered in Charlotte, N.C.

—

Canada's AltaGas in Talks to Combine with D.C. Utility WGL

by Matt Jarzemsky and Dama Cimilluca — WSJ — Jan. 12, 2017



Canada's **AltaGas** Ltd. is **in talks to combine with WGL** Holdings Inc. in a **transaction** that **could value the parent of Washington, D.C.'s natural-gas utility at \$5 billion to \$6 billion**, as increasing use of natural gas spurs merger activity.

A **deal could be announced this month**, people familiar with the matter said—assuming the talks don't fall apart and another bidder doesn't re-emerge. WGL has been considering a sale for months.

In a statement after The Wall Street Journal reported on the talks Thursday, AltaGas said "While we are in discussions regarding a potential transaction with a third party, no agreement has been reached and there is **no assurance** that these discussions will continue or that any **transaction will be agreed upon.**" A WGL spokesman declined to comment.

WGL operates Washington Gas, a utility founded through a congressional charter in 1848, according to its website. The company installed gas lights in the House and Senate chambers and the White House, and later expanded into Virginia and Maryland. Washington Gas now has more than **1 million customers in the D.C. area**. WGL also provides retail energy-marketing services and operates natural-gas distribution facilities.

Calgary-based AltaGas operates utilities that serve more than 560,000 customers, according to its website. The company has been diversifying in recent years beyond its roots in natural-gas processing facilities and electric-power plants. **In 2012, it paid about \$800 million for the parent of two natural-gas distributors, Michigan's Semco and Alaska's Enstar.**

Growth in natural-gas use by homes and businesses has fueled **takeover interest among large utility operators and power companies**, particularly those struggling with stagnant electricity sales.

Last year, Dominion Resources Inc. **bought Questar** Corp. for about **\$4.4 billion**, **Duke Energy** Corp. **bought Piedmont** Natural Gas Co. **for \$4.8 billion** and **Southern Co.** **bought AGL** Resources Inc.

A price in the \$5 billion to \$6 billion range could mark a **significant premium** for **WGL**. The company had a **market value Thursday** afternoon of about **\$3.9 billion**, a figure that had already received a lift from the prospect of a sale. Bloomberg reported in November that WGL was considering a sale after fielding **interest from Iberdrola SA**. Discussions with the Spanish company **fell apart**, a person familiar with the matter said this week. WGL shares jumped nearly 6 percent Thursday on news of the potential deal to close at \$80.26.

A **purchase of WGL** would be a **big bite for AltaGas**, which is **valued at** about 5.6 billion Canadian dollars (**US\$4.3 billion**). **AltaGas** also has a hefty **debt load** of

C\$3.8 billion, but its Toronto-traded shares were up 20 percent in the past year, which could increase its ammunition for a deal.

Regulatory or political pushback is seen as a **potential obstacle** to any proposed tie-up between WGL and AltaGas, one of the people familiar with the matter said. **Exelon** Corp. spent nearly two years seeking approval from D.C. regulators for its nearly \$7 billion purchase of Pepco Holdings Inc., a deal that closed in March. AltaGas also may seek the blessing of the **Committee on Foreign Investment** in the U.S., which **screens takeovers by foreign acquirers** for security concerns, according to this person.

—

CenterPoint Energy Acquires Atmos Energy's Gas Marketing Business

by Selene Balasta — SNL Financial LC — Jan. 4, 2016

CenterPoint Energy Inc. unit CenterPoint Energy Services Inc. **closed** its **purchase of Atmos Energy Marketing LLC from Atmos Energy Holdings Inc.**, according to a Jan. 3 news release.

Under an **all-cash transaction of \$40 million plus working capital**, **Atmos Energy** Corp. **has fully exited its nonregulated gas marketing business** and **has become a fully regulated pure-play gas company**. The transaction includes the transfer of about 800 delivered gas customers and Atmos Energy Marketing's related asset optimization business.

"This transaction is a strategic fit for both CES and AEM, and the acquisition will enable CES to more effectively access new markets and customer segments, grow our customer base and gross margins, and maintain our low value-at-risk, cost-effective organizational structure. AEM's complementary operational and geographic footprints will provide CES with increased scale, geographic reach, and expanded capabilities that will enable it to grow, while maintaining a focus on excellent customer service," CenterPoint vice president Joe Vortherms said in the release.

With the completion of the deal, CenterPoint Energy Services now operates in 32 states and will deliver in excess of 1 trillion cubic feet of natural gas to approximately 100,000 customers annually.

Power Company Calpine Explores Sale

by Dana Mattioli and Matt Jarzensky – WSJ – May 10, 2017



Calpine is working with Lazard to sound out possible buyers.

The Houston company, which **owns 80 power plants** and has a so-called enterprise value of more than \$15 billion, is working with investment bankers at [Lazard](#) to sound out possible buyers, according to people familiar with the matter. Calpine has attracted interest from a number of private-equity firms in an auction that is at an early stage, the people said. As always, there is no guarantee there will be any deal.

Calpine sells power and related services to wholesale customers — including utilities and industrial and agricultural companies — and retail affiliates.

As of Wednesday afternoon, Calpine had a **market value of \$3.6 billion**; at the end of March, it had some **\$12 billion of debt**, which the company has been seeking to whittle away.

Calpine, founded in 1984, owns and operates **mainly natural-gas-fired power plants**. According to its annual report, the company is one of the top consumers of natural gas in North America, accounting for an estimated 8% of consumption in the region last year.

The company filed for **bankruptcy in 2005, burdened by \$17 billion in debt** as soaring natural-gas prices made its fleet of power plants more costly to operate. The company had expanded aggressively starting in the mid-1990s, with a goal of becoming the largest U.S. power generator.

Lately Calpine, which emerged from bankruptcy in 2008, has been **slashing costs and unloading noncore assets** as the shares slump.

On **Wednesday** afternoon, the **stock** changed hands for **about \$10.15, down from more than \$24 at one point in 2014. Over the last year, the shares have declined more than 33%.**

In the **first quarter, Calpine reported a net loss of \$56 million.**

Calpine has been expanding its retail platform through a number of acquisitions in recent years. As of the **end of last year, its retail subsidiaries served the equivalent of about 6.5 million residential customers in Texas, California, the northeast and elsewhere,** according to Calpine's annual report and its web site.

Kan. Regulators Reject Great Plains Purchase of Westar Energy by Lauren Bellerio — SNL Financial LC — Apr. 19, 2017

Kansas state regulators on April 19 dealt a blow to the **proposed merger between Westar Energy Inc. and Great Plains Energy Inc., concluding** that the **transaction is not in the best interest of the public.**

The **deal** is "**too risky,**" the Kansas Corporation Commission said in rejecting the merger.

According to the KCC's order, "**substantial competent evidence**" indicated that **Great Plains would be financially weaker if the transaction were to proceed.** The companies asked the regulators to "trust their raw estimates and projections," but the KCC felt it could not take that risk because **if those predictions are "overly rosy, the customers will face higher rates or decreased service,"** the order said.

The **KCC called the application "deficient"** and stated that it lacked any formal plan to retire power plants early, which was key to the proposed savings by the companies.

Additionally, with the large amount of debt Great Plains would take on to acquire Westar, the KCC found there to be "**no examples of reduced spending through procurement savings and no evidence that customers will see any savings.**" The companies also **did not provide** the KCC with **enough evidence to show Great Plains will be able to service the newly incurred debt without imposing rate increases or cutting back on service,** the order said.

Great Plains announced May 31, 2016, that it planned to acquire Westar Energy in an **\$8.6 billion** cash-and-stock **deal.** Great Plains **also** would **assume** approximately **\$3.6 billion in Westar debt. Great Plains' utility subsidiary Kansas City Power & Light Co. operates in Missouri and Kansas.**

The **companies told** the **KCC** in June 2016 that the **merger would benefit customers** and "**result in significant savings, economies of scale, and efficiencies**

from the elimination of duplicate corporate and administrative services, all of which will **ultimately** result in a **lower cost of operations**." They said the transaction would create savings that would result in lower rates than if Westar and Great Plains continued to operate separately.

Several months later, however, **KCC** staff recommended that the proposed merger be rejected as not in the public interest. **Staff said the merger raises several concerns**, including with respect to the **two companies' ability to maintain and improve the quality of service** currently provided to Kansas customers **while reducing operating costs**. Staff also found **problems with the joint applicants' projected savings** calculation, among other things.

However, in testimony filed with the KCC in January, the heads of both companies stood firm in their belief that the proposed merger could have a positive impact on ratepayers in Kansas and on the state's economy. Westar Energy President and CEO Mark Ruelle said it could help stem rising electricity costs for consumers in the state. Great Plains Chairman, President and CEO Terry Bassham said that as part of the transaction, financial commitments were made to protect customers in the state from merger-related risks.

The **Missouri Public Service Commission has yet to rule on the deal**. The PSC concluded Feb. 16 that it has jurisdiction over the proposed merger and said it would require Great Plains to formally file an acquisition application. That conclusion was based on a section of a 2001 stipulation agreement in which the company said it would not acquire a public utility without requesting or receiving prior approval from the PSC.

Westar is headquartered in Kansas and solely serves customers in that state. Great Plains is headquartered in Missouri and has utility operations in both Missouri and Kansas, but has argued that Missouri regulators do not have jurisdiction over the deal because no assets in that state are being acquired.

Great Plains filed the required application with the PSC on Feb. 23 and a **final decision is expected after April 21**.

Kan. Commission Denies Great Plains' Request to Reconsider Merger Order

**by Russell Ernst – Regulatory Research Associates (RRA) – May 23, 2017
An Affiliate of SNL Financial LC and S&P Global Market Intelligence**

On May 23, the **Kansas Corporation Commission**, or **KCC**, **rejected Great Plains Energy Inc.'s May 4 request for reconsideration** of the KCC's April 19 **order rejecting** the company's **proposed acquisition** of **Westar Energy Inc.**. The KCC had determined, in Docket No. 16-KCPE-593-ACQ that the transaction was **not in the public interest** and would have been "**too risky**."

In its instant order, the **KCC acknowledged that Great Plains and Westar are "responsible companies that serve their communities. ...However**, to promote the public interest, a proposed transaction must satisfy the merger standards." The commission stated, "As the Joint Applicants acknowledge in their Petition for Reconsideration, they would have to substantially change their application and supply a wealth of new evidence to satisfy the merger standards. ...The **Joint Applicants' Petition for Reconsideration fails to allege any specific defects with the Order or that the Order was in any way unlawful or unreasonable**. Instead, by its own admission, the Joint Applicants' pleading **merely seeks additional time** to determine if it is possible to develop a new proposed transaction." The KCC concluded that "**Under Kansas law**, the only option available to the Commission is **denial**."

Perhaps signaling that a revised deal between the companies could be palatable to the commission, the **KCC** noted that it "**encourages** the **parties to continue working together** to **revise the Transaction to address** the **Commission's concerns** related to **purchase price, capital structure** and **other issues** and **welcomes** the **filing** of a **new application that can satisfy the merger standards and advance the public interest**."

In its request for reconsideration, Great Plains had sought KCC permission to possibly "revise the Transaction to address the Commission's concerns related to purchase price, capital structure and other issues and ... provide additional information for discovery by Commission Staff and other parties to address concerns raised by the Commission in the Order."

Great Plains said it was aware that for any revised transaction to be approved by the KCC, as per the commission's April 19 order, the **purchase price would need to be lower**, the company's **capital structure would have to include a lower proportion of debt** than originally proposed and any **quantifiable customer benefits would need to be demonstrated**.

In addition, Great Plains said it respects "the Commission's finding that by relying on pre-bid savings estimates and not providing more detailed integration and savings plans in the record, [the company] hindered the ability of the Commission and the parties adequately to review and evaluate Transaction savings. ...Detailed integration plans and savings estimates have been fully developed and are now available for review and evaluation by the parties and presentation to the Commission."

The deal has been highly contentious since it was announced May 31, 2016. As noted below, there was considerable resistance to the deal in Kansas, and the companies initially contended that the acquisition did not require approval by the Missouri Public Service Commission. However, the PSC subsequently exercised authority over the deal, although to this point, the commission has not rendered a decision on the transaction.

For details on past mergers that have been considered by the KCC and the PSC, refer to the July 19, 2016, topical special report, "Electric and Gas Utility Mergers and Acquisitions — Timeline of Transactions 1985-2016."

Transaction details

On May 31, 2016, Great Plains and Westar announced an agreement whereby Great **Plains would acquire Westar for \$12.2 billion, including \$3.6 billion of assumed debt.** Westar shareholders would receive \$60 per share of total consideration for each share of their common stock, consisting of \$51 in cash and \$9 in Great Plains Energy common stock.

A 7.5% collar would apply to the exchange ratio for the stock consideration, based on Great Plains' stock price at the time of the closing of the deal, such that the exchange ratio would range from 0.2709 to 0.3148 share of Great Plains stock for each share of Westar's stock, representing a consideration mix of 85% cash and 15% stock. The aggregate purchase price represents a **13.4% premium to Westar's May 27, 2016, closing price and a 36% premium to the closing price on March 9, 2016,** the day before news leaked that the company was exploring strategic alternatives that could lead to its sale. **Following completion of the deal, Westar would become a subsidiary of Great Plains.** The transaction was **unanimously approved by the boards of directors of both companies.**

The transaction was also subject to review by the **Federal Energy Regulatory Commission**, the **Nuclear Regulatory Commission** and the companies' shareholders, and was subject to the expiration or termination of the **waiting period** under the **Hart-Scott-Rodino Act**. Assuming all necessary approvals were obtained, the companies anticipated closing the transaction in spring 2017.

For further details pertaining to the deal, refer to the June 1, 2016, special report, Great Plains Energy/Westar Energy: Proposed **merger of two similarly sized electric utility holding companies.**

Kansas Jurisdictional Review

On June 28, 2016, Great Plains and Westar filed for KCC approval of their proposed merger. The companies proposed certain commitments designed to secure KCC approval of the transaction. In reviewing a proposed merger, the KCC is required to consider whether the transaction would promote the public interest.

On Aug. 9, 2016, the KCC issued an order reaffirming the jurisdiction's merger standards and requested the companies "identify any deviation from the restated merger standards" in supporting testimony. Great Plains and Westar subsequently notified the KCC that they "accept the standards enumerated by the Commission and believe they have addressed those standards" in their merger application.

On Sept. 9, 2016, the **staff** responded to the companies' claim that their application satisfied the requisite standards, and **opined** that the **companies should either amend their application** to conform to the merger standards **or alternatively, the application should be dismissed without prejudice.** The **Citizens' Utility Board** indicated that it **concurred with the staff's position** on the matter.

On Dec. 16, 2016, the **staff recommended** that the **proposed acquisition be rejected**, as the deal "depends in large part on the retention of savings generated by financial engineering." In addition, the staff contended that the deal is "so fragile that it cannot afford many of the typical rate concessions this Commission has required in

previously approved large merger cases (rate moratoriums, cash rebates for anticipated savings, etc.) and still live up to the expectations it has set for investors." The staff indicated that it could not support approval of the deal, even with conditions that are typically imposed in the context of utility merger proceedings as its concerns are "incurable."

On Jan. 9, the companies filed rebuttal testimony in which they countered the staff's earlier recommendation. On April 19, the KCC issued its order rejecting the deal.

Origins of Missouri Jurisdictional Review

Great Plains and Westar initially indicated that the transaction would not be subject to review by the PSC; however, the commission subsequently granted a staff motion for the commission to conduct an investigation into the potential impact of the deal on Missouri ratepayers.

On June 8, 2016, the PSC opened an investigation, in Case No. EM-2016-0324, into the potential impact on Missouri ratepayers of the proposed acquisition. At the time, the PSC indicated the 2001 order that permitted KCP&L to restructure its operations into a holding company, Great Plains, with subsidiaries that include Kansas City Power & Light Co., or KCP&L, required the company to file "all information needed" to allow the PSC to determine whether there could be an adverse impact from the proposed deal on Missouri ratepayers.

On July 25, 2016, the staff filed a report in which it opined that the 2001 PSC order effectively gives the commission jurisdiction over the deal. The staff contended that the transaction, as initially structured, offered "no benefits to Missouri ratepayers and many potential detriments." In light of its findings, the staff recommended that the PSC "sanction" Great Plains for failing to comply with the conditions in the 2001 order and "protect" Missouri ratepayers from the adverse consequences of the proposed acquisition.

On Aug. 3, 2016, the PSC required that the case be closed and found that the proceeding was only an "investigatory docket, not a case, contested or otherwise."

On Oct. 12, 2016, KCP&L, GMO and the staff filed a settlement, in Case No. EE-2017-0113, that addressed the concerns the staff had expressed regarding the transaction. The settlement focuses primarily on ring-fencing provisions and the utilities' recovery of certain costs associated with the transaction. As called for in the settlement, the PSC has been considering a request for a variance of certain commission affiliate transaction rules as they relate to the deal. On Oct. 26, 2016, the companies and the Missouri Office of the Public Counsel filed a separate settlement that included additional provisions beyond those contained in the earlier settlement. Certain other parties objected to the settlements, and as such, the PSC was required to treat the settlements as the stipulating parties' positions on the merger.

On Jan. 4, the PSC ordered the staff to review the points of contention in the Kansas jurisdictional review of the deal. On Jan. 18, the staff filed its report and highlighted many of the concerns the KCC staff has with the proposed transaction, but suggested that two settlements previously filed in the Missouri proceeding are

"designed to protect the interests of Missouri ratepayers and the State" and should be adopted by the PSC.

On Feb. 22, the PSC required Great Plains to formally file for commission approval of the proposed transaction, finding that Great Plains' claim that the Westar transaction was not subject to formal PSC review is "troublesome from a public policy perspective."

On Feb. 23, Great Plains requested PSC approval of the deal, which the company stated is "not detrimental to the public interest [thus meeting the applicable merger review standard in the state] and, in fact, will promote the public interest in many respects." Great Plains requested that Case Nos. EM-2017-0226 and EE-2017-0113 be consolidated, given that both proceedings "involve related questions of law and fact and consolidating the two cases will avoid unnecessary costs and delay." The commission subsequently approved the request.

The PSC's March 8 procedural order provided for briefs to be filed April 21, with a final PSC decision to be issued shortly thereafter.

On March 28, the Midwest Energy Consumers' Group notified the PSC that it was withdrawing as an intervenor in the consolidated merger review proceeding. The PSC's review of the proposed transaction is ongoing.

Overview of Company Operations

Great Plains is headquartered in Kansas City, Mo., and owns and operates nearly 6,500 MW of generation capacity. The company provides vertically integrated electric utility service to roughly 530,000 customers in Missouri and Kansas through KCP&L and 320,000 customers in Missouri through KCP&L Greater Missouri Operations Co.

Westar, headquartered in Topeka, Kan., owns and operates roughly 7,200 MW of generation capacity and provides vertically integrated electric service to approximately 700,000 customers in Kansas through its Westar Energy division and its Kansas Gas and Electric Co. subsidiary.

Great Plains, Westar Extend Merger Closing by 6 Months by Selene Balasta – SNL Financial LC – May 30, 2017

Great Plains Energy Inc. and **Westar** Energy Inc. have both **agreed to extend the completion date of their merger by six months, to Nov. 30** from May 31.

According to separate May 30 8-K filings, Great Plains elected to delay the merger completion and Westar agreed, seeking more time "to determine if a mutually agreeable revised transaction might be negotiated." Other provisions of the merger remain in place, according to the filings.

On **May 23**, the **companies** were **denied extra time to renegotiate** the **proposed deal** as the **Kansas Corporation Commission refused to keep the docket open** and **reaffirmed its decision to reject the deal**. In an **April 19** ruling, the **commission said** the **deal** was **too risky and not in the public interest**.

Great Plains announced May 31, 2016 that it planned to acquire Westar Energy in an **\$8.6 billion cash-and-stock deal**. **Great Plains also** would **assume approximately \$3.6 billion in Westar debt**.

NextEra Tenders Bid for Rehearing of Texas PUC Order Rejecting Oncor Acquisition

by Lilian Federico – Regulatory Research Associates (RRA) – May 9, 2017
An Affiliate of SNL Financial LLC and S&P Global Market Intelligence.

On May 8, just under the statutory deadline, NextEra Energy Inc. filed for reconsideration of the April 13 Public Utility Commission of Texas order rejecting its proposed acquisition of Energy Future Holdings Corp., or EFH, parent of Oncor Electric Delivery Co. LLC.

NextEra said the order "contains a number of serious errors that require correction" and "represents an expansion of power that exceeds the limits set by the Legislature and the bounds of the Commission's own precedent."

NextEra alleges that the provisions of state law upon which the commission based its denial of the application do "not authorized that remedy." In addition, NextEra claims the order does not take into account all of the factors the commission is required to consider in performing its public interest analysis, and "sets forth a new, more stringent public interest standard ... that requires a showing of tangible benefits to ratepayers that are 'unique' and 'exclusive' to the transaction."

According to NextEra, the order's "ad hoc imposition of new requirements and the resulting findings and summary denial of the two separately negotiated transactions at issue stand in contrast to those in the order issued only last year, in [its review of the proposed acquisition of Oncor by a group of investors led by Hunt Consolidated Inc. parent of Sharyland Utilities LP], where the Commission found a proposed transaction to acquire Oncor ... to be in the public interest subject to certain conditions. The contrast is especially striking because the [Hunt] order found the transaction proposed there to be in the public interest despite evidence establishing that billions of dollars in debt entirely dependent on Oncor cash flows for servicing would continue to reside directly above Oncor and that Oncor would, at least initially, be owned by a non-investment grade entity. The transactions in this case would eliminate all of that debt through refinancing by a traditional utility holding company parent that is A- rated, widely diversified, and highly liquid with more than \$7 billion of annual operating cash flows. Despite this evidence, the Order summarily denies NextEra Energy's proposed acquisition of Oncor outright."

NextEra said the commission "failed to give any consideration to the benefits and protections offered by NextEra Energy's 73 regulatory commitments — commitments that include and exceed many of those adopted by the Commission in [the Hunt proceeding] Notably, the Order denies these and other benefits of the proposed transactions because the Commission is unwilling to allow NextEra Energy to exercise governance control over Oncor, an entity in which NextEra Energy will invest \$12.2 billion to acquire."

NextEra requests that the commission issue an order on rehearing "finding the proposed transaction to be in the public interest, and, in order to ensure sufficient time to consider the merits of this motion and encourage possible settlement discussions, NextEra Energy respectfully requests that the Commission extend the period for acting on this motion for rehearing to the maximum extent allowed by law."

However, the **filing does not include any indication that NextEra would offer any additional commitments** in order to secure approval of the transaction. Even if NextEra were to offer "enhanced" commitments, depending on the scope and impact of the revised concessions, approval by the EFH stakeholders and the U.S. Bankruptcy Court could be required.

At this juncture, **given** that the commission's denial reflected the commissioners' understanding that **NextEra was unwilling to compromise with respect to the main areas of concern** — namely, the **independence of Oncor's board of directors** and **maintenance of the pre-existing ring fence** — **Regulatory Research Associates views it as unlikely that the commission would grant the motion for rehearing, or that if granted, the rehearing process would result in a substantially different outcome.**

Further muddying the waters is the fact that Chairman Donna Nelson is slated to leave the commission May 15, in advance of its next open meeting, which is scheduled for May 18. It is unclear whether her departure could be delayed to address this "open issue" or what impact the lack of a full complement of commissioners would have on the process.

Gov. Greg Abbott, a Republican, could appoint a successor to fill the vacancy, but if that individual is appointed while the legislature is still in session, that individual could not serve until confirmed by the Senate. Historically, the governor has waited for the session to end before filling an open seat on the commission so the appointee may begin serving pending confirmation in the next session. The legislature is expected to adjourn May 29 and is not in session in 2018.

By law, in a contested rate case, a motion for rehearing may be filed within 25 days after the commission's final decision, unless extended. Replies to the motion for rehearing must be tendered within 40 days after the issuance of the final order in the case the motion refers to. The commission must respond to a motion for rehearing within 55 days after the issuance of the final order.

Based on these guidelines, other parties may file comments by May 23, and the deadline for commission action is June 7; the commission has a meeting scheduled for that date as well. **If the commission does not take action on or before June 7, the**

request for rehearing expires. NextEra could pursue review of the order in the courts, but RRA views this as unlikely.

The Public Utilities Commission order

The commission's April 13 order adopted, with one minor wording change, a draft order formally rejecting a proposed acquisition of Oncor by NextEra due to certain irreconcilable differences.

The order comes as **no surprise, as the commission had signaled that it would reject the proposal at its March 30 open meeting**, citing certain "deal breakers," issues on which the commission and NextEra management were unable to agree.

The commission conducted the merger review proceeding (Docket No. 46238) directly, rather than assigning it to the State Office of Administrative Hearings. While this accorded the commissioners an unusual opportunity to interact directly with NextEra management, it did not allow them to come to a meeting of the minds.

In fact, the opposite is true. At the March 30 hearing, the commissioners noted that during the hearings, NextEra management indicated that there were certain conditions to which it would not agree. While expressing appreciation for NextEra's candor, the **commissioners opined that the company's stance on the issues left the commission no choice but to reject the transaction as formulated.**

The order concluded that although NextEra is "well-regarded," the "expansive and diversified structure of NextEra Energy and its affiliates would subject Oncor to new and potentially substantial risks. NextEra Energy's method of financing the proposed transaction does not entirely eliminate the debt above Oncor, but merely refinances that debt with new debtThe revenues of Oncor would continue to support the repayment of that debt, albeit to a lesser extent."

According to the commission, the "sole tangible and quantifiable benefit" offered by NextEra is a commitment to share 90% of the interest rate savings on Oncor's cost of debt with ratepayers until new rates reflecting the lower debt costs are implemented. **The commission opined that other benefits cited by NextEra had either not been quantified or are not exclusive to this transaction.**

With respect to the Oncor ring-fence, which has been a major issue of contention in this proceeding, NextEra sought to remove provisions of the existing ring-fence that would restrict NextEra's ability to appoint, remove or replace members of the Oncor board of directors and that allow certain shareholders to veto dividends declared by the Oncor board, as well as capital and operating budgets. NextEra claimed that retention of either of these provisions would prevent the desired linkage of the Oncor and NextEra credit profiles. This issue was one of the so-called deal breakers.

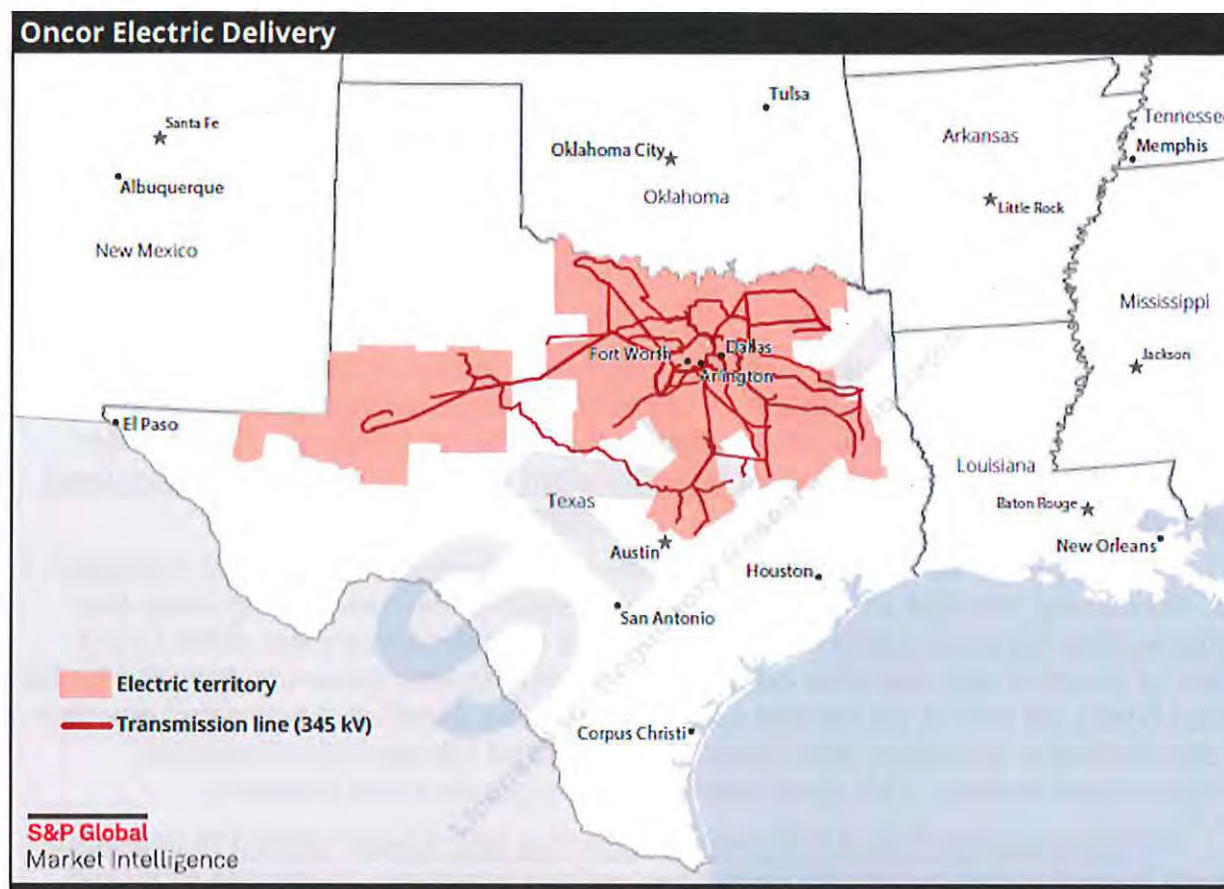
The **commission found that the existing ring fence was "critical in protecting Oncor from the bankruptcy of its indirect parent company.** Under the proposed transactions, a robust ring-fence is **still necessary** to protect Oncor if NextEra Energy or one of its subsidiaries were to file for bankruptcy."

In the end, the commission concluded that "NextEra Energy ownership of Oncor would subject Oncor and its ratepayers to, significant new risks. The tangible benefits to Texas ratepayers that are specific to the proposed transactions are minimal, and would do little to compensate ratepayers for any of the additional risks imposed. When the Commission weighs the additional risks and the lack of tangible benefits, combined with NextEra Energy's insistence on eliminating two critical ring-fencing protections, the Commission finds that the proposed transactions are not in the public interest, and the application is denied."

Background of Oncor/EFH

Texas implemented retail competition for generation service in 2002, for the utilities whose service territories were part of the Electric Reliability Council of Texas, or ERCOT (see the Texas PUC Commission Profile for details).

As part of that plan, the existing companies were unbundled based on function, forming separate subsidiaries for transmission and distribution utility operations, power generation ownership and the provision of retail electric service, known as retail electric providers.



In 2008, the commission approved a settlement related to the leveraged buyout, or LBO, of TXU Corp., then the parent of what is now Oncor, by a consortium of private investors led by Kohlberg Kravis Roberts & Co. LP and TPG Inc.

Commission approval of the LBO was not required prior to the 2007 completion of the transaction. The **new company became known as EFH.**

However, the 2008 settlement included a **stringent ring-fence around Oncor**, in addition to substantial rate credits and write-offs. In addition, through Dec. 31, 2012, dividends paid by Oncor to the parent company were limited to "an amount not to exceed Oncor's net income." Oncor also agreed to certain capital spending requirements over the five years following the merger, as well as certain reliability and customer service standards.

The **commission prohibited Oncor from guaranteeing any new debt issued in conjunction with the transaction or thereafter**, and **directed that Oncor's debt ratio be maintained "at or below** the debt-to-equity ratio established from time to time by the Commission for ratemaking purposes," most recently **60% debt and 40% equity**, with **dividend payments to the parent to be limited if such payments would cause the debt ratio to rise above 60%.**

Largely due to reversals at its competitive businesses, **EFH** filed for **bankruptcy** protection under Title 11 of the U.S. Bankruptcy Code **in 2014**. Subsequent attempts to acquire Oncor have been tied to bankruptcy reorganization proposals.

In a failed attempt to acquire Oncor, in 2015, a consortium of investors led by Hunt Consolidated Inc. had proposed a transaction that would have restructured Oncor into a real estate investment trust, or REIT.

The utility commission conditionally approved the acquisition in March 2016 but set forth conditions designed to flow the tax benefits of the REIT structure to ratepayers, require commission approval of the lease transactions between the operating company and the asset company, and require the operating company and asset company to file joint rate cases. The ensuing litigation led certain participants in the bankruptcy reorganization plan to withdraw from the deal.

Hunt later came forward with an amended deal under which transmission and distribution operations would have been separated, with only the transmission business converted to a REIT.

The revised Hunt deal included a commitment to share with ratepayers 20% of the tax savings associated with the formation of the new REIT. Hunt also committed to keeping total debt at the holding companies above Oncor at or below \$3.5 billion and debt levels at the transmission company holding company at or below \$1.6 billion. Hunt also agreed to confer authority to the utility commission to regulate the internal leases, another key sticking point in prior negotiations.

However, before this deal could gain traction, the NextEra proposal was announced.

NextEra Proposal

Under the transaction, announced July 29, 2016, NextEra proposed to acquire EFH, Energy Future Intermediate Holding Co. LLC and its ownership interest in Oncor. NextEra also planned to spin off the merchant generation and retail electricity service

businesses and retain Oncor as a principal business alongside its vertically integrated utility, Florida Power & Light Co.

NextEra already has a presence in Texas in the form of gas and wind generation, a retail electric provider and an electric transmission-only utility, Lone Star Transmission LLC.

NextEra also planned to acquire Texas Transmission Investment LLC and its approximately 20% indirect interest in Oncor. NextEra also agreed to acquire the remaining 0.22% indirect interest in Oncor that is owned by Oncor Management Investment LLC.

NextEra had proposed to remove the debt directly above Oncor and finance the \$12.2 billion funding requirement with roughly 60% debt and 40% equity, and contended that the proposed transactions would not impact its financial strength and capabilities.

Oncor/NextEra filed for approval of the proposed transaction Oct. 31, 2016, and on Nov. 10, 2016, the utility commission indicated that it would hear the case directly.

The commission outlined the issues it was most concerned about early in the proceeding, among them federal income tax issues that were not as contentious in this proceeding as they had been in the Hunt proceeding, due to the traditional structure of the transaction. NextEra had already offered certain commitments with respect to debt reduction and maintenance of credit ratings, as well as capital investment and service quality commitments.

Intervening parties filed testimony in January 2017 supporting enhanced ring-fencing measures. Hearings were held in February, and briefs were filed in March.

The primary areas of contention were related to the composition of the post-merger Oncor board, the level of "independence" of that board, limitations on the ability of Oncor to make dividend payments to NextEra, the level of linkage between Oncor debt and parent company debt, and the timing of Oncor's next base rate case. The latter is largely moot as Oncor filed a base rate case March 17.

Public utility commission merger approval authority

Legislation enacted in 2007, requires utility commission preapproval before the completion of any merger involving an electric transmission and distribution utility, or any transaction under which more than 50% of the stock of a utility holding company would change hands.

Prior to that, commission approval was not required, but merger hopefuls generally tendered filings offering certain concessions. Interestingly, commission preapproval was not required of the LBO of TXU that created Oncor's existing structure.

In order to approve a transaction, the commission must determine that the transaction is in the public interest and will not adversely affect the health and safety of customers or employees, result in the transfer of jobs outside the state, or result in a decline in service.

The commission must also consider whether the utility will receive consideration equal to the reasonable value of the assets when it sells, leases or transfers assets, the impact of the transaction on competitive markets and the extent to which the transaction mitigates market power in either the retail or wholesale electricity market.

The commission must rule on a proposed transaction within 180 days. If it has not made a determination before the 181st day, the transaction is considered approved.

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What will happen with the pending deals? Both already rejected

With both of the latest outstanding deals having recently been rejected (**GXP-WR** and **Oncor-NEE**) in recent weeks, the question is just whether there is a consistent trend beyond the points on leverage/credit profile? We say no. In fact, there is a cogent argument to be made that **the determinations arising out of the commissions could well have been notably different had companies both presented plans that didn't so substantially impact the consolidated company credit and/or present plans to meaningfully de-leverage** (mostly in the context of the GXP-WR deal). We note the **Oncor deal is different** in that consolidated credit quality of the pro-forma utility would have improved, but the **key ring fencing provisions required by utilities would not have been met**. We note **other utilities of late appear to be willing to take on these conditions of the ringfence**; the **question remains principally around control of the dividend and board**.

But both deals are seeking rehearing ...

It remains unclear precisely why the companies would pursue rehearing in their respective deals. We note in NEE's case the effort appears largely tied to its efforts to qualify for the \$275 M termination fee Oncor would owe it should it make a best effort and be rejected by the PUCT (regulatory). In tandem for GXP, it remains unclear on this front precisely what angle will be pursued, with mgmt. indicating that they're assessing all options. In GXP's case, we wouldn't doubt demands for a more deliberated plan to de-leverage alongside other issues to address the core concerns as credible. That said, we believe mgmt. would not necessarily expand equity issuance to fund the WR acquisition in lieu of the full termination fee (not entirely a fungible decision).

How we do best position around these latest deals? WR best in near-term.

We see the best upside across the different scenarios to Westar, where a limited premium exists despite potential for any range of deal possibilities to return to the table. We note with the deal originally slated for \$60/sh and our stand-alone valuation at \$50/sh, shares are reflecting a very low likelihood already. We look for a rehearing appeal – and positioning of any new terms by next Thursday 4/4. While GXP would appear slightly cheap depending on core stand-alone EPS, we see the upside as less clear cut premised largely on a structural re-rating in historical earned ROEs. The question remains just how sustainable this nascent trend of improving earned ROEs remains after 2016?

Companies with intact growth focused on execution.

We note a core block of companies that have been substantially internally focused to achieve targets rather than pursue M&A. Among the best examples of this trend thus far has been AEP, which has escaped the trend among almost all of its closest market cap peers, focusing alternatively on divestment of its merchant biz and execution on its regulated growth targets.

DPS growth = a reflection of fewer organic and inorganic avenues

Is the latest trend towards higher payouts also an acknowledgement that M&A remains unpalatably expensive? We think so. We believe the **trend towards a higher payout ratio is illustrative** of not just **slowing organic prospects**, but

also acquisitive opportunities in light of current multiples paid (admittedly only modest against our estimates today on average given some starting off a **low DPS growth profile**). We see companies such as SRE, D, and NEE, among others poised to increase their DPS growth above that of their EPS growth as highlighting this trend (even while some execute on deals.) We wouldn't doubt peers to continue to see their payout ratios creep up on average across the wider sector. In fact, we believe DPS growth could be increasingly perceived as a cautious data point on prospects – with **shares seeing limited benefits from upticks in DPS growth across the sector**.

Who are the remaining smid-caps?

We actually see a **relatively limited universe of potential consolidation targets** with single-states remaining in the smid-cap bucket. We note that multi-state smids are likely more problematic given the need to ascertain approvals from all relevant regulators, potentially with each imposing their own specific requirements. For this reason, more concentrated, single-state, smids would appear to be deserving of a premium vs. more diversified stories.

We further caution that certain jurisdictions would appear more challenging: For instance in the latest rejection of the Oncor deal, we see peers in Texas as less likely to benefit from a consolidation premium, despite the run up in shares vs the group. We included a full list of Texas and SMID peers in Figure 3 above.

WGL / AltaGas Seek Multistate Merger Approvals

by Lillian Federico and Monica Hinka – Regulatory Research Associates (RRA)
An affiliate of SNL Financial LLC and S&P Global Market Intelligence
April 27, 2017

In filings tendered with the District of Columbia Public Service Commission, the Maryland Public Service Commission and the Virginia State Corporation Commission, or SCC, on April 24, **WGL Holdings Inc. and Alta Gas Ltd. offered a series of commitments designed to garner regulatory support for the proposed transaction.**

The companies indicate that their proposed commitments are **designed to address issues raised by the commissions and intervenors** in other recently completed mergers, such as the 2016 acquisition of Pepco Holdings by Exelon Corp.

The commitments include **rate credits for customers in Washington, D.C., and Maryland, enhanced funding for customer assistance programs, employee guarantees, and ring-fencing and corporate governance provisions**, including the **creation of a bankruptcy-remote special purpose entity.**

The Transaction

After weeks of rumors, on Jan. 25, **Canadian energy company Alta Gas Ltd.** announced that it had reached an agreement **to acquire U.S. gas utility holding company WGL** Holdings Inc. for US\$88.25 per share, in cash.

WGL is the parent of local gas distribution company, or LDC, Washington Gas Light Co., which has operations in the District of Columbia, Maryland and Virginia.

WGL also owns Hampshire Gas Co., a pipeline company in West Virginia, and other diversified energy services providers WGL Midstream Inc., WGL Energy Systems and WGL Energy Services. **Through WGL, AltaGas will acquire interests in four different pipelines in the Marcellus and Utica areas by 2019** and an agreement to provide 400 MMcf/d to the Cove Point LNG export facility. The pipelines, some of which are still under construction, will provide gas not only to customers in Virginia, but in the Northeast as well.

In addition to extensive electric and gas properties in Canada, **AltaGas is the parent of U.S. gas utility holding company SEMCO** Energy Inc., which in turn is the **parent of Enstar Natural Gas Co., an Alaska LDC,** and SEMCO Energy Gas, a Michigan LDC. **SEMCO also owns Alaska Pipeline Co. and Cook Inlet Natural Gas Storage Alaska LLC.**

The **transaction has been approved by both companies' boards of directors,** and **shareholder approval is expected** to be received at a meeting scheduled for May 10. Assuming all requisite approvals are granted, the transaction is expected to close in the second quarter of 2018.

Regulatory Reviews — Merger Standards

The **transaction** is **subject to review** by state **regulators** in the **District of Columbia, Maryland and Virginia**. The **Regulatory Commission of Alaska and the Michigan Public Service Commission** are **not required to review the transaction** since there will be **no change in the ownership of the utilities under their purview**.

District of Columbia PSC

Commissioners	Political party	Term ends
Betty Anne Kane, Chair	D	Jun-18
Willie Phillips	D	Jun-18
Richard Beverly	NA	Jun-20
Key facts		
Size of staff		75
RRA ranking	Below Average/1	
Merger review standard	Net benefits	
Merger review time frame (days)		NA

Data compiled as of April 27, 2017.

NA = not available

Source: RRA, an offering of S&P Global Market Intelligence

Maryland PSC

Commissioners	Political party	Term ends
W. Kevin Hughes, Chair	D	Jun-18
Harold Williams	D	Jun-17
Michael Richards	R	Jun-20
Anthony O'Donnell	R	Jun-21
Vacancy	NA	Jun-19
Key facts		
Size of staff		141
RRA ranking	Below Average/2	
Merger review standard	Net benefits	
Merger review time frame (days)		225

Data compiled as of April 27, 2017.

NA = not available

Source: RRA, an offering of S&P Global Market Intelligence

Mark C. Christie	Feb-22
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Key facts

Size of staff	600
RRA ranking	Above Average/2
Merger review standard	No harm
Merger review time frame (days)	NA

Data compiled as of April 27, 2017.

NA = not available

Source: RRA, an offering of S&P Global Market Intelligence

FERC Review is also required, and a filing was tendered to FERC on April 24, 2017.

The proposed transaction is also subject to expiration or other termination of the applicable waiting period under the **Hart-Scott-Rodino Antitrust Improvements Act of 1976, and** review by the **Committee on Foreign Investment** in the United States.

District of Columbia — Transactions involving the District's investor-owned utilities are subject to review by the PSC. Approval of a proposed merger requires a finding by the PSC that the proposed consolidation will be in the public interest. The **PSC has interpreted this standard** as requiring that the transaction provide "**a direct and tangible benefit to ratepayers**." There is **no statutory time frame** for a review to be completed.

Maryland — Historically, the PSC's authority over mergers was somewhat ambiguous. Legislation enacted in 2006 clarified and expanded the **PSC's authority over mergers** to specifically **include transactions between holding companies and acquisitions of a Maryland utility by an out-of-state entity**.

In order to approve a merger, the PSC must determine that the merger would **cause no harm** and would provide a **positive net benefit to ratepayers**. The PSC **must rule** on a merger application within **180 days of the filing** for approval; **however, the PSC may extend the deadline for up to 45 days**.

Virginia — By law, in order to secure SCC approval of a proposed merger involving a utility operating in the state, the **merging entities must demonstrate** that the **transaction will neither impair nor jeopardize** the provision of **adequate service**

to the public at just and reasonable rates. There is **no statutory time limit** within which the SCC must rule on a proposed merger.

In each jurisdiction, the companies have offered certain jurisdiction-specific commitments, in addition to broader service-territory-wide commitments and corporate governance provisions. These are summarized in the sections that follow.

Jurisdiction-Specific Merger Commitments

District of Columbia customer rate credit

Customer class	Credit per customer (\$USD)
Residential	
Heating/Cooling	50
Non-heating/Non-cooling; Individual Metered Apts.	15
Other	34
Commercial & Industrial	
Small Heating/Cooling	127
Large Heating/Cooling	829
Non-heating/Non-cooling	259
Group Metered Apartments	
Small Heating/Cooling	143
Large Heating/Cooling	786
Non-heating/Non-cooling	248
Interruptible	127
Avg. total	77

Source: AltaGas, Formal Case 1142

District of Columbia — Formal Case 1142 — The companies would provide customers **one-time rate credits aggregating to \$12.25 million among all customer classes, equating to roughly \$77 per customer.** However, the credit would be "allocated in accordance with each class's cumulative non-gas revenues as determined by the Commission in Washington Gas's last base rate case."

AltaGas would contribute \$2 million to fund and develop an **Affordable Housing Multifamily Natural Gas Initiative for D.C.**, and **would not seek recovery of costs associated with the initiative.**

Additionally, over a two year period following consummation of

the merger, **AltaGas would provide \$2.2 million to fund and develop supplemental low-income weatherization programs.**

For a two-year period following the close of the merger, **AltaGas would provide \$700,000 to fund workforce development initiatives in D.C.** **AltaGas would not seek recovery of costs associated with the initiatives.**

A procedural conference has been set for May 18, at which time a procedural schedule is likely to be developed. There is **no statutory time limit within which the D.C. PSC** must rule on a proposed merger.

Maryland customer rate credit

Customer class	Credit per customer (\$USD)
Residential	
Heating/Cooling	50
Non-heating	27
Commercial & Industrial	
Large Heating/Cooling	517
Small Heating/Cooling	78
Non-heating/Non-cooling	197
Group Metered Apartments	
Heating/Cooling	786
Non-heating/Non-cooling	137
Interruptible	5,987
Avg. total	66

Source: AltaGas, Case No. 9449

Maryland — Case No. 9449 — The Maryland-specific commitments include **\$30.5 million in aggregate one-time rate credits for all customer classes, equating to roughly \$50 per residential customer.** However, the credit would be "allocated in accordance with each class's cumulative non-gas revenues as determined by the Commission in Washington Gas's last base rate case."

In addition, the **companies would contribute \$4 million to develop and fund an Affordable Housing**

Multifamily Natural Gas Initiative for Maryland. The program would provide **offsets for the cost of design and financial modeling to utilize natural gas** as well as provide **cost offsets for inside customer piping.**

An **incremental \$1.1 million would be expended over two years to develop and fund supplemental low-income weatherization and energy efficiency programs in** Washington Gas' **Maryland** service territory.

AltaGas would also provide \$350,000 in incremental funding to Washington Gas, recovery of which would not be sought from customers for educational and damage prevention awareness and safety.

Over the two-year period after the merger closes, **AltaGas would expend \$1.4 million on workforce development initiatives in** the **Maryland** service territory.

The Maryland PSC has set a pre-hearing conference for May 30, at which time a procedural schedule is likely to be developed. **Final action** by the PSC is required by **no later than Dec. 5.**

Virginia — Case No. PUR-2017-000049 — **Washington Gas would continue to make investments in its utility infrastructure at pre-merger levels** to ensure the continued delivery of safe and reliable service at reasonable rates to its customers.

The company's note that Washington Gas is on target to complete under its Steps to Advance Virginia's Energy, or SAVE Plan, approximately \$185 million in investment in infrastructure replacements approved by the Commission for the period Jan. 1, 2015, through Dec. 31, 2017. During June or July 2017, Washington Gas intends to file an amended five-year SAVE Plan to be effective from Jan. 1, 2018. This amended plan is to build upon its existing set of Distribution Integrity Management Program-based replacement programs, as well as transmission facilities replacement programs, consistent with the availability of construction contractor resources.

Recovery of SAVE Act investments through Nov. 11 is to be rolled into base rates as part of a pending rate case. A "black box" settlement has been reached in the case that specifies a \$34 million rate increase.

AltaGas would commit to expend \$1.4 million over a two-year period following the close of the merger to fund workforce development initiatives in Virginia.

A procedural schedule has not yet been set and there is **no statutory time limit** within which the SCC must rule on a proposed merger.

Service Territory-Wide Commitments

The companies note that while "this is **not a synergies-driven Merger**, the **Applicants do anticipate that modest savings** for Washington Gas will be achieved. ... The **net savings achieved by Washington Gas as a result of the Merger will be passed on to its customers through the normal course of the ratemaking process.**"

All customers of Washington Gas would be held harmless for a period of five years from adverse rate impacts due to an increase in Washington Gas's cost of debt that is caused by the merger.

Washington Gas would refrain from seeking recovery through gas distribution rates of any acquisition premium or "goodwill" associated with the transaction, or any transaction costs incurred in connection with the merger.

In any rate proceeding for the five year period after the merger closes, **any increase of Washington Gas' cost of debt for which rate recovery is sought will be supported by documentation showing that either the increase is a result of factors not associated with either the merger or the post-merger operations of AltaGas and its non-Washington Gas affiliates, or that the increase has been mitigated by positive changes in other cost of capital elements.**

The companies said there would be **no degradation in service quality as a result of the merger.** "After completion of the Merger, Washington Gas will continue to provide adequate, safe, reliable, and efficient utility service at just and reasonable rates to its customers. ... In addition, Washington Gas will **maintain safety standards and policies** at Washington Gas that are **substantially comparable to, or better than, the currently maintained standards and policies,**" they said.

The companies would provide **\$1.5 million of supplemental funding over the five years following the merger close to the Washington Area Fuel Fund to provide emergency gas utility bill assistance to qualifying low-income customers and moderate-income customers.**

Within five years after the close of the merger, AltaGas would "develop or cause to be developed" 5 MW of either electric grid energy storage or Tier 1 renewable resources in the greater Washington, D.C., metropolitan area.

The **company would also provide \$450,000 for a study to assess the development of renewable gas facilities in the greater Washington, D.C., metropolitan area.**

In addition to any jurisdiction-specific workforce provision, the companies agree that Washington Gas would **honor all existing collective bargaining agreements**, and **for two years after the closing**, AltaGas would provide WGL **employees compensation and benefits that are at least as favorable in the aggregate as their existing benefit packages**.

At least 65 new positions would be created within the greater Washington, D.C., metropolitan area within five years following the close of the transaction.

For ten years following the close of the merger, AltaGas would make \$1.2 million in charitable contributions and traditional local community support per year in the greater Washington, D.C., metropolitan area, an approximately **20% increase over the highest of any of the past five fiscal years for WGL**.

Washington Gas' headquarters would remain in the District of Columbia. Within twelve months after closing, the **head office** of the **AltaGas** U.S. power business would be **relocated to within the greater Washington, D.C., metropolitan area**.

Corporate Governance Commitments

Washington Gas would have a board of directors consisting of nine members: the CEO of Washington Gas; the CEO of AltaGas; **three independent members**, including if mutually agreeable up to three of the independent board members of WGL; and four other members.

AltaGas would make reasonable efforts to retain Washington Gas' existing executive management team to manage that business and, as available, provide guidance to AltaGas' other U.S. regulated utility businesses.

Washington Gas would **maintain its standing as a separate entity from AltaGas, conduct business in its own name, and maintain separate books and records**.

Washington Gas would continue to be subject to each jurisdiction's affiliate relationships rules and existing cost-allocation policies.

Washington Gas would become a wholly owned, direct subsidiary of a Special Purpose Entity, or SPE, established for the purpose of ring-fencing Washington Gas, with the intention of removing Washington Gas from the bankruptcy estate of AltaGas and its affiliates.

A voluntary petition for bankruptcy by the SPE would require the affirmative consent of the holder of a to-be-created "Golden Share" and the unanimous vote of the SPE board of directors.

A voluntary petition for bankruptcy by Washington Gas would require the affirmative consent of the holder of the Golden Share, the unanimous vote of the SPE board of directors, and the unanimous vote of the Washington Gas board of directors.

AltaGas and Washington Gas would **use reasonable efforts** to **maintain Washington Gas' credit ratings at investment-grade**.

Washington Gas would refrain from paying dividends to its parent company if its senior unsecured debt is rated below investment grade by two of the three major credit rating agencies, or if, immediately after the dividend payment, its common equity level would fall below a "minimum equity ratio," defined as the weighted average of the ratemaking equity ratio for Washington Gas in its three state regulatory jurisdictions, based on the respective rate base in each jurisdiction, less five percentage points.

Washington Gas would not issue debt or equity in connection with, or to fund, the merger, and the merger would not change Washington Gas' capital structure.

Washington Gas would refrain from pledging its assets as security for any indebtedness of an affiliate or parent company, or entering into cross-default provisions involving these entities. Washington Gas would also refrain from participating in a money pool.

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 509

**Value Line (VL)
Electric Utility Profiles**

**Exhibits in Support
of Opening Testimony**

June 16, 2017

February 17, 2017

ELECTRIC UTILITY (EAST) INDUSTRY

138

All of the major electric utilities located in the eastern region of the United States are reviewed in this Issue; western electrics, in Issue 11; and the remaining utilities, in Issue 5.

Tax reform has been a topic of interest in many utility holding companies' fourth-quarter earnings conference calls. We discuss some potential changes, and how they would affect some companies in this industry.

Utilities are known for their generous dividends. For many companies, the first quarter is when the board of directors reviews the payout for a possible increase.

After a strong showing in 2016, most of these stocks have generally not had a notable movement in either direction in early 2017. Most of them remain expensively priced, in our view.

Tax Reform

With a new administration in the White House, the topic of tax reform is being raised. Among changes that have been unofficially proposed, one is a simple reduction in the corporate tax rate from 35% to 15%. Another is a cut to 20%; an end to the deductibility of interest expense; and treating capital expenditures as a deductible expense, instead of depreciating these assets over time. This raises additional questions—for instance, would the change to interest deductibility apply to interest on current debt or only on debt issued after the law takes effect? A separate concern for some companies is that tax incentives for renewable energy will be scaled back or even abolished. However, *NextEra Energy*, which has significant investments in wind and solar power, believes retroactive changes are unlikely to the tax laws that provided these incentives.

How would these changes affect electric utilities, their parent companies, and their nonutility affiliates? For the regulated business, it is highly likely that any effects of tax reform will be passed through to ratepayers. This is what happened some 30 years ago, following the tax changes that resulted from a 1986 law. Unfortunately, for utility holding companies as a whole, we cannot provide a better answer than "it depends." *NextEra* stated that (off a 2020 baseline), a cut to a 15% tax rate would boost earnings by \$0.30-\$0.40 a share. On the other hand, the other possible change would reduce profits by \$0.10-\$0.15 a share. *Dominion Resources* "would expect to be somewhat earnings neutral" if a tax bill is passed into law. *PPL Corporation* thinks the latter proposal we mentioned would reduce its earning power by \$0.10 a share annually, but believes it could mitigate the negative effect.

Dividend Increases

Utilities have long been known for their generous dividends. This has become even more important for many investors in this era of extremely low interest rates, which provide negligible returns on cash. Many income-oriented investors focus on utility stocks because these provide attractive dividend yields. But investors don't just want dividend income, they want annual and predictable growth in the payout, as well. Accordingly, most utility stocks provide yearly growth in the dis-

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bursement, as long as this is feasible from a cash and payout-ratio standpoint.

Among the utilities covered in this Issue, *Consolidated Edison*, *Dominion Resources*, *Eversource Energy*, and *PPL* have already boosted the dividend in 2017. We think *NextEra*, *Public Service Enterprise Group*, and *SCANA* raised or will raise dividends shortly after this report went to press. *Duke Energy*, *Exelon*, and *Southern Company* will probably hike the payout later in 2017. In fact, among the 12 electric utility equities reviewed in this Issue, only *AVANGRID* and *FirstEnergy* are unlikely to increase their disbursements this year.

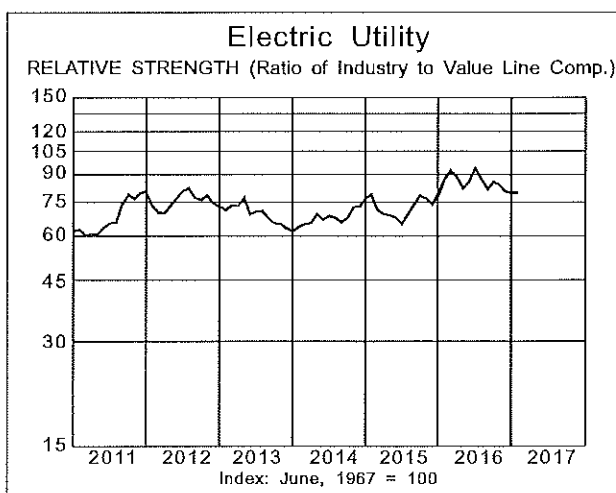
Many companies have a specified dividend policy, seeking to maintain an annual growth rate, a payout ratio, or both. For instance, *Eversource's* goal is to raise the dividend by 5%-7% each year. *AVANGRID* wants to have a payout ratio in a range of 65%-75%. Its payout ratio is now well above this range, which explains why a hike in the disbursement is unlikely this year, and perhaps for a few years after that, too.

Conclusion

As a group, electric utility stocks had an excellent return in 2016, with a total return of 17.4%. This was a reversal from a poor showing in 2015, when the industry's total return of -3.9%. (These data were provided by the Edison Electric Institute, a trade group representing investor-owned electric companies.) So far this year, there have been few noteworthy movements in this group. One exception is *Dominion*, which lost 6% of its value at the start of February when the company's earnings guidance for 2017 was disappointing for Wall Street.

We continue to believe that most equities in this industry are expensively priced. Historically, electric utility stocks have traded at a discount to the market because utilities generally don't grow fast. Last year, however, several stocks had price-earnings ratios that were at or even above the broader market. And many of these issues have recent prices within their 2020-2022 Target Price Range. The industry's average dividend yield is 3.6%.

Paul E. Debbas, CFA



March 17, 2017

ELECTRIC UTILITY (CENTRAL) INDUSTRY

901

All of the major electric utilities located in the central region of the United States are reviewed in this Issue; eastern electric utilities, in Issue 1; and the remaining utilities, in Issue 11.

Every year, the Edison Electric Institute and Nuclear Energy Institute come to New York to make presentations before electric utility analysts. We discuss what's on the minds of these industry organizations.

In the wake of a strong showing for most electric utility stocks in 2016 and a good start in 2017, electric utility stocks remain expensively priced.

What's On EEI's Mind

Every year, usually in the second week of February, the Edison Electric Institute (EEI, a group representing investor-owned utilities) makes a presentation before electric utility analysts in New York City. EEI discusses the issues that concern its members, most of which are covered among the three Electric Utility Industry groups in Issues 1, 5, and 11.

In recent years, anything involving the electric grid has been of heightened interest to EEI, and this year's meeting was no exception. Many electric utilities are experiencing weak (if any) volume growth due to the effects of energy efficiency and sluggish economic growth. Nevertheless, capital budgets are high, and much of this spending is associated with strengthening the electric grid. Utilities are replacing parts and equipment that, in some cases, are several decades old. The grid also needs upgrading to deal with the disadvantages of renewable energy, which is intermittent and can't be dispatched. Cybersecurity and physical security are also being addressed.

With a new administration in the White House, the possibility of tax reform also has EEI's interest. A bill has not yet emerged, but rough proposals have come from the Trump Administration and the House of Representatives. Some features, such as a lower corporate tax rate and expensing of capital spending, would be positive for EEI's members. Others, such as a loss of deductibility for interest expense, would be negative. (Eventually, the regulated business would probably reflect any changes to federal tax laws, but many utility holding companies have nonregulated subsidiaries and/or debt at the parent level.) There are many moving parts to any potential legislation, and whether it would benefit each utility holding company (and to what extent) would depend on the specific company.

President Trump will also have to appoint three commissioners to fill vacancies on the five-man Federal Energy Regulatory Commission (FERC). Because FERC now lacks a quorum, it is unable to vote on matters before it. This is affecting some companies in this industry, such as *DTE Energy*, which awaits FERC approval of a proposed natural gas pipeline.

What's On NEI's Mind

Nuclear power produced 20% of the electricity supply in the United States in 2016, according to preliminary data from the U.S. Energy Information Administration. The Nuclear Energy Institute (NEI) represents the in-

INDUSTRY TIMELINESS: 30 (of 97)

terests of nuclear plant owners in the United States. NEI and EEI have a shared interest in ensuring that nuclear plants are not shut before their license expiration dates due to economic factors. Low natural gas prices, sluggish demand for power, subsidies for renewable energy, and other factors have hurt nonregulated nuclear facilities. In 2013, Dominion Resources (covered in Issue 1) shut the Kewaunee nuclear plant in Wisconsin, and in 2014, *Entergy* closed the Vermont Yankee unit. These nonregulated merchant facilities were uneconomic in an era of low gas prices. Two nuclear plants have closed due to equipment problems, and *Entergy* plans to close three nuclear plants.

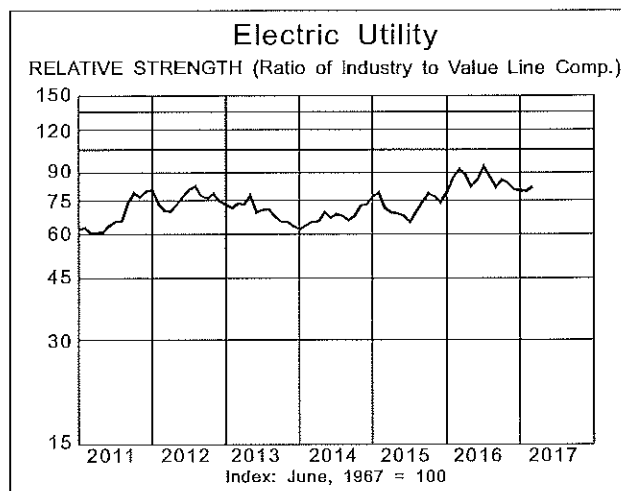
Regulatory and legislative actions in New York and Illinois, respectively, have made nuclear energy eligible for zero (pollutants) emissions credits, along with renewable energy. As a result, several plants that had been threatened with an early shutdown will stay open. (Note that there are legal challenges to the new rules in New York, and that the Indian Point station in Westchester will close anyway.) Legislative changes are being proposed in other states (Connecticut for one) that would benefit nuclear facilities.

Two utilities are building nuclear units in the Southeast. Some others have obtained construction and operating licenses for new facilities, although this doesn't necessarily mean anything will be built. Although each project has experienced delays and cost overruns, NEI believes the lessons learned will be beneficial if and when any more nuclear units are built. In addition, financing costs have been much lower than expected thanks to low interest rates. This has offset the higher construction costs.

Conclusion

In recent weeks, utility stocks have performed very well. Their valuations remain high. The average dividend yield of this industry, at 3.4%, compares favorably with the market median, but is low by historical standards. What's more, most of these equities are trading within their 3- to 5-year Target Price Range—another factor indicating that this group is not cheap. The average total return potential over that time frame is just 3%.

Paul E. Debbas, CFA



January 27, 2017

ELECTRIC UTILITY (WEST) INDUSTRY

2225

All of the major electric utilities located in the western region of the United States are reviewed in this Issue; eastern electrics, in Issue 1; and the remaining utilities, in Issue 5.

We take a look back at 2016 and a look ahead to 2017. Appointments made by the Trump Administration, and tax reform provisions that have been suggested, might well have a significant effect on the Electric Utility Industry.

We continue to believe most stocks in this group are priced expensively.

A Look Back At 2016

The year that just ended was an excellent one for most electric utility equities. In the first half, most stocks performed tremendously as interest rates declined from an already-low level and many investors sought a (relatively) safe haven in an increasingly volatile market. These issues gave back some of their first-half gains in the final six months of 2016, but the industry posted a total return of 17.4%. This topped the total return of the Standard and Poor's 500, which was 12.0%. There was a wide variance in performance among the stocks we cover in the Electric Utility Industry. Otter Tail (reviewed in Issue 5) posted a 58.9% total return. On the other hand, FirstEnergy (covered in Issue 1) was the laggard of the industry, posting a total return of just 1.9%.

Merger and acquisition activity remained vibrant last year. Among the electric utility stocks that left our coverage due to takeovers were those of Cleco, Pepco Holdings, TECO Energy, and ITC Holdings. Duke Energy, Southern Company, and Dominion Resources (all reviewed in Issue 1) completed the purchase of gas utilities. The acquisition of Empire District Electric (completed in early 2017) was announced, as was the pending merger of Great Plains Energy and Westar Energy (covered in Issue 5). Not all such activity was successful. The proposed takeover of *Hawaiian Electric Industries* by NextEra Energy was rejected by regulators in the Aloha State amidst heavy criticism.

A significant legal development happened in February of 2016 when the U.S. Supreme Court issued a stay on the Environmental Protection Agency's Clean Power Plan. The EPA's plan, designed to reduce carbon emissions and promote the use of renewable energy, is controversial due to its aggressive targets and the lack of significant support for nuclear energy, which does not emit greenhouse gases. There is also skepticism about the EPA's belief that customers' bills will decline thanks to the plan.

A Look Ahead To 2017

This month, Donald Trump was inaugurated as President of the United States. Investors should note that much regulation of the electric utility industry is conducted at the state level, and this will not change under the Trump Administration. However, changes at the federal level are likely to be significant. Mr. Trump will be able to fill two vacancies at the five-man Federal Energy Regulatory Commission, and a current commissioner's term expires in mid-2017. Even more noteworthy is a change in leadership at the EPA. The proposed new administrator, Scott Pruitt, was the attorney general in Oklahoma. In that position, Mr. Pruitt sued the EPA (unsuccessfully) about the requirements imposed

INDUSTRY TIMELINESS: 34 (of 97)

on Oklahoma Gas and Electric under the Regional Haze Rule. Thus, the EPA is widely expected to take a lighter hand to regulation than it did under the Obama Administration.

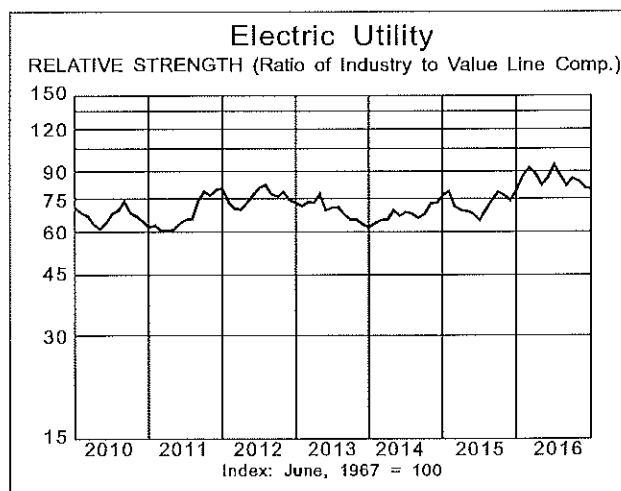
Tax reform is possible. If corporate tax rates are cut, this would not provide a windfall for the regulated utility business because companies would pass the savings through to customers. But any utility holding company with nonregulated operations would likely benefit from a reduction in tax rates. *Hawaiian Electric*, with its American Savings Bank subsidiary, is one example. On the other hand, if interest expense is no longer deductible, this would hurt this capital-intensive industry. This might well lead to a decline in merger and acquisition activity, since most deals are financed at least in part with debt.

The actions of the Federal Reserve also bear watching. In late 2016, the Fed raised interest rates. We expect further tightening this year, perhaps two or three more increases. In general, rising interest rates are bad for utility stocks that are seen as a proxy for bonds, thanks to their generous dividends. We note, though, that even after the late-2016 hike, rates are still low, and returns on cash are still negligible. This suggests that there will still be strong investor demand for stocks of dividend-paying companies such as electric utilities.

Conclusion

In early 2017, most electric utility stocks have not moved significantly. Thus, they retain their high valuation. In 2016, most traded at a price-earnings ratio in the high teens—about the same as the overall market—and the dividend yields of most issues were below 4%. These measures indicate a high valuation, by historical standards. The industry's current average dividend yield is 3.5%. Investors should note, too, that the recent quotations of some electric utility issues are near the upper end or even *above* their 2019-2021 Target Price Range. Among the utilities in this Issue that fit this description are *Hawaiian Electric*, *IDACORP*, *Avista*, *Pinnacle West*, and *Portland General*. Most other utility stocks are trading within this range. All told, we continue to advise caution with this group due to the high valuation of most of these equities.

Paul E. Debbas, CFA



AVISTA CORP. NYSE-AVA		RECENT PRICE	P/E RATIO	(Trailing: 19.2 Median: 16.0)	RELATIVE P/E RATIO	1.01	DIV'D YLD	3.5%	VALUE LINE							
TIMELINESS 3 SAFETY 2 TECHNICAL 2 BETA .70 (1.00 = Market)	Raised 12/30/16 Raised 5/7/10 Raised 1/20/17	High: 20.2 Low: 16.3	27.5 17.6	25.8 18.2	23.6 15.5	22.4 12.7	22.8 18.5	26.5 21.1	28.0 22.8	29.3 24.1	37.4 27.7	38.3 29.8	45.2 34.3	Target Price Range 2019 2020 2021		
2019-21 PROJECTIONS		Price High 40 Low 30	Gain (Nil) (-25%)	Ann'l Total Return 4% -2%	LEGENDS 0.77 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession											
Insider Decisions		M A M J J A S O N	to Buy 0 0 0 0 0 0 0 0 0 0	to Sell 4 0 6 4 0 2 1 0 0										% TOT. RETURN 12/16 1 yr. 17.0 3 yr. 55.1 5 yr. 90.8		
Institutional Decisions		10/20/16 to Buy 139 to Sell 84 Hld's(000) 42375	20/20/16 118 104 43564	3Q2016 101 44354												
MARKET CAP: \$2.5 billion (Mid Cap)		© VALUE LINE PUB. LLC 19-21														
CAPITAL STRUCTURE as of 9/30/16		Total Debt \$1817.1 mill. Due in 5 Yrs \$606.7 mill. LT Debt \$1729.8 mill. LT Interest \$83.9 mill. Incl. \$51.5 mill. debt to affiliated trusts. (LT interest earned: 3.4x)														
Pension Assets-12/15 \$517.2 mill.		Obliq. \$613.5 mill.														
Pfd Stock None																
Common Stock 64,184,399 shs. as of 10/28/16																
MARKET CAP: \$2.5 billion (Mid Cap)																
ELECTRIC OPERATING STATISTICS		2013 2014 2015 % Change Retail Sales (KWH) +4 +8 -2.0 Avg. Indust. Use (MWH) 1428 1349 1339 Avg. Indust. Rels. per KWH (\$) 5.74 5.93 6.17 Capacity at Peak (MW) 2767 2594 NA Peak Load, Winter (MW) 2223 2223 NA Annual Load Factor (%) 59.0 64.0 NA % Change Customers (yr-end) +1.1 +5.5 +1.3														
Fixed Charge Cov. (%)		308 322 315														
ANNUAL RATES of change (per sh)		Past 10 Yrs. Past 5 Yrs. Est'd '13-'15 to '19-'21 Revenues -- -3.0% -5% "Cash Flow" 6.0% 2.5% 4.0% Earnings 7.5% 4.0% 3.0% Dividends 9.5% 9.0% 3.0% Book Value 4.0% 4.0% 3.0%														
QUARTERLY REVENUES (\$ mill.)		Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 482.9 352.0 335.9 447.7 1618.5 2014 446.6 312.6 301.6 411.8 1472.6 2015 446.5 337.3 313.7 387.3 1484.8 2016 418.2 318.8 303.3 384.7 1425 2017 420 315 305 385 1425														
EARNINGS PER SHARE^A		Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .71 .43 .19 .53 1.85 2014 .79 .43 .16 .48 1.84 2015 .74 .40 .21 .54 1.89 2016 .89 .43 .19 .54 2.05 2017 .85 .40 .15 .55 1.95														
QUARTERLY DIVIDENDS PAID^B		Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .305 .305 .305 .305 1.22 2014 .3175 .3175 .3175 .3175 1.27 2015 .33 .33 .33 .33 1.32 2016 .3425 .3425 .3425 .3425 1.37 2017														
(A) Dil. EPS. Excl. nonrec. gain (losses): '02, '03, '03, '14, '04; gains (losses) on disc. ops.: '01, (\$1.00), '02, '03, '10; '14, \$1.17; '16, \$1.13 & '14 EPS don't add due to rounding or change in shs. Next earnings report due late Feb. (B) Div'd paid in mid-Mar., June, Sept. & Dec. = Div'd reinv. avail. (C) In cl. def'd chgs. In '15: \$9.89/sh. (D) In mill.		BUSINESS: Avista Corporation (formerly The Washington Water Power Company) supplies electricity & gas in eastern Washington & northern Idaho. Supplies electricity to part of Alaska & gas to part of Oregon. Customers: 392,000 electric, 335,000 gas. Acq'd Alaska Electric Light and Power 7/14. Sold Ecova energy-management sub. 6/14. Electric rev. breakdown: residential, 34%; commercial, 31%; industrial, 11%; wholesale, 13%; other, 11%. Generating sources: gas & coal, 32%; hydro, 28%; purchased, 40%. Fuel costs: 44% of revs. '15 reported deprec. rate (Avista): 3.1%. Has 1,900 employees. Chairman, President & CEO: Scott L. Morris. Inc.: WA. Address: 1411 E. Mission Ave., Spokane, WA 99202-2600. Tel.: 509-489-0500. Web: www.avistacorp.com.														
(E) Rate base: Net orig. cost. Rate all'd on com. eq. in WA in '16: 9.5%; in ID in '17: 9.5%; in OR in '15: 9.5%; earn. on avg. com. eq. '15: 8.2%. Regul. Clim.: WA, Avg.; ID, Above Avg.		Avista was "extremely disappointed" by the rate decision it received in Washington in December. That is how management described the order from the Washington Utilities and Transportation Commission (WUTC), which denied the utility's request for electric and gas rate increases. Avista had filed for electric and gas tariff hikes for 2017 of \$38.6 million and \$4.4 million, respectively, followed by smaller increases at the start of 2018. The WUTC's ruling was surprising, given that its staff had recommended raises of \$25.6 million for electricity and \$2.1 million for gas. The company has asked the WUTC for reconsideration and a rehearing. If this is fruitless, Avista may appeal this matter to the courts.														
Company's Financial Strength		A														
Stock's Price Stability		95														
Price Growth Persistence		60														
Earnings Predictability		75														
Will this affect the board's decision about the dividend? In recent years, the directors have raised the disbursement in the first quarter. We now estimate no dividend hike due to the regulatory problems, but we don't rule one out.		Avista was granted an electric rate increase in Idaho. The raise was \$6.3 million (2.5%), based on a 9.5% return on a 50% common-equity ratio. New tariffs took effect at the start of 2017.														
the first quarter. We now estimate no dividend hike due to the regulatory problems, but we don't rule one out.		Rate cases are pending in Alaska and Oregon. Alaska Electric Light & Power filed for an increase of \$2.8 million (8.1%), based on a 13.8% return on a 58% common-equity ratio. (The cost-of-capital figures are high due to the utility's risks of operating in Juneau.) An interim hike of \$1.3 million (3.9%) took effect on November 23rd. The final order is expected in late 2017. In Oregon, Avista is seeking a gas rate boost of \$8.5 million (9%), based on a 9.9% return on a 50% common-equity ratio. New tariffs are expected to take effect on October 1st.														
We think this stock lacks investor appeal. The recent price does not adequately reflect the regulatory uncertainty, in our view. Moreover, 3- to 5-year total return potential is low.		Paul E. Debbas, CFA January 27, 2017														
(A) Dil. EPS. Excl. nonrec. gain (losses): '02, '03, '03, '14, '04; gains (losses) on disc. ops.: '01, (\$1.00), '02, '03, '10; '14, \$1.17; '16, \$1.13 & '14 EPS don't add due to rounding or change in shs. Next earnings report due late Feb. (B) Div'd paid in mid-Mar., June, Sept. & Dec. = Div'd reinv. avail. (C) In cl. def'd chgs. In '15: \$9.89/sh. (D) In mill.		(E) Rate base: Net orig. cost. Rate all'd on com. eq. in WA in '16: 9.5%; in ID in '17: 9.5%; in OR in '15: 9.5%; earn. on avg. com. eq. '15: 8.2%. Regul. Clim.: WA, Avg.; ID, Above Avg.														
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DUKE ENERGY NYSE-DUK		RECENT PRICE	P/E RATIO	(Trailing: 18.6 Median: NMF)	RELATIVE P/E RATIO	DIV'D YLD	VALUE LINE							
TIMELINESS	2 Lowered 1/20/17	77.57	17.1		0.88	4.5%								
SAFETY	2 New 6/1/07													
TECHNICAL	4 Lowered 1/6/17													
BETA	.60 (1.00 = Market)													
2020-22 PROJECTIONS														
Price	High 100 Low 75													
Gain	+30%													
Ann'l Total Return	10%													
Insider Decisions														
Institutional Decisions														
Duke Energy Corporation, in its current configuration, began trading on January 3, 2007, the day after it spun off its midstream gas operations into a new company, Spectra Energy (NYSE: SE). Duke Energy shareholders received half a share of Spectra Energy for each Duke share held. In July of 2012, Duke acquired Progress Energy and effected a 1-for-3 reverse split. Data for the "old" Duke are not shown because they are not comparable.		2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	© VALUE LINE PUB. LLC 20-22
CAPITAL STRUCTURE as of 9/30/16		30.24	31.15	29.18	32.22	32.63	27.88	34.84	33.84	34.10	34.10	36.25	37.40	Revenues per sh
Total Debt \$50176 mill. Due in 5 Yrs \$15408 mill.		8.11	7.34	7.58	8.49	8.68	6.80	8.56	9.11	9.40	10.60	10.95	10.95	"Cash Flow" per sh
LT Debt \$43964 mill. LT Interest \$1978 mill.		3.60	3.03	3.39	4.02	4.14	3.71	3.98	4.13	4.10	4.25	4.80	5.00	Earnings per sh ^A
incl. \$1336 mill. capitalized leases. (LT interest earned: 3.0x)		2.58	2.70	2.82	2.91	2.97	3.03	3.09	3.15	3.24	3.36	3.48	3.60	Div'd Decl'd per sh ^B
Leases, Uncapitalized Annual rentals \$219 mill.		7.43	10.35	9.85	10.84	9.80	7.81	7.83	7.62	9.83	13.40	12.55	12.55	Cap'l Spending per sh
Pension Assets-12/15 \$8138 mill. Oblig \$7606 mill.		50.40	49.51	49.85	50.84	51.14	58.04	58.54	57.81	57.74	58.70	60.00	61.40	Book Value per sh ^C
Pfd Stock None		420.62	423.96	436.29	442.96	445.29	704.00	708.00	707.00	688.00	689.00	690.00	691.00	Common Shs Outs'tg ^D
Common Stock 688,941,372 shs.		16.1	17.3	13.3	12.7	13.8	17.5	17.4	17.9	18.2	18.6	18.6	18.6	Avg Ann'l P/E Ratio
MARKET CAP: \$53 billion (Large Cap)		.85	1.04	.89	.81	.87	1.11	.98	.94	.92	.92	.92	.92	Relative P/E Ratio
ELECTRIC OPERATING STATISTICS		4.4%	5.2%	6.2%	5.7%	5.2%	4.7%	4.4%	4.3%	4.3%	4.3%	4.3%	4.3%	Avg Ann'l Div'd Yield
Fixed Charge Cov. (%)		72%	89%	84%	73%	72%	82%	78%	76%	79%	79%	72%	71%	
ANNUAL RATES														
Revenues														
Earnings														
Dividends														
Book Value														
QUARTERLY REVENUES (\$mill.)														
EARNINGS PER SHARE ^A														
QUARTERLY DIVIDENDS PAID ^B														
Duke Energy has completed the sale of most of its international operations. The company sold its Latin America businesses for \$1.9 billion in cash. It used the proceeds to retire short-term debt. Duke prefers the relative stability of its domestic utilities to the greater volatility of the Latin America businesses. Duke isn't entirely out of international investments: It retains its 25% stake in National Methanol, a Saudi Arabia company. The South Carolina commission approved a regulatory settlement. Duke's Progress Energy subsidiary received a \$56 million (10.3%) rate increase, based on a 10.1% return on a 53% common-equity ratio. New tariffs took effect at the start of 2017. Duke's electric utilities in North Carolina have asked the regulators to defer certain costs for future recovery, and each expects to file rate applications this year. We estimate that earnings will advance materially in 2017. The acquisition of Piedmont Natural Gas last fall should be accretive to earnings, especially since merger-related costs reduced profits by \$0.28 a share in the first three quarters														
of 2016. (Duke was scheduled to report fourth-quarter results shortly after this report went to press.) We expect additional merger-related expenses this year as Piedmont is integrated, but these will probably be lower than in 2016. The aforementioned rate hike, along with modest growth at the utility operations, should be another plus. We forecast a decent, albeit smaller, earnings increase in 2018. Some large projects are under way. In late 2017, Duke will add 750 megawatts of gas-fired capacity in South Carolina at a cost of \$600 million. Two gas-fired units (1,640 mw) are being built in Florida at a cost of \$1.5 billion, with in-service dates next year. Duke also has a stake in three gas pipelines, which together will represent an investment of about \$3 billion. Timely Duke stock offers an attractive dividend yield. The yield is a percentage point above the average for the electric utility industry. The earnings and dividend growth we project over the 3- to 5-year period should be enough to produce a long-term total return superior to that of most utilities.														
Paul E. Debbas, CFA February 17, 2017														

(A) Diluted EPS. Excl. nonrec. losses: '12, 70¢; '13, 24¢; '14, 67¢; '16, 21¢; gains (loss) on disc. ops.: '12, 6¢; '13, 2¢; '14, (80¢); '15, 5¢; '16, 18¢. Next earnings report due early May.

(B) Div'd paid mid-Mar., June, Sept., & Dec. ■ Div'd reinvestment plan avail. (C) Incl. intang. In '15: \$40.35/sh. (D) In mill., adj. for rev. split. (E) Rate base: Net orig. cost. Rates all'd on com. eq. in '13 in NC: 10.2%; in '17 in SC: 10.1%; in '09 in OH: 10.63%; in '04 in IN: 10.3%; earned on avg. com. eq. '15: 7.1%. Reg. Climate: NC Avg.; SC, OH, IN Above Avg.

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Company's Financial Strength ^A 100
Stock's Price Stability 100
Price Growth Persistence 50
Earnings Predictability 85

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EL PASO ELECTRIC NYSE:EE		RECENT PRICE	P/E RATIO	(Trailing: 20.4 Median: 15.0)	RELATIVE P/E RATIO	DIV'D YLD	2.8%	VALUE LINE
TIMELINESS 3 Lowered 11/17/16	High: 22.4 25.0 28.2 25.5 21.1 28.7 35.7 35.3 39.1 42.2 41.3 48.8	46.30	17.9		0.90	2.8%		
SAFETY 2 Raised 5/11/07	Low: 17.8 18.2 20.8 15.2 11.6 18.7 26.7 29.2 31.8 33.4 33.8 37.2							
TECHNICAL 2 Raised 1/27/17	LEGENDS --- \$ 0.1 "Cash Flow" p sh Relative Price Strength Options: Yes Shaded area indicates recession							
BETA .70 (1.00 = Market)	2019-21 PROJECTIONS Price Gain Return High 55 (+20%) 8% Low 40 (-15%) Nil							
Insider Decisions M A M J J A S O N to Buy 0 0 0 0 0 0 0 0 0 0 0 0 Options 0 5 10 0 4 0 0 4 0 to Sell 0 0 1 0 0 0 0 0 0								
Institutional Decisions 1Q2016 2Q2016 3Q2016 Percent shares traded to Buy 95 90 72 to Sell 68 75 90 Mid's (000) 39921 38927 39276								
2000-2017 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 © VALUE LINE PUB. LLC 19-21								
Financial Metrics Revenues per sh 23.75 "Cash Flow" per sh 7.25 Earnings per sh ^ 2.75 Div'd Decl'd per sh ^ 1.65 Cap'l Spending per sh 7.00 Book Value per sh ^ 30.75 Common Shs Outst'g ^ 41.00 Avg Ann'l P/E Ratio 17.0 Relative P/E Ratio 1.05 Avg Ann'l Div'd Yld 3.5%								
CAPITAL STRUCTURE as of 9/30/16 Total Debt \$1333.7 mill. Due in 5 Yrs \$183.5 mill. LT Debt \$1195.4 mill. LT Interest \$72.3 mill. (LT interest earned: 2.8x)								
Pension Assets-12/15 \$260.0 mill. Oblig. \$325.7 mill. Pfd Stock None								
Common Stock 40,522,246 shs. as 10/31/16								
MARKET CAP: \$1.9 billion (Mid Cap)								
ELECTRIC OPERATING STATISTICS 2013 2014 2015 % Change Retail Sales (RWH) +4 -1.6 +2.3 Avg. Indust. Use (RWH) 21908 21505 21687 Avg. Indust. Res. per RWH (#) NA NA NA Capacity at Peak (MW) 1852 1879 2055 Peak Load, Summer (MW) 1750 1766 1794 Annual Load Factor (%) NA NA NA % Change Customers (yr-end) +1.3 +1.3 +1.4								
BUSINESS: El Paso Electric Company (EPE) provides electric service to 405,000 customers in an area of approximately 10,000 square miles in the Rio Grande valley in western Texas (68% of revenues) and southern New Mexico (19% of revenues), including El Paso, Texas and Las Cruces, New Mexico. Wholesale is 13% of revenues. Electric revenue breakdown by customer class not available. Generating sources: nuclear, 47%; gas, 34%; coal, 6%; purchased, 13%. Fuel costs: 28% of revenues. '15 reported depreciation rate: 2.6%. Has about 1,000 employees. Chairman: Charles A. Yamarone. President & CEO: Mary Kipp. Incorporated: Texas. Address: Stanton Tower, 100 North Stanton, El Paso, Texas 79901. Tel.: 915-543-5711. Internet: www.epelectric.com.								
El Paso Electric Company will file two rate cases in the first half of 2017. The utility plans to put forth applications in Texas in the first quarter and in New Mexico in the second period. These petitions will seek to place Units 3 and 4 of a gas-fired generating station in the rate base. In 2016, EPE was granted tariff hikes in each state so that it can earn a return on Units 1 and 2, but the rate order in New Mexico was disappointing. (Since then, a new chairman of the New Mexico commission was voted into office.) Regulatory rulings are expected in Texas in the fourth quarter of 2017 and in New Mexico in the second quarter of 2018.								
The company has refined its dividend policy. Previously, EPE targeted a payout ratio in the range of its peers, without specifying what it believes that range to be. However, in recent years this ratio has been below the utility norm. So, EPE wants its payout ratio to be in the 55%-65% range (without having depressed earnings, as in 2015) by 2020. Moreover, the company stated that it expects its annual increase in the second quarter to exceed the \$0.06-a-share pace of the past								
four years (subject to the board's review of EPE's performance). We now estimate an \$0.08-a-share (6.5%) hike in the annual disbursement in 2017.								
Earnings will likely increase in 2017. The orders from the upcoming rate cases won't boost profits until 2018, but EPE will benefit from a full year's worth of the increases it was granted in 2016. Another positive factor is strong customer growth, exceeding 1% annually. The economy of the El Paso area is faring well, and is benefiting from trade with Mexico. (It remains to be seen whether the Trump Administration institutes trade policies that affect the service area's economy.) We have raised our 2017 share-net estimate by a dime, to \$2.45, and forecast profit growth this year in a range of 6%-7%.								
The dividend yield of this stock is nearly a percentage point below the utility average. The equity's valuation reflects the market's expectation of superior dividend growth. With the recent quotation near the midpoint of our 2019-2021 Target Price Range, total return potential is unexciting.								
Paul E. Debbas, CFA January 27, 2017								
ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '13-'15 to '19-'21 Revenues 3.5% 1.0% 1.5% "Cash Flow" 6.5% 5.0% 4.0% Earnings 12.0% 4.0% 4.0% Dividends -- -- 7.0% Book Value 8.0% 7.5% 4.0%			QUARTERLY REVENUES (\$ mill.) Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 177.3 240.1 282.7 190.3 890.4 2014 185.5 251.8 283.6 198.6 917.5 2015 163.8 219.5 289.7 176.9 849.9 2016 157.8 217.9 323.2 181.1 880 2017 170 230 305 195 900			EARNINGS PER SHARE ^ Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .19 .72 1.26 .03 2.20 2014 .11 .75 1.30 .10 2.27 2015 .09 .52 1.40 .02 2.03 2016 d.14 .55 1.84 .05 2.30 2017 .05 .65 1.60 .15 2.45		
QUARTERLY DIVIDENDS PAID ^ Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .25 .265 .265 .265 1.05 2014 .265 .28 .28 .28 1.11 2015 .28 .295 .295 .295 1.17 2016 .295 .31 .31 .31 1.23 2017			Company's Financial Strength B++ Stock's Price Stability 90 Price Growth Persistence 70 Earnings Predictability 80					
(A) Diluted earnings. Excl. nonrecurring gains (losses): '01, (4¢); '03, 81¢; '04, 4¢; '05, (2¢); '06, 13¢; '10, 24¢. '14 earnings don't add to '06-13 year total due to roundings. Next earnings report due late Feb. (B) Initial dividend declared 4/11; payment dates in late March, June, Sept., and Dec. (C) Incl. deferred charges. In '15: \$115.1 mill., \$2.85/sh. (D) In millions. (E) Rate allowed on common equity in TX in '12: none specified; in NM in '16: 9.48%; earned on avg. com. eq., '15: 8.2%. Regulatory Climate: TX, Average; NM, Below Average.								
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EMPIRE DISTRICT NYSE-EDE												RECENT PRICE	P/E RATIO		RELATIVE P/E RATIO		DN/D YLD	VALUE LINE																																																																																																																													
TIMELINESS — Suspended 2/19/16 SAFETY 2 Raised 3/23/12 TECHNICAL — Suspended 2/19/16 BETA .70 (1.00 = Market)												34.20	23.8 (Trailing: 24.8; Median: 16.0)		1.22		3.1%																																																																																																																														
2019-21 PROJECTIONS High: 25.0, 25.1, 26.1, 23.5, 19.4, 22.5, 23.3, 22.0, 24.3, 31.2, 31.5, 34.5 Low: 19.3, 20.3, 21.1, 14.9, 11.9, 17.6, 18.0, 19.5, 20.6, 22.0, 20.7, 26.2												LEGENDS — Dividends p sh divided by Interest Rate Relative Price Strength O: Options: Yes Shaded area indicates recession										Target Price 2019	2020	2021																																																																																																																							
Insider Decisions F M A M J J A S O to Buy 0 0 0 0 0 0 0 0 0 0 Options 5 0 1 0 0 1 0 0 1 0 to Sell 0 0 0 0 0 0 0 0 0 0												Institutional Decisions 1Q2016 2Q2016 3Q2016 to Buy 76 66 56 to Sell 89 71 61 Mid's(000) 26980 28320 29209										% TOT. RETURN 11/16 1 yr. 54.1 3 yr. 68.3 5 yr. 99.5																																																																																																																									
2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017												© VALUE LINE PUB. LLC 19-21																																																																																																																																			
REVENUES 14.78 13.37 13.56 13.03 12.67 14.80 13.67 14.59 15.25 13.04 13.02 13.74 13.11 13.81 15.00 13.82 13.50 13.55 "Cash Flow" 3.12 2.19 2.43 2.48 2.22 2.45 2.75 2.69 2.91 2.72 2.85 3.21 2.99 3.14 3.45 3.32 3.80 3.80 Earnings 1.35 .59 1.19 1.29 .86 .92 1.41 1.09 1.17 1.18 1.17 1.31 1.32 1.48 1.55 1.29 1.40 1.45 Div'd Decl'd 1.28 1.28 1.28 1.28 1.28 1.28 1.28 1.28 1.28 1.28 1.28 .64 1.00 1.01 1.03 1.04 1.04 1.06 Cap'l Spending 7.61 4.02 3.43 2.65 1.64 2.83 3.97 5.46 6.28 4.07 2.83 2.44 3.22 3.60 4.91 4.23 2.70 2.40 Book Value 13.65 13.58 14.59 15.17 14.76 15.08 15.49 16.04 15.56 15.75 15.82 16.53 16.90 17.43 18.02 18.32 18.55 18.85 Common Shs Outst'g 17.60 19.76 22.57 24.98 25.70 26.08 30.25 33.61 33.98 38.11 41.58 41.98 42.48 43.04 43.48 43.82 44.50 45.00												PERFORMANCE 17.7 33.9 16.2 15.8 24.8 24.5 15.9 21.7 17.3 14.3 16.8 15.8 15.8 15.0 16.2 18.6 17.5 1.15 1.74 .88 .90 1.31 1.30 .86 1.15 1.04 .95 1.07 .99 1.01 .84 .85 .93 1.40 5.4% 6.4% 6.6% 6.3% 6.0% 5.7% 5.7% 5.4% 6.3% 7.6% 6.5% 3.1% 4.8% 4.5% 4.1% 4.3%										AVG ANNUAL Avg Ann'l P/E Ratio 14.5 Relative P/E Ratio .90 Avg Ann'l Div'd Yield 4.7%																																																																																																																									
CAPITAL STRUCTURE as of 9/30/16 Total Debt \$854.9 mill. Due In 5 Yrs \$216.8 mill. LT Debt \$829.6 mill. LT Interest \$42.3 mill. Incl. \$3.3 mill. capitalized leases. (LT interest earned: 3.0x)												PENSION ASSETS Pension Assets-12/15 \$186.9 mill. Oblig \$243.7 mill.										MARKET CAP: \$1.5 billion (Mid Cap)																																																																																																																									
ELECTRIC OPERATING STATISTICS												BUSINESS: The Empire District Electric Company supplies electricity to 170,000 customers in a 10,000 sq. mi. area in southwestern Missouri (89% of retail elec. revs.), Kansas (5%), Oklahoma (3%), & Arkansas (3%). Acquired Missouri Gas (44,000 customers) 6/06. Supplies water service (4,000 customers) and has a small fiber-optics operation. Elec. rev. breakdown: residential, 42%; commercial, 31%; industrial, 16%; other, 11%. Generating sources: coal, 50%; gas, 27%; hydro, 1%; purch., 22%. Fuel costs: 31% of revenues. '15 reported depr. rate: 3.2%. Has about 750 employees. Chairman: D. Randy Laney, President & CEO: Bradley P. Beecher, Inc., KS. Address: 602 S. Joplin Ave., P.O. Box 127, Joplin, MO 64802-0127. Tel.: 417-625-5100. Internet: www.empiredistrict.com.																																																																																																																																			
ANNUAL RATES Past Past Est'd '13-'15 of change (per sh) 10 Yrs. 5 Yrs. to '19-'21 Revenues .5% .5% .5% "Cash Flow" 3.5% 3.0% 5.5% Earnings 3.5% 4.0% 3.5% Dividends -2.0% -4.5% 2.5% Book Value 2.0% 2.5% 2.0%												It appears as if the acquisition of Empire District Electric Company will be completed soon. Algonquin Power & Utilities, a Canadian company that already has some operations in the United States under the Liberty Utilities name, has agreed to pay \$34.00 in cash for each share of Empire District Electric. All shareholder and regulatory approvals have been received, except that of the Kansas Corporation Commission (KCC). However, the companies have reached a settlement with the KCC's staff. As part of the agreement, Empire District Electric would withdraw its pending request for a \$6.4 million (25.7%) rate increase. Instead, the company would file for recovery of certain environmental costs through a rider on customers' bills. This would raise rates by \$1.2 million. A ruling from the KCC is due by January 10, 2017. If the regulators approve the settlement—and there has been no significant opposition—the transaction is likely to be completed shortly thereafter. Accordingly, this might well be our last full-page report on Empire District Electric. We advise stockholders to sell their												shares on the open market. The recent price of Empire District Electric stock is above the buyout price. The Timeliness rank of this equity remains suspended due to the takeover agreement. Empire District Electric received a rate increase in Missouri. The Missouri Public Service Commission approved a settlement calling for a hike of \$20.4 million (4.5%), based on a return on equity in a range of 9.5%-9.9%. New tariffs took effect in mid-September. We expect higher earnings this year and next, despite the inclusion of merger-related expenses. Merger-related costs are expected to reduce the bottom line by \$0.10-\$0.12 a share in 2016. Even so, we think profits will wind up higher for the year because the effects of regulatory lag hurt earnings in 2015. In addition, Empire District Electric should benefit from rate relief in 2016 and 2017. Note that we have raised our 2016 earnings estimate by \$0.05 a share, to \$1.40, because a hotter-than-normal summer helped boost the bottom line in the third quarter. <i>Paul E. Debbas, CFA December 16, 2016</i>																																																																																																																							
QUARTERLY REVENUES (\$ mill.)												QUARTERLY EARNINGS PER SHARE												QUARTERLY DIVIDENDS PAID																																																																																																																							
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2015	.26	.26	.26	.26	1.04																																																																																																																																										
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(A) Diluted earnings. Excl. loss from discontinued operations: '06, 2¢. '15 EPS don't add due to rounding. Next earnings report due early Feb. (B) Div'ds historically paid in mid-Mar., June, Sept. and Dec. Div'ds suspended 3Q '11, reinstated 1Q '12. = Div'd reinvestment plan avail. (3% discount.) † Shareholder investment plan avail. (C) Incl. intangibles. In '15: \$5.88/sh. (D) In mill. (E) Rate base: Deprec. orig. cost. Rate allowed on com. eq. in MO in '16: 9.5%-9.9%; earned on avg. com. eq. '15: 7.2%. Regulatory Climate: Below Average.

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FIRSTENERGY NYSE-FE		RECENT PRICE	PIE RATIO	Trailing: 14.5 Median: 16.0	RELATIVE PIE RATIO	DIV'D YLD	4.8%	VALUE LINE																																				
TIMELINESS 1 Raised 1/6/17	High: 61.7	53.6	47.8	46.5	51.1	41.7	36.6	31.4																																				
SAFETY 3 Lowered 2/22/13	Low: 47.8	35.3	33.6	36.1	40.4	28.9	29.3	29.5																																				
TECHNICAL 4 Lowered 2/10/17																																												
BETA .65 (1.00 = Market)	LEGENDS 0.76 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession																																											
2020-22 PROJECTIONS		<table border="1"> <tr> <th>Price</th> <th>Gain</th> <th>Return</th> <th colspan="5"></th> </tr> <tr> <td>High 50</td> <td>(+65%)</td> <td>17%</td> <td colspan="5"></td> </tr> <tr> <td>Low 30</td> <td>(Nil)</td> <td>5%</td> <td colspan="5"></td> </tr> </table>							Price	Gain	Return						High 50	(+65%)	17%						Low 30	(Nil)	5%																	
Price	Gain	Return																																										
High 50	(+65%)	17%																																										
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Insider Decisions		<table border="1"> <tr> <th>to Buy</th> <th>to Sell</th> <th colspan="5"></th> </tr> <tr> <td>0</td> <td>0</td> <td colspan="5"></td> </tr> </table>							to Buy	to Sell						0	0																											
to Buy	to Sell																																											
0	0																																											
Institutional Decisions		<table border="1"> <tr> <th>to Buy</th> <th>to Sell</th> <th>Percent shares traded</th> <th colspan="5"></th> </tr> <tr> <td>292</td> <td>276</td> <td>30</td> <td colspan="5"></td> </tr> </table>							to Buy	to Sell	Percent shares traded						292	276	30																									
to Buy	to Sell	Percent shares traded																																										
292	276	30																																										
2001-2017		<table border="1"> <tr> <th>2001</th> <th>2002</th> <th>2003</th> <th>2004</th> <th>2005</th> <th>2006</th> <th>2007</th> <th>2008</th> <th>2009</th> <th>2010</th> <th>2011</th> <th>2012</th> <th>2013</th> <th>2014</th> <th>2015</th> <th>2016</th> <th>2017</th> <th>2018</th> </tr> <tr> <td>26.88</td> <td>40.83</td> <td>37.31</td> <td>37.76</td> <td>36.35</td> <td>36.03</td> <td>42.00</td> <td>44.70</td> <td>41.70</td> <td>43.76</td> <td>38.87</td> <td>36.57</td> <td>35.60</td> <td>35.74</td> <td>35.48</td> <td>33.30</td> <td>33.30</td> <td>33.10</td> </tr> </table>							2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	26.88	40.83	37.31	37.76	36.35	36.03	42.00	44.70	41.70	43.76	38.87	36.57	35.60	35.74	35.48	33.30	33.30	33.10
2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018																											
26.88	40.83	37.31	37.76	36.35	36.03	42.00	44.70	41.70	43.76	38.87	36.57	35.60	35.74	35.48	33.30	33.30	33.10																											
CAPITAL STRUCTURE as of 9/30/16		<table border="1"> <tr> <th>2001</th> <th>2002</th> <th>2003</th> <th>2004</th> <th>2005</th> <th>2006</th> <th>2007</th> <th>2008</th> <th>2009</th> <th>2010</th> <th>2011</th> <th>2012</th> <th>2013</th> <th>2014</th> <th>2015</th> <th>2016</th> <th>2017</th> <th>2018</th> </tr> <tr> <td>12802</td> <td>13627</td> <td>12712</td> <td>13339</td> <td>16258</td> <td>15294</td> <td>14903</td> <td>15049</td> <td>15029</td> <td>14650</td> <td>15250</td> <td>15750</td> <td>14300</td> <td>14300</td> <td>14300</td> <td>14300</td> <td>14300</td> <td>14300</td> </tr> </table>							2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	12802	13627	12712	13339	16258	15294	14903	15049	15029	14650	15250	15750	14300	14300	14300	14300	14300	14300
2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018																											
12802	13627	12712	13339	16258	15294	14903	15049	15029	14650	15250	15750	14300	14300	14300	14300	14300	14300																											
MARKET CAP: \$13 billion (Large Cap)		<table border="1"> <tr> <th>2001</th> <th>2002</th> <th>2003</th> <th>2004</th> <th>2005</th> <th>2006</th> <th>2007</th> <th>2008</th> <th>2009</th> <th>2010</th> <th>2011</th> <th>2012</th> <th>2013</th> <th>2014</th> <th>2015</th> <th>2016</th> <th>2017</th> <th>2018</th> </tr> <tr> <td>10.9</td> <td>13.0</td> <td>22.5</td> <td>14.1</td> <td>16.1</td> <td>14.2</td> <td>15.6</td> <td>15.6</td> <td>13.0</td> <td>11.7</td> <td>22.4</td> <td>21.1</td> <td>13.1</td> <td>39.8</td> <td>17.0</td> <td>19.1</td> <td>19.1</td> <td>19.1</td> </tr> </table>							2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	10.9	13.0	22.5	14.1	16.1	14.2	15.6	15.6	13.0	11.7	22.4	21.1	13.1	39.8	17.0	19.1	19.1	19.1
2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018																											
10.9	13.0	22.5	14.1	16.1	14.2	15.6	15.6	13.0	11.7	22.4	21.1	13.1	39.8	17.0	19.1	19.1	19.1																											
ELECTRIC OPERATING STATISTICS		<table border="1"> <tr> <th>2013</th> <th>2014</th> <th>2015</th> <th colspan="5"></th> </tr> <tr> <td>% Change Retail Sales (KWH)</td> <td>+9</td> <td>+1</td> <td>-8</td> <td colspan="5"></td> </tr> </table>							2013	2014	2015						% Change Retail Sales (KWH)	+9	+1	-8																								
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ANNUAL RATES		<table border="1"> <tr> <th>Past 10 Yrs</th> <th>Past 5 Yrs</th> <th>Est'd '13-'15</th> <th colspan="5"></th> </tr> <tr> <td>Revenues</td> <td>-5%</td> <td>-4.0%</td> <td>-5%</td> <td colspan="5"></td> </tr> </table>							Past 10 Yrs	Past 5 Yrs	Est'd '13-'15						Revenues	-5%	-4.0%	-5%																								
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Revenues	-5%	-4.0%	-5%																																									
QUARTERLY REVENUES (\$ mill.)		<table border="1"> <tr> <th>Cal-endar</th> <th>Mar.31</th> <th>Jun.30</th> <th>Sep.30</th> <th>Dec.31</th> <th>Full Year</th> <th colspan="2"></th> </tr> <tr> <td>2014</td> <td>4182</td> <td>3496</td> <td>3888</td> <td>3483</td> <td>15049</td> <td colspan="2"></td> </tr> </table>							Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year			2014	4182	3496	3888	3483	15049																						
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2014	4182	3496	3888	3483	15049																																							
EARNINGS PER SHARE		<table border="1"> <tr> <th>Cal-endar</th> <th>Mar.31</th> <th>Jun.30</th> <th>Sep.30</th> <th>Dec.31</th> <th>Full Year</th> <th colspan="2"></th> </tr> <tr> <td>2014</td> <td>.34</td> <td>.27</td> <td>.79</td> <td>d.58</td> <td>.85</td> <td colspan="2"></td> </tr> </table>							Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year			2014	.34	.27	.79	d.58	.85																						
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QUARTERLY DIVIDENDS PAID		<table border="1"> <tr> <th>Cal-endar</th> <th>Mar.31</th> <th>Jun.30</th> <th>Sep.30</th> <th>Dec.31</th> <th>Full Year</th> <th colspan="2"></th> </tr> <tr> <td>2013</td> <td>.55</td> <td>.55</td> <td>.55</td> <td>.55</td> <td>2.20</td> <td colspan="2"></td> </tr> </table>							Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year			2013	.55	.55	.55	.55	2.20																						
Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year																																							
2013	.55	.55	.55	.55	2.20																																							

BUSINESS: FirstEnergy Corp. is a holding company for Ohio Edison, Pennsylvania Power, Cleveland Electric, Toledo Edison, Metropolitan Edison, Penelec, Jersey Central Power & Light, West Penn Power, Potomac Edison, & Mon Power. Provides electric service to over 6 million customers in OH, PA, NJ, WV, MD, & NY. Acq'd Allegheny Energy 2/11. Electric revenue breakdown by customer class not available. Generating sources: coal, 44%; nuclear, 26%; purchased, 30%. Fuel costs: 43% of revenues. '13 reported deprec. rate: 2.6%. Has 15,800 employees. Chairman: George M. Smart. President & CEO: Charles E. Jones. Incorporated: Ohio. Address: 76 South Main Street, Akron, Ohio 44308-1890. Telephone: 800-736-3402. Internet: www.firstenergycorp.com.

FirstEnergy has reached an agreement to sell some nonregulated generating assets. This is in line with the company's goal to move away from competitive businesses in favor of regulated utility operations. In November of 2016, management stated that the company wants to be fully regulated within a span of 12 to 18 months. FirstEnergy intends to sell 1,572 megawatts of gas-fired and hydro capacity for \$925 million in cash. The deal requires approval of the Federal Energy Regulatory Commission and is expected to close in the third quarter. FirstEnergy will book a pre-tax charge of \$266 million for the fourth quarter of 2016, which we will treat as nonrecurring. The company is still seeking regulatory and legislative changes in Ohio that would effectively make its generating assets there similar to regulated assets. **Unfavorable conditions for the non-regulated businesses have hurt FirstEnergy in recent years.** Note the decline in profits, and the 2014 dividend reduction. The market is still concerned about FirstEnergy's presence in the nonregulated arena. In fact, the stock was the worst-performing issue in this industry

last year, with a total return of just 1.9%. **Rate settlements were approved in Pennsylvania and New Jersey.** In late January, FirstEnergy's utilities in Pennsylvania received increases totaling \$291 million. This was a "black box" agreement in which an allowed return on equity was not specified. Jersey Central Power & Light received an \$80 million hike at the start of 2017, based on a 9.6% return on a 45% common-equity ratio. **FirstEnergy might well report a loss for the fourth quarter of 2016.** Each year in the final period, the company records a mark-to-market accounting item for pension and nonpension benefits accounting assumptions. FirstEnergy estimates that this will be \$0.45-\$0.75 a share. We assume no such charges in our 2017 and 2018 earnings estimates. **This timely stock has one of the highest yields of any electric utility.** This reflects the uncertainties surrounding the nonregulated operations, as well as a lack of visibility about the next dividend hike. The 3- to 5-year total return potential is decent but poorly defined.

Paul E. Debbas, CFA February 17, 2017

Company's Financial Strength	B+
Stock's Price Stability	85
Price Growth Persistence	10
Earnings Predictability	45

(A) Dil. EPS. Excl. nonrec. gain (losses): '05, (28¢); '10, (68¢); '11, 33¢; '12, (29¢); '13, (\$2.07); '14, (17¢); '15, (63¢); '16, (\$2.90); gain from disc. ops.: '14, 20¢; '14 EPS don't sum due to rounding. Next egs. report due late Feb. (B) Div'ds paid early Mar., June, Sep. & Dec. 5 div'ds decl. in '04, 3 in '13. Div'd reliev. avail. (C) Incl. intang.: In '15: \$18.34/sh. (D) In mill. (E) Rate base: Depr. orig. cost. Rates all'd on com. eq.: 9.75%-11.9%; earned on avg. com. eq.: '15: 6.7%. Regulatory Climate: OH Above Avg.; PA, NJ Avg.; MD, WV Below Avg. © 2017 Value Line, Inc. All rights reserved. Factual material is obtained from sources believed to be reliable and is provided without warranties of any kind. THE PUBLISHER IS NOT RESPONSIBLE FOR ANY ERRORS OR OMISSIONS HEREIN. This publication is strictly for subscriber's own, non-commercial, internal use. No part of it may be reproduced, resold, stored or transmitted in any printed, electronic or other form, or used for generating or marketing any printed or electronic publication, service or product.

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GREAT PLAINS EN'GY NYSE-GXP		RECENT PRICE	28.88	P/E RATIO	18.3	(Trailing: 17.8 Median: 16.0)	RELATIVE P/E RATIO	0.94	DIV'D YLD	3.9%	VALUE LINE	Target Price Range	2020	2021	2022
TIMELINESS	2 Lowered 1/27/17	High: 32.8	33.4	29.3	20.5	19.9	22.1	22.8	24.9	29.5	30.3	32.7	29.5		
SAFETY	3 Lowered 12/26/08	Low: 27.1	26.9	15.6	10.2	16.6	16.3	19.5	20.4	23.8	24.1	25.8	26.7		
TECHNICAL	5 Lowered 3/3/17	LEGENDS 0.85 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession													
BETA	.75 (1.00 = Market)	2020-22 PROJECTIONS Ann'l Total Price Gain Return High 40 (+40%) 12% Low 25 (-15%) 1%													
Insider Decisions		M J J A S O N D J to Buy 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 Options 0 2 0 0 2 0 0 2 0 0 0 0 0 0 0 0 to Sell 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0													
Institutional Decisions		202016 3Q2016 4Q2016 to Buy 189 204 217 to Sell 119 132 144 Net(5000) 125742 193395 192383 Percent shares traded 30 20 10													
CAPITAL STRUCTURE as of 12/31/16		Total Debt \$4254.5 mill. Due in 5 Yrs \$2074.6 mill. LT Debt \$3365.2 mill. LT Interest \$166.9 mill. (LT interest earned: 3.8x)													
Leases, Uncapitalized Annual rentals \$12.9 mill.															
Pension Assets-12/16 \$776.8 mill. Oblig \$1244.6 mill.															
Pfd Stock None															
Common Stock 215,384,601 shs. as of 2/21/17															
MARKET CAP: \$6.2 billion (Large Cap)															
ELECTRIC OPERATING STATISTICS		2014 2015 2016 % Change Retail Sales (KWH) +4 -1.9 +7 Avg. Indust. Use (MWH) 1455 1450 1500 Avg. Indust. Rev. per KWH (\$) 6.79 6.96 7.29 Capacity at Peak (MW) NA NA NA Peak Load, Summer (MW) NA NA NA Annual Load Factor (%) NA NA NA % Change Customers (avg.) +9 +9 +1.1													
Fixed Charge Cov. (%)		261 254 307													
ANNUAL RATES		Past Past Est'd '14-'16 of change (per sh) 10 Yrs. 5 Yrs. to '20-'22 Revenues -7.5% -1.0% -5% "Cash Flow" -1.5% 1.0% 3.0% Earnings -3.0% 3.5% 1.5% Dividends -5.0% 3.5% 5.0% Book Value 4.0% 2.5% 1.5%													
QUARTERLY REVENUES (\$ mill.)		Cal- Full endar Mar.31 Jun.30 Sep.30 Dec.31 Year 2014 585.1 648.4 782.5 552.2 2568.2 2015 549.1 609.0 781.4 562.7 2502.2 2016 572.1 670.8 856.8 576.3 2676.0 2017 625 675 875 625 2800 2018 650 700 900 650 2900													
EARNINGS PER SHARE ^		Cal- Full endar Mar.31 Jun.30 Sep.30 Dec.31 Year 2014 .15 .34 .95 .12 1.57 2015 .12 .28 .82 .15 1.37 2016 .17 .20 .86 .39 1.61 2017 .11 .28 .80 .11 1.30 2018 .14 .32 .85 .14 1.45													
QUARTERLY DIVIDENDS PAID ^		Cal- Full endar Mar.31 Jun.30 Sep.30 Dec.31 Year 2013 .217 .217 .217 .23 .88 2014 .23 .23 .23 .245 .94 2015 .245 .245 .245 .263 1.00 2016 .263 .263 .263 .275 1.06 2017 .275													
BUSINESS: Great Plains Energy Incorporated is a holding company for Kansas City Power & Light and two other subsidiaries, which supply electricity to 856,000 customers in western Missouri (71% of revenues) and eastern Kansas (29%). Acquired Aquila 7/08. Sold Strategic Energy (energy-marketing subsidiary) in '08. Electric revenue breakdown: residential, 40%; commercial, 39%; industrial, 9%; other, 12%. Generating sources: coal, 63%; nuclear, 13%; wind, 1%; gas & oil, 1%; purchased, 22%. Fuel costs: 22% of revenues. '16 reported deprec. rate (utility): 3.0%. Has 2,900 employees. Chairman, President & CEO: Terry Bassham, Inc.: Missouri. Address: 1200 Main St., Kansas City, Missouri 64105. Tel.: 816-556-2200. Internet: www.greatplainsenergy.com.															
The proposed acquisition of Westar Energy by Great Plains Energy is facing some challenges. Great Plains would pay \$8.6 billion (85% in cash, 15% in stock) for Westar, which is the parent company of utilities that serve more than 700,000 customers in Kansas. The transaction requires the approval of the regulatory commissions in Kansas and Missouri, plus that of the Federal Energy Regulatory Commission (FERC). However, although the deal has received some support in Kansas, it faces opposition from the commission's staff. A ruling is due by April 24th. The companies had hoped to avoid filing in Missouri, but the commission there ruled that an application is required. As for FERC, it can't vote on any matter as long as it lacks a quorum. Great Plains and Westar still hope to complete their combination in the second quarter of 2017. Kansas City Power & Light is awaiting an order on its general rate case in Missouri. The utility is seeking an increase of \$90.1 million (10.8%), based on a 9.9% return on a 49.88% common-equity ratio. The commission's decision is expected in late May, with new tariffs taking effect at the end of the month. Our earnings estimates are based on Great Plains as a stand-alone entity. The company is already incurring operating and financing costs (including dilution from a stock offering last year) associated with the Westar takeover. This hurt share net by \$0.24 in 2016. In addition, the company is booking mark-to-market accounting gains or losses stemming from an interest-rate swap. We assume no mark-to-market items in our 2017 estimate because these are impossible to predict, but will include them in our presentation once they are recorded. Note that we assume no merger-related expenses in our 2018 forecast, based on the assumption that if Great Plains is still operating in its current configuration, the proposed acquisition will have fallen through. This timely stock offers a dividend yield that is slightly above the utility mean. Great Plains expects annual dividend growth of 5%-7% through the end of the decade regardless of whether the deal goes through, but the addition of Westar would likely enhance earnings growth. Paul E. Debbas, CFA March 17, 2017															
(A) Diluted earnings. Excl. nonrec. gains (losses): '01, (\$2.01); '02, (.52); '03, 2.99; '04, (7.6); '09, 12.6; gain (losses) on disc. ops.: '03, (13.6); '04, 10.6; '05, (3.6); '08, 35.6; '14 & '16		EPS don't sum due to rounding. Next egs. report due early May. (B) Div'ds historically paid in mid-Mar., June, Sept. & Dec. Div'd reinv. plan avail. (C) Incl. intang. in '16: \$5.65/sh. (D) In mill. (E) Rate base: Fair value. Rate allowed on com. eq. in MO in '15: 9.5%; in KS in '15: 9.3%; earned on avg. com. eq., '16: 6.7%. Regulatory Climate: MO, Below Avg.; KS, Avg.													
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Company's Financial Strength		B+													
Stock's Price Stability		95													
Price Growth Persistence		20													
Earnings Predictability		70													
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Table with multiple columns: TIMELINESS, SAFETY, TECHNICAL, BETA, RECENT PRICE (123.86), P/E RATIO (17.5), RELATIVE P/E RATIO (0.90), DIV/D YLD (3.2%), VALUE LINE. Includes charts for price performance, insider/institutional decisions, and financial metrics from 2001-2018.

(A) Diluted EPS, Excl. nonrecr. gains (losses): '02, (60¢); '03, 5¢; '11, (24¢); '13, (80¢); '16, 47¢; gain on discontinued ops.: '13, 44¢. '15 EPS don't add due to rounding. Next earnings report due late Apr.

(B) Div'ds historically paid in mid-Mar., mid-June, mid-Sept., & mid-Dec. Div'd reinvestment plan avail. † Shareholder investment plan avail. (C) Incl. deferred charges. In '15: \$6.36/sh. (D) in mill., adj. for stock split. (E) Rate allowed on com. eq. in '17: 9.6%-11.6%; earned on avg. com. eq., '15: 12.9%. Regulatory Climate: Average.

Company's Financial Strength: A
Stock's Price Stability: 100
Price Growth Persistence: 75
Earnings Predictability: 70
Paul E. Debbas, CFA February 17, 2017

Main financial data table for Northwestern Energy. Includes sections for RECENT PRICE (57.34), P/E RATIO (16.5), RELATIVE P/E RATIO (0.83), DIV'D YLD (3.6%), and VALUE LINE. Features a large line chart showing stock price from 2000 to 2017, and various financial metrics such as Revenues per share, Earnings per share, and Dividend yield.

(A) Diluted EPS. Excl. gain (loss) on disc. ops.: '05, (.66); '06, (.14); nonrec. gains: '12, 3.96 net; '15, 27.7. '15 EPS don't add due to rounding. Next earnings report due mid-Feb. (B) Div'ds

historically paid in late Mar., June, Sept. & Dec. Div'd reinvest. plan avail. Shareholder invest. plan avail. (C) Incl. def'd charges. In '15: \$18.16/sh. (D) In mil. (E) Rate bases: Net orig.

cost. Rate allowed on com. eq. in MT in '14 (elec.): 9.8%; in '13 (gas): 9.8%; in SD in '15: none specified; in NE in '07: 10.4%; earned on avg. com. eq., '15: 9.0%. Regul. Climate: Avg.

Company's Financial Strength B+
Stock's Price Stability 95
Price Growth Persistence 85
Earnings Predictability 90
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OGE ENERGY CORP. NYSE-OGE				RECENT PRICE	36.80	P/E RATIO	18.0	(Trailing: 21.8 Median: 15.0)	RELATIVE P/E RATIO	0.92	DIV'D YLD	3.5%	VALUE LINE		
TIMELINESS 3 Lowered 3/13/17	High: 20.3	20.7	18.1	18.9	23.1	23.1	28.6	30.1	40.0	39.3	36.5	34.2	37.4		
SAFETY 2 Lowered 12/18/15	Low: 13.2	14.6	9.8	9.9	16.9	20.3	20.3	25.1	27.7	32.8	24.2	23.4	23.4		
TECHNICAL 4 Lowered 3/17/17	LEGENDS 0.82 x Dividends p sh divided by Interest Rate Relative Price Strength 2-for-1 split 7/13 Options: Yes Shaded area indicates recession 2-for-1														
BETA .95 (1.00 = Market)	2020-22 PROJECTIONS Price Gain Ann'l Total High 45 (+20%) 9% Low 35 (-5%) 3%														
Insider Decisions	M J J A S O N D J to Buy 0 0 0 0 0 0 0 0 0 0 0 0 0 0 Options 0 0 0 0 0 0 0 0 0 0 0 0 0 0 to Sell 1 0 0 1 1 0 0 0 0 0 0 0 0 0														
Institutional Decisions	2Q2016 3Q2016 4Q2016 to Buy 178 158 195 to Sell 142 152 156 Hld's(1000) 129725 132580 131802 Percent shares traded 18 12 6														
				% TOT. RETURN 2/17 THIS STOCK VS. ARITH. INDEX 1 yr. 53.7 30.5 3 yr. 13.1 22.1 5 yr. 62.8 81.5											
				© VALUE LINE PUB. LLC 20-22 Revenues per sh 14.50 "Cash Flow" per sh 4.50 Earnings per sh ^A 2.50 Div'd Decl'd per sh ^B 1.75 Cap'l Spending per sh 2.50 Book Value per sh ^C 20.75 Common Shs Outst'g ^D 201.50 Avg Ann'l P/E Ratio 16.5 Relative P/E Ratio 1.05 Avg Ann'l Div'd Yield 4.3%											
2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018				2019 2020 2021 2022 20.40 19.26 21.62 27.37 32.83 21.96 20.68 21.77 14.79 19.04 19.96 18.58 14.45 12.30 11.00 11.75 12.25 1.81 1.87 1.82 1.87 1.94 2.23 2.39 2.40 2.69 3.01 3.31 3.69 3.46 3.40 3.23 3.75 3.85 .65 .72 .87 .89 .92 1.23 1.32 1.25 1.33 1.50 1.73 1.79 1.94 1.98 2.05 2.10 .67 .67 .67 .67 .67 .67 .68 .70 .71 .73 .76 .80 .85 .95 1.05 1.16 1.27 1.40 1.44 1.49 1.04 1.51 1.65 2.67 3.04 4.01 4.37 4.36 6.48 5.85 4.99 2.88 2.74 3.31 5.00 2.85 6.67 6.27 6.87 7.14 7.59 8.79 9.16 10.14 10.52 11.73 13.06 14.00 15.30 16.27 16.66 17.24 18.05 18.80 155.98 157.00 174.00 180.00 181.20 182.40 183.60 187.00 194.00 195.20 196.20 197.60 198.50 199.40 199.70 199.70 200.00 17.4 14.1 11.8 14.1 14.9 13.7 13.8 12.4 10.8 13.3 14.4 15.2 17.7 18.3 17.7 17.7 17.7 .89 .77 .67 .74 .79 .74 .73 .75 .72 .85 .90 .97 .99 .96 .89 .93 5.9% 6.6% 6.5% 5.3% 4.9% 4.0% 3.8% 4.5% 5.0% 3.7% 3.1% 2.9% 2.5% 2.6% 3.5% 3.9%											
CAPITAL STRUCTURE as of 12/31/16				Total Debt \$2866.7 mill. Due in 5 Yrs \$961.3 mill. LT Debt \$2405.8 mill. LT Interest \$130.7 mill. (LT interest earned: 4.2x)											
Leases, Uncapitalized Annual rentals \$6.0 mill.				3797.6 4070.7 2869.7 3716.9 3915.9 3671.2 2867.7 2453.1 2196.9 2259.2 2350 2450 244.2 231.4 258.3 295.3 342.9 355.0 387.6 395.8 337.6 338.2 410 425											
Pension Assets-12/16 \$595.9 mill. Oblig \$672.2 mill.				32.3% 30.4% 31.7% 34.9% 30.7% 26.0% 24.9% 30.4% 29.2% 30.5% 32.0% 32.0% 1.6% 1.7% 9.1% 5.7% 9.0% 2.7% 2.6% 1.7% 3.7% 6.4% 12.0% 7.0%											
Pfd Stock None				44.4% 53.3% 50.6% 50.8% 51.6% 50.7% 43.1% 45.9% 44.3% 41.1% 43.0% 45.0% 55.6% 46.7% 49.4% 49.2% 48.4% 49.3% 56.9% 54.1% 55.7% 58.9% 57.0% 55.0%											
Common Stock 199,703,952 shs. as of 1/31/17				3025.5 4058.6 4129.7 4652.5 5300.4 5615.8 5337.2 5999.7 5971.6 5849.6 6315 6815 4246.3 5249.8 5911.6 6464.4 7474.0 8344.8 6672.8 6979.9 7322.4 7696.2 8360 8585											
MARKET CAP: \$7.3 billion (Large Cap)				9.5% 7.0% 7.9% 7.8% 7.8% 7.7% 8.6% 7.8% 6.9% 7.0% 7.5% 7.5% 14.5% 12.2% 12.7% 12.9% 13.4% 12.8% 12.8% 12.2% 10.2% 9.8% 11.5% 11.0% 14.5% 12.2% 12.7% 12.9% 13.4% 12.8% 12.8% 12.2% 10.2% 9.8% 11.5% 11.0% 7.1% 5.4% 6.0% 6.7% 7.7% 7.2% 7.3% 6.5% 4.0% 3.3% 4.5% 4.0% 51% 55% 53% 48% 43% 44% 43% 47% 61% 67% 62% 66%											
ELECTRIC OPERATING STATISTICS				2014 2015 2016 % Change Retail Sales (KWh) -7 -2.9 -1.1 Avg. Indust. Use (MWh) 770 754 NA Avg. Indust. Revs. per KWh (\$) 5.73 5.05 5.17 Capacity at Peak (Mw) NA NA NA Peak Load, Summer (Mw) 6339 6537 6538 Annual Load Factor (%) NA NA NA % Change Customers (yr-end) +1.0 +1.2 +1.1											
Fixed Charge Cov. (%)				356 314 336											
ANNUAL RATES of change (per sh)				Past 10 Yrs. Past 5 Yrs. Est'd '14-'16 to '20-'22 Revenues -8.5% -8.5% 4.0% "Cash Flow" 5.0% 2.0% 5.5% Earnings 6.0% 3.5% 5.5% Dividends 4.5% 7.5% 9.0% Book Value 8.0% 7.5% 3.5%											
QUARTERLY REVENUES (\$ mill.)				Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2014 560.4 611.8 754.7 526.2 2453.1 2015 480.1 549.9 719.8 447.1 2196.9 2016 433.1 551.4 743.9 530.8 2259.2 2017 500 600 750 500 2350 2018 525 600 800 525 2450											
EARNINGS PER SHARE ^A				Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2014 .25 .50 .94 .29 1.98 2015 .22 .44 .88 .15 1.69 2016 .13 .35 .92 .29 1.69 2017 .23 .52 1.00 .30 2.05 2018 .25 .50 1.05 .30 2.10											
QUARTERLY DIVIDENDS PAID ^B				Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .209 .209 .209 .209 .84 2014 .225 .225 .225 .25 .93 2015 .25 .25 .25 .275 1.03 2016 .275 .275 .275 .3025 1.13 2017 .3025											

(A) Diluted EPS. Excl. nonrecurring losses: '02, 20%; '03, 7%; '04, 3%; '15, 33%; gains on discontinued operations: '02, 6%; '05, 25%; '06, 20%. Next earnings report due early May. (B) Div'd historically paid in late Jan., Apr., July, & Oct. Div'd reinvestment plan available. (C) Incl. deferred charges. In '16: \$2.03/sh. (D) In millions, adj. for split. (E) Rate base: Net original cost. Rate allowed on com. eq. in OK in '12: 10.2%; in AR in '11: 9.95%; earned on avg. com. eq., '16: 10.0%. Regulatory Climate: Average.

Company's Financial Strength A
Stock's Price Stability 85
Price Growth Persistence 65
Earnings Predictability 80

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OGE Energy's utility subsidiary is still awaiting an order on its rate case in Oklahoma. Oklahoma Gas and Electric is seeking a rate hike of \$92.5 million, based on a return of 10.25% on a common-equity ratio of 53.5%. OG&E wants to recover higher costs, place capital spending in the rate base, and place a generating unit back in rates. This plant was removed from the rate base while being used to serve a wholesale power contract that expired. An administrative law judge is recommending a \$41 million tariff hike, based on a 9.87% ROE. The staff of the Oklahoma Corporation Commission (OCC) and the state attorney general's office are proposing an allowed ROE of just 9.25%. The utility expects an order from the OCC soon. This will be retroactive to July 1, 2016.

OG&E is also awaiting a rate decision in Arkansas. The utility requested \$16.5 million, based on a 10.25% return on a 53% common-equity ratio. OG&E also asked to initiate a formula rate plan, which would allow the company to recover certain costs without filing a general rate application. An order is expected in June.

Earnings will probably rise significantly this year. Modest volume growth and rate relief (including the portion that is retroactive to 2016) are the key factors. OGE's stake in Enable Midstream Partners, a midstream gas master limited partnership, will help as commodity prices recover. We have raised our earnings estimate by \$0.15 a share, to \$2.05. Our revised estimate is near the upper end of OGE's targeted range of \$1.93-\$2.09 a share. We forecast a more-modest growth rate in 2018, as the utility won't have the extra benefit of the income from the rate case that would have been booked in 2016 had the OCC issued its order that year.

The price of OGE stock has risen 10% so far this year. This makes this issue one of the top performers among electric companies. We think investors are heartened by the improved prospects at Enable; note that CenterPoint Energy, another owner of Enable, is up 14% in 2017. We project OGE will produce a respectable total return over the 2020-2022 period, helped by 10% annual dividend growth through 2019.

Paul E. Debbas, CFA March 17, 2017

PNM RESOURCES NYSE-PNM				RECENT PRICE	PIE RATIO		Trailing: 22.4 Median: 17.0			RELATIVE PIE RATIO	DIV'D YLD		2.8%	VALUE LINE
TIMELINESS 3 Raised 1/6/17		High: 30.5		34.50	13.1	19.9	21.7	13.1	19.9	1.01	31.6	31.2	36.2	Target Price Range 2019 2020 2021
SAFETY 3 Lowered 5/9/08		Low: 23.8		7.6	5.9	14.0	19.2	22.5	24.5	23.5	24.4	29.2	64	
TECHNICAL 4 Lowered 1/20/17		32.1											48	
BETA .75 (1.00 = Market)		22.5											40	
2019-21 PROJECTIONS		34.3											32	
Price Gain Ann'l Total		21.0											24	
High Low		21.0											20	
Insider Decisions		22.5											16	
Institutional Decisions		21.0											12	
CAPITAL STRUCTURE as of 9/30/16		22.5											8	
Total Debt \$2684.2 mill. Due in 5 Yrs \$1054 mill.		21.0											6	
LT Debt \$2207.0 mill. LT Interest \$110 mill.		22.5												
Pension Assets-12/15 \$620.0 mill.		21.0												
Pfd Stock \$11.5 mill. Pfd Div'd \$5 mill.		22.5												
Common Stock 79,653,624 shs.		21.0												
MARKET CAP: \$2.7 billion (Mid Cap)		22.5												
ELECTRIC OPERATING STATISTICS ^F		21.0												
% Change Retail Sales (KWh)		22.5												
Avg. Indust. Use (MWh)		21.0												
Avg. Indust. Reven. per KWh (\$)		22.5												
Capacity at Peak (Mw)		21.0												
Peak Load, Summer (Mw)		22.5												
Annual Load Factor (%)		21.0												
% Change Customers (yr-end)		22.5												
Fixed Charge Cov. (%)		21.0												
ANNUAL RATES		22.5												
Revenues		21.0												
"Cash Flow"		22.5												
Earnings		21.0												
Dividends		22.5												
Book Value		21.0												
QUARTERLY REVENUES (\$ mill.)		22.5												
EARNINGS PER SHARE ^A		21.0												
QUARTERLY DIVIDENDS PAID ^{B,C}		22.5												

(A) EPS dil. Excl. nfr gains (losses): '00, 21¢; '01, (15¢); '03, 67¢; '05, (56¢); '08, (\$3.77); '10, (\$1.36); '11, 88¢; '13, (16¢); Excl. disc. ops.: '08, 42¢; '09, 78¢. Egs. may not sum due to round- ing. Next egs. rpt. due early February. (B) Div'ds hist. pd. in Feb., May, Aug., Nov. (C) Div'd reinvest. plan avail. + Shareholder invest. plan avail. (D) Incl. intang. '15: \$3.49/sh. (E) in mill. (F) Excl. First Choice.

Company's Financial Strength B
Stock's Price Stability 90
Price Growth Persistence 85
Earnings Predictability 65
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Main table containing company information for P.S. ENTERPRISE GP. NYSE-PEG, including RECENT PRICE (43.45), P/E RATIO (15.2), RELATIVE P/E RATIO (0.78), DIV'D YLD (4.0%), and VALUE LINE. Includes sections for TIMELINESS, SAFETY, TECHNICAL, BETA, 2020-22 PROJECTIONS, Insider Decisions, Institutional Decisions, CAPITAL STRUCTURE, Leases, Pension Assets, Pfd Stock, Common Stock, MARKET CAP, ELECTRIC OPERATING STATISTICS, ANNUAL RATES, EARNINGS PER SHARE, and QUARTERLY DIVIDENDS PAID.

BUSINESS: Public Service Enterprise Group Incorporated is a holding company for Public Service Electric and Gas Company (PSE&G), which serves 2.2 million electric and 1.8 million gas customers in New Jersey, and PSEG Power LLC, a nonregulated power generator with nuclear, gas, and coal-fired plants in the Northeast. PSEG Energy Holdings is involved in renewable energy.

Public Service Enterprise Group's utility subsidiary has become the main source of income—and earnings growth—for the company. Several years ago, this was not the case. PSE&G's main nonutility subsidiary, PSEG Power, generated the bulk of corporate profits. That was when conditions in the power markets were more favorable for owners of merchant (i.e., noncontracted) generating assets than they are today. PSEG Power has managed well through the downturn, but has not been immune to difficult market conditions. On the other hand, Public Service Electric and Gas' investments in transmission and distribution infrastructure are expanding the utility's rate base. PSE&G has a storm-hardening program that was developed after Hurricane Sandy hit the service area in the fall of 2012. Most of these expenditures are recoverable in rates concurrently, which lessens the effects of regulatory lag. Electric transmission is a key growth area for the utility. The allowed return on equity for transmission is greater than that for distribution. This is not to say that there is no growth at PSEG Power. This unit will

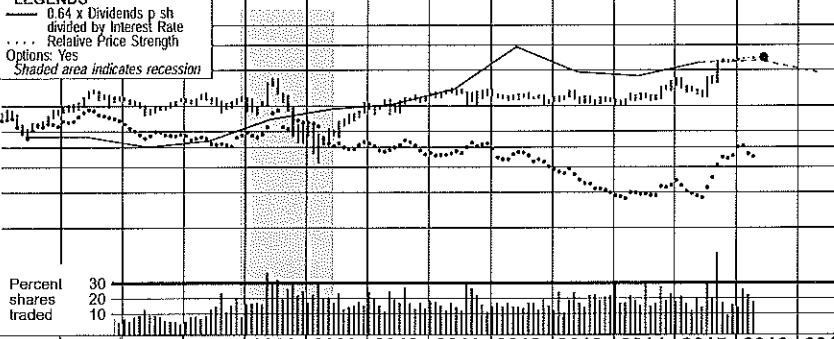
The company no longer breaks out data on electric and gas operating statistics. Fuel costs: 31% of revenues. '15 reported depreciation rate (utility): 2.5%. Has 12,700 employees. Chairman, President & Chief Executive Officer: Dr. Ralph Izzo. Inc.: New Jersey. Address: 80 Park Plaza, P.O. Box 1171, Newark, New Jersey 07101-1171. Telephone: 973-430-7000. internet: www.pseg.com.

spend an estimated \$1.975 billion-\$2.125 billion on three gas-fired facilities (1,780 megawatts in all) in Maryland, New Jersey, and Connecticut. The plants will come on line in 2018 and 2019. PSE&G received a rate increase at the start of the new year, and another filing will occur at the start of November. Every year, the utility's transmission business receives rate relief from the Federal Energy Regulatory Commission through a forward-looking formula rate plan. This year's increase is \$121 million. PSE&G will file an electric and gas rate case in November, in which it will seek recovery of costs that aren't subject to regulatory tracking mechanisms. We think the board of directors raised the dividend shortly after this report went to press. We estimate a boost of two cents a share (4.9%) quarterly, the same hike as in each of the past two years. This timely stock is suitable for conservative utility investors. It has our top rank for Safety. The dividend yield and 3- to 5-year total return potential are each above the utility averages. Paul E. Debbas, CFA February 17, 2017

(A) Diluted EPS. Excl. nonrecur. gain (losses): '02, (\$1.30); '05, (3¢); '06, (35¢); '08, (66¢); '09, 6¢; '11, (34¢); '12, 7¢; '16, (30¢); gains (loss) from disc. ops.: '05, (33¢); '06, 12¢; '07, 3¢; '08, 40¢; '11, 13¢. Next eqs. report due late Feb. (B) Div'ds histor. paid in late Mar., June, Sept., and Dec. = Div'd reinvestment plan avail. † Shareholder investment plan avail. (C) Incl. intang. In '15: \$6.56/sh. (D) In mill., adj. for split. (E) Rate base: Net orig. cost. Rate allowed on com. eq.: '10: 10.3%; earned on avg. com. eq.: '15: 13.2%. Reg. Climate: Avg. Company's Financial Strength A++ Stock's Price Stability 95 Price Growth Persistence '10 20 Earnings Predictability 65

SEMPRA ENERGY NYSE-SRE				REGENT PRICE	PIE RATIO	(Trailing: 25.7 Median: 13.0)	RELATIVE PIE RATIO	DIV'D YLD	3.2%	VALUE LINE						
TIMELINESS 3 Lowered 10/28/16	High: 47.9	57.3	66.4	63.0	57.2	57.2	56.0	72.9	93.0	116.3	116.2	114.7	Target Price Range	2019	2020	2021
SAFETY 2 Raised 7/29/16	Low: 35.5	42.9	50.9	34.3	36.4	43.9	44.8	54.7	70.6	86.7	89.4	86.7				
TECHNICAL 4 Lowered 12/30/16	LEGENDS 0.97 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession															
BETA .80 (1.00 = Market)	2019-21 PROJECTIONS Price Gain Ann'l Total High 130 (+25%) 9% Low 95 (-10%) 2%															
Insider Decisions M A M J J A S O N to Buy 0 0 0 0 0 0 0 0 0 0 1 Options 1 0 4 1 1 1 0 0 0 to Sell 2 0 1 1 0 2 0 0 0																
Institutional Decisions 102016 202016 3Q2016 to Buy 270 266 227 to Sell 254 249 253 Hlds(000) 203184 199665 200473 Percent shares traded 24 16 8																
© VALUE LINE PUB. LLC 19-21 Revenues per sh 48.25 "Cash Flow" per sh 14.25 Earnings per sh A 7.50 Div'd Decl'd per sh B 4.00 Cap'l Spending per sh 11.25 Book Value per sh C 56.25 Common Shs Outst'g D 242.00 Avg Ann'l P/E Ratio 15.0 Relative P/E Ratio .95 Avg Ann'l Div'd Yield 3.5%																
CAPITAL STRUCTURE as of 9/30/16 Total Debt \$17295 mill. Due in 5 Yrs \$7861 mill. LT Debt \$13522 mill. LT Interest \$566 mill. Incl. \$245 mill. capitalized leases. (LT interest earned: 3.4x) Oblig. \$3649 mill. Leases, Uncapitalized Annual rentals \$71 mill. Pension Assets-12/15 \$2484 mill. Pfd Stock \$20 mill. Pfd Div'd \$1.2 mill. 811,073 shs. 6% cum., \$.25 par. Common Stock 250,060,973 shs. as of 10/27/16 MARKET CAP: \$26 billion (Large Cap)																
ELECTRIC OPERATING STATISTICS 2013 2014 2015 % Change Retail Sales (KWH) -1.3 +1.8 -1.0 Avg. Indust. Use (MWH) 4279 4543 4683 Avg. Indust. Revs. per KWH (\$) 13.10 16.55 17.58 Capacity at Peak (Mw) NMF NMF NMF Peak Load, Summer (Mw) NMF NMF NMF Annual Load Factor (%) NMF NMF NMF % Change Customers (yr-end) +5 +6 +7																
Fixed Charge Cov. (%) 307 288 295 ANNUAL RATES Past Past Est'd '13-'15 of change (per sh) 10 Yrs. 5 Yrs. to '19-'21 Revenues .5% 2.5% 2.0% "Cash Flow" 4.5% 4.5% 7.0% Earnings 3.0% 1.5% 8.0% Dividends 9.5% 12.0% 7.0% Book Value 8.5% 5.5% 3.5%																
QUARTERLY REVENUES (\$ mill.) Cal- Full ender Mar.31 Jun.30 Sep.30 Dec.31 Year 2013 2650 2651 2551 2705 10557 2014 2795 2878 2815 2747 11035 2015 2682 2367 2481 2701 10231 2016 2622 2156 2535 2887 10000 2017 2750 2250 2950 2750 10300																
EARNINGS PER SHARE A Cal- Full ender Mar.31 Jun.30 Sep.30 Dec.31 Year 2013 .54 1.46 1.09 1.13 4.22 2014 .99 1.08 1.39 1.18 4.63 2015 1.74 1.03 .99 1.47 5.23 2016 1.47 .06 1.02 1.30 3.85 2017 1.75 1.05 1.05 1.35 5.20																
QUARTERLY DIVIDENDS PAID B Cal- Full ender Mar.31 Jun.30 Sep.30 Dec.31 Year 2013 .60 .63 .63 .63 2.49 2014 .63 .66 .66 .66 2.61 2015 .66 .70 .70 .70 2.76 2016 .70 .75 .75 .75 2.97																
BUSINESS: Sempra Energy is a holding co. for San Diego Gas & Electric Company, which sells electricity & gas mainly in San Diego County, & Southern California Gas Company, which distributes gas to most of Southern California. Customers: 1.4 mill. electric, 6.6 mill. gas. Elec. rev. breakdown: residential, 41%; commercial, 42%; industrial, 10%; other, 7%. Purchases most of its power; the rest is gas. Has subs. in gas pipeline & storage, power generation, & liquefied natural gas. Sold commodities business in '10. Power costs: 37% of revs. '15 reported decre. rates: 2.7%-5.7%. Has 17,400 employees. Chairman and CEO: Debra L. Reed. President: Mark A. Snell. Inc.: CA. Address: 488 8th Avenue, San Diego, CA 92101. Tel.: 619-696-2000. internet: www.sempra.com.																
Sempra Energy's Cameron liquefied natural gas project is experiencing delays. The contractor now estimates that the three trains will be delayed until mid-2018, late 2018, and mid-2019. Previously, all three were expected to begin operating in 2018 and be in service for all of 2019. This will not affect the company's earnings this year, but will reduce its income in 2018 and 2019. (Quarterly profits when all three trains are in service are projected at \$80 million.) Sempra might be eligible for damage payments due to the delay. Even so, this understandably concerns the market, and the stock has underperformed most utility issues since late October (when the announcement was made). The year that just ended was an active one for dealmaking. Most notably, the company's Mexico subsidiary, IEnova, bought its partner's 50% stake in a mid-stream gas joint venture for \$1.1 billion, and booked a \$350 million (aftertax) non-recurring gain in connection with the acquisition. IEnova also paid \$852 million for a wind project. To help finance its investments, IEnova had a \$1.6 billion equity offering. Sempra also raised \$443 mil-																
lion through the sale of its 25% stake in the Rockies Express gas pipeline, but recorded a \$27 million (aftertax) nonrecurring loss on the deal. Also in connection with this sale, the company recorded a \$123 million charge for the permanent release of pipeline capacity, but we included this in our presentation due to its operational nature. That's why earnings in the second quarter of 2016 were depressed, and why the year-to-year profit comparison should be easy in 2017. We expect a significant dividend hike at the board meeting in February. Sempra has set a goal of 8%-9% annual dividend growth through 2020, and we think the possible setback with Cameron will not change this target. We look for a raise of \$0.065 a share (8.6%) in the quarterly payout. The dividend yield of Sempra stock is below the industry average. This reflects the company's strong dividend growth potential. Like many utility equities, Sempra's recent quotation is within our 2019-2021 Target Price Range. Thus, total return potential is un spectacular. <i>Paul E. Debbas, CFA January 27, 2017</i>																
(A) Dil. EPS. Excl. nonrec. gains (losses): '05, 17¢; '06, (6¢); '09, (26¢); '10, (\$1.05); '11, \$1.15; '12, (98¢); '13, (30¢); '15, 14¢; '16, \$1.23; gain (losses) from disc. ops.: '04, (10¢); '05, (4¢); '06, \$1.21; '07, (10¢). '14 EPS don't sum due to rounding. Next egs. due late Feb. (B) Div's paid mid-Jan., Apr., July & Oct. Div'd (revs.) from avail. (C) Incl. intang. '15: \$18.11/sh. (D) In mill. (E) Rate base: Net orig. cost. Rate allowed on com. eq.: SDG&E in '13: 10.3%; SoCalGas in '13: 10.1%; eam. on avg. com. eq., '15: 11.2%. Regul. Climate: Average.																
Company's Financial Strength A Stock's Price Stability 100 Price Growth Persistence 80 Earnings Predictability 80																

SOUTHERN COMPANY NYSE-SO				RECENT PRICE	PIE RATIO	Trailing: 16.7 Median: 16.0	RELATIVE PIE RATIO	DIV'D YLD	VALUE LINE																																				
TIMELINESS	2	Raised 3/18/16	High: 37.4	48.76	18.1	0.93	4.7%																																						
SAFETY	2	Lowered 2/21/14	Low: 30.5																																										
TECHNICAL	3	Raised 1/20/17	39.3																																										
BETA	.55	(1.00 = Market)	40.6																																										
2020-22 PROJECTIONS																																													
Insider Decisions																																													
Institutional Decisions																																													
CAPITAL STRUCTURE as of 9/30/16				<p>Total Debt \$45474 mill. Due in 5 Yrs NA LT Debt \$41550 mill. LT Interest \$1454 mill. (LT interest earned: 5.0x)</p> <p>Leases, Uncapitalized Annual rentals \$121 mill. Pension Assets-12/15 \$9234 mill. Ob \$10542 mill. Pfd Stock \$1508 mill. Pfd Div'd \$44 mill. Incl. 1 mill. shs. 4.2%-5.44% cum. pfd. (\$100 par); 1.52 mill. shs. 5.2%-5.83% cum. pfd. (\$1 par); 2 mill. shs. 6.0% noncum. pfd. (\$25 par); 4 mill. shs. 5.6%-6.5% noncum. pfd. (\$100 par); 8 mill. shs. 5.63%-6.5% noncum. pfd. (\$1 par). Common Stock 979,999,480 shs. MARKET CAP: \$48 billion (Large Cap)</p>																																									
ELECTRIC OPERATING STATISTICS				<table border="1"> <thead> <tr> <th></th> <th>2013</th> <th>2014</th> <th>2015</th> </tr> </thead> <tbody> <tr> <td>% Change Retail Sales (KWH)</td> <td>+3</td> <td>+3.3</td> <td>-7</td> </tr> <tr> <td>Avg. Indust. Use (MWH)</td> <td>3277</td> <td>3384</td> <td>3371</td> </tr> <tr> <td>Avg. Indust. Revs. per KWH (\$)</td> <td>6.08</td> <td>6.37</td> <td>5.88</td> </tr> <tr> <td>Capacity at Year-end (Mw)</td> <td>45502</td> <td>46549</td> <td>44223</td> </tr> <tr> <td>Peak Load, Summer (Mw) F</td> <td>33557</td> <td>37234</td> <td>36794</td> </tr> <tr> <td>Annual Load Factor (%)</td> <td>63.2</td> <td>59.6</td> <td>59.9</td> </tr> <tr> <td>% Change Customers (yr-end)</td> <td>+7</td> <td>+8</td> <td>+9</td> </tr> </tbody> </table>							2013	2014	2015	% Change Retail Sales (KWH)	+3	+3.3	-7	Avg. Indust. Use (MWH)	3277	3384	3371	Avg. Indust. Revs. per KWH (\$)	6.08	6.37	5.88	Capacity at Year-end (Mw)	45502	46549	44223	Peak Load, Summer (Mw) F	33557	37234	36794	Annual Load Factor (%)	63.2	59.6	59.9	% Change Customers (yr-end)	+7	+8	+9				
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BUSINESS: The Southern Company, through its subs., supplies electricity to 4.6 million customers in GA, AL, FL, and MS. Also has a competitive generation business. Acq'd AGL Resources (renamed Southern Company Gas, 4.5 mill. customers in GA, FL, NJ, IL, VA, & TN) 7/16. Electric rev. breakdown: residential, 38%; commercial, 32%; industrial, 19%; other, 11%. Retail revs. by state:				<p>GA, 50%; AL, 34%; FL, 9%; MS, 7%. Generating sources: gas & oil, 44%; coal, 32%; nuclear, 15%; hydro, 3%; purchased, 6%. Fuel costs: 31% of revs. '15 reported depr. rate (utility): 3.0%. Has 32,000 employees. Chairman, President and CEO: Thomas A. Fanning, Inc.: DE. Address: 30 Ivan Allen Jr. Blvd., N.W., Atlanta, GA 30308. Tel.: 404-506-0747. internet: www.southerncompany.com.</p>																																									
The Georgia commission has approved a settlement regarding the construction of two units at Southern Company's Georgia Power subsidiary. The project, at the site of the utility's Vogtle station, has had delays and cost overruns. All of the project's \$3.3 billion of construction costs through 2015 were deemed prudent. The in-service capital cost forecast was raised from \$4.418 billion to \$5.68 billion. (This figure excludes \$2.422 billion of financing costs, which are recovered concurrently.) The utility will have the burden of proof for prudence for any construction costs exceeding \$5.68 billion. Finally, the return on equity used for calculating nuclear cost recovery was reduced from 10.95% to 10%. The new units are scheduled to come on line in June of 2019 and June of 2020.				<p>2016 and the first period of 2017. Gulf Power has a rate case pending. The utility asked the Florida regulators for a \$106.8 million increase, based on an 11% ROE. Gulf Power is asking for new tariffs to take effect in July of 2017. Earnings should be much improved in 2017 after a depressed tally in 2016, and we forecast further growth in 2018. Last year, the company incurred expenses associated with the acquisition and integration of AGL Resources (renamed Southern Company Gas). Also, the mid-2016 timing of the purchase meant that Southern Company did not own the business in the seasonally strong first quarter. Our 2017 earnings estimate is within management's targeted range of \$2.90-\$3.02 a share. Rate relief and growth in Southern Power's contracted nonregulated generating assets should be positive factors each year, as well. This timely stock has a dividend yield that is more than a percentage point above the utility average. Total return potential to 2020-2022 is a cut above the industry average.</p>																																									
Mississippi Power expects its coal gasification plant to be in service by the end of this month. The project has had extensive delays and cost overruns far above a regulatory cap of \$2.88 billion. Accordingly, the utility has taken nonrecurring charges since 2013, and we expect additional charges for the fourth quarter of				<p>Paul E. Debbas, CFA February 17, 2017</p>																																									
(A) Dil. EPS. Excl. nonrec. gain (losses): '03, 6¢; '09, (25¢); '13, (83¢); '14, (59¢); '15, (25¢); '16, (13¢). '14 & '15 EPS don't add due to rounding. Next earnings report due late Feb.				(B) Div'ds paid in early Mar., June, Sept., and Dec. = Div'd reinvest. plan avail. † Shareholder Invest. plan avail. (C) Incl. def'd chgs. In '15: \$8.24/sh. (D) In mill. (E) Rate base: AL, MS, fair value; FL, GA, orig. cost. All'd return on com. eq. (blended): 12.5%; earn. on avg. com. eq. '15: 12.7%. Regul. Climate: GA, AL Above Avg.; MS, FL Avg. (F) Winter peak in '14 & '15.																																									
Company's Financial Strength				<table border="1"> <tbody> <tr> <td>Company's Financial Strength</td> <td>A</td> </tr> <tr> <td>Stock's Price Stability</td> <td>100</td> </tr> <tr> <td>Price Growth Persistence</td> <td>35</td> </tr> <tr> <td>Earnings Predictability</td> <td>100</td> </tr> </tbody> </table>						Company's Financial Strength	A	Stock's Price Stability	100	Price Growth Persistence	35	Earnings Predictability	100																												
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TECO ENERGY, INC. NYSE-TE		RECENT PRICE	27.76	P/E RATIO	24.1	(Trailing: 25.9 Median: 16.0)	RELATIVE P/E RATIO	1.32	DIV'D YLD	3.4%	VALUE LINE									
TIMELINESS — Suspended 7/24/15	High: 19.3	17.7	18.6	22.0	16.7	18.1	19.7	19.4	19.2	21.3	27.2	27.8	Target Price Range							
SAFETY 2 Raised 2/24/12	Low: 14.9	14.4	14.8	10.5	8.4	14.5	15.8	16.1	16.2	16.1	17.6	26.5	2019	2021						
TECHNICAL — Suspended 7/24/15	LEGENDS — 0.64 x Dividends p sh divided by Interest Rate ... Relative Price Strength Options: Yes Shaded area indicates recession												40							
BETA .80 (1.00 = Market)	2019-21 PROJECTIONS												32							
	Price	Gain	Ann'l Total Return													24				
	High 25	(-10%)	1%													16				
	Low 18	(-35%)	-6%													12				
Insider Decisions													10							
	J A S O N D J F M													8						
to Buy	0	0	0	1	0	0	0	0	0	0	0	0	0	0	6					
Options	2	0	0	1	2	0	6	3	0						4					
to Sell	1	0	0	1	0	0	3	1												
Institutional Decisions																				
	202015	3Q2015	4Q2015													% TOT. RETURN 4/16				
to Buy	144	152	139	Percent shares traded												THIS STOCK				
to Sell	161	199	189	10 20 30												VL ARITH. INDEX				
Hld's(400)	139893	152870	154989													1 yr. 52.4				
																3 yr. 66.5				
																5 yr. 82.3				
																47.7				
																© VALUE LINE PUB. LLC				
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	19-21	
	18.17	18.97	15.22	14.59	13.37	14.46	16.46	16.77	15.85	15.48	16.23	15.49	13.83	13.12	10.93	11.66	11.00	11.40	Revenues per sh	12.50
	4.11	4.31	3.20	1.96	2.14	2.37	2.51	2.51	2.01	2.35	2.59	2.77	2.69	2.43	2.36	2.51	2.65	2.90	"Cash Flow" per sh	3.50
	1.97	2.24	1.95	d.08	.71	1.00	1.17	1.27	.77	1.00	1.13	1.27	1.14	.92	.95	1.03	1.15	1.25	Earnings per sh A	1.50
	1.33	1.37	1.41	.93	.76	.76	.76	.78	.80	.82	.85	.88	.88	.88	.88	.90	.92	.94	Div'd Decl'd per sh B	1.00
	5.45	6.92	6.06	3.14	1.37	1.42	2.18	2.34	2.77	2.99	2.28	2.10	2.33	2.45	3.04	3.14	3.00	2.35	Cap'l Spending per sh	2.25
	11.93	14.12	14.86	8.93	6.43	7.65	8.25	9.56	9.43	9.75	10.10	10.50	10.58	10.74	10.96	10.88	11.05	11.35	Book Value per sh C	12.50
	126.30	139.60	175.80	187.80	199.70	208.20	209.50	210.90	212.90	213.90	214.90	215.80	216.60	217.30	234.90	235.30	236.00	237.60	Common Shs Outst'g D	240.00
	11.9	12.9	11.0	--	19.3	17.1	13.8	13.3	21.2	12.6	14.6	14.4	15.5	18.9	18.8	21.4	21.4	18.8	Avg Ann'l P/E Ratio	14.5
	.77	.66	.60	--	10.2	.91	.75	.71	1.28	.84	.93	.90	.99	1.06	.99	1.08	1.08	1.08	Relative P/E Ratio	.90
	5.7%	4.8%	6.6%	7.4%	5.5%	4.4%	4.7%	4.6%	4.9%	6.3%	4.9%	4.6%	5.0%	5.1%	4.9%	4.1%	4.1%	4.1%	Avg Ann'l Div'd Yield	4.8%
													Revenues (\$mill)		3000					
													Net Profit (\$mill)		360					
													Income Tax Rate		38.5%					
													AFUDC % to Net Profit		1.0%					
													Long-Term Debt Ratio		58.0%					
													Common Equity Ratio		42.0%					
													Total Capital (\$mill)		7175					
													Net Plant (\$mill)		8275					
													Return on Total Cap'l		6.5%					
													Return on Shr. Equity		12.0%					
													Return on Com Equity E		12.0%					
													Retained to Com Eq		4.0%					
													All Div's to Net Proj		66%					
CAPITAL STRUCTURE as of 3/31/16																Revenues per sh	12.50			
Total Debt \$4086.0 mill. Due in 5 Yrs \$1800.5 mill.																"Cash Flow" per sh	3.50			
LT Debt \$3489.7 mill. LT Interest \$159.8 mill.																Earnings per sh A	1.50			
(LT interest earned: 3.2x)																Div'd Decl'd per sh B	1.00			
Leases, Uncapitalized Annual rentals \$7.7 mill.																Cap'l Spending per sh	2.25			
																Book Value per sh C	12.50			
Pension Assets-12/15 \$625.4 mill. Oblig \$732.9 mill.																Common Shs Outst'g D	240.00			
																Avg Ann'l P/E Ratio	14.5			
Pfd Stock None																Relative P/E Ratio	.90			
																Avg Ann'l Div'd Yield	4.8%			
Common Stock 235,550,000 shs. as of 4/29/16																Revenues (\$mill)	3000			
MARKET CAP: \$6.5 billion (Large Cap)																Net Profit (\$mill)	360			
																Income Tax Rate	38.5%			
																AFUDC % to Net Profit	1.0%			
																Long-Term Debt Ratio	58.0%			
																Common Equity Ratio	42.0%			
																Total Capital (\$mill)	7175			
																Net Plant (\$mill)	8275			
																Return on Total Cap'l	6.5%			
																Return on Shr. Equity	12.0%			
																Return on Com Equity E	12.0%			
																Retained to Com Eq	4.0%			
																All Div's to Net Proj	66%			
ELECTRIC OPERATING STATISTICS																BUSINESS: TECO Energy, Inc. is a holding company for Tampa Electric, which serves 706,000 customers in west central Florida, and Peoples Gas, which serves 354,000 customers in Florida. Acq'd New Mexico Gas (513,000 customers) 9/14. Sold TECO Transport 12/07; discontinued generation investments in Guatemala in '12; discontinued TECO Coal in '14. Electric revenue break-				
																down: residential, 50%; commercial, 30%; industrial, 8%; other, 12%. Generating sources: coal, 59%; gas, 36%; purchased, 5%. Fuel costs: 38% of revs. '14 reported deprec. rate (utility): 3.8%. Has 4,400 employees. Chairman: Sherrill W. Hudson. Pres. & CEO: John B. Ramil, Inc.: FL Address: TECO Plaza, 702 N. Franklin St, Tampa, FL 33602. Tel.: 813-228-1111. Web: www.tecoenergy.com.				
																the pending acquisition.				
																TECO Energy's utilities are performing well. Tampa Electric and Peoples Gas are benefiting from healthy customer growth, thanks to the solid economy in the utilities' service territory, and each utility is likely to earn a return on equity in the upper half of its allowed ROE range in 2016. (The allowed ROEs are shown in Footnote E.) New Mexico Gas, which TECO Energy bought in September of 2014, is benefiting from effective cost controls. Because first-quarter results were better than we expected, we have raised our 2016 share-earnings estimate by a nickel, to \$1.15. A continuation of current trends, plus rate relief that Tampa Electric will receive for a project to expand a gas-fired power plant, points to higher profits in 2017.				
																Our earnings presentation includes costs associated with the Emera deal. These were negligible in the first period of 2016, but reduced the bottom line by \$0.06 a share in 2015. We are not estimating any such expenses over the remainder of 2016.				
																Paul E. Debbas, CFA				
																May 20, 2016				
Fixed Charge Cov. (%)																It appears as if the acquisition of TECO Energy might be completed within the next several weeks. Emera, a Canadian company, has agreed to pay \$27.55 in cash for each share of TECO Energy. Just one more regulatory approval is required: that of the New Mexico Public Regulation Commission (NMPRC). The companies and various intervenors have reached an unopposed settlement that will be presented to the NMPRC. In early May, a hearing examiner conducted hearings on the proposed combination, and will make a recommendation by early June, before the NMPRC issues its ruling. The current time line suggests that July is the best estimate for the closing date of the transaction. Thus, this might well be our last full-page report on TECO Energy. We advise TECO Energy stockholders to sell their shares on the open market. The recent price of TECO Energy stock is slightly above the buyout price, so stockholders have no incentive to await completion of the takeover. Emera's offer is generous, at 24 times estimated 2016 earnings. The Timeliness rank of TECO Energy stock remains suspended due to				
																cost. Rate allowed on com. eq. in '13 (elec.): 10.25%-12.25%; in '09 (gas): 9.75%-11.75%; in NM in '12: 10% (implied); earned on avg. com. eq., '15: 9.4%. Regulatory Climate: Avg.				
ANNUAL RATES																Company's Financial Strength B++				
																Stock's Price Stability 90				
																Price Growth Persistence 50				
																Earnings Predictability 80				
																To subscribe call 1-800-VALUELINE				
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UIL HOLDINGS NYSE:UIL					RECENT PRICE	PIE RATIO	(Trailing: 23.5 Median: 17.0)	RELATIVE PIE RATIO	DIV'D YLD	3.5%	VALUE LINE																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																										
TIMELINESS — Suspended 3/6/15 SAFETY 2 Raised 2/29/08 TECHNICAL — Suspended 3/6/15 BETA .75 (1.00 = Market) 2018-20 PROJECTIONS Price Gain Ann'l Total High 50 (Nil) 4% Low 35 (-30%) -4% Insider Decisions D J F M A M J J A to Buy 0 0 0 0 0 0 0 0 Options 0 0 0 0 0 0 0 0 to Sell 1 0 0 0 0 0 0 0 Institutional Decisions 4Q2014 1Q2015 2Q2015 to Buy 88 94 80 to Sell 104 115 96 Wid's(000) 38777 37867 41350 Percent shares traded 15, 10, 5					LEGENDS 0.81 x Dividends p sh divided by Interest Rate Relative Price Strength 67% Div 706 Options: Yes Shaded area indicates recession												Target Price Range 2018 2019 2020 80 60 50 40 30 25 20 15 10 7.5																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																				
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Due in 5 Yrs. \$131.9 mill.</td> <td>31.4</td><td>45.4</td><td>46.7</td><td>48.1</td><td>54.3</td><td>70.3</td><td>99.7</td><td>103.7</td><td>120.3</td><td>109.6</td><td>130</td><td>150</td><td colspan="2">Net Profit (\$mill)</td><td>170</td> </tr> <tr> <td colspan="5">LT Debt \$1730.3 mill. LT Interest \$75.0 mill.</td> <td>44.1%</td><td>31.2%</td><td>39.5%</td><td>42.2%</td><td>38.0%</td><td>38.6%</td><td>38.5%</td><td>41.9%</td><td>37.7%</td><td>34.4%</td><td>38.0%</td><td>38.0%</td><td colspan="2">Income Tax Rate</td><td>40.0%</td> </tr> <tr> <td colspan="5">(LT interest earned: 3.0x)</td> <td>9.0%</td><td>8.0%</td><td>8.3%</td><td>8.3%</td><td>10.0%</td><td>26.3%</td><td>12.1%</td><td>--</td><td>12.1%</td><td>10.0%</td><td>10.0%</td><td>10.0%</td><td colspan="2">AFUDC % to Net Profit</td><td>10.0%</td> </tr> <tr> <td colspan="5">Leases, Uncapitalized: Ann. rentals \$4.5 mill.</td> <td>47.2%</td><td>47.0%</td><td>50.8%</td><td>53.6%</td><td>54.0%</td><td>58.4%</td><td>58.6%</td><td>58.9%</td><td>56.0%</td><td>55.6%</td><td>58.0%</td><td>58.0%</td><td colspan="2">Long-Term Debt Ratio</td><td>58.0%</td> </tr> <tr> <td colspan="5">Pension Assets-12/14 \$722 mill. Oblig. \$967 mill.</td> <td>52.8%</td><td>53.0%</td><td>49.2%</td><td>46.4%</td><td>46.0%</td><td>41.6%</td><td>41.4%</td><td>41.1%</td><td>44.0%</td><td>44.4%</td><td>42.0%</td><td>42.0%</td><td colspan="2">Common Equity Ratio</td><td>42.0%</td> </tr> <tr> <td colspan="5">Pfd Stock None</td> <td>1031.5</td><td>869.2</td><td>943.6</td><td>1023.6</td><td>1247.7</td><td>2587.9</td><td>2642.7</td><td>2716.9</td><td>3077.7</td><td>3079.6</td><td>3430</td><td>3595</td><td colspan="2">Total Capital (\$mill)</td><td>4145</td> </tr> <tr> <td colspan="5">Common Stock 56,629,377 shs. as of 10/29/15</td> <td>592.1</td><td>647.0</td><td>878.4</td><td>1073.6</td><td>1153.0</td><td>2327.5</td><td>2570.4</td><td>2787.4</td><td>3068.7</td><td>3292.7</td><td>3380</td><td>3550</td><td colspan="2">Net Plant (\$mill)</td><td>4110</td> </tr> <tr> <td colspan="5">MARKET CAP: \$2.7 billion (Mid Cap)</td> <td>4.1%</td><td>6.5%</td><td>6.2%</td><td>6.1%</td><td>5.8%</td><td>3.7%</td><td>5.2%</td><td>5.4%</td><td>5.3%</td><td>5.0%</td><td>5.5%</td><td>5.5%</td><td colspan="2">Return on Total Cap'l</td><td>5.5%</td> </tr> <tr> <td colspan="5">ELECTRIC OPERATING STATISTICS</td> <td>5.8%</td><td>9.9%</td><td>10.1%</td><td>10.1%</td><td>9.5%</td><td>6.5%</td><td>9.1%</td><td>9.3%</td><td>8.9%</td><td>8.0%</td><td>10.0%</td><td>10.0%</td><td colspan="2">Return on Shr. 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Business consists of electric distribution/transmission operations of The United Illuminating Company and natural gas transportation/distribution operations of The Southern Connecticut Gas Company, The Connecticut Natural Gas Company, and The Berkshire Gas Company. Revenue distribution by class: residential, 53%; commercial, 28%; industrial, 4%; other, 15%. Fuel costs: 36% of revenues; O&M costs, 24%. Has 1,902 employees as of 12/14. President & Chief Executive Officer: James P. Torgerson, Inc.: CT. Address: 157 Church Street, P.O. Box 1564, New Haven, CT. 06506-0901. Telephone: 203-499-2000. Internet: www.uil.com. </td> </tr> <tr> <td colspan="5"> Fixed Charge Cov. (%) 249 262 257 ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '12-'14 of change (per sh) Revenues -4.5% -4.0% 4.5% "Cash Flow" 0.5% -1.0% 4.5% Earnings 3.0% 2.0% 5.0% Dividends -- -- Nil Book Value 1.0% 4.5% 4.5% </td> <td colspan="10"> UIL Holdings expects to soon become part of Iberdrola. Indeed, the Connecticut electric and gas utility is still targeting a year-end closing for its merger with the Spanish company's U.S. unit (Iberdrola U.S.), which includes New York State Electric & Gas and the second-largest wind-power portfolio in the United States. Under terms of the proposed transaction, investors are slated to receive \$10.50 in cash and one share of newly issued stock in the merged company, worth up to \$44.03, for each share of UIL that they own. Current UIL stakeholders would own 18.5% of the yet-to-be-named newco, which plans to list on the New York Stock Exchange, while Iberdrola S.A. would control the remaining 81.5%. Left standing in the merger's way is, among other things, approval by the Connecticut Public Utility Regulatory Authority (CPURA). That body's draft decision in July would have denied the change of control, which prompted UIL to withdraw its original submission. A subsequent settlement agreement, promising concessions to ratepayers and other constituencies, should help clear the path for approval. That said, CPURA is expected to issue a final ruling on December 9th. Reported earnings rose sharply in the September quarter, as a one-time reserve made for an easy year-ago comparison. Still, the headline growth figure was significantly less than we envisioned, due to higher uncollectable billings at the utility's gas distribution unit. Ahead of the merger, UIL has also put off a rate case, further limiting near-term growth. Shares of UIL remain unranked for year-ahead Timeliness due to the utility's pending merger with Iberdrola. Investors may want to stay pat here with the intention of participating in the cash-and-stock exchange. That option, in our view, will provide good exposure to what looks to be a relatively fast-growing, shareholder-friendly newco. Indeed, earnings at the merged company are expected to increase approximately 10% per year through 2019, partly reflecting the accelerated utilization of existing tax benefits. A competitive dividend and above-average payout increases also appear to be in the cards. </td> </tr> <tr> <td colspan="5"> <table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY REVENUES (\$mill.)</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2012</td><td>458.3</td><td>283.5</td><td>323.8</td><td>420.9</td><td>1486.5</td> </tr> <tr> <td>2013</td><td>548.0</td><td>319.1</td><td>316.5</td><td>435.1</td><td>1618.7</td> </tr> <tr> <td>2014</td><td>571.2</td><td>334.8</td><td>293.0</td><td>432.9</td><td>1631.9</td> </tr> <tr> <td>2015</td><td>584.1</td><td>312.0</td><td>330.5</td><td>443.4</td><td>1670</td> </tr> <tr> <td>2016</td><td>605</td><td>350</td><td>370</td><td>475</td><td>1800</td> </tr> </tbody> </table> </td> <td colspan="10"> <table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">EARNINGS PER SHARE ^A</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2012</td><td>.92</td><td>.23</td><td>.31</td><td>.56</td><td>2.04</td> </tr> <tr> <td>2013</td><td>1.01</td><td>.35</td><td>.31</td><td>.61</td><td>2.28</td> </tr> <tr> <td>2014</td><td>.97</td><td>.16</td><td>.22</td><td>.57</td><td>1.92</td> </tr> <tr> <td>2015</td><td>1.01</td><td>.28</td><td>.27</td><td>.69</td><td>2.25</td> </tr> <tr> <td>2016</td><td>1.00</td><td>.40</td><td>.45</td><td>.75</td><td>2.60</td> </tr> </tbody> </table> </td> </tr> <tr> <td colspan="5"> <table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY DIVIDENDS PAID ^B</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2011</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2012</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2013</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2014</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2015</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> </tbody> </table> </td> <td colspan="10"> <table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY DIVIDENDS PAID ^B</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2011</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2012</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2013</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2014</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2015</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> </tbody> </table> </td> </tr> <tr> <td colspan="5"> (A) EPS basic. Excl. nonrecur. gains (losses): '00, 4¢; '03, (26¢); '04, \$2.14; '06, (\$5.07); '10, (47¢). Next eps. report due in early February ('B) Div'ds historically paid in early March, June, Sept., and Dec. ■ Div'd reinvest. plan avail. (C) Incl. deferred charges. In '14: \$321.9 mill. or \$5.86/sh. (D) Rate base: orig. cost. Rate allowed on common equity in '13: 9.15%. </td> <td colspan="10"> Earned on average common equity in '14: 8.0%. Regul. Clim.: Below Average. (E) In millions. Adjusted for stock dividend. </td> </tr> <tr> <td colspan="5"> © 2015 Value Line, Inc. All rights reserved. Factual material is obtained from sources believed to be reliable and is provided without warranties of any kind. THE PUBLISHER IS NOT RESPONSIBLE FOR ANY ERRORS OR OMISSIONS HEREIN. This publication is strictly for subscriber's own, non-commercial, internal use. No part of it may be reproduced, resold, stored or transmitted in any printed, electronic or other form, or used for generating or marketing any printed or electronic publication, service or product. </td> <td colspan="10"> Company's Financial Strength B++ Stock's Price Stability 90 Price Growth Persistence 50 Earnings Predictability 85 </td> </tr> <tr> <td colspan="12" style="text-align: center;">To subscribe call 1-800-VALUELINE</td> </tr> </tbody></table>												1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	© VALUE LINE PUB. LLC 18-20		29.01	37.54	46.15	47.55	40.39	45.87	49.88	34.03	39.23	37.69	29.91	19.75	31.01	29.22	28.52	28.70	29.45	31.70	Revenues per sh	37.00	4.67	5.53	6.61	5.89	4.69	4.37	4.13	4.65	5.48	5.93	5.09	3.65	5.33	5.85	5.51	4.64	6.00	6.30	"Cash Flow" per sh	6.90	2.23	2.56	2.53	1.85	1.24	1.54	1.30	1.86	1.87	1.89	1.94	1.99	1.96	2.04	2.28	1.92	2.25	2.60	Earnings per sh ^A	2.75	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	1.73	Div'd Decl'd per sh ^B	1.73	1.48	2.31	2.01	2.41	2.19	2.04	2.25	3.09	9.92	8.57	4.12	4.03	6.48	5.67	5.38	5.49	5.45	6.15	Cap'l Spending per sh	7.90	19.55	20.42	21.25	20.28	20.65	22.84	22.39	18.53	18.55	18.85	19.15	21.31	21.61	21.95	23.85	24.07	25.40	26.50	Book Value per sh ^C	30.45	23.44	23.46	23.53	23.79	23.86	24.01	24.32	24.86	25.03	25.17	29.98	50.51	50.65	50.87	56.75	56.85	56.75	56.75	Common Shs Outs't'g ^E	56.75	12.6	10.8	11.5	15.0	18.0	18.7	23.5	18.7	18.4	16.7	12.7	14.0	16.4	17.2	16.9	19.8	<i>Hold figures are Value Line estimates</i>		Avg Ann'l P/E Ratio	16.0	.72	.70	.59	.82	1.03	.99	1.25	1.01	.98	1.01	.85	.89	1.03	1.09	.95	1.05	Relative P/E Ratio	1.00	6.2%	6.2%	5.9%	6.2%	7.7%	6.0%	5.7%	5.0%	5.0%	5.5%	7.0%	6.2%	5.4%	4.9%	4.5%	4.6%	Avg Ann'l Div'd Yield	3.9%	CAPITAL STRUCTURE as of 9/30/15					1213.1	846.0	982.0	948.7	896.6	997.7	1570.4	1486.5	1618.7	1631.9	1670	1800	Revenues (\$mill)		2100	Total Debt \$1821.8 mill. Due in 5 Yrs. \$131.9 mill.					31.4	45.4	46.7	48.1	54.3	70.3	99.7	103.7	120.3	109.6	130	150	Net Profit (\$mill)		170	LT Debt \$1730.3 mill. LT Interest \$75.0 mill.					44.1%	31.2%	39.5%	42.2%	38.0%	38.6%	38.5%	41.9%	37.7%	34.4%	38.0%	38.0%	Income Tax Rate		40.0%	(LT interest earned: 3.0x)					9.0%	8.0%	8.3%	8.3%	10.0%	26.3%	12.1%	--	12.1%	10.0%	10.0%	10.0%	AFUDC % to Net Profit		10.0%	Leases, Uncapitalized: Ann. rentals \$4.5 mill.					47.2%	47.0%	50.8%	53.6%	54.0%	58.4%	58.6%	58.9%	56.0%	55.6%	58.0%	58.0%	Long-Term Debt Ratio		58.0%	Pension Assets-12/14 \$722 mill. Oblig. \$967 mill.					52.8%	53.0%	49.2%	46.4%	46.0%	41.6%	41.4%	41.1%	44.0%	44.4%	42.0%	42.0%	Common Equity Ratio		42.0%	Pfd Stock None					1031.5	869.2	943.6	1023.6	1247.7	2587.9	2642.7	2716.9	3077.7	3079.6	3430	3595	Total Capital (\$mill)		4145	Common Stock 56,629,377 shs. as of 10/29/15					592.1	647.0	878.4	1073.6	1153.0	2327.5	2570.4	2787.4	3068.7	3292.7	3380	3550	Net Plant (\$mill)		4110	MARKET CAP: \$2.7 billion (Mid Cap)					4.1%	6.5%	6.2%	6.1%	5.8%	3.7%	5.2%	5.4%	5.3%	5.0%	5.5%	5.5%	Return on Total Cap'l		5.5%	ELECTRIC OPERATING STATISTICS					5.8%	9.9%	10.1%	10.1%	9.5%	6.5%	9.1%	9.3%	8.9%	8.0%	10.0%	10.0%	Return on Shr. Equity		10.0%						5.8%	9.9%	10.1%	10.1%	9.5%	6.5%	9.1%	9.3%	8.9%	8.0%	10.0%	10.0%	Return on Com Equity ^D		10.0%						NMF	NMF	3.1%	1.0%	1.2%	1.7%	1.1%	1.5%	2.4%	.9%	3.5%	4.0%	Retained to Com Eq		4.5%						NMF	117%	70%	90%	88%	74%	88%	84%	73%	89%	65%	60%	All Div'ds to Net Prof		50%						BUSINESS: UIL Holdings, through its subsidiaries, operates as one of the largest regulated utility companies in Connecticut. Business consists of electric distribution/transmission operations of The United Illuminating Company and natural gas transportation/distribution operations of The Southern Connecticut Gas Company, The Connecticut Natural Gas Company, and The Berkshire Gas Company. Revenue distribution by class: residential, 53%; commercial, 28%; industrial, 4%; other, 15%. Fuel costs: 36% of revenues; O&M costs, 24%. Has 1,902 employees as of 12/14. President & Chief Executive Officer: James P. Torgerson, Inc.: CT. Address: 157 Church Street, P.O. Box 1564, New Haven, CT. 06506-0901. Telephone: 203-499-2000. Internet: www.uil.com.										Fixed Charge Cov. (%) 249 262 257 ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '12-'14 of change (per sh) Revenues -4.5% -4.0% 4.5% "Cash Flow" 0.5% -1.0% 4.5% Earnings 3.0% 2.0% 5.0% Dividends -- -- Nil Book Value 1.0% 4.5% 4.5%					UIL Holdings expects to soon become part of Iberdrola. Indeed, the Connecticut electric and gas utility is still targeting a year-end closing for its merger with the Spanish company's U.S. unit (Iberdrola U.S.), which includes New York State Electric & Gas and the second-largest wind-power portfolio in the United States. Under terms of the proposed transaction, investors are slated to receive \$10.50 in cash and one share of newly issued stock in the merged company, worth up to \$44.03, for each share of UIL that they own. Current UIL stakeholders would own 18.5% of the yet-to-be-named newco, which plans to list on the New York Stock Exchange, while Iberdrola S.A. would control the remaining 81.5%. Left standing in the merger's way is, among other things, approval by the Connecticut Public Utility Regulatory Authority (CPURA). That body's draft decision in July would have denied the change of control, which prompted UIL to withdraw its original submission. A subsequent settlement agreement, promising concessions to ratepayers and other constituencies, should help clear the path for approval. That said, CPURA is expected to issue a final ruling on December 9th. Reported earnings rose sharply in the September quarter, as a one-time reserve made for an easy year-ago comparison. Still, the headline growth figure was significantly less than we envisioned, due to higher uncollectable billings at the utility's gas distribution unit. Ahead of the merger, UIL has also put off a rate case, further limiting near-term growth. Shares of UIL remain unranked for year-ahead Timeliness due to the utility's pending merger with Iberdrola. Investors may want to stay pat here with the intention of participating in the cash-and-stock exchange. That option, in our view, will provide good exposure to what looks to be a relatively fast-growing, shareholder-friendly newco. Indeed, earnings at the merged company are expected to increase approximately 10% per year through 2019, partly reflecting the accelerated utilization of existing tax benefits. A competitive dividend and above-average payout increases also appear to be in the cards.										<table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY REVENUES (\$mill.)</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2012</td><td>458.3</td><td>283.5</td><td>323.8</td><td>420.9</td><td>1486.5</td> </tr> <tr> <td>2013</td><td>548.0</td><td>319.1</td><td>316.5</td><td>435.1</td><td>1618.7</td> </tr> <tr> <td>2014</td><td>571.2</td><td>334.8</td><td>293.0</td><td>432.9</td><td>1631.9</td> </tr> <tr> <td>2015</td><td>584.1</td><td>312.0</td><td>330.5</td><td>443.4</td><td>1670</td> </tr> <tr> <td>2016</td><td>605</td><td>350</td><td>370</td><td>475</td><td>1800</td> </tr> </tbody> </table>					Cal-endar	QUARTERLY REVENUES (\$mill.)				Full Year		Mar.31	Jun.30	Sep.30	Dec.31		2012	458.3	283.5	323.8	420.9	1486.5	2013	548.0	319.1	316.5	435.1	1618.7	2014	571.2	334.8	293.0	432.9	1631.9	2015	584.1	312.0	330.5	443.4	1670	2016	605	350	370	475	1800	<table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">EARNINGS PER SHARE ^A</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2012</td><td>.92</td><td>.23</td><td>.31</td><td>.56</td><td>2.04</td> </tr> <tr> <td>2013</td><td>1.01</td><td>.35</td><td>.31</td><td>.61</td><td>2.28</td> </tr> <tr> <td>2014</td><td>.97</td><td>.16</td><td>.22</td><td>.57</td><td>1.92</td> </tr> <tr> <td>2015</td><td>1.01</td><td>.28</td><td>.27</td><td>.69</td><td>2.25</td> </tr> <tr> <td>2016</td><td>1.00</td><td>.40</td><td>.45</td><td>.75</td><td>2.60</td> </tr> </tbody> </table>										Cal-endar	EARNINGS PER SHARE ^A				Full Year		Mar.31	Jun.30	Sep.30	Dec.31		2012	.92	.23	.31	.56	2.04	2013	1.01	.35	.31	.61	2.28	2014	.97	.16	.22	.57	1.92	2015	1.01	.28	.27	.69	2.25	2016	1.00	.40	.45	.75	2.60	<table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY DIVIDENDS PAID ^B</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2011</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2012</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2013</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2014</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2015</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> </tbody> </table>					Cal-endar	QUARTERLY DIVIDENDS PAID ^B				Full Year		Mar.31	Jun.30	Sep.30	Dec.31		2011	.432	.432	.432	.432	1.73	2012	.432	.432	.432	.432	1.73	2013	.432	.432	.432	.432	1.73	2014	.432	.432	.432	.432	1.73	2015	.432	.432	.432	.432	1.73	<table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th>Cal-endar</th><th colspan="4">QUARTERLY DIVIDENDS PAID ^B</th><th>Full Year</th> </tr> <tr> <th></th><th>Mar.31</th><th>Jun.30</th><th>Sep.30</th><th>Dec.31</th><th></th> </tr> </thead> <tbody> <tr> <td>2011</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2012</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2013</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2014</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> <tr> <td>2015</td><td>.432</td><td>.432</td><td>.432</td><td>.432</td><td>1.73</td> </tr> </tbody> </table>										Cal-endar	QUARTERLY DIVIDENDS PAID ^B				Full Year		Mar.31	Jun.30	Sep.30	Dec.31		2011	.432	.432	.432	.432	1.73	2012	.432	.432	.432	.432	1.73	2013	.432	.432	.432	.432	1.73	2014	.432	.432	.432	.432	1.73	2015	.432	.432	.432	.432	1.73	(A) EPS basic. Excl. nonrecur. gains (losses): '00, 4¢; '03, (26¢); '04, \$2.14; '06, (\$5.07); '10, (47¢). Next eps. report due in early February ('B) Div'ds historically paid in early March, June, Sept., and Dec. ■ Div'd reinvest. plan avail. (C) Incl. deferred charges. In '14: \$321.9 mill. or \$5.86/sh. (D) Rate base: orig. cost. Rate allowed on common equity in '13: 9.15%.					Earned on average common equity in '14: 8.0%. Regul. Clim.: Below Average. (E) In millions. Adjusted for stock dividend.										© 2015 Value Line, Inc. All rights reserved. Factual material is obtained from sources believed to be reliable and is provided without warranties of any kind. THE PUBLISHER IS NOT RESPONSIBLE FOR ANY ERRORS OR OMISSIONS HEREIN. This publication is strictly for subscriber's own, non-commercial, internal use. No part of it may be reproduced, resold, stored or transmitted in any printed, electronic or other form, or used for generating or marketing any printed or electronic publication, service or product.					Company's Financial Strength B++ Stock's Price Stability 90 Price Growth Persistence 50 Earnings Predictability 85										To subscribe call 1-800-VALUELINE											
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Leases, Uncapitalized: Ann. rentals \$4.5 mill.					47.2%	47.0%	50.8%	53.6%	54.0%	58.4%	58.6%	58.9%	56.0%	55.6%	58.0%	58.0%	Long-Term Debt Ratio		58.0%																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
Pension Assets-12/14 \$722 mill. Oblig. \$967 mill.					52.8%	53.0%	49.2%	46.4%	46.0%	41.6%	41.4%	41.1%	44.0%	44.4%	42.0%	42.0%	Common Equity Ratio		42.0%																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
Pfd Stock None					1031.5	869.2	943.6	1023.6	1247.7	2587.9	2642.7	2716.9	3077.7	3079.6	3430	3595	Total Capital (\$mill)		4145																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
Common Stock 56,629,377 shs. as of 10/29/15					592.1	647.0	878.4	1073.6	1153.0	2327.5	2570.4	2787.4	3068.7	3292.7	3380	3550	Net Plant (\$mill)		4110																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
MARKET CAP: \$2.7 billion (Mid Cap)					4.1%	6.5%	6.2%	6.1%	5.8%	3.7%	5.2%	5.4%	5.3%	5.0%	5.5%	5.5%	Return on Total Cap'l		5.5%																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
ELECTRIC OPERATING STATISTICS					5.8%	9.9%	10.1%	10.1%	9.5%	6.5%	9.1%	9.3%	8.9%	8.0%	10.0%	10.0%	Return on Shr. Equity		10.0%																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
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					NMF	117%	70%	90%	88%	74%	88%	84%	73%	89%	65%	60%	All Div'ds to Net Prof		50%																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																		
					BUSINESS: UIL Holdings, through its subsidiaries, operates as one of the largest regulated utility companies in Connecticut. Business consists of electric distribution/transmission operations of The United Illuminating Company and natural gas transportation/distribution operations of The Southern Connecticut Gas Company, The Connecticut Natural Gas Company, and The Berkshire Gas Company. Revenue distribution by class: residential, 53%; commercial, 28%; industrial, 4%; other, 15%. Fuel costs: 36% of revenues; O&M costs, 24%. Has 1,902 employees as of 12/14. President & Chief Executive Officer: James P. Torgerson, Inc.: CT. Address: 157 Church Street, P.O. Box 1564, New Haven, CT. 06506-0901. Telephone: 203-499-2000. Internet: www.uil.com.																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																
Fixed Charge Cov. (%) 249 262 257 ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '12-'14 of change (per sh) Revenues -4.5% -4.0% 4.5% "Cash Flow" 0.5% -1.0% 4.5% Earnings 3.0% 2.0% 5.0% Dividends -- -- Nil Book Value 1.0% 4.5% 4.5%					UIL Holdings expects to soon become part of Iberdrola. Indeed, the Connecticut electric and gas utility is still targeting a year-end closing for its merger with the Spanish company's U.S. unit (Iberdrola U.S.), which includes New York State Electric & Gas and the second-largest wind-power portfolio in the United States. Under terms of the proposed transaction, investors are slated to receive \$10.50 in cash and one share of newly issued stock in the merged company, worth up to \$44.03, for each share of UIL that they own. Current UIL stakeholders would own 18.5% of the yet-to-be-named newco, which plans to list on the New York Stock Exchange, while Iberdrola S.A. would control the remaining 81.5%. Left standing in the merger's way is, among other things, approval by the Connecticut Public Utility Regulatory Authority (CPURA). That body's draft decision in July would have denied the change of control, which prompted UIL to withdraw its original submission. A subsequent settlement agreement, promising concessions to ratepayers and other constituencies, should help clear the path for approval. That said, CPURA is expected to issue a final ruling on December 9th. Reported earnings rose sharply in the September quarter, as a one-time reserve made for an easy year-ago comparison. Still, the headline growth figure was significantly less than we envisioned, due to higher uncollectable billings at the utility's gas distribution unit. Ahead of the merger, UIL has also put off a rate case, further limiting near-term growth. Shares of UIL remain unranked for year-ahead Timeliness due to the utility's pending merger with Iberdrola. Investors may want to stay pat here with the intention of participating in the cash-and-stock exchange. That option, in our view, will provide good exposure to what looks to be a relatively fast-growing, shareholder-friendly newco. Indeed, earnings at the merged company are expected to increase approximately 10% per year through 2019, partly reflecting the accelerated utilization of existing tax benefits. A competitive dividend and above-average payout increases also appear to be in the cards.																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																
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(A) EPS basic. Excl. nonrecur. gains (losses): '00, 4¢; '03, (26¢); '04, \$2.14; '06, (\$5.07); '10, (47¢). Next eps. report due in early February ('B) Div'ds historically paid in early March, June, Sept., and Dec. ■ Div'd reinvest. plan avail. (C) Incl. deferred charges. In '14: \$321.9 mill. or \$5.86/sh. (D) Rate base: orig. cost. Rate allowed on common equity in '13: 9.15%.					Earned on average common equity in '14: 8.0%. Regul. Clim.: Below Average. (E) In millions. Adjusted for stock dividend.																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																
© 2015 Value Line, Inc. All rights reserved. Factual material is obtained from sources believed to be reliable and is provided without warranties of any kind. THE PUBLISHER IS NOT RESPONSIBLE FOR ANY ERRORS OR OMISSIONS HEREIN. This publication is strictly for subscriber's own, non-commercial, internal use. No part of it may be reproduced, resold, stored or transmitted in any printed, electronic or other form, or used for generating or marketing any printed or electronic publication, service or product.					Company's Financial Strength B++ Stock's Price Stability 90 Price Growth Persistence 50 Earnings Predictability 85																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																
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UNS ENERGY NYSE-UNS

RECENT PRICE **60.41**
P/E RATIO **19.4** (Trailing: 19.2, Median: 18.6)
RELATIVE P/E RATIO **1.03**
DIV'D YLD **3.2%**
VALUE LINE

TIMELINESS — Suspended 12/20/13

SAFETY **3** New 12/31/04

TECHNICAL — Suspended 12/20/13

BETA .75 (1.00 = Market)

2017-19 PROJECTIONS

	Price	Gain	Ann'l Total Return
High	65	(+10%)	5%
Low	45	(-25%)	-3%

Insider Decisions

	S	O	N	D	J	F	M	A	M
to Buy	0	0	0	0	0	0	0	0	0
Options to Buy	0	0	0	0	0	0	0	0	0
to Sell	0	0	0	0	0	0	1	0	0
Options to Sell	0	0	0	0	0	0	2	0	0

Institutional Decisions

	3Q2013	4Q2013	1Q2014
to Buy	109	96	74
to Sell	80	109	106
Hld's(000)	37570	38280	38567

% TOT. RETURN 6/14

THIS STOCK	VAL. LINE	INDEX
1 yr.	39.5	25.1
3 yr.	82.1	52.6
5 yr.	179.8	168.7

© VALUE LINE PUB. LLC 17-19

Year	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Revenues per sh	25.50	28.71	34.13	35.26	37.42	39.12	39.41	38.89	39.78	40.89	35.36	35.74	36.40	37.60	39.28	41.20	43.28	45.48
"Cash Flow" per sh	4.80	5.20	5.29	5.21	5.88	5.64	4.56	7.82	7.33	7.44	6.48	7.33	7.35	7.60	7.98	8.28	8.58	8.88
Earnings per sh ^A	.97	1.30	1.31	1.30	1.85	1.55	.39	2.69	2.82	2.75	2.20	3.04	3.12	3.40	3.68	3.98	4.28	4.58
Div'd Decl'd per sh ^{B + †}	.50	.60	.64	.76	.84	.90	.96	1.16	1.56	1.68	1.72	1.74	1.85	1.95	2.05	2.15	2.25	2.35
Cap'l Spending per sh	4.06	4.49	4.49	5.83	6.77	6.95	9.85	8.01	7.26	10.13	7.43	7.85	9.45	8.05	8.85	9.45	10.05	10.65
Book Value per sh	13.05	15.97	16.95	17.68	18.59	19.54	19.16	20.94	22.46	24.07	25.77	27.22	27.00	28.20	29.40	30.60	31.80	33.00
Common Shs Outst'g ^C	33.58	33.79	34.26	34.87	35.19	35.32	35.46	35.85	36.54	36.92	41.34	41.54	41.50	42.00	42.50	43.00	43.50	44.00
Av. Ann'l P/E Ratio	18.2	14.6	18.7	23.9	17.7	22.0	NMF	10.4	11.6	13.3	17.8	15.9	15.9	14.0	13.5	13.0	12.5	12.0
Relative P/E Ratio	.83	.99	.99	1.27	.96	1.17	NMF	.69	.74	.83	1.13	.89	.89	.90	.90	.90	.90	.90
Avg Ann'l Div'd Yield	2.8%	3.2%	2.6%	2.5%	2.6%	2.6%	3.3%	4.1%	4.8%	4.6%	4.4%	3.6%	3.6%	3.6%	3.6%	3.6%	3.6%	3.6%

CAPITAL STRUCTURE as of 12/31/13
 Total Debt \$1806.6 mill. Due in 5 Yrs \$477.0 mill.
 LT Debt \$1733.3 mill. LT Interest \$71.0 mill.
 incl. \$73.9 mill. capitalized leases.

(LT interest earned: 3.0x)

Pension Assets-12/13 \$323 mill. Oblig. \$352 mill.
 Pfd Stock None

Common Stock 41,701,718 shs.
 as of 4/17/14
MARKET CAP: \$2.5 billion (Mid Cap)

ELECTRIC OPERATING STATISTICS

	2011	2012	2013
% Change Retail Sales (KWH)	+4	+7	+1
Avg. Indust. Use (KWH)	5060	5086	5090
Avg. Indust. Revs. per KWH (\$)	7.10	7.20	7.20
Capacity at Peak (Mw)	3271	2950	3015
Peak Load, Summer (Mw)	2334	2290	2230
Annual Load Factor (%)	N/A	N/A	N/A
% Change Customers (yr-end)	+4	+5	+8

ANNUAL RATES

	Past 10 Yrs.	Past 5 Yrs.	Est'd '11-'13 to '17-'19
of change (per sh)			
Revenues	1.5%	-0.5%	1.5%
"Cash Flow"	3.5%	6.0%	2.0%
Earnings	7.0%	16.0%	6.0%
Dividends	13.0%	13.5%	5.0%
Book Value	6.5%	6.0%	4.0%

QUARTERLY REVENUES (\$ mill.)

Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year
2011	344.8	369.7	450.9	344.1	1509.5
2012	315.4	364.0	434.1	348.3	1461.8
2013	332.1	365.2	437.0	350.2	1484.6
2014	333.4	370	450	356.6	1510
2015	350	375	485	370	1580

EARNINGS PER SHARE ^A

Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year
2011	.35	.71	1.46	.22	2.75
2012	.17	.64	1.21	.18	2.20
2013	.27	.83	1.62	.32	3.04
2014	.37	.75	1.67	.33	3.12
2015	.45	.80	1.65	.50	3.40

QUARTERLY DIVIDENDS PAID ^{B + †}

Cal-endar	Mar.31	Jun.30	Sep.30	Dec.31	Full Year
2010	.39	.39	.39	.39	1.56
2011	.42	.42	.42	.42	1.68
2012	.43	.43	.43	.43	1.72
2013	.435	.435	.435	.435	1.74
2014	.48	.48	.48	.48	1.92

BUSINESS: UNS Energy Corporation, through its subsidiaries, operates as an electric utility in Arizona. Subsidiaries include Tucson Electric Power (TEP), UNS Gas, and UNS Electric. '13 retail customers: TEP, 413,000 (in southeastern Arizona); UNS Gas, 149,000; UNS Electric, 93,000. Revenue sources: residential, 42%; commercial, 23%; industrial, 35%. Copper mining is largest industry served. Fuels: coal, 75%; gas, 8%; purchased power, 17%. '13 TEP reported depreciation rate: 4.0%. Has 1,977 employees: TEP, 1,398; UNS Gas, 188; UNS Electric, 143; Other, 248. Chmn. & CEO: David G. Hutchens, Inc.: AZ. Address: 88 E. Broadway Blvd., Tucson, AZ 85701. Telephone: 520-571-4000. Internet: www.uns.com.

The acquisition of UNS Energy by Canada-based Fortis Inc. moves closer toward completion. Fortis would pay \$60.25 in cash for each UNS share. Indeed, the purchase seems to be moving to culmination at a reasonable pace since the takeover announcement in December, 2013. Most recently, UNS Energy and Fortis filed a settlement agreement with Arizona Corporation Commission (ACC) on May 16th, related to the intended acquisition. As part of the settlement, UNS Energy and Fortis have agreed to provide customer-bill credits amounting to \$30 million over a period of five years. Upon completion of the deal, clients of Tucson Electric Power (TEP) and UniSource Energy Services (UES) are expected to get bill credits equaling \$10 million in the first year and \$5 million a year over the remaining four years. Fortis is also expected to strengthen UNS Energy's balance sheet by \$220 million from the originally-agreed amount of \$200 million. If approved, the settlement is set to be completed by September.

The takeover is expected to be finalized by the end of 2014. The \$4.3 billion transaction, in which Fortis will assume \$1.8 billion in debt and UNS equity of \$2.5 billion, was approved by shareholders on March 26th. It was followed by the approval of the Federal Energy Regulatory Commission and that of the Commission on Foreign Investment. A green light from the ACC is one of the last regulatory hurdles remaining.

The deal should give UNS Energy and its subsidiaries access to new resources and capital. As per Arizona's renewable energy standard, utilities are expected to reduce reliance on coal and natural gas for energy generation, and increase their use of renewable energy to 15% by 2025. Significant investments will be required toward this move.

We have suspended the Timeliness rank for this issue due to the impending acquisition. This stock is currently trading above the deal price. We suggest investors sell their holdings at the present level, as there is not much room for capital gains right now. Moreover, selling at the current price will eliminate any downside risk, in case the transaction falls through.

Saumya Ajila August 1, 2014

(A) EPS diluted. Excl. nonrecur. gains: '98, 19¢; '99, \$1.35; '00, 48¢; '03, \$2.00. Next earnings report due early November. Earnings may not sum due to rounding. (B) Div's historically paid in Mar., June, Sept., and Dec. (C) Div'd reinvest. plan avail. † Shareholder invest. plan avail. (D) Rate base: fair value. Rate allowed on com. eq. in '13: 10.0%; earned on avg. com. eq., '13: 8.5%. Regulatory Climate: Avg.

Company's Financial Strength B+
Stock's Price Stability 90
Price Growth Persistence 80
Earnings Predictability 40

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VECTREN CORP. NYSE-WVC			RECENT PRICE	56.30	P/E RATIO	21.2	(Trailing: 22.1) (Median: 16.0)	RELATIVE P/E RATIO	1.09	DIV'D YLD	3.1%	VALUE LINE																																				
TIMELINESS 3 Lowered 7/22/16	High: 29.3	30.5	32.2	26.9	27.8	30.7	30.8	37.9	48.3	49.5	53.3	57.1	Target Price 2020 2021 2022																																			
SAFETY 2 Lowered 1/5/01	Low: 25.2	24.8	19.5	18.1	21.7	23.7	27.5	29.5	34.6	37.3	39.4	51.5																																				
TECHNICAL 3 Raised 2/24/17	<div style="display: flex; justify-content: space-between;"> <div style="width: 40%;"> <p>LEGENDS</p> <ul style="list-style-type: none"> 1.00 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession </div> <div style="width: 60%;"> </div> </div>																																															
BETA .75 (1.00 = Market)	<table border="1"> <tr> <th>Price</th> <th>Gain</th> <th>Ann'l Total Return</th> </tr> <tr> <td>High 65</td> <td>(+15%)</td> <td>7%</td> </tr> <tr> <td>Low 45</td> <td>(-20%)</td> <td>-1%</td> </tr> </table>												Price	Gain	Ann'l Total Return	High 65	(+15%)	7%	Low 45	(-20%)	-1%																											
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M	J	J	A	S	O	N	D	J																																								
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<p>Vectren was formed on March 31, 2000 through the merger of Indiana Energy and SIGCORP. The merger was consummated with a tax-free exchange of shares and has been accounted for as a pooling of interests. Indiana Energy common stockholders received one Vectren common share for each share held. SIGCORP stockholders exchanged each common share for 1.333 common shares of Vectren.</p>			2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	© VALUE LINE PUBL. LLC 20-22																																	
<p>CAPITAL STRUCTURE as of 12/31/16 Total Debt \$1908.4 mill. Due in 5 Yrs \$633.5 mill. LT Debt \$1589.9 mill. LT Interest \$85.0 mill. (LT Interest earned: 4.8x)</p>			29.86	30.67	25.76	26.06	28.39	27.16	30.23	31.62	29.40	29.53	30.85	31.90	Revenues per sh	40.70																																
<p>Pension Assets-12/16 \$304.5 mill. Oblig. \$350.4 mill.</p>			4.29	3.97	4.40	4.44	4.71	5.03	5.03	5.33	5.48	5.69	5.95	6.25	"Cash Flow" per sh	7.80																																
<p>Pfd Stock None</p>			1.83	1.63	1.79	1.65	1.73	1.94	1.66	2.02	2.39	2.55	2.70	2.85	Earnings per sh ^A	3.45																																
<p>Common Stock 82,922,412 shs. as of 1/31/17</p>			1.27	1.31	1.35	1.37	1.39	1.41	1.43	1.46	1.54	1.62	1.70	1.78	Div'd Decl'd per sh ^{B,†}	2.00																																
<p>MARKET CAP: \$4.7 billion (Mid Cap)</p>			4.38	4.83	5.33	3.39	3.92	4.45	4.77	5.43	5.76	6.54	6.95	7.40	Cap'l Spending per sh	8.70																																
<p>ELECTRIC OPERATING STATISTICS</p>			16.16	16.68	17.23	17.61	17.89	18.57	18.86	19.45	20.34	21.33	22.50	23.80	Book Value per sh ^C	27.05																																
<p>% Change Retail Sales (KWH)</p>			76.35	81.03	81.10	81.70	81.90	82.20	82.40	82.60	82.80	82.90	83.50	84.00	Common Shs Outst'g ^D	86.00																																
<p>Avg. Indust. Use (MWH)</p>			15.3	16.8	12.9	15.0	15.8	15.0	20.7	20.0	17.9	19.2	19.2	19.2	Avg Ann'l P/E Ratio	16.0																																
<p>Avg. Indust. Revs. per KWH (¢)</p>			.81	1.01	.86	.95	.99	.95	1.16	1.05	.90	1.01	1.01	1.01	Relative P/E Ratio	1.00																																
<p>Capacity at Peak (MW)</p>			4.5%	4.8%	5.9%	5.5%	5.1%	4.8%	4.2%	3.6%	3.6%	3.3%	3.3%	3.3%	Avg Ann'l Div'd Yield	3.6%																																
<p>Peak Load, Summer (MW)</p>			2281.9	2484.7	2088.9	2129.5	2325.2	2232.8	2491.2	2611.7	2434.7	2448.3	2575	2680	Revenues (\$mill)	3500																																
<p>Annual Load Factor (%)</p>			143.1	129.0	145.0	133.7	141.6	159.0	136.6	166.9	197.3	211.6	225	240	Net Profit (\$mill)	295																																
<p>% Change Customers (yr-end)</p>			34.7%	37.1%	26.5%	35.8%	37.9%	34.2%	32.9%	32.7%	33.6%	34.8%	35.0%	35.0%	Income Tax Rate	35.0%																																
<p>Fixed Charge Cov. (%)</p>			2.8%	2.9%	4.1%	--	--	--	--	--	4.1%	4.0%	4.0%	4.0%	AFUDC % to Net Profit	4.0%																																
<p>ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '14-'16 of change (per sh) to '20-'22</p>			50.2%	48.0%	52.4%	49.9%	51.6%	50.4%	53.3%	46.7%	50.6%	47.3%	48.0%	48.0%	Long-Term Debt Ratio	48.0%																																
<p>Revenues</p>			49.8%	52.0%	47.6%	50.1%	48.4%	49.6%	46.7%	53.3%	49.4%	52.7%	52.0%	52.0%	Common Equity Ratio	52.0%																																
<p>"Cash Flow"</p>			2479.1	2599.5	2937.7	2874.1	3025.1	3079.5	3331.4	3013.9	3406.6	3358.0	3630	3850	Total Capital (\$mill)	4475																																
<p>Earnings</p>			2539.7	2720.3	2878.8	2955.4	3032.6	3119.6	3224.3	3439.0	4089.5	4406.8	4700	5000	Net Plant (\$mill)	6000																																
<p>Dividends</p>			7.2%	6.5%	6.3%	6.1%	6.2%	6.4%	5.4%	6.8%	7.0%	7.4%	7.5%	7.5%	Return on Total Cap'l	7.5%																																
<p>Book Value</p>			11.6%	9.5%	10.4%	9.3%	9.7%	10.4%	8.8%	10.4%	11.7%	12.0%	12.0%	12.0%	Return on Shr. Equity	12.5%																																
<p>Quarterly Revenues</p>			11.6%	9.5%	10.4%	9.3%	9.7%	10.4%	8.8%	10.4%	11.7%	12.0%	12.0%	12.0%	Return on Com Equity ^E	12.5%																																
<p>Quarterly Earnings</p>			3.8%	2.0%	2.6%	1.6%	1.9%	2.9%	1.2%	2.9%	4.2%	4.4%	4.5%	4.5%	Retained to Com Eq	5.5%																																
<p>Quarterly Dividends</p>			67%	80%	75%	83%	80%	73%	86%	72%	65%	63%	62%	62%	All Div'ds to Net Prof	58%																																
Cal-endar	QUARTERLY REVENUES (\$ mill.) ^F				Full Year	<p>Shares of Vectren have moved higher in price in recent months, and are presently trading close to an all-time high. The company finished 2016 on a good note. Revenues advanced nearly 16% in the December quarter, on a year-to-year basis. Expenses increased at roughly the same pace, and share earnings were moderately higher. Favorable performance at the Utility Group was largely driven by continued investment in gas infrastructure programs in both Indiana and Ohio. On the nonutility side, the Infrastructure Services distribution business was able to capitalize on greater spending on gas infrastructure systems. Performance at the Infrastructure Services transmission operation has been impacted by increasing competition, which has reduced the number of projects awarded and pressured margins. The recent addition of several projects has provided some support here, and should continue to do so.</p> <p>Overall performance should remain solid going forward. Continued investment by the company in gas infrastructure and accelerated spending in its electric system augur well for future performance</p>																																										
2014	796.8	542.5	595.6	676.8	2611.7																																											
2015	706.2	551.0	573.5	604.0	2434.7																																											
2016	584.8	533.7	631.0	699.0	2448.3																																											
2017	660	565	650	700	2575																																											
2018	680	600	675	725	2680																																											
Cal-endar	EARNINGS PER SHARE ^A				Full Year	<p>here. Vectren's utility businesses remain well positioned in their service territories. We look for solid results at the company's nonutility operations, as well. A greater national emphasis on infrastructure spending in the coming years may well benefit performance at the Infrastructure Services line. We envision healthy growth at the Energy Services unit, too.</p> <p>These shares do not stand out at this time. The stock is ranked to mirror the broader market for the year ahead. Long-term total return potential is nothing to write home about, either. This issue presently trades at a price-to-earnings multiple that is well above its historical average, following a run-up in the share price. We do expect solid growth at the company out to early next decade, but this appears to be discounted by the recent quotation. A selloff some time down the road may offer conservative, income-seeking accounts a more attractive entry point. Vectren earns good marks for Safety, Financial Strength, Price Stability, and Earnings Predictability. Volatility is below average here, as well (Beta: .75).</p> <p><i>Michael Napoli, CFA</i> <i>March 17, 2017</i></p>																																										
2014	.62	.14	.57	.69	2.02																																											
2015	.69	.43	.48	.79	2.39																																											
2016	.58	.39	.74	.84	2.55																																											
2017	.64	.43	.75	.88	2.70																																											
2018	.70	.46	.78	.91	2.85																																											
Cal-endar	QUARTERLY DIVIDENDS PAID ^{B,†}				Full Year	<p>Company's Financial Strength A Stock's Price Stability 95 Price Growth Persistence 70 Earnings Predictability 75</p>																																										
2013	.355	.355	.355	.360	1.43																																											
2014	.360	.360	.360	.380	1.46																																											
2015	.380	.380	.380	.400	1.54																																											
2016	.400	.400	.400	.420	1.62																																											
2017	.420																																															

(A) Diluted EPS. Excl. nonrecur. gain (loss); '09, '15¢. Next egs report due early May. (B) Div'ds historically paid in early March, June, September, and December. (C) Div'd reinvest. plan avail. (D) Shareholder invest. plan avail. (E) Incl. intang. in '16, \$7.27/sh. (F) In millions. (G) Electric rate base determination: fair value. Rates allowed on elect. common equity range from 10.15% to 10.4%. Regulatory Climate: Above Average. (H) Totals may not sum due to rounding.

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WESTAR ENERGY NYSE-WR RECENT PRICE 54.48 P/E RATIO 21.9 (Trailing: 22.4; Median: 15.0) RELATIVE P/E RATIO 1.12 DIV'D YLD 2.9% VALUE LINE
TIMELINESS - Suspended 6/10/16 SAFETY 2 Raised 4/11/05 TECHNICAL - Suspended 6/10/16 BETA .70 (1.00=Market)
2020-22 PROJECTIONS High Price 55 Gain (Nil) Ann'l Total Return 4% Low Price 40 (-25%) 4%
Insider Decisions Institutional Decisions
CAPITAL STRUCTURE as of 12/31/16 Total Debt \$3755.4 mill. Due in 5 Yrs \$800 mill. LT Debt \$3388.7 mill. LT Interest \$145.0 mill.
ELECTRIC OPERATING STATISTICS
ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '13-'15 to '20-'22
QUARTERLY REVENUES (\$ milli.) Full Year
QUARTERLY DIVIDENDS PAID \$=¢ Full Year

(A) EPS diluted from 2010 onward. Excl. non-recur. gains (losses): '01, 27¢; '02, (\$12.06); '03, 77¢; '08, 39¢; '11, 14¢. Earnings may not sum due to rounding. Next earnings report due late May. (B) Div'ds paid in early Jan., April, July, and Oct. Div'd reinvest. plan avail. + Shareholder invest. plan avail. (C) Incl. reg. assets. In 2016: \$5.38/sh. (D) Rate base determined: fair value; Rate allowed on common equity in '16: 10.0%; earned on avg. com. eq., '16: 9.0%. Regul. Clim.: Avg. (E) In mill. Company's Financial Strength A Stock's Price Stability 95 Price Growth Persistence 75 Earnings Predictability 85

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XCEL ENERGY NYSE-XEL				RECENT PRICE	P/E RATIO	(Trailing: 19.0)	RELATIVE P/E RATIO	DIV'D YLD	VALUE LINE		
TIMELINESS 3 Lowered 11/11/16 SAFETY 1 Raised 5/1/15 TECHNICAL 3 Raised 1/13/17 BETA .60 (1.00 = Market)				41.20	18.1	19.0	0.91	3.5%			
2019-21 PROJECTIONS High Price 45 (+10%) Low Price 40 (-5%) Ann'l Total Return 6% Gain (-5%) 3%										Target Price Range 2019 2020 2021 80 60 50 40 30 25 20 15 10 7.5	
Insider Decisions M A M J J A S O N to Buy 0 0 0 0 0 0 0 0 0 0 Options 0 0 0 0 0 0 0 0 0 0 to Sell 0 0 0 0 0 1 0 0 1				Institutional Decisions 1Q2016 2Q2016 3Q2016 to Buy 292 306 257 to Sell 231 218 254 H's (000) 370041 364911 355920						Percent shares traded 15 10 5	
2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017				© VALUE LINE PUB. LLC 19-21						% TOT. RETURN 12/16 THIS STOCK VL ARITH. INDEX 1 yr. 17.1 20.7 3 yr. 62.3 20.2 5 yr. 74.0 95.2	
2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017				Revenues per sh 23.25 "Cash Flow" per sh 6.25 Earnings per sh ^A 2.75 Div'd Decl'd per sh ^B 1.70 Cap'l Spending per sh 6.75 Book Value per sh ^C 25.25 Common Shs Outst'g ^D 507.95 Avg Ann'l P/E Ratio 15.5 Relative P/E Ratio .95 Avg Ann'l Div'd Yield 4.0%						Revenues (\$mill) 11750 Net Profit (\$mill) 1350 Income Tax Rate 33.0% AFUDC % to Net Profit 6.0% Long-Term Debt Ratio 52.5% Common Equity Ratio 47.5% Total Capital (\$mill) 30400 Net Plant (\$mill) 40300 Return on Total Cap'l 5.5% Return on Shr. Equity 10.5% Return on Com Equity ^E 10.5% Retained to Com Eq 4.0% All Div'ds to Net Prof 6.0%	
CAPITAL STRUCTURE as of 9/30/16 Total Debt \$14478 mill. Due in 5 Yrs \$4930.0 mill. LT Debt \$13403 mill. LT Interest \$612.9 mill. Incl. \$164.0 mill. capitalized leases. (LT interest earned: 3.8x)				Leases, Uncapitalized Annual rentals \$241.6 mill. Pension Assets-12/15 \$2883.8 mill. Obliq. \$3587.9 mill.						Pfd Stock None	
Common Stock 507,952,795 shs. as of 10/24/16 MARKET CAP: \$21 billion (Large Cap)				Business: Xcel Energy Inc. is the parent of Northern States Power, which supplies electricity to Minnesota, Wisconsin, North Dakota, South Dakota & Michigan & gas to Minnesota, Wisconsin, North Dakota & Michigan; Public Service of Colorado, which supplies electricity & gas to Colorado; & Southwestern Public Service, which supplies electricity to Texas & New Mexico. Customers: 3.5 mill. electric, 1.9 mill. gas. Elec. rev. breakdown: residential, 31%; sm. comm'l & ind'l, 36%; lg. comm'l & ind'l, 18%; other, 15%. Generating sources not available. Fuel costs: 43% of revs. '15 reported depr. rate: 2.8%. Has 11,700 employees. Chairman, Pres. & CEO: Ben Fowke, Inc.: MN. Address: 414 Nicollet Mall, Minneapolis, MN 55401. Tel.: 612-330-5500. Internet: www.xcelenergy.com.						lion, retroactive to July 20, 2016. In New Mexico, SPS filed for an electric hike of \$41.4 million, based on a return of 10.1% on a common-equity ratio of 54%. New rates are expected to take effect in the second half of 2017.	
ELECTRIC OPERATING STATISTICS 2013 2014 2015 % Change Retail Sales (KWh) +3 +2 -6 Large C & I Use (MWh) 23875 24475 23521 Large C & I Revs per KWh (\$) 6.23 6.47 6.10 Capacity at Peak (Mw) NA NA NA Peak Load, Summer (Mw) 21258 21429 19583 Annual Load Factor (%) NA NA NA % Change Customers (yr-end) +8 +9 +9				ANNUAL RATES Past Past Est'd '13-'15 of change (per sh) 10 Yrs. 5 Yrs. to '19-'21 Revenues .5% -- .5% "Cash Flow" 2.5% 4.5% 6.5% Earnings 5.0% 6.0% 5.5% Dividends 4.0% 4.5% 6.0% Book Value 4.5% 4.5% 4.0%						Fixed Charge Cov. (%) 321 344 358	
QUARTERLY REVENUES (\$mill) Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 2783 2579 2822 2731 10915 2014 3203 2885 2870 2928 11686 2015 2962 2515 2902 2645 11024 2016 2772 2500 3040 2588 10900 2017 2800 2550 3000 2650 11000				QUARTERLY EARNINGS PER SHARE ^A Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .48 .40 .73 .30 1.91 2014 .52 .39 .73 .39 2.03 2015 .46 .39 .84 .41 2.10 2016 .47 .39 .90 .44 2.20 2017 .54 .40 .90 .46 2.30						QUARTERLY DIVIDENDS PAID ^B = [†] Cal-endar Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2013 .27 .27 .28 .28 1.10 2014 .28 .30 .30 .30 1.18 2015 .30 .32 .32 .32 1.26 2016 .32 .34 .34 .34 1.34 2017 .34	
(A) Diluted EPS. Excl. nonrecurring gain (losses): '02, (\$6.27); '03, 5¢; '04, 18¢; gains (losses) on discontinued ops.: '03, 27¢; '04, (30¢); '05, 3¢; '06, 1¢; '09, (1¢); '10, 1¢. Next earnings report due early Feb. (B) Div'ds historically paid mid-Jan., Apr., July, and Oct. (C) Shareholder investment plan available. (D) Incl. tangibles. in '15: \$5.63/sh. (E) Rate base: Varies. Rate allowed on com. eq. (blended): 9.8%; earned on avg. com. eq., '15: 9.5%. Regulatory Climate: Average.				NSP received a rate order in Wisconsin, Southwestern Public Service got one in Texas, and SPS has a case pending in New Mexico. In Wisconsin, NSP's tariffs were raised by \$22.5 million (electric) and \$4.8 million (gas) at the start of 2017, based on a return of 10% on a common-equity ratio of 52.5%. In Texas, the regulators approved a settlement calling for an electric increase of \$35.2 mil-						Company's Financial Strength A+ Stock's Price Stability 100 Price Growth Persistence 55 Earnings Predictability 100	

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 510

**Security Markets News that
Investors and Money Managers
are Experiencing**

**Exhibits in Support
of Opening Testimony**

June 16, 2017

Security Market News

ROE Authorizations in 2016 Slightly Below Those in 2015

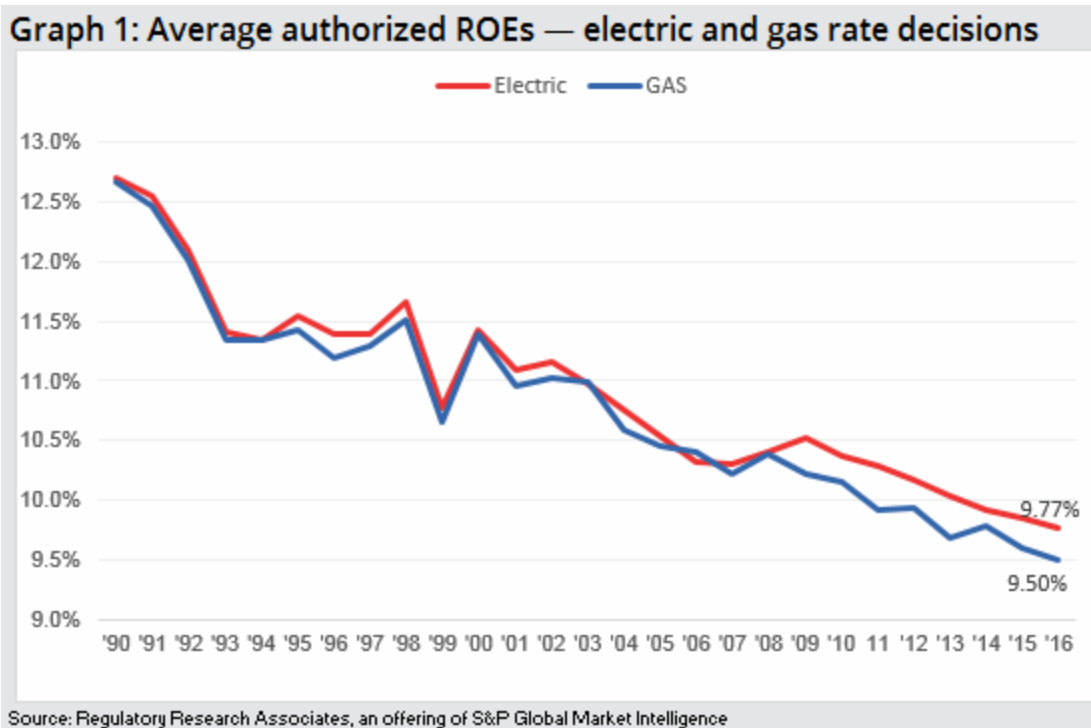
by Dennis Sperduto — Regulatory Research Associates (RRA)

An Affiliate of SNL Financial LC and S&P Global Market Intelligence, Jan. 19, 2017

<https://www.snl.com/web/client?auth=inherit#news/article?id=39089209&KeyProductLinkType=4>

The **average ROE authorized for electric utilities** was 9.77% in rate cases decided in 2016, compared to 9.85% in 2015. There were 42 electric ROE determinations in 2016, versus 30 in 2015. This data includes several **limited issue rider** cases; **excluding** these cases from the data, the average authorized ROE was **9.6% in rate cases decided in 2016, the same as in 2015**. RRA notes that this differential in electric authorized ROEs is largely driven by **Virginia** statutes that authorize the **Virginia State Corporation Commission** to approve **ROE premiums of up to 200 basis points for certain generation projects** (see the **Virginia Commission Profile**). The **average ROE authorized gas utilities was 9.5% in 2016 versus 9.6% in 2015**. There were 24 gas cases that included an ROE determination in 2016, versus 16 in 2015.

This data is included in a study titled "Major Rate Case Decisions — January-December 2016" issued Jan. 18 by Regulatory Research Associates, an offering of S&P Global Market Intelligence.



In the report, RRA notes that since 2010, the number of rate cases has moderated somewhat but has been 90 or more in the last five calendar years. There were 111 electric and gas rate cases resolved in 2016, 92 in 2015, 99 in both 2014 and 2013, and 110 in 2012, and this level of rate case activity remains robust compared to the late 1990s/early 2000s. Increased costs associated with environmental compliance, including possible CO2 reduction mandates, generation and delivery infrastructure upgrades and expansion, renewable generation mandates and employee benefits argue for the continuation of an active rate case agenda over the next few years.

RRA also notes that **interest rates have declined significantly since 2008** and **average authorized ROEs have declined modestly**. In addition, the report notes the increased utilization of limited issue rider proceedings that allow utilities to recover certain costs outside of a general rate case and typically incorporate previously determined return parameters.

If the Federal Reserve continues its policy initiated in December 2015 to gradually raise the federal funds rate, utilities eventually would face higher capital costs and would need to initiate rate cases to reflect the higher capital costs in rates. However, the magnitude and pace of any additional Federal Reserve action to raise the federal funds rate is quite uncertain.

The report compares, since 2006, average authorized ROEs by settled versus fully litigated cases, general rate cases versus limited issues rider proceedings, and vertically integrated cases versus delivery only cases. For both electric and gas cases, no pattern exists in average annual authorized ROEs in cases that were settled versus those that were fully litigated. In some years, the average authorized ROE was higher for fully litigated cases, in others it was higher for settled cases, and in a few years the authorized ROE was similar for fully litigated versus settled cases.

Regarding electric cases that involve limited issue riders, over the last several years the annual average authorized ROEs in these cases was typically at least 100 basis points higher than in general rate cases, driven by the ROE premiums authorized in Virginia. Limited issue rider cases in which an ROE is determined have had extremely limited use in the gas industry.

Comparing electric vertically integrated cases versus delivery only proceedings, RRA finds that the annual average authorized ROEs in vertically integrated cases are from roughly 40 to 70 basis points higher than in delivery only cases, arguably reflecting the increased risk associated with generation assets.

A chronological listing of the major rate case decisions during 2016 is provided in the report, as well as historical summary data going back to 1990.

For a complete, searchable listing of RRA's in-depth research and analysis, please go to the [SNL Research Library](#).

For a full listing of [Past and Pending Rate Cases](#), rate case statistics, and upcoming events, visit [RRA's Home Page](#).

Census Says U.S. Population Grew at Lowest Rate Since Great Depression This Year

by Janet Adamy and Paul Overberg — WSJ — Dec. 20, 2016

New York State shrunk for first time in decade, while Utah and other western states grew.

The U.S. population this year grew at its lowest rate since the Great Depression, and the state of New York shrunk for the first time in a decade, according to Census Bureau figures released Tuesday.

An uptick in deaths, a **slowdown in births** and a slight drop in immigration all damped American population growth for the year ended July 1. The **0.7% increase in the U.S. population, to 323.1 million people, was the smallest rise on record since 1936-37**, according to William Frey, a demographer at the Brookings Institution.

The new figures show Americans continue to leave the north for western states, with Utah, Nevada, Idaho, and several others in that region topping the country in percentage growth of their populations. Besides New York, Pennsylvania and Illinois also shrunk in notable ways, with the land of Lincoln losing more people than any other state.

New York, whose loss of 1,900 people put its population at 19.7 million, is suffering from an outflow of residents to other states. It has an aging population that is leaving to retire in warmer places such as Florida, or staying put and dying.

“As a state that has more people leaving than going [in], that is not a good thing,” said Jan Vink, a researcher at Cornell University’s program on applied demographics. “People claim it’s about the taxes, it’s about the weather. There are many reasons.”

Utah, the fastest-growing state this year, with a **2% gain**, added almost 61,000 people to bump its population to 3.1 million people. Gains in technology and other jobs have led to tighter labor markets, housing shortages, and rising school enrollments, said Pamela Perlich, director of demographic research at the University of Utah’s Kem C. Gardner Policy Institute.

“There is a new economy being created out of the carnage of the Great Recession, and in a lot of those new growth areas, Utah seems to be at the forefront,” Ms. Perlich said. “You roll back 40 years ago, and we were really pretty isolated and much more parochial here.”

Central Bank Nudges Up Benchmark Federal-Funds Rate by a Quarter Percentage Point to between 0.50% and 0.75%

by Harriet Torry — WSJ — Dec 14, 2016

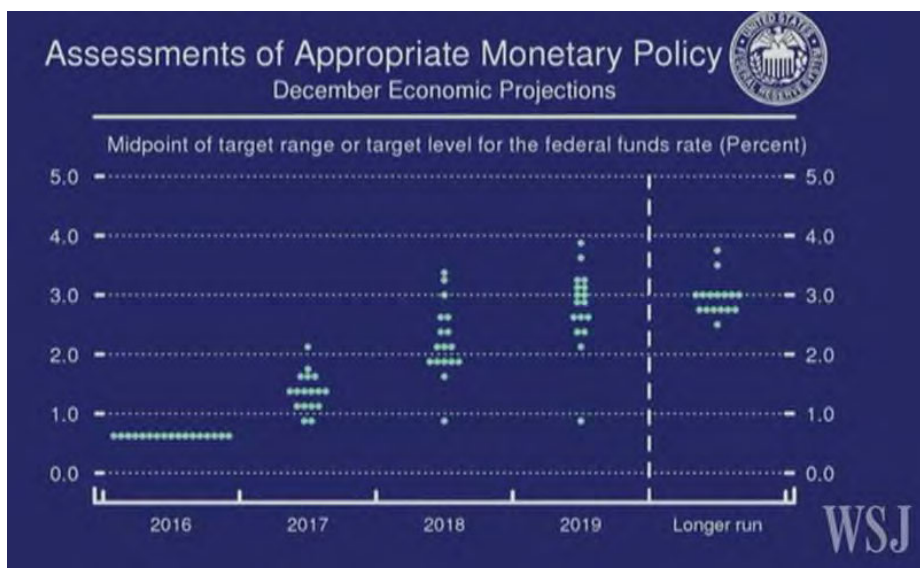


Here are a few takeaways from today's meeting.

The Federal Reserve is in wait-and-see mode on the Trump economy. They're clearly paying attention to the debate over fiscal policy but aren't ready to move forecasts yet until they have a clearer idea what the president will do.

Janet Yellen isn't picking any fights with President-elect Trump. She had several opportunities to offer critiques of some of the ideas that have been floated for economic policy but refrained from taking the bait. She emphasized the importance of the Federal Reserve's independence several times, a possible signal that she would be happy to leave President Trump alone so long as he returns the favor.

Don't read too much into the Fed's plan to raise rates three times, instead of two times, next year. She emphasized that she considers it a "very modest adjustment" with only some people on the Federal Open Market Committee moving their projections. That will put even more emphasis on the economic projections the Fed will release **in March**. By then, they'll have a much **better idea** how changes in the economy are shaping up.



It may have been an omission because so many questions were focused on the election, but Ms. Yellen didn't mention any particular downside risks to the economy

right now. (Typically something about China's slowdown or Europe's debt crisis creeps into her remarks.) That just goes to show how much the emphasis has shifted.

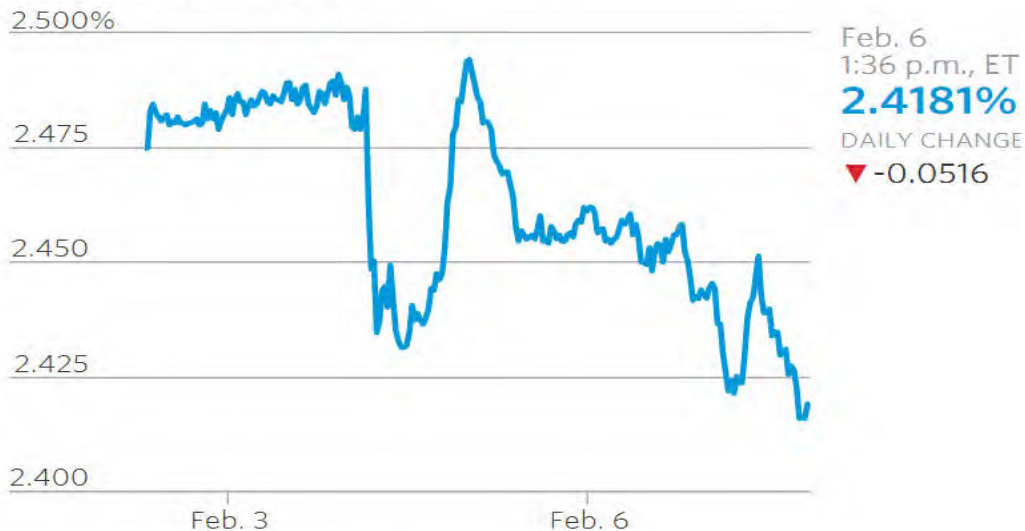
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Investors Embrace U.S. Government Bonds, Bunds as French Bonds Slump

by Min Zeng — WSJ — Feb. 6, 2017

Political uncertainty in Europe stokes demand for haven assets.

10-Year Yield



Source: WSJ Market Data Group

Prices of U.S. government bonds and German bunds rallied Monday, as political **uncertainty in Europe sent investors piling into assets considered as harbors** to protect capital.

Reflecting the angst, investors sold government bonds in France, Italy, Spain, and Greece, sending the yield on the 10-year French bond to the highest since September 2015. The yield premium investors demanded to hold the 10-year French bond relative to the 10-year German bund, the benchmark for debt markets in the euro-zone, widened to the highest level since November 2012.

The main boost for haven flows is the **muddy presidential election outlook in France** amid a rise in populist politics that resulted in the U.K.'s referendum to exit from the European Union and a victory by Donald Trump in the U.S. Election.

French presidential candidate François Fillon faced mounting calls to resign the center-right Republican nomination under allegations of improper use of taxpayer funds. Marine Le Pen, a far right leader, has threatened to pull France out of the euro-zone.

Investors are concerned that if **populism** prevailed in France, it would **threaten the stability of the countries that share euro as the common currency**.

“If France leaves the euro, it likely will be the beginning of the end for the euro as we know it,” said Larry Milstein, head of government and agency trading at R.W. Pressprich & Co. “The polls currently show that in a runoff election Le Pen will not win, but we have seen these polls be wrong in the past and that concerns investors in this case.”

In recent trading, the **yield** on the benchmark **10-year Treasury note** was 2.426%, according to Tradeweb, compared with 2.496% Friday. Yields fall as bond prices rise.

The **10-year German bund** yield recently **fell** to 0.371%, according to Tradeweb.

“We have rising political jitters, which is favorable” for asset allocation into Treasuries and bunds, **said Boris Rjavinski, interest-rate strategist at Wells Fargo Securities LLC.**

The yield on the 10-year French government bond Monday touched 1.156%, the highest since September 2015, according to Tradeweb. It was recently at 1.140%, up from 0.685% at the end of 2016.

The yield premium investors demanded to hold the 10-year French bond relative to the 10-year German bund was 0.77 percentage point recently, up from 0.47 percentage point at the end of December, according to Tradeweb.

The selling in French bonds rippled into government bond markets in Spain, Italy, Portugal, and Greece, sending yields higher.

Bond yields in the euro-zone remain at low levels from a historical standpoint thanks to large bond buying from the European Central Bank and the broader picture of low yields globally.

Concerns over Greece’s debt payments added to investors’ migration into Treasuries and bunds, said traders. Greece is struggling under its austerity regime, and new questions are mounting as to whether it can satisfy its bailout terms.

“What makes it contain potential seeds of instability for financial markets is that the Greek story will be playing out in the midst of some broader uneasiness in the euro-zone,” said Anthony Karydakis, chief economic strategist at Miller Tabak & Co.

Policy uncertainty in the U.S. has been whipsawing the U.S. bond market. The 10-year Treasury yield reached a two-year high of 2.6% in mid-December from 1.867% on the U.S. Election Day. The yield has been gyrating largely between 2.3% and 2.6% over the past weeks.

Selling Treasury bonds had been the popular trade for investors to bet that the prospect of large fiscal spending, lower taxes and lighter regulation would lead to stronger economic growth. But the reflation trade has been tempered by concerns over Mr. Trump’s protectionism on trade and his action to curb immigration and tighten border control.

“The more time Trump devotes to the issues of immigration, health care and other ‘non-pro-business’ initiatives, the less likely those economy-friendly changes become,” said Ian Lyngen, head of U.S. rates strategy at BMO Capital Markets. “Markets have nonetheless been dutifully awaiting more evidence that a round of economic stimulus is forthcoming.”

The Federal Reserve’s gradual approach in raising short-term interest rates also reduces the risk of a swift rise in bond yields, say analysts.

Friday’s employment report showed solid jobs growth, yet wage inflation pressure remained relatively contained, bolstering **market expectation that the Fed is likely to wait until this summer to raise interest rates**. The fiscal policy **uncertainty added to the Fed’s case to wait** for a few more months **before tightening monetary policy**, say analysts.

—

Fed Leaves Policy Rate Unchanged, Offers No Hint on When It Might Next Move

by David Harrison — WSJ — Feb. 1, 2017



The central bank says it expects inflation to rise to 2% ‘over the medium term’

Left: Federal Reserve Chair Janet Yellen discussed monetary policy and economic outlook Jan. 19 at Stanford University.

The Federal Reserve said Wednesday it remains on track to **gradually raise short-term interest rates this year** and gave no hint about when the next increase might come.

Following a two-day policy meeting, officials unanimously held their benchmark rate steady in a range between 0.50% and 0.75%, while noting in a statement some recent improvements in the economy. They lifted rates by a quarter percentage point in December and penciled in three quarter-point moves in 2017.

Investors hadn’t expected the Fed to move Wednesday and were looking for a signal about their next meeting on March 14-15. As of Wednesday morning, investors placed a roughly 25% probability of a rate increase then.

The central bank’s meeting this week came as the U.S. economy shows signs of strengthening. Several officials have said the labor market is now operating at close to full strength with strong job growth keeping the unemployment rate at 4.7%. Inflation

has also moved closer to the Fed's 2% target, coming in at 1.6% in December over the previous year. Some of the rise can be attributed to stabilizing oil prices. The Fed said it expects "inflation will rise to 2% over the medium term."

Economic growth, which slumped in the first part of 2016, appears to have found a firmer footing, with the economy growing at 1.9% in the fourth quarter from the fourth quarter of 2015.

The statement also noted that "measures of consumer and business sentiment have improved of late."

A gauge of consumer confidence hit a 15-year-high in December. Recent data also suggest that investors and consumers see stronger growth ahead. Market-based measures of inflation expectations have been rising in recent months.

The Fed didn't mention any new developments that would knock it off its anticipated path of rate increases. The central bank statement described the risks to its outlook as "roughly balanced," meaning officials consider it equally likely that the economy will perform better or worse than projected. Officials said they would continue to "closely monitor inflation indicators and global economic and financial developments."

But economic volatility can emerge unpredictably.

In December **2015**, for instance, **Fed** officials saw enough reason for **optimism** that they raised interest rates for the first time in nearly a decade and **anticipated four quarter-point rate increases in 2016**. That **optimism faded** in the first few months of 2016, when **economic turmoil in China** sent shivers through global markets. That was **followed by a U.S. hiring slump** in the spring, **market turbulence following the U.K.'s Brexit vote in June** and uncertainty about the possible effects of the **U.S. presidential election in November**—all of which led the Fed to hold off on raising rates through most of the year. **In the end, it lifted borrowing costs just once in 2016.**

Some officials have said President Donald Trump's proposed tax cuts and spending increases could cause the economy to grow faster than projected, which could cause too much inflation and lead the Fed to raise rates more than anticipated. Mr. Trump has also vowed to rewrite trade agreements, which could lead to more economic and financial uncertainty.

In a recent speech in San Francisco, Federal Reserve Chairwoman Janet Yellen mentioned "the **potential for changes in fiscal policy to affect the economic outlook** and the appropriate policy path."

The Fed's statement Wednesday made no mention of fiscal policy or of Mr. Trump's proposals.

Officials are set to release updated economic projections following their March meeting and Ms. Yellen is expected to hold her quarterly press conference. By then, officials will have inflation data for January as well as two more employment reports, for January and February.

Ms. Yellen is also scheduled to speak before Congress on Feb. 14 and 15, where she could offer an update on the economy's progress and the Fed's plans for interest rates.

—

The Economy's People Problem

by Justin Lahart — WSJ — Feb 3, 2017

Productivity data are weak again, showing the challenges faced by President Trump to boost growth, especially if he cuts immigration.



Work at a Boeing Co. aircraft-interior facility in South Carolina.

The U.S. has been struggling to raise the size and productivity of its workforce

The U.S. economy has a people problem. There may not be much that President Donald Trump can do to improve the situation, and there is a danger he could make it even worse.

People drive the pace of economic growth, and they do it in three main ways: First, they can add to their numbers — **more workers produce more goods**. Second, a **greater share the population can hold jobs**. And third, the people working can **do their jobs more efficiently, boosting productivity**.

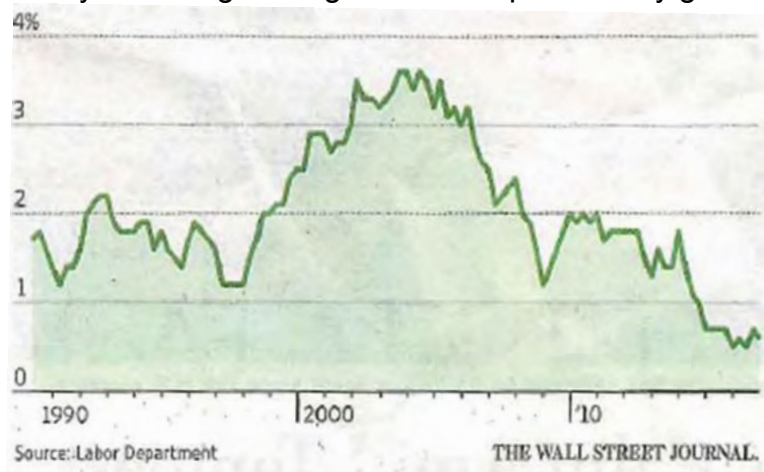
On all those fronts, the U.S. has been struggling.

Population growth has slowed, and is forecast to slow further in the decades ahead. By 2026 the population will be growing about 0.2% a year, according to Census projections, versus 0.7% last year. Those projections are based in part on expectations that the U.S. will have net immigration of about 1.3 million people a year over the next decade. If Mr. Trump follows through with his hard line on immigration, those projections may be too high.

The share of the population in the labor force has fallen over the past decade, partly because of the damage exacted by the financial crisis, but also because the population is aging. So while it is possible that, if the job market keeps improving more people could be drawn into the workforce, there is a limit on any gains. Many of the people on the sidelines may at least initially lack the skills to do available jobs well.

Efficient Frontier

Five-year rolling average of annual productivity growth



Finally, **efficiency gains have weakened**. The Labor Department on Wednesday reported that productivity, as measured by what the average worker produces in an hour, was up just 1% in the fourth quarter from a year earlier. That is about the pace of the past few years, and compares with average annual productivity gains of 2.1% during the 1990s.

Getting productivity going again won't be easy. Companies' capital spending has been weak for over a decade, meaning **workers aren't getting cutting-edge technology that could boost their productivity**. Mr. Trump's promised tax cuts and regulation rollbacks could at least temporarily lift capital spending, which could boost productivity and growth.

But productivity gains could be offset by more restrictive trade policies. That is because the big benefit of trade is that it allows countries to focus on what they do best — that is, allocate their workers to the areas where they can be most productive.

Investors are focused on how Mr. Trump's tax and fiscal policies might boost the economy. But ultimately, economic growth will be set by how much of a people person Mr. Trump turns out to be.

—

GDP Expands Tepid 1.9% on Wider Trade Deficit

by Ben Leubsdorf — WSJ — Jan. 27, 2017

The U.S. economy decelerated in the final three months of 2016, returning to a lackluster growth rate



Gross domestic product, a broad measure of the goods and services produced across the economy, expanded at an inflation rate and seasonally adjusted annual rate of **1.9% in the fourth quarter**, the Commerce Department said Friday.

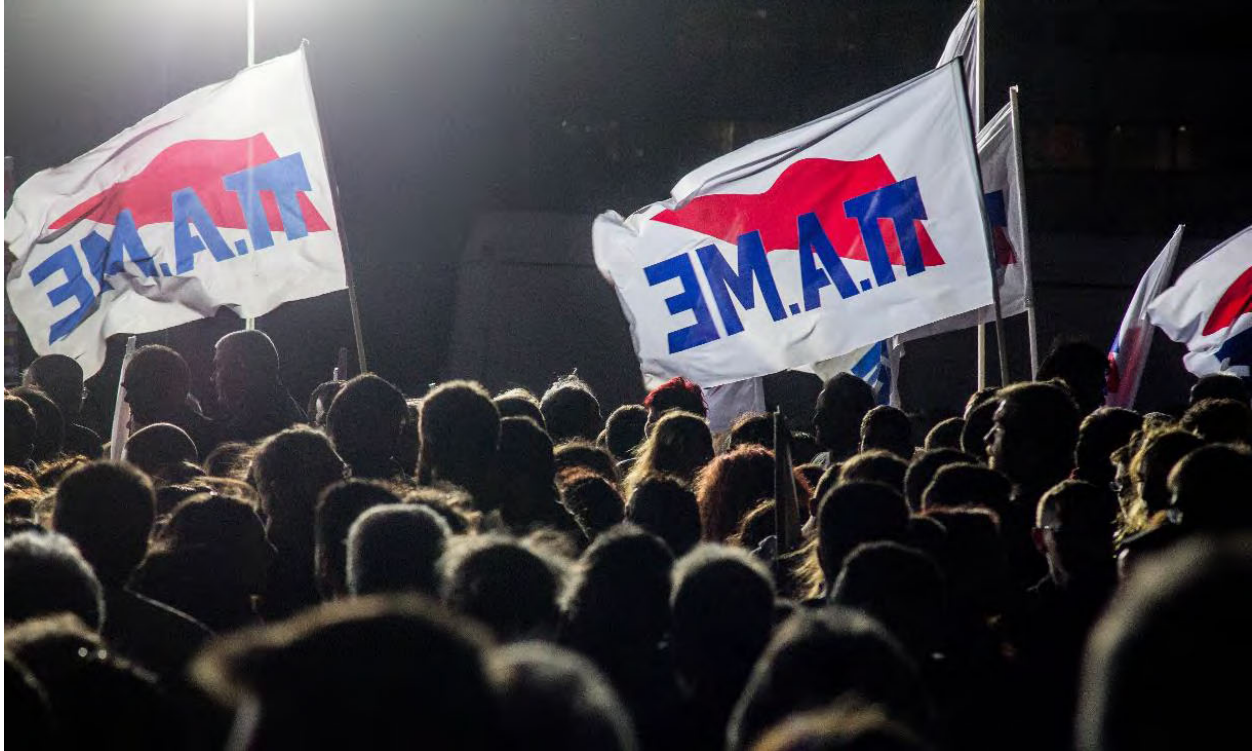
That was a slowdown from the third quarter's 3.5% growth rate, which had been the strongest reading in two years, and was **in line with the 2% growth rates that have prevailed through most of the expansion which began in mid-2009**.

Economists surveyed by The Wall Street Journal had expected a 2.2% growth rate in the final three months of 2016.

Greek Bond Could Set Deadline on Country's Talks with Creditors

by Christopher Whittall — WSJ — Feb. 10, 2017

Trading in the €2 billion bond has been volatile



Greek unions protest against the arrival of the country's creditors' representatives in Athens during talks last October

Greece made a triumphant return to bond markets in 2014, proclaiming it had turned the corner two years after its near-exit from the euro.

Fast forward to 2017 and **one of those bonds** has come back to haunt it, acting as a hard deadline for when Greece must get money from its creditors.

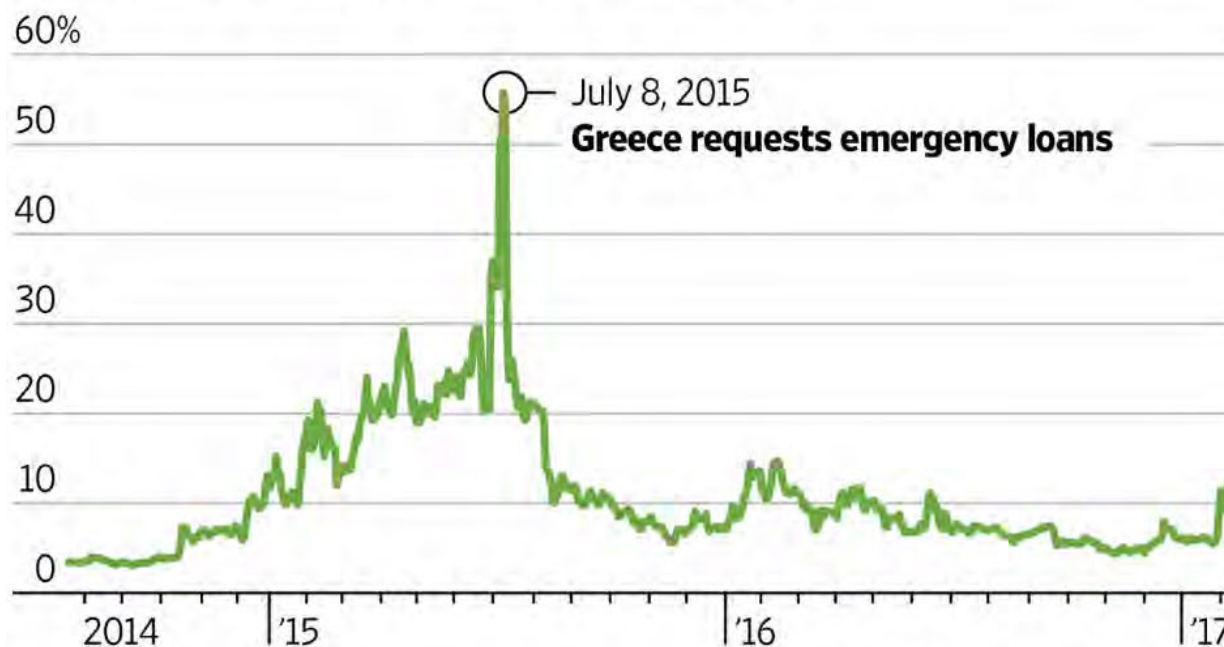
Trading in the €2 billion (**\$2.13 billion**) bond in question — which **matures in July** — has been volatile. In recent days the **yield has shot above 15%** from as low as 5% in late January, according to Tradeweb. Rising yields mean falling prices. The yield declined to 10.4% Friday from 13.6% at the previous day's close following reports that the International Monetary Fund and Greece's European creditors had agreed on a common stance on negotiations with the country.

But as ever with **Greece, analysts predict a bumpy road ahead.**

Greece needs to secure a deal to pay private investors holding the debt coming due in July, along with a chunk of money owed to its public creditors, including the European Central Bank and the IMF.

Counting Down

Yields on a €2 billion (\$2.12 billion) Greek bond maturing in July have been volatile ahead of the latest bailout talks.



Source: Tradeweb

THE WALL STREET JOURNAL.

Clouding the picture are a series of **elections** in the rest of the euro-zone, including the **Netherlands** in March, **France** in the spring and **Germany** in September. **Leaders in Germany, in particular, won't want to appear to voters to be letting Greece off the hook.**

€1.40 billion on Feb. 10, 2017

Owed to: Treasury bill holders

€1.62 billion on Feb. 27, 2017

Owed to: European Stability Mechanism

€1.40 billion on March 3, 2017

Owed to: Treasury bill holders

Greek politicians are facing domestic political pressures as well to stand their ground. The left-wing Syriza government is behind in the polls and some analysts say the chance of early elections has increased in the coming months.

The political situation inside and outside of Greece “makes concluding the review very difficult,” said Athanasios Vamvakidis, head of

G-10 foreign-exchange strategy at Bank of America Merrill Lynch.

The main points of contention revolve around Greece’s budgetary finances, structural reforms and the thorniest issue of all: debt relief.

Mr. Vamvakidis said pressures on the Greek government's finances will be needed for an agreement to be concluded, a familiar playbook seen during previous Greek bailout talks. That will likely begin in **May or June** as **Greece starts to run out of money**, he says.

"July is the real deadline because this is when, **if you don't repay bonds**, you're going to **have to default**," he said.

Kathrin Muehlbronner, senior vice president at Moody's Investors Service, said Thursday she expects Greece to implement measures required by its creditors such as labor-market reforms. But the risk of early elections is increasing, she said.

That could bring in a more reform-minded government. But meanwhile: "Greece's economy would be hit again by prolonged uncertainty after having just started to record positive growth," she said.

Despite the gyrations in Greece's short-term debt, many investors still think a last-ditch agreement before the 2017 bond matures is the most likely outcome.

Greek bonds also weakened ahead of a similar bailout review last year, before rallying later in the year. The 2017 bond still yields far below the roughly 56% level it spiked to during the summer of 2015. Back then, Greece flirted with an exit from the euro area amid fractious talks with its creditors that were eventually resolved.

Some investors think Greece will again muddle through.

Mark Dowding, co-head of investment-grade debt at BlueBay Asset Management, said he plans to keep the small amount of Greek long-dated government bonds he holds as part of some of the firm's hedge-fund strategies.

"I don't see Greece leaving the euro for the time being. I don't see them defaulting on their debt. Therefore it's an attractive yield," he said.

Analysts say this shouldn't be the last time Greek bailout talks dominate news headlines though, **predicting** the **contentious issue of debt relief** is **unlikely to be resolved**.

"It is **very difficult for the Europeans to agree on this ahead of the German elections**," said Mr. Vamvakidis.

On that issue, at least, he says the **most likely outcome** is once again "to **kick the can down the road**."

Rates Likely to be Left Alone in Uncertain Times

by Martin Crutsinger, Associated Press — Oregonian — February 1, 2017

The Federal Reserve is all but sure to leave interest rates alone when it ends a policy meeting Wednesday, at a time of steady gains for the U.S. economy, but also heightened uncertainty surrounding the new Trump administration.

The Fed will likely signal that it wants further time to monitor the progress of the economy and that it still envisions a **gradual pace of rate increases ahead**.

"I don't look for the Fed to do anything this week," said Sung Won Sohn, an economics professor at the Martin Smith School of Business at California State University. "They are starting to get their ducks in a row for further rate hikes, but it will be too soon to pull the trigger."

The Fed's two-day meeting will end with a policy statement that will be studied for any signals of its outlook or intentions. At the moment, **most economists foresee no rate increase even at the Fed's next meeting in March**, especially given the unknowns about how President Donald Trump's ambitious agenda will fare or whether his drive to cancel or rewrite trade deals will slow the economy or unsettle investors.

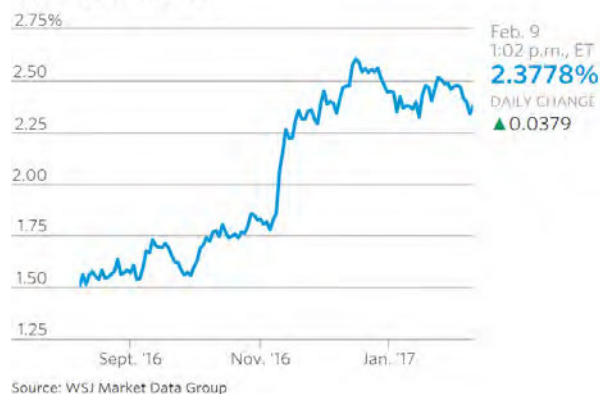
Last month, the Fed modestly raised its benchmark short-term rate for the first time since December 2015. It had kept the rate at a record low near zero for seven years, to help rescue the banking system and energize the economy after the 2008 financial crisis and ensuing recession.

When it raised rates last month, the Fed indicated that it expected to do so three more times in 2007.

Treasury Yields Fall As Inflation Signs Ease

by Sam Goldfarb — WSJ — Feb. 8, 2017

10-Year Yield



U.S. government bonds strengthened Wednesday, extending recent gains as **investors further dialed back expectations for higher inflation and tighter monetary policy.**

The **yield on the benchmark 10-year Treasury note settled at 2.349%**, its lowest close since Jan. 17, compared with 2.389% Tuesday. It fell as low as 2.325% earlier in the day, according to Tradeweb, but rebounded following a lackluster auction of new 10-year notes.

Yields fall when bond prices rise.

Though still within their range for this year, Treasury yields have declined in recent days due to a variety of **factors**, including **mounting political risks in Europe, uncertain fiscal policy in the U.S.** and signs that **wages in the U.S. aren't rising as fast** as many economists had expected.

The bond market's recent momentum arguably started **last Wednesday** when the **Federal Reserve kept interest rates steady and gave little indication about when it will next raise rates.** That surprised some investors who had expected a stronger signal that a March rate increase is possible.

The market got another boost Friday when the latest jobs report showed disappointing wage growth. It then began a more robust rally Monday amid concerns that the far right **French** presidential candidate Marine Le Pen could win the French **election** and make good on her promise to pull France out of the euro-zone — an outcome that could destabilize the financial markets and drive investors to the safety of haven debt.

Against this backdrop, investors have continued to be frustrated by developments in Washington, where lawmakers appear to be making slow progress on policies, such as an overhaul of the tax code, which could lead to faster economic growth, higher inflation and more bond issuance.

Higher inflation erodes the fixed returns of bonds and can lead the Fed to tighten monetary policy, further diminishing the value of government debt. Larger budget deficits also tend to lead to higher bond yields due to the increased supply of bonds, while faster economic growth can enhance the appeal of riskier assets at the expense of Treasuries.

Hopes for more expansive fiscal policies were a main reason why the **10-year yield soared to 2.6% in mid-December from 1.867% on Election Day. Yet those expectations have since been tempered** as the political debate has largely centered

on President Donald Trump's protectionist stance on trade and his action to curb immigration.

"The constant to and fro in Washington on issues that aren't immediately related to fiscal stimulus, tax reform and other things that comprised the Trump trade is backing people away from some of their inflation expectations," said Jim Vogel, interest-rates strategist at FTN Financial.

Investors have pared bets on inflation by selling **Treasury inflation-protected securities** and buying Treasury bonds.

The **10-year break-even rate, the yield premium investors demand to hold the benchmark 10-year Treasury note relative to the 10-year TIPS, fell to 1.964 percentage points Wednesday** from 1.991 percentage points Tuesday and its recent high of 2.069 percentage points on Jan. 27, according to Tradeweb. **That implies investors now expect inflation to run below the Fed's 2% annual target over the next 10 years.**

Meanwhile, **Fed-fund futures**, which are used to place bets on central bank policy, **showed Wednesday that investors and traders see a 59% likelihood of a rate increase by the Fed's policy meeting in June, according to CME Group.** The odds were 65% Tuesday and **above 70% in late January.**

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Ultra-long Debt Sells Despite Politics

by Christopher Whittall and Emese Bartha — WSJ — Feb. 7, 2017

Flurry of long-bond sales underlines strong appetite for yield even amid concern of pickup in inflation:

Political risk is on the rise in Europe and bonds have been selling off. But that hasn't stopped **investors** from **snapping up ultra-long-dated debt** — a trend that emerged in 2016 when investors were more concerned with hunting for returns than shielding themselves from losses.

Belgium on Tuesday became the latest euro-zone country **to sell** long-dated bonds, including one slug of **debt that doesn't come due until 2057**. It **follows** a string of **long bonds that France issued in January**, despite the country facing presidential elections in April that this week helped push yields on the country's 10-year government bond to their largest premium over German yields since late 2012, according to Tradeweb.

Other countries have found buyers for long-dated debt despite bond yields moving higher in recent months from their record lows reached last summer. Yields rise when bond prices fall.

Some of the largest U.S. companies are also still **raising money at long maturities**. In the U.S., where the \$13 trillion U.S. Treasury market led the lurch higher in global yields, January marked the busiest start to the year on record for high-grade dollar-denominated corporate debt issuance, according to Dealogic data going back to 1995.

Last week alone, Apple Inc., AT&T Inc., and Microsoft Corp. sold \$37 billion of bonds between them, including tranches of debt that didn't mature for 40 years in some cases.

The flurry of long-bond deals underlines the strong appetite for yield despite widespread concern that bonds could continue to weaken over the course of the year if global inflation starts to pick up. Inflation erodes the value of the payments that fixed-rate bond investors receive over many years.

Also fueling demand for longer-dated bonds are investors such as pension funds or insurance companies that need to match lengthy liabilities.

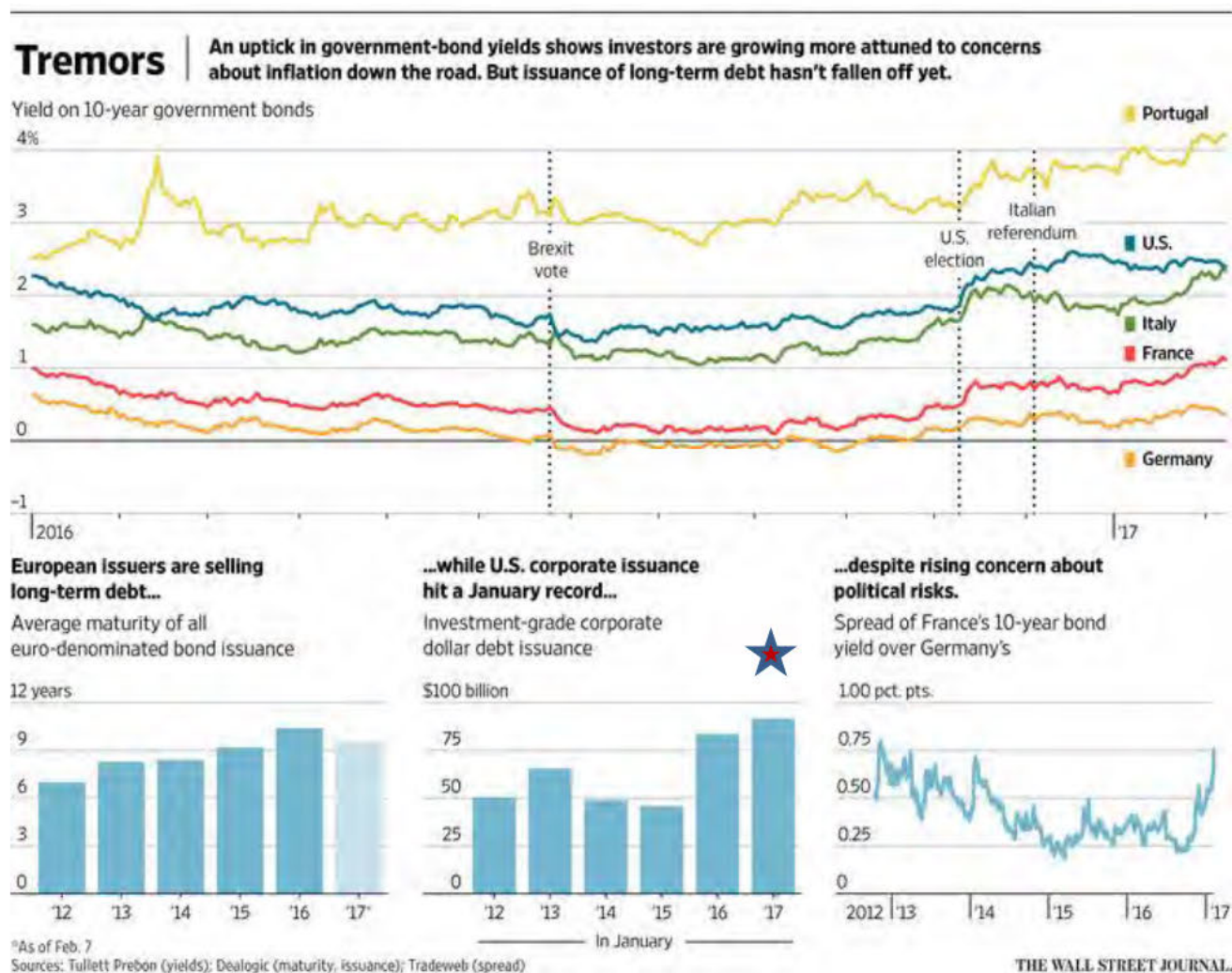
"Fixed income is still a place investors want to be," said Lee Cumbes, head of public-sector debt for Europe, Middle East and Africa at Barclays.

Meanwhile, **issuers** still **want to** take the opportunity to "**term out [their] debt whilst the demand for that yield and duration is there,**" Mr. Cumbes added. **Duration is the sensitivity of a bond's price to changes in interest rates.**

That **demand** was again **evident** in Belgium's bond deal Tuesday. There were more orders for the 2057 bond than for another tranche of debt maturing in 2024, according to bankers on the deal, **allowing** Belgium to **lower** the **interest rate** it paid on the bond to around 2.3% from initial guidance that was slightly higher.

Belgium is no stranger to long-dated debt issuance. **Last year, it sold** a €100 million (\$107.5 million) **century bond in a privately placed deal, as well as** 30-year and **50-year debt in public markets.**

That put the euro-zone's sixth-largest economy at the forefront of a trend that also saw **Italy and Spain** issue **50-year debt** for the first time and **Austria** sell a **70-year bond**. Finland has hired banks for a dual bond transaction, looking to issue new bonds that mature in 2022 and 2047, according to a deal announcement on Tuesday.



Other prominent long-dated deals in 2017 include 30-year and 26-year bonds issued by the European Stability Mechanism and European Financial Stability Facility, respectively, two of the euro area's bailout funds.

The average maturity for all euro-denominated debt sales in 2016 was 10.4 years, according to Dealogic, compared with an average of 7.9 years for the previous five years. The average maturity so far in 2017 is 9.5 years.

The continued demand for long debt comes despite heightened debate over when the **European Central Bank may scale back its stimulus**, which has supported bond markets in recent years, and growing political risk on the Continent.

For many, the **French elections** are a major source of **concern**. The leader of France's far-right National Front party, Marine Le Pen, who supports the removal of France from the euro, is riding high in the polls, though she isn't currently projected to win the country's presidency.

The gap in yield between the 10-year bonds of France and Germany has risen to more than 0.7 percentage point, compared with around 0.2 percentage point in September.

Still, **France** auctioned 20-, 30- and **50-year bonds in January and** investors then placed €23 billion of orders for an **inaugural 22-year “green” bond** from the country later that month, suggesting the **securities** are **still in high demand** from some quarters. **Proceeds** of the green bond **go toward environmentally friendly projects.**

French debt out to 5½ years in maturity yields less than zero, underlining the strength of the European Central Bank’s stimulus and the impetus for investors to purchase longer-dated debt that is offering positive returns.

Political risks have also failed to shut some countries out of capital markets — a contrast to the height of the euro-zone’s sovereign-debt crisis of 2010 to 2012. **Italian** bonds have been hammered as the chances have grown of **elections** later this year that could see the antiestablishment 5 Star Movement win a large slice of the vote. Even so, Italy managed to sell a 15-year bond in January.

Political risks have hardly affected the **Netherlands** despite coming **elections** in which another euro-skeptic party will be on the ballot. On Tuesday, the Dutch Treasury sold €5.7 billion in new 10-year bonds at a yield of 0.707%.

—

A Nuclear Giant Powers Down

by Russell Gold and Mayumi Negishi — WSJ — Mar. 29, 2017
Matt Jarzemsky and Peg Brickley contributed to this article.

Chapter 11 raises questions about the fate of four half-finished nuclear reactors in the U.S.

Westinghouse Electric Co. filed for chapter 11 bankruptcy protection Wednesday, setting off a showdown between the nuclear power company’s Japanese parent and a major U.S. utility, and threatening to drive a wedge between governments of two countries over the fate of industries each considers vital.

Westinghouse had incurred billions in cost overruns related to four nuclear reactors it is building in the southeastern U.S. The **runaway costs from the half-finished reactors threatened the viability of its Japanese parent company, Toshiba** Corp., whose precarious finances have attracted the attention of Japan’s government. “This is a **de facto withdrawal from the overseas nuclear business** for us. Therefore, we don’t see any more risk,” Toshiba Chief Executive Satoshi Tsunakawa said on Wednesday.

But Toshiba now faces an **angry customer** in Tom Fanning, the CEO of **Southern Co.**, the Atlanta power company and **primary owner of two of the reactors being built in Georgia.**

Mr. Fanning on Wednesday characterized the completion of the reactors as an international political issue, calling it a test of Prime Minister Shinzo Abe's commitments with President Donald Trump at a summit in February to help create American jobs.



*Left: Westinghouse, an Electricity Pioneer 1886, **George Westinghouse**, an American inventor, **starts Westinghouse Electric** to sell **alternating-current power systems**. After 130 years, Westinghouse Electric's future is at risk because it suffered big cost overruns on U.S. nuclear-reactor projects.*

In an interview in Tokyo, Mr. Fanning said that Toshiba's commitments "are not just financial and operational, but there are moral commitments as well." He was in Japan, after the filing, to lobby for a resolution to the mounting dispute.

Mr. Fanning has said there are 5,000 jobs at stake at the two Georgia reactors that could be lost if Toshiba doesn't commit to paying billions in future costs to finish the reactors. **Westinghouse designed the reactors and is building them for**

Southern, and contractually had agreed to shoulder cost overruns.

Scana Corp.—the company for which Westinghouse is building the **other two reactors in South Carolina** — said Wednesday for the first time that it **would consider abandoning them if costs changed dramatically.**



*Left: **2006, Toshiba of Japan buys Westinghouse Electric for \$5.4 billion.** British Nuclear Fuels Chief Executive Mike Parker, left, and Toshiba President Atsutoshi Nishida, right, sign the paperwork.*

Trump administration officials were largely quiet on the bankruptcy Wednesday. The **Energy Department**, which has **provided an \$8 billion loan guarantee for the Georgia reactors**, said it was in discussions with the companies involved. "We are keenly interested

in the bankruptcy proceedings and what they mean for taxpayers and the nation," said Lindsey Geisler, an agency spokeswoman.

A Japanese government official said the U.S. hadn't raised Mr. Fanning's complaints with the Abe administration and that there had been no request for help to keep the projects alive.



*Left: **2012**, U.S. regulators **approve** Southern Co.'s **application to build two nuclear reactors** developed by Westinghouse at the **Vogtle** site near Waynesboro, **Ga***

“This is a private company's business and operation,” the person said.

Based on a new Westinghouse design, the reactors, the **first** to be **constructed in the U.S. in nearly four decades**, were

supposed to be an **answer to cost overruns and delays** that have dogged the nuclear power industry.

But already these plants are **years behind schedule** and have caused **huge losses** for Toshiba. Toshiba said it expected to suffer losses of **about \$9 billion in the fiscal year ending March 31**, largely because it **guaranteed** nearly **\$6 billion** in **Westinghouse's obligations to Southern and Scana**.

After the bankruptcy filing, **Southern and Scana separately said they would finance continued construction of the reactors for 30 days**, but the companies weren't clear where construction funding would come from after that time.



*Left: **2017**, **Toshiba** says it will record more than **\$6 billion in write-downs** because of cost **overruns** on Westinghouse nuclear projects **in the U.S.**, and **President Satoshi Tsunakawa**, shown bowing at a March 14 news conference, says Westinghouse is considering a **bankruptcy filing***

Mr. Fanning, who said he has spoken to Vice President Mike Pence, Commerce Secretary Wilbur Ross and Energy Secretary Rick Perry about the importance of completing the reactors, argued that more was at stake economically than the direct future of the facilities. “Westinghouse declaring bankruptcy has national security implications,” Mr. Fanning said.



Toshiba's Woes at Nucler Subsidiary Westinghouse: Toshiba was looking to profit from a global nuclear power revival when it paid \$5.4 billion for Westinghouse Electric in 2006. Instead, cost overruns and missed deadlines threaten to sink the Japanese conglomerate.

He said the estimated cost of the entire project was roughly \$16 billion but cautioned that Southern was unsure of how much more was needed to finish the partially built reactors. The current target dates for completion of the Georgia reactors are 2019 and 2020, three years behind the original schedule.

Richard Nephew, a fellow at the Center on Global Energy Policy at Columbia University, said Mr. Fanning appeared to be using to his advantage the Trump administration's reputation for defending U.S. jobs and taking a tough stance even with allies.

"This is someone who knows what the triggers are for this administration," Mr. Nephew said of the CEO. "Everyone now has a sense of what the president's triggers are and I wouldn't be surprised if a lot of companies use those triggers to gain an advantage in negotiations with foreign companies."

The bankruptcy filing will likely cast a pall over future nuclear projects.

Mykle Schneider, a Paris-based independent consultant on nuclear and energy policy, noted that **Westinghouse is just the latest global nuclear builder to pull back or run into deep problems**. He pointed to **Siemens AG's decision to abandon the industry**, **Areva SA's financial and safety problems**, the **falling market value of China General Nuclear Power Group** and the **junk-bond status of Russia's Atomenergoprom** as evidence of turmoil in the business.

In bankruptcy filings, Westinghouse said it obtained \$800 million in debtor-in-possession financing, allowing it to continue operations.

"I don't see how this can mean anything but even **greater cost growth for the plants under construction and an unacceptable risk for any that are under**

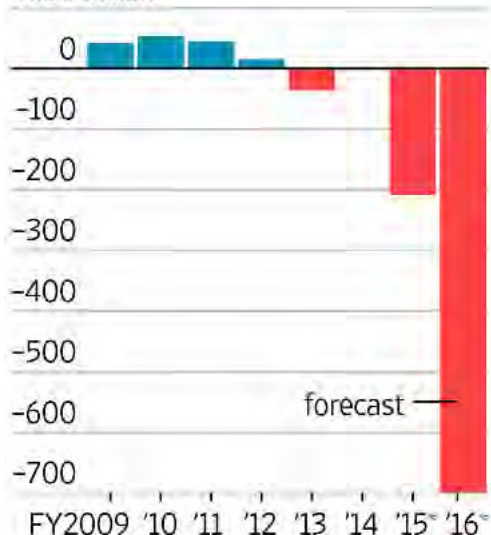
consideration,” said Fred Beach, assistant director of the Energy Institute at the University of Texas at Austin.

Westinghouse was one of the **originators** of the **nuclear power age**, building the world’s first commercial nuclear reactor **60 years ago**. Its pressurized water reactor design is in **430 power plants** and **accounts for 10% of electricity generated in the world**. Westinghouse **hopes to** emerge from bankruptcy proceedings as a company **focused on servicing existing reactors, selling fuel rods and decommissioning retired plants**. The bankruptcy filing referred to these businesses as “very profitable.”

Nuclear Losses

Operating profit/loss for Toshiba’s nuclear energy business

¥100 billion



Notes: Fiscal year ends in March

¥1 billion = \$9 million

*Includes losses on impairment of goodwill

Source: the company

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Westinghouse **hopes to** emerge from bankruptcy proceedings as a company **focused on servicing existing reactors, selling fuel rods and decommissioning retired plants**. The bankruptcy filing referred to these businesses as “very profitable.”

A person familiar with Toshiba’s planning said earlier this week, before the bankruptcy filing, that Toshiba hoped **Korea Electric Power Corp.**, known as Kepco, which is building a reactor in the United Arab Emirates, could emerge as an interested buyer. A Kepco spokesman said: “We have received no official offer from Toshiba. If any offer comes, we will put it under careful review.”

The potential for nurturing a nuclear industry, fed by a renaissance of new plants, is dimming.

Edwin Lyman, who tracks the nuclear industry for the Union of Concerned Scientists, a nuclear-energy watchdog, said a government interested in pollution-free power could still build nuclear plants, but no one should assume it can be done more cheaply than other power sources or underestimate the potential problems that can occur. “If a government wants nuclear power, it is going to have to pay for it,” he said.

Record Bond Issuance Shows

Many Investors Still Doubt Economic Growth

by Ben Eisen, Chris Dieterich and Sam Goldarb — WSJ — Apr. 9, 2017

Investors are buying record volumes of new bonds, signaling that many remain skeptical about the prospects for faster economic growth and are reluctant to move on from a strategy that has worked for years.

Companies and governments in emerging markets sold \$178.5 billion of dollar-denominated debt in the first three months of the year, the best first quarter on record, according to data provider Dealogic. U.S. companies with junk-bond ratings issued \$79.6 billion, double from a year earlier.

Highly rated U.S. companies also issued \$414.5 billion of debt during the first three months of the year. That was a record for any quarter.

The booming debt sales reflect a strong investor appetite for higher-yielding bonds as the U.S. economy lumbers toward its ninth year of expansion but remains in slow-growth mode. These bonds offer more yield than low-risk government bonds, in which rates have rarely been lower. They also are viewed as less risky than stocks, especially by investors who consider valuations stretched.

“The old trade has worked really well, so you need overwhelming evidence before people will abandon something that has worked,” said Mohamed El-Erian, chief economic adviser at Allianz SE.

The hunt for yield appeared to be falling out of favor right after the presidential election. Investors bid up stocks, commodities and other riskier assets geared to global growth, betting that President Donald Trump’s stimulus plans would boost the economy. Consumer sentiment climbed to its highest in more than a decade, according to the University of Michigan.

Better growth could lead to higher inflation and tighter monetary policy, both of which are the main threats to the value of bonds because they erode the fixed returns over time.

Investors fled bonds, worried that a more-than-three-decade rally was ending. Bond mutual and exchange-traded funds world-wide saw \$18.1 billion in outflows during the week after Mr. Trump’s election, the largest exodus since May 2013, according to fund tracker EPFR Global. Another \$22 billion moved out of bonds over the next five weeks.

But that proved to be a blip before bond investors returned forcefully this year. They have pumped more than \$112 billion into bond funds since the end of December through April 5.

The strong appetite for bonds shows how hard it is for investors to shake the assumption that the economy can do any better than muddle along as it has for years, with U.S. real gross domestic product growing less than 3% a year.

Lackluster growth also would likely mean the Federal Reserve would keep interest rates relatively low, economists say. That belief was reinforced when the U.S. Labor Department on Friday reported that nonfarm payrolls rose by only 98,000 in March, a slowdown from earlier this year.

The yield grab hasn’t just been in bonds. **Also rising have been stocks prized for paying dividend income that is more attractive when rates are low. Shares of S&P 500 utility companies have climbed 5.1% over the past three months**, second only to rapidly growing technology shares.

Investors poured a net \$2.5 billion into U.S. junk-bond funds in the week ended Wednesday, the most since December. Emerging-market debt funds have collected new money for 10 consecutive weeks, according to Bank of America Merrill Lynch. Meanwhile, U.S. stock funds had \$14.5 billion of outflows during that week, the most in well over a year.

A definitive exit from the current low-rate environment seems “several years down the road,” said Steven Oh, global head of credit and fixed income at PineBridge Investments.

That backdrop has investors willing to pay lofty prices for riskier debt, even if it has bottom-of-the-barrel credit ratings. BWAY Holding Co, a privately owned maker of plastic and metal containers, sold \$2.7 billion of bonds last month to help fund an acquisition. BWAY was able to sell eight-year unsecured bonds with a 7.25% interest rate despite its low junk rating.

That is “extremely aggressive” for a company with its financial profile, Mr. Oh said.

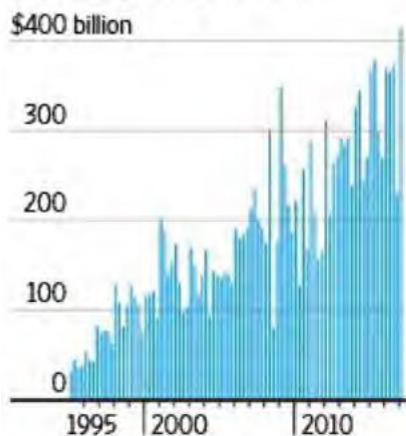
A spokesman for BWAY declined to comment.

Investors demanded 3.93 percentage points more than going Treasury rates to own high-yield bonds, according to Bank of America Merrill Lynch index data. That is

Big Buyers

Companies with top credit ratings sold bonds at a record pace in the first three months of the year.

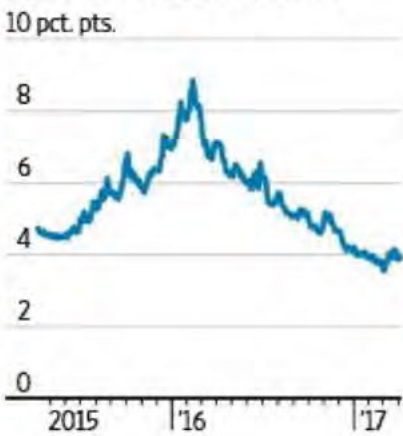
Quarterly bond issuance



Sources: Dealogic (bonds); Bank of America Merrill Lynch (High-yield master index)

Investors are demanding smaller premiums over Treasuries to own high-yield bonds

Spread of high-yield bonds



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less than half the spread in February 2016, when the stock market bottomed after a selloff.

Some investors think the hunt for yield is on borrowed time and could fall flat if economic growth either accelerates or drops off dramatically.

Unconventional monetary policy of super low or negative interest rates in much of the developed world is being “stretched to its limits,” Mr. El-Erian wrote last year. There could be faster growth if governments enact fiscal

policies that stimulate their economies, he said, or there could a drop-off in growth that might lead to recession if these policy efforts fail.

Those who think the economy may be heating up say inflation could lead to higher rates. The Fed’s preferred measure of inflation, the personal-consumption expenditures

price index, topped the central bank's 2% target for the first time in five years in February. Inflation would diminish the value of outstanding bonds.

But if the economy falls into recession, that would also be a problem for bonds. Negative growth would hurt corporate balance sheets, spurring waves of defaults and outflows from bond funds.

David Lafferty, chief investment strategist at Natixis Global Asset Management, contends that retirement-age investors and pension funds will provide steady demand for bonds. That demand could ease any selloff in the bond market even as the Fed aims to ratchet rates higher in the years ahead.

"There is this theory that once rates go back up that investors will have this big rotation out of bonds and into stocks," Mr. Lafferty said. "What that misses is that the bond market has a built-in, self-correcting mechanism which is that as yields back up, they become more attractive to more investors."

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Bonds Make a Comeback

by Min Zeng — WSJ — Mar. 27, 2017

U.S. government bonds rally as traders become skeptical the Trump administration will boost the pace of U.S. growth. U.S. government bond prices have rallied in recent weeks, sending yields sharply lower.



U.S. Treasury Building in Washington,

Government bonds are back in fashion, as the “Trump trade” on higher growth and inflation begins to unravel.

The **yield on the benchmark 10-year Treasury note tumbled to 2.373% Monday from a two-year high of 2.609% on March 13 and 2.446% at the end of last year.** Yields fall as bond prices rise.

The two-week-long Treasury rally corresponds with a modest pullback in stocks and the unwinding of market bets the Trump administration’s economic policy would boost the pace of U.S. growth. The Dow Jones Industrial Average fell 45.74 points Monday to 20551, its 10th decline in the last 11 sessions.

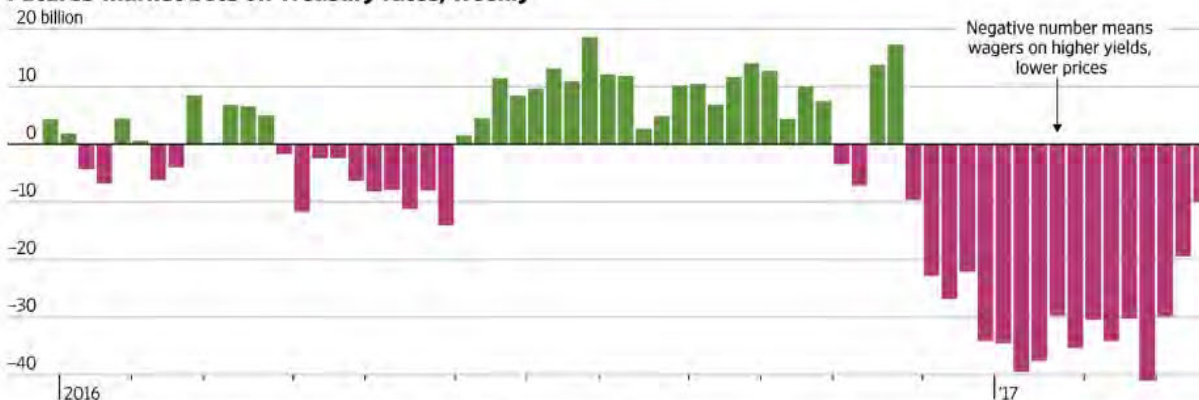
The bond buying reflects concerns about the timing of a **fiscal stimulus and tax cut plans** after the **political demise last week** of a Republican bill to replace Obamacare as well as the relative attractiveness of bonds featuring higher yields. Foreign central bank holdings of U.S. government debt via the Federal Reserve’s custody account reached a seven-month high last week, a noteworthy shift because official accounts had in recent months been large sellers of U.S. debt.

“Treasury bonds offer a healthy yield pickup versus other global rates markets, even still to this day,” said George Goncalves, head of fixed-income strategy in the Americas for Nomura Securities International. “Central banks are long-term investors and are all about seeking Treasuries when they clearly offered value.”

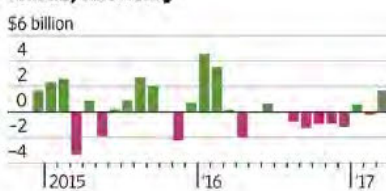
Bullish on Bonds

Investor sentiment in the Treasury market has turned sharply in recent weeks. Wagers on higher yields have declined, while funds focusing on government debt have received the largest inflows in a year. These factors, together with increased foreign official buying, have pushed yields down.

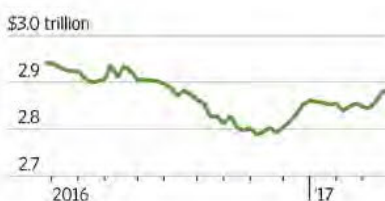
Futures-market bets on Treasury rates, weekly



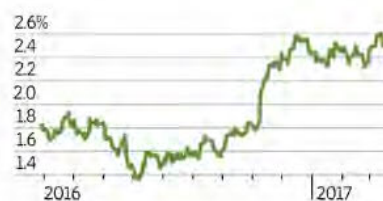
Flows into Treasury-focused mutual and exchange-traded funds, monthly



Foreign Treasury holdings in Federal Reserve custody



Yield on 10-year U.S. Treasury note



Sources: TD Securities (bets); Lipper (flows); St. Louis Fed (holdings); Tradeweb (yield)

THE WALL STREET JOURNAL.

Bets on higher bond yields have been falling. Unwinding these so-called shorts requires investors and traders to return to the bond market as buyers, driving yields lower. Hedge funds and money managers accumulated a net \$10 billion worth of shorts for the week that ended March 21, via 10-year Treasury futures, according to TD Securities. That was down from \$41 billion at the end of February.

A \$26 billion sale of two-year Treasury notes on Monday attracted 53.6% indirect bidding. A proxy of foreign demand including that from central banks, it was the highest since February 2016. A 10-year Treasury auction earlier this month also drew strong indirect bidding, with overall demand hitting the highest since last June.

Another big factor boosting Treasury holdings by central banks, analysts said, is the **U.S. dollar's break from its multiyear bull run**. On Monday, the ICE dollar index, a measure of the dollar's value against a number of its main rivals, hit the lowest since November. At the start of this year, it had jumped to the highest since 2002.

A weakening dollar has been pushing up the value of many emerging-market currencies including the Chinese yuan, which eases the burden of central banks in these countries to sell Treasuries to curtail local currencies' weakness and capital

outflows. The dollar was down about 2% against the yuan traded outside mainland China.

China's central bank has been at the forefront in selling Treasuries after a large one-off devaluation of the Chinese yuan in August 2015 raised market expectations of a weakening yuan.

With the yuan stabilizing over the past few months and China's measures to curb capital outflows, the second-largest foreign owner of Treasury bonds after Japan has some breathing room. China's foreign exchange reserves rose in February, snapping an eight-month decline.

Effective capital controls and some stabilization in the dollar suggest that China "doesn't have to sell as much Treasuries to defend its currency," said Alejandra Grindal, senior international economist at Ned Davis Research.

China's Treasury holdings of all maturities fell by \$168 billion between July 2016 and this January, according to the latest capital flow data from the Treasury, which is released with a two-month lag. Over the same period, Thailand's holdings rose by \$24 billion, Korea's by \$9.7 billion, Australia's by \$6 billion and Brazil's by \$3.6 billion.

In emerging economies, reserve levels have stabilized after two years of big declines. **Two-thirds of the 30 biggest emerging markets increased reserves last year**, according to Fitch Ratings.

Brad Setser, a senior fellow at the Council on Foreign Relations who specializes in global capital flows and central bank reserves, said he is "not confident" that the tide of foreign central banks selling Treasuries has ebbed.

Mr. Setser said actions by foreign central banks hinges on "the trajectory of the dollar." If the dollar rallies again, it would put pressure on China and some other emerging market countries to sell Treasuries, he said.

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Can Trump Deliver 3% Growth?

Stubborn Realities Stand in the Way

by Nick Timiraos and Andrew Tangel – WSJ – May 15, 2017

Suzanne Kapner contributed to this article



Workers at an Ariens Co. factory in Wisconsin

Ariens Co., a maker of lawnmowers and snow-blowers, faces a bottleneck in its plans to raise production 40%. It can't find enough workers.

The Brillion, Wis., company bused some Somali refugees from nearby Green Bay to help, but they weren't enough, and it is spending up to \$15,000 a month on recruiting.

"We see the demand right in front us," said Chief Executive Dan Ariens. "It's very frustrating."

His lament points to an issue at the heart of President Donald Trump's economic agenda. The president has laid out a goal of getting the U.S. economy, which has expanded at less than a 2% average rate for the past decade, to grow at above a 3% rate over the long term.

Two stubborn obstacles stand in his way. The **work force isn't producing enough new workers**, and the **productivity of those working isn't growing fast enough**.

In the long term, an economy can't expand faster than the combined growth rates of its working population and their output per hour. That combined number, in many economists' projections for the next decade, is about 1.8%. This is also the long-run growth rate projected for the economy by Federal Reserve officials.

Mr. Trump's advisers say their policies can deliver 3% to 4% growth year after year, the kind of prosperity the U.S. saw during the 1980s and 1990s — in effect expanding what is considered the economy's long-term potential.

A note on a framed newspaper article in Treasury Secretary Steven Mnuchin's office is even more ambitious. The article announced his Cabinet selection, and Mr. Trump signed it in felt-tip pen with the added note "5% GDP."

Faster growth could push up household incomes, which are stuck below their 1999 peak when adjusted for inflation. Such growth would also make it easier for the administration to secure large cuts in corporate and individual tax rates, boost military spending, and maintain Social Security and Medicare without running larger deficits.

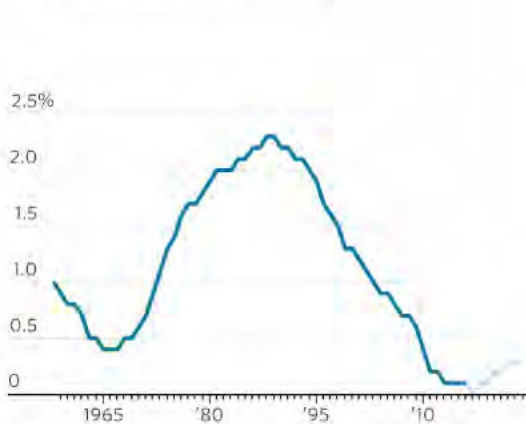
Asked in April about potentially higher deficits from rate cuts in the tax plan, Mr. Mnuchin said, "The plan will pay for itself with growth."

Roadblocks

The Trump administration's goal of 3% annual economic growth faces two obstacles:

Growth of the prime working age population has slowed as baby boomers age...

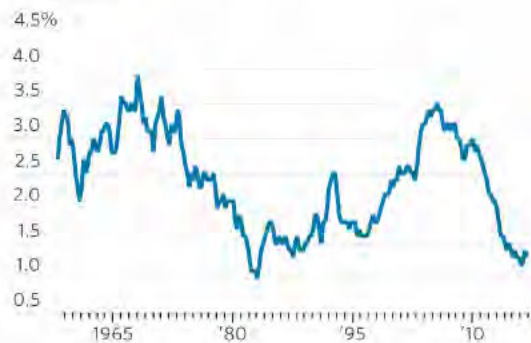
People aged 25 to 54; Annual change, 10-year moving average



Source: Labor Department

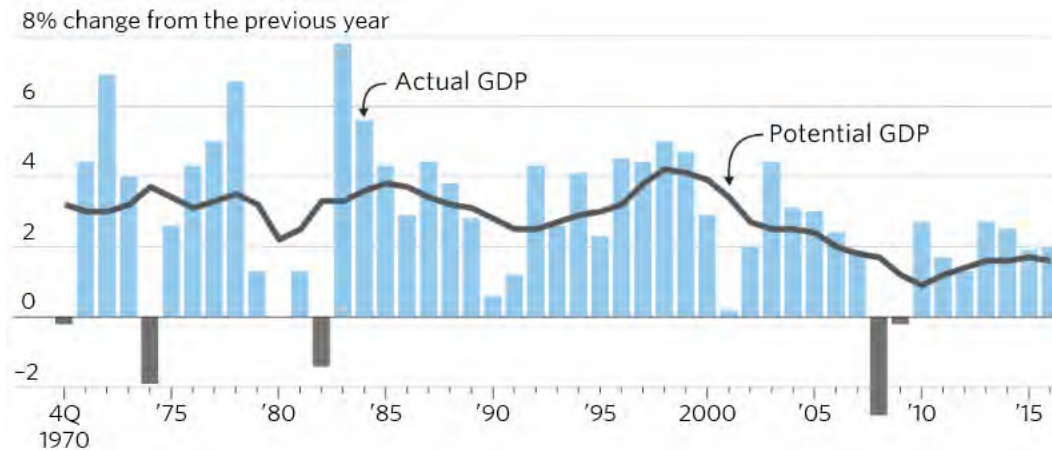
...and productivity growth has fallen off in recent years, reflecting weaker investment and innovation.

Output per hour in the nonfarm business sector; adjusted for inflation; Annual change, 10-year moving average



The Economy's Speed Limit

Economists calculate potential gross domestic product, essentially the economy's maximum sustainable output, from growth in the potential workforce and in productivity. Actual GDP can fall short in a recession when output is weak or exceed potential during a recovery, but over the long run they tend to grow together.



Sources: Commerce Department (actual figures); Congressional Budget Office (potential GDP)

If the economy expands at around a 3% rate over the next decade—a projection Mr. Mnuchin says the administration will make in its budget proposal later this month—government revenue over that time should be \$3.7 trillion more than currently forecast, according to estimates by economists at [Goldman Sachs Group Inc.](#) The projection assumes no change in tax rates.

That would be enough money to build 292 aircraft carriers. It would fund 28 million additional months of Social Security payments for the average beneficiary.

Mr. Trump wants to spur the economy partly by improving the nation's trade position. Less red tape could help business operate more efficiently. A tax overhaul could give companies more incentive to invest and give individuals more desire to work, not to mention more disposable income to shop with.

Trump advisers also are hopeful that improved confidence and short-term economic news would spur capital spending that makes business more productive.

Finding the labor for this higher-functioning economy could be a challenge. Over the past decade, the population aged 25 to 54, known as the prime age, has been growing at just 0.1% annually. When the U.S. had consistent 3% economic growth in the 1980s, the prime-age population was expanding at a brisk 2.2% rate, thanks to the post-World War II baby boom.

Work-force participation rates, meanwhile, have flattened out lately for women and declined for decades among men.

At [Macy's Inc.](#), Chief Executive and President Jeff Gennette hit on a plan for growth with a 2015 agreement with [Luxottica Group SpA](#) to open LensCrafters shops in department stores. The plan is hobbled by a shortage of optometrists. "We are taking all of the graduating classes right now, and it is going to take us a full year to...satisfy the expansion that we have," Mr. Gennette said at a retail conference.

Without faster growth in workers, the labor force would need to churn out goods and services much more productively to give the economy room to grow at a 3%-a-year

rate over an extended period. **The trend is the opposite. Workers' output per hour in the nonfarm business sector has been increasing only by 0.7% a year since 2010.**

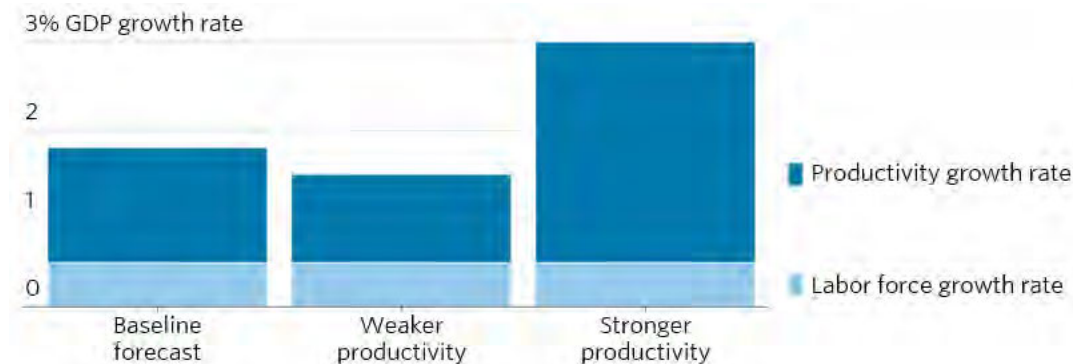
Many economists see that picking up in coming months, perhaps doubling. Meeting Mr. Trump's objective, though, would need "the type of growth we often refer to as productivity miracles," said Michael Feroli, chief U.S. economist at [J.P. Morgan Chase & Co.](#)

The contours of growth and the labor market are likely to influence the pace by which the Fed drains its easy money from the financial system. If growth advances and productivity does too, policy makers may be able to **keep interest rates lower for longer** because productivity growth holds down inflation. Companies can boost profit margins and hold down costs, and thus inflation, when they can produce more goods and services with fewer workers.

If, on the other hand, the administration's policies boost demand without drawing in new workers or raising their productivity, the growth that results could be harder to sustain because it would produce inflation. The Fed would feel additional pressure to raise interest rates to prevent the economy from overheating.

Limits of Growth

The **U.S. economy's potential long-term growth rate is limited to the sum of workforce growth and productivity growth.** The **workforce is projected* to expand at 0.5% annually over the next decade and productivity at 1.3%, for growth of 1.8%.** Also pictured are alternatives for productivity growth—slowing to the 10th percentile of its historical average† or booming to the 90th percentile of that average.



*Forecast from the Congressional Budget Office †Since 1958

Sources: Congressional Budget Office (baseline forecast, workforce projections); Jason Furman of the Peterson Institute for International Economics (productivity projections)

With the unemployment rate now at 4.4% and operating at a level economists consider to be "full employment," meaning the economy produces as many jobs as it can without spurring inflation, the labor market provides little room for the kind of economic surge that marked the 1980s.

“Strong growth during the Reagan years was driving unemployment from 10% to full employment. We can’t do that trick again,” said Joel Prakken, senior managing director of Macroeconomic Advisers, a forecasting firm.

The Trump administration has faced internal tensions over [its growth forecast](#). Officials ultimately settled on economic growth forecasts in its upcoming budget proposal to Congress that will show the **economy reaching 3% growth after two years, according to Mr. Mnuchin**.

The president is pushing some policies that work against economic growth. **Relatively low birthrates and an aging population mean immigration is the source of nearly all of the work force’s net increase, so its growth rate would be even lower if legal immigration were curbed**. That makes boosting productivity all the more important if the economy is to get onto a faster growth plane.



Home builders are wrestling with both issues. The **real-estate crisis a decade ago washed many skilled workers out the construction labor force**. At Camden Property Trust, this dearth has extended the time it takes to build a low-rise apartment complex to 24 months from 18.

“I’m often paying unskilled workers more money, and I have to pay someone else to come in and fix crooked walls and moldings and cabinets that don’t connect,” said CEO Ric Campo of Camden, which operates in 16 markets and is based in Houston.

Camden uses efficiencies such as prefabricated concrete building panels and roof trusses, “but there hasn’t been a huge breakthrough yet where we can lower costs dramatically,” said Mr. Campo. “You have a nail gun instead of a hammer, OK? But you still have to line it up and pull the trigger.”

Productivity in construction has contracted at a 1% annual rate since 1995, according to a study by McKinsey Global Institute, the research arm of McKinsey & Co., due in part to reliance on unskilled workers and in part to government red tape.

Joel Shine, chief executive of builder Woodside Homes Inc., visited Kyoto, Japan, to see how firms there use automation in home construction. He thinks it would take at least a decade for the innovations to become mainstream in the U.S., in part because they would require building-code changes.



Woodside Homes CEO Joel Shine visited Japan to check out productive building techniques

State and local rules often play as big a role for his business as the federal government. Higher permitting fees, for instance, have raised construction costs in California towns. “There are a lot of places if you gave me a raw lot for free — for free! — I could not even come close to building an entry-level house,” Mr. Shine said.

Immigration restrictions would make growth harder, he added. “We’re somewhat uniquely capable of helping the administration get to where they want to go, but they can’t ask us to do that and then make immigration impossible,” Mr. Shine said.

White House Budget Director Mick Mulvaney, who once ran his family’s real-estate business, **disputed that premise and pointed to millions of prime-age workers who aren’t in the labor force**. “If you created economic opportunity and jobs that they want, they would come back,” Mr. Mulvaney said. “So I’m not worried about the tightness of the labor supply.”

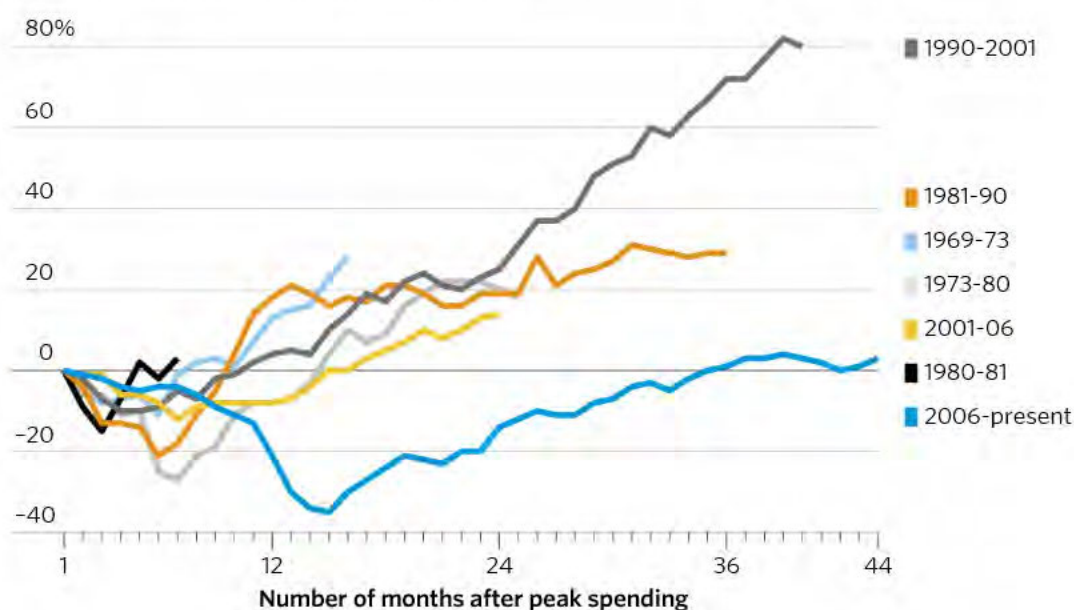
If that proves insufficient, the onus will be on productivity. It isn’t easy either to measure or to predict. The U.S. economy enjoyed a boom in productivity from around 1995 through 2004, a spurt few economists foresaw. By 2003, the conventional wisdom had reversed and economists polled by The Wall Street Journal were expecting productivity growth to continue unimpeded. Instead, it slumped.

The weakness reflects a **sustained deceleration in the pace of innovation and investment**. Capital investment growth slowed sharply during and after the 2007-09 recession.

Goldman economists see evidence that the slowdown has been cyclical, driven by the financial crisis, and now could be changing. Mr. Ariens, the snow-blower executive, offers one bit of evidence. He plans to spend \$9 million this year on factory upgrades, including advanced metal-stamping machines that could do the work of a dozen workers.

Low-Investment Recovery

Gross private domestic investment, which includes housing and business spending on structures and equipment, after last decade's recession has taken an unusually long time to rebound when compared to previous recoveries.



Source: Commerce Department.

Some productivity optimists say gains from new technology will build in the years ahead. They see businesses incorporating a backlog of innovations in artificial intelligence, from self-driving vehicles to the processing of routine clerical work.

[A paper from four growth specialists](#) published by the Brookings Institution in March takes a dimmer view. It maintains that almost the entire shortfall in output during the recent expansion reflects long-term forces unrelated to the financial crisis and recession, including a drop in a measure of economic dynamism called “total factor productivity.” That measure reflects how efficiently labor and capital are used.

Many economists say well-designed cuts in taxes and regulations could deliver a lift to the U.S. economy that would nudge growth to 3% for a year or two. They are less confident it could be sustained. Dale Jorgenson, a Harvard University economist who specializes in growth accounting, thinks that the economy should expand 1.8% annually over the next decade, but that a well-designed tax-code overhaul might boost the long-term growth rate to 2.4%.

“In some respects,” said James Stock, a Harvard colleague and veteran of the Obama administration, “2.5% growth could be the new 4%, in that it would still be a significant accomplishment.”

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Change in US Accounting for Pension Costs Provides Better View of Operating Profits

by Kevyn Dillow, VP & Senior Accounting Analyst; and
David Gonzales, VP & Senior Accounting Analyst
Moody's — Mar. 13, 2017

Last Friday, the US Accounting Board issued ASU 2017-07, which changes the classification of postemployment benefit expense on income statements. The change helps credit analysis by providing a more authentic view of operating income. Accounting for postemployment benefits is one of the more complex and opaque areas of accounting. After adoption of the new accounting standard, company reporting will require less manipulation and be more useful for financial analysis.

Legacy accounting treats pension and other postemployment benefit (OPEB) expense as a single item. However, postemployment benefit expense includes many components, such as the cost of benefits earned during the period (service cost), interest on the projected benefit obligation and actuarial gains and losses from changes in assumptions or actual returns differing from expectations.

The existing accounting presentation classifies total postemployment benefit expense as an operating expense on the income statement, but only the service cost component is a true period expense. Historically, we and many other financial analysts have manually adjusted the non-service cost components of pension expense out of operating income.

The change to presentation will bring reporting in line with our adjusted amounts. **Only service cost will be reported as an operating expense and the other components of postemployment benefit expense will be non-operating expenses.** This provision will not result in total expense changing, but will result in higher reported operating profits.

Approximately 50% of our US non-financial rated entities will be affected by the new rule. We estimate that if this accounting method were in place for 2015, operating profits would have been \$20 billion higher from pension expense alone. We do not have accurate estimates for OPEB expenses, but companies with large pension plans usually have large OPEB plans, resulting in the effect on total operating profits being even higher when factoring in OPEB. Because we do not make adjustments for OPEB to US GAAP reporting companies, our **adjusted operating profit will increase.**

Top 20 US Rated Publicly Traded Non-financial Companies with Largest Change to Operating Expenses for 2015 Reporting Period, \$ Thousands

Company	Non-Service Cost Component of Pension Expense for 2015	Percent Decrease to Operating Expenses	Reported Operating Profit for 2015	Recast 2015 Operating Profit, Excluding Non-service Component of Pension Expense
The Timken Company (Baa3 stable)	480,200	18.67%	-151,400	328,800
The Scripps E.W. Company (Ba2 stable)	69,063	9.57%	-82,872	-13,809
Kimberly-Clark Corporation (A2 stable)	1,394,000	8.21%	1,613,000	3,007,000
NCR Corporation (Ba3 stable)	452,000	7.32%	135,000	587,000
Energen Corporation (Ba3 stable)	31,320	6.96%	-1,437,851	-1,406,531
PTC Inc. (Ba2 stable)	72,410	6.38%	41,616	114,026
CSRA Inc. (Ba2 stable)	162,380	4.32%	187,343	349,723
Ashland LLC (Ba1 stable)	204,000	4.12%	435,000	639,000
Aerojet Rocketdyne Holdings, Inc. (B1 stable)	59,500	3.86%	102,600	162,100
Unisys Corporation (B2 negative)	100,000	3.26%	-55,100	44,900
Raytheon Company (A3 stable)	649,000	3.21%	3,013,000	3,662,000
General Electric Company (A1 stable)	3,031,000	3.17%	4,958,000	7,989,000
Potlatch Corporation (Ba1 stable)	14,750	2.86%	58,907	73,657
National Fuel Gas Company (Baa3 stable)	25,653	2.82%	-611,053	-585,400
Conagra Brands, Inc. (Baa2 stable)	281,166	2.61%	881,400	1,162,566
Brunswick Corporation (Baa3 stable)	94,000	2.55%	331,700	425,700
FedEx Corporation (Baa2 stable)	1,113,000	2.49%	3,077,000	4,190,000
Marathon Oil Corporation (Ba1 stable)	119,000	2.46%	-2,278,000	-2,159,000
Reynolds American Inc. (Baa3 positive)	152,000	2.24%	6,953,000	7,105,000
Pfizer Inc. (A1 stable)	708,000	2.20%	11,824,000	12,532,000

Source: Moody's Financial Metrics

Economy Stumbles Despite Optimism

by Eric Morath — WSJ — Apr. 14, 2017

Suzanne Kapner and Mike Colias contributed to this article.

Households, businesses and investors **started the year** riding a wave of rising **expectations for growth** with a new, business-friendly president in the White House, but the euphoria **hasn't translated** quickly **into broad economic gains**.

Bank loan growth has slowed, economists have marked down projections for output growth, the stock market has lost some momentum and consumer spending is taking an anemic turn.

In the latest evidence, the Commerce Department reported Friday that sales at U.S. retail stores, restaurants and online sellers decreased 0.2% in March from the prior month. February sales were revised down to a 0.3% decrease from an initial estimate of a 0.1% gain. It marked the first consecutive declines for retail spending since the first two months of 2015.

“The market in the U.S. in particular continues to be challenged,” Jerry Storch, chief executive of Saks Fifth Avenue and Lord & Taylor parent Hudson’s Bay Co. , told investors earlier this month. “We’re planning as if the environment is not going to improve.” The retailer is looking to reduce costs in case sales don’t improve.

Uneven retail spending stands in sharp contrast to soaring measures of consumer confidence. The University of Michigan’s consumer-sentiment measure, released Thursday, is near the highest level in more than a decade, and the index’s measure of current conditions touched the highest mark since 2000 in early April.

“The rising levels of confidence we’ve seen since the election hasn’t translated,” said Carl Tannenbaum, chief economist at Northern Trust. “Consumers are saying one thing in response to a survey, but doing something different with their wallet.”

He said underlying fundamentals — chiefly job and wage growth — should support better spending later in the year, but he is not expecting a near-term spending breakout based on confidence figures.

Inflation unexpectedly weakened in March. The Labor Department’s consumer-price index declined a seasonally adjusted 0.3% in March from the prior month, and prices excluding food and energy fell 0.1%, the agency said Friday. It was the first decline for those so-called core prices since January 2010 and the steepest drop for overall prices since January 2015. Slowing inflation pressures could be a sign that it is difficult for firms to pass along further price increases to consumers.

President Donald Trump, stung in recent weeks when an attempt to overhaul the Affordable Care Act stalled in Congress, has cited confidence surveys as evidence of economic momentum. “Economic confidence is soaring as we unleash the power of private sector job creation,” he tweeted on Wednesday.

Hiring growth has largely backed up that view, though the broadest measure of economic growth due out later this month is likely to paint a different picture of the first months of 2017.

Many economists project the annualized pace of growth in the first quarter slowed from the 2.1% rate recorded in the final three months of 2016. **Following Friday’s data release, the Federal Reserve Bank of Atlanta lowered its projection for first-quarter economic growth to a 0.5% pace. In early February, it expected better than 3% growth.** Forecasting firm **Macroeconomic Advisers forecasts a 0.6% advance for last quarter.**

Macroeconomic Advisers expects a rebound to a 3.6% growth pace for the second quarter. Still, **the slow start to the year could make it difficult for the economy to grow for all of 2017 much better than the roughly 2% pace recorded since mid-2009.**

Decreased spending at auto dealerships and gasoline stations were the primary drivers of the recent decline in overall outlays at retailers. Spending on vehicles and parts has fallen for three straight months, according to the Commerce Department, the longest streak of declines since 2008. The slowdown in car sales is a worry because they have been a driver of economic growth. U.S. car and light-truck sales hit a record high in 2016.

Dealership lots are swollen amid flattening demand following a record seven-year run of rising vehicle sales. Even with record-high discounts, U.S. dealerships in March carried 72 days' worth of inventory based on the current sales pace, up from 66 days a year earlier.

Tepid sedan sales are the primary reason for the inventory glut, as consumers gravitate toward SUVs and pickup trucks given low fuel prices. General Motors Co. is in the process of laying off about 4,400 workers as it curbs production across several Midwest plants, mostly at factories that make sedans.

Bank loan growth, meanwhile, is slowing markedly. Commercial and industrial loans from banks were up just 2.8% in late March from a year earlier, compared with average growth of 10% in a stretch between 2014 and 2016. Consumer loan growth was up 5.8%, a slowdown from earlier months though in line with average growth in the 2014-2016 periods.

Banks reporting earnings this week said one reason for the loan slowdown was that businesses were turning to booming bond markets for capital rather than tapping credit lines.

It is possible the first-quarter slowdown will quickly reverse itself. In several years of this expansion the economy started out on a slow footing only to pick up as the year progressed. In 2011 and 2014, for example, output contracted, sparking fears of recession. Bad weather and quirks in statistical seasonal adjustments were among the explanations. Worries about external events, including economic uncertainty in Europe and China, also have nagged at business and investor confidence.

What is striking this year is that confidence started out the year on such a high note, with little obvious follow-through in spending.

Customers at Gazelle Sports, an athletic-apparel chain based in Kalamazoo, Mich., are snapping up more expensive running shoes and limited-edition items than they were a few years ago, said co-owner Chris Lampen-Crowell. But fewer shoppers are visiting his five stores. What is gone is the impulse purchase of a T-shirt by window shoppers.

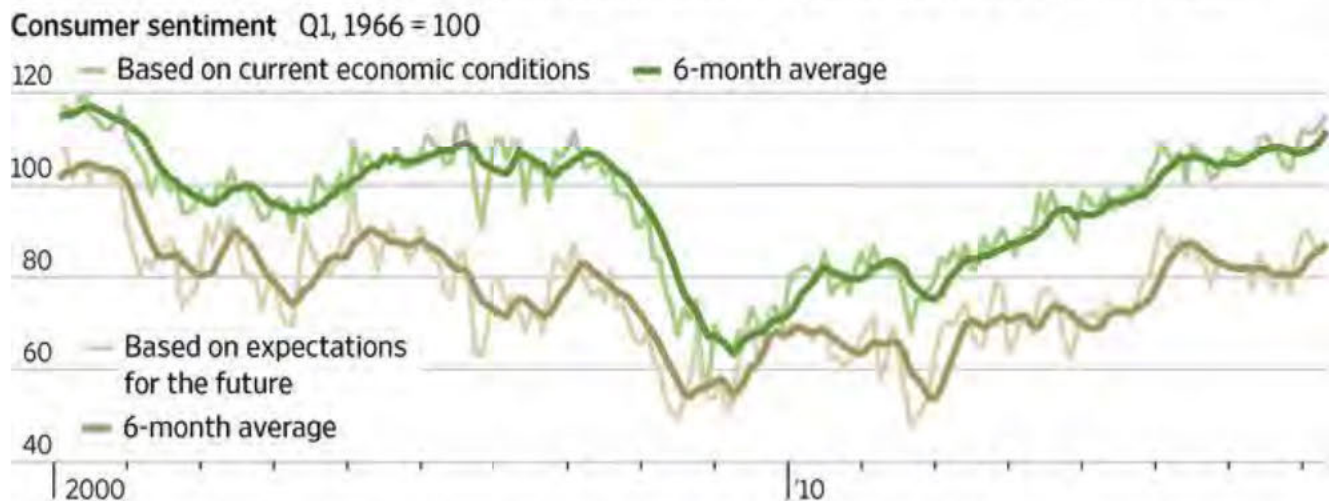
Confident Consumers Fail to Spend

Economic data released Friday are at odds with rising consumer optimism.

Weak retail-sales and inflation figures point to an economy that decelerated early this year...



...indicating again that consumers' upbeat outlook isn't being reflected in their spending habits.



Sources: Commerce Department (retail sales) and Labor Department (CPI) via the Federal Reserve Bank of St. Louis; Federal Reserve Bank of Atlanta (GDP); University of Michigan via Haver Analytics (sentiment) **THE WALL STREET JOURNAL.**

“People that walk in the door are confident,” he said. “But people don’t shop as social activity anymore — it’s part of the move to online — younger people want to spend on entertainment.”

The latest retail figures underscore consumers’ shift to e-commerce platforms. Department-store sales rose 0.2% on the month, but were down 4.5% from a year earlier. Non-store retailers, a category that includes online shopping at outlets such as

Amazon, posted a 0.6% gain from the prior month and an 11.9% increase from a year earlier.

At least a dozen major retail chains filed for chapter 11 bankruptcy protection this year. That includes clothing seller Limited Stores LLC, which announced it would close all 250 of its stores, and Payless ShoeSource Inc., which is closing 400 stores in an effort to reorganize around smaller operations.

Among younger consumers, “the propensity to buy online shoots up and the willingness to go to brick-and-mortar stores starts declining,” [Wayfair Inc.](#) Chief Executive Niraj Shah told investors last month. The online seller of home furnishings expects continued sales growth as more millennials get married and buy homes. The firm recently launched a wedding registry.

“You’re talking about folks who grew up with digital technology, who’ve effectively been buying that way their whole adult life,” he said.

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ComEd Calculates Historically Low 8.4% ROE in New FRP Case

by Russel Ernst — Regulatory Research Associates (RRA)

An Affiliate of SNL Financial and S&P Global Market Intelligence — Apr. 19, 2017

Exelon Corp. subsidiary Commonwealth Edison Co., or ComEd, proposes to implement a \$99.9 million, or 3.6%, electric distribution revenue requirement increase in the context of its **annual formula rate plan, or FRP,** proceeding, which was filed on April 13. A final **Illinois Commerce Commission, or ICC,** decision in the case, Docket No. 17-0196, is expected by Dec. 13.

For the “filing year,” **ComEd calculates an 8.4% ROE** using the parameters outlined in the FRP statute. The ROE to be used in FRP proceedings is calculated **using a formula** that is **tied to long-term Treasury Bond rates**, and the 8.4% equity return is significantly below the **9.6% average ROE authorized for electric utilities nationwide during 2016, excluding incentive returns authorized in limited issue rider proceedings**, as calculated by Regulatory Research Associates. The calculated ROE to be used in the instant case is among the **lowest equity returns** to be accorded an electric or natural gas utility nationwide **in at least 35 years.**

Commonwealth Edison				
Electric distribution FRP case				
Current case	Revenue change (\$M)	ROE (%)	ROR (%)	Rate base value (\$B)
Company request	99.9	8.4	6.47	9.662
Previous case 12/06/16	Revenue change (\$M)	ROE (%)	ROR (%)	Rate base value (\$B)
Company revised request	135.7	8.64	6.71	8.831
ICC authorized on rehearing	113.3	8.64	6.71	8.827

Source: Regulatory Research Associates, an offering of S&P Global Market Intelligence

Key Aspects of FRP Statute

This case is ComEd's seventh FRP proceeding conducted under state law that requires ComEd and Ameren Corp. subsidiary Ameren Illinois Co., or AI, to invest specific amounts in their transmission and distribution systems over the years 2012 through 2021, with recovery of these investments to occur in the context of annual FRP proceedings, subject to ICC approval. The law requires ComEd to invest at least \$1.3 billion over a five year period in certain modernization projects, and at least an additional \$1.3 billion, over a 10-year period, on various distribution system upgrades. The ICC continues to have authority to investigate the "prudence and reasonableness" of all expenditures made in accordance with these investment programs and is required to render decisions on the annual FRP filings — see the Illinois Commission Profile.

The **FRP calculations**, among other things, **are to reflect the utility's actual capital structure, excluding goodwill; incorporate a formula for the purpose of calculating the allowed ROE** — application of a **580 basis point premium to the 12-month average 30-year Treasury Bond yield**; and reflect estimated net plant additions and depreciation through 12 months beyond the end of the test year. If, in the context of an FRP filing, the utility's actual ROE in a given period is more than 50 basis points above or below its authorized ROE, comprising the dead band ROE, the company would be required to refund to, or collect from, ratepayers any amounts outside of this dead-band. Each FRP also includes a true-up of post-test-year additions and operating costs to actual amounts.

In addition, the utility's allowed ROE may be reduced if the company fails to meet certain performance metrics. The statute calls for the ROE collar provisions to no longer apply beginning with the companies' FRP filings in 2018, and for the plans to terminate at year end 2022. Once the FRPs are terminated, ComEd and AI would be permitted to establish a "revenue balancing adjustment tariff," following ICC approval, to true up the companies' revenue requirements to the revenue requirements most recently approved by the commission.

Overview of Instant Request

The revenue requirement increase proposed by ComEd includes an \$82 million filing year increase premised upon an 8.4% return on equity (45.89% of capital) and a 6.47% return on a \$9.662 billion rate base. The filing reflects actual results for 2016,

and estimated net plant additions through 2017. In addition, the proposed reduction includes an \$84.1 million upward "reconciliation" adjustment, as required by the FRP statute, calculated using an 8.34% return on equity (45.89% of capital) and a 6.45% return on an \$8.807 billion rate base, to reconcile the company's actual 2016 revenues with the level that would have been approved had actual data been available at the time rates were established.

Because the \$84.1 million reconciliation adjustment for 2016 was larger than the \$60.8 million adjustment approved, on rehearing, for 2015, the upward reconciliation adjustment proposed in the instant case is effectively \$23.4 million. ComEd did not calculate a dead-band ROE adjustment, as the company's 8.8% earned ROE calculated for 2016 was within the 7.84% to 8.84% dead-band established for the year under the FRP provisions. In aggregate, the revenue requirement increase sought by ComEd is \$99.9 million.

The ROE used to calculate the reconciliation adjustment includes a six-basis-point penalty to reflect ComEd's failure to attain certain performance metrics.

Previous Proceeding

ComEd's previous FRP case, [Docket No. 16-0259](#), was decided in **December 2016**, when the ICC authorized the company a \$130.9 million revenue requirement increase that included a \$137.4 million filing year increase, premised upon an **8.64% return on equity** (45.62% of capital) and a 6.71% return on an \$8.831 billion rate base, and an effective downward reconciliation adjustment of \$13.7 million. The ROE used to calculate the reconciliation adjustment included a 5-basis-point penalty to reflect ComEd's failure to attain certain performance metrics. The ICC also calculated a \$7.1 million upward dead-band ROE adjustment.

On rehearing, the commission authorized the company a revised \$113.3 million revenue requirement increase, reflecting certain adjustments that were made to recoverable costs associated with safety standards required by the Occupational Health and Safety Administration.

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Falling Yields Highlight 'Show-Me' Sentiment on U.S. Policy

by Sam Goldfarb and Min Zeng — WSJ — April 13, 2017



Many investors entered 2017 expecting Treasury yields would rise to around 3% by year's end, reflecting economic growth and presumed success in cutting taxes and regulation.

President Donald Trump addresses a press conference **Wednesday**. In an interview with The Wall Street Journal, Mr. Trump **said he favored a weaker dollar and low interest rates, pushing down the yield on 10-year U.S. Treasury notes.**

Government-bond yields are falling, the latest sign that **investors are retreating from expectations that favorable government policies would deliver a welcome jolt to global growth, inflation and interest rates.**

The yield on the benchmark **10-year U.S. Treasury note** fell Thursday to 2.237%, marking its lowest close since Nov. 16 and its **largest one-week drop since last June**. That was down from 2.294% at its 3 p.m. settlement Wednesday and 2.609% on March 13. Yields fall as bond prices rise.

The **decline is noteworthy because it takes the yield below the 2.3%-2.6% range that took hold soon after Donald Trump was elected president in November**. U.S. markets are closed Friday in observance of Good Friday.

Many investors entered 2017 expecting the yield would rise to around 3% by the end of the year, reflecting economic growth and the administration's presumed success in cutting taxes and reducing regulation. Rising interest rates on bonds often reflect faster growth as investors demand better returns to compensate for higher short-term interest rates set by the Federal Reserve and inflation.

Instead, **yields are again falling from relatively low levels, raising fresh concerns about the health of the global economy** years after the financial crisis and present valuations of stocks, bonds and other assets.

"The **Trump trade is fading** as the complexities of implementing the Trump agenda have become gradually understood," said Christopher Sullivan, chief investment officer at the United Nations Federal Credit Union.

The bond rally isn't the only market development reflecting a shift in investors' thinking. Both the Dow Jones Industrial Average and the S&P 500 have pulled back after hitting records in early March. Bank shares, a big post-election winner, have lagged this year, with the sector declining again Thursday despite generally solid earnings from Citigroup Inc., J.P. Morgan Chase & Co. and Wells Fargo & Co. **Shares in utilities**, the laggard late last year, have **rallied in 2017**.

The Mexican peso has almost recouped all of the ground it lost against the dollar in the aftermath of the U.S. election. Gold, meanwhile, has regained a large part of its post-election selloff and is up 11.8% this year.

The 10-year yield began to decline when **Fed** officials signaled after their March 14-15 policy meeting that they still expect to raise interest rates three times this year. That was a **less aggressive message than many investors had expected** and was followed quickly by a setback for Mr. Trump when he failed to gather enough votes to pass a health-care bill.

Tighter monetary policy tends to raise interest rates on new bonds, diminishing the value of outstanding debt that pay less. Faster growth can lead to higher inflation, which chips away at the value of bonds' fixed payments over time.

Bonds got an extra boost this week from geopolitical developments, including rising **tensions between the U.S. and Russia** over the Syrian conflict and between the U.S. and **North Korea** amid efforts to thwart that country's nuclear development ambitions.

Investors have also become increasingly concerned about the state of **France's presidential election**, where two of the four leading candidates are deeply skeptical of the European Union.

Then Mr. **Trump** on Wednesday said in an **interview with The Wall Street Journal** that he **favored a weaker dollar and low interest rates, pushing the 10-year yield as low as 2.218% in overnight trading.**

Some investors focused on Mr. Trump's reversals on several policies, arguing they raised questions about his commitment to campaign promises. After previously saying there was little chance that he would re-nominate Federal Reserve Chairwoman Janet Yellen when her term runs out next year, he said Wednesday that he was open to the possibility. He also said he now supports the U.S. Export-Import Bank and would not label China as a currency manipulator.

"When you have that type of shift, the question becomes ... how much more 180 degree turns are we going to have?" said Gene Tannuzzo, senior portfolio manager at Columbia Threadneedle.

Some analysts have long been skeptical that the U.S. economy can accelerate significantly regardless of policy, as it continues to face headwinds including an aging population and low productivity growth.

The **GDPNow model from the Federal Reserve Bank of Atlanta currently suggests the U.S. economy grew at a 0.6% rate in the first quarter.**

That is **hardly the big lift in growth that investors anticipated** after Mr. Trump's victory. Still, other economic models are more optimistic and many investors aren't too concerned about economy over all. Even if growth has been modest, the labor market has been steadily tightening, leading to slowly rising wages that have contributed to firming inflation figures.

Some investors and analysts believe that yields are bound to recover now the market, after months of discounting risks to the economic outlook, is gripped by concerns about global conflict and much more skeptical about the potential for any positive developments.

"I'm inclined to think that we're in a temporary blip," said Thomas Simons, senior vice president and money-market economist in the fixed income group at Jefferies LLC. As the Fed's June policy meeting approaches, officials will likely try to prepare the market for another rate increase, causing yields to rise, Mr. Simons said.

Matt Added the Data Below — Source WSJ:**2016-2017 Fixed Income Trends**

WSJ	6-Feb-16	5-Apr-16	5-May-16	1-Jul-16	1-Sep-16	25-Oct-16	28-Nov-16	29-Dec-16	31-Jan-17	13-Apr-17
UST Yields	Yield (%) At Close	Yield (%) Noon EST	Yield (%) At Close	Yield (%) Noon EST	Yield (%) Noon EST	Yield (%) Noon EST	Yield (%) 10 AM EST	Yield (%) At 1 PM	Yield (%) At 1 PM	Yield (%) 2:57 PM
1-Year Note	0.516	0.568	0.517	0.458	0.591	0.653	0.784	0.823	0.766	1.021
2-Year Note	0.670	0.728	0.722	0.597	0.790	0.865	1.119	1.218	1.208	1.206
3-Year Note	0.830	0.846	0.859	0.698	0.898	1.000	1.381	1.475	1.467	1.415
5-Year Note	1.161	1.180	1.200	0.998	1.175	1.276	1.814	1.952	1.918	1.771
7-Year Note	1.486	1.498	1.515	1.259	1.437	1.547	2.141	2.262	2.261	2.045
10-Year Note	1.749	1.729	1.744	1.443	1.570	1.757	2.327	2.464	2.463	2.236
30-Year Bond	2.577	2.551	2.600	2.224	2.234	2.500	2.989	3.073	3.069	2.892

Q4 2015 Federal Funds Rate Target lifted by **25 bps** to 0.25 to 0.50Q4 2016 Federal Funds Rate Target lifted by **25 bps** to 0.50 to 0.75Q1 2017 Federal Funds Rate Target lifted by **25 bps** to 0.75 to 1.00**Consumer Interest Rates**

Source: WSJ

Date	11-Mar-16	13-Apr-16	2-May-16	8-Jun-16	1-Sep-16	25-Oct-16	28-Nov-16	29-Dec-16	31-Jan-17	13-Apr-17
15-Yr Mortgage	2.92%	2.81%	2.87%	2.83%	2.79%	2.82%	3.31%	3.50%	3.36%	3.23%
30-Yr Mortgage	3.70%	3.56%	3.64%	3.58%	3.51%	3.55%	4.14%	4.29%	4.16%	4.01%
New Car Loan 48 Mo.	3.17%	3.18%	3.21%	3.16%	3.14%	2.93%	3.02%	3.00%	3.13%	3.23%

FASB Proposes Changes to Several Aspects of Pension Accounting

by: Jay Seliber, Partner and Nicole Berman, Director

PricewaterhouseCoopers (PwC) — In Brief:

<http://www.pwc.com/us/en/cfodirect/publications/in-brief/fasb-pension-accounting-benefit-plans.html>

January 26, 2016, FASB issued two proposed Accounting Standards Updates (ASU):

1. Improving the Presentation of Net Periodic Pension Cost and Net Periodic Postretirement Benefit Cost, and
2. Changes to the Disclosure Requirements for Defined Benefit Plans

Proposed changes to the presentation of benefit costs:

Under current US GAAP, the net benefit cost¹ for retirement plans comprises several **different components** (such as **service cost**, **interest cost**, **expected return on assets**, and the **amortization of various deferred items**), but is required to be treated and **reported as an aggregate amount of compensation cost**. While not changing any of the recognition and measurement provisions of current retirement benefits accounting, the FASB is proposing changes to the presentation of the net benefit cost in an effort to improve the transparency and usefulness of financial information.

Under the FASB proposal, sponsors of benefit plans would be required to:

1. Present service cost in the same line item or items as other current employee compensation costs, and present the remaining components of net benefit cost in one or more separate line items outside of income from operations (if that subtotal is presented); and
2. **Limit the components of net benefit cost eligible to be capitalized** (for example, as a cost of inventory or self-constructed assets) to service cost.

These amendments would be applied retrospectively for the presentation of service cost and other components of net benefit costs, and prospectively for the capitalization of service cost.

Proposed changes to benefit plan disclosures

The proposed ASU is the result of the FASB's application of its proposed amendments to the conceptual framework as part of its separate disclosure framework project. The proposed changes are intended to align benefit plan disclosures with the FASB's broad disclosure objectives. The objective of the benefit disclosures would be more clearly articulated under the proposed ASU. The changes also clarify that **materiality** should be considered when assessing the disclosure requirements and emphasize that **entities can use appropriate discretion**.

Consistent with the revised objective, the proposed ASU removes certain disclosures that are not considered useful or are out-of-date. For example, as proposed, disclosure of the amount of the accumulated benefit obligation for pension plans, information related to the June 2001 amendments to the Japanese Welfare Pension Insurance Law, and the amounts in accumulated other comprehensive income expected to be recognized as components of net benefit cost over the next fiscal year would no longer be required.

The FASB has also proposed adding several new disclosures, such as a description of the nature of the benefits provided, the employee groups covered, the type of benefit plan formula used, the weighted-average interest crediting rate for cash balance plans, and quantitative and qualitative disclosures about assets measured at net asset value based on the practical expedient in ASC 820, Fair Value Measurement.

These amendments would be applied retrospectively to all periods presented, except the qualitative disclosures about plan assets measured at **net asset value**, which would only be required beginning with the period of adoption.

The effective date and whether early adoption will be permitted for both of these proposed standards will be determined after stakeholder feedback is considered.

Why is this important?

As proposed, the financial statement presentation changes will affect all companies with pension or other postretirement benefit plans. The **most significant impact will be on companies that capitalize pension cost into inventory or other self-constructed assets**. The **amount capitalized will likely be lower since it will only include service cost**, which will impact margins. Furthermore, companies that report income from operations could see significant changes as a result of only including

service cost in that category. The change in presentation could also influence entities that may have been considering making other changes to net benefit cost accounting, such as adopting immediate recognition of gains and losses or changing the manner in which interest cost is calculated.

While the disclosure changes will impact all entities with pension or other postretirement benefit plans, the FASB does not anticipate that entities will incur significant cost related to the changes.

What's next?

Comments on both of the proposed Accounting Standards Updates are due by April 25, 2016.

Questions?

PwC clients who have questions about this *In brief* should contact their engagement partner. Engagement teams who have questions should contact the Revenue, Liabilities, and Other team in the National Professional Services Group (1-973-236-7802).

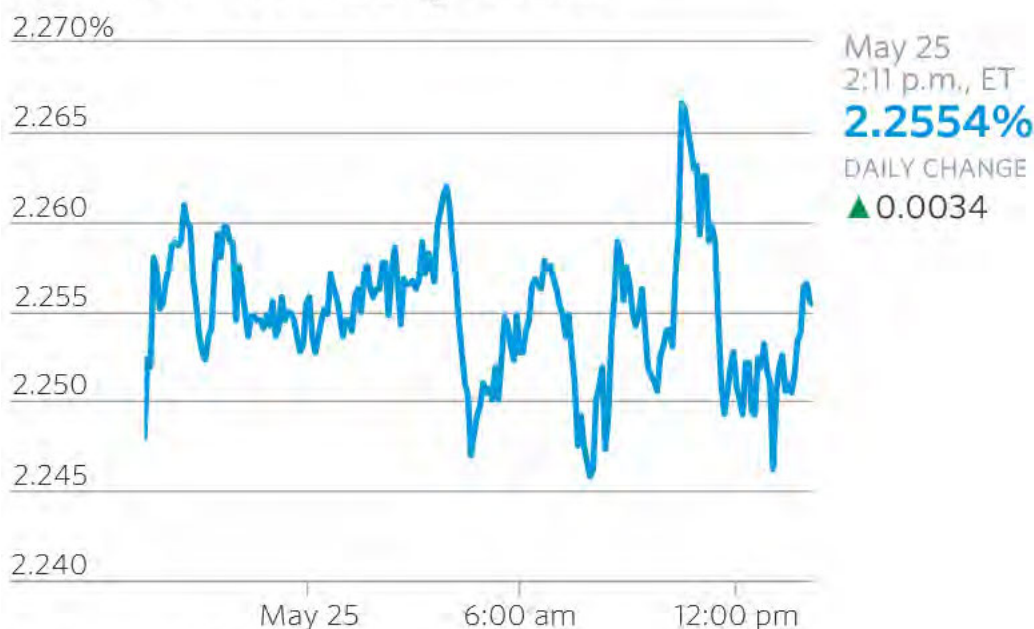
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U.S. Government Bonds Stronger on Fed Signals

by Min Zeng – WSJ – May 25, 2017

Investors cheer signs Fed tightening to proceed in a slow manner

10-Year Treasury Yield



Source: WSJ Market Data Group

The U.S. government bond market strengthened Thursday for a second consecutive session, as investors continued to cheer on the Federal Reserve's signals that its tightening campaign would continue to proceed in a slow manner to avoid rattling markets.

In recent trading, the yield on the benchmark 10-year Treasury note was 2.250%, according to Tradeweb, compared with 2.266% Wednesday. Yields fall as bond prices rise.

The Bank of America Merrill Lynch MOVE index, which measures implied Treasury bond price swings based on options, pointed to subdued expectation over price swings. The index settled at 54.4058 Wednesday, the lowest level since Aug 2014, another sign the **Fed minutes** released Wednesday afternoon **reduced fears over a big rise in yields**.

A lower reading suggests **investors expect** smaller price swings or a **relatively tight trading band for yields**.

The bond market faces \$28 billion sale of seven-year notes at 1 p.m. Thursday, the last leg of this week's new Treasury debt offerings. This factor contained the declines in bond yields. Some bond traders expect decent demand, given that the two-year and five-year note sales earlier this week drew solid buying.

The Fed's minutes for its May 2-3 policy meeting suggest the **central bank is on track to raise short-term interest rates next month**. **But** officials signaled they **may hold steady** if economic conditions don't warrant a move so soon.

In addition, **Fed officials suggested a slow and predictable** manner when they start the **process of winding down** its **large balance sheet** which includes more than \$2 trillion worth of Treasury bond holdings.

Traders and money managers say the release reassures investors that the central bank would try to **avoid** a repeat of the “**taper tantrum**”. U.S. Treasury bond yields soared in 2013 as fears that the Fed would soon dial back bond buying spook sentiment. Higher yields rippled broadly into corporate debt and emerging markets, causing a record pace of outflows from bond funds, tightening financial conditions and undercutting the U.S. growth momentum.

“The risk of another taper tantrum is fairly low,” said John Bellows, portfolio manager at Western Asset Management Co. “The Fed doesn’t want to disrupt the economic recovery. The Fed doesn’t want to disrupt markets.”

The **10-year Treasury yield has fallen this year after a big rise in late 2016**. The yield traded at 2.446% at the end of 2016. In mid-March, it had traded above 2.6%.



Left: Fed Chair Yellen – Investors continued to cheer on the Federal Reserve’s signals that its tightening campaign would continue to proceed in a slow manner.

Lower Treasury yields are encouraging some investors to dial up risk spectrum in a bid to get more income. The S&P 500 index reached a fresh record high Thursday, deepening its rally this year.

Lower bond yields also reflect a camp of thoughts in the bond market that after a possible hike in June, the Fed may stand pat for the rest of the year, say some analysts.

This explained why the bond market didn’t sell off even as financial derivatives linked to bets on the Fed’s policy outlook priced in a large probability that the Fed would pull the trigger at its June 13-14 meeting.

The idea runs against the Fed’s projections in March about two additional hikes following the March move. Yet some investors say the Fed may be forced to pause given the uncertainty surrounding the outlook for the U.S. growth momentum, inflation and fiscal stimulus.

“Although the committee may want to raise rates again, **we feel the Fed will tighten in June and then shift its focus to the reduction of its balance sheet**,” said **Sean Simko, head of fixed-income portfolio management at SEI Investments**.

—

Hard Line on Immigration Threatens Growth

by Greg Ep — Capital Account — WSJ — Feb. 22, 2017

President Donald Trump hopes to deliver growth above 3% in the coming decade, which would be hard in the best of times. He and some of his fellow Republicans seem intent on making it even harder by putting the brakes on immigration.

It is a **basic** rule of **economics** that a **nation's output depends on the number of people it employs and how productively they work**. The **Federal Reserve**, the **Congressional Budget Office** and **most private economists think output will grow a mere 2% per year in the next decade**. To beat the consensus, Mr. Trump and Republicans need to find ways to get the labor force or productivity to grow much more quickly.

That could mean getting millions of Americans who have quit the labor force to return. But it's a tall order because the **population is aging**. **That leaves immigration**. Yet Mr. Trump campaigned on limiting legal and illegal immigrants, citing the need to protect jobs and public safety. His administration has already expanded deportation of illegal immigrants. Two weeks ago Tom Cotton and David Perdue, Republican senators for Arkansas and Georgia, respectively, introduced a bill that would cut annual legal immigration in half, to 539,958 by the 10th year.

Current legal and illegal immigration, net of emigrants (those who leave), is now **around 1 million per year**, or **just 0.3% of the existing population**, below the 0.4% average since 1790, according to an exhaustive study last year by the National Academies of Sciences, Engineering and Medicine.

That relatively modest number looms especially large in the future of the U.S. for one simple reason. Because of **falling fertility rates**, the **natural rate of U.S. population growth (births minus deaths)** has **fallen to 0.4%**, its **lowest since the founding of the republic**. On current trends, it will only get closer to zero, which **means immigration will account for all the growth in the labor force**.

Immigration's economic significance is greater than even these numbers indicate for two reasons. **First, immigrants** are usually **younger** than the native born population: about 65% are working age, between 25 and 64, compared with 52% of the native-born. Also, among immigrants just 5% are over 65, compared with 15% of the native born. **Second, immigrants will have children who will bolster the labor force in later decades**. The contribution from the children of native-born parents "will simply be outnumbered by the flood of departing baby Boomers," the NASEM study says.

Consider this: The working-age population grew on average 1.4% per year from 1965 through 2015, when economic growth averaged 3%. The Pew Research Center estimates that at current immigration rates, the working-age population will grow just 0.3% per year in the coming two decades. With half a million fewer immigrants per year it grows just 0.1%, and with 1 million fewer, the working-age population shrink by 0.1% per year.

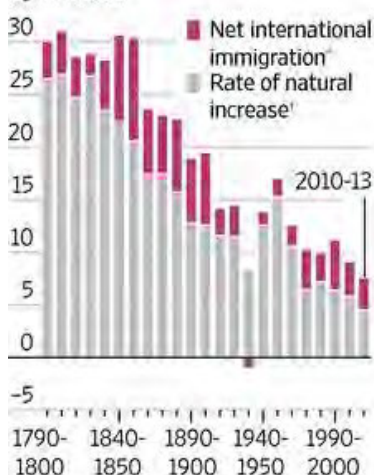
By contrast, when immigration was last curtailed in the 1920s and 1930s, the long-term consequences were masked by the baby boom, which began around the time the missing immigrants' children would have entered the labor force. Ending immigration

now wouldn't turn the U.S. into Japan, whose fertility rate is far lower, but it would put the U.S. in a situation it has never seen before: near-zero population growth.

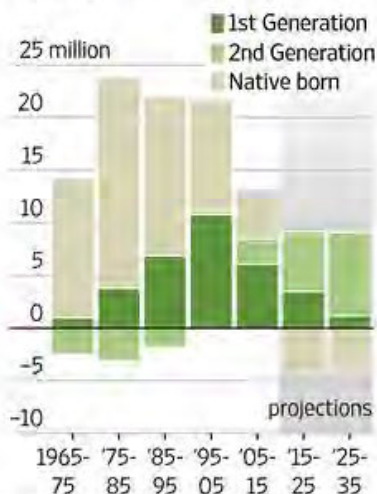
An Antidote to Aging

With the U.S. birth rate declining, curtailing immigration will slash future population growth and make entitlements more burdensome.

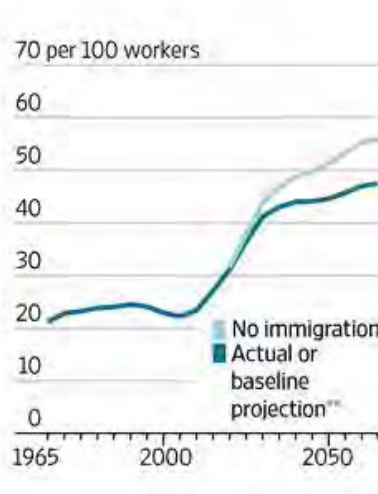
Components of population increase per 1,000 residents, by decade



Contributions to working age population³



Number of elderly-65 and over



¹Legal plus illegal immigration minus emigration ²Births minus deaths
³Projections assume annual migration rising from 1.2 million per year now to 1.5 million by 2035.
 Sources: National Academies of Sciences, Engineering and Medicine; Pew Research Center

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Does it matter if the U.S. population stops growing? In theory, an American isn't richer or more productive just because the population is larger. Reduced immigration is mostly a loss for the would-be immigrants, not the host country. Reality is different because immigrants differ in two crucial ways from the native born. First, **because they're younger, they shoulder some of the cost of pensions and health benefits for the soaring retiree population**, which are adding to budget deficits. According to Pew, the **number of retirees per 100 workers will climb from 27 now to 48 by 2065 on current trends. This ratio hits 56 with no immigration.**

Second, they **tend to bring skills that are in great demand.** A recent National Bureau of Economic Research study by John Bound, Gaurav Khanna, and Nicolas Morales found that the influx of tech workers using the H-1B visa, a permit for skilled workers, during the late 1990s depressed the wages of U.S. computer workers and scientists by 3% to 10% but made the overall country better off by boosting innovation and reducing prices for consumers.

Mr. Trump's anti-immigration stance clearly struck a chord with millions of voters worried that rising ranks of foreign-born, in particular the undocumented, threatened their jobs, the character of their communities, the nation's borders and national security. Nor is the existing system economically optimal: It prioritizes family reunification over

highly educated professionals. Yet if Mr. Trump is to deliver the growth he promised, he will have to reconcile those anxieties with the demographic vise of an aging society.

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Insatiable Demand for Long Bonds Isn't Short Term

by Jon Sindreu — WSJ — Mar. 30, 2017

Christopher Whittall contributed to this article.

Bonds maturing in 30 years, 50 or even later, will likely continue to see strong demand. Even as interest rates rise, hunger for long-term government debt won't fall — keeping yields low.



The U.S. Treasury Department building in Washington, DC.

Even as interest rates rise, bond buyers' **needs for long-term debt are growing, meaning yields are likely to stay low.**

Regulations aimed at making the financial system safer mean that banks, life insurers and pension funds need sovereign bonds to meet liquidity requirements and match liabilities. This month, more rules came into effect in the U.S. and Europe that could make that demand even stronger.

Bonds maturing in 30 years, 50 or even later, will likely continue to see the sort of demand that last year helped push their yields to record lows.

Some investors had predicted these bonds would sell off amid increased expectations that **central banks will raise interest rates** and start tapering their massive bond-buying programs.

‘Demand for longer-dated higher-yielding cash flows is very, very present.’

— Scott Thiel, portfolio manager at BlackRock

But the continued **demand from investors** and banks due to the regulatory changes could keep **long-term yields much lower** than they were before the 2008 financial crisis, others say. That is even as healthier economies push central banks to tighten monetary policy.

“Demand for longer-dated higher-yielding cash flows is very, very present,” said **Scott Thiel, portfolio manager at BlackRock Inc.**, the **world’s largest investor** with more than **\$5 trillion under management**. “It gets at the heart of why I don’t think the selloff will be disorderly.”

Last October, bond markets came under pressure amid signs of stronger global **growth and inflation**. Since the turn of the year, though, bonds have traded sideways even as stocks have risen.

Yields on long-dated debt are still near their historic lows. Yields on 30-year Treasuries are now at 3% compared with 2.3% in October. Surprisingly, debt of even longer maturities has reacted less. In the U.K., **50-year bonds** yield 1.6%, surprisingly below the 1.8% returns offered by 30-year debt.

The Federal Reserve has nudged up rates twice since December to offset expectations of higher inflation. From next month, the European Central Bank will slow down the pace of its monthly bond purchases to €60 billion (\$64 billion) from €80 billion.

Some analysts say that the continued low yields on long-dated bonds are a sign that investors expect less stellar economic growth over the long term.

Other analysts have a simpler take: these bonds are simply **in demand, making the term premium shrink**.

“Far from being a window on the future that reveals insights that no individual market participant has, low yields may, instead, reflect very ordinary motives of individual investors,” said Hyun Song Shin, head of research at the Bank for International Settlements in a speech this month.

These motives are often **structural**.

Banks’ appetite for sovereign debt has increased because, **to meet new post-crisis liquidity requirements**, they need assets that are easy and quick to sell during times of distress. **Government bonds also carry very little risk, so banks aren’t required to raise much extra capital to hold them.**

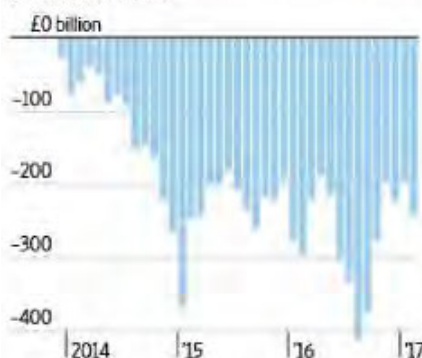
Pension funds and insurers are buying more long-dated bonds as hedges instead, which has created a massive demand for long-term bonds that has **kept their yields low even as interest rates rise**.

Bonds are also a crucial — and increasingly scarce — source of **collateral for investors that borrow in short-term markets**.

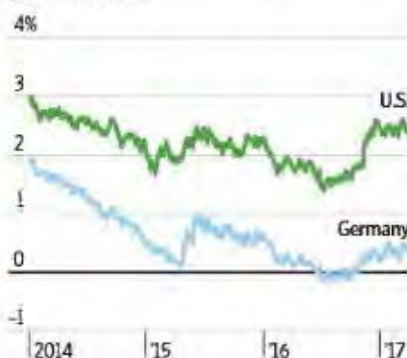
Lower for Shorter

Low long-term interest rates often are viewed as a sign of tepid global growth. But data suggest they may result in part from pension funds and insurers trying to plug deficits by matching their long-term liabilities with long-term assets.

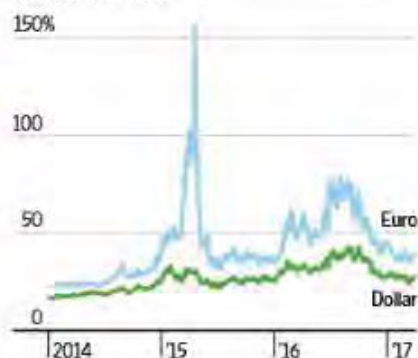
Aggregate deficit of U.K. defined-benefit pension schemes.



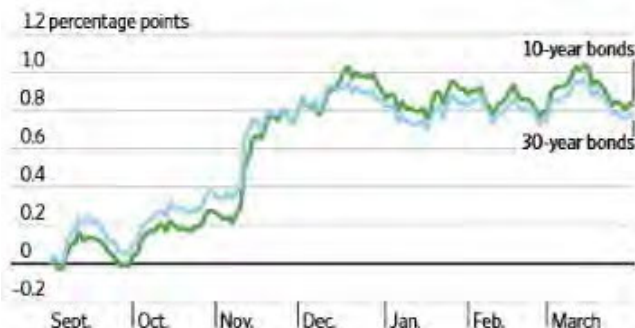
Whenever 10-year government-bond yields tumble...



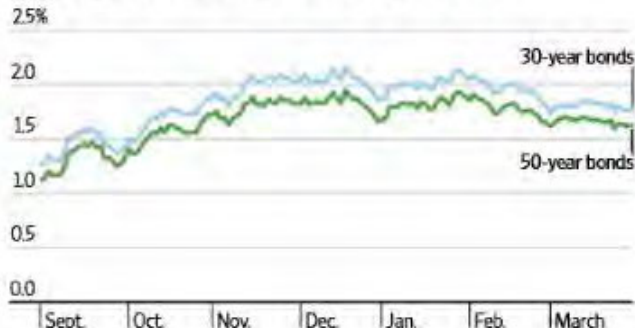
...the cost of hedging with 10-year 10-year swaptions rises.



Change in U.S. Treasury yields in the last six months



Longer-dated bonds usually carry a premium, but U.K. 50-year sovereign yields have edged lower than 30-year ones.



Note: £1 = \$1.25

Sources: U.K. Pension Protection Fund (pensions); Thomson Reuters (yields, swaptions); Tradeweb (bonds)

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Another major source of demand comes from **insurers and pension funds**, especially **in Europe**.

Euro-zone insurers, most of them German, hold more than €7 trillion (\$7.6 trillion) worth of assets, while pension funds account for another €2.4 trillion. **Promises** from these investors **to pay beneficiaries and policyholders span far into the future**. Whenever rates plummet, the value of these liabilities surges at an accelerated rate compared with their assets and, to square their books, they **have to buy assets with long maturities**.

As yields fell **between 2013 and 2016**, **German insurers extended by roughly 25% their holdings of bonds maturing in 20 or more years**, while shedding some of their shorter-term bonds.

Insurers and pension funds also use derivatives such as interest-rate swaps, to hedge their exposure to the **risk of rates going lower**.

Derivatives have become more expensive to use after post-crisis rules constrained banks' trading in these markets. Rules have also pushed transactions to be centrally cleared. European pension funds have so far been exempt, but that is set to change. Also, from this month, regulators will demand more collateral to do such transactions.

All this has **increased the reliance on extra-long bonds**.

"Ten years ago it was almost all swaps and very few bonds, but the way we have arranged our portfolio **over the next 10 years is more bonds and less swaps**," said Kasper Arndt Lorenzen, chief investor at Danish pension provider ATP. **"Derivatives are just more complex and more costly."**

J.P. Morgan Chase & Co's London derivatives structuring desk said that **instead of using swaps**, some of their **clients** were **now flocking into 40-year and 50-year issues of debt**.

As demand has increased, supply has followed. Last year European governments locked in ultra-low borrowing costs by issuing debt at ever longer maturities. Ireland and Belgium even sold 100-year paper.

Even so, there isn't enough to satisfy ever growing demand, investors say. **Pension funds** are even buying into real estate and infrastructure, which are also long-term investments, at the cost of keeping a less-liquid portfolio.

"The **bond market isn't deep enough for us**," said Paul Van de Moosdijk, senior treasurer at Dutch pension fund PGGM. **"Liquidity risk from pension funds is significantly rising."**

—

Investors Flip Switch to Risk-Off Mode

by Ira Iosebashvili — WSJ — Apr. 20, 2017

Timothy Puko and Gunjan Banerji contributed to this article.

Investors are bidding up prices for gold, Japanese yen and other **haven assets**, seeking cover from political and economic risks that are spreading across the globe.

Gold prices rose to their highest level since November this week and are up 11% this year. The yen reached a five-month high against the dollar on Monday. Other **assets that tend to rise during times of turmoil**, such as Treasuries, have **gained steadily this month**.

Back to Safety

Investors are piling into safe havens like gold and yen during a period of political risks.

Performance since Nov. 1



Sources: Tullett Prebon (yen); FactSet (gold)
THE WALL STREET JOURNAL.

Riskier investments such as emerging markets have turned volatile recently, and the Dow Jones Industrial Average was off to its worst month since January 2016 before rebounding on Thursday.

The blue-chip index rose 0.9%, while gold and other haven assets were flat or weaker on the day after some solid earnings reports. But traders said the mood in the market remained shaky, despite a relief rally.

Driving the shift to safety is a series of **geopolitical events** that are beginning to rattle investors. **Some** of these political concerns, **like heightened tensions over North Korea's nuclear-weapons program** have been **around for years but intensified in recent days**.

IHS Markit, a risk-consulting firm, warned in a Tuesday note about North Korea that “the risk of escalation and miscalculation following weapons tests, military exercises, or isolated attacks is greater now than at any point in the past 10 years.” **U.S. airstrikes in Syria and Afghanistan** also have rekindled fears about those conflicts spiraling out of control.

Other concerns have appeared out of nowhere, like the sudden rise of French far-left presidential candidate Jean-Luc Mélenchon. With **France** going to the polls on **Sunday**, investors worry that **candidates from two political extremes** could face each other in a runoff.

Either one would be a bad outcome for stability and markets, investors say.

“**Typically**, you get a market environment that is consumed by a **single issue**,” said Robert Tipp, chief investment strategist at PGIM Fixed Income. “**Now**, the attention is focused all across the globe, on a **number of issues**.” Mr. Tipp increased positions in longer-dated Treasuries in the first quarter, in part to mitigate risk from political events.

The **flight to safety** is also a **sign that investors are losing confidence** that President Donald Trump can deliver a **new fiscal policy to stimulate the U.S. economy** after Republican efforts to overhaul health care collapsed amid other roadblocks, though Treasury Secretary Steven Mnuchin said on Thursday that the administration expected to release a tax plan “very soon.”

The belief that Mr. Trump and a GOP-controlled Congress could enact tax cuts, deregulation and other business-friendly policies drove stocks higher after the election, but many investors have been reversing those trades in recent weeks. The **latest U.S.**

inflation and jobs data also disappointed, **raising new concerns** that the **U.S. economy may be hitting a soft patch**.

Rising doubts about growth are also weighing on the dollar. The U.S. currency shot higher in the weeks after the election, but is down 3.4% against a basket of other currencies this year. With **traders** uncertain whether the multiyear dollar rally can restart, they are **putting money in assets perceived as safer** as they reassess.

Riskier investments such as emerging markets have turned volatile recently, while the S& P 500 is off 1.7% from a 52-week high hit in March.

The CBOE Volatility Index, or VIX, has also climbed around 14% this month to 14.15 and is well above its average in the first quarter, when it hovered at historic lows. Dubbed the “fear gauge,” the index is based on options prices on the S& P 500 index and tends to rise when stocks decline.

In addition to political unrest, some investors are worried about signs of a **slowdown in China’s economy**. That is **starting to weigh on commodities**. Iron-ore prices are down about 18% this month, due in part to weaker housing data in China, analysts say. China is the world’s largest consumer of raw materials.

Deltec International Group, a private banking and wealth management firm in the Bahamas, is cutting back on its bullish bets, anticipating a more volatile second quarter. The firm is paring back on U.S. stocks and is adding to its bond-holdings, said **Atul Lele, Deltec’s chief investment officer**. “The **biggest risk to markets is...that growth momentum is slowing**,” Mr. Lele said. “And it means risk assets are going to decline

—

Markets Send a Worrying Message about the Economy

by James Mackintosh — WSJ — Apr. 20, 2017

With hopes dashed that business-friendly reforms will get quick implementation in the U.S., investors are reverting to wagers on anemic growth

Markets are flashing red on growth as investors begin to return to pre-election bets on the “**new normal**” — a **persistently weak economic expansion**.

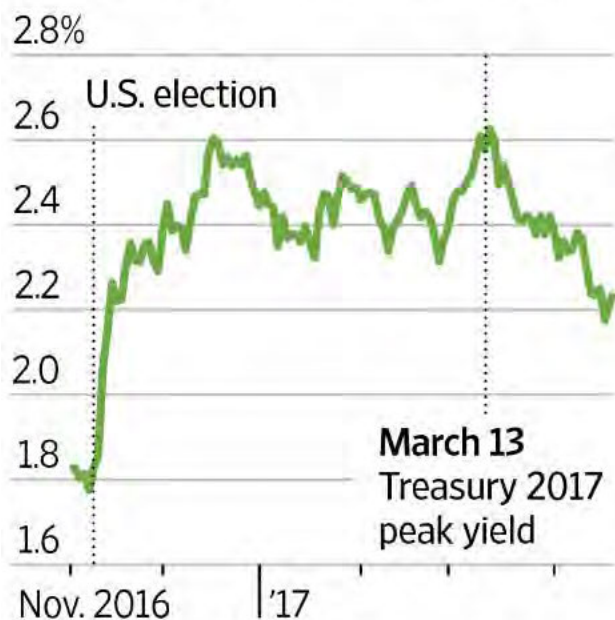
The shift back is far from complete. And the assessment is muddied by **geopolitics** and the **uncertain French election**.

But there are signs that the sugar rush of Donald Trump’s victory and global-growth hopes has faded, raising doubts among some investors about whether stocks can stay high.

The **sharp drop in government-bond yields is the most obvious signal that something is amiss**. It is backed up by **ominous signs from raw-materials markets, where copper and iron-ore prices have tumbled**, and a **swing in leadership of the stock market away from go-go bank shares and cheap “value” stocks to safety-first utilities**, real estate and companies with high-quality balance sheets and reliable earnings. All this has come as **inflation expectations priced into bonds have fallen** and as **some weak data has led to downgrades of economic forecasts**.

Falling Back

Yield on 10-year U.S. Treasury note



Note: Yields fall as bond prices rise.
Source: Tullett Prebon

THE WALL STREET JOURNAL.

promise and short on delivery. The **market’s waking up to that**.”

There are two big question marks around the market portents: Are they right? If so, do they spell doom for shares?

One way the omens could be wrong is if they are caused by something other than a slowdown. The most obvious candidate is **geopolitics**, with **money seeking safe havens** ahead of Sunday’s **French election** and amid the concern about **North Korea’s nuclear threats**. It is impossible to know how much this has **depressed bond yields**, but **buying of bond-like utility** and real-estate **stocks** might be a result of falling bond yields, rather than supporting evidence of a slowdown. Commodity prices need a separate explanation, but their fall might just be coincidence.

The market message could also be wrong if the economy is just fine. Evidence is gathering that the hoped-for rebound didn’t come through in the first quarter, with the **Federal Reserve Bank of Atlanta’s “nowcast” of first-quarter growth down to just 0.5%, from above 3% in early February**. Economic surprises — the degree to which reported data beat forecasts — are now barely positive, too, having dropped back from a three-year high in March, according to Citigroup.

Technology stocks’ return to favor also suggests investors are looking for companies able to deliver growth even if the economy is weak.

“The new normal’s still with us,” says **Scott Minerd, chief investment officer of Guggenheim Partners**. Investors, at least for a time, thought the promise of change that came with Mr. Trump’s election could help break the U.S. economy out of slow-growth mode, Mr. Minerd said. “So far, we’re **long on**

But there is a long history of first-quarter data being wrong due to seasonal adjustment errors, and the “soft” survey data is still strong, if less so than it was.

The White House and Congress have failed so far to make progress on tax cuts or **infrastructure spending**, either of which **could give the economy a boost**. But Mr. Trump is nothing if not flexible, and a deal later this year is plausible.

—

New President, Same Old Economy

by Justin Lahart — WSJ — Apr. 3, 2017



With the chances of a big tax-cut and spending package looking slimmer, the economy under President Trump could stay stuck in its low-growth rut.

When it comes to the U.S. economy, investors might be best off expecting more of the same, only less so.

Until recently, it appeared that President Donald Trump was destined to engineer a boost. Even if he wasn't able to entirely deliver on his campaign pledges, with Republicans controlling Congress a meaningful tax-cut and infrastructure-spending package seemed like a gimme. That should have been good enough for at least a temporary bump and many envisioned a lasting lift to the economy's growth trajectory.

After the failure of the health-care bill, and the rifts it exposed among Republicans, the chances of meaningful tax reform — much less an infrastructure bonanza — are looking lower. An easy-to-pass, low-bore tax cut that doesn't do much to move the needle on the economy, but that can at least give Mr. Trump and congressional Republicans something for the win column, looks more likely.

How meaningful might that be? A **good exercise in what to expect is to consider what things might look like without a tax-cut and spending boost with a further assumption that any salutary effects that reduced regulation have on growth are balanced by the drag from Mr. Trump's tough stances on immigration and trade**. What is left is an economy that, despite some lofty stock valuations, isn't exhibiting a lot excesses that precede recessions. Conversely, the economy also probably wouldn't escape its slow-growth rut.

Two-Speed Economy



For example, forecasting firm **Macroeconomic Advisers** — **which hasn't incorporated any tax-cut or fiscal stimulus estimates into its estimates** — reckons that **gross domestic product** in the **fourth quarter of 2017** will be **2.3% above its year-earlier level**. That would count as an **improvement from the 2%** registered in 2016 and reflects an expectation that consumer spending will stay steady while housing activity and capital spending pick up.

That is **better but not all that different from the 2.1% growth GDP has averaged over the past three years**. What is more, the **firm forecasts growth will cool again in 2018**.

The risk is that, as the job market tightens, the economy won't even be able to sustain its recent pace for very long. Consider that, despite mediocre growth, the economy has added an average of 225,000 jobs a month over the past three years. If that were to continue, it wouldn't take long for the job market to get very tight, prompting the Federal Reserve to pick up the pace on rate increases in an effort to prevent an overheating episode.

True, there might still be a little wiggle room on jobs. Even though the unemployment rate is at a low 4.7%, there are probably still some people who have been out of the labor force (and therefore aren't counted in the unemployment rate) who might still be enticed into the job hunt. And with some efficiency gains, the economy might not need quite as much job growth to meet growing demand.

But at this point those are things that count more as wishes than things upon which to base a forecast — sort of like tax-cuts and spending pledges.



Portland General Electric Co. (POR) Moves Higher on Volume Spike

by Equities Staff — equities.com — Feb. 23, 2017

<https://www.equities.com/news/portland-general-electric-co-por-moves-higher-on-volume-spike-for-february-23> — views expressed are those of the authors.

All data provided by QuoteMedia was accurate as of 4:30 PM ET.

Portland General Electric Co is an electric utility company.

Last Price \$ 44.65

Last Trade Feb/24 - 14:23

Change \$ 0.47

Change Percent 1.06 %

Open \$ 44.31**High** \$ 44.84**52 Week High** \$ 45.21**Market Cap** 3,971,480,514**Volume** 404,310**Prev Close** \$ 44.18**low** \$ 44.31**52 Week Low** \$ 37.04**PE Ratio** 1.69**Exchange** NYE

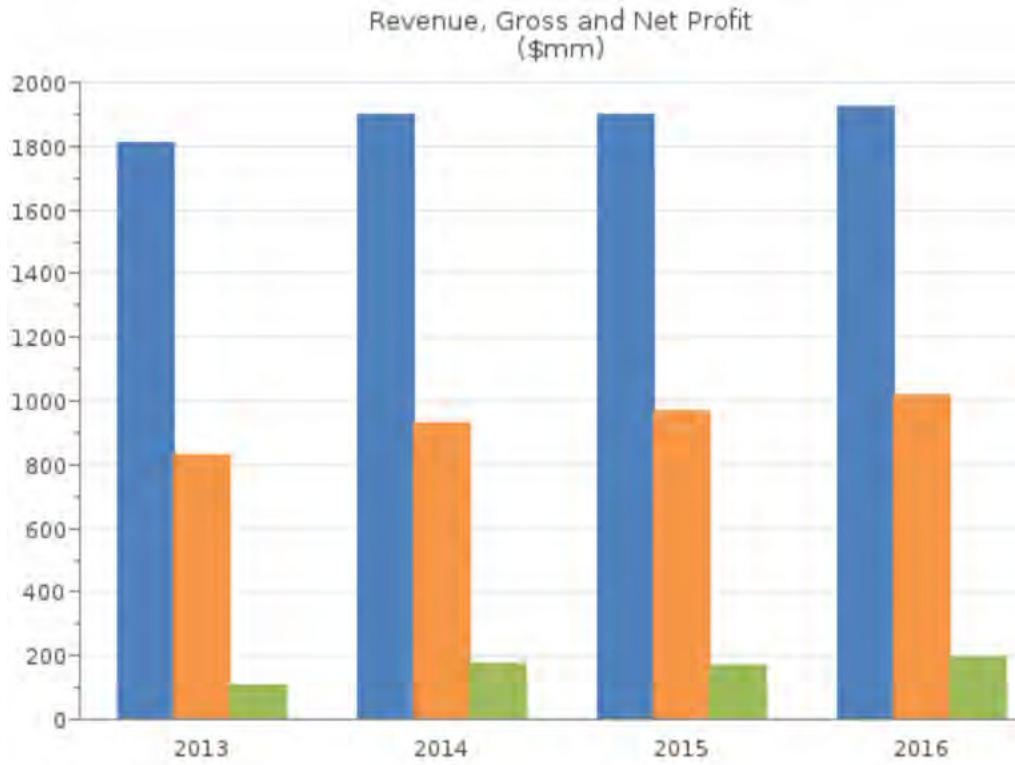
POR - Stock Valuation Report

Portland General Electric Co (**POR**) traded on unusually high volume on Feb. 23, as the stock gained 1.01% to close at \$44.18. On the day, Portland General Electric Co saw 872,501 shares trade hands on 6,834 trades. Considering that the stock averages only a daily volume of 479,938 shares a day over the last month, this represents a pretty significant bump in volume over the norm.

Generally speaking, when a stock experiences a sudden spike in trading volume, it may be seen as a bullish signal for investors. An increase in volume means more market awareness for the company, potentially setting up a more meaningful move in stock price. The added volume also provides a level of support and stability for price advances.

The stock has traded between \$45.21 and \$37.04 over the last 52-weeks, its 50-day SMA is now \$43.36, and its 200-day SMA \$42.23. Portland General Electric Co has a P/B ratio of 1.68. It also has a P/E ratio of 20.3.

Portland General Electric Co is a vertically integrated electric utility. The Company engages in the generation, purchase, transmission, distribution and retail sale of electricity in the state of Oregon.

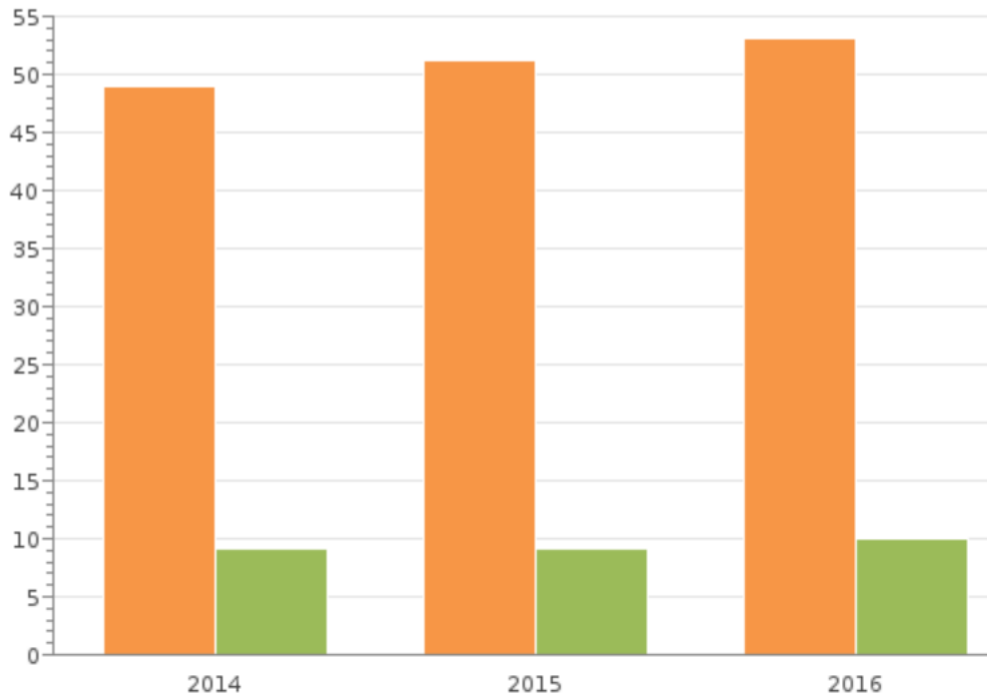


	2013	2014	2015	2016
Revenue	\$1,810	\$1,900	\$1,898	\$1,923
Gross Profit	\$828	\$930	\$971	\$1,020
Net Income	\$105	\$175	\$172	\$193

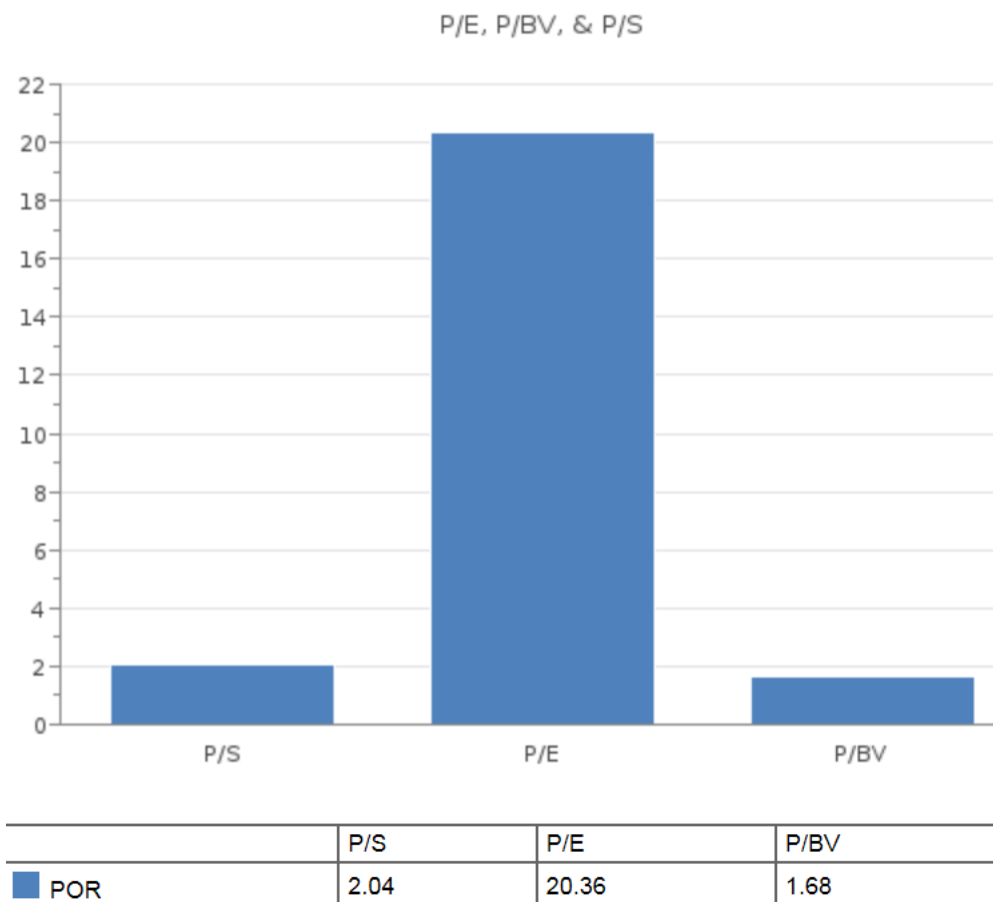


	2014	2015	2016
Revenue Growth Rate	4.97%	-0.11%	1.32%
Gross Profit Growth Rate	12.32%	4.41%	5.05%
Net Income Growth Rate	66.67%	-1.71%	12.21%

Gross Profit & Net Income Margins (%)



	2014	2015	2016
■ Gross Profit % of Sales	48.95%	51.16%	53.04%
■ Net Income % of Sales	9.21%	9.06%	10.04%



Portland General Electric Company

Downgrade to Neutral

PORing Cold Water on Our Expectations

UBS Securities, LLC – May 2, 2017:

Julien Dumoulin-Smith, CFA, Exec Dir – Equity Research

Jeremiah Booream, CFA, Assoc. Dir – Equity Research

Downgrading to Neutral: Risk reward more balanced ahead of 2H17 catalysts. Following the 1Q17 update we are downgrading shares to Neutral as we see a less profitable path forward in POR's efforts to fill capacity needs. We are cutting our expectations stemming from the Integrated Resource Plan (IRP) and subsequent RFP process following more cautious commentary from mgmt. **Our probability weighted capex estimates for Carty 2 now stand at 50% vs prior 100%** as we believe that resource procurement could well include **PPAs or asset purchases**, rather than an

outright build. This **likely diminishes the EPS upside** that could stem **from the Boardman plant replacement** (~400MW's), a key assumption in our model.

12-month rating	Neutral <i>Prior: Buy</i>
12m price target	US\$45.00 <i>Prior: US\$47.00</i>
Price	US\$45.03
RIC: POR.N BBG: POR US	

Trading data and key metrics

52-wk range	US\$46.38-39.83
Market cap.	US\$4.00bn
Shares o/s	88.9m (ORD)
Free float	99%
Avg. daily volume ('000)	146
Avg. daily value (m)	US\$6.5
Common s/h equity (12/17E)	US\$2.43bn
P/BV (12/17E)	1.6x
Net debt / EBITDA (12/17E)	3.5x

EPS (UBS, diluted) (US\$)

	12/17E			
	From	To	% ch	Cons.
Q1	0.85	0.82	-3	0.82
Q2E	0.44	0.40	-8	0.45
Q3E	0.30	0.27	-11	0.30
Q4E	0.70	0.79	14	0.65
12/17E	2.29	2.29	NM	2.27
12/18E	2.53	2.51	-1	2.46
12/19E	2.60	2.56	-2	2.56

Premium story already: Recent data points make us more cautious. We note shares have re-rated from a discount to a premium story over the last few years as mgmt. executed through a Carty 1 build and **posted solid EPS growth**. The path forward is less clear to us given execution woes through the 2016 IRP including a guide down on capacity needs, a challenging load forecast picture, as well as **decreased prospects of outright ownership of new generation assets**. We see the potential decision to pursue PPA's (expect announcement 2-4 months from now) as the next catalyst to move estimates lower. Overall, we see less risk to wind procurement given the RPS needs, though comments from mgmt. make it all the more clear an additional Unit at Carty could well be off the table. A PPA could always have been contemplated, though we emphasize **Street expectations are more aligned with a rate-base-able asset**.

Risk surrounds the 2018 GRC too: what will happen on tax elections? We look for the first comments out from Staff by June 16th which could re-open the prospects for **Bonus Depreciation**. With POR among the sole companies that has does not elect Bonus (nominally due to existing state tax

deductions), we wouldn't doubt this remaining a contentious topic given our latest stakeholder discussions.

Valuation: PT Lower to \$45: Lowering estimates and premium ascribed While we acknowledge the upside to shares does still exist, the path forward is less clear following the 1Q17 conference call. We are **lowering our ests due to lower capex forecasts**. We now ascribe a 0.5x premium valuation (vs 1.0x) to the 2019E peer set.

Highlights (US\$m)	12/14	12/15	12/16	12/17E	12/18E	12/19E	12/20E	12/21E
Revenues	1,900	1,898	1,923	1,980	2,051	2,096	2,171	2,216
EBIT (UBS)	332	331	355	381	417	440	466	483
Net earnings (UBS)	176	172	193	204	227	238	253	265
EPS (UBS, diluted) (US\$)	2.18	2.04	2.17	2.29	2.51	2.56	2.69	2.81
DPS (US\$)	1.12	1.18	1.26	1.35	1.44	1.54	1.64	1.74
Net (debt) / cash	(2,374)	(2,206)	(2,344)	(2,504)	(2,644)	(2,765)	(2,723)	(2,659)
Profitability/valuation	12/14	12/15	12/16	12/17E	12/18E	12/19E	12/20E	12/21E
EBIT margin %	17.4	17.4	18.5	19.2	20.3	21.0	21.5	21.8
ROIC (EBIT) %	-	7.2	7.3	7.5	7.7	7.6	7.8	8.1
EV/EBITDA (core) x	8.2	8.9	9.3	9.2	8.6	8.2	7.8	8.0
P/E (UBS, diluted) x	15.3	17.8	19.0	19.7	17.9	17.6	16.7	16.0
Equity FCF (UBS) yield %	(20.4)	(4.0)	(1.9)	(1.2)	(3.9)	(1.4)	5.6	5.9
Net dividend yield %	3.3	3.2	3.1	3.0	3.2	3.4	3.6	3.9

Source: Company accounts, Thomson Reuters, UBS estimates. Metrics marked as (UBS) have had analyst adjustments applied. Valuations: based on an average share price that year, (E): based on a share price of US\$45.03 on 01 May 2017 19:35 EDT

Pivotal Question: Will the Integrated Resource Plan Lead to Additional Capex Awards?**UBS View:**

It is increasingly **uncertain** whether the opportunity to build and own rate-base qualified assets will come to fruition following a series data-points that decrease the prospects for Carty Unit 2. Mgmt most recently commented that the all options are on the table to source the ~500MW capacity need (down from ~850MWs), still pending acknowledgement from the Oregon PUC.

Evidence:

Mgmt noted on the recent 1Q17 conference call they are assessing bilateral opportunities, including Power Purchase Agreements to source the ~400MW resource needed to replace the Boardman facility. With this latest data-point clearly lowering the odds of an owned unit at Carty 2, we see the risk/reward in shares as more balanced.

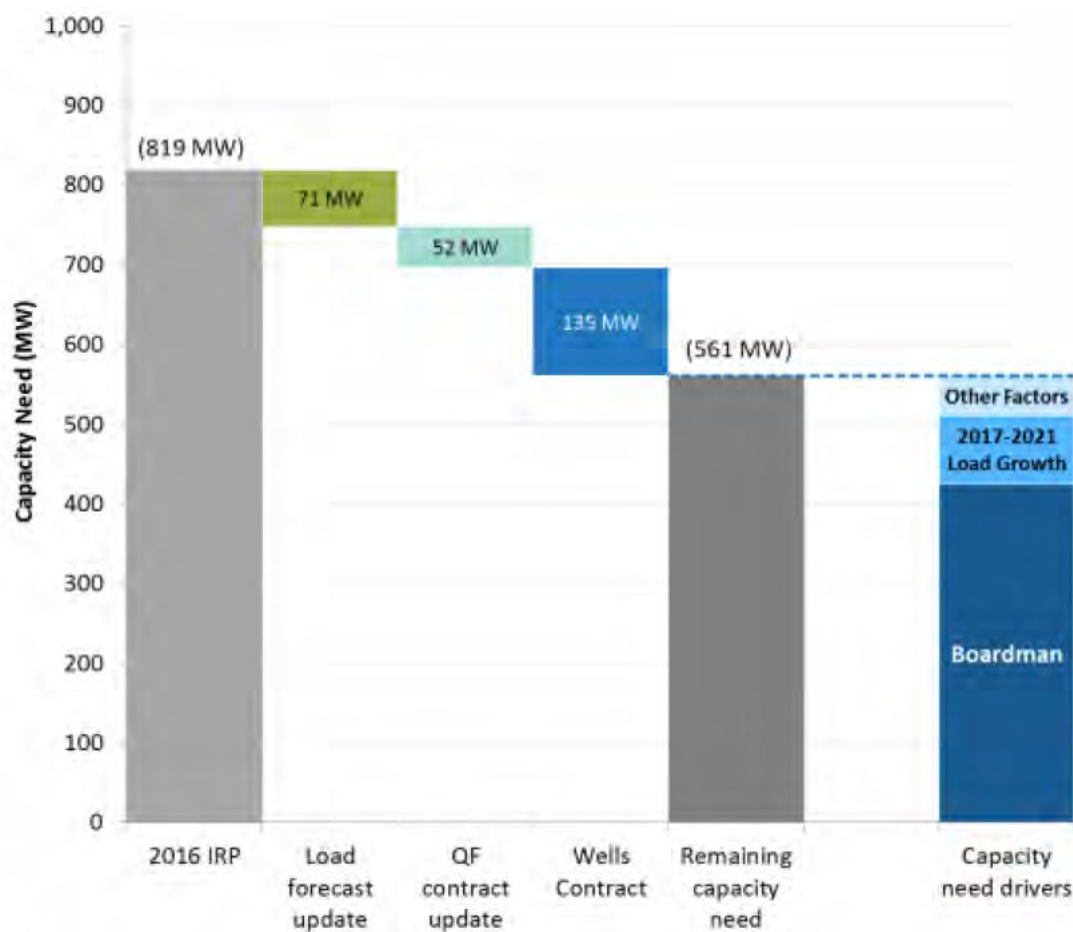
What's Priced In?

We believe the Street largely assumes an additional asset built to replace Boardman capacity (via Carty Unit 2) as well as a wind procurement to satisfy state RPS standards. If mgmt. choses to service baseload capacity needs via PPA's we see estimates slipping further.

POR IRP – Reply Comments Filed; Lower loads:

POR recently filed its reply comments for its 2016 IRP including an update to capacity needs from 819MWs to ~561MWs primarily driven by lower load forecasts, updates to QF contracts, and the re-contracting of the Wells Hydro facility (135MWs). We note the re-contracting was largely expected following our latest meeting with mgmt., though the lower capacity needs now standing at ~570MWs is largely made up of loss of Boardman (~400MWs) with the new updated load growth forecasts accounting for ~100MWs. Further comments on this past quarter's conference call decrease the likelihood for ownership opportunities for the Boardman capacity need. Based on the chart below, we believe 70-100MWs due to "other factors" could largely be explained by re-contracting opportunities. We further include a full list of contracts below.

Figure 6: POR: Capacity Need Impact due to Load and Contracts – Updated



Source: 2016 POR IRP Reply Comments

Capacity needs down, but load forecast unchanged:

We note the company continues to expect ~1% LT load growth net of 1.5% impact of EE though investors will largely question the latest update, due to the lower capacity needs delineated. We believe POR's assumptions in the front end of their load growth curve generally call for flatter growth, in line with the negative load demand experienced in 2016 and also expected throughout 2017 per the company's latest guidance. While this may cause skepticism, we emphasize the Boardman plant continues to drive the largest percentage of the capacity need. Further, generic wind could also be additive given the need to meet state RPS standards. Recent headlines by the City of Portland to move to 100% clean energy and renewables by 2035 only strengthens the argument here. We note POR would currently be at 50% if the City of Portland includes hydro, though there are still many unknowns with how City RPS could play out.

Portland Hydro Project: POR has a contract with the City of Portland to purchase the output from the Hydro projected located on the Bull Run River. The contract runs through 2017 and provides 10MWa.

North Wasco PUD: The agreement with Northern Wasco Country to purchase the entire output of the Dalles Fishway Northshore Project (5MW) will expire in September of 2017.

We include a full list of additional contracted capacity for multiple fuel types below, noting other contracts are set to roll off starting in Sept 2017. Near term expiries are presumably included in the resource needs noted above.

Figure 7: Summary of Additional Contracted Capacity

Contract	Contract Type	In Service	Expiry Date	MW	MWa
Baldock Solar	Renewable Purchase Agreement	Jan-12	Jan-37	1.5	0.2
Bellevue Solar	Renewable Purchase Agreement	Jul-11	Jan-36	1.4	0.2
Yamhill Solar	Renewable Purchase Agreement	Jul-11	Oct-36	1	0.1
Outback Solar	Renewable Purchase Agreement	Oct-12	Jan-37	5	1.2
Portland Public Schools (Solar)	Renewable Purchase Agreement	Oct-12	Sep-40	1.2	0.2
EWEB Stone Creek	Capacity Contract	NA	NA	0.6	
Iberdrola Summer Peak	Capacity Contract	Jul-14	Sep-18	100	
Iberdrola Winter Peak	Capacity Contract	Dec-14	Feb-19	100	
Shell Option	Option	Mar-14	Dec-17	300	
Covanta Marion	PPA	Jul-14	Sep-17	8	9.6

Source: POR IRP

IRP continues to be the front and center debate

Following our latest conversations with stakeholders, we emphasize willingness to accelerate **PTCs** to enable their use today despite lack of tax capacity; and assets built today would enable PTC generation for a decade, presumably largely through the period in which there is indeed tax capacity, and meaningfully improve the tax prospects today. While timeline for the IRP is a nascent concern, our focus remains on more the risks around demand in the thermal procurement rather than the renewable procurement given consternation on demand projections. We think the **risk** appears here principally **tied to timeline for replacement, as well as alternative resources**.

Figure 8: IRP Timeline

Date/Time	Event	Description
8/31/2017	Final Order due	Final Order due
7/28/2017	Staff Memo due	Staff Memo due
6/23/2017	PGE Final Comments due	PGE Final Comments due
5/12/2017	Staff and Intervenors Final Comments due	Staff and Intervenors Final Comments due
3/31/2017	PGE Reply Comments due	PGE Reply Comments due

Source: Oregon PUC

Where else is there Capex upside?

Cable undergrounding: Mgmt is looking to **replace 25 miles of cable on an annual basis noting there's 250 miles of cable needed to be replaced over the next 20 years.**

Substations: As it stands there are **69 substations deemed "higher risk"** with mgmts. next capex update in 3Q17, we look for further increases noting that 3Q16 included only 20 substations reviewed by the board and approved for **rebuids.**

Pivotal Question: Is there risk to the LT EPS prospects?**UBS VIEW**

Yes. We believe the incremental upside stemming from **capacity needs** could well be offset by the eventual inclusion of **Bonus Depreciation** as well as the risk of negligible load spilling over to the 2018 time period. We note this has already have had an effect on base EPS over the last two years.

Evidence

We Note \$0.08 cents of impact on this Qtr due to **lower load growth**, equating to a 3.9% decrease, albeit this is lapping an extra day in Feb due to leap year. **While customer growth has increased 1.3% YoY in 2016, the Commercial sector remains key to reviving load metrics.** We note industrial customers and deliveries have ticked up of late, though this is lower margin business. Our recent stakeholder discussions have highlighted a **lack of tax capacity** and the decisions to not elect for **bonus depreciation** (an offset to rate-base) which could be among the most closely watched elements of the latest GRC.

What's Priced In?

We believe **buy-side expectations** are largely **pivoted towards the IRP, rather than the 2018 GRC where** we see **risk skewed towards the downside.** While the GRC itself represents risk in the form of picking back up the issue of electing bonus depreciation, we **could see the ROE revisited again.**

2018 GRC: What are the facts? 2018 GRC: awaiting Staff and Intervenor testimony: We look forward to the first looks at Staff and Intervenor testimony expected by

June 16th. We note the previous 4 rate cases were settled with Staff with Settlement conferences scheduled for the beginning of August. What's included? The filing including a forward '18 test year, an ROE of 9.75% and rate change request for ~\$100Mn (5.6% increase for cost of service) with new rates being set in January 2018. **Base rate increases largely stem from reliability upgrades, including substation upgrades, cyber-security, emergency response and management**, as well as further **T&D system upgrades**. Mgmt noted in our meetings **intervenor push-back could come from the 5.6% rate increase**, as they typically have offsets in the past (Trojan decommissioning, Yucca Mtn), though this time around T&D investments are for some of their largest customers. Further, stakeholder discussions highlighted a **lack of tax capacity** and decision not to elect for **bonus depreciation**, which is among the most **closely watched elements in the latest 2017 rate case**.

Figure 9: POR 2018 GRC Timeline

Date	Event
April 7th	Deadline to file petitions to Intervene
May 5th	Staff Workshop
June 16th	Staff and Intervenors Open Testimony
July 18th	PGE Reply Testimony
Aug 3rd - 4th	Settlement Conferences
Aug 17th	Staff/Intervenor Rebuttal Testimony
Sept 5th	PGE Surrebuttal Testimony
Sept 12th	Parties file Joint Issues List
Oct 24th	Oral Arguments (Tenative)
Dec 21st	Target Date for Commission Order
Jan 1st	New Rates Effective

Source: Co. Filing, OR PUC

Figure 10: Key 2018 GRC Metrics

Rate Case Summary OR: D-UE-319	
	Request
Rate Change Amount (\$Mn)	99.90
Rate Change/ Revenue (%)	5.60
Rate Case Test Year End Date	12/31/2018
Rate Base (\$Mn)	4,594.05
Return on Equity (%)	9.75
Common Equity to Total Capital (%)	50.00
Rate of Return (%)	7.46

Source: SNL

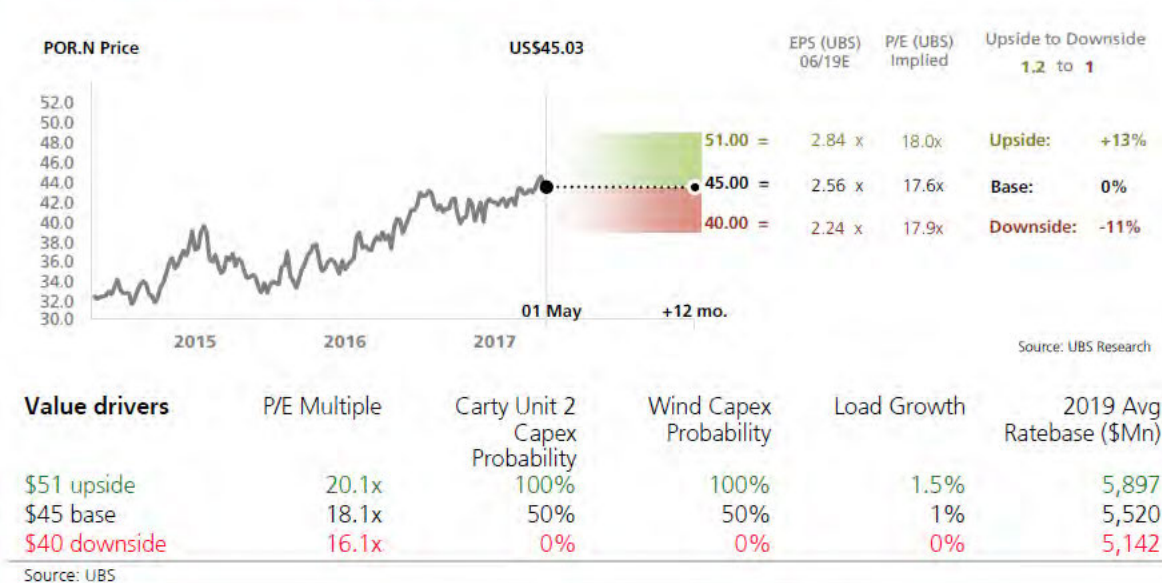
Load Growth

Mgmt continues to reiterate its expectations for **+1% long term annual load growth** noting the recent guide from 2016 (flat to down 1%) is not representative of the long term trend they're seeing. Mgmt. sees positive load growth trends driven by the **high tech sector**, noting customer count was up 1.2% over the past year. We see load growth remaining a contentious topic among investors with many pointing to the weather adjusted 2017 forecast in the prior two quarters having an impact. We look for further economic indicators across Oregon to support management's position, specifically on the industrial side and commercial side.

We note the **longer-term demographic trends are quite supportive**, with the long-term growth remains principally **driven by industrial trends** including primarily **tech-related companies**. Articulating a path back towards net +1% sales growth still remains unclear post the 1Q17. We wouldn't expect any meaningful reconciliation of these until after the pending rate case an RFP given how closely

scrutinized demand profiles are in both processes; as such we see guidance next year with 4Q17 as the next real inflection on this point.

UPSIDE / DOWNSIDE SPECTRUM



Risk to the current share price is skewed (1.2:1) to the upside

Upside (US \$51): Our **upside scenario** assumes **100% probability for \$600M or more of incremental capex through 2020 to replace the Boardman plant with a combination of renewables and peakers**. It also assumes POR multiple continues to re-rate higher, at a 2x premium to the regulated peer group. Our upside case further includes 100% probability for a Wind resource build as well as further T&D capex opportunities.

Base (US \$45): Our **base case scenario** assumes a 0.5x premium to the 2019E peer group multiple. We further incorporate a 50% probability of a Carty 2 as well as a wind resource build equating to ~600Mn of capex through 2020 which is all incremental to mgmt's current plan. Our base case assumes an 8.2% EPS CAGR through 2020 based off the midpoint of mgmts. 2016 guidance.

Downside (US \$40): Our **downside case** assumes zero probability for \$600M of incremental capex through 2020 to replace the Boardman plant and that this is done with **purchase power agreements (PPA)** instead. It also assumes no future renewables are rate-based to drive earnings growth 4% or less through the 2020s. Our downside case assumes Portland returns to a discount story among its peers

Portland General Electric Company – Company Description

Portland General Electric Company (POR), was **founded in 1888**, and is a publicly-owned, vertically-integrated, regulated electric utility. POR is engaged in generation, transmission, distribution, and retail sales of electricity in the state of Oregon, serving 840,000 retail customers. POR is also involved in purchasing and

selling electricity and natural gas in the wholesale market to obtain power for its retail customers.

Industry Outlook

The electric utility industry is projected to experience **weak or negative electric demand growth** in coming years as a **tepid economy** and **energy efficiency** dampen demand. In the unregulated merchant power space, we see limited potential for a meaningful recovery from currently **low power prices due to limited projected demand growth**, growth of subsidized renewables, and potential for only modest further retirements. At regulated utilities, we believe rising interest rates and robust valuations are a challenge to the sector, particularly as earnings growth stalls once EPA-mandated growth capex slow mid-decade. We **expect cost-cutting** and strategic planning to be a key theme across both regulated and competitive companies, with **M&A at modest** (at best) **premiums** designed to extract cost synergies. We believe **utilities with high parent leverage will disproportionately suffer**, as they are unable to recoup from rising interest rates.

Other Data-Points to Watch:

Changes coming at Commission

We highlight Commissioner John Savage (D) declined to seek another term on the Commission and will be ending his service at the end of this Month. Governor Brown (D) will be appointing Megan Walseth Decker to a term that commences on April 1 (4 year terms). Ms. Decker previously served as the chair of the NW Energy Coalition board. We highlight this is on the back of **new commission** Staff as well.

Oregon Legislation: Less of our Focus

We are less concerned on the 3 pending Senate Bills in Oregon (see a deep dive into each bill here) all which would have a negative outcome for Portland. The closest bill to watch in our view is SB 978 which is slated to be heard March 29th and would disallow IOU's from rate-basing assets greater than 50MW unless there's a unique fleeting opportunity (distressed situation). The associated working group has used Carty and the subsequent construction delays as an avenue for legislative efforts, though we note Coyote Springs, Port Westward, as well as the Tucannon Wind project have all been built on time and on budget.

Equity Needs?

Mgmt noted they **have always tried to have a 50/50 capital structure**, and the RFP may drive them to want a heavier equity layer. This is in line with previous comments as we note mgmt. emphasized on the 3Q16 call that the capex plan can be funded without equity excluding any large resource needs. We emphasize POR currently stands at a 55% equity ratio, and board typically meets in April to discuss dividend policy and capital needs. We have already assumed \$150Mn and \$100Mn of equity proceeds in 2018E and 2019E, respectively.

Dividend is a Clear Continued Positive Trend

We emphasize the core discussion points are focused on **Dividend Payout** as well, illustrating clear latitude to **continue to grow at a 5-7% pace** despite any execution hurdles, with mgmt. pointing out it is at the **bottom end of its 50-70% range**.

UBS View:

We see POR as more fairly valued following a number data points which challenge the longer dated growth prospects. With the expected benefits from gas peakers / CCGT infrastructure less clear following round of comments from both parties in the IRP docket, there are notably less shots on goal to achieve positive capex revisions. This is paired with a negative NT back-drop on the load growth side following mgmts. negative revisions over the last two years making it increasingly difficult for us to reconcile with LT forecasts embedded in the IRP. Admittedly, proceedings have proved more difficult than initially thought, and have caused some revisions for load needs. Further, we see risk to the **2018 GRC** process, in which **bonus depreciation** could well come up as a **sticking point** among Staff. While further upside could stem from RPS needs via the procurement of an additional wind asset, the **path for further incremental baseload generation is less clear**. We acknowledge that the underlying coal deactivation and RPS requirements help differ POR from SMID peers, but we see the path to full execution as considerably more challenged following 1H17 data points.

Evidence:

Recent commentary from mgmt. reset investor expectations for an additional gas unit to be built at the Carty Generation site. Further, the **IRP** has already seen **push back from OPUC Staff**, causing mgmt. to decrease capacity needs ~300MWs.

What's Priced In?

We see consensus numbers ascribing some probability for future resource builds given our estimates stand only slightly above consensus and **still include 50% probability for Carty Unit 2, and 50% probability for generic wind builds**

PPA's come up as a viable option for capacity needs:

Mgmt recently commented that there are a number of industrial closures in the northwest resulting in lower loads but also idle plants that could allow for existing resources to meet POR's capacity needs at a lower cost than building a Carty Unit 2 or 3. Bilateral negotiations are being pursued between generators and POR over the next 2 to 4 months. We emphasize if mgmt. can indeed contract a PPA to fill capacity needs, incremental capex from a Carty Unit 2 would be foregone. We mgmt. could also acquire assets outright, still presenting a rate-base opportunity though this would **likely prove less profitable than an outright build at Carty**.

Shares have Traded Well into Potential Catalysts:

We emphasize **shares have outperformed over the last two years** as POR has rerated from a discount story to a premium story, **trading now at an 8% premium**

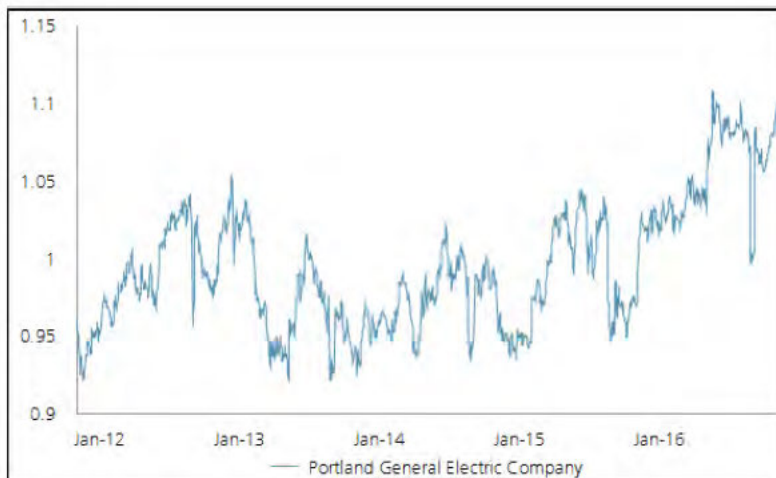
to the XLU. We acknowledge the multiple avenues ahead for capex awards which justifies the premium valuation (we continue to ascribe a slight premium to the group in our P/E based valuation) though execution risks remain. We see the **regulatory environment in Oregon becoming increasingly challenged**, with **Staff most recently responding negatively to POR's asks set forward in the IRP** causing further delays in the RFP process. This would ideally lead to **additional capital spend down the road** in which the **probabilities** are also **decreasing**. Execution remains the largest risk in our view and given the re-rating already experienced **we are downgrading shares** as we see valuation more balanced into 2H17 catalysts.

Figure 1: FY2 (Consensus) – P/E



Source: FactSet

Figure 2: POR FY2 vs. XLU – 5yrs



Source: FactSet

Where can POR FILL THE CAPACITY?

Outside of a competitive build for a Carty Unit 2, we note there are several opportunities for Portland to strike PPAs or purchase rate-base qualified assets across the Northwest. Specifically, we see CPN's Hermiston hydro asset located in Oregon positioned well to participate in either the RFP or contract a PPA. Further, we note AGR's 480MW Klamath gas plant could fit the bill given the proximity of service territory transmission lines as well as our expectation for two major PPA's to roll off in the 2021 period. We note **thermal resources as well as hydro assets are on the table per our latest discussions with mgmt.**

Trading at a premium – long term story is indeed there, but near-term is clouded**What are the difference scenarios forward?**

We expect mgmt. to communicate how it plans to fill the ~400MW need in the next few months before the Commission acknowledges the 2016 IRP. We emphasize PGE's final reply comments are due by June 23, 2017 — we would expect some communication from mgmt. as to how they plan to fill the need on or around this date. Below we delineate the following paths forward to backfill the capacity need.

- (1) **Execute PPA with counterparty:** While we acknowledge that determining the most cost effective path forward could well include PPA's, the story has always been positioned towards the likelihood of a 2nd gas unit at Carty. A PPA would be treated as a **pass-through cost rather than an earning asset**, and **could well be a cheaper and more viable option for consumers**. We note this could be deemed the most prudent path forward ahead of a 5.6% cost of service increase request recently filed at the Commission. **If a PPA were to be executed, the Commission would need to grant a waiver.**
- (2) **Execute a base-load asset purchase:** We note mgmt. could well rate-base an asset, which would also **need to be acknowledged by the Commission**, though this is likely to be less than the value of a new build at Carty two given the effects of depreciation on net plant.
- (3) **Build Carty 2:** We include a **50% probability** of a Carty 2 build which could provide most incremental to our estimates. We see this among the **largest expectation** that was reset following the 1Q17 call given shares meaningfully underperformed the XLU (-1.76%) despite the large qtrly beat. While the existing IRP (pro-forma for the latest drop in load and signed PPAs for hydro) still contemplates sufficient capacity to justify the plant, the risk is either that the plant is delayed (due to demand growth pushed out) and/or it is ultimately contracted externally. We see an **acquisition of an asset and ultimate transfer into rate-base** (for instance of CPN's merchant plant Hermiston to which it remains open to divesting). A sale would likely be done at a discount to the new-build economics of Carty 2, but still provide a modest rate-base opportunity as well.

Updated Capex Estimates

Given recent commentary on the call we're dropping our **probability weighted**

capex estimates for **Carty Unit 2** to **50%** from 100%, equating to slightly lower EPS estimates in 2018 and beyond. We note the **change in tone from mgmt.** despite recent commentary on the road discussing a competitive build at Carty 2 resets our expectations for incremental resource needs. We continue to ascribe a **50%** change of **Generic Wind** given the need to satisfy RPS standards. We continue to look for positive updates to the capex schedule later this year with additional expansion of substations, likely with 3Q.

**Figure 3: POR Probability Weighted Capex Estimates:
Shifting Probabilities and Timing of Capex**

Capital Expenditure \$MM	UBSe	2016A	2017E	2018E	2019E	2020E	2021E
Base Spending	Probability embedded within capex	\$407	\$585	\$446	\$294	\$303	\$290
Port Westward							
Tucannon							
Carty		\$197	\$6 [▼]				
UBSe: (Above Guidance)							
Carty - Unit 2	50%			\$28	\$113	\$28	
Port Westward - Next Unit	0%				\$0	\$0	
Next Generic Wind - for 2020 RPS	50%			\$213	\$213		
Gas Reserves	0%		\$0	\$0			
RPS Renewable opps (if OR goes to 50% by 2030)	25%					39	\$39
RPS CCGT opps (if OR goes to 50% by 2030)	25%						
Other T&D Projects incl Undergrounding				\$50	\$50	\$50	\$50
Total Capital Expenditure		\$604	\$591	\$737	\$669	\$421	\$421
Depreciation		\$321	\$341	\$354	\$375	\$390	\$392
Current mgmt guidance 1Q17 slides			\$585	\$446	\$294	\$300	\$290

Source: UBSe, Company Filings

Capex Estimates vs Current Guidance – Already Ahead Mgmt.

We emphasize we already stand considerably above mgmts. capex forecasts due to our probability embedded scenarios. We see the next capex update slated for the 3Q17 earnings call or EEI, typically following approval from the Board of Directors which could well include further T&D related spend. We note **substations and cable undergrounding** remain the primarily source of **organic upside**, though this likely is not enough to address the step down shown in guidance in 2019 and beyond.

EPS Estimates: Lower on Probability Weighted Outcomes

We are shifting our EPS estimates \$0.02/0.05/0.04 lower for 2018/2019/2020 to account for the ~\$168Mn capex revision in our model. We emphasize the recent \$0.28 weather impact on the qtr largely masked an (\$0.08) weather adjusted load impact (net of 2 cents for energy efficiency) which further alludes to the impact load trends are having on core EPS in our view. **We see** latitude for **estimates** to be **revised lower if** the **prospects** for **incremental builds** continue to **deteriorate**.

Figure 4: Updated EPS Estimates – Slightly Above Consensus (FactSet / Filings)

	2012A	2016A	2017E	2018E	2019E	2020E
UBS EPS estimates		\$2.17	\$2.29	\$2.51	\$2.56	\$2.69
UBSe CAGR						5.2%
Prior UBS EPS estimates		\$2.17	\$2.29	\$2.53	\$2.60	\$2.73
Street Consensus EPS (FactSet)		\$2.16	\$2.27	\$2.46	\$2.55	\$2.70
Management Guidance - EPS		2.05-2.20	2.20-2.35			
DPS	\$1.07	\$1.26	\$1.35	\$1.44	\$1.54	\$1.64
DPS Growth (quarterly, usually in 2Q)		\$0.020	\$0.0225	\$0.0225	\$0.025	\$0.025
Dividend Payout Ratio (UBSe)	57%	58%	59%	57%	60%	61%
Management Guidance - Payout		50-70%	50-70%			
DPS growth	2%	7%	7%	7%	7%	7%
Management Guidance - Dividend growth		5-7%	5-7%			

Valuation: **Downgrade to Neutral – PT \$2 lower to \$45**

We include our latest P/E based valuation below. We are dropping our premium multiple by a half turn given the increasingly challenged regulatory environment we see in Oregon. Our valuation methodology is based on a 2019E peer group (see appendix for full peer set). Changes in our price target are due to lower 2019 Eestimates (\$0.70/sh) and a lower premium multiple (\$1.28/sh).

Figure 5: POR Valuation

Business Segment	Valuation Metric	2019 EPS	Low Case		Base Case		High Case			
			Valuation Multiple	(\$ MM) Value	Base Valuation Multiple	(\$ MM) Value	Valuation Multiple	(\$ MM) Value		
Portland General Electric Company	P/E	\$2.56	15.8x	\$40	Peer Multiple 17.3x	Prem(Disc) to Peer 0.5x	Base Multiple 17.8x	\$45	19.8x	\$51

Source: FactSet, UBSE, Company Filings.

UBS Downgrades Portland General Electric to 'Neutral'

by Nephele Kirong – SNL Financial LC – May 2, 2017

UBS Securities LLC lowered its investment rating on Portland General Electric Co. to "neutral" from "buy" on a dimmer view of the profitability of the company's efforts to fill capacity needs.

"The path forward is less clear to us given execution woes through the 2016 [integrated resource plan] including a guide down on capacity needs, a challenging load forecast picture, as well as decreased prospects of outright ownership of new generation assets," analyst Julien Dumoulin-Smith said in a May 2 investor note.

During PGE's first-quarter 2017 earnings call, company executives revealed that they are pursuing bilateral negotiations with several power plant owners in the Northwest for a cheaper means of fulfilling expected capacity deficits.

The company revised its 2016 IRP to include a lower capacity deficit forecast of 561 MW instead of the previous 850 MW.

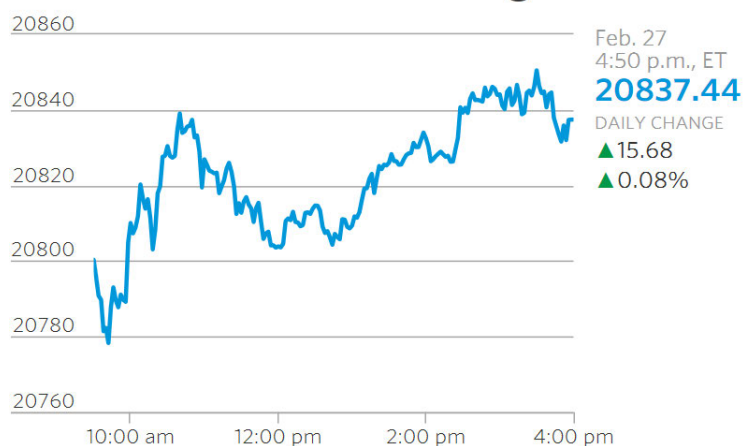
As such, Dumoulin-Smith also revised his 12-month price target on the company to \$45 from \$47 and his full-year EPS estimates to \$2.51 from \$2.53 for 2018 and to \$2.56 from \$2.60 for 2019. The analyst is keeping his full-year 2017 EPS estimate at \$2.29.

—

Search for Yield Buoys Utilities Stocks

by Corrie Driebusch and Riva Gold — WSJ — Feb. 27, 2017

Dow Jones Industrial Average



Source: WSJ Market Data Group

Major indexes spent most of the session in the red before a buying spree in the last half-hour of trading drove shares higher

Utilities companies posted their best weekly performance since July as **investors poured money into dividend-paying stocks alongside a rally in bonds.**

Major U.S. stock indexes spent most of Friday with declines, before a buying spree in the last half-hour of trading

buoyed shares. The Dow Jones Industrial Average fell as much as 76 points before closing up 11.44 points, extending its streak of records to 11 consecutive days.

It is the longest streak of records for the blue-chip index since 1987.

A drop in government-bond yields sent money into stocks with relatively high dividends. Bonds strengthened for a third consecutive session, with the yield on the **10-year Treasury note slipping to 2.317%** — its lowest since late November.

Utilities companies in the S&P 500 rose 4% over the week, the best performance since the week ended July 1 for the sector, which has a dividend yield of 3.5%, according to FactSet.

The drop in yields pressured banks. Lower interest rates can hurt lenders' profits by narrowing the gap between what they pay on deposits and what they charge on loans.

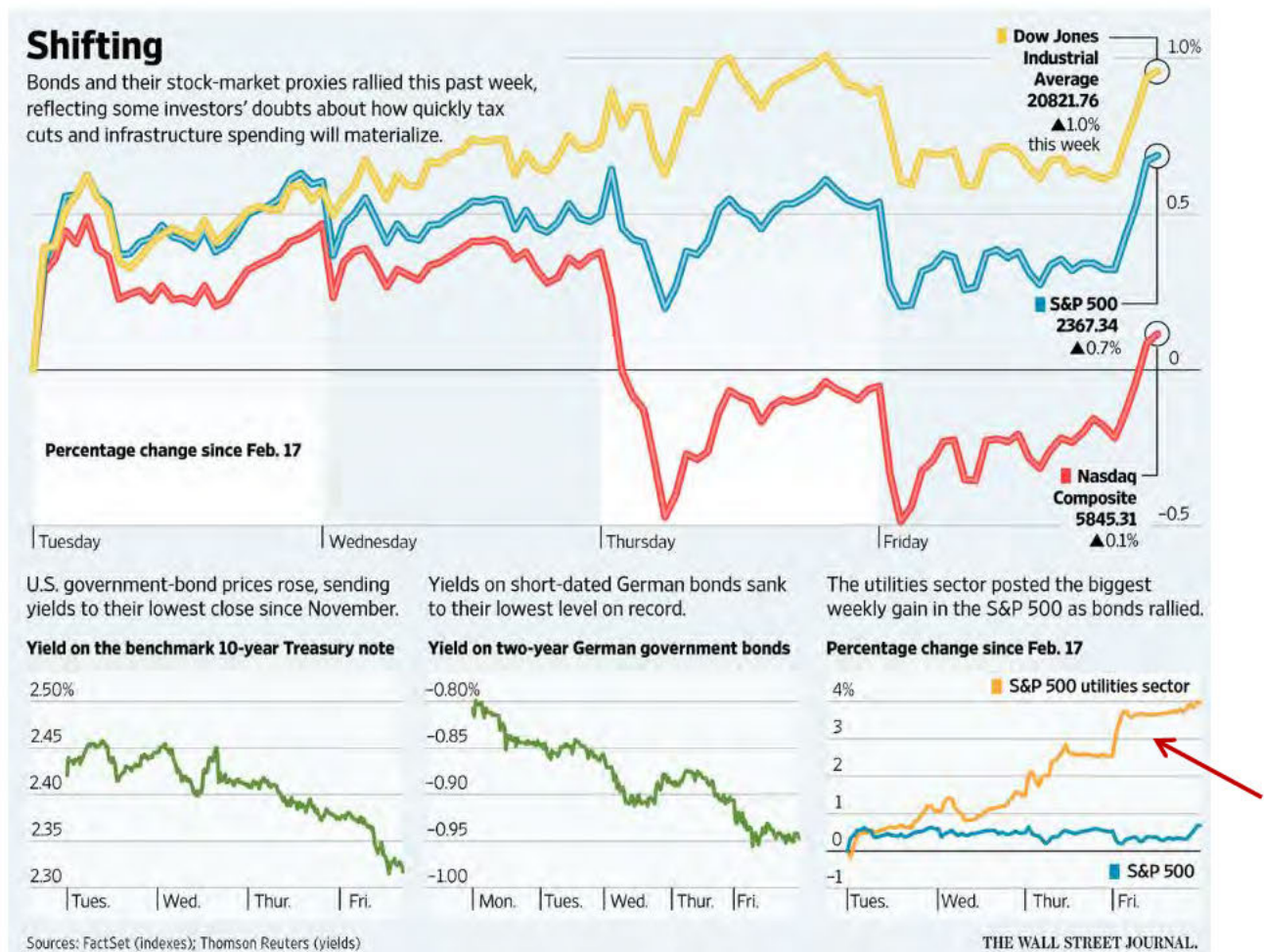
Financial companies in the S&P 500 lost 0.8% on Friday, putting their weekly loss at 0.1%. **Morgan Stanley** fell \$1.05, or 2.3%, to \$45.53, **Citigroup** lost 1.06, or 1.7%, to 59.56, and **MetLife** fell 1.07, or 2%, to 52.49.

The S&P 500 rose 3.53 points, or 0.1%, to 2367.34 on Friday, and the [Nasdaq Composite](#) added 9.80 points, or 0.2%, to 5845.31. The Dow industrials rose less than 0.1% to 20821.76. It was the third straight week of gains for the Dow, and the fifth consecutive positive week for the S&P 500 and Nasdaq Composite.

Expectations for tax cuts, infrastructure spending and relaxed regulations have lifted stocks since Election Day. But enthusiasm for stocks slowed on skepticism about how quickly these policies can be enacted. Many investors are now waiting for Mr. Trump to address Congress on Tuesday, when he might offer further details on his policy intentions.

At the same time, trading volumes have been relatively low compared with last year. An average of 6.7 billion shares have changed hands each day in 2017, according to the WSJ Market Data Group. That falls below the average of roughly nine billion shares a day in the same period last year.

The Dow industrials have risen 5.4% so far this year, while the S&P 500 has climbed 5.7%, and the Nasdaq has added 8.6%.



Hewlett Packard Enterprise fell 1.70, or 6.9%, to 22.96, after the company lowered its outlook for the year and reported a steep drop in quarterly revenue.

[Foot Locker](#) rose 6.43, or 9.4%, to 75.01 after the retailer reported better-than-expected earnings in the fourth quarter.

U.S.-traded crude oil for April delivery declined 0.8% to \$53.99 a barrel, dragging down shares of energy and mining companies on Friday.

Energy companies in the S&P 500 fell 0.9% and were among the worst performers in the broad index.

For the week, the price of crude oil ticked up 0.4%, though energy stocks in the S&P 500 ended the week down 1.3%.

Gold, the yen and government bonds climbed, supported by fading expectations that the Federal Reserve would raise interest rates in March and uncertainty around U.S. fiscal policy.

The price of gold rose 0.5% on Friday, ending the week up 1.6% at \$1,256.90 an ounce.

The Stoxx Europe 600 declined 0.8% Friday, as a fall in commodity prices and lackluster corporate earnings wiped out gains for the week.

Bank shares fell after Royal Bank of Scotland Group and [Standard Chartered](#) reported 2016 results, while shares of German chemicals company BASF and French media company [Vivendi](#) also dropped.

Concerns about delays to U.S. stimulus measures and falling bond yields hampered Asian markets Friday. Hong Kong's [Hang Seng](#) Index fell 0.6% to end the week lower.

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Sentiment vs. Reality: The Economy Is Telling Two Different Stories

by Steven Russolillo — WSJ — Mar. 30, 2017

The difference between what people say about the economy and actual economic performance is at a record.

How is the Economy Doing?

Based on surveys alone, one would think it is booming. Consumer confidence soared to a 16-year high in a Conference Board poll released this week. **Surveys of small-business owners reflected optimism** since the election. Chief **executives** of the largest U.S. companies **say they are more optimistic now** than at any point in the past seven years, according to a Business Roundtable survey.

But just because people say they are optimistic doesn't mean everything is great again. What **Morgan Stanley** economists call the **"hard, quantifiable data" tell a much different story.**

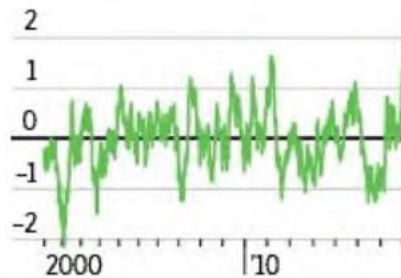
The **economy finished last year growing at just a 2.1% annualized rate, consistent with** what has been **the weakest expansion in the post-World War II era. Business spending remains lackluster, retail sales slowed in February** and, after a banner 2016, auto sales have since struggled.

More hard data are due Friday morning with the Commerce Department expected to release updates on income, spending and inflation. Personal income reflects Americans' pretax earnings from salaries and investments.

Economists polled by The Wall Street Journal estimate personal income in February rose 0.4% month over month, matching January's percentage gain. Consumer spending is expected to have gained 0.2% in the same period, also matching the increase in January. Both estimates reflect gains that are decent but far from robust. The personal-consumption expenditures price index, the Federal Reserve's preferred inflation gauge, is getting closer to the central bank's 2% annual target.

Survey Says:

Spread between "soft" consumer-sentiment metrics and "hard" economic data



Note: Based on components of Bloomberg U.S. Economic Surprise Index
Source: Morgan Stanley Research

The difference between what people say about the economy and actual economic performance is a phenomenon that Morgan Stanley economists highlighted in a report this week. **Soft sentiment data have surged while the hard economic metrics haven't budged much.**


"The divergence is stunning," Morgan Stanley wrote to clients this week, noting the spread between hard and soft economic data is at an a record. Either confidence will start waning or it will fuel a material uptick in economic output. That is why Friday's reports deserve a close look.

On the bright side, a consumer-spending measure was revised higher in the third and final update of fourth-quarter U.S. gross domestic product, released Thursday. If improvement in spending is sustainable, it will need to be supported by continued gains in statistics such as income and jobs.

But with the first quarter concluding Friday, **economists continue to have muted expectations**. Those polled by Macroeconomic Advisers expect just 1.6% growth, lower than average through the current recovery.

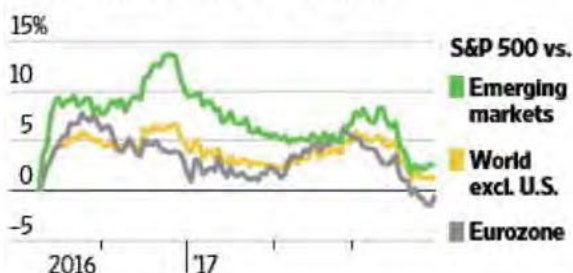
Something has to give.

Trump On, Trump Off

The election electrified investments linked to Donald Trump's policies to boost U.S. growth, cut corporate taxes, restrict trade and cut red tape. All have since faded. 

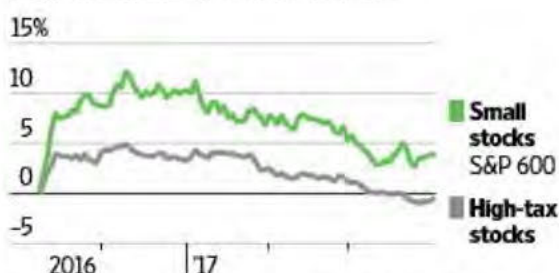
U.S.-led growth

S&P 500 return relative to other markets, outperformance since the election[†]



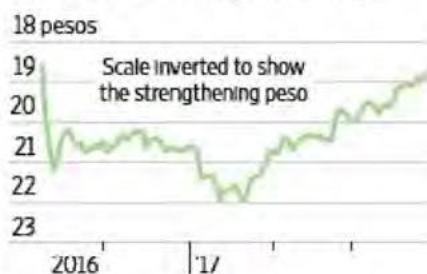
Corporate tax cuts

Returns relative to the S&P 500, outperformance since the election^{*}



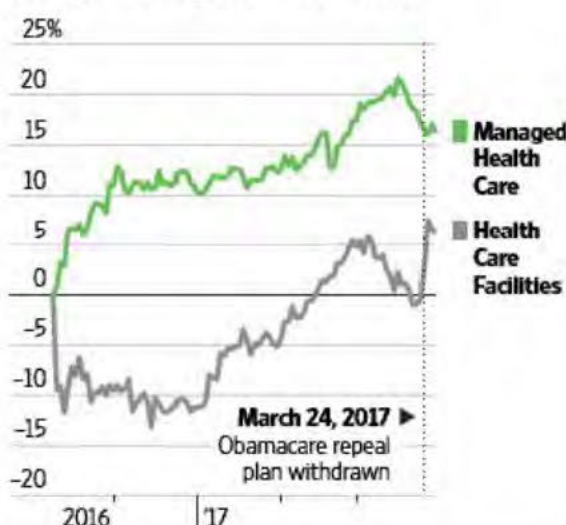
America First

How many Mexican pesos \$1 buys



Killing Obamacare

S&P 500 sectors, return since election^{*}



Note: Currency data through 4:15 p.m. BST Thursday, all other data through Wednesday ^{*}Including dividends [†]In dollar terms
Sources: Thomson Reuters; Goldman Sachs (high-tax stocks)

THE WALL STREET JOURNAL.

Trump Team's Growth Forecasts Far Rosier Than Those of CBO, Private Economists

by Nick Timiraos — WSJ — Feb. 17, 2017

While there are **often disparities between the White House and independent agencies on growth projections**, they are **rarely this large**



President Donald Trump walks to Marine One on the South Lawn of the White House

The **Trump administration has drafted preliminary economic growth forecasts in its federal budget planning that rely on assumptions that are far rosier than projections made by independent agencies and most private forecasters**, according to several people familiar with the discussions.

The forecasts are being revised, these people said, following an internal debate. One concern is that pressing staff economists to produce aggressive forecasts might undercut the credibility of top appointees forced to later defend those numbers.

The deliberations show the challenge the administration faces as it tries to reconcile the competing goals of cutting taxes, boosting military and infrastructure spending, preserving Medicare and Social Security programs and keeping budget deficits from soaring

Economic growth forecasts are presented as part of White House budget submissions to Congress and are **due out from the Trump team in the coming weeks**. They have an important impact on projected debts and deficits. A fast-growing economy produces more revenue while reducing the need for spending on programs such as food stamps or unemployment insurance. Fast growth estimates can thus hold down projected deficits.

The forecasts, which were initiated before President Donald Trump took office, project gross domestic product — a broad measure of national output of goods and services — growing **between 3% and 3.5% a year over the coming decade**, with inflation-adjusted annual growth ultimately **settling at around 3.2% during the later years of the 10-year forecast**.

The **economy has grown around 2% on average over the past decade. Many economists believe sustained growth at more than 3% will be difficult to achieve without a sharp rebound in productivity growth and a reversal in the slowing expansion of the U.S. labor force, developments few are projecting. Worker**

productivity growth has slowed to 0.7% a year since 2010, a sharp slowdown from rates exceeding 3% in the late 1990s and early 2000s.

The **internal Trump projections are at odds with other assessments of the economy's long-run growth prospects.** The **Congressional Budget Office, a nonpartisan agency that provides analysis to Congress, estimates the economy will grow 1.9% annually between 2021 and 2027.** The **Federal Reserve forecasts growth of 1.8% over the long run.** While there are often **disparities** between the White House and other agencies on growth projections, they are **rarely this large.**

"The president ran a campaign on proposals that would be **incredibly pro-growth**," said Lindsay Walters, a White House spokeswoman. "There is a process in place where the administration develops an economic forecast based on its policies that are included in the president's budget. That **budget is still being finalized.**"

During the campaign, **Mr. Trump** made apparent his **low regard for economists.** His administration has yet to name any of the three members to his Council of Economic Advisers, which oversees forecasting and other modeling.

The forecasts were prepared by Trump transition officials who met with officials at the Treasury Department and the CEA after the election, according to five people familiar with those discussions.

"It is awfully hard to get to 3%. I don't know where a number like that would come from," said **Dale Jorgenson**, a **Harvard economics professor** who specializes in such projections. Mr. Jorgenson's **most recent forecasts show an economy growing by 1.8% annually over the next decade.** That's in part because the **labor force is aging**, meaning there are fewer workers to produce goods and services, and because the **educational attainment of the workforce has plateaued**, meaning **workforce skills aren't advancing.** **Major policy changes such as a tax-code overhaul could boost growth to 2.4%**, he said.

Trump officials believe a regulatory rollback and a tax-code revamp will unleash growth that drives a recovery in productivity, sends business investment higher and draws idled workers back to the labor force. They also assume interest rates would remain low because the U.S. would become a more attractive place to park money.

The higher annual growth estimates in the initial internal Trump forecasts would result in the U.S. economy becoming 17% larger after a decade relative to recent projections from the CBO, which produces forecasts that assume no changes to current tax and spending policies.

The higher growth assumption in the Trump forecast would show sharply lower deficits as a share of gross domestic product, especially in the back half of the 10-year forecast window.

Maya MacGuineas, president of the Committee for a Responsible Federal Budget, a group that advocates deficit reduction, said Mr. Trump's policies to boost spending on the military and to cut taxes are likely to increase deficits.

“The risk is that rosy economic scenarios allow us to borrow trillions of additional dollars in the next couple of years, doing real damage” if growth doesn’t materialize, she said.

Republicans in Congress won’t be able to rely on such estimates when they produce a budget resolution for the coming fiscal year because they use estimates from the CBO.

Boosting growth faces other challenges. It is possible the Fed would move faster to raise interest rates in order to prevent the economy from overheating if growth began to accelerate and stirred inflation. The Fed has raised short-term rates twice since 2015 and plans more moves in the months ahead.

The internal growth projections struck some people who saw them as **extraordinarily optimistic** because they **assumed inflation would remain low and interest rates wouldn’t increase much beyond policy makers’ current expectations despite the big growth spurt.**

Mr. Trump campaigned on some policies that could raise other hurdles to growth, particularly limiting immigration. **Net immigration currently accounts for nearly all of the growth of the working-age population, an important underpinning of economic growth. “If you slow the immigration rates a bit, it’s going to cost you in terms of growth,” said Mr. Jorgenson.**

What’s unusual about the administration’s forecasts isn’t just their relative optimism but also the process by which they were derived. Normally, the executive branch starts with a baseline forecast prepared by career staff of the CEA.

Officials then calculate how their policy changes add or subtract to that forecast. Those exercises are managed by the so-called **troika**—top political appointees at the **CEA, the Treasury Department and the White House budget office.** The heads of each department make final signoffs.

Discussions for the Trump administration unfolded differently, with transition officials telling the CEA staff the growth targets that their budget would produce and asking them to backfill other estimates off those figures.

These projections could shift as top personnel at key agencies take their jobs. The **Senate confirmed Steven Mnuchin as Treasury secretary on Monday** and **Mick Mulvaney as White House budget director on Thursday.**

“The biggest thing I’m surprised about is they don’t have the people in place to do this,” said Douglas Holtz-Eakin, who served as an economist in both Bush administrations before leading the CBO. No one is at the CEA, so how is this getting done?”

All presidents put a positive spin on the growth effects of their policies, allowing them to project higher growth than independent forecasts. In January 2016, for example, the CBO said the economy would grow 2% annually between 2021 and 2025. The Obama administration said a few weeks later that if all of its proposed policies were adopted, GDP would rise 2.3% over the same period.

One person involved in several previous budget processes said he had never seen career staff asked to make such aggressive assumptions about economic growth as during the new administration. Several people involved in past budget deliberations said those discussions have usually centered on whether **growth would be one or two-tenths of a percentage point higher than other estimates, not a full percentage point.**

Republicans and Democrats in prior administrations said presidents have typically been hesitant to produce implausibly glowing projections because it could weaken their credibility with Congress and the public.

“A fair amount of time and energy is spent making sure the forecast is internally consistent,” said Mr. Holtz-Eakin.

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Trump’s Growth Target Looks Out of Reach

by Greg Ip – WSJ – Capital Account Newsletter – May 22, 2017

Great leaders, whether of sports teams, companies or countries, set audacious goals to spur followers on to great accomplishments. But the goal isn’t enough: A leader also needs a credible path to achieve it.

That’s the problem with **President Donald Trump’s first budget**. It sets a worthy objective of **sustained 3% economic growth**, but offers **no rigorous plan to back it up**.

To listen to budget director Mick Mulvaney, the main thing holding the U.S. economy back is a bad attitude. Projections by the previous administration and the Congressional Budget Office of 1.9% long-term growth were “sad,” he said Monday. “That assumes a pessimism about America, about the economy, about its culture, that we’re simply refusing to accept. We believe that we can get to 3% growth and we don’t believe that’s fanciful.”

Mr. Trump — moving in the opposite direction of President Barack Obama — promises lower taxes and less regulation, which should increase business investment and thus worker productivity. Moreover, a less-generous social safety net could prod some people back to work. **More workers who are more productive are the ingredients of faster growth.**

Yet there are good reasons independent economists think the U.S. can’t return to its historic growth of 3%. The **U.S. working-age population grew 1.2% a year from 1950 through 2000**. With the **baby boomers retiring** and **families shrinking**, it will **grow less than 0.3% a year over the next decade**. To make a credible case for 3% growth, Mr. Trump has to identify some wellspring of workers or productivity that his predecessors have missed.

Mr. Mulvaney thinks prodding many people off social safety-net programs and back to work will be good for them, and for growth.

In principle, that's true, but the magnitudes are doubtful. About half of household heads on food stamps and three quarters of those on Medicaid already work, says Robert Moffitt, an economist at Johns Hopkins University. At most, 13 million recipients of Medicaid and 6.5 million recipients of food stamps don't work (and the two groups overlap). The growth of people on disability insurance can be slowed with tougher eligibility, but experience suggests getting existing recipients off is almost impossible.

When welfare was cut off in the 1990s for single mothers able to work, the share of those not working dropped by up to a third. That kind of effect on 13 million Medicaid recipients or 6.5 million food-stamp participants would generate only a modest, and one-off, boost to a labor force of 160 million. The effect on gross domestic product would be even more muted because, Mr. Moffitt notes, these workers have extremely low skills and thus productivity.

Nor would repealing the Affordable Care Act do the trick. The CBO estimates its health-insurance subsidies, which become less generous as wages rise, discourage work and would eventually reduce employment by 2 million. But little of that has been felt yet, and the Republican replacement plan maintains some of those subsidies.

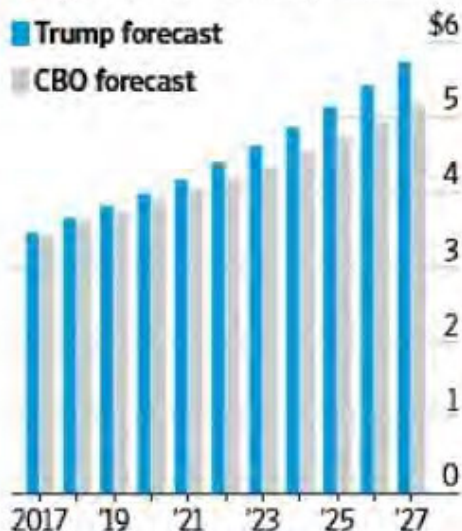
One safety-net reform that would meaningfully expand the labor force would be a higher retirement age for Social Security and Medicare. But Mr. Trump promised not to touch either and his budget, it declares, "does not."

Lowering corporate tax rates in theory would make many more capital projects profitable, bolstering productivity meaningfully. But the budget doesn't include a tax

It's All Up To Growth

The Trump administration forecasts nearly \$600 billion more in annual tax revenue by 2027 than the Congressional Budget Office.

Projection of revenue, trillions



Note: Fiscal years end Sept. 30
Sources: Office of Management and Budget; Congressional Budget Office

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reform plan. It merely assumes reform will be "deficit neutral," then extrapolates today's tax take, as a share of GDP, out for the next 10 years Mr. Trump has proposed steep cuts to personal and corporate tax rates that even optimists think will add trillions to the deficit. The Tax Foundation, a pro tax-cut think tank, reckons lowering the corporate rate to 15% as Mr. Trump wants would only raise growth to 2.3% from 1.9%, and that boost would peter out once all the newly profitable capital projects had been undertaken.

Mr. Trump is intent on limiting regulation. As with taxes, this goes in the right direction, but the benefits are potentially slim.

Sam Batkins of the American Action Forum, a conservative think tank, says the administration has already slowed the production of new rules, but repealing significant rules is hard because it requires Congress.

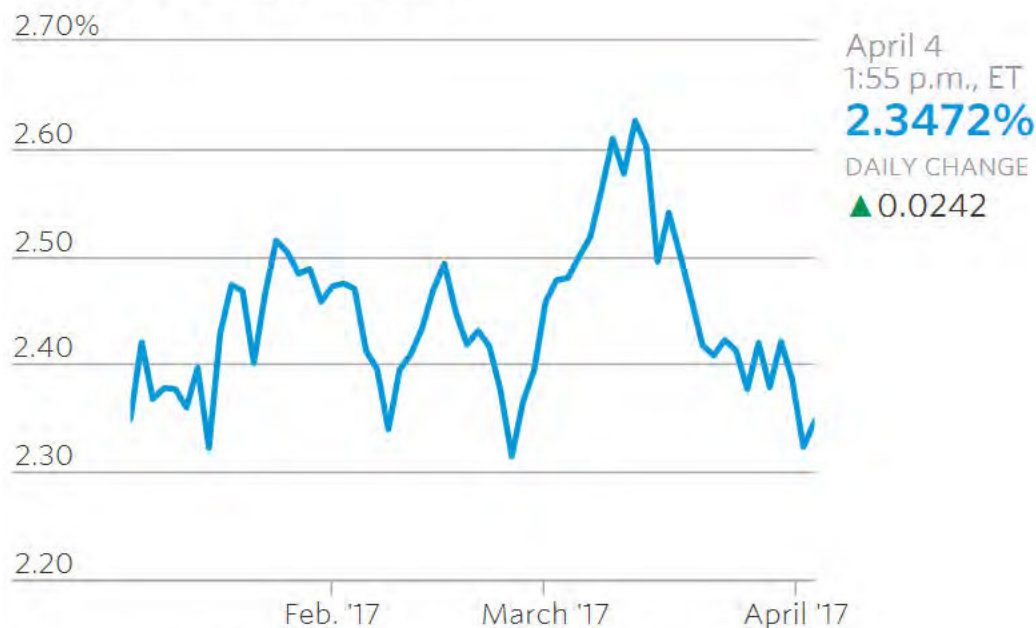
Presidents are supposed to be optimists. But much is at stake with this one. Many of his other promises rely heavily on the 3% growth goal. For example, the budget is supposed to balance by 2027, with the help of nearly \$600 billion a year in added revenue attributable solely to a more aggressive growth forecast.

Until Mr. Trump presents a credible vision for achieving that growth, the rest of his promises are best viewed with deep skepticism.

U.S. 10-Year Yield Hits Lowest Point in Over a Month

by Min Zeng — WSJ — Apr. 4, 2017

U.S. 10-Year Note



Source: WSJ Market Data Group

Multiple concerns have investors running to the safety of government debt.

U.S. government bonds strengthened for a third consecutive session, with the yield on the benchmark 10-year Treasury note falling to the lowest level in more than a month.

Traders cited a number of factors that continue to support the bond market: **skepticism toward President Donald Trump's capability** to push through a large fiscal stimulus; a **Federal Reserve** that is slow **in raising short-term interest rates**; and **uncertainty surrounding the French presidential race later this month**.

The **yield** on the benchmark **10-year Treasury note** fell to **as low as 2.314%** earlier Tuesday morning, the lowest intraday level since Feb. 24, according to Tradeweb. Yields fall as bond prices rise.

The buying has eased since then, with the yield recently trading at 2.339%, compared with 2.351% on Monday.

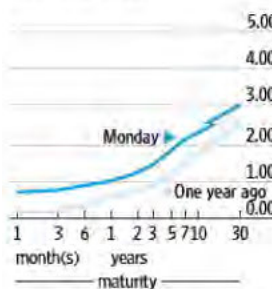
Selling Treasuries has been one of the highlights for investors **since the election** as **investors placed bets** that a **sizeable** fiscal **stimulus** would lead to **stronger growth** and **higher inflation**.

But **bets on higher bond yields**, known as **shorts**, **have been falling sharply over the past few weeks**. Net wagers betting on higher bond yields via Treasury futures contracts were \$54.2 billion for the week that ended March 28, according to TD Securities. It was the lowest since Nov. 22. The net shorts had reached \$100.7 billion in early January, the highest since 2008.

Todd Colvin, senior vice president at Ambrosino Brothers, said **investors** are **moving from** the **Trump trade toward** the “**what if**” trade.

Treasury yield curve

Yield to maturity of current bills, notes and bonds



Sources: Ryan ALM; Tullett Prebon; WSJ Market Data Group

Forex Race

Yen, euro vs. dollar; dollar vs. major U.S. trading partners



Specifically, he explained that investors are reshuffling their market positions as they face questions including: **what if tax reform doesn't pass**; **what if the U.S. growth remains sub-2%**; **what if inflation remains low**; and **what if the European elections result in a surprise?**

The **10-year yield had jumped** from 1.867% settled on Nov. 8, U.S. **election day**. **But** it has been **sliding after rising above 2.6% last month** and reaching the highest point since Sept 2014.

Corporate Borrowing Rates and Yields

Bond total return index	Close	Yield (%) Last	Yield (%) Week ago	52-Week High	52-Week Low	Total Return (%) 52-wk	Total Return (%) 3-yr
Treasury Ryan ALM	1438.909	2.016	2.038	2.237	1.141	-1.768	3.088
10-yr Treasury , Ryan ALM	1710.388	2.351	2.373	2.609	1.366	0.507	3.407
DJ Corporate	365.458	3.147	3.197	3.390	2.460	1.903	3.938
Aggregate , Barclays Capital	1870.380	2.590	2.600	2.790	1.820	-0.633	2.372
High Yield 100 , Merrill Lynch	2754.306	5.480	5.737	6.921	5.200	13.309	3.178
Fixed-Rate MBS , Barclays	1854.690	2.910	2.900	3.120	1.930	-4.456	1.155
Muni Master , Merrill	506.327	2.136	2.124	2.516	1.297	-0.165	2.966
EMBI Global , J.P. Morgan	768.658	5.689	5.662	6.290	5.134	8.838	5.713

Sources: J.P. Morgan; Ryan ALM; S&P Dow Jones Indices; Barclays Capital; Merrill Lynch

Some analysts say Treasury bonds represent an opportunity to sell to lock in profit with the yields now trading near the bottom of a 2.3-2.6% range, a band that has prevailed over the past four months.

The share of investors expecting higher yields, or shorts, rose to 23% for the week that ended Monday from 20% a previous week, according to J.P. Morgan's Treasury

client survey released Tuesday. The share of those expecting lower yields, or longs, is steady at 16%. The gap—a net short of negative 7%—is the largest since Feb 21. That suggests the most bearish sentiment in more than a month.

This week's key data point is the nonfarm jobs report due Friday. The Federal Reserve is scheduled to release the minutes for its March meeting on Wednesday.

Political risk in **Europe** has also **raised** the **appeal** of **haven assets**.

The first round of presidential election in France will take place on April 23. A right-wing candidate has been calling for France to pull out of the eurozone. The anti-euro platform has raised anxiety among **investors** and drove them to hedge the muddy outlook. One way is to sell French government bonds and **allocate** the **cash into** safer government-bond markets in **Germany** and the **U.S.**

As **investors** are **shunning French government debt**, the yield premium on the two-year French government debt relative to comparable German government debt has reached the highest point on Tuesday since 2012.

Treasuries Rebound on Political Uncertainty

by Sam Goldfarb — WSJ — Apr. 18, 2017

The yield on the 10-year Treasury note settles at 2.177% in lowest close since Nov. 10

U.S. Government Bonds Strengthen



Source: WSJ Market Data Group

U.S. government bond yields resumed their steep decline Tuesday as political uncertainty drove investors to buy haven debt again after a brief hiatus Monday.

The **yield on the benchmark 10-year note settled at 2.177%**, compared with 2.248% Monday. That was its **lowest close since Nov. 10, two days after the U.S. presidential election, though still well above its Election Day close of 1.867%**.

Yields, which fall as bond prices rise, have declined fairly steadily over the past month because of a confluence of **factors**, including **geopolitical risks in North Korea and Syria**, uncertainty surrounding the **French presidential election** and **fading optimism that Congress can pass fiscal stimulus measures that could provide a boost to growth and inflation**.

Government bonds got some added support early Tuesday on the news that U.K. Prime Minister Theresa May would make an unexpected statement at 11:15 a.m. London time. The ultimate announcement that Mrs. May would call an early general election on June 8 proved something of a relief to investors, briefly pushing yields higher.

If voting follows recent opinion polls, Mrs. May's Conservative Party could expect to significantly increase its majority in the House of Commons. That could strengthen Mrs.

May's hand as she negotiates an exit from the European Union but wouldn't mark a major change in the political landscape, analysts said.

Still, **other developments continue to boost demand for haven assets**. The **first round of the French election will be held Sunday**. Two candidates go forward into the second round on May 7, and polls suggest a close race between four candidates, including the **far-left** Jean-Luc Mélenchon and **far-right** Marine Le Pen who are **both critical of the European Union**.

Analysts expect a strong rally in Treasuries if both of those candidates make it to the second round, while other outcomes could have a negative or neutral impact on the market.

Meanwhile, there is also political uncertainty in Washington, where lawmakers will have a few days to continue funding the federal government next week after returning from a break.

Though most analysts don't expect a government shutdown, in the unlikely event that it does happen, investors would "significantly mark down their expectations of any stimulus," Michael Cloherty, head of U.S. interest-rates strategy at RBC Capital Markets.

The 10-year yield briefly topped 2.6% in mid-March. Last week, it declined 0.138 percentage points, its biggest one-week slide since June 2016.

Some investors have resisted the urge to buy Treasuries in recent weeks, betting that political and economic conditions haven't changed as much as the market would suggest.

While U.S. economic data has been mixed of late, Federal Reserve officials are still signaling more interest-rate increases this year. They have also started to discuss reducing the central bank's balance sheet, which would open a second front in their effort to gradually tighten monetary policy.

Along with higher inflation, tighter monetary policy is one of the main threats to government bonds.

"You have these French elections, but at the same time the outlook in Europe is a bit better" from an economic standpoint, said Scott Kimball, senior portfolio manager at Taplin, Canida and Habacht, a subsidiary of BMO Global Asset Management.

Over time, decent economic data should lead to more restrictive monetary policies, causing yields to rise, he added.

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Utilities Steady As Broader Markets Dip on Political Uncertainty

by Brian Colins, Charlotte Cox & Dan Lowrey – SNL Financial LC – May 19, 2017

Utilities outperformed broader market indexes in the week ended midday Friday as news released Wednesday on turmoil in Washington sent major indexes to their biggest decline in eight months.

On Wednesday, the DJIA lost 373 points (1.8%), the S&P 500 fell 44 points (1.8%) and Nasdaq dropped 159 points (2.6%) after reports surfaced that President Donald Trump had allegedly asked then-FBI Director James Comey to discontinue an investigation into former National Security Adviser Michael Flynn. The news triggered a global equity sell-off and prompted concerns about the future of Trump's economic agenda. **Investors clung to safety** measures as the DJ Utility Average remained unchanged in trading Wednesday.

Utility stock price performance		
Top performers	% change	
	Week	YTD
Public Svc Enterprise Group	2.8	0.2
Exelon Corp.	2.5	-1.4
NextEra Energy Inc.	1.3	14.9
Ameren Corp.	1.2	5.9
Avista Corp.	1.0	4.3
Bottom performers		
Southwest Gas Holdings	-2.5	1.2
FirstEnergy Corp.	-2.2	-9.3
MGE Energy	-1.8	-3.1
AES Corp.	-1.8	-4.2
PNM Resources Inc.	-1.8	5.8

Prices are through midday Friday.
Source: SNL Energy, an offering of S&P Global Market Intelligence

For the full week through midday Friday, the DJ Utility Average was up 0.2% compared to losses of 0.3%, 0.2% and 0.3% for the DJIA, S&P 500 and Nasdaq, respectively. Year-to-date the DJ Utility Average is up 6.3%, slightly below the 6.6% gain by the S&P 500.

Bond yields weakened as investors also fled to the safety of fixed income in debt markets. The yield on the **10-year Treasury note dropped to 2.2%** from 2.3% last Friday. **By comparison, the average dividend yield on an RRA-covered utility was 100 basis points higher at 3.2%.**

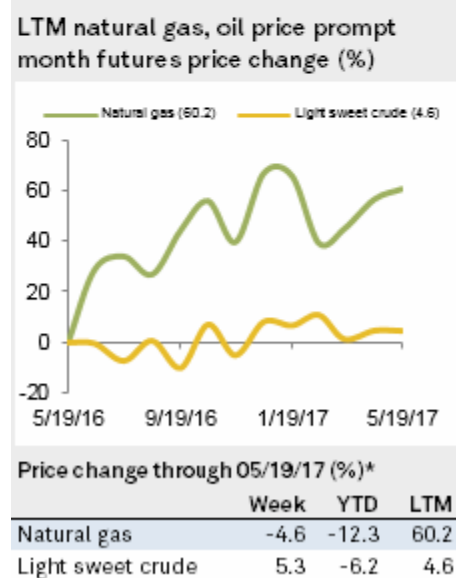
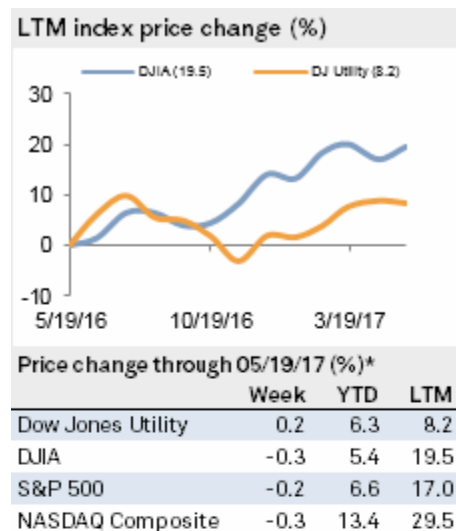
Top performers

Public Service Enterprise Group Inc. gained 2.8% and was the best-performing RRA-covered utility this week in trading through midday Friday. The gains follow four straight weeks of declines for PSEG. Among its peers, PSEG ranks among the highest in return on total capital during the 12 months ended March 31, 2017. Read our full report on utility financial quality measures here.

Exelon Corp. gained 2.5% during the week, but remains one of the few utility stocks in negative territory in 2017; the shares are down 1.4% year-to-date. On Thursday, Texas-based competitive power supplier Vistra Energy Corp management indicated they were eyeing distressed generation acquisitions in ERCOT, the region Exelon is looking to shed its 3,476 MW of combined cycle gas-fired portfolio.

NextEra Energy Inc. rose 1.3% this week. On May 18, the **Texas Public Utility Commission postponed consideration of NextEra's request for rehearing** of the PUC's April 13 **order rejecting NextEra's proposed acquisition of Oncor Electric Delivery Co. LLC**. The parties have **until May 23 to comment** on the motion for rehearing, and the **deadline for PUC action is June 7, after which the request for rehearing would expire and be deemed denied**. Refer to the RRA article for additional information.

Bottom performers



*Prices are through midday Friday.

Source: SNL Energy, an offering of S&P Global Market Intelligence

Southwest Gas Holdings Inc. fell 2.7% this week through midday Friday and was the **worst performer in the RRA utility universe for the second consecutive week**. On May 8, the company reported first-quarter 2017 adjusted earnings of \$1.45 per share, below the consensus estimate of \$1.66 and year-ago EPS of \$1.58. Management cited **contractor qualification issues in the company's construction business that halted work**, but did not provide additional detail about the problem.

FirstEnergy Corp. declined 2.2% during the week and was among the worst performing utilities. The Ohio House Public Utilities Committee held its third hearing Tuesday on a bill that was to provide financial support to FirstEnergy's nuclear plants in Ohio. However, it appears there will not be any further action in the House. Without state financial support, FirstEnergy's FirstEnergy Solutions unit may be forced to file for bankruptcy protection.

MGE Energy Inc. slipped 1.8% this week and is down 3.1% year-to-date. However, MGE Energy exhibited strong financial quality for the 12 months ended March 31 for five out of eight metrics included in a recently released analysis. With a capital structure comprised of 65% common equity, MGE Energy had strong pretax and overall fixed charge coverage, as well as return on total capital. For additional detail, see the full report.

The week ahead

We note the following events during the week of May 22-26 that could affect valuations: PJM Interconnection — 2020/2021 Base Residual Auction auction results posted May 23. CenterPoint Energy Resources Corp. (CNP) — Texas gas rate case decision expected from the RRC on May 23. Kentucky Power Co. (AEP) — Rate case filing expected by May 26. Washington Gas Light Co. (WGL) — Hearing examiner's recommendation in Virginia gas rate case could be issued at any time.

Utilities Stocks Are Back in Favor

by Liying Qian – WSJ – May 16, 2017

Shares of utilities companies are leading gains in the S& P 500 this week, the **latest sign that hopes of stronger economic growth** under President Donald Trump have **moderated**.

The S& P 500's utilities sector posted its seventh consecutive session of gains on Thursday, its longest winning streak in more than a year. The **sector has climbed 2.5% this week, making it the best performer of the index's 11 sectors and outpacing the S& P 500's** gain of 1.4%.

Investors tend to buy utilities stocks when they are concerned about other parts of the market or are **seeking the sector's relatively hefty dividends in a low-rate environment**. While U.S. economic data point to continued expansion, bond yields have declined, in part reflecting investors' tempered expectations for sharply higher growth and inflation.

The economic data are "showing that rates can come up, but at a slow, gradual pace," said Jay Rhame, portfolio manager at Reaves Asset Management, which specializes in utilities investments. "Nobody's getting worried about inflation rising out of control."

Investors sold utilities and U.S. government bonds after the election, but both have gained this year amid concerns about Mr. Trump's ability to enact tax cuts, deregulation and infrastructure spending. The yield on the 10year Treasury note was 2.254% Thursday, compared with 2.446% at the end of 2016, according to Tradeweb. Yields fall as bond prices rise.

The **utilities sector is up 9.3% in 2017 versus the S& P 500's 7.9% gain.**

Meanwhile, investors are also scooping up technology shares, sending the sector up 20% this year. Tech stocks are prized for their growth potential and have generally offered better-than-average returns since the financial crisis.

"What's in favor is what I call the barbell," said Russ Koesterich, co-portfolio manager of BlackRock Inc.'s Global Allocation Fund. "At one end you have the safe yield plays, at the other you have the secular growth plays."

Early last year, worries about a global economic slowdown drove investors into utilities stocks, sending the sector up more than 20% in the first half of 2016 and pushing its 12-month trailing price/earnings ratio above the S& P 500's.

The utilities sector got a boost last week as turmoil in Washington cast further doubt on Mr. Trump's ability to push for policy changes.

The relative performance between the Dow Jones Transportation Average and the Dow Jones Utility Average has fallen back near its pre-election level, according to data from Gluskin Sheff & Associates and Haver Analytics, as investors bet less on companies that carry the raw materials and goods powering the economy and more on utilities.

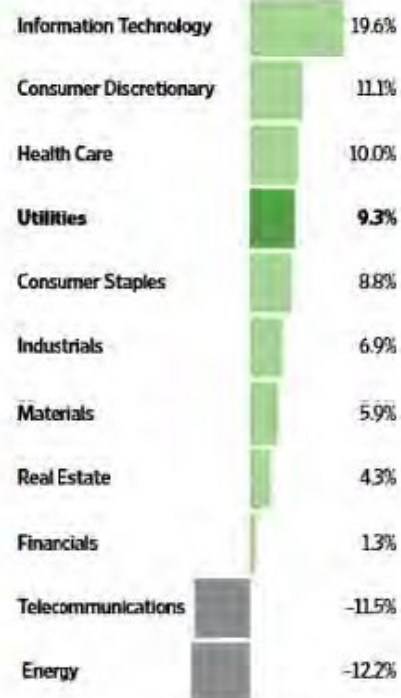
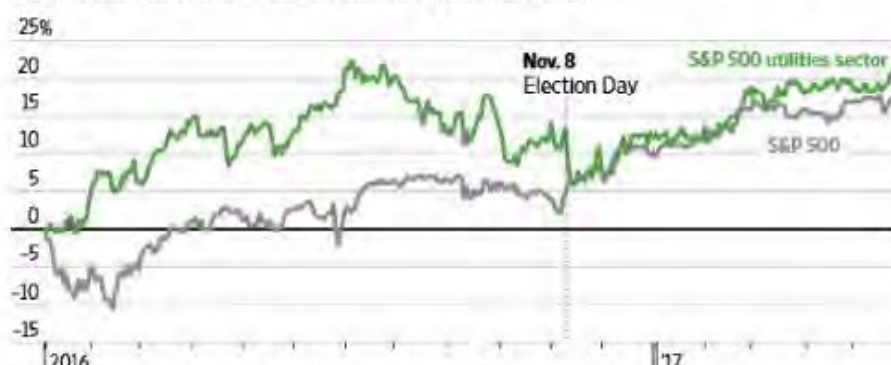
Investors and analysts say utilities are attractive during broader market turbulence because demand for electricity, water, natural gas and sewage services tends to be stable. The sector includes shares of companies like DTE Energy Co., a Detroit-based energy company, and Consolidated Edison Inc., which provides electric service to parts of metropolitan New York.

Powering Up

Shares of companies that provide electricity, water, natural gas and sewage services have outperformed the broader market recently, reflecting how investors have dialed back their expectations for economic growth since the election.

Investors often view the assets as bond proxies and piled into them early last year when markets stumbled amid concerns about the global economy.

The sector is one of the best performers in the S&P 500 so far this year.

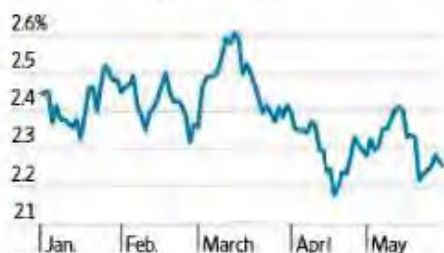


U.S. government bonds have strengthened this year, sending yields lower.

Low rates tend to boost stocks that offer relatively high dividend yields.

Yield on the 10-year Treasury note

Dividend yield, last 12 months*



*Data through May 24
Sources: FactSet (S&P 500, dividends); Ryan ALM (yield)

Both companies have gained roughly 11% this year. On Thursday, DTE Energy rose \$1.06, or 1%, to \$108.98, while Consolidated Edison added 59 cents, or 0.7%, to \$82.04.

Some say the recent gains could be fleeting. According to minutes from the Federal Reserve’s May meeting released Wednesday, some officials expressed concern about recent softness in inflation, but not enough for them to scrap plans to raise rates two more times this year.

“Overall, the economy’s momentum is firm, and the hype around the latest Washington news will dissipate gradually,” said Alan Gayle, director of asset allocation at RidgeWorth Investments.

In the long run, Mr. Gayle said he still expects rates to move higher and utilities to retreat.

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Westinghouse's Bankruptcy Filing Will Limit Toshiba's Liabilities

by Masako Kuwahara, VP & Senior Analyst — Moody's — April 3, 2017

Last Wednesday, Toshiba Corporation (Caa1 negative) announced that its **majority-owned US nuclear unit Westinghouse Electric Company LLC (unrated), Westinghouse's US subsidiaries and affiliates, and a holding company for Westinghouse's operating companies outside the US, had filed for Chapter 11 federal bankruptcy protection in New York.** The filing is **credit positive for Toshiba** because it **will limit Toshiba's liabilities. However, because** the **bankruptcy** filing's financial effect on Toshiba has **not been finalized, and the company's capital structure is poor,** there is a **risk that high cash outflows will negatively affect Toshiba's liquidity.**

Toshiba estimates that as of the end of February it had ¥650 billion of parent-company guarantees provided mainly to US power-utility companies, the owners of the four US nuclear reactors currently under construction. We believe this amount will likely be the maximum cash expense that could occur within this fiscal year, ending 31 March 2018. Additionally, Toshiba said that it will provide a maximum of \$200 million as a backstop guarantee to Westinghouse group's Chapter 11 financing.

Westinghouse's bankruptcy filing will limit Toshiba's exposure to further losses at the US operations, but Toshiba's liquidity remains weak owing to **sizable liabilities and short-term debt,** and the potential acceleration of payment as a result of breach of financial covenants on some of its long-term debt. The planned sale of all, or part, of the company's memory business has the potential to meaningfully bolster liquidity, although the timing and scale of the sale are uncertain.

As a result of the filing, **Westinghouse will be deconsolidated from Toshiba's results** starting in the fiscal year that ended March 2017. Toshiba estimates that the deconsolidation of Westinghouse will boost net income by around ¥200 billion, but the company still expects a net loss of ¥1.01 trillion for the fiscal year that ended March 2017, owing to provisions and losses related to Westinghouse and guarantees provided by Toshiba.

Cost overruns at four of Westinghouse's US nuclear reactors currently under construction have run into the billions. As of December 2016, **total debt accruing to Westinghouse was \$9.8 billion, of which \$1.3 billion accrued to Toshiba.**

Given Toshiba's speculative-grade rating of Caa1, our analysis focuses on the company's near-term liquidity, its capital position and main bank support. We expect Toshiba's main banks to remain supportive of the company for now as it seeks to maximize the value of its memory business.

Westinghouse Files for Bankruptcy, in Blow to Nuclear Power

by Diane Cardwell and Jonathan Soble – NY Times – Mar. 29, 2017



A Westinghouse project in Waynesboro, Ga., remains unfinished, its future in doubt after the bankruptcy

Westinghouse Electric Company, which helped drive the development of nuclear energy and the electric grid itself, filed for bankruptcy protection on Wednesday, casting a shadow over the global nuclear industry.

The filing comes as the company's corporate parent, Toshiba of Japan, scrambles to stanch **huge losses stemming from Westinghouse's troubled nuclear construction projects in the American South. Now, the future of those projects, which once seemed to be on the leading edge of a renaissance for nuclear energy, is in doubt.**

"This is a fairly big and consequential deal," said Richard Nephew, a senior research scholar at the Center on Global Energy Policy at Columbia University. "You've had some power companies and big utilities run into financial trouble, but this kind of thing hasn't happened."

Westinghouse, a once-proud name that in years past symbolized America's supremacy in nuclear power, now illustrates its problems.

Many of the company's injuries are **self-inflicted**, such as a **disastrous deal for a construction business** that was **intended to control costs and instead precipitated the events that led to the filing on Wednesday.** Over all, Toshiba has been widely criticized for overpaying for Westinghouse.

But some of what went wrong was beyond either company's control. **Slowing demand for electricity** and **tumbling prices for natural gas** have eroded the economic rationale for nuclear power, which is extremely costly and technically challenging to develop. Alternative-energy sources like wind and solar power are rapidly maturing and coming down in price. The **2011 earthquake in Japan** that led to the nuclear disaster at the **Fukushima** Daiichi plant renewed worries about safety.



Left: Fukushima — Five years after an earthquake and tsunami devastated the northeast Japanese coast, Japan has not fully recovered.

Westinghouse's problems are already reducing Japan's footprint in nuclear power, an industry it has nurtured for decades in the name of energy security. Even before the filing, Toshiba had essentially retired Westinghouse from the business of building nuclear power plants. Executives said they would instead focus on maintaining existing reactors — a more stable and reliably profitable business — and developing reactor designs.

That has **made** the already **small club of companies that take on the giant, expensive and complex task of nuclear-reactor building even smaller.** **General Electric**, a pioneer in the field, has **scaled back** its **nuclear operations**, expressing doubt about their economic viability. **Areva**, the **French builder**, is **mired in losses** and **undergoing a large-scale restructuring.**

Among the **winners could be China**, which has ambitions to turn its growing nuclear technical abilities into a major export. That has raised security concerns in some countries.

The shrinking field is a challenge for the future of nuclear power, and for Toshiba's revival plans. Its executives have said they would like to sell all or part of Westinghouse to a competitor, but with a dwindling list of potential buyers — combined with Westinghouse's history of financial calamity — that has become a difficult task.

Toshiba still faces tough questions. The company is also **divesting its profitable semiconductor business and plans to sell a stake to an outside investor to raise capital.** Most of the companies seen as possible buyers are from outside Japan. Some Japanese business leaders have expressed fears that the sale will further erode Japan's place in an industry it once dominated.

After writing down Westinghouse's value, **Toshiba** said it **expected to book a net loss of \$9.9 billion for its current fiscal year, which ends on Friday.**

"We have all but completely pulled out of the nuclear business overseas," Toshiba's president, Satoshi Tsunakawa, said at a news conference. Of the huge loss, he added, "I feel great responsibility."

Bankruptcy will make it harder for Westinghouse's business partners to collect money they are owed by the nuclear-plant maker. That **mostly affects the**

American power companies for whom it is building reactors, analysts say. Now, it is **unclear whether the company will be able to complete any of its projects, which in the United States are about three years late and billions over budget.**

The power companies — **Scana** Energy in South Carolina and a consortium in Georgia led by **Georgia Power**, a **unit of Southern Company** — would face the **possibility of** new contract terms, long lawsuits and absorbing **losses** that Toshiba and Westinghouse could not cover, analysts say. The cost estimates are already running \$1 billion to \$1.3 billion higher than originally expected, according to a recent report from Morgan Stanley, and could eventually **exceed \$8 billion over all.**

Dennis Pidherny, a **managing director** at **Fitch Ratings** who is **sector head** of the **United States public power group**, said that it was **possible** that the company's **bankruptcy** filing **could terminate the contracts** and that it could be **difficult for the utilities to find another builder to take them over.**

"There's **still quite a bit of work that needs to be completed**," he said. "The biggest challenge there is quite simply finding another suitable contractor who can complete the contract and have it completed at a quote-unquote reasonable cost."

That is, if they are constructed at all. Stan Wise, chairman of the Georgia Public Service Commission, said the utilities developing the Alvin W. **Vogtle** generating station in the **state would have to evaluate whether it made sense to continue.**

"It's a very serious issue for us and for the companies involved," Mr. Wise said. "If, in fact, the company comes back to the commission asking for recertification, and at what cost, clearly the commission evaluates that versus natural gas or renewables."

In a statement on Wednesday, Toshiba said Westinghouse and affiliated companies were "working cooperatively" with the owners to arrange for construction to continue. In recent days, the affected companies issued statements saying they were monitoring the situation and exploring their options, as did the **Energy Department**, which has **authorized \$8.3 billion in federal loan guarantees for the Georgia project.**

Toshiba said Westinghouse had total debt of \$9.8 billion. The Chapter 11 bankruptcy filing was made in a New York bankruptcy court.

A decade ago, **Toshiba** was dreaming of a big global expansion when it **bought Westinghouse for** a surprisingly high **\$5.4 billion and made plans to install 45 new reactors worldwide by 2030.**

At the same time, Westinghouse was trying to install a **novel reactor design**, the **AP1000**. Using simplified structures and safety equipment, it was intended to be easier and less expensive to install, operate and maintain. Its design also **improves** the **ability to withstand earthquakes and plane crashes** and is **less vulnerable** to a **cutoff of electricity, which is what set off the triple meltdown at Fukushima.**

Nonetheless, it was inevitable that expansions at the **Vogtle** generating station **in Georgia and** the **Virgil C. Summer** plant **in South Carolina** would **hit** some **bumps** along the road to

fruition, nuclear executives say. Not only was the **design new**, but, **because nuclear construction** had been **dormant for so long**, **American companies** also **lacked** the **equipment** and **expertise** needed **to make some** of the **biggest components** and **construct** the **projects**.

Indeed, that may ultimately have been at the root of the troubles. The **contractor Westinghouse chose** to complete the projects **struggled to meet** the **strict demands of nuclear construction** and was undergoing its own internal difficulties after a merger. As part of an effort to get the delays and escalating costs under control, Westinghouse **acquired** part of the **construction company**, which **set off** a **series** of still-**unresolved disputes over who should absorb** the **cost overruns** and **how Westinghouse accounted for** and **reported values in** the **transaction**.

—

White House to Roll Out Trump's First Budget Proposal With Little Fanfare

by Nick Timiraos – WSJ – May 21, 2017

President will be overseas when budget is submitted to Congress, possibly diminishing the attention the event might ordinarily attract

President Donald Trump's first complete budget will be submitted to Congress this week with little fanfare and while Mr. Trump is overseas, an unusual move for the nation's chief executive.

Traditionally, budget submissions follow a series of highly choreographed events designed to provide sustained and broad exposure to an administration's policy agenda.



Workers at Government Publishing Office prepare loose pages of FY2018 budget for binding in Washington, D.C.

Instead, the White House will offer the president's budget proposal on Tuesday while Mr. Trump is in the middle of a nine-day foreign trip to the Middle East and Europe, which could diminish the attention the event might ordinarily attract.

"The fact it's being unveiled in absentia is quite telling in itself," said Stephen Myrow, a former Treasury official in the George W. Bush administration who is now managing partner of research firm Beacon Policy Advisers LLC. It raises a question about how high a priority the budget rates for the president, Mr. Myrow said.

No senior economic officials appeared on the Sunday morning news programs to preview the coming proposals. Top administration officials will testify on the budget on Capitol Hill beginning Wednesday, the same day the Congressional Budget Office is set to release a highly anticipated analysis for the health-care bill approved by House Republicans earlier this month.

While presidential budget proposals are often declared "dead on arrival" because Congress, not the White House, establishes funding levels in annual spending bills, "it's still a big presidential moment to do your budget rollout," Mr. Myrow said.

Officials last week said Mr. Trump's budget will propose large cuts to domestic programs and safety-net spending, such as Medicaid, food assistance and other anti-poverty efforts, to balance the budget over the coming decade without touching the largest drivers of federal spending — Social Security and Medicare. Altogether, the budget will seek to reduce funding by \$1.7 trillion over a decade to entitlement programs such as Medicaid and food assistance, whose use swelled after the 2007-09 recession

and stood at around 21 million households earlier this year, according to a person familiar with the matter.

The president will also propose increases in military funding, infrastructure and border security.

Few details are expected to be presented on his tax-cut plan, which could add to deficits depending on how it is structured. His advisers say they can sharply boost national output, generating revenue gains that could offset the costs of tax cuts or could hold down deficits without touching the largest entitlement-spending programs.

The types of spending cuts that Mr. Trump may outline, including up to a 40% reduction in nondefense spending compared with current projections over the coming decade, were already mooted by Republican congressional leaders in March, [when Mr. Trump offered a preview](#) of the coming budget. That outline called for a nearly 10% boost in defense funding for the fiscal year that begins in October, offset by \$54 billion in cuts to foreign aid, environmental, housing, and science and research funding.

The health-care law approved by the House would implement wholesale changes to funding Medicaid that would cut money for the program over time, and Mr. Trump's budget proposal is expected to outline further reductions, according to an administration official familiar with the plans. The Trump proposal could also reduce funding over time for other anti-poverty efforts by capping federal funding to states and introducing work requirements for more beneficiaries.

Funding bills are written by Congress and require 60 votes to clear procedural hurdles in the Senate, which means they need some Democratic support under current rules.

Even if many of Mr. Trump's proposals to cut funding go nowhere in Congress, they could provide Republicans with a balanced-budget blueprint when they turn their attention next month to approving a nonbinding budget resolution. Passing the budget resolution will unlock a key tool allowing Republicans to advance a tax overhaul through the Senate that can't be subject to a filibuster, meaning it would require only 51 votes instead of 60 votes to pass.

Among the more controversial elements of the budget will be the administration's growth forecasts, which assume a large rise in gross domestic product relative to other forecasts but a much smaller pickup in interest rates, which would keep borrowing costs low for the government.

The White House projects the nation's economic growth rate will rise to 3% by 2021, compared with the 1.9% forecast under current policy by the Congressional Budget Office. The **CBO and other forecasters see retiring baby boomer workers and slow worker-productivity growth continuing to restrain output** in the years ahead. But the Trump administration says reductions in taxes and regulations can reverse the trend.

Those growth forecasts will allow the administration to show declining budget deficits that are currently projected to swell due to the costs of caring for an aging

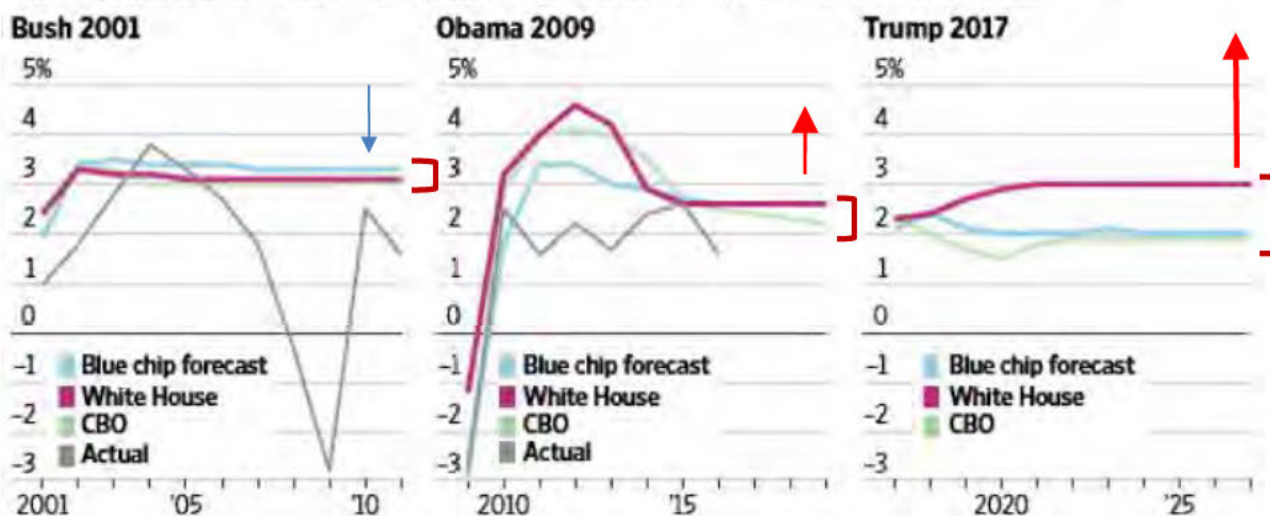
population. Under the president's forecast, the national debt would decline as a share of gross domestic product to 60% in 2027 from its current level of 77%. Under current policy, the CBO projects the debt-to-GDP ratio rising to 89%.

Winners and Losers in the Proposed Budget

WSJ – May 24, 2017

Fiscal Forecasts

Compared with his recent predecessors, President Donald Trump's economic forecasts are significantly more optimistic over a decade than those of private-sector and government economists.



Note: Blue chip and CBO forecasts are for most recent at time of budget proposals.

Sources: Commerce Department (GDP); Congressional Budget Office, White House Office of Management and Budget (forecasts); Aspen Publishers (blue chips)

THE WALL STREET JOURNAL

The president's budget proposal serves as a blueprint for his goals and priorities. Here is how some departments would fare:

Defense by Gordon Lubold

The administration is asking for \$640 billion in defense spending, more than \$50 billion over current congressional budget caps, to pay for modernization, readiness and operations.

One of President Donald Trump's most prominent defense spending proposals during the campaign was to build up the Navy to at least 350 ships from more than 280 in the fleet now. The proposed budget makes small inroads on that score, including funding toward two Virginia-class submarines, two Aegis destroyers and a littoral combat ship

State by Felicia Schwartz

The proposal includes a 32% decrease to the State Department and U.S. Agency for International Development budget to \$37.6 billion from \$54.9 billion. The budget also includes a 29% cut to foreign assistance, to \$25.3 billion.

The U.S. would contribute \$5.3 billion in humanitarian assistance funds in 2018 under the proposal, a 31% decrease, though officials said the U.S. would still contribute the most in this area by at least about \$2 billion dollars.

The full budget would significantly cut back on contributions to international organizations, which includes the United Nations, international peacekeeping efforts and the World Health Organization and others. Bilateral economic assistance, foreign military financing and global health funding would also face deep cuts.

Interior by Jim Carlton

The proposed \$11.7 billion budget for the Department of the Interior raises spending for national parks and oil and gas development, while taking the ax to climate change and other science programs in a plan that has outraged environmental groups.

The spending plan represents an 11% decrease from last year, and if enacted would be the lowest budget for the land and water agency in five years. Hardest hit would be agencies like the U.S. Geological Survey, whose staffing would be slashed by nearly one-fifth.

Education by Tawnell D. Hobbs and Josh Mitchell

A significant cut to college work-study programs and elimination of funding for certain teacher-training and afterschool programs are among \$9.2 billion in cuts proposed for the U.S. Department of Education, with some savings being shifted to help fund schoolchoice initiatives. The budget would bolster school choice through about \$400 million for expansion of charter schools and vouchers for low-income students to attend private and religious schools.

An additional \$1 billion in Title 1 funding, typically targeted for schools with high poverty rates, would be used for a new grant program focused on open enrollment to allow students to attend the public school of their choice.

Justice by Aruna Viswanatha

The Trump administration proposed 300 new federal prosecutors to combat violent crime and prosecute more immigration violations. It also proposed adding \$100 million for national security priorities, including 20 new cyber agents at the FBI and 80 positions to specifically help investigators get into encrypted devices.

It also asked for \$75 million, including 450 positions to help process a backlog of immigration court cases. That includes 75 new immigration judges. The agency's overall budget is down 3%, which officials attributed to one-time construction cost reductions and money left over from prior years.



Worries Over North Korea Drove Investors into Treasury's Monday April 18, 2018, WSJ

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BPA Cancels I-5 Corridor Reinforcement Project

by Jude Noland – Clearing Up News Bulletin – May 18, 2017

BPA has cancelled its proposed I-5 Corridor Reinforcement Project, a controversial proposal that involved building about 80 miles of new 500-kV transmission line to relieve congestion in BPA's southwest Washington-northwest Oregon service area.

In a Record of Decision issued May 18, BPA Administrator Elliot Mainzer said building the \$1.2-billion line "would not fulfill our commitment to making the right investment at the right time."

As a result of a comprehensive review of the project and the inherent difficulties associated with building the line, BPA is taking a new approach to managing grid congestion, Mainzer said.

"My decision reflects a shift for BPA – from the traditional approach of primarily relying on new construction to meet changing transmission needs, to embracing a more flexible, scalable, and economically and operationally efficient approach to managing our transmission system," he said in a three-page letter to parties interested in the project.

"Instead of concentrating all of our energy on one very expensive, concentrated, controversial transmission path, we have a much more robust toolbox and efficient ways to address the challenges in southwest Washington," Mainzer told *Clearing Up*.

A **re-dispatch pilot** scheduled for this summer is expected to provide 115 MW of relief on BPA's congested South of Allston transmission path "will be very revealing," he said.

The coordinated transmission agreement the agency recently signed with the California ISO and the ability to use the Western EIM to manage congestion will also be "very helpful to us."

BPA is also looking at flow-control devices and battery **storage**, he said, along with re-evaluating its commercial products and services to make sure they provide incentives for "efficient utilization of the grid and don't exacerbate congestion problems."

Cost was another issue, he acknowledged. The **current** projected **all-in cost** of the project is **\$1.2 billion**, Mainzer told *Clearing Up*. **When first proposed in 2009**, it was expected to cost **\$332 million**. BPA's revised approach will save hundreds of millions of dollars over time, Mainzer said.

CASE: UE 319
WITNESS: MATT MULDOON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 511

**PGE March 2017
Investor Presentation**

**Exhibits in Support
of Opening Testimony**

June 16, 2017

Investor Presentation

Portland General Electric
March 2017



Cautionary Statement

Information Current as of February 17, 2017

Except as expressly noted, the information in this presentation is current as of February 17, 2017 — the date on which PGE filed its Annual Report on Form 10-K for the year ended December 31, 2016 — and should not be relied upon as being current as of any subsequent date. PGE undertakes no duty to update the presentation, except as may be required by law.

Forward-Looking Statements

Statements in this news release that relate to future plans, objectives, expectations, performance, events and the like may constitute “forward-looking statements” within the meaning of the Private Securities Litigation Reform Act of 1995, Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended. Forward-looking statements include statements regarding earnings guidance; statements regarding the expected capital costs for the Carty Generating Station and the recovery of those costs; statements regarding future load, hydro conditions and operating and maintenance costs; statements concerning implementation of the company’s integrated resource plan; statements concerning future compliance with regulations limiting emissions from generation facilities and the costs to achieve such compliance; as well as other statements containing words such as “anticipates,” “believes,” “intends,” “estimates,” “promises,” “expects,” “should,” “conditioned upon,” and similar expressions. Investors are cautioned that any such forward-looking statements are subject to risks and uncertainties, including reductions in demand for electricity; the sale of excess energy during periods of low demand or low wholesale market prices; operational risks relating to the company’s generation facilities, including hydro conditions, wind conditions, disruption of fuel supply, and unscheduled plant outages, which may result in unanticipated operating, maintenance and repair costs, as well as replacement power costs; failure to complete capital projects on schedule or within budget, or the abandonment of capital projects, which could result in the company’s inability to recover project costs; the costs of compliance with environmental laws and regulations, including those that govern emissions from thermal power plants; changes in weather, hydroelectric and energy markets conditions, which could affect the availability and cost of purchased power and fuel; changes in capital market conditions, which could affect the availability and cost of capital and result in delay or cancellation of capital projects; the outcome of various legal and regulatory proceedings; and general economic and financial market conditions. As a result, actual results may differ materially from those projected in the forward-looking statements. All forward-looking statements included in this news release are based on information available to the company on the date hereof and such statements speak only as of the date hereof. The company assumes no obligation to update any such forward-looking statement. Prospective investors should also review the risks and uncertainties listed in the company’s most recent annual report on form 10-K and the company’s reports on forms 8-K and 10-Q filed with the United States Securities and Exchange Commission, including management’s discussion and analysis of financial condition and results of operations and the risks described therein from time to time.

PGE Value Drivers

Clear focus: 100%
regulated utility

Attractive service
area

Progressive
environmental and
renewable position

Focus on
operational
effectiveness and
efficiency

Strong financial
position

Generation, T&D
and IT resiliency
initiatives
strengthen
infrastructure

The Company

Strong
Platform for
Stakeholder
Value



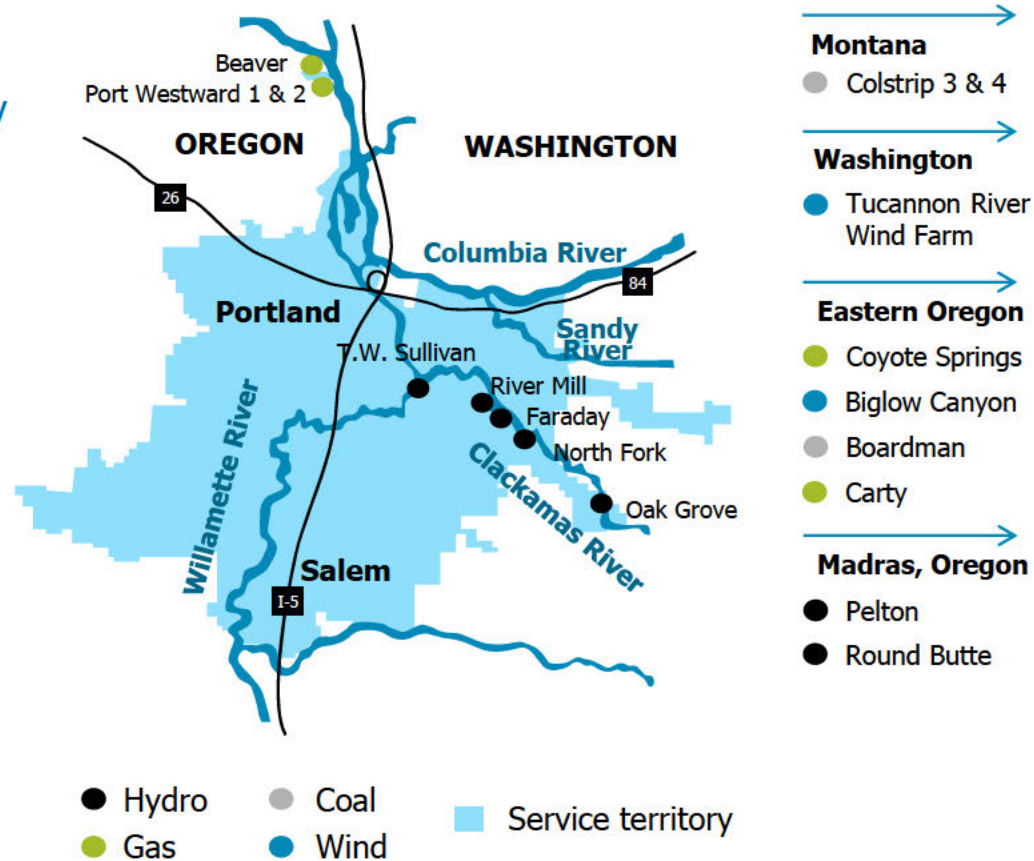
PGE at a Glance

Quick Facts:

- Vertically integrated energy company encompassing generation, transmission and distribution
- ~863,000 customers⁽¹⁾
- 46 percent of Oregonians, 51 incorporated cities
- Service area covers majority of Oregon's commercial and industrial activity

Financial Snapshot⁽¹⁾:

- Revenue: \$1.9 billion
- Earnings per share: \$2.16
- Net Utility Plant Assets: \$6.4 billion



(1) As of 12/31/2016

Strategic Direction

Mission: To be a company our customers and communities can depend upon to provide electric service in a safe, sustainable and reliable manner, with excellent customer service, at a reasonable price.

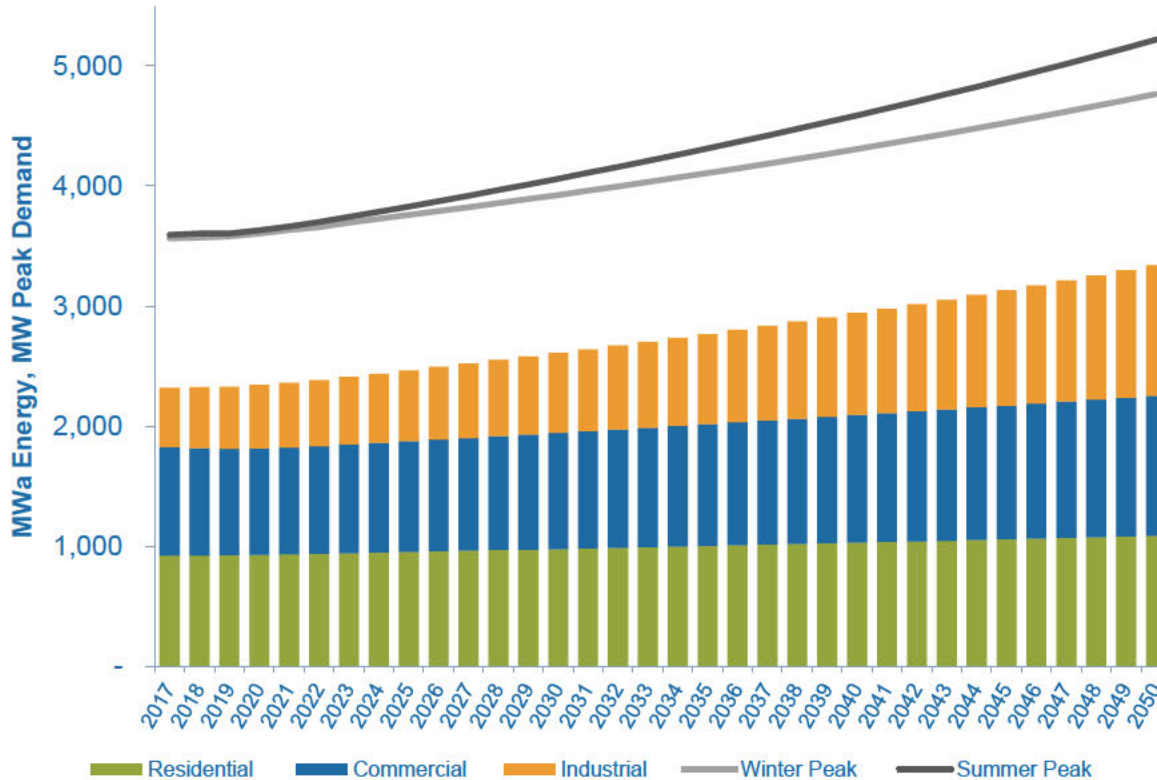
The path forward is guided by:

- Strong relationships with customers and community
- Empowering employees
- Opportunity to grow the business
- Delivering value to all stakeholders



Attractive, Growing Service Area

Long-Term Load Growth



- Long-term forecast ~1% annually through 2050
- Driven by:
 - Industrial deliveries growth
 - Residential customer growth
 - Energy efficiency

Constructive Regulatory Environment

Regulatory Construct

- Oregon Public Utility Commission
- 9.6% allowed return on equity
- 50% debt and 50% equity capital structure
- Forward test year
- Integrated Resource Planning (IRP)
- Renewable Portfolio Standard (RPS)

Governor-appointed three-member commission

Chair: Lisa Hardie [D]⁽¹⁾ May 2020

Megan Decker [D]⁽²⁾ Mar 2021

Stephen Bloom [R] Nov 2019

Regulatory Mechanisms

- Net variable power cost recovery
 - Annual Power Cost Update Tariff (AUT)
 - Power Cost Adjustment Mechanism (PCAM)
- Decoupling through 2019
- Renewable Adjustment Clause



(1) Newly appointed at the end of May 2016

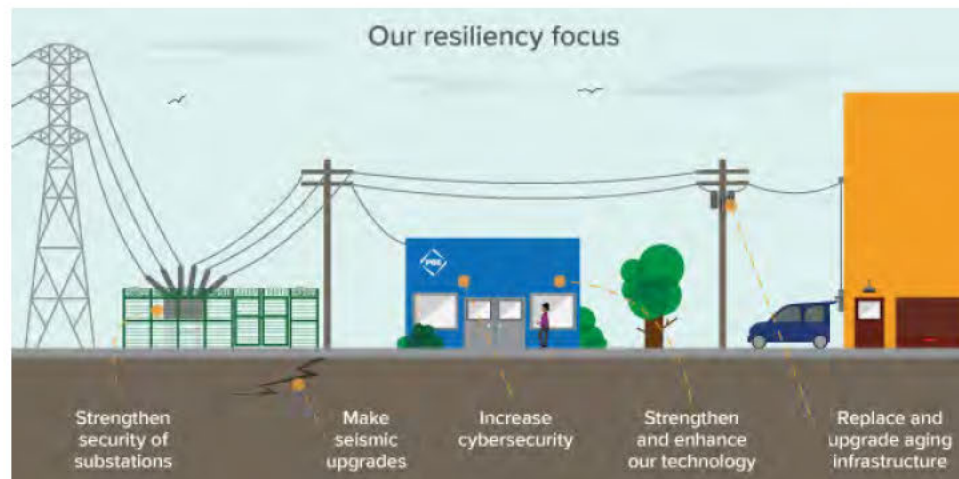
(2) Newly appointed, replacing outgoing commissioner John Savage.

2018 General Rate Case

Seeking Approval from the Oregon Public Utility Commission

For investments in the system to keep it safe, reliable and secure

- Filed Feb. 28, 2017
- 2018 Forward Test Year
- Expected Commission order by Dec. 2017
- Customer Prices will be effective Jan. 1, 2018
- Return on Equity: 9.75%
- Rate Base: \$4.6 billion
- Capital Structure: 50% debt, 50% equity
- Cost of Capital: 7.46%
- Annual revenue requirement increase: \$100 million
- Overall increase in customer prices: 5.6%



The Strengths

**Strong
Platform for
Stakeholder
Value**



Key Strengths

- 1 Our focus on customers
- 2 Diverse generation and customer base
- 3 High quality utility operations
- 4 Solid financial performance
- 5 Strong financial position

Focus on customers



Top Quartile System Reliability

Edison Electric Institute



Top Quartile Customer Satisfaction

TQS Research, Inc.



Most Trusted Brand & No. 1 for Dedication to the Environment

Market Strategies International



Top Ranked Renewable Energy Program

National Renewables Energy Laboratory

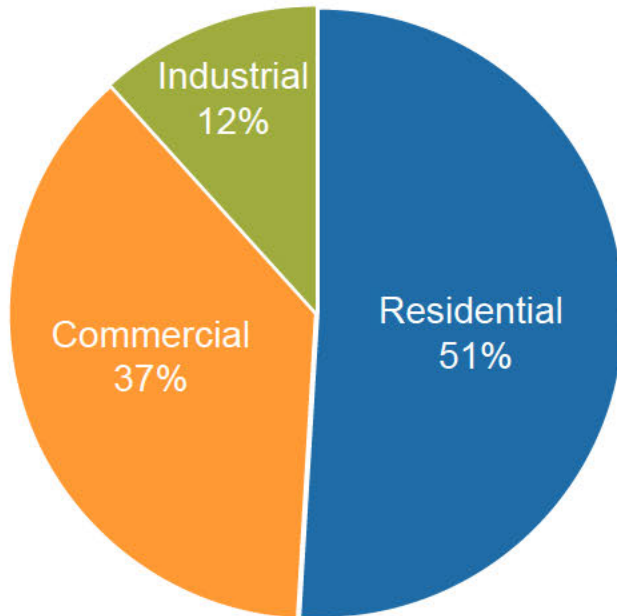
All customer satisfaction and reliability measures consistently top quartile

Diverse Generation & Customer Base

Retail Revenues by Customer Class

(2016)

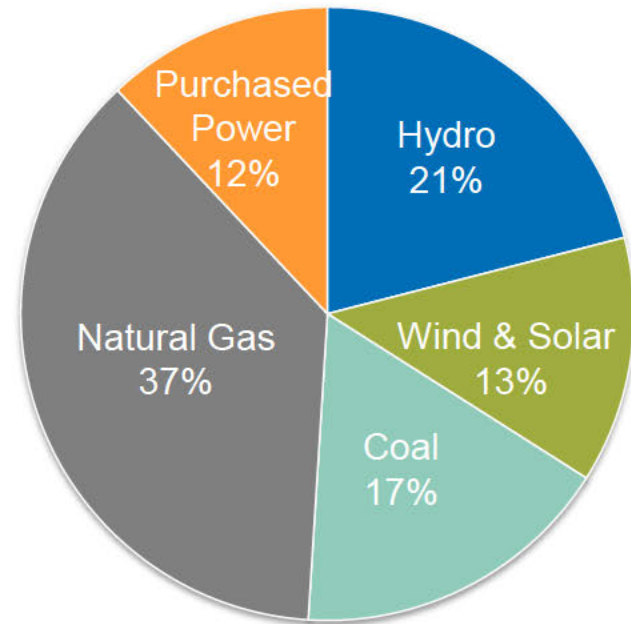
Total = \$1.78B



Power Sources as a Percent of Retail Load

(2016 AUT)⁽¹⁾

Total = 2,120 MWa



(1) Hydro and wind/solar include PGE owned and contracted resources; purchased power includes long-term contracts

High Quality Utility Operations

- Highly dependable PGE generation portfolio with five-year average availability of 92 percent⁽¹⁾
- Strong power supply operations to stabilize and optimize power costs
- Progressive approach to reduce coal generation – Boardman 2020 Plan and Colstrip 2035 Plan
- Generation, T&D and IT initiative focused on improving efficiency, reliability and resiliency to meet customer needs and expectations
- Ongoing investment in technology to improve service and capture efficiencies



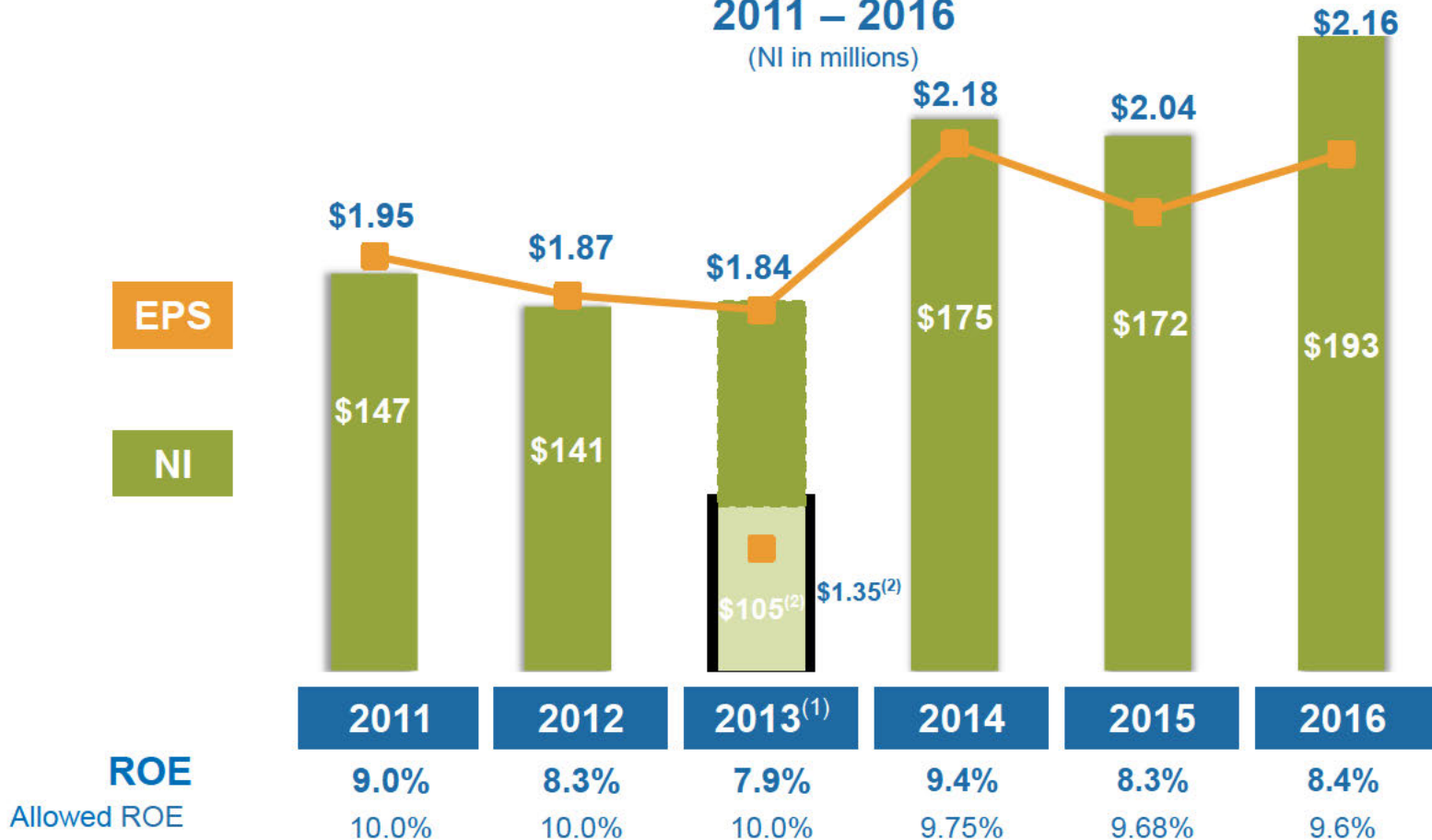
(1) Represents 2012 through 2016

Solid Financial Performance

Net Income, Earnings per Share, and ROE

2011 – 2016

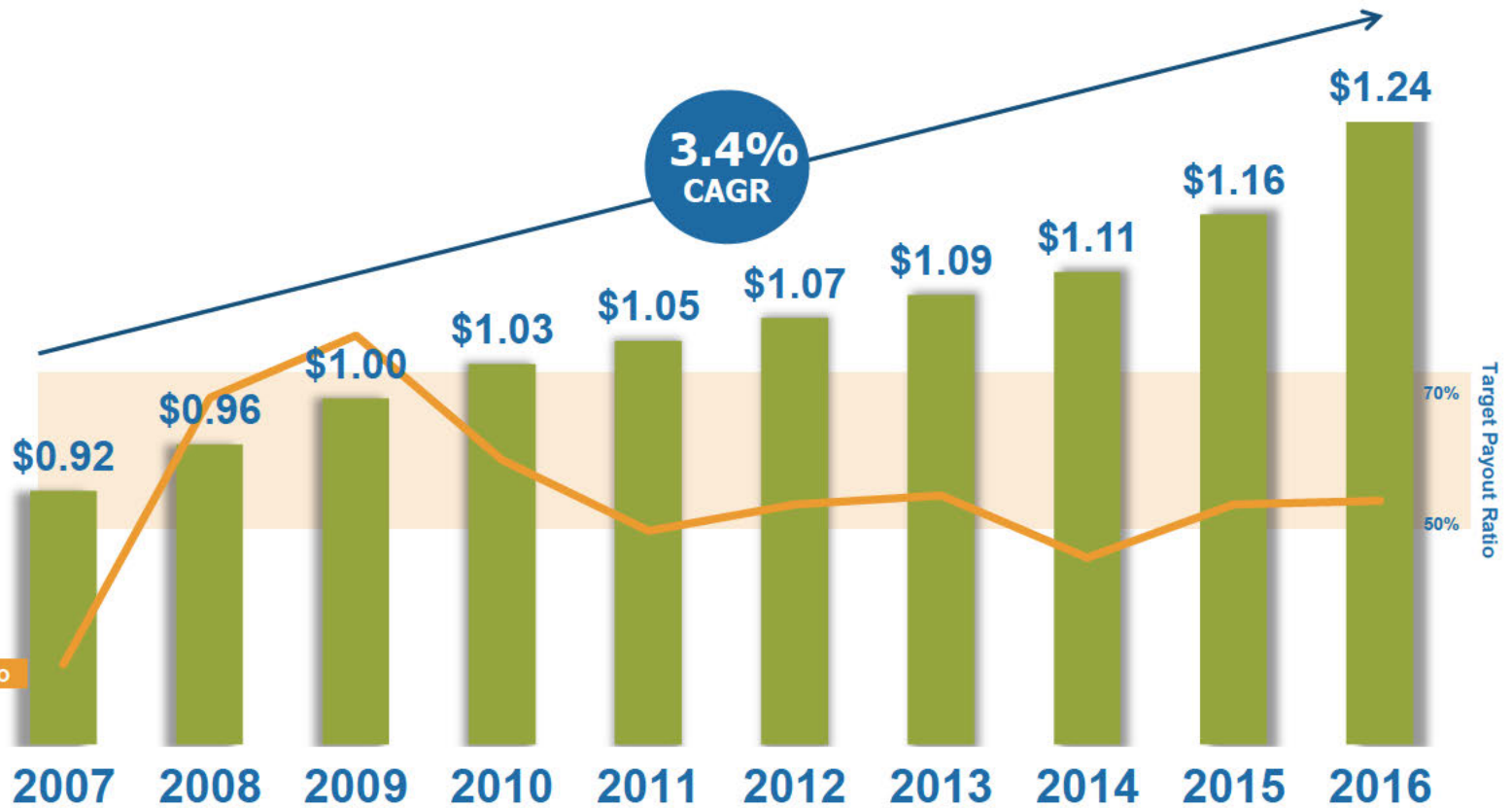
(NI in millions)



(1) 2013 displays full-year non-GAAP adjusted operating earnings, which excludes the negative impact of the Cascade Crossing expense (\$0.42 EPS) and the customer billing refund (\$0.07 EPS)

(2) GAAP earnings for year-end 2013 were \$105 million or \$1.35 per diluted share

Consistent Dividend Growth



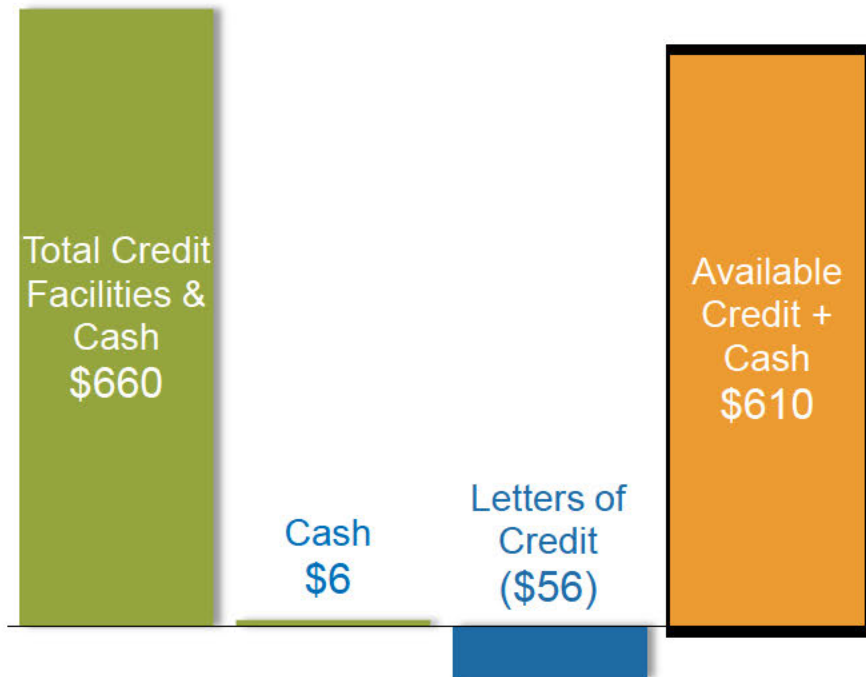
Annual dividend increases expected to be in the 5-7% range⁽¹⁾

Note: Represents annual dividends paid

(1) Based on the company achieving earnings and cash flow estimates and other factors influencing dividends and subject to approval of the Board of Directors

Strong Liquidity Position for Growth

Revolving Credit Facilities ⁽¹⁾ (in millions)



Financial Resources

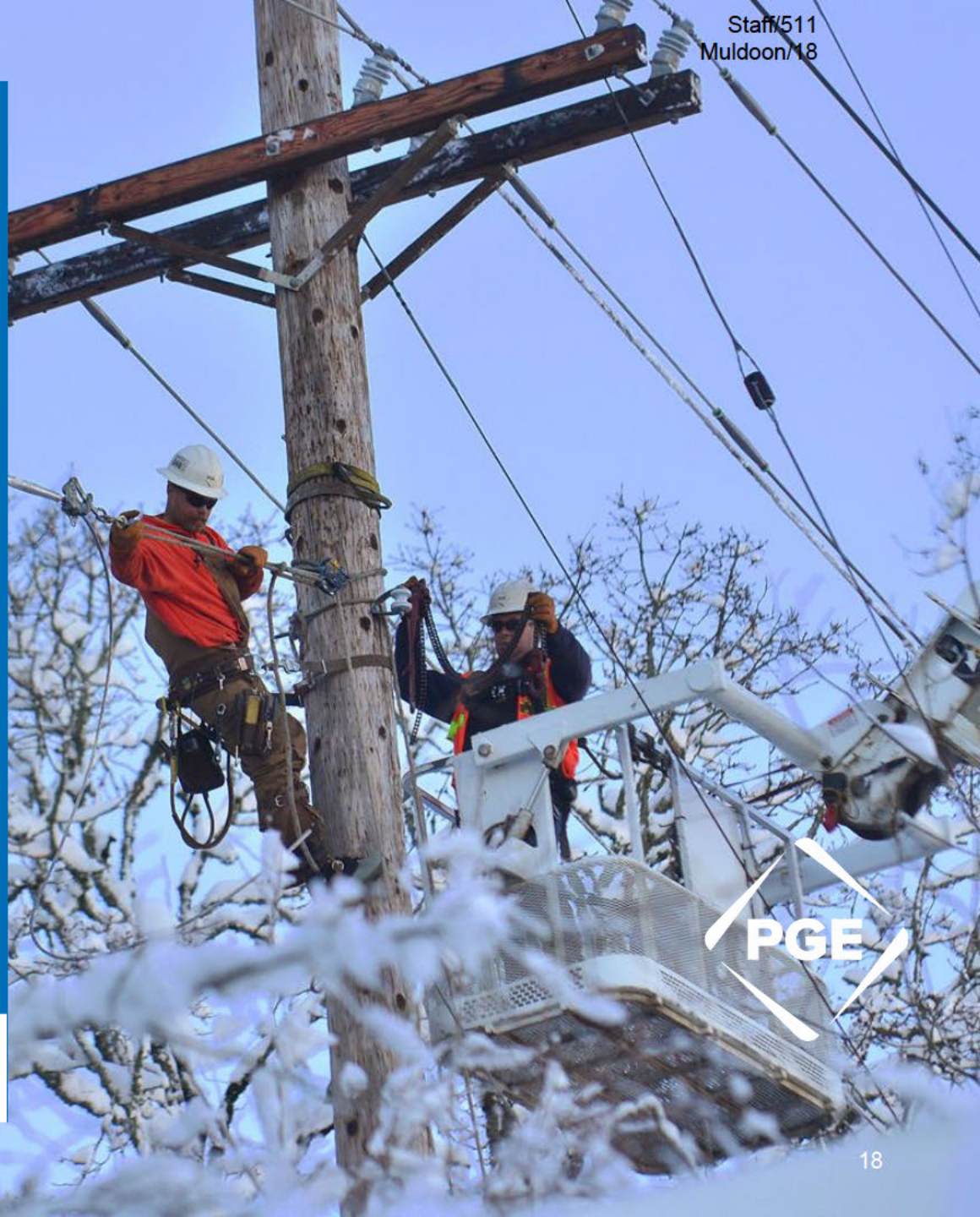
- Investment grade credit ratings
- Manageable debt maturities
- Target capital structure of 50% debt and 50% equity

	S&P	Moody's
Senior Secured	A-	A1
Senior Unsecured	BBB	A3
Outlook	Stable	Stable

(1) All values as of 12/31/2016

The Execution

Strong Platform for Stakeholder Value



New Generation: Baseload Resource

Carty Generating Station: Placed in-service on July 29, 2016



Carty Generating Station, a 440 MW natural gas baseload plant near Boardman, OR

Capital costs, including AFDC, approved in 2016 GRC:	\$514M
Total estimated cost, including AFDC, for completion:	\$640M ⁽¹⁾
Carty plant in-service as of 12/31/2016:	\$634M
Estimated time frame to complete litigation:	2-4 years

(1) Total estimated cost does not reflect any amounts that may be received from sureties under the performance bond, the original contractor, or contractor's parent company

2016 Integrated Resource Plan



- Reflects PGE's shift to more renewables in keeping with Oregon Clean Electricity Plan
- Process includes continuing dialog with OPUC staff and stakeholders
- RFPs will be open to a variety of resource options

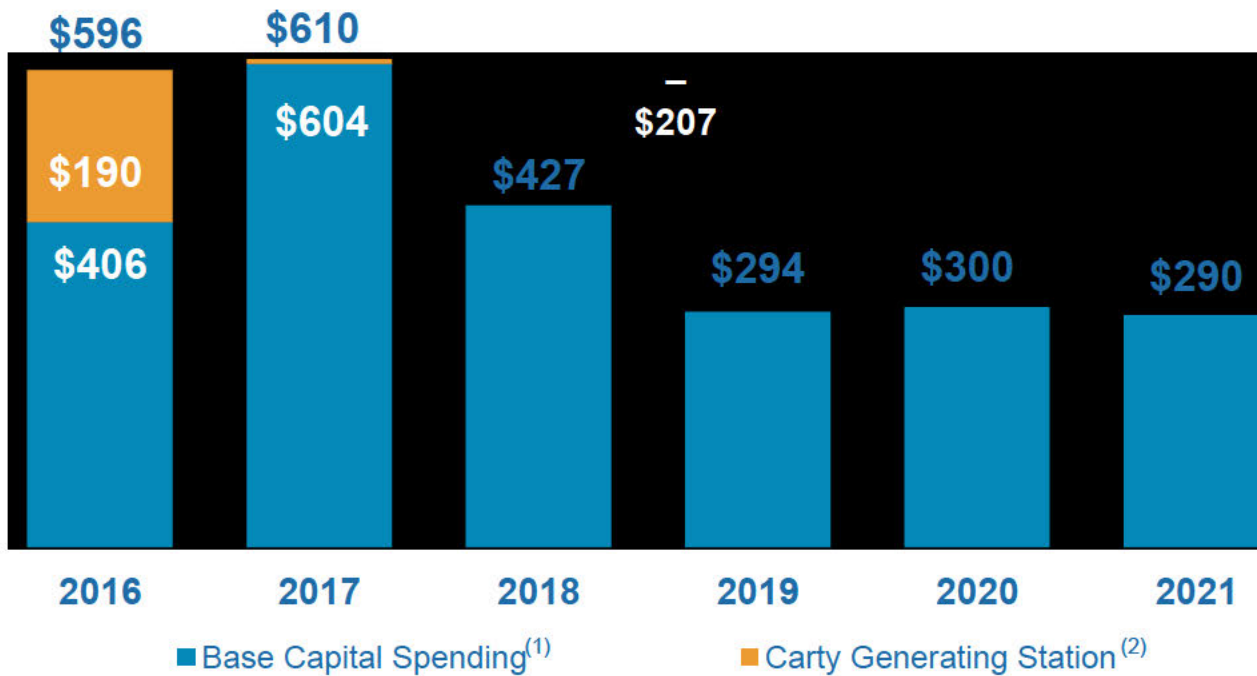
Areas of Focus

- Energy efficiency (135 MWa) and demand-side actions (77 MW)
- Investment / acquisition of renewables (175 MWa) to meet Oregon Clean Electricity Plan: IRP will position PGE to comply with 27% RPS requirement by 2025
- Filling up to 700 MW capacity deficit to ensure reliability¹

¹ On March 31, 2017, PGE executed a 10-year PPA with Douglas County Public Utility District for a share of the output of the Wells Hydroelectric project. Based on average hydro conditions and projected load growth, PGE anticipates approximately 130-160 MW of capacity and 60-70 MWa of energy, beginning Sept. 1st, 2018. PGE is currently evaluating the impact of this PPA on the remaining 2021 capacity shortage and will provide an update when practicable.

Forecasted Capital Expenditures

\$ millions



Outlook

Annually the board of directors will review the need for additional investments focused on improving the efficiency, reliability and resiliency of PGE’s infrastructure to meet customer needs.

Capital additions that could result from the Request For Proposal following acknowledgment of the Integrated Resource Plan have not been estimated and are not shown.

Note: Amounts do not include AFDC

(1) Consists of board-approved ongoing Cap Ex per the Form 10-K filed on February 17, 2017

(2) Total estimated cost does not reflect any amounts that may be received from sureties under the performance bond, the original contractor, or contractor’s parent company

PGE Value Proposition

**Strong platform
executing
sustained long-
term growth**



- High quality utility operations
- Attractive service territory
- Strong financial position
- Generation and T&D resiliency initiatives
- Progressive reduction in carbon footprint & intensity
- Future infrastructure investment opportunities

PGE Investor Relations Team



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Portland General Electric Appendices



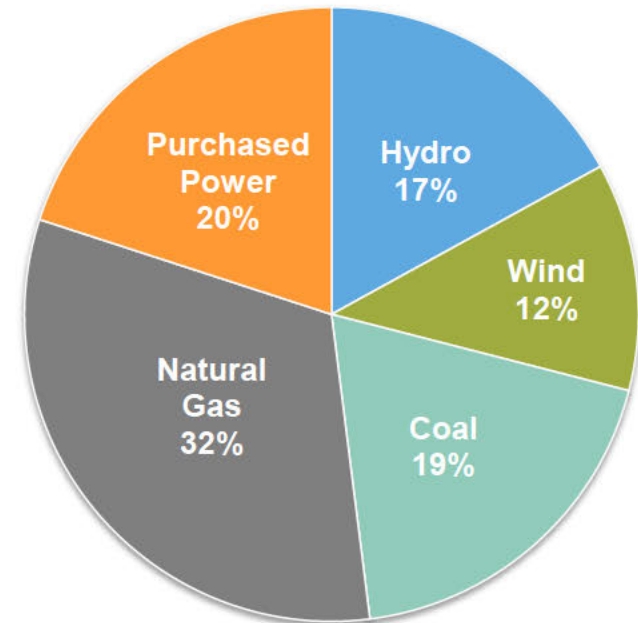
Diversified Resource Mix

Resource Capacity as of 12/31/2016

	Capacity in MW	% of Total Capacity
Hydro⁽¹⁾		
Deschutes River Projects	303	6%
Clackamas/Willamette River Projects	192	4%
Hydro Contracts	534	11%
	1,029	22%
Natural Gas/Oil⁽¹⁾		
Beaver Units 1-8	508	11%
Coyote Springs	243	5%
Port Westward Unit 1	395	8%
Port Westward Unit 2	225	5%
Carty	434	9%
	1,805	38%
Coal⁽¹⁾		
Boardman	518	11%
Colstrip	296	6%
	814	17%
Wind		
Biglow Canyon ⁽²⁾	450	10%
Tucannon River ⁽³⁾	267	6%
Wind and Solar Contracts	52	1%
	769	17%
Additional Purchased Power	313	7%
Total	4,730	100%

Power Sources as a Percent of Retail Load (2016 Actuals)

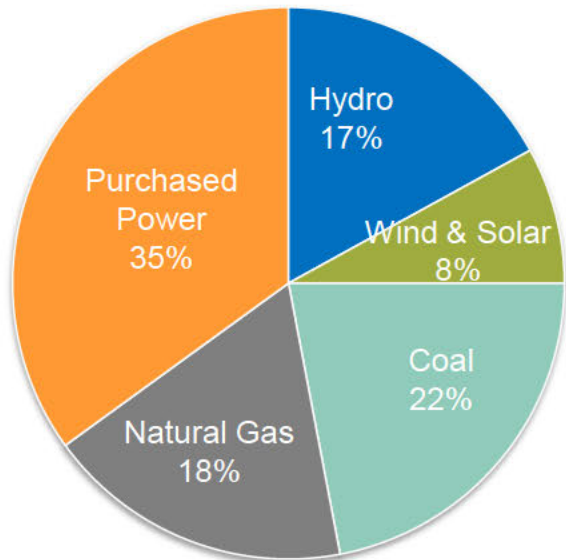
Total = 18,295,000 MWh



(1) Capacity of a given plant represents the megawatts the plant is capable of generating under normal operating conditions, net of electricity used in the operation of the plant.
 (2) With respect to Biglow Canyon, capacity represents nameplate and differs from expected energy to be generated, which was a 23% capacity factor in 2016.
 (3) With respect to Tucannon River Wind Farm, capacity represents nameplate and differs from expected energy to be generated, which was a 28% capacity factor in 2016.

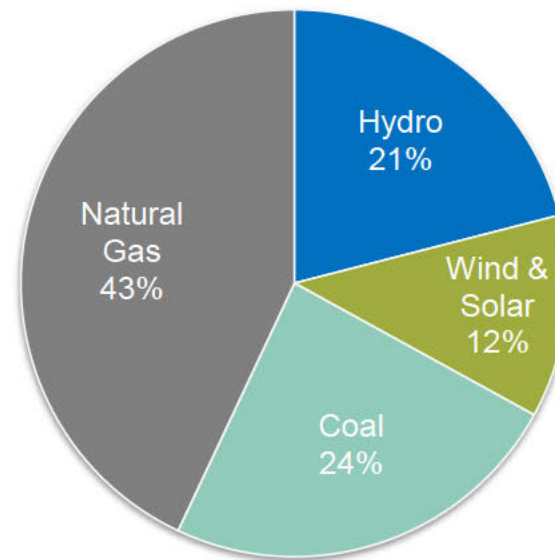
Changing Generation Portfolio

2013 Power Sources as a Percent of Retail Load
(2013 Actuals)



4 years later →

2017 Power Sources as a Percent of Retail Load
(2017 Estimate)⁽¹⁾



Changes driven by:

- New generation: Port Westward Unit 2 (natural gas, Q4 2014), Tucannon River (wind, Q4 2014), and Carty (natural gas, July 2016)
- Next requirements under Oregon’s RPS (requiring a portion of PGE’s retail load to be serviced by renewable resources): 20% by 2020, 27% by 2025, 35% by 2030, 45% by 2035 and 50% by 2040

Note: For both charts, hydro and wind/solar include PGE owned and contracted resources

(1) Based on an estimated forecast which includes new generation from Carty

Financing Activity

Equity Issuances

	Date	Shares	Net Proceeds
Equity Forward Sale Agreement	June 2013	11.1 million	--
Draw pursuant to forward	August 2013	0.7 million	\$20 million
Draw pursuant to forward	June 2015	10.4 million	\$271 million
Net remaining shares available for issuance:		0	
Equity Over-Allotment	June 2013	1.7 million	\$46 million

Long-term Debt (\$ in millions)

Issued:

Amount	Issuance Date	Coupon	Maturity
\$100	8/15/14	4.39%	2045
\$100	10/15/14	4.44%	2046
\$80	11/17/14	3.51%	2024
\$75	1/15/15	3.55%	2030
\$70	5/19/15	3.50%	2035
\$140	1/6/16	2.51%	2021
\$50	5/4/16	~1.4%	Nov 2017
\$75	6/15/16	~1.4%	Nov 2017
\$25	10/31/16	~1.4%	Nov 2017

Matured/Redeemed:

Amount	Date
\$70	Matured – Jan 2015
\$67	Redeemed – May 2015
\$75	Redeemed – Jan 2016
\$58	Redeemed – Jan 2016

Generation Plant Operations

- Track record of high availability

	2011	2012	2013	2014	2015	2016
PGE Thermal Plants	90%	92%	84%	89%	89%	92%
PGE Hydro Plants	100%	99%	100%	100%	99%	99%
PGE Wind Farm	97%	98%	98%	94%	97%	95%
PGE Wtd. Average	93%	94%	89%	92%	93%	93%
Colstrip Unit 3 & 4	84%	93%	66%	83%	93%	85%

- Generation Reliability and Maintenance Excellence Program**

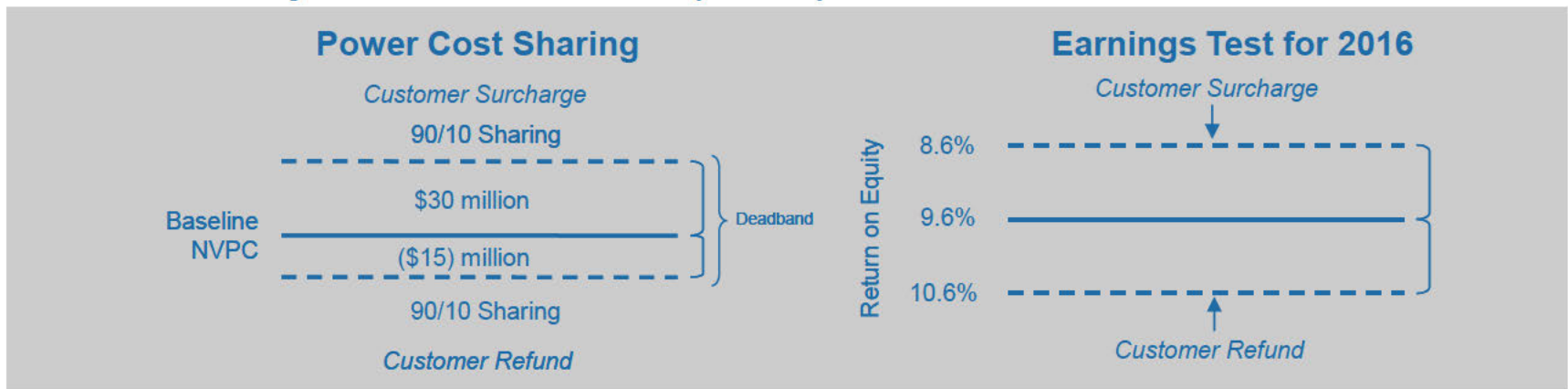
- Corporate strategy started in 2007 to increase availability of PGE's generation plants and increase predictability of plant dispatch costs for power operations
- Key Elements
 - Reliability Centered Maintenance (RCM) modeling for PGE's generating plants and incorporation of models into PGE's maintenance management system (Maximo)
 - Root Cause Analysis (RCA) for unplanned generation outages, which expedites communication across PGE's fleet on both resolution and prevention actions
 - Internal training on technical skills, including inspection, welding and metallurgy – supporting both RCM and RCA efforts

Recovery of Power Costs

Annual Power Cost Update Tariff

- Annual reset of prices based on forecast of net variable power costs (NVPC) for the coming year
- Subject to OPUC prudence review and approval, new prices go into effect on or around January 1 of the following year

Power Cost Adjustment Mechanism (PCAM)



- PGE absorbs 100% of the costs/benefits within the deadband, and amounts outside the deadband are shared 90% with customers and 10% with PGE
- An annual earnings test is applied, using the regulated ROE as a threshold
- Customer surcharge occurs to the extent it results in PGE's actual regulated ROE being no greater than 8.6%; customer refund occurs to the extent it results in PGE's actual regulated ROE being no less than 10.6%

2018 General Rate Case - Key Dates

Date	Event
April 7 th	Deadline to file petitions to Intervene
May 5 th	Staff Workshop
June 16 th	Staff and Intervenors file opening testimony
July 18 th	PGE files Reply Testimony
August 3 rd - 4 th	Settlement Conferences
August 17 th	Staff and Intervenors file Cross-Answering and Rebuttal Testimony
September 5 th	PGE files Surrebuttal Testimony
September 12 th	All Parties file Joint Issues List, Cross-examination settlement, and Exhibit lists
October 24 th (tentative)	Oral arguments
December 21 st	Target date for Commission Order
January 1 st , 2018	Effective Date

2016 General Rate Case

Oregon Public Utility Commission Order

- Overall increase in customer prices: 0%
- Return on Equity: 9.6%
- Capital Structure: 50% debt, 50% equity
- Cost of Capital: 7.51%
- Rate Base: \$4.4 billion⁽¹⁾
- Annual revenue requirement increase: \$12 million

Customer Prices

- Base Business: January 1, 2016
- Carty: August 1, 2016

Customer price changes:

- Base business reduction of 2.5%
- Carty increase of 2.5%

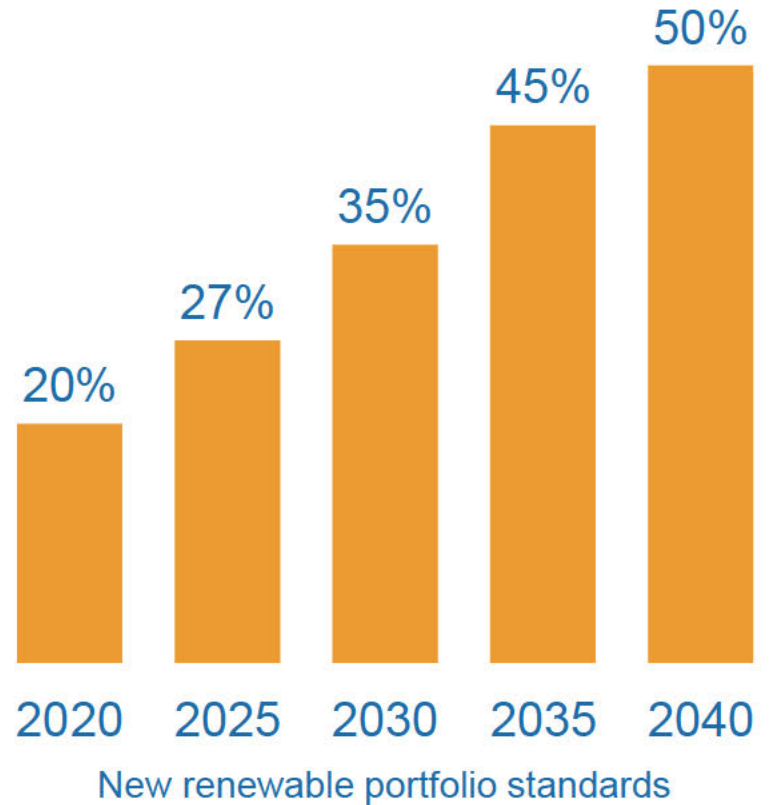
(1) Includes Carty at \$514 million

Oregon Clean Electricity Plan

Oregon Senate Bill 1547

Key Elements of Plan

- Increase the renewable portfolio standard to 50 percent in 2040
- Transitions Oregon off coal-fired generation by 2035
- Includes PTCs in power costs, beginning with AUT filing for 2017
- Reaffirms state's commitment to energy-efficiency programs
- Encourages transportation electrification
- Increases access to solar energy for more Oregonians
- Flexibility to achieve goals while working with the Oregon Public Utility Commission



Renewable Portfolio Standard

Additional Renewable Resources

- PGE's 2009 Integrated Resource Plan addressed procurement of renewable resources to meet the 2015 requirement of Oregon's Renewable Portfolio Standard (RPS). As of 2016, PGE had the following qualifying renewable resources:

Type of Resource	% of Retail Load
Wind	11.6%
Low Impact Hydro	3%
Solar & Other	0.3%

Renewable Portfolio Standard:

2011	2015	2020	2025	2030	2035	2040
5%	15%	20%	27%	35%	45%	50%

- Renewable Portfolio Standard qualifying resources supplied approximately 10 percent of PGE's retail load in 2012, 2013, & 2014, and approximately 15 percent of retail load in 2015 and 2016.

Renewable Adjustment Clause (RAC)

- Renewable resources can be tracked into prices, through an automatic adjustment clause, without a general rate case. A filing must be made to the OPUC by the sooner of the online date or April 1 in order to be included in prices the following Jan. 1. Costs are deferred from the online date until inclusion in prices and are then recovered through an amortization methodology.

Executing on New Generation

Tucannon River Wind Farm

Capacity: 267 MW

In-service date: Dec. 2014

Project cost: \$525 M



On time
On budget



Port Westward Unit 2

Capacity: 220 MW

Fuel: Natural Gas
Reciprocating Engines

In-service date: Dec. 2014

Project cost: \$311 M

Decoupling Mechanism

The decoupling mechanism is intended to allow recovery of margin lost due to a reduction in sales of electricity resulting from customers' energy efficiency and conservation efforts.

This includes a Sales Normalization Adjustment (SNA) mechanism for residential and small nonresidential customers (≤ 30 kW) and a Lost Revenue Recovery Adjustment (LRRRA), for large nonresidential customers (between 31 kW and 1 MWa).

- The SNA is based on the difference between actual, weather-adjusted usage per customer and that projected in PGE's 2016 general rate case. The SNA mechanism applies to approximately 61% of 2016 base revenues.
- The LRRRA is based on the difference between actual energy-efficiency savings (as reported by the ETO) and those incorporated in the applicable load forecast. The LRRRA mechanism applies to approximately 27% of 2016 base revenues.

In PGE's 2016 rate case, PGE and parties stipulated to the extension of the decoupling mechanism for three years, through the end of 2019. In addition, the use-per-customer baseline was adjusted for new connects with lower energy usage.

Recent Decoupling Results

(in millions)	2014	2015	2016
Sales Normalization Adjustment	\$(6.6)	\$(8.8)	\$1.9
Lost Revenue Recovery Adjustment	\$1.4	\$(0.5)	\$(0.8)
Total adjustment	\$(5.2)	\$(9.3)	\$1.1

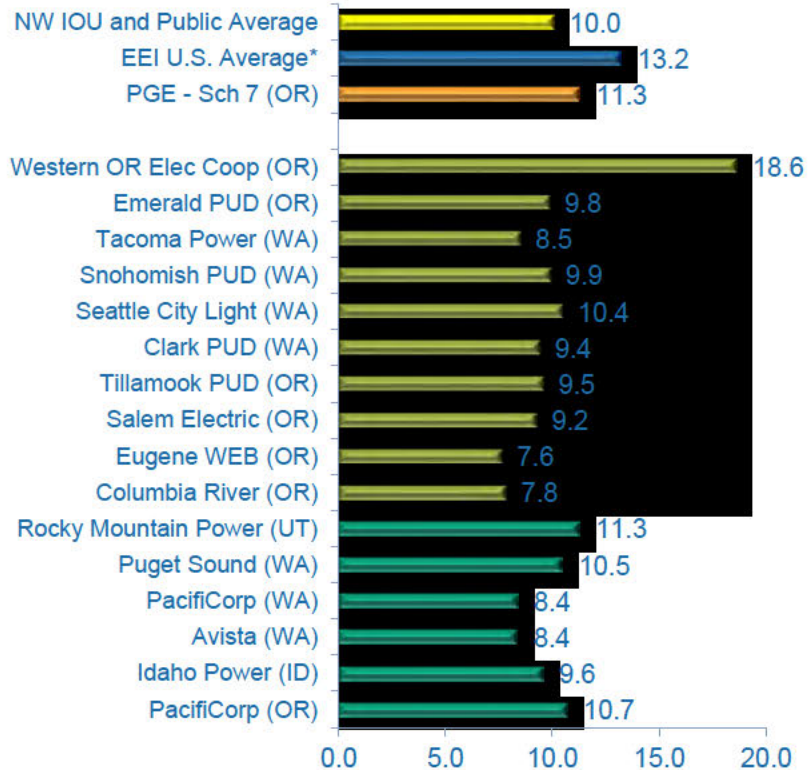
Note: refund = (negative) / collection = positive

Average Retail Price Comparison

Residential and Commercial – Winter 2016

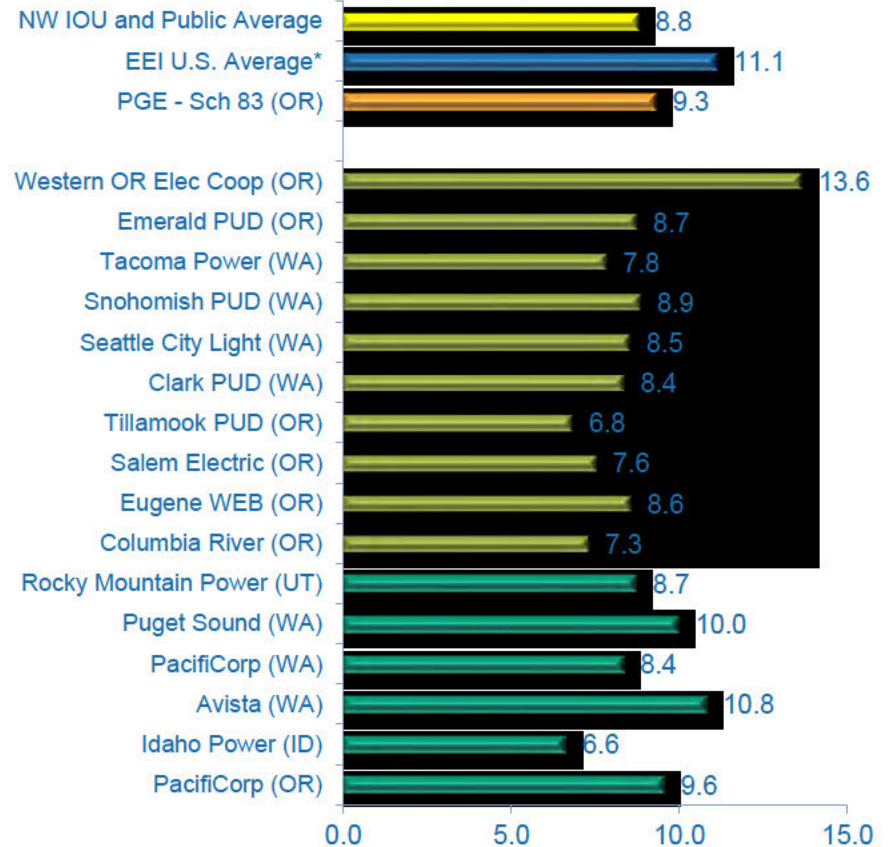
Residential Electric Service Costs
Northwestern Investor-Owned and Public Utilities

1,000 kWh per Month
(cents per kWh)



Commercial Electric Service Prices
Northwestern Investor-Owned and Public Utilities

40 kW Demand - 14,000 kWh per Month
(cents per kWh)



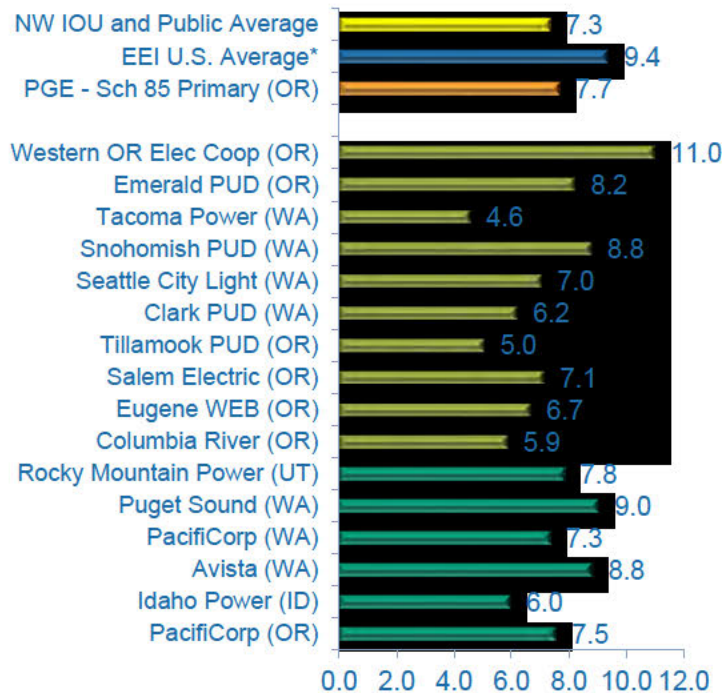
* This average is based on Investor-owned utilities only.

Average Retail Price Comparison

Small and Large Industrial – Winter 2016

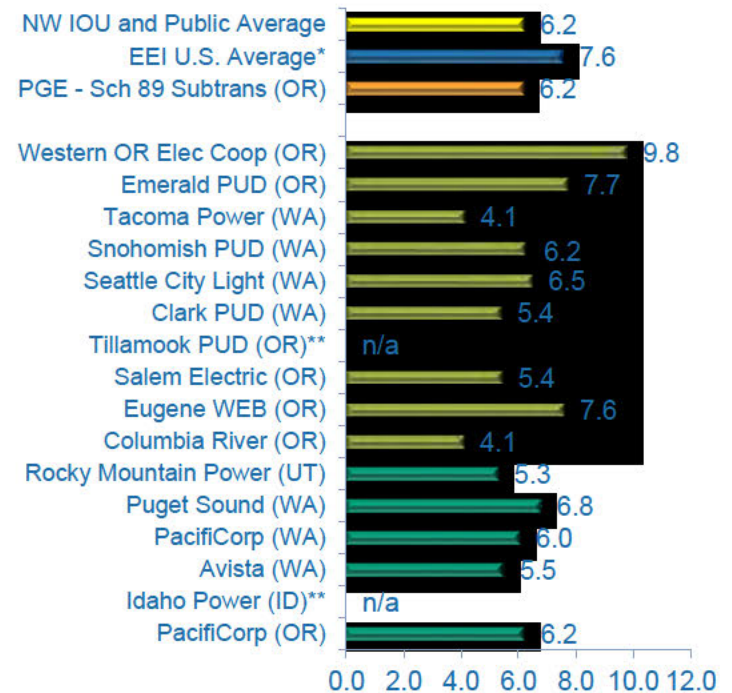
Small Industrial Electric Service Prices Northwestern Investor-Owned and Public Utilities

1,000 kW Demand - 400,000 kWh per Month, Primary
Voltage
(cents per kWh)



Large Industrial Electric Service Prices Northwestern Investor-Owned and Public Utilities

50,000 kW Demand - 32,500,000 kWh per Month,
Subtransmission Voltage
(cents per kWh)



* This average is based on Investor-owned utilities only.

** Idaho Power does not report a price to EEI for large industrial customers at this usage and demand level.

**Tillamook PUD does not offer a large general service tariff on their web site.

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 600

Fee Free Bankcard Program

Opening Testimony

**REDACTED
June 16, 2017**

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Phil Boyle. I am the Consumer Services Manager with the
3 Public Utility Commission of Oregon. My business address is 201 High
4 Street SE, Suite 100, Salem, Oregon 97301-3612.

5 **Q. Please describe your educational background and work experience.**

6 A. My educational background and work experience are set forth in my
7 Witness Qualifications Statement, which is found in Exhibit Staff/601.

8 **Q. What is the purpose of your testimony?**

9 A. To discuss Portland General Electric's (PGE or Company) Fee Free
10 Payment Program and program operating costs. PGE did not provide
11 written testimony regarding the Fee Free Bankcard program, but program
12 costs are embedded in PGE's rate request.

13 **Q. Did you prepare any exhibits other than your qualification exhibit
14 for this docket?**

15 A. Yes. I have prepared the following exhibits:

16 Exhibit 601 – Witness Qualifications Statement.

17 Exhibit 602 – PGE's response to Staff DR No. 160 showing annual
18 transaction costs from September 2014 through January
19 2017.

20 Exhibit 603 – Graph of Staff and PGE historical projection of transactions
21 vs actual transactions compared to test year projections.

22 Exhibit 604 – PGE's response to Staff DR No. 162 showing 2018 test year
23 monthly projected transaction costs.

24 Exhibit 605 – (Confidential) PGE's response to Staff DR No. 353 showing
25 monthly expected fee free bankcard adoption rate for the
26 test period.

27 Exhibit 606 – (Confidential) Graph comparing Staff's calculation of
28 payment transactions vs. PGE projections.

29 Exhibit 607 – (Confidential) Table comparing PGE's projected test year
30 transactions and Staff's projected transactions.

- 1 Exhibit 608 – (Confidential) PGE’s response to Staff DR No. 159 showing
2 expected test year transactions.
3 Exhibit 609 – PGE response to Staff DR No. 356 answering why the cost
4 per transaction has increased since the last rate case.

5 **Q. How is your testimony organized?**

- 6 A. My testimony first discusses the history of PGE’s Fee Free Bankcard
7 program, followed by my analysis and final recommendations.

8 **HISTORY**

9 **Q. Describe PGE’s history with a Fee Free Bankcard payment option**
10 **for its customers?**

- 11 A. PGE has historically accepted credit and debit card payments from
12 customers. Prior to introduction of the Fee Free Bankcard payment
13 option in 2014 (Docket No. UE 262), customers were required to pay a
14 \$2.95 convenience fee to the third-party vendor who actually processed
15 the transaction. This transaction fee was retained by the vendor.

16 In Docket No. UE 262, the Company’s 2013 General rate case, the
17 Company requested \$1.6 million in its test year revenue requirement to
18 begin a fee free bankcard payment option for residential customers.¹
19 The Commission approved a settlement in which the parties agreed to
20 \$500,000 for the initial offering to occur by July 1, 2014.² The program
21 start was delayed until late September 2014. For the last three months
22 of 2014, the Company spent a total of \$0.15 million for the program.

¹ UE 262 PGE/900, Stathis/Dillin/18, lines 21-22.

² See UE 283 PGE/1000, Stathis/Dillin/14, lines 15-16; Order No. 13-459, p. 6.

1 In Docket No. UE 283 (2015), the Company requested \$1.8 million
2 to continue the fee free program.³ The parties stipulated to expense of
3 \$1.5 million in revenue requirement for the program, which was offset in
4 2015 by a partial refund of amounts recovered for 2014 but not used due
5 to the delayed start.⁴ Participation in 2015 was significantly less than
6 anticipated and actual expenditures were \$0.841 million.⁵

7 In Docket No. UE 294 (2016), the Company's 2016 test year forecast
8 included \$2.1million to continue the residential program and \$0.2 million
9 to expand the program to small non-residential customers.⁶ The
10 Commission approved a stipulation that included a downward adjustment
11 of \$8 million to PGE's test year O&M expense and a \$9 million reduction
12 to rate base to resolve several issues, including the fee free bankcard
13 program.⁷ PGE's actual expenditures for the program were \$1.038
14 million.⁸ PGE did not expand the program to non-residential customers.⁹

15 In each filing described above, the Company has over-estimated
16 customer participation rates and subsequently been allowed more
17 funding than was necessary. As a result, PGE has been allowed \$3.486
18 million in program expense over three rate cases against a program
19 expenditure of \$2.028 million over the same period. The Company did

³ See Order No. 14-422, pp. 4-5.

⁴ Order No. 14-422, pp. 4-5.

⁵ See Staff/602 showing annual transaction costs from September 2014 through January 2017.

⁶ UE 294 PGE/900, Stathis-Dillin/15, lines 14-15.

⁷ See Order No. 15-356 (Docket No. UE 294).

⁸ See Staff/602, Showing annual transaction costs from September 2014 through January 2017.

⁹ See Staff/605, PGE Response to Staff DR No. 353 (noting that only residential customers can use the fee free bankcard program at this time).

1 not make a specific request for 2017 funding, but costs allowed in Docket
2 No. UE 294 appear to be adequate to cover program costs assuming
3 adoption growth continues as trending.

4 STAFF'S REVIEW

5 **Q. Did you review PGE's continuation of the Fee Free Bankcard**
6 **payment option to residential customers in 2018?**

7 A. Yes. After graphing Staff and PGE projected transactions from past rate
8 cases against PGE's anticipated program expenditures for the test year, it
9 became obvious that both Staff and PGE have been overly optimistic in their
10 expectations for customer adoption of fee free bankcard payments.¹⁰ While
11 customer adoption rate is slowly increasing, it is not doing so as rapidly as
12 expected. PGE's expected expenditure for 2018 of [BEGIN
13 CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL] is more realistic
14 than past requests, but this still presumes an adoption growth-rate that is not
15 entirely realistic.¹¹

16 **Q. What are Staff's findings regarding the Fee Free Payment program?**

17 A. PGE projects their fee free bankcard adoption rate at the start of 2018 to be
18 [BEGIN CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL] and expects it to
19 increase to [BEGIN CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL] by

¹⁰ See Staff/603, Graph of staff and PGE historical projection of transactions vs actual transactions compared to test year projections.

¹¹ See Staff/604, PGE's response to DR #162 showing 2018 test year monthly projected transaction costs.

1 the end of 2018.¹² Staff agrees that [BEGIN CONFIDENTIAL] [REDACTED] [END
2 CONFIDENTIAL] is a realistic starting point when considering the historical
3 trend, but Staff disagrees with PGE's ramp up to [BEGIN CONFIDENTIAL]
4 [REDACTED] [END CONFIDENTIAL] which is much steeper than the trend.
5 Staff believes a ramp paralleling the historical trend is more realistic, and
6 projects a year-end 2018 adoption rate of 10.84%.¹³ The difference in year-
7 end bankcard adoption rate projections by PGE and Staff results in a
8 differing number of payment transactions for the test period. PGE projects
9 1,010,180 transactions while Staff projects 910,750,¹⁴ a difference of
10 \$99,430.

11 For 2015 and 2016 respectively, the average cost per transaction was
12 [BEGIN CONFIDENTIAL] [REDACTED] [END
13 CONFIDENTIAL] but for 2018 it is expected to increase to [BEGIN
14 CONFIDENTIAL] [REDACTED] [END CONFIDENTIAL] based on data provided
15 by the Company in response to Staff DR Nos. 159¹⁵ and 162¹⁶ PGE does
16 not explain the increase, but says in response to follow-up DR No. 356,¹⁷
17 "When PGE developed the test year forecast, the projected cost per

¹² Staff/605(Confidential), PGE's response to DR #353 showing monthly expected fee free bankcard adoption rate.

¹³ Staff/606, (Confidential) Graph comparing staff's calculation of payment transactions vs PGE projections.

¹⁴ Staff/607 (Confidential), Table comparing PGE's projected test year transactions and staff's projected transactions.

¹⁵ Staff/608 (Confidential), PGE's response to Staff DR No. 159 showing expected test year transactions.

¹⁶ See Staff/604, PGE's response to DR #162 showing 2018 test year monthly projected transaction costs.

¹⁷ Staff/609, PGE response to Staff DR No. 356 answering why the cost per transaction has increased since the last rate case.

1 transaction and transaction volume supported the 2018 forecast in relation
2 to historical actuals.” This response does not provide any explanation
3 about why the transaction cost has increased by [BEGIN
4 **CONFIDENTIAL**] [REDACTED] [END CONFIDENTIAL] per transaction.

5 Staff also asked if PGE had considered any associated savings that
6 have occurred due to the fee free bankcard option with regard to improved
7 cash flow, reduced write-offs, reduced mailing and postage expenses, etc.
8 PGE responded that they have not projected any savings in the test period
9 for these items, and says there is no basis for assuming savings at the
10 current level adoption. Staff disagrees with this position. Staff believes
11 there are associated savings but is unable to quantify them because PGE
12 has not performed an associated analysis. As such, it seems reasonable to
13 remove a portion of program costs.

14 **Q. What does Staff recommend?**

15 A. Staff supports the continuation of the fee free bankcard payment option, but
16 believes PGE's projected transactions and transaction charges are too
17 high. Also, Staff believes there are unquantified savings associated with
18 improved cash flow, lower write-offs, lower postage and billing expenses,
19 etc. As such, Staff proposes to reduce program costs an additional 10
20 percent. Staff's adjustment is based on:

- 21 1. Lower cost per transaction set at the UE 294 rate;
22 2. Fewer transactions based on Staff's estimated growth; and
23 3. 10 percent reduction for unquantified savings.

1 Staff's total adjustment is (\$643,506), leaving \$1,261,953 in PGE's 2018

2 Test Year for PGE's fee free bankcard program

3 **Q. Does this conclude your testimony?**

4 A. Yes.

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 601

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATIONS STATEMENT

NAME: Phil Boyle

EMPLOYER: Public Utility Commission of Oregon

TITLE: Program Manager
Consumer Services Section

ADDRESS: 201 High Street SE., Suite 100
Salem, OR 97301

EDUCATION: Bachelor of Science (Education)
Portland State University, 1980

EXPERIENCE: 1980 to 2003 – PacifiCorp
I worked at PacifiCorp (Pacific Power) in a variety of customer facing positions over the years, starting as an Energy Consultant, progressing through Sales and Commercial Account Manager position's, to local District Manager and Customer Service Manager. In my 23 years at PacifiCorp I learned about all aspects of customer service and distribution operations.

2004 to 2005 – Oregon Department of Revenue
Worked in collections unit collecting delinquent taxes.

2005 to Present – Oregon Public Utility Commission
I am currently Program Manager for the Consumer Services Section, beginning my work with the PUC as a Consumer Specialist, advancing to a Senior Compliance Specialist and finally to Program Manager. In these roles I have become very experienced working with utilities to help them comply with Division 21 Administrative Rules.

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 602

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

March 21, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 160
Dated March 7, 2017**

Request:

Please provide the total transaction costs by month for the Fee Free Bankcard Payment Program, by credit card and debit card if available, since the inception of the program.

Response:

Total transaction costs by month for the Fee Free Bankcard are provided below. Transaction costs include costs for both credit card and debit card, which PGE does not track separately.

Year	Month	Act Fees
2014	September	\$ 1,138
2014	October	\$ 50,889
2014	November	\$ 43,634
2014	December	\$ 55,091
2015	January	\$ 66,647
2015	February	\$ 69,456
2015	March	\$ 70,877
2015	April	\$ 68,755
2015	May	\$ 67,503
2015	June	\$ 65,773
2015	July	\$ 68,311
2015	August	\$ 72,578
2015	September	\$ 70,942
2015	October	\$ 76,365
2015	November	\$ 67,629
2015	December	\$ 75,675
2016	January	\$ 83,805
2016	February	\$ 89,401
2016	March	\$ 89,825
2016	April	\$ 91,789
2016	May	\$ 81,380
2016	June	\$ 81,442
2016	July	\$ 82,647
2016	August	\$ 88,620
2016	September	\$ 87,085
2016	October	\$ 89,574
2016	November	\$ 82,433
2016	December	\$ 89,905
2017	January	\$ 100,113

CASE: UE 319
WITNESS: PHIL BOYLE

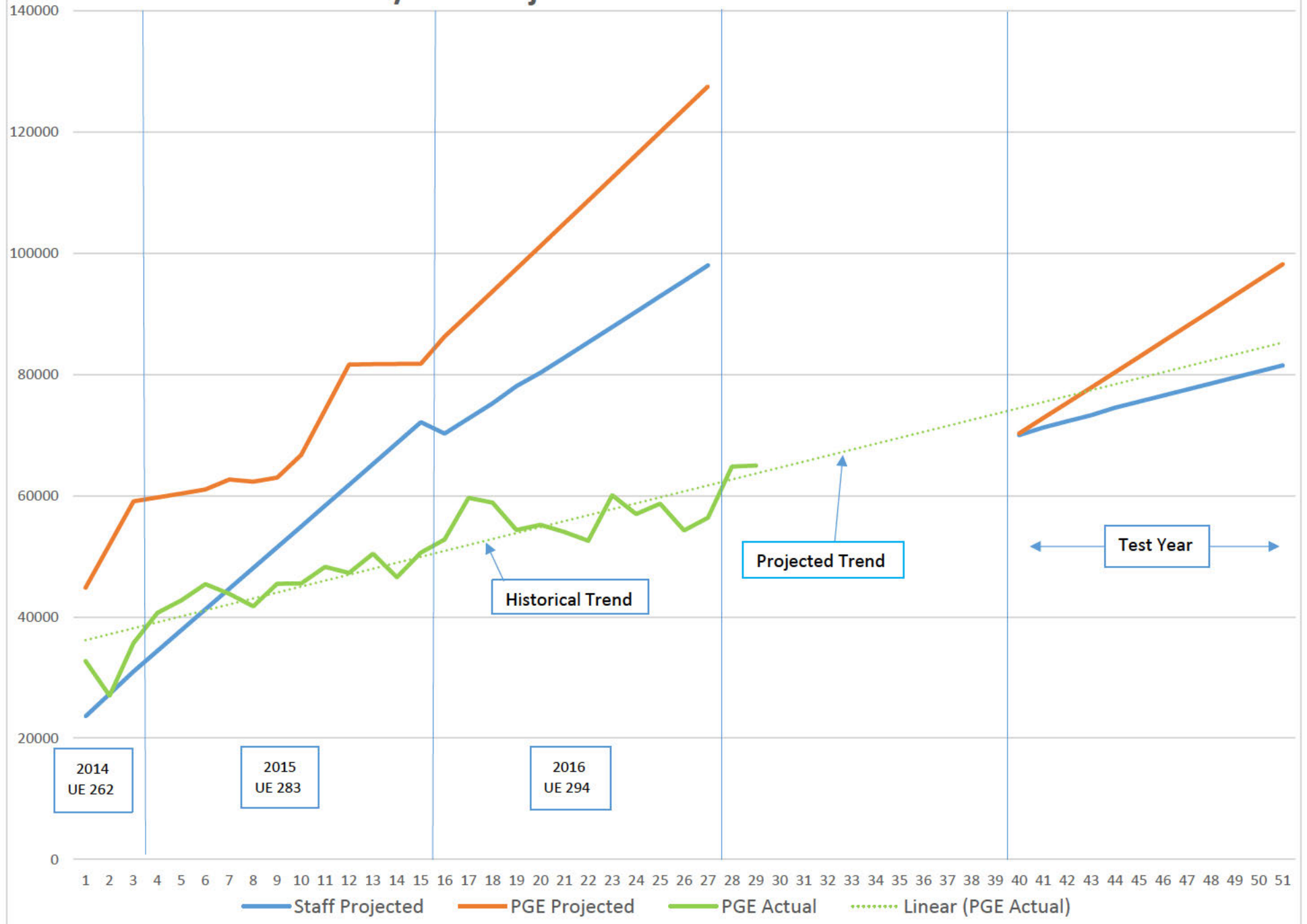
**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 603

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff/PGE Projections vs Actual Transactions



CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 604

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

March 21, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 162
Dated March 7, 2017**

Request:

Please provide the monthly projected transaction costs, broken down by credit cards and debit cards, for the test year period.

Response:

Monthly projected transaction costs by credit card and debit card for the test period are below.

Year	Month	Credit Card	Debit Card	Total
2018	January	\$110,582	\$21,999	\$132,582
2018	February	\$114,524	\$22,784	\$137,308
2018	March	\$118,478	\$23,570	\$142,049
2018	April	\$122,451	\$24,361	\$146,811
2018	May	\$126,420	\$25,150	\$151,570
2018	June	\$130,403	\$25,943	\$156,346
2018	July	\$134,381	\$26,734	\$161,115
2018	August	\$138,385	\$27,531	\$165,916
2018	September	\$142,382	\$28,326	\$170,708
2018	October	\$146,411	\$29,127	\$175,538
2018	November	\$150,427	\$29,926	\$180,353
2018	December	\$154,440	\$30,725	\$185,165
	Total	\$1,589,285	\$316,174	\$1,905,459

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 605

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 10, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 353
Dated March 27, 2017**

Request:

By month, for the test period, please provide the percentage of total residential customers that PGE projects will use the fee free card program.

Response:

PGE interprets “the percentage of total residential customers” to be the adoption rate of Fee Free Bank Card (FFBC) users. At this time, only residential customers can use the FFBC. See Attachment 353-A for the percentage of total residential payment transactions in which customers pay with a FFBC that PGE projects in the 2018 test period.

Attachment 353-A is protected information subject to Protective Order No. 17-057.

UE 319

Attachment 353-A

Provided in Electronic Format only

Protected Information Subject to Protective Order No. 17-057

Projected Fee Free Bank Card Adoption Rate in 2018

Staff/605
Boyle/3

This page is confidential and is subject to

Protective Order No. 17-057

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 606

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff Exhibit 606 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 607

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff Exhibit 607 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 608

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff/608
Boyle/1

This page is confidential and is subject to

Protective Order No. 17-057

CASE: UE 319
WITNESS: PHIL BOYLE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 609

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 10, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 356
Dated March 27, 2017**

Request:

Data provided in response to DR 160 indicates a historical average cost per transaction of \$1.54. Data provided in response to DR 162 indicates a projected cost of \$1.89 per transaction in the test year. Please explain the factors leading to the transaction cost increase, and provide any documentation which supports this.

Response:

When PGE developed the test year forecast, the projected cost per transaction and transaction volume supported the 2018 forecast in relation to the historical actuals.

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 700

Opening Testimony

REDACTED
June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Dr. Lance Kaufman. I am a Senior Utility Analyst employed in the
3 Energy Rates, Finance and Audit Division of the Public Utility Commission of
4 Oregon (OPUC). My business address is 201 High Street SE, Suite 100,
5 Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My witness qualification statement is found in Exhibit Staff/201.

8 **Q. What is the purpose of your testimony?**

9 A. The purpose of my testimony is to address issues related to revenue,
10 expenses, and rate base in PGE's opening testimony.

11 **Q. Did you prepare any exhibits for this docket?**

12 A. Yes. I prepared the following exhibits:

- 13 Staff/701 Responses to OPUC Data Requests
- 14 Staff/702 Port Westward Planned Outages CONFIDENTIAL
- 15 Staff/703 Hinge Fit Sensitivity Analysis
- 16 Staff/704 Residential Sales Forecast
- 17 Staff/705 Other Revenue Forecast Variance
- 18 Staff/706 Major Maintenance Accrual Balancing Accounts

19 **Q. How is your testimony organized?**

20 A. My testimony is organized as follows:

21	Issue 1: Residential Retail Sales.....	3
22	Issue 2: Other Revenue	12
23	Issue 3: Carty Rate base	15
24	Issue 4: Major Maintenance Accruals	20
25	Issue 5: Operations and Maintenance Labor	27
26	Issue 6: Decoupling	33
27	Issue 7: Security	34
28	Issue 8: Affiliated Interests.....	35

1 **Q. What are your recommendations regarding these issues?**

2 A. Staff makes the following recommendations:

- 3 1. Residential Retail Sales
4 a. Increase forecasted revenue by \$15,544,991.
- 5 2. Other Revenue
6 a. Increase forecasted other revenue by \$2.9 million.
- 7 3. Carty Rate base
8 a. Reduce Carty rate base by \$7.7 million.
9 b. Reduce Carty depreciation expense by \$1.66 million.
- 10 4. Major Maintenance Accruals (MMA)
11 a. Do not allow deferred expenses in the calculation of existing MMA
12 balancing accounts, increase net balance by \$7.7 million (and reduce
13 rate base by equivalent amount.)
14 b. Use a projected three year moving average of major maintenance
15 expense for Colestrip, which increases expense by \$244,240 relative
16 to PGE's proposed Colstrip MMA.
17 c. Eliminate existing MMA of gas plants from base rates, reduce
18 revenue requirement by \$13,924,362.
19 d. Return balance of MMA account to customers, reduce revenue
20 requirement by \$12,740,793.
21 e. Include 2018 gas major maintenance expense in NVPC, increase
22 NVPC forecast by \$14,936,789.
- 23 5. Generation Operations and Maintenance Labor
24 a. Eliminate FTE for 13 Generation Operation and Maintenance FTE
25 through adoption of Staff/400 general labor adjustment. Reduce
26 outside services expense by \$90,000.
- 27 6. Decoupling
28 a. Accept PGE's filed changes to Schedule 123.
- 29 7. Security
30 a. Eliminate 3 Security FTE through adoption of Staff/400 general labor
31 adjustment.
- 32 8. Affiliated Interests
33 a. Accept PGE's current allocations and affiliated interest transactions
34 subject to continued Staff review.

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ISSUE 1: RESIDENTIAL RETAIL SALES

Q. Please summarize this issue and your recommended treatment.

A. PGE forecasts residential sales of \$922.6 million in 2018.¹ Staff raises several concerns with PGE's forecast method in this testimony. Some of these concerns have been raised by Staff in past proceedings. Staff performed a statistical analysis of PGE's residential sales and finds that 2018 residential sales are more likely to be \$938.2 million.² Staff recommends calculating rates using Staff's forecast of residential customers and residential customer counts.

Q. What is PGE's proposed treatment of normal weather?

A. PGE proposes to calculate normal weather by projecting a historic trend beginning in 1975.³ PGE refers to this as the Hinge Fit model.⁴ This is a departure from PGE's historic use a 15-year rolling average. The impact of this projection is that PGE forecasts fewer heating degree days and more cooling degree days relative to the 15-year average weather.⁵

Q. How does the Hinge Fit model affect the sales forecast?

A. The majority of PGE's weather sensitive load is related to heating rather than cooling. For this reason, PGE's approach results in lower sales forecasts compared to the use of a 15 year average. This is because the Hinge Fit model results in a warmer normal than using the 15-year rolling average. With warmer weather, less electricity is needed to heat homes.

¹ PGE/1402, Cody – Macfarlane/1.

² See Staff/704, Kaufman/2.

³ PGE/1200, Dammen – Riter/7 at lines 6 to 9.

⁴ PGE/1200, Dammen – Riter/6 at line 20.

⁵ PGE/1211.

1 **Q. Please provide a summary of your conclusions regarding PGE's**
2 **trended weather approach.**

3 A. PGE's proposed approach is one method of incorporating climate change into
4 a weather forecast. PGE's approach is more sophisticated than the current
5 approaches used by Oregon utilities. In general, Staff is willing to consider the
6 use of a more sophisticated approach to long range weather forecasts.
7 However, there are many modeling decisions involved in developing a more
8 sophisticated forecast. Due to the wide range of discretionary options in trend
9 forecasting and due to the industry support for the historic average method,
10 forecasts used to set rates should continue to rely on a simple historic
11 averaging approach.

12 **Q. What analysis lead you to this conclusion?**

13 A. Staff considered the following items:

- 14 • Weather trend research referenced by PGE;
- 15 • Methods used by US National Weather Service Climate Prediction Center;
- 16 • Sensitivity of PGE's trending analysis;
- 17 • Comparison of the Hinge Fit model to the Optimal Climate Normals model;
- 18 and
- 19 • Methods used by other utilities.

1 **Q. Please summarize your findings regarding the weather trend research**
2 **reference by PGE.**

3 A. PGE's model is based on research presented in "*Estimation and Extrapolation*
4 *of Climate Normals and Climatic Trends.*"⁶ Staff reviewed this article and found
5 that the conclusions in the article do not support PGE's use of a trending
6 model. The article evaluates the performance of World Meteorological
7 Organization (WMO) recommended weather normal against three alternate
8 approaches:

- 9 • Optimal Climate Normals (OCN) or historical rolling averages;
- 10 • Linear trending; and
- 11 • Hinged linear trending, or the Hinge Fit model.

12 A key aspect of this study is that the WMO normals are substantially different
13 from normal weather currently used by PGE. WMO normals are calculated
14 using 30-year averages, updated every 30 years. WMO normals can at times
15 use data that is 60 years old. On the other hand PGE's historic approach used
16 a 15-year rolling average, which is updated every year. This results in using
17 data that is at most 16 years old. The 15-year rolling average method does not
18 become out of date to the same degree that the WMO method does. In fact,
19 the 15-year rolling average is very similar to the OCN method.⁷ The study

⁶ Livezey, Robert E. et al. "Estimation and Extrapolation of Climate Normals and Climatic Trends." *Journal of Applied Meteorology and Climatology*, vol. 46, 2007, pp. 1759-1776, http://www.meto.umd.edu/~kostya/Pdf/Livezey_et_al_2007.pdf Accessed June 11, 2017.

⁷ The OCN approach uses 10 year rolling averages for temperature, and 15 year rolling averages for precipitation. Livezey et al. page 1765. The NOAA Local Climate Analysis Tool, which is based on this research, includes a OCN model that uses 15 years for the OCN model. This tool is available at <http://nws.weather.gov/lcat/>.

1 reference by PGE supports the use of the OCN method, particularly for short
2 term forecasts. The study states “OCN method implemented with flexible
3 averaging periods only begins to fail for very strong underlying trends (between
4 0.5 and 1 standard deviation of the residual noise per decade) or for longer
5 extrapolations with more moderate background trend.”⁸ This statement
6 supports Staff’s recommendation that the rolling 15-year average approach
7 continue to be used for the short term forecasts in this docket, but that parties
8 consider a more sophisticated weather model when producing long term, multi-
9 year forecasts.

10 The study notes that the U.S. National Weather Service Climate Prediction
11 Center (CPC) currently utilizes the OCN method for one year forecasts.⁹

12 **Q. What method is used by the Climate Prediction Center for short term**
13 **forecasts?**

14 A. The CPC currently utilizes the OCN method for one year forecasts.¹⁰ The CPC
15 has greater expertise than PGE with respect to weather forecasting. The CPC
16 is a branch of the National Weather Service. The mission of the national
17 weather service is to provide:

18 [W]eather, hydrologic, and climate forecasts and warnings for
19 the United States, its territories, adjacent waters and ocean
20 areas, for the protection of life and property and the
21 enhancement of the national economy. NWS data and products
22 form a national information database and infrastructure which
23 can be used by other governmental agencies, the private sector,
24 the public, and the global community.

⁸ Livezey et al. page 1771.

⁹ Livezey et al. page 1765.

¹⁰ Livezey et al. page 1765.

1 This agency's methodology for one year forecasts is much more similar to
2 PGE's current method than PGE's proposed method.

3 **Q. What sensitivity analysis did you perform on the Hinge Fit model?**

4 A. I evaluated three aspects of the sensitivity of the Hinge Fit model results:

- 5 1. Weather Station
- 6 2. Forecast Month
- 7 3. Historic Time Period

8 **Q. Please summarize your results for the Hinge Fit sensitivity analysis.**

9 A. The trend estimates from the Hinge Fit model are highly sensitive to weather
10 station, month, and historic time period. Staff evaluated the trend estimate for
11 four weather stations located in and around Portland.¹¹ The December trend
12 estimate ranged from a high of 0.004 degrees per year to a low of a negative
13 0.009 degrees per year.¹² The average trend was negative 0.002 degrees per
14 year.¹³ The trend switched sign, and the range in trend was six times larger
15 than the average trend.

16 Staff evaluated the same weather stations for the January trend. The
17 average January trend was 0.099 degrees per year.¹⁴ From December to
18 January the average trend switches sign. Staff would expect that if Portland
19 was experiencing changing winter temperatures, the impact of December
20 would be in the same direction as January. The fact that the Hinge Fit forecast

¹¹ This analysis is based on the NOAA hinge-fit model included as part of the Local Climate Analysis Tool at <http://nws.weather.gov/lcat/>. This tool appears to be developed by the same team that authored the reports reference by PGE to support the use of the Hinge Fit model.

¹² Staff/703, Kaufman/1.

¹³ Staff/703, Kaufman/1.

¹⁴ Staff/703, Kaufman/1.

1 switches signs within the same month for different stations and across months
2 for the same stations indicates that the forecast has low precision.

3 Staff evaluated the December Trend at the Portland Airport weather station
4 using successively earlier ending periods for the historic data used to estimate
5 the trend. The trend estimate decreases substantially when the most recent
6 two years of data are excluded from the historic data set.¹⁵

7 All three sensitivity analyses show that the Hinge Fit model is highly sensitive
8 to the tested inputs.

9 **Q. How does the Hinge Fit model compare to the OCN model?**

10 A. These two models have comparable results. Staff reviewed the Root Mean
11 Squared Error for each model. The OCN model outperformed the Hinge Fit
12 model in estimating January weather,¹⁶ however the Hinge fit model
13 outperformed the OCN model in estimating December.¹⁷

14 Staff also reviewed the recent five year performance of the two models.¹⁸
15 Both models had periods of under forecasting and over forecasting weather in
16 the last five years.

17 **Q. If the Hinge Fit model is more sophisticated than the OCN model, why
18 do they have similar performance?**

19 A. The two models excel at capturing different aspects of evolving weather
20 patterns. OCN is simpler than the Hinge Fit, but it is more responsive to
21 cyclical patterns. The Hinge Fit model is capable of anticipating a trend in the

¹⁵ Staff/703, Kaufman/1.

¹⁶ Staff/703, Kaufman/4.

¹⁷ Staff/703, Kaufman/8.

¹⁸ Staff/703, Kaufman/2 and 6.

1 data, but it does not account for cycles. Both models perform similarly in the
2 short run. However, it is possible that for a long run forecast the Hinge Fit
3 model would perform better. Staff will continue to compare the performance of
4 these two models and report any meaningful results in subsequent testimony.

5 **Q. How do regulated Oregon utilities currently forecast weather?**

6 A. Oregon utilities currently use a method that is very similar to the OCN model.

7 The main difference is that utilities average over different numbers of years,
8 ranging between 15 to 30 year averages when forecasting normal weather.

9 The table below provides a summary for each utility.

Utility	Normal Weather	Source
Avista Utilities	20 Years	Docket No. UG 325 Avista/700 Forsythe/12
Cascade Natural Gas	30 Years	Staff email
Northwest Natural	25 Years	Staff email
PacifiCorp	20 Years	Docket No. UE 323 DR No. 1
Portland General Electric	15 Years	PGE/200 Dammen – Riter/5
Idaho Power Company	30 years (15 for Res CDD)	Staff email

10

11 **Q. What is Staff's current approach to weather forecasting for the various**
12 **OPUC filings?**

13 A. Staff seeks to have consistent treatment across utilities and types of filings.

14 Staff recognizes that each utility may have different circumstances, and that

15 different types of filings often have different areas of emphasis for forecasting.

16 For example, long term forecasts and estimation of the range of a high and low

17 outcomes are particularly important in integrated resource planning relative to

18 rate cases. In this round of testimony Staff is adopting PGE's historically used

19 15-year averages for normal weather. Staff understands that a 15-year period

20 may be too short to appropriately normalize short term fluctuations in weather.

1 For this reason, Staff does not intend the use of 15 years in this testimony to
2 indicate support for 15 years in future filings or for other utilities. Staff needs to
3 perform additional analysis before making a final determination on number of
4 years to include in normal weather for application in other dockets.

5 **Q. What is Staff's proposed forecast of residential sales?**

6 A. Staff forecasts total 2018 residential energy deliveries of 7,702 million kWh.¹⁹

7 This is 1.9 percent higher than PGE's proposed forecast.

8 **Q. How does Staff's forecast affect 2018 revenues?**

9 A. Staff forecasts 2018 residential sales revenue to be \$938.2 million.²⁰ Relative
10 to PGE's forecast this increases 2018 revenues at current rates by
11 \$15,544,991.²¹

12 **Q. Please summarize how Staff's forecast is generated.**

13 A. Staff uses a similar forecast model as PGE with the following changes:

- 14 • Staff combines the energy efficiency adjustment into the main forecast
15 model rather than performing an out-board adjustment.
- 16 • Staff uses consistent weather response variables across all residential
17 groups.
- 18 • Staff eliminates the use of model fitting dummy variables.
- 19 • Staff automates the model selection process using a computer
20 algorithm that minimizes each model's information loss.

¹⁹ See Staff/704, Kaufman/1.

²⁰ See Staff/704, Kaufman/2.

²¹ See Staff/704, Kaufman/2.

1 **Q. What is the primary factor driving the difference between Staff's**
2 **proposal and PGE's proposal?**

3 A. The primary difference is the use of 15-year average weather data rather than
4 the Hinge Fit model. This aspect of the forecast should be the Commission's
5 primary focus when determining which model to select.

6 **Q. Please summarize Staff's recommendation.**

7 A. Staff recommends the Commission adopt Staff's proposed forecast
8 methodology.²² If the Commission finds that PGE's model should be used,
9 Staff recommends that PGE's model be modified to use a 15-year normal
10 weather forecast, as that is more consistent with the current industry standards
11 for short term weather forecasting. Staff recommends that PGE be
12 encouraged to continue exploring the appropriate application of a more
13 sophisticated approach to weather forecasting for forecasts that are long term.
14 Staff intends to work with other utilities as well with the goal of developing a
15 consistent approach across companies for estimating normal weather.

²² The specific formulas and programs are included in Staff workpapers for this testimony.

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ISSUE 2: OTHER REVENUE

Q. Please summarize this issue and your recommended treatment.

A. PGE's primary sources of other revenue are "rent of electric property, transmission revenue, joint-pole revenue, steam sales revenue, and ancillary service revenue."²³ PGE forecasts other revenue to decrease from \$26.7 million in 2016 to \$25.8 million in 2018.²⁴ PGE attributes the decline to the completion of a fiber deployment project and declining pole attachment rates. Staff finds that PGE's forecast method accounts for declines in revenues but does not consistently anticipate new revenue. Staff forecasts 2018 other revenue to be \$28,735,000. Staff recommends the Commission use Staff's forecast of 2018 other revenue.

Q. Please summarize the historic performance of PGE's other revenue forecasts.

A. PGE has under-forecasted other revenue in every rate case since 2006. Staff did not evaluate PGE's forecasts prior to 2006. On average PGE's forecasts are \$2.9 million below the actual value. Staff/705 provides the forecasted and actual values from PGE's rate cases.

Q. How has the Commission treated PGE's other revenue forecast in past rate cases?

A. In Docket No. UE 294 the Commission increased PGE's forecast by \$1.5 million.²⁵ Even with this adjustment the Commission allowance of other

²³ PGE/200, Tooman – Brown/5 at lines 9 to 11.

²⁴ PGE/202.

²⁵ Order 15-356 page 9.

1 revenue fell short of actual revenue by \$80,000 dollars. In Docket No. UE 283
2 the Commission increased PGE's other revenue by \$1.31 million.²⁶ In Docket
3 No. UE 262 the Commission increased PGE's other revenue by \$749,000.²⁷ In
4 Docket UE 215 the Commission increased PGE's other revenue by \$0.966
5 million.²⁸

6 **Q. What has caused PGE to under-forecast other revenue in the past?**

7 A. PGE's historic method of forecasting other revenue does not seem to
8 accurately predict increases in revenue. PGE provided Staff with comments
9 related to the variance in other revenue from actuals to budget for 2010
10 through 2016. These comments are presented in Staff/705.

11 **Q. Is it reasonable for PGE to have difficulty forecasting revenue**
12 **increases than decreases?**

13 A. Yes, this is reasonable. Forecasting new sources of revenue requires
14 anticipating something that does not currently exist. Because PGE may not
15 have knowledge of new revenue sources when forecasting revenue, PGE
16 cannot easily gather data to inform the forecast. However, when forecasting
17 decreases in revenue PGE can review existing data on current revenue
18 sources. This makes forecasting declines in existing revenue easier than
19 forecasting new revenue sources.

²⁶ Order 14-422 page 3.

²⁷ Order 13-459 page 4.

²⁸ Order 10-478 page 10.

1 **Q. Please explain Staff's recommendation regarding other revenue.**

2 A. PGE's historic method of forecasting other revenue is unable to accurately
3 anticipate all new revenue sources in rate case years. PGE has not modified
4 its forecast process from that used in previous cases.²⁹ As a result, PGE's
5 proposed forecast is likely to under forecast other revenue by \$2.9 million.
6 Staff recommends increasing other revenue by \$2.9 million to account for
7 unanticipated new revenue sources in 2018.

²⁹ Staff/701, Kaufman/22, PGE response to OPUC DR No. 412 part d.

ISSUE 3: CARTY RATE BASE

Q. Please summarize this issue and your recommended treatment.

A. In PGE's last rate case, Docket No. UE 294, PGE requested to include the cost of a new generation plant, Carty, into base rates. Carty was forecasted to cost \$514 million, including the supporting transmission facilities. Parties settled all issues related in Docket No. UE 294 several months before Carty became operational. Parties stipulated to the inclusion of the forecasted \$514 million, and that PGE would be required to request rate recovery in a separate ratemaking proceeding for amounts above \$514 million.³⁰ PGE experienced construction difficulties and delays caused Carty to be placed in service 75 days later than expected.³¹ The overall actual cost to build Carty appears to be around \$660 million, however the final cost remains unknown until certain lawsuits are resolved.³² PGE has requested to increase the rate base associated with Carty by \$7.7 million to \$521.7 million.³³ PGE attributes this increase to the additional Allowance for Funds Used During Constructions (AFUDC)³⁴ resulting from Carty construction delays.³⁵

Staff requested documentation the Carty investment in order to establish whether the construction of Carty was prudently managed given that actual costs exceed the amount stipulated to in UE 294. PGE has objected to these data requests on the grounds that the data may interfere with certain

³⁰ PGE/200, Tooman – Brown/15.

³¹ PGE/200, Tooman – Brown/16.

³² Docket No. UM 1791, Application for Deferral of Incremental Revenue Requirement Associated with the Carty Generating Station page 7.

³³ PGE/200, Tooman – Brown/16.

³⁴ PGE's testimony uses the acronym AFDC for this term.

³⁵ PGE/200, Tooman – Brown/16.

1 lawsuits.³⁶ Staff agrees that a prudence determination of the Carty investment
2 can be made at a later date; however, until such time it is not appropriate to
3 increase the rate base for Carty beyond the original stipulation. Staff
4 recommends the Commission exclude the additional \$7.7 million of rate base
5 and withhold a prudence judgement regarding PGE's management of Carty for
6 a future proceeding.

7 **Q. Please describe what AFUDC is and explain why PGE is requesting**
8 **additional AFUDC.**

9 A. AFUDC is an allowance for the cost of capital used during construction. This
10 allowance is a rate applied to the balance of funds used during construction.
11 PGE is requesting additional AFUDC because the initial estimate in Docket No.
12 UE 294 was based on an earlier in-service date than Carty actually
13 experienced.³⁷

14 **Q. Did you find any issues with how PGE calculated the additional AFUDC**
15 **for Carty?**

16 A. Yes, I observed two issues; first, PGE claims to have a relatively high
17 AFUDC rate. This may be because PGE does not fund construction in a
18 least cost manner. Staff is continuing to investigate the appropriate AFUDC
19 rate as described further in Staff/500, Opening Testimony of Matt Muldoon.
20 Second, PGE's calculation of AFUDC implies that all Carty rate base was
21 transferred to plant in July, 2016. However, as explained below some Carty
22 rate base was not transferred to plant until December, 2016. Staff cannot

³⁶ Staff/701, Kaufman/11 to 18. PGE response to OPUC DR 145 to 152.

³⁷ PGE/200, Tooman – Brown/16.

1 confirm the accuracy of PGE's AFUDC calculations until this issue is clearly
2 explained.

3 **Q. Does the UE 294 stipulation address the treatment of AFUDC in a**
4 **subsequent rate proceeding?**

5 A. No. The parties to UE 294 did not stipulate to the future ratemaking
6 treatment of additional AFUDC above amounts included in UE 294.³⁸
7 Additional amounts of AFUDC should be reviewed and addressed in a future
8 ratemaking proceeding that addresses the prudence of PGE's management
9 of Carty's construction.

10 **Q. What did Staff review when investigating this issue?**

11 A. Staff reviewed the following:
12 • Workpapers calculating Carty AFUDC;
13 • Documentation of Carty's transfers to plant; and
14 • PGE current and prior testimony.

15 **Q. What concerns did this review raise for Staff?**

16 A. Staff's review raised the following concerns:
17 • PGE has a higher than expected AFUDC rate.
18 • PGE AFUDC calculations are not consistent with PGE transfers to plant.
19 • In the July 27, 2016 compliance filing, PGE incorporated rate base into rates
20 that did not transfer to plant until December, 2016.

³⁸ See *In re Portland General Electric*, OPUC docket No. UE 294, Order No. 15-356, Appendix A at 4-5 (Nov. 3, 2015).

- 1 • PGE may have incurred higher costs than necessary in order to speed up
2 the construction of Carty.

3 Staff has not been able to investigate these issues further due to PGE's
4 decision to not provide discovery related to PGE's management of Carty.

5 **Q. Please explain your recommended treatment of Carty rate base.**

6 A. Staff recommends that Carty gross plant in rate base be limited to \$514 million
7 until such time as PGE's management of the project can be evaluated by Staff.
8 PGE has requested that Staff not investigate the prudence of PGE's
9 management of Carty in this case and Staff has agreed. This results in a
10 reduction to PGE's rate base of \$7.7 million.

11 **Q. What is the impact of your recommendation?**

12 A. The impact of my recommendation has two components. The first component
13 is that lower rate base reduces the return on rate base, tax expense, and other
14 revenue sensitive items. These impacts are addressed in the opening
15 testimony of Marianne Gardner in Staff/400.

16 The second component is that depreciation expense is lower. Staff estimates
17 that the reduction to depreciation expense is approximately \$1.66 million. Staff
18 observed the following inconsistencies in PGE's workpapers calculating
19 depreciation expense:

- 20 1. Depreciation expense was calculated for 2017, not 2018;
21 2. Depreciation expense does not match the amount included in PGE's
22 testimony;
23 3. Depreciation expense appears to double recover salvage.

- 1 Staff recommends that the final depreciation impact be calculated after these
- 2 inconsistencies have been resolved.

ISSUE 4: MAJOR MAINTENANCE ACCRUALS

Q. Please summarize this issue and your recommended treatment.

A. PGE is requesting that costs associated with the major maintenance of its gas and coal plants be accrued based on a five year forecast (2018 through 2022). PGE currently uses major maintenance accruals (MMA) in this manner for four gas plants, Carty, Coyote, Port Westward 1 and Port Westward 2. PGE is requesting that the MMA mechanism be extended to Colstrip. In PGE's last rate case PGE based maintenance expense for Carty on the maintenance that was expected to occur within the test year. Staff finds that the major maintenance expense for PGE's gas plants are directly related to the hours of operation. Staff recommends that the major maintenance expense for PGE's gas plants be recovered through PGE's NVPC mechanisms. Staff recommends that Colstrip's major maintenance expense be calculated using a three year moving average of forecasted expenses.

Q. What is PGE's proposed maintenance expense for the test year?

A. PGE proposes a major maintenance accrual of \$16.3 million for 2018.³⁹

Q. How has the Commission historically treated PGE's major maintenance expenses?

A. The Commission has previously accepted PGE's proposed accrual treatment for four gas plants. This is the first case that PGE has requested accrual of coal maintenance expenses. In prior cases, the Commission allowed actual test year coal major maintenance expenses to enter rates.

³⁹ PGE/700, Jenkins – Rodehorst/14.

1 **Q. What concerns does Staff have with PGE's major maintenance accrual**
2 **method?**

3 A. Staff has the following concerns regarding PGE's existing MMAs for its four
4 gas plants as well as adding an MMA for Colstrip:

- 5 • PGE may be deferring expenses without filing a request to defer under ORS
6 757.259.
- 7 • The current treatment allows PGE to over recover maintenance expense.
- 8 • The current treatment allows PGE to accrue large balances within the MMA
9 balancing accounts.
- 10 • Most gas generator maintenance is directly related to hours of operation.

11 **Q. What evidence is there that PGE is deferring expenses?**

12 A. The fundamental difference between an accrual and a deferral relates to the
13 timing of a cash expenditure and the accounting recognition of the expense. In
14 an accrual, an expense is accounted for before the cash expenditure.⁴⁰ In a
15 deferral, an expense is accounted for after the cash expenditure.⁴¹ PGE's
16 workpapers indicate that it has deferred \$9 million in major maintenance
17 expenses since it has begun its major maintenance accrual process.⁴² PGE's
18 workpapers describe the treatment as a deferral. PGE has not filed for deferral
19 of these expenses, however PGE is asking the Commission to recognize the
20 expenses in rates through the major maintenance accrual workpapers. Staff

⁴⁰ Financial Accounting, 11th Edition. Harrison, Horngren, Thomas & Tietz, 2017, Pearson. "An accrual is the opposite of a deferral. For an accrued *expense*, The ... Company records the expense before paying cash." Page 128.

⁴¹ Financial Accounting, 11th Edition. Harrison, Horngren, Thomas & Tietz, 2017, Pearson. "A deferral is an adjustment for payment of an item ... in advance." Page 128.

⁴² Staff/706, Kaufman/1 to 4 Deferred Expense column.

1 proposes that the existing major maintenance balancing accounts be
2 calculated exclusive of the historic deferred expenses. PGE proposes that the
3 current balance of the account be recognized at (\$5 million).⁴³ After eliminating
4 the deferred expenses from the account Staff calculates the actual balance to
5 be (\$12.7 million).⁴⁴

6 **Q. How does the current treatment allow PGE to over recover**
7 **maintenance expense?**

8 A. PGE's major maintenance accrual accounting treatment includes the use of a
9 balancing account to record accruals and expenses. In Staff's experience
10 evaluating other balancing accounts, the amount credited to the account is tied
11 to actual sales. Under PGE's mechanism, base rates include a fixed amount
12 per kWh that is attributable to the major maintenance accrual. As the
13 Company sales increase the annual amount credited to the balancing account
14 should also increase. PGE does not recognize the increased contribution of
15 sales growth to major maintenance when calculating the major maintenance
16 accrual balancing account. Staff has not calculated the impact of this on the
17 major maintenance balancing account and will provide an update to the impact
18 that this has had on the balancing account in following testimony.

⁴³ See Staff/706, Kaufman/7 summarized from Kaufman/6.

⁴⁴ See Staff/706, Kaufman/7 summarized from Kaufman/5. Staff found that PGE included \$9 million in deferred expenses, however, Staff's proposed balance is not \$9 million less than PGE's proposal. This is because Staff's calculations are based on more recent expense data than the data included in PGE's initial filing.

1 **Q. The current balance of the MMA balancing accounts seems large. How**
2 **large have these balances gotten and why were they able to get so**
3 **large?**

4 A. Inclusive of the deferred expenses, the Coyote Springs MMA balancing
5 account reached a maximum credit to customers of \$8.2 million.⁴⁵ Exclusive of
6 the deferred expenses the Coyote account reached a maximum credit of \$14.4
7 million.⁴⁶ The balances got this large because PGE only updates the annual
8 accrual amount at each rate case.

9 **Q. Please explain why gas maintenance is directly related to hours of**
10 **operation.**

11 A. PGE's filing claims that gas plant "Major maintenance costs can vary
12 dramatically from year to year."⁴⁷ However the forecasted expenses in
13 PGE/703 do not have substantial year-to-year variation. The little variation that
14 does occur is related to yearly changes in forecasted generation. PGE
15 contracts with third parties to perform major maintenance on its gas
16 generators. These contracts have a fixed annual charge and a cost per hour of
17 operation charge. The variable component is approximately 93 percent of the
18 total major maintenance cost. The variable component is estimated using
19 output from PGE's NVPC dispatch model, MONET.

⁴⁵ See Staff/706, Kaufman/2 PGE Ending Balance Year 2008.

⁴⁶ See Staff/706, Kaufman/2 Staff Ending Balance Year 2008.

⁴⁷ PGE/700, Jenkins – Rodehorst/12 at line 2.

1 **Q. What is Staff's recommended treatment of the major maintenance**
2 **expenses?**

3 A. Staff recommends that Colstrip's major maintenance expense be calculated
4 using a three year moving average of forecasted expenses. Staff recommends
5 that gas plant major maintenance expense be recovered directly through
6 PGE's NVPC mechanism because there is a direct relationship between
7 generation and maintenance expense.

8 **Q. Why do you recommend different treatment of major maintenance for**
9 **Colstrip and PGE's gas plants?**

10 A. Colstrip major maintenance expenses vary significantly on a three year cycle.
11 Colstrip major maintenance is also not directly related to the number of
12 operating hours.

13 **Q. What are the benefits of recovering gas generation maintenance**
14 **expense through the NVPC mechanisms?**

15 A. This approach has the following benefits:
16 • Lower time lag between expense and recovery of expense;
17 • Better alignment with the cost causer cost payer principle;
18 • Reduced probability of over recovery of expense; and
19 • Reduces regulatory burden associated with deferral of expenses.

20 **Q. Please provide additional details about how Staff's recommendation**
21 **would be implemented.**

22 A. Staff's proposal has four components. The first component removes the
23 Colstrip maintenance accrual expense and replaces it with a projected three

1 year moving average. The net impact of this increases PGE's Colstrip major
2 maintenance expense by \$244,230. The second component adjusts rate base
3 to be consistent with the balance of the MMA balancing account, exclusive of
4 deferred expenses. This reduces rate base (\$7,659,996). The third
5 component eliminates the gas plant maintenance accruals (\$13,924,362).
6 Because the accruals are no longer used, Staff returns the remaining balance
7 of PGE's MMA balancing account to customers (\$12,740,793). The fourth
8 component is implemented within PGE's NVPC filings, and incorporates gas
9 plant major maintenance into the calculation of NVPC, increasing NVPC by
10 \$13,696,953.⁴⁸ This proposal does not address Beaver major maintenance as
11 PGE has not proposed a major maintenance deferral for Beaver. Staff is
12 continuing to investigate the appropriate treatment of Beaver major
13 maintenance costs. The net impact of Staff's recommendation is a reduction to
14 2018 base rate revenue requirement of \$(26,420,925) and an increase to 2018
15 NVPC of \$14,936,789. The change to NVPC largely offsets the elimination of
16 the 2018 MMA accrual. The combined expense impact is only (\$11,484,135).
17 This appears like a large adjustment, however the majority of this adjustment is
18 simply the return to customers of the pre-paid balance in the MMA balancing
19 accounts.

⁴⁸ This is consistent with Staff's proposal in Staff/200.

1 **Q. Has Staff identified any other accrual mechanisms that may have**
2 **similar issues as the MMA?**

3 A. Yes. In response to OPUC DR 362 PGE notes that four other items are
4 amortized in a similar manner. Staff intends to review the amortized amounts
5 for these items to confirm that they do not contain deferred expenses that have
6 not been authorized by the Commission.⁴⁹

⁴⁹ Staff/701, Kaufman/20 Response to OPUC DR 362.

ISSUE 5: PRODUCTION OPERATIONS AND MAINTENANCE LABOR

Q. Please summarize this issue and your recommended treatment.

A. PGE proposes increasing production operations and maintenance labor by 32 FTE.⁵⁰ Staff requested detailed information about 17 of these FTE and found that the majority of the FTE either did not have cost reductions correctly accounted for, or were not justified based on PGE's labor needs.⁵¹ Staff recommends eliminating 13 FTE from the Staff labor model and reducing contract expenses by \$90,000.

Q. What do you recommend regarding the Port Westward Generation Technicians?

A. PGE proposes adding three generation technicians to the Port Westward maintenance crew. The annual cost for these positions is \$266,073.⁵² PGE claims that adding these that adding these FTE will reduce overtime expense by \$250,000 per year, and that PGE has appropriately modified the test year budget to account for this. Given that the cost of these technicians is greater than the benefit Staff recommends eliminating PGE's proposed increase of three FTEs for generation technicians. If the Commission adopts the general labor adjustment recommended in Staff/400 PGE's adjustments to overtime expense associated with these FTE will be excluded as well.

When reviewing this issue, Staff noted that PGE's 2018 budget for Port Westward maintenance overtime is not calculated correctly. PGE budgets

⁵⁰ PGE/702.

⁵¹ Staff/701, Kaufman/25 to 41. PGE response to OPUC DRs 618, 619, and 626.

⁵² Staff/701, Kaufman/47. Calculated as three times the annual salary. This value does not include the payroll loadings such as healthcare.

1 \$459,663 in labor overtime for the maintenance of PW1 and PW2 for 2018.

2 The 2016 actual amount of overtime expense was \$406,331. After reducing for
3 the overtime savings of the three new technicians, and adjusting for labor
4 escalations, the total overtime budget for 2018 should be only \$176,796. PGE
5 over budgets for 2018 overtime by \$280,000. If the labor expense proposed by
6 Staff in Staff/400 is adopted there is no need for additional adjustments related
7 to PGE's over-forecast of overtime. If Staff's proposed general labor
8 adjustment is not accepted by the Commission then PGE's requested labor
9 expense should be reduced by \$280,000 to account for the budget error. PGE
10 claims that 2016 is not a representative year of maintenance expense at PW1
11 due to extended planned outages.⁵³ [BEGIN CONFIDENTIAL] [REDACTED]

12 [REDACTED]⁵⁴

13 [END CONFIDENTIAL]

14 **Q. What do you recommend regarding the Trojan Independent Spent Fuel**
15 **Storage Installation Technician?**

16 A. PGE expects to be reimbursed for expenses related to the Independent Spent
17 Fuel Storage Installation technician.⁵⁵ PGE has not accounted for this
18 reimbursement in this rate case.⁵⁶ Staff recommends that the FTE be excluded
19 from rates. As an alternative, the anticipated reimbursement for these
20 technicians could be included in rates.

⁵³ See Staff/701, Kaufman/31 PGE's response to OPUC DR 626 part d.

⁵⁴ Staff/702 PW1 Forced outage rate in April Monet update workpapers.

⁵⁵ See Staff/701, Kaufman/31 PGE's response to OPUC DR 626 part c.

⁵⁶ See Staff/701, Kaufman/31 PGE's response to OPUC DR 626 part c.

1 **Q. What do you recommend regarding the Carty Generating Technician?**

2 A. PGE is requesting an incremental generating technician to support planning at
3 the Carty station. However, PGE also states that the number of FTE at Carty
4 is consistent with the number included in UE 294.⁵⁷ Because of this, Staff
5 recommends no incremental increase in FTE related to the Carty station.

6 **Q. What do you recommend regarding the PSES Services Analyst?**

7 A. PGE claims that this FTE is added to the Reliability, Performance, and
8 Monitoring (RPM) center. The original internal request for this FTE indicated
9 that it would reduce expenses by \$350,000. PGE provided workpapers
10 showing a \$260,000 reduction to the 2017 budget associated with this FTE.⁵⁸
11 However, Staff was not able to tie PGE's adjustment all the way to PGE's filed
12 revenue requirement. Staff is continuing to investigate this issue. At this time,
13 Staff recommends an additional \$90,000 reduction in expenses associated with
14 the difference between the initial estimate and the reduction that PGE indicates
15 was incorporated into this case.

16 **Q. What do you recommend regarding the Power Supply Engineering
17 Services (PSES) IT Analyst?**

18 A. PGE proposes adding one FTE as a dedicated IT resource for generation
19 facilities. In response to a Staff data request PGE states that this FTE was
20 double counted in another department, and that the FTE is expected to reduce
21 the time resolving generation issues.⁵⁹ Staff recommends eliminating this FTE

⁵⁷ Staff/701, Kaufman/32 PGE response to OPUC DR 626.

⁵⁸ Staff/701, Kaufman/32 PGE response to OPUC DR 626.

⁵⁹ Staff/701, Kaufman/33 PGE response to OPUC DR 626.

1 from this department due to the duplication in another department. To the
2 extent that IT issues affect the performance of PGE's generating units Staff
3 also recommends that the forced outage rate of PGE's generation units be
4 updated in the next Monet update. To the extent that this position does not
5 improve the performance of PGE's generating units Staff recommends that the
6 FTE also be eliminated from both departments.

7 **Q. What do you recommend regarding the PGE Technical Writer**
8 **Specialist?**

9 A. PGE proposes adding one FTE to assist in the development of new generation
10 procedures. PGE indicates in response to OPUC DR 626 part h that PGE
11 currently has generation procedures for each plant.⁶⁰ PGE also indicates that it
12 has already developed 75 new "common Generation Fleet Procedures."⁶¹
13 Given that the prior FTE level was sufficient to create the existing generation
14 procedures, and that there does not seem to be a pressing need for new
15 procedures, Staff recommends excluding this FTE as an incremental FTE.

16 **Q. What do you recommend regarding the Generations Project Manager?**

17 A. PGE proposes adding one FTE to assist in the management of generation
18 projects. PGE indicates in response to OPUC DR 626 part i that PGE
19 managed 10 generation projects each year in 2015 and 2016, but only has
20 seven projects scheduled for 2018.⁶² Staff recommends excluding this FTE as
21 an incremental FTE because PGE's 2018 generation projects are at or below

⁶⁰ Staff/701, Kaufman/33.

⁶¹ Staff/701, Kaufman/33.

⁶² Staff/701, Kaufman/34.

1 the current level. Staff also recommends that if PGE relies on generation
2 project managers to complete competitively bid projects, the fully loaded cost
3 of these project managers should be included in the bid for self-ownership.

4 **Q. What do you recommend regarding the Eastside Biological Services**
5 **Technician, Environmental Communication FTE?**

6 A. PGE is requesting one FTE to repair corporate image in the Pelton-Round
7 Butte region. PGE states in response to OPUC DR No. 626 part j that PGE's
8 current monitoring of social channels indicate that it needs to provide counter-
9 message regarding PGE's operations on the Deschutes river.⁶³ PGE claims
10 that no legal expenses related to this issue are incorporated into the 2018 rate
11 case.⁶⁴ Staff has not found evidence that PGE's operating costs are impacted
12 by its poor image regarding the fish habitat on the Deschutes River. This FTE
13 appears to be related to corporate image. Staff recommends excluding this
14 FTE as an incremental FTE.

15 **Q. What do you recommend regarding the Environmental Compliance and**
16 **Licensing - Environmental Specialist?**

17 A. PGE indicates in response to OPUC DR No. 626 part e that the number of FTE
18 for Carty has not increased relative to current rates.⁶⁵ Staff recommends
19 excluding this FTE as an incremental FTE.

⁶³ Staff/701, Kaufman/34.

⁶⁴ Staff/701, Kaufman/34.

⁶⁵ Staff/701, Kaufman/32.

1 **Q. What do you recommend regarding the Carty PSES -Compliance**
2 **Specialist?**

3 A. PGE indicates in response to OPUC DR 626 part e that the number of FTE for
4 Carty has not increased relative to current rates.⁶⁶ Staff recommends
5 excluding this FTE as an incremental FTE.

6 **Q. Please recap Staff's investigation of and recommendations for O&M**
7 **FTE.**

8 A. PGE proposes adding 32 generation FTE. Staff asked detailed questions
9 regarding 17 FTE. Of these, Staff only found that 3 FTE did not require either
10 additional cost adjustments, or elimination from the 2018 revenue requirement.
11 Staff recommends excluding expenses associated with 13 production O&M
12 FTE and reducing consulting expense by \$90,000. Generally, Staff's detailed
13 investigation supports the labor adjustment proposed in Staff/400.

⁶⁶ Staff/701, Kaufman/32.

ISSUE 6: DECOUPLING

1
2 **Q. Please summarize this issue and your recommended treatment.**

3 A. PGE includes an estimate of the updates to the rates in PGE's decoupling
4 tariff, Schedule 123.⁶⁷ The updates are consistent with past filings. Staff will
5 review these values again once PGE has finalized them. PGE also proposed a
6 small modification to the text of Schedule 123.⁶⁸ The change reduces the
7 amount of revenue PGE recovers from new customers incremental to the
8 number forecasted in the current rate case. Staff reviewed the workpapers
9 underlying the proposed change and it appears reasonable. Staff recommends
10 the Commission accept PGE's proposed changes to Schedule 123.

⁶⁷ PGE/1400, Cody - Macfarlane/27.

⁶⁸ PGE/1401, Cody - Macfarlane/50.

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ISSUE 7: SECURITY LABOR

Q. Please summarize this issue and your recommended treatment.

A. PGE is requesting three additional FTE for physical security. PGE states that the need for these FTEs is driven by expanded footprint associated with Tucannon, Port Westward 2, and Carty. PGE is requesting one additional FTE to manage security planning related to Critical Infrastructure Protection regulation 014-1.⁶⁹ The plant expansions that PGE cites as driving the need for the three additional FTE have been in service for at least six months in 2016. There is no evidence that the 2016 staffing level is not sufficient. Staff recommends excluding the three additional security FTE from the calculation of PGE's revenue requirement. Staff does not propose an adjustment to the Critical Infrastructure Protection FTE.

⁶⁹ PGE/600, Lobdell – Tooman/8.

1 **ISSUE 8: AFFILIATED INTERESTS**

2 **Q. Please summarize this issue and your recommended treatment.**

3 A. PGE's opening testimony does not address affiliated interest issues. However,
4 as part of this filing PGE does assign and allocate costs to affiliates.⁷⁰ Staff
5 reviewed PGE's affiliated interest transactions and cost allocations. At this
6 time, Staff has no adjustments to PGE's affiliated interest transactions or cost
7 allocations. However, Staff is continuing to evaluate PGE's cost allocation of
8 the World Trade Center costs, labor cost of operating affiliates, and overhead
9 cost of operating affiliates.

10 **Q. Please summarize your review of PGE's affiliated interests.**

11 A. Staff reviewed the following items:

- 12 • Affiliate master services agreements
- 13 ○ PGE maintains a single master services agreement under which it
- 14 transacts with all its affiliates.
- 15 • Affiliate financial statements
- 16 ○ Affiliate financial statements do not indicate abnormal earnings.
- 17 • Affiliate employees
- 18 ○ Affiliates do not have any employees. PGE employees provide labor
- 19 services to affiliates. Staff is continuing to evaluate this item.
- 20 • Affiliate transactions
- 21 ○ 121 SW Salmon Corp bills PGE for rent of WTC.

⁷⁰ PGE/200, Tooman – Brown/20 at lines 11 to 17 discusses allocations to non-utility. This includes allocations to affiliates. PGE/202 also includes the revenue associated with the affiliate Salmon Springs Hospitality Group.

- 1 ○ Salmon Springs Hospitality Group bills PGE for hospitality services.
- 2 ○ PGE bills SSHG for labor, rent, and other services.
- 3 ○ PGE bills PGE foundation for labor, rent, and other services.
- 4 • Labor loading rates
- 5 ○ PGE loads labor for pension costs, employee support, and incentives,
- 6 paid time off, employee benefits, payroll tax, and injuries. Staff is
- 7 continuing to investigate the costs included in the loading rate
- 8 calculations. Staff will request follow-up data from PGE regarding
- 9 how the hard-coded amounts to be loaded and labor base values are
- 10 calculated in Attachment A to the response to OPUC DR 134.⁷¹
- 11 • WTC costs and cost allocations
- 12 ○ WTC costs include the costs of renting, maintaining, and operating
- 13 WTC. These costs include a return component for PGE's capital
- 14 invested in WTC. It is not clear what the basis for the allocation of
- 15 WTC costs is. Staff recommends that PGE's cost allocation manual
- 16 be updated to include a description of the factors used to allocate
- 17 WTC costs. Staff is continuing to evaluate this item. Staff will
- 18 request follow-up data from PGE regarding how the hard-coded
- 19 allocation factors in Attachment B to the response to OPUC DR 134
- 20 are calculated.⁷²

⁷¹ See Staff/701, Kaufman/2.

⁷² See Staff/701, Kaufman/2.

- 1 • Information technology allocations
- 2 ○ Staff is continuing to review the information technology allocation
- 3 method. PGE's cost allocation manual appears to conflict with PGE's
- 4 workpapers. The allocation manual indicates that "Some costs are
- 5 allocated based on counts of equipment, some use historical
- 6 analysis, and others use the results of the spread of all of the
- 7 previous methods."⁷³ However, Staff's review of Attachment C to
- 8 PGE's response to OPUC DR 134 indicates that PGE uses a single
- 9 IT allocator, but that the allocator has a different basis not for the
- 10 costs that are allocated, but rather for the groups that receive
- 11 allocations. Staff will request follow-up data from PGE regarding how
- 12 the model included in Attachment C of the response to OPUC DR
- 13 134 is consistent with PGE's allocation manual.⁷⁴
- 14 • Production services allocations
- 15 ○ Production services allocations are based on historic usage of
- 16 printing and mailing services. However, the allocation factors for
- 17 2016 and 2017 are identical. Staff is continuing to investigate the
- 18 reason for this. Staff will request follow-up data from PGE regarding
- 19 why these allocation factors have not changed from 2016 to 2017.
- 20 • Corporate helicopter allocations
- 21 ○ PGE's helicopter is allocated based on historic usage. Staff notes
- 22 that from 2012 to 2015 the allocation factors are identical. In 2016

⁷³ Docket No. RE 64, PGE 2016 Affiliated Interest Report page 10.

⁷⁴ See Staff/701, Kaufman/2.

1 administrative use increased from the historic 12 percent to 39
2 percent. Staff is continuing to investigate the reason for the historic
3 consistency and the recent change. Staff will request follow-up data
4 from PGE regarding why these allocation factors experienced such
5 large changes in 2016.⁷⁵

6 In general, PGE appears to have a comprehensive accounting system for
7 assigning, loading and allocating costs. Staff is continuing to review the
8 responses and attachments PGE submitted in response to OPUC DRs 129
9 through 138, and particularly the response to OPUC DR 134.⁷⁶ Staff will report
10 on the result of follow up discovery in Staff's reply testimony. Staff
11 recommends PGE's treatment of affiliated interests and cost allocations as filed,
12 subject to resolution of the concerns laid out in this section of Staff's testimony.

13 **Q. Does this conclude your testimony?**

14 A. Yes.

⁷⁵ PGE Affiliated Interest Reports for 2012 to 2016.

⁷⁶ See Staff/701, Kaufman/2.

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 701

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

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March 20, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 134
Dated March 6, 2017**

Request:

**Please refer to the PGE 2015 Affiliated Interest Report filed under Docket No. RE 64.
Please provide the work papers supporting the following calculations:**

- a. Labor loading rates on page 9;**
- b. WTC cost distribution on page 10;**
- c. WTC total cost pool on page 10;**
- d. World Trade Center Allocations on page 10;**
- e. Information Technology, Production Services, and Helicopter Allocations on page 11;**
- f. Corporate Governance Allocations on page 13;**
- g. Corporate Allocation Summary on page 14;**
- h. Other Utility Administrative Allocations on page 14; and**
- i. Stores loading rates on page 15.**

Response:

See Attachments 134-A through 134-G.

- A. See Attachment 134-A - Labor loading rate work papers;
- B. See Attachment 134-B- WTC cost distribution work papers;
- C. There are no work papers for the WTC total cost pool detail. See Attachment 134-B.
- D. There are no work papers for the World Trade Center Allocation detail. See Attachment 134-B.
- E. See Attachment 134-C for work papers regarding Information Technology, Production Services, and Helicopter;

- F. See Attachment 134-D for the Corporate Governance work papers;
- G. See Attachment 134-E for the Corporate Allocation Summary work papers;
- H. See Attachment 134-F for support for the Utility Administrative Allocations. This is represented by output from PowerPlan with brief descriptions of each allocation. The process is described in the Attached report that evaluated PGE's allocation methodology and also summarized in the Allocation Manual provided annually with PGE's Affiliated Interest Report.

Note: In Docket No. UE 294, PGE agreed to a third party review of its processes in capturing overhead construction costs. After its review, PricewaterhouseCoopers, LLP, determined that:

“based on the work performed as described throughout this report, PGE's processes for capturing overhead construction costs and directly charging and indirectly allocating such costs to construction projects assign costs to construction work orders that are reasonable, supportable, operating as described and in compliance with the FERC USoA.”

- I. See Attachment 134-G for the Stores Loading work papers.

UE 319

Attachment 134-A

Provided in Electronic Format only

Work Papers

Labor Loadings

UE 319

Attachment 134-B

Provided in Electronic Format only

Work Papers

WTC Cost Distribution

WTC total Cost Pool and Allocations

UE 319

Attachment 134-C

Provided in Electronic Format only

Work Papers

for Information Technology, Production Services,
and Helicopter

UE 319

Attachment 134-D

Provided in Electronic Format only

Work Papers

Corporate Governance

UE 319

Attachment 134-E

Provided in Electronic Format only

Work Papers

Corporate Allocation Summary

UE 319

Attachment 134-F

Provided in Electronic Format only

Construction Overhead

UE 319

Attachment 134-G

Provided in Electronic Format only

Work Papers

Stores Loading

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 145
Dated March 6, 2017**

Request:

Please provide a narrative describing PGE's project management process for the Carty generation project.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 145.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 146
Dated March 6, 2017**

Request:

Please provide all Carty project management documents.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 146.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 147
Dated March 6, 2017**

Request:

Please provide all construction contracts and agreements related to the Carty project.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 147.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 148
Dated March 6, 2017**

Request:

Please provide all change orders related to the Carty project.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 148.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 149
Dated March 6, 2017**

Request:

Please provide all email communications between PGE and Carty contractors.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 149.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 150
Dated March 6, 2017**

Request:

Please provide all PGE Board of Director and subcommittee presentations and meeting minutes related to the Carty project, including but not limited to the following:

- a. Request for proposal process;**
- b. Bid selection;**
- c. Design;**
- d. Construction;**
- e. Performance bonds;**
- f. Construction litigation; and**
- g. Rate recovery;**

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 150.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 151
Dated March 6, 2017**

Request:

Please refer to PGE's 2016 10-k (Part II, Item 8, Note 17) which states "On December 18, 2015, the Company declared the Contractor in default under the Construction Agreement and terminated the Construction Agreement." Please explain when and how PGE determined that the referenced Contractor was in default.

Response:

On March 16, 2017, OPUC Staff notified PGE that it withdraws its request in OPUC Data Request No. 151.

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 152
Dated March 6, 2017**

Request:

Please refer to UE 219/PGE/200, Tooman – Brown/17 which describes Carty related legal matters. Please identify all legal expenses associated with the referenced legal matters and explain PGE’s treatment of these expenses in the current rate case.

Response:

PGE objects to this request on the basis that it is overly broad. Notwithstanding its objection, PGE replies as follows:

Attachment 152-A identifies legal expenses related to Carty legal matters, which can also be found in PGE’s work papers submitted in OPUC Docket No. UE 319.¹ PGE incurred legal expenses in 2016 and has budgeted for additional legal expenses in 2017. Ultimately, PGE’s budget for legal expenses in 2018 will depend on the timing of Carty legal matters that are described in PGE’s 2016 10-K (Part II, Item 8, Note 17).

PGE’s 2018 test year forecast does not include legal expenses specifically assigned to Carty. The Performance Bond between PGE and the sureties provides for the recovery of reasonable legal expenses by the prevailing party in litigation arising from or related to the Performance Bond. PGE’s claims against the sureties include a claim to recover the reasonable legal costs incurred in the litigation arising from the Performance Bond.

¹ See the non-confidential work paper titled “Corporate Support Summary_2018_Final” in Exhibit 600.

UE 319

Attachment 152-A

Provided in Electronic Format only

Legal Expenses Related to Carty Legal Matters

April 7, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 362
Dated March 27, 2017**

Request:

Please refer to UE 319 / PGE / 700, Jenkins – Rodehorst / 12. Please also refer to the file produced in response to Staff DR 157 “OPUC_DR_157_Attach A.xlsx”.

- a. Please confirm that the amount credited to the major maintenance accrual account as collections from customers is equal to the amount approved in the Company’s most recent general rate case.
- b. Please explain why the amount credited to the major maintenance accrual account is not tied to actual customer bills or revenues.
- c. Does PGE maintain any other deferral accounts that are credited by a fixed amount each year regardless of actual revenues? If yes please identify such deferrals.

Response:

- a. Please see Attachment 362-A for confirmation that the amount credited to the major maintenance accrual account as collection from customers is equal to the amount approved in PGE’s 2016 general rate case (Docket No. UE 294) through Commission Order 15-356.
- b. The reason is that Commission orders specifying amounts to collect in rates do not contain a true-up provision to actual customer bills or revenues.
- c. Yes. PGE’s rate base in UE 319 includes the following items that are amortized by fixed amounts:
 - CET deferrals from UE 262, UE 283, and UE 294;
 - IT deferral from UE 262;
 - Generation Plant Maintenance deferral from UE 197; and
 - Incentive Adjustment from UE 283.

UE 319

Attachment 362-A

Provided in Electronic Format only

Major Maintenance Accruals
Net Expenses 2016 vs Approved Expenses in UE 294

April 14, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 412
Dated March 31, 2017**

Request:

Please refer to Attachment A to OPUC DR 412 which summarizes actual and forecasted values for PGE other revenues.

- a. Please confirm the actual and forecasted values are correct.**
- b. Please provide the actual other revenue for 2009. Please include all other revenue that would be comparable to the 2009 forecasted values in the referenced attachment.**
- c. For each forecast that differs from actuals, please explain the source of the forecast error.**
- d. PGE appears to have under forecasted other revenues in every rate case of the last ten years. Has PGE made any adjustments to its other revenue forecasting methodology in UE 319 to account for the historic forecast error? If yes, please explain such changes. If no, why not?**

Response:

- a. Attachment 412-A provides a detail listing of the components of PGE's Other Revenue from 2006-2016 – see "Summary by Year" worksheet. The core data and adjustments used to derive these amounts are provided in the worksheets "Actuals vs Forecast 2006-2009" and "Actuals vs Forecast 2010-2016". Where test year forecasts were developed for general rate cases (GRC), we list those amounts; for years with no GRC, we list budget amounts. The referenced adjustments to actuals and budgets/forecasts are explained as follows:
 - Adjust 2010 actuals by approximately \$5.1 million to remove oil resales. In all of PGE's annual Results of Operations Reports (ROO) and Power Cost Adjustment Mechanism (PCAM) filings, PGE reclassifies oil, gas, and transmission resales from Other Revenue to net variable power costs (NVPC). In 2010, this amount was similarly reclassified to NVPC in the ROO and PCAM. In short, oil resales are not appropriate to include in an analysis of Other Revenue for test year forecasting.
 - Adjust 2012 data for the following items:

- Reclassify amounts within Other Revenue to correct certain steam sales being posted to account 4560001 rather than account 4560012. This occurs in both actuals (\$0.6 million) and forecast (\$2.1 million), but has no impact on total Other Revenue (i.e., these adjustments net to zero).
 - Adjust actual Other Revenue by approximately \$82,000 to remove revenue associated with Large Generator Interconnection Procedures (LGIP). These revenues relate to studies PGE performed for third-party generation that could potentially deploy in PGE's control area (typically performed as part of PGE's integrated resource plan proceedings). Because the LGIP revenues and incremental expenses are effectively offsetting and since neither is budgeted by the operating departments, we remove the associated actual revenues from this analysis.
 - Adjust actual 2013 Other Revenue by approximately \$0.3 million to remove revenue associated with LGIP, as described above.
 - Adjust actual 2014 Other Revenue by approximately \$1.2 million representing the payment received from BPA for wind curtailment, which we remove for two reasons. First, approximately \$0.4 million of this payment represents lost renewable energy certificates (RECs) that are reclassified from Other Revenue to NVPC in the 2014 PCAM and ROO. We do this because when RECs are sold, we record the benefit to NVPC similar to resales of gas, oil, and transmission, hence we reclassify this REC benefit to NVPC. Second, the remaining \$0.8 million represents lost production tax credits (PTCs), which were already reflected in the test year forecast as a reduction to income taxes based on forecasted wind generation. In summary, because PGE had already included the benefit of wind generation in the 2016 test year forecast based on normal conditions and since this type of BPA payment would not be included in a test year forecast (in either NVPC or Other Revenue), we remove this payment from 2014 actuals.
 - Revise the test year forecasts for regulatory adjustments applied during those GRCs and adopted by Commission orders to reflect those amounts in prices.
- b. Attachment 412-A provides the requested 2009 information.
- c. See Attachment 412-A and specifically, the worksheets that provide "Variance Comments" for 2010-2015. These years reflect significant variances of actual amounts over budget/forecast. Variance data from 2009 and prior were in PGE's old accounting system that we replaced in April 2011 and are no longer available (2010 and Q1, 2011 data are available because of PGE converted them to the new system although they are not fully comparable).
- d. Other Revenue is derived from a number of diverse activities as performed by several different operations within PGE. Budgeting for these activities (or forecasting for two years out) is complicated by the fact that significant inputs are not available at the time the budgets/forecasts are prepared as evidenced by the information provided in response to part c, above. As such, PGE's budget/forecast represents the best information available at the time they are prepared.

UE 319

Attachment 412-A

Provided in Electronic Format only

Other Revenue 2006-2016

June 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 618
Dated May 18, 2017**

Request:

Please refer to the file produced in response to OPUC DR 525 “Environmental Compliance and Licensing - Environmental Specialist.pdf”.

- a. Please describe the work this position will perform related to Carty air quality.**
- b. Did the Carty 1 bid include ongoing labor costs associated with environmental compliance and licensing? If no, why not? If yes, please provide the related sections of the bid.**

Response:

- a) Air quality services that will be performed by this position at Carty relate to:
 - The various air quality reporting requirements in the Title V operating permit;
 - Greenhouse gas (GHG) reporting requirements;
 - Coordination and oversight of periodic source testing (stack testing); and
 - Regular support for the continuous emissions monitoring systems (CEMS) program at Carty.

Carty (like other thermal plants) has an extensive CEMS program to monitor plant environmental performance and compliance. This role will additionally provide on-site training to Carty operations staff regarding air quality compliance obligations.

- b) The Carty 1 bid did not address the ongoing labor costs for environmental compliance and licensing. These services are provided by PGE’s Environmental and Licensing Services team, and the bid process did not include these services because these services

are provided by the corporate environmental function, rather than plant-dedicated staff. The bid process required the contractor to address environmental compliance during the construction period (e.g., waste management, storm water runoff), but not after the plant was constructed and PGE took ownership.

June 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 619
Dated May 18, 2017**

Request:

Please refer to the file produced in response to OPUC DR 525 “PSES -Compliance Specialist” which states “new generation plants and the ever-growing regulatory compliance landscape will require a new specialist position.” Did the Carty 1 bid include labor costs associated with North American Electric Reliability Corporation and Western Electric Coordinating Council standard compliance? If no, why not? If yes, please provide the relevant sections of the bid.

Response:

The Carty 1 bid did not address costs associated with North American Electric Reliability and Western Electric Coordinating Council standard compliance. These services are provided by PGE’s Power Supply Engineering Services (PSES) department and the bid did not include these services that are provided by the corporate PSES function, rather than plant-dedicated staff.

The “PSES-Compliance Specialist” is required in the PSES department for additional support to PGE’s NERC and WECC compliance efforts due to the addition of Port Westward II, Tucannon River, and Carty generation plants between 2014 and 2016.

June 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 626
Dated May 18, 2017**

Request:

Please refer to PGE/702.

- a. **Regarding Energy Market Settlement Analyst, please explain what work will be performed on the settlement files. Please provide a sample settlement file and explain how often PGE will receive these files.**
- b. **Regarding the Energy Market Policy Analyst**
 - i. **Please identify each policy and rule change implemented by the Western Energy Imbalance Market (EIM) in 2017.**
 - ii. **Please explain why a full FTE is devoted to monitoring EIM policy and rule changes.**
 - iii. **Does PGE devote a full FTE to monitoring any other single program policy changes? If yes, identify these programs and provide the associated position description.**
- c. **Regarding the Independent Spent Fuel Storage Installation Technician, please explain how the DOE cost reimbursements are accounted for in the Company's 2018 revenue requirement.**
- d. **Regarding the Port Westward 2 Generation Technician:**
 - i. **Please identify each instance in 2016 where having 5 operating crews would have reduced costs or maintenance issues at Port Westward 2.**
 - ii. **The file provided in response to OPUC DR 525 named "PW2 - Generation Technicians.pdf" indicates that 100 percent of the cost increase will be offset by reduced overtime and contractor expenses.**

How are the reduced expenses associated with these FTEs incorporated into the 2018 revenue requirement?

- e. Regarding the Carty Generation Technician:**
 - i. Please explain why each gas plant needs its own planner scheduler.**
 - ii. Was the ongoing labor cost for a planner scheduler included in the Carty 1 bid? If yes, please provide the relevant sections of the bid.**
- f. Regarding the Power Supply Engineering Svcs Analyst:**
 - i. Please explain what the Reliability, Performance, and Monitoring Center is.**
 - ii. Please refer to the file produced in response to OPUC DR 525 named “PSES – Analyst.pdf”. Please explain how the \$350,000 in savings associated with this position are accounted for in the 2018 Revenue Requirement.**
- g. Regarding the Power Supply Engineering Svcs IT Analyst:**
 - i. Please identify the IT issues that occurred at Generation facilities in 2016 and provide the resolution time for each issue.**
 - ii. Please explain why a dedicated IT analyst will reduce the resolution time for Generation IT issues.**
 - iii. How are Generation IT issues currently addressed at PGE?**
 - iv. Will adding a dedicated generation IT analyst reduce the total labor hours spent on resolving generation IT issues? If no, why not?**
- h. Regarding the Power Supply Engineering Svcs Technical Writer Specialist:**
 - i. How does PGE currently develop and maintain generation procedures?**
 - ii. Has PGE’s 2018 need to develop and maintain generation procedures changed relative to 2016? If yes, how?**
- i. Regarding the Generations Projects Project Manager:**
 - i. Please provide the number of active generation projects by year for 2013 through 2016.**
 - ii. How many active generation projects does PGE expect to have in 2018? How many of these projects relate to new wind or gas generation?**
- j. Regarding the Eastside Biological Services Technician, Environmental Communication:**
 - i. Does PGE have any other positions dedicated to single issue public relations? If yes identify such positions.**
 - ii. Please explain what costs associated with the Deschutes River Alliance lawsuit are included in the 2018 revenue requirement.**
 - iii. When does PGE anticipate that this lawsuit will be completed?**

iv. How has PGE determined that current communication and public relations regarding Deschutes fisheries has not been sufficient?

Response:

a) Regarding the Energy Market Settlement Analyst:

As described in PGE Exhibit 300, the Energy Market Analyst(s) – Settlements will be responsible for market operations strategies and settlement analysis. In PGE’s Response to OPUC Data Request No. 467, PGE reported on the expected hire dates for these positions.

The CAISO settlement process is complex and data intensive. As shown in the CAISO payments calendar, PGE will be receiving data from CAISO on a daily basis. The CAISO payments calendar is available at:

<http://www.caiso.com/Documents/CaliforniaISOPaymentsCalendar2017.xls>

Essential job responsibilities for the analyst roles will include:

- Validating Charge Codes related to CAISO by utilizing various software tools.
- Validating settlement allocation for non-participating resources and Merchant load.
- Disputing discrepancies with CAISO for assigned charge codes.
- Validating charge allocations received from various EIM entities within the EIM.
- Providing consulting with Day-Ahead and Real-Time Operation on bidding strategy. This can include post trade-day analytics and an evaluation of plant and bidding performance.

Due to the voluminous nature of the data, PGE is not providing an entire settlement file. A sample of settlement data is included as Attachment 626-A. Note that Attachment 626-A contains “test” data and is not actual settlement data. It is also a small sample of the data PGE will process on a daily basis when it is participating in the Western EIM.

b) Regarding the Energy Market Policy Analyst:

The description provided in PGE Exhibit 702 is not a comprehensive description of the position. As described in PGE Exhibit 300, this position will be responsible for market operations strategies and regulatory policy as it relates to the merchant role in the market. In PGE’s Response to OPUC Data Request No. 467, PGE reported on the expected hire date for this position. This analyst role will maintain generation resource data required by the CAISO for market participation. The analyst will also follow changes to Western EIM market rules and evaluate the impact on PGE, financially and operationally. Additionally, in cooperation with settlements analysts, the market analyst will evaluate plant and bidding performance via post trade-day analytics.

- i. CAISO continually considers potential enhancements to the ISO market design, including the Western EIM (a part of the CAISO’s real-time market). PGE is an

active participant in CAISO stakeholder processes. A catalog of active CAISO stakeholder initiatives is available at:

<http://www.caiso.com/Documents/StakeholderInitiativeMilestones.xlsx>

- ii. See the description at the beginning of PGE's response. PGE's description in Exhibit 702 is not a comprehensive description of the position. Furthermore, OPUC Staff's interpretation (implied in its question) of a single program appears to be too narrow. EIM is not a program, it is a market. PGE's participation in policy formation and rule changes that may impact this market may occur in multiple venues (e.g., CAISO, FERC, and BPA). This position will assist in formulating PGE positions that seek to establish market rules that benefit PGE's customers.
- iii. Please see PGE's response to part (ii) above.

c) Regarding the Trojan ISFSI Technician:

The Department of Energy (DOE) cost reimbursements related to Trojan have not been added in the 2018 test year revenue requirement calculations.

The concept of recording refunds in advance of receiving the funds from DOE falls under the gain contingency rules. The standard of recognition of a gain contingency is: "substantially all uncertainties about the timing and amount of gain contingencies should be resolved before being recognized"

PGE's position is that the Determination Letter, once executed, is sufficient evidence that substantially all uncertainties have been resolved and the gain contingency can be recognized. The Determination Letter is negotiated late in the process, usually in November during the last couple of years.

DOE refunds are recorded in the Schedule 143 (Spent fuel) regulatory liability. Please see PGE's response to ICNU Data Request No. 097 for DOE refunds recorded in Schedule 143.

d) Regarding the Port Westward Generation technician:

- i. PGE objects to this request on the grounds that it calls for speculation.
- ii. When comparing 2016 actuals to 2018 forecast there is no decrease in overtime and contractor labor expenses because of the significant O&M savings at Port Westward 1 (PW1) during the 2016 planned outage. The scope and timing of the outage changed primarily due to having to swap out the turbine rotor as it was damaged in 2015 and this was capital work rather than O&M. However, when comparing 2017 O&M budget to 2018 forecast there is a reduction of \$250,000 in overtime and contractor expenses by having five operating crews at PW1 and

PW2. Attachment 626-B provides the calculation of the reduction in PW1 and PW2 overtime and contract labor from the 2017 budget to 2018 forecast.

e) Regarding the Carty Generation Technician:

- i. A planner scheduler is required at each generation plant to plan and schedule maintenance activities at the plant. Planning the maintenance work is a first critical step to ensure all maintenance jobs are completed in a safely manner. The planning also includes efficiency enhancements by ensuring that when maintenance jobs are stated, all parts and any specialty tooling is in site and staged to complete the work.
- ii. PGE's labor requirements forecast for the Carty Generating Station were based on the known staffing requirements for PGE's Port Westward plant. PGE included this forecast as part of its 2016 test year forecast in Docket No. UE 294, which was subsequently approved by Commission Order No. 14-059. This forecast included 22.7 FTEs at Carty, but two of the FTEs were transfers, resulting in effectively 21 incremental FTE increase in line with the assumptions serving as the basis in the O&M labor costs as part of the Carty RFP. Attachment 626-C provides PGE's response to OPUC Data Request No. 317 in Docket No. UE 294 with a detailed explanation regarding Carty FTEs in PGE's 2016 test year revenue requirement. The FTE in question has been working in the planner schedule function at Carty since August 2016.

f) Regarding the PSES Svcs Analyst:

- i. The Reliability, Performance, and Monitoring (RPM) center supports the Generation, Reliability and Maintenance (RME) program to improve PGE's maintenance practices that directly impact the operation of our generation resources. The RME program was discussed extensively in PGE's 2016 general rate case docketed under Docket No. UE 294, PGE Exhibit 700. Attachment 626-D provides the relevant pages from PGE Exhibit 700/UE 294 explaining the activities performed by the RPM center in support of the RME program.
- ii. The \$350,000 cost reduction mentioned in the "PSES-Analyst.pdf" document was an estimate at the time the position request form was developed and was not at PGE share. In actuality, the PSES budget was reduced in 2017 by approximately \$260,000 as result of bringing in-house the plant performance monitoring previously provided by General Electric (GE). Attachment 626-E provides the 2017 Accounting O&M Adjustment request reflecting the GE costs that were eliminated in the 2017 PSES budget and reflected in the calculation of the 2018 Revenue Requirement as a reduction to PSES Outside Services expenses.

g) Regarding the PSES IT Analyst:

PGE inadvertently included this FTE in two different departments. An FTE that performs the same functions as the PSES IT Analyst was added in PGE RC 778, IT Business Relationship Management (IT BRM) T&D and Generation support as a Technical Specialist IV. For more details about the IT BRM Technical Specialist IV please see PGE Exhibit 502, page 2, PGE's response to OPUC Data Request No. 484, Attachment 484-A, and PGE's response to OPUC Data Request No. 509.

- i. Attachment 626-F identifies IT issues at generation facilities in 2016 and their resolution time.
- ii. The IT BRM Technical Specialist IV would work to reduce the time it currently takes to resolve IT issues. For instance, Attachment 626-F shows IN10075604, a Carty Wi-Fi issue, with an extended resolution time. This position would help analyze the issue and follow up with the resources to make sure that the appropriate resources were diligently working on their issues and escalating within IT if that wasn't the case. They would also understand the business systems so that they would be the first line of support if there was a question or issue.
- iii. Currently, IT issues are reported to the service desk, which dispatches resources based on priority and availability. There is no IT liaison to the business to ensure that their issues are being resolved so they will provide better support.
- iv. This resource will reduce the time spent resolving generation issues by ensuring that a dedicated resource that understands generation systems and the IT issue resolution process is available.

h) Regarding the PGE Technical Writer Specialist:

- i. Generation Fleet Procedures are being developed using US Department of Energy templates and best practices from PGE generation plants. Going forward, PGE anticipates the technical writer will add five to ten new Generation Fleet Procedures each year. Each procedure has a Lead who is responsible for coordinating the work to maintain the procedure after it has been issued. PGE recently developed 75 common Generation Fleet Procedures that are used by our generation plants.
- ii. Yes, prior to 2016, each generation plant had a unique set of procedures. In 2016, PGE developed the common Generation Fleet Procedure and an associated SharePoint site and began rolling procedures out. The new set of Generation Fleet Procedures are housed and maintained in the SharePoint site. Each procedure is reviewed periodically, updated and procedure review comments are

collected daily on a SharePoint log where they are addressed by subject matter experts. Procedure forms are updated several times a year to incorporate new work best practices.

i) Regarding the Generations Project Manager:

- i. The number of generation projects worked on by the Generation Projects group from 2013 through 2016 is:
 1. 2013: Six generation projects,
 2. 2014: Six generation projects,
 3. 2015: Ten generation projects,
 4. 2016: Ten generation projects.
- ii. The number of known generation projects that the Generation Projects group is expecting to work on in 2018 is seven. None of the seven projects are related to new wind or gas generation as the Integrated Resource Plan (IRP) is still in progress. Based on past experience of emergent work, the currently known projects for 2018 are likely a fraction of the number that will actually be worked. The Generation Projects group will continue to support the IRP, review qualifying facility applications, and evaluate technologies for pumped storage, geothermal, landfill gas, and other emerging technologies.

j) Regarding the Eastside Biological Services Technician, Environmental Communication:

- i. PGE has a centralized communications team in Portland that shares communications efforts on various issues such as safety, energy efficiency, customer programs, environmental issues, etc. Given the remote location, having a dedicated outreach resource allows us to be a better community partner in the region. Considering the outreach person will need to have technical expertise in natural resource issues is also a driver for this position.

While the need for this position was brought to light by the DRA litigation, it is not wholly dedicated to this issue. This position also supports safety, energy, and habitat education as required by our Pelton-Round Butte Water Quality Certificate and Water Quality Management and Monitoring Plan FERC license:

- Working with schools and business organizations this position arranges and conducts tours and provides education materials.
 - Coordinating and staffing public events and fairs with messages about safety and habitat
- ii. No costs associated with the DRA lawsuit were projected in the 2018 revenue requirements as planning for the litigation had not begun.

- iii. It is difficult to determine litigation timelines due to its variable nature, but a reasonable estimate for federal court litigation is two years.
- iv. PGE conducted a survey in January 2017 of 700 customers and Deschutes area residents, through DHM Research. The survey results indicated that PGE's outreach efforts were not sufficient. In addition, PGE received specific feedback from the Pelton Round Butte Fish Committee and signatory NGOs reflecting that current outreach efforts were not sufficient. As we monitored social channels, it was clear that additional work needed to be done to provide a counter-message to common misperceptions about the impact of PGE's operation on the river. Our opposition is very active and to continue to maintain our positioning, we need to be equally active, and this position plays a significant role in that effort.

UE 319

Attachment 626-A

Provided in Electronic Format only

Western EIM Settlement Sample

UE 319

Attachment 626-B

Provided in Electronic Format only

Port Westward 1 and Port Westward 2
Overtime and Contract Labor Reductions
2018 forecast vs 2017 budget

UE 319

Attachment 626-C

Provided in Electronic Format only

Docket No. UE 294
PGE's Response OPUC DR 317 – Carty FTE Count

UE 319

Attachment 626-D

Provided in Electronic Format only

UE 294 / PGE Exhibit 700
RPM Center Description

UE 319

Attachment 626-E

Provided in Electronic Format only

2017 O&M Adjustment
GE Smart Signal Cost Reductions

UE 319

Attachment 626-F

Provided in Electronic Format only

2016 IT Issues Resolution Times

May 5, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 525
Dated April 24, 2017**

Request:

Please provide any studies or workpapers supporting the reason for the increase from Base Year 2016 to Test Year 2018:

- a. In FTEs at Port Westward and Beaver as described on PGE/700, Jenkins – Rodehorst/10 (lines 8-12); and**
- b. From four to five operating crews at Port Westward as described in PGE/702, Jenkins –Rodehorst/ 1.**
- c. Please explain the difference between FTE Delta between 2016-18 for FTEs in Generating Divisions reported in PGE/401, Merserau-Jaramillo/1, which is 51.5, and the 32 incremental FTEs listed in PGE/702, Jenkins-Rodehorst.**
- d. In FTEs in “GENERATING – OTHER Total” as shown on PGE/401, Mersereau – Jaramillo/1.**

Response:

- a) Attachment 525-A provides the position request forms for the Port Westward 2 (PW2) FTEs described in PGE Exhibit 700, page 8, lines 8-12.

The addition of three FTEs at Beaver appears to be an increase from 2016 to 2018 because in 2016 PGE contracted for the work these positions would have completed.

As previously stated in PGE Exhibit 702, the increase in FTEs at Beaver is required to reduce overtime labor and is partially offset by savings from this reduction. Attachment 525-B provides the reduction in Beaver overtime labor in 2018 compared to 2016.

- b) Please see Attachment 525-A for details regarding PGE’s need to increase from four to five operating crews at PW2.

- c) There is no difference. PGE Exhibit 702 references 32 FTEs and the net increase for Generation FTEs as listed in cell K612 of PGE Exhibit 401 is also 32. The gross increase of 51 Generation FTEs is reduced by PGE's unfilled position adjustment of 20 FTEs as described in PGE Exhibit 400, page 16, lines 19-22.
- d) Attachment 525-C provides the "Generating-Other Total" position request forms making up the total request after adjusting for unfilled positions.

UE 319

Attachment 525-A

Provided in Electronic Format only

PW2 Position Request Forms

UE 319

Attachment 525-B

Provided in Electronic Format only

Beaver Overtime Labor Reduction

UE 319

Attachment 525-C

Provided in Electronic Format only

“Generating-Other Total” Position Request Forms

Stefan Cristea

From: Mike Dwyer
Sent: Thursday, September 22, 2016 11:06 AM
To: Corporate Planning
Cc: Spenser Williams
Subject: Dept. 86 2018 Test Year New Position Request

Please assure that all your comments have been entered into the appropriate fields. If you have any questions or need further assistance, please contact your Corporate Planning Analyst.

2018 Test Year New Position Request

Department: 86 **Manager:** Michael Dwyer
Dept. Title: Corporate Planning
 Port Westward **Analyst:** Spenser Williams (Generation)
Position Title: Technician II (2 positions over 2016 authorized, filling first in 2017)
Annual Salary: \$88,691 **Work Percent:** 100
Default Labor Account: 16400-086-5480001-7000001977

1. Provide a short position description

TWO additional technicians with immediate hiring to support progression to 5 operating crews and PW2 maintenance.

2. Why is this position needed; what has changed in your department that drives the need for a new position?

The maintenance requirements for PW2 were underestimated. Not counting work which is now being accomplished on shift by the 3-man operating crews, there are 4-5 man-years of work. This also does not count future major interval maintenance, currently expected in 2019 and beyond, which is expected to be performed with contractor assistance.

3. Are there any cost reductions to offset this new position?

Overtime labor costs should fully offset costs of these positions. Overtime reduction results when we move to 5 operating crews from current 4 crews due to much less OT to cover PTO. Adding two positions for a total of 20 technicians allows 5 crews of three for no additional net cost. First position requested for 2017 will be offset by reduced PW2 contractor maintenance. Having the additional positions also allows reducing the use of contractors during PW1 annual outages.

4. Describe other options considered (Cross-trainer, temporary contractor, reallocation of work, etc.)

Contract labor evaluated for maintenance but engine maintenance is increasing significantly and predicted to be spread throughout the year. Work has already been reallocated to operating crews to the extent practical..

5. Other Comments

The goal is to increase total number of union technicians to 20 from the current 18. This allows five three-man crews of operating technicians so that the relief crew can handle most PTO associated with operations with straight time. Having a five-man maintenance staff should allow completion of all expected routine preventive and corrective maintenance up to the 8000 hour engine inspections. If the 5 technicians on maintenance are successful, there will be no net increase in cost.

For Corporate Planning Use Only:

Officer Signature:

Date:

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 702

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Staff/702
Kaufman/2

**This exhibit is confidential and
Is subject to Protective Order No.17-057**

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 703

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Local Climate Analysis Tool Hinge Fit Model Trend

	December	January
PDX Airport	-0.009	0.087
KGW-TV	0.004	0.102
Beaverton	-0.002	0.105
Troutdale	-0.001	0.100
Average	-0.002	0.099
Maximum	0.004	0.105
Minimum	-0.009	0.087
Range	0.013	0.018
Range as PCT of Average	-6.625	0.183

PDX Airport Trend

Dec-16	-0.009
Dec-15	-0.015
Dec-14	-0.024

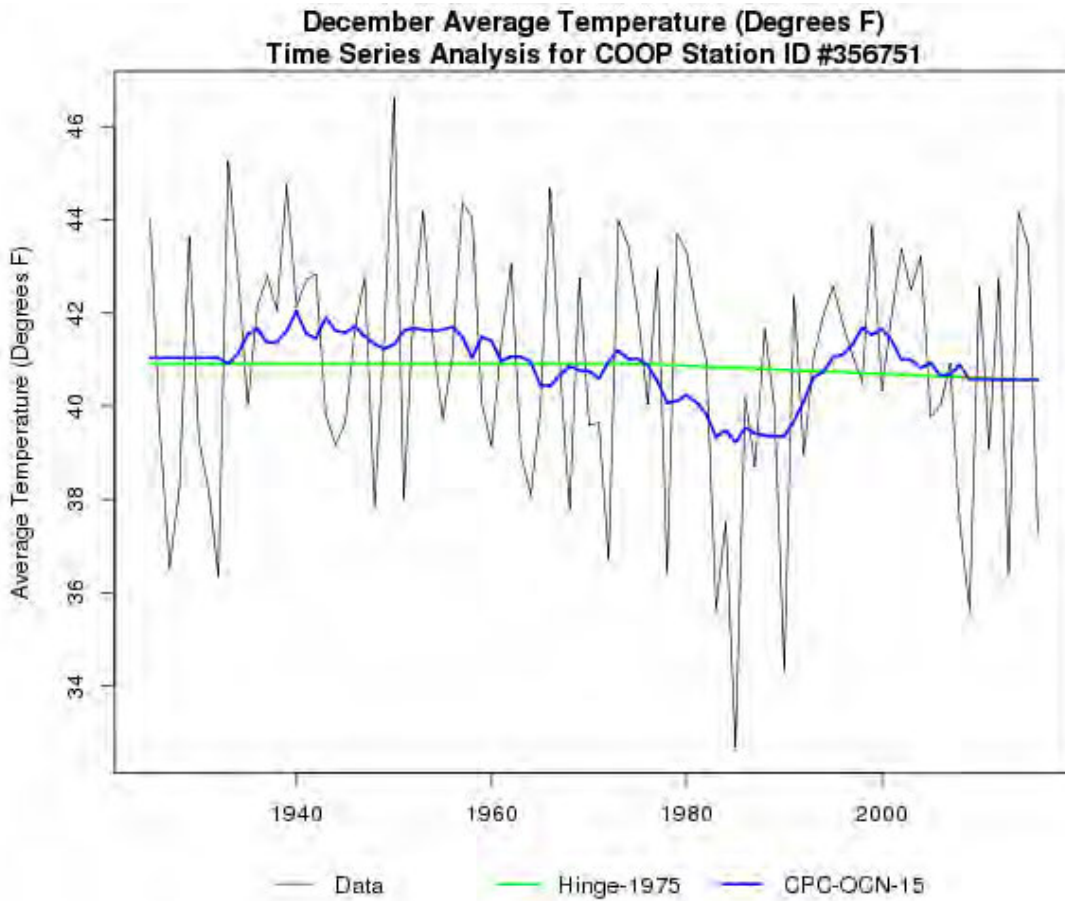


LCAT

- Local Climate Analysis Tool -

LCAT-1194-1497025980_6932

Generated Images



DO NOT DISSEMINATE DATA

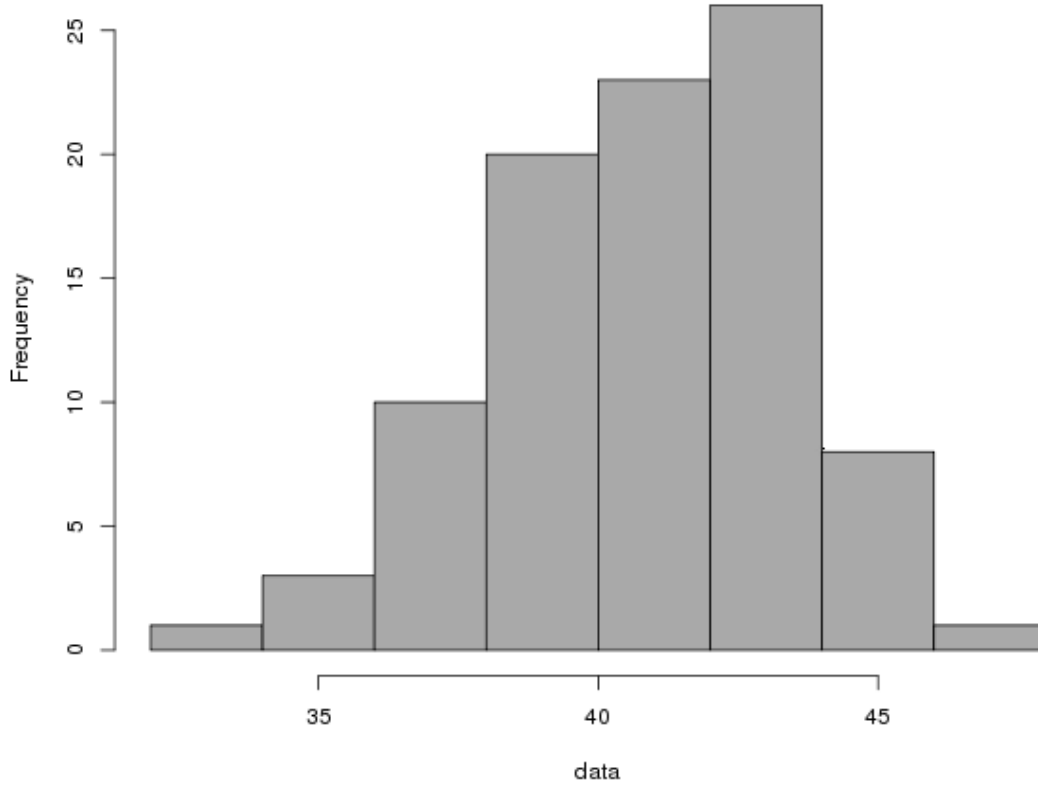
THIS DATA IS PROPERTY OF NOAA/NCEI AND MAY NOT BE SHARED WITHOUT EXPRESS PERMISSION OF NCEI



LCAT

- Local Climate Analysis Tool -

December Average Temperature (Degrees F)
Histogram for COOP Station ID #356751
Skewness=-0.513 Kurtosis = -0.071





LCAT

- Local Climate Analysis Tool -

Statistics

Data	Statistics
Mean	40.81
Median	41.11
Mode	35.64
Minimum	32.70
Maximum	46.63
Standard Deviation	2.660
Skewness	-0.513
Kurtosis	-0.071

Trend Types Selected:

Hinge (1975)

OCN (15yr)

Trend Performance

Root Mean Square Error

Hinge-1975:2.75 Degrees_F

CPC-OCN-15:2.79 Degrees_F



LCAT

- Local Climate Analysis Tool -

Metadata

Data Set: Homogenized Station Data

Variable: Average Temperature (degrees F)

Station Identifier Tag: 356751

Station Metadata: PORTLAND INTL AP

WFO: PQR

Lat/Lon/Elev: 45.59580000/-122.60930000/19.00000000 feet

County: MULTNOMAH

Request

Analysis Type:

Hinge (1975)

OCN (15yr)

Analysis Type:

Signal Index: Oceanic Niño Index (ONI)

Signal Phases: Negative/Positive

Signal Threshold Type: Critical Value (Index)

Reference Period: 1961 - 1990

Time Scale: Monthly

Time Period: December

Time Range: 1925 - 2016

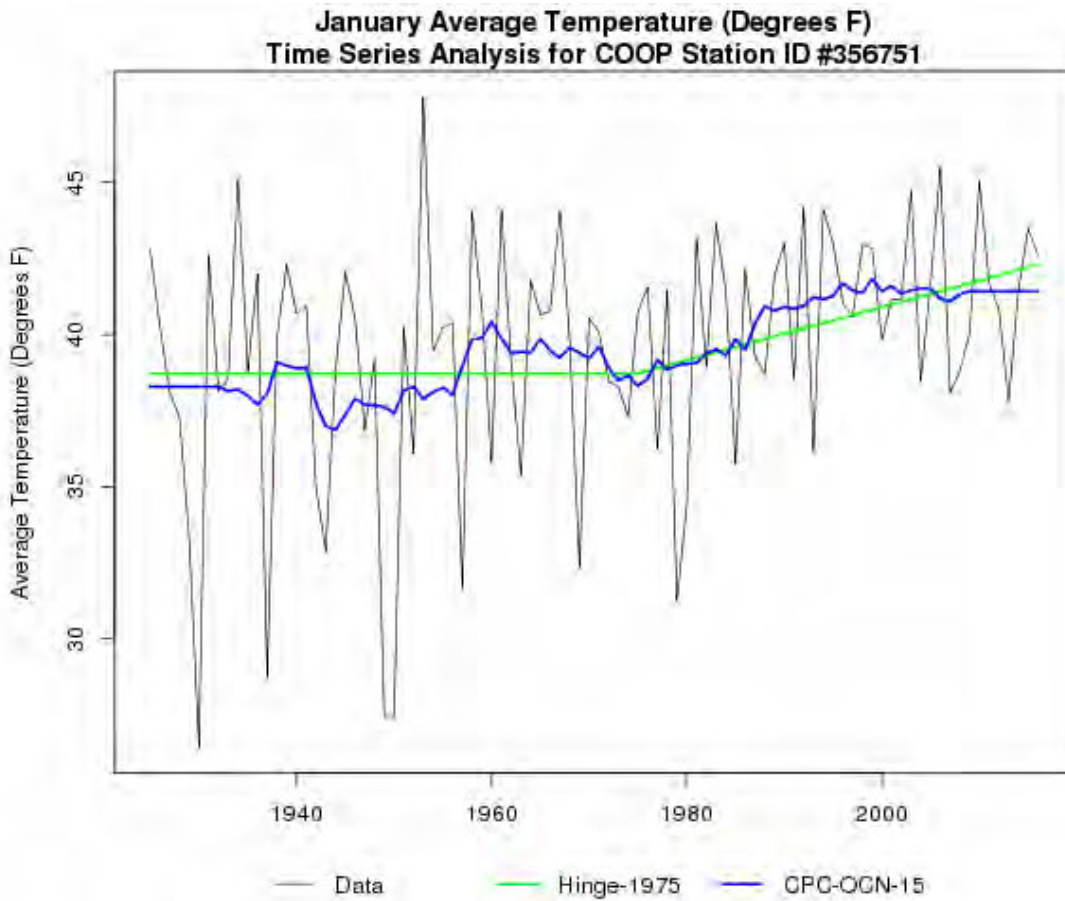


LCAT

- Local Climate Analysis Tool -

LCAT-1194-1497026029_2519

Generated Images



DO NOT DISSEMINATE DATA

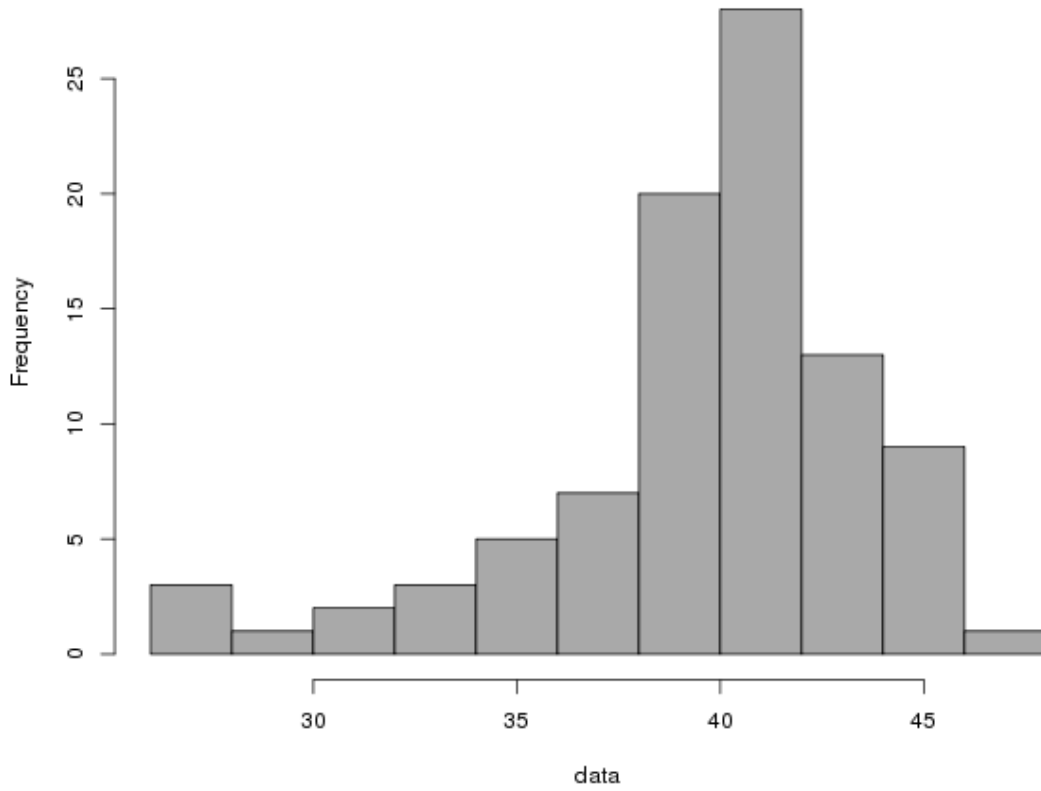
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LCAT

- Local Climate Analysis Tool -

January Average Temperature (Degrees F)
Histogram for COOP Station ID #356751
Skewness=-1.142 Kurtosis = 1.506



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LCAT

- Local Climate Analysis Tool -

Statistics

Data	Statistics
Mean	39.51
Median	40.33
Mode	38.55
Minimum	26.46
Maximum	47.80
Standard Deviation	4.074
Skewness	-1.142
Kurtosis	1.506

Trend Types Selected:

Hinge (1975)

OCN (15yr)

Trend Performance

Root Mean Square Error

Hinge-1975:2.46 Degrees_F

CPC-OCN-15:2.43 Degrees_F



LCAT

- Local Climate Analysis Tool -

Metadata

Data Set: Homogenized Station Data

Variable: Average Temperature (degrees F)

Station Identifier Tag: 356751

Station Metadata: PORTLAND INTL AP

WFO: PQR

Lat/Lon/Elev: 45.59580000/-122.60930000/19.00000000 feet

County: MULTNOMAH

Request

Analysis Type:

Hinge (1975)

OCN (15yr)

Analysis Type:

Signal Index: Oceanic Niño Index (ONI)

Signal Phases: Negative/Positive

Signal Threshold Type: Critical Value (Index)

Reference Period: 1961 - 1990

Time Scale: Monthly

Time Period: January

Time Range: 1925 - 2016

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 704

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Comparison of Staff and PGE forecast

<u>Use per Customer (kWh)</u>	<u>PGE 2018</u>	<u>Staff 2018</u>	<u>Staff Adjustment</u>
Single-Family Heat	14,119	14,337	218
Single-Family Non-Heat	9,873	10,082	209
Multiple-Family Heat	7,804	7,977	174
Multiple-Family Non-Heat	5,872	5,969	97
Mobile Home Heat	13,497	13,502	5
Mobile Home Non-Heat	10,294	10,619	325
Other	10,472	10,561	90
Average Use per Customer	9,793		
<u>Ultimate Deliveries (million of kWh)</u>			
Single-Family Heat	1,568	1,593	24
Single-Family Non-Heat	3,628	3,705	77
Multiple-Family Heat	1,499	1,532	33
Multiple-Family Non-Heat	367	373	6
Mobile Home Heat	407	407	0
Mobile Home Non-Heat	40	41	1
Other	51	51	0
Schedule 7 Deliveries	7,560	7,702	142

**ESTIMATED EFFECT ON CONSUMERS' TOTAL ELECTRIC BILLS
2018**

CATEGORY	RATE SCHEDULE	Forecast SDEC16E18 CUSTOMERS	Staff MWH SALES	TOTAL ELECTRIC BILLS		Change	
				PGE FORECAST	STAFF FORECAST	AMOUNT	PCT.
				w/ Sch. 125, 122, 146	w/ Sch. 125, 122, 146		
Residential	7	772,009	7,702,338	\$922,614,324	\$938,159,316	\$15,544,991	1.7%

Staff Forecast

	Single-Family Heat	Single-Family Non-Heat	Multiple-Family Heat	Multiple-Family Non-Heat	Mobile Home Heat	Mobile Home Non-Heat	Other
1/1/2018	1,834	1,064	1,054	662	1,798	1,326	1,255
2/1/2018	1,594	916	932	588	1,566	1,161	1,104
3/1/2018	1,419	854	820	539	1,363	1,032	1,000
4/1/2018	1,202	775	682	475	1,129	874	856
5/1/2018	1,008	726	564	430	915	738	751
6/1/2018	915	744	503	425	808	679	717
7/1/2018	904	813	474	444	802	683	740
8/1/2018	932	878	473	471	829	716	776
9/1/2018	910	832	476	462	804	690	761
10/1/2018	879	720	470	412	795	667	696
11/1/2018	1,134	783	618	460	1,096	861	808
12/1/2018	1,606	977	911	601	1,598	1,194	1,098
Annual	14,337	10,082	7,977	5,969	13,502	10,619	10,561

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 705

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Historic PGE Other Revenue Forecast Error

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	Average
Actual Other Revenue	\$ 17,263,169	\$ 18,690,500	\$ 20,557,924	\$ 20,488,015	\$ 26,151,397	\$ 22,206,953	\$ 24,696,544	\$ 24,858,725	\$ 27,626,038	\$ 26,962,722	\$ 26,720,329	
UE 197 Forecast			\$ 17,817,205	\$ 19,345,671								
UE 215 Forecast				\$ 20,212,577	\$ 19,911,732	\$ 20,961,407						
UE 262 Forecast								\$ 22,952,390	\$ 21,395,720			
UE 283 Forecast									\$ 22,563,005	\$ 23,520,622		
UE 294 Forecast										\$ 24,998,363	\$ 25,138,408	
Year Ahead Forecast Error		\$ (2,740,719)	\$ (1,142,344)	\$ (6,239,665)				\$ (5,063,033)	\$ (1,964,359)		\$ (3,430,024)	
Test Year Forecast Error			\$ (275,438)		\$ (1,245,546)		\$ (1,906,335)	\$ (6,230,318)	\$ (3,442,100)	\$ (1,581,921)	\$ (2,446,943)	
										Adjustment		(2,893,798)

PGE Other Revenue Forecast Variance Comments From Response to DR 412

Year	Revenue Source	Variance	Variance Explanation
2010	RentFrElecProperty-Joint Pole	\$836,756	Revenue variance was related to wireless activity. PGE brought a lot of sites on-line in 2010 at activity levels that were much higher than anticipated. This led to significantly more make-ready revenue than was budgeted, as well as an increase in wireless rent. PGE was not privy to licensee forecasts for wireless, so we had no basis to forecast at that level.
2010	TransRevOthers-Intertie	\$258,048	Actual revenues exceeded budget due to higher non-firm and short-term firm transmission sales than expected.
2010	Offsetting variances	(\$2,561)	
2011	RentFrElecProperty-Joint Pole	\$436,564	Revenue variance was related to additional wireless activity, leading to more make-ready revenue than was budgeted, as well as an increase in wireless rent. PGE was not privy to licensee forecasts for wireless, so we had no basis to forecast at that level.
2011	Other Electric Revenues	\$998,590	Expected revenues for the Energy Trust Energy Efficiency Contract are based on estimates that come from the Energy Trust of Oregon (ETO). In addition, the final expected revenues per the contract amendments with the ETO are not completed until the month prior to the new year; thus the 2011 increase in revenues was not determined and signed off on by the ETO until the end of 2010. The 2011 revenue budget, however, was estimated in mid 2010.
2011	Offsetting variances	(\$189,608)	
2012	Forefeited Discounts	\$387,422	2012 is the first full year with AMI in place and the preferred billing cycle benefit available for customers. The forecast was a projected increase based on the estimated impact from AMI.
2012	RentFrElecProperty-Joint Pole*	\$943,582	In 2012, attachment activity throughout the year picked up considerably (which was not projected at time of budget). This led to significantly more make-ready revenue than was budgeted, as well as an increase in pole attachment rental revenue.
2012	OthElecRev-SSHG	\$229,099	PGE does not budget Salmon Springs Hospitality in Other Revenue but does include it in test year forecasts as an adjusting item.
2012	TransRevOthers-Non-Intertie	\$179,276	ESS revenues exceeded projections because the direct access window was in November 2011 whereas the 2012 budget was developed in mid-2011.
2012	TransRevOthers-Intertie	\$188,152	Actual revenues exceeded budget due to higher non-firm and short-term firm transmission sales than expected.
2012	Offsetting variances	\$50,470	

PGE Other Revenue Forecast Variance Comments From Response to DR 412

Year	Revenue Source	Variance	Variance Explanation
2013	Other Electric Revenues	\$386,156	<p>Expected revenues for the Energy Trust Energy Efficiency Contract are based on estimates that come from the Energy Trust of Oregon (ETO). In addition, the final expected revenues per the contract amendments with the ETO are not completed until the month prior to the new year; thus the 2013 increase in revenues was not determined and signed off on by the ETO until the end of 2012. The 2013 revenue budget, however, was estimated in mid 2012.</p> <p>Recreation area visitation and subsequent revenue is very dependent on weather, which can result in revenues being higher or lower than budgeted based on: 1) Variations in summer weather, and 2) winter snows and potential slow melt may affect the opening of PGE's higher elevation sites near Timonthy Lake. In 2013, this uncertainty resulted in a Park Revenues exceeding budget by \$157k</p>
2013	OthElecRev-Steam Sales	\$389,272	In 2013, Collins Lumber brought on their second kiln ahead of schedule, combined with Columbia River's Whey plant surpassing demand expectations drove revenues beyond budget.
2013	TransRevOthers-Non-Intertie	\$401,385	ESS revenues exceeded projections because the direct access window was in November 2012 whereas the 2013 budget was developed in mid-2012.
2013	TransRevOthers-Intertie	\$483,767	Actual revenues exceeded budget due to higher non-firm and short-term firm transmission sales than expected.
2013	Offsetting variances	(\$19,255)	
2014	RentFrElecProperty-Joint Pole*	\$893,767	<p>For 2014 and 2015 forecasting, PGE based anticipated pole attachment rent on certain licensees receiving the reduced rental rate (RRR). This was based on their historical RRR status as well as projections that we had with regard to their status at the time of forecasting. Some of PGE's largest licensees did not end up qualifying for the reduced rate in both 2014 and 2015, resulting in them paying between \$1.50 to \$1.75 more per attachment than initially forecast.</p> <p>PGE is not privy to licensee forecasts for wireless activity and typically cannot anticipate activity increases until they start occurring. Due to technological improvements, wireless activity has significantly increased over the last few years, especially during 2014-2015. In addition to new wireless sites in the years in question (and the resulting make-ready revenue), modifications to existing sites resulted in higher annual rental amounts collected, and higher rental escalations for subsequent years than anticipated.</p>

PGE Other Revenue Forecast Variance Comments From Response to DR 412

Year	Revenue Source	Variance	Variance Explanation
2014	Other Electric Revenues	\$831,404	<p>Energy Trust Energy Efficiency Contract (\$625k) - The expected revenues are based on estimates that come from the Energy Trust of Oregon. In addition, the final expected revenues per the contract ammendments with Energy Trust and not completed until the month prior to the new year; thus the 2014 expected revenues were not determined and signed off on by the ETO until the end of 2013. The revenue for the 2014 test year forecast, however, was estimated in late 2012. At the end of 2013 when the ETO provided their final expected revenues in the contract ammendment for 2014, the expected revenues were significantly higher than estimated when the 2014 forecast was being developed in late 2012.</p> <p>Park Revenues (\$220k) - Recreation area visitation and subsequent revenue is very dependent on weather. The summers of 2014 and 2015 set attendance records for several recreation areas around the state, due to record setting temperatures that drew visitors to water based parks and campgrounds. Ultimately, revenues can be higher or lower than budgeted based on: 1) Variations in summer weather, and 2) winter snows and potential slow melt may affect the opening of PGE's higher elevation sites near Timonhy Lake.</p>
2014	OthElecRev-Steam Sales	\$879,684	In 2014, steam customers exceeded budgeted demand. ConAgra finished their plant expansion but had poor operational results from their own auxilary boiler, leading to higher than expected steam demands. In addition, Columbia River's and Collins' had a successful new product launch that led to increased steam demands.
2014	TransRevOthers-Non-Intertie	\$1,032,814	ESS revenues exceeded projections because the direct access window was in November 2013 whereas the 2014 budget was developed in mid-2013.
2014	TransRevOthers-Intertie	\$1,328,073	Intertie revenues exceeded budget due to: 1) the transfer of the Bank of America Leasing share of intertie to PGE in early 2014 (budget prepared in mid 2013), and 2) an increase in non-firm tansmission sales greater than expected.
2014	Offsetting variances	(\$30,370)	

PGE Other Revenue Forecast Variance Comments From Response to DR 412

Year	Revenue Source	Variance	Variance Explanation
2015	RentFrElecProperty-Joint Pole*	\$824,991	<p>For 2014 and 2015 forecasting, PGE based anticipated pole attachment rent on certain licensees receiving the reduced rental rate (RRR). This was based on their historical RRR status as well as projections that we had with regard to their status at the time of forecasting. Some of PGE's largest licensees did not end up qualifying for the reduced rate in both 2014 and 2015, resulting in them paying between \$1.50 to \$1.75 more per attachment than initially forecast.</p> <p>PGE is not privy to licensee forecasts for wireless activity and typically cannot anticipate activity increases until they start occurring. Due to technological improvements, wireless activity has significantly increased over the last few years, especially during 2014-2015. In addition to new wireless sites in the years in question (and the resulting make-ready revenue), modifications to existing sites resulted in higher annual rental amounts collected, and higher rental escalation than anticipated.</p>
2015	Other Electric Revenues	\$422,462	<p>Park Revenues (\$226k) - Recreation area visitation and subsequent revenue is very dependent on weather. The summers of 2014 and 2015 set attendance records for several recreation areas around the state, due to record setting temperatures that drew visitors to water based parks and campgrounds. Ultimately, revenues can be higher or lower than budgeted based on: 1) Variations in summer weather, and 2) winter snows and potential slow melt may affect the opening of PGE's higher elevation sites near Timonhy Lake.</p> <p>P-Card Rebate (\$175k) - In 2015, PGE signed a five-year contract with Bank of America (BoA) for use of employee credit cards (Procurement Cards or P-Card). In signing this five-year contract PGE recieved a \$175k signing bonus. This was not captured in the budget as the agreement of the signing bonus was determined through negotiations with BoA after PGE's budgets for 2015 had already been finalized.</p>
2015	OthElecRev-Steam Sales	\$721,713	<p>In 2015, the price per thousand pounds (\$/Klbs) of steam was higher than projected. In addition, the customer Columbia River's and Collin's new product launch successes from 2014 continued and their demand for steam remained stronger than expected.</p>
2015	TransRevOthers-Non-Intertie	\$1,610,598	<p>ESS revenues exceeded projections because the direct access window was in November 2014 whereas the 2015 budget was developed in mid-2014.</p>
2015	Offsetting variances	(\$137,667)	

PGE Other Revenue Forecast Variance Comments From Response to DR 412

Year	Revenue Source	Variance	Variance Explanation
2016	RentFrElecProperty-Joint Pole	\$1,752,640	<p>PGE received \$1.3 million in revenue from a short-term project that entailed the following aspects:</p> <ul style="list-style-type: none"> • PGE filed its 2016 general rate case in February 2015. • The external party gave notice of the project in the summer of 2015. • PGE and the external party agreed to proceed with the project in January 2016. At that time, PGE expected costs and revenues to equal and offset each other. • During 2016, the external party did not achieve the volume of projected activity but was obligated to pay the full amount of revenue based on the terms of the contract. • The external party cancelled the contract near the end of 2016. <p>PGE also received approximately \$0.4 million in 2016 for a joint inspection recovery pilot. This revenue offset the increase in both quantity and scope of inspections performed as part of the pilot. Because this was a pilot program, PGE did not have a basis for including an amount in the 2016 budget.</p> <p>Finally, PGE had a \$0.1 million increase in revenue from permit processing, interim rent, sanctions, and violations charged to licensees for joint use activity, as well as additional wireless applications and site make-ready activity</p>
2016	Offsetting variances	(\$170,719)	

CASE: UE 319
WITNESS: LANCE KAUFMAN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 706

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Portland General Electric									
Carty Major Maintenance Accrual Deferral Balance Rollforwad									
				Beginning Balance	YTD		Deferred Expense	Staff Ending Balance	PGE Ending Balance
Account	PS AWO	Description	Year		Expense	Collections			
1823001	1000004762	CARTY MAJOR MAINT ACCRUAL	2015	0.00	0	0	0	0	0
1823001	1000004762	CARTY MAJOR MAINT ACCRUAL	2016	0.00	2,322,148	(2,250,925)	71,223	0	71,223
					Total		71,223		

Portland General Electric									
Coyote Springs Major Maintenance Accrual Deferral Balance Rollforward									
				Beginning Balance	YTD		Deferred Expense	Staff Ending Balance	PGE Ending Balance
Account	PS AWO	Description	Year		Expense	Collections			
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	1995	-	0	(222,008)	0	(222,008)	(222,008)
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	1996	(222,008.00)	0	(2,664,096)	0	(2,886,104)	(2,886,104)
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	1997	(2,886,104.00)	178,337	(2,664,096)	0	(5,371,863)	(5,371,863)
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	1998	(5,371,863.00)	2,954,486	(2,664,096)	0	(5,081,473)	(5,081,473)
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	1999	(5,081,473.06)	12,163,888	(2,664,096)	4,418,319	0	4,418,319
2284001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2000	-	427,935	(2,664,096)	0	(2,236,161)	2,182,158
1823001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2001	(2,236,160.98)	6,999,000	(3,025,071)	1,737,768	0	6,156,087
1823001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2002	-	1,825,972	(4,107,997)	0	(2,282,025)	3,874,062
1823001	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2003	(2,282,025.00)	2,917,572	(4,108,006)	0	(3,472,459)	2,683,628
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2004	(3,472,459.00)	159,141	(4,108,000)	0	(7,421,318)	(1,265,231)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2005	(7,421,318.00)	2,307,895	(4,108,000)	0	(9,221,423)	(3,065,336)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2006	(9,221,423.00)	1,476,104	(4,108,001)	0	(11,853,320)	(5,697,233)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2007	(11,853,319.62)	951,698	(2,133,034)	0	(13,034,656)	(6,878,569)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2008	(13,034,656.46)	690,029	(2,044,272)	0	(14,388,899)	(8,232,812)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2009	(14,388,899.17)	4,467,687	(2,044,272)	0	(11,965,484)	(5,809,397)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2010	(11,965,483.91)	2,683,748	(2,044,272)	0	(11,326,007)	(5,169,920)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2011	(11,326,007.44)	3,737,959	(2,044,272)	0	(9,632,320)	(3,476,233)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2012	(9,632,320.04)	3,432,955	(2,044,272)	0	(8,243,637)	(2,087,550)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2013	(8,243,636.56)	1,716,708	(2,044,272)	0	(8,571,201)	(2,415,114)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2014	(8,571,200.52)	3,178,950	(4,411,753)	0	(9,804,003)	(3,647,916)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2015	(9,804,003.21)	4,318,059	(4,411,753)	0	(9,897,697)	(3,741,610)
2540003	7000000322	COYOTE SPRINGS MAJOR MAINT ACCRUAL	2016	(9,897,696.57)	3,908,516	(3,745,872)	0	(9,735,053)	(3,578,966)
					Total		6,156,087		

Portland General Electric									
Port Westward I Major Maintenance Accrual Deferral Balance Rollforward									
				Beginning	YTD		Deferred	Staff	PGE
Account	PS AWO	Description	Year	Balance	Expense	Collections	Expense	Ending	Ending
				Balance			Balance	Balance	Balance
1823001	3000000728	PORT WESTWARD MAJOR MAINT ACCRUAL	2014	0.00	7,285,931	(4,946,816)	2,339,115	0	2,339,115
1823001	3000000728	PORT WESTWARD MAJOR MAINT ACCRUAL	2015	0.00	5,576,404	(5,120,520)	455,884	0	2,794,999
1823001	3000000728	PORT WESTWARD MAJOR MAINT ACCRUAL	2016	0.00	4,564,139	(5,120,520)	0	(556,381)	2,238,618
						Total	2,794,999		

Portland General Electric									
Port Westward II Major Maintenance Accrual Deferral Balance Rollforward									
				Beginning	YTD		Deferred	Staff	PGE
Account	PS AWO	Description	Year	Balance	Expense	Collections	Expense	Ending	Ending
								Balance	Balance
2540003	3000000747	PORT WESTWARD 2 MAJOR MAINT ACCRUAL	2015	-	737,901	(967,608)	0	(229,707)	(229,707)
2540003	3000000747	PORT WESTWARD 2 MAJOR MAINT ACCRUAL	2016	(229,707.22)	287,209	(967,602)	0	(910,100)	(910,100)
							0		

MMA Exclusive of Deferred Expenses

Combined Gas MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (1,176,318)	\$ 10,719,761	\$ (12,084,919)	\$ (11,201,533)	\$ -
2017	\$ (11,201,533)	\$ 13,696,953	\$ (15,236,213)	\$ (12,740,793)	\$ (11,971,163)
2018	\$ (12,740,793)	\$ 14,936,789	\$ (13,924,362)	\$ (11,728,366)	\$ (12,234,579)
2019	\$ (11,728,366)	\$ 14,651,313	\$ (13,924,362)	\$ (11,001,414)	\$ (11,364,890)
2020	\$ (11,001,414)	\$ 16,574,567	\$ (13,924,362)	\$ (8,351,209)	\$ (9,676,312)
2021	\$ (8,351,209)	\$ 16,905,276	\$ (13,924,362)	\$ (5,370,295)	\$ (6,860,752)
2022	\$ (5,370,295)	\$ 12,656,141	\$ (13,924,362)	\$ (6,638,516)	\$ (6,004,406)

Carty MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ -	\$ 2,223,451	\$ (2,250,925)	\$ -	\$ -
2017	\$ -	\$ 4,707,872	\$ (5,402,219)	\$ (694,347)	\$ (347,173)
2018	\$ (694,347)	\$ 4,993,994	\$ (4,981,326)	\$ (681,679)	\$ (688,013)
2019	\$ (681,679)	\$ 4,527,157	\$ (4,981,326)	\$ (1,135,848)	\$ (908,764)
2020	\$ (1,135,848)	\$ 6,014,714	\$ (4,981,326)	\$ (102,460)	\$ (619,154)
2021	\$ (102,460)	\$ 5,578,300	\$ (4,981,326)	\$ 494,514	\$ 196,027
2022	\$ 494,514	\$ 4,451,786	\$ (4,981,326)	\$ (35,026)	\$ 229,744

Coyote MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (3,741,610)	\$ 3,877,388	\$ (3,745,872)	\$ (9,735,053)	\$ -
2017	\$ (9,735,053)	\$ 4,016,663	\$ (3,745,872)	\$ (9,464,262)	\$ (9,599,657)
2018	\$ (9,464,262)	\$ 4,538,837	\$ (3,263,672)	\$ (8,189,097)	\$ (8,826,680)
2019	\$ (8,189,097)	\$ 4,518,664	\$ (3,263,672)	\$ (6,934,104)	\$ (7,561,601)
2020	\$ (6,934,104)	\$ 4,665,795	\$ (3,263,672)	\$ (5,531,981)	\$ (6,233,043)
2021	\$ (5,531,981)	\$ 4,827,109	\$ (3,263,672)	\$ (3,968,544)	\$ (4,750,262)
2022	\$ (3,968,544)	\$ 1,574,492	\$ (3,263,672)	\$ (5,657,724)	\$ (4,813,134)

PW1 MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ 2,794,999	\$ 4,236,352	\$ (5,120,520)	\$ (556,381)	\$ -
2017	\$ (556,381)	\$ 4,490,251	\$ (5,120,520)	\$ (1,186,649)	\$ (871,515)
2018	\$ (1,186,649)	\$ 4,819,135	\$ (5,120,520)	\$ (1,488,034)	\$ (1,337,342)
2019	\$ (1,488,034)	\$ 4,783,525	\$ (5,120,520)	\$ (1,825,029)	\$ (1,656,532)
2020	\$ (1,825,029)	\$ 5,059,253	\$ (5,120,520)	\$ (1,886,296)	\$ (1,855,663)
2021	\$ (1,886,296)	\$ 5,570,162	\$ (5,120,520)	\$ (1,436,654)	\$ (1,661,475)
2022	\$ (1,436,654)	\$ 5,681,565	\$ (5,120,520)	\$ (875,608)	\$ (1,156,131)

PW2 MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (229,707)	\$ 382,571	\$ (967,602)	\$ (910,100)	\$ -
2017	\$ (910,100)	\$ 482,167	\$ (967,602)	\$ (1,395,535)	\$ (1,152,817)
2018	\$ (1,395,535)	\$ 584,824	\$ (558,844)	\$ (1,369,555)	\$ (1,382,545)
2019	\$ (1,369,555)	\$ 821,967	\$ (558,844)	\$ (1,106,432)	\$ (1,237,994)
2020	\$ (1,106,432)	\$ 834,804	\$ (558,844)	\$ (830,472)	\$ (968,452)
2021	\$ (830,472)	\$ 929,704	\$ (558,844)	\$ (459,612)	\$ (645,042)
2022	\$ (459,612)	\$ 948,298	\$ (558,844)	\$ (70,158)	\$ (264,885)

Colstrip MMA					
	Beginning Balance	Overhaul Expense	Amortization	Ending Balance	Average Balance
2018	\$ -	\$ -	\$ (2,336,172)	\$ (2,336,172)	\$ (2,336,172)
2019	\$ (2,336,172)	\$ 3,712,422	\$ (2,336,172)	\$ (959,921)	\$ (1,648,046)
2020	\$ (959,921)	\$ 4,028,784	\$ (2,336,172)	\$ 732,691	\$ (113,615)
2021	\$ 732,691	\$ -	\$ (2,336,172)	\$ (1,603,481)	\$ (435,395)
2022	\$ (1,603,481)	\$ 3,939,652	\$ (2,336,172)	\$ -	\$ (801,740)

MMA Inclusive of Deferred Expenses

Combined Gas MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (1,176,318)	\$ 10,719,761	\$ (12,084,919)	\$ (3,541,537)	\$ -
2017	\$ (3,541,537)	\$ 13,696,953	\$ (15,236,213)	\$ (5,080,797)	\$ (4,311,167)
2018	\$ (5,080,797)	\$ 14,936,789	\$ (13,924,362)	\$ (4,068,369)	\$ (4,574,583)
2019	\$ (4,068,369)	\$ 14,651,313	\$ (13,924,362)	\$ (3,341,418)	\$ (3,704,894)
2020	\$ (3,341,418)	\$ 16,574,567	\$ (13,924,362)	\$ (691,213)	\$ (2,016,316)
2021	\$ (691,213)	\$ 16,905,276	\$ (13,924,362)	\$ 2,289,701	\$ 799,244
2022	\$ 2,289,701	\$ 12,656,141	\$ (13,924,362)	\$ 1,021,480	\$ 1,655,591

Carty MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ -	\$ 2,223,450.65	\$ (2,250,924.55)	\$ 35,026.00	
2017	\$ 35,026.00	\$ 4,707,871.95	\$ (5,402,218.91)	\$ (659,320.97)	\$ (312,147.48)
2018	\$ (659,320.97)	\$ 4,993,994.00	\$ (4,981,325.95)	\$ (646,652.91)	\$ (652,986.94)
2019	\$ (646,652.91)	\$ 4,527,156.58	\$ (4,981,325.95)	\$ (1,100,822.28)	\$ (873,737.60)
2020	\$ (1,100,822.28)	\$ 6,014,714.28	\$ (4,981,325.95)	\$ (67,433.95)	\$ (584,128.12)
2021	\$ (67,433.95)	\$ 5,578,300.30	\$ (4,981,325.95)	\$ 529,540.41	\$ 231,053.23
2022	\$ 529,540.41	\$ 4,451,785.54	\$ (4,981,325.95)	\$ -	\$ 264,770.20

Coyote MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (3,741,609.57)	\$ 3,877,387.66	\$ (3,745,872.00)	\$ (4,077,329.00)	
2017	\$ (4,077,329.00)	\$ 4,016,662.64	\$ (3,745,872.00)	\$ (3,806,538.36)	\$ (3,941,933.68)
2018	\$ (3,806,538.36)	\$ 4,538,836.92	\$ (3,263,671.84)	\$ (2,531,373.28)	\$ (3,168,955.82)
2019	\$ (2,531,373.28)	\$ 4,518,664.47	\$ (3,263,671.84)	\$ (1,276,380.65)	\$ (1,903,876.97)
2020	\$ (1,276,380.65)	\$ 4,665,795.38	\$ (3,263,671.84)	\$ 125,742.89	\$ (575,318.88)
2021	\$ 125,742.89	\$ 4,827,109.10	\$ (3,263,671.84)	\$ 1,689,180.16	\$ 907,461.52
2022	\$ 1,689,180.16	\$ 1,574,491.68	\$ (3,263,671.84)	\$ (0.00)	\$ 844,590.08

PW1 MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ 2,794,998.91	\$ 4,236,351.87	\$ (5,120,520.00)	\$ 1,340,708.00	
2017	\$ 1,340,708.00	\$ 4,490,251.45	\$ (5,120,520.00)	\$ 710,439.45	\$ 1,025,573.72
2018	\$ 710,439.45	\$ 4,819,134.66	\$ (5,120,520.00)	\$ 409,054.11	\$ 559,746.78
2019	\$ 409,054.11	\$ 4,783,525.05	\$ (5,120,520.00)	\$ 72,059.15	\$ 240,556.63
2020	\$ 72,059.15	\$ 5,059,253.38	\$ (5,120,520.00)	\$ 10,792.53	\$ 41,425.84
2021	\$ 10,792.53	\$ 5,570,162.22	\$ (5,120,520.00)	\$ 460,434.75	\$ 235,613.64
2022	\$ 460,434.75	\$ 5,681,565.47	\$ (5,120,520.00)	\$ 1,021,480.22	\$ 740,957.49

PW2 MMA					
	Beginning Balance	LTSA Expense	Amortization	Ending Balance	Average Balance
2016	\$ (229,707.22)	\$ 382,570.65	\$ (967,602.00)	\$ (839,942.00)	
2017	\$ (839,942.00)	\$ 482,166.83	\$ (967,602.00)	\$ (1,325,377.17)	\$ (1,082,659.59)
2018	\$ (1,325,377.17)	\$ 584,823.85	\$ (558,844.03)	\$ (1,299,397.35)	\$ (1,312,387.26)
2019	\$ (1,299,397.35)	\$ 821,967.18	\$ (558,844.03)	\$ (1,036,274.19)	\$ (1,167,835.77)
2020	\$ (1,036,274.19)	\$ 834,803.71	\$ (558,844.03)	\$ (760,314.51)	\$ (898,294.35)
2021	\$ (760,314.51)	\$ 929,704.24	\$ (558,844.03)	\$ (389,454.30)	\$ (574,884.40)
2022	\$ (389,454.30)	\$ 948,298.32	\$ (558,844.03)	\$ -	\$ (194,727.15)

Colstrip MMA					
	Beginning Balance	Overhaul Expense	Amortization	Ending Balance	Average Balance
2018	\$ -	\$ -	\$ (2,336,171.75)	\$ (2,336,171.75)	\$ (2,336,171.75)
2019	\$ (2,336,171.75)	\$ 3,712,422.40	\$ (2,336,171.75)	\$ (959,921.10)	\$ (1,648,046.43)
2020	\$ (959,921.10)	\$ 4,028,784.00	\$ (2,336,171.75)	\$ 732,691.15	\$ (113,614.98)
2021	\$ 732,691.15	\$ -	\$ (2,336,171.75)	\$ (1,603,480.60)	\$ (435,394.73)
2022	\$ (1,603,480.60)	\$ 3,939,652.35	\$ (2,336,171.75)	\$ -	\$ (801,740.30)

Rate Base Adjustment

PGE MMA Balance	(\$5,080,797)
Staff MMA Balance	(\$12,740,793)
Staff Ratebase Adjustment	(\$7,659,996)

Major Maintenance Accrual Adjustment

PGE Proposed MMA Expense	\$16,260,534
Replace Colstrip MMA with 3-year Average	\$244,230
Remove Gas Plant MMA Expense	(\$13,924,362)
Return MMA Balance	(\$12,740,793)
Staff Total MMA Expense	(\$10,160,391)
Staff MMA Expense Adj.	(\$26,420,925)
NVPC Expense Adj.	\$14,936,789
Combined Base Rate and NVPC Adj.	(\$11,484,135)

CASE: UE 319
WITNESS: SCOTT GIBBENS

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 800

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Scott Gibbens. I am a Senior Economist employed in the Energy
3 Rates, Finance and Audit Division of the Public Utility Commission of Oregon
4 (OPUC). My business address is 201 High Street SE., Suite 100, Salem,
5 Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My witness qualification statement is found in Exhibit Staff/101.

8 **Q. What is the purpose of your testimony?**

9 A. I will discuss PGE's proposed expense levels for customer services and
10 environmental and licensing services (ELS). In each case, I will present a
11 background of the issue, Staff's analysis, and Staff's recommendation for the
12 Commission.

13 **Q. Did you prepare any exhibits for this docket?**

14 A. Yes. I prepared Exhibit Staff/801, which is PGE's Response to Staff DR No.
15 466 and Exhibit Staff/802, which includes my calculation of Staff's ELS
16 adjustment.

17 **Q. How is your testimony organized?**

18 A. My testimony is organized as follows:

19	Issue 1: Customer Services	2
20	Issue 2: Environmental and Licensing Services	5

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ISSUE 1: CUSTOMER SERVICES

Q. What is the Company’s proposal for Customer Services expense in its filing?

A. PGE proposes to increase non-labor Customer Services expense, excluding uncollectible accounts and the Customer Engagement Transformation (CET), from \$14.6 million in base year 2016 to \$16.7 million in the test year.¹ This represents an increase of \$1.9 million or 13 percent. The Company states that the reason for the increase is due to investments in energy storage, electric vehicles, distributed generation, other emerging technologies, and demand response programs (new programs).²

Q. How has the Commission treated this issue in the past?

A. There were no adjustments made to Customer Services in PGE’s last rate case (Docket No. UE 294). In Docket No. UE 283, the Commission approved a stipulated adjustment of (\$277,000) to Customer Assistance expense recorded in FERC Account No. 908.³

Q. Please describe Staff’s review and analysis of PGE’s Customer Services expense.

A. Staff’s review included analyzing trends, transactional details, and adjustments proposed by PGE. Staff looked at the annual increase in these expenses over the past five years to determine whether the proposed increase in the test year is consistent with historical increases. Because these costs are highly

¹ PGE/900, Stathis - Dillin/4, Table 1, for discussion on Uncollectibles see Staff/400, for CET see Staff/1100.

² PGE/900, Stathis – Dillin/3-5.

³ See Order No. 14-422, p.4

1 dependent on the number of customer accounts being served by PGE, Staff
2 analyzed the number of dollars spent per customer on customer service
3 programs. Table 1 below summarizes Staff's findings regarding the historical
4 data.

Table 1

	2014 Actuals	2015 Actuals	2016 Actuals	2017 Budget	PGE 2018 Forecast
Customer Services Total	\$15,284,548	\$14,761,756	\$14,801,858	\$13,667,374	\$16,708,691
Year/Year Difference		(\$522,792)	\$40,102	(\$1,134,484)	\$1,906,833*
Yr/Yr % increase		-3.4%	0.3%	-7.7%	12.9%*
\$/Customer	\$20.78	\$19.88	\$19.67	\$17.93	\$21.64

6 * From 2016 Actuals

7 In reviewing the transaction details, Staff aimed to identify which
8 specific accounts and expenses were the cause for the increase. PGE has
9 forecast an increase of \$676,753 specifically for the new programs. This
10 represents 35% of the requested increase. Removing that increase from the
11 forecasted expense, PGE is then forecasting to spend \$20.77 on each
12 customer. This is similar to 2014 actuals but higher than either of the previous
13 two years or the 2017 budget.

14 In reviewing the new programs PGE proposed, Staff has no issues
15 with them. In Staff's opinion they are correctly aimed at providing a better
16 service to customers and improving the offerings and satisfaction of rate
17 payers. However, PGE states in its opening testimony that it has:

18 Implemented projects that improve service, increase
19 efficiency, and provide benefits and convenience to
20 customers in how they interact with PGE such as

1 paperless billing and automated web-enabled 'customer
2 move' service requests.⁴

3 This means that PGE has invested in many programs which have a potential to
4 provide cost savings to PGE. Due to this, the dollar per customer metric is a
5 good benchmark to use in evaluating PGE's efficiency in providing customer
6 service.

7 **Q. What is Staff's proposed adjustment?**

8 A. Staff followed the following steps. First, solely for the purpose of developing a
9 multi-year trend, Staff removed the added expense for the new programs PGE
10 cited as the reason for the increase. Then second, Staff took the three-year
11 (2014-2016) average of dollars spent per customer in order to calculate a
12 reasonable expectation of Customer Services expense for the test year. The
13 total adjustment comes to \$506,817.⁵ Staff believes a three-year average
14 perhaps overstates Customer Service expense because Table 1 shows a
15 downward trend in cost-per-customer. The dollars-per-customer cost in 2014 is
16 \$20.78 and falls to \$19.67 in 2016. Staff's adjustment provides PGE with this
17 full amount of added expense for 2018, while incorporating Staff's three-year
18 average value.

⁴ PGE/900, Stathis – Dillin/3-4 lines 21-1.

⁵ \$506,817 = \$16,708,691 – (\$20.11)(772,010) - \$676,753.

ISSUE 2: ENVIRONMENTAL AND LICENSING SERVICES**Q. What is the Company's proposal for ELS expenses in this filing?**

A. PGE proposes inclusion of \$2.2 million in A&G costs for ELS. PGE states that 2016 actuals were \$4.4 million. However as a result of the UM 1789 Commission decision, PGE removed all costs and revenues associated with the Portland Harbor Superfund Sites (Portland Harbor), the Natural Resource Damage obligation (NRD), the Downtown Reach portions of the Willamette River (Downtown Reach), and the Harborton Restoration Project (Harborton) (Together called "Remediation Projects") from base rates.⁶

Q. Please provide background to the Commission decision in UM 1789.

A. Commission Order No. 17-071 authorized the implementation of Schedule 149, an automatic adjustment clause (AAC) with the purpose of environmental remediation cost recovery for Portland Harbor and Downtown Reach sites. As a part of the stipulated agreement, the \$3.56 million already included in base rates for the environmental remediation of those projects was included as a credit to the associated balancing account (PHERA) of Schedule 149. Under Order No. 17-071, the amount in base rates was to be removed along with the credit posting to the balancing account.

⁶ PGE/600, Lobdell - Tooman/27 line 3.

1 **Q. If PGE removes all of the remediation projects costs consistent with**
 2 **Order No. 17-071, is there any corresponding action required with respect**
 3 **to recovery of those costs?**

4 A. Yes. When the \$3.56 million is removed from base rates, those monies would
 5 no longer be credited to the Portland Harbor Environmental Remediation
 6 Account (PHERA) account.

7 **Q. How did Staff analyze this issue?**

8 A. Staff reviewed the filing information and work papers looking at historical
 9 trends. Staff also compared PGE's UE 319 filing to information filed in
 10 UM 1789 and UE 294. Staff's main concern is that PGE is forecasting costs for
 11 ELS that were not included in base rates UE 294. In PGE's opening testimony,
 12 it states that compared to 2016 actuals, ELS costs charged to A&G still
 13 decrease by approx. \$0.8 million when amounts transferred to the PHERA are
 14 not considered.⁷ However, Staff believes that is somewhat misleading.
 15 Comparing PGE's forecasted costs between the two test years reflects that
 16 PGE is asking for an increase of \$1.2 million. Table 2 below illustrates Staff's
 17 concern.

18 **Table 2**

	Total ELS (A)	Remediation Projects (B)	Other ELS (C)	PGE Requested ELS (D)	Difference (D) – (C)
UE 294 Base	\$4,551,763	\$3,563,460	\$991,763	\$2,226,183	\$1,234,420
2016 Actuals	\$4,357,082	\$1,311,696	\$3,045,386	\$2,226,183	-\$819,203

⁷ PGE/600, Lobdell – Tooman/27, line 11.

1 In comparing the test year to 2016 actuals, ELS base amounts do decrease by
2 the amount referenced by PGE, however when comparing to PGE's previous
3 rate case, it is evident that the base ELS amount is increasing. After further
4 review, Staff found that the \$3.56 million referenced in Commission Order No.
5 17-071, was based on an A&G account that included labor. PGE stated in
6 response to Staff DR No. 466 that the amount included in the PHERA would
7 not include labor costs.⁸ This potentially reduces the total amount removed
8 from base rates to \$3.1 million. However, PGE is representing in this filing that
9 only \$2.54 million is included in base rates for Remediation Projects. Staff
10 believes that in this circumstance, PGE is not complying with Commission
11 Order No. 17-071 or a stipulation, which it signed on to, that states:

12 Parties agree that \$3.56 million per year was included in base
13 rates for environmental remediation-related activities in the
14 Portland Harbor and Downtown Reach in PGE's last general
15 rate case.

16 **Q. What is Staff's recommendation for this issue?**

17 A. Staff believes that PGE should comply with the agreement from UM 1789
18 and remove the sum it stated was in base rates for the Remediation
19 Projects. Staff's adjustment totals approximately \$1.1million.⁹ To calculate
20 this, Staff began with the A&G amount included in base rates for all ELS in
21 UE 294. Then Staff removed the amount which PGE stated was in base
22 rates in UM 1789. Staff then calculated the increases requested by PGE

⁸ Staff/801, PGE's response to Staff DR No. 466.

⁹ See Staff/802.

1 between UE 294 and UE 319 in all accounts other than the account which
2 collects costs related to the Remediation Projects. This resulted in Staff's
3 proposed adjustment of \$1.1 million.

4 **Q. Does this conclude your testimony?**

5 A. Yes.

CASE: UE 319
WITNESS: SCOTT GIBBENS

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 801

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 20, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 466
Dated April 10, 2017**

Request:

Regarding UE 319/PGE/600, Lobdell – Tooman/27: Please provide the non-labor A&G, and Production O&M Costs associated with Environmental and Licensing Services not including Portland Harbor, NRD, or Harborton costs. Please include 2014-2016 actuals, UE 294 approved rates, 2017 budget, and 2018 test year. Please include a narrative explanation of differences between years of greater than 10% change and a description of the costs covered by ELS accounts now that PGE's major environmental remediation projects are no longer included.

Response:

Attachment 466-A provides the 2014-2016 actuals, Docket No. UE 294 approved expenses, 2017 budget, and 2018 forecasted non-labor Production Operation and Maintenance (O&M) and Administrative and General (A&G) Environmental and Licensing Services (ELS) expenses and the variance between these years. No issues were raised regarding PGE's 2016 estimation for ELS expenses in the 2016 general rate case process.

Production O&M:

- The \$0.6 million variance between 2014 and 2015 actuals was due to increased expenses in 2015 for PGE's Tucannon River Wind Farm, Pelton-Round Butte, and West Side Hydro facilities:
 - o Tucannon River Wind Farm came on-line in 2015. O&M support work provided by ELS included initial permit implementation and activities such as: 1) establishing programs and conducting surveys as required, 2) developing a site manager's environmental compliance guide, 3) evaluation of waste streams and disposal methods, and 4) familiarization with Washington state regulations;
 - o There were also increased costs associated with Oregon Department of Fish Wildlife (ODFW) co-op agreements and Round Butte Hatchery operations for the salmon and steelhead reintroduction program; and

- In 2015, the West Side fisheries team was required to conduct a one-time Passage Survival Evaluation study.
- The approximate \$0.8 million variance between 2015 and 2016 actuals was primarily due to increased compliance activities specified in the FERC licenses for PGE's West Side Hydro and Pelton-Round Butte hydro projects:
 - The West Side Hydro increase in O&M expenses is due to the FERC license requirement that PGE commence placement of gravel along the Clackamas River below the River Mill facility in 2016. The purpose of this activity is to mitigate the impact of PGE's three main-stem dams which block the migration of alluvial material. For additional information please see Docket No. UE 294, PGE Exhibit 700, Section IV;
 - The 2016 O&M expenses increase related to Pelton-Round Butte is due to the FERC license test and verification study requiring the implementation of an Acoustic Doppler Current Profile (ADCP) study in Lake Billy Chinook and additional hatchery expenses for the production of Chinook salmon and steelhead smolts for release upstream as part of the fish reintroduction program. For additional details please see Docket No. UE 294, PGE Exhibit 700, Section IV.

A&G:

- The approximate \$1.0 million variance between both 2015 actuals and UE 294 approved expenses versus 2016 actuals was due to Beaver Tank Farm Remediation expenses in 2016. The first phase of the project began in late 2014 and carried into 2015 and included soil and groundwater investigations in the tank farm. In 2016, PGE conducted extensive excavation and offsite disposal of soil contaminated with diesel fuel and removal of unused pipes within the Beaver Tank Farm. This work remediated recent and historical contamination areas. In 2016, PGE also conducted a decommissioning study for the entire Beaver facility including the tank farm.

PGE does not have specific accounts to cover ELS expenses. Instead, PGE has specialized departments for Environmental and Licensing Services activities.

The environmental expenses currently covered by PGE's Environmental and Licensing Services departments are:

- **Department 172: Parks and Recreation Services Expenses**
As part of PGE's obligations under the Pelton Round Butte and Clackamas licenses, the company is required to establish and maintain recreation facilities and sites along the rivers affected by the dams. A&G work includes: maintenance of hiking trails, shelters and facilities, sites, plumbing, and electricity; removal of unsafe trees; janitorial support and refuse removal; temporary labor to host the parks; road maintenance fees to the United States Forest Service (USFS); law enforcement fees (Jefferson County); replacing signage as needed; brochure printing; etc.
- **Department 841 (Cleanup and Terrestrial Services): Contamination Cleanup Expenses**
While the non-labor expenses associated with Portland Harbor are captured in the Portland Harbor Environmental Remediation Account (PHERA) and are no longer in

base customer prices, the labor associated with that project is. Cleanup activities that are not associated with Portland Harbor include: response to all oil and hazardous waste spills; confirmation sampling after cleanup activities; work on legacy sites with contaminant issues, and management of emergent environmental obligations; etc.

Terrestrial support is provided as needed for all generating facilities, including license obligations for PGE's hydroelectric dams. This support includes: monitoring species in license and permit areas and as identified by licenses and permits; weed control; studies and projects per license/permit obligations; support during license deviations; etc.

- **Departments 842 (Eastside Biological Services) and 843 (Westside Biological Services): Hydro Licensing Expenses**

PGE's hydroelectric projects require the implementation of a series of license obligations in partnership with tribal representatives, environmental organizations, and state and federal resource agencies. This work involves the development, implementation, and reporting of natural resources studies, resource monitoring programs, operational compliance reports, and engineering designs of new features added to the hydroelectric projects. Significant effort also goes into communication with the Federal Energy Regulatory Commission (FERC) and stakeholders on the status of the license implementation and negotiating the schedules of license milestones.

Aquatic support includes: fish passage and survival; dissolved oxygen levels and river temperatures monitoring and maintenance; studies and projects per license obligation; support during license deviations; etc.

- **Department 844: Environmental Compliance and Licensing Expenses**

Compliance support is company-wide, including generation, facilities, and transmission and distribution areas. This work varies by site and operations, but generically includes: environmental regulatory compliance monitoring; reporting to agencies; preparation of applications for and renewal/amendment of necessary permits; air quality testing and reporting; support with hazardous and universal waste determination and removal; support during agency inspections, responses to permit deviations, cultural resource regulatory compliance; environmental compliance reviews of facilities; sampling in support of construction work; drinking water quality studies; investigation and scoping for new projects; evaluations of properties prior to acquisition (Phase I & IIs); management of PGE's avian protection program; etc.

UE 319

Attachment 466-A

Provided in Electronic Format only

Environmental and Licensing Services Non-Labor Expense Variances
2014 - 2018

CASE: UE 319
WITNESS: SCOTT GIBBENS

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 802

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 802

is Excel spreadsheets

(Provided in electronic format)

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 900

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Kathy Zarate. I am a Utility Economist employed in the Energy
3 Rates, Finance, and Audit Division of the Public Utility Commission of Oregon
4 (OPUC). My business address is 201 High Street SE, Suite 100, Salem,
5 Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My educational background and work experience is set forth in my Witness
8 Qualification Statement, which is found in Exhibit Staff/901.

9 **Q. What is the purpose of your testimony?**

10 A. The purpose of my testimony is to respond to specific issues in Portland
11 General Electric Company's (PGE or Company) request for a general rate
12 revision. I respond to the issues of gains on sales of utility property, operating
13 plant materials and supplies non-fuel, and PGE's proposed expenditures for
14 research and development.

15 **Q. Did you prepare exhibits for this docket?**

16 A. Yes. I have prepared the following exhibits:

17 Exhibit 901 — Witness Qualifications Statement.

18 Exhibit 902 — PGE Responses to Staff Data Request (DR) Nos. 165, 166, and
19 167 regarding gains on sales of utility property.

20 Exhibit 903 — PGE responses to Standard DR No.104 and to Staff DR Nos.
21 169, 170, and 170 explaining advertising and marketing.

22 Exhibit 904 — PGE responses to Standard DR Nos. 89 and 90 and Staff
23 Dr Nos. 222 and 223 regarding Dues, Donations, and
24 Memberships.

25 Exhibit 905 — PGE responses to Staff Data Request Nos. 224, 225, 226, and
26 227 relating to Research and Development.

1 **Q. How is your testimony organized?**

2 A. My testimony is organized as follows:

3	Issue 1: Gains and Losses on Sales of Utility property.....	3
4	Issue 2: Advertising	4
5	Issue 3: Donations, Dues and Memberships.....	7
6	Issue 4: Research and Development.....	9

1 **ISSUE 1: GAINS AND LOSSES ON SALES OF UTILITY PROPERTY**

2 **Q. Please describe your review regarding gains and losses on utility**
3 **property sales.**

4 A. My review of PGE’s treatment of gains and losses on utility property sales
5 within this general rate case filing included several activities. First, I reviewed
6 the Company’s testimony and reviewed PGE’s recent history of property sales
7 filings. Second, I participated in a phone conference with PGE personnel.
8 Third, I sent five data requests to verify the gains and losses on utility property
9 sales.

10 **Q. What is the historical treatment for PGE property sales by the**
11 **Commission?**

12 A. The Company maintains a property sales balancing account to flow through
13 gains and losses to customers.

14 **Q. Did you make any adjustments to PGE test-year expenditures to account**
15 **for gains on property sales?**

16 A. No. Since its last general rate case, PGE has recorded gains and losses in its
17 property sales balancing account and will amortize them through its Schedule
18 105 for “Regulatory Adjustments.” Therefore, I propose no adjustment on this
19 issue.

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ISSUE 2: Advertising

Q. Does the Commission have a standard policy regarding ratemaking treatment of advertising-related expenses?

A. Yes. OAR 860-026-0022 sets out how advertising-related expenses are addressed in a rate case.

Q. How did you perform your analysis of PGE’s proposed advertising expenses?

A. Staff reviewed the Company’s responses to a Standard Data Request No. 104 and other data requests explaining advertising and marketing, which are responses to Staff DR Nos. 169 and 170. In response to Staff DR No. 170, PGE provided a breakdown of its proposed 2018 advertising budget by category, and Staff reviewed the transaction-level detail of the Company’s 2016 and 2017 spending on advertising and marketing activities.

Q. What does the Company include in its Test Year Revenue Requirement for advertising expense?

A. The following shows PGE’s 2018 budget for advertising and its 2018 Test Year Forecast.

1 **Table 1.**

FERC Account	PGE Account	Account Description	Budget 2018	2018 Test Year(Forecast)	Category
909	9090001	Informational Advertising	\$2,008,985	2,034,762	A
909	9090001	Legally Mandated Advertising	\$25,777	(\$25,777)	B
930.1	9301001	Institutional/Promotional Advertising	\$707,617	(707,617.33)	C*
417.1	4171003	Political/Non Utility Advertising	\$0	\$0	D**
417.1	4171005	Political/Non Utility Advertising	\$12,360	(\$12,360)	D**
182.3		EE & Conversion Advertising	\$0	\$0	E
		2018 Advertising Budget	\$2,754,739		
		2018 Test Year		\$2,008,985	
*	Remove 100% of Account 9301001				
**	Not included in base rates				

2 **Q. What is Staff's assessment of PGE's proposed 2018 Test Year advertising**
3 **expense?**

4 A. PGE appropriately complied with the Commission's rule, OAR 860-026-0022.

5 **Q. Please explain how Staff came to this conclusion.**

6 A. According to OAR 860-026-0022(2)(a), Category A advertising expenses are
7 "[e]nergy efficiency or conservation advertising expenses that do not related to
8 a Commission-approved program, utility service advertising expenses, and
9 utility information advertising expenses." Category A advertising expenses are
10 presumed reasonable if they are no more than 0.125 percent of the revenue
11 requirement. This level of spending translates to roughly \$2.25 million. PGE
12 has included in its filing a Category A expense forecast of \$2.1 million, which is
13 presumed reasonable under the rule. In addition, the proposed budget for
14 spending in this category is flat, relative to the Company's actual spending in
15 2016.

16 Category B expense is for legally mandated advertising and under

1 OAR 860-022-0022(2)(b) is presumed just and reasonable. Here again, PGE's
2 proposed spending is consistent with actual spending in 2016.

3 Category C advertising expense is for institutional and promotional
4 advertising. The Company must provide justification as to why it is just and
5 reasonable to include in rates. The Company in its initial filing does not include
6 expense for Category C advertising in its proposed revenue requirement.

7 Category D expenses are for political and nonutility advertising. They are
8 presumed to be not just and reasonable for rate-making purposes. PGE does
9 not include Category D advertising expense in its proposed revenue
10 requirement.

11 Category E expenses are for advertising Commission-approved energy
12 efficiency and conservation programs. These expenses may be capitalized.
13 The Company proposes no spending on Category E advertising in the Test
14 Year.

15 **Q. How did Staff analyze advertising expense at the transaction-level?**

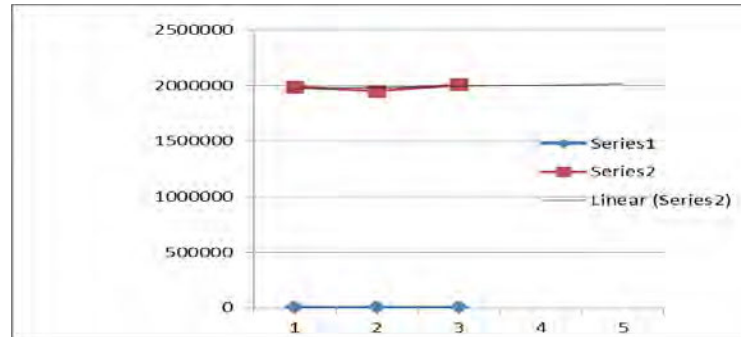
16 A. Staff reviewed all transactions in FERC accounts relating to advertising and
17 marketing for the 2016 base year. For all categories presumed reasonable
18 expenses proposed spending in 2018 is flat, relative to actual spending in 2016
19 and forecasted 2017 expense, as shown in the following table and graph.

20 **Table 2.**

Years	1	2	3
	2016	2017	2018
TOTAL	1,988,883	1,949,093	2,008,985

1

Figure 1.



2

Q. Did you make any adjustments to PGE test-year expenditures to account for advertising expenses?

3

4

A. No, I conclude that PGE's advertising expenses included in its filing are consistent with Commission administrative rules and no adjustment is warranted.

5

6

ISSUE 3: DONATIONS, DUES AND MEMBERSHIPS**Q. What is the Commission's historical treatment for Donations, Dues and Memberships?**

A. In accordance with our Oregon Administrative Rules, regulated energy utilities may not include in rates the costs associated with charitable contributions and donations. These are charged "below-the-line".

Also, 100% of prudently incurred costs of membership in industry research groups are allowed by the Commission, 100% of non-utility related memberships should be excluded and, 75% of national, regional trade memberships are allowed.

In addition, according to long-standing Staff practice, a utility must support memberships and dues in its rate case and if the utility does not identify the memberships underlying the cost, the expenses should be disallowed.¹

Q. Please discuss your review of expenses relating to dues, donations, and memberships.

A. PGE's responses to Standard DR Nos. 89 and 90 and to Staff DR Nos. 222 and 223 contained information regarding dues, donations, and memberships. The Company provides a narrative explanation regarding charitable contributions and donations recorded in FERC Accounts 426 that are charges recorded below-the-line, and are not included in PGE's proposed revenue requirement for the 2018 test year. Based on the Company's responses, I

¹ See UG 305 - Staff/600, Zarate/4-5.

1 requested transaction-level detail for that FERC Account number.

2 PGE provided an MS excel spread sheet for FERC Accounts 921, 926,
3 and 930 showing amounts for memberships. However, the level of projected
4 spending was not totally evident. I therefore also requested transaction-level
5 detail for these accounts and asked the reason why those accounts have
6 been increasing since 2016.

7 Memberships

8 **Table 3.**

Account	Topic	2016	2017	2018	Adjustment
557	Memberships	2,500	130	130	None
580	Memberships	1,204	11,904	12,188	None
926	Memberships	1,205	3,500	3,584	100% (3,584)
921	Memberships	58,518	125,214	128,207	25% (32,051.75)
930	Memberships	3,025,446	3,130,927	3,428,311	25% (857,077.75)
Total		\$3,088,873	\$3,271,675	\$3,572,420	\$(892,713.5)

9 **Q. Did you make any adjustments to PGE's dues, donations, and**
10 **memberships test-year expense?**

11 A. Yes, I identified numerous instances where PGE did not clearly identify the
12 organization associated with the expense or explain how such membership
13 provides customer benefits. I recommend that the Commission disallow costs
14 for unexplained memberships recorded in FERC Accounts 921, 926, and 930,
15 which is 100% from FERC Account 926 and 25% from Accounts 921 and 930
16 each, detailed above.² My adjustment for dues, donations and memberships
17 is (\$892,713).

² See Table 3.

1

ISSUE 4: RESEARCH AND DEVELOPMENT

2

Q. What is the amount of the research and development (R&D) budget PGE proposed to be included in revenue requirement for the 2018 test period?

3

4

A. PGE includes roughly \$3.1 million.

5

Q. How does that amount compare with actual R&D spending for the year 2016?

6

7

A. PGE is requesting a substantial increase in expenditures relating to R&D as

8

compared to the 2016 level. As noted in PGE/600, Lobdell-Tooman/14, PGE is

9

requesting about \$1.0 million more in this case, which represents a 50 percent

10

increase.

11

Q. What do you find are the major reasons for the increase?

12

A. There are two main reasons. First, PGE is proposing a roughly \$0.8 million

13

increase in R&D expenditures. Second, PGE is proposing a separate

14

administrative cost of \$0.2 million, a cost not requested previously.

15

Q. Do you support the proposed increase in R&D?

16

A. No. While Staff supports R&D, we have to take into consideration cost as well.

17

In looking over the proposed R&D projects, it appears to Staff that some

18

projects could be eliminated from the test year due to considerations such as:

19

- Possibility of learning from similar research efforts conducted elsewhere;

20

- Postponement; or

21

- Limited value.

22

Staff believes the costs for projects that could be eliminated or postponed total

23

\$0.665 million. While Staff has some projects in mind that fall in this category,

1 Staff believes it would be useful to meet with other parties to see if agreement
2 could be reached on which projects to exclude from the test year forecast.

3 **Q. Do you have some examples of R&D that Staff believes could be removed**
4 **from PGE's list?**

5 A. Yes. Without the benefit of discussion with the other interested parties, some
6 of the R&D projects that could be removed from the list are:

- 7 • Project ID #10 relating to Nuscale Modular reactor
- 8 • Project ID # 42 relating to exploring non-intrusive customer load
9 monitoring
- 10 • Project ID # 43 relating to load shifting at small scale using HVAC
- 11 • Project ID # 44 relating to Practicality of 100% Solar Roofing
- 12 • Project ID #18 relating to Torrefied Fuel Tests

13 Most of the projects noted above were ranked lower in priority by PGE in
14 response to Staff Data Request No. 226. The last project relating to
15 torrefaction should be captured through another mechanism, assuming it is
16 supported, rather than building into base rates. This project is costly and is
17 time-limited so it seems not appropriate to treat as an ongoing expense in
18 base rates.

19 Second, with regard to administrative costs for R&D, Staff does not support
20 PGE's proposal to include \$0.2 million in revenue requirement. PGE has
21 been managing R&D for several years without identifying specific
22 administrative costs. PGE does not explain how the \$0.2 million would be
23 spent or why it is needed, other than to note that it used to have 1.7 FTEs

1 dedicated to R&D and now has one. Therefore I propose an adjustment of
2 \$0.885 million, representing an R&D budget of \$2.215 million.

3 **Q. Do you have a table to show the details of your adjustments?**

4 A. Yes, I do.

5 **Table 4.**

	Dollars
	(000,000)
PGE Proposed R&D Expenditures	\$3.100
Project #10 NuScale Moldular Reactor	\$0.005
Project #42 Non-instrusive load monitoring	\$0.040
Project #43 Load shifting using HVAC	\$0.060
Project #44 Practicality of 100% Solar Roofing	\$0.040
Project #18 Torrifed fuel Tests	\$0.300
Project #51 Collaboration with BPA	\$0.100
Project #12 Battery Back-up demonstration	\$0.100
Project #53 Exploring Digital Assistant	\$0.040
Administrative cost inclusion	\$0.200
Total Staff deductions	\$0.885
Net	\$2.215

6 **Q. Does that still represent a sizable increase in R&D expenditures?**

7 A. Yes. Going from a 2016 level of \$2.1 million to \$2.2 million represents a 5
8 percent increase, which is more in line with PGE's general rate increase filing in
9 this docket.

10 **Q. Does this conclude your testimony?**

11 A. Yes.

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 901

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATION STATEMENT

NAME: Kathy Zarate

EMPLOYER: Public Utility Commission of Oregon

TITLE: Utility Analyst
Energy Rates, Finance and Audit Division

ADDRESS: 201 High Street SE., Suite 100
Salem, OR. 97301

EDUCATION: Bachelor of Arts, Economics
Oregon State University, Corvallis, Oregon

Bachelor Degree in Law
Republic University, Santiago, Chile

EXPERIENCE: I have been employed by the Public Utility Commission of Oregon since April 2016, with my current position being a Utility Analyst, in the Energy - Rates, Finance and Audit Division. My responsibilities include research, analysis, and recommendations on a range of regulatory issues such as review of affiliated interest filings, property sales applications and rate proposals.

I have approximately 10 years of professional experience in contracting and audit review work, including:

- Six years as contract specialist for 3 Com, Santiago, Chile, with responsibilities including coordinating and preparing contracts with resellers, reviewing company books and records, coordinating logistics in business delivery, and investigating property theft.

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 902

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 165
Dated March 8, 2017**

Request:

Has the Company sold any utility property since the effective date for rates in the last rate case? If so, please describe the transaction and provide any gain from the property sale and the account in which it was recorded.

Response:

Yes. PGE has sold property since its last general rate case, UE 294. See Attachment 165-A for a copy of PGE's 2015 Annual Property Sale report (RE-65) filed April 2016.

See also PGE notices, docketed as UPN-22 filed on November 14, 2016, and UPN 33 filed on March 7, 2017. The UPN notices list transactions between \$25,000 and \$100,000 for the years 2014, 2015, 2016, and January of 2017.

PGE had three land sales that will be reported in the 2016 Annual Property Sale report (RE-65) as listed in the below table. The net proceeds on these sales were recorded to Account 254 – Other regulatory liabilities, PGE's property sales balancing account.

Docket No.	Property Description	OPUC Order No.	Net Proceeds
UP 331	Sale to Newberg property to Oregon Department of Transportation (ODOT)	15-402	\$99,289
UP-340	Sale of St. Mary's Substation (Beaverton) to Washington County	16-183	\$153,104
Not Applicable	Sale of Right of Way (Washington County)	Not Required	10,900

UE 319

Attachment 165-A

Provided in Electronic Format only

PGE 2015
Property Sale Report RE-65

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 166
Dated March 8, 2017**

Request:

Please provide a listing of all property sales, including the sales price, net book, net gain, date of sale, and brief description of property sold from calendar 2012 to present for any plant not located in Oregon but included in Oregon rates as a result of PGE allocations procedures.

Response:

See Attachment 166-A for a listing of property transactions related to the Colstrip Generating Plant, PGE's only out of state operating plant.

PGE is a 20% owner of Units 3 and 4 and receives a small portion of these sale proceeds based on its ownership percentage. Talen Energy operates the Colstrip Plant and supplies PGE with sales information.

From the Colstrip project, PGE is providing responses to the sale of certain assets that are described as town site properties. The town site properties (individual home sites) were purchased as housing for the construction workers during Plant construction and as living facilities for employees involved in Plant operations. When Colstrip Units 3 & 4 became operational in 1984, these costs were included as part of the original Colstrip plant cost, and recorded to FERC account 311 – Steam Plant- Structures and Improvements. At various times since the Plant began operations there have been sales of these properties as the operator of the project determines that a town site is no longer needed utility purposes. There are limited opportunities to make any sales at this location and it takes time for any sale to occur. The value of these assets was recorded as part of the overall capital cost recorded to FERC Account 311 Steam Plant Structures and Improvements. No specific details exist on each property. PGE receives a share of the proceeds which are distributed to all co-owners based on their percentage share of ownership in Colstrip.

All proceeds are recorded as salvage to FERC Account 108 – Accumulated provision for depreciation. The retirement of Original Book cost is recorded to FERC Account 108 and these costs become part of the overall depreciation calculations currently in place as approved under OPUC Order No. 14-297.

UE 319

Attachment 166-A

Provided in Electronic Format only

Property Sale List
Colstrip Property

March 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 167
Dated March 8, 2017**

Request:

For any net gains identified in the Company's response to the two data request above, please note whether and to what extent each of such gains from the respective transactions were used to reduce plant in service or otherwise provided to the benefit of Oregon customers. If not, for each such transaction, explain why such gains were not flowed through to the benefit of Oregon customers.

Response:

All net gains flow back to Oregon customers through depreciation or through the property deferral mechanism. The sales discussed in PGE's Response to OPUC DR 166 are recorded to FERC Account 311 Steam Plant – Structures and Improvements and are treated as depreciable Production Plant assets and recorded to salvage in the appropriate Depreciation group, not property sales.

PGE records all property sale gains to the following accounts:

- FERC 108 Accumulated provision for depreciation of electric utility plant, (a component of depreciation expense and reduces the expense over time); or
- FERC 254, Other Regulatory liabilities and returned to customers through the property deferral mechanism.

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 903

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

February 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 104
Dated February 28, 2017**

Request:

For the questions below related to advertising expense, please see the definitions and descriptions in OAR 860-026-0022. For questions related to promotional activities or concessions, please see OAR 860-026-0015 & 0020.

- a. Please identify the Category A advertising expense included in the Test Year; including references to the appropriate testimony and / or exhibit pages.**
- b. Please provide a work paper that shows the calculation of the Category A limit provided in OAR 860-026-0022 (3) (a).**
- c. If the Test Year Category A advertising expense exceeds the OAR 860 026-0022 (3) (a) limit, please provide support for including the additional expense in rates.**
- d. Please identify the Category B advertising expense included in the Test Year; including references to the appropriate testimony and / or exhibit pages.**
- e. For any Category C advertising expense included in the Test Year revenue requirement that is associated with a promotional activity or a promotional concession program, please provide a summary table that includes:
 - i. A description of the activity or program, and justification for inclusion into rates;**
 - ii. A breakout of the related expense by labor & non-labor; and**
 - iii. The FERC and internal utility account to which the expense will be booked and include references to appropriate exhibit pages.****
- f. Please identify any other budgeted advertising expense for the test year that will NOT be included in base rates, including below-the-line or nonutility expense, or advertising expense expected to be collected through a tariff. Please include how the expense is allocated between the categories identified in OAR 860-026-0022(2). Please describe the activities and associated expense (broken out by labor & non-labor) associated with marketing research and sales activities (include fuel switching and retention of customers) that is included in the test year. Please**

include references to the testimony and exhibits, and to which FERC and internal utility accounts this expense is booked.

Response:

a. Attachment 104-A, “Cat A Expenses & Cat C Calc” tab, provides Category A advertising expenses included in the 2018 test year by FERC Account. Advertising expenses are billed through customer service Account 9090001.

See also PGE Exhibit 200, work paper “Exhibit Support 2016.xlsx”, “Cat A Adv.”

b. See PGE’s Response to part (a).

c. See PGE’s Response to part (a).

d. Attachment 104-A, “Cat A&B 909” tab, Column L, cell L13, provides Category B advertising expenses included in the 2018 test year by FERC Account. Advertising expenses are billed through customer service Account 9090001.

e. PGE has not included costs associated with Category C advertising in the 2018 test year. The exclusion of these costs can be found in PGE Exhibit 200, work paper “Exhibit Support 2018.xlsx”, tab “A&G”, cell E36.

f. Attachment 104-A, “Cat D 417” tab, provides budgeted 2018 test year advertising expenses not included in base rates. PGE does not have sales activities or marketing research for fuel switching or the retention of customers.

UE 319

Attachment 104-A

Provided in Electronic Format only

March 24, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 169
Dated March 13, 2017**

Request:

For any Category advertising expense included in the Test Year revenue requirement that is associated with a promotional activity or a promotional concession program, please provide a summary table that includes:

- a. A description of the activity or program, and justification for inclusion into rates;**
- b. A breakout of the related expense by labor & non-labor; and**
- c. The FERC and internal utility account to which the expense will be booked and include references to appropriate exhibit pages.**

Response:

There are no costs for promotional activities in the 2018 Test Year request. PGE did not budget promotional activities or promotional concessions as defined in OAR 860-026-0010 or OAR 860-026-0015

March 24, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 170
Dated March 13, 2017**

Request:

Please identify any other budgeted advertising expense for the test year that will NOT be included in base rates, including below-the-line or non-utility expense, or advertising expense expected to be collected through a tariff.

Response:

See Attachment 170-A.

UE 319

Attachment 170-A

Provided in Electronic Format only

Advertising Expenses
Not in Rates

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 904

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

February 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 089
Dated February 28, 2017**

Request:

Provide a schedule showing the contributions and donations included in the utility's regulatory expense accounts for the most recent historical twelve month period by FERC account. Also, provide the amounts included in the projected Test Year expenses.

Response:

In accordance with the Code of Federal Regulations, PGE does not charge charitable contributions and donation amounts to utility regulatory expense accounts. These are charged "below-the-line" to FERC Account 426, and are not included in PGE's proposed revenue requirement for the 2018 test year.

February 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 090
Dated February 28, 2017

Request:

Provide a schedule showing all dues (industry organizations, clubs, professional organizations, etc.) included in the utility's regulatory expense accounts for the most recent historical twelve month period by FERC account. Also, provide the amounts included in the projected Test Year expenses.

Response:

The following table provides utility membership costs by FERC account for 2016 actuals, and the 2018 test year forecast.

FERC Account	2016 Actuals	2018 Budget
921	58,519	128,208
926	1,205	3,584
930	3,025,447	3,428,311
Totals	\$3,085,171	\$3,560,103

PGE's 2018 membership costs have increased largely due to increased costs for WECC and Peak Reliability as well as the Northern Tier Transmission Group (NTTG). These expenses are booked to remain in FERC Account 930.1, and are discussed in PGE Exhibit 600.

March 27, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Standard Data Request No. 222
Dated March 13, 2017**

Request:

Please provide transaction details for all donations, membership fees, included in the Test Year; including references to the appropriate FERC Account.

Response:

PGE does not budget contributions and donations at the transaction level in our Powerplan budgeting system. Powerplan is only able to budget contributions and donations on a summary account level.

See Attachment 222-A, which provides a summary of known or expected contributions and donations including those in the 2018 Test Year, and those that are below the line and not included in rates. This attachment also provides a breakdown of PGE sponsorships that are included in the 2018 test year forecast.

See also PGE's Response to Standard Data Request No. 89. In accordance with the Code of Federal Regulations, PGE does not charge charitable contributions and donation amounts to utility regulatory expense accounts. These are charged "below-the-line" to FERC Account 426, and are not included in PGE's proposed revenue requirement for the 2018 test year.

Note: In preparation of this response PGE discovered entries have inadvertently been classified to incorrect FERC accounts. PGE believes that these amounts are immaterial and will provide a supplemental response by April 5.

UE 319

Attachment 222-A

Provided in Electronic Format only

PGE Contribution List

March 27, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 223
Dated March 13, 2017**

Request:

Please provide a list of all memberships and dues, including a description of how they benefit Oregon ratepayers.

Response:

PGE contacted Staff to clarify the question. PGE agreed to provide 2016 Membership Actuals and in addition to provide a summary level description of 2018 membership budgets.

PGE does not budget memberships at the transaction level in our PowerPlan budgeting system. PowerPlan is only able to budget memberships on a summary account level, however PGE expects the 2018 levels to reflect those historically.

See Attachment 223-A, a summary of known or expected memberships included in the 2018 Test Year as we have been able to identify them to date. PGE will continue to explore membership information throughout our departments, and will update the list as new information is identified. Note that while PGE has limited its request for recovery of memberships and dues to approximately \$3.5 million, we are providing a list of all known memberships and dues beyond including those charged “below-the-line” to FERC Account 426, and are not included in PGE’s proposed revenue requirement for the 2018 test year.

See Attachment 223-B, a list of PGE’s 2016 Membership Actuals. Attachment 223-B is protected information and subject to OPUC Protective Order No. 17-057.

PGE’s Corporate memberships are budgeted to: CE 2701 Memberships, FERC 930.

PGE’s individual memberships are budgeted to: CE 2701 Memberships, FERC 921.

PGE’s non-utility and lobbying expenses are budgeted to: CE 2701, FERC 426. FERC accounts 426 is a below the line activities.

UE 319

Attachment 223-A

Provided in Electronic Format only

2018 Budgeted Memberships

UE 319

Attachment 223-B

Provided in Electronic Format only

**Protected and subject to OPUC
Protective Order No. 17-057**

2016 Actual Memberships

CASE: UE 319
WITNESS: KATHY ZARATE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 905

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

March 24, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 224
Dated March 13, 2017**

Request:

Please indicate which projects listed in Exhibit PGE/604, Lobdell - Tooman/2-21 are likely to be completed, with benefits accruing to PGE customers, no later than December 31, 2018. For each project with benefits not accruing to customers by year-end 2018, provide the date by which PGE estimates benefits will available to customers and PGE.

Response:

PGE Attachment 224-A, Table 1, lists all projects with PGE's best estimates of completion and benefit delivery (i.e., qualitative, quantitative or both) for 2016 or beyond, as most of the projects are multi-year in nature.

For PGE, one of several R&D purposes is to explore promising work or technology; namely to gain experience with the technology and a knowledge base such that we are positioned to implement the technology if and when it becomes cost effective and reliable. In this vein, the short term benefits are creation of technical knowledge and skill sets within PGE to help prepare for a potential future that may evolve. Some technologies (e.g., energy storage in all its forms, including electrochemical, thermal, compressed air, pumped hydro) might be three years away or fifteen years away. To prepare for and maximize the benefits that might derive, PGE seeks to keep current on the various technologies, the associated engineering and the IT systems to implement them. The alternative in not preparing is to potentially implement solutions that are less informed and can be more costly to our customers.

PGE strives to select and perform R&D that yields value and benefits to our customers. In the larger context the attempt is made to quantify or otherwise monetize these benefits. In a narrower context, it is often a challenge to predict with any precision how realistic this quantification can be. For example, in 1998-99 PGE funded an R&D project to test whether a backup 0.25 MW diesel generator in Salem could be started remotely and reliably from Portland. The test was a

success and thus, the modest expended funds would be considered beneficially spent on a qualitative basis even though it yielded no immediate quantifiable cost savings. If the test had failed, the derived benefit would have been the acknowledgement that the adopted approach was incorrect or needed to be improved at a next trial if deemed prudent.

The main benefit from that successful test was that it was the first critical step to the evolution of what is now PGE's very successful and innovative dispatchable standby generation (DSG) program. The DSG program now remotely controls nearly 100 MW of backup generators that serve as non-spinning reserve and can be dispatched on a coordinated basis with PGE's Power Operations. Comparative quantitative value can now be realized from:

- (1) The non-spinning reserve capacity value
- (2) The avoided capital asset cost to provide this service had PGE instead been required to build alternative resource i.e., a fast starting single cycle natural gas fired turbine power plant used for peaking.

Thus, in the narrow context, (i.e., demonstrating remote start capability), the project yielded qualitative value while the continued development DSG led to substantial quantitative value.

The DSG example highlights the fact that some R&D projects may not produce material benefits to customers for a period of years, much less in a quarter. In the DSG example it took several years and a slow build-up of knowledge and confidence before the program reached a noticeable and relevant size. By 2005 the DSG program had grown to 26.5 MW and by 2008 had more than doubled to 70.7 MW. PGE's slow and thoughtful development of the DSG program was delivered (and currently continues) over a period of 15 years. During this time frame, it has been supported by five separate R&D projects to continue to improve and to help diversify the program. These included experiments in using dual fuels, i.e., natural gas and diesel; use of biodiesel instead of petroleum based diesel fuel; and mounting small catalytic converters to reduce undesirable NOx emission.

We discuss two additional projects below that include one or more benefit to PGE customers:

1. OSU – Cascadia Lifelines Research: The Cascadia Lifelines Program will provide essential and unique engineering solutions including cost-effective retrofit strategies for infrastructure subjected to long-duration shaking resulting from a Cascadia Subduction Zone event. The project will provide improved prediction of ground-shaking specific to Oregon conditions, predicted seismic behavior of soils unique to the Willamette Valley, including the liquefaction potential, and system optimization of interdependent lifelines. The impact of this research will help assess cost-effective approaches to increased resilience, resulting in saved lives and improved business continuity for western Oregon and PGE's service territory. In joining this program effort headed by Oregon State University ("OSU"), PGE continues taking a pro-active approach in minimizing the impact of the next devastating earthquake on its customers, and doing its part in improving Oregon's ability to bounce back from such an event. As a secondary benefit,

teaming with OSU on this research gives PGE ready access to the team of seismic hazard mitigation experts at the university. R&D funding is \$50,000 per year for a 5-year commitment or \$250,000 over five years; PGE occupies a seat on the management board that guides the OSU research priorities. The dollar commitment on behalf of PGE customers is substantially matched from other utility and related infrastructure providers (e.g., BPA, ODOT, NW Natural, EWEB, Port of Portland and others) yielding a match of five to 10 fold.

2. Biomass Supply Chain Development in Support of Boardman Conversion: Since 2009, PGE has investigated the potential to use torrefied biogenic biomass to displace coal at its Boardman Power Plant. This has been coupled to the need to pre-process the biomass through torrefaction in order to make the fuel sufficiently friable (crispy) so that it can be ground to a fine powder in the Boardman pulverizers. PGE has done early exploration in partnership with OSU Extension into a biomass supply chain via energy grass agronomy especially for Arundo and Sorghum. In 2016, PGE worked with Oregon Torrefaction, LLC to explore the availability of woody biomass derived in part, from USFS Forest Stewardship contracts out the Malheur National Forest. As Boardman gets closer to its commitment to cease use of coal at the end of 2020; the study will help PGE to firm its views of what will be the potential biomass supply chain components sufficient to fire the Plant at 30% to 40% capacity.

In summary, many R&D projects do not produce immediate benefits to customers, may take years and are typically not scheduled as quarterly deliverables. R&D is designed as an exploration of work or technology; namely to gain experience with the technology and knowledge base that surrounds so as to be positioned to implement the technology if and when it becomes cost effective and reliable. Consequently, the short term benefits are creation of technical knowledge and skill sets. Some technologies, like energy storage, might be three years away or fifteen years away. PGE believes that on behalf of its customers it is incumbent to keep current on evolving technology, and the engineering and IT systems to implement it so that they can be implemented when practical, cost-effective and reliable.

UE 319

Attachment 224-A

Provided in Electronic Format only

R&D Project Completion Estimates
for 2016 or beyond

ATTACHMENT 224-A
R&D Project Completion Estimates for 2016 or beyond

Project	Will project be completed, with benefits accruing to PGE customers by End of Year 2018?	For each project with benefits not accruing to customers by year-end 2018, provide the date by which PGE estimates benefits will available to customers and PGE
EPRI P69: Maintenance Management & Technology ¹	Yes (project ongoing)	n/a
EPRI P104: Generation Maintenance Applications Center ¹	Yes (project ongoing)	n/a
EPRI Power Quality Knowledge Development and Transfer ¹	Yes (project ongoing)	n/a
EPRI P64: Boiler and Turbine Steam & Cycle Chemistry ¹	Yes (project ongoing)	n/a
EPRI P68: Instrumentation, Controls & Automation ¹	Yes (project ongoing)	n/a
EPRI P183: Cyber Security ¹	Yes (project ongoing)	n/a
EPRI Program 62 – Occupational Health and Safety ¹	Yes (project ongoing)	n/a
EPRI Program 88 Combined Cycle HRSG and Balance of Plant (3-year) ¹	Yes (project ongoing)	n/a
EPRI P60: EMF and RF Health Assessment & Safety (3-year) ¹	Yes (project ongoing)	n/a
Non-Wires Solutions to Transmission Congestion	Yes	n/a
OIT -- Second Life Battery Research	Yes	n/a
Comparative Studies of Energy Storage: CAES, Batteries, Super Caps - OIT	Yes	n/a
U of O, Regional Solar Radiation Data Center Project	Yes	n/a
Investigate Wake Effects on Biglow Canyon Phase 3 Production	Yes	n/a
OSU -- Cascadia Lifelines Research	Yes	n/a
CEA-2045 EPRI demo of “Smart” water heaters & EVSE (PEV 240V chargers)	Yes	n/a
Low Income City of Portland Multi-Family Heat Pump Water Heater demo	Yes	n/a
EPRI P170: End-Use Energy Efficiency & DR Subset D ¹	Yes	n/a
EPRI P174: Integration of Distributed Energy Resources ¹	Yes	n/a
EPRI P173: Bulk Power Sys. Integration of Variable Generation ¹	Yes	n/a
EPRI Computer Based Training & Modules (CBT) for Sulfur Hexafluoride SF6 ¹	Yes	n/a
OSU Real-time Load Modelling OSU’s S-Phasor Network, Microgrid Reliability	Yes	n/a

¹ Note regarding EPRI Projects: Many of these efforts are multiyear (ongoing) efforts that have varying benefits—some of which are immediate, others are in the future.

ATTACHMENT 224-A		Staff/905 Zarate/6
R&D Project Completion Estimates for 2016 or beyond		
Project	Will project be completed, with benefits accruing to PGE customers by End of Year 2018?	For each project with benefits not accruing to customers by year-end 2018, provide the date by which PGE estimates benefits will available to customers and PGE
Analytical Pilot Study of demand impact forecasting & validation technology	Yes	n/a
EPRI Program 180 – Distribution Systems ¹	Yes	n/a
WSU Power Engineering Energy Innovation Center Data Access	Yes	n/a
EPRI Program 87 Fossil Materials and Repair ¹	Yes	n/a
Smart House Design: PSU-PGE	Yes	n/a
Utility Demonstration Projects & Pilots - Best Practices and Lessons Learned	Yes	n/a
Behind the Meter Use of Energy Storage & a PV System - Customer Behavior	Yes	n/a
EPRI P94: Energy Storage and Distributed Generation ¹	Yes	n/a
Oregon State University Wave Energy Support	No	2019-2021
Collaboration with BPA Innovation Technology Program - up to 15 topics	No	2018-2020
NuScale Modular Reactor Study Group	No	2019-2025
Practicality of 100% Solar Roofing material in the Pacific NW	No	2019-2021
Exploring use of Digital Personal Assistants to lower utility transaction cost	No	2019-2021
Exploring use of Non-Intrusive Customer Load Monitoring Devices (3-year)	No	2019-2021
Biomass Supply Chain Development in support of Boardman Conversion		
Pre-Feasibility Study - Low Head Hydrokinetic Device		
Load shifting at small scale using HVAC with Ice Storage unit	No	2019-2021
EV Behavior Battery SOC Research (Non PGE Customer Employees)	No	2019-2021
Resiliency Applications of Electric Vehicles in Post Seismic Events (V2G)	No	2019-2021
PSU – Battery Backup Field Demo; residential and grid support	No	2019-2021
Battery Backup Demo of a Public or MUSH Facility	No	2019-2021
Joule Bank System	No	2022 or later
Multi-Family Energy Management (2-year project)	No	2019-2021
Update Regional Appliance load usage database	No	2019-2021
Torrefied Fuel Test Burns Multiple Day Proof of Concept Test	No	2019-2021
Bidding the SSPC into the Energy Imbalance Market (EIM)	No	2019-2021

¹ Note regarding EPRI Projects: Many of these efforts are multiyear (ongoing) efforts that have varying benefits—some of which are immediate, others are in the future.

March 24, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 225
Dated March 13, 2017**

Request:

Please indicate which projects listed in Exhibit PGE/604, Lobdell - Tooman/2-21 are likely to lead to average utility rate reductions in the long run, inclusive of the costs of the projects. Provide all applicable work papers in electronic format, with cell references and formulae intact.

Response:

Please see PGE Exhibit 604 and PGE's Response to OPUC Data Request No. 224, Attachment 224-A. Attachment 224-A, Table 1, lists PGE's estimates of when and if these results might be realized. PGE Exhibit 604 and PGE's Response to OPUC Data Request No. 226 identify the R&D project benefit expectations.

PGE's R&D efforts are coordinated by a formal governance committee. PGE believes that all of the R&D projects listed in PGE Exhibit 604 either inform or are applicable to PGE's customers and have the potential to lead to average utility rate reductions inclusive of the costs of the project. In as much as these projects are inherently research and development in nature, they are, in and of themselves, "theoretical." Thus, in order to render the value, we must assume that the projects are successful, or can be carried to sufficient completion so as to yield results, or they provide valuable information that leads to other projects/benefits.

March 27, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 226
Dated March 13, 2017**

Request:

On page 14, lines 5-9, of Exhibit PGE/600, Lobdell -Tooman, the Company expresses its desire to more than double its research and development (R&D) expenses in going from 2016 actuals to its 2018 forecast.

- a. Please rank the projects (with costs and projected benefits identified) in order of highest priority to lowest priority.**
- b. Assuming the Commission does not include all requested R&D costs in rates beyond fifty percent above the 2016 actuals; will the Company continue to proceed on all the projects? If not, which projects will the Company consider delaying?**
- c. Provide total amount cost for each year since last rate case until today. Please provide in excel work sheet.**

Response:

Annual R&D expenses of \$2.0 million , of which \$1.8 million is for specific R&D projects, were previously approved (through OPUC Docket UE 294). PGE filed for an additional \$1.0 Million for R&D expenditures in the 2018 Test Year.

- a. Attachment 226-A provides PGE's project ranking proposal for the proposed 2018 R&D projects, and impacts of limiting PGE's R&D budget.
- b. As has been the case in recent years, PGE typically has more R&D projects under consideration than it has available funds; thus, projects not listed in Attachment 226-A, will likely be postponed to later years. PGE's current steering committee guidance is that PGE will not proceed to fund a project if the allowed amount is significantly different than the forecasted expenditure. If PGE does not receive the funds to include all requested R&D, then PGE would only fund the projects up to the allowed amount.

- c. Attachment 226-B provides the total expenditures since PGE's last general last rate case through February, 2017 (PGE's last accounting cycle update).

PGE receives proposals for new R&D projects throughout any given year. The R&D Steering Committee is responsible for reviewing each proposal and ranking them in terms of priority. Project reviews occur annually with quarterly updates to accommodate changes to projects as they arise. Attachment 226-A, identifies the highest priority R&D projects that are scheduled to begin in 2017 or 2018. These are inclusive of the projects identified in PGE Exhibit 604 and PGE's Response to OPUC Data Request No. 224.

Detailed benefits for all proposed projects are included in UE 319/ PGE/604. Many of these R&D projects have several benefits. We provide examples below of projects that include one or more benefit to PGE customers:

1. OSU – Cascadia Lifelines Research: The Cascadia Lifelines Program will provide essential and unique engineering solutions including cost-effective retrofit strategies for infrastructure subjected to long-duration shaking resulting from a Cascadia Subduction Zone event. The project will provide improved prediction of ground-shaking specific to Oregon conditions, predicted seismic behavior of soils unique to the Willamette Valley, including the liquefaction potential, and system optimization of interdependent lifelines. The impact of this research will help assess cost-effective approaches to increased resilience, resulting in saved lives and improved business continuity for western Oregon and PGE's service territory. In joining this program effort headed by Oregon State University ("OSU"), PGE continues taking a pro-active approach in minimizing the impact of the next devastating earthquake on its customers, and doing its part in improving Oregon's ability to bounce back from such an event. As a secondary benefit, teaming with OSU on this research gives PGE ready access to the team of seismic hazard mitigation experts at the university. R&D funding is \$50,000 per year for a 5-year commitment or \$250,000 over five years; PGE occupies a seat on the management board that guides the OSU research priorities. The dollar commitment on behalf of PGE customers is substantially matched from other utility and related infrastructure providers (e.g., BPA, ODOT, NW Natural, EWEB, Port of Portland and others) yielding a match of five to 10 fold.
2. Biomass Supply Chain Development in Support of Boardman Conversion: Since 2009, PGE has investigated the potential to use torrefied biogenic biomass to displace coal at its Boardman Power Plant. This has been coupled to the need to pre-process the biomass through torrefaction in order to make the fuel sufficiently friable (crispy) so that it can be ground to a fine powder in the Boardman pulverizers. PGE has done early exploration in partnership with OSU Extension into a biomass supply chain via energy grass agronomy especially for Arundo and Sorghum. In 2016, PGE worked with Oregon Torrefaction, LLC to explore the availability of woody biomass derived in part, from USFS Forest Stewardship contracts out the Malheur National Forest. As Boardman gets closer to its commitment to cease use of coal at the end of 2020; the study will help PGE to firm its views of what will be the potential biomass supply chain components sufficient to fire the Plant at 30% to 40% capacity.

UE 319

Attachment 226-A

Provided in Electronic Format only

R&D Project Ranking

UE 319

Attachment 226-B

Provided in Electronic Format only

R&D Actuals
Post UE 294

Attachment 226-A PGE R&D Project Ranking (2018 proposal)

Project	Rank (1 = highest priority)	Benefit Type ¹	2018 Proposed Project Budget (UE 319/PGE/604 Lobdell – Tooman)	Cumulative 2018 Proposed Project Budget (UE 319/PGE/604 Lobdell – Tooman)	Project Delayed if Funding Limited to 50% above 2016 Actuals (Y/N)
EPRI P174: Integration of Distributed Energy Resources	1	S, RL, RPS, E	\$ 40,000	\$ 40,000	No
OSU - Cascadia Lifelines Research	2	RS	\$ 50,000	\$ 90,000	No
EPRI Program 180 – Distribution Systems	3	E, RL	\$ 170,000	\$ 260,000	No
EPRI P183: Cyber Security	4	RL, RS, E, C	\$ 95,000	\$ 355,000	No
EPRI Power Quality Knowledge Development and Transfer	5	E	\$ 30,000	\$ 385,000	No
EPRI P173: Bulk Power Sys. Integration of Variable Generation	6	E, RPS, RL	\$ 75,000	\$ 460,000	No
EPRI Program 62 – Occupational Health and Safety	7	S	\$ 50,000	\$ 510,000	No
Oregon State University Wave Energy Support	8	L, RS	\$ 30,000	\$ 540,000	No
U of O, Regional Solar Radiation Data Center Project	9	RPS, RL, E	\$ 10,000	\$ 550,000	No
NuScale Modular Reactor Study Group	10	S, RS	\$ 5,000	\$ 555,000	No
Non-Wires Solutions to Transmission Congestion	11	E, RL	\$ 25,000	\$ 580,000	No
WSU Power Engineering Energy Innovation Center Data Access	12	RL, RS	\$ 25,000	\$ 605,000	No
PSU – Battery Backup Field Demo; residential and grid support	13	E, RL, S, CE	\$ 40,000	\$ 645,000	No
CEA-2045 EPRI demo of “Smart” water heaters & EVSE (PEV 240V chargers)	14	E, RL, CE	\$ 40,000	\$ 685,000	No
OSU Real-time Load Modelling OSU’s S-Phasor Network, Microgrid Reliability	15	E, RL	\$ 35,000	\$ 720,000	No
Biomass Supply Chain Development in support of Boardman Conversion	16	RPS	\$ 110,000	\$ 830,000	No
EPRI P94: Energy Storage and Distributed Generation	17	S, RL, RPS, E	\$ 100,000	\$ 930,000	No
Torrefied Fuel Test Burns Multiple Day Proof of Concept Test	18	RPS	\$ 300,000	\$ 1,230,000	No
Collaboration with BPA Innovation Technology Program - up to 15 topics	19	RS, E	\$ 100,000	\$ 1,330,000	No
OIT – Second Life Battery Research	20	E	\$ 35,000	\$ 1,365,000	No
EPRI P60: EMF and RF Health Assessment & Safety (3-year)	21	S	\$ 146,000	\$ 1,511,000	No
EPRI P69: Maintenance Management & Technology	22	S, E	\$ 72,000	\$ 1,583,000	No
Smart House Design: PSU-PGE	23	CE, E	\$ 10,000	\$ 1,593,000	No
Comparative Studies of Energy Storage: CAES, Batteries, Super Caps - OIT	24	E, RL	\$ 35,000	\$ 1,628,000	No
EPRI P104: Generation Maintenance Applications Center	25	S, E	\$ 40,000	\$ 1,668,000	No
EPRI Program 88 Combined Cycle HRSG and Balance of Plant (3-year)	26	E	\$ 68,000	\$ 1,736,000	No
Battery Backup Demo of a Public or MUSH Facility	27	RS, RL, E, CE	\$ 100,000	\$ 1,836,000	No
Investigate Wake Effects on Biglow Canyon Phase 3 Production	28	RPS	\$ 20,000	\$ 1,856,000	No
EPRI P64: Boiler and Turbine Steam & Cycle Chemistry	29	E	\$ 30,000	\$ 1,886,000	No
EPRI P68: Instrumentation, Controls & Automation	30	E	\$ 47,000	\$ 1,933,000	No
EPRI P170: End-Use Energy Efficiency & DR Subset D	31	CE	\$ 5,000	\$ 1,938,000	No
Behind the Meter Use of Energy Storage & a PV System - Customer Behavior	32	RS, RL, E, CE	\$ 75,000	\$ 2,013,000	No

¹ RS – Resiliency, RL-Reliability, S – Safety, E – operational efficiency (i.e. smart grid), CE – customer engagement, RPS – relates to Renewable Portfolio Standard, C - Compliance

UE 319 PGE Response to OPUC Data Request No. 226
 Attachment 226-A
 March XX, 2017
 Page 2

Attachment 226-A PGE R&D Project Ranking (2018 proposal)					
Project	Rank (1 = highest priority)	Benefit Type ¹	2018 Proposed Project Budget (UE 319/PGE/604 Lobdell – Tooman)	Cumulative 2018 Proposed Project Budget (UE 319/PGE/604 Lobdell – Tooman)	Project Delayed if Funding Limited to 50% above 2016 Actuals (Y/N)
Utility Demonstration Projects & Pilots - Best Practices and Lessons Learned	33	E, CE	\$ 30,000	\$ 2,043,000	No
EPRI Program 87 Fossil Materials and Repair	34	E	\$ 50,000	\$ 2,093,000	No
Bidding the SSPC into the Energy Imbalance Market (EIM)	35	E	\$ 15,000	\$ 2,108,000	No
EV Behavior Battery SOC Research (Non PGE Customer Employees)	36	CE	\$ 30,000	\$ 2,138,000	No
Analytical Pilot Study of demand impact forecasting & validation technology	37	E	\$ 125,000	\$ 2,263,000	No
Update Regional Appliance load usage database	38	E, CE	\$ 120,000	\$ 2,383,000	No
Pre-Feasibility Study - Low Head Hydrokinetic Device	39	E	\$ 25,000	\$ 2,408,000	No
Multi-Family Energy Management (2-year project)	40	CE	\$ 60,000	\$ 2,468,000	No
Low Income City of Portland Multi-Family Heat Pump Water Heater demo	41	E	\$ 30,000	\$ 2,498,000	No
Exploring use of Non-Intrusive Customer Load Monitoring Devices (3-year)	42	CE, E	\$ 40,000	\$ 2,538,000	No
Load shifting at small scale using HVAC with Ice Storage unit	43	E	\$ 60,000	\$ 2,598,000	No
Practicality of 100% Solar Roofing material in the Pacific NW	44	RPS	\$ 40,000	\$ 2,638,000	No
Exploring use of Digital Personal Assistants to lower utility transaction cost	45	E	\$ 40,300	\$ 2,678,300	No
Resiliency Applications of Electric Vehicles in Post Seismic Events (V2G)	46	RS, CE	\$ 25,000	\$ 2,703,300	No
Joule Bank System	47	E, RS	\$ 40,000	\$ 2,743,300	No
EPRI Computer Based Training & Modules (CBT) for Sulfur Hexafluoride SF6	48	S	\$ 10,000	\$ 2,753,300	Yes

March 27, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 227
Dated March 13, 2017**

Request:

Referring to Exhibit PGE/604, Lobdell - Tooman/2-21, please indicate which projects are, in PGE's view, applicable solely to PGE and for which studies done elsewhere in the Company would not otherwise inform or be applicable to PGE's customers.

Response:

PGE interprets Staff's intended question to be 'elsewhere in the *country*', not 'company'. See Attachment 227-A for a list of projects and studies PGE considers to be solely applicable to PGE customers.

PGE looks to leverage its R&D expenditures whenever possible and a prime example are expenditures related to Electric Power Research Institute (EPRI) programs and projects. EPRI was originally formed to allow utilities to pool R&D type expenditures in areas of common interest. Partnerships with universities, national labs and other regional entities like the BPA are other examples of shared investments where PGE's expenditures are highly leveraged and often constitute a small fraction of the total investment (e.g., OSU Cascadia Lifelines Research, Collaboration with BPA Innovation Technology Program). In some cases, research needs are unique to PGE. Programs examples where PGE has assumed a leadership position include: Dispatchable Standby Generation, Salem Smart Power Center, and Electric Vehicles; and projects that are unique to PGE infrastructure such as Boardman Biomass. In other instances, such as the PSU Battery Backup Field Demonstration Project, the research is intended to provide hands-on experience with emerging technologies that will benefit customers upon broad-scale deployment.

UE 319

Attachment 227-A

Provided in Electronic Format only

R&D Projects Solely Applicable to PGE

ATTACHMENT 227-A R&D Projects and Studies	
Project	Projects and Studies considered solely applicable to PGE?
EPRI P69: Maintenance Management & Technology	
EPRI P104: Generation Maintenance Applications Center	
EPRI Power Quality Knowledge Development and Transfer	
EPRI P64: Boiler and Turbine Steam & Cycle Chemistry	
EPRI P68: Instrumentation, Controls & Automation	
EPRI P183: Cyber Security	
EPRI Program 62 – Occupational Health and Safety	
EPRI Program 88 Combined Cycle HRSG and Balance of Plant (3-year)	
EPRI P60: EMF and RF Health Assessment & Safety (3-year)	
Non-Wires Solutions to Transmission Congestion	Yes
OIT -- Second Life Battery Research	Yes
Comparative Studies of Energy Storage: CAES, Batteries, Super Caps - OIT	Yes
U of O, Regional Solar Radiation Data Center Project	
Investigate Wake Effects on Biglow Canyon Phase 3 Production	Yes
OSU -- Cascadia Lifelines Research	
CEA-2045 EPRI demo of “Smart” water heaters & EVSE (PEV 240V chargers)	.
Low Income City of Portland Multi-Family Heat Pump Water Heater demo	Yes
EPRI P170: End-Use Energy Efficiency & DR Subset D	
EPRI P174: Integration of Distributed Energy Resources	
EPRI P173: Bulk Power Sys. Integration of Variable Generation	
EPRI Computer Based Training & Modules (CBT) for Sulfur Hexafluoride SF6	
OSU Real-time Load Modelling OSU’s S-Phasor Network, Microgrid Reliability	
Analytical Pilot Study of demand impact forecasting & validation technology	Yes
EPRI Program 180 – Distribution Systems	
WSU Power Engineering Energy Innovation Center Data Access	
EPRI Program 87 Fossil Materials and Repair	
Smart House Design: PSU-PGE	Yes
Utility Demonstration Projects & Pilots - Best Practices and Lessons Learned	
Behind the Meter Use of Energy Storage & a PV System - Customer Behavior	Yes
EPRI P94: Energy Storage and Distributed Generation	
Oregon State University Wave Energy Support	
Collaboration with BPA Innovation Technology Program - up to 15 topics	
NuScale Modular Reactor Study Group	
Practicality of 100% Solar Roofing material in the Pacific NW	Yes
Exploring use of Digital Personal Assistants to lower utility transaction cost	
Exploring use of Non-Intrusive Customer Load Monitoring Devices (3-year)	Yes

ATTACHMENT 227-A R&D Projects and Studies	
Project	Projects and Studies considered solely applicable to PGE?
Biomass Supply Chain Development in support of Boardman Conversion	Yes
Pre-Feasibility Study - Low Head Hydrokinetic Device	Yes
Load shifting at small scale using HVAC with Ice Storage unit	Yes
EV Behavior Battery SOC Research (Non PGE Customer Employees)	Yes
Resiliency Applications of Electric Vehicles in Post Seismic Events (V2G)	Yes
PSU – Battery Backup Field Demo; residential and grid support	Yes
Battery Backup Demo of a Public or MUSH Facility	Yes
Joule Bank System	Yes
Multi-Family Energy Management (2-year project)	Yes
Update Regional Appliance load usage database	
Torrefied Fuel Test Burns Multiple Day Proof of Concept Test	Yes
Bidding the SSPC into the Energy Imbalance Market (EIM)	Yes

CASE: UE 319
WITNESS: MING PENG

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1000

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Ming Peng. I am a Senior Economist employed in the
3 Energy Rates, Finance and Audit Division of the Public Utility
4 Commission of Oregon (OPUC). My business address is 201 High
5 Street SE, Suite 100, Salem, Oregon 97301.

6 **Q. Please describe your educational background and work
7 experience.**

8 A. My witness qualification statement is found in Exhibit Staff/1001.

9 **Q. What is the purpose of your testimony?**

10 A. I discuss my analysis of the depreciation expense and accumulated
11 depreciation, or depreciation reserve, portions of PGE's (PGE or
12 Company) revenue requirement for this rate case as documented by
13 the Company witnesses in PGE/200, Tooman-Brown.

14 **Q. Did you prepare an exhibit for this docket?**

15 A. Only my witness qualification statement.

16 **Q. How is your testimony organized?**

17 A. My testimony is organized as follows:

18	Issue 1: ANALYSIS OF DEPRECIATION FROM A	
19	RATEMAKING PERSPECTIVE	2
20	Issue 2: DEPRECIATION EFFECT ON REVENUE	
21	REQUIREMENT	6

ISSUE 1: ANALYSIS OF DEPRECIATION FROM A RATEMAKING**PERSPECTIVE****Q. What is depreciation?**

A. "Depreciation" is defined by the National Association of Regulatory Utility Commissioners (NARUC) in relevant part as follows:

As applied to the depreciable plant of utilities, the term depreciation means the loss in service value not restored by current maintenance, incurred in connection with the consumption or prospective retirement of utility plant in the course of service from causes that are known to be in current operation, against which the company is not protected by insurance, and the effect of which can be forecast with reasonable accuracy. Among the causes to be considered are wear and tear, decay, action of the elements, inadequacy, obsolescence, changes in the art, changes in demand, and the requirement of public authorities.¹

The statement above defines "depreciation" from a valuation perspective. From an accounting perspective, "depreciation" is the allocation of the cost of fixed assets less net salvage to accounting periods, which is a capital recovery concept. From a ratemaking perspective, both the valuation (rate base) and accounting (capital recovery) concepts of deprecation are important.

Q. Do Oregon statutes address utility depreciation rates?

A. Yes. ORS 757.140(1) states:

Every public utility shall carry a proper and adequate depreciation account. The Public Utility Commission shall ascertain and determine the proper and adequate rates of

¹ NARUC, Public Utility Depreciation Practices p.318 (1996).

1 depreciation of the several classes of property of each public
2 utility. The rates shall be such as will provide the amounts
3 required over and above the expenses of maintenance, to
4 keep such property in a state of efficiency corresponding to
5 the progress of the industry. Each public utility shall conform
6 its depreciation accounts to the rates so ascertained and
7 determined by the commission. The commission may make
8 changes in such rates of depreciation from time to time as
9 the commission may find to be necessary.

10 **Q. How are depreciation rates determined?**

11 A. To develop depreciation rates, it is necessary to estimate (1) the
12 combination of survivor curve-service life (Curve-Life) of utility property,
13 and (2) net salvage (Gross Salvage – Cost of Removal) ratio. Based on
14 these two fundamental depreciation parameters (and other required
15 elements, such as asset value, asset remaining life, and depreciation
16 method) the depreciation rates are derived.

17 **Q. What depreciation rates did PGE use in its Test Year revenue
18 requirement?**

19 A. PGE filed its new depreciation study on December 23, 2016. The
20 depreciation rates used in this rate case filing are currently under the
21 Commission review.² PGE expected effective date for new depreciation
22 rates is January 1, 2018.

23 **Q. How much does PGE's 2018 depreciation expense increase
24 compared to 2016 actuals?**

25 A. PGE asks \$317.4 million in depreciation expense for 2018. PGE's total
26 forecasted depreciation for 2018 reflects a \$40.1 million increase over

² Docket No. UM 1809.

1 2016 actuals. \$2 million out of \$40.1 million increase is due to change
2 of depreciation rates.

3 **Q. What are the primary drivers for the increase?**

4

5 A. PGE explains that the primary drivers of the increase in depreciation
6 expense are:

- 7 • \$4.4 million for the Colstrip generation plant to reflect the
8 change of depreciable life from 2042 to 2030 as specified in
9 Oregon Senate Bill 1547, Section 1.
- 10 • \$6.8 million for the Carty generation plant, which had only
11 partial year depreciation in 2016 but a full year in 2018.
12 Customer prices, however, already reflect the full year of Carty
13 2016 depreciation expense in accordance with Commission
14 Order No, 15-356.
- 15 • \$4.0 million in other thermal generating plants
- 16 • \$4.7 million in wind and hydro generation resources
- 17 • \$6.4 million in distribution
- 18 • \$3.5 million in general plant

19 **Q. How did you analyze the Company's proposed depreciation**
20 **expense, and what information did you review?**

21 A. To confirm that the depreciation expense was properly calculated, the
22 Staff reviewer should use the authorized depreciation parameters
23 established by the Commission in connection with its review of utility
24 depreciation studies. As noted above, PGE filed its most recent
25 Depreciation Study on December 23, 2016, and it is in process, so
26 updated depreciation rates are not yet available. Staff's review focuses

- 1 on some calculations of depreciation expense and the primary drivers
- 2 for depreciation expense increase.

ISSUE 2: DEPRECIATION EFFECT ON REVENUE REQUIREMENT

Q. Describe the depreciation effect on the revenue requirement of a utility.

A. In the traditional rate base rate-of-return environment, rate base and utility costs are components of a utility's revenue requirement. NARUC, in its "Public Utility Depreciation Practices" manual on "Depreciation Expense and Its Effect on the Utility's Financial Performance – Revenue Requirement" states:

Depreciation has a profound effect on the revenue requirement of a utility, and for many utilities, depreciation expense represents a large percentage of total operating expenses. In addition, deferred income taxes, rate base, and cost of capital are all affected by the depreciation practices of a utility.³

Q. What is the relationship between depreciation and revenue requirement?

A. Under cost of service regulation, revenue requirement refers to the revenues the utility must earn to recover the cost of providing service and to earn a reasonable return on its investment. To compute the revenue requirement (RR) (RR is measured by cost-of-service), a basic formula is followed⁴:

RR = O&M Expense + "Depreciation" + Taxes + Return% x Rate Base

**Rate Base = Gross Plant – "Accumulated Depreciation" – Accumulated
Deferred Income Taxes + Working Capital**

³ NARUC, Public Utility Depreciation Practices p.195 (1996).

⁴ Federal Energy Regulatory Commission, Cost-of-Service Rates Manual p. 6-7 (1999), www.ferc.gov/industries/gas/gen-info/cost-of-service-manual.doc

1 In this formula, “depreciation” is one of the largest line items in the cost
2 of service; therefore, “depreciation” is important as both an annual
3 expense and as a reduction of rate base.

4 **Q. How are depreciation parameters used in determining the utility’s**
5 **revenue requirement?**

6 A. In a general rate case filing, the depreciation expense is calculated by
7 using the Commission’s authorized depreciation parameters, from
8 which depreciation rates are derived, and traditional FERC classification
9 of generation, transmission, distribution, and general plant assets.

10 Accumulated depreciation is the cost of the investment in gross
11 plant that is recovered through the cost-of-service as depreciation
12 expense. Accordingly, the depreciation expense is accumulated and is
13 subtracted from the gross plant to reduce the remaining investment to
14 be recovered. The remaining balance is the Net Book Plant. The net
15 book plant represents the portion of gross plant that is not depreciated.

16 **Q. Have you proposed any adjustment on PGE’s depreciation**
17 **expense in UE 319 rate case filing?**

18 A. No. The depreciation adjustment needs to wait until the Commission
19 adopts new depreciation rates. The depreciation case of Docket No.
20 UM 1809 is currently under review. The calculation will include both
21 “depreciation expense” and “accumulated depreciation”. Because of
22 depreciation has a profound effect on the revenue requirement,

1 therefore, the Total Operating Expenses, Deferred Income Taxes, Rate
2 Base, Cost of Capital are all affected by the depreciation.

3 **Q. Does this conclude your testimony?**

4 A. Yes.

CASE: UE 319
WITNESS: MING PENG

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1001

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATIONS STATEMENT

NAME: Ming Peng (Ms.)

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Economist
Energy Rates, Finance and Audit Division

ADDRESS: 201 High Street SE. Suite 100
Salem, OR. 97301

EDUCATION & TRAINING:

M.S. Applied Economics
University of Idaho, Moscow

B.S. Statistics
People's University of China, Beijing

C.R.R.A. Certified Rate of Return Analyst
Society of Utility and Regulatory Financial Analysts

Depreciation studies - the Society of
Depreciation Professionals

NARUC Annual Regulatory Studies Program
Michigan State University, East Lansing

300+ credit hours on 30+ topics trainings in public utility industry

EXPERIENCE: 1/11/1999-Present, Public Utility Commission of Oregon

I have been employed by the Public Utility Commission of Oregon (Commission) for 18 years since January 1999. My roles include: Expert Witness, Case Manager, Economist, Policy Analyst, Econometrician, and Principal Analyst

I have testified in various formal state hearings and performed numerous analyses including economic, financial, statistical, mathematical, marketing, and policy analyses in public utility industry.

Principal Analyst & Case Manager, Settlement Leader/Negotiator for Depreciation and Ratemaking:

For the "Depreciation Rate Determination" (fixed cost allocation, capital recovery), I have served as a Principal Analyst and Case Manager for the

determination of Energy Property Depreciation Rates (Oregon Revised Statute 757.140) for past 10 years.

In this position, I investigate, analyze and calculate “Energy Asset Retirement Cost & Impact” and “Power Plant Decommissioning Cost & Impact” on Customer Rates. I review, calculate, analyze fixed asset depreciation and propose depreciation parameters for each of FERC accounts on Generation, Transmission, Distribution, General, and Coal Mining Plants. The energy sources I have worked on are Steam/Coal, Hydraulic, Natural Gas, Wind, Solar and Geothermal.

My analyses of “Power-Plant-Shutdown” activities include the following cases:

1. PGE closes Boardman Coal-fired plant (UM 1679 & UE 215),
2. PacifiCorp closes Carbon Coal Plant in Utah (UE 246)
3. Multi-state PacifiCorp Klamath Hydro Dam Removal Cost recovery for (1) J. C. Boyle Dam, (2) Copco 1 Dam, (3) Copco 2 Dam, and (4) Iron Gate Dam removal under the ORS 757.734 - Recovery of investment in Klamath River dams in OPUC UE 219.
4. Idaho Power Valmy Coal-fired power plant Shutdown (UE 316)
5. PGE Colstrip Coal-fired power plant Shutdown (UM 1809)

I conduct case investigation and analysis on Utility’s filings, make rate adjustments, lead settlement negotiation, prepare testimony, and appear on behalf of the Commission. The energy companies I work with are: (1) PacifiCorp (serves 6 states), (2) PGE, (3) Northwest Natural Gas (NWN), (4) Idaho Power, (5) Avista Corp (Washington), and (6) Cascade Gas (CNG, Montana).

Lead Analyst and Case Manager on Financial Dockets:

Prior to my present position, I was a lead analyst and case manager for cost of capital, mainly debt capital analysis for nine years. My responsibilities included: review and analyze regulatory policy on Cost of Capital and Market Risks from utility’s financial applications for their Derivative Instruments & Hedging Activities and Capital Raising Activities.

I advised the Commission on over 60 Financial Dockets and obtained the Commission Orders.

I passed the certification test offered by “Society of Utility and Regulatory Financial Analysts”, become a “Certified Rate of Return Analyst” in 2002.

Public Utility & Policy Analyst:

Energy Merger & Acquisition: I have testified in formal state hearings involving Energy Merger & Acquisition, I conducted Acquisition Premiums & Credit Risk Analysis and testified for the Merger case of “PacifiCorp vs. MidAmerican Energy Company” (a subsidiary of Berkshire Hathaway

Energy) in UM 1209. My reviews on Energy Merger & Acquisition also include “PacifiCorp vs. Scottish Power”, “PGE vs. Enron”.

Clean Energy – Dollar Impact on Customer Rates: I performed analyses of “Rate Impact Calculation of Oregon Clean Energy Capital Investment, Comparative Advantage of Oregon Clean Energy – Dollar Impact in Rates”.

General Rate Case Ratemaking (Revenue requirement) and Other Cases: I testified and conducted analyses on some subjects in the revenue requirement models for General Rate Cases. I testified on Fuel Price Forecasting regarding Property Sales; I reviewed Load Forecasting, Weather Normalization in “Integrated Resource Planning” (IRP) and Rate Case filing.

My work functions have also included the Statistical Sampling Design & Procedure Design, and I testified on Revenue Issues (UM 1288) by presenting the sampling results.

I conducted Energy Utility Auditing for cost of capital component on energy companies and also preformed utility operational auditing. I have conducted “Interest Rate and Late Payment Charge” Survey and Analysis annually for state of Oregon (UM 779).

I conducted Telecommunications “Market Competition and Economic Policy Survey Analysis” and write report for House Bill 2577, the report has been published on OPUC web annually for 15 years.

Mentor in the ICER - International Confederation of Energy Regulators

I was selected to act as a mentor in the ICER (International Confederation of Energy Regulators) Women in Energy (ICER WIE) pilot mentoring program. My “Mentoring Topics” were focus on Incentive Regulation; Rate and Economic Impacts of “Cost-of-Service” regulation in US and “Price-Cap” in Europe; Cost of Capital, Energy Demand and Price Forecasting Models; Least Cost Planning; and Regulatory Policy & Renewable Energy issues affecting Utility Rates.

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1100

Opening Testimony

REDACTED
June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Mitchell Moore. I am a Senior Utility Analyst employed in the
3 Energy Rates, Finance and Audit Division of the Public Utility Commission of
4 Oregon (OPUC). My business address is 201 High Street SE., Suite 100,
5 Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My witness qualification statement is found in Exhibit Staff/1101.

8 **Q. What is the purpose of your testimony?**

9 A. I am responsible for reviewing the capital plant additions that PGE proposes to
10 include in rate base in this case. I also review the Company's Information
11 Technology projects, including PGE's multi-year Customer Engagement
12 Transformation (CET) project. I address the Company's request for additional
13 full-time equivalent (FTE) positions in the Information Technology, Information
14 Security and Transmission and Distribution divisions.

15 For reasons explained in more detail below, I recommend removing \$64.3
16 million in capital additions; a reduction of \$10.9 million in O&M expense related
17 to CET; a reduction of 23 incremental FTE positions in the IT/IS division and a
18 reduction of 69 FTE positions in the Transmission and Distribution division.

19 **Q. Did you prepare exhibits for this docket?**

20 A. Yes. I prepared the following exhibits:

- 21
- 22 • Exhibit Staff/1101 – Qualifications Exhibit
 - 23 • Exhibit Staff/1102 – PGE Response to Staff DR No. 139, Attachment A,
24 excel file.
 - 25 • Exhibit Staff/1103 – PGE Response to Staff DR No. 489 – Consultant review
of CIS & MDM replacement CET project. Confidential

- 1 • Exhibit Staff/1104 – Company Response to Staff DR No. 623 – 2017 & 2018
- 2 O&M Budget memoranda.
- 3 • Exhibit Staff/1105 – Company Response to Staff DR Nos. 481, 504-523,
- 4 558.
- 5 • Exhibit Staff/1106 – Company Response to Staff DR No. 139 Attachment B,
- 6 Confidential

7 **Q. How is your testimony organized?**

8 A. My testimony is organized as follows:

9

10	Issue 1: Capital Additions.....	3
11	Issue 2: Customer Engagement Transformation Program	7
12	Issue 3: IT/IS FTE Increase	15
13	Issue 4: Transmission & Distribution FTE Increase.....	23

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ISSUE 1: CAPITAL ADDITIONS

Q. Please summarize PGE's filing regarding capital additions.

A. PGE anticipates spending approximately \$465 million in capital additions in 2017,¹ with an expected year-end rate base of \$4,594 million.² The approved rate base in the previous general rate case, UE 294, was \$4,440 million at year-end 2015. The requested rate base in this case of \$4,594 million at year-end 2017 reflects a 3.46 percent increase over two years from year-end 2015. The increase is primarily driven by growth in new-customer connections, as well as projects to upgrade aging infrastructure to better prepare the power grid for earthquakes, cyber-attacks, and other threats.³ The Company is also replacing or upgrading equipment near the end of its life to ensure continued reliability.⁴

Q. Please describe your review of PGE's capital additions.

A. Staff reviewed the Company's response to Staff Data Requests (DRs) 139 and 140, in which PGE provided a list of all projects that were completed in 2016 and all projects that are expected to be complete by year-end 2017. For projects over \$1 million, Staff reviewed the documentation that PGE relied upon to approve funding for the projects.

¹ Staff/1102, Moore/1 (PGE's response to Staff DR 139, Attachment A, excel file).

² PGE/200, Tooman-Brown/14.

³ PGE/800, Nicholson-Bekkedahl/4-8.

⁴ PGE/800, Nichol-Bekkedahl/3.

1 **Q. What is Staff's standard practice in reviewing capital additions for**
2 **inclusion in rate base?**

3 A. In accordance with ORS 757.355, Staff recommends recognition of plant
4 additions that are placed in service prior to the rate-effective date in this case.
5 In that regard, Staff looks at the timing of plant additions as well as the
6 management and cost of the projects themselves.

7 **Q. What do you conclude from your review of PGE's capital additions?**

8 A. I conclude that the Company's proposed capital spending is generally, but
9 not entirely, prudent and adequately documented. The Company has a
10 centralized project justification system in which yearly spending levels for
11 each project are adequately discussed. PGE also generally does a good job
12 of including analyses of alternatives to going forward with each of the
13 projects. Project documentation includes a description and scope of the
14 proposed projects, discussion of why the current state is not adequate,
15 alternatives that were considered, on-going cost savings and efficiencies,
16 benefits of the project, any other issues or impacts to the organization that
17 the project would entail, as well as discussion of risks, dependencies and
18 constraints.

19 **Q. Are there any projects that Staff questions whether they will be in-**
20 **service by the rate-effective date?**

21 A. Yes. There is a total of \$64.3 million in capital costs that PGE projects will
22 be transferred to plant in December 2017.⁵ There are no projected transfers

⁵ Staff/1102, Moore/1 (PGE's response to Staff DR 139, Attachment A, excel file).

1 to plant for any of these projects before December 2017, which indicates
2 these are discrete projects that the Company hopes to have in-service by
3 the end of the year. These 21 projects raise two issues: first, Staff has no
4 evidence that these large projects will actually be complete and in-service
5 by the time rates go into effect. Second, Staff would not have the
6 opportunity to review the spending on the projects and enter evidence into
7 the record before rates go into effect.

8 **Q. What does Staff recommend with regard to these projects?**

9 A. I recommend the \$64.3 million be removed from recovery in this case,
10 without prejudice.

11 **Q. Does Staff have any recommendations with regard to capital projects
12 as a whole?**

13 A. Yes. Staff has two recommendations for the Commission. First, I
14 recommend that a PGE officer provide an attestation for any project over
15 \$2.5 million that are in-service as of the date that rates will go into effect.

16 Second, Staff recommends the Commission reserve the right in a future
17 case to review final costs for prudence for projects whose in-service date is
18 after the hearing scheduled in this proceeding. While Staff has reviewed the
19 budgets and expectations of projected costs and recommends Commission
20 approval for the stated amounts with officer attestations, the closing of plant
21 after the hearing in this proceeding means that Staff and other parties have
22 no ability to review closing expenditures to determine whether an
23 adjustment is warranted. In light of the cost-overruns with Carty, Staff

1 recommends the Commission explicitly hold out that a final review of
2 projected plant in rates following the closure of the record are subject to
3 review in a subsequent rate proceeding.

4 **Q. Does Staff have any other concerns related to PGE's capital projects?**

5 A. Yes. Although PGE is not requesting recovery of the bulk of capital costs
6 for its Customer Engagement Transformation (CET) program in this case, as
7 described more fully below, Staff is concerned about the ballooning of costs
8 absent documentation of any change in scope being warranted and the
9 program being prudently managed.

ISSUE 2: CUSTOMER ENGAGEMENT TRANSFORMATION PROGRAM

Q. Please describe PGE's Customer Engagement Transformation (CET) program.

A. PGE states that the CET program is a "comprehensive multiyear program (i.e. 2014-2018) comprised of 24 projects focused on operational efficiencies, process improvements, employee development, business strategies, customer strategies, and the replacement of two large computer systems: Customer Information System (CIS); and Meter Data Management System (MDMS)."⁶

Q. What are Staff's concerns with regard to the CET program?

A. The scope of the project has increased to the point where capital costs have doubled from initial estimates. When the project was first presented to the Commission in UE 262, the CET program was projected to cost between \$22 million and \$25 million in O&M development expenses and between \$70 million and \$80 million in capital spending.⁷ The Company also projected annual ongoing net O&M reductions of between \$4 million and \$6 million.⁸ In this case, PGE now estimates that capital costs will at least double from initial estimates to approximately \$140 million; development O&M expenses are projected to increase to \$27.5 million.⁹ Notably, the Company no longer

⁶ PGE/900, Stathis-Dillin/7.

⁷ UE 262 – PGE/900, Stathis-Dillin/12.

⁸ UE 262 – PGE/900, Stathis-Dillin/12.

⁹ PGE/900, Stathis-Dillin/13.

1 cites to O&M reductions achieved through efficiencies as a benefit to the
2 program.¹⁰

3 Staff previously acknowledged PGE's need to replace outdated systems
4 that are no longer supported by product vendors and are difficult and costly
5 to maintain, and supported cost-recovery for the CET program in previous
6 rate cases.¹¹ Staff continues to acknowledge this need, and generally
7 supports PGE's plan to replace these systems with updated systems that
8 provide more functionality. However, Staff is concerned about the
9 escalation of the cost, the prudence of which does not appear to be
10 adequately documented in this case.

11 In 2014, PGE's board approved an estimate of [BEGIN
12 CONFIDENTIAL] \$ [REDACTED] [END CONFIDENTIAL] in capital and [BEGIN
13 CONFIDENTIAL] \$ [REDACTED] [END CONFIDENTIAL] in development
14 expense.¹² That estimate was revised in 2015 to [BEGIN CONFIDENTIAL]
15 \$ [REDACTED] [END CONFIDENTIAL] in capital and [BEGIN
16 CONFIDENTIAL] \$ [REDACTED] [END CONFIDENTIAL] in expense.¹³ As
17 stated above, the current estimate presented in this case is \$140 million in
18 capital and \$27.5 million in expense.

¹⁰ PGE/900, Stathis-Dillin/12-13.

¹¹ UE 262 – Staff/100, Wittekind/3 (settled prior to Staff Opening Testimony); UE 283 - Staff/100, Gardner/6 and Second Partial Stipulation (Staff found a substantial increase in expense related to PGE's CET program, but settled with no adjustment).

¹² Staff/1103, Moore/7 (PGE Response to Staff DR 489, Confidential Attachment B).

¹³ Staff/1103, Moore/7 (PGE Response to Staff DR 489, Confidential Attachment B).

1 **Q. Why have PGE’s costs for the CET program increased?**

2 A. Staff asked a multi-part data request seeking to understand the reasons for
3 the escalation in cost, including a request for all the memoranda, studies,
4 documents and analysis that PGE relied upon to determine that it should
5 move forward with the project.¹⁴ PGE’s response included only a summary
6 presentation by a third-party consultant –Emtec – that was hired to review
7 the project and PGE’s proposed budget, and a board meeting presentation
8 in October of 2015.

9 The third-party consultant summary indicates that [BEGIN
10 CONFIDENTIAL] “ [REDACTED]
11 [REDACTED].” [END CONFIDENTIAL] However,
12 either Staff has a different idea of what constitutes a [BEGIN
13 CONFIDENTIAL] “ [REDACTED]” [END CONFIDENTIAL] to
14 develop a business case than the third-party consultant does, or PGE chose
15 not to share the information with Staff. The project justification form, unlike
16 most of the other projects Staff reviewed, does not contain extensive
17 discussion or analysis, or specific reasons for the escalation in costs.¹⁵ It is
18 minimal and contains high-level information that does not enable Staff to
19 judge the prudence of the proposed increase in cost.

20 PGE states that the initial cost estimates were made before it had begun
21 negotiations with a vendor and identified the software systems that would be

¹⁴ Staff/1103, Moore/1-4 (PGE Response to Staff DR 489).

¹⁵ Staff/1102, Moore/1 (PGE Response to Staff DR 139).

1 needed.¹⁶ It also appears that the scope of the project increased over time
2 as PGE identified additional functionality that it wanted – such as integrating
3 the Company’s website with the CIS data structure, integration with the
4 company’s Interactive Voice Response, and integration with its billing
5 system.¹⁷

6 **Q. Can you be more specific regarding Staff concerns about the CET**
7 **costs?**

8 A. Yes. In particular, Staff questions whether, as the scope of the CET project
9 increased over time – in terms of additional functionality, or “bells and
10 whistles,” whether the Company has adequately developed a business case
11 for the increased functionality. Just because something can be done does
12 not mean it should be done, or that the cost impact to ratepayers is justified
13 by the increase in functionality. The CET program is the last major project
14 of PGE’s Vision 2020 Program, introduced to the Commission in UE 215,
15 and described as a 10-year, multi-project strategy to “implement a set of
16 projects that collectively modernize and consolidate our technology
17 infrastructure.”¹⁸ In UE 262, PGE reiterated that the CET program’s goal
18 continues to be to implement common systems and standardized business
19 processes throughout the enterprise to achieve efficiency and cost
20 effectiveness.¹⁹ Based on the evidence that Staff was provided in this case,

¹⁶ Staff/1106, Moore/1-5 (PGE Response to Staff DR 139 Attachment B) Confidential.

¹⁷ Staff/1103, Moore/1-4 (PGE Response to Staff DR 489).

¹⁸ UE 215 PGE/600, Henderson-Hosseini/22.

¹⁹ UE 262 PGE/900, Stathis-Dillin/10-12.

1 PGE has not justified the significant increases in capital costs associated
2 with the program.

3 **Q. On what basis does Staff question the prudence of the additional**
4 **costs, generally?**

5 A. First, as discussed above, PGE has not supplied adequate information to
6 assess the prudence of increased CET capital expenditures, generally. At
7 the point in time that PGE seeks recovery of capital costs for the projected
8 \$128 million anticipated to become operational in 2018,²⁰ Staff recommends
9 that the Company supply additional information to support its request.

10 Second, and most important, the increase in functionality appears to
11 result in a far larger increase in costs to ratepayers, not less. Not only are
12 ratepayers being asked to pay significant sums for state of the art
13 technology systems, but they are also asked to pay for more IT staff to
14 operate and maintain the systems, and more business and systems analysts
15 to design and coordinate new processes to take advantage of the new
16 efficiencies. In other words, the costs of obtaining the additional
17 functionality and new efficiencies appear to outweigh the cost savings
18 gained by the efficiencies. While Staff supports the Company's efforts to
19 improve the level of service it offers its customers, the question must be
20 asked: What is this added efficiency and convenience worth to ratepayers?
21 Staff has not seen any evidence demonstrating that PGE has explored this
22 question.

²⁰ PGE/900, Stathis-Dillin/13.

1 **Q. What CET program costs are included in this rate case?**

2 A. PGE's initial filing requested to recover \$5.46 million in capital related to
3 computers;²¹ however, in response to a data request, the Company projects
4 capital spending of \$6.2 million.²² The Company proposes to collect
5 program development O&M costs, including currently unamortized deferred
6 amounts and \$3,465,000 related to projected 2018 costs, through a new
7 mechanism.²³

8 Additionally, as Staff Witness Gardner pointed out in testimony, loadings
9 for the incremental 37.91 FTE included in the CET program development
10 costs were omitted from the recovery mechanism proposed by PGE.²⁴ As
11 Staff Witness Gardner states, Staff is proposing that the labor loadings
12 follow the wage and salary component, which costs approximately \$1.271
13 million.

14 **Q. Does Staff oppose PGE's request to include capital expenditures for
15 computers in this case?**

16 A. No. Staff does not oppose PGE's request to include capital expenditures for
17 computers transferred to plant in July and October 2017 in this case.

18 **Q. Does Staff support PGE's request to include program development
19 O&M from 2017 and 2018 in this case?**

20 A. No. Staff recommends limiting total CET program development costs to
21 \$18.007 million, which is the cost level that was estimated and approved in

²¹ PGE/902, Stathis-Dillin/1.

²² Exhibit Staff/1102, Moore/1 (PGE Response to Staff DR 139 Attachment A, excel file).

²³ PGE/900, Stathis-Dillin/14-15.

²⁴ Staff/400, Gardner at Issue 9.

1 UE 294,²⁵ until such time that PGE is able to justify the prudence of the
2 additional costs. Limiting the recovery of program development costs to
3 \$18.007 million results in a prudence disallowance that approximates the
4 amounts deferred in 2017 pursuant to UM 1796, as well as projected 2018
5 costs (inclusive of labor loadings).

6 **Q. Please describe PGE's proposal for ratemaking treatment of program**
7 **development O&M costs.**

8 A. In the Company's most recent three general rate cases, CET O&M costs
9 were deferred and set to be amortized over the remaining development life
10 of the project, ending in 2018.²⁶ The deferral and amortization costs were
11 included in base rates in each of the Company's general rate cases, with the
12 exception of 2017 costs which were approved via a separate deferral.²⁷

13 In this case, PGE proposes that the Commission issue an accounting
14 order that would allow 2018 CET program development costs to be booked
15 to a regulatory asset and included in rate base, along with the remaining
16 balances from prior CET deferral vintages, and amortize these costs in base
17 rates over ten years beginning in 2018.²⁸ In other words, the Company is
18 requesting to capitalize an expense item, and to recover that amount over a
19 ten year period at the Company's authorized rate of return. The Company

²⁵ UE 294 – PGE/900, Stathis-Dillin/9.

²⁶ PGE/900, Stathis-Dillin/14.

²⁷ PGE/900, Stathis-Dillin/14 (citing to Commission Order No. 16-487).

²⁸ PGE/900, Stathis-Dillin/15.

1 states that it is open to either including this amount in base rates or
2 recovering amounts through a separate schedule.²⁹

3 **Q. Does Staff support PGE's proposed recovery mechanism?**

4 A. Generally, yes. Staff supports PGE's proposed CET recovery mechanism as
5 it consolidates all of the program development costs incurred over several
6 years into a single amortization schedule that will reduce the annual impact
7 on customer rates, with two exceptions.

8 First, as stated above, Staff recommends limiting total CET program
9 development costs to \$18.007 million.

10 Second, Staff recommends that the amortization period for recovery be
11 limited to five years.

12 In addition, Staff recommends that the costs be recovered in rates through
13 a separate schedule, which will allow recovery in rates to end as soon as costs
14 have been fully amortized.

²⁹ PGE/900, Stathis-Dillin/14.

1 **ISSUE 3: INCREMENTAL FTE-INFORMATION TECHNOLOGY/INFORMATION**
2 **SECURITY**

3 **Q. Please describe PGE's request for additional IT/IS FTE.**

4 A. PGE proposes to add 44 additional FTE for its Information Technology and
5 Information Security departments.³⁰ Twenty two new FTE are proposed for
6 each department. Of the IT positions, PGE requests seven new positions
7 for the Office of CIO, "to provide support to T&D, infrastructure fitness,
8 software license compliance, expanded/improved IT service delivery, and
9 Western EIM starting in 2017." In the area of Infrastructure, PGE requests
10 nine additional FTE "to support eastside generation facilities, provide 24/7 IT
11 support in the Data Center, T&D, Customer Service and the Call Center."
12 Two FTE are requested for risk management, and four new FTE for
13 applications support. In PGE's Information Security department, 22 new
14 FTE are requested.³¹

15 Many of the requested FTE for the IT department in this case have
16 already been hired, or allocated to the 2017 budget.³² From 2016 – 2018,
17 PGE is increasing its IT/IS workforce 51.8 FTE, or a 9.1 percent increase.
18 From 2014, the increase is even larger. The following table shows the
19 growth of PGE's IT/IS workforce:

³⁰ PGE/500, Henderson-Hosseini-Anderson/8.

³¹ PGE/500, Henderson-Hosseini-Anderson/8.

³² Staff/1105, Moore/1-9 (PGE Response to Staff DR 481 Attachment A).

1 **Table 1.**³³

Year	IT/IS FTE	Increment	Year-to-Year % increase
2014	234.8		
2015	234.8	0.0	0.0%
2016	272.4	37.6	16.0%
2017	309.3	36.9	13.5%
2018	324.2	14.9	4.8%

2

3 **Q. How has the growth in FTE positions affected PGE's costs?**

4 A. Yes. Growth in FTE is a major component of the growth in PGE's IT
5 spending. Table 2 below shows the growth in the Company's IT/IS costs:

6 **Table 2.**³⁴

Year	IT/IS Cost	% Increase
2014	\$51,162,113	
2015	\$64,637,636	26.3%
2016	\$73,340,575	13.5%
2017	\$75,945,530	3.6%
2018	\$94,396,799	24.3%

7 **Q. What are the reasons given by the Company for the increases in FTE?**

8 A. PGE points to the increasing complexity and functionality of its IT systems as
9 the main reason for needing additional personnel to maintain them.³⁵ From
10 2010 through 2016, PGE has implemented a number of new systems as
11 part of its 10-year 2020 Vision program to upgrade and consolidate its IT
12 infrastructure. In 2009 the Company had 404 software applications that it
13 needed to administer. By 2018 that number will be reduced to 241

³³ PGE/400, Workpapers: 2014-2018_FTE_WS_By OperationRC Class_01-30-17.

³⁴ PGE/501, Henderson-Housseini-Anderson/1.

³⁵ PGE/500, Henderson-Housseini-Anderson/8.

1 applications.³⁶ However, PGE states that the reduction in the number of
2 applications does not translate to a reduction in personnel needed to
3 operate and maintain the systems.³⁷ Not only has the number of PGE
4 personnel needed to maintain the systems increased, but the hardware and
5 software maintenance agreements with vendors has increased as well, by
6 approximately \$4.9 million from 2016 to 2018.³⁸

7 In the realm of Information Security, the Company states that “while
8 PGE had spent significant effort and expense in increasing its security
9 capabilities in recent years...” PGE is “concerned with the increase in scope
10 and severity of recent cyber-attacks on America’s critical electronic networks
11 and it is necessary that we take steps now to maintain the security,
12 reliability, and safety of our systems.”³⁹

13 **Q. How did Staff review PGE’s proposed FTE increase?**

14 A. Staff issued 45 data requests regarding the Company’s increase in FTE
15 throughout its organization in an attempt to understand the reason for such
16 a significant increase, including a series of multi-part questions targeted to
17 the specific IT positions.⁴⁰ We also asked for studies, management reports,
18 benchmarking studies, variance analyses, and analyses quantifying gained
19 efficiencies that would justify the increase in positions.⁴¹ Staff also held a

³⁶ PGE/500, Henderson-Housseini-Anderson/6.

³⁷ PGE/500, Henderson-Housseini-Anderson/6.

³⁸ PGE/500, Henderson-Hosseini-Anderson/12.

³⁹ PGE/500, Henderson-Hos4eini-Anderson/16.

⁴⁰ Staff/1105, Moore/10-37 (PGE Responses to Staff DR’s 504-523).

⁴¹ Staff/1105, Moore/38-46 (PGE Response to Staff DR 558).

1 workshop on May 5, 2017, with all the parties in the docket in which the
2 increase in FTE was extensively discussed.

3 **Q. What does Staff conclude from its review?**

4 A. First, Staff's review relies on the information that the Company provided
5 through 45 targeted data requests, and its opening testimony. In reviewing
6 this information, Staff could not identify a comprehensive internal process,
7 studies, or benchmarking for evaluating the efficiency and effectiveness of
8 its labor resource in determining what PGE's actual needs are. In essence,
9 the testimony and voluminous responses to data requests, as well as the
10 discussion in the May 5, 2017, workshop basically amount to PGE simply
11 asserting that it needs more people – and it needs all of those people now.

12 Since 2010, PGE has filed five requests for rate increases (UE 215,
13 February, 2010; UE 262, February, 2013; UE 282, February, 2014; UE 294,
14 February 2015; UE 319, February 2017) in which it has asked ratepayers to
15 pay for hundreds of millions of dollars in technology upgrades. PGE
16 asserted that these IT initiatives would increase productivity and
17 efficiencies. In UE 262, PGE testimony claimed that its Vision 2020
18 program would improve the company's effectiveness, capabilities and
19 efficiencies, and eliminate complexity.⁴² "Through the 15 initiatives, IT will
20 be able to continue supporting PGE's growing need for technical
21 infrastructure and services while maintaining a relatively flat IT employee
22 count. From 2011 through 2014, we project a net reduction of 7.8 IT

⁴² UE 262 PGE/600, Henderson-Hosseini/23-24.

1 FTEs.”⁴³ But as we see, this has not been the case. In addition to
2 maintenance costs paid to hardware and software vendors increasing, PGE
3 now claims that more – not less – people are required internally to
4 administer these new systems.

5 **Q. Will the increase in FTE result in a decrease in the use of contract labor**
6 **within the IT organization?**

7 A. No. PGE states that current employees are working beyond their planned
8 capacity, and the work has increased beyond their existing scope, and no
9 cost savings will result from the additional FTEs requested in this case.⁴⁴

10 **Q. Will the increase in FTE in the IT/IS division result in offsetting**
11 **decreases elsewhere in the PGE organization, as a result of general**
12 **efficiencies gained from the new systems?**

13 A. No. The Company is requesting significant FTE increase in all areas of the
14 organization. In Transmission and Distribution, which I discuss below, the
15 Company seeks to add 167 new FTE. Other FTE increases are discussed
16 in other Staff testimony.

17 **Q. What is Staff’s response to the 22 additional FTE that PGE is**
18 **requesting for its Information/Cyber-Security department?**

19 A. As with the FTEs requested for the IT department, PGE’s analysis and
20 documentation of the need for the additional FTE for the IS department is
21 generally limited to high-level descriptions. Several positions are
22 specifically requested to staff on a 24/7 basis the new Information Security

⁴³ UE 262 PGE/600, Henderson-Hosseini/25.

⁴⁴ Staff/1105, Moore/10-14 (PGE Response to Staff DRs 504, 505, 506).

1 Operations Center (ISOC). PGE has also requested a significant number of
2 FTEs that are required to assure adequate protection for PGE's systems
3 from cyber attacks. Staff supports PGE's efforts to develop systems,
4 processes and obtain the necessary information security expertise to protect
5 the power grid and be able to provide safe and reliable service.

6 However, as is the case with the requested IT positions, despite asking
7 for the information, Staff has not seen any studies, memoranda, analysis,
8 benchmarking, or any comprehensive analysis done by the Company to
9 evaluate its IS program in terms of identifying the need for additional
10 resources and whether PGE is prudently managing its costs. The
11 Commission is simply being asked to take PGE's word for it: the threat of
12 cyber attacks is real and it needs more people to protect its systems. Staff
13 continues to question whether PGE actually *needs* 22 additional FTEs, or
14 does the Company need people with different skill sets than what they
15 currently have, or could PGE deploy existing resources differently? PGE
16 has not made its case.

17 In addition, Staff wonders whether PGE is being overly optimistic in its
18 expectation that it will be able to hire 22 people with the relevant cyber-
19 security expertise within the next year. The shortage of workers with cyber-
20 security skills is well-documented.⁴⁵ As of April 14, 2017, PGE had not hired

⁴⁵ See "Through the Eyes of Cyber Security Professionals: Annual Research Report," Dec 2016, accessed at: https://c.ymcdn.com/sites/www.issa.org/resource/resmgr/cscl/ESG-ISSA-Research-Report_Sta.pdf

See also: <http://www.networkworld.com/article/3177374/security/cybersecurity-skills-shortage-holding-steady.html>

1 any of the requested 22 Information Security FTE.⁴⁶ PGE's response to DR
2 481 indicates that it hopes to hire an IS T&D support services manager in
3 May of 2017. One ISOC manager and two ISOC analysts are estimated to
4 be hired in July and August of 2017. The remainder of FTEs is estimated to
5 be hired in either December of 2017 through April 2018.⁴⁷

6 **Q. What is PGE's "Information Security Roadmap"?**

7 A. PGE's testimony describes the Information Security Roadmap as a series of
8 ten initiatives comprising approximately 40 projects over 5 years designed to
9 address the potential impact of security risks it has identified.⁴⁸ The ten key
10 initiatives are briefly described in PGE/500 beginning on pg 18, and include
11 the ISOC, Identity and Access Management (IAM), Risk Based Governance,
12 Incident Response, Business Impact Analysis, Vendor third-party
13 management, Architecture, Vulnerability Management, Security Awareness
14 and Training, and Data Protection.

15 **Q. Does PGE provide more detailed information about the Information**
16 **Security Roadmap than the brief descriptions offered in its testimony?**

17 A. Yes, with its testimony PGE filed confidential workpapers that includes a
18 presentation dated November 2, 2016, providing a high-level summary of
19 what appears to be initial planning and budgeting for the series of initiatives
20 described above. Staff notices that the preliminary budget estimates of

<https://www.virusbulletin.com/virusbulletin/2016/12/vb2016-paper-mind-gap-criminal-hacking-and-global-cybersecurity-skills-shortage-critical-analysis/>

⁴⁶ Staff/1105, Moore/1-9, (PGE Response to Staff DR 481 Attachment A).

⁴⁷ Staff/1105, Moore/1-9, (PGE Response to Staff DR 481 Attachment A).

⁴⁸ PGE/500, Henderson-Hosseini-Anderson/18-20.

1 dedicated IT/IS personnel needed to implement this series of initiatives
2 equates to approximately [BEGIN CONFIDENTIAL] [REDACTED]
3 [REDACTED] [END CONFIDENTIAL].

4 It should be emphasized here that this presentation is the only internal
5 analysis regarding PGE's incremental FTE request that Staff has seen, and
6 the budget estimates for this major series of ten key initiatives comprising
7 approximately 40 projects over the next 5 years is substantially less than
8 what PGE is requesting in this case.

9 **Q. Does Staff recommend an adjustment to the number of FTE for IT/IS**
10 **departments?**

11 A. Yes. Based on the discussion above, Staff recommends an adjustment that
12 removes 11 of the 22 incremental FTE from the IT department, and
13 removes 12 of the 22 incremental FTE from the IS department. Staff is not
14 convinced, from reviewing PGE's budget and planning documents, that the
15 Company needs or plans to in fact have all of its stated FTE in 2018.
16 Further, Staff's numbers assume all are hired and available on January 1,
17 2018 versus the likely sequence of filling positions over time. Finally, some
18 of these positions may be filled internally by re-allocating resources within
19 the Company.

1 **ISSUE 4: INCREMENTAL FTE-TRANSMISSION AND DISTRIBUTION**

2 **Q. Please summarize PGE's request with regard to additional FTE in the**
3 **Transmission and Distribution organization.**

4 A. In total, PGE plans to hire 169 additional FTE's in its Transmission and
5 Distribution departments between 2016 and 2018, in addition to retaining its
6 contract labor.⁴⁹ The Company states that 90 additional FTEs are needed to
7 support its strategic capital improvements that were identified in a risk-
8 management review. These FTE include transmission and engineering
9 designers, service and design project managers, substation operations and
10 engineering, and support staff such as contract management and fleet and
11 garage operations.⁵⁰ PGE states that approximately 57 FTEs are needed to
12 support the increase in customer-driven capital projects, seven FTEs are
13 needed to support PGE's compliance with NERC and NESC standards.
14 Seven FTEs are required to "help improve processes and create efficiencies
15 in support of the distribution business," six FTEs are required for PGE's
16 participation in the Western EIM, and three FTE's are needed for
17 engineering PGE's Smart Grid initiatives.⁵¹

18 **Q. What reasons does PGE give for this increase in FTE?**

19 A. PGE gives several reasons: its workload is increasing, in both the increase
20 in new customer connections and strategic capital improvements, including
21 substation upgrades, underground replacement program and PCB

⁴⁹ PGE/800, Nicholson-Bekkedahl/17.

⁵⁰ PGE/800, Nicholson-Bekkedahl/17.

⁵¹ PGE/800, Nicholson-Bekkedahl/18-19.

ISSUE 4: INCREMENTAL FTE-TRANSMISSION AND DISTRIBUTION

Q. Please summarize PGE's request with regard to additional FTE in the Transmission and Distribution organization.

A. In total, PGE plans to hire 169 additional FTE's in its Transmission and Distribution departments between 2016 and 2018, in addition to retaining its contract labor.⁴⁹ The Company states that 90 additional FTEs are needed to support its strategic capital improvements that were identified in a risk-management review. These FTE include transmission and engineering designers, service and design project managers, substation operations and engineering, and support staff such as contract management and fleet and garage operations.⁵⁰ PGE states that approximately 57 FTEs are needed to support the increase in customer-driven capital projects, seven FTEs are needed to support PGE's compliance with NERC and NESC standards. Seven FTEs are required to "help improve processes and create efficiencies in support of the distribution business," six FTEs are required for PGE's participation in the Western EIM, and three FTE's are needed for engineering PGE's Smart Grid initiatives.⁵¹

Q. What reasons does PGE give for this increase in FTE?

A. PGE gives several reasons: its workload is increasing, in both the increase in new customer connections and strategic capital improvements, including substation upgrades, underground replacement program and PCB

⁴⁹ PGE/800, Nicholson-Bekkedahl/17.

⁵⁰ PGE/800, Nicholson-Bekkedahl/17.

⁵¹ PGE/800, Nicholson-Bekkedahl/18-19.

1 transformer testing and replacement. The increase in workload has driven
2 increases in overtime spending. The Company notes that it incurred \$12.4
3 million in overtime costs in 2016, an increase of 5 percent over 2015.

4 Additionally, PGE is expecting a large number of experienced employees to
5 retire over the next three years. By hiring proactively, PGE is able to assure
6 that the knowledge and experience of the retiring workers gets transferred to
7 the next generation of employees.

8 **Q. Does Staff have concerns about the number of FTE requested for the**
9 **Transmission and Distribution organization?**

10 A. Yes, and they are similar to the concerns expressed above for the FTE
11 increase in IT/IS organization, in that Staff has not seen evidence that PGE
12 conducts any sort of comprehensive analysis, or performed any
13 benchmarking for evaluating the efficiency and effectiveness of its labor
14 resource in order to determine what its actual needs are or what
15 performance standard represents best practices. In a data request, Staff
16 asked PGE whether it had requested that managers identify the need for
17 new positions in 2017 or 2018. PGE provided two memoranda that were
18 sent out to department managers identifying their budget needs for 2017
19 and 2018.⁵² For the 2017 budget, the memo dated August 18, 2016,
20 emphasized that “requests for additional employees are not permitted
21 unless approved by your officer.”⁵³ A second memo dated September 14,
22 2016, pertained to “2018 Rate Case budget submittals” in which the

⁵² Staff/1104, Moore/1-4 , (PGE Response to Staff DR 623 Attachments A and B).

⁵³ Staff/1104, Moore/2 (PGE Response to Staff DR 623 Attachment A).

1 managers were asked to identify their labor and non-labor costs/needs for
2 2018. Whereas the 2017 memo very clearly emphasized that department
3 heads were not to exceed their budget targets for 2017, there was no such
4 emphasis in the call for the 2018 general rate case budget submittal.⁵⁴
5 Managers were even encouraged to show incremental initiatives from their
6 recently submitted 2017 budget: “Your 2018 budget **should** reflect
7 incremental initiatives from your recently submitted 2017 budget. If you have
8 new programs, please fill out an O&M Adjustment Request,” and “If you
9 need to add or remove positions incremental to your 2017 budget, please
10 contact your Planning Analyst and fill out a New Position Request.”⁵⁵ The
11 change in wording for the requests is subtle, but the dramatic shift in
12 emphasis is clearly there. It appears that department managers were being
13 encouraged to include incremental projects and spending in their 2018
14 budget whereas in 2017, department managers were admonished to stay
15 within their budget targets. Only companies with monopoly power can
16 afford to encourage new initiatives to drive additional spending with costs
17 being a secondary consideration.

18 **Q. Please discuss the reasons PGE gives for this increase in FTE?**

19 A. PGE asserts that it needs the 57 employees for the “customer-driven” work
20 to address (1) an increasing workload due to an increasing amount of
21 customer connects and continuous improvement projects; (2) increases in

⁵⁴ Staff/1104, Moore/3-4 (PGE Response to Staff DR 623 Attachment B).

⁵⁵ Staff/1104, Moore/4 (emphasis added) (PGE Response to Staff DR No. 623 Attachment B).

1 overtime; and (3) a maturing workforce.⁵⁶ PGE says its customer-driven
2 workload is increasing due to an increase in new customer connections and
3 that the increase in workload has driven increases in overtime spending.
4 The Company notes that it incurred \$12.4 million in overtime costs in 2016,
5 and increase of 5 percent over 2015.⁵⁷ Additionally, PGE is expecting a
6 large number of experienced employees to retire over the next three
7 years.⁵⁸ PGE opines that hiring proactively will ensure that the knowledge
8 and experience of the retiring workers gets transferred to the next
9 generation of employees.⁵⁹

10 PGE states that it needs 90 new T&D FTEs for capital improvements to
11 its grid. PGE states the needed improvements were identified in connection
12 with a new risk-management strategy adopted subsequent to its hiring of a
13 third-party assessor in 2012 to review its T&D asset management strategy.⁶⁰
14 After receiving the third-party assessment, PGE created a “Strategic Asset
15 Management” (SAM) department with the T&D organization, which developed
16 a risk assessment methodology.⁶¹ Using this methodology, SAM assessed
17 the majority of PGE’s T&D asset base between 2013 and 2015 and released
18 its first draft of the “T&D Risk Register in 2016.”⁶²

⁵⁶ PGE/800, Nicholson-Beddedahl/17.

⁵⁷ PGE/800, Nicholson-Beddedahl/17.

⁵⁸ PGE/800, Nicholson/Bekkedahl/17.

⁵⁹ PGE/800, Nicholson/Bekkedahl/17.

⁶⁰ PGE/800, Nicholson/Bekkedahl/9.

⁶¹ PGE/800, Nicholson/Bekkedahl/9-10.

⁶² PGE/800, Nicholson/Bekkedahl/11.

1 **Q. Does Staff have concerns regarding the need for these 147 new FTEs?**

2 A. Yes. First, with respect to new customer connections, PGE's testimony
3 reflects that it anticipates that growth in new customer connections, has
4 begun to level off, and has still not approached the level of new customer
5 connections that PGE experienced in 2006, which had over 14,000 new
6 connections. In contrast, PGE is forecasting 13,300 new connections in
7 2018. A staff data request response, in which PGE is asked whether the
8 decline in new customer connections in 2007 through 2011 corresponded
9 with a decline in the T&D workforce, is pending.

10 PGE's assertion that hiring FTEs is necessary to reduce overtime for
11 new customer connections is not compelling. During the recession, new
12 connections fell 66% from 2007 to 2011.⁶³ Between 2011 and 2016, new
13 customer connections increased at an annual rate of 20%. PGE forecasts a
14 leveling off in 2017 and 2018, with continued growth of 12 percent between
15 2016 and 2018. It is not clear why PGE now needs 57 new FTEs to address
16 new customer connections.

17 It is also not apparent why PGE needs to hire 90 FTEs for strategic
18 capital improvements by the end of 2018. As discussed above, PGE's process
19 for assessing the need for the improvements began in 2012. The assessment
20 itself took three years. In light of the pace of PGE's efforts to date, Staff
21 disagrees that PGE has shown that ratepayers should pay for 90 incremental
22 FTEs so that PGE may finish the strategic improvements by the end of 2018.

⁶³ PGE/800, Nicholson/Bekkedahl/5.

1 **Q. Does Staff have a recommendation regarding FTE increases for**
2 **Transmission and Distribution?**

3 A. Yes. Based on the discussion above, I recommend an adjustment that
4 removes costs of 40 of the 90 FTEs that PGE plans to hire for capital
5 improvements and 27 of the 57 employees that PGE plans for customer-
6 driven work. I also recommend that costs for contract labor for T&D O&M
7 be reduced by a corresponding ratio of 67/169, which is 40 percent.

8 **Q. Does this conclude your testimony?**

9 A. Yes.

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1101

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATIONS STATEMENT

NAME: Mitchell Moore

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Utility Analyst
Energy Rates, Finance and Audit Division

ADDRESS: 201 High Street SE. Suite 100
Salem Oregon 97301-3612

EDUCATION: Bachelor of Arts, Journalism and Political Science
University of Hawaii at Manoa (1992)

EXPERIENCE: I have been employed by the Public Utility Commission of Oregon since 2009, with my current position being a Senior Utility Analyst in the utility program's Energy Rates, Finance and Audit division.

My prior position at the Commission was as a Senior Telecommunications Analyst, where my assignments included reviewing carrier interconnection agreements, wholesale service quality, and resolution of carrier-to-carrier complaints.

Prior to my utility regulatory career, I worked with AT&T as a loop electronics coordinator, designing and implementing high-speed broadband and fiber optic services in Los Angeles. I have also worked as an outside plant design engineer with Qwest Corporation, and I spent several years as a newspaper reporter with the Honolulu Star-Bulletin.

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1102

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

May 17, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE *First Supplemental* Response to OPUC Data Request No. 139
Dated March 6, 2017**

Request:

Please provide a list of *each* project or program that is anticipated to transfer to plant in 2017.

For each individual project, please also provide the following:

- a. General description of project;**
- b. Actual or anticipated date of transfer to plant;**
- c. Page(s) of PGE UE 319 testimony that relates to the project; and**
- d. All documentation that PGE relied upon to approve the project, including any risk/benefit analysis and consideration of alternatives to such project.**

Initial Response (dated March 24, 2017):

PGE objects to this request based on the grounds that it is unduly burdensome. Without waiving its objection, PGE responds as follows:

Attachment 139-A provides a listing of 2017 projects and the month they are expected to close.

Attachment 139-B contains Project Justifications (maintained in PowerPlan) for projects that have amounts closing to plant in 2017. If OPUC Staff, or other Parties, would like to review further documentation on specifically selected projects, please contact PGE and we will set up a time to review at PGE Offices.

Attachment 136-B contains protected information and is subject to Protective Order No. 17-057.

First Supplemental Response (dated May 17, 2017):

Attachment 139-C provides Project Justifications for nine projects that were inadvertently not included in PGE's original response. Those projects are as follows:

- P23599
- P35938
- P36029
- P36146
- P36229
- P36272
- P36280
- P36284
- P36294

UE 319

Attachment 139-C

Protected and Subject to Protective Order No. 17-057

Provided in Electronic Format only

Documentation for 2017 Projects Not Included in Original Response

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1103

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1103 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1104

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

June 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 623
Dated May 18, 2017**

Request:

In 2016 or 2017 did PGE request that PGE managers or employees identify the need for new positions at PGE in 2017 or 2018? If yes, please provide such communications. If no, how did PGE develop the data contained in PGE/702?

Response:

Yes. PGE issues an annual "O&M budget call" memo requesting that managers submit their proposed labor and non-labor budgets for the upcoming calendar year. Attachments 623-A and 623-B provide the 2017 and 2018 O&M budget call memos.

UE 319

Attachment 623-A

Provided in Electronic Format only

2017 and 2018 O&M budget call memo

UE 319

Attachment 623-B

Provided in Electronic Format only

2018 Rate Case budget submittal memo



Aug. 18, 2016

To: All management and budget coordinators
From: Dee Outama, director, Corporate Planning

2017 and 2018 O&M budget call

It's time to start preparing your 2017 and 2018 department budgets. The budget process will be completed in two phases:

1. The **2017 budget** entry will be open for **one week** starting **Thursday, Aug. 25**, and need to be submitted through workflow in PowerPlan to your Corporate Planning analyst on or before **Wednesday, Aug. 31**.
2. The **2018 budget** process will begin with a budget call on **Friday, Sept. 23**, with adjustment forms due on **Wednesday, Sept. 28**. Specific guidance for 2018 will be provided at a later date.

Direction for 2017 budgets:

- **2017 budget target:** The O&M Budget template will be populated with your 2017 budget target. It is critical that you not exceed your department target.
- **What is prepopulated in PowerPlan:** The O&M budget template will be updated with the 2017 target budget data and current department labor resources. It will also include O&M budget module with costs that are associated with 2017 Capital Review Group recommended projects.
- **Query your budget:** Click the link "2017 Budget Entry" on your PowerPlan dashboard. Data will be available on Monday August 22nd.
- **Budget submission:** Select **Budget Version "2017 Budget v1"** on the budget entry screen to update and submit your budget for approval.
- **Changes to the O&M budget:**
 - **If increases are offset with other department reductions include them in your 2017 budget.** This will keep your department budget consistent with the 2017 targets.
 - **If increases are not offset, do not include in your 2017 budget.** Submit an [O&M Budget Adjustment Form](#) to your Planning Analyst. The forms will be reviewed within each

Key dates

Aug. 25 — 2017
budget process begins

Aug. 31 — Completed
2017 budget due in
PowerPlan

Sept. 23 — 2018 budget
process begins

Resources

[2017 Budget
Instruction Manual](#)

[Quick-Reference
Guides](#)

[PowerPlan O&M
Budgeting Training](#)

Accessing and entering
budget adjustments are
located on the
[Corporate Planning
page](#) on myPGE

[New Position Form](#)

Staff/1104

Moore/5

- officer's functional area.
- **Requests for additional employees are not permitted unless approved by your officer.** Position requests must include a specific justification and have a clear business benefit. Contact your Planning Analyst for guidance on how to document these requests using the [New Position Form](#) on the Corporate Planning website.
 - **O&M from capital projects:** One-time O&M from capital projects is included in your targeted budget.

Help is available: Your [Corporate Planning analyst](#) is available to answer questions and provide assistance throughout this process. Corporate Planning will hold office hours for individuals who need support preparing their budget:

Corporate Planning Budget Support

3WTC Level 1 Training Room

Date	Day	Times
8/25/2016	Thursday	8 a.m. – 4 p.m.
8/26/2016	Friday	8 a.m. – 12 p.m.
8/29/2016	Monday	1 p.m. – 4 p.m.
8/30/2016	Tuesday	1 p.m. – 4 p.m.
8/31/2016	Wednesday	1 p.m. – 4 p.m.

Thank you in advance for the work you will put into developing the 2017 and 2018 budgets in the coming weeks.

Sincerely,

Dee Outama

Sept 14, 2016

To: All management and budget coordinators
From: Dee Outama, Director, Corporate Planning

2018 Rate Case budget submittals due September 23rd

Thank you all for your hard work and timely submittals of your 2017 operating budgets. Our 2017 budget will serve as the foundation for our 2018 General Rate Case. Like prior years, we ask managers only to identify major budget and staffing changes as well as efficiency savings from 2017 to 2018. Your Planning Analyst will do the rest.

Below are some general guidelines regarding how this process will work. Your Planning Analyst is available to answer any additional questions or concerns, and are prepared to work closely with departments that have special considerations that need to be addressed during this budget cycle.

The 2018 GRC will follow the following guidance:

- **Overview** – Our 2017 budget will serve as the foundation for our 2018 General Rate Case budget.
 - **To view your final incurred 2017 budget:** run the query called “2017 O&M Entry” which is located on your PowerPlan dashboard.
 - **Labor and Non-Labor Escalations for all departments:** Please note that budget escalation will be system generated for all departments. There is no need to submit O&M Adjustment Request forms for escalations.
- **Incremental Decreases/Increases** – If you have a change in O&M dollars or FTE’s to your 2018 budget, you need to complete an **O&M Adjustment Request** and/or a **New Position Request**. Forms must be submitted to Corporate Planning by **Friday, September 23rd**. All proposed increases will be evaluated by the Officer team, with approved changes added to the 2018 budget by Corporate Planning.
- **No Changes** – If you have no changes to your 2018 department budget, you do not need to do anything. Your Planning Analyst will submit your 2018 budget for you.

As you think about your 2018 budget please consider the following:

- **Cost savings and efficiencies:** As in past rate cases, there will be an emphasis on capturing measurable cost savings resulting from efficiency initiatives such as T&D Transformation, IT Vision, Customer Engagement Transformation and other ongoing

Staff/1104
Moore/7

efforts. Please work with your Planning Analyst to submit identified decreases in your 2018 budget relative to your 2017 budget even if they are offset by other increases (which should be documented in the O&M Adjustment Request)

- **New programs:** Your 2018 budget should reflect incremental initiatives from your recently submitted 2017 budget. If you have new programs please fill out an O&M Adjustment Request.
- **New positions:** If you need to add or remove positions incremental to your 2017 budget please contact your Planning Analyst and fill out a New Position Request.

Thank you in advance for your support in developing the 2018 GRC budget. If you have any questions or need any assistance with the process please contact your **Planning Analyst**.

Sincerely

Dee

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1105

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 28, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 481
Dated April 14, 2017**

Request:

With regard to the increase in 44 FTE positions requested for the IT/IS department:

- a. For each FTE, please indicate whether the procurement process has started for that FTE and if it has, the status of the process. If the procurement process has not started, please provide best estimate of when will start. For all 44 FTE's, provide best estimate on when FTE will be hired.**
- b. For each of the years beginning in 2010 through 2016, please provide the number of IT/IS FTE positions allocated to the department and the number of FTEs employed in the department. For each year in which there were unfilled allocated positions, please specify how many vacancies and the duration.**

Response:

- a) Attachment 481-A provides the current status of each of the 44 FTEs requested for the IT/IS organization.
- b) PGE's financial systems do not allow for the tracking of individual vacancies and their duration. However, a representation of vacancies can be calculated by comparing the actual number of FTEs and the budgeted number of FTEs for each year.

PGE Attachment 481-B provides:

- The IT/IS actual number of FTEs by department from 2012 to 2016;
- The IT/IS budgeted number of FTEs from 2013 to 2016; and
- The variance between IT/IS actual FTEs and budget FTEs.

It is difficult for PGE to provide accurate data from before 2012 because PGE converted to a new financial system in 2011. In addition, the FTE detail provided in PGE's general

rate cases (GRCs) is assembled and formatted for the specific FTE exhibit (see PGE Exhibit 401) and is consistent with similar FTE exhibits in previous GRCs. In short, the FTE exhibit is assembled only for regulatory rather than managerial purposes and absent these GRC exhibits, PGE does not have comparable FTE budget detail. Consequently, PGE is not able to include an FTE budget for 2012 in a manner comparable to the 2012 actuals (i.e., PGE did not have a 2012 or 2013 GRC with which to develop the 2012 FTE budget for regulatory purposes).

UE 319

Attachment 481-A

Provided in Electronic Format only

IT/IS FTEs Hiring Status

UE 319

Attachment 481-B

Provided in Electronic Format only

IT/IS FTEs - Actual, Budget, and Variance 2012-2016

Title	FTE	Hiring Process	
IT - GENERAL			
Office of Chief Information Officer (OCIO)		Status of the Hiring Process / Estimated Start Date of the Hiring Process	Estimate Date of the FTE Hiring
IT Business Relationship Management Analyst – T&D	1	10/2017	1/2018
IT Business Relationship Management Analyst, Customer Service and Delivery	1	10/2017	1/2018
Business Analyst	1	11/2017	1/2018
Software Asset Manager	1	4/2017	6/2017
Service Level Manager	1	9/2017	1/2018

Analyst, Business and Design, EIM	2	Completed Completed	Completed Completed
Infrastructure			
Specialist IV, Technical	1	Started	As soon as Found
System Analyst III, 24/7 Operations in Data Center	4	10/2017	1/2018
System Analyst III, Citrix Support	1	Started	As soon as found
System Analyst IV, TCC IVT Support	1	10/2017	1/2018
Specialist	1	10/2017	1/2018
Design Build Specialist	1	10/2017	1/2018
Applications			

IT Systems Manager	1	Completed	Completed
Quality Assurance Analyst	2	9/2017	1/2018
Quality Assurance, Release Manager	1	9/2017	1/2018
Risk			
Governance Risk Compliance System Support	1	10/2017	1/2018
Compliance Manager	1	4/2017	7/2017
TOTAL IT FTEs	22		

INFORMATION SECURITY PROGRAM HIRING PROCESS			
Security Assurance		Status of the Hiring Process / Estimated Start Date of the Hiring Process	Estimated date of the FTE Hiring
ANALYST IV,SR Information Security	2	10/2017	1/2018
Analyst IV, Security Assurance	1	1/2018	4/2018
Analyst IV, Threat Analyst	1	1/2018	4/2018
Information Security Operations Center (ISOC)			
Manager, ISOC	1	4/2017	7/2017
Analyst, ISOC	2	5/2017	8/2017
	3	10/2017	1/2018
Spec V, Security Monitoring	1	10/2017	1/2018
Specialist, ISOC, T&D	2	10/2017	4/2018

Staff/1105
 Moore/9

Identity Access Management (IAM)			
Analyst IV, Applications Developer	2	9/2017	12/2017
Analyst IV, Role Manager, RBAC	1	10/2017	1/2018
Analyst IV, Governance, Access & Reporting	1	9/2017	12/2017
Analyst III, Identity/Access Bus Analyst	1	9/2017	12/2017
Information Security Roadmap			
Program Manager, ISP	1	6/2017	9/2017
Analyst IV, Program Bus Analyst	1	10/2017	1/2018
T&D/Security			
Manager, T&D OT Support Services	1	3/2017	5/2017
Admin, T&D Substation Support	1	12/2017	2/2018
Total ISP FTEs	22		
Total IT FTEs	44		

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 504
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 1 – IT Business Relationship Management Analyst – T&D FTE:

- a. What effect will the “reallocation of work to new Business Relationship Management Analyst: have on workload of employees currently performing the work?**
- b. Will any of the FTEs currently performing the work that will be done by Business Relationship Management Analyst be reassigned to different department? If so, please identify and describe the reassignment and tasks to be performed by the FTE.**
- c. Does the creation of a new position and reallocation of work previously “allocated among multiple resources” result in cost savings in departments currently expending resources to perform tasks? If yes, please identify how this cost reduction is addressed in revenue requirement. Please explain both answers.**

Response:

- a. Employees currently performing these duties are temporarily working beyond their planned capacity. As a result, these employees are often constrained in their ability to complete all required deliverables without significant negotiation and/or re-prioritization. By recognizing that the work has increased beyond what the existing resources can accomplish, and by adding resources as required, we are better able to focus on primary role responsibilities.

- b. The work that is currently performed in the Business Relationship Management group will continue to be performed in that group. These employees will simply be able to better focus on their current job duties and deliverables.
- c. No cost savings will result from the additional FTEs.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 505
Dated April 27, 2017**

Request:

Regarding PGE 502, pg 1 – IT Business Relationship Management Analyst – Customer Service & Delivery:

- a. Is work to be performed by Business Relationship Management Analyst, Customer Service and Delivery currently being performed by employees? If yes, please identify employees and how much of their time is spent on tasks that will be performed by new FTE?**
- b. Does the creation of a new position result in cost savings in departments currently expending resources that will be performed by new FTE? If yes, please identify how this cost reduction is addressed in revenue requirement. If not, explain why not.**
- c. Who will be the direct supervisor of the IT Business Relationship Management Analyst – Customer Service and Delivery?**

Response:

- a. The work planned for the Business Relationship Management Analyst (BRM Analyst) is currently being performed by the Business Relationship Manager – Customer Service and Delivery (Customer Service BRM) and other employees as they are available to assist. However, these employees are over capacity and are often unable to complete their required work. This role has been partially mitigated in 2016 and 2017 by the ability to transfer some of the work to the Customer Touchpoints project. But, this work will return to this work group in 2018 as the Customer Touchpoints project launches.
- b. No cost savings in departments will result from adding this new FTE. As noted above in part (a), the work is currently being performed by the Customer Service BRM (this role will remain).
- c. The direct supervisor for the BRM Analyst will be the Customer Service BRM.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 506
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 1 – Business Analyst:

- a. Does PGE plan to terminate the contract for services that will be performed by the new Business Analyst? If yes, when will this occur? If no, please explain why not.**
- b. What does PGE project will be the cost savings associated with the hiring of an FTE rather than using contract labor for these services? Are these cost savings reflected in test year revenue requirement?**

Response:

- a. PGE does not plan to terminate the contract for services performed by the Business Analyst. PGE plans to supplement the current contractor Business Analyst with the requested FTE. The scope for Cyber Security projects has identified a requirement for more analyses and requirements gathering than one FTE would be able to accommodate. Currently there are three large cyber security projects in flight: Data Access Management; Password Application Management; and Identity Access Management. They all have specific milestone dates, and require additional resources. After the projects are completed we would release the contractors working on the major projects and the FTE would move to an operational support role.
- b. PGE does not expect significant cost savings to result from hiring this additional FTE. However, this additional FTE is required to provide analyses and complete requirements to ensure increased cyber security for PGE's customers, employee data, and assets.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 507
Dated May 4, 2017**

Request:

Regarding PGE 502, pg 1 – Software Asset Manager:

PGE asserts that the spreading the role of software license compliance over all IT operating functions “increases license compliance costs.” Will the new FTE result in cost reductions in other areas? If yes, how are all anticipated cost reductions associated with the new FTE and concentration of role of software compliance reflected in PGE’s revenue requirement?

Response:

As the standard software licensing model has changed and developed over the past few years, and with the significant increase in software compliance audits by major software providers, PGE has identified a need to centralize the software asset management process within the company’s Information Technology (IT) department to prevent the company from incurring significant costs as a result of being non-compliant. This position’s responsibilities include: (1) ensuring that PGE effectively manages software spending at the enterprise level; (2) improving PGE’s ability to meet compliance and licensing requirements and standards. The implementation of this role is primarily focused on avoidance of costs and penalties resulting from non-compliance with software agreements.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 508
Dated April 27, 2017**

Request:

Regarding PGE 502, pg 1 – Service Level Manager:

- a. Please explain what is meant by “managing IT service levels.” Is this task currently performed by PGE employees? Please explain.**
- b. How much of the new FTE’s time will be spent “identify(ing), measure(ing) and improve(ing) service delivery”?**
- c. Are the tasks of identifying, measuring and improving service delivery currently being performed by PGE employees? Please explain.**

Response:

- a. The Service Level Manager is identified in PGE’s IT Infrastructure Library (ITIL) framework as a key IT function.¹ The Service Level Manager negotiates Service Level Agreements with each of PGE’s business clients, clarifying the responsibilities and requirements of both parties. In addition, the manager designs and suggests improvements to IT services in accordance with the agreed service level targets. The Service Level Manager also reports on IT service levels and IT service performance.
- b. Service Level Manager will initially focus on developing metrics to identify and measure service levels consistently. As the role and the associated processes mature in 18 to 24 months, the Service Level Manager will work towards continual service improvement. We expect that the Service Level Manager will be dedicated to identification (20%), measurement (40%), and service improvement (40%).

¹ The ITIL provides a standard and best-practice services framework for PGE’s IT organization

- c. Service Level Management duties are currently distributed across the IT organization, and are at a low maturity level due to the limited coverage for the key duties performed by this role.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 509
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 2 – Specialist IV, Technical:

- a. Does PGE anticipate reduced overtime or other benefits associated with full-time technical support for generation sites on the eastside? Please explain.**
- b. Are any cost savings identified in response to a. reflected in test year revenue requirement?**

Response:

- a. No reduction in overtime is expected. This role will provide an increase in IT support for east side generation facilities, including shorter response time, faster issue resolution time, and more focused support for these critical generation facilities. This support is currently provided from downtown Portland, resulting in long transit times to resolve issues.
- b. There are no cost savings expected.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 510
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 2 – Systems Analyst III, 24/7 Operations in Data Center:

- a. Does PGE currently provide 24/7 support of its data center?**
- b. If the answer to a. is “yes,” how is PGE currently meeting the need for services that it anticipates will be met by four new FTE’s?**
- c. What off-setting cost savings does PGE anticipate from procurement of four new FTE’s, i.e., less overtime, less contract labor?**
- d. How is this cost savings identified in c. reflected in the test year revenue requirement?**

Response:

- a. No, PGE does not currently provide 24/7 onsite support in the data center. Current support after hours is limited to on-call support.
- b. Not Applicable - PGE does not currently provide 24/7 support in the data center.
- c. PGE does not anticipate any off-setting cost savings to result from the addition of 24/7 support in the data center. The primary benefit for the Systems Analyst roles will be increased support, monitoring, and triage for systems that increasingly require 24/7 support as well as for new systems that require rapid issue response.
- d. Not Applicable – PGE does not anticipate any off-setting cost savings to result from the addition of 24/7 support in the data center.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 511
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 2 – Systems Analyst III, Citrix Support:

- a. Regarding the statement that “(i)nfrasturcture team is currently limited in number of FTE to provide adequate Citrix support to business,” please explain what steps PGE is currently taking to address inadequate support?**
- b. How has inadequate Citrix support affected PGE’s service or operations?**
- c. Does PGE anticipate any offsetting cost savings from hiring new FTE, i.e., reduced overtime? If yes, how is the cost savings reflected in the test year?**

Response:

- a. To provide the best possible support with available resources, the Information Technology (IT) organization has worked to expand the capabilities of support teams so that the IT Enterprise Operations Center and IT Service Desk can address basic Citrix issues. Also, IT has expanded and/or refined monitoring and alerting for Citrix systems, thereby providing improvements in response and resolution time. These are interim measures that often fall short of the support required for Citrix systems.
- b. The lack of adequate Citrix support negatively impacts the availability and uptime of critical PGE applications (e.g., PGE’s outage management system). The lack of Citrix support resources increases response and resolution time. Citrix is increasingly a key component of the IT infrastructure, and Citrix downtime is often highly impactful and costly to the users of the system.
- c. PGE does not expect any direct cost savings to result from the addition of the System Analyst III, Citrix Support positions. There are potential avoided costs that result from increasing IT’s capability to perform planned maintenance and provide sufficient support

coverage. This additional support will reduce the potential for downtime and increase the response and resolution time for systems that utilize Citrix.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 512
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 2 – Systems Analyst IV, TCC IVT Support:

- a. Regarding the statement that “(t)o provide adequate support of PGE’s Call Center Technology additional Cisco Networking expertise is required,” how is PGE currently addressing lack of adequate support?**
- b. Will the addition of the FTE result in offsetting cost savings, i.e., reduced overtime? If yes, how is the cost savings reflected in the test year revenue requirement?**

Response:

- a. The Interactive Voice Response (IVR) system interfaces with multiple systems that provide support and services to customers. Staff currently supporting the IVR is over capacity, resulting in delayed maintenance and patching. Existing support staff is limited, and support levels are often limited to the minimum possible levels.
- b. Existing salaried staff often work extended hours in an attempt to maintain adequate support for the IVR. PGE does not expect any direct cost savings or offsets to result from adding this FTE.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 513
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 2 - Specialist:

- a: Is there a currently a need for on-site staffing beyond 40 hours work per week?**
- b. If the answer is yes, how is PGE is currently addressing inadequate support?**
- c: Will the addition of a new FTE result in offsetting cost savings, i.e. reduced overtime? If yes, how is the cost savings reflected in the test year revenue requirement?**

Response:

- a. As PGE moves to systems that are increasingly critical to field operations, the need for 24/7 support has increased. Both customers and field crews depend on the availability of IT systems to restore operations in the event of disruptions. This imperative drives a need for 24/7 on-site staffing to provide rapid response and resolution to system issues. Without the additional FTE to support this, IT will need to retain higher-cost contract resources to provide this capability.
- b. IT staff currently provide limited after-hours support, including on-call support by staff that also work during regular weekly hours and 24-hour support, five days per week. By adding this new FTE to provide additional support, IT will be able to increase support hours to 24/7.
- c. PGE does not expect any direct offsets or cost savings associated with adding this new FTE.

May 4, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 514
Dated April 21, 2017**

Request:

PGE/502, p. 3 – Quality Assurance Analyst.

- a. Does PGE currently employ quality assurance analysts that support Business Intelligence, GIS, Finance and Human Resources?**
- b. How does PGE currently provide adequate quality assurance support to Business Intelligence, GIS, Finance, and Human Resources? For example, does PGE use overtime, contract labor, or allocate employees from other areas.**
- c. Regarding the statement “[t]he applications supported are complex and require highly skilled QA analysts”; please list all the applications referred to and the implementation (start) date of each application.**

Response:

- a) PGE is currently supporting the Quality Assurance (QA) function for the systems mentioned in this data request by utilizing contingent workers. Supporting these applications requires a highly specialized skill set, both for application development and for testing. Because the role needs a skill set that is difficult to acquire via contingent workers PGE needs permanent QA Analyst support so it can retain the knowledge in house for long-term sustainability. For additional information please see PGE’s response to OPUC Data Request 484, Attachment B, Tab “Position Breakout”, cell F15.
- b) As mentioned in part (a) above, to adequately support these systems, PGE is currently employing contingent workers to perform the required tasks. PGE leverages regular employees to provide periodic support to the contingent workers on an as-needed basis.
- c) The applications referred in this data request and their implementation dates are:
 - Business Intelligence: Implemented in December 2011

- Peoplesoft Human Resources (HR) & Peoplesoft Finance:
 - Peoplesoft HR Implementation Date: November 2005
 - Peoplesoft Finance Implementation Date: April 2011
- Geographic Information System (GIS): Implemented in July 2015

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 515
Dated April 21, 2017**

Request:

Regarding PGE/502, p. 3 – Quality Assurance, Release Manager: Regarding the statement “[c]urrent and future workloads make it clear that present staffing levels will be inadequate to provide the necessary level of accuracy and completeness that Release involvement delivers to the enterprise”; what is PGE’s best projection of when current staffing levels will no longer be adequate?

Response:

The current staffing level in Information Technology is not able to support all the approved Operation and Maintenance (O&M) work and project activities in the Application Services area.

The O&M work and project initiatives include:

- Compliance deliverables;
- Process improvement initiatives;
- System upgrades; and
- Vintage (server refresh) efforts.

To mitigate the staffing shortage, PGE periodically pulls contingent workers into portions of these O&M work efforts in order to adequately staff these initiatives. Additionally, the current staff (both contingent workers as well as employees) works frequent overtime hours in order to accommodate the workload.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 516
Dated April 21, 2017**

Request:

Regarding PGE 502, pg 3 – Governance Risk Compliance System Support:

- a. What is PGE’s projection of the reduction in vendor spend that will be associated with new FTE to support GRC tool? Is this reduction reflected in the test year revenue requirement?**
- b. Please describe in more detail the regulatory changes, enhancements and other uses for the GRC tool that caused PGE to reassess the need for a FTE to support the GRC tool.**

Response:

- a. PGE is currently budgeted to spend \$180,000 in vendor support costs in 2017. PGE anticipates the vendor support costs will increase to between \$200,000 and \$240,000 after the expansion and update of Governance Risk and Compliance (GRC) is complete. We expect that the GRC System Support FTE will reduce vendor support expenses by approximately \$120,000. This reduction is reflected in the calculation of the 2018 test year revenue requirement.
- b. The GRC tool is a software product designed to help companies manage compliance, meet regulatory requirements, and automate workflows to improve compliance efficiency.

The GRC tool was implemented in IT to support North American Electric Reliability Corporation critical infrastructure protection (NERC CIP) requirements, perform and track security risk assessments and track IT SOX controls.

Enhancements being planned for GRC are not driven by new regulations or changes but expanding the use of the project to other compliance areas or process areas for efficiency in IT. Such areas are:

- Policy workflow management;

- Automated notifications and workflows for all compliance owners and documentation requests;
- Tracking of all control performance and automated reporting as well as expansion of the use of the GRC tool for Cyber Security controls framework and assessment.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 517
Dated April 21, 2017**

Request:

Regarding PGE/502, p. 3 – Compliance manager:

- a. Is PGE creating a new department that requires a manager?**
- b. Will the manager oversee both the IT compliance and disaster recovery departments? If yes, who is currently overseeing these departments?**
- c. Are the 5-8 FTE that the manager will oversee currently employed at PGE? If yes, who is the current manager for each of these FTEs?**
- d. In what circumstances will there be contingent workers? Will the contingent workers be allocated from other departments within PGE, or be temporary or contract labor?**

Response:

- a. No, PGE will not create a new department. The Compliance Manger will be part of the Information Risk Management Department (Dept. ID 775) and will oversee the IT Compliance and Risk Management team.
- b. Yes, the Compliance Manager will oversee both the Information Technology (IT) Compliance department and IT Disaster Recover department. The IT Compliance Department and IT Disaster Recovery Departments currently report to the Information Risk and Security Director. This has created a “span of control” issue where there are too many direct reports to be effective as this director also oversees two other teams (Energy Information Systems and Information Security Assurance) and will be taking on a new department (the Integrated Security Operations Center (ISOC)). PGE Internal Audit has recommended that the IT Compliance team have a direct manager so as to separate the responsibilities and minimize segregation of duty issues. Three additional employees will be moved to these teams as well. The Compliance Manager will oversee eight individuals.
- c. Five of the FTEs are currently employed at PGE and report to the Information Risk and Security Director mentioned in part (b), above. Three more FTEs are being posted for

hire in 2017. For additional information about the organizational structure of the IT department please see PGE's response to OPUC Data Request No. 521, Attachment 521-A.

- d. Contingent workers are hired to support new or changing regulatory requirements that require temporary ad-hoc work to meet upcoming deadlines. They are also hired when extra regulatory testing or remediation activities need to take place in preparation for external audits. The contingent workers will be temporary or contract labor. This team averages two to four contingent workers per year over the last three years.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 518
Dated April 21, 2017**

Request:

Regarding PGE/502, p. 4 – Analyst IV, Sr Information Security: Will PGE terminate the use of the contractors that have “traditionally performed” the security testing that will be performed by two new FTEs? If yes, is the cost savings reflected in the test year revenue requirement? If no, please explain why not.

Response:

PGE currently utilizes four to eight contractor staff per year in the Information Security Assurance department. Two of these contractors will be terminated in 2018. Their cost savings are reflected in the calculation of 2018 test year revenue requirement.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 519
Dated April 21, 2017**

Request:

Regarding PGE/502, p. 4 – Analyst IV, Threat Analyst:

- a. Does PGE currently do threat identification, analysis, and response to new and emerging threats? If the answer is yes, will the currently used resources be freed up by addition of FTE?**
- b. Is there offsetting cost savings or benefits associated with hiring of new FTE, i.e., reduced overtime, re-allocation of current employees to different area?**

Response:

- a. PGE does not consistently perform threat identification, analysis and response. When critical threats are identified, resources are reprioritized from existing work. As the frequency of these critical threats is rising, the reprioritization approach is no longer tenable or effective. No currently used resources are freed up by the addition of this FTE.
- b. The benefits of adding this position are in the area of risk reduction. However, PGE does not expect hard cost savings after adding this FTE as this FTE will be devoted full time to a function that wasn't permanently covered before.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 520
Dated April 21, 2017**

Request:

Regarding PGE/502, p. 5 – Program Manager, ISP:

- a. Who is currently leading and facilitating implementation of multi-year information security roadmap?**
- b. Does PGE anticipate that employees currently working on implementation of information security roadmap will continue to work on this project in the future? Please explain.**

Response:

- a. PGE's Information Security Program is currently being led by a combination of PGE's Cyber Security Director, multiple contract/temporary program managers, and project managers.
- b. PGE anticipates that some employees currently working on the implementation of the information security roadmap will continue to work on the implementation, depending on their specific expertise. The roadmap is highly complex and consists of ten initiatives with multiple projects in some of the initiatives. Each of these projects may require different employees based on the specific project objective and skill requirements. The security-related employees requested as part of PGE's 2018 general rate case will fill gaps of skillset and labor supply that PGE currently does not have. These are the minimum FTEs required to support these initiatives past initial implementation and into regular operations mode. All other staffing needs will be filled by temporary contract FTEs.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 521
Dated April 21, 2017**

Request:

Regarding PGE/500, Henderson-Hosseini- Anderson/16-21 and PGE/502, pp. 4-5:

- a. Please provide an organization chart that shows the ISOC and any departments that will house the new 22 FTEs and how and where these departments fit within the PGE organization.**
- b. Will the ISOC include any current PGE employees? If yes, please explain.**
- c. How many employees will be housed in ISOC, assuming all nine FTEs identified in PGE/502 are hired.**
- d. Will any current PGE employees be assigned to work on IAM? Please explain.**

Response:

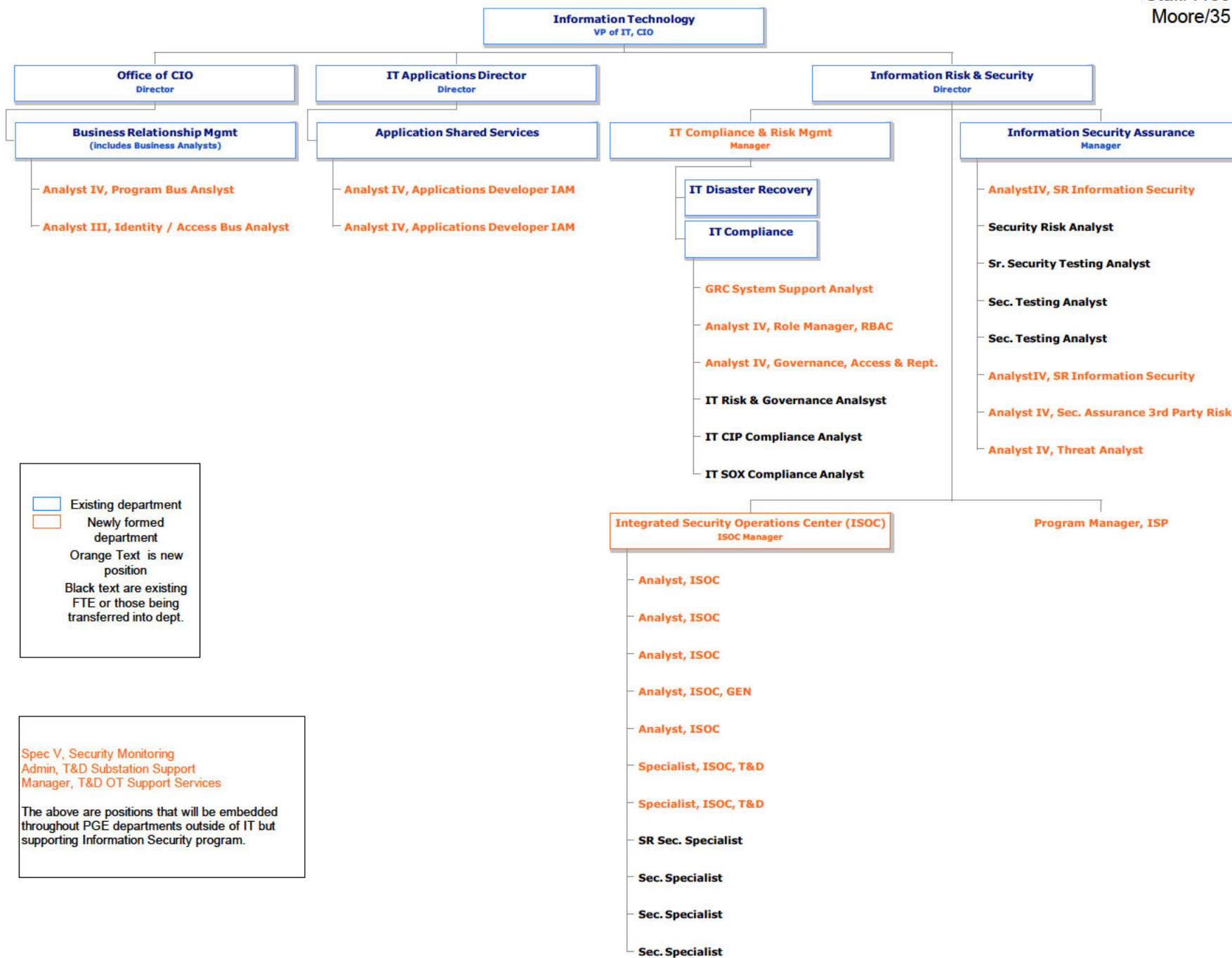
- a. Attachment 521-A provides the Information Technology and Information Systems organizational chart.
- b. As noted in the organizational chart (Attachment 521-A), the Integrated Security Operations Center (ISOC) department will include four existing employees who make up the current Security Operations team.
- c. Initially, fourteen employees will be housed in the ISOC. One manager, twelve staff and one liaison from corporate security to assist with security incident response. The nine FTEs referenced above are the ISOC manager and eight of the twelve staff.
- d. Yes, one current developer will be assigned to work on the Identity Access Management project (IAM). The three new roles will help support the multiple IAM software products during and post implementation.

UE 319

Attachment 521-A

Provided in Electronic Format only

IT/IS Organizational Chart



Existing department
 Newly formed department
 Orange Text is new position
 Black text are existing FTE or those being transferred into dept.

Spec V, Security Monitoring
 Admin, T&D Substation Support
 Manager, T&D OT Support Services

 The above are positions that will be embedded throughout PGE departments outside of IT but supporting Information Security program.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 522
Dated April 21, 2017**

Request:

Regarding PGE 500, Henderson-Hosseini-Anderson/18:

PGE notes that "primary implementation" of initiative described at pp 16-21 of PGE/500 will begin in 2017 and continue through 2021. Does PGE plan to hire FTEs for initiatives in addition to 22 FTEs after 2018?

Response:

PGE is currently designing detailed planning for initiatives beyond 2018. We expect to hire an additional 6-10 FTEs to support these initiatives (beyond the initial 22).

Hiring will only take place for FTEs that are required to support initiatives after implementation. All other requirements will be completed through contract and temporary hires.

May 3, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 523
Dated April 21, 2017**

Request:

Regarding PGE/500, Henderson-Hosseini-Anderson/16-21:

- a. Please explain how PGE will allocate current FTEs that are performing security tasks that will be performed by 22 FTEs described in testimony for ISOC and implementation of IAM and other security initiatives described in referenced testimony?**
- b. Will the addition of the 22 FTEs reduce the need for overtime or contract labor? If yes, are cost savings reflected in test year revenue requirement?**

Response:

- a. Please see Attachment 521-A for the Information Technology and Information Systems organizational chart. All orange positions indicate the 22 security related positions and how they are allocated as well as the Compliance Manager and GRC Support Person.
- b. The addition of the two Analyst IV, Sr. Information Security FTEs is expected to reduce contract labor. For more details about these two FTEs please see PGE's response to OPUC Data Request No. 518. The other 20 are new FTEs that will be performing new work. No other contract or overtime labor will be reduced.

The cost savings expected from adding these two positions are reflected in the calculation of 2018 test year revenue requirement.

May 19, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 558
Dated May 9, 2017**

Request:

Referring to the Company's UE 319 excel work sheet 2014-2018_FTE_W&S_By Operation,RC & Class_01-30-17.xls, at 13-18, UE 294 I PGE I 500, Barnett-Jaramillo/16-17, UE 294 I PGE I 600, Lobdell - Henderson - Tooman I 28 -36, UE 294 I PGE I 800, Nicholson - Bekkedahl I 12, UE 294 I PGE I 900, Stathis - Dillin I 8-13.

Please provide a narrative explaining why the Company's FTE count, including the FTE allocated to the CET deferral, has increased by 302.2 FTE in 2018 over 2016. In the response, please include:

- a. Any and all studies or similar deliverables, whether conducted by consultants or internally, initiated from 2014 to present such as benchmarking studies, management reports, variance analysis, cost report cards, etc. that quantify the gained efficiencies since 2014 and provide evidence that these programs and initiatives are benefiting customers.**

Response:

Narratives explaining the referenced increase in PGE's FTE count have been provided in UE 319 testimony, supporting exhibits, and in numerous responses to data requests. All references to this information is summarized in Attachment 558-A. FTE increases by project will also be provided in PGE's response to OPUC Data Request No. 561, Attachment 561-A.

- a. PGE has provided significant detail in recent years to quantify benefits to customers for the programs, systems, and initiatives being implemented. We summarize these benefits as follows:

1. In PGE's 2014 general rate case (GRC – Docket No. UE 262), we identified significant savings from improvement initiatives. These savings were summarized in PGE Exhibit 201 (provided as Attachment 558-B), which also lists the testimony reference where the savings were discussed in more detail. PGE Exhibit 200 (UE 262, pages 6-10) also included a summary description of the \$15.6 million in annual, on-going savings, which is provided as follows:

PGE has numerous improvement initiatives completed or underway as a result of our benchmarking activities, process improvements, or other activities. Some of these major initiatives are:

- Transmission & Distribution (T&D) Transformation is an effort to improve work processes and leverage technology to improve safety, accountability, standardization, productivity, and efficiency in transmission and distribution. The transformation program projects O&M annual savings of \$3.4 million in 2014. Details can be found in PGE Exhibit 800, Section II.
- Financial Systems Replacement Project (FSRP) replaced PGE's obsolete 26-year old Masterpiece system with a new financial system that enables streamlined workflow and automation of many manual processes. Examples of streamlined workflow include:
 - 40% reduction in cash management processing time; and,
 - Automation of 80% of book-tax adjustments.FSRP, in conjunction with Lean process analysis, allowed for Finance and Accounting (F&A) to realize efficiencies through a net reduction of approximately 11 Full Time Equivalents (FTE) through 2012 and another 4.3 FTEs by 2014. Details can be found in PGE Exhibit 1000, Section II, Part A.
- Procurement Efficiencies via Strategic Sourcing consists of performing spend analysis by utilizing our new financial system (FSRP), identifying business requirements, understanding the marketplace, developing a supply category strategy, evaluating and selecting suppliers, negotiating agreements, developing scorecards to measure supplier performance and then repeating the process to drive continuous improvement. In 2012, PGE negotiated over \$7.6 million of O&M cost savings and \$2.6 million of O&M avoided costs that span multiple years (i.e., \$1.4 million in 2012, \$1.2 million in 2013, \$1.1 million in 2014, and the remaining \$6.5 million after 2014). Details can be found in PGE Exhibit 1000, Section II, Part A.
- Lean Processing in Human Resources – Lean processing is a process improvement methodology that focuses on removing “waste” from processes so that efficiencies in time and resources can be achieved. Waste can be anything from wait time, to errors and re-work, to extra processing. As processes are improved, productive resources can be reallocated to higher-value activities. PGE's Human Resources (HR) has completed 20 Lean processes with more in progress. Details on HR Lean processing efforts can be found in PGE Exhibit 1000, Section II, Part C.
- Employee Benefit Provision Mitigation – Health care reform will have a significant impact on medical plan design and cost as it evolves over the next few years. PGE is monitoring health care reform, and we are evaluating

possible future changes to existing benefit plans. In preparation for reform, we have modified many benefit provisions to offset the full effect of increases in benefit costs while maintaining an effective level of benefit support for employees. Some of the benefit changes are:

- Increasing deductibles and co-pays;
- Adding additional coinsurance to various plans; and,
- Offering high deductible plans by each vendor in addition, not in lieu of other offerings.

PGE evaluates if a change in benefit options offered is prudent and if further cost shifting to employees, in terms of out-of-pocket contributions, deductibles and choices of care are appropriate. See PGE Exhibit 500, Section IV for more details on how PGE is working to mitigate benefit cost increases.

- myTime is a web based time collection system (TCS) that will increase accuracy and reduce resources spent on time-keeping processes and payroll. myTime will replace the currently obsolete paper TCS in 2013. PGE projects a reduction in payroll costs of \$1.0 million, which is reflected in wages and salaries in both 2013 and 2014. myTime is explained in more detail in PGE Exhibit 1000, Section II, Part C.
 - Information Technology (IT) Vision Design is a roadmap of 15 initiatives directed at improving IT's effectiveness, capabilities, and efficiency over the next three years. Each initiative encompasses one or more of the following six foundational principals: partner with the business; eliminate complexity; source strategically; standardize IT process/procedures; build a strong workforce; and, meet increasing service expectations. Through the 15 initiatives, IT will be able to continue supporting PGE's growing need for technical infrastructure and services while maintaining a relatively flat IT employee count. From 2011 through 2014, we project a net reduction of 7.8 IT FTEs. See PGE Exhibit 600, Section III, Part B for details.
 - Generation Excellence. In 2006, PGE's generation organization established the Generation Excellence initiative to focus on improvement efforts such as safety, employee performance, process improvements, and reliability. Generation Excellence has continued to evolve with the establishment of Reliability and Maintenance Excellence (R&ME), which is a comprehensive approach to reliability and maintenance; it encompasses, and better aligns, several sub-initiatives including Reliability Centered Maintenance (RCM) and utilization of our Enterprise Work and Asset Management System (Maximo). R&ME is plant specific and each plant is anticipated to have their strategy in place by the end of 2013. For more detail see PGE Exhibit 700, Section III, Part A.
2. In PGE's 2015 GRC (UE 283), we updated the UE 262 savings plus identified incremental amounts that totaled to \$23.4 million in cumulative annual savings. We summarized these benefits in PGE Exhibit 707 (UE 283) and provide them as Attachment 558-C. Additional detail regarding benefits from the Transmission and

Distribution Transformation project (part of PGE's 2020 Vision program) can be summarized as follows:

Maximo, Mobile & Scheduling improves employee safety, heightens accountability, and standardizes our processes, which improves productivity and efficiency in the following ways:

- **Employee Safety:** With mobile devices in the hands of field workers, PGE is able to track work processes being performed and logged when a worker is completing an inspection or doing maintenance work in real-time. The Mobile & Scheduling tools improve employee safety by providing PGE with real-time updates on the location of our field workers and provide a communication link in the field.
 - **Accountability:** Maximo, Mobile & Scheduling provides teams with better accountability data and production information. Supervisors have the ability to review the current status of field crews and details of assigned work. Field workers can update the status of their work, resulting in real-time data for schedulers and supervisors. By having an enterprise wide work and asset management system, we have a clearer, more integrated view of how and where work is being performed within PGE and how to more effectively employ our company personnel and assets.
 - **Productivity:** Productivity should increase as work orders are created in Maximo, and electronically routed and dispatched along with the field workers (including contractors) who are closest to the worksite and possess the appropriate skillset(s) to perform the work. The new technology provides workers with real-time customer and asset information. Mobile & Scheduling tools provide:
 - Optimization of scheduling to reduce travel time and crew costs;
 - An opportunity to re-optimize work schedules dynamically, as needed;
 - Real-time dispatching of work details and status updates; and
 - Automatic asset information updates and work order closures.
 - **Efficiency:** In addition to allowing PGE to track purchasing of inventory stores and materials for work orders, Maximo also provides PGE with the ability to track the rate of use of inventory to optimize stock levels. PGE's goal is to maximize availability of items required for upcoming work while also reducing or removing, as may be appropriate, inventory that is required less frequently or has become obsolete. The reduction in inventory is also expected to reduce the carrying costs associated with that inventory.
3. In PGE's response to OPUC Data Request No. 489, part d, we identified an additional \$3 million to \$5 million in savings associated with PGEs' customer engagement transformation program (CET) based on:
- A reduction of 33 FTEs between 2013 and 2016, which has allowed the customer service organization to reduce its FTE count from 407 in 2012 to the projected

382 in 2018 with some offsetting increases due to other factors such as customer growth.

- An additional 10.9 FTE reduction is projected in 2019/2020 after the system is stable and operating.
- Approximately \$1.0 million in non-labor cost reductions due to the paperless billing program. This savings will grow as customer participation in the program increases.

4. In addition to the savings listed above, PGE had also identified additional savings as discussed in the following proceedings:

- In UE 294 (2016 test year GRC, PGE Exhibit 700), PGE reduced its annual production O&M by \$4.5 million based on a change in the maintenance and repair program for the Biglow Canyon wind farm.
- In UM 1756, PGE deferred for later refund an annual \$1.3 million for the reduced debt cost associated with the issuance of \$140 million in debt in January 2016.
- In UE 294 (2016 test year GRC, PGE Exhibit 400), PGE discussed the benefits associated with more frequent scheduling and dispatch of PGE's plants. At that time, managing the intra-hour variability of our wind resources on a 15-minute basis (i.e., 30/15 committed scheduling under BPA's Variable Energy Resource Balancing Service) reduced PGE's initial 2016 power cost forecast by approximately \$2.9 million. In UE 319, PGE identified the benefits of moving off of 30/15 committed scheduling as an additional \$2.1 million decrease to PGE's 2018 power cost forecast, net of costs associated with incremental reserve needs to fully self-integrate PGE's owned wind resources.
- In UE 308 (2017 power cost AUT filing, PGE Exhibit 400) PGE discussed the benefits associated with joining the Western energy imbalance market (Western EIM). The Western EIM is expected to produce several benefits, including sub-hourly dispatch savings, flexible reserve savings, and reliability benefits. Based on a study by Energy + Environmental Economics (E3 – provided as PGE Exhibit 402 in UE 308) the gross savings associated with these benefits was estimated to be \$3.5 million in a 2020 base scenario. In UE 319, PGE provided an updated E3 study (provided as PGE Exhibit 303), which estimated \$5.2 million for similar gross benefits in a 2018 base scenario. Including all costs and benefits associated with Western EIM participation, PGE's net benefit is approximately \$1.0 million in 2018 (see Table 1 of PGE Exhibit 300).
- In UE 189, PGE's submitted its final report to the Commission (November 2, 2012) on actual operational savings derived from PGE's advance metering infrastructure system. The report stated that annual savings totaled \$19.0 million and were expected to increase in 2013.

5. Additional discussion regarding other benefits to customers (i.e., not in the form of hard savings) has been provided in the following testimony as well as regular presentations to the OPUC Staff in advance of each of the past four general rate cases (GRCs).
 - i. The 2020 Vision project has been discussed in Information Technology testimony in each of the last five GRCs (PGE Exhibit 600, UE 215; PGE Exhibit 600, UE 262; PGE Exhibit 700, UE 283; PGE Exhibit 600, UE 294; and PGE Exhibit 500, UE 319). Detail regarding benefits can be summarized as follows (see PGE Exhibit 600, UE 215, pages 24-28):
 - Current technology obsolescence – Many of the systems that PGE plans to replace have been in service for many years and are either no longer supported by the vendor or will not be supported in the near future. When systems are no longer supported, upgrades and enhancements are no longer provided by the vendor to meet new requirements, patch security threats, or fix bugs. At that point, PGE would have to perform this work in-house at significant cost and risk.

For example, PGE's financial system is 26 years old, the vendor is no longer making enhancements, and we need a system that can accommodate the International Financial Reporting Standards (IFRS) that are currently expected to be required by 2012 (i.e., 2014 but with two prior years of detail). PGE can incur additional costs to upgrade these legacy systems with the new requirements but this means we would not have ongoing vendor support as the technology and user requirements continue to change.
 - Operational efficiencies through process improvement – inefficient and redundant processes will be identified and improved, thereby increasing operational efficiency. Examples of benefits include:
 - Elimination of manual processes, reduction of redundant work, improved workflow, and more efficient reconciliation. In addition, PGE expects to: 1) have a more effective capital and O&M budgeting process, 2) have enhanced ability to forecast multiple scenarios and analyze data, 3) capture PGE's financial commitments and expected cash flows automatically, and 4) strengthen our internal controls by automating current manual controls.
 - Optimization of resources across maintenance, construction, and inspection groups. Currently, resource assignments are assembled manually and dispatched by individual workgroups, limiting the ability for workforce leveling or resource optimization across the organization. A fully integrated work and asset management system, built on standard business processes, will reduce the amount of manual reconciliation and handling required for scheduling and dispatch. In addition, it will enable PGE to compare and contrast similar work activities by crew or region.
 - Improvements in customer service – Customer information can be connected to: 1) the assets associated with providing electric service (i.e., transformers, poles, wires, meters, etc), and 2) the PGE resources responsible for building,

maintaining, and repairing those assets. For example, an Asset Management system that is fully integrated with GIS and Outage Management applications, in conjunction with our Smart Meters, can create a foundation for future projects to allow customers to access their service information and the status of restoration efforts in real-time.

Currently, there is no intelligent connectivity model for PGE's distribution system and outages are determined via "roll ups" of circuit maps. This results in additional time spent diagnosing the outage, incomplete knowledge of the outage boundaries and affected customers, and less than optimal crew dispatching for restoration efforts.

- Improved asset utilization – Currently, PGE does not have the means for a consistent asset management strategy or process, across organizations and individual work groups, to determine how best to utilize our assets. Because departments independently conduct narrowly scoped work on the same assets, without a holistic view of the work required, some re-work and revisits to any given asset may occur. With up-to-date technologies and standardized processes PGE can benefit from "just in time" inventory and we will have more accurate information to identify when critical assets need replacing rather than use a time-based replacement strategy.
- Smart grid connectivity – With PGE's current fragmented systems, smart grid data will not be available across applications and cannot be fully utilized. Consequently, PGE's current technology will become a bottleneck to realizing future smart grid potential. By implementing the 2020 Vision program, with process improvement and standardization, PGE can use real-time, smart grid information to optimize PGE's power delivery system (e.g., transformers and other assets) and realize more dependable and more rapid outage identification.
- Knowledge transfer – Much of PGE's knowledge of operational practices resides within the individuals currently performing the work. Over the next five to ten years, we anticipate that a significant percentage of our IT workforce will retire. The effort required to migrate work processes from legacy applications to new systems offers a unique opportunity to address how we capture process knowledge and train new employees, so that as much as possible, our historical contexts, policies, and ways of working will not be lost in the labor transition.
- Time to complete – Because the systems will take up to seven years to fully implement and given the needs/benefits identified above, PGE believes it is inappropriate to delay the program beyond the current schedule.
- Based on the last four years of historical costs, PGE estimates that without implementing the proposed projects, the cost of maintaining and upgrading PGE's existing systems over the next five years will be approximately \$44 million. This would maintain current functionality and business processes and provide little or no additional business value, while at the same time would:
 - Leave PGE unable to respond to increasing demands for real-time information, changing customer needs, and increasing regulatory requirements;

- Impair PGE's ability to pursue business process improvement efficiencies;
 - Require continued significant investment in IT integrations of disparate systems in an attempt to provide the seamless flow of data across applications, such as the data required for and provided by the Smart Grid;
 - Put PGE at risk of losing valuable knowledge currently embodied in long-time employees' understanding of how to work across disparate information systems;
 - Weaken PGE's ability to attract and retain new talent to replace retiring workers;
 - Inhibit PGE's ability to leverage the capabilities of Smart Grid technologies currently being implemented; and
 - Be analogous to paving cow-paths rather than investing in a modern freeway system.
- ii. Information Security provides significant benefits but primarily in the form of avoiding the increasing risk of sophisticated data breaches, data loss, or compromised operations by hackers who could exploit vulnerabilities in PGE's cyber and critical infrastructure assets. We would also face financial penalties due to non-compliance with legal and regulatory requirements. In short, PGE cannot afford to defer this work. The study used to identify the security measures and initiatives from which PGE developed its Information Security Roadmap was provided in confidential work papers to PGE Exhibit 500, UE 319 (see "Risk-based Prioritizations and Updated Security Roadmap").
- iii. Customer Engagement Transformation (CET) program became the last portion of 2020 Vision and was discussed separately in PGE Exhibit 900, UE 262; PGE Exhibit 1000, UE 283; PGE Exhibit 900, UE 294; and PGE Exhibit 900, UE 319. Benefits from CET include:
- Provide several enhancements that are responsive to customer needs, including the ability for customers to:
 - Make one-time check payments over the phone; currently customers are redirected to the IVR system or the PGE website to make the payment.
 - Enroll in Auto Pay or update bank account information over the phone.
 - Choose the specific date their bill will be due, instead of the bill cycle (date range), helping customers better plan and manage their cash flow.
 - Enroll in the Preferred Due Date program with fewer restrictions making it more accessible to customers who could benefit the most.
 - Keep their new account number permanently (when new systems are implemented), even when they move to a different address within PGE's service territory.
 - Support more varied pricing options compared to what is available with our current system.
 - Replace systems that have become technically and functionally obsolete, are not suited for emerging smart grid requirements and changing customer

expectations, and must be replaced if PGE is to remain responsive to customers' needs, expectations, and preferences.

iv. Transmission and Distribution (T&D) strategic capital improvements relate to customer-driven capital work and efforts to improve the T&D system to: 1) replace or upgrade equipment nearing the end of its life; 2) redesign portions of the system to improve reliability; and 3) better prepare for earthquakes, cyber-attacks, and other threats. This effort was guided by a third-party assessor, Black & Veatch (B&V) that PGE hired to review our T&D asset management practices and capabilities. B&V's assessment of T&D – a Publicly Available Specification 55 (PAS-55) – is provided in confidential work papers to PGE Exhibit 800, UE 319. Based on this assessment, PGE created the Strategic Asset Management department (SAM) to develop an annual T&D risk assessment and associated portfolio of recommended risk reduction projects. The objective of SAM's methodology is to consider the negative impacts of service failure on:

- System reliability;
- Public and worker safety;
- Environmental stewardship; and
- Efficient expenditure of funds.

SAM identifies system improvements that demonstrate maximum value to customers in terms of risk reduction. The types of projects include:

- Asset replacement by proactively replacing infrastructure that is operating beyond its life and thus creating reliability, safety, environmental, and cost threats for customers;
- System reconfiguration by shifting loads in the system or reconfiguring system designs to better manage load and can reduce the impacts of service failures on customers should they occur; and
- Grid modernization by installing new types of advanced technologies that can help PGE increase reliability and meet new customer demand (e.g., PGE's Smart Grid initiatives).

UE 319

Attachment 558-A

Provided in Electronic Format only

FTE Data Provided in UE 319 Testimony, Exhibits, and Responses to
Data Requests

UE 319

Attachment 558-B

Provided in Electronic Format only

UE 262; PGE Exhibit 201

UE 319

Attachment 558-C

Provided in Electronic Format only

UE 283; PGE Exhibit 707

CASE: UE 319
WITNESS: MITCHELL MOORE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1106

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1106 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: ROSE ANDERSON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1200

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Rose Anderson. I am a Utility Analyst employed in the Energy
3 Rates, Finance and Audit Division of the Public Utility Commission of Oregon
4 (OPUC). My business address is 201 High Street SE., Suite 100, Salem,
5 Oregon 97301.

6 **Q. What is the purpose of your testimony?**

7 A. I discuss PGE's proposed lighting expenses and related FTE increase.

8 **Q. Did you prepare an exhibit for this docket?**

9 A. Yes. I prepared the following exhibits:

10 Exhibit 1201 — PGE Responses to Staff DR Nos. 527 and 367.

11 **Q. Have you prepared a Witness Qualifications Statement?**

12 A. Yes. My Witness Qualifications Statement is included as Exhibit 301 to
13 PGE's NVPC filing in UE 319.

14 **Q. How is your testimony organized?**

15 A. My testimony is organized as follows:

16 Issue 1: Lighting and Miscellaneous Schedules 2
17 Issue 2: Lighting-Related FTE Increase 6

ISSUE 1: LIGHTING AND MISCELLANEOUS SCHEDULES**Q. Please provide background on PGE lighting expenses.**

A. PGE provides outdoor “lighting service” to residential, commercial and industrial customers and to municipalities and agencies of state and federal government. Standard lighting service for customers other than municipalities and government agencies is provided under Schedule 15.

For Schedule 15 service, PGE provides the luminaires and poles and maintains both. Charges under Schedule 15 depend on the type of luminaire and the type of pole.

PGE provides standard outdoor lighting service to municipalities and government agencies under Schedule 91 Street and Highway Lighting Standard Service (Cost of Service) and Schedule 95 Street and Highway Lighting New Technology (Cost of Service), which provides the lighting service using new technology such as LED lights.

There are three options for pole and luminaire ownership in Schedule 91. Each option is billed differently depending on the services required from PGE. Under Option A service, PGE owns and maintains the poles and luminaires and includes a rental charge to customers. Under option B, the poles and luminaires are customer owned, but maintained by PGE. Under Option C, customers own the poles and luminaires and maintain them. PGE imposes a kWh energy charge per month. This kWh energy charge has three components: power supply, transmission and distribution.

1 Schedule 95 charges are similar, but there is no Option B service. For
2 lighting service with LED lights, the Company does not offer maintenance
3 service for customer-owned luminaires and poles.

4 In previous PGE rate cases, PGE's lighting model assumptions and inputs
5 have been contested and discussed in workshops. For example, in 2010 in
6 Docket No. UE 215, PGE and the City of Portland stipulated to workshops with
7 lighting customers to address issues including maintenance practices and
8 policies. In 2013 in Docket No. UE 262, parties stipulated to the resolution of
9 several street lighting issues. The parties agreed that (1) maintenance costs of
10 associated circuits will continue to be assigned directly to the maintenance
11 prices for Schedule 91 Option A and B, Schedule 95 Option A and Schedule 15
12 prices, rather than recovered through distribution charge as proposed in PGE's
13 initial filing, (2) the stipulated rate of return would be applied to lighting pole and
14 investment prices, and (3) Option B rates would be calculated using a 0.2
15 percent pole replacement rate.¹

16 PGE explained to Staff in a recent conference on lighting issues that there
17 have been no major changes to the model forecasting lighting expenses since
18 PGE's previous rate case Docket No. UE 294. For purposes of this case, PGE
19 updated the UE 294 model using data from 2016.

¹ Order No. 13-459.

1 **Q. Is PGE's current lighting model consistent with the parties' agreement**
2 **in UE 262?**

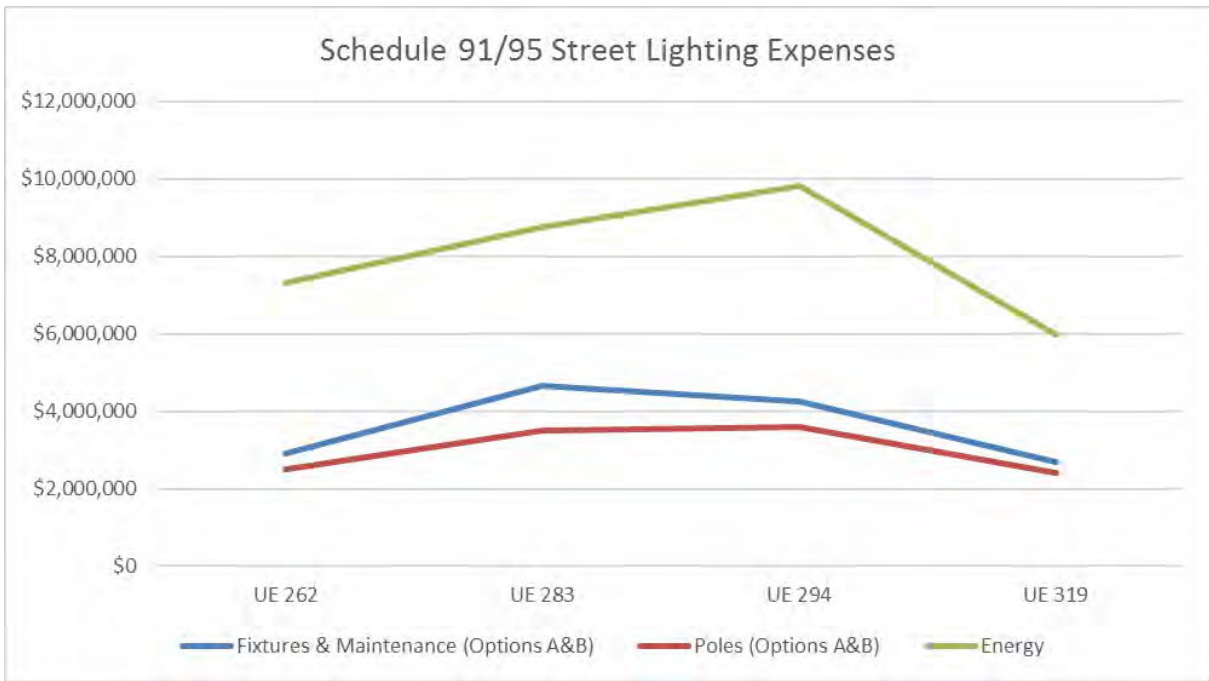
3 A. Yes. The maintenance costs of associated circuits are assigned directly to
4 maintenance prices for Schedule 91 Options A and B, Schedule 95 Option A
5 and Schedule 15, rather than recovered through distribution. Also Option B
6 pole prices are calculated using a 0.2 percent replacement rate.² The Cost of
7 Capital used for lighting pole and investment prices in UE 319 workpapers is
8 7.14 percent. Staff recommends updating this value after a Cost of Capital is
9 decided for UE 319.

10 **Q. How have PGE's lighting expenses changed since the last PGE rate**
11 **case?**

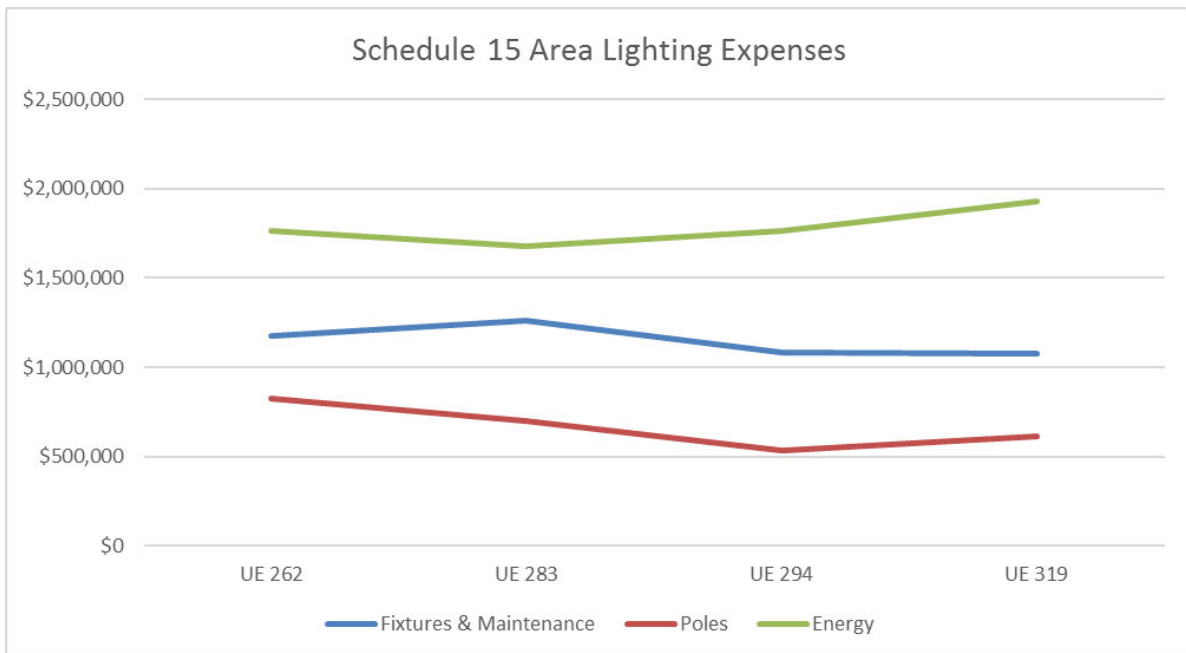
12 A. PGE's lighting expenses have increased modestly and in some categories have
13 decreased since the UE 294 rate case in 2015. The following graphs show the
14 lighting expenses included in rates in previous rate cases along with projected
15 expense for this docket.

² Staff/1202, Anderson/20, PGE response to OPUC DR 367.

1 Graph 1.



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3 Graph 2.



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ISSUE 2: LIGHTING-RELATED FTE INCREASE

Q. What increase in FTE is associated with lighting?

A. PGE has included the cost of three new FTE positions in the Outdoor Lighting department. PGE justified the need for three new FTE positions in its response to OPUC Staff DR No. 527, explaining that the increase is intended to help the department take on the design of all “damage claims” jobs, reduce the time to complete lighting jobs, and manage two major projects.³ The department also anticipates three retirements by the end of 2018.⁴

Q. Does Staff recommend any changes regarding FTE increases for lighting?

A. Yes. Staff recommends eliminating PGE’s proposed increase of three FTEs for purposes of establishing PGE’s 2018 Test Year expense. A December 2015 presentation to PGE officers anticipated one retirement during 2017 and two retirements during 2018.⁵ The presentation requested an increase of two FTE in the Outdoor Lighting department. However, the presentation explained that the increase in FTEs would “roll back to current level in 2018/2019” because of the retirements.⁶ Because the department anticipates starting the year 2018 with two additional FTE and returning to zero additional FTE after the two scheduled retirements, Staff proposes including no incremental FTEs in rates for the 2018 Test Year.

³ Staff/1202, Anderson/1-2, PGE Response to Staff DR No. 527.

⁴ Staff/1202, Anderson/14, PGE Response to Staff DR No. 527, Att. C.

⁵ Staff/1202, Anderson/14, PGE Response to Staff DR No. 527, Att. C.

⁶ Staff/1202, Anderson/14, PGE Response to Staff DR No. 527, Att. C.

1 **Q. Please summarize your adjustment.**

2 A. Staff's recommends removing the three incremental FTEs PGE proposes to
3 add to their Outdoor Lighting department. The effect of this adjustment to
4 PGE's Test Year expense is included in the FTE adjustment in Staff/400.

CASE: UE 319
WITNESS: ROSE ANDERSON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1201

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

May 8, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 527
Dated April 24, 2017**

Request:

Please provide any studies or workpapers supporting the reason for the FTE increase in:

- a. Service and Design Coordinators for lighting, as described on PGE/802, Nicholson – Bekkedahl/8**
- b. “Lighting Materials Project” as described on PGE/802, Nicholson – Bekkedahl/1.**
- c. Any other FTE increases in PGE’s lighting-related retail services.**

Response:

There are three incremental lighting-related FTEs requested, two Service and Design Coordinators (SDC), also known as Lighting Design Project Managers (LDPM), and one Lighting Materials and Project Manager (LMPM).

PGE provides the following to support these FTEs:

- a. Attachment 527-A is a memo to support the two SDCs (or LDPMs in the memo). Specifically, one SDC will maintain the Outdoor Lighting Services (OLS) to Transmission and Distribution (T&D) ratio. This SDC will allow better coordination between OLS and T&D designers to help reduce the duration of lighting jobs. The second SDC will manage two major projects: McLoughlin Boulevard Street Improvement Project for Clackamas County and converting cities from Option B to Option C streetlighting. In addition, PGE would like to update the position description for the SDCs, as the need for this role has changed since Exhibit 802 was filed. This will not result in a change in FTEs. We will make an update in our rebuttal testimony. The updated SDC position description is:

“There are two Service and Design Coordinators (SDC) needed due to increased customer demand. An SDC is a Project Manager position, which is responsible for supplying residential development and municipality lighting designs/work orders for new street lighting required for occupancy.”

These positions were filled in April 2016.

- b. Attachment 527-B is the New Position Request form for the LMPM. In addition, this FTE is necessary to cover the 14% increase in lighting design job volume, discussed below. This position has not yet been filled.
- c. Non-Applicable.

Attachment 527-C is a December 2015 PowerPoint presentation to PGE’s officers on OLS’s Strategic Roadmap. The FTEs requested are necessary to support the issues addressed in this presentation, primarily:

- The increase in workload – This department has experienced a significant increase in workload (e.g., there has been an increase of approximately 14% due to OLS taking on design of all Street and Area Light Damage Claims jobs) seen in Table 1, below. In addition, there are three major projects this department is involved in, which include the two listed earlier and City of Portland 240V Underground Repair Project;
- To decrease the backlog of streetlighting jobs – the number of streetlighting design jobs (municipality and developer driven) over 60 days without completed design has declined from 210 in January 2016 to just over 180 as of April 2017; and
- Succession Planning – There are three expected retirements in 2018-2019. These positions are necessary to provide a smooth transition of knowledge in the department.

Table 1: Annual Lighting Jobs Approved (Designed)

Jobs	2015	2016	2017*	2017 Projection
Area Light Construction Jobs	327	280	97	291
Street Light Construction Jobs	349	323	113	339
Street Light Damage Claims Jobs	150	185	90	270
Total	826	788	309	900

*Year-to-date as of April 2017.

UE 319

Attachment 527-A

Provided in Electronic Format only

Memo to support LDPMs – January 12, 2016

UE 319

Attachment 527-B

Provided in Electronic Format only

New Position Request - 2017 Budget (LMPM)

UE 319

Attachment 527-C

Provided in Electronic Format only

Outdoor Lighting Services Strategic Roadmap – December 2015

Outdoor Lighting Services Strategic Roadmap

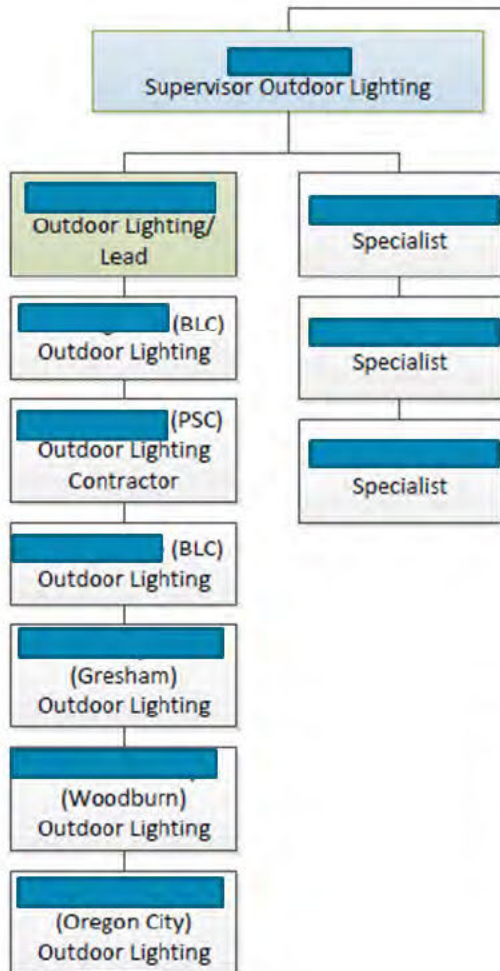


December 2015





Outdoor Lighting Org Chart



Role	Employee	Anticipated Retirement Year
LSDPM LEAD	[Redacted]	2017
LSDPM	[Redacted]	2018
LSDPM	[Redacted]	2018
LSDPM	[Redacted]	
LSDPM	[Redacted]	
LSDPM	[Redacted] (Contractor)	July 2016
LSDPM	[Redacted] (New Hire)	

- FTE Count remains flat from 2009 to present
- Within 3 years we will need to replace 4 of 7 LSDPMs, 3 of which are the longest tenured LSDPMs.

Customer Service Municipality and Developer Driven Jobs



- Approximately **50%** of all lighting design work is for developers on new subdivisions
- Average time from assignment to job construction of streetlighting design jobs (municipality and developer driven) is **4 months**
- Streetlighting design jobs (municipality and developer driven) over 45 days without completed design is **over 150**
- Year to date, **25%** of all Streetlighting design jobs (municipality and developer driven) are taking over **60 days to design**
- Timelines for design and construction are equally dependent on both T&D and OLS. Increasing production of one component without the other in today's regulated environment will not meet developers needs in regards to overall project completion.
- OLS to T&D Design ratio has been approximately 20%. T&D's future FTE count will increase by approximately 5 FTEs

Customer Service

Individual Customer and Claims Jobs



- Approximately **40%** of all lighting design work are residential or commercial area light installations
- Average time from assignment to job construction of area light design jobs is approximately **3 months**
- Area light design jobs over 45 days without completed design is **over 55**
- Year to date, **10%** of all Area Light design jobs are taking over **60 days to design**
- Outdoor Lighting has taken on design of all Street and Area Light Damage Claims jobs. This is a **20% increase** over current lighting design job volume. Car hit pole replacement is a very sensitive and highly visible issue to municipalities.

Upcoming Projects 2016/2017

Major Impacts on Municipality Relationships



- McLoughlin Blvd Street Improvement Project for Clackamas County
 - One of the largest streetlight improvement projects in the history of PGE's Lighting department
 - Project will require approximately .5 FTE for 18 to 24 months
 - Clackamas County is PGE's largest Option A customer, success of this project is vital to maintain positive relationship with this important customer
- City of Portland 240V Underground Repair Project
 - Project duration is approximately 6 months to 1 year
 - Project required to bring circuit into NESC compliance, ensuring public and worker safety
 - Success of this and projects like this affect our relationship with City of Portland in all aspects (City projects, franchise agreements, ROW discussions, etc)
- Expected Future Option B to C Conversions
 - City of Salem, City of Hillsboro, Washington County (3 of our largest lighting customers)
 - LSDPM resources are presently inadequate to support the conversions and maintain positive relationships with these municipalities.
 - Locates
 - Transfers
 - Claims
 - Transition of underground circuit responsibility

Issues Impacting Customer Service Levels



Maximo and GWD Impacts on Work

- System in its current state takes more oversight throughout project lifespan
- Increased inter-departmental communication
- In its present state Maximo/GWD is more time consuming than WMS to create designs
- OLS is currently fielding all questions from T&D designers related to creating lighting designs (this is opposite of how the support was expected to flow).

Regulatory Requirements

- Municipalities require photometric designs meeting IES standards on the majority of new subdivision installations
- Street lights must be installed before developers are allowed to sell units or before residents are allowed to occupy (heightened emphasis on safety)
- T&D and Lighting Design must both be completed to meet customer needs

Improved Economy Leading to Increase in Large Residential and Commercial Developments

- Developers and municipalities requesting more varied pole and lighting fixtures resulting in additional design time
- Emerging lighting technology (LED decorative lighting) requires more standards, vendor, municipality, and developer education and management.
- Long lead time material management

Strategic Resource Proposal



Customer Service – Lighting Design Jobs

- Increase Lighting SDPM FTE count to maintain OLS to T&D ratio – increase of 1 OLS FTE

Customer Service – Lighting Damage Claims Jobs (Car Hit Poles)

- Additional FTE needed to cover 20% increase over current lighting design job volume – increase of 1 OLS FTE

Customer Service – 2016/2017 Projects

McLoughlin Blvd Street Improvement Project for Clackamas County

City of Portland 240V Underground Repair Project

Expected Future Option B to C Conversions

- Approximately .5 OLS FTE needed for 18 to 24 months

Increased FTE Count for 2016/2017 would also serve as succession planning for anticipated retirements (3 expected retirements in 18 to 34 months). FTE count would then roll back to current level in 2018/2019.

Process and System Improvements



- Combining LOA and LEA agreements for developers
 - Reducing paperwork, coordination and time for both PGE and developer
- Improve Materials Forecasting
 - Reduce materials lead times
 - Ability to inform developer of material shortages in a timely manner
- Better coordination between Lighting Services and T&D
 - Treat each development as an overall project
- Improved scheduling process with PSLD
 - Improve Target Start/Finish date management
 - Improve process between scheduling and material arrivals
- Process improvements with T&D Avery Support and Regional Job Processors
 - Streamline traffic control plans and permit acquisition
 - Work Order task management to ensure timely job completion and billing
- Maximo Defects and work processes expected to improve and create efficiencies
- GWD coming online will allow faster turnaround times on small development and area light jobs

Conclusion and Recommendation



Conclusion:

Increased workload volume over the next 2 to 3 years is equivalent to 2.5 FTEs

Recommendation:

Increase Lighting Services FTE count by 2 for 2 to 3 years

Summary:

Lighting Services FTE count would increase by 2 for 2 to 3 years. This would also serve as succession planning for anticipated retirements (3 expected retirements in 18 to 34 months). FTE count would then roll back to current level in 2018/2019 due to improved process and system efficiencies and an increase in Option C lighting via expected FTE retirements.

Developer Complaints



Customer 1

- Customer 1s contractors need to have information to know what's expected of them. PGE doesn't provide that info. Handwritten drawings can work for them—"takes too long to get stuff designed".

Customer 2

- "Bigger problem is our Streetlight Line Extension Allowance (LEA) paperwork. Wondered why they can't get a check to PGE earlier as a "deposit", and the account reconciliations can happen later. We are both good for our money. Time lags for the paperwork to catch up are killing us."
- Street lights take 2-3 months from the time they show up to the time they are connected with power – "that's way too long". PGE issues with LED bulbs required to install. [REDACTED] asked that PGE get more LED bulbs in inventory, and fast.

Customer 3

- Street lights are their biggest concern. Wants PGE to work more closely with NEI (contract installer). Is it an option for PGE to shop out their streetlight construction work?

Main Functions for Lighting SDPMs



	Annual Approved WO Count (Nov 14 - Nov 15)	% of Existing Workload
*New / Expanded Function		
New Subdivisions	349	44%
Option A and B (Light pattern and electrical design) Municipal Lighting for Subdivisions		
Option C (Energize Only) Municipal Lighting for Subdivisions		
Support of new Option A or B LED Conversions		
Area Lights	327	41%
Area Light Installations (Residential & Commercial), increasing demand due to LED availability		
Area Light Removals (Residential & Commercial)		
Misc Jobs	112	14%
Light Shield Installations		
Option C or Field Corrections Records Only Jobs*		
Option C Lights on PGE Distribution Poles*		?
Inspecting new requests or moves to ensure compliance with NESC and PGE Standards		
Generate work order for electrical connection		
Street Light Damage Claims Jobs*	150	+19%
Outdoor Lighting has taken on design of all Streetlight Damage Claims jobs (includes streetlight only poles in addition to municipality lights on Distribution poles)		
ADDITIONAL FUNCTIONS		
Support of GWD testing, development, and training – 2015 thru ? *	Currently 25% of Aroun's time	
Municipalities require photometric designs meeting IES standards on the majority of new subdivision installations *		
Developers and municipalities requesting more varied pole and lighting fixtures resulting in additional design time and long lead time material management *		
New Material specifications and review driven by technology advancements *		
Increased inquiries by municipalities, developers, and customers about LED options *		

LED State of the Union



Streetlights Installed (2013 – 2014)	34,246
Area Lights Installed (2014)	10,788
Estimated kWh Saved HPS → LED	3.24m kW
Municipal Light Poles purchased by PGE	1,305
Estimated Energy Trust Incentives Delivered	\$1.35 million

Largest Municipality Conversions	Option A	Option B	Total
Clackamas County Service District	5,651	578	6,229
Washington County	3,664		3,664
Oregon City	1,103	1,613	2,716
Salem	2,594		2,594
Beaverton	2,264		2,264
Milwaukie	1,799	174	1,973
Tigard	568	1,399	1,967
Hillsboro	1,771		1,771
City of Keizer	1,241	182	1,423
Woodburn	652	567	1,219
East Salem Service District	1,094	1	1,095
West Linn	631	275	906
Silverton	506	272	778
	23,538	5,061	28,599

	B to C Commitment	B to C Fixture Count	PGE Streetlight Only Poles to Sell
CITY OF PORTLAND	X	44,000	4,256
CITY OF GRESHAM	X	8,000	20
CITY OF LAKE OSWEGO	X	2,800	78
MULTNOMAH COUNTY	X	2,600	69
<i>CITY OF SANDY</i>	<i>Near Future</i>	900	15
		58,300	4,438

Historic LSDPM Job Counts



	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Assigned	1271	1130	1094	1148	1081	1048	1118	1236	1318	1160
Approved	788	831	670	663	665	595	592	738	715	700

- 2015 Job Counts fall within the historic average
- 2015 Q4 totals extrapolated from Jan thru Sept Average

April 6, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 367
Dated March 28, 2017**

Request:

See Order No. 13-459 from PGE's UE 262.

a. **Regarding maintenance of associated circuits, the Second Partial Stipulation states:**

The costs of maintenance of associated circuits will be reassigned from distribution to the maintenance prices for Schedule 91 Option A and B, Schedule 95 Option A, and Schedule 15 prices.

Please provide electronic, Excel workpapers showing that PGE has assigned the maintenance costs of associated circuits to the schedules as described in Order No. 13-459.

b. **Regarding the calculation of Option B pole prices, Order No. 13-459 states:**

Schedule 91 Option B pole prices will be calculated using a 0.20 percent replacement rate. The Option B pole price is calculated by multiplying the Option A pole price by the 0.2 percent replacement rate

Please provide electronic, Excel workpapers showing that Option B pole prices have been calculated as described in Order No. 13-459. In a narrative response, please cite the cell reference of at least one example of a Schedule 91 Option B pole price calculated as described above.

Response:

a. Additional context regarding the treatment of associated streetlight circuit maintenance is included in UE 262 / Stipulating Parties / 200, page 11, lines 7-17. The Commission summarized this in Order No. 13-459, page 11, stating; "Second, maintenance costs of associated circuits will continue to be assigned directly to the maintenance prices for

Schedule 91 Option A and B, Schedule 95 Option A and Schedule 15 prices, rather than recover costs through distribution, a change PGE had proposed in its initial filing.”

PGE includes maintenance of circuits for Schedule 91 Option A and B, Schedule 95 Option A, and Schedule 15 in its streetlight maintenance cost study provided in work papers for PGE Exhibit 1300. See column Z in worksheet “MC” contained in the file “2018 Stl Maintenance Cost Study.xlsx.”

- b. PGE also includes investment calculations for Schedule 91 Option A and B pole prices in its work papers for PGE Exhibit 1300. See column J in worksheet “91 Pole Inv” contained in the file “2018 Stl Investment Calc.xlsx.” Please reference Cell J13 as an example of a Schedule 91 Option B pole price calculation.

CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1300

Opening Testimony

REDACTED
June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Max St. Brown. I am a Senior Utility Economist employed in the
3 Energy Rates, Finance and Audit Division of the Public Utility Commission of
4 Oregon (OPUC). My business address is 201 High Street SE., Suite 100,
5 Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My witness qualifications statement is found in Exhibit Staff/1301.

8 **Q. What is the purpose of your testimony?**

9 A. I analyze seven issues in PGE’s request for a general rate revision resulting in
10 two adjustments.

11 **Q. Did you prepare an exhibit for this docket?**

12 A. Yes. I prepared
13 Exhibit Staff/1302 – St. Brown/1-3: Staff’s load forecasting equations;
14 Exhibit Staff/1302 – St. Brown/4-10: Staff’s load forecasting figures.
15 Exhibit Staff/1303 – St. Brown/1-3: Staff’s confidential low services connection
16 correction Exhibits;
17 Exhibit Staff/1303 – St. Brown/4-6: Staff’s confidential temporary service
18 Exhibits.
19 Exhibit Staff/1304 – St. Brown/1-4: reference materials related to load
20 forecasting;
21 Exhibit Staff/1304 – St. Brown/5-10: reference materials related to rate design;
22 Exhibit Staff/1304 – St. Brown/11-13: reference materials related to temporary
23 service.
24 Exhibit Staff/1305 – St. Brown/1-16: PGE Responses to Staff DR Nos. 322,
25 331, 329, 321, 322, 348, 396, 532, 638, 637, 639, 538, 539, 434, 439,
26 and a workpaper from PGE’s Exhibit 1200.

27 **Q. How is your testimony organized?**

28 A. My testimony is organized as follows:

29 Issue 1: Low Services Connection Correction 3
30 Issue 2: Non-Residential Load Forecast 10

1	Issue 3: Legal Expenses for PGE's Challenge of City of Gresham's	
2	Resolution 3056	23
3	Issue 4: Customer and Distribution Marginal Cost of Service, Impacts	
4	on Rate Design.....	24
5	Issue 5: PGE's Schedule 6 Pricing Pilot	35
6	Issue 6: Temporary Service	37
7	Issue 7: PGE's Energy Tracker.....	40

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ISSUE 1: LOW SERVICES CONNECTION CORRECTION

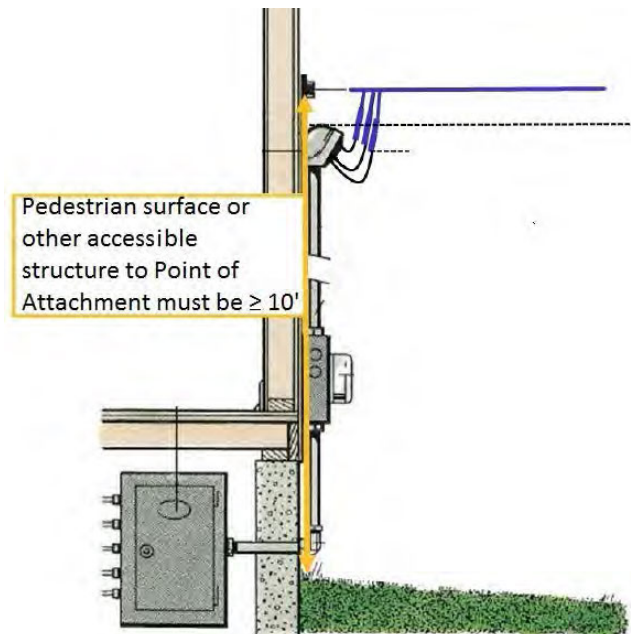
Q. Please summarize Staff's low services connection correction adjustment.

A. Staff recommends a downward adjustment to Test Year expense of \$1,076,945 and a downward adjustment to FTEs of 1.36. Staff witness Marianne Gardner is calculating the amount in wages and salaries in her Exhibit Staff/400 testimony.

Q. Please describe the low services connection correction issue.

A. Oregon electric utilities have encountered service connections that do not meet National Electric Safety Code (NESC) requirements for minimum height. Per the NESC, Oregon PUC Safety, Reliability, and Security Division Staff direct each electric utility to correct the low service connections in their respective service territories as they are identified. The diagram below shows an example point of connection and states that the point of attachment should be at least 10 feet above surface level:¹

¹ This is a simplified version of the diagram provided by PGE in its response to Staff DR No. 322. Page 2 of Attachment F to PGE's response to Staff DR No. 322 is found at Staff Exhibit 1305/1.



1

2 **Q. Are low services connections a safety hazard?**3 A. Yes, and accordingly, PGE corrects low service connections in connection with
4 its Facility Inspections and Treatment to the National Electric Safety Code
5 (FITNES) program.6 **Q. How many low service connections are in PGE's service territory?**7 A. This value is unknown as it would require an inspection of all points of service.
8 However, PGE estimates that there are 32,000 violations by extrapolating the
9 violations found during recent inspections.²10 **Q. Please describe PGE's 2015 low services pilot.**11 A. PGE re-inspected 10 percent of the low services identified in 2015 and kept
12 data about the characteristics of those services and the type of correction work
13 required. PGE found that 83.6 percent of corrections could be corrected by
14 installing guarding material on PGE-owned equipment. The remaining 16.4

² See PGE/802, Nicholson – Bekkedahl/2.

1 percent of corrections required work to customer-owned equipment and
2 accounted for 76 percent of costs. The table below provides 2015 FITNES
3 height data:

	PGE-owned equipment	Customer-owned equipment
8-10ft 2015 FITNES height	200	31
< 8ft 2015 FITNES height	39	18

4
5 Note that in the table above, summing the customer-owned equipment (31+18)
6 and dividing by the total services (200+39+31+18) does not equal 16.4
7 percent; this is because height data is missing for 11 percent of services.³

8 **Q. Why are low services connection corrections a rate case issue?**

9 A. Primarily because some low service connection corrections require work on
10 customer-owned equipment, which PGE contends is an expense not already
11 included in base rates.

12 **Q. Does Staff agree that some low service connection corrections will**
13 **require work on customer-owned equipment?**

14 A. Yes.

15 **Q. Does Staff agree that PGE should receive full recovery for expenses**
16 **associated with correcting low service connections?**

17 A. No, given that low service connection NESC violations were and are an
18 avoidable problem, Staff believes that assigning all of the costs of correction
19 onto customers without violations is not equitable.

³ Staff/1305, St. Brown/2, PGE's response to Staff DR 331, provided as a digital file.

1 **Q. Can you provide examples of how low service connection NESC**
2 **violations were an avoidable problem?**

3 A. Yes, please see Confidential Staff Exhibit 1303/1-3 for photos of NESC
4 violations in Portland, Oregon City, and St. Paul. To Staff's best judgment, it
5 appears that in each case the NESC violation could have been avoided by
6 PGE refusing to connect the service.

7 **Q. Can PGE refuse to connect low services?**

8 A. Yes, in fact, PGE's own service requirements provide guidelines that Staff
9 interprets to recommend not doing the service connections shown in
10 Confidential Staff Exhibit 1303/1-3. PGE agrees the service connections are
11 illegal in its response to Staff DR No. 329 by stating "there has been no electric
12 service requirement standard that has allowed a height below 8 feet [from a
13 pedestrian surface]."⁴

14 **Q. How is PGE proposing to operate its low services connection correction**
15 **program?**

16 A. PGE's FITNES program identifies service connections below 10 feet in order to
17 comply with NESC. PGE proposes that "if the point of attachment and/or the
18 customer-owned weather head on a building that was constructed prior to 1977
19 has less than 8' vertical clearance and raising the point of attachment cannot be
20 addressed by modifications to PGE-owned equipment alone ..., then PGE's Low
21 Clearance Program will work with the customer and their licensed electrical
22 contractor to make the repair."⁵

⁴ PGE's response to Staff DR 329 is attached as Staff Exhibit 1305/3.

⁵ See Staff/1305 St. Brown/4, PGE's response to Staff DR 321.

1 **Q. Why does PGE reference 1977 and connections below 8 feet?**

2 A. NESC has never allowed service connections below 8 feet. In very limited
3 circumstances, service drops below 10 feet, but above 8 feet, were allowed prior
4 to 1977, but only after 1961.⁶

5 **Q. What costs associated with correcting low service connections are**
6 **PGE requesting to include in its proposed rates?**

7 A. PGE includes costs for two new FTEs associated with correcting low service
8 clearances.⁷ PGE's Exhibit 800 "T&D O&M.xlsx" workpaper increases test year
9 expenses by \$1,583,742 for customer-side repair of low service clearances.

10 **Q. Why is PGE not proposing to collect expenses related to repair of**
11 **customer-owned equipment directly from those customers?**

12 A. Presumably, the Company agrees that the quickest solution to this safety
13 hazard is to assist home or business owners with replacement of any
14 equipment necessary to comply with NESC. Staff believes that billing or
15 shutting off service to customers served by utility point of connections in
16 violation of NESC would not be a rapid solution to this safety hazard.

17 **Q. Would Staff oppose collecting expenses related to repair of customer-**
18 **owned equipment directly from those customers for any other**
19 **reasons?**

20 A. Yes, as described above, the Company should never have connected many of
21 its point of attachments currently in violation of NESC to begin with. The home

⁶ See Staff/1305, St. Brown/5, OPUC's figure provided on page 5 of Attachment E to PGE's response to Staff DR 322.

⁷ PGE/802, Nicholson – Bekkedahl/2-3.

1 or business owner is not the subject matter expert, and it seems unreasonable
2 to hold the home or business owner accountable for the probable oversight of
3 the electrician, electrical inspector, or utility employee.

4 **Q. What is Staff's recommended adjustment related to correcting low**
5 **service connections?**

6 A. Staff recommends that expenses and FTEs associated with correcting low
7 service connections be adjusted downwards by 68 percent. First, Staff
8 recommends disallowance of PGE's request to recover costs associated with
9 correcting low service connections below 8 feet (36.7 percent).⁸ Second, Staff
10 recommends a 50-50 cost sharing for corrections to service connections
11 between 8 and 10 feet (31.6 percent).⁹

12 Multiplying the Company's request by 68 percent provides Staff's
13 recommendation to adjust test year expenses downwards by \$1,076,945 and
14 adjust FTEs downwards by 1.36.

15 **Q. Why does Staff recommend a disallowance of PGE's request to recover**
16 **costs for corrections to service connections below 8 feet?**

17 A. Staff recommends a disallowance of PGE's requested costs for service
18 connections below 8 feet because connections below that height have never
19 been permitted under the current and previous versions of the NESC.

⁸ Per PGE's response to Staff DR 331, 49 of the 56 violations requiring work on customer-side equipment from the Company's 2015 Low Services Pilot have 2015 FITNES height data. 18 of those 49 violations (36.7 percent) are below 8ft.

⁹ Ibid. Where $\frac{1}{2} * 31 \div 49 = 31.6$ percent.

1 **Q. Why does Staff recommend a 50-50 cost sharing for corrections to**
2 **service connections between 8 and 10 feet?**

3 A. Staff considered recommending disallowance of all of PGE's proposed
4 expenses associated with low service connection corrections, however, that is
5 not Staff's recommendation at this time. The 50-50 cost sharing of 8 to 10 feet
6 service connections recommended by Staff enables a prompt and cooperative
7 solution to this safety hazard.

8 Importantly, some of the violations identified in PGE's 2015 Low Services
9 Pilot do not have height data. For this reason, Staff recommends that the
10 actual costs of correcting low services connections, requiring work on
11 customer-side equipment, be looked at again in PGE's next rate case at a
12 future date.

ISSUE 2: NON-RESIDENTIAL LOAD FORECAST

Q. Please summarize Staff's non-residential load forecast adjustment.

A. Staff recommends a downward adjustment to Test Year revenue of \$6,257,712. However, the Company will update its forecast with new data later in this proceeding. Thus, the proposed dollar adjustment is illustrative at this point.

Q. How often does the Company update its load forecast?

A. In this docket the Company will update its forecast at least one more time around October, 2017 and will file updated power cost, revenue projections, and the resulting revenue requirements. Staff has limited ability at that point to contest the Company's projections. It would be preferable, if Staff and the Company or other parties have alternative modeling recommendations, that the Company be directed by the Commission as to how to develop its final forecast to the extent these issues are not resolved among the parties.

Q. How does the Company use its load forecast?

A. Within the rate case, the Company uses its load forecast to compute expected revenue, which informs the level of rates required to recover its revenue requirement. The Company's load forecast is replicated below from PGE/1402, Cody – Macfarlane/1, except that Staff has combined primary, secondary, and transmission loads within each schedule:

Rate Schedule	Number of Customers	MWH Sales
7	772,009	7,559,949
15	-	16,416
32	92,495	1,561,634
38	384	30,166
47	3,015	21,388
49	1,320	65,471
83	11,418	2,790,676
85	1,432	2,880,538
89	17	637,306
90-P	4	1,589,508
91/95	203	50,700
92	17	2,907
485	255	853,496
489	16	1,064,309

1

2

All else equal, an increase in any of the billing determinants in the table above lowers PGE's necessary rate increase.

3

4

Q. Does the Company describe its load forecast as a primary element of its filing?

5

6

A. Yes, PGE is requesting about \$25 million in increased revenues to offset its lower load forecast relative to its forecast used to set prices in 2016.¹⁰

7

8

Q. What is the main driver of PGE's lower load forecast?

9

A. The Company uses a trended weather approach. A trended weather approach departs from the practices of all other Oregon investor-owned utilities (IOUs) by assuming that normal weather is not an average of past historical weather.

10

11

¹⁰ PGE/100, Piro – Lobdell/5, lines 9-12.

1 Furthermore, PGE is unaware of any state Commission ever adopting a
2 trended weather approach.¹¹

3 **Q. Does Staff support PGE's trended weather approach?**

4 A. No, as is described in Staff witness Lance Kaufman's testimony in Exhibit
5 Staff/700.

6 **Q. Please describe the Company's non-residential forecasts.**

7 A. The Company forecasts the load of its largest manufacturing customers using
8 customer and plant specific information gathered by PGE employees who
9 regularly communicate with PGE's large customers.¹² The Company forecasts
10 all other commercial and manufacturing loads using regression models.
11 Specifically, loads are grouped by similar business types as defined by their
12 North American Industry Classification System (NAICS) code. Then, the
13 Company uses a NAICS to rate schedule conversion.¹³

14 **Q. How does Staff propose to adjust the Company's forecast?**

15 A. The Company is using models very similar to its integrated resource plan (IRP)
16 load forecasting models. In that proceeding, Staff expressed concern that
17 PGE's models are unlikely to perform well in the presence of non-stationary
18 variables.¹⁴ In that proceeding, PGE indicated that it has begun to re-evaluate
19 its economic drivers. However, because the Company has not yet alleviated

¹¹ See Staff/1305, St. Brown/6, PGE's response to Staff DR No. 348.

¹² See Staff/1305, St. Brown/7, PGE's Exhibit 1200 workpaper "1 Model Structure.pdf".

¹³ Ibid.

¹⁴ See e.g., LC 66 Staff Final Comments (May 12, 2017), p. 27. Briefly, "If the characteristics of the stochastic process change over time, i.e., if the process is *nonstationary*, it will often be difficult to represent the time series over past and future intervals of time by a simple algebraic model." Pindyck, Robert S. and Daniel L. Rubinfeld, "Econometric Models and Economic Forecasts," Fourth Edition, Irwin/McGraw-Hill, page 493, 1998.

1 its problems due to non-stationary variables, Staff re-forecasted each of the
2 Company's non-residential models for this GRC. Due to time constraints, Staff
3 focused on five main improvements. Staff believes that this is an important first
4 step and looks forward to working with PGE to continue to improve PGE's
5 forecasting methodology in future proceedings.

6 **Q. Please state Staff's five main improvements.**

7 A. The Staff improved the Company's forecasts with the following five
8 improvements to the Company's modeling:

- 9 1. Non-stationarity is addressed by using an integrated model that can
10 difference the data.
- 11 2. Models are developed using a consistent time period of data;
- 12 3. Each commercial model includes weather variables;
- 13 4. Each model includes a variable for Energy Trust EE funding; and
- 14 5. Model parameters are selected using an automated computer algorithm
15 that minimizes each model's information loss.

16 **Q. Did Staff make any other adjustments when reforecasting the**
17 **Company's loads?**

18 A. Yes, Staff made three other minor changes. First, because the Company did
19 not provide a forecast for its number of residential accounts (variable NSC7) in
20 its workpapers or in response to Staff DR No. 578, Staff dropped that variable
21 from the model. Staff agrees with the Company that number of residential
22 accounts is probably a good forecast driver of the energy use of restaurants
23 and can update that model in rebuttal testimony. Second, Staff eliminated

1 intervention variables unless there was a clear data error (such as a negative
2 value for load). Third, the Oregon Office of Economic Analysis produced an
3 updated employment forecast on May 16, 2017, so Staff used that forecast
4 directly, rather than the Company's workpaper copy of a prior forecast.

5 **Q. Please support Improvement 1: Non-stationarity is addressed by using**
6 **an integrated model that can difference the data.**

7 A. Failure to remove trends could result in spurious regressions - as was
8 described in Staff's LC 66 comments.¹⁵

9 **Q. Please support Improvement 2: Models are developed using a**
10 **consistent time period of data.**

11 A. The Company's regression models start from various time periods with no
12 accompanying explanation from the Company. For example, models start in
13 January 2000, August 2003, January 2004, March 2004, or February 2008. In
14 prior proceedings, Staff has recommended against restricted sample sizes.¹⁶
15 Because data related to the Energy Trust of Oregon is only readily available
16 from 2004, Staff started all forecasting models in January 2004.

17 **Q. Please support Improvement 3: Each commercial model includes**
18 **weather variables.**

19 A. The Company uses monthly dummy variables to control for non-weather
20 monthly load drivers. The Minitab Blog describes the importance of control
21 variables by describing that multiple regression models (which PGE uses)

¹⁵ Ibid.

¹⁶ See Staff Testimony in Support of the Stipulation Resolving All Issues in Avista's UG 284 GRC at 29. January 29, 2015.

1 allow researchers to “isolate the role of one variable from all of the others in the
2 model” by including all important variables in the model. And “not including an
3 important variable (leaving it uncontrolled) can completely mess up your
4 results.”¹⁷

5 Based on the above description of control variables, Staff is surprised that
6 the Company opts not to control for weather in each of its commercial
7 schedules. For example, when forecasting the load of restaurants, hotels, or
8 government buildings the Company controls for the impact of both warm and
9 cool weather. However, in its forecast of merchandise stores, the Company
10 only includes the impact of warm weather as a forecast driver. In this context,
11 Staff believes it is more reasonable to also include HDD (heating degree days)
12 to control for potential cold weather effects on the load of merchandise stores.
13 Thus Staff recommends that the Company include HDD (heating degree days)
14 and CDD in each of its commercial forecasts. Granted, the coefficients on
15 these variables might not be significant in some regressions, but Staff believes
16 that at a minimum, their inclusion in the models will serve as important control
17 variables.

18 **Q. Please support Measure 4: Each model includes a variable for Energy**
19 **Trust EE funding.**

20 A. Staff described PGE’s approach to adjust for incremental SB 838 measures
21 using out of model adjustments in Docket No. UE 283:

¹⁷ Staff/1304, St. Brown/1-3, Jim Frost, “A Tribute to Regression Analysis,” *The Minitab Blog*, May 17, 2012. Available at: <http://blog.minitab.com/blog/adventures-in-statistics-2/a-tribute-to-regression-analysis>.

1 *[PGE's] energy efficiency adjustment forecast modifies the*
2 *forecast to account for new energy efficiency measures. This*
3 *adjustment only accounts for energy efficiency measures related*
4 *to SB 838. The Energy Trust of Oregon's (ETO) forecast for 2014*
5 *and 2015 energy efficiency measures is shaped into monthly*
6 *incremental savings. The monthly incremental savings are then*
7 *aggregated into monthly cumulative energy savings. These*
8 *savings are then allocated to each forecast group based on a*
9 *historic pattern. The forecast group's cumulative energy efficiency*
10 *savings are removed from the group's price adjusted forecast.*¹⁸

11 Staff noted its concern with distinguishing between EE funded through
12 SB 1149 and that funded through SB 838 and the consequence that energy
13 use was forecasted by customer group rather than customer class. Staff noted
14 it did not have a solution to its concern at that time, but that it was exploring
15 solutions.¹⁹

16 In a response to a Staff data request provided in this case, PGE states
17 “PGE is aware of several alternative methods to account for energy efficiency
18 savings directly in regression-based forecast models being used in electric
19 utility deliveries forecasting,” and “PGE has not found ... reasonable historical
20 series to include in regression analysis, [and] PGE has been unable to move
21 forward with modeling investigation of alternative methods.”²⁰

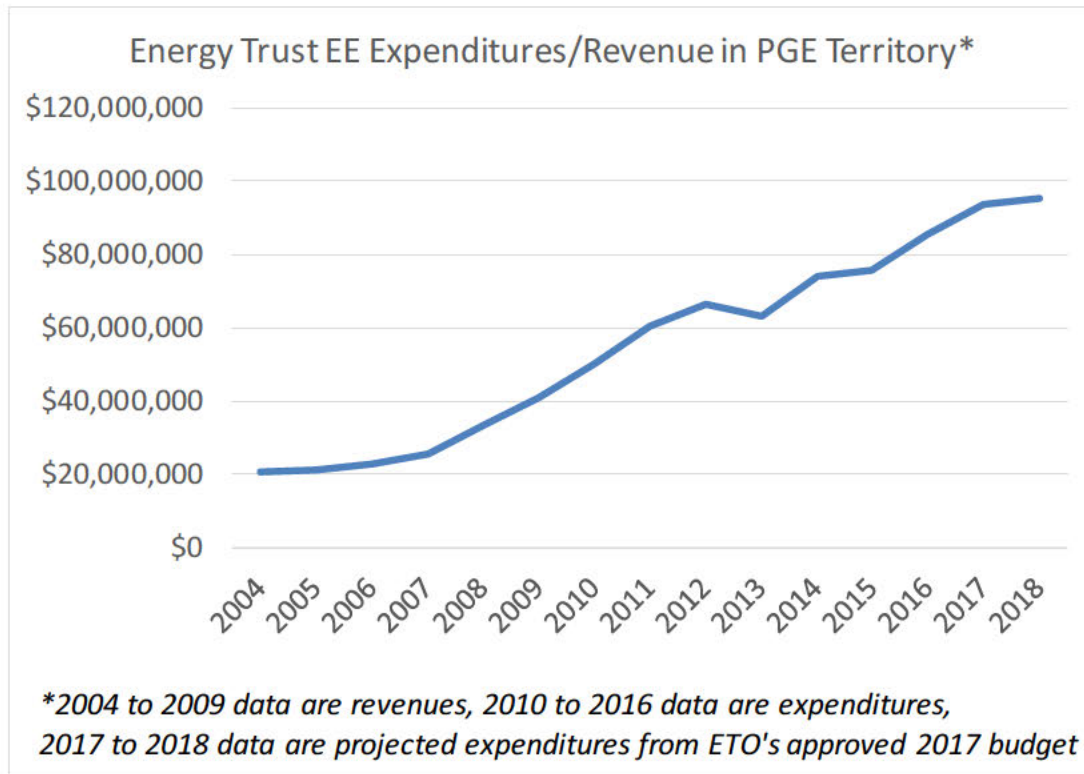
22 Therefore, in good faith, Staff makes this first-pass approach at modeling
23 EE savings directly in regression-based forecast models. Admittedly, EE
24 expenditures by rate schedule would be a better variable than total EE
25 expenditures/revenues in PGE's service territory. However, schedule-specific-
26 data was not easy to obtain, so Staff used EE expenditures at the system level

¹⁸ UE 283 Staff/300, Kaufman/15, lines 3-11.

¹⁹ UE 283 Staff/300, Kaufman/15-16.

²⁰ Staff/1305, St. Brown/8, PGE's response to Staff DR No. 396.

1 and encourages PGE to continue its work to find a better variable. The graph
 2 below depicts the trend of summed SB 1149 and SB 838 expenditures/
 3 revenue in PGE territory:



4
 5 Notably, in the graph above there are over 10 years of post-2007 data when
 6 both SB 1149 and SB 838 were in place. Thus, the Company's differentiation
 7 between SB 1149 and SB 838 is not clear to Staff.

8 **Q. Please describe how Staff's incremental EE variable performed in**
 9 **Staff's regression models.**

10 A. In most of Staff's regressions, the Energy Trust EE expenditures variable is
 11 small and statistically insignificant. This is evidence that historic data already
 12 reflects the trend of Energy Trust EE expenditures and that an out-of-model
 13 incremental adjustment is not needed. This is also evidence that the variable

1 related to Energy Trust EE funding could be dropped with little predictive power
2 lost in the model. Staff notes that in Avista's most recent GRC, Docket No. UE
3 235, Avista assumed that historic data already accounted for EE measures and
4 did not include an EE variable in the regression or make an out-of-model
5 adjustment.

6 **Q. Please support Improvement 5: Model parameters are selected using**
7 **an automated computer algorithm that minimizes each model's**
8 **information loss.**

9 A. This is an especially important improvement because about half of the
10 Company's models do not use any economic forecast drivers. Staff's approach
11 is described in testimony submitted in the Avista's GRC Docket No. UG 325:
12 "Staff produced independent forecasts using the computer assisted automatic
13 method-selection algorithm software function "auto.arima" designed by Rob
14 Hyndman, the editor-in-chief of the International Journal of Forecasting. The
15 software function automatically selects the most accurate model parameters."²¹
16 Staff also used this approach in the Cascade's GRC docketed as Docket No.
17 UG 305.

18 In addition to maximizing the model fit, the auto.arima function has the
19 added benefit that it is easily reproducible on the Company's or any
20 stakeholder's personal computer using the freely available R software and the
21 "forecast" package. Staff's models are defined in Staff/1302, St. Brown/1-3.
22 Staff's forecasts are visually presented in Staff/1302, St. Brown/4-10.

²¹ UG 325 Staff/600, St. Brown/15, lines 14-19.

1 **Q. Did Staff experiment with any other approaches that did not lead to**
2 **adjustments?**

3 A. Yes, because commercial load was correlated with economic performance in
4 UG 325, Staff tested whether commercial new building permits in Portland
5 were a reliable forecast driver of the number of commercial customers.
6 However, that data series did not appear to be a reliable forecast driver.

7 **Q. Please summarize Staff’s adjustment to load.**

8 A. The table below presents Staff’s load forecast versus the Company’s load
9 forecast:

Commercial Group MWH Annual Sales			Manufacturing Group MWH Annual Sales		
	Company	Staff		Company	Staff
Food Stores	419,300	436,399			
Government and Education	960,500	953,878			
Health	726,000	739,552	Food	264,100	263,485
Lodging	102,500	107,479	High Tech	2,614,100	111,915
Misc. Commercial	632,300	647,999	Lumber	96,500	54,913
Merchandise Stores	352,900	350,366	Metals	426,200	185,214
Office and F.I.R.E.	957,300	1,033,769	Other Manufacturing	728,900	632,558
Other Services	854,600	871,863	Paper	291,600	46,157
Other Trade	703,200	704,596	Trans Equip	167,200	55,575
Restaurants	485,900	501,800	Large Manufacturing	Company	
Trans, Comm, Util	624,600	623,299		N/A	3,169,916
TOTAL	6,819,100	6,971,001		4,588,600	4,519,733
Percent difference		2.23%			-1.50%

10

11 In the table above, Staff forecasts 83,033 additional MWH sales beyond the
12 Company’s forecast. Staff forecasts lower manufacturing sales than the
13 Company. Staff’s forecast is consistent its concern in LC 66 that “PGE’s

1 projected growth rates for its industrial customers unreasonably exceed recent
2 trends.”²²

3 **Q. Please summarize Staff’s non-residential load forecasting revenue**
4 **adjustment.**

5 A. For simplicity, Staff assumed that increases in load would be distributed among
6 rate schedules and billing determinants in an equivalent manner to the
7 Company’s assumptions. This assumption also makes sense because the
8 Company’s non-residential load forecasts do not differentiate between new
9 load from new customers versus new load from increased use-per-customer
10 among existing customers. Under this assumption, Staff multiplied the
11 Company’s revenue from the commercial group by Staff’s load increase of 2.23
12 percent to obtain an \$11,774,503 revenue increase and multiplied the
13 Company’s revenue from the manufacturing group by Staff’s load decrease of
14 1.50 percent to obtain a \$5,516,791 revenue decrease. Together, Staff
15 forecasts that the Company’s proposed rates would bring in \$6,257,712
16 (\$11,774,503 - \$5,516,791) beyond the Company’s revenue forecast, and thus
17 the Company’s revenue requirement should be adjusted downwards
18 accordingly.

19 Staff notes that the shortcoming of this simplifying assumption is that all
20 billing determinants are assumed to have a one-to-one percentage relationship
21 with load. In reality, while peak demand is correlated with energy usage, it is
22 not a one-to-one relationship. Staff is open to working with the Company to

²² LC 66 Staff’s Initial Comments (January 24, 2017).
<http://edocs.puc.state.or.us/efdocs/HAC/lc66hac133439.pdf>

1 make Staff's conversion from the load forecast to the revenue forecast more
2 precise.

3 **Q. Does Staff make any big-picture recommendations?**

4 A. Yes, given that the Company's models differ significantly from other Oregon
5 IOUs (for example, other IOUs do not aggregate by NAICS code) Staff believes
6 that stakeholders would benefit from data on the relative performance of
7 different models. Staff recommends that the Company increase its practice of
8 trying different load forecasting approaches and later comparing forecasts to
9 actuals in order to gain insight into which models work best. That is standard
10 practice in many industries, for example, describing its home price estimation
11 algorithm, Zillow states, "since Zillow's inception ..., we have deployed three
12 completely new versions of the algorithm ... and ... incremental improvements
13 are made between major upgrades with new iterations being deployed
14 regularly."²³

15 **Q. Please discuss the process you envision given that PGE will be**
16 **revising its load forecast during the year and how Staff could have its**
17 **adjustments incorporated.**

18 A. PGE requests that "the Commission: 1) accept as a preliminary matter [its]
19 forecast of energy deliveries ... and 2) set a schedule in this proceeding
20 allowing for periodic updates of the energy delivery forecast for 2018." Due to
21 Staff's recommended modeling changes described above, Staff recommends
22 that PGE's forecast is rejected as a preliminary matter. There is a trade off in

²³ Staff/1304, St. Brown/4, Zillow.com, "Does the Zestimate algorithm ever change?" Accessed May 31, 2017. Available at: <https://www.zillow.com/zestimate/#faq-6>

1 updated forecasts. On the one hand, more recent weather and economic data
2 will allow more accurate forecasts, but on the other hand, Staff will not have
3 adequate time to vet the Company's models if they are prepared too close to
4 the rate effective date. Thus, Staff recommends allowing PGE to update its
5 forecast using Staff's recommended methodology, while accepting Staff's
6 forecasts as a preliminary matter if an updated forecast cannot be agreed on
7 by all parties.

1 **Q. Please describe the purpose of PGE's Marginal Cost of Service study.**

2 A. The purpose of PGE's Marginal Cost of Service study is to allocate its revenue
3 requirement equitably; the marginal cost study informs PGE's rate design. PGE
4 offers 14 rate schedules in an effort to match customer and load characteristics
5 to billing determinants (per customer charges, per kWh rates, per kW rates,
6 facilities charges).²⁵ Customers with demand below 200 kW may select
7 between schedules based on whether they desire a time-of-use (TOU) energy
8 charge.

9 OAR 860-038-0200 directs the Company to unbundle the costs by
10 functions: generation, transmission, distribution, ancillary services, and
11 consumer services (billing, metering, other). This allows direct access
12 customers to pay for only what they use.

13 **Q. PGE had a recent rate case, Docket No. UE 294. Did parties agree to any**
14 **Marginal Cost of Service study improvements in that proceeding?**

15 A. Yes, Order No. 15-356 (UE 294) at 11 states, "the parties agree that
16 [evaluating the costs of maintaining secondary conductors and how that
17 maintenance cost should be allocated] should be part of PGE's next general
18 rate case and that the evaluation will improve the company's marginal cost
19 estimates and provide for an improved allocation of costs to the rate schedules
20 and delivery voltages."

²⁵ The marginal cost study includes 13 schedules because PGE does not separate residential Schedule 6 from Schedule 7.

1 **Q. Did PGE perform this analysis?**

2 A. Yes, PGE evaluated maintenance costs of secondary voltage conductors and
3 included those costs for residential customers in its Marginal Cost of Service
4 study.

5 **Q. Please summarize the results of PGE's Marginal Cost of Service study.**

6 A. PGE provides the rebuilding costs necessary to serve a customer on each
7 schedule on PGE/1301, Cody – Macfarlane/3. To be consistent with other
8 Oregon IOUs, Staff used the Company's workpaper to compute relative
9 revenue-to-marginal cost ratios. Relative revenue-to-marginal cost is a popular
10 metric (for example used in Avista's UG 325 rate case and Cascade's UG 305
11 rate case) and can be computed from PGE's Exhibit 1403. The relative
12 revenue-to-cost ratio is presented in the second column of the figure below
13 along with PGE's recommended rate increases in the third column, as found in
14 page 1 of Exhibit 1402.²⁶

Rate Schedule	Revenue-to-Cost at Present Rates	Estimated Increase in Base Rates from PGE's Rate Spread
Schedule 7, Residential	0.98	7.1%
Schedule 15, Outdoor lighting	1.05	2.0%
Schedule 32, <30 kW	1.00	5.7%
Schedule 38, <200 kW TOU	0.98	8.1%
Schedule 47, Small irrigation	1.01	4.8%
Schedule 49, Large irrigation	0.97	9.1%
Schedule 83, 31-200 kW	1.01	4.2%
Schedule 85, 201 kW to 4 MW	1.02	3.7%
Schedule 89, >4 MW	1.05	1.2%
Schedule 90, >4 MW and <100 MWa	1.04	1.2%
Schedules 91 & 95, Street highway lighting	1.03	2.1%
Schedule 92, Traffic signals	1.01	4.5%
Total All Schedules	1.00	5.6%

15

²⁶ Where Staff computed total Schedule instead of separating out primary and subtransmission voltages.

1 The table above uses Excel's conditional formatting feature to highlight
2 schedules with revenue below cost in column 2 and to highlight schedules with
3 the greatest proposed rate increases in column 3. The alignment of highlighting
4 indicates that the Company's proposal will bring revenue closer to cost of
5 service.

6 **Q. Does Staff believe that refinements to the Company's Marginal Cost of**
7 **Service study and rate design are warranted?**

8 A. Yes, despite the fact that the Company and Staff have worked cooperatively
9 together on recent Marginal Cost of Service studies,²⁷ Staff recommends four
10 refinements to PGE's computations.

11 **Q. Please support Staff's first recommendation that PGE include cost**
12 **savings due to off-peak usage for residential time of use (TOU)**
13 **customers.**

14 A. Residential customers are a heterogeneous group, with the average customer
15 contributing 2.6 kW to non-coincident peak (per PGE's Exhibit 1400
16 workpapers) and some customers having peak demands in excess of 30 kW
17 (per PGE's response to Staff DR 532).²⁸ Staff recommends that residential
18 customers' contribution to on-peak capacity costs should not be recovered
19 through off-peak energy charges for the residential time-of-use schedule
20 customers. This difficulty arises because residential customers do not explicitly
21 pay for on-peak capacity costs. Staff's proposal is described in Staff witness

²⁷ See for example, UE 294 Staff/300, Compton/2 "over the years [PGE's] practices relating to [its Marginal Cost of Service study] have evolved in a mutually acceptable manner—being influenced by various parties, including Staff."

²⁸ Staff/1305, St. Brown/9, PGE response to Staff DR No. 532.

1 George Compton's Exhibit 1400 opening testimony and relates to optional
2 time-of-use residential rates.

3 **Q. Please support Staff's second recommendation that PGE increase its**
4 **residential fixed charge by \$0.50 rather than \$1.**

5 A. PGE proposes to increase its residential fixed charge from \$10.50 to \$11.50.

6 The Company makes this proposal "in order to better match prices to
7 embedded costs."²⁹ In PGE's UE 283 GRC, Staff authored "A Short Treatise
8 on Basic Charges." In that testimony, Staff opposed the Company's full
9 requested increase in the fixed charge because "increasing the basic charge
10 by 22% in the context of a general rate case involving less than 5% overall
11 increase certainly stretches things from a customer acceptance/credibility point
12 of view."³⁰ In this GRC, PGE is requesting to increase the residential fixed
13 charge by 9.5 percent. Instead of the Company's requested residential fixed
14 charge of \$11.50, Staff recommends \$11, which is a 4.8 percent increase to
15 the current fixed charge.

16 **Q. Please support Staff's third recommendation that PGE eliminate its**
17 **Schedule 38 or increase those rates.**

18 A. The Company uses demand meters for its customers on Schedule 83 and
19 proposes to charge them \$2.84 per kW of on-peak demand. This is an
20 equitable approach because the customers who use the most capacity will pay
21 the greatest capacity-related charges. Rates designed so that the cost-causer
22 pays serve an additional benefit in that customers internalize the costs they

²⁹ See Lines 9-10 of PGE/1400, Cody – Macfarlane/12.

³⁰ See lines 20-22 of Staff/700, Compton/11 in the UE 283 GRC.

1 impose on the system from their own energy decisions. For example, in many
2 jurisdictions, customers might invest in on-site battery storage for the purpose
3 of decreasing their peak load and associated demand charges. Conversely,
4 PGE's optional Schedule 38 does not include a demand charge and thus can
5 allow cost shifting between customers and inefficient overuse of peak capacity.
6 For these two reasons, Staff recommends that the Company eliminate or
7 increase its Schedule 38 rates.

8 **Q. Has the Company quantified the cost shifting due to Schedule 38?**

9 A. Yes, lines 18-20 of UE 319/1400, Cody – Macfarlane/14 indicate that the
10 Company is proposing to shift \$69,000 in revenue shortfall from its 384
11 Schedule 38 customers onto its Schedule 32 customers. That is an annual cost
12 of \$179.69 per Schedule 38 customer.

13 **Q. Why are current Schedule 38 rates inefficient?**

14 A. By the Company's own admission, there is a clear incentive for customers with
15 low load factors to self-select into Schedule 38. See the Company's response
16 to Staff DR 638, which states, "Schedule 38 do not have demand charges due
17 to their special characteristics (e. g., unmetered load, seasonal consumption,
18 low load factors)." ³¹ As an example, a customer that uses 200 kW once in a
19 month (such as a large electric vehicle DC fast charger) for a two-hour duration
20 would pay just \$0.38 per kW on its monthly bill. Comparatively, a similar sized
21 customer in Pacific Power's Oregon territory would pay demand charges of

³¹ Staff/1305, St. Brown/10, PGE's response to Staff DR 638.

1 \$3.88 or \$4.70 per kW and demand charges for some of California's IOUs have
2 exceeded \$20 per kW.³²

3 Presumably, Pacific Power and California's IOUs use demand charges for
4 customers with loads in excess of 30 kW for the purpose of discouraging
5 inefficient overconsumption of capacity on a system-wide basis. PGE also
6 admits to this in its response to Staff DR No. 637 by stating, "on-peak demand
7 charges could encourage reductions in peak demand for individual customers
8 depending on the nature of the customer's consumption patterns and how the
9 demand charge is structured. PGE believes that peak demand reductions can
10 also be accomplished through critical peak pricing, peak time rebates, and
11 time-of-use pricing."³³ Staff recommends that PGE include demand charges,
12 critical peak pricing, or peak time rebates in its Schedule 38. At this time,
13 because PGE has not included any of those features in its Schedule 38, Staff
14 recommends that PGE eliminate its Schedule 38.

15 **Q. Please support Staff's fourth recommendation that PGE eliminate its**
16 **customer impact offsets (CIO) in this rate case.**

17 A. Staff has gone along with CIOs in past rate cases. For example, in Avista's rate
18 case Docket No. UG 325, Staff recommended "a percentage increase that is
19 twice that of the overall increase" for Schedule 420 commercial customers for
20 the purpose of avoiding large rate increases for that Schedule.³⁴ Staff generally

³² Staff/1304, St. Brown/5-6, Jeffery Wishart, "Utility demand charges and electric vehicle supply equipment," *Charged Electric Vehicles Magazine*, October 31, 2013. Available at: <https://chargedevs.com/features/utility-demand-charges-and-electric-vehicle-supply-equipment/>

³³ Staff/1305, St. Brown/11, PGE's response to Staff DR 637.

³⁴ See line 21 of Staff/1100, Gibbens/11 in UG 325.

1 supports CIOs under the ratemaking principal of gradualism. In Docket
 2 No. UG 221, a NW Natural rate case, Staff observed, “gradualism” (i.e.,
 3 minimizing “rate shock” by not precipitously moving rates closer to costs) is a
 4 well-established pricing criterion.”³⁵ However, in both of those GRCs, relative
 5 revenue-to-marginal cost ratios departed significantly from unity. In the case at
 6 hand, relative revenue-to-cost ratios are near unity for all rate schedules. This
 7 has led the Company to recommend just a 1.6 percentage point higher rate
 8 increase, above the average for all schedules receiving a rate increase, for its
 9 schedule receiving the largest increase.³⁶ When rate adjustments are this
 10 similar, Staff sees no need to use a CIO to prevent potential rate shock.

11 **Q. Please provide Staff’s recommended rate spread.**

12 A. The Table Below provides Staff’s recommended rate spread versus the
 13 Company’s proposed rate spread:

Rate Schedule	Company Revenue-to-Cost at Proposed Rates	Estimated Increase in Base Rates from PGE’s Rate Spread	Staff Revenue-to-Cost at Proposed Rates	Estimated Increase in Base Rates from Staff’s Rate Spread
Schedule 7, Residential	0.998	7.1%	1.000	7.3%
Schedule 15, Outdoor lighting	1.013	2.0%	1.000	0.6%
Schedule 32, <30 kW	1.000	5.7%		5.7%
Schedule 38, <200 kW TOU	1.000	8.1%		N/A, discontinue
Schedule 47, Small irrigation	1.000	4.8%		4.8%
Schedule 49, Large irrigation	1.000	9.1%		9.1%
Schedule 83, 31-200 kW	1.000	4.2%		4.2%
Schedule 85, 201 kW to 4 MW	1.000	3.7%		3.5%
Schedule 89, >4 MW	1.035	1.2%	1.000	0.9%
Schedule 90, >4 MW and <100 MWa	1.000	1.2%		1.2%
Schedules 91 & 95, Street highway lighting	0.996	2.1%	1.000	2.6%
Schedule 92, Traffic signals	1.000	4.5%		4.5%
Total All Schedules	1.000	5.6%		5.6%

14 ³⁵ UG 221 Staff/1500, Compton/11, lines 6-8.

³⁶ Where $9.1 - (7.1 + 5.7 + 8.1 + 9.1)/4 = 1.6$.

1 As seen in the highlighted rows above, Staff's proposal results in slightly higher
2 rates for residential customers and slightly lower rates for PGE's largest
3 customers.

4 **Q. Are there any other advantages to removing the CIO offsets?**

5 A. Yes, PGE testifies that in the Company's rate spread proposal direct access
6 Schedule 489 customers subsidize residential customers.³⁷ Staff believes it is
7 appropriate for direct access customers to subsidize or be subsidized from the
8 other cost of service customers.

9 **Q. Does Staff have any other recommendations related to PGE's Marginal
10 Cost of Service study and rate design proposal?**

11 A. Yes, Staff recommends that the Company explore additional dynamic pricing
12 options following the implementation of its Customer Engagement
13 Transformation in 2018.

14 **Q. Please support this recommendation.**

15 A. PGE's residential rate design has been relatively similar since January 1, 2011,
16 consisting of a fixed customer charge and an increasing block rate with
17 segments below and above 1,000 kWh per month. The Company's opt-in
18 residential time of use (TOU) rate has been relatively similar since its inception
19 in August 1, 2001, with on-peak energy rates about three times higher than off-
20 peak rates.

21 The rate design of IOUs in Washington and California differ significantly
22 from Oregon. For example, San Diego Gas and Electric uses a minimum

³⁷ PGE/1400, Cody – Macfarlane/25.

1 charge instead of a residential fixed charge.³⁸ For example, Puget Sound
2 Energy uses an increasing block rate with segments below and above 600
3 kWh instead of 1,000 kWh.³⁹ Around the country IOUs have implemented other
4 major rate design changes. For example, the rate design researcher, Ahmad
5 Faruqui, found that, as of July 2015, ten IOUs offer residential demand
6 charges.⁴⁰ For example, NV Energy offers residential critical peak pricing.⁴¹

7 The functionality of PGE's smart meters would allow it to implement a
8 greater degree of dynamic pricing.⁴² Given the potential efficiency and
9 environmental gains from dynamic pricing, Staff believes an exploration of
10 additional dynamic pricing options will be a valuable endeavor.

11 **Q. Does Staff have any other rate design considerations?**

12 A. Yes, Staff notes that PGE is unique among Oregon electric IOUs in offering
13 rates without demand charges for commercial customers with peak demands
14 up to 30 kW and in excess of 3,000 monthly kWh. Shortly after PGE completes
15 its Customer Engagement Transformation, Staff plans to examine whether
16 PGE's Schedule 32 should be restructured to conform more closely to Pacific
17 Power's Schedule 28 and Idaho Power's Schedule 9. Staff believes the
18 process to phase Schedule 32 customers onto a demand charge will be

³⁸ Staff/1304, St. Brown/7, San Diego Gas and Electric Tariff.

³⁹ Staff/1304, St. Brown/8, Puget Sound Energy, Inc. Tariff.

⁴⁰ Staff/1304, St. Brown/9, Faruqui, Ahmad, "Residential Rates for the Utility of the Future," Grid Edge World Forum, June 22, 2016, page 19, http://www.brattle.com/system/publications/pdfs/000/005/304/original/Residential_Rates_for_the_Utility_of_the_Future_6.22.16.pdf?1466788062

⁴¹ Staff/1304, St. Brown/10, NV Envery Tariff.

⁴² See Hledik, Ryan, Ahmad Faruqui, and Lucas Bressan, "Demand Response Market Research: Portland General Electric, 2016 to 2035," The Brattle Group, January 2016, <https://www.portlandgeneral.com/our-company/energy-strategy/resource-planning/integrated-resource-planning>

1 cooperative because, “with respect to Schedule 32, PGE is not necessarily
2 opposed to exploring the implementation of distribution demand charges at some
3 future date after PGE has completed the necessary infrastructure associated with
4 the Customer Engagement Transformation to support such a change.”⁴³

⁴³ Staff/1305, St. Brown/12, PGE’s response to Staff DR 639.

1 electricity usage.⁴⁶ PGE's Schedule 6 does not include any critical peak pricing
2 options, thus Staff encourages PGE to include critical peak pricing in any future
3 modifications.

⁴⁶ See LC 66 Staff's Initial Comments (January 24, 2017) at 12.

1 days to connect electricity to a newly constructed warehouse in the U.S.

2 Comparatively, it took just 18.0 days in South Korea, the most rapid country.⁴⁸

3 **Q. Please describe what Staff learned from the Company's confidential**
4 **response to Staff DR 423.**

5 A. [BEGIN CONFIDENTIAL] [REDACTED]

6 [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED] [END CONFIDENTIAL]

10 Confidential Exhibit Staff/1303, St. Brown/6 displays the number of
11 cancelations of temporary service requests in 2016 by month.

12 **Q. What is Staff's recommendation for temporary service?**

13 A. Staff recommends that the PGE adopt temporary service quality of service
14 measures. For example, Pacific Power's Rule 25 provides monetary credits to
15 customers if the Company does not switch power on within 24 hours of
16 receiving a request when no construction is required or does not provide an
17 estimate of the cost of new service within 15 working days.

18 Staff recommends that PGE adopt a similar service quality goal for
19 temporary service requests. Staff would like to see customers get temporary
20 service in less than 15 working days whenever extensive construction of utility
21 infrastructure is not required. Staff was able to find published documents online

⁴⁸ Staff Exhibit 1304, St. Brown/11, The World Bank, "Doing Business, Measuring Business Regulations: Getting Electricity," June 2016. Accessed June 5, 2017 at: <http://www.doingbusiness.org/data/exploretopics/getting-electricity>

1 indicating potential shorter wait times than 15 days for CenterPoint Energy in
2 Texas and ConEdison in New York.⁴⁹ At this time, because PGE is the expert
3 in this area, Staff recommends that in its Reply Testimony, PGE:

- 4 1. Comment on whether 15 working days is manageable as a service
5 quality goal to connect temporary service;
- 6 2. Describe how PGE envisions compensating customers if it cannot meet
7 its service quality goals.

8 Staff looks forward to continuing to address this issue in Staff's Rebuttal
9 Testimony.

⁴⁹ Neither of these links are conclusive, but rather hint that some service connections in Texas and New York might be completed in less than 15 days. Staff Exhibit 1304/St. Brown/12-13.

ISSUE 7: PGE'S ENERGY TRACKER

Q. Please describe the Energy Tracker issue.

A. On January 3, 2017, the PUC received a complaint from one of PGE's residential customers about the limited functionality of PGE's online Energy Tracker feature. The feature displays customer's hourly usage with about a one-day delay for the purpose of helping customers understand their energy usage. The main complaint was that the data did not sync with customer bills.

Q. Do customers find the Energy Tracker valuable for understanding their energy usage?

A. Yes, approximately 6.3 percent of PGE's residential customers utilize the online Energy Tracker feature.⁵⁰

Q. Was PGE able to determine what caused the issue in the customer complaint?

A. Yes, PGE investigated the issue and determined that the likely cause of Energy Tracker usage data differing from billing data was communication issues between the customer's smart meter and PGE. This issue is not expected to continue.

Q. Are there any other issues with PGE's Energy Tracker feature?

A. Yes, while investigating the customer's complaint, Staff identified another shortcoming of PGE's Energy Tracker feature. That shortcoming is that, "the customer's billed usage could differ from the Energy Tracker summed usage if

⁵⁰ Staff/1305, St. Brown/15, PGE Response to Staff DR No. 434.

1 the billing read has a timestamp other than midnight.”⁵¹ This is problematic
2 because for all customers with meter reads other than midnight (i.e. most of
3 them), the Energy Tracker will not match their billed monthly usage. Staff
4 speculates that this can be solved with a modification to the coded formulas in
5 the Company’s billing system. However, at this time, the Company is switching
6 to a new billing system and does not plan to edit any existing code.

7 **Q. Did PGE plan to improve its Energy Tracker feature so that it matches**
8 **billing data?**

9 A. Yes, Staff spoke to a PGE representative over the phone who stated PGE
10 plans to replace its Energy Tracker Feature in Q2 of 2018. PGE is aware of the
11 shortcomings of using days rather than hours to match billing cycle data to
12 Energy Tracker data.

13 **Q. What is Staff’s recommendation regarding Energy Tracker.**

14 A. Staff recommends that the Company commit to using hours rather than days to
15 match billing cycle data to Energy Tracker data. This will benefit customers
16 because they will be better able to track how their energy usage affects their
17 bill.

18 **Q. Does this conclude your testimony?**

19 A. Yes.

⁵¹ Staff/1305, St. Brown/16, PGE Response to Staff DR No. 439.

CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1301

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATIONS STATEMENT

NAME: Max St. Brown

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Utility Economist
Energy Rates, Finance & Audit Division

ADDRESS: 201 High Street SE., Suite 100
Salem, OR. 97301

EDUCATION: Ph.D., Economics (2013)
Washington State University

B.S., Economics (2009)
Central Washington University

EXPERIENCE: I have been employed by the Public Utility Commission since July 2015, with my current position being a Senior Utility Economist, in the Utility Program's Energy – Rates, Finance and Audit Division. My current responsibilities include analysis and technical support for rate, finance, and audit related proceedings, with an emphasis on forecasting and marginal cost studies.

Prior to working for the OPUC I served as an Assistant Professor of Economics at Eckerd College in St. Petersburg, FL from 2013 to 2015. I have taught courses including Econometrics, Labor Economics, and Intermediate Microeconomics. As a graduate student at Washington State University I taught six course sections, including Econ of Renewable Energy.

My published research in peer-reviewed academic journals includes a study of the U.S. renewable energy industry and includes international economic impact studies.

I served as a summer fellow at the American Institute for Economic Research during summers 2011 and 2012.

CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1302

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1302

1. Commercial Group Forecasting Models

ECFS:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(2,0,5)$$

Model notes:

1. Y is load.
2. t is time period (monthly from January 2004 to October 2016).
3. CDD is cooling degree days.
4. HDD is heating degree days.
5. ETO is Energy Trust of Oregon Spending/Revenue in PGE's service territory.
6. m is month.
7. I is an indicator variable taking on a value of 1 if it is the month indicated and 0 otherwise (January to November).
8. $ARIMA\epsilon_t(2,0,5)$ indicates that the model has 2 autoregressive terms, 0 differenced terms, and 5 moving average terms.

ECGE:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENGVt + \alpha_m I_m + ARIMA\epsilon_t(2,0,2)$$

Model notes:

1. $OENGVt$ is government employment in Oregon.

ECHE:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENEHS_t + \alpha_m I_m + ARIMA\epsilon_t(1,1,1)$$

Model notes:

1. $OENEHS$ is education and health services employment in Oregon.

ECLD:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,0,1)$$

ECMC:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENEHS_t + \alpha_m I_m + ARIMA\epsilon_t(1,0,1)$$

ECOF:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENSV_t + \alpha_m I_m + ARIMA\epsilon_t(2,0,0)$$

Model notes:

1. $OENSV$ is services employment in Oregon.

ECOS:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENSV_t + \alpha_m I_m + ARIMA\epsilon_t(2,0,2)$$

ECOT:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENEHS_t + \alpha_m I_m + ARIMA\epsilon_t(2,0,1)$$

ECRT:

$$Y_t = \alpha_0 + \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_4 OENNMF_t + \alpha_m I_m + ARIMA\epsilon_t(0,0,1)$$

Model notes:

1. *OENNMF* is non-manufacturing employment in Oregon.
2. *NSC7* was omitted because Staff could not find a forecast of that variable.

ECTU:

$$Y_t = \alpha_1 CDD_t + \alpha_2 HDD_t + \alpha_3 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,1,2)$$

Exhibit 1302

2. Manufacturing Group Forecasting Models

EMFD:

$$Y_t = \alpha_1 OENTNA_t + \alpha_2 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,1,3)$$

Model notes:

1. *OENTNA* is Oregon non-agriculture employment.

EMHT:

$$Y_t = \alpha_0 + \alpha_1 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(0,0,5)$$

EMLB:

$$Y_t = \alpha_1 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,1,1)$$

EMME:

$$Y_t = \alpha_0 + \alpha_1 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(3,0,0)$$

EMOM:

$$Y_t = \alpha_0 + \alpha_1 OENTNA_t + \alpha_2 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(3,0,3)$$

EMPP:

$$Y_t = \alpha_0 + \alpha_1 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,0,1)$$

EMOM:

$$Y_t = \alpha_0 + \alpha_1 OENTEM_t + \alpha_2 ETO_t + \alpha_m I_m + ARIMA\epsilon_t(1,0,1)$$

Model notes:

1. *OENTEM* is Oregon transportation equipment manufacturing employment.

Exhibit 1302

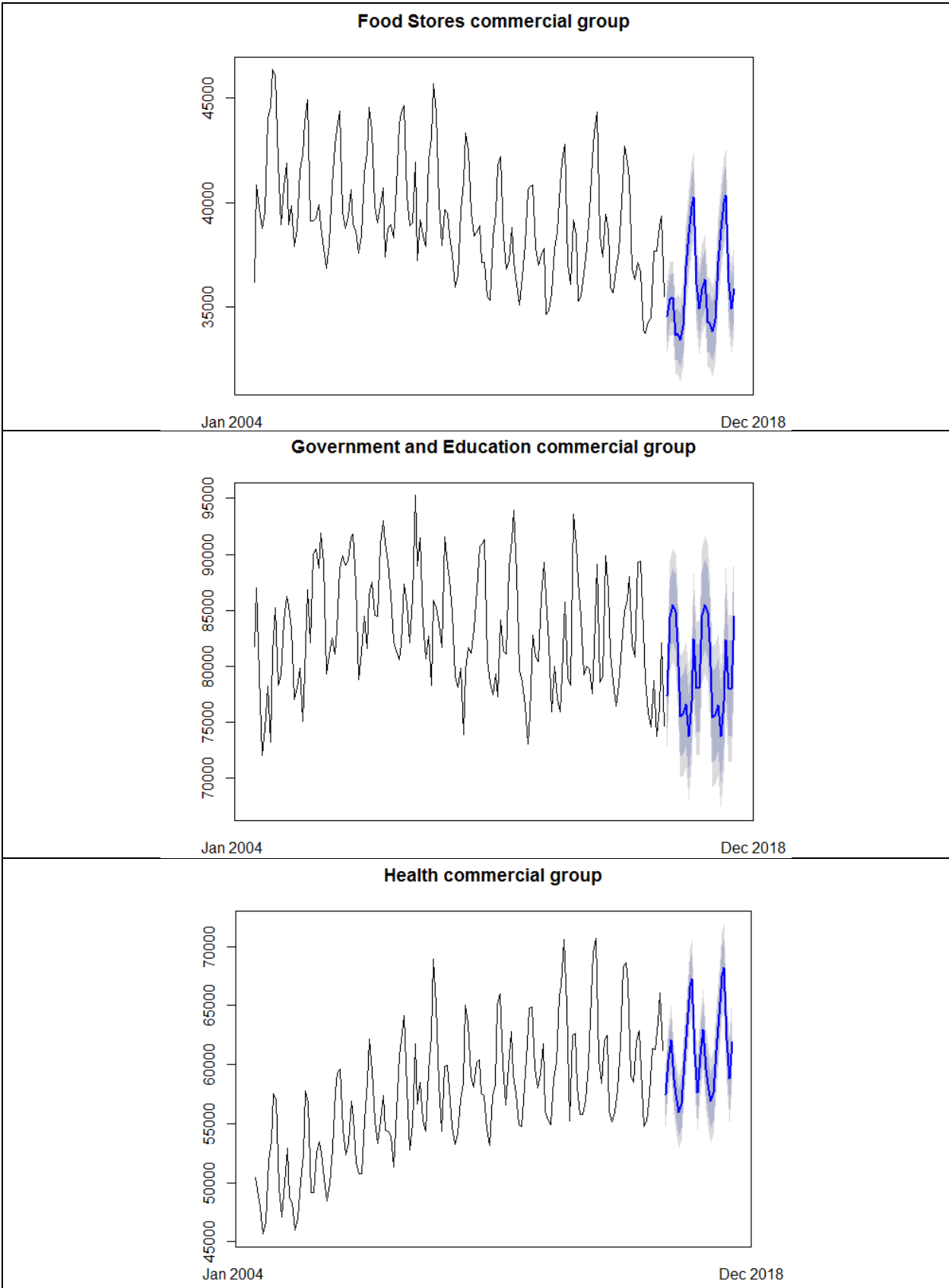


Exhibit 1302

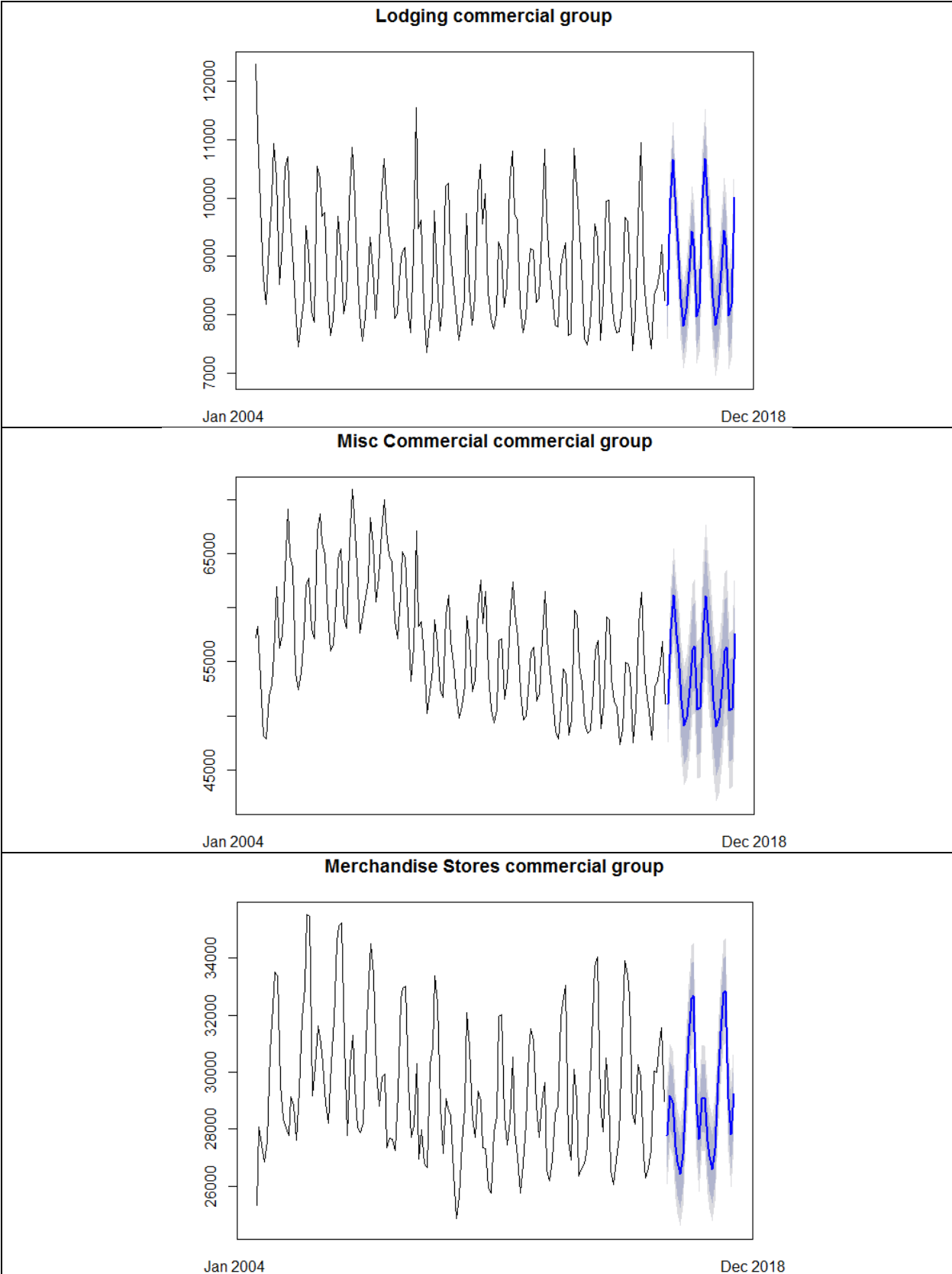


Exhibit 1302

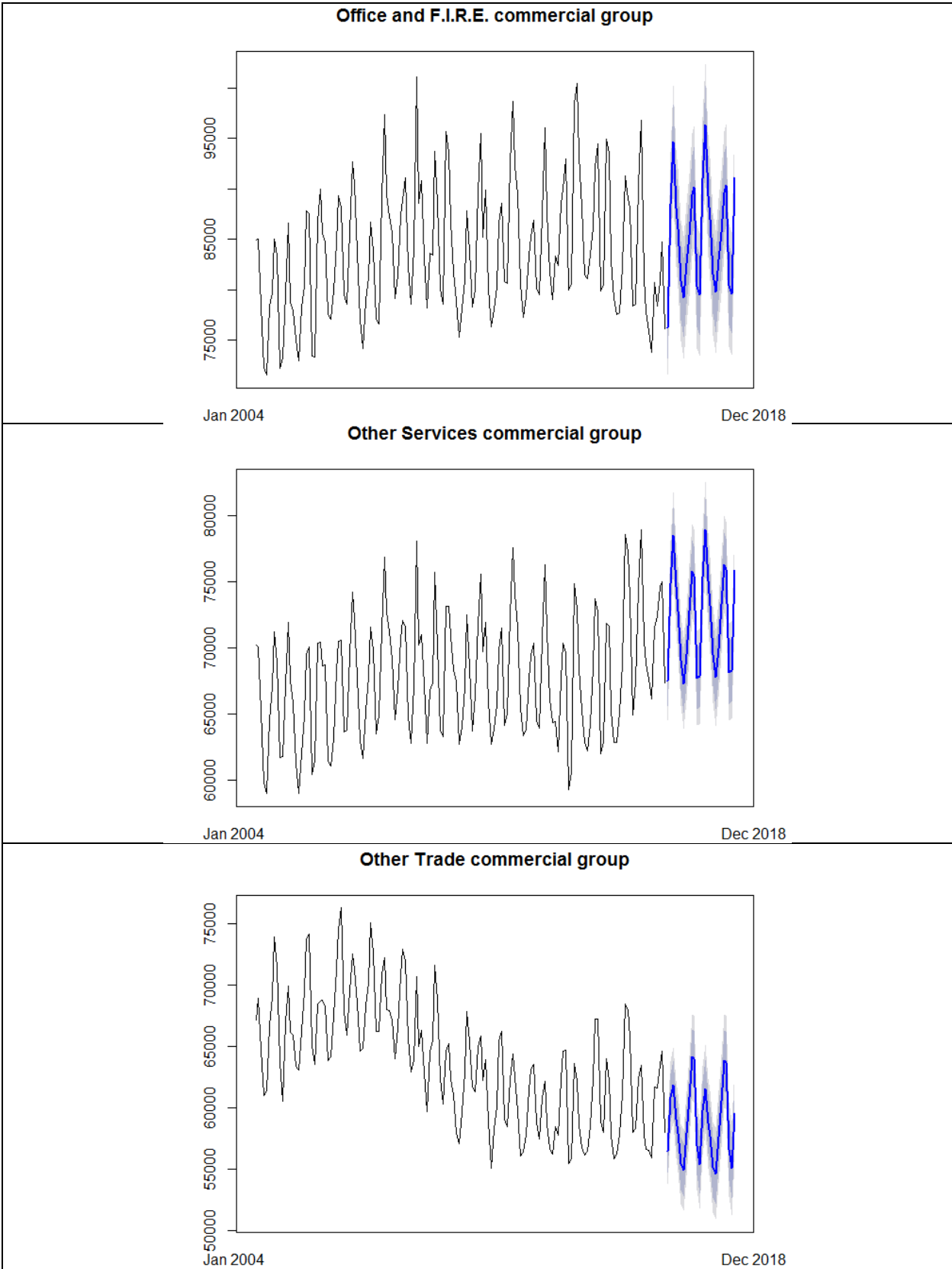


Exhibit 1302

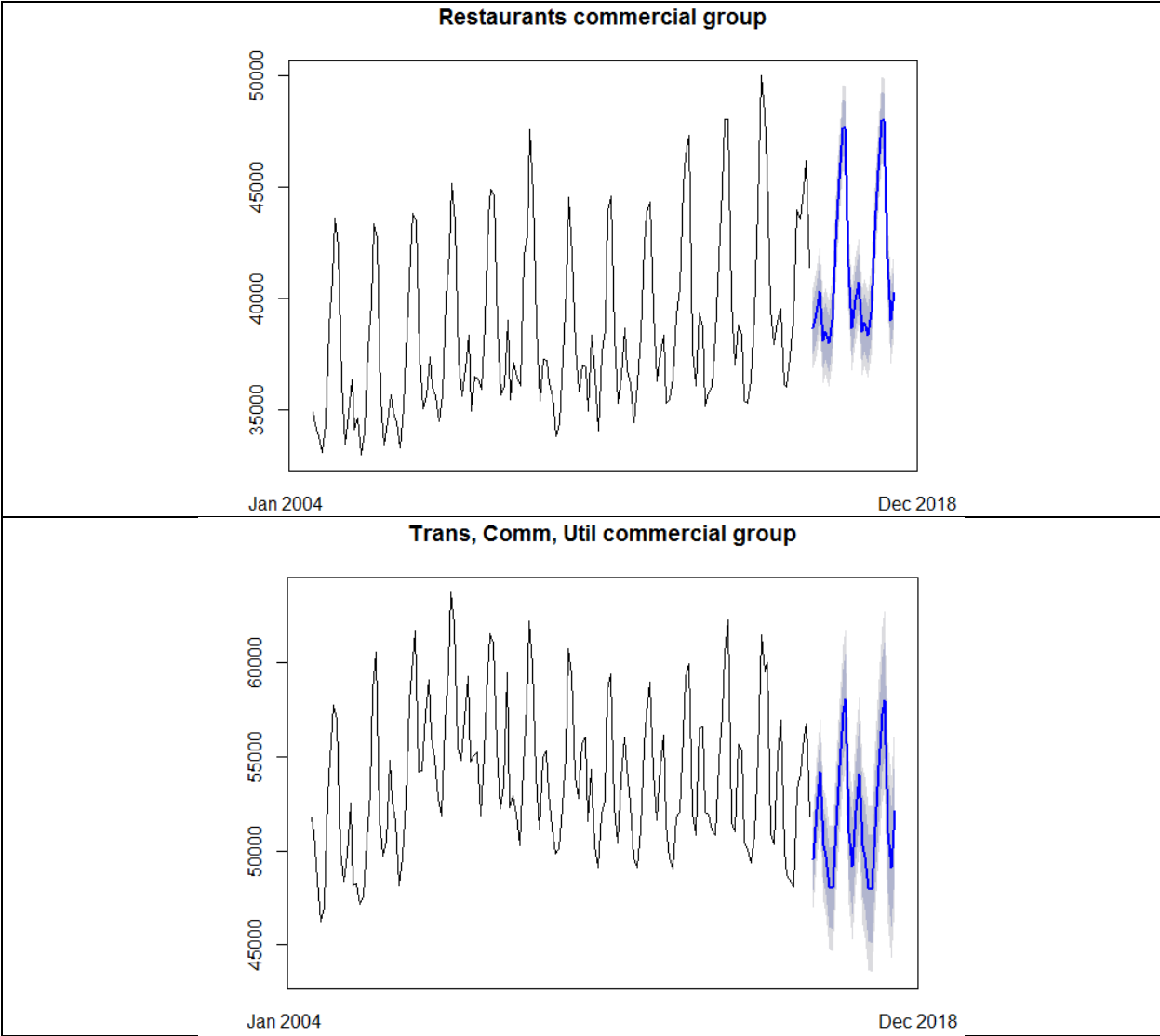
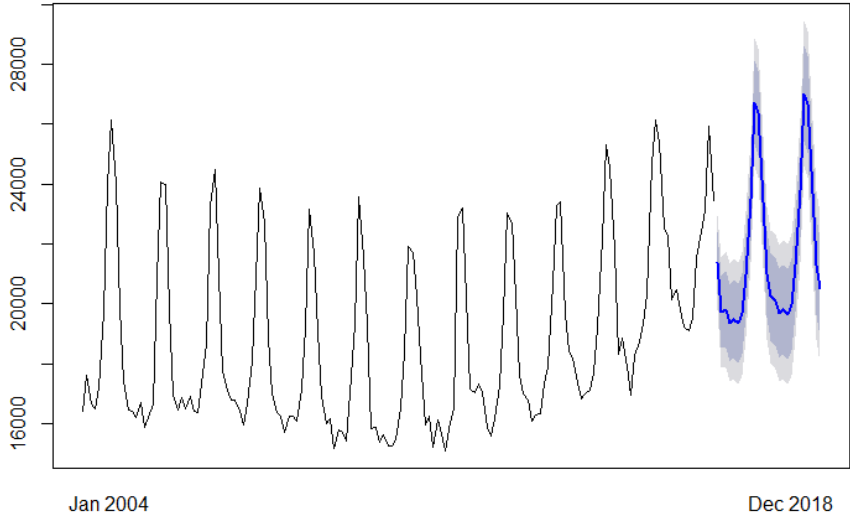
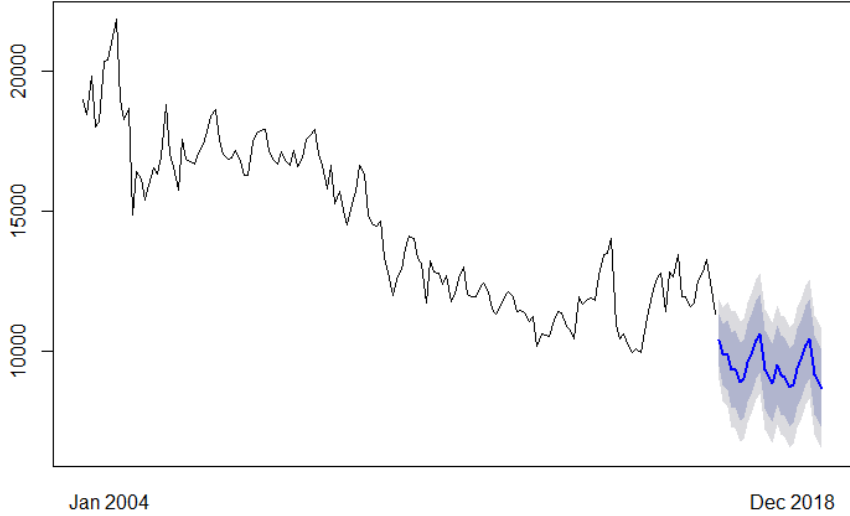


Exhibit 1302

Food manufacturing group



High Tech manufacturing group



Lumber manufacturing group

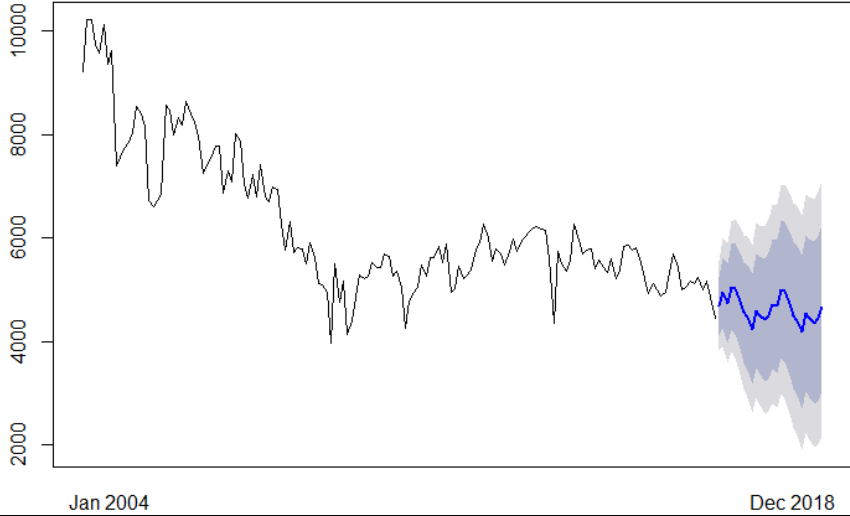
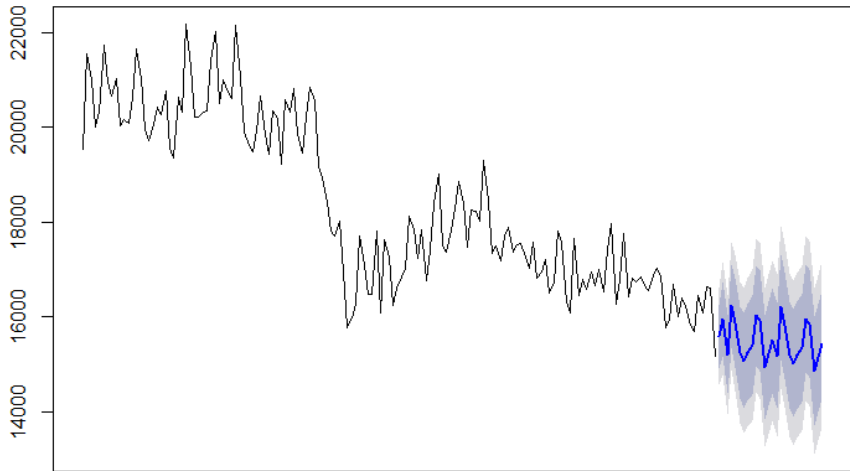


Exhibit 1302

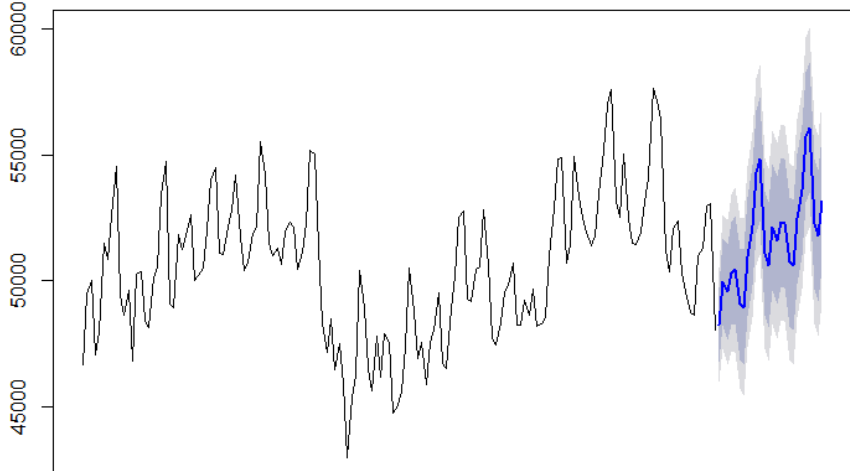
Metals manufacturing group



Jan 2004

Dec 2018

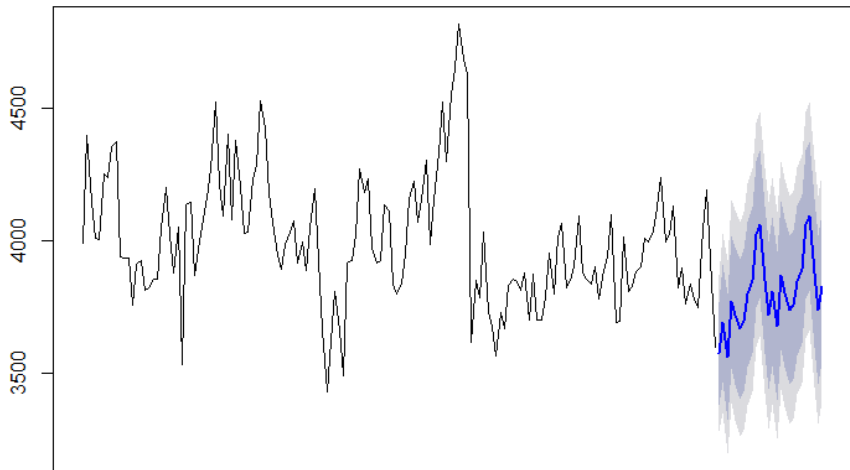
Other Manufacturing manufacturing group



Jan 2004

Dec 2018

Paper manufacturing group

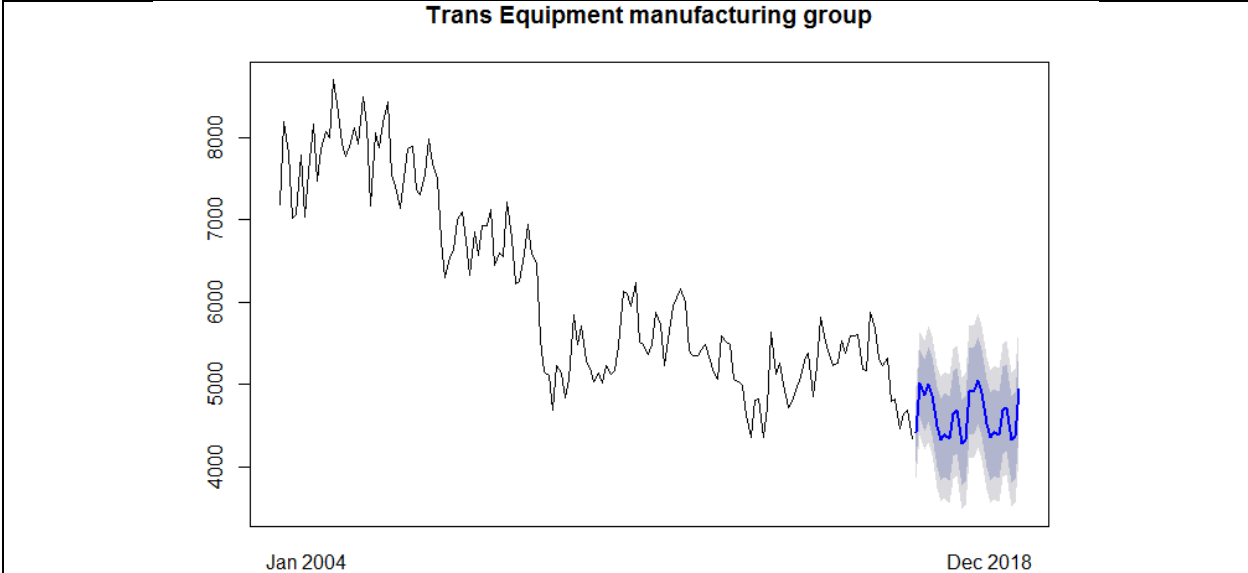


Jan 2004

Dec 2018

Exhibit 1302

Trans Equipment manufacturing group



CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
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STAFF EXHIBIT 1303

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1303 is confidential and

Is subject to Protective Order No.17-057

CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
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OREGON**

STAFF EXHIBIT 1304

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1304

The Minitab Blog

Data Analysis Quality Improvement Project Tools Industries

A Tribute to Regression Analysis

Jim Frost · 17 May, 2012



Shhh. I have a secret. Working at Minitab, I should probably say that I love all of its analyses equally. Perhaps it would be OK to love them differently, but equally. However, I've always had a sneaking preference for Minitab's regression analysis. I just can't keep it a secret anymore!

If you promise to keep this secret, I'll give you a special bonus tip at the end of the post. In fact, most of my colleagues here at Minitab don't even know about this one! Seriously!

I've used regression extensively and love it for all of its flexibility. You can use:

- multiple predictor variables
- continuous and categorical variables
- higher-order terms to model curvature
- interaction terms to see if the effect of one predictor depends upon the value of another

That's all cool stuff. But the list leaves out an almost *magical* property of regression analysis. Regression has the ability to disentangle some very convoluted problems. Problems where the predictors seem enmeshed together like spaghetti.

Suppose you're a researcher and you are studying a question that involves intertwined predictors. For example, you want to determine:

- whether socio-economic status or race has a larger effect on educational achievement
- the importance of education versus IQ on earnings
- how exercise habits and diet effect weight
- how drinking coffee and smoking cigarettes are related to heart disease
- if a specific exercise intervention (separate from overall activity levels) increases bone density

These are all research questions where the predictors are likely to be correlated with each other and they could all influence the response variable. How do you untangle this web and separate out the effects? How do you determine which variables are significant and how large of a role does each one play? Regression comes to the rescue!

You Must Control Everything! (Or at least the important variables)

Multiple regression estimates how the changes in each predictor variable relate to changes in the response variable. Importantly, regression automatically controls for every variable that you include in the model.

What does it mean to control for the variables in the model? It means that when you look at the effect of one variable in the model, you are holding constant all of the other predictors in the model. Or "ceteris paribus," as the Romans would've said. You explain the effect that changes in one predictor have on the response without having to worry about the effects of the other predictors. In other words, you can isolate the role of one variable from all of the others in the model. And, you do this simply by including the variables in your model. It's beautiful!

For instance, a recent study assessed how coffee consumption affects mortality. Initially, the results showed that higher coffee consumption is correlated with a higher risk of death. However, many coffee drinkers also smoke. After the researchers included a variable for smoking habits in their model, they found that coffee consumption *lowered* the risk of death while smoking increased it. So, by including coffee consumption, smoking habits, and other important variables, the researchers held everything that is important constant and were able to focus on the role of coffee consumption.

Take note, this study also illustrates how not including an important variable (leaving it uncontrolled) can completely mess up your results.

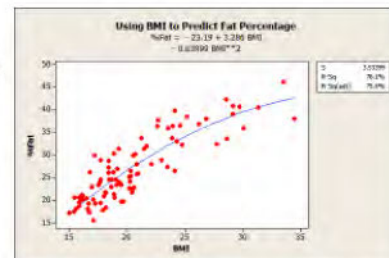


Exhibit 1304

What to Look For in the Regression Output

To answer questions like these, after you fit and verify that you have a good model, all you need to do is look at the p-value and coefficient for each predictor. If the p-value is low (usually < 0.05), the predictor is significant. Coefficients represent the mean change in the response for one unit of change in the predictor while holding other predictors in the model constant.

For example, if your response variable is income and your predictors include IQ and education (among other relevant predictors), you might see output like this:

Coefficients					
Term	Coef	SE Coef	T	P	
Constant	483.670	39.5671	12.2241	0.000	
IQ	4.796	0.9511	5.0429	0.000	
Education	24.215	1.9405	12.4785	0.000	

The p-values indicate that both IQ and education are significant. The IQ coefficient shows that an increase of one IQ point increases your earnings by an average of around \$4.80, holding everything else in the model constant. Further, an increase in 1 unit of education increases your earnings by \$24.22, *ceteris paribus*.

How To Get Results That You Can Trust

With this great power comes some responsibility. Sorry, but that's the way it always works. For it all to work out correctly you need to do the following:

- Include all of the important variables in your model. Leaving out important variables leaves them uncontrolled and can bias your coefficients (i.e., they're probably wrong).
- You should have good measures for the included variables, or at least include [proxy variables](#) for those that are hard to measure.
- Check your [residual plots](#) to make sure that your model fits your data.

Correlated Predictors

As we've seen, regression analysis can handle predictors that are correlated, also known as multicollinearity. Moderate multicollinearity may not be a problem. However, severe multicollinearity is problematic because it can increase the variance of the regression coefficients, making them unstable and difficult to interpret.

For example, IQ and education are probably correlated, as is drinking coffee and smoking. As long as they aren't excessively correlated, it's not a problem. How do you know? VIFs are your friend! Variance inflation factor (VIF) is an easy to use measure of multicollinearity.

VIF values greater than 10 may indicate that multicollinearity is unduly influencing your regression results. If you see high VIF values, you may want to remove some of the correlated predictors from your model.

For **General Regression** in Minitab statistical software, you can display the VIFs by clicking the **Results** button and checking **Display variance inflation factors**.

Closing Thoughts and the Bonus Tip!

Regression gives you the power to separate out the effects of even tricky research questions. You can unravel the intertwined spaghetti noodles by holding all relevant variables constant and seeing the role that each plays.

If you're learning about regression, read my [regression tutorial](#)!

Now, on to the bonus tip! I've learned this tip just recently, even though this feature has been in Minitab for a while. It was also a surprise to my colleagues.

Exhibit 1304

Imagine you're in the process of finding the proper regression model for your data. You have many variables, and you've included the terms for curvature and interactions. You're reducing your model down to just the significant terms and checking the residual plots along the way. The result is a lot of output in the session window and many graphs. It can be difficult to find the specific plots for any given regression model.

There is an easy way to pull up the plots for a specific model. As you scroll down through the session window, just right-click on the heading for the graph and choose **Bring Graph to Front**, as shown below. Voila! The graph for that specific model is visible! This action works for other graphs, as long as you produce them as part of a statistical analysis (e.g. 2-sample t-test, ANOVA, etc).

Have fun with regression!

Fits and Diagnostics for Unusual Observations

Obs	HeatFlux	Fit	SE Fit	Residual	St Resid
4	230.7	210.199	5.02751	20.5014	2.93939 R
22	254.5	237.159	4.24437	17.3411	2.31922 R

R denotes an observation with a large standardized residual.

Normplot of Residuals for HeatFlux

Residuals vs

↓	C1	st	C6
	Score1	South	South
1	4.1	8.53	40.5!
2	2.2	6.50	36.1!
3	2.7	4.66	37.3!
4	6.0	8.13	32.5!
5	8.8	6.75	33.7!
6	4.1	4.46	34.1!
7	9.0	4.60	34.8!
8	8.0	6.38	35.8!
9	7.5	6.85	33.5!
10		6.68	33.7!
11		6.35	34.7!

Jim Frost, "A Tribute to Regression Analysis," *The Minitab Blog*, May 17, 2012. Available at: <http://blog.minitab.com/blog/adventures-in-statistics-2/a-tribute-to-regression-analysis>.

Exhibit 1304

What is a Zestimate?

The Zestimate® home valuation is Zillow's estimated market value, computed using a proprietary formula. It is not an appraisal. It is a starting point in determining a home's value. The Zestimate is calculated from public and user-submitted data, taking into account special features, location, and market conditions. We encourage buyers, sellers, and homeowners to supplement Zillow's information by doing other research such as:

- Getting a comparative market analysis (CMA) from a real estate agent
- Getting an appraisal from a professional appraiser
- Visiting the house (whenever possible)

Zillow also produces a Zestimate forecast, which is Zillow's prediction of a home's Zestimate one year from now, based on current home and market information. Learn more about the [Zestimate forecast](#).


Zillow also provides a Rent Zestimate estimated monthly rental price. Learn more about the [Rent Zestimate](#).


FAQs


What's the Value Range? 


My Zestimate is too low - or too high. What gives? 

I just changed the home facts. When will my Zestimate update? 

How does the amount of data affect it? 

Is a Zestimate an appraisal? 

How do we come up with the Zestimate and what's in the formula? 

Why do I see home values for the past? 

Do you ever change prior Zestimates? 

Does the Zestimate algorithm ever change? 

Yes, a team of statisticians is working every day to make the Zestimate more accurate. Since Zillow's inception in 2006, we have deployed three completely new versions of the algorithm (2006, 2008 and 2011), but incremental improvements are made between major upgrades with new iterations being deployed regularly.

Zillow.com, "Does the Zestimate algorithm ever change?" Accessed May 31, 2017. Available at: <https://www.zillow.com/zestimate/#faq-6>

Exhibit 1304



Utility demand charges and electric vehicle supply equipment

Posted October 31, 2013 by [Jeffrey Wishart](#) & filed under [Features](#), [Infrastructure Features](#).



Jeffrey Wishart, Senior Principal Engineer at ECOTality since 2009, conducts research and development on products and services in the areas of energy, the environment, and advanced transportation. In addition to his supervisory position at ECOTality, Dr. Wishart worked for several years at a utility company in Queensland, Australia, conducting research into emerging energy technologies.

What are demand charges?

One of the barriers that EVs have faced is convincing business owners and government decision-makers to host public charging stations. The difficulty is especially acute for DC Fast Chargers (DCFCs), not just because of installation and energy costs and permitting headaches, but also due to high power costs that show up as "demand charges" on the host's utility bill.

A demand charge is a fee imposed by a utility, typically for commercial properties, for the peak power used during a billing cycle, regardless of the amount of energy drawn at this power rate.

In contrast to the total energy usage that is the more familiar utility charge, a demand charge is triggered by a one-time occurrence of an elevated power level (usually an average over a 15-minute interval) and is not a cumulative charge. Demand charge rates are specified in \$/kW, and are usually incurred when the peak power used during a billing cycle rises above a specified threshold, but they are sometimes incurred for any power level above zero. Certain utilities even levy a yearly peak power demand charge.

Simply put, demand charges are the method by which utilities penalize high power consumption during peak demand periods.

This could very well deter commercial EVSE usage and negatively affect the nascent EV industry.

Demand charges can add significantly to the utility bill for an EVSE host, and can make EVSE hosting cost-prohibitive. As a result, hosts may attempt to recoup the demand charges by increasing fees for vehicle charging. This could very well deter commercial EVSE usage and negatively affect the nascent EV industry.

Demand charges have less of an impact on AC Level 2 EVSE deployment, due to a relatively low output power that is often below the demand charge threshold. However, a cluster of AC Level 2 units can incur demand charges with their aggregate power demand, if on the same service. Conversely, the higher power levels of a single DCFC incur demand charges much more frequently.



Real-world demand charge examples

While deploying DCFCs around the country for the The EV Project, ECOTality worked with many different utilities and encountered a variety of different demand charge rates. But there are also utilities that do not impose demand charges for DCFC installations, including Tucson Electric Power, Alameda Municipal Power, Silicon Valley Power, Pacific Gas and Electric, City of Palo Alto Utilities, and all of the utilities in the state of Tennessee.

Among the many utilities that do have demand charges on the books, the three with the highest rates (that we encountered) are all in California. Looking at the worst-case scenario, for example on a summer day during the peak period, the following demand charges would be incurred:

- San Diego Gas and Electric: up to \$30.88 per kW
- Southern California Edison: up to \$29.20 per kW
- Burbank Water and Power: up to \$21.21 per kW

Using those rates, an analysis of the demand charges associated with a particular DCFC duty cycle can be developed¹. Assuming the DCFC to be the only load on the meter, and using the published base, energy, and demand charge rates for the three high demand charge utilities above, the monthly (30.4 days) bill for a DCFC installation with the assumed duty cycle could reach:

- San Diego Gas and Electric: \$58.22 (base) + \$230.53 (energy) + \$1,840.80 (demand), for a total of \$2,149.55. **The demand charge would be 86% of the total monthly bill.**
- Southern California Edison: \$134.17 (base) + \$211.13 (energy) + \$1,752.00 (demand), for a total of \$2,097.30. **The demand charge would be 84% of the total monthly bill.**
- Burbank Water and Power: \$16.27 (base) + \$274.11 (energy) + \$1,272.60 (demand), for a total of \$1,562.98. **The demand charge would be 81% of the total monthly bill.**

Exhibit 1304

As you can see from these examples, devising solutions to the demand charge problem is imperative to the growth of the industry.

How to avoid demand charges?

There are a variety of different methods for avoiding or reducing demand charges. However, it is unlikely that any one will be optimal for each specific location, so it's important to evaluate all options on a case-by-case basis.

The first step is to determine the following information for a given DCFC installation:

- What is the expected peak demand for the site owner in a billing period? Over how much of the 15-minute interval does the peak demand span?
- What is the average site demand?
- What is the utility rate structure? Is there a yearly maximum average power demand charge in addition to the billing cycle maximum average power demand charge?
- What is the tolerance for an incurred demand charge, i.e., how much is the EVSE host willing to pay in demand charges?

Once these parameters are specified, the next step is to choose from the possible methods for reducing the demand charge. ECoTality came up with six ways (although there are likely several other possibilities):

1. Never allow the overall site power demand to exceed a specified value.
2. Attempt to ensure that the average power over the interval is less than or equal to a specified value.
3. Attempt to recoup the demand charge cost through structured pricing for EVSE charging.
4. Add an energy storage system that buffers the EVSE unit from high power demands during charging.
5. Aggregate demand among multiple EVSE installations into one demand charge calculation, taking advantage of the diversity that may exist in individual unit usage.
6. Provide demand response capability to the utility to either offset or circumvent demand charges.

[A seventh "solution" would be to work with utilities to create a tariff that exempts EVSE usage from demand charges. Since this is within the purview of the utility, we'll focus only on the EVSE side for demand charge avoidance and reduction.]

The six possibilities vary considerably in cost and effort involved, as well as in likely effectiveness at reducing the demand charge without simultaneously reducing the utility of the DCFC.

1. Never allow the overall site power demand to exceed a specified value

This method is the most conservative and least expensive of the six. It basically involves de-rating the DCFC so that the EVSE host can be assured that the unit will not exceed the value that is the difference between the demand charge tolerance and the expected peak demand of the host. Historical data can reveal the expected peak site demand. With the peak site demand known, the maximum DCFC power allowable to obtain the tolerated demand charge can be calculated, and the DCFC can then be electrically limited at the time of installation or on an individual charge basis. The drawback is that a de-rated DCFC means a slower charge, and the amount of required de-rating could be overestimated. Thus, EV owners may not take kindly to this reduced charge rate and the increased time it takes to charge.

2. Attempt to ensure that the average power over the interval is less than or equal to a specified value

This tactic depends on having accurate historical data and/or a very predictable site demand. If the DCFC is on its own service, the complexity is reduced considerably. This method requires de-rating of the DCFC just as in Method 1; however, the de-rating will be just enough to ensure that the average power during the 15-minute interval will not incur a demand charge exceeding the tolerance threshold. Although the de-rating is less severe, the charge will still be slower, and there is a greater chance of exceeding the tolerance threshold if the DCFC is on a shared service.

3. Attempt to recoup the demand charge cost through structured pricing for EVSE charging

This method is conceptually simple, and there is no de-rating of the DCFC unit. The EVSE host sets either a single rate or tiered rate structure (for different charge power rates) in an attempt to amortize the demand charge cost over all of the vehicles that are charged during a billing period. The host may actually make a larger profit with this method, but could also experience a larger deficit if the predicted usage is inaccurate. The host might also see a backlash if customers do not like having different charging rates available, or if the usage is underestimated and the rates are higher than needed to cover the demand charge incurred.

4. Add an energy storage system that buffers the EVSE unit from high power demands during charging

Pairing the DCFC with stationary energy storage would buffer the power demand of the DCFC, and reduce or eliminate the need to exceed the demand charge threshold. The stationary battery pack is replenished by grid electricity, which

can be timed to take advantage of off-peak rates and be at sufficiently low power rates to avoid (or at least minimize) demand charges. This configuration is also useful for future advancements in grid-DCFC connections like vehicle-to-grid (V2G) where the flow of electricity is bidirectional. Naturally, the drawback to this strategy is the additional expense of the energy storage, although a return on investment (ROI) can be developed via the savings on demand charges.

5. Aggregate demand among multiple EVSE installations into one demand charge calculation, taking advantage of the diversity that may exist in individual unit usage

This involves putting multiple DCFCs on one service or developing an arrangement with the utility to treat multiple DCFC installations as a single load, and then relying on demand diversity so that the aggregate demand charge is less than the total of individual demand charges. For this to work, not all DCFCs can be at the peak load at the same time, which may imply that the utilization factor of the DCFCs cannot be very high. Demand charges will be incurred, so this method is only a way to decrease demand charges, not avoid them.

6. Provide demand response capability to the utility to either offset or circumvent demand charges

This method incorporates some utility policies that are already in place and applies them to DCFCs. Utilities are very eager to work with customers to reduce peak loads not only to avoid grid failures but also to postpone generation, transmission, and distribution capacity increases, which require heavy capital expenditures. To accomplish these goals, utilities offer incentives, such as time-of-use (TOU) rates that push customers to use electricity more during off-peak times, and demand response programs whereby a customer can be compensated for reducing their electricity demand when required by the utility. EVSE hosts could either sign up for demand response programs directly with the utility, or, more likely, sign with an aggregator, a company that signs up a number of electrical load owners, and then takes a cut of the utility's incentive while eliminating the risk of not meeting the utility's requirements for demand response in situations where there is no vehicle charging. Demand charges will still be incurred by the EVSE host, but the payments from the utility or aggregator should offset the costs and perhaps even result in a net benefit.

Case-by-case

Analyzing the methods presented here leads to several conclusions. First, it's important that reliable historical energy use data is available for any prospective DCFC site. Each site must be vetted thoroughly for the appropriateness of DCFC deployment, including the obvious permitting and installation costs and complexities, but also from the standpoint of site demand data reliability and uniformity. If the data are unavailable or the demand varies widely, the site may not be suitable for a DCFC unit. This decision must be made on a case-by-case basis, and will largely depend on the tolerance of the DCFC host for large and varying demand charges.

Some of the charge reduction methods will require an energy management system or remote EVSE monitoring and demand control capabilities. These features are more easily included in "smart" EVSE units rather than in "dumb" EVSE units. While a dumb charger may cost less upfront, as with most things, cheaper is not always better in the long term.

These various solutions offer different degrees of certainty. An EVSE host needs to balance the desire to reduce demand charges on one hand with maintaining the level of service his customers/users expect from the EVSE charging on the other.

This article originally appeared in Charged Issue 10 – OCT 2013

Pairing the DCFC with stationary energy storage would buffer the power demand of the DCFC, and reduce or eliminate the need to exceed the demand charge threshold

This decision must be made on a case-by-case basis, and will largely depend on the tolerance of the DCFC host to large and varying demand charges.

Jeffery Wishart, "Utility demand charges and electric vehicle supply equipment," *Charged Electric Vehicles Magazine*, October 31, 2013. Available at: <https://chargedevs.com/features/utility-demand-charges-and-electric-vehicle-supply-equipment/>

Exhibit 1304



San Diego Gas & Electric Company
San Diego, California

Revised Cal. P.U.C. Sheet No. 28651-E
Canceling Revised Cal. P.U.C. Sheet No. 28519-E

SCHEDULE DR

Sheet 1

RESIDENTIAL SERVICE
(Includes Rates for DR-LI)

APPLICABILITY

Applicable to domestic service for lighting, heating, cooking, water heating, and power, or combination thereof, in single family dwellings, flats, and apartments, separately metered by the utility; to service used in common for residential purposes by tenants in multi-family dwellings under Special Condition 8; to any approved combination of residential and nonresidential service on the same meter; and to incidental farm service under Special Condition 7.

This schedule is also applicable to customers qualifying for the California Alternate Rates for Energy (CARE) Program and/or Medical Baseline, residing in single-family accommodations, separately metered by the Utility, and may include Non-profit Group Living Facilities and Qualified Agricultural Employee Housing Facilities, if such facilities qualify to receive service under the terms and conditions of Schedule E-CARE. The rates for CARE and Medical Baseline customers are identified in the rates tables below as DR-LI and DR-MB rates, respectively.

Customers on this schedule may also qualify for a semi-annual California Climate Credit \$(29.62) per Schedule GHG-ARR.

TERRITORY

Within the entire territory served by the Utility.

RATES

Total Rates:

Description - DR Rates	UDC Total Rate	DWR-BC Rate	EECC Rate + DWR Credit	Total Rate
Summer:				
Baseline Energy (\$/kWh)	0.06182 R	0.00549	0.14106 I	0.20837 I
Above 130% of Baseline	0.28315 I	0.00549	0.14106 I	0.42970 I
Winter:				
Baseline Energy (\$/kWh)	0.11507 I	0.00549	0.07196 I	0.19252 I
Above 130% of Baseline	0.31956 I	0.00549	0.07196 I	0.39701 I
Minimum Bill (\$/day)	0.329			0.329

Description -DR-LI Rates	UDC Total Rate	DWR-BC Rate	EECC Rate + DWR Credit	Total Rate
Summer - CARE Rates:				
Baseline Energy (\$/kWh)	0.06135 R	0.00000	0.14106 I	0.20241 I
Above 130% of Baseline	0.28268 I	0.00000	0.14106 I	0.42374 I
Winter - CARE Rates:				
Baseline Energy (\$/kWh)	0.11460 I	0.00000	0.07196 I	0.18656 I
Above 130% of Baseline	0.31909 I	0.00000	0.07196 I	0.39105 I
Minimum Bill (\$/day)	0.164			0.164

(Continued)

1C9 Issued by **Dan Skopec** Date Filed Jan 17, 2017
 Advice Ltr. No. 3034-E Vice President Effective Mar 1, 2017
 Decision No. 16-12-053 Regulatory Affairs Resolution No. _____

Exhibit 1304

Thirty-Third Revision of Sheet No. 7
Canceling Thirty-Second Revision
of Sheet No. 7

WN U-60

PUGET SOUND ENERGY, INC.
Electric Tariff G

SCHEDULE 7
RESIDENTIAL SERVICE
(Single phase or three phase where available)

- 1. AVAILABILITY:** (T)
1. This schedule is limited to residential service, which means service that is delivered through one meter to a single-family unit and is used principally for domestic purposes, even though such service may incidentally be used for nondomestic purposes. Electric service for nondomestic use may be separately metered and served under the provisions of the applicable general service schedule, provided that such service does not include single-family units. (M) (D)
- In addition, residential service means service to an adult family home, which means a residential home in which a person or persons provide personal care, special care, room, and board to more than one but not more than six adults who are not related by blood or marriage to the person or persons providing the services. In accordance with RCW 70.128.140(2), adult family homes must be considered as residential for utility rate purposes. (M)
2. If this schedule is applied to transient occupancy in separately metered living units, billing shall be in the name of the owner on a continuous basis.
 3. Single-phase motors rated greater than 7-1/2 HP shall not be served under this schedule except by the express written approval of the Company.
 4. Space conditioning and water heating capacities shall be energized in increments of 6 KW or less by a thermostat, low voltage relay, or suitable time delay equipment.
 5. Customers requiring three-phase service under this schedule will be required to contribute the incremental cost of three-phase facilities to provide such service.
- 2. MONTHLY RATE:** (T)
- Basic Charge: \$7.49 single phase or \$17.99 three phase
- Energy Charge:
- \$0.085578 per kWh for the first 600 kWh (O)
 - \$0.104157 per kWh for all over 600 kWh (O)

(M) Transferred from Sheet No. 7-A

Issued: October 9, 2013
Advice No.: 2013-21

Effective: November 16, 2013

Issued By Puget Sound Energy, Inc.


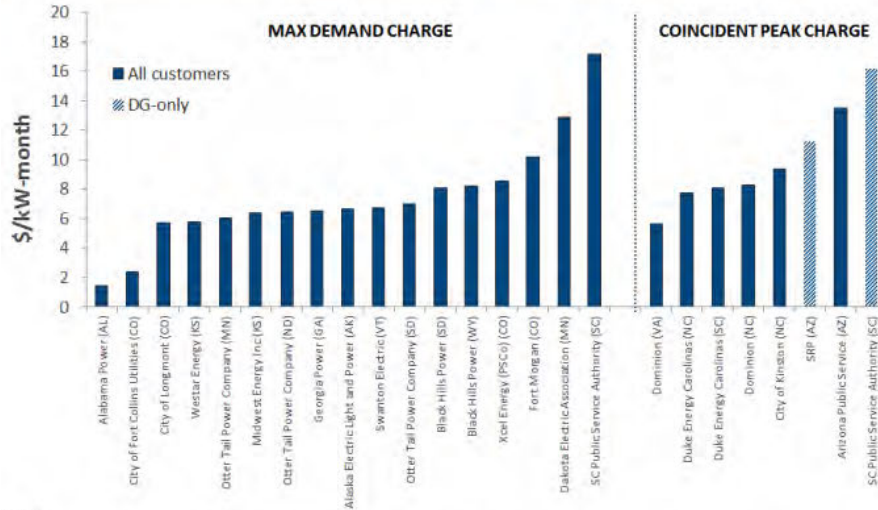
By:  Ken Johnson **Title:** Director, State Regulatory Affairs

Exhibit 1304

Some utilities already offer residential demand charges

Summer Demand Charges in Existing Rates



Notes:
 1) All rates are drawn from their respective utility tariff sheets, valid as of July 2015.
 2) The SRP rate is tiered and varies by season and amount of demand; we show the average summer demand charge for a 10 kW customer for illustrative purposes.
 3) The SC Public Service Authority DG rate includes a peak rate of \$11.34/kW-mo and an off-peak rate of \$4.85/kW-mo. We present the sum for simplicity.

Comments

- 19 utilities offer residential demand charges, 10 of which are IOUs
- They were proposed by Westar, NV Energy, ComEd and are being considered by other utilities

Faruqi, Ahmad, "Residential Rates for the Utility of the Future," Grid Edge World Forum, June 22, 2016, page 19,
http://www.brattle.com/system/publications/pdfs/000/005/304/original/Residential_Rates_for_the_Utility_of_the_Future_6.22.16.pdf?1466788062

Exhibit 1304

SIERRA PACIFIC POWER COMPANY dba NV Energy
6100 Neil Road, Reno, Nevada
Tariff No. Electric No. 1 Cancellng 2nd Revised PUCN Sheet No. 64I(4)
1st Revised PUCN Sheet No. 64I(4)

<p>Schedule No. ODM-1-CPP <u>OPTIONAL DOMESTIC SERVICE MULTI-FAMILY CRITICAL PEAK PRICE</u></p>			(N)
<p><u>APPLICABLE</u></p> <p>Service under this schedule is available as an option to the regular, non-TOU service under Schedule No. DM-1. This schedule is available to all domestic and other power service that would otherwise be served under Schedule No. DM-1. Customers taking service under Schedule NSMO-1 are not eligible for service under this rate schedule.</p>			
<p><u>TERRITORY</u></p> <p>Entire Nevada service area, as specified.</p>			
<p><u>RATES</u></p> <p>This schedule contains a Critical Peak Price (CPP) structure overlaid on the base TOU pricing structure of Schedule ODM-1-TOU. The Critical Peak Price rate for this schedule only applies when a CPP Event is called. As detailed in Special Conditions 3 and 4, the total CPP Event hours are limited to a maximum of 70 hours per year (12 to 14 events for 5 hours each event from 1 PM through 6 PM) during the three Summer Season months. Events will only be called on non-holiday weekdays. In exchange for accepting the inclusion of critical peak events and prices during a limited number days and hours of the Summer Season, Customers serviced under Schedule ODM-1-CPP are subject to lower on-peak rates (compared to the ODM-1-TOU schedule) in each and every hour of the on-peak period during which a CPP Event is not applicable.</p> <p>In order to fully develop marketing, education materials and tools to help Customers be successful on this rate, this schedule will not be in effect for Customers until April 1, 2018.</p> <p>The charges applicable to this rate schedule are set forth in the currently effective Statement of Rates and are incorporated herein by reference. Bundled rates can be found beginning on PUCN Sheet No. 63G.</p>			
<p><u>MINIMUM CHARGE</u></p> <p>The minimum charge for service hereunder shall be the Basic Service Charge.</p>			
<p><u>LATE CHARGE</u></p> <p>The Utility may charge a fee as set forth in Schedule MC for the late payment of a bill.</p>			
<p>(Continued)</p>			(N)
<p>Issued: 12-30-16</p> <p>Effective: 01-01-17</p> <p>Advice No.: 583-E</p>	<p>Issued By: Shawn M. EliceGUI Senior Vice President</p>		

Exhibit 1304

THE WORLD BANK
IBRD • IDA

English Search

DOING BUSINESS | Measuring Business Regulations

DATA RANKINGS REPORTS SUBNATIONAL METHODOLOGY RESEARCH BUSINESS REFORMS LAW LIBRARY CONTRIBUTORS ABOUT MEDIA

Data / Getting Electricity

⚡ Getting Electricity Select a topic

This topic tracks the procedures, time and cost required for a business to obtain a permanent electricity connection for a newly constructed warehouse. In addition to assessing efficiency of connection process, Reliability of supply and transparency of tariff index measures reliability of power supply and transparency of tariffs and the price of electricity. The most recent round of data collection for the project was completed in June 2016. [See the methodology for more information.](#)

Data Distance to Frontier What is Measured Why it Matters DB Reforms Good Practices FAQ Other Resources

= Subnational *Doing Business* data available. = Multi-city data for same economy is available.

Global

Economy [▲]	Getting Electricity DTF	Getting Electricity rank	Procedures (number)	Time (days)	Cost (% of income per capita)	Reliability of supply and transparency of tariff index (0-8)
▲ Economy						
Korea, Rep	99.88	1	3.0	18.0	38.3	
United States	83.39	36	4.8	89.6	24.4	

The World Bank, "Doing Business, Measuring Business Regulations: Getting Electricity," June 2016. Accessed June 5, 2017 at: <http://www.doingbusiness.org/data/exploretopics/getting-electricity>

Exhibit 1304

Sample Service Requests and Related Steps

We have outlined five scenarios and the corresponding steps you should follow to establish service, along with instructions for your new homeowners on how to establish electricity service when they move into the home.

Establish Temporary Service - Construction Needed

1. Contact your CenterPoint Energy service consultant to initiate construction, obtain addresses (if needed) and establish an ESI-ID. Use the listing on the back of the Builder Blueprint for the contact information of your local CenterPoint Energy Service Center.
2. Wait 48 hours while CenterPoint Energy generates your new ESI-ID.
3. Submit your T-SAW request via fax or phone to Reliant after the 48-hour period has elapsed.
4. Reliant submits a move-in (MVI) request to ERCOT.
5. CenterPoint Energy receives an MVI request from ERCOT and installs your new meter.
6. Electricity service will start within three to seven business days after CenterPoint Energy receives MVI request from ERCOT.*
7. You will receive an initial bill from Reliant.

Establish Temporary Service - No Construction Needed

"No construction needed" applies when temporary service is established in an area where there is an existing secondary CenterPoint Energy service within 60 feet of the temporary service location.

1. Contact CenterPoint Energy to establish an ESI-ID.
2. Wait 48 hours while CenterPoint Energy generates your new ESI-ID.
3. Submit your T-SAW request via fax or phone to Reliant after the 48-hour period has elapsed.
4. Reliant submits an MVI request to ERCOT.
5. CenterPoint Energy receives an MVI request from ERCOT and installs your new meter.
6. Electricity service will start within three to seven business days after CenterPoint Energy receives MVI request from ERCOT.*
7. You will receive an initial bill from Reliant.

Establish Permanent Service

1. Contact CenterPoint Energy to establish an ESI-ID. You must specify at the time of request if you require a remote read (OMR) meter.
2. Wait 48 hours while CenterPoint Energy generates your new ESI-ID.
3. Submit your permanent service request via fax or phone to Reliant after the 48-hour waiting period has elapsed.
4. Reliant submits an MVI request to ERCOT.
5. CenterPoint Energy receives an MVI request from ERCOT and installs your new meter.
6. Electricity service will start within three to seven business days after CenterPoint Energy receives MVI request from ERCOT.*
7. You will receive your initial bill from Reliant.



Discontinue Service

1. Submit your move-out (MVO) request via fax or phone to Reliant. You must specify at the time of request if facilities should be disconnected.
2. Reliant submits MVO to ERCOT.
4. CenterPoint Energy obtains a final reading from your meter for billing and disconnects facilities, if applicable.
5. Electricity service should be terminated within three to seven business days after CenterPoint Energy receives MVO request from ERCOT.*
6. You will receive your final bill from Reliant.



Homeowner Needs Permanent Service

1. Builder submits MVO request via fax or phone to Reliant. Builder is responsible for service until the MVO is complete, which could take approximately three to seven business days from the date of your MVO request.*
2. New homeowner needs to contact a retail electric provider to establish service. Existing Reliant customers should request a transfer of service.
3. Reliant submits an MVI request to ERCOT.
4. Electricity service should be transferred within three to seven business days after CenterPoint Energy receives an MVI request from ERCOT.*
5. The new homeowner will receive an initial bill, and the builder will receive a final bill for service.

* Turnaround-time estimate is independent of construction and weather delays and is based upon estimates provided by CenterPoint Energy, ERCOT and Reliant. Estimates assume receipt of all permits by CenterPoint Energy.

Turndown Information

If CenterPoint Energy turns down a meter installation, the MVI is suspended. After the appropriate corrections have been made, you must call the Reliant Homebuilder Hotline, 1-800-716-6543, to resubmit your MVI request. Meter installation can be expected within three to seven business days after you call Reliant to resubmit your MVI request.

Permit Information

CenterPoint Energy must receive all permit information before service will be initiated. If a permit is not in place upon the receipt of the MVI request, CenterPoint Energy will place the account "on hold" pending receipt of a permit. CenterPoint Energy must receive the required permit information within 20 business days of receipt of the MVI request or they will not dispatch the service initiation order to the field. After 20 business days, (if the permit information has not been received by CenterPoint Energy) the original MVI request will be cancelled and you must call Reliant to request a new MVI. You may also fax in your request using a new Builders Authorization Fax form.

reliant
an NRG company

Reliant Energy, "Your Builder Blueprint for Electricity Service." Accessed on June 5, 2016 at:
<https://www.reliant.com/en/Images/hb-centerpoint-blueprint-0716.pdf>

Exhibit 1304



Account &
Billing

Services &
Outages

Save Energy &
Money

Our Energy
Future

How long does it take to get a new service or service upgrade?

It depends on the scope of work, required permits, weather conditions, etc. Generally, if your service installation requires excavation work, you should allow up to 90 days from the time we inspect your site.

The average wait time for a new meter is approximately 10 days after we receive all required deposits and applications, and have completed our final inspection.

conEdison, "Building and Remodeling Facts." Accessed on June 5, 2017 at:
<https://www.coned.com/en/small-medium-size-businesses/building-project-center/faq>

CASE: UE 319
WITNESS: MAX ST. BROWN

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1305

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

Exhibit 1305

UE 319 PGE Response to OPUC DR No. 322
Attachment 322-F
Page 2

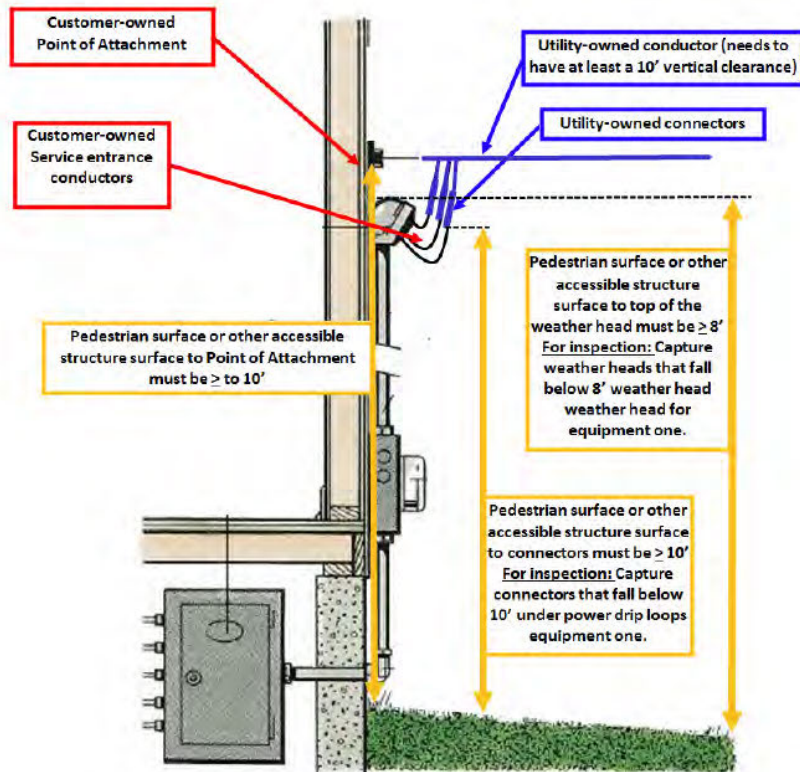


Exhibit 1305

PGE's response to Staff DR 331 is a Microsoft Excel file and is being provided digitally.

Exhibit 1305

April 10, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 329
Dated March 27, 2017**

Request:

At any point from 1961 to present has PGE's electric service requirements and/or construction standards allowed installation of open wire or 230C3 services to be installed at a height below 8 feet? Please explain.

Response:

No, there has been no electric service requirement standard that has allowed a height below 8 feet prior to 1977. In the 1961 "Utility Rules and Regulations," co-authored by PP&L and PGE, a sketch showing the "typical residential overhead service" indicates the "service head must be at least 8'-6" above ground" and the "connection to service shall be *below* [the weather head or] service head." In 1977 the installation standard changed to the height of the service head at 10 feet above ground. However, even a slight change in grade to a previously installed service head could result in some portion of the service conductor drip loops and/or connectors being less than 8 feet from a pedestrian surface.

Exhibit 1305

April 10, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 321
Dated March 27, 2017**

Request:

Please provide a narrative explanation of the difference between the Company's Low Clearance program (referenced on PGE/802, Nicholson-Bekkedahl/2-3), and the Company's standard NESC correction program.

Response:

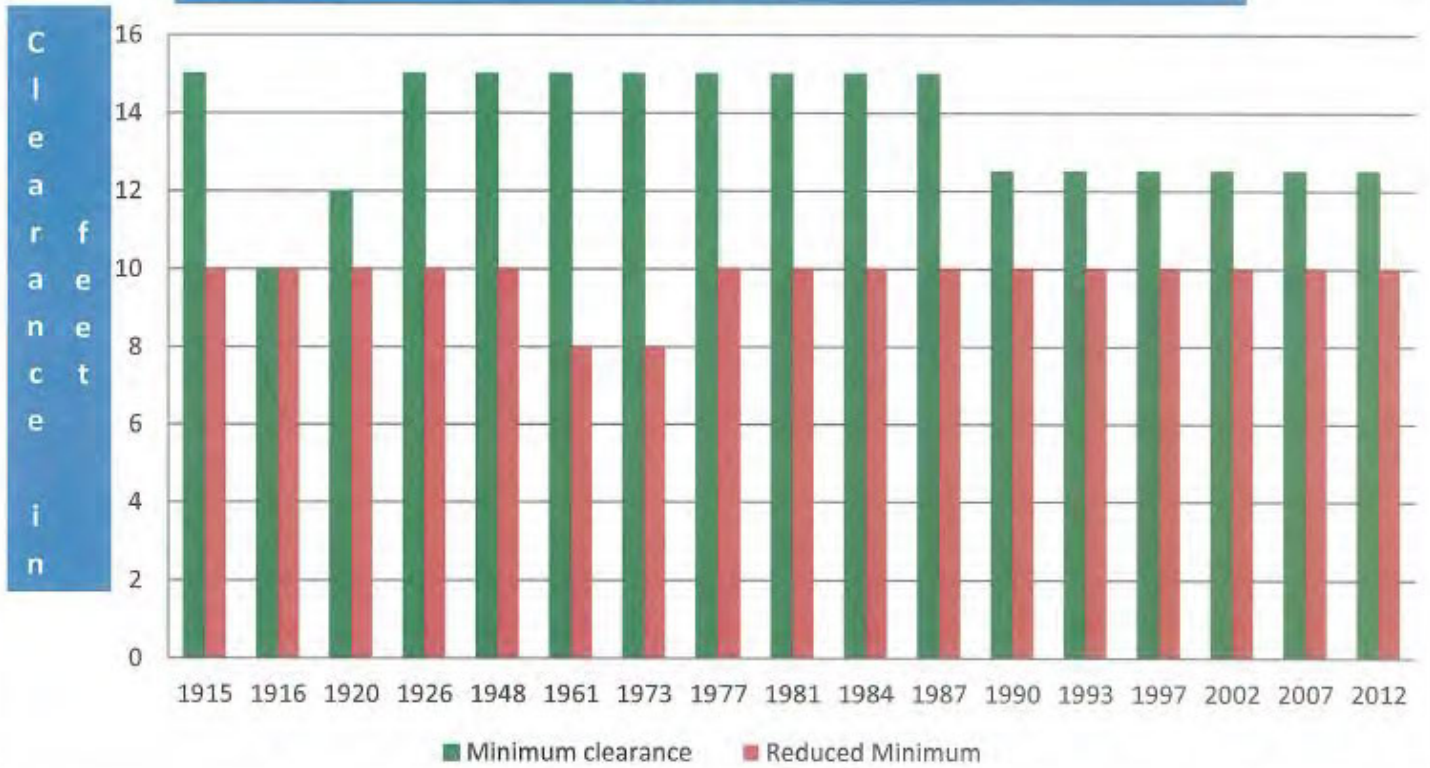
To meet Division 24 safety standard requirements, PGE's Facility Inspection and Treatment to the National Electric Safety Code (NESC) Program (i.e., FITNES Program) identifies overhead service lines or facilities with less than a 10' vertical clearance over pedestrian surfaces (e.g. sidewalks, driveways, porches) as part of its annual NESC Inspection and Correction Program. Once a service line or facility has been identified as needing a clearance correction, PGE will determine whether the issue can be mitigated without action by the customer, or if additional non-utility work on the customer's side of the service is needed.

If the service line/equipment was installed prior to 1977 and the point of attachment (existing bracket, house knob) can be raised to 10' (through the installation of a new point of attachment) then this work will be addressed as part of PGE's annual NESC Inspection and Correction Program.

If the service line/equipment was installed prior to 1977 and the point of attachment cannot be raised to 10' because the building's construction will not accommodate raising it to 10', then an exception may be applied to allow a lower point of attachment. (NOTE: This exception does not apply to any point of attachment or weatherhead that does not have at least 8' of vertical clearance.)

If the point of attachment and/or the customer-owned weather head on a building that was constructed prior to 1977 has less than 8' vertical clearance and raising the point of attachment cannot be addressed by modifications to PGE-owned equipment alone (as described above), then PGE's Low Clearance Program will work with the customer and their licensed electrical contractor to make the repair. This may include replacing customer-owned weather head, modifying the building's envelop to extend the weather head, replacing the meter base, replacing the service entrance conductors, or replacing or relocating the breaker panel.

Service Drop Minimum Clearance - NESC Overview July 2015



UE 319 PGE Response to OPUC DR No. 311
 Attachment 322-E
 Page 5

Exhibit 1305

Exhibit 1305

April 7, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 348
Dated March 27, 2017**

Request:

Is PGE aware of any other investor owned utilities that utilize a trended normal weather assumption for the purposes of preparing a GRC load forecast? If "yes," please provide each utility and GRC proceeding.

Response:

Yes, PGE is aware of general rate case (GRC) proceedings of other investor-owned utilities that were filed using the trended normal weather assumption in the load forecast. PGE is also aware of utilities filing GRCs using expert discussion of the trended normal weather method as support for implementing shorter-period, rolling-average, normal weather assumptions in their forecasts (typically moving from a 30-year rolling average to a 10-year rolling average normal weather assumption). Some examples are:

Black Hills/Colorado Gas Utility Company filed a GRC with the Colorado Public Utilities Commission in 2008 (docket 08S-290G) using the trended ("hinge-fit") normal weather assumption. A settlement was ultimately reached that used an adjusted NOAA 30-year normal.

Missouri Gas Energy filed a GRC with the Missouri Public Service Commission in 2009 (docket GR-2009-0355) using the trended normal weather assumption. PGE is not aware of the result of this docket.

Black Hills/Nebraska Gas Utility Company used discussion of the trended normal weather assumption to justify changing its normal weather assumption from a 30-year rolling average to 10-year rolling average in its GRC filed with the Nebraska Public Service Commission in 2009 (docket NG-0061). A 10-year rolling average was adopted.

Michigan Consolidated Gas Company filed a GRC with the Michigan Public Service Commission in 2010 (docket U-15985) in which it used the trended normal weather assumption in its load forecast. Although the method won the support of the administrative

UE 319 PGE Response to OPUC DR No. 348
April 7, 2017
Page 2

law judge, the Commission ultimately ordered the adoption of a 15-year rolling average normal weather assumption rather than a 30-year rolling average.

CenterPoint Energy Resources filed GRCs in 2013 and 2015 with the Minnesota Public Utilities Commission (Dockets G-008/13-316 and G-008/GR-15-424) using discussion of the trended normal weather assumption to support use of a 10-year rolling average normal weather assumption rather than a 20-year rolling average normal weather assumption. The 10-year rolling average was adopted.

PGE understands there may be additional examples of GRC proceedings involving the trended or hinge fit normal weather assumption, such as one in Iowa, for which it was not able to identify the GRC proceeding dockets.

Exhibit 1305

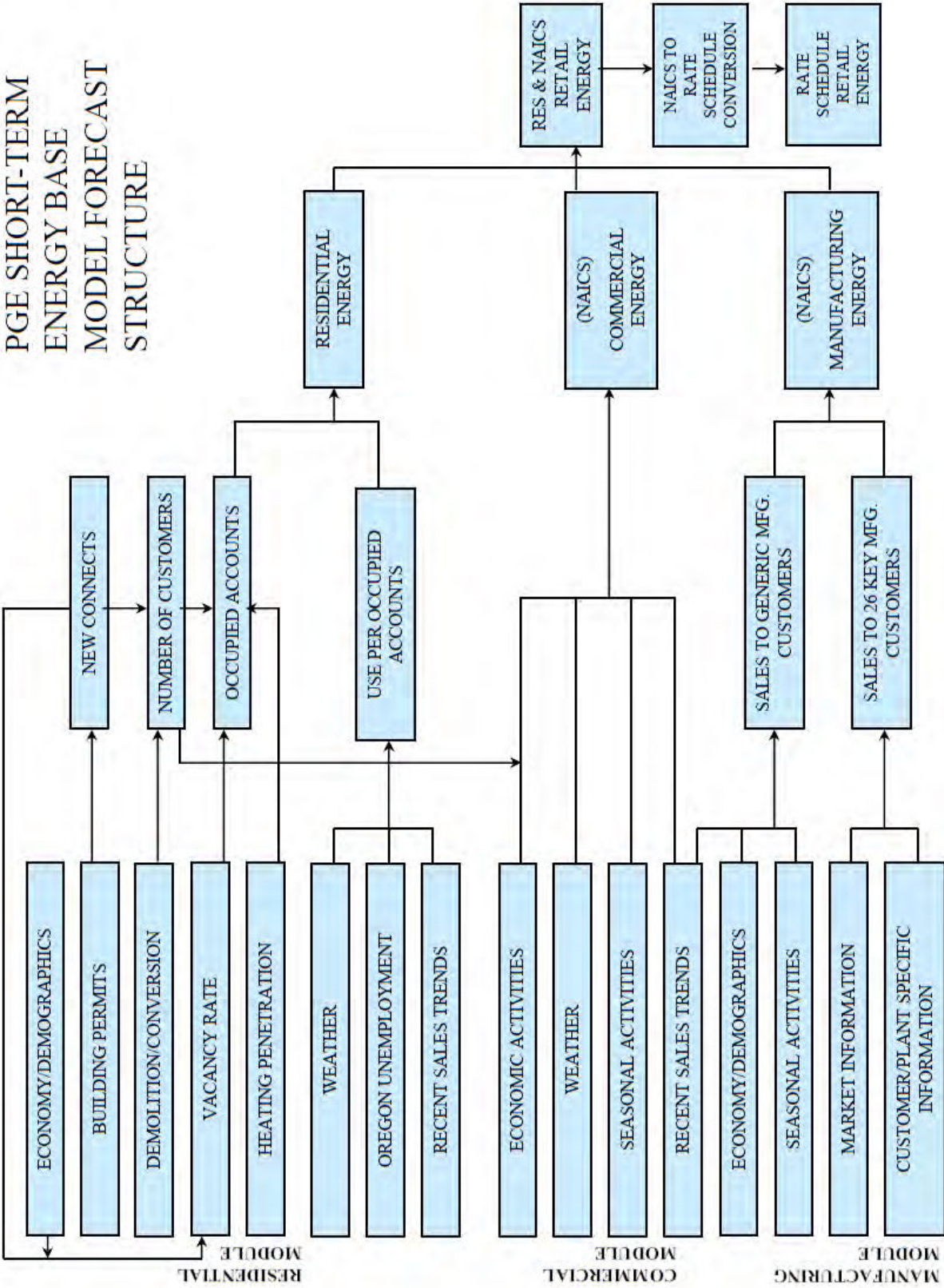


Exhibit 1305

April 11, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 396
Dated March 28, 2017

Request:

At PGE/1200/3 PGE explains how incremental energy efficiency savings from SB 838 result in explicit adjustments to the load forecast whereas energy efficiency savings from SB 1149 are assumed to be captured in the forecast model. Please provide more explanation as to this difference, why there is not a single energy efficiency savings adjustment to PGE's load forecast and any efforts to incorporate actual efficiency achievements from both SB 1149 and SB 838 back into the load forecasting models by sector (i.e., Residential, Commercial, Industrial, etc.)?

Response:

PGE's makes a single adjustment for energy efficiency savings funded by SB 838 in its load forecasting model. There is an extended history of energy efficiency savings in PGE's operating area due to a number of drivers including programmatic savings, updates to codes and standards, general market trends as appliance stock turns over with higher efficiency rating replacement and a general affinity towards conservation for many customers in PGE's service area. This trend is embedded within the historical energy deliveries data used to estimate PGE's sector level regressions. However, incremental savings, above and beyond what is embedded within the model trend need to be explicitly adjusted for in the load forecast. PGE's load forecast methodology assumes the ETO savings funded by SB 838, the more recent programmatic funding, to be incremental savings above what is embedded in the forecast trend and explicitly adjusts for these savings.

PGE is aware of several alternative methods to account for energy efficiency savings directly in regression-based forecast models being used in electric utility deliveries forecasting. A foundational premise of implementing these alternative approaches is that there is an accurate historical series available to use in modeling. In this case, a historical time series of energy savings for each of PGE's forecast groups is required. Recognizing a number of potential issues with these data, including an extended lag time which would impede PGE's ability to integrate the most recent historical data into its updates, PGE has attempted to create the required time

UE 319 PGE Response to OPUC DR No. 396
April 11, 2017
Page 2

series data using granular, customer level, savings information provided by the ETO. Unfortunately, PGE has not found the quality of these data to be appropriate for creating time series history for each of PGE's load forecast model sectors. Some of the data quality issues include: inability to tie to total reported savings annual values (annual error of +/- 25%); customers incorrectly classified by customer segments; savings values that are annual without available seasonality; duplicate records some of which appear to be valid while others do not; inability to segment into residential housing type and heat type; and savings that are larger than total energy on an individual account. Without a reasonable historical series to include in regression analysis, PGE has been unable to move forward with modeling investigation of alternative methods.

Exhibit 1305

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 532
Dated April 24, 2017**

Request:

Does PGE allow residential customers to have a kW demand in excess of 30 kW? If, “yes,” please indicate the proportion of residential customers that had a demand in excess of 30 kW in 2016?

Response:

Yes, PGE’s tariff allows residential customers to have demand in excess of 30 kW. PGE ran two separate queries for residential customers that met or exceeded 30 kW once or more during 2016. As a result of these two queries, PGE estimates that of the 752,388 average residential customers, as few as 0.001% and as much as 1.3% of these residential customers met or exceeded 30 kW at some point during 2016.

Exhibit 1305

May 31, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 638
Dated May 23, 2017**

Request:

Does PGE believe that its commercial customers would reduce their peak demand if PGE instituted a mandatory on-peak demand charge, please explain?

Response:

PGE objects to this request on the basis of ambiguity and lack of clarity. PGE is uncertain what Staff means by “commercial customers.” Subject to, and without waiving its objection, PGE responds as follows:

PGE currently has mandatory on-peak demand charges for standard service customers greater than 30 kW through Rate Schedules 83, 85, 89, and 90. Optional specialty schedules with relatively small annual consumption relative to the standard schedules such as outdoor lighting, irrigation, and Schedule 38 do not have demand charges due to their special characteristics (e. g., unmetered load, seasonal consumption, low load factors).

Schedule 32 Small Nonresidential Standard Service does not have demand charges. PGE has not performed a detailed demand charge analysis with respect to Schedule 32 that would enable it to accurately respond to Staff’s inquiry above. In addition, implementation of a demand charge for the sake of peak remand reduction related to generation costs should be measured against other available alternatives such as critical peak pricing, and/or time-of-use pricing. Furthermore, implementation of demand charges for Schedule 32 would require a detailed analysis that should incorporate numerous factors including the capacity and capabilities of the current billing system and the data collection system that enables the billing system. Other factors to consider, while not exhaustive, are specified in PGE’s Response to OPUC Data Request No. 637.

Exhibit 1305

May 31, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 637
Dated May 23, 2017**

Request:

Please explain, does PGE believe that on-peak demand charges incentivize reductions in peak demand? See for example Schwarz (1984) at 1 which states “the peak demand charge encourages a reduction in the maximum demand.”¹

Response:

PGE objects to this request on the basis of ambiguity and lack of specificity. PGE is uncertain what is meant by “on-peak” or what functionalized costs the demand charges specified above are intended to recover. Subject to, and without waiving its objection, PGE responds as follows:

On-peak demand charges could encourage reductions in peak demand for individual customers depending on the nature of the customer’s consumption patterns and how the demand charge is structured. PGE believes that peak demand reductions can also be accomplished through critical peak pricing, peak time rebates, and time-of-use pricing.

For more information regarding the implementation of demand charges, see the UE 262 PGE Exhibit 1500 testimony, pages 31-35:

<http://edocs.puc.state.or.us/efdocs/UAA/ue262uaa135616.pdf>

In addition see OPUC Staff testimony in Docket UE 246, Exhibit 1200, pages 12-16.

<http://edocs.puc.state.or.us/efdocs/HTB/ue246htb144224.pdf>

¹ Schwarz, Peter. (1984). “The Estimate Effects on Industry of Time-of-Day Demand and Energy Electricity Prices,” *The Journal of Industrial Economics*, Vol. 32(4), pp. 523-539. Available at: <http://www.jstor.org/stable/2098234>

In general, the implementation or augmentation of demand charges should consider the diversity of demand of individual customers and across rate classes so as to avoid large immediate rate impacts within each rate class and anomalous results across the rate classes. In addition, the implementation of demand or augmentation of demand charges, if deemed desirable relative to other alternative rate structures should be accompanied by a customer education process. Other factors to consider include the time interval of demand measurement (e.g., 30 minute or 60 minute period), customer acceptance and understanding, and the impact on utility revenues.

Exhibit 1305

June 6, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 639
Dated May 23, 2017

Request:

Please explain, does PGE agree that capacity is priced below its marginal cost in PGE's Schedule 32 and Schedule 38?

Response:

PGE objects to this request on the basis of ambiguity and lack of clarity. Subject to, and without waiving its objections, PGE responds as follows:

PGE is unsure what Staff specifically means by "capacity" or which functionalized "marginal cost" Staff is referencing. Furthermore, PGE generally sets prices based on functionalized embedded costs which are allocated to the rate schedules on the basis of a marginal cost study and each rate schedule's usage and customer characteristics.

PGE believes that Staff is questioning the appropriateness of recovering the allocated demand-related costs for Schedules 32 and 38 through volumetric charges. PGE notes that the proposed prices for Schedules 32 and 38 recover the costs allocated to each of the two rate schedules without subsidy from other rate classes.

With respect to Schedule 38, PGE further notes that that this optional schedule is predominantly composed of low load factor customers whose annual consumption sums to approximately 30,200 MWh, or approximately 0.18% of 2018 projected cost-of-service consumption. Similar to the irrigation Schedules 47 and 49, and also similar to the irrigation schedules of other utilities, imposing demand and/or ratchet demand charges on these customers would have very large rate impacts. Hence, because of these potential large rate impacts, and because of other broader social policy implications such as Electric Vehicle charging, PGE believes that it is appropriate to continue to recover the allocated costs for optional Schedule 38 predominantly on a volumetric basis. Furthermore, PGE notes that should Schedule 38 customers wish to be

UE 319 PGE Response to OPUC DR No. 639
June 6, 2017
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placed on a schedule with demand charges they may do so by requesting to be placed on Schedule 83.

With respect to Schedule 32, PGE is not necessarily opposed to exploring the implementation of distribution demand charges at some future date after PGE has completed the necessary infrastructure associated with the Customer Engagement Transformation to support such a change. The precautions specified in PGE Responses to OPUC Data Request Nos. 637 and 641 would necessarily apply.

Exhibit 1305

May 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 538
Dated April 24, 2017**

Request:

See the table on page 3 of the Appendix of Order No. 16-292. Please provide the total costs deferred as of April 24, 2017 for each of PGE's two residential demand response pilots.

Response:

The amounts provided below are as of April 26, 2017. Note that the 2015 amounts have been adjusted downward from those included in Order No. 16-292.

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>Total</u>
Pricing Pilot	\$392,588	\$749,647	\$121,237	\$1,263,472
DLCT Pilot	\$29,076	\$333,517	\$68,888	\$431,481
Totals	\$421,664	\$1,083,163	\$190,125	\$1,694,952

Exhibit 1305

May 2, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 539
Dated April 24, 2017**

Request:

See Order No. 16-292. How long does PGE plan to run its two residential demand response pilots?

Response:

The term for the Schedule 5 Direct Load Control Pilot ends September 30, 2017. The pilot appears to be successful. Consequently, PGE plans to request to extend the pilot and increase the participation.

The term for the Schedule 6 Residential Pricing Pilot ends April 30, 2018. PGE may request to extend the pilot or use the results to inform and request to modify its residential time of use option.

Exhibit 1305

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 434
Dated April 6, 2017**

Request:

In 2016, what proportion of PGE's residential customers utilized the Energy Tracker?

Response:

In 2016, PGE had 50,607 residential customers utilize Energy Tracker. Of PGE's 803,428 total residential customers, this represents approximately 6.3% of residential customers that utilize Energy Tracker. PGE presumes that "utilize" means that a unique customer, as defined in OPUC Data Request No. 433, selected an Energy Tracker link.

Exhibit 1305

April 19, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 439
Dated April 6, 2017

Request:

See PGE's response to Staff DR 271. Is PGE aware of any reasons, other than differences in billing versus metering data (including outage and non-outage communication issues), that the usage provided in the Billing Cycle feature pasted below would differ from a customer's monthly billed usage? If "yes," please explain.



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Response:

Yes. Energy Tracker uses the billing cycle to determine the dates for summarizing usage. Since Energy Tracker does not have the timestamp of the billing read, the customer's billed usage could differ from the Energy Tracker summed usage if the billing read has a timestamp other than midnight.

CASE: UE 319
WITNESS: GEORGE R. COMPTON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1400

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is George R. Compton. I have been employed by the Public Utility
3 Commission of Oregon since March of 2007. I am a Senior Economist (part-
4 time) within the Energy, Rates, Finance, and Audits Division. My business
5 address is 201 High St. SE Ste. 100, Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My Witness Qualification Statement is found in Exhibit Staff/1401.

8 **Q. What is the purpose of your testimony?**

9 A. I will be addressing the residential optional time-of-use (TOU) rate design.

10 **Q. Have you prepared exhibits for your testimony?**

11 A. Yes.

12 Exhibit 1402 – Sample residential TOU schedule used by a non-Oregon
13 utility.

14 Exhibit 1403 – A detailed exhibit portraying the development of Staff’s
15 alternative TOU schedule.¹

16 Exhibit 1404 – PGE’s responses to Staff Data Request Nos. 548 and 549.

17 **Q. How is your testimony organized?**

18 A. My testimony is organized as follows:

19 Topic 1: The Dual Purposes of TOU Rates.....3

20 Topic 2: PGE’s Under-Performance Re Those Purposes6

21 Topic 3: Staff’s Modest Residential TOU Correctives.....9

22 **Q. Please provide an overview of your testimony.**

23 A. Time-of-use rates have long been favored by economists and utility regulators
24 for two reasons: fairness is achieved by capturing in prices the cost

¹ For the convenience of the reader, two key principles behind Staff’s recommended rates are also displayed in this exhibit.

1 distinctions that reflect time-of-use variations; and utility cost-efficiency is
2 fostered by encouraging greater consumption during lower-cost time periods.
3 While Portland General Electric (PGE or Company) has had smart meters
4 and has offered TOU pricing options for several years now, customer interest
5 in the residential TOU rate option is still miniscule: fewer than three thousand
6 customers out of a Schedule 7 total of 772 thousand have opted for TOU
7 rates.² One explanation for such a small level of interest is that a lot of
8 customer inconvenience is required to achieve very little savings. For
9 example, the average TOU customer has shifted almost eight percent of his
10 usage over to the off-peak time zones, but saves only about five dollars in his
11 average month's bill (out of a total of about \$160).³

12 In this testimony, Staff proposes fairly modest TOU price reforms that
13 will place prices on more of a cost-based footing and encourage greater off-
14 peak usage by customers who are so inclined. In particular, Staff proposes
15 reducing the off-peak price from \$0.09125/kWh to \$0.04375/kWh. That
16 decrease would be offset almost in its entirety by an increase of
17 \$0.02981/kWh in the on-peak and mid-peak prices.

² The subject of this testimony is the TOU rate sub-schedule *within* the general residential Schedule 7. That sub-schedule contains three distinct prices, labeled as on-peak, mid-peak, and off-peak. *Pilot* Schedule 6 also contains some TOU options.

³ Exhibit Staff/1403 shows the sources and calculations, and cells J14 and J25 show, respectively, the bills calculated using the non-TOU and TOU rates.

1 **Topic 1: The Dual Purposes of TOU Rates**

2 **Q. How are virtually all of PGE's residential kWh priced?**

3 A. Apart from those customers on various TOU options, the first 1000 kWh of a
4 month's usage are priced at one rate (around eleven cents per kWh); the
5 remaining kWh are priced at a rate that is about seven-tenths of a cent
6 higher. No distinction is made for when the electricity is consumed.

7 **Q. Do industrial customers see rates that vary by the time of day or day of**
8 **week?**

9 A. Yes, although there is not the same level of granularity that is found in the
10 optional residential TOU schedule. For example, no seasonal distinction is
11 made in the industrial tariffs. And rather than distinguishing between on-peak
12 and mid-peak periods, those periods are combined and defined simply as
13 "on-peak."

14 **Q. Do aggregate residential usage patterns play some role in how costs are**
15 **allocated to the residential rate Schedule 7?**

16 A. Yes, they do. In particular, generation and transmission capacity costs are
17 allocated among customer schedules on the basis of residential customers'
18 share of load at the time of the coincident peak of the following four months:
19 December, January, July, and August.

20 **Q. In addition to varying by season, do PGE's costs also vary according to**
21 **the day of the week and the time of the day?**

22 A. They certainly do. Actually, the time periods drawn by PGE for its Schedule 7
23 optional TOU schedule, i.e., on-peak, mid-peak, and off-peak, follow those

1 variations quite well. For example, the truly off-peak period is defined as all
2 twenty-four hours for Sundays and selected holidays, and from 10 p.m. to 6
3 a.m. the rest of the week.⁴

4 **Q. How much do PGE's costs vary among its three designated periods?**

5 A. As an indication of how the energy portion of its costs vary, PGE has
6 proposed the following energy charges in its current general rate case
7 application: on-peak – 13.121 cents/kWh; mid-peak – 7.517 cents/kWh; and
8 off-peak – 4.375 cents/kWh.⁵ Note that the on-peak rate is about three times
9 the off-peak rate. The 7.517 cents mid-peak rate is also what PGE proposes
10 for its residential flat rate for consumption in excess of 1000 kWh in a month.

11 But the rates I just listed are only the energy charge portion of PGE's
12 volumetric residential tariff. There is also the combined Distribution and
13 Transmission (D&T) charge, which comes to 4.75 cents/kWh. That charge is
14 applied to all hours of the day and week even though the underlying costs
15 vary across time.

16 **Q. What would be wrong with charging everybody about a 12 cents/kWh
17 flat rate for all kWh, regardless of the time-of-day/week/month?**

18 A. Customers whose use tends more to the off-peak hours would be paying
19 something in excess of costs, which would go to subsidizing customers

⁴ For May through October the on-peak period runs from 3 p.m. to 8 p.m. Monday through Friday; and for November through April it is 6 a.m. to 10 a.m. and 5 p.m. to 8 p.m. also Monday through Friday. All-day Saturday and the remaining eleven hours on Monday through Friday are defined as mid-peak hours. On a typical, i.e., non-holiday, week the approximate share of off-peak, mid-peak, and on-peak hours are, respectively, 43%, 15% and 42%.

⁵ The cited figures are from PGE's current general rate case application, Docket No. UE 319. They are very close to the rate elements in the existing tariff.

1 whose use tends more to the on-peak hours. TOU rates tend to match
2 revenues with costs, thereby avoiding inter-customer cross-subsidization.

3 **Q. Do TOU rates have a benefit other than customer fairness?**

4 A. When TOU rates are “effective,” customers shift away from peak-period
5 usage. The decrease in peak-period consumption enables a utility to put off
6 costly, peak-serving capital expansions. Further, fuel costs are lower in off-
7 peak periods, which means decreased on-peak consumption allows the utility
8 to reduce operating costs. Effective time of use rates should result in a
9 utility’s overall costs being lower than they otherwise would be.

1 **Topic 2: PGE's Under-Performance Re Those Purposes**

2 **Q. In your introductory remarks you said there were fewer than three**
3 **thousand residential TOU customers out of the total of 772 thousand**
4 **customers on Schedule 7. You have also described some quite large**
5 **gaps between on-peak, mid-peak, and off-peak energy rates. With those**
6 **kinds of price differences why do you suppose there is not a greater**
7 **interest in residential customers signing up for the optional TOU rates?**

8 A. Human nature could explain a lot of it. Most people do not want to go through
9 the inconvenience of adjusting their lifestyle to match electricity price
10 schedules—particularly if the bill savings seem inconsequential. Fortunately
11 that latter hurdle can be partly overcome by extending cost-causation
12 principles to the other charges on a customer's bill.

13 **Q. What do you have in mind?**

14 A. Besides the energy rates there are two other kWh-volumetric rates in the
15 residential tariff: A rather large distribution charge and a smaller transmission
16 charge. As regards the pricing of distribution and transmission (or D&T), PGE
17 makes no TOU distinction.⁶ If, for example, the D&T charge were only
18 applied to the on-peak and mid-peak hours, more residential customers may
19 be inclined to subscribe to the TOU schedule in order to take advantage of
20 the low off-peak composite rate.

⁶ The very modest \$5 savings noted in this testimony's introductory comments derive solely from the differential energy rates. My Exhibit Staff/1403 shows the bill savings, sources, and various computations.

1 **Q. What is the magnitude of the D&T charge compared to PGE's residential**
2 **energy charge?**

3 A. Currently, a residential customer who uses 1000 kWh in a month will pay
4 \$68.50 for energy and \$42.72 for D&T.⁷

5 **Q. Is there a cost justification for not applying D&T charges to**
6 **consumption in the off-peak period?**

7 A. Yes, there is strong cost-justification. Transmission costs tend to be driven by
8 coincident peak demands, which are inevitably during on-peak periods.

9 Distribution costs are driven by schedules' non-coincident peak demands,
10 which may occur during a mid-peak period but never in an off-peak period.

11 The absence of off-peak distribution system distress or cost-causation is
12 manifest in the fact that PGE's large customer Distribution Demand charge is
13 *not* imposed against demands that occur in the off-peak period.⁸

14 **Q. Is there an emerging customer usage development that would lead to a**
15 **greater interest in TOU rates?**

16 A. There certainly is. For customers who own electric vehicles (EVs), there is
17 generally little inconvenience in waiting until 10 pm (when the off-peak period
18 commences) to re-charge their vehicles. One of the main elements of PGE's

⁷ For the next 1000 kWh, there would be the same \$42.72 D&T revenues but the energy revenues would be elevated to \$75.72. The pending PGE application would elevate the D&T amount to \$47.50.

⁸ See Schedules 83, 85, 89, or 90. The smaller, customer-centric "Facility Capacity" charge applies to the month's maximum demand, whenever it occurs.

1 advocacy in the EV Docket UM 1811 is to “outreach and educate” customers
2 regarding the merits of the TOU rate schedule(s).⁹

3 **Q. You spoke of making the TOU schedule more attractive by shifting the**
4 **D&T charge entirely away from the off-peak period. Have other**
5 **mechanisms been employed for encouraging off-peak consumption?**

6 A. Some utilities have adopted demand charges as a means for reducing energy
7 charges generally. My Exhibit Staff/1402 displays a Georgia Power example.
8 By adopting a demand charge of \$6.64 per kW, that utility seems to have
9 eliminated the recovery of fixed generation and D&T costs through a per-kWh
10 charge. Notably, the off-peak energy charge is *less than* one cent per kWh.

11 **Q. Is Staff contemplating in this docket anything along what Georgia Power**
12 **has achieved?**

13 A. That is the subject of the next section of this testimony.

⁹ The three primary elements of the PGE proposal are Outreach & Technical Assistance, Electric Mass Transit 2.0, and Electric Avenue Network. See Page 11 of “PGE Application for Transportation Electrification Programs,” Docket No. UM 1811.

Topic 3: Staff's Modest Residential TOU Correctives

Q. Before going further, please answer this: must a demand charge be introduced if the objective is to minimize the off-peak kWh charge?

A. No. The economic theoretic ideal is to have a marginal-cost-based off-peak kWh charge. Off-peak marginal costs are limited to fuel/energy costs, which means that demand, or capacity, costs are not a factor. The appropriate role of the demand charge would be to reduce on-peak and mid-peak per-kWh charges

Q. What are PGE's marginal fuel/energy costs?

A. PGE's "2016 Transportation Electrification Plan" (Docket UM 1811) shows a "Year 1 Power Purchase Price" of \$0.024 per kWh.¹⁰ The Plan indicates this price is "[b]ased on PGE net variable power cost forecast." Given the way that figure is used in the Plan's text, I interpret it as a good marginal energy cost estimate. The \$0.024 figure compares with PGE's \$0.04375 off-peak energy charge and the combined off-peak energy and D&T charge of \$0.09125 per kWh. *This comparison suggests that PGE imposes an off-peak charge that is almost four times marginal costs!*

Q. Is it Staff's intention to recommend a purely marginal-cost-based off-peak residential TOU charge in this case?

A. No. As indicated in the title to this section of my testimony, the intentions here are modest.

¹⁰ See page 90.

1 **Q. What is the off-peak residential TOU charge that you recommend?**

2 A. It is to stay with the PGE-proposed \$0.04375 off-peak *energy* charge, but
3 charge *nothing* for D&T during the off-peak hours. That will keep the off-peak
4 charge to less than half of what the Company now proposes.

5 **Q. You justify not recovering distribution costs during the off-peak hours**
6 **on grounds that the residential schedule's non-coincident peak would**
7 **"never [occur] in an off-peak period."¹¹ Is Staff concerned that enough**
8 **customers might adopt TOU-favored load patterns to the degree that the**
9 **schedule's non-coincident peak could actually occur during the off-peak**
10 **period?**

11 A. Yes, that is a concern, and it was the subject of two of our data requests.¹²

12 **Q. Would you please summarize the requests and the Company's**
13 **responses?**

14 A. Staff asked if PGE was concerned regarding potential cost-causing stresses
15 to the distribution grid that would occur off-peak owing to expanded electric
16 vehicle recharging or whatever else might induce extraordinary off-peak loads
17 in the context of favorable TOU pricing. The response was basically that
18 concerns are premature, but they will be dealt with as they develop.

19 **Q. How would you summarize Staff's position on this issue?**

20 A. The potential of a shift in demand peak to what are currently off-peak hours is
21 something worth paying attention to. A locus of Staff's concern is that a Level
22 2 electric vehicle re-charger has a maximum load that compares with the

¹¹ See page 6 of this testimony, lines 17 and 18.

¹² See Staff/1404; PGE Responses to Staff DR Nos. 548 and 549.

1 *combined* load of several standard household appliances.¹³ Timely pricing
2 policy adaptations that can head off problems before they occur should
3 receive first priority.

4 **Q. How do you propose to recover the lost revenues that would be the**
5 **result of that off-peak rate reduction?**

6 A. This is where it gets complicated. Understandably, PGE has not conducted a
7 cost-of-service study specific to the residential TOU group, so we have to
8 work from principles that, hopefully, are uncontested.

9 **Q. What are those principles?**

10 A. The first general principle is that even if the off-peak price contains no D&T
11 component, per se, the TOU customer should still contribute toward D&T cost
12 recovery *and in a way that does not deny the customer's off-peak*
13 *consumption*. The second general principle is that the TOU customer's
14 obligation to support the D&T revenue requirement should not exceed the
15 degree of off-peak support received from a representative Schedule 7
16 residential customer. There is no cost-causation basis for a TOU customer to
17 have to supply any additional off-peak-based D&T revenues beyond the
18 representative Schedule 7 customer's amount.

19 **Q. Have you prepared an exhibit that applies those principles?**

20 A. Yes, Exhibit Staff/1403.

¹³ Load examples: Level 2 re-charger...8 kW; Water heater...4.5 kW; Clothes dryer...3 kW; HP furnace...2.25 kW -7.5 kW.

1 **Q. Would you please walk us through the exhibit as briefly as you can?**

2 A. Certainly. I'll do it in numbered steps. The cell references refer to the
3 spreadsheet of Staff/1403.

- 4 1. Note that average monthly TOU consumption is about 50% greater
5 than the Schedule 7 average (cell G24 versus cell E5).
- 6 2. Note further the non-off-peak consumption of the TOU customer is 676
7 kWh compared to 501 kWh for the Schedule 7 average (cell K27
8 versus cell O5).
- 9 3. Since it is the non-off-peak consumption that drives D&T costs, the
10 Schedule 7 average needs to be "ratioed-up" in order to make a direct
11 Schedule 7-versus-TOU comparison. That is done in Rows 3 – 6 of
12 Columns N – P. By construction, the inflated Schedule 7 average has
13 the same amount of cost-causing non-off-peak consumption as the
14 TOU average, i.e., 676 kWh (cell K27 and cell P5). The same ratioing
15 factor produces the scaled up Schedule 7 off-peak consumption of 424
16 kWh (cell P6).
- 17 4. By the nature of a non-TOU rate structure, the 424 kWh consumption
18 of the scaled up Schedule 7 customer supports the D&T revenue
19 requirement through the 4.75 cent/kWh charge (cell H5 and others).
- 20 5. As a policy matter, the TOU customers should only have to support the
21 D&T revenue requirement through the 4.75 cent/kWh charge *for the*
22 *same 424 kWh* (cells K28 and K22, via cell P6) of their total of 580
23 kWh (cell G22).

1 6. To collect the same \$20 off-peak D&T revenues (cell L22) and \$52
2 D&T total (cells L23 and O23) while eliminating the off-peak D&T
3 charge requires elevating the mid-peak and on-peak D&T charges to
4 7.731 cents/kWh (cells M/N 20 and 21).

5 7. Cell P25 shows the new monthly average TOU volumetric bill (\$136)
6 versus the \$144 (cell J25) proposed in PGE's current application. The
7 Staff's and PGE's respective savings from substituting TOU rates for
8 standard Schedule 7 rates are 8.7% (cell P26) and 3.7% (cell J26).

9 8. The respective total revenues collected from the TOU customers are
10 approximately \$3.8 million (cell P24) versus \$4.0 million (cell J24).

11 **Q. Please clarify the fairness principle behind your policy recommendation**
12 **to limit TOU off-peak D&T cost recovery to the same 424 kWh units that**
13 **are attributable to a Schedule 7 customer with cost-causation attributes**
14 **(i.e., the combined on- and mid-peak usage) that are equivalent to those**
15 **of the average TOU customer.**

16 A. Your question contains most of the answer. Since the average TOU
17 customer and the subject Schedule 7 customer have the same D&T *cost-*
18 *causation* characteristics, it would be unfair for the TOU customer to have to
19 bear more of the D&T costs than the Schedule 7 customer.¹⁴ That parity is
20 achieved by (on a shadow price basis in the case of the TOU customer)
21 charging the same price to the same number of kWh.

¹⁴ In some instances value-of-service considerations take precedence, particularly if cost causation is ambiguous or indeterminate.

1 **Q. Is there another broad societal basis for not wanting TOU billings to go**
2 **beyond costs?**

3 A. There is. Urban air-quality advantages of substituting electric vehicles (EV)
4 for internal combustion vehicles provide another justification for making TOU
5 rates more attractive in the interest of attracting greater EV ownership and
6 use.

7 **Q. According to your point #8 above, about \$0.2 million less would be**
8 **collected from the TOU customers under Staff's recommendation as**
9 **compared to under the PGE application. What would happen to that**
10 **\$0.2 million shortfall?**

11 A. Staff's TOU savings should be treated in an identical manner as the
12 Company's. The PGE and Staff numerics are shown, respectively, on the
13 lower-left and lower-right four lines of my Exhibit Staff/1403 spreadsheet. The
14 shortfall of TOU revenues compared to what they would have been on the
15 standard Schedule 7 rate structure is first established (cell P27, which is the
16 difference between cell J12 and cell P24). If that shortfall is not reflected
17 back into Schedule 7 rates then the schedule will not meet its allocated
18 portion of the revenue requirement. The shortfall is also expressed by PGE
19 as a "Standard Tariff Adder"¹⁵ (cell P29) which is the shortfall divided by the
20 total energy consumption of Schedule 7 (cell P28).¹⁶

¹⁵ The term, "Standard Tariff Adder" is something of a misnomer in the sense that it is not a line-item that appears in the published tariff. Instead it is simply an amount built into average Schedule 7 rates so as to avoid the subject shortfall.

¹⁶ Cell P30 constitutes a check that the very small standard tariff increment (cell P29) will produce the desired revenues (cell P27).

1 The bottom line is that, on average, all Schedule 7 customers would
2 pay an additional \$0.00003 in their volumetric charge beyond what the
3 Company proposed (cell P29 versus cell F29) in order to make the TOU rate
4 structure better conform with costs.¹⁷

5 **Q. Does this conclude your direct testimony?**

6 A. Yes.

¹⁷ Cell P29 shows the gross amount as 0.05 mills/kWh. As a reminder: One mill is one one-thousandths of a dollar. So 0.05 mills translates to \$0.00005. The residential tail-block rate proposed by PGE in this docket is \$0.0.07517.

CASE: UE 319
WITNESS: GEORGE R. COMPTON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1401

Witness Qualifications Statements

June 16, 2017

WITNESS QUALIFICATION STATEMENT

NAME: George R. Compton

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Economist
Energy Rates, Finance & Audit Division

ADDRESS: 201 High Street, SE., Suite 100
Salem, OR. 97301

EDUCATION: Doctor of Philosophy, Economics (1976)
University of California, Los Angeles (UCLA) – Westwood, CA

Master of Science, Statistics (1968)
Brigham Young University (BYU) – Provo, UT

Bachelor of Science, Mathematics and Psychology (1963)
Brigham Young University – Provo, UT

EXPERIENCE: I have been employed in utility regulation since receiving my Ph.D. in 1976. My primary employer was the Division of Public Utilities, within Utah’s Department of Commerce (formerly Business Regulation). I also consulted for a couple of years, early in that period. I testified frequently during my career on rate design, cost-of-service, cost-of-equity, and various policy matters affecting electric, gas, and telephone utilities. While in Utah, I also taught Economics part-time for about ten years at BYU.

Prior to my utility regulatory career, I worked in aerospace for eleven years at McDonnell Douglas (now Boeing) in Southern California.

I joined the OPUC staff soon after “retiring” to Oregon at the end of 2006. Principal cases of my involvement here have included the IRP/CO₂ Risk Guideline (UM 1302), Avista General Rate Cases (UG 181 and 284), PGE General Rate Cases (UE 197, UE 215, UE 262, and UE 283), PacifiCorp General Rate Cases (UE 210, UE 246, and UE 263), NW Natural General Rate Case (UG 221), and the Idaho Power General Rate Case (UE 233).

CASE: UE 319
WITNESS: GEORGE R. COMPTON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1402

**Exhibit in Support
Of Opening Testimony**

June 16, 2017

ELECTRIC SERVICE TARIFF:

**TIME OF USE – RESIDENTIAL DEMAND
SCHEDULE: “TOU-RD-3”**



<u>PAGE</u>	<u>EFFECTIVE DATE</u>	<u>REVISION</u>	<u>PAGE NO.</u>
1 of 2	With Bills Rendered for the Billing Month of January, 2016	Original	2.40

AVAILABILITY:

Throughout the Company's service area from existing lines of adequate capacity.

APPLICABILITY:

For all domestic uses of a Residential Customer in a separately metered dwelling unit. A Residential customer hereunder is defined in the Company's Rules and Regulations for Electric Service.

TYPE OF SERVICE:

Single or three phase, 60 hertz, at a standard voltage.

MONTHLY RATE:

Basic Service Charge\$10.00

Energy Charges:

On-Peak kWh9.6052¢ per kWh
Off-Peak kWh0.9896¢ per kWh

Demand Charge:

Maximum kW\$6.64 per kW

Minimum Monthly Bill: \$10.00 Basic Service Charge plus Environmental Compliance Cost Recovery, plus Nuclear Construction Cost Recovery, plus Demand Side Management Residential Schedule, plus Municipal Franchise Fee.

ENVIRONMENTAL COMPLIANCE COST RECOVERY:

The amount calculated at the above rate will be increased under the provisions of the Company's effective Environmental Compliance Cost Recovery Schedule, including any applicable adjustments.

NUCLEAR CONSTRUCTION COST RECOVERY:

The amount calculated at the above rate will be increased under the provisions of the Company's effective Nuclear Construction Cost Recovery Schedule, including any applicable adjustments.

DEMAND SIDE MANAGEMENT SCHEDULE:

The amount calculated at the above rate will be increased under the provisions of the Company's effective Demand Side Management Residential Schedule, including any applicable adjustments.

SCHEDULE: "TOU-RD-3"

<u>PAGE</u>	<u>EFFECTIVE DATE</u>	<u>REVISION</u>	<u>PAGE</u>
2 of 2	With Bills Rendered for the Billing Month of January, 2016	Original	2.40

FUEL COST RECOVERY:

The amount calculated at the above rate will be increased under the provisions of the Company's effective Fuel Cost Recovery Schedules in the manner ordered by the Georgia Public Service Commission, including any applicable adjustments.

MUNICIPAL FRANCHISE FEE:

The bill calculated under this tariff will be increased under the provisions of the Company's effective Municipal Franchise Fee Schedule, including any applicable adjustments.

SENIOR CITIZEN - LOW INCOME ASSISTANCE:

Qualifying customers certified by the Company will be eligible for a monthly bill discount of up to \$18.00 monthly at their primary residence. This discount will be applied to the customer's pre-fuel monthly bill amount. To qualify, the customer must be 65 years of age or older with total household income of 200% of the federal poverty level or less per year, provided that the electric service account is individually metered and in said customer's name. There shall be no net credits nor shall there be any carry-over credits.

ON-PEAK:

The On-Peak period is defined as the hours starting at 2:00 p.m. and ending at 7:00 p.m. Monday through Friday for the calendar months of June through September (Summer Months). The above hours on days in which the following holidays are observed shall be considered Off-Peak: Independence Day and Labor Day.

OFF-PEAK:

The Off-Peak period is defined as all hours not included above in the On-Peak period including all weekends and the calendar months of October through May (Winter Months).

DETERMINATION OF BILLING DEMAND:

Maximum kW: Maximum kW shall be the highest 30-minute kW measurement during the current month.

TERM OF CONTRACT:

One (1) year. The Customer is required to remain on the TOU-RD tariff for a period of twelve (12) months from the contract date. The contract will be automatically renewed on the anniversary date of the contract for an additional year, unless terminated with 30 days' notice to the Company prior to the anniversary date. The customer may change tariffs at any time after the initial twelve (12) month term expires.

GENERAL TERMS & CONDITIONS:

The bill calculated under this tariff is subject to change in such an amount as may be approved and/or amended by the Georgia Public Service Commission under the provisions of applicable riders and other schedules.

Service hereunder is subject to the Rules and Regulations for Electric Service on file with the Georgia Public Service Commission.

CASE: UE 319
WITNESS: GEORGE R. COMPTON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1403

**Exhibit in Support
Of Opening Testimony**

June 16, 2017

Staff Exhibit 1403
is an Excel spreadsheet
(Provided in electronic format)

CASE: UE 319
WITNESS: GEORGE R. COMPTON

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1404

**Exhibit in Support
Of Opening Testimony**

June 16, 2017

May 8, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 548
Dated April 27, 2017**

Request:

What policies and procedures is PGE considering for addressing cost-incurring distribution grid stresses owing to the future expansion of residential electric vehicle charging loads?

Response:

PGE has not considered or introduced policies or procedures designed to offset grid stresses related to electric vehicle charging loads, as we view such policies as premature given the current market penetration of electric vehicles. Currently, there are only 8,900 electric vehicles in the Portland Metropolitan Statistical Area which represent approximately 1% of motor vehicles. The residential level 2 peak appears to occur between 10pm and 1am (see attachment 548-A, document page 23 of 43). The distribution grid impact of level 2 residential charging is highly location specific, and we are not likely to see capacity-related stress until market penetration is much higher.

However, PGE has taken a proactive stance toward guiding and reinforcing grid-beneficial charging behavior. PGE's application for transportation electrification programs (Docket No. UM 1811-as supplemented on March 15) includes a pilot to assess residential smart charging (PGE controllable level 2 chargers allow for shifting, limiting, or curtailing charging loads), as well as an outreach and education program to promote the cost savings of choosing a time-of-use rate and charging during off-peak times.

If the market penetration of electric vehicles grows over time in our service area, we may reassess the need for policies and procedures in the future.

May 8, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 549
Dated April 27, 2017

Request:

What level of a residential customer's maximum demand would PGE interpret as sufficiently distribution-grid-stressful as to warrant a demand charge that would only have bearing when the maximum *off-peak* demand exceeded that level?

Response:

PGE has not performed a study that specifically addresses this question. Generally the degree to which a residential customer's individual maximum demand could potentially impact the local distribution grid would be highly location specific.

PGE does not believe that a residential demand charge, either during on- or off-peak hours is a preferred option. PGE believes that the appropriate price signals for residential customers can be achieved more effectively through time-of-use pricing and demand response rather than from demand charges.

CASE: UE 319
WITNESS: JEAN-PIERRE (JP) BATMALE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1500

Opening Testimony

June 16, 2017

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Jean-Pierre Batmale. I am a Senior Utility Analyst employed in the
3 Energy Resources and Planning Division of the Public Utility Commission of
4 Oregon (OPUC). My business address is 201 High Street SE., Suite 100,
5 Salem, Oregon 97301.

6 **Q. Please describe your educational background and work experience.**

7 A. My Witness Qualification Statement is found in Exhibit Staff/1501.

8 **Q. What is the purpose of your testimony?**

9 A. This testimony presents my analysis concerning Portland General Electric
10 Company's (PGE's) energy efficiency program forecasts and funding.

11 **Q. Did you prepare an exhibit for this docket?**

12 A. Yes. I prepared Exhibit Staff/1502, PGE Response to Staff DR No. 491 and
13 Staff DR No. 494.

14 **Q. How is your testimony organized?**

15 A. My testimony is organized as follows:

16 Issue 1: Energy Efficiency Programs & Funding 2

ISSUE 1: ENERGY EFFICIENCY PROGRAMS & FUNDING**Q. What energy efficiency programs does PGE operate?**

A. PGE operates several Demand Side Management programs but only one program focuses specifically on energy efficiency. Schedule 110 functions as a balancing account for this program. This schedule includes a description of PGE's energy efficiency activities: "[t]o fund Company activities associated with enabling Customers to achieve energy efficiency including, but not limited to project facilitation, technical assistance, education and assistance to support programs administered by the Energy Trust of Oregon (ETO)."

Q. What is the cost of the PGE energy efficiency program?

A. Per PGE's response to Staff DR No. 494, the Company's energy efficiency program costs approximately \$840,000 annually to manage and operate.¹

Q. How do PGE's ratepayers fund PGE's energy efficiency program?

A. Per an approved Advice Filing in 2008, Schedule 110 was established as a balancing account to fund PGE's energy efficiency program as part of the implementation of SB 838.² The funds that cover PGE's energy efficiency activities essentially come from the ratepayers covered by SB 838. In 2010, the maximum amount of funds PGE could use annually was \$1 million.

Q. Does PGE regularly report on its energy efficiency program activities?

A. Yes. PGE provides the Commission an annual update in June.

¹ See Staff/1502, Batmale/1, PGE Response to Staff DR No. 494.

² Advice No. 07-25, May 12, 2008, Public Meeting Agenda, Regular Agenda Item.

1 **Q. Does PGE utilize all of the funds that PGE collects each year for energy**
2 **efficiency?**

3 A. No. In 2015, PGE's Schedule 110 had a remaining balance of \$371,090.³ In
4 2016, this balance grew to \$423,415.⁴ Per the Company's response to
5 Staff DR No. 494 the current account balance is approximately \$465,000.⁵

6 **Q. What are PGE's plans for the surplus balance in the Schedule 110**
7 **account?**

8 A. Staff believes that PGE plans to utilize the surplus balance funds as a program
9 backstop. Staff did not ask and PGE did not provide a justification for the size
10 of the surplus. In PGE's response to Staff DR No. 491 the Company did say
11 that after the Schedule 110 surplus grew to over \$500,000 it would be open to
12 discussing with the Commission and Energy Trust a redistribution of all of
13 surplus funds.

14 **Q. What are the revenue impacts of this balance?**

15 A. PGE demonstrated that any balance associated with Schedule 110 is not
16 included in the revenue requirement. The balance earns interest at the rate for
17 deferred accounts.⁶ There are rate impacts however. The redistribution of any
18 surplus to Energy Trust for energy efficiency activities would reduce the
19 amount of funds Energy Trust requests from PGE's ratepayers in Schedule

³ 2015 FERC Form 1, page 150 of document PDF, line 32.

http://investors.portlandgeneral.com/common/download/download.cfm?companyid=POR&fileid=897885&filekey=FB76F4F2-118B-4617-B8BA-5C3C0E10591C&filename=Final_2015_FERC_Form_1.pdf

⁴ 2015 FERC Form 1, page 146 of document PDF, line 31.

http://investors.portlandgeneral.com/common/download/download.cfm?companyid=POR&fileid=936577&filekey=E7B57B64-8B48-4EF2-ADF4-8B9EE9C542C0&filename=2016_Form_1_-_Final.pdf

⁵ Staff/1502, Batmale/1, PGE Response to Staff DR No. 494.

⁶ PGE Schedule 110 Energy Efficiency Customer Service, p. 2.

1 109 for SB 838-related activities. If PGE were to redirect its current Schedule
2 110 budget surplus to Energy Trust, it would be result in a one-time, 0.7%
3 reduction in Energy Trust's funding request from Schedule 109 for 2018.⁷
4 Residential and small business customers would benefit from this as they pay
5 all of Schedule 109. Large customers are exempt from paying into Schedules
6 109 and 110 per SB 838.

7 **Q. Are there other revenue impacts associated with SB 838 activities?**

8 A. Yes, in addition to PGE's energy efficiency activities funded by SB 838 through
9 Schedule 110, SB 838 also provides funding for Energy Trust's energy
10 efficiency activities.

11 Energy Trust has two sources of funding for its operations: SB 1149's
12 Public Purpose Charge (PPC) and SB 838. In 2018 Energy Trust's budget for
13 energy efficiency will be as follows:⁸

- 14 ■ PPC Funding: \$28.8 Million
- 15 ■ SB 838 Funding: \$65.3 Million

16 While this funding does not come from rate base, it does have impacts on the
17 amount customers pay for electricity. This is especially true as Energy Trust's
18 SB 838 budget can fluctuate. It is tied not to revenues but to Energy Trust's
19 Commission-approved mission to acquire all cost-effective energy efficiency
20 annually. If Energy Trust identifies more cost-effective savings, year-over-year,

⁷ Staff/1502, Batmale/1, PGE Response to Staff DR No. 494, (Explaining PGE's surplus for Schedule 110 is \$465,000. Energy Trust will request approximately \$65 million in SB 838 funds (Schedule 109) in 2017 and 2018.) See Energy Trust's approved 2017 budget, 12/16/16, "Income Statement 2016 to 2018."

⁸ See Energy Trust Approved 2017 Budget & Action Plan.

1 the SB 838 charge can rise. In 2017, Energy Trust's SB 838 budget rose over
2 40% to \$65 million due, in part, to higher savings goals.⁹ The OPUC has begun
3 a dialogue with Energy Trust to provide better forecasts and to alert PGE and
4 other utilities when the level of SB 838 funding may change.

5 **Q. Has PGE staffing for its energy efficiency programs grown? If so, why**
6 **and how does it relate to the surplus funds in the Schedule 110 balance**
7 **account?**

8 A. Recently, yes. PGE staffing for its energy efficiency program grew from four to
9 five FTE in 2016. This did not appear to impact program operating costs or the
10 Schedule 110 account balance surplus. PGE's program operating costs were
11 \$840,000 in 2015 and 2016 despite adding an FTE. PGE's Schedule 110
12 account balance surplus appeared to grow between 2015 and 2016.

13 **Q. What are Staff's concerns?**

14 A. Staff is interested in ensuring that Schedule 110 funds are used effectively. It is
15 not apparent why there is a surplus of funds in the Schedule 110 account
16 balance or if the surplus will be used in the near future. The fully loaded cost
17 for PGE's energy efficiency program was approximately \$840,000 in 2015 and
18 2016. Staff assumes PGE will be spending a similar amount in 2018, as the
19 Company did not indicate otherwise. \$840,000 is below the PGE's budget cap
20 of \$1 million established by the Commission in 2010. PGE has not stated if
21 any of their energy efficiency program activities would cause cost overruns.
22 Further, the methodology behind carrying a program budget surplus of up to

⁹ *Ibid.*

1 \$500,000 and how any surplus Schedule 110 funds could be deployed to help
2 PGE better accomplish its energy efficiency goals in 2018 have not been
3 articulated.

4 **Q. What does Staff recommend?**

5 A. Staff has three recommendations. Staff recommends that PGE be required to:

- 6 1. Articulate its methodology for establishing, maintaining and utilizing
7 any balance in its Schedule 110 account.
- 8 2. Establish a maximum reserve level for Schedule 110 of 15% of the
9 allowable, annual budget, which is currently set at \$1,000,000.
- 10 3. Either utilize Schedule 110 reserve funds in excess of 15% of the
11 program's maximum budget on DSM activities in addition to marketing
12 that also complement Energy Trust activities or transfer those reserve
13 funds in excess of 15% the program's maximum budget to defray
14 Energy Trust's SB 838 (Schedule 109) request for funds.

15 **Q. Does this conclude your testimony?**

16 A. Yes.

CASE: UE 319
WITNESS: JEAN-PIERRE (JP) BATMALE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1501

Witness Qualifications Statement

June 16, 2017

WITNESS QUALIFICATIONS STATEMENT

NAME: Jean-Pierre Batmale

EMPLOYER: Public Utility Commission of Oregon

TITLE: Senior Utility Analyst
Energy Resources and Planning Division

ADDRESS: 201 High Street SE., Suite 100
Salem, Oregon 97301

EDUCATION: M.A. Public Policy
University of California, Los Angeles (1999)

B.A. History and Liberal Studies
University of California, Riverside (1993)

EXPERIENCE: I have been employed by the Oregon Public Utility since April 2016 as Senior Utility Analyst in the Utility Program's Energy Resources and Planning Division. My current responsibilities include economic analysis, policy support, and development of recommendations pertaining to energy efficiency, renewable energy and least-cost planning at Oregon's investor owned utilities and other organizations.

Prior to the Oregon Public Utility Commission I worked as the Planning Manager at the Energy Trust of Oregon for one year. I led a team of three analysts in developing Energy Trust's near- and long- term plans to achieve the organization's energy efficiency and renewable energy goals. I developed and monitored organization-wide activities and budgets reporting to senior management, the Energy Trust board, the Oregon Public Utility Commission and other stakeholders. Prior to my work in the Planning Department, for three years I was the Senior Program Manager of the Industrial Sector at Energy Trust. I led a team of five staff and seven contractors implementing a \$30 million budget that acquired approximately one-third of Energy Trust's annual energy savings.

CASE: UE 319
WITNESS: JEAN-PIERRE (JP) BATMALE

**PUBLIC UTILITY COMMISSION
OF
OREGON**

STAFF EXHIBIT 1502

**Exhibits in Support
Of Opening Testimony**

June 16, 2017

April 25, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 491
Dated April 14, 2017**

Request:

In December 2012, under Advice No. 12-22, PGE transferred \$850,000 from the Schedule 110 balancing account to Energy Trust. Please provide a description of what contributed to balance account growing to nearly \$942,000 in the 2018 test year, the purpose served by having an account balance nearly double the 2016 Schedule 110 activity budget, and if PGE plans to transfer the existing balance to Energy Trust in the near future as it did in 2012.

Response:

The referenced \$942,000 does not represent an amount in the Schedule 110 balancing account. Instead, it represents amortization of the forecasted Schedule 110 revenue in order to move the \$942,000 from revenue to the balancing account (see attachment 491-A for T-account examples). In addition, the \$942,000 is not included in PGE's revenue requirement. Only the amounts highlighted in blue in PGE Exhibit 204 are included in PGE's revenue requirement. Finally, the balancing account balance as of year-end 2016 is approximately \$451,000. PGE, in consultation with OPUC Staff and the Energy Trust of Oregon (ETO) will consider transferring approximately \$500,000 to the ETO should the amount in the balancing account exceed \$500,000.

UE 319

Attachment 491-A

Provided in Electronic Format only

T-Account Examples

April 20, 2017

TO: Kay Barnes
Oregon Public Utility Commission

FROM: Patrick Hager
Manager, Regulatory Affairs

**PORTLAND GENERAL ELECTRIC
UE 319
PGE Response to OPUC Data Request No. 494
Dated April 14, 2017**

Request:

The average annual balance in the Schedule 110 Balancing Account would appear to be \$912,250. Please calculate the benefit to ratepayers in 2018 from lowering the balance of the Schedule 110 Balancing Account to \$250,000. Please explain if PGE would be supportive of capping the Balancing Account at a certain amount annually and what PGE believes that amount should be.

Response:

The question above misstates the amount of the balance in the Schedule 110 Balancing Account and seems to confuse revenues as being synonymous with balances in the Schedule 110 Balancing Account. For more information on the status of the Schedule 110 Balancing Account, please see PGE's Response to OPUC Data Request No. 490.

The current balance in the Schedule 110 Balancing Account is approximately \$465,000. If PGE were to "lower" this balance to \$250,000, it would either need to reduce the Schedule 110 prices to yield less in annual revenues and hence gradually reduce the Schedule 110 balancing account amount, or, alternatively, make a payment to the Energy Trust of Oregon (ETO) from the balancing account of approximately \$215,000. The benefit to ratepayers could then be either slightly lower Schedule 110 prices or a one-time small increase in ETO funding.

PGE is uncertain by what Staff means by "capping the Balancing Account at a certain amount annually." Currently the amount of actual fully loaded expenses attributed to Schedule 110 program activities is expressly capped in Schedule 110 at \$1,000,000 annually, a figure that PGE supports. For both 2015 and 2016, the fully loaded expenses attributable to Schedule 110 program activities were approximately \$840,000.