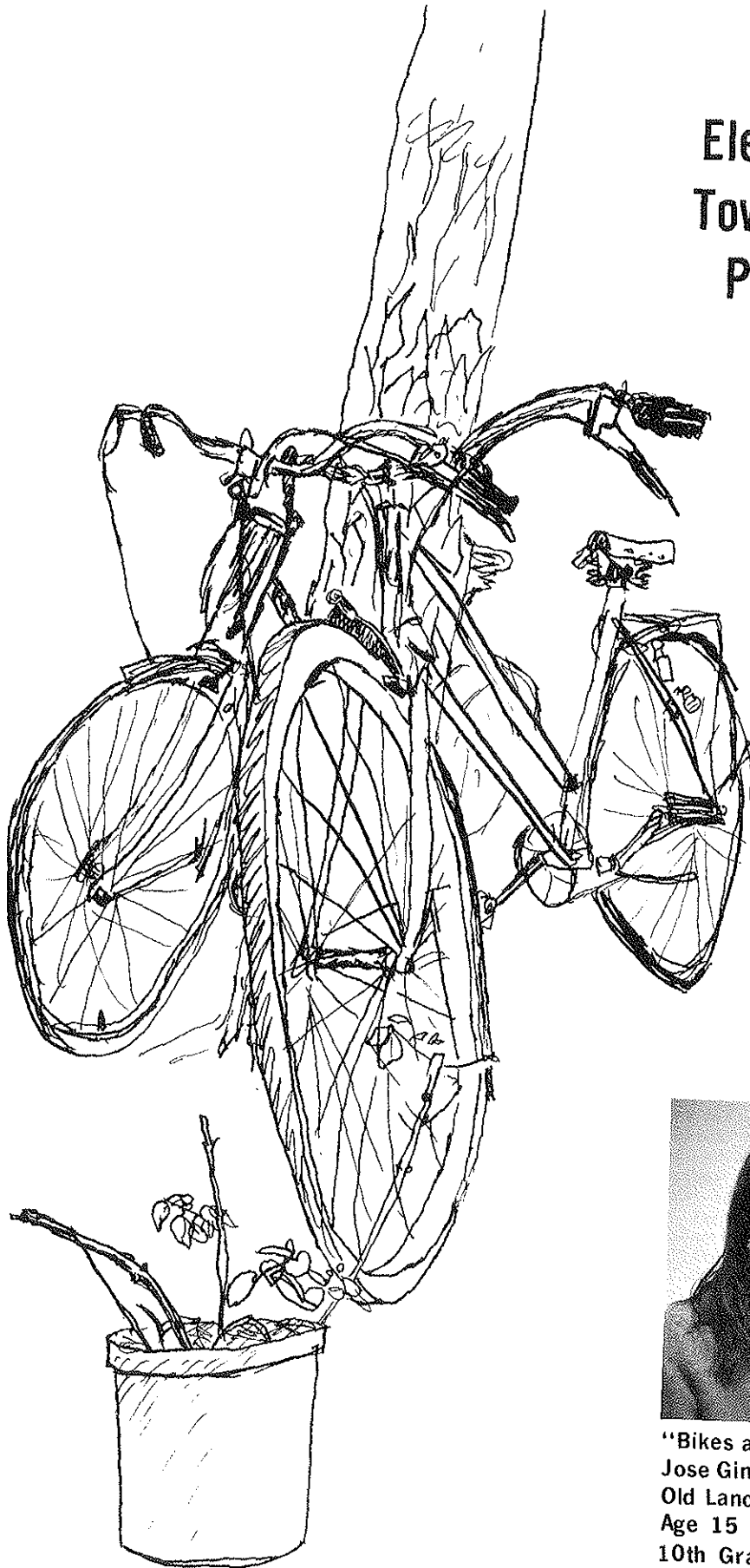


Elections and Town Meeting Proceedings



"Bikes at Rest"
Jose Giner
Old Lancaster Road
Age 15
10th Grade

INDEX

Annual Town Election, March 27, 1972
 Annual Town Meeting, April 3, 1972
 Presidential Primary, April 24, 1972
 Special Town Meeting, May 30, 1972
 State Primary Election, September 19, 1972
 Special Town Meeting, October 10, 1972
 Presidential Election, November 7, 1972

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Accountant, Town, abolish office	36	219	COMM.
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Apartments, zoning standards	19	195	DF
Multi-unit Residence District No. 1, establish	20	203	IP
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rescinded	1	260	
Police Department			
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reconsideration	16	211	DF
rescinded	1	260	
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paid detail revolving fund, accept Chap. 44, Sec. 53C, G.L.	7	164	
Police/Fire Headquarters, option on land, Hudson Road	48	230	
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Mrs. Chaet's American History class		250	
Civil Air Patrol		250	
DeMolay		250	
Emmons, Howard W.		249	
Feeley, Francis		205	
Flag desecration		250	
Girl Scouts		250	
Hough, Louis H.		250	
McGovern, John F.		249	
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Sign by-law, exempt signs under 16 sq. ft., Art. IX, Sec. V,J	29	209	IP
repeal Art. IX, Sec. V,J	28	208	IP
Site plans, include topography, Art. IX, Sec. V,A,3	27	208	
Sludge disposal facility, planning money	38	224	
Special Town Meetings, calling of, exemption for regional districts, Art. II, Sec. 15 (renumbered Art. II, Sec. 1)	12	187	
Tax Possession Property, sale of, Art. XII, Sec. 2 (new)	18	192	
Taxes, real estate, uses of	35	219	IP
Town Accountant, abolish office	36	219	COMM.
Town Administration, Committee on, study of Town Auditor committed	36	219	
Town Auditor, elect	36	219	COMM.
Town Hall renovation, planning money	49	236	
Town Meeting Study Committee, establish	RES.	247	
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Unclassified and reserve fund, budget	8(950)	183	
Unpaid bills	3	156	
Valuation list, publish	44	229	
Veterans' Benefits, budget	8(900)	183	
Vocational Technical School agreement, amend	54	245	IP
budget	8(140)	172	
construction money	1	268	NA*
*indebtedness approved			
Walkways, construction			
Concord Road (two sections)	50	240	
Horse Pond Road	50	240	
Normandy Drive	50	240	
Old Lancaster Road	52	243	IP
Pratt's Mill Road	51	243	
Walkways, easements			
Hudson Road	9B	184	
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Pratt's Mill Road	9E	185	
Water District, transfer portion of Raymond Land to White, George D.	33	215	
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Young, Marjorie A. C.	RES.	249	

KEY

COMM.	COMMITTED
DF	DEFEATED
IP	INDEFINITELY POSTPONED
NA	NOT ACTED UPON (meeting adjourned without day)
RES.	RESOLUTION

ANNUAL TOWN ELECTION

March 27, 1972

The Town Election was held at the Peter Noyes School with the polls open from 7:00 A.M. to 8:00 P.M. There were 3456 votes cast including 55 absentee ballots. Fourteen voting machines were used and the results were announced by Town Clerk Betsey M. Powers at 11:00 P.M. as follows:

Moderator, for One Year	
Frank R. Sherman	2728
Blanks	728
Selectmen, for Three Years	
Martha J. Coe	95
William E. Hawes	339
Marilyn L. Hotch	1349
John C. Powers	1624
Scattering	2
Blanks	47
Assessor, for Three Years	
John P. Bartlett	1367
Arthur A. Babigian	1916
Scattering	2
Blanks	171
Constable, for Three Years	
Wesley M. Woodward	2796
Scattering	2
Blanks	658
Goodnow Library Trustee, for Three Years	
George D. Max	2738
Scattering	1
Blanks	717
Board of Health, for Two Years (To Fill Vacancy)	
James J. Healy	2594
Scattering	1
Blanks	861
Board of Health, for Three Years	
Louis H. Hough	1148
William J. Cossart, Jr.	1927
Scattering	1
Blanks	380
Planning Board, for Five Years	
Robert E. Cooper	1651
Melvin C. Weagle, Jr.	1081
Scattering	1
Blanks	723
Sudbury School Committee, for Three Years (Vote For Two)	
Robert A. Howell	1952
Gerald J. Hornik	1810
James R. VonBenken	1540
Scattering	1
Blanks	1609
Board of Park and Recreation Commissioners, for Three Years	
Francis G. Feeley	2733
Scattering	1
Blanks	722
Highway Commission, for Three Years (Vote For Two)	
Daniel D. Carter	2364
Ronald P. Espinola	2031
Scattering	2
Blanks	2515

Sudbury Housing Authority

Highest Number of Votes - for Five Years
Second Highest Number of Votes - for Four Years
Third Highest Number of Votes - for Two Years
Fourth Highest Number of Votes - for One Year

(Vote For Four)

Lorraine L. Bauder	1915
Myron J. Fox	1857
Douglas A. Miranda	1999
Willie L. Hoover (write-in)	441
Jerome G. McGonagle (write-in)	154
Scattering	29
Blanks	7429

Lincoln-Sudbury Regional School District Committee,
for Three Years

(Vote For Two)

Martha C. A. Clough	1636
John R. Flather, Jr.	1343
George F. MacKenzie	1829
Margaret M. Martin	214
Eugene L. Naegele	1139
Scattering	1
Blanks	750

(NOTE: Members of the Lincoln-Sudbury Regional School District School Committee were elected on an at large basis pursuant to the vote of the Special Town Meeting of October 26, 1970, under Article 1 and subsequent passage by the General Court of Chapter 20 of the Acts of 1971. The votes recorded above for this office are those cast in Sudbury only.)

QUESTION: "Shall licenses be granted in this town for the operation, holding or conducting a game commonly called beano?"

Yes	574
No	704
Blanks	2178

A True Record, Attest:

Betsey M. Powers

Betsey M. Powers
Town Clerk

ANNUAL TOWN ELECTION

RECOUNT

April 8, 1972

Under the provisions of Chapter 54, Section 135A of the General Laws, a recount of the Annual Town Election was held by the Board of Registrars on April 8, 1972, for the purpose of releasing the voting machines for use in the Presidential Primary of April 25, 1972. The results were as follows:

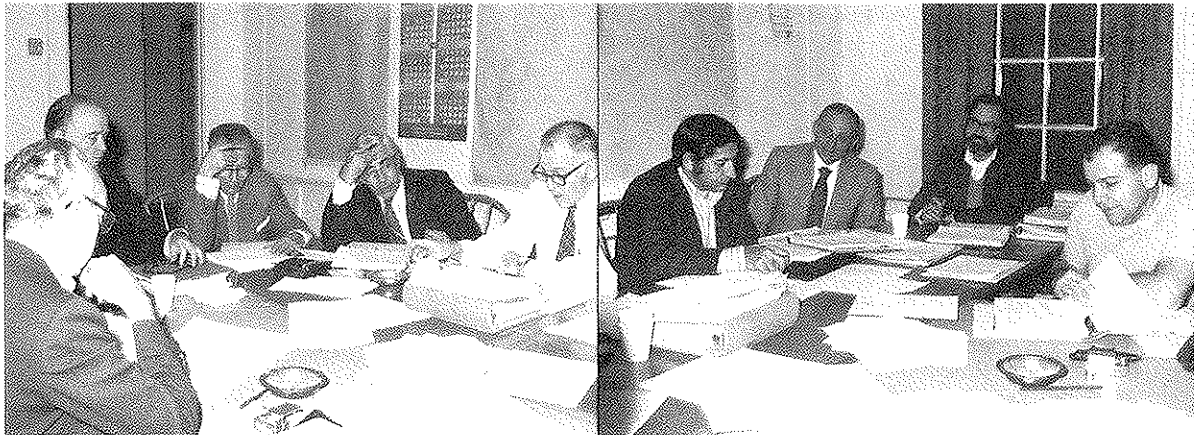
Moderator		
Frank R. Sherman		2728
Blanks		728
Selectman		
Martha J. Coe		95
William E. Hawes		339
Marilyn L. Hotch		1349
John C. Powers		1624
Scattering		2
Blanks		47
Assessor		
John P. Bartlett		1367
Arthur A. Babigian		1916
Scattering		2
Blanks		171
Constable		
Wesley M. Woodward		2796
Scattering		2
Blanks		658
Goodnow Library Trustee		
George D. Max		2739
Scattering		1
Blanks		716
Board of Health (To Fill Vacancy)		
James J. Healy		2594
Scattering		1
Blanks		861
Board of Health		
Louis H. Hough		1148
William J. Cossart, Jr.		1927
Scattering		1
Blanks		380
Planning Board		
Robert E. Cooper		1651
Melvin C. Weagle, Jr.		1081
Scattering		1
Blanks		723
Sudbury School Committee		
Robert A. Howell		1952
Gerald J. Hornik		1807
James R. VonBenken		1543
Scattering		1
Blanks		1609
Board of Park and Recreation Commissioners		
Francis G. Feeley		2733
Scattering		1
Blanks		722
Highway Commission		
Daniel D. Carter		2364
Ronald P. Espinola		2031
Scattering		1
Blanks		2516

Sudbury Housing Authority	
Lorraine L. Bauder	1914
Myron J. Fox	1858
Douglas A. Miranda	1999
Willie L. Hoover	444
Jerome G. McGonagle	159
Scattering	29
Blanks	7421

Lincoln-Sudbury Regional School District Committee	
Martha C. A. Clough	1636
John R. Flather, Jr.	1343
George F. MacKenzie	1829
Margaret M. Martin	214
Eugene L. Naegele	1139
Scattering	1
Blanks	750

QUESTION:	
Yes	574
No	704
Blanks	2178

A True Record, Attest: *Betsy M. Powers*
 Betsy M. Powers
 Town Clerk



FINANCE COMMITTEE WRESTLES in August with 18-month budgets from town boards to comply with new state law requiring changeover to fiscal year (1 July thru 30 June) budgeting rather than previous calendar year budgeting. FinCom members are (l-r) John Hennessy, Don Stowbridge, Karl Clough, Roger Bender, Chairman Donald Bishop, Pat Piscitelli, Frank LeBart, Ronald Biecher, and Peter DeGeorge.

1972 FINANCE COMMITTEE REPORT

It is again time for Sudbury to establish in Annual Town Meeting the financial plan for the year. Budgets and special articles in the Warrant reflect our demands for services and official estimates of their costs. Each new service is added to the base of operating costs of existing services, and increases that base for future years. Then inflation adds even more to the cost of Town operation. The increases over last year are shown in Table A, where we estimate the 1972 tax rate at \$44.00.

TABLE A

DEPARTMENT	EXPENSES 1971	INCREASE	% INCREASE	RECOMMENDED 1972	% OF TOTAL 1972
Schools					
Sudbury	\$2,710,089	\$356,911	14.3	\$3,097,000	38.9
LSRHS	1,844,069	249,076	13.5	2,093,145	26.3
MMRVTHS	1,573	6,541	415.8	8,114	.1
Debt	656,205	33,197	5.1	689,402	8.7
Protection	666,332	104,815	15.7	771,147	9.7
Highway	554,279	10,161	1.9	564,440	7.1
Government	241,231	62,077	25.7	303,308	3.8
Library	71,781	15,973	22.3	87,754	1.1
Parks & Rec.	61,916	13,624	22.0	75,540	1.0
Health	36,149	13,898	38.4	50,047	.6
Veterans	6,406	8,694	135.7	15,100	.2
Unclassified	<u>177,938</u>	<u>21,912</u>	<u>12.3</u>	<u>199,850</u>	<u>2.5</u>
	\$7,027,968	\$926,879	13.2	\$7,954,847	100.0
Special Articles Recommended				<u>381,000</u>	
TOTAL APPROPRIATIONS				\$8,335,847	
Estimated Assessments & Overlay				<u>564,153</u>	
TOTAL TAX LIABILITY				\$8,900,000	
Less Est. Receipts (State, Federal & Special)				2,200,000	
Less Available Funds (prior Receipts)				<u>100,000</u>	
TOTAL TO BE RAISED BY TAXATION				\$6,600,000	
Tax Rate Based on \$150,000,000 Assessed Valuation				\$44.00	

No estimate of cost has been entered for the proposed LSRHS indebtedness under Article 55. This may not affect our tax rate this year beyond the amounts already within the budget. Borrowing will spread the tax impact over several years. However, each dollar borrowed is a dollar spent from some future tax - plus the interest costs. State aid does not reduce our costs; it merely changes the method of taxation to an income tax and to the cost of goods and services we buy in Massachusetts.

We anticipate less accumulated "free cash" than last year, because much of it was spent in the November Special Town Meeting. Of the \$250,000 anticipated, only \$100,000 is proposed to reduce this year's tax rate, in order to leave some for now unforeseen needs at Special Town Meetings, and to try to provide more available funds next year in preparation for the 18 month conversion to a July 1 fiscal year.

The Assessors establish our property tax rate by dividing the net Town cost of all services by the total property valuation. The cost of our services obviously increases faster than the total valuation; the tax rate continues upward. A table of your taxes required to pay for each service is printed inside the front cover of the Warrant (see below). Each \$150,000 voted adds one dollar to your tax rate - one more dollar in taxes for each \$1,000 of your property.

IMPACT OF THE ESTIMATED 1972 TAX RATE ON YOUR WALLET

ITEM	AMOUNT	YOUR TOTAL ASSESSED VALUATION			
		\$5,000	\$10,000	\$25,000	\$50,000
100 SCHOOLS					
Sudbury	\$3,097,000	\$103.23	\$206.47	\$516.17	\$1,032.33
LSRHS	2,093,145	69.77	139.54	348.85	697.72
MMRVTHS	8,114	.27	.54	1.35	2.71
200 DEBT	689,402	22.98	45.96	114.90	229.81
300 PROTECTION	771,147	25.70	51.41	128.52	257.05
400 HIGHWAY	564,440	18.81	37.63	94.07	188.15
500 GOVERNMENT	303,308	10.11	20.22	50.55	101.10
600 LIBRARY	87,754	2.93	5.85	14.63	29.25
700 PARKS & REC.	75,540	2.52	5.04	12.59	25.18
800 HEALTH	50,047	1.67	3.34	8.34	16.68
900 VETERANS	15,100	.50	1.01	2.52	5.03
950 UNCLASSIFIED	199,850	6.66	13.32	33.31	66.62
ARTICLE 3	*				
ARTICLE 37	*				
ARTICLE 38	5,000	.17	.33	.83	1.67
ARTICLE 39	*				
ARTICLE 40	*				
ARTICLE 41	2,500	.08	.17	.42	.83
ARTICLE 42	5,000	.17	.33	.83	1.67
ARTICLE 45	2,500	.08	.17	.42	.83
ARTICLE 49	8,000	.27	.53	1.33	2.67
ARTICLE 50	75,000	2.50	5.00	12.50	25.00
ARTICLE 51	*				
ARTICLE 53	*				
ESTIMATED SUM OF *'s	283,000	9.43	18.87	47.17	94.33
EST. ASSESSMENTS	564,153	18.81	37.61	94.03	188.05
LESS EST. RECEIPTS	(2,200,000)	(73.33)	(146.67)	(366.66)	(733.33)
LESS AVAIL. FUNDS	(100,000)	(3.33)	(6.67)	(16.66)	(33.33)
TOTAL TAX BILL	\$6,600,000	\$220.00	\$440.00	\$1,100.00	\$2,200.00

Recent Sudbury financial history is shown in Table B to identify selected departmental and salary growth patterns. The consumer Price Index is included as a standard indicator of the inflation factor present in all financial data.

TABLE B RECENT SUDBURY FINANCIAL HISTORY

YEAR	1960	1965	1970	1972	% INCREASE SINCE		
					1960	1965	1970
POPULATION	7,450	10,894	13,350	14,400E	93	32	8
ELEM. SCHOOL COST	662,084	1,380,800	2,426,000	3,112,000	370	125	28
Pupils	1,697	2,610	3,189	3,286	94	26	3
\$/Pupil	390	529	742	916	135	73	23
\$/Capita	89	127	182	216	142	70	19
LSRHS COST	324,966	646,282	1,590,081	2,093,145	544	224	31
Sudbury Pupils	429	760	1,225	1,485	246	95	21
\$/Pupil	759	851	1,295	1,408	86	66	9
\$/Capita	44	59	119	145	230	146	22
OTHER SUDBURY COSTS	798,487	1,470,886	2,444,073	3,145,702	294	114	29
\$/Capita	107	135	183	219	104	62	20
TAX LEVY	1,400,286	2,678,244	5,013,212	6,600,000E	371	146	32
\$/Capita	188	246	376	459	144	86	22
TOWN VALUATION	111,000,000	122,000,000	135,492,230	150,000,000E	35	23	11
\$/Capita	14,910	11,190	10,140	10,420	-30	-7	3
TAX RATE (EQUALIZED)	12.60	22.00	37.00	44.00E	249	100	19
CONSUMER PRICE INDEX	88.8	94.5	116.3	127E	43	34	9
FIRE SALARIES	36,570	120,157	257,090	281,435	670	134	9
\$/Capita	4.91	11.02	19.25	19.50	398	77	1
POLICE SALARIES	45,104	93,035	233,463	249,848	454	168	7
\$/Capita	6.05	8.54	17.50	17.35	187	104	-1
SUDBURY TEACHERS SAL.	450,120	976,231	1,607,509	2,166,053	381	122	35
\$/Pupil	265	374	504	658	148	76	31
LSRHS TEACHERS SAL.	271,088	531,971	1,187,584	1,617,916	497	204	36
\$/Pupil	420	504	717	840	100	66	17

E = Estimate

Several changes in Town affairs are reflected in the budget items. The increases requested in Account 350 for dog control reflect an estimate of cost for more rigorous enforcement (with some compensation in increased fee income) of the new dog control by-law we adopted last year. We recommend no increase in the budget, with our eye on the tax rate and to provide an occasion for Town Meeting comment on whether you want increased activity by the Assistant Dog Officer.

The Parks and Recreation Commission will be responsible for mowing school athletic areas and other lawns around Town buildings. The Highway Commission will no longer provide maintenance of Town vehicles other than their own; commercial service will be used. Major road and walkway construction will be performed under contract; our Highway Commission will perform local maintenance on our existing roads.

Several new positions and organizational changes were proposed (some not for the first time). These actions require deeper and wider consideration than our budget review. Your Committee on Town Administration and your Personnel Board have knowledge and responsibilities which should be used before preparing a budget for consideration by the Finance Committee. Last year we were accused of trying to fire a Town employee. Well, we think we should not hire one either!

The Selectmen have achieved great improvement in orderly and rigorous closing of the Warrant in accordance with the By-laws, which we deeply appreciate. Changes still occur after December 31, indicating hasty and inadequate preparation of articles by the originators. We believe that such things as equipment and land acquisition and major policy matters should be outlined as they occur during the year, providing for better discussion, evaluation and refinement of the issues by the time the warrant closes.

Most Departments were prompt in submitting their budget requests by December first. You'll note that our recommended amounts differ from the requests in some cases - sometimes as a result of a suggestion from the Department and sometimes not. The amount voted by the Town for each line-item becomes the legal limit. We expect each Department to request your special consideration at Town Meeting if the recommended amount is too small.

The Finance Committee may provide a transfer from the Reserve Fund Account 950-81 if a Department encounters "extraordinary or unforeseen" difficulty, but we hope there are few of these. We hope it is not false economy to limit ourselves to no increase in the Reserve Fund; now less than 1% of the total expected appropriation.

Year	1968	1969	1970	1971	1972
Tax Levy	3,914	4,679	5,013	5,518	6,600
Reserve Fund: Legal Maximum	161	196	234	251	276
Appropriated	50	60	60	60	60

(All amounts in \$1,000)

The Finance Committee appreciates the helpful cooperation of all Town Boards, Committees and officials in our review of the warrant articles and of all Town affairs through the year.

Our recommendations to you on each budget category and special article are printed in the warrant. Your committee spent 883 man hours in formal meetings (as well as untold hours of individual work, and attendance at meetings of other boards and committees) preparing these comments; we hope you find them informative and useful.

Respectfully submitted,

Donald D. Bishop, Chairman
Karl E. Clough
Meyer Davis
James F. Fisher

Pasquale T. Piscitelli
Julius A. R. Rarus
David M. Sheets
Donald W. Stowbridge

Resigned: Richard C. Clark; Phillips B. Hunt, Jr.; Clifford H. Pontbriand

PROCEEDINGS
ANNUAL TOWN MEETING
April 3, 1972

The Moderator called the meeting to order at 8:02 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

The Reverend Arnold F. Colletti, Associate Pastor of the Our Lady of Fatima Church, delivered the invocation.

The Moderator led the citizens assembled in the pledge of allegiance to our flag. He announced that the amount of free cash was \$240,084.00, as certified by the Director of Accounts of the Massachusetts Department of Corporations and Taxation.

He stated that he had examined the call of the meeting and the officer's return of service and had found them both in order.

UNANIMOUSLY VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE OFFICER'S RETURN OF SERVICE AND TO WAIVE THE READING OF THE SEPARATE ARTICLES OF THE WARRANT.

Consent was granted that Bradford Shepherd of the Boston Edison Company be present and address the meeting in connection with Article 3.

The Moderator recognized Mr. Donald D. Bishop, Chairman of the Finance Committee, who gave the Supplementary Report of the Finance Committee.

VOTED: THAT THE SUPPLEMENTARY REPORT OF THE FINANCE COMMITTEE BE RECEIVED FOR FILING SUBJECT TO CORRECTION OF ERRORS WHEN AND IF FOUND AND BE FILED AS AN APPENDIX OF THIS MEETING. (See page 259 for text of report)

Article 1: To see if the Town will vote to hear, consider, and accept the reports of the Town Boards, Commissions, Officers and Committees as printed in the 1971 Town Report, or as otherwise presented, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Finance Committee Report: Recommend approval.

The Moderator recognized Dr. Howard W. Emmons, upon whose motion it was

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE REPORTS OF THE TOWN BOARDS, COMMISSIONS, OFFICERS AND COMMITTEES AS PRINTED IN THE 1971 TOWN REPORT, SUBJECT TO CORRECTION OF ERRORS, IF AND WHEN FOUND.

Mr. John E. Taft, Chairman of the Board of Selectmen, was then recognized for the purpose of presenting Dr. Emmons with a plaque and gavel in recognition of his many years of service to the Town of Sudbury as a member of the Sudbury School Committee, the Lincoln-Sudbury Regional District School Committee and the Board of Selectmen.

The Moderator announced that the Consent Calendar had been distributed and would be the first order of business on April 4, 1972.

Article 2: To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of the revenue of the financial years beginning January 1, 1972, and January 1, 1973, in accordance with the provisions of General Laws, Chapter 44, Section 4, and to renew any note or notes as may be given for a period of less than one year, in accordance with General Laws, Chapter 44, Section 17, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Finance Committee Report: Recommend approval of this standard article.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE THE TREASURER, WITH THE APPROVAL OF THE SELECTMEN, TO BORROW MONEY FROM TIME TO TIME IN ANTICIPATION OF THE REVENUE OF THE FINANCIAL YEARS BEGINNING JANUARY 1, 1972, AND JANUARY 1, 1973, IN ACCORDANCE WITH THE PROVISIONS OF GENERAL LAWS, CHAPTER 44, SECTION 4, AND TO RENEW ANY NOTE OR NOTES AS MAY BE GIVEN FOR A PERIOD OF LESS THAN ONE YEAR, IN ACCORDANCE WITH GENERAL LAWS, CHAPTER 44, SECTION 17.

Article 3: To see if the Town will vote to raise and appropriate, or appropriate from available funds, a sum of money to pay unpaid bills and unpaid wages and salaries of the year 1971, or act on anything relative thereto.

Submitted by the Board of Selectmen

After moving that the Town raise and appropriate \$4,433.46 to pay the following unpaid bill of the year 1971 to the Boston Edison Company for the Fairbank School, Dr. Robert A. Howell of the Sudbury School Committee reported as follows:

In early February of this year, we received a bill from the Boston Edison Company for one of our neighborhood schools for all of 1971 in the amount of \$4,433.46. It came as a surprise. Our Administrative Assistant for Business had noted during the fall of 1971 that we had not been billed for the Fairbank School. He contacted the Boston Edison Company about it, and they assured him that it must have been incorporated into our other bills. Our bills were running at a rate above the previous years, so we accepted this as a plausible explanation. Then we received this bill.

We have since checked with the Edison Company, and they now assure us that we do owe this money. It would appear now that the higher bills we received during the year were due to higher rates exclusively.

The alternatives open to you are to approve this unpaid bill for us by a vote of 90% or more, or to disapprove it. If you disapprove it, the next move is up to the Edison Company which can then either sue us, or shut off the power. We hope you will approve the bill, and we apologize for having to bring it to you.

Finance Committee Report: We support approval of appropriations to pay school teachers back pay from 1971 and to pay Town employees step increases they were not paid in 1971 if the Federal Wage Price Board rules that these are legal obligations of the Town.

Mr. Bishop further reported to the meeting for the Finance Committee as follows:

The wages for 1971, which is what we expected under this Article, have been paid. They were paid because of a law signed by the Governor on March 6th. Subsequent to that date, I have seen the bill from the Edison Company. It appears in the eyes of everyone to be a legitimate late bill.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$4,433.46 TO PAY THE FOLLOWING UNPAID BILL OF THE YEAR 1971 TO THE BOSTON EDISON COMPANY FOR THE FAIRBANK SCHOOL.

Article 4: To see if the Town will vote to amend Article XI of the Town By-laws, entitled: "The Personnel Administration Plan", by replacing the Classification Plan and Salary Schedule with the following:

CLASSIFICATION PLAN AND SALARY SCHEDULE

<u>CLASSIFICATION</u>	<u>START</u>	<u>STEP 1</u>	<u>STEP 2</u>	<u>STEP 3</u>	<u>STEP 4</u>
<u>CLERICAL</u>					
<u>ANNUALLY RATED</u>					
Administrative Secretary	\$ 6,894	\$ 7,093	\$ 7,294	\$ 7,497	\$ 7,697
Assistant to Town Clerk and Board of Registrars	6,894	7,093	7,294	7,497	7,697
Principal Clerk	6,141	6,328	6,550	6,715	6,900
Senior Clerk	5,523	5,696	5,938	6,064	6,248
Junior Clerk	4,841	5,025	5,198	5,382	5,550
<u>HOURLY RATED</u>					
Senior Part-time Clerk	2.83	2.93	3.04	3.15	3.28
Junior Part-time Clerk	2.24	2.33	2.42	2.50	2.60

CLASSIFICATION	START	STEP 1	STEP 2	STEP 3	STEP 4
<u>FIRE DEPARTMENT</u>					
<u>ANNUALLY RATED</u>					
Fire Chief	INDIVIDUALLY RATED - MAXIMUM \$17,500				
Fire Captain	\$10,644	\$10,910	\$11,183	\$11,455	\$11,754
Fire Fighter	8,652	8,870	9,093	9,312	9,555
<u>SINGLE RATE</u>					
Call Fire Fighter	\$42.00 per year and \$4.04 per hour				
Fire Fighter - Shift Replacement	10 hr. shift -- \$32.00				
Fire Fighter - Shift Replacement	14 hr. shift -- \$44.00				
<u>POLICE DEPARTMENT</u>					
<u>ANNUALLY RATED</u>					
Police Chief	INDIVIDUALLY RATED - MAXIMUM \$18,000				
Sergeant	\$10,518	\$10,783	\$11,059	\$11,329	\$11,572
Patrolman	8,944	9,171	9,405	9,634	9,842
<u>SINGLE RATE</u>					
Administrative Assistant	\$ 600 per year				
Fingerprint Officer	600 per year				
Juvenile Officer	300 per year				
Safety Officer	300 per year				
Provisional Patrolman (Temp. Civil Service Appt.)	7,697 per year				
Police Woman (School Traffic Duty)	33.08 per week				
Police Matron	2.73 per hour				
<u>HIGHWAY DEPARTMENT</u>					
<u>ANNUALLY RATED</u>					
Highway Superintendent	INDIVIDUALLY RATED - MAXIMUM \$16,000				
Foreman - Highway	\$ 9,943	\$10,208	\$10,474	\$10,757	\$11,022
Foreman - Tree & Cemetery	9,943	10,208	10,474	10,757	11,022
<u>HOURLY RATED</u>					
Mechanic	\$ 3.76	\$ 3.94	\$ 4.12	\$ 4.31	\$ 4.48
Heavy Equipment Operator	3.44	3.59	3.75	3.87	4.04
Tree Surgeon	3.44	3.59	3.75	3.87	4.04
Truck and/or Light Equipment Operator	3.15	3.28	3.41	3.55	3.66
Tree Climber	3.15	3.28	3.41	3.55	3.66
Laborer (Heavy)	2.85	2.95	3.07	3.19	3.31
Laborer (Light)	2.26	2.34	2.44	2.53	2.64
<u>LIBRARY</u>					
<u>ANNUALLY RATED</u>					
Head Librarian	INDIVIDUALLY RATED - MAXIMUM \$12,000				
Children's Librarian	INDIVIDUALLY RATED - MAXIMUM \$ 6,894				
Librarian's Assistant	\$ 5,523	\$ 5,696	\$ 5,938	\$ 6,064	\$ 6,248
<u>HOURLY RATED</u>					
Librarian's Assistant (Part-time)	2.82	2.93	3.03	3.16	3.28
Junior Librarian's Assistant	1.94	2.07	2.14	2.24	2.31
<u>PARK & RECREATION DEPARTMENT</u>					
<u>HOURLY RATED</u>					
Assistant Recreation Director - Swimming	\$ 3.15	\$ 3.28	\$ 3.41	\$ 3.55	\$ 3.66
Recreation Maintenance Supervisor	3.15	3.28	3.41	3.55	3.66
Assistant Recreation Director - Playground	2.89	3.00	3.13	3.26	3.36
College Work-Study Counselor	2.60	2.70	2.81	2.93	3.05
Swimming Instructor	2.60	2.70	2.81	2.93	3.05
Playground Supervisor	2.33	2.42	2.50	2.63	2.68
Assistant Swimming Instructor	2.07	2.14	2.24	2.31	2.42
Playground Leader	2.07	2.14	2.24	2.31	2.42
Wading Pool	2.07	2.14	2.24	2.31	2.42
<u>SINGLE RATE</u>					
Recreation Director	\$3,800 per year				

CLASSIFICATION	START	STEP 1	STEP 2	STEP 3	STEP 4
<u>TOWN ADMINISTRATION</u>					
<u>ANNUALLY RATED</u>					
Executive Secretary	INDIVIDUALLY RATED - MAXIMUM				\$18,500
Town Engineer/Surveyor	INDIVIDUALLY RATED - MAXIMUM				\$16,500
Building Inspector & Zoning Enforcement Agent	INDIVIDUALLY RATED - MAXIMUM				\$13,500
Director of Health	INDIVIDUALLY RATED - MAXIMUM				\$12,500
Senior Engineering Aide	\$ 8,814	\$ 9,040	\$ 9,268	\$ 9,494	\$ 9,727
Building Services Coordinator	8,269	8,479	8,689	8,900	9,122
<u>HOURLY RATED</u>					
Engineering Aide	3.52	3.63	3.73	3.86	3.98
Junior Engineering Aide	2.82	2.93	3.03	3.16	3.28
Custodian	2.82	2.93	3.03	3.16	3.28
Custodian (Part-time)	2.24	2.33	2.42	2.50	2.63
Student Engineering Aide	2.24	2.33	2.42	2.50	2.63
<u>SINGLE RATE</u>					
Assistant Dog Officer	\$1,000 per year				
Veterans Agent & Director	\$1,250 per year				
Animal Inspector	\$ 360 per year				
Election Warden	\$ 2.75 per hour				
Election Clerk	\$ 2.75 per hour				
Election Officers & Tellers	\$ 2.62 per hour				
Custodians of Voting Machines	\$ 3.41 per hour				
Deputy Election Warden	\$ 2.75 per hour				
Deputy Election Clerk	\$ 2.75 per hour				
Census Taker	\$ 2.75 per hour				
Plumbing Inspector	75% of established permit fees				

and to change the paragraph at the end of the said schedule to read as follows:

"The above annual and hourly rates are based on department average weekly work schedules as follows: Library, 35 hours; Clerical staff, 35 hours; Fire Department, 42 hours; Highway Department, 45 hours; Police Department, 37 1/3 hours; all others, 40 hours.

Overtime shall be paid at the applicable rate of time and one-half for all hours worked in the Fire and Police Departments in excess of their respective normally scheduled work week; in the Highway Department in excess of 45 hours in any work week, and in addition to holiday pay for call-in work on Thanksgiving, Christmas and New Year's Day; and all other departments in excess of 40 hours in any work week; when such additional work time is directed by the department supervisor. In the Highway Department, when overtime work is required on recall for emergencies, the order of recall shall relate to seniority by qualification. In the Police Department, any officer appearing in court on a Criminal or Civil matter representing the Sudbury Police Department will during off duty time, be paid court time at the applicable rate of time and one-half (1½), with a three (3) hour minimum for any such appearance.

Longevity shall be paid to all permanent full-time Town employees, except individually-rated positions, having served continuously as an employee of the Town as follows: after six (6) years, an additional one and one-half per cent (1½%); after ten (10) years, an additional one per cent (1%), and after fifteen years an additional one per cent (1%)."

or act on anything relative thereto.

Submitted by the Personnel Board

Personnel Board and Town Negotiating Committee Report: The Salary Schedules included in this article are the result of negotiations with recognized bargaining groups of the Police, Fire and Highway Departments by the Town Negotiating Committee. The essential change from previous by-laws is a 5% cost-of-living increase. No changes were negotiated in work hours for 1972, and minor wording changes were included to clarify method of payment of overtime and longevity. Based on current national wage policy and the interpretations obtained from the Office of Emergency Preparedness (OEP) through Town Counsel, the Personnel Board believes that this package is consistent and acceptable, while it maintains the current labor position.

Mr. Bruce Ostar of the Personnel Board moved that the Town amend Article XI of the Town By-laws entitled, "The Personnel Administration Plan", by replacing the Classification Plan and Salary Schedule with the one printed in Article 4 in the Warrant for this meeting and adding after Executive Secretary, the classification of Administrative Assistant - Individually Rated, with a maximum of \$10,000.00.

Mr. Ostar then reported to the meeting for the Personnel Board as follows:

Before you are two articles, numbers 4 and 5, which represent the Personnel Board's proposed salaries and working conditions for the year 1972-73, starting April 1, 1972. The revised salaries and working conditions under the Classification Plan and the Personnel By-law represent the results of the Personnel Board's year-long effort and negotiations to maintain our relative salary position in a very competitive market.

In the negotiating and bargaining process with the various employee groups we had, as usual, to consider many issues, some common to all Town employees and others peculiar to a particular group. Four factors had a continuing influence on all our negotiations, discussions and agreements. One, the recognition that the Town's resources are not unlimited and that unrealistically expensive agreements would not only badly serve the citizens, but would also jeopardize the agreements themselves. Two, that there has been and is a pervasive inflationary push that eats into the pocketbook of every Town employee. Three, that our employees are part of a larger work force and to keep our best people, we must be aware of and genuinely competitive with salaries and conditions of work offered by comparable and neighboring towns. Fourth, that to protect the interest of both the Town and its employees, we must be aware of and responsive to State legislation relative to various employee groups.

This year Town employees will receive a 5% salary increase at all levels of hourly rated personnel. The maximum salary for individually rated positions was adjusted to assure motivation of these persons and to reflect changes in the requirements of these management positions. There will be no changes in work hours.

The educational benefits were adjusted to better reflect the present trend in advancing the education and performance of Town employees. Incidental adjustments in overtime and vacation policies were made to make the Personnel By-law more equitable and balanced. Given an already broad based fringe benefit package, only minor alterations were seen as necessary.

The Personnel Board would like the Town Meeting to take careful note of the individual behavior of neighboring and comparable towns as related to salary changes and especially to the specific desires of particular departments in these towns. In general, the hourly rates are fairly competitive, but because of internal structure the annual salaries show a large range. It must be remembered that this difference of annual salary is borne out of the employees' desires for shorter work weeks and larger benefit packages. When the Personnel Board refers to a competitive position, it takes into consideration the complete salary package, insurance coverage and longevity.

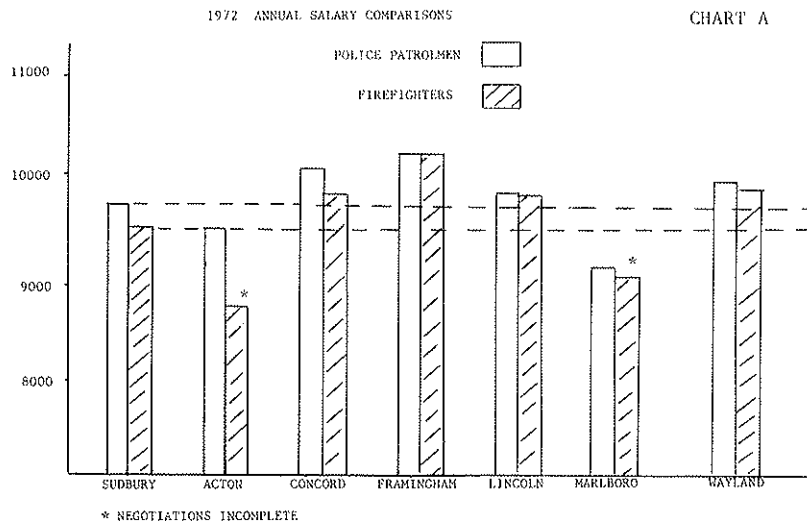


Chart A shows a comparison of what the other towns have done in negotiations in the last few months. Sudbury is well in line with other towns.

CHART B

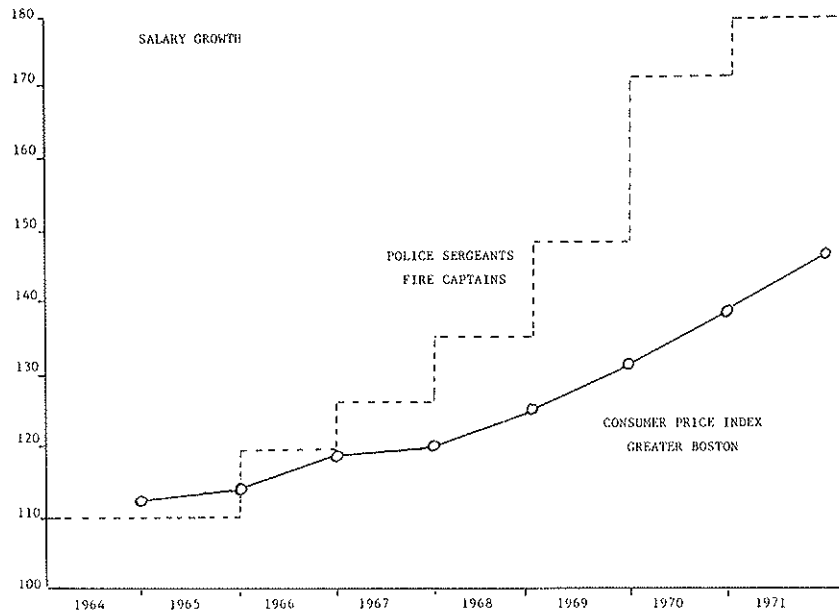


Chart B is a salary growth curve for Police Sergeants and Fire Captains in the Town of Sudbury. The actual salaries have somewhat outstripped the consumer price index in the greater Boston area and this year the step increase is much smaller.

Article 4 does not show the proposed position of Administrative Assistant, Accounting and Finance. The Personnel Board was aware of the proposed position in December, 1971, and received a formal request on February 9, 1972. The Personnel Board reviewed the job description, the Town Hall work load and organization, and finds the position necessary for efficient Town Hall operation.

Finance Committee Report: Four new positions are established in this classification plan; one clerical, two police, and one in the library. Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 4 of the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

Mr. John C. Powers of the Board of Selectmen moved to amend the motion by striking all of the words that appear after the word "meeting", that is, by deleting the words, "and adding after Executive Secretary, the classification of Administrative Assistant - Individually Rated with a maximum of \$10,000.00".

In support of his amendment, Mr. Powers stated as follows: In the report of the Personnel Board there is a further increase this year in the individually rated position of Executive Secretary up to \$18,500.00. The proposition before you would add to that an Assistant to the Executive Secretary at a maximum of another \$10,000.00.

Article 36 in the Warrant deals with the question of the function of the Executive Secretary relative to that of Town Accountant, and a motion will be made to refer it to the Committee on Town Administration for study. I hope you will bear that in mind.

It is time for us to pause to look at the function and operation of that office, to analyze the cost of the operation, and to determine whether or not we are getting the kind of services in that office that we need and should expect. This is not the time to add an assistant to an assistant.

The office is a small one. The Executive Secretary actually supervises nine girls, and this is a rather sizeable amount of money to be spending on administration.

I find that the job description of the Executive Secretary has not been changed since January 24, 1968. I find the proposed functions of the Administrative Assistant as listed in the draft dated 1/27/72 and revised 2/9/72 indicates a series of bureaucratic gobbledegook in terms of what the functions are supposed to be. I find very little correlation between those duties and the duties set forth for the Executive Secretary. I suggest to you that you delete the position of Administrative Assistant to the Executive Secretary until there has been a full and complete time for a full and complete examination of the Executive Secretary's office.

Mr. George Distler of the Personnel Board stated that the Board shared Mr. Powers' feeling that we would rather not spend any more of the Town's money than needs be. His classification of the job description as gobbledegook is reflective of his not being aware of the increasing work load within the Town Hall and of the extra duties required.

We are asking for this position to supervise preparation and verification of vouchers, payrolls, journal entries, and balance accounts. We are not proposing that this person be paid \$10,000.00 per year if this person can be secured with proper qualification for less money.

We, as the Personnel Board, have acted upon this at the request of the Selectmen. We feel that upon looking at the duties with the increase in the amount of work and the number of employees that are now under the Town Hall supervision under its accounting department, that there is a very great need for this position at the present time.

Mr. Taft of the Board of Selectmen stated that the position of Administrative Assistant is a result of effort which started several years ago. The Selectmen began to realize that we had to do a better job of assisting the Finance Committee in really analyzing where the money was being spent, and in doing more in joint bidding among the various Town departments.

In 1965 the present Executive Secretary was hired as a full-time employee. We also had at that time a half-time Town Accountant. We were paying the Executive Secretary \$8,650.00 and the Town Accountant \$3,900.00, or a total between the two jobs of about \$12,500.00.

When the Town Accountant retired in 1966, it was agreed that the Executive Secretary would assume the office of Town Accountant, and the senior clerical staff in the Town Hall would do much of the work that needed to be done. That is the way we have operated since that time.

We recognized in 1970 and 1971 that we needed increased professional staff for accounting and finance. This is a similar approach to that followed in Weston and Wayland. This year Concord voted the same type of arrangement at their town meeting.

The main duties and responsibilities are supervising all the accounting activities in the Town Hall, analyzing the financial reports, assisting the Finance Committee in looking for savings, joint purchasing of supplies, such as gasoline for all departments that need it, handling all of the Town and employee group insurance programs, and studying federal aid opportunities. We are not now on any federal aid programs because we do not have the manpower to find out all the details and to fight the paper work mill to get the help.

We are going to require for this job a B.S. in Business Administration with a major in Accounting. We think we can hire someone at approximately \$8,000.00. We have an item in the budget for \$3,500.00 to start somebody this summer at an annual rate of about \$8,000.00.

The salary you see in the Personnel By-law for the Executive Secretary is a maximum of \$18,500.00. His actual salary today is \$16,800.00. The budget item is \$17,250.00, so there is no way we can pay him \$18,500.00 this year.

We have worked on this position very closely and carefully, and we have looked at alternatives to handle the work. We feel that this is the best way to go and is the way being taken by other neighboring towns. Until a week ago it has been supported unanimously by the Board of Selectmen.

Mr. Bishop, Chairman of the Finance Committee, stated that the Committee's comments in the Warrant do not include amendments that have been made, either the change in the motion made by the Personnel Board or Mr. Powers' amendment. Our recommendation for approval was without the issue of this amendment. The Finance Committee feels that we should not at this time have the Administrative Assistant. We have not discussed it in detail. I have canvassed the Committee, and there are a majority of us who are in favor of this amendment at this time.

After discussion, it was

VOTED: TO STRIKE OUT THE WORDS "AND ADDING AFTER EXECUTIVE SECRETARY, THE CLASSIFICATION OF ADMINISTRATIVE ASSISTANT - INDIVIDUALLY RATED WITH A MAXIMUM OF \$10,000.00".

VOTED: THAT THE TOWN AMEND ARTICLE XI OF THE TOWN BY-LAWS, ENTITLED: "THE PERSONNEL ADMINISTRATION PLAN", BY REPLACING THE CLASSIFICATION PLAN AND SALARY SCHEDULE WITH THE ONE PRINTED IN ARTICLE 4 IN THE WARRANT FOR THIS MEETING.

Article 5: To see if the Town will vote to amend Article XI of the Town By-laws, entitled: "The Personnel Administration Plan", as follows:

Section 7. Incidental Benefits, subparagraph (7) Reimbursement Benefits, by changing the first sentence to read as follows:

"When a permanent full-time Town employee takes a course with the prior approval of his department head, at an accredited college as part of a degree program, when the course or degree has a functional relationship to the employee's job, the employee will be reimbursed for 100% of the cost of books, registration and tuition fees upon the presentation of satisfactory evidence that he has completed the course with a "C" grade or better, or that portion due which was disapproved or not paid by the State and Federal Government."

Section 7. Incidental Benefits, subparagraph (8) Police Career Incentive Plan, by substituting the following new subparagraph:

"Section 7. Incidental Benefits

(8) Police and Fire Career Incentive Plan. There is hereby established a career incentive pay program offering supplemental remuneration to regular full-time employees of the Sudbury Police and Fire Departments, for furthering their education in the field of police and fire work.

This remuneration is supplemental to base salary and shall be predicated on the accumulation of points earned in the following manner: one point for each semester hour credit earned toward a baccalaureate or an associate degree; sixty points for an associate degree; one hundred and twenty points for a baccalaureate degree; one hundred fifty points for a degree of Master, or, in the Police Department a degree of law. All semester credits and degrees shall be earned in an educational institution accredited by the New England Association of Colleges and Secondary Schools, or by the Board of Higher Education.

Such supplemental remuneration shall be granted in the following manner: a one and one-half per cent increase for ten points so accumulated, a three per cent increase for twenty-five points, a five per cent increase for forty points, a seven and one-half per cent increase for sixty points, a ten per cent increase for one hundred twenty points, or fifteen per cent increase for one hundred fifty points so accumulated.

This plan, to be administered by the Personnel Board, requires the following steps:

- 1) The Chief of the respective department must approve, in advance, the professional appropriateness of the courses taken.
- 2) Employees shall receive supplemental remuneration on the basis of appropriate course completion information filed on or before August first of each year with the Personnel Board on a form furnished by the Chief of the department.
- 3) The number of points accumulated by each employee shall then be computed and the appropriate supplemental remuneration shall be authorized by the Personnel Board to begin on the eighteenth pay period."

or act on anything relative thereto.

Submitted by the Personnel Board and the Town Negotiating Committee.

Personnel Board and Town Negotiating Committee Report: This article provides for career incentive pay for Firefighters similar to the plan accepted at the 1971 Town Meeting for Police Patrolmen. It is felt that the inclusion of this new education benefit is consistent with current national and statewide trends toward improving the professionalism of public safety departments. Career incentive payments are not intended to be included as part of the employee's base pay.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 5 of the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

VOTED: THAT THE TOWN AMEND ARTICLE XI OF THE TOWN BY-LAWS, ENTITLED: "THE PERSONNEL ADMINISTRATION PLAN", AS FOLLOWS: SECTION 7. INCIDENTAL BENEFITS, SUBPARAGRAPH (7), REIMBURSEMENT BENEFITS, BY CHANGING THE FIRST SENTENCE TO READ AS PRINTED IN ARTICLE 5 IN THE WARRANT FOR THIS MEETING, AND SECTION 7. INCIDENTAL BENEFITS, SUBPARAGRAPH (8), POLICE CAREER INCENTIVE PLAN, BY SUBSTITUTING A NEW SUBPARAGRAPH TO READ AS PRINTED IN ARTICLE 5 IN THE WARRANT FOR THIS MEETING.

Article 6: To see if the Town will vote to amend Article XI of the Town By-laws, entitled: "The Personnel Administration Plan", by renumbering Sections 9, 10 and 11, to 10, 11 and 12, respectively, and further, by adding a new section as follows:

"Section 9. Employee Physical Examinations.

Every person, except clerical personnel, employed as a full-time member of the Police, Fire or Highway Departments shall be required, as a condition of their employment, prior to the effective date of their employment, to have a physical examination by a Town Physician, appointed for such purpose by the Board of Selectmen, and, thereafter, at periodic intervals as follows: Police and Fire: Upon every third anniversary of their employment date; Highway: Upon the fifth anniversary of their employment date; Individually rated persons: Upon every third anniversary of their employment date. In all cases, on and after their fiftieth birthday, all such employees shall have an annual physical examination. The cost for such physical examinations shall be borne by the Town and reports from the examining physician shall be filed with the Personnel Board and applicable Board or Commission having jurisdiction.";

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: (Mr. William F. Toomey)

For the past three years, by directive, the Selectmen have required certain new employees to have a physical exam by Town Physicians before commencing employment. We are asking that this become part of our By-laws, that all new employees in the Police, Fire and Highway departments, and department heads, be required to take a physical exam by Town Physicians, a copy of the report coming to the Board of Selectmen and to the various department heads.

We are further asking that all policemen, firemen and department heads have a physical exam on the third anniversary of their employment and the highway employees on their fifth anniversary. Also we propose that on their fiftieth birthday, these people have a physical exam each year.

This type of program provides information we need about our employees. We certainly do not want a police officer with a heart condition, a fireman with a heart condition, and we do not want someone in the Highway Department driving a big truck if he cannot handle it.

We have letters from both Town Physicians giving their opinion that this is an article which should be passed. We have the unanimous support of the Board of Selectmen on this article.

Finance Committee Report: We recommend approval of only pre-employment physicals. We see no real benefit to the Town from periodic physicals thereafter.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 6 of the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

After discussion, Mr. Richard L. Davis moved to strike out of the motion all of the words relating to periodic physicals.

In support of his amendment, Mr. Davis stated that we have heard there is no way of firing an employee who has had a heart attack or other illness. The Finance Committee had recommended that it sees no real benefit from periodic physicals. I cannot see why the Town should have to bear the expense of all this. It is going to be quite expensive if you are having all the employees getting all these physicals every year, every third year, and so on.

After further discussion, it was

VOTED: TO STRIKE OUT THE WORDS "AND, THEREAFTER, AT PERIODIC INTERVALS AS FOLLOWS: POLICE AND FIRE: UPON EVERY THIRD ANNIVERSARY OF THEIR EMPLOYMENT DATE; HIGHWAY: UPON THE FIFTH ANNIVERSARY OF THEIR EMPLOYMENT DATE; INDIVIDUALLY RATED PERSONS: UPON EVERY THIRD ANNIVERSARY OF THEIR EMPLOYMENT DATE. IN ALL SUCH CASES, ON AND AFTER THEIR FIFTIETH BIRTHDAY, ALL SUCH EMPLOYEES SHALL HAVE AN ANNUAL PHYSICAL EXAMINATION."

After further discussion, it was

VOTED: THAT THE TOWN AMEND ARTICLE XI OF THE TOWN BY-LAWS, ENTITLED: "THE PERSONNEL ADMINISTRATION PLAN", BY RENUMBERING SECTIONS 9, 10 AND 11, TO 10, 11 AND 12, RESPECTIVELY, AND FURTHER, BY ADDING A NEW SECTION 9 TO READ

"SECTION 9. EMPLOYEE PHYSICAL EXAMINATIONS.
EVERY PERSON, EXCEPT CLERICAL PERSONNEL, EMPLOYED AS A FULL-TIME MEMBER OF THE POLICE, FIRE OR HIGHWAY DEPARTMENTS SHALL BE REQUIRED, AS A CONDITION OF THEIR EMPLOYMENT, PRIOR TO THE EFFECTIVE DATE OF THEIR EMPLOYMENT, TO HAVE A PHYSICAL EXAMINATION BY A TOWN PHYSICIAN, APPOINTED FOR SUCH PURPOSE BY THE BOARD OF SELECTMEN. THE COST FOR SUCH PHYSICAL EXAMINATIONS SHALL BE BORNE BY THE TOWN AND REPORTS FROM THE EXAMINING PHYSICIAN SHALL BE FILED WITH THE PERSONNEL BOARD AND APPLICABLE BOARD OR COMMISSION HAVING JURISDICTION."

Article 7: To see if the Town will vote to accept the provisions of General Laws, Chapter 44, Section 53C, which provides, in essence, that in a town which accepts the provisions of this Section, all monies received by it in payment for off-duty work details of members of its police department shall be deposited in the treasury, shall be kept in a separate fund by the treasurer apart from any other of its money, funds or other property, and shall be expended without further appropriation at the direction of the chief of police or other officer having similar duties for the purpose of paying its police officers for such off-duty work details, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: (Mr. Toomey)

This article deals with our paid police details. We are asked every year to enter into the budget a figure of what we feel the paid police details will be for that coming year. We have had a range for the past two years of about \$9,587 in 1970 and in 1971 of \$20,453. We did not budget that much, and it required us to go to the Finance Committee for transfers in order to pay the police their paid details.

The money we receive from the people hiring the police goes into the general fund and not back into an account. This article would enable us to set up a special checking account to receive these monies for the paid details and pay the police from that account. It is more or less a bookkeeping change and will cut that budget item out.

We might have to have a token funding at the beginning of the year until we get money enough to start with. We again are unanimously in support of this article.

Finance Committee Report: Recommend approval. At present we estimate the cost of private use of police officers for each coming year and add that amount within the tax rate. Receipts to the Town go into the general treasury, not into the budget line-item account. The proposed revolving fund will expand and contract as required according to the private usage of police officers. Adequate accounting controls exist for the administration of this fund, and the status of the account will be published monthly in the same manner as all other Town budget accounts.

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE PROVISIONS OF GENERAL LAWS,
CHAPTER 44, SECTION 53C.

Article 8. To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest, to fix the salaries of all elected officials and to provide for a reserve fund, all for the year 1972, in accordance with the following schedule, which is incorporated herein by reference, or act on anything relative thereto.

100 EDUCATION: 110 SUDBURY PUBLIC SCHOOLS

	EXPENSES 1970	EXPENSES 1971	REQUESTED 1972	RECOMMENDED 1972
(pupils)	(3189)	(3280)	(3650)	
1100 School Committee	1,865	2,570	2,190	2,190
1200 Supt. Office	78,852	83,412	89,872	89,872
<u>1000 ADMINISTRATION TOTAL</u>	<u>80,717</u>	<u>85,982</u>	<u>92,062</u>	<u>92,062</u>
2100 Supervision	42,520	8,976	-0-*	-0-
2200 Principals	160,517	176,967	190,765	190,765
2300 Teachers	1,564,989	1,760,359	1,975,288*	1,975,288
2400 Textbooks	24,124	24,778	33,175	33,175
2500 Library	12,036	23,791	39,797*	39,797
2600 Audio-Visual	11,041	16,104	29,744	29,744
2700 Guidance	67,295	83,206	90,933	90,933
2800 Pupil Personnel	14,832	17,782	18,379	18,379
<u>2000 INSTRUCTION TOTAL</u>	<u>1,897,354</u>	<u>2,111,963</u>	<u>2,378,081</u>	<u>2,378,081</u>
3100 Attendance	200	200	200	200
3200 Health Services	35,023	42,498	47,577	47,577
3300 Transportation	153,451	181,393	224,713	224,713
3400 Food Services	9,919	10,644	11,287	11,287
3500 Student Activities	1,480	1,777	2,505	2,505
<u>3000 OTHER SERVICES TOTAL</u>	<u>200,073</u>	<u>236,512</u>	<u>286,282</u>	<u>286,282</u>
4100 Operation	165,620	201,772	215,466	215,466
4200 Maintenance	58,626	65,241	75,137	75,137
<u>4000 OPER. & MAINT. TOTAL</u>	<u>224,246</u>	<u>267,013</u>	<u>290,603</u>	<u>290,603</u>
7300 Acquisition	28,072	12,903	37,871	37,871
7400 Replacement	3,588	1,785	5,901	5,901
<u>7000 EQUIPMENT TOTAL</u>	<u>31,660</u>	<u>14,688</u>	<u>43,772</u>	<u>43,772</u>
<u>9000 TUITION</u>	<u>4,664</u>	<u>7,694</u>	<u>9,200</u>	<u>9,200</u>
<u>TOTAL BUDGET</u>	<u>2,438,714</u>	<u>2,723,852</u>	<u>3,100,000</u>	<u>3,100,000</u>
Federal Aid Applied (Received)	23,714 (33,476)	24,763 (5,304)	15,000	15,000
	2,415,000	2,699,089	3,085,000	3,085,000
Per Pupil Cost	757	823	845	
120 Community Use-Schools	10,601	11,000	12,000	12,000

*Sums formerly in A/C 2100 are now included in A/C's 2300 and 2500

Finance Committee Report: The calendar year 1972 elementary school budget is 14.4% (\$390,000) over 1971, compared to a 13.4% increase in 1971 over 1970. Excluding kindergartens, the increase is 11.0%. The increases occur in the following areas:

1. Addition of Kindergarten: The budget increases by \$90,000 to handle 360 children starting September, 1972, reflecting teachers, equipment, supplies and transportation.

2. Special Education: Addition of one teacher's aide and increased transportation costs result in a budget increase of \$32,000. The number of students requiring special attention increased during 1971, and is expected to increase further in 1972.

3. Operation and Maintenance: Addition of one custodian due to the Curtis and Noyes additions, rising fuel and electric costs, repairs, and cost of smoke sensing devices for all buildings account for \$32,000 of the increase.

4. Transportation: (exclusive of kindergarten) Addition of two buses to the service contract increases the budget by \$15,000.

5. Health Services: The budget increases by \$6,000. One aide has been added to the nursing staff supplied by the Sudbury Public Health Nursing Association.

6. Salary Increases for Current Staff: Pupil population, exclusive of kindergarten, is expected to remain at the same level as 1971. A budget increase of \$213,000 for 1972 salaries reflects raises negotiated in 1971 for current staff, plus the raises to be negotiated and effective in September, 1972. No additions to staff have been budgeted, excluding the custodian, health aide, and special education aide already mentioned.

The Finance Committee agrees that this is the year to implement the School Committee's consistent, four year old plan for public kindergartens in 1972 and recommends approval.

Mr. James S. Fisher further reported to the meeting for the Finance Committee as follows:

The Finance Committee supports this total budget of the Sudbury School Committee. The following two points are made as additional comments to supplement our Warrant Report.

1971 actual expenses as shown in the Warrant were almost \$14,000 higher than the 1971 budget figure of \$2,710,000. The reason for this was an unexpected increase in the number of children requiring transportation to special educational classes. The Finance Committee authorized a transfer from the Reserve Fund in December, 1971, to cover these charges. The increasing expense for children requiring special education, both transportation and teachers, is budgeted for 1972 and accounts for approximately \$32,000 of the total \$390,000 school budget increase.

I would like to note a correction in our Warrant Report. The additional teacher is not one aide. It will be two teachers and one aide in the category of special education.

The second point concerns kindergarten. The School Committee and the Town have been planning for the addition of kindergarten classes to the Sudbury Schools for several years. The 1972 kindergarten budget is \$90,000 and reflects the cost of adding ten teachers starting in September, transportation for approximately 360 pupils, related supplies plus initial equipment and furniture. It should be recognized that total kindergarten costs will be higher in 1973 for the same number of pupils since teachers, supplies and transportation costs are only for part of the budget year in 1972. It is estimated that kindergarten expense, with initial costs out of the way, could run about \$150,000 for a full year's operation for 360 pupils.

Nevertheless, the Finance Committee notes that the School Committee and the Town have been planning for several years for the addition of kindergartens to the Sudbury curriculum in 1972. Classrooms have been built and teachers hired with this specific objective in mind. The value of an early education has been thoroughly discussed over the years, and the fact that Sudbury residents believe it has value is suggested by the fact that many Sudbury kindergarten-age children are now attending tuition preschools. The School Committee plan in the budget offers this opportunity to all Sudbury kindergarten-age children regardless of their parent's economic condition.

To summarize, the Finance Committee feels a need has been identified and facilities planned and made available to begin kindergarten classes in September, 1972. It supports implementing it this year. We recommend approval of the entire budget.

After requesting and receiving an opinion of Town Counsel that the School budget is a segregated budget, Dr. Howell of the Sudbury School Committee moved that the Town raise and appropriate \$3,085,000.00 for Account 100-110, Education, Sudbury Public Schools, and in addition, that \$15,000.00 be appropriated and transferred from the Federal Aid Account, and that \$12,000.00 be raised and appropriated for Account 100-120, Community Use of Schools.

In support of his amendment, Dr. Howell stated as follows: There are two reasons why I would prefer that our budget be committed to the single figure rather than to specific amounts for each of the six line items. The first is that we are continually assessing our total operations and are trying to find ways in which we can more cost-effectively manage the school system. It is possible that that might entail a savings in one line item which, on the other hand, will increase costs in another line item. It strikes me that the way this budget is presented with six explicit line items restricts us in many ways from making those cross-area trade offs.

The second reason, and perhaps more importantly, is that we really do not use those six line items to run our school system in the first place. Those are, in fact, what we call a line item budget. We currently have a program budget that articulates our expenditures for each of our program categories across each of the various levels of our school system. This is a more meaningful way to run our schools than to run them on the basis of the six line items which the Finance Committee proposes we use for managing the school system.

In addition, the way that the Finance Committee has proposed that we allocate the Federal Aid of \$15,000.00 to the 2,000 Account, Instruction, is in my estimation in violation of what the Federal Government expects of us when they grant us Federal Aid. We could be called on it if we were to plow it into one single account.

After discussion, Dr. Howell's motion was defeated.

Mr. George F. MacKenzie of the Sudbury School Committee then moved that the sum to be appropriated be amended to read \$3,010,000.00, and that the implementation of public kindergartens be postponed until the legally required year of 1973.

In support of his amendment, Mr. MacKenzie stated as follows: My confreres on the School Committee disagree with me. That is not unique. That is frequent. The reason for my motion is that the Finance Committee seems to be a tiger lately on procedure but a cream puff on money. We have a number of budgets going up by amounts I have not seen in a great long time in Sudbury. The School budget and the Highway Department, two of the major operating groups in the Town, this year are showing seemingly moderate increases. The General Government, Library, Park and Recreation and Health areas are showing increases ranging anywhere from 17 to 29% in a single year. This is phenomenal.

In 1973 the State will, or has indicated it will, mandate kindergartens for all communities now without them. This cost will be roughly \$150,000.00. The amendment I offer reduces the cost for a kindergarten budget for this year's portion of a two year budget less about \$15,000.00, an estimated amount needed to retain some of the older youngsters in the first grade. This \$150,000.00 is a one-time cost. If we do not spend it now, we will never spend it again.

After discussion, Mr. MacKenzie's motion was defeated.

Dr. Howell then further reported to the meeting for the School Committee on the main motion under the budget as follows:

Our budget is up \$390,000.00. This is attributable to salary increases in the amount of \$213,000.00, kindergartens at \$90,000.00, Special Education Services at \$32,000.00, Operation and Maintenance at \$32,000.00, Transportation Services at \$15,000.00, and Health Services at \$6,000.00.

Our 1971 salary settlement with our teachers was based upon a ten town average. Those ten towns include Acton, Concord, Framingham, Lincoln, the Region, Marlboro, Maynard, Natick, Wayland and Weston. We think it is a balanced set with neither an advantage to the teachers nor to us. We have not settled with the teachers for 1972. The budget contains an amount which is consistent with the pay board's current guidelines.

We continue to find it necessary to increase our Special Education Program. Last year, we had to request a transfer in the amount of \$14,000.00 to cover increased taxi costs for children requiring transportation to special schools because we could not handle them. For 1972 we are adding another special education teacher, an aide in special education, and another speech therapy teacher, and we expect even higher transportation costs to special schools.

The total increase over last year's budget is \$32,000.00. Over what we actually spent, when you take into consideration the \$14,000.00 transfer, it is an \$18,000.00 increase.

The Sudbury Public Schools budget, except for kindergarten, represents virtually no change in academic program. If you want to provide the same level of education to the children of Sudbury, we urge your support of our budget.

After further discussion, it was

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$3,085,000.00 FOR THE SIX INDIVIDUAL MAJOR CATEGORIES OF ACCOUNT 100-110, EDUCATION, SUDBURY PUBLIC SCHOOLS, AS FOLLOWS:

ACCOUNT 1000 ADMINISTRATION	\$92,062.00
ACCOUNT 2000 INSTRUCTION	\$2,363,081.00
ACCOUNT 3000 OTHER SCHOOL SERVICES	\$286,282.00
ACCOUNT 4000 OPERATION AND MAINTENANCE	\$290,603.00
ACCOUNT 7000 IMPROVEMENT, ACQUISITION AND REPLACEMENT	\$43,772.00
ACCOUNT 9000 PROGRAMS WITH OTHERS	\$9,200.00

AND IN ADDITION THAT \$15,000.00 BE APPROPRIATED AND TRANSFERRED FROM THE FEDERAL AID ACCOUNTS FOR ACCOUNT 2000 INSTRUCTION, AND THAT \$12,000.00 BE RAISED AND APPROPRIATED FOR ACCOUNT 100-120, COMMUNITY USE OF SCHOOLS.

Article 8: 100 EDUCATION:		130 LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT		
A BUDGET	ESTIMATED EXPENSES 1970	ESTIMATED EXPENSES 1971	REQUESTED 1972	ASSESSED 1972
(Pupils)	(1655)	(1772)	(1921)	
1100 School Committee	3,915	7,375	6,235	6,235
1200 Supt. Office	67,864	83,170	92,463	92,463
<u>1000 ADMINISTRATION TOTAL</u>	<u>71,779</u>	<u>90,545</u>	<u>98,698</u>	<u>98,698</u>
2200 Principals	83,050	105,860	110,702	110,702
2300 Teachers	1,104,534	1,289,633	1,507,214	1,507,214
2400 Textbooks	25,760	25,000	27,054	27,054
2500 Library	38,536	44,586	48,810	48,810
2600 Audio-Visual	29,831	33,541	37,930	37,930
2700 Pupil Services	96,010	102,691	115,603	115,603
2800 Psychological Services	11,399	12,133	14,700	14,700
<u>2000 INSTRUCTION TOTAL</u>	<u>1,389,120</u>	<u>1,613,444</u>	<u>1,862,013</u>	<u>1,862,013</u>
3100 Attendance	550	550	550	550
3200 Health Services	17,950	17,493	20,125	20,125
3300 Transportation	177,268	205,800	217,675	217,675
3400 Food Services	6,333	7,065	7,732	7,732
3500 Student Activities	32,542	31,470	43,336	43,336
<u>3000 OTHER SERVICES TOTAL</u>	<u>234,643</u>	<u>262,378</u>	<u>289,418</u>	<u>289,418</u>
4100 Operation	132,737	161,342	178,331	178,331
4200 Maintenance	87,867	131,911	121,513	121,513
<u>4000 OPER. & MAINT. TOTAL</u>	<u>220,604</u>	<u>275,253</u>	<u>299,844</u>	<u>299,844</u>
5100 Employee Ret. Prog.	14,788	17,167	19,931	19,931
5200 Insurance	26,256	36,520	43,559	43,559
<u>5000 FIXED CHARGES</u>	<u>41,044</u>	<u>53,687</u>	<u>63,490</u>	<u>63,490</u>
<u>6000 COMMUNITY SERVICES</u>	<u>1,500</u>	<u>1,000</u>	<u>1,200</u>	<u>1,200</u>
<u>7000 EQUIPMENT</u>	<u>42,982</u>	<u>46,630</u>	<u>66,089</u>	<u>66,089</u>
<u>8000 DEBT SERVICE</u>	<u>380,368</u>	<u>380,008</u>	<u>331,400</u>	<u>331,400</u>
<u>9000 PROGRAMS W/OTH.SYS.</u>	<u>13,920</u>	<u>12,330</u>	<u>11,100</u>	<u>11,100</u>
<u>CONTINGENCY</u>	<u>39,100</u>	<u>33,000</u>	<u>45,000</u>	<u>45,000</u>
<u>TOTAL BUDGET</u>	<u>2,435,060</u>	<u>2,768,275</u>	<u>3,068,252</u>	<u>3,068,252</u>
OPERATING BUDGET	1,971,110	2,307,637	2,624,563	2,624,563
PER PUPIL COST	1,191	1,302	1,366	1,366

B SUDBURY ASSESSMENT	VOTED 1970	VOTED 1971	REQUESTED 1972	ASSESSED 1972
Operating Expenses	1,347,319.68	1,598,421.68	1,861,127.84	1,861,127.84
Contingency	29,755.10	25,410.00	35,176.00	35,176.00
Community Service	1,902.50	669.37	339.68	339.68
Equipment	27,801.34	37,021.41	51,086.80	51,086.80
Debt Service	183,303.01	182,555.73	145,414.72	145,414.72
TOTAL	1,590,081.63	1,844,069.19	2,093,145.04	2,093,145.04

Finance Committee Report: The total 1972 Sudbury assessment for the Lincoln-Sudbury Regional High School increases by \$249,076 (13.5%) over 1971. The total operating budget, contingency funds, and equipment categories reflect increases of \$348,585, while debt service decreases by \$48,608 in 1972. The 1972 operating budget increases by \$316,926 (13.7%) over 1971 actual expenses. In terms of per pupil cost, this budget represents a 4.9% increase over 1971 expenses, from \$1,302 per pupil to \$1,366. This increase compares favorably with the 9.3% increase experienced last year. Over the past five years, the average per pupil increase has been 8.8% per year.

The Finance Committee believes that the School Committee has made a significant start this year at fixing and working within overall budget guidelines. Continued attention and adherence to these guidelines will be necessary to maintain control over budget increases. Recommend approval.

Mr. Fisher further reported to the meeting for the Finance Committee as follows:

The Finance Committee supports this budget and recommends approval of the Sudbury assessment.

The 1972 assessment ratio is 77.3, Sudbury, and 22.7, Lincoln, which results in an assessment of \$2,093,145.04. This amount is 26.3% of the Town's budget this year. It was 26.4% last year.

Prior to the determination of the 1972 operating budget, the Regional School Committee worked with the Finance Committee to assign budget line items to categories differentiated by the amount of control that could be exercised over them. The Finance Committee and the School Committee agreed on guidelines for various categories, and at its hearing, the Finance Committee was satisfied that the controllable budget items have been reasonably restrained.

The largest single increase in items most controllable for 1972 was \$17,250.00 to cover maintenance work on areas of the building which have had work deferred over past years. The Finance Committee favors the adoption of a long range plan to catch up on deferred maintenance and agreed to this expense as a first year step in catching up.

Finally, the cost per pupil increase for 1972 is lower than it has been for several years. The Warrant Report indicates a 1971 per pupil cost of \$1,302. Final figures, including salary increases withheld during the phase one freeze, will bring the 1971 per pupil cost to \$1,308, and the per pupil cost increase for 1972 to 4.4%.

The Sudbury assessment for the high school increases in 1972 is approximately the same proportion of the Town's total budget as last year. The School Committee has instituted a long range plan for catching up deferred maintenance which has the Finance Committee's support, and the budgeted cost per pupil increase has returned to a level which compares favorably with the increase in the general cost of living for the first time in several years.

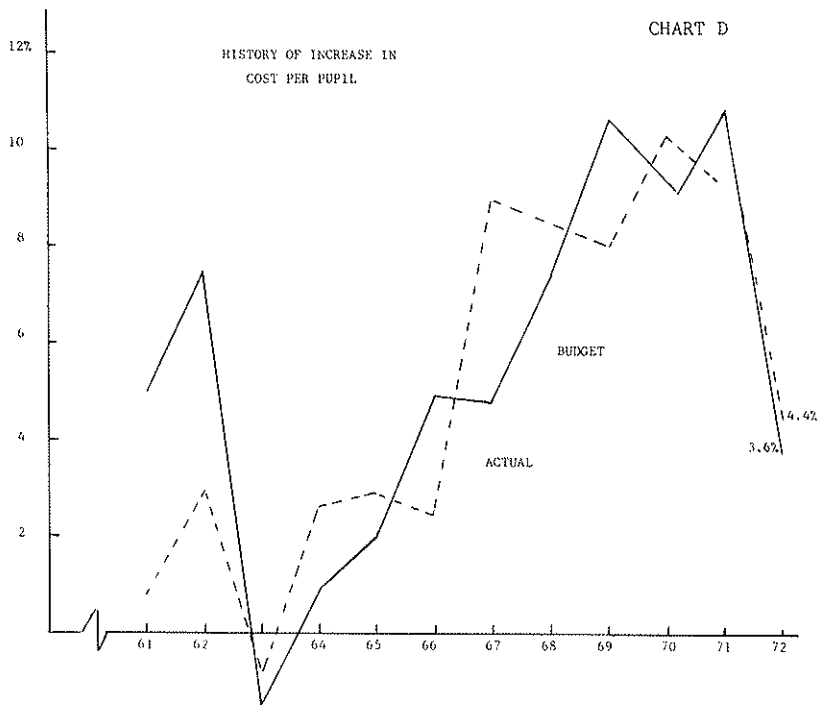
Lincoln-Sudbury Regional School District Committee Report: (Mr. William T. Maloney)

	CHART C		
	1971	1972	\$ INCR.
PUPILS	1748	1921	9.9
OP. BUDGET	\$2,304,651	\$2,624,563	13.9
COST/PUPIL	\$1318	\$1366	3.6*
	\$1308	\$1366	4.4**

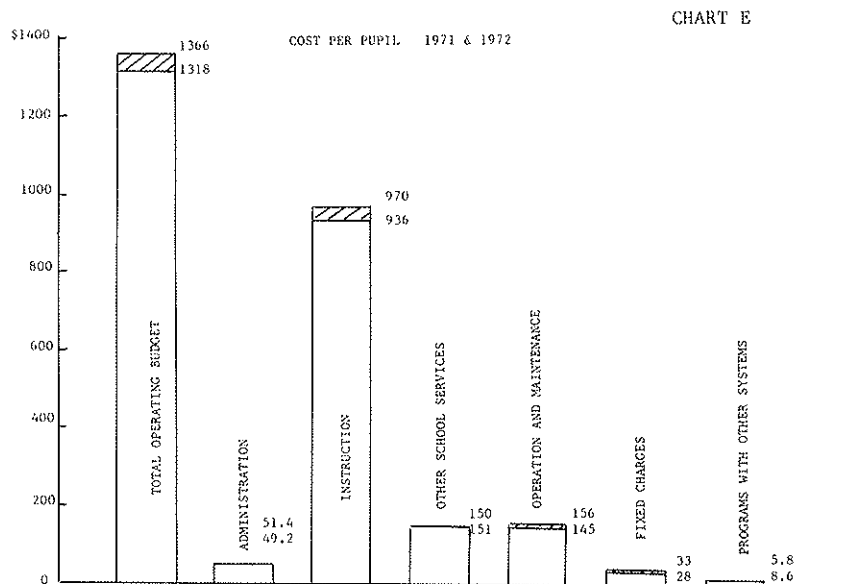
*budget to budget

**actual to budget

On this chart you can see a significant increase in the number of pupils, almost ten per cent over past budget year. The operating budget is up a substantial fourteen per cent, but the actual cost per pupil is up about 3.5% from last year's budget and 4.4% from last year's actual expenditures.

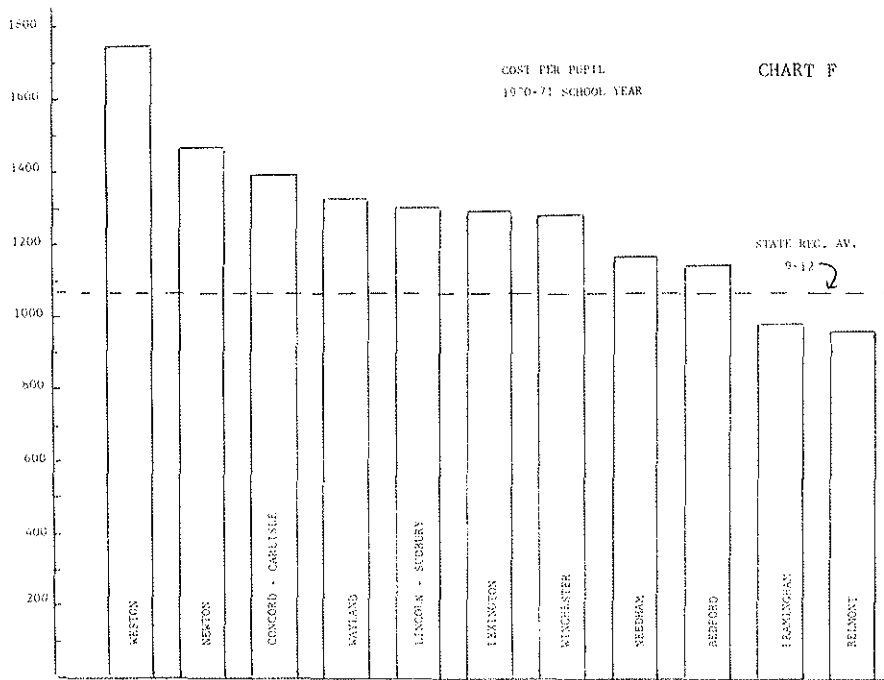


This is a chart of the increase in cost per pupil over the last ten years. In 1963 and 1964, the increase was very small. During the past three years we were catching up on our salary positions. In 1972 our per pupil cost has dropped down to a level that it has not seen in some years. We hope we are over the hump and that we can see increases of this nature in the coming years.



This chart shows, broken down by line items, the areas in which the cost per pupil has increased. The principal increase occurs in the instruction account and in the operation and maintenance account. We have instituted a four year plan for catching up on some of the deferred maintenance items. The instruction account is principally teachers' salaries.

We have not yet reached agreement. We have budgeted an amount this year of 4% above the normal step increases for a net of about 6.8%.



The returns are in from the State Department of Education on the school year of 1970-71. This is the year in which our last very substantial pay raise took effect, and this chart shows where we stand in relation to our comparison schools as a result of that very substantial pay increase. We moved from eighth position up to fifth position. We are really right in the middle as there is very little to distinguish between three towns. In spite of the large size of that raise, and the discomfiture of the Town Meeting last year, we are still in line with the schools with which we are comparing.

We feel that our per pupil cost is in reasonable agreement with the cost of living this year and that our per pupil cost is where we want it to be with respect to our comparative schools. We urge you to support the budget.

Mr. Ray C. Ellis moved to amend the motion to read, "that the sum \$1,948,000.00 be raised and appropriated for the Sudbury portion of the Lincoln-Sudbury Regional School District assessment for the calendar year 1972."

In support of his amendment, Mr. Ellis stated as follows: For some years I have been following the relationship between the Regional High School budget and the elementary system budget, and I have been alarmed at the increasing costs of the regional budget. The absolute amount in the cost per pupil has been increasing faster than the elementary budget cost per pupil. Every year the regional budget has traditionally passed the Town Meeting with very little comment because it is an assessment upon the Town, whereas the elementary school system has been the whipping boy.

The elementary system is eight grades, whereas the regional system is only four. The elementary system has seven different schools with a principal for each. However, the regional budget in administration between 1970 and 1971 exceeded the administrative budget of the elementary system. The cost of instruction, which is teachers' salaries mainly, has been increasing also as a fraction of the elementary system. Slowly and steadily, it has been creeping up on the elementary's cost of instruction.

Line item 3000 exceeded the elementary system budget between 1967 and 1968. Line item 4000, maintenance of plant, last year exceeded the operation and maintenance budget for the seven elementary schools.

The total budget, excluding the 7000 category, is approaching almost nine-tenths of the elementary school budget. If you include the 7000 category, the regional budget last year slightly exceeded the elementary budget, and this year is slightly under.

If something is not done, the regional budget will continue to increase upward, far beyond the elementary school budget. There is no Town-wide policy on education costs, and I do not believe there is any policy on the ratio between the regional budget and the elementary budget. There has been no overt coordination between the three school systems in preparing the budgets.

It is strange that a twenty-eight billion dollar public education industry has not produced abundant evidence to show the differential effect of different kinds of schools, but it has not. That students learn more in "good schools", than in "poor schools" has long been accepted as a self-evident fact, not requiring verification. Thus the findings that schools with widely varying characteristics differ very little in their effects is literally of revolutionary significance. I believe that the money should be spent at the elementary level, preferably at the very early grades, and I believe that the money is not well spent at the high school.

Mr. Ellis' motion was defeated.

VOTED: THAT \$2,093,145.04 BE RAISED AND APPROPRIATED FOR THE SUDBURY PORTION OF THE LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT ASSESSMENT FOR THE CALENDAR YEAR 1972.

Article 8: 100 EDUCATION: 140 MINUTEMAN REGIONAL SCHOOL DISTRICT

A BUDGET	ESTIMATED EXPENSES 1970	ESTIMATED EXPENSES 1971	REQUESTED 1972	ASSESSED 1972
(pupils)	-	-	-	-
1100 School Committee	-	-	3,600	3,600
1200 Supt. Office	-	-	54,700	54,700
<u>1000 ADMINISTRATION</u>	-	-	<u>58,300</u>	<u>58,300</u>
<u>5000 FIXED CHARGES</u>	-	-	<u>4,700</u>	<u>4,700</u>
<u>8000 DEBT SERVICE</u>	-	-	<u>21,000</u>	<u>21,000</u>
<u>TOTAL BUDGET</u>		<u>20,000</u>	<u>84,000</u>	<u>84,000</u>
B SUDBURY ASSESSMENT ('72 @ 9.66%)	448	1,573	8,114	8,114

Finance Committee Report: Recommend approval of this early step at reasonable cost to continue development of the new Minuteman Regional Vocational-Technical High School.

Minuteman Regional Vocational-Technical School District Committee Report:
(Mr. Alfred C. Cron)

This is the first full year of operation under this budget. The budget for the District is \$84,000.00, and Sudbury's share is \$8,114.00. The District is still planning. It is currently at the stage where it will freeze schematic designs tomorrow. It will come to the Town this fall for bonding, probably for the school.

UNANIMOUSLY VOTED: THAT \$8,114.00 BE RAISED AND APPROPRIATED FOR THE SUDBURY PORTION OF THE MINUTEMAN REGIONAL VOCATIONAL-TECHNICAL SCHOOL DISTRICT ASSESSMENT FOR THE CALENDAR YEAR 1972.

Article 8: 200 DEBT SERVICE

	EXPENSES 1970	EXPENSES 1971	REQUESTED 1972	RECOMMENDED 1972
201 Loan Interest	75,000.00	38,135.03	50,000.00	50,000.00
202 School Bond Int.	76,897.50	161,472.50	144,717.50	144,717.50
203 Other Bond Int.	1,128.00	4,597.32	7,684.00	7,684.00
204 Principal, Schools	215,000.00	435,000.00	435,000.00	435,000.00
205 Principal, Others	<u>18,000.00</u>	<u>17,000.00</u>	<u>52,000.00</u>	<u>52,000.00</u>
TOTAL	386,025.50	656,204.85	689,401.50	689,401.50

Finance Committee Report: Recommend approval. All except item 201 are known expenses. Loan interest is based on the Treasurer's forecast level of borrowing and anticipated relatively stable interest rates.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$640,000.00 AND APPROPRIATE AND TRANSFER FROM FREE CASH \$49,401.50, A TOTAL APPROPRIATION OF \$689,401.50 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 200, DEBT SERVICE.

Article 8: 300 PROTECTION OF PERSONS AND PROPERTY

	EXPENSES 1970	EXPENSES 1971	REQUESTED 1972	RECOMMENDED 1972
<u>310 FIRE DEPARTMENT</u>				
310-11 Salaries	222,058	258,401	279,263	294,000
310-12 Overtime	35,033	23,034	37,001	38,851
310-21 General Exp.	1,448	1,416	1,550	1,550
310-31 Maintenance	4,881	4,898	5,000	5,000
310-51 Equip. Purchase	2,477	2,494	2,650	2,550
310-61 Alarm Extension	1,469	1,408	1,280	1,280
310-62 Alarm Maint.	105	199	200	200
310-71 Uniforms	1,914	2,299	2,515	2,515
310-81 Vehicle Replace.	5,065	5,123	17,000	14,000
<u>310 TOTAL</u>	<u>274,450</u>	<u>299,272</u>	<u>346,459</u>	<u>359,946</u>
<u>320 POLICE DEPARTMENT</u>				
320-11 Salaries	176,359	196,291	209,551	222,300
320-12 Overtime	38,959	22,168	29,572	35,000
320-13 Clerical Sal.	4,961	5,644	11,102	11,420
320-15 Paid Detail	9,587	20,453	4,500	4,500
320-16 Crossing Guards	3,598	5,292	3,591	3,771
320-21 General Exp.	5,695	9,401	11,612	10,800
320-31 Maintenance	12,585	12,350	17,440	13,800
320-41 Travel	94	86	200	200
320-51 Equip. Purchase	11,193	12,197	13,270	12,775
320-71 Uniforms	2,697	3,158	3,500	3,850
<u>320 TOTAL</u>	<u>265,728</u>	<u>287,040</u>	<u>304,338</u>	<u>318,416</u>
<u>330 -21 Radios</u>	<u>2,028</u>	<u>2,497</u>	<u>2,200</u>	<u>2,200</u>
<u>330 -22 Hydrant Rental</u>	<u>19,215</u>	<u>19,985</u>	<u>20,545</u>	<u>20,545</u>
<u>340 BUILDING INSPECTOR</u>				
340-11 Salary	10,150	11,650	13,200	13,000
340-12 Overtime	395	340	750	750
340-15 Plumbing Inspector	3,097	3,299	3,400	3,400
340-21 General Expense	1,060	1,047	1,175	1,175
340-31 Vehicle Maintenance (WAS HIGHWAY DEPT.)			500	500
<u>350 DOG OFFICER</u>				
350-11 Salary	1,000	686	5,700	1,000
350-21 General Expense	1,851	1,966	5,800	2,400
<u>360 CONSERVATION COMMISSION</u>				
360-13 Clerical Salary	476	548	600	780
360-21 General Expense	669	630	1,650	1,800
360-31 Maintenance	154	157	300	300
360-41 Travel	92	130	150	150
360-51 Conservation Fund	31,500	34,000	41,000	41,000
<u>360 TOTAL</u>	<u>32,891</u>	<u>35,465</u>	<u>43,700</u>	<u>44,030</u>
<u>370 BOARD OF APPEALS</u>				
370-13 Clerical Salary	1,624	2,087	2,400	2,520
370-21 General Expense	541	688	865	865
<u>380 EARTH REMOVAL BOARD</u>				
380-21 General Expense	20	14	50	50
<u>390 CIVIL DEFENSE</u>				
390-21 General Expense	178	82	100	350
390-31 Maintenance	249	214	250	
<u>300 TOTAL</u>	<u>614,477</u>	<u>666,332</u>	<u>751,432</u>	<u>771,147</u>

Mr. Bishop of the Finance Committee moved that the Town raise and appropriate \$764,847.00 for the line items as recommended in the Warrant in Article 8 under Account 300, Protection of Persons and Property, and that Account 320-11, Salaries, be decreased to \$220,000.00, and that Account 320-12, Overtime, be decreased to \$31,000.00, and that Line 320, Total, be decreased to \$312,116.00, and that Line 300, Total, be reduced to \$764,847.00.

Finance Committee Report: The total recommended budget shows an increase of \$104,815 over last year due to the following:

1. Salary increase of 5% and step rate increases.
2. Hiring of one additional Fire Fighter, two Police officers and one Police dispatcher.
3. Increase in Building Inspector salary.
4. Additional overtime for both the Fire and Police Departments.
5. Replacement of four Police vehicles.
6. Replacement of one 30 year old firetruck.
7. Increase in Dog Officer General Expense.

Account 360-21 represents an increase for professional services (land appraisal) to facilitate the program of land acquisition with State subsidy which may now proceed after approval of the Master Open Space Plan by the State Department of Natural Resources, as described in the 1971 Annual Town Meeting. The amount shown in the budget this year is based on a long standing Finance Committee guideline which reflects a consistent historical trend over more than 10 years.

Mr. Taft, Chairman of the Board of Selectmen, moved to amend the appropriation for Accounts 350-11, Dog Officer, Salary, and 350-21, Dog Officer, General Expense, to \$4,350.00 and \$4,800.00 respectively. He then reported to the meeting for the Selectmen as follows:

You will note that the Finance Committee motion under Account 300 reduced two of the salary accounts, one by \$2,300.00 and one by \$4,000.00. That was at the request of the Board of Selectmen since we did not need that additional money and had not asked for it.

However, if we are to do what we have been charged by a previous Town Meeting in the Dog Officer area, we must have additional funds. The Dog Control By-law that the Town voted at the Annual Town Meeting last year now appears in Article V, Section 3. It covers the hours of 7:00 A.M. to 8:00 P.M. and requires that the dogs be kept under control during this time, or the owner is subject to a ten dollar fine.

The Dog Officer's position, up until last December, was held by Francis White, who was also the Town Building Inspector, Zoning By-law Enforcement Agent, Sealer of Weights and Measures, Wiring Inspector, and had miscellaneous other jobs. At the request of the Assessors it was agreed that Mr. White would spend some of his time helping them to gather the data they need. At the time that work load was added, we agreed that we would find an Assistant Dog Officer to perform the Dog Officer's functions, and we employed an Assistant Dog Officer in December of 1971.

In 1971 there were slightly over 2,000 licensed dogs in Sudbury. We expect this to go up probably by another 150 dogs this year. The Assistant Dog Officer presently gets about 180 calls per month from citizens who have some problem, complaint, question or request. In addition, the Selectmen recently have gotten some telephone calls.

There are some twenty-five complaints actually logged per month. These are complaints on somebody having been bitten or molested by a dog, or a specific complaint that can be related to a dog.

The number of strays picked up each month is averaging about twenty. It was actually twenty-seven in January. Fifteen of these are licensed dogs but are running loose, uncontrolled, and there is a request to pick them up. Five are strays. The job is presently taking about ninety hours per month for the Assistant Dog Officer in addition to the filing of all reports required to the county. The salary for the job at present is \$1,000.00 per year. This means about ninety-five cents per hour for the job.

In addition to the salary, there is also the amount of expenses. In line item 350-21, Dog Officer Expenses, the Finance Committee has provided \$2,400.00 for the entire year of 1972. In the first three months we have actually spent \$1,030.00, \$200.00 of which is the retainer for the Buddy Dog Society. At this rate, we will make it through about August.

If the Dog Officer is placed on a forty-hour week, recognizing that we are trying to control dogs over a ninety-hour period, we estimate that the activity for the rest of the year will cost \$4,800.00.

We will actually get back more than the \$4,800.00. It will go directly into Excess and Deficiency, so we must still appropriate the \$4,800.00. The money will come from the fines of ten dollars per dog picked up. The owner has to collect his dog, pay the ten dollar fine, and pay two dollars for each day it was in the care of the Town. If we have a true stray dog, the county reimburses us twenty dollars for the ten days it stays in the care of the Town. The Buddy Dog Society pays us

three dollars per dog, and then it finds a home for all dogs. All these items will more than make up the \$4,800.00 in expenses.

Under the \$2,400.00 program that is proposed, a level of operation which is essentially a token, it will cost the Town some money.

If the Town is going to vote a By-law, then we really have to do something about making provision to enforce it, albeit a limited amount of enforcement. Right now we have not the mechanism to enforce the By-law. We cannot do it without this sort of minimal program which would provide an annual salary of \$6,000.00 starting May first for the Assistant Dog Officer and an expense budget of \$4,800.00.

After discussion, it was

VOTED: TO AMEND THE APPROPRIATION FOR ACCOUNT 350-11, DOG OFFICER, SALARY, AND 350-12, DOG OFFICER, GENERAL EXPENSE, TO \$4,350.00 AND \$4,800.00 RESPECTIVELY.

In Favor - 166; Opposed - 106. (Total - 272)

The presence of a quorum was questioned, and the Moderator proceeded to count the voters. After the count, he announced that there were 283 voters present and that the quorum had been lost. He further announced that the meeting was adjourned until April 4, 1972, at 8:00 P.M. in the same hall.

The meeting adjourned at 11:23 P.M.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 4, 1972

The Moderator called the meeting to order at 8:07 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

He then read the Consent Calendar as distributed at the previous session.

UNANIMOUSLY VOTED: TO TAKE UP OUT OF ORDER, TOGETHER AND IMMEDIATELY, THE FOLLOWING ARTICLES ON THE CONSENT CALENDAR: 9, 11, 12, 13, 32, 35, 41, 42, 43, AND 54.

UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS DISTRIBUTED.

(see individual articles for motions voted.)

The Moderator then recapitulated the action taken the previous evening under Budget Section 300, Protection of Persons and Property. He stated that since two line items had been amended, the totals under Budget 300 must also be amended and recognized Mr. Bishop, Chairman of the Finance Committee, for that purpose.

VOTED: THAT THE FIRST DOLLAR ITEM, BEING THE TOTAL APPROPRIATION, BE AMENDED TO READ \$770,597.00, AND THAT THE LAST DOLLAR ITEM, BEING LINE 300, TOTAL AMOUNT, BE AMENDED TO READ \$770,597.00, AND THAT THE WORD "INCREASED" IN THAT PORTION BE CHANGED TO "DECREASED".

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$770,597.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 300, PROTECTION OF PERSONS AND PROPERTY, AND THAT ACCOUNT 320-11, SALARIES, BE DECREASED TO \$220,000.00, AND THAT ACCOUNT 320-12, OVERTIME, BE DECREASED TO \$31,000.00, AND THAT LINE 320, TOTAL, BE DECREASED TO \$312,116.00, AND THAT ACCOUNT 350-11, DOG OFFICER, SALARY, BE INCREASED TO \$4,350.00, AND THAT ACCOUNT 350-21, DOG OFFICER, GENERAL EXPENSE, BE INCREASED TO \$4,800.00, AND THAT LINE 300, TOTAL, BE DECREASED TO \$770,597.00.

Article 8: 400 HIGHWAY DEPARTMENT

	EXPENSES 1970	EXPENSES 1971	REQUESTED 1972	RECOMMENDED 1972
410-11 Commission Salary	1,575	1,600	1,600	1,600
410-12 Supt. Salary	13,000	13,246	18,500	18,500
410-13 Clerical Salary	9,951	9,885	11,387	12,014
410-21 General Expense	2,480	2,328	1,880	1,880
410-31 Maintenance	4,231	8,389	9,695	9,695
410-41 Travel	10	131	150	150
410-51 Office Machines	3,054	2,298	875	900
410-71 Uniforms	506	2,710	3,900	3,900
410-81 Land Appraisal (In 410-21)		1,300	1,000	1,000
420-11 Operating Salary	121,535	157,868	167,444	175,816
420-12 Oper. Overtime	17,307	20,803	19,666	20,000
420-20 Road Work	56,601	73,600	58,000	64,000
420-30 Trees	7,419	7,453	10,800	10,800
420-40 Landfill	22,996	4,675	4,000	4,440
420-50 Cemeteries	2,620	2,545	500	500
420-61 Chap. 81 Maint.	18,215	18,211	34,125	34,500
420-62 Chap. 90 Maint.	17,000	16,818	17,000	17,000
420-63 Chap. 90 Constr.	36,000	36,000	36,000	36,000
430 Machinery	127,603	90,967	103,850	53,500
460 Snow & Ice	49,810	67,128	83,000	81,000
470 Street Lighting	15,050	16,324	17,245	17,245
<u>400 TOTAL</u>	<u>526,963</u>	<u>554,279</u>	<u>600,617</u>	<u>564,440</u>

Finance Committee Report: The 1972 budget recommended totals \$564,440 or \$10,161 more than that of 1971. This budget includes purchase of heavy equipment that was listed under a special warrant article in the past and is shown in the expense column of prior years in this warrant for comparative purposes.

The prime reason for a small increase this year lies in the fact that all major road construction work, drainage projects and walkways have been eliminated from the budget and are special articles in this warrant. These will be completed by outside contractors if approved by the Town. Failure of the Highway Department to complete or even start projects of this type in the past few years has resulted in the decision that this work can be better handled on a contract basis. Examples include Pratt's Mill Road, Hudson Road walkway, and the Butler Place walkway. This budget provides that the Highway Department will function primarily to do general road maintenance, snow removal and landfill operations. \$4,000 has been added to Account 410-12 for an additional man to monitor the contractors' performance. We recommend approval of this budget.

Mr. Bishop moved that the Town raise and appropriate \$570,176.37 and appropriate and transfer from the additional Cemetery Expense Account, \$263.63, to total appropriation of \$570,440.00 for the line items as recommended in the warrant in Article 8 under Account 400, HIGHWAY DEPARTMENT, and that Account 410-11, Commission Salary, be renumbered 410-14, and that Account 410-12, Superintendent's Salary, be renumbered 410-11, and that Account 420-50, Cemeteries, be increased to \$6,500.00, and that line 400, Total, be increased to \$570,440.00.

Mr. Meyer Davis further reported to the meeting for the Finance Committee as follows: Three years ago at the 1969 Town Meeting, the Highway Department requested approval for the start of a ten year program to reconstruct the ten worst roads in Sudbury at a rate of one road per year. Initial cost of this program was set at approximately \$50,000 per year and later revised upward to a figure of \$75-100,000.00 annually. During the first three years of this program, we have completed less than half of Pratt's Mill Road, the first road in the program.

When it became apparent that this work could not be done by the Highway Department itself, outside contracting became the only possible solution.

Articles 51, 52, and 53 in this Warrant are the initial efforts in this direction. This committee is firmly convinced that this program is not enough to prevent the massive road deterioration that is taking place in Sudbury today. We believe at this time, an overall plan for rehabilitating Sudbury roads is definitely in order. We are convinced that if we do not begin a systematic program for preventative maintenance at once, within a few years the list of roads for complete reconstruction will double or triple in size. We recognize that a program of this type will cost money, but believe that it is in order for the Highway Department to present to the Town an estimate of what this cost will be and a plan for taking action.

We would suggest that a positive effort be made in this direction in the next few months in cooperation with all others involved. We consider this area to be one of top priority and are looking forward to a plan of procedures by the Highway Department at the earliest possible time.

We recommend approval of this budget with reluctance. Not because we feel that it is too large, but because we feel it is too small to adequately meet the highway needs of Sudbury at this time.

After discussion, Mr. Taft of the Board of Selectmen, moved to amend Account 410-11, Superintendent's Salary, to \$14,500.00 and reduce the total under Account 400 to \$566,440.00.

In support of his amendment, Mr. Taft stated that the way the Warrant is drawn and the way the Superintendent's Salary budget item is printed, it is quite conceivable that the entire amount of \$18,500.00 could in fact be paid to the Superintendent of the Highway Department. The detail budget sheets submitted by the Highway Department show that \$14,500.00 was included for the Highway Superintendent and an amount of \$4,000.00 was included for what is called Inspection and Supervision Assistant for walkways, roadways and subdivisions. This was not voted under the Personnel By-law and is not provided for with a job description. It is not appropriate to include a classification of this sort without those things having been done, particularly in view of the fact that the inspection of walkways, roadways and subdivisions will also be carried out by the Town Engineering Department and provision is made in their budget.

Several questions were raised concerning the figure under Total in Mr. Taft's amendment. The Moderator recognized Mr. Anthony L. Galeota, Jr. to give a report of the Highway Commission while the difficulties over the figures were being resolved.

Highway Commission Report: (Mr. Galeota)

The Highway Superintendent's salary is reviewed every year by the Personnel Board. It must approve any raise that is given to the Superintendent. He will not receive any more than the Personnel Board directs, and he will not be given anything that is not in conformity with the Personnel By-law.

It should be made clear that the \$4,000.00 is to hire somebody on a temporary basis, somebody who will not be covered by the Personnel By-law. The intent of this man is to perform supervision in subdivisions. The policy of the Planning Board at this time states that the Highway Commission is in fact responsible for certain inspections and approvals.

The Selectmen have chosen this year to raise and appropriate money to conduct the construction of the walkway program as well as the engineering and supervision.

We also have a \$130,000.00 repaving project in the Town in conjunction with the Boston Edison Company. We must provide supervision under our agreement with Boston Edison for that project.

The \$4,000.00 in question is to cover the salary of a man who will be capable of doing inspections of subdivisions, of the Boston Edison contract, and of the reconstruction of the remainder of Pratt's Mill Road, if the Town votes that article.

The Moderator obtained unanimous consent of the hall that Mr. Taft remove his original amendment from the floor and substitute a motion which resolved the difficulties over figures.

After discussion, it was

VOTED: TO AMEND THE MAIN MOTION BY DECREASING ITEM 410-11, SUPERINTENDENT'S SALARY, TO \$14,500.00, AND BY STRIKING OUT, WHEREVER IT APPEARS, THE TOTAL UNDER ACCOUNT 400, \$570,440.00, AND SUBSTITUTING THEREFOR THE TOTAL, \$566,440.00, AND STRIKING OUT THE TOTAL TO BE RAISED AND APPROPRIATED OF \$570,176.37, AND SUBSTITUTING THEREFOR THE TOTAL OF \$566,176.37.

After further discussion, and upon a motion made by Mr. Galeota, it was

VOTED: TO AMEND LINE ITEM 410-21, GENERAL EXPENSE, TO \$5,880.00, AND TO INCREASE THE TOTAL TO \$570,440.00, AND TO INCREASE THE TOTAL TO BE RAISED AND APPROPRIATED TO \$570,176.37.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$570,176.37 AND APPROPRIATE AND TRANSFER FROM THE ADDITIONAL CEMETERY EXPENSE ACCOUNT \$263.63, A TOTAL APPROPRIATION OF \$570,440.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 400, HIGHWAY DEPARTMENT, AND THAT ACCOUNT 410-11, COMMISSION SALARY, BE RENUMBERED TO 410-14, AND THAT ACCOUNT 410-12, SUPERINTENDENT'S SALARY, BE RENUMBERED 410-11, AND THAT ACCOUNT 420-50, CEMETERIES, BE INCREASED TO \$6,500.00, AND THAT ITEM 410-11, SUPERINTENDENT'S SALARY, BE DECREASED TO \$14,500.00, AND THAT LINE ITEM 410-21, GENERAL EXPENSE, BE INCREASED TO \$5,880.00, AND THAT LINE 400, TOTAL, BE INCREASED TO \$570,440.00.

Article 8: 500 GENERAL GOVERNMENT

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
<u>501 SELECTMEN</u>				
501-11 Exec. Sec'y. Salary	14,900	16,400	17,250	17,250
501-12 Overtime	1,749	964	1,000	1,000
501-13 Clerical Salary	28,146	30,369	34,372	36,402
501-14 Selectmen's Salary	1,600	1,600	1,600	1,600
501-15 Custodial Salary	11,900	11,459	14,820	14,820
501-17 Admin. Ass't.	-0-	-0-	3,500	-0-
501-21 General Expense	6,284	5,141	5,700	5,450
501-31 Town Hall Maint.	8,692	8,894	8,510	8,510
501-32 Centre School Maint.	4,843	6,548	7,200	6,450
501-33 Loring Parsonage Maint.	2,296	2,280	900	900
501-34 Hosmer House Maint.	2,356	1,000	1,500	1,250
501-35 Office Machine Maint.	771	716	1,390	1,390
501-41 Travel	796	696	1,050	1,050
501-51 Equipment Purchase	2,072	2,499	1,960	1,470
501-61 Data Processing	2,769	2,972	3,300	3,300
501-62 Water Pollution	(In 501-21)	30	-0-	-0-

	EXPENSES 1970	EXPENSES 1971	REQUESTED 1972	RECOMMENDED 1972
<u>501 SELECTMEN</u>				
501-63 Drug Action	1,771	1,492	500	500
501-71 Out-of-State Travel	-0-	199	300	300
501-81 Surveys & Studies	509	218	3,500	2,000
501-91 Town Meetings	<u>5,555</u>	<u>5,993</u>	<u>6,500</u>	<u>6,500</u>
<u>501 TOTAL</u>	<u>97,009</u>	<u>99,470</u>	<u>114,852</u>	<u>110,142</u>
<u>502 ENGINEERING</u>				
502-11 Salaries & Overtime	31,363	33,822	52,000	54,600
502-21 General Expense	6,139	1,996	4,500	4,500
502-31 Vehicle Maint.	180	290	500	300
502-41 Travel	246	259	500	500
502-51 Equipment Purchase	802	1,095	6,300	4,600
<u>503 LAW</u>				
503-11 Retainer	7,500	7,500	8,000	8,000
503-21 General Expense	9,386	5,427	5,850	5,850
<u>504 ASSESSORS</u>				
504-11 Ass't. Investigator	-0-	-0-	10,000	-0-
504-13 Salaries & Overtime	11,491	13,766	16,000	14,664
504-14 Assessors Salary	2,500	2,500	3,200	2,500
504-21 General Expense	1,077	3,310	3,250	3,250
504-41 Travel	600	600	750	600
<u>505 TAX COLLECTOR</u>				
505-11 Collector's Salary	7,600	8,375	9,625	8,850
505-13 Clerical Salary	8,571	10,348	11,089	10,594
505-21 General Expense	4,523	2,640	5,557	5,557
505-41 Travel	399	317	400	400
<u>506 TOWN CLERK & REGISTRARS</u>				
506-11 Town Clerk Salary	4,250	4,725	5,625	5,000
506-13 Clerical Salary	11,308	14,643	15,934	16,731
506-14 Registrars' Salary	400	450	450	450
506-21 General Expense	5,810	5,914	6,510	6,510
506-41 Travel	177	230	250	250
506-51 Equipment Purchase	-0-	-0-	-0-	7,000
506-61 Elections	<u>3,586</u>	<u>1,016</u>	<u>5,680</u>	<u>6,480</u>
<u>506 TOTAL</u>	<u>25,531</u>	<u>26,978</u>	<u>34,449</u>	<u>42,421</u>
<u>507 TREASURER</u>				
507-11 Treasurer Salary	5,400	5,825	8,500	6,150
507-13 Clerical Salary	2,441	2,969	3,200	3,200
507-21 General Expense	992	957	1,315	1,315
507-41 Travel	250	386	425	425
507-61 Tax Title Expense	90	130	650	150
507-71 Note Issue Expense	194	1,115	300	300
<u>508 FINANCE COMMITTEE</u>				
508-13 Clerical Salary	694	1,193	1,500	1,575
508-21 General Expense	463	150	400	400
508-41 Travel	76	36	200	200
<u>509 MODERATOR SALARY</u>				
	90	100	100	100
<u>510 PERMANENT BUILDING COMMITTEE</u>				
510-13 Clerical Salary	84	81	200	225
510-21 General Expense	200	103	200	200
<u>511 PERSONNEL BOARD</u>				
511-13 Clerical Salary	473	800	1,000	850
511-21 General Expense	660	497	400	400
<u>512 PLANNING BOARD</u>				
512-13 Clerical Salary	1,244	1,552	1,800	1,890
512-21 General Expense	1,128	3,687	4,400	4,350
512-41 Travel	-0-	-0-	(In 512-21)	50

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
<u>513 ANCIENT DOCUMENTS COMMITTEE</u>				
513-21	-0-	182	100	100
<u>514 HISTORIC DISTRICTS COMMISSION</u>				
514-13 Clerical Salary	33	-0-	200	100
514-21 General Expense	55	57	150	100
<u>515 INDUSTRIAL DEVELOPMENT COMM.</u>	668	619	1,000	1,000
<u>516 MODERATE INCOME HOUSING COM.</u>		(In 501-21)	500	500
<u>517 REVOLUTIONARY BICENT. COM.</u>	-0-	-0-	100	100
<u>519 TALENT SEARCH COMMITTEE</u>	34	53	100	100
<u>520 COM. TOWN ADMINISTRATION</u>	6	46	200	200
<u>521 HOSMER HOUSE CONTRACT</u>	<u>2,000</u>	<u>2,000</u>	<u>2,000</u>	<u>2,000</u>
<u>500 TOTAL</u>	<u>232,192</u>	<u>241,231</u>	<u>315,762</u>	<u>303,308</u>

Finance Committee Report: For the most part, the budget requests for General Government are reasonable, responsible, and consistent with the general growth trends within the Town. There are, however, certain items which deserve special attention:

1. We recommend that salaries for elected officials be consistent with past policy and current guidelines.
2. The major growth in this budget is in salaries which are covered by the Personnel By-law.
3. Any restructuring of positions or additional positions should be requested through the Committee on Town Administration and the Personnel Board and not merely by line item increases in the budget.

Line items which deserve special attention are:

- 501-17 A budget line item is not the proper method for adding an assistant to the Town Accountant.
- 501-91 Each extra night of town meeting costs us -- the taxpayers -- nearly \$400.
- 502-11 The proposed budget recognizes the increased workload caused by both outside construction contracting and current engineering backlog.
- 504-11 A budget line item is not the proper method for adding an assistant to the Assessors.
- 506-11 This recommendation reflects a 5.5% increase in the present salary of the Town Clerk and does not reflect a judgment on either the quality or quantity of work performed. Any further increase depends on the desire of the Town to make this a full-time position.
- 506-51/61 State law requires the availability of three additional voting machines for the November Elections. Prudence dictates rental of at least three more for a total of six additional machines. This means a total of twenty machines will be available for the presidential election. Projections indicate that if voting time averages three minutes or more per voter that waiting time will be long, even with 20 machines. (Vote early and quickly).

Recommend approval of \$303,308 for General Government.

Mr. Allan C. Morgan moved to amend by reducing line item 516 to zero and by reducing the total to \$303,438.00.

In support of his amendment, Mr. Morgan stated that the Town has voted better than two to one against apartments in the straw ballot conducted by the Housing Commission and there were nearly 7,500 blanks cast for the Sudbury Housing Authority in the recent election. It looks like at least two-thirds of this Town does not want apartments. Therefore, there is no need to appropriate any further money for further study of this matter.

After some discussion, Mr. Dallas T. Hayes of the Moderate Income Housing Committee stated that all our research on the need for moderate income housing in Sudbury has been completed. The \$500 is not for us to continue research, but to report our findings to the Town, so that the Town can take action upon any recommendations that we have made.

Over our three years of operation, with the exception of two surveys, which we have sent out to the Town and which were paid for out of the Selectmen's general expense fund, we have asked for no funds from the Town of Sudbury.

Mr. Morgan's amendment was defeated.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$303,938.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 500, GENERAL GOVERNMENT, AND THAT ACCOUNT 506-61, ELECTIONS, BE INCREASED TO \$7,110.00, AND THAT LINE 506, TOTAL, BE INCREASED TO \$43,051.00, AND THAT LINE 500, TOTAL, BE INCREASED TO \$303,938.00.

Article 8: 600 GOODNOW LIBRARY

	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
	1970	1971	1972	1972
600-11 Salaries	41,718	49,599	54,984	57,624
600-21 General Expense	1,229	2,536	4,660	4,660
600-31 Maintenance Expense	2,353	2,635	6,050	5,800
600-41 Travel	76	136	500	350
600-51 Equipment Purchase	367	-0-	550	170
600-52 Books	12,997	16,748	18,905	18,400
600-61 Special Programs	-0-	127	750	750
<u>600 TOTAL</u>	<u>58,740</u>	<u>71,781</u>	<u>86,399</u>	<u>87,754</u>
<u>LESS RECEIPTS:</u>				
State Aid	-1,861.75	-1,861.75		-4,727.80
County Dog License Refund	-2,227.13	-2,196.20		-3,755.07
Trust Fund	<u>-1,500.00</u>	<u>-1,500.00</u>		<u>-1,500.00</u>
	53,151.12	66,223.05		77,771.13

Finance Committee Report: The increase of \$15,973 is due primarily to operation of the new library addition. The Finance Committee believes that this budget is reasonable and recommends that you support it.

Mr. Bishop further reported to the meeting for the Finance Committee as follows:

I urge the Town to pass this budget account now. This is a proper budget as recommended.

There are some recent events. An old septic system failure in the Goodnow Library and flooding in the basement of the new construction cause an immediate significant financial problem. The Finance Committee, the Permanent Building Committee, the Goodnow Library Trustees, the Selectmen, the Highway Commission, the Executive Secretary, the Town Engineer, the Building Inspector and Town Counsel plan to meet at 9 A.M. on Saturday in the library to watch it and think about it. We hope to develop a plan to meet this crisis, and we may need to change this budget. We may find a way to meet it without changing the budget.

As a precaution and in preparation for possible need to come back to this budget item, Mr. Reutlinger, Chairman of the Permanent Building Committee, will file for reconsideration tomorrow morning in accordance with the By-laws. We may or may not reconsider as we determine the need on Saturday morning, but we at least have left the gate open.

The main point of this report is to let you know that you can expect to see a motion for reconsideration and what the reasons are ahead of time. At the same time, I wish you would consider this budget item on its own merits at this time.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$77,771.13 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 600, GOODNOW LIBRARY, AND IN ADDITION, THAT THE TOWN APPROPRIATE AND TRANSFER \$9,982.87 FROM THE FOLLOWING ACCOUNTS:

STATE AID FOR LIBRARY ACCOUNT - \$4,727.80
MIDDLESEX COUNTY DOG LICENSE REFUND ACCOUNT - \$3,755.07
GOODNOW LIBRARY FUND ACCOUNT - \$1,500.00
FOR BOOKS UNDER ITEM 600-52 IN ACCOUNT 600.

Article 8: 700 PARKS AND RECREATION

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
700-11 Salaries	27,268	28,196	35,500	32,300
700-21 General Expense	7,326	1,050	1,150	868
700-31 Maintenance	535	12,061	19,210	19,500
700-41 Travel	500	167	300	200
700-51 Equipment Purchase	3,845	6,108	11,961	7,947
700-61 Program Expense	<u>13,641</u>	<u>14,334</u>	<u>13,990</u>	<u>14,725</u>
<u>700 TOTAL</u>	<u>53,115</u>	<u>61,916</u>	<u>84,111</u>	<u>75,540</u>

Finance Committee Report: Recommend approval. The Parks and Recreation Department now intends to put into effect its long range plan for further development of the Raymond Land as well as further improvement of Featherland Park. This requires considerable additional maintenance, equipment purchases, and personnel. In addition to the recreation areas themselves, the department is also undertaking the responsibility of mowing and maintaining the lawns of Town buildings. There is a 22% increase in this budget as recommended. There is no question that all of this program is valid and excellent in concept. The reductions made from the requested amounts reflect our judgment on how fast this program should be implemented.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$75,540.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 700, PARKS AND RECREATION.

Article 8: 800 HEALTH

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
800-11 Salary, Director	4,620	10,765	12,000	12,000
800-13 Salary, Clerical	3,149	3,810	4,700	4,725
800-14 Salary, Animal Insp.	350	350	360	360
800-21 General Expense	1,492	1,421	1,500	1,500
800-31 Laboratory Expense	758	1,367	1,500	1,500
800-41 Travel	56	441	700	700
800-51 Equipment Purchase	-0-	692	100	100
800-61 SPHNA	6,954	7,000	14,650	13,000
800-71 Mosquito Control	9,600	10,200	10,800	10,800
800-81 Consultant Fees	-0-	103	500	500
800-91 Trinity Mental Health	-0-	-0-	<u>1,500</u>	<u>4,862</u>
<u>800 TOTAL</u>	<u>26,979</u>	<u>36,149</u>	<u>48,310</u>	<u>50,047</u>

Finance Committee Report: The two areas of increase in this year's Board of Health budget are in the area of Sudbury Public Health Nursing Association and the Trinity Mental Health Center. The SPHNA is a non-profit organization founded in 1937 and administered by a voluntary group of citizens and supervised by a Nurse-Director. It is financed by the Town through the Board of Health and through both school systems, and by United Community Services and the fees which the association collects. The proposed total budget increase is approximately 7% more than last year's actual expenditures and represents an increase in nursing services for the citizens of the Town.

Trinity Mental Health Center appears in the budget for the first time this year. The center is an out-patient community service supported over 50% by State Aid, and serves the mental health needs of nearly 200,000 people in Sudbury and nine surrounding towns. For years Sudbury citizens have benefited from this service and some patients have received treatment without charge because they could not afford to pay. Our contribution for 1972 is based on the actual percentage of our use of professional hours during 1971 and our share of the remaining costs of the organization based on Sudbury's per cent of the total population of the ten towns.

We recommend adoption of this budget.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$50,047.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 800, HEALTH.

Article 8: 900 VETERANS' BENEFITS

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
900-11 Agent's Salary	1,000	1,187	1,250	1,250
900-21 General Expense	93	216	350	350
900-61 Benefits	<u>19,020</u>	<u>5,003</u>	<u>13,500</u>	<u>13,500</u>
<u>900 TOTAL</u>	<u>20,113</u>	<u>6,406</u>	<u>15,100</u>	<u>15,100</u>

Finance Committee Report: Recommend approval.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$15,100.00 FOR THE LINE ITEMS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 900, VETERANS' BENEFITS.

Article 8: 950 UNCLASSIFIED

	<u>EXPENSES</u> <u>1970</u>	<u>EXPENSES</u> <u>1971</u>	<u>REQUESTED</u> <u>1972</u>	<u>RECOMMENDED</u> <u>1972</u>
950-11 Blue Cross/Shield	48,745	59,539	75,000	75,000
950-12 Life Insurance	2,859	2,947	3,100	3,100
950-21 Fidelity Bond	809	1,633	2,200	965
950-31 Casualty Insurance	35,938	44,594	46,885	46,885
950-32 Insurance Review	-0-	-0-	-0-	5,000
950-41 Printing Town Report	7,409	7,557	6,500	6,500
950-51 Memorial Day	365	695	1,000	700
950-61 Veterans' Graves	112	145	200	200
950-71 Fire Pension	1,500	1,500	1,500	1,500
950-81 Reserve Fund	<u>47,141</u>	<u>59,328</u>	<u>60,000</u>	<u>60,000</u>
<u>950 TOTAL</u>	<u>144,878</u>	<u>177,938</u>	<u>196,385</u>	<u>199,850</u>

Finance Committee Report: The Finance Committee has submitted additional recommendations to the Selectmen in an effort to stabilize our insurance costs. While we are pleased that the Selectmen followed our suggestions of previous years, the desired savings have not materialized and we shall continue to work with the Selectmen in our efforts to hold the line on these increasing costs.

During 1971 the Finance Committee approved the following requests for transfer from the Reserve Fund:

<u>100 SCHOOLS</u>		<u>\$23,076.33</u>
Transportation	\$14,089.00	
Operating Expense (Fed. Funds Not Rec'd)	8,987.33	
<u>300 PROTECTION OF PERSONS AND PROPERTY</u>		<u>15,801.52</u>
Fire Department - Overtime	431.65	
Police Department - Paid Detail	10,734.79	
- General Expense	1,568.73	
- Equipment Purchase	1,108.99	
Radio Communications	304.04	
Building Inspector - Salary	400.00	
Dog Officer - Expense	700.00	
Conservation Commission - Clerical Salary	123.32	
Board of Appeals - Clerical Salary	360.00	
- Expense	70.00	
<u>400 HIGHWAY DEPARTMENT</u>		<u>10,294.12</u>
General Expense	1,794.12	
Maintenance Expense	4,500.00	
Sanitary Landfill - Salary	4,000.00	
<u>500 GENERAL GOVERNMENT</u>		<u>3,248.11</u>
Selectmen - General Expense	500.00	
- Town Hall Maint.	700.00	
- Town Meetings	792.66	
Tax Collector - Clerical Salaries	960.45	
Treasurer - Clerical Salary	120.00	
- Travel Expense	175.00	

<u>600 LIBRARY</u>		\$ <u>1,823.76</u>
General Expense	988.25	
Travel	35.51	
Books	800.00	
<u>700 PARKS & RECREATION</u>		<u>2,110.00</u>
Equipment	2,110.00	
<u>800 HEALTH</u>		<u>1,000.00</u>
Clerical Salary	200.00	
Laboratory Fees	600.00	
Travel	200.00	
<u>900 VETERANS BENEFITS</u>		<u>187.43</u>
Veterans Agent Salary	187.43	
<u>950 UNCLASSIFIED</u>		<u>1,787.00</u>
Town Report	1,787.00	
TOTAL AMOUNT TRANSFERRED		<u>\$59,328.27</u>

Mr. Bishop further reported to the meeting for the Finance Committee as follows:

The reason for the increase to \$1,100.00 in 950-21 is that we have actually received a bill which we think is more accurate than an estimate made prior to the first of December.

The reason for the removal of insurance review is that the Finance Committee's suggestions, as noted in the comment under this budget category, have resulted in some volunteers stepping forward, licensed insurance consultants and others, and we expect to have some other people donate time to the Town. The Selectmen plan to appoint a committee of three, and we will have our insurance plan looked at and some professional advice come forward. We hope to get the problem handled without the \$5,000.00.

The reason for the increase in printing the Town Report is that with the printing, the art work, the photographic supplies and all other proper categories under 950-41, the bills are in and they come to \$7,255.00.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$195,740.00 FOR THE LINE ITEMS AS RECOMMENDED IN THE WARRANT IN ARTICLE 8 UNDER ACCOUNT 950, UNCLASSIFIED, AND THAT ACCOUNT 950-21, FIDELITY BOND, BE INCREASED TO \$1,100.00, AND THAT ACCOUNT 950-32, INSURANCE REVIEW, BE DECREASED TO ZERO, AND THAT ACCOUNT 950-41, PRINTING TOWN REPORT, BE INCREASED TO \$7,255.00, AND THAT LINE 950, TOTAL, BE DECREASED TO \$195,740.00.

UNANIMOUSLY VOTED: THAT ALL SALARIES AND WAGE RATES PROVIDED UNDER THIS ARTICLE BE EFFECTIVE AS OF APRIL 1, 1972, AND THAT ALL TRAVEL EXPENSES PROVIDED UNDER THIS ARTICLE BE PAID AT THE RATE OF 10c PER MILE ONLY AFTER SUBMISSION OF PROPER VOUCHERS, ON A MONTHLY BASIS OR PER TRIP, AND ON THE FORM APPROVED FOR THIS PURPOSE.

Article 9: To see if the Town will vote to accept any one or more of the gifts of land, interest in land or easements, listed below:

- A) The right and easement to construct, reconstruct, operate, use and maintain drain pipes and fixtures and drainage facilities over, across and through the parcel of land located on the corner of MOSSMAN ROAD and WILLIS ROAD, shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING DRAINAGE EASEMENT OVER LAND OF BOUCHER", dated: May 3, 1971, by George D. White, Town Engineer, bounded and described, according to said plan, as follows:

Commencing at the Northeasterly corner of the said parcel, thence running S 22° 21' 30" W, 15.00 feet; thence by a curve to the right with a radius of 25.00 feet, 34.24 feet; thence N 22° 21' 30" E, 39.49 feet; thence S 67° 38' 30" E, 20.00 feet, to the point of beginning;

- B) the right and easement to construct, reconstruct, maintain and use a walkway and sidewalk, for all purposes for which walkways and sidewalks are customarily used in the Town of Sudbury, over, across and through the property owned by Janet Touchette, located on the NORTHERLY side of HUDSON ROAD, with said easement being bounded and described as shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN OF HUDSON ROAD WALKWAY EASEMENTS", dated: January 26, 1971, by George D. White, Town Engineer, which plan is incorporated herein by reference;

- C) the right and easement to construct, reconstruct, maintain and use a walkway and sidewalk, for all purposes for which walkways and sidewalks are customarily used in the Town of Sudbury, over, across and through the property owned by Betsy R. Baker, located on the NORTHERLY side of HUDSON ROAD, with said easement being bounded and described as shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN OF HUDSON ROAD WALKWAY EASEMENTS", dated: January 22, 1971, by George D. White, Town Engineer, which plan is incorporated herein by reference;
- D) the right and easement to construct, reconstruct, maintain and use a walkway and sidewalk, for all purposes for which walkways and sidewalks are customarily used in the Town of Sudbury, over, across and through the property owned by Franklin B. Davis and Marjorie Davis, located on the NORTHERLY side of HUDSON ROAD, with said easement being bounded and described as shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN OF HUDSON ROAD WALKWAY EASEMENTS", dated: January 22, 1971, by George D. White, Town Engineer, which plan is incorporated herein by reference;
- E) the right and easement to construct, reconstruct, maintain and use a walkway and sidewalk, for all purposes for which walkways and sidewalks are customarily used in the Town of Sudbury, over, across and through the property owned by Donald A. Garland and Beatrice Garland, located on the NORTHEASTERLY side of PRATT'S MILL ROAD, with said easement being described as follows: Shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING EASEMENT OVER LAND OF DONALD A. & BEATRICE GARLAND", dated: July 23, 1971, by George D. White, Town Engineer, and bounded and described as shown on said plan, which is incorporated herein by reference;
- F) an easement for bridle purposes in common with others entitled thereto, over a strip of land marked "20' Wide Bridle Easement" as shown on plan entitled, "Land Court Plan of Land in Sudbury, Mass., being a subdivision of Land Court Case #4446A, for Ernest J. DeVincent Builder, Inc." dated October 24, 1969, by Joseph W. Moore Co., Inc., Civil Engineers-Land Surveyors, on file in the Land Registration Office as #4446^o, a copy of which is filed in the Registry of Deeds for the South Registry District of Middlesex County, said strip being part of Lots 17, 22 and 26 on said plan;
- G) a conservation easement over a certain parcel of land owned in whole or in part by E. R. Linn Builders, Inc., situated Northeasterly off Pratt's Mill Road, in said Sudbury, and being marked "Conservation Easement on Land Court Plan 9164Q" filed with Certificate of Title No. 127270 in Registration Book 766, Page 120, upon the condition that the easement area shown on said plan shall be used for the purpose of protecting and preserving open spaces within said Town and no buildings, utilities or other structures shall be erected, placed or permitted to remain in, under or on said property, except conservation structures such as bird shelters or bridges for passage over any brooks, and that no excavation, filling or dumping shall be done thereon, and no use shall be made of the surface of the premises except outdoor recreational and conservation uses, and no living trees or other vegetation shall be cut or destroyed except as may be necessary in the conduct of accepted conservation practices, and no motor powered vehicles of any kind shall be permitted on said property except such as may be necessary in order to carry out the purposes of this grant; provided, however, that the Grantor reserves the right to drain surface water in, under and across said easement area at the locations shown on said plan, and to use said premises for all purposes consistent with this grant;
- H) a certain parcel of land located on the SOUTHWESTERLY corner of Boston Post Road and Nobscot Road; containing approximately 238 square feet; shown on a plan entitled: "PLAN OF LAND IN SUDBURY, MASS. TO BE CONVEYED TO TOWN OF SUDBURY BY GIBBS TIRE DEPOT, INC.", dated October 15, 1971, by George D. White, Town Engineer, and bounded and described, according to said plan, as follows:
- Commencing at a bound located on the SOUTHERLY side line of Boston Post Road, thence running by a curve to the right, 24.13 feet; thence S 34^o 09' 55" W, 17.55 feet, thence by a curve to the left, 43.88 feet; thence N 88^o 27' 50" E, 17.55 feet to the point of beginning; meaning and intending to describe and hereby describing the parcel shown on said plan as containing 238 $\frac{1}{2}$ square feet;
- I) an easement for drainage purposes with the right and easement to construct, reconstruct, operate, use and maintain drainage ditches, drainage pipes and fixtures over, across and through the land owned by Ellen Jane Siegars, located on the EASTERLY SIDE OF GOODMAN'S HILL ROAD and on the NORTHERLY side of BOSTON POST ROAD, shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING DRAINAGE EASEMENT OVER LAND OF SIEGARS", dated: March 29, 1971, by George D. White, Town Engineer, with said easement bounded and described, according to said plan, as follows:

Beginning at a point on the NORTHERLY side of BOSTON POST ROAD, which is 26.00 feet SOUTHWESTERLY from the EASTERLY property line, thence

SOUTH 64 49 48 WEST 20.00 feet; thence
NORTH 20 10 12 WEST 11.84 feet; thence
NORTH 83 27 14 WEST 164.85 feet; thence
NORTH 11 10 52 WEST 21.00 feet; thence
SOUTH 83 27 14 EAST 183.57 feet; thence
SOUTH 20 10 12 EAST 24.16 feet
to the point of beginning;

- J) the right and easement to construct, reconstruct, operate, use and maintain drain pipes and fixtures over, across and through the land owned by James V. Cunningham, Jessie C. Cunningham and Georgia George, either individually or jointly, and located on the NORTHERLY side of the BOSTON POST ROAD in said SUDBURY, shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING DRAINAGE EASEMENT OVER LAND OF CUNNINGHAM & GEORGE", dated: March 16, 1971, by George D. White, Town Engineer, with said easement being, for the most part, twenty feet in width, and located as shown on said plan. The exact boundaries and measurements of the land and the easement over, across and through the land are shown on said plan, which is incorporated herein by reference;
- K) an easement over the land located on the EASTERLY side of MAYNARD ROAD, owned by Austin S. Ashley and Harriet H. Ashley, shown on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING EASEMENT OVER LAND OF ASHLEY," dated: February 7, 1972, by Town of Sudbury Engineering Department, bounded and described, according to said plan, as follows:

NORTHERLY by land of the Grantors, 5.00 feet;
EASTERLY by a curved line, by land of the Grantors, 19.85 feet;
SOUTHERLY by land of the Grantors, 5.00 feet;
WESTERLY by Maynard Road, 20.00 feet;

for the purpose of installing underground utility line or lines, through the parcel shown on said plan, and for the construction of an underground distribution box or facility for such line or lines;

- L) the right and easement to construct, reconstruct, operate, use and maintain drain pipes and fixtures over, across and through the land owned by Fred Egizio, Jr., located on the SOUTHEASTERLY side of CENTRE STREET in said SUDBURY, shown as LOT 33 on a plan entitled: "TOWN OF SUDBURY MASSACHUSETTS PLAN SHOWING DRAINAGE EASEMENT OVER LAND OF EGIZIO", dated: February 19, 1971, by George D. White, Town Engineer, with the easement being twenty feet in width and located as shown on said plan;

or act on anything relative thereto.

Submitted by Board of Selectmen

Board of Selectmen Report: Every year, through the normal business of the Planning Board, Highway Commission and Conservation Commission, various easements and pieces of land are given to the Town for the purposes mentioned in the article. As a final action, the Town Meeting must formally accept these gifts.

Finance Committee Report: There being no appropriation required, recommend acceptance of these gifts.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE, EXCEPT IN PARAGRAPH J, CHANGE "DRAIN PIPES AND FIXTURES" TO "OPEN STORM DRAINAGE SYSTEM".

Article 10: To see if the Town will vote to continue the Moderate Income Housing Committee until the next Annual Town Meeting; such committee to consist of five (5) members to be appointed by the Selectmen, and to complete the study called for by vote of the 1969 Annual Town Meeting, or act on anything relative thereto.

Submitted by the Moderate Income Housing Committee

Moderate Income Housing Committee Report: The Moderate Income Housing Committee has completed its research on the need for and feasibility of moderate income housing in Sudbury. It is now in the final stages of preparing a report to the Town on this subject. In order to publish this report the Committee has included a request for \$500 in the 1972 Town Budget. Assuming that this amount be approved by vote of this 1972 Annual Town Meeting, the Committee requests that it be allowed to continue to operate in order to publish and publicize its findings.

Finance Committee Report: Recommend approval with the understanding that the function of this committee during 1972 will be limited as stated in its report under this article to "publish and publicize its findings" as they now exist.

VOTED: IN THE WORDS OF THE ARTICLE.

Article 11: To see if the Town will vote to discontinue the School Needs Committee, or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: This article is presented for consideration of the Town at the request of the Moderator and Board of Selectmen. As appointing authorities, the Moderator, Selectmen, School Committee and Planning Board all favor the discontinuance of this non-functioning committee.

Finance Committee Report: The last expenditure by this committee was in 1969. The lack of need for the committee has been thoroughly demonstrated by its long, complete inaction. Recommend approval of this article.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

Article 12: To see if the Town will vote to amend Section 15 of Article II of the By-laws by amending the last sentence in Section 15 to read as follows:

"This section shall not apply to any Special Town Meeting held for the purpose of considering the approval or disapproval of an amount of debt authorized by a Regional District School Committee, in accordance with General Laws, Chapter 71, Section 16, (d), or held for an emergency purpose.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: The present by-law provision refers only to the Lincoln-Sudbury Regional School District. This change is proposed because of the recent formation of the Minuteman Vocational-Technical Regional District.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 12 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

Article 13: To see if the Town will vote to amend the Town By-laws by renumbering Sections 1 through 16 of Article II as follows; Section 15 to become Section 1, Section 4 to become Section 2, Section 1 to become Section 3, Section 2 to become Section 4, Section 3 to become Section 5, Sections 5 and 6 to become Section 6, Section 14 to become Section 7, Section 6A to become Section 8, Section 8 to become Section 9, Section 16 to become Section 10, Section 7 to become Section 11, Section 10 to become Section 12, Section 11 to become Section 13, Section 13 to become Section 14, or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: The CTA is requesting a renumbering of the sections contained under Article II of the By-laws in order to place them in a sensible reading and events order.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 13 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

Article 14: To see if the Town will vote to amend Article V, "Public Safety", of the By-laws by deleting, in Section 12, the words "Board of Selectmen" and replacing them with the words "Highway Commission", or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: This By-law change is submitted in order to bring into conformity all by-laws regulating the operation of our sanitary landfill by placing the authority for that operation and regulation under the operating authority of the Highway Commission.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 14 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE V, "PUBLIC SAFETY", OF THE BY-LAWS BY DELETING, IN SECTION 12, THE WORDS "BOARD OF SELECTMEN" AND REPLACING THEM WITH THE WORDS "HIGHWAY COMMISSION".

Article 15: To see if the Town will vote to amend the Town By-laws, Article V, entitled: "Public Safety", by adding a new Section 17, to read as follows:

"Section 17. All excavations for determining water table elevation, permeability of earth material, water percolation or similar matters left unattended, shall be filled in, covered or protected by fencing material to prevent persons from becoming injured or endangered thereby.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: Open excavations, usually holes up to 8 feet in depth dug by a backhoe, are a serious hazard, especially to small children. Although the Board of Health, Planning Board, and Building Inspector make every effort to minimize this hazard, a by-law provision is needed making it mandatory that the public is protected. Presently, over 200 such holes are excavated each year in Sudbury, frequently in the more remote parts of town.

Mr. Taft further reported to the meeting for the Board of Selectmen as follows:

For several years, the Board of Health Agent has been taking care to see that the excavations that are dug for their requirements for septic drainage purposes to test the subsurface soil and water table are filled in immediately. That is not the problem. We are mainly concerned with and why we need the By-law is that before a subdivider or developer will buy a piece of land from an owner in Town, he wants to see what the soil is like. He frequently digs it up and leaves the hole so the next person can come back and look at it. Unfortunately, these holes are frequently in the woods, in the backland, away from houses. We have had some cases where children have fallen into them and almost drowned. There is frequently water in the holes, and they are very difficult to get out of. It is important that we have a By-law to require these holes either to be fenced properly, covered or filled in, and not left unattended.

Finance Committee Report: As a result of our public hearing on this article, we expect the motion to require attendance at, cover of, or fencing of all unfilled narrow excavations (not open foundations), and recommend approval of such an improvement to the By-laws.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 15 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

VOTED: THAT THE TOWN AMEND THE TOWN BY-LAWS, ARTICLE V, ENTITLED: "PUBLIC SAFETY", BY ADDING A NEW SECTION 17, TO READ AS FOLLOWS:

"SECTION 17. ALL EXCAVATIONS FOR DETERMINING WATER TABLE ELEVATION, PERMEABILITY OF EARTH MATERIAL, WATER PERCOLATION OR SIMILAR MATTERS LEFT UNATTENDED, SHALL BE FILLED IN, COVERED OR PROTECTED BY FENCING MATERIAL TO PREVENT PERSONS FROM BECOMING INJURED OR ENDANGERED THEREBY".

The Moderator recognized Mr. Taft of the Board of Selectmen who moved that after the completion of the debate on Articles 16 and 17, we vote on them by secret ballot.

He stated that as soon as this motion is dispensed with, the Moderator will announce that Articles 16 and 17 will be considered together. They relate to the same issue. One is the provision of a new By-law covering the Police Department and more specifically, the appointment of the Police Chief. The second article refers to a request and authorization from the Town to petition the General Court to remove the position of Police Chief from Civil Service. The reason for having this motion first is best stated by reading a sentence from the Town Meeting Time handbook as follows: "A voter in open town meetings should be permitted to vote in secret particularly on issues affecting municipal employees so that they may not be in a position to reward or punish him for his vote".

VOTED: THAT AFTER COMPLETION OF THE DEBATE ON ARTICLES 16 AND 17, WE VOTE ON THEM BY SECRET BALLOT.

The Moderator announced that Article 16 was before the hall. Articles 16 and 17 will be discussed together, and they will be voted upon together by one secret ballot which has already been prepared.

Article 16: To see if the Town will vote to amend the Town By-law by adding a new Article V(B) to read as follows:

"ARTICLE V(B)
POLICE DEPARTMENT

Section 1. There shall be a Police Department in the Town of Sudbury, under the direction of the Board of Selectmen, who shall appoint a Chief of Police and such other police officers as they deem necessary.

Section 2. The Chief of Police shall make suitable regulations governing the Police Department and the personnel thereof, subject to the approval of the Selectmen. The Chief of Police shall be in immediate control of all property used by the Department and of the police officers, who shall obey his orders.

Section 3. The Chief of Police shall be appointed by the Board of Selectmen for an indefinite term. The Chief of Police can only be removed for cause, after a public hearing.

Section 4. Nothing in this By-law shall be construed to conflict with the Civil Service laws of the Commonwealth of Massachusetts.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

(For the vote under this article, see page 198.)

Mr. Toomey of the Board of Selectmen moved that the Town amend the Town By-laws by adding a new Article V(B) to read as printed in the Article 16 in the Warrant for this meeting.

Board of Selectmen Majority Report: (Mr. Toomey)

In September of 1971 we had a series of retirements from the Police Department, Chief McGovern, Sgt. White and a month later, Sgt. Ryan. It necessitated a number of changes, temporary appointments. We found that with these retirements, we had two supervisory officers left, Sgt. Lombardi and Sgt. Lembo.

In checking with Civil Service, we found that in order to have a Civil Service exam for Chief, it would require four sergeants. Not having the four sergeants, we would drop down to the patrolman level. So, any permanent member of the Sudbury Police Department, having served for one year or more, would be eligible for the Chief's exam.

As you know, we submitted an article in the fall Town Meeting to remove the Chief's job from Civil Service. We felt that, with just two supervisory officers left, the Selectmen should be able to go and interview everybody in the Department, including these two officers, but look elsewhere for a Chief if need be. The article did not carry.

A few things have happened since then, and this is the reason we submitted the article. There has been a change in the State law that makes it mandatory for the Selectmen to pay the Chief of Police a fixed amount. In our Town, it is 1.8 times the highest paid patrolman. With our new salary schedule, the Chief's new salary is \$17,716.00.

We feel the Town deserves the best Chief we can find. We feel we have possibilities for a Chief in our Department right now, but we still feel, for a salary like this, we should have the best man we can possibly find.

The Chief's right of appeal was the one big issue in the fall Town Meeting. People did not feel that the Selectmen were protecting the Chief properly. Town Counsel has ruled that under Article 16, the Selectmen will appoint the Chief for an indefinite period. The Chief could be removed only by a show cause hearing. If the chief did not agree with the findings of the Selectmen, he has a right of appeal to Superior Court.

Under Civil Service, the Chief would have a show cause hearing with the Selectmen if there was a problem. His appeal would be to Civil Service.

Article 17 merely gives us the right to petition the court. We spell out to you what we are going to petition for in the article, so that we will not come back to you if it is passed. We will petition the General Court to remove the Chief's job from Civil Service.

We urge your support of this article. We feel we have capabilities of chiefs in our Department, but we do not want to be restricted. We want to be able to look and get the best man for the job.

The Moderator then stated that since we are going to vote on both Article 16 and Article 17 on the same secret ballot, we must have two motions on the floor at one time. He recognized Mr. Toomey of the Board of Selectmen who moved that the Town authorize and direct the Board of Selectmen to petition the General Court of Massachusetts to enact a special law as printed in Article 17 in the Warrant for this meeting with the notation that the Selectmen are not required to present an additional draft of such legislation to the Town Meeting before submitting it to the General Court.

Article 17: To see if the Town will vote to authorize and direct the Board of Selectmen to petition the General Court of Massachusetts to enact the following special law:

"AN ACT PROVIDING THAT THE CIVIL SERVICE LAW AND CERTAIN PROVISIONS OF LAW RELATING TO TENURE SHALL NOT APPLY TO THE POSITION OF CHIEF OF POLICE OF THE TOWN OF SUDBURY.

SECTION 1. Section 9A of Chapter 30 and Chapter 31 of the General Laws shall not apply to the position of Chief of Police of the Town of Sudbury.

SECTION 2: Chapter 86 of the Acts of 1950 is hereby repealed."

and the Selectmen are not required to present an additional draft of such legislation to the Town Meeting for approval before submitting it to the General Court, or act on anything relative thereto.

Submitted by the Board of Selectmen.

(For the vote under this article, see page 199.)

Board of Selectmen Minority Report: (Mr. Powers)

We have discussed this before at great length. In fact, this was one of the issues which caused the calling of the Special Town Meeting in the fall. When we were through with that discussion, we voted, and the vote was clear. But here we are again, months later, with our police officers still in doubt as to what their future will be, still debating and still arguing a matter on which we have already acted. If there is something that is going to make life difficult for Town Meeting, it is this kind of approach.

What is proposed here is to remove the office of Chief of Police from Civil Service, to substitute for the regular Massachusetts Civil Service Commission treatment of a Civil Service position, a Town Personnel By-law subject to the whims and changes of that type of arrangement. In addition, you would be authorizing the Selectmen to petition the General Court to enact a special law which they are not required to present to you before submission.

We get down to one very simple question: Is our Police Chief, the head of one of our major protective departments, going to be accorded the freedom, the power and the authority to control his department as his professional judgment sees fit, or is he going to be, for all time, a captive of the political whim of a majority of the members of the Board of Selectmen? I do not believe, particularly in a suburban town such as ours that is filled with many delicate questions and very many delicate problems, that it is wise not to give the Police Chief the full power that he needs and the freedom that he needs to make the kinds of decisions for his department that have to be made. I think he must be freed once and for all from interference. I can assure you that if you pass these two articles, you will be tying his hands, and he will not be his own man. He will not be the kind of professional you want.

Mr. Toomey has indicated that we certainly have sufficient material within the present Sudbury police force to find a Chief of Police, and I think those of you who have seen our police force concur in that. We have one of the better police forces in the Commonwealth for towns of this size and one, which in terms of its performance, is considerably better than most. I see no reason why now, after a period of more than a decade, we should return to the dark ages of Selectmen-controlled police chiefs.

When you vote on these articles, and I hope you vote "no", I hope you think about the importance of the sensitivity of the job of Police Chief. I hope you think about the reasons why unfettered and unaltered professional judgment is a very wise thing to protect. I can assure you that the hallmark of an intolerable situation is a mistake which some communities have made, and that mistake is not to give their Police Chief the kind of security he needs to command his men.

Regardless of the outcome of the vote on these articles, we have already gone almost five months in a situation where nobody knows who the real Chief of Police is. We have an excellent acting Chief of Police, but he is like an ambassador without portfolio -- a very difficult situation and a very difficult situation for the morale of the men underneath him.

Even if you vote down these two articles tonight, and we proceed, as I hope we will, for the posting of the Civil Service examination, it will be months before that examination will be held, and this indecision will continue during those months. I urge you not to prolong this any longer than we have to.

We voted clearly once. I hope we will reinforce that opinion.

Finance Committee Report (Article 16): Recommend approval.

Finance Committee Report (Article 17): Recommend approval of this article to give the Selectmen the authority they should have to select the best man they can obtain to carry out their responsibilities. If this article does not pass, the Selectmen must select the Chief of Police from within the present department. If this article does pass, the Selectmen may select the Chief from within the department or wherever they find him. There is broad financial impact on the Town from the capabilities of the man the Selectmen are able to select as Chief, in terms of the amount and quality of police protection provided, as well as the operating efficiency of the entire department in the use of all operating and capital expenditures. In no way does this article eliminate current members of the department from consideration for the position of Chief.

Town Counsel Report (Article 16): It is the opinion of Town Counsel that if the By-law change proposed in Article 16 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

Consent was granted for Officer Ronald Nix, a non-resident member of the Sudbury Police Department, to address the meeting.

Sudbury Police Association Report: (Officer Nix)

It is the contention of the Sudbury Police Association that Articles 16 and 17 would tend to undermine the morale and effectiveness of the Sudbury Police Department. It is our contention also that there is ample personnel in the Department capable of filling the Police Chief's job. We feel that the actions of the present Police Chief and all his efforts since he has been in office speak for themselves.

We have one-third of the present Police Department that has over ten years of service. I believe that speaks for itself. Four of these members are working for a degree in criminal law. We have one man presently that has a bachelor of science degree in criminal law. He is also working towards his master's degree. This particular member has worked ten years for this degree going nights. We feel that if the Town is to try to go elsewhere to look for outside talent, it would definitely undermine the morale of the Department.

We believe that the problems that surrounding towns have had speak for themselves too. The Town of Ashland, where the Chief's job is not a Civil Service position, has had three Chiefs in a four year period. In the Town of Wayland, the same situation exists, four Chiefs in a three year period. They recently had an examination where they did go nationwide for a Police Chief, and they had to take the sixteenth man on the list. This particular man did not even meet the requirements that they had set forth.

We believe that the article as written in the Town Warrant is alarmingly vague. It says, "under the direction of the Selectmen, who shall appoint the Chief of Police". I do not know what qualifications they shall set forth. Civil Service has an excellent examination, and the Sudbury Selectmen now do have a choice of the man they pick for the job. They have to pick one of the top three.

In Section 2 of Article 16, the Chief of Police "shall make suitable regulations governing the Police Department and the personnel thereof, subject to the approval of the Selectmen". This suggests to me that since the Board of Selectmen are elected officials, and under this article would approve the rules and regulations of the Department, it would be feasible that the rules and regulations of the Sudbury Police Department would change every time there was a change in the Board of Selectmen. I do not see how the Police Department could operate efficiently under those circumstances.

It also mentions that the Chief of Police shall be removed for cause. What is cause? Cause could mean anything. I believe the article is too vague and that they do not set down any guidelines.

It is the hope of the Sudbury Police Association that the Town will vote these articles down.

After considerable discussion, the Moderator stated that there is a practical problem since it is getting close to 11:00 o'clock. It would be very unfortunate if everything that we are doing now is a nullity because we take the ballot and during the count we should lose a quorum.

Upon the Moderator's request for and receipt of a motion and second, it was

VOTED: THAT THE MEETING REMAIN IN SESSION AFTER 11:00 O'CLOCK FOR THE PURPOSE OF TAKING UP ARTICLE 18 AND FOR THE PURPOSE OF ANNOUNCING THE RESULTS OF THE BALLOTING ON ARTICLES 16 AND 17.

Mr. Bertram S. Weinstein then moved the question, and the Moderator determined by a show of hands that the motion passed by more than the required two-thirds vote. The Moderator then instructed the hall on the voting procedure, and the ballots for Articles 16 and 17 were distributed. He appointed the following ballot tellers: Thelma C. Patterson, Muriel J. Nelson, Mary Jane Hillery, and Jane F. Gillespie, and swore them to the faithful performance of their duties. After the ballots had been marked, placed in the boxes provided and returned to the Moderator, he announced that the ballot was closed and proceeded to place Article 18 before the hall.

Article 18: To see if the Town will vote to amend Article XII of the Town By-laws, entitled: "Town Property", by adding a new Section 2., to read as follows:

"Section 2. Sale of Tax Possession Property. The Selectmen are hereby empowered to sell at public auction all or any of the Town property acquired by virtue of sale for non-payment of taxes, which sales have been confirmed by the Land Court or the Tax Commissioner, and they are authorized to give deeds therefor.

The Selectmen shall, not less than twenty-one days before such sale, file a notice thereof with the Town Clerk, who shall post a copy of the notice in the Town Hall. The Selectmen shall also have a copy of the notice published, at least twenty-one days before such sale, in a newspaper having a circulation in the Town. Such notice shall contain a description of the property to be sold sufficient to identify it, shall state the date, time and place appointed for the sale thereof and the terms and conditions of such sale. Failure to send or to post a notice as herein provided, or any insufficiency in the notice sent or posted, shall not invalidate the title to any property sold hereunder provided the deed is approved by the Selectmen. At such sale or any adjournment thereof, the Selectmen may reject any and all bids at such sale or any adjournment thereof, if, in their opinion, no bid is made which approximates the fair value of the property. No bid is accepted until the need, drawn in accordance therewith, has been approved by the Selectmen and accepted by the successful bidder.

The Selectmen shall include, as a part of their report in the Annual Town Report, a listing, by parcel, of all property sold under this by-law, which listing shall include the date of sale, the name of the purchaser, a general description of the property sold and the sales price.

This by-law shall not be construed to prevent the Town of Sudbury from disposing of such property under the provisions of General Laws, Chapter 40, Section 3."

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: (Mr. Taft)

The background of this article is that Town Counsel has examined our past authorization for disposing of tax title property. This is property on which the owners did not pay the taxes, and eventually, through legal action, it became property of the Town. The Town is obviously not interested in holding much of this property, but rather is interested in returning it to someone by purchase so that it will begin bringing in tax revenue again.

Town Counsel reviewed the procedures that we passed at a much earlier Town Meeting, many years ago, and was concerned that they were not what they might be. We are presenting here a procedure that is clearly within the statutes and at the same time will make it possible for us to dispose of this tax title property to the people who want it.

We have put many safeguards in the article. It has to be advertised for a certain period of time. It has to be adequately described. We have also included the capability of rejecting bids. The reason for this is that frequently property of this sort is desired by only one party, or two. If you had a question of high bid, obviously he could submit a bid of a dollar or ten dollars and get the property. The provisions of this By-law will permit us to negotiate on the basis of what the appraised value of this property is and secure a fair value for the Town.

We have had many questions over the past year or two that we have effectively not been disposing of tax title property. We have had many requests from people who want to purchase tax title property, usually to add on to their own lot.

The Conservation Commission has in the past years looked at some of this property and has pretty well picked the pieces that have conservation value. I believe the Park and Recreation Commission has looked at the property to see if any parcels are desirable for recreational purposes.

What we are disposing of here is really the property that is of most value to the adjoining neighbors.

Finance Committee Report: The existing By-laws do not specifically provide authority for disposal of tax possession land other than by Town Meeting action. This section will set forth proper procedures for returning such property to the tax rolls sooner and shorten the warrants. Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 18 in the Warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE XII OF THE TOWN BY-LAWS ENTITLED: "TOWN PROPERTY", BY ADDING A NEW SECTION 2., TO READ AS PRINTED IN ARTICLE 18 IN THE WARRANT FOR THIS MEETING EXCEPT THAT THE WORD "NEED" IN THE LAST SENTENCE OF THE SECOND PARAGRAPH BE CHANGED TO "DEED".

The Moderator then announced the results of the voting on Articles 16 and 17.

Article 16:

VOTED: THAT THE TOWN AMEND THE TOWN BY-LAWS BY ADDING A NEW ARTICLE V(B) TO READ AS PRINTED IN ARTICLE 16 IN THE WARRANT FOR THIS MEETING.

In Favor - 242; Opposed - 219. (Total - 461)

Article 17:

VOTED: THAT THE TOWN AUTHORIZE AND DIRECT THE BOARD OF SELECTMEN TO PETITION THE GENERAL COURT OF MASSACHUSETTS TO ENACT A SPECIAL LAW AS PRINTED IN ARTICLE 17 IN THE WARRANT FOR THIS MEETING WITH THE NOTATION THAT THE SELECTMEN ARE NOT REQUIRED TO PRESENT AN ADDITIONAL DRAFT OF SUCH LEGISLATION TO THE TOWN MEETING BEFORE SUBMITTING IT TO THE GENERAL COURT.

In Favor - 240; Opposed - 219 (Total - 459)

Note: For action on reconsideration, Articles 16 and 17, see page 216, adjourned Annual Town Meeting, April 10, 1972.

For action to rescind Articles 16 and 17, see page 265 , Special Town Meeting, May 30, 1972.

The meeting adjourned at 11:21 P.M. to April 5, 1972, at 8:00 P.M. in the same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 5, 1972

The Moderator called the meeting to order at 8:13 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that notice of reconsideration of Budget Item 600, Goodnow Library, had been filed with the Town Clerk by Mr. John L. Reutlinger, and that such reconsideration would be the first order of business on Monday, April 10, 1972.

He also announced that notice of reconsideration of Articles 16 and 17 had been filed with the Town Clerk by Mr. George F. MacKenzie, and that such reconsideration would be the second order of business on Monday, April 10, 1972.

Article 19: To see if the Town will vote to amend Article IX of the Sudbury By-laws, entitled: "Zoning By-law", as follows:

First:

Section I, "General", Paragraph A, "Purpose", by changing the Title of Paragraph A to read, "Purpose and Definitions", and after the first paragraph which ends in the words, "General Laws relating thereto", add a new paragraph as follows:

"For the purpose of clarification and understanding, the following list of definitions shall apply.

- (1) Garden Apartment Unit: A single family dwelling unit, of one (1) or more rooms on one (1) floor but not necessarily having an entrance or exit on the ground level in a garden apartment building.
- (2) Garden Apartment Building: A structure of more than one (1) story but not more than three (3) stories containing garden apartment units grouped around one (1) or more central stairwells.
- (3) Town House Unit: A single family dwelling unit, attached by a party wall to another single-family dwelling, in such a manner that each unit has a floor at ground level and front and rear access to the outside at ground level.
- (4) Town House Building: A structure of one (1) or more, but not more than three (3) stories, containing town house units.
- (5) Building: A structure having a roof or cover for the shelter, housing or enclosure of persons, animals or property.
- (6) Dwelling: Any building, or part thereof, used for habitation for one (1) or more persons, but not including commercial accommodations for transient occupancy or trailers or mobile homes, however mounted.
- (7) Dwelling Unit: Any portion of a building consisting of one (1) or more rooms with cooking, living, sanitary and sleeping facilities arranged for the use of one (1) or more persons living together as a single housekeeping unit."

Second:

Section I, "General", Paragraph F, "Single Dwelling Per Lot", by adding to the sentence ending in the words "for dwelling purposes", the following words "except as allowed under Section III, A, 2 "Multi-unit Residence Districts", and in Section II, A, by adding "9. Multi-unit Residence Districts".

Third:

Section III, A, "Residence Districts", by adding a new sub-section "2" to read as follows:

"2. Multi-unit Residence Districts

In addition to the residential uses, limited to one single residential unit per lot, buildings containing more than one (1) but not more than sixteen (16) dwelling units shall be allowed in multi-unit residence districts, provided that:

- a. Each dwelling unit shall have two (2) exposures and two (2) separate exits. The floor of each dwelling unit shall not be located beneath the average finished grade of the site immediately surrounding the building.

- b. The density shall not exceed six (6) dwelling units per gross acre of lot area located within the multi-residence district.
- c. There shall be one off-street parking space of three hundred (300) square feet per dwelling unit plus one (1) such off-street parking space per bedroom up to a maximum of three (3) spaces per dwelling unit over and above that area needed for access roadways. No more than fifty (50) spaces may be allowed in any one parking lot, each of which shall be adequately screened from view from exterior streets by appropriate landscaping at least four (4) feet in height planted at the periphery of each lot. Parking spaces shall be delineated and wheel stops or bumpers shall be placed at the head of each space. No parking spaces shall be located within thirty (30) feet nor beyond three hundred (300) feet of a building used for residential purposes and serviced by that parking area. No more than twenty-five (25) per cent of required parking shall be located in the front yard of the building served. For each two hundred and fifty (250) square feet of parking space placed within an enclosed structure, the gross floor area devoted to multi-family dwellings may be increased by one hundred (100) square feet. If all the required parking area needed for a building is placed within the building, the height regulation of Section IV, B, may be raised by ten (10) feet. No parking space shall be less than ten (10) feet in width.
- d. Each dwelling unit shall be supplied by a public water supply.
- e. Each apartment site and the improvements and buildings thereon shall be constructed and retained under a single ownership, which is defined as a group or association of individuals, or two or more individuals, or a partnership or corporation having a common undivided interest in the apartment site, including the improvements and buildings thereon.
- f. All sewage treatment facilities shall be located on the site.
- g. All areas other than walkways, parking areas, access roads and paths, areas used for court games, buildings, utility areas or storage areas shall have appropriate landscaping of grass, shrubbery, trees, flowers or suitable ground cover indigenous to the area. Adjacent to, and for the length of each exterior wall of each principal building, there shall be a six (6) foot wide area of landscaping, except where there are building entrances. Adjacent to, and for the length of each lot line, there shall be a fifty (50) foot wide area of landscaping, except where there are driveway entrances. All such landscaping shall be indicated on the site plan required in paragraph l. below.
- h. There shall be two thousand (2000) square feet of usable common open space per dwelling unit. Usable common open space shall mean areas left substantially in a natural state or improved by landscaping and primarily designed and intended for the active and passive recreation of the occupants of the dwellings. Usable common open space shall not include street rights-of-way, open parking, or service areas, driveways, easements for above-ground utilities, laundry drying areas, required front yards, landscaped areas around the buildings or any other land deemed unsuitable by the Planning Board for reasons of excessive slope, poor drainage or unstable surface conditions.
- i. In cases of rental property, the Owner shall be responsible for preserving and maintaining the site and the proper operation of the sewage disposal facility all for reasons of the health, safety and convenience of the residents. In cases of the sale of individual units, as in a condominium, there shall be included in the deed a requirement obligating the purchasers to participate in a non-profit homeowner's association and by paying assessments to the association to support the preservation and maintenance of the site and the proper operation of the sewage disposal facility, all for reasons of the health, safety and convenience of the residents. A copy of the organization of such homeowner's association shall be on file with the Town Clerk. A certificate which includes the names of officers of the association shall be filed with the Town Clerk within thirty (30) days after their election or appointment.
- j. All utilities shall be installed underground.
- k. If there is more than one (1) garden apartment building or town house building on a site, there shall be at least twenty (20) feet between each structure. The only exception may be that no more than three (3) buildings may be inter-connected by a covered walkway or breezeway for reasons of convenience and shelter from the elements, if such walkway will not impair the services of the buildings by emergency vehicles or equipment.

- l. A site plan prepared in accordance with the provisions of Section V, A, has been submitted to, and been approved by, the Board of Selectmen.
- m. Accessory uses, for use by the inhabitants, their guests and employees, including such normal accessory uses as private garages, storage sheds, tennis courts, swimming pools, cabanas for swimming pools, and structures approved by Civil Defense authorities, for shelter from natural disasters or wars, but not including outdoor overnight storage of commercial vehicles, or the outdoor storage of unregistered vehicles.
- n. The requirements of paragraphs a. through m. above shall govern housing for the elderly except as stipulated below:
 - (1) Housing for the elderly shall be defined as a building or group of buildings operated by the Housing Authority for the occupancy of family units of one (1) or more persons at least one half of whom are sixty-five (65) years of age or older.
 - (2) Each dwelling unit shall have at least one (1) exposure and two (2) separate exits.
 - (3) The density shall not exceed twenty-four (24) dwelling units per gross acre.
 - (4) Maximum lot coverage by principal and accessory buildings shall not exceed fifty (50) per cent of the lot.
 - (5) There shall be one (1) off-street parking space for each two dwelling units.
 - (6) There shall be a minimum area of usable open space equal to no less than the total floor area of buildings used for residential purposes.
 - (7) There shall be a maximum of 24 units per building.

Fourth:

Section IV, B, "Schedule of Intensity Regulations", shall be amended to read as follows:

B. SCHEDULE OF INTENSITY REGULATIONS
(all dimensions in feet unless otherwise noted)

Gen Use	District Designation	Minimum Lot Dimensions		Maximum Building Coverage(1) Percent of lot	Minimum Required Yard Dimensions		
		Area Sq.Ft.	Frontage Any St., or Way		Front (2) (depth)	Side (width)	Rear (depth)
Res.	Single Res."A"	40,000	180	40	35	20	30*
	Single Res."B"	40,000	180	40	35	20	30*
	Single Res."C"	60,000	210	40	35	20	30*
	Multi-Unit Res. MRD-	100,000	180	30	50	50	50
Bus.	Business BD-	none	none	60*	50	5*(4)	none*
	Lim.Bus. LBD-	none	none	60*	35	5*	none*
	Shop.Center SCD-	none	none	60*	100	75	75(5)
Res. & Ind.	Industry ID-	none	none	60	20*	30(4)	30(4)
	Lim.Ind. LID-	100,000	0	25	125*	50(4)	50(4)
Ind.	Research RD-	25 acres	200	15	200	100(4)	100(6)
	Ind.Pk.Dist. IPD-	100,000	none	25	125	50(4)	50(4)

*Subject to special qualifications in IV C. "Modifications and Exceptions".

- (1) Including principal and accessory buildings.
- (2) As measured perpendicular to nearest street or way line.
- (3) Vertical distance to ridge or highest point of roof.
- (4) Unless abutting a railroad siding.
- (5) In addition to parking area unless abutting a railroad siding.
- (6) Unless abutting a railroad siding or Town line.

B. SCHEDULE OF INTENSITY REGULATIONS (CONTINUED)
 (All dimensions in feet unless otherwise noted)

District Designation	Minimum Required Set Back Distance		Maximum Building Height (3)	
	Street Centerline	Residence Zone Bound (side-rear)	Stories	Feet
Single Res. "A"	65	none	2½*	35*
Single Res. "B"	65	none	2½*	35*
Single Res. "C"	65	none	2½*	35*
Multi-Unit Res. MRD-	75	none	2½	35
Business BD-	70	20	2	25
Lim. Bus. LBD-	65	20	2½*	35*
Shop. Center SCD-	125	100	2	25
Industry ID-	50	30	2	35
Lim. Ind. LID-	150	100	2	35
Research RD-	225*	150	2	35
Ind. Pk. Dist. IPD-	150	300	2	35

*Subject to special qualifications in IV C. "Modifications and Exceptions".
 (1) Including principal and accessory buildings.
 (2) As measured perpendicular to nearest street or way line.
 (3) Vertical distance to ridge or highest point of roof.
 (4) Unless abutting a railroad siding.
 (5) In addition to parking area unless abutting a railroad siding.
 (6) Unless abutting a railroad siding or Town line.

Fifth:

Section V, A, "Site Plan Approval", by adding after the words "No business" the following: ", multi-unit residence" in two places in the first sentence.

Sixth:

Section V, C, "Vehicular Access", by adding between the words "business" and "or" in the first sentence, the following: ", multi-unit residence",

or act on anything relative thereto.

Submitted by the Planning Board

Planning Board Report: At the 1971 Annual Town Meeting the voters of Sudbury under Article 44 voted to establish a Housing Authority specifically to provide housing for elderly persons of low income. Since this can only be accomplished in the form of apartments, and since Sudbury's present zoning does not allow apartments, the Planning Board accepted its assignment to study, prepare and present to the Town Meeting a set of apartment zoning standards appropriate for Sudbury.

This article if passed will do the following: a) provide a set of zoning standards for apartments in Sudbury, b) establish a very low maximum density of 6 units per acre, c) provide, by exception, standards for use only for subsidized elderly housing.

This article if passed will NOT allow: a) any apartment construction, including by the Housing Authority, without PRIOR approval of the Town Meeting who must also vote to place a parcel of land into the new apartment zoning district, or b) apartment development of the type found in Acton, Marlboro or Framingham, all of which allow higher densities and less restrictions.

The standards provided in this article are similar to the ones which governed the Todd Pond apartments in Lincoln and apartments now being constructed in Weston.

Mr. Richard H. Davison of the Planning Board moved that the Town amend Article IX of the Sudbury By-laws, entitled: "Zoning By-law", as printed in Article 19 in the warrant for this meeting with two exceptions: First, on page 41 under "2. Multi-unit Residence Districts", in the third line down, replace "sixteen" and the number 16 in parentheses with "eight" and the number 8 in parentheses; Second, on page 43, paragraph "m.", add the word "only" at the beginning of the section, and add at the end, after the word "vehicles", the words "shall be allowed".

Mr. Davison further reported to the meeting for the Planning Board as follows:

First, just a word on the two changes. Since shortly after the article was submitted in late December, the Board has been aware that eight units per building was far more in keeping with our low density of six units per acre. This change is to reduce from sixteen to eight the maximum number of units per building.

The second change, the addition of the word "only" at the beginning, and the words "shall be allowed" at the end, is to make that section "m." readable. It was an omission and has no substantive change.

The Town is aware of and thinking of the apartment issue. This is because of the events of the past year and especially because of our recent questionnaire. We feel it is important for our Town to face, discuss and make a decision on this issue at this time.

The Housing Authority will be back. We should be ready for them. They are actively looking for sites and plan to be back soon, possibly before the next Annual Town Meeting. The easy thing for us to do is to move Indefinite Postponement and go home. We do not feel this would be responsible. We have needs in our Town. Let's discuss them.

Why has the Planning Board submitted this article to this Town Meeting? The balance of Sudbury's housing has significantly changed over the past fifteen years due to the exclusive building of large single family houses with many bedrooms. This has put, and will continue to put, increasing pressure on us and our taxes for support to education. We have many housing needs within the Town today, elderly, young marrieds, couples with none or one child, to name some of them. Nationwide, housing demands will cause increasing political pressures, especially in low density communities. If we are not even attempting to meet our own needs, we are more vulnerable to outside pressure. Unless we, and similar communities, act responsibly, we will lose our control over zoning.

Apartments are one way to meet some of those needs. For apartments to benefit Sudbury, for them not to be like what many of us envision when the word "apartment" is said, we must adopt standards appropriate for Sudbury.

In 1971 the Annual Town Meeting addressed itself to one of these issues by creating a Housing Authority to provide housing for our elderly citizens with low income. The only economically feasible and operable way at present to accomplish this is via multi-unit dwellings. We feel that the proper and legal way to accomplish this goal is via multi-unit zoning.

One job of the Planning Board is to consider the needs of Sudbury as it matures and plan how best to meet them. To prepare to meet these needs and to protect the character of the Town, the Planning Board has prepared and puts before the Town Meeting, Article 19. This step is one in a series which began in 1968 and 1969 with the elderly survey done by the Moderate Income Housing Committee.

If this article is passed, what would be the result? The Town will have established standards for multi-unit development. No land will be under this zoning designation. Thus no building can result without further action by a two-thirds vote of a Town Meeting.

What does this zoning article say? What would it allow, and what would it not allow, and why? If the Town Meeting votes a specific piece of land into the multi-unit residence district, and if the site meets the new requirements for drainage and percolation set up by the Board of Health specifically for multi-unit residence districts, then multi-unit housing can be built -- but only in accordance with the specifications and restrictions outlined in the subparagraphs of Article 19.

In this law, we control minimum lot size, how many units per acre, how many units per building, how many stories, how far from the road and from the property line, screening, landscaping, open space, care and upkeep, ownership, parking, amount of land covered, sewerage and soil conditions, and site plan. We recommend a minimum lot size of 100,000 square feet, approximately 2½ acres; a maximum of six units per acre; a maximum of eight units per building; height of 2½ stories and 35 feet, exactly what is in residence districts in the Town today; fifty-foot minimum set back from the side of the street and also from the lot lines. We specify screening, landscaping, a minimum of 2,000 square feet per unit of useable open space. We specify care and upkeep. Conditions are specified regarding ownership. Parking is regulated in detail. A 30% maximum lot coverage and sewerage and soil conditions are covered, not only by the By-law, but by the Board of Health. And we require approval of a site plan under the Town By-laws. It is worth noting that in our present zoning covering residential districts, many of these items are not regulated.

Another way of trying to get a feel for what would and would not be allowed is to consider what is in our neighboring towns. I am convinced that with very few exceptions, all of the apartments, town houses, etc., which you see in Marlboro, Acton and Framingham would not have been allowed under zoning such as is being proposed to you tonight.

Mr. Davison then presented a series of slides to the meeting to demonstrate examples of apartment buildings which would and would not be allowed and the reasons therefor. His report continued:

In answering our questionnaire about apartments you said that you supported elderly housing but not apartments because there are enough in adjacent towns, they would spoil Sudbury's rural character, they would bring too many children into our schools, and a few of you just did not want apartments. The facts are that low density apartments, and six per acre is very low density, are high priced and have few bedrooms and children. The most recent survey in Framingham indicated about ten children per 100 units.

When lifelong residents of Sudbury come to me looking for housing either because they do not want their five bedroom house anymore or because they cannot care for their home, I find it unacceptable to tell them to go to Marlboro, Framingham or Waltham.

As far as the rural character of the Town is concerned, this article has provisions which will adequately protect the character of Sudbury. The only way the character of Sudbury will be changed is if you, the voters, were to place large amounts of land into this zone. We do not need much land in this zone, and I have no fear that this Town Meeting will do so.

We feel Sudbury must seriously consider its needs. Properly done, apartments can meet some of those needs. We feel the provisions of this article are consistent with Sudbury's character. We assure the Town Meeting, we will utilize this zoning cautiously and sparingly. We urge your support.

Finance Committee Report: (Mr. Karl E. Clough) The Sudbury Housing Authority was voted at the 1971 Annual Town Meeting for the sole purpose of providing housing for elderly persons of low income. It was established under the provisions of Massachusetts General Laws 121B. A great deal of discussion evolved over the absolute power of the Housing Authority and much was said about the requirement that the Authority would have to return to Town Meeting each and every time it desired to change the zoning of any particular tract of land it purchased for multi-unit housing for the elderly. It was pointed out by the Finance Committee at that time that once a zoning By-law Amendment which establishes apartment zoning for a land site is approved by Town Meeting, it applies whether or not the Housing Authority controls the property. If land owned by the Authority is rezoned to an apartment zone, as defined in this proposed By-law, and should the Authority then decide it can not use the property and sells it -- a subsequent owner can use it for apartment houses.

The Housing Authority is responsive to the Town only through election, and through Town Meeting. It is independent of all Town Boards and Committees and limited in power only by the Laws of Massachusetts. The Authority has the power of eminent domain and can exercise this power when it is deemed necessary to meet specific requirements for housing. Chapter 79 lays down the procedures for such land taking.

The Finance Committee is unanimously in favor of providing low income housing for our elderly citizens. However we are just as unanimously opposed to general multi-unit housing. This warrant article is the result of a concerned and objective attempt by the Planning Board, in response to the action of the 1971 Town Meeting to set strict guidelines for a multi-unit zone in our zoning By-laws, but it is not and cannot be limited to the elderly. The Finance Committee questions the need to open the door to the possibility of law suits and resulting court interpretation of a restrictive By-law such as this one, in an attempt at this time, to take care of possibly one hundred senior citizens or families who would qualify under the low-income housing provisions of the law.

To clarify our opposition, we would like to emphasize the areas of financial impact of multi-unit dwellings:

1. Schools
2. Fire and police protection
3. Water and septic tank/sewage treatment requirements
4. Recreational facilities of the Town
5. Traffic increase on streets around apartment houses due to higher degree of vehicle ownership
6. Health services of Town.
7. Library facilities of the Town.
8. Other areas of town government.

Our surrounding communities are excellent proof of the value of unnecessary or ill-considered zoning by-laws. Acton, Framingham, Hudson and Marlborough have sustained tremendous increases in apartments over the past ten years (1960-1970); Acton from 75 to 1289, or seventeen times; Framingham from 794 to 3400; Marlborough from 266 to 1075 and Hudson from 128 to 386; and Framingham and Marlborough continue at high rates even though existing apartments are not fully occupied. At the present time in towns around Sudbury, only Wayland, Stow and Bedford do not have multi-unit zoning by-laws but several of the others have tightened up on their requirements to slow down the trend to apartment developments. Acton is an example of this.

Sudbury, with its present residential-only housing zone, has increased in population by over 80% in the last ten years; Acton by 104%, Hudson by 66%, Framingham and Marlborough by between 45 and 50%. Sudbury's growth without apartments seems to us to be indicative of the desire of those who move to Sudbury to live in our suburban but semi-rural surrounding, away from crowded urban areas with apartment complexes. Reference has been made to Lincoln and Weston -- both towns have only had multi-zone by-laws for one year or less; these by-laws are very restrictive and really apply to luxury type housing (Weston requires a minimum of fifteen acres with four units per acre) and cannot be regarded as a model for our senior citizenry need.

The Finance Committee feels that the Sudbury Housing Authority's requirements can be met by specific warrant action at any Town Meeting. If a general exemption from zoning restriction and control is deemed desirable, an appropriate amendment to the present zoning by-law can accomplish this objective. This amendment would be to exempt Housing Authority projects when -- and only when -- approved by a vote of Town Meeting. Such an amendment would simply expand the exemption provisions of Paragraph B, Section 1 of the present zoning by-law. This approach has been discussed with Town Counsel and has his approval. Naturally the Housing Authority would have to work with all the cognizant agencies of Town government to present a suitable package for Town Meeting approval.

We recommend, therefore, defeat of this warrant article for multi-unit zoning as a general by-law change at this time.

Sudbury Housing Authority Report: (Mr. Myron J. Fox)

The Housing Authority wishes to make it known before the Town votes on Article 19 that it intends to move Indefinite Postponement on both Articles 20 and 21.

Article 20 was to rezone the parcel on Concord Road known as the Hughes Realty site, and Article 21 was to rezone the parcel next to Country Living on Route 20 to multi-unit residence districts.

Up until several weeks ago, what the Housing Authority intended to do was to move Indefinite Postponement on one of those two articles and to go forward with the more suitable site, cutting it down from approximately nineteen acres to the more suitable three to five acres.

What has happened to change our minds is the problem with sewage and the insufficient readily available land on both of these sites.

The Housing Authority was created at the 1971 Annual Town Meeting and given a mandate to provide housing for our elderly citizens of low income. One of the first pronouncements of the Housing Authority was that we would carry out this mandate without delay, except that we would not come before the Town Meeting for a vote for rezoning until we did a good deal of research and also took tests that proved favorable.

We did a good deal of research into available sites and decided upon the Concord Road and Boston Post Road sites. We decided that we should not take percolation tests until the spring even though this would be uncomfortably close to Town Meeting. On March 22, 1972, we were able to get an engineer from the Massachusetts Department of Public Health to witness percolation tests. These tests proved negative, and that at least for the present time, the Concord Road site could not support multi-unit residence units from a sewage point of view. The Department of Community Affairs, the State agency through which the Housing Authority gets its 100% subsidization, had decided along with us that the Boston Post Road site did not contain sufficient readily available land.

That is why the Housing Authority is going to move Indefinite Postponement of both Articles 20 and 21. However, the Housing Authority hopes to come back to Town Meeting as soon as it finds a site that is suitable for multi-unit dwellings. We are looking for approximately three to five acres of land to support approximately forty-eight to fifty-six one floor units. We hope the persons who will occupy these units will be elderly citizens of the Town of Sudbury, sixty-five years of age and over, and of low income, \$3,500 for a single person, \$4,000 for a couple, and assets of \$5,000 for a single person, and \$6,000 for a couple.

In addition, we hope to find a site within walking distance of transportation, medical needs and groceries.

The Housing Authority is not in the business of buying and selling land. If the Authority finds land, and it is rezoned to multi-unit dwelling, and by some chance we do not use it, we would not sell it to a developer for apartments. If the Authority could not use the parcel, it would come back to the Town Meeting and ask that the parcel be rezoned back to residence.

The Housing Authority supports Article 19 as a reasonable, legally valid and comprehensive method of providing for our own citizens.

Moderate Income Housing Committee Report: (Mr. Dallas Hayes)

The Moderate Income Housing Committee is in agreement with the Housing Authority and Planning Board in support of Article 19 as a proper, legal way to create the zoning needed to allow housing for the elderly to be built.

The Planning Board has presented a convincing argument that if Article 19 is approved, the building of apartments in Sudbury can be adequately controlled and the provisions of the By-law will allow for apartments which will not change the essential character of the Town.

Passage of Article 19 will have one more benefit to the Town. Sudbury will be providing a vehicle for change which the Town itself will be able to control. There are, at the present time, many outside pressures which could affect changes in housing patterns, even over the objections of the community concerned. The so-called anti-snob zoning law, Chapter 744, is a case in point. Under this law, if a non-profit or limited dividend builder is denied a comprehensive building permit by the local Board of Appeals, he can appeal to the State Board of Appeals. The State Board has the power to overturn the ruling of the local Board if less than 10% of existing housing in the community consists of subsidized moderate or low income units, or less than 1.5% of the buildable land contains such housing.

At the present time Sudbury has no subsidized housing. Our quota is 339 dwelling units or 159 acres. The housing for the elderly, which the Housing Authority plans to build, would be a first step in meeting this quota.

Approximately fifteen cases have been brought before the State Board of Appeals and among others, two rulings which overturned the local Board of Appeals' decisions are now making their way through the courts to test the constitutionality of the law.

Article 19 will create a zoning by-law which will allow housing to be built for the elderly of low retirement income, a need which the Moderate Income Housing Committee survey established. It will also provide for higher income apartments, a need to which the Planning Board survey addressed itself. Most importantly, it will allow the Town to provide for these local needs by a process over which the Town will have control.

Our Committee will present a report to the Town in the near future outlining additional needs for Town employees and the elderly of moderate income. Our report will make recommendations as to how best the Town may allow construction of this housing. The Moderate Income Housing Committee sees Article 19 as the first step in this process of providing for local needs under local control. We urge you to follow the Planning Board's recommendation and approve Article 19.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 19 in the warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

Mr. Robert B. Williams moved to insert in Article 19, Section III, paragraph "n" (on page 43), following the words "shall govern housing for the elderly", "and for families of low income", and in subparagraph (1) following the words "housing for the elderly" by inserting the words "and for families of low income", and following the word "occupancy", in the same subparagraph (1) by rewording as follows: "or family units of those persons or families who are qualified by definition or age or income to occupy such units".

Mr. Williams made the following comments in support of his amendment: There are several reasons for submitting this amendment. I was born and raised in Framingham and have witnessed what happened to that Town. There are several things that concern me about our postures as a Town toward providing housing for the elderly and low income. We went through gyrations last year to establish a Housing Authority expressly limited to provide a very limited amount of housing for elderly alone. It did not really give due consideration to the crying need in this country, in this state and in this area for low income housing.

If housing continues to get worse in the city, people are going to go looking for that housing, probably somewhere to the west -- where we are. It is true that in the past few years we have gone through a period of relative calm in the cities. I think that the calm is a time for careful thought. It is a time for recommitment. It is a time for leadership. I think this Town, just as well as any other, can provide the leadership.

My criticism of Article 19 is not toward the good will of the people who presented it. My criticism is that it is really a traditional approach to serving people. It says, in order to serve someone who does not have much, we have to first identify them, and then build them something that sets them apart.

I am also against the Planning Board report which says we must have apartments or multi-unit dwellings. I feel that with a very minimum adjustment, and proper planning, the creation of duplex housing could fit in with our housing here in Sudbury simply through a reversion of half acre zoning or something similar.

One solution to the problem that has not been mentioned or discussed is housing on the private market. It is true that if the Housing Authority were to go into the private market and buy some existing units and convert them to use for low income families or the elderly, it would cost the Town some money. If, in fact, our major interest is to protect our environment, to protect our quality of life, to protect the quality of construction, I think we deserve the opportunity to make that choice.

Under Sections 235 and 236 of the Housing Act, administered by the Department of Housing and Urban Development, mortgages and rentals can be subsidized, and we can use houses that are right here now. There is no need to go out and build a whole lot of houses to help people. We can do it with the housing we have, and I do not think that has received proper consideration.

At this point in time, we are faced with an opportunity, and we are faced with a crisis. There are too many people who need our resources and we have them to give. There are changes being made, there are trends toward metropolitan government whether we like it or not. There are developers who want to make a quick and easy dollar by converting their own limited resources on the needs of low income people. The only way to beat people who have a plan, is to have a better plan. The one thing that we could do to protect ourselves against encroachment by selfish developers, who would exploit the poor and exploit this Town, is to come up with that kind of plan, a comprehensive plan, not only to serve the elderly but to serve the low income as well.

After discussion, Mr. Williams' amendment was defeated.

After further discussion, the Planning Board's motion under Article 19 was defeated. In Favor - 196; Opposed - 217. (Total - 413)

Article 20: To see if the Town will vote to amend Article IX of the By-laws, entitled: "Zoning By-law", Section II, "Establishment of Districts", Paragraph C, "Location of all Other Districts", by creating a new Multi-Unit Residence District MRD-1 hereinafter called MRD-1 by directing that the boundaries of the same be incorporated into the existing Zoning Map of the Town of Sudbury under the direction of the Board of Selectmen and by directing that the area be deleted from its present zoning classification, with said District MR-1 bounded and described as follows:

Located on the westerly side of Concord Road, to the south of Codjer Lane and on the easterly side of Hop Brook, containing 20 acres more or less, shown on the assessors' maps of the Town of Sudbury, Plate 43 and Plate 55, as land owned by Hughes Realty Trust, and shown on a plan entitled "Sketch Plan of Multi-Unit Residence District MRD-1" dated December 30, 1971, by the Town Engineering Office, a copy of which plan is on file in the Town Clerk's office, which plan is incorporated herein by reference.,

or act on anything relative thereto.

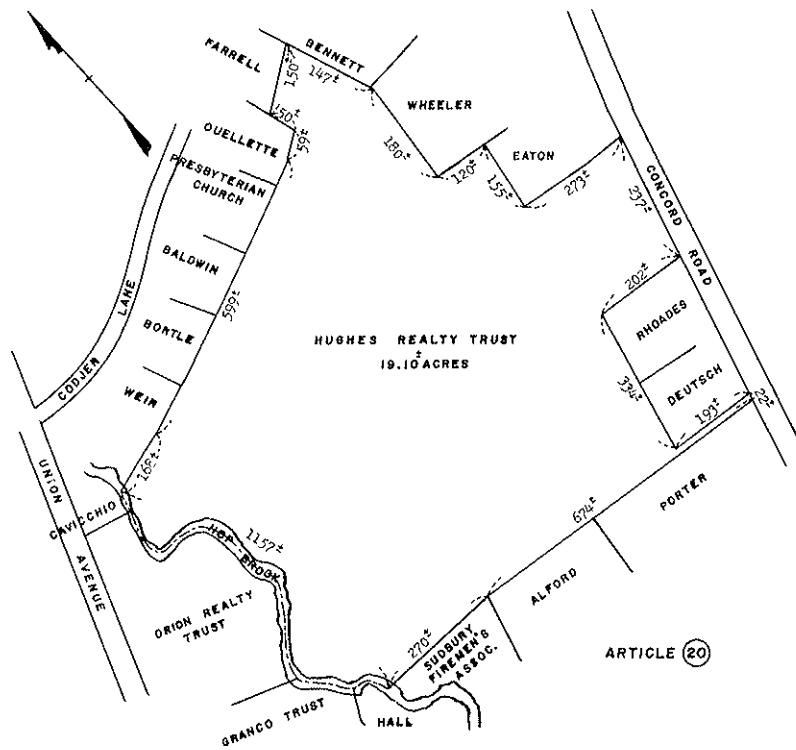
Submitted by the Sudbury Housing Authority

Mr. Fox of the Housing Authority moved Indefinite Postponement. (See report under Article 19, page 206.)

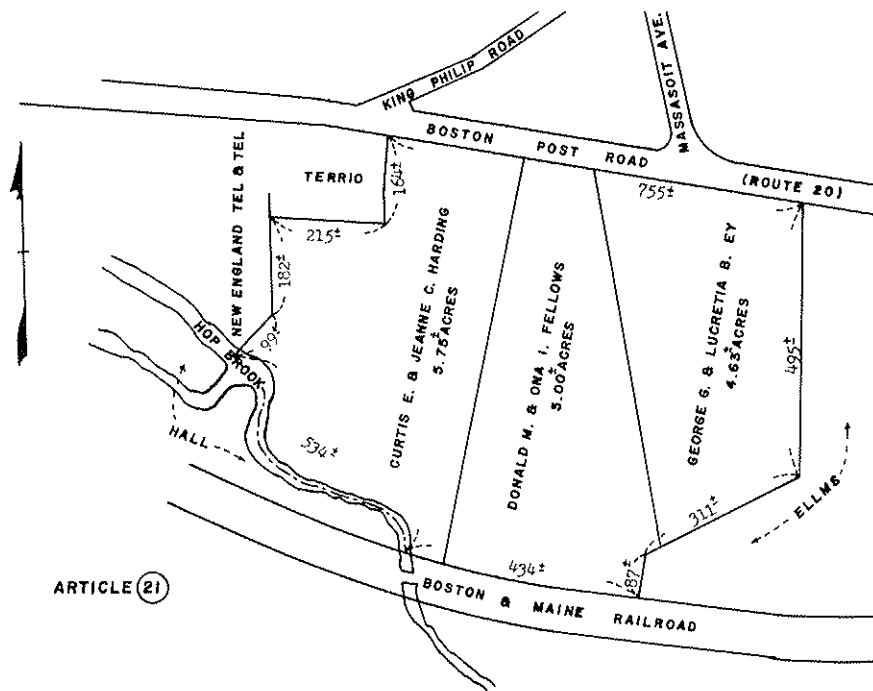
Planning Board Report: The Planning Board recommends Indefinite Postponement of this article.

Town Counsel Report: If adopted, this would be a valid amendment to the By-laws of the Town.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.



SKETCH PLAN OF MULTI-UNIT RESIDENCE DISTRICT MR-1
 DECEMBER 30, 1971



SKETCH PLAN OF MULTI-UNIT RESIDENCE DISTRICT MR-2
 DECEMBER 30, 1971

Article 21: To see if the Town will vote to amend Article IX of the By-laws, entitled: "Zoning By-law", Section II, "Establishment of Districts", Paragraph C, "Location of all Other Districts", by creating a new Multi-Unit Residence District MRD-2 hereinafter called MRD-2 by directing that the boundaries of the same be incorporated into the existing Zoning Map of the Town of Sudbury under the direction of the Board of Selectmen and that the area be deleted from its present zoning classification, with said District MRD-2 bounded and described as follows:

Three parcels of land located on the southerly side of the Boston Post Road, as shown on Plate 56 of the Assessors' plans as land of Harding, containing 5.75 acres, and land of Fellows, containing 5.00 acres, and land of Ey, containing 4.63 acres, and shown on a plan entitled "Sketch Plan of Multi-Unit Residence District MRD-2", dated December 30, 1971, by the Town Engineering Office, a copy of which plan is on file in the Town Clerk's office, which plan is incorporated herein by reference.,

or act on anything relative thereto.

Submitted by the Sudbury Housing Authority

Mr. Fox of the Housing Authority moved Indefinite Postponement. (See report under Article 19, page 206.)

Planning Board Report: The Planning Board recommends Indefinite Postponement of this article.

Town Counsel Report: If Article 21 is adopted, it would become a valid amendment to the By-laws of the Town.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

The following resolution honoring Mr. Francis G. Feeley, presented by Dr. Kenneth Greenleaf, was

UNANIMOUSLY VOTED:

- WHEREAS MR. FRANCIS G. FEELEY HAS FOR THE PAST EIGHT YEARS SERVED THE RECREATIONAL NEEDS OF THE YOUTHS AND ADULTS OF THE TOWN OF SUDBURY; AND
- WHEREAS MR. FEELEY HAS COME TO BE KNOWN AS "MR. PARKS AND RECREATION"; AND
- WHEREAS MR. FEELEY HAS DEMONSTRATED AN UNUSUALLY DEEP DEDICATION TO THE RECREATIONAL NEEDS OF ALL THE PEOPLE OF SUDBURY; AND
- WHEREAS MR. FEELEY, MORE THAN ANY ONE PERSON, HAS GUIDED THE RAYMOND ROAD TRACT TO RECREATIONAL FRUITION; AND
- WHEREAS MR. FEELEY'S SERVICES TO SUDBURY IN THE YEARS AHEAD ARE NOT ONLY DESIRED BUT NEEDED; AND
- WHEREAS IT IS NOT NECESSARY TO POSTPONE OR WAIT MANY YEARS TO SHOW APPRECIATION FOR SUCH DEDICATION AND EFFECTIVE RESULTS; THEREFORE BE IT
- RESOLVED THAT THE TOWN OF SUDBURY HEREBY EXPRESSES ITS GRATITUDE TO FRANCIS G. FEELEY FOR HIS UNSTINTING WORK ON BEHALF OF ALL THE RESIDENTS OF SUDBURY; BE IT FURTHER
- RESOLVED THAT THE PRESENT OR FUTURE SELECTMEN OF SUDBURY BE URGED BY THIS RESOLUTION TO NAME THE RAYMOND ROAD RECREATIONAL FACILITY AS THE "FRANK G. FEELEY PARK"; BE IT FURTHER
- RESOLVED THAT THIS RESOLUTION BE INCORPORATED INTO THE OFFICIAL RECORD OF THIS TOWN MEETING AND A COPY SENT TO MR. FEELEY.

Article 22: To see if the Town will vote to amend Article IX, "Zoning By-law", Section II, "Establishment of Districts", Paragraph C., "Location of All Other Districts", by striking out sub-paragraph, Business District No. 11, which now reads as follows:

"Business District No. 11. Beginning at a point on the South side of the Boston Post Road at the junction of the land of Frank Vana with that of Tulis; thence westerly along South side of said Post Road 739 feet to the New York, New Haven & Hartford Railroad property, thence Southerly along said Railroad property 157 feet; thence Easterly parallel to said Post Road 739 feet, thence Northerly to point of beginning."

and by creating and adding a new Limited Business District No. 6 which will read as follows:

"Limited Business District No. 6. Beginning on the Southerly side of the Boston Post Road at land now or formerly of Filomena Vana and Vana Trust, approximately 727 feet to land of the Sudbury Water District of Sudbury; thence Westerly by land of the Sudbury Water District of Sudbury, approximately 981 feet to land now or formerly of the Penn Central Railroad; thence Northerly by said Railroad property, approximately 672 feet to the Boston Post Road; thence Easterly by the Southerly side of the Boston Post Road, approximately 743 feet to the point of beginning",

or act on anything relative thereto.

Submitted by the Planning Board.

Planning Board Report: (Mr. Eben B. Stevens) This amendment will legitimize an already existing and partially developed section of Route 20 which was established by variance. Its proper development should be enhanced by this action. The Planning Board recommends passage of this zoning amendment.

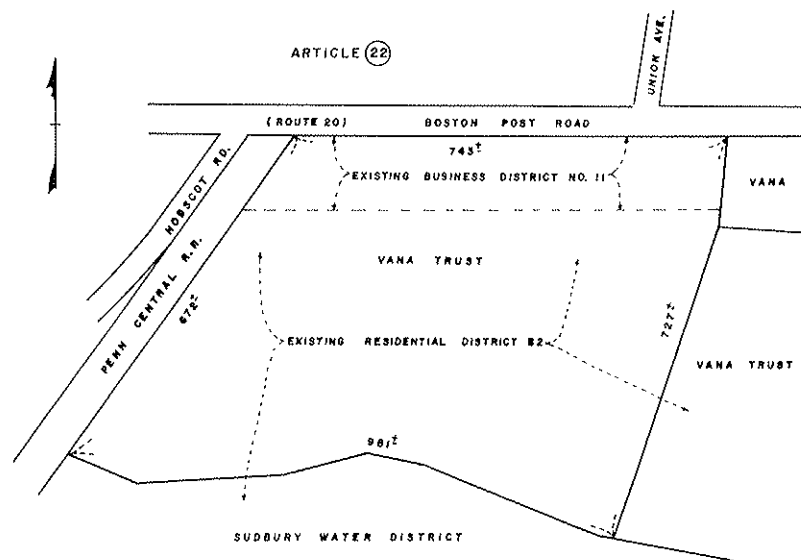
Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 22 in the warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

Finance Committee Report: We agree with the Planning Board report and recommend approval.

After discussion, it was

VOTED: THAT THE TOWN AMEND ARTICLE IX, "ZONING BY-LAW", SECTION II, "ESTABLISHMENT OF DISTRICTS", PARAGRAPH C., "LOCATION OF ALL OTHER DISTRICTS", BY STRIKING OUT SUB-PARAGRAPH, BUSINESS DISTRICT NO. 11, AND BY CREATING AND ADDING A NEW LIMITED BUSINESS DISTRICT NO. 6 WHICH WILL READ AS PRINTED IN THE ARTICLE 22 IN THE WARRANT FOR THIS MEETING.

In Favor - 288, Opposed - 11. (Total - 299)



Article 23: To see if the Town will vote to amend the Zoning By-law, Article IX of the Town By-laws, by deleting the word "automobiles" in Section III, B, 2, g; Section III, C, 2, e; Section III, C, 3, b, 5, and by substituting in place thereof the words "motor vehicles", or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: This article is submitted to allow the Board of Appeals to grant special permits for the sale and repair of new and used motor vehicles other than just automobiles in Business and Industrial Zones.

Finance Committee Report: Recommend approval.

Planning Board Report: The Planning Board recommends passage of the proposed change to the Zoning By-law. This change brings the Sudbury By-law into agreement with the terminology of the Registry of Motor Vehicles.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 23 in the warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND THE ZONING BY-LAWS, ARTICLE IX OF THE TOWN BY-LAWS, BY DELETING THE WORD "AUTOMOBILES" IN SECTION III, B, 2, g; SECTION III, C, 2, e; SECTION III, C, 3, b, (5), AND BY SUBSTITUTING IN PLACE THEREOF THE WORDS "MOTOR VEHICLES".

Article 24: To see if the Town will vote to amend Article IX, Section III, "Permitted Uses", Paragraph C., 1, "Limited Industrial Districts LID", by adding a new sub-paragraph d., to read as follows:

"d. Recreational facilities, such as tennis courts, ice skating rinks, swimming pools, athletic clubs having handball and squash courts and gymnasiums, provided that a site plan is submitted under the provisions of this by-law",

or act on anything relative thereto.

Submitted by the Planning Board.

Planning Board Report: (Mr. Paul H. McNally) The Planning Board feels that greater flexibility in the possible uses of limited industrial land is to the advantage of the Town. The Planning Board recommends passage of this article.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 24 in the warrant for the 1972 Annual Town Meeting is properly moved, seconded and adopted by a majority vote, it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE AS PRINTED IN THE WARRANT.

Article 25: To see if the Town will vote to amend Article IX, Section IV, "Intensity Regulations", Paragraph A, "General Requirements", by striking out subparagraph 2, "Recorded Lots", in its entirety, and by adding a new subparagraph 2, to read as follows:

"2. Recorded Lots.
Lawfully laid out lots are governed and protected under the provisions of General Laws, Chapter 40A, Section 5A.",

or act on anything relative thereto.

Submitted by the Planning Board.

Mr. Stevens of the Planning Board moved Indefinite Postponement.

Planning Board Report: (Mr. Stevens) The Planning Board recommends Indefinite Postponement since there is disagreement between several of the Town boards on the value of Sudbury's section versus the State section. When all parties are in agreement, a new article will be submitted.

Town Counsel Report: If this article were adopted, it would become a valid amendment to the By-laws of the Town.

Finance Committee Report: Each recorded lot should be subject to the By-laws in effect as of the date of recording. This being the function of our present By-law, we recommend disapproval.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

Article 26: To see if the Town will vote to amend Article IX, Section IV, "Intensity Regulations", Paragraph B., "Schedule of Intensity Regulations", by changing the maximum building height in Business Districts from 25 feet to 35 feet, and from 2 stories to 2½ stories, or act on anything relative thereto.

Submitted by the Planning Board.

Planning Board Report: (Mr. McNally) The Planning Board recommends passage of this article since it will (1) generate uniformity among building heights now allowed in limited Business, Industrial and Residential zones; (2) provide for a more efficient use of business land; (3) provide for incentive to modernize in some areas and also to clean up the, in some cases, 25 foot height limited structures.

Finance Committee Report: Recommend approval.

Town Counsel Report: If adopted, Article 26 would become a valid amendment to the Town By-laws.

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE AND AS PRINTED IN THE WARRANT.

Article 27: To see if the Town will vote to amend the Zoning By-law, Article IX of the Town By-laws, Section V, A, by removing the period at the end of the first paragraph and adding the following words:

"and changes to existing topography.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: (Mr. Taft) The purpose of this article is to insure that the site plan makes absolutely clear any excavations, dredging, filling or activities of that sort that are planned on the site. This came up in particular on at least one site plan in the past year, and we feel it will be a worthwhile addition to site plan approval requirements that these kinds of existing topography changes are noted on the plan.

Planning Board Report: (Mr. McNally) The Planning Board favors passage of this article.

Finance Committee Report: Recommend approval. This improved wording will provide a record of cuts and fills to be permitted, and a plan against which performance may be measured and controlled. These formal plans and controls do not now exist.

Town Counsel Report: If Article 27 is passed, it will become a valid amendment to the By-laws of the Town.

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE.

The Moderator announced that it was approaching 11:00 P.M. and that Articles 28 and 29 were related to each other. Upon his request for and receipt of a motion, it was

VOTED: THAT THIS MEETING REMAIN IN SESSION AFTER 11:00 P.M. FOR THE PURPOSE OF TAKING UP ARTICLES 28 AND 29.

Article 28: To see if the Town will vote to amend Section J, entitled "Exterior Signs" in part V of Article IX of the Town By-laws, entitled "Zoning By-laws", by deleting the amendments voted at the November 1, 1971, Special Town Meeting, or act on anything relative thereto.

Submitted by Petition: Vincent F. Zarrilli and others

Mr. Vincent Zarrilli, one of the petitioners, was recognized and moved Indefinite Postponement.

He stated that Section 6 of the new sign By-law mentions that a waiver from this section can be granted by the Board of Selectmen, and he asked the Board of Selectmen to spell out the conditions for granting such a waiver. He also asked that the definition of a theater sign be stated and specifically whether or not that definition would include a display of merchandise.

Mr. Taft of the Board of Selectmen stated that the Board had not yet received an application for a waiver under Section 6. A decision relative to a waiver would take into account many circumstances including hardship, the suitability of the sign relative to other signs or structures in the neighborhood, the possibility of making the sign conforming. Sometimes it is extremely difficult to make a sign conforming in that it might appear so far back on the property it would lose all visibility as an advertising medium. These are the kinds of considerations that would be used by the Planning Board and by the Board of Selectmen in determining whether a waiver would be granted or not.

Mr. Taft also stated that the words in the By-law, "other than in the case of theater or directory signs", were meant to include signs that are changed either periodically as on a theater, or at times that the leasees of the property would change. There are a couple of real estate operations in Town that have signs where they put a listing of a particular piece of property that is for sale. That is a theater or directory type of sign, where the individual letters are changed, but the general outline of the sign does not change.

In response to a question from Mr. Zarrilli relative to outdoor display, Town Counsel stated that it appears that the definition would include the display of merchandise.

Planning Board Report: The Planning Board opposes passage of this article, which, if passed, would totally negate the sign By-law passed at last fall's Special Town Meeting.

Town Counsel Report: If Article 28 were passed, it would become a valid amendment to the Sudbury Zoning By-law.

Finance Committee Report: This article would have us undo the unanimous action of last fall. We think the change of last November provides reasonable control of competing signs and can lead to improvement in the appearance of business property, benefiting both the property owner and the Town. Recommend disapproval of this article.

VOTED: INDEFINITE POSTPONEMENT.

Article 29: To see if the Town will vote to amend Section J, entitled "Exterior Signs", in part V of Article IX of the Town By-laws, entitled "Zoning By-laws", by adding a new section at the end thereof, to read as follows:

"All signs 16 square feet or less in Business, Limited Business and Industrial zones, which relate to the firms principal business are exempt from control under the Sudbury By-laws."

or act on anything relative thereto.

Submitted by Petition: Vincent F. Zarrilli and others

Mr. Zarrilli moved Indefinite Postponement and commented as follows: The sign here is part of two issues. The underlying greater issue is the site plan concept in relation to buildings and property established prior to the adoption of Sudbury's site plan concept. The controversy stems from my contention all along that the Town has no right to interpret the site plan concept as though it applies to the older buildings, and its real intention was to govern the planning and development of open land. The litigation that is now in progress will decide that, but I may say it has gone on for approximately five years and will culminate next Friday. It has been a long, horrendous experience, and I hope that if the decision turns out in my favor, that the Selectmen in the future will not be as litigation happy and more prone to being objective in talking matters over.

Planning Board Report: The Planning Board opposes passage of this article which would, if passed, change the intent of the sign By-law passed last fall at the Special Town Meeting.

Town Counsel Report: If Article 29 were passed, it would become a valid amendment to the Zoning By-law.

Finance Committee Report: This amendment would permit erection of unlimited signs each less than 16 square feet and would remove any control over such signs. Recommend disapproval of this article.

VOTED: INDEFINITE POSTPONEMENT.

The meeting adjourned at 11:04 P.M. to April 10, 1972, at 8:00 P.M. in the same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 10, 1972

The Moderator called the meeting to order at 8:01 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

He announced that, notice of reconsideration having been given, Article 8, Budget Account 600, Goodnow Library, was before the hall. He stated that he had received a written waiver of that motion for reconsideration by the person who filed it, and therefore Article 8, Account 600, Goodnow Library, will not be reconsidered.

The Moderator announced that reconsideration of Articles 16 and 17 was before the hall and recognized Mr. George F. MacKenzie who moved that the action taken under Articles 16 and 17 of this Annual Town Meeting be reconsidered.

The Moderator stated that he would recognize a pre-arranged order of speaking consisting of Mr. MacKenzie, Mr. Powers, Officer Nix, Mr. Alford and a representative of the Massachusetts Police Association, and that pursuant to the By-laws they have a total of fifteen minutes.

Mr. MacKenzie:

Reconsideration is a difficult thing to do, and it should only be done when there is serious reason to believe that the best interests of the Town and its populace may have been mis-served by the previous action. This is the case here tonight.

There is brand-new information, not previously available, some of which is in direct conflict with the presentations under the articles when previously discussed. There appears to be a question of legality, and a discussion has been prepared for this point. There has been a thorough investigation of Civil Service requirement, much of which was erroneously discussed. That is ready to be presented.

There is new evidence of a major reorganizational plan of the Police Department which would have colored, clarified and biased the previous presentation. That is ready to be seen and discussed.

The professional staff of the Massachusetts Police Association is present with some professional points of view which should be heard.

Most significant of all, after 1,600 miles of driving, cutting his vacation short, there is present in the hall and desirous of speaking, our former Police Chief of twenty-three years, John McGovern. What he will tell us is extremely important, and will directly conflict much of what was said in the original presentation.

For these very compelling reasons, I urge you to let John McGovern be heard and to let the new information be presented. I urge you to vote for reconsideration of the articles.

Mr. Powers:

Mr. Powers moved that the question of reconsideration be voted by secret ballot. He stated that at the last session dealing with this subject, the Board of Selectmen asked for a secret ballot based upon the statement that they wanted to be sure that the municipal employees did not take it out on anybody that voted either for or against their particular view. The municipal employees, in many instances, are the employees of the Board of Selectmen, and I think it would be fair, on the other side of the aisle also, to recognize the fact that they should not be embarrassed and that they should be free to vote their conscience.

VOTED: THAT THE QUESTION OF RECONSIDERATION BE VOTED BY SECRET BALLOT.

Mr. Powers further commented as follows: When the subject of the Police Chief being placed on Civil Service came before the Town in 1950, 864 people voted on it. In November, 1971, 769 voted on it. Last week when the same issue came up, 461 voted on it, with something like twenty-three votes being the difference. It is obvious that there are many more than that number of people in the hall tonight.

I hope you will agree with me that the largest number of people who act on a matter of extreme urgency and one on which there is a deep division of opinion is the wisest and best exercise that you can have. I hope you will bear that in mind when you are asked to vote for reconsideration.

Petitioners' Report: (Mr. Edwin A. Blackey)

The purpose of this article is to preserve and protect this historic area so it may add to the desirability of Sudbury as a place to live and to be available for all persons to enjoy. King Philip Road is one of the few remaining segments of the old Boston to Worcester Post Road, and one of the oldest roads in Town. It is located on Town maps as early as 1659 which showed a route from East Sudbury to Mill Village, or West Sudbury at that time.

In this area, a major decisive battle was fought during King Philip's War. This battle, known as the Battle of Green Hill, fought on April 18, 1676, was recognized by the State Legislature in 1852 and was commemorated on the two hundredth anniversary of the battle in an oration by Edward Young. Funds were provided by the State Legislature for the Wadsworth Monument to commemorate this battle.

Buildings of historic significance within the district include five homes averaging over two hundred years in age, including the Abraham Wood House which is listed in Hudson's History of Sudbury as the oldest home in South Sudbury. Some of the other homes, and the old South School which was moved to its present site in 1868, are over one hundred years old.

Mr. Blackey then presented several slides of the homes in the area of the proposed district and gave some background information. He thanked the Historic District Commission and the Sudbury Historical Society which had provided valuable assistance and data.

He stated that the Planning Board Report in the Warrant of 1963 on Article 31 which established the Historic District Commission in Sudbury, expresses the feelings of the petitioners in asking for approval of this article. He quoted the report as follows: "The Planning Board feels that any long range view of Sudbury must rightly involve some means of preserving those homes in sections of the Town which have historic value. There is little doubt that the retention of such areas in a condition which approximates as close as may be possible their appearance in the early days of this community adds to the desirability of Sudbury as a place in which to live".

Planning Board Report: The Planning Board feels that if the residents of King Philip Road and surrounding areas within three hundred feet of the road want to accept the provisions of an historic district, the Board favors this change since inclusion of a district of this type can only enhance the character of the neighborhood.

Finance Committee Report: No convincing argument to establish this proposed historic district has been presented. Recommend disapproval.

Historic District Commission Report: (Mr. Henry A. Thurlow) This Historic District Commission endorses this article. We feel that this is an appropriate area for a new district.

Board of Selectmen Report: (Mr. Taft) We favor the establishment of this historic district.

UNANIMOUSLY VOTED: THAT THE TOWN CREATE A NEW HISTORIC DISTRICT AS AUTHORIZED BY SECTION 12 OF CHAPTER 40 OF THE ACTS OF 1963 TO BE KNOWN AS KING PHILIP DISTRICT AND BOUNDED AND DESCRIBED AS SET FORTH IN ARTICLE 30 IN THE WARRANT FOR THIS MEETING.

Article 31: To see if the Town will vote to prohibit the discharge of firearms in the Town except by police in the discharge of their duties, at school athletic events and on authorized firing ranges, or act on anything relative thereto.

Submitted by Petition: Manuel Lapidis and others.

The Moderator recognized Mr. Manuel Lapidis, one of the petitioners, who moved that Section 8 of Article V of the Sudbury By-laws be amended to read as follows: Section 8: No person shall be allowed to fire or discharge any firearms including, without limitation, machine guns, cannons, pistols, revolvers, rifles, shotguns, air rifles, or BB guns and handguns in the Town of Sudbury, except law enforcement officials in the discharge of their duties, starting guns at athletic events, handguns, rifles and shotguns on firing ranges authorized by a permit issued by the Board of Selectmen and the discharge of antique firearms without shot or bullet.

Petitioners' Report: (Mr. Lapidus) This article was submitted in the belief that the Town must now recognize it is no longer a small rural farm community. We now have a population in Sudbury of over 13,000 people. With this population density the discharge of firearms is both undesirable and dangerous.

In North Sudbury where I live near the Davis Farm, I have had storm windows broken during the hunting season by people who are not careful. Once a man who was cleaning windows outside the house had a shot strike about four inches above his head. I do not allow my children in their own back yard during the hunting season.

The present laws restrict the discharge of firearms to certain distances from houses and roads, but they cannot be enforced because of the limited number of police available. When hunters fire illegally, by the time the police arrive, the hunters are gone. The police cannot go into the woods because they are not properly clothed during the hunting season.

The passage of Article 31 will not stop hunting in Sudbury. It will only restrict it to areas such as Pantry Brook which is State-owned and therefore not under Town jurisdiction. These areas can be properly patrolled by State game wardens. This service is available to the Town at no cost.

It is not the purpose of this article to in any way restrict the activity of the militia or minute men in their celebrations, or to unduly restrict the activities of anyone. The only purpose of this article is to confine the discharge of firearms to areas where it is safe.

There is one side benefit. The passage of this article, by restricting hunting areas, would aid in the conservation of Sudbury's wild birds and game.

I urge passage of this article before we have a serious injury or a death from a firearm accident.

Conservation Commission and Board of Selectmen Report: (Mr. Eric S. Lind)

The Conservation Commission and the Board of Selectmen are opposed to this article. We feel that the existing law which requires permission from the land owner for hunting is adequate if it is properly enforced. It is our belief, which is supported by the Massachusetts Division of Fish and Game, that the decrease in wildlife in this Town is due to increasing development and not overhunting. One criteria in granting of self-help funds from the State for the purchase of land for recreation and open space, is the availability of the land for hunting.

If this By-law were passed, the Massachusetts Division of Fish and Game would no longer support the conservation and propagation of fish and game species in Sudbury. Nor would fish and game funds be available for other conservation projects.

Let us support conservation. It is the policy of the Conservation Commission to allow hunting with written permission on selected areas where safety is not a factor.

Town Counsel Report: It is the opinion of Town Counsel that if the By-law change proposed in Article 31 is properly passed, it will become a valid amendment to the Sudbury By-laws.

After discussion, the petitioners' motion was defeated.

The Moderator then announced the vote on reconsideration of Articles 16 and 17 as follows: In Favor - 506; Opposed 269. (Total - 775) He stated that since two-thirds or 516 votes were required for passage, reconsideration of Articles 16 and 17 was defeated. (See pages 194-197 for action under Articles 16 and 17, and pages 216-217 for the discussion of the motion to reconsider.)

The Moderator declared that the meeting would have a brief recess. After a few minutes, he called the meeting to order and declared that a quorum was still present. He recognized Mr. Avram Kalisky who moved the following resolution:

Resolved: that the Committee on Town Administration bring an article to the next Annual Town Meeting changing the time for a motion for reconsideration to 11:00 P.M. in the evening.

In support of his resolution, Mr. Kalisky stated that a resolution of this Town Meeting does not bind anyone to anything, but it does show what the Town Meeting is interested in accomplishing. This Town Meeting is interested in curbing continual motions for reconsideration when people lose by narrow votes, and in encouraging people that are interested in one issue to stay and take part in the routine and regular business of the Town Meeting.

After discussion, Mr. Kalisky's resolution was defeated.

Article 32: To see if the Town will vote to accept General Laws, Chapter 39, Section 23, which provides in essence, that a town which accepts this Section may provide that the election of town officers shall take place at any time within seven days before or after the Annual Meeting held for the transaction of other business, or act on anything relative thereto.

Submitted by the Board of Selectmen, Town Clerk and Committee on Town Administration

Town Clerk Report: For many years the Annual Town Election was held on the same day as and as the first order of business of the Annual Town Meeting. At the 1938 Annual Town Meeting, the By-laws were amended to provide that the Election be held separately from the Annual Business Meeting, and this has been the practice for the past 35 years. However, no record has been found that the Town Meeting has accepted the appropriate section of the General Laws which allows towns to hold the election and annual meeting on different days. The purpose of this article is simply to correct an oversight and establish a definite record of acceptance of G.L. Chapter 39, Section 23.

Finance Committee Report: Recommend approval.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

Article 33: To see if the Town will vote to authorize the Board of Selectmen to negotiate with and convey to the Sudbury Water District of Sudbury, for the purpose of a site for wells and other uses of the District, as shall be necessary in connection with the extension and maintenance of its Water Works, any part or portion or all of the following described parcel of land now owned by the Town:

"Beginning at a point on the property line between lot 23 and land of the Town of Sudbury and 350 feet westerly from the northeasterly corner of lot 24, as shown on Plan 1355 of 1969 as recorded in South Middlesex Registry of Deeds by Frank W. Generazio, Jr. et al; thence in a westerly direction in a straight line, a distance of 1000 feet along the boundary line between said land of the Town of Sudbury and lots 23, 22 and 21 of said plan and crossing Raymond Road, to a point in other land of the Town of Sudbury; thence at right angles and going in a northerly direction 1300 feet; thence at right angles and going in an easterly direction crossing Raymond Road, a distance of 1000 feet; thence at right angles and going in a southerly direction 1300 feet to the point of beginning. Said last three courses being by land owned by the Town of Sudbury; excepting therefrom a strip of land 25 feet on each side of the center line of Raymond Road as it is presently located within the bounds as above described."

or act on anything relative thereto.

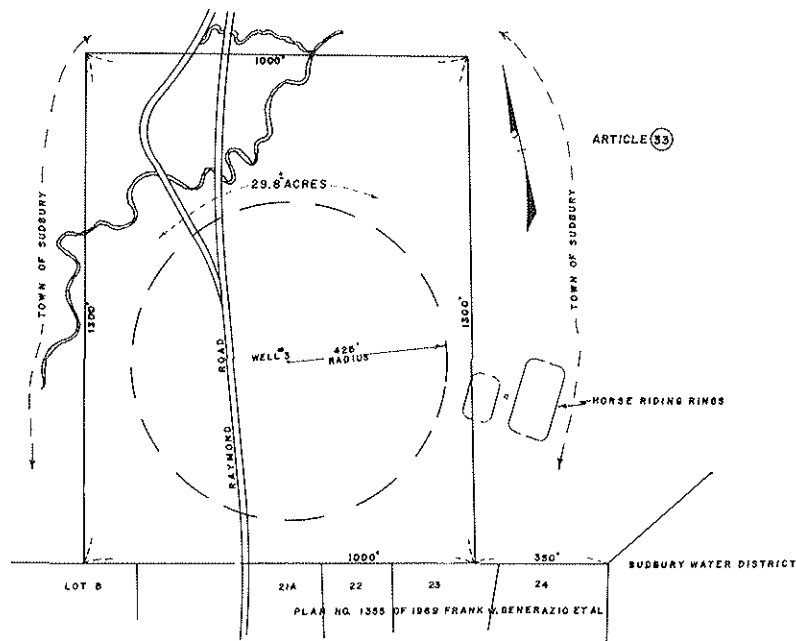
Submitted by the Board of Selectmen on behalf of the Sudbury Water District of Sudbury.

Board of Selectmen Report: (Mr. Toomey) The Annual Meeting of the Sudbury Water District passed an article to extend the water main down Raymond Road to close a loop. It was also determined by the Water District this past year that they needed another well. Of all the locations they have, this seems to be the least expensive one for them to develop.

Last year a horse riding ring was constructed there. As our negotiations and conferences went on, it was determined that we could keep the horse riding ring, and we could also have the well. This gives us a general well-used purpose for this land.

State law requires a 425 foot circle around the well, as appears in the diagram (see next page). The road will be reconstructed by the Water District as indicated into the horse ring. The Water District will supply water for the tennis facility, the baseball field and for the horse people.

We feel this is a good article. It gives us great use of this land, and we ask you to pass it.



Finance Committee Report: (Mr. Clough) The Park and Recreation Commission, the Selectmen and the Water District Commissioners have reached agreement on the required land site size (approximately twelve acres), the need for the proposed well at that location and conditions in lieu of payment for the land, such as provision of an access road to the horse ring, and the furnishing of the water piping requirements of the Park and Recreation Department on the Raymond Land recreation facility.

The Finance Committee supports the present motion under this article and recommends approval.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE THE BOARD OF SELECTMEN TO NEGOTIATE AND TO CONVEY TO THE SUDBURY WATER DISTRICT FOR THE PURPOSES OF A SITE FOR WELLS AND OTHER USES OF THE DISTRICT, THE FOLLOWING PARCEL: SITUATED ON BOTH SIDES OF RAYMOND ROAD AND SHOWN AS PARCELS "A" AND "B" ON THE PLAN ENTITLED: "PLAN OF LAND IN SUDBURY, MASSACHUSETTS, OWNED BY THE TOWN OF SUDBURY", BY COLBURN ENGINEERING, HUDSON, MASS., DATED FEBRUARY 24, 1972, REVISED: FEBRUARY 28, 1972, A COPY OF WHICH IS ON FILE IN THE SUDBURY TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, PARCEL "A" CONTAINING 8.58 ACRES AND PARCEL "B" CONTAINING 3.44 ACRES AND WITH THE EXACT BOUNDARIES AND DISTANCES SHOWN ON SAID PLAN, WITH SAID CONVEYANCE TO BE SUBJECT TO THE CONDITIONS THAT IN THE EVENT THE LAND IS NOT USED AS A SITE FOR A WELL FOR THE PURPOSES OF PUBLIC WATER SUPPLY, THE LAND WILL REVERT TO THE TOWN OF SUDBURY AND FOR THE SAME USES AS PRESENTLY AUTHORIZED FOR SAID LAND.

Article 34: To see if the Town will vote to instruct the Board of Selectmen to inform Congressman Drinan, Senators Brooke and Kennedy and President Nixon that it wants a change in the direction of our national spending-- away from military spending and towards the spending of money to meet the actual needs of people, or act on anything relative thereto.

Submitted by Petition: Judith Deutsch and others

The Moderator recognized Mr. Allen N. Hooker, one of the petitioners, who moved that the Town instruct the Board of Selectmen to inform Congressman Drinan, Senators Brooke and Kennedy and President Nixon that it wants a change in the direction of our national spending--away from military spending and toward the spending of money to meet the actual needs of people.

The Moderator announced that the petitioners' presentation would be made by a pre-arranged speaking order of Mr. Hooker and Mr. Perry L. Edgar.

Mr. Hooker: As one of the petitioners of this article, I would like to describe the background and why we think it is important to act on it, particularly at this time just before a general election.

Since the end of World War II, we have lived through a period of distrust and cold war tension with the Soviet Union during which both nations have fed the upward spiral of the arms race. Each developed generation after generation of hardware and super-sophisticated systems extending from manned aircraft to the current missiles with nuclear warheads capable of destroying almost every living thing on earth. All of this, plus two major wars, Korea and Vietnam, are clear evidence of the bankruptcy of our foreign policy and its dependence on military power. In our obsession for the strength of arms, we have apparently lost out concern for humanity throughout the world and, even more disturbing, our concern for the quality of life ahead of us and our children in the United States, in Massachusetts, and in Sudbury.

Almost 60% of the appropriation bills passed by Congress during 1971 was for military-related programs with only about half of the remainder earmarked for programs directed towards the real needs of the people. As if this picture were not bad enough, the administration is proposing a direct military budget of eighty-five billion dollars for fiscal 1973, up six billion from this year, even though the war in Vietnam is supposedly being wound down.

The so-called peace dividend is not going to materialize. Inflation, new weapons programs and continued war in southeast Asia will wipe it out. It is interesting that the administration does not include in its military budget the big items of veterans' benefits and the interest on the 80% share of the national debt that is war related. Together these add another thirty-four billion dollars.

The irony of it all is that, as we were starting work on this article using as a base these already overwhelming figures, the Secretary of Defense went into his annual scare show demanding an additional 2.5 billion dollars for research and development of new weapon systems and the production of more hardware to meet the "potential new capabilities" in the USSR.

Why not 8.5 billion for research and development of new materials and construction methods for housing, new techniques and equipment for waste recycling and disposal, for pollution control and reclamation of our waterways, for imaginative new ways to move people in and out of our cities? How many new schools, hospitals, and units of decent housing could be built for part of that 8.5 billion? Why not more funds, rather than less, for educational programs from headstart right through medical school? The list of "why not's" touches everyone in this nation, everyone in this room, and the list is that long because of the misplaced priority perpetuated through several administrations and many congresses, regardless of political party.

This is not a partisan problem. Apparently our legislators have found it easier to follow the drum beat of the Secretaries of Defense in the name of national security than to originate and support meaningful programs in the name of the people and their security.

It takes only a minimum knowledge of economics to recognize that military spending of the magnitude we have been engaging in must be inflationary. The billions released into the economy without corresponding goods and services going into the market place can produce only inflation. Wage boards and price commissions do not stand a chance of reversing the trend so long as so-called defense contracts are funded at the proposed levels.

In towns like Sudbury, where so many jobs are tied to defense spending, this poses a real problem, but the spiral must be broken before the economy gets completely out of hand, before whole segments of our society give up in utter despair, our youth, our elderly, our poor, our cities. Programs must be planned and funded now to use our great technology and energy for the relief of human needs, not to threaten human extinction.

Incentives are needed to encourage the Raytheons, the Avcos, and the Lockheeds to start the conversion to peacetime programs. Subsidies are probably needed to help retrain and sustain many of our highly specialized scientists and engineers during the transition period. These programs have not already been planned because there has been no leader willing to go in this direction, no spokesman for the people as the Secretary of Defense has been for the Pentagon. We must generate that kind of leadership.

It is hard to tell if this article will do any good if it is passed, but I do not think we have any alternative but to try. The policies of the last twenty years are antiquated and have led us where we do not want to be. We must now press for new imaginative action.

This is an election year, and candidates, including the President, are keenly aware of votes or the potential loss of them. This is an ideal time to let our elected officials know that they are supposed to represent us and that we want the game plan changed and the priorities sharply shifted. Representative Drinan and Senator Kennedy are already committed to the spirit of this article. Our support will give them added incentive in that direction. Senator Brooke is running for re-election and will be keenly aware of the message of our action. The best hope for change is through our senators and representatives in Congress. If change does not come, they will ultimately be turned out of office, if the people really care. I urge you to show that you do care by a support of this article.

Mr. Edgar: Article 34 is relevant to the purpose for which we meet here as legal residents of the Town of Sudbury and as citizens of these United States. Article 34 gives us all an opportunity to let our elected representative know we are ready for a realigned federal policy governing how tax dollars are spent.

There is an historic precedent going back to 1765 when "the freeholders and other inhabitants of the Town of Sudbury" gave instructions to their elected representative, John Noyes, Esquire, that they respectfully requested an end to the Stamp Act. They were strongly opposed, as many other towns were, to taxation without representation. The House of Representatives passed a resolution in protest and proposed calling a general congress to debate the issue. John Adams drafted a set of instructions to the legislature from the Town of Braintree which were approved at its town meeting.

The instructions given at the October 21st Town Meeting in Sudbury in 1765 read, "We think it proper in this present critical conjunction of affairs to give you the following instruction, that you promote and readily join in such humble petition to our most gracious King and Parliament of Great Britain and other such decent measures as may have a tendency to obtain a repeal or suspension of the Stamp Act and heavy burdens imposed on the American British Colonies thereby".

This action, along with similar actions taken by other towns and state legislatures, caused the repeal of the Stamp Act in 1766. On Saturday, March 18th of this year, the Town of North Andover passed a resolution asking, among other things, that we redirect the national spending priorities away from military spending and that money be spent meeting human needs. While local taxes provide us here in Sudbury with schools and other Town services, an extremely large chunk of federal taxes, estimated at about \$500 for every man, woman and child in our country, and in this Town, goes toward military expenditures.

Article 34, if passed, will let your representatives and senators know that the Town of Sudbury also wants a change in federal priorities now.

Finance Committee Report: We do not believe we can add any further words that would contribute to your informed vote on this issue which has been debated so long and thoroughly in all the public media and private forums.

The Moderator recognized Mr. Sydney B. Seif, Jr., who moved that this Article be discharged from the Warrant.

In support of his motion, Mr. Seif stated as follows: I do not feel that we should be arguing the merits of this article at all on the floor of this Town Meeting. Although I am sure it is the result of inexperience rather than intent, the article as it stands is not really a fair article in the sense that it would suggest that the entire Town of Sudbury en masse has said that this is the way it feels. In reality it is perhaps six hundred people here, not all of whom may feel this way.

It seems to me that if we are going to send such a letter, we should inform the various powers that be how we feel on the issue either way and the count, so that they know exactly how many people do feel this way.

The article is extremely vague. I doubt very much if any of the proponents, for example, would be in favor of irradicating the entire military budget. If it pertained to specifics, we would find probably a great deal of disagreement among the people. Probably nobody here would not like to see the military budget cut, but if we came to where we would like to see it cut, we would have quite a bit of disagreement.

This article could be interpreted, if we chose, that we would like to see the military contracts at Raytheon and Sylvania now eliminated, and I suspect there are a few people here who might not be in favor of that proposal. When we start talking about putting money to advance human needs, this is a rather ill-defined thing, and people have different ideas as to what human needs are. If we are going to vote on such an article, these human needs should be better defined.

Finally, however, and perhaps the most important, it seems to me that discussing this article on the floor of Town Meeting could be rather lengthy. I am sure the proponents would not have us pass this article without having a full discussion of it. If we are going to discuss this issue in depth, we had better settle down for a long stay. We have already spent fifteen or twenty minutes and have not even scratched the surface.

This is a very important issue. However, if one were to look at the issues that face the Federal government or the State government, none of us would have a bit of trouble figuring out thirty or forty such issues. Are we going to spend every Town Meeting devoted to this kind of thing? I think we would be better off devoting ourselves to Sudbury affairs. We have very direct means of telling our legislators our feelings. We have an election. At our election, when they state their case, we vote for them or we do not vote for them. There is no need for telling them by this means.

It seems to me that we should discharge this and get on to Town affairs rather than affairs of this kind.

After discussion, it was

VOTED: THAT THIS ARTICLE BE DISCHARGED FROM THE WARRANT.

In Favor - 264; Opposed - 225. (Total - 489)

Article 35: To see what action the Town should take, including litigation, relative to the question of the unconstitutionality of the use of real property taxes for the support of the public schools and the assurance of equality of education, or act on anything relative thereto.

Submitted by Petition: John C. Powers and others.

Petitioners' Report: The recent decisions of California and Texas courts, and the presence of similar suits in Massachusetts pose many problems for the Town and the real property taxpayer. The petitioners believe that insertion of this article will permit the Town to take an active rather than a passive role in this matter should it choose to do so.

Finance Committee Report: We are unaware of any specific action contemplated or proposed, nor the probable costs of such action. With no visible benefit and unknown cost to the Town, we cannot recommend approval of this article.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

Article 36: To see if the Town will vote to abolish the office of town accountant effective upon the expiration of the present term in 1973 and establish in lieu thereof the position of one town auditor to be elected by the Town for a term of three years in conformity with the appropriate provisions of Chapter 41 of the General Laws, and to authorize any and all actions legislative or otherwise which may be necessary to accomplish this purpose, or act on anything relative thereto.

Submitted by Petition: John C. Powers and others.

Petitioners' Report: (Mr. Powers) Hearings have been held in front of the Committee on Town Administration. This is a matter which does deserve some attention, and I think it is in line with the action already taken on not approving an Administrative Assistant for the Executive Secretary. It is part of the study of the office and function. Rather than put this matter on the floor at this time, I concur with what I understand to be the position of the Committee on Town Administration and suggest that we refer it to that Committee so that it can study it at its leisure. The purpose of the motion is to be sure that we do get a report to the Town from the Committee.

Committee on Town Administration Report: (Mr. Leonard L. Sanders) The Committee on Town Administration concluded after an open hearing that this article is a serious matter that should be investigated in depth by the Committee and a report filed with the Town Clerk by December 31, 1972. We are in no way questioning the present accounting procedures, but would like to point out that Sudbury is in effect an eight million dollar corporation with every one of us stockholders.

We believe that a question such as this should be studied by experts. Therefore, our Committee is appointing a subcommittee to study this question. We have set up some prerequisites. Members of this subcommittee should be either a CPA, an accountant, auditor or treasurer with knowledge in the field. We are presently organizing this subcommittee and would appreciate it if members of this profession who are interested in the study would contact us.

Finance Committee Report: Although there may be no illegality in the present combination of Executive Secretary and Town Accountant, many agree that the combination is unwise. Separation of the functions is likely to cost us increased salary, but the amount is undetermined and not suggested by the petitioners.

In any event, the position of accountant (whether titled auditor or otherwise) requires a person with a high degree of specialized or technical knowledge and ability; election is not appropriate. Election should be reserved for officials who are primarily concerned with the policy of Town government, and appointments made to positions requiring specific skills.

In addition, we cannot support articles with such broad wording as "any and all actions legislative or otherwise". The petitioners presented no details of their intent at warrant closing time and at our hearings on the article. Recommend disapproval.

After some discussion, it was

UNANIMOUSLY VOTED: THAT THE MATTER OF ABOLISHING THE OFFICE OF TOWN ACCOUNTANT AND ESTABLISHING IN LIEU THEREOF THE POSITION OF TOWN AUDITOR BE REFERRED TO THE COMMITTEE ON TOWN ADMINISTRATION FOR A STUDY AND A REPORT TO BE FILED WITH THE TOWN CLERK ON OR BEFORE DECEMBER 31, 1972.

Article 37: To see if the Town will vote to authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire in fee simple, by purchase or by a taking by eminent domain, for conservation purposes, the following described land:

Situated in Sudbury and located on both sides of LINCOLN ROAD, consisting of approximately 7.78 acres, bounded and described as follows:

The parcel on the NORTHERLY side of LINCOLN ROAD - made up of two lots -

BOUNDED:

NORTHERLY by land of Boston Edison Company and by land of the Commonwealth of Massachusetts,
 EASTERLY by land of the Town of Sudbury (conservation land),
 SOUTHERLY by LINCOLN ROAD,
 WESTERLY by land of LYONS and by land of SHICK;

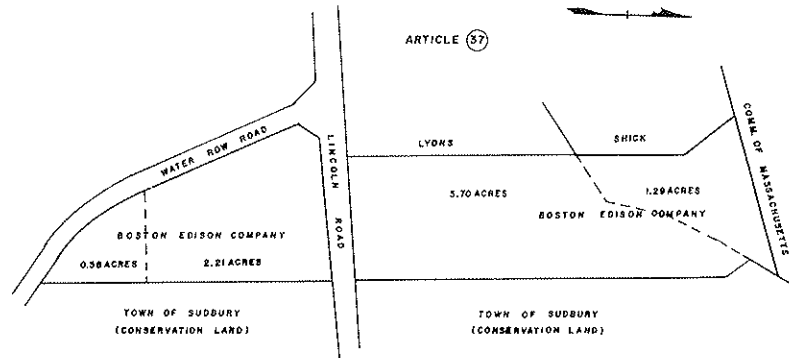
The parcel on the SOUTHERLY side of LINCOLN ROAD - made up of two lots -

BOUNDED:

NORTHERLY by LINCOLN ROAD,
 EASTERLY by land of Town of Sudbury (conservation land),
 WESTERLY by WATER ROW ROAD;

and to appropriate therefor, and all expenses in connection therewith, a sum of money, and to determine whether the same shall be raised by taxation, transferred from available funds or provided by borrowing, or any combination of the foregoing, with all land acquired hereunder to be under the management and control of the Conservation Commission, or act on anything relative thereto.

Submitted by the Conservation Commission.



Mr. Allen Small of the Conservation Commission moved that the Town authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire in fee simple, by purchase or by a taking by eminent domain, for conservation purposes, the land described in Article 37 in the Warrant for this meeting, and to raise and appropriate \$3,500.00 therefor, and to authorize the Selectmen to take all necessary action to complete this acquisition.

Conservation Commission and Planning Board Report: (Mrs. Margaret E. Langmuir and Mr. Small)

Mrs. Langmuir of the Conservation Commission located the parcel of land in question on the Open Space and Recreation Plan which had been approved by the Department of Natural Resources, and stated that it was a proposed addition to Lincoln Meadows Conservation Reservation. She presented a series of slides of the Lincoln Meadows area and stated that it has been used by the schools for the study of plant successions and for wildlife study, particularly birds. It is used for hunting in season by written permission of the Conservation Commission. It is used in conjunction with Round Hill and Elbanobscot for hiking and cross country skiing. The areas both north and south of Lincoln Road are used by horseback riders.

The southern portion has just been purchased within the last three months as an addition to Lincoln Meadows, and a plan for the development and use of this area is being formulated by our Management Committee.

It appeared logical to us to acquire the Boston Edison right of way adjacent to Lincoln Meadows and to place the entire area under the same jurisdiction. We hope that you agree and will support the purchase of this 7.78 acres.

Mr. Small continued the report as follows: Ordinarily when the Conservation Commission brings a land acquisition recommendation to you, we have reached agreement with the land owner pending Town Meeting approval. The proposal we have before you now is somewhat different because we have not reached an agreement as to price with the present owner, Boston Edison. We are rather far apart at this time.

Boston Edison is represented by Mr. John Murphy who is functioning as both the appraiser and a broker in this transaction. Mr. Murphy, the Conservation Commission and our appraisers considered that the land would be suitable for development into at least two residential building lots. The Flood Plain Map shows roughly one-third to one-half of the land on each side of Lincoln Road in this parcel to be at an elevation above 125 feet and therefore out of the Flood Plain Zone. On that basis, Mr. Murphy valued the land at \$10,000.00. Our appraisers submitted opinions of \$7,700.00 and \$9,700.00. The highest offer that the Conservation Commission made to Boston Edison was \$8,700.00, the average of the two opinions that we received. That offer was not acceptable to Mr. Murphy and was turned down.

While the Commission was considering what to do as the next step, we received the new ortho-photo maps of the area. The new map shows all of the land to be at or below 125 feet in elevation and therefore in the Flood Plain Zone.

Since residential construction is not permitted on land in the Flood Plain Zone, we gave the new information to our appraisers and asked for new opinions of value. We also passed this new information along to Mr. Murphy and to Boston Edison.

Our appraisers responded with revised opinions of \$2,000.00 and \$3,500.00. When asked if he would be interested in a new offer based on our revised opinions, Mr. Murphy answered that the only offer he would be interested in was \$10,000.00.

The Conservation Commission feels that it should continue pursuing the matter, including eminent domain, if necessary. The Finance Committee report will support the land acquisition, but will indicate that the eminent domain proceedings are not justified since an imminent threat to public safety is not involved.

We view the process as a legally provided means to assure that land needed for Town programs will be available at a price that is fair and reasonable to the property owner and the taxpayers.

In response to a request for an explanation relative to eminent domain, Mr. David Lee Turner, Town Counsel, stated as follows:

The General Laws authorize the Town by a two-thirds vote to set up a taking by eminent domain for conservation purposes, when such a taking is requested of the Board of Selectmen by the Conservation Commission. Before they make a taking, the Board of Selectmen is required to hold a public hearing since this is land used for agriculture and farm purposes. After that hearing, the Selectmen can vote to proceed with the taking.

They will have to have appraisals of the property. The Conservation Commission has already had two appraisals, so that requirement has already been satisfied.

Because the land is owned by a public utility, the next step will be to go to the Department of Public Utilities and clear the matter with them.

In order to get State assistance, prior to the taking the project must be approved by the Department of Natural Resources.

When all of these steps are completed, the Selectmen then can proceed to vote to acquire the property by eminent domain. This involves the adoption of an order of taking which must be filed in the Registry of Deeds, and a copy of it must be forwarded to the property owner. If the owner is not satisfied with the amount of money that is awarded, he may bring an action in Superior Court for the assessment of damages. Whatever the judgment happens to be, the Town will be obligated to pay as part of the taking process.

Finance Committee Report: (Mr. Bishop) The Finance Committee approves the amount of \$3,500.00 for the purchase of this land. However, we do not recommend approval of eminent domain in this situation, nor do we approve of the expenditure of funds for that purpose. It is our unanimous opinion that the power of eminent domain should be used only in an emergency situation. We do not think that purchase of this flood plain land is such a situation.

Long Range Capital Expenditures Committee Report: (Mr. Robert A. Vannerson)

The Long Range Capital Expenditures Committee favors the acquisition of the land when a purchase price is agreed upon and using the funds that are already allocated to the Conservation Commission as part of their long range plans for open space and recreation. We agree with the Finance Committee on the litigation that is present or proposed, but we do not wish to comment on that phase of this article.

After some discussion, Mr. Richard C. Venne moved to amend the motion by striking out the words "or by a taking by eminent domain" and by striking out the numbers \$3,500.00 and substituting the numbers \$10,000.00.

After further discussion, upon a motion by Mr. David M. Sheets to amend Mr. Venne's motion, it was

VOTED: TO AMEND BY STRIKING OUT \$10,000.00 AND SUBSTITUTING \$3,500.00.

After a discussion relative to whether or not it was the intention to have the funds come from the Conservation Fund, upon a motion to amend by Mr. Venne, it was

VOTED: TO AMEND THE MOTION TO AMEND BY ADDING THERETO, AFTER THE WORD "APPROPRIATE", THE WORDS "AND TRANSFER \$3,500.00 FROM THE CONSERVATION FUND".

After further discussion, Mr. Venne's motion as amended was defeated.

Upon a motion to amend the Conservation Commission's motion made by Dr. Howard W. Emmons, it was

VOTED: TO AMEND THE MOTION TO STRIKE OUT THE WORDS "RAISE AND APPROPRIATE" AND SUBSTITUTE THE WORDS "TRANSFER \$3,500.00 FROM THE CONSERVATION FUND".

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN, UPON THE WRITTEN REQUEST OF THE CONSERVATION COMMISSION, UNDER THE PROVISIONS OF GENERAL LAWS, CHAPTER 40, SECTION 8C, AS AMENDED, TO ACQUIRE IN FEE SIMPLE, BY PURCHASE OR BY A TAKING BY EMINENT DOMAIN, FOR CONSERVATION PURPOSES, THE LAND DESCRIBED IN ARTICLE 37 IN THE WARRANT FOR THIS MEETING, AND TO TRANSFER \$3,500.00 FROM THE CONSERVATION FUND THEREFOR, AND TO AUTHORIZE THE SELECTMEN TO TAKE ALL NECESSARY ACTION TO COMPLETE THIS ACQUISITION.

The meeting adjourned at 11:26 P.M. to April 11, 1972, at 8:00 P.M. in the same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 11, 1972

The Moderator called the meeting to order at 8:30 P.M. in the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was not present.

The meeting adjourned, in accordance with the By-laws of the Town, to April 12, 1972, at 8:00 P.M. in the same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 12, 1972

The Moderator called the meeting to order at 8:30 P.M. in the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was not present.

Mr. Taft, chairman of the Board of Selectmen, was recognized and stated that since Monday, April 17th, was a legal holiday, the meeting would continue under the Town By-laws on April 18, 1972. He further stated that the Board of Selectmen would send out a postcard notice to all the households in Sudbury.

Mr. Powers of the Board of Selectmen moved that the meeting adjourn until Thursday night, April 20th, at 8:00 P.M. in this hall. The motion was defeated.

The meeting adjourned to April 18, 1972, at 8:00 P.M. in the same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 18, 1972

The Moderator called the meeting to order at 8:10 P.M. in the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

Article 38: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$75,000.00, or any other sum, to be expended under the direction of the Highway Commission, for the planning and construction of a septic tank sludge disposal at Sand Hill, or act on anything relative thereto.

Submitted by the Board of Health.

Mr. William W. Cooper IV, Chairman of the Board of Health, moved that the Town raise and appropriate the sum of \$5,000.00, to be expended under the direction of the Board of Selectmen, for the planning of a septic tank sludge disposal facility.

Board of Health Report: (Mr. Cooper)

In 1969 the Selectmen had a small study done for the Town which recommended the construction of a septic tank sludge disposal facility for Sudbury. The purpose of this article is to provide money for the final planning and engineering of that facility.

The solids which build up after a number of years in a septic tank are called septic tank sludge. If this sludge is not periodically removed, it will be carried over with the liquid into the leaching field clogging it up. This results in failure and breaking out of the effluent onto the ground. This article proposes to provide a place for the Town of Sudbury to dispose of septic tank sludge.

Presently there is no place within the Town where such waste can be disposed of. It is going out of Town to we know not really where. We feel that the Town has an obligation to provide for its own wastes, and it should take the necessary steps when it can do so in a reasonable, well thought out basis.

If the outside disposal sources were to be cut off, the Town would face an immediate crisis situation. We are trying to avoid this by planning for our needs.

In the septic sludge disposal facility, there will be some kind of a receiving tank or unit where trucks that pump from your tank can discharge. Effluent will then settle for the removal of grit and then be treated to remove the biochemical oxygen demand that is in it. It will pass on again to another settling tank where the treated sludge will separate from the fluid. The liquid portion can then go into a leaching bed or field, and the sludge itself can be spread out for drying.

Effluent from this kind of a facility is odorless, and it is really quite amazing that what goes in bears very little resemblance to what comes out.

Combined Report of the Septic Disposal Planning Committee, Board of Selectmen, Planning Board, Highway Commission and Conservation Commission:
(Mr. Edward G. Hughes)

During the past year, the Septic Disposal Planning Committee has been working with a similar committee from Wayland. Our objective has been to determine potential economic advantages and other merits in a joint venture. We currently find that low cost rudimentary systems will not receive State Department of Health approval.

Therefore, if Sudbury attempts to go it alone with a facility that will receive State Department of Health approval, we believe we are faced with a bill for construction in excess of \$80,000.00. On the other hand, if we join with Wayland, the total cost would be on the order of \$100,000.00, and Sudbury's cost would be \$50,000.00. We therefore plan to use this money to plan a facility with the Town of Wayland which has recently passed a similar article at its town meeting.

Long Range Capital Expenditures Committee Report: (Mr. Vannerson)

\$80,000.00 for a sludge disposal facility was planned to be spent in 1973. This was an average figure based on estimates ranging from \$60-100,000.00. The Long Range Capital Expenditures Committee concurs with the request for \$5,000.00 planning money to be spent this year.

Finance Committee Report: No legal way to dispose of our septic pumpings exists now. It was apparent at our public hearings that the request for the disposal system suggested in this article is premature due to unanswered questions of land ownership, negotiations with Wayland, and useful life of the proposed site. Temporary facilities were suggested at a cost of \$5-10,000.00. We believe continuance of present procedures is better than cheap half steps. We therefore recommend \$5,000.00 planning money only, to be expended under the direction of the Selectmen by the Joint Sludge Disposal Committee.

After discussion, Mr. Forrest D. Bradshaw moved that the Selectmen appoint a committee of three to make further study of this proposal and have them report at least by December first of this year.

Mr. Bradshaw's motion was defeated.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$5,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR THE PLANNING OF A SEPTIC TANK SLUDGE DISPOSAL FACILITY.

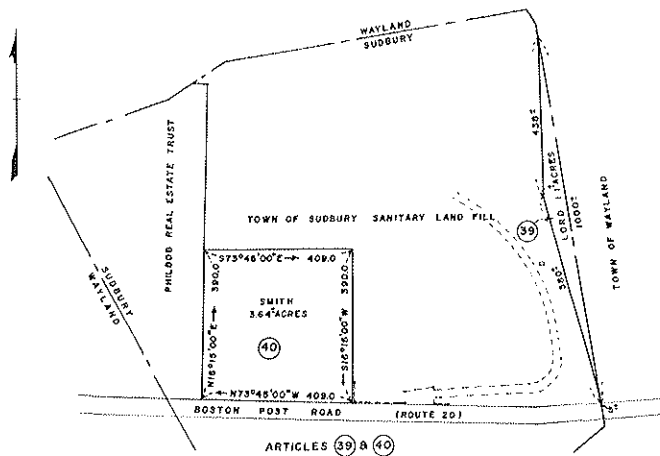
The Moderator announced that Articles 39 and 40 would be discussed together but would be voted upon separately.

Article 39: To see if the Town will vote to authorize and empower the Selectmen to acquire in fee simple, by purchase or by a taking by eminent domain, for a sewage treatment plant, sludge disposal area and sanitary landfill, the following described triangular-shaped parcel, located on the northerly side of the Boston Post Road, bounded as follows:

Southerly by the Boston Post Road, 5 feet, more or less;
 Westerly by land of the Town of Sudbury, by two courses, 580 feet, more or less, and 438 feet, more or less; and
 Easterly by land of owners (Town of Wayland), 1,000 feet, more or less;

the Easterly boundary line of said parcel also being a portion of the Wayland-Sudbury Town line, and to appropriate therefor, and all expenses connected herewith, a sum of money, and to determine whether the same shall be raised by taxation, provided by transfer from available funds or by borrowing, or by any combination of the foregoing, or act on anything relative thereto.

Submitted by the Board of Selectmen.



Combined Report of the Board of Selectmen, Planning Board, Board of Health and Highway Commission: (Mr. Taft)

The Town bought a parcel of about eighteen acres in this area in 1969, and since the summer of 1970 it has been used as a sanitary landfill. At the time we purchased that land, we also had in mind buying the narrow strip along the Wayland Town Line that belongs to Mr. Lord. It is about one acre in area. We could not reach any agreement with Mr. Lord at that time because he was still settling his land damage case that he had previously had with Boston Edison and the Town of Wayland.

In the case of the Smith parcel of 3.64 acres, we were unable to reach any kind of an agreement with the owners at the time that looked halfway reasonable to us. Therefore we came to the Town Meeting in 1969 with just the Stiles parcel, which the Town now owns.

The Stiles parcel, the so-called Sand Hill piece, we purchased for \$125,000.00. It has approximately 126,500 cubic yards of gravel above the 125 foot level, which is the level the Board of Health has set as the lowest level to which the landfill can run. Taking account of the fact that the road, Route 20, is at the elevation it is now, and by our By-law we must come back fifty feet from the State land and then go down at a slope, we have 126,500 cubic yards of usable gravel. We have been using it now for twenty-one months and have used approximately 36,500 yards. We have about 90,000 cubic yards left, or approximately a four-year life, on the Stiles parcel.

If we can convince the Department of Public Works to lower Route 20, that will add approximately another four years of life to the sanitary landfill.

The \$2,600.00 price which you have in Article 39 is below the two independent appraisals we have had. Unfortunately, the landowner lives in Virginia and has assigned a local real estate man to represent him. He indicated to us that he is going to recommend to his client that \$2,600.00 is a fair price and that is why we have left that in the Warrant. We think we will be able to reach agreement with him.

On the subject of the Smith land, which is much the bigger part of it, in Article 40, you ask what is it worth? We asked the present seller, which happens to be the Sudbury Raquet Club, who have this land under option. They have an agreement with Mr. and Mrs. Smith for a purchase price of \$56,000.00, but it is the type of purchase agreement which the Town cannot make. It involves an initial payment and then payments over a four year period and interest at 7%. The price actually will be \$56,000.00 plus another \$7,000.00 of interest.

We went through some complicated calculations, and the present seller did, to indicate what the land is worth to him. Presumably, if the Town paid him \$67,500.00 he could put that in the bank, then take the money out and pay the present owner. He would earn interest on that, and he would have to pay tax on the interest he earned. He has had his own estimated legal expenses so far of approximately \$3,500.00 and architectural and engineering expenses of approximately \$4,500.00. That builds up to the \$67,500.00 which we have agreed with him for the property.

We got two independent appraisals of the property. They were more or less the same numbers. One was \$50,000.00 and the other was \$75,000.00. Three years ago, on January 31, 1969, the Smiths wanted \$73,200.00, and a lot has happened to land values in Sudbury in the last three years.

What is it worth to the Town of Sudbury? We think we must recognize that it has 3,400 cubic yards of loam and 73,000 cubic yards of gravel. It will provide three years of life to the landfill, and in addition it still has some residual land value.

We have taken backhoe diggings on the property to see what the character of the material is. It is different from other parts of the landfill. On the Smith property the substructure is in the great part sand rather than boney gravel such as you have on the Stiles property. This makes it less valuable for a sanitary landfill, but opens up a new possibility which we had not even thought about before we had looked at it.

It appears that this sand is quite usable for sanding the roads in the winter. In fact, it appears that it might be better than what we have been using which we buy outside since we have no other source in Sudbury. Last year we spent \$11,000.00 for sand for the roads in Sudbury. We have been paying anywhere from \$1.55 a cubic yard picked up at the source to \$2.75 per yard delivered. The Highway Superintendent has given us a letter indicating that he will look into this further.

Other ways of disposing of solid waste are continually presented before us. Some are under study and some are actually in the trial stage in various towns, but I think this is one time that Sudbury does not have to be a leader.

With the purchase of the Lord and Smith properties plus the recycling activities that are going on now, we will have a facility that will hold us for either the next seven years or, if we can get Route 20 lowered, for the next eleven years. Then hopefully, we will be able to move on to one of these other techniques which by then will be a proven and less expensive technique for disposing of our solid wastes. It looks like we should stick with the landfill way for the next seven to eleven years. We recommend approval of Articles 39 and 40.

Finance Committee Report: (Mr. Davis) The Finance Committee considers the price of \$70,100.00 to be a reasonable one and recommends your approval.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN TO ACQUIRE IN FEE SIMPLE, BY PURCHASE OR BY A TAKING BY EMINENT DOMAIN, FOR A SEWAGE TREATMENT PLANT, SLUDGE DISPOSAL AREA AND SANITARY LANDFILL, THE TRIANGULAR-SHAPED PARCEL, LOCATED ON THE NORTHERLY SIDE OF THE BOSTON POST ROAD, BOUNDED AND DESCRIBED AS SET FORTH IN ARTICLE 39 IN THE WARRANT FOR THIS MEETING AND TO RAISE AND APPROPRIATE \$2,600.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH.

Article 40: To see if the Town will vote to authorize and empower the Selectmen, to acquire in fee simple, by purchase or by a taking by eminent domain, for a sewage treatment plant, sludge disposal area and sanitary landfill, the parcel of land, containing approximately 3.64 acres, situated on the NORTHERLY side of the Boston Post Road, bounded as follows:

Southerly	by the Boston Post Road, 409 feet, more or less;
Westerly	by land now or formerly of Philbob Real Estate Trust, 390 feet, more or less;
Northerly	by land of the Town of Sudbury, 409 feet, more or less;
Easterly	by land of the Town of Sudbury, 309 feet, more or less;

shown on a plan recorded with Middlesex South District Deeds as Plan #739 of 1953, and to appropriate therefor, and all expenses connected herewith, a sum of money, and to determine whether the same shall be raised by taxation, provided by transfer from available funds or by borrowing, or by any combination of the foregoing, or act on anything relative thereto.

Submitted by the Board of Selectmen

(For diagram, see page 230.)

Finance Committee Report: We are fully aware of the existing conflict between the Town and private citizens concerning ownership of this property. However, we leave the ownership problems to the parties involved and act only on the words of the article in deciding whether in our judgment this land is a good purchase for the Town.

We favor the acquisition for the following reasons: (1) life of the landfill will be prolonged, (2) ideal potential location of future sludge disposal or sewage treatment plant, (3) gravel on this plot has considerable value for landfill, (4) additional time would be provided to determine future Town action regarding solid waste disposal.

Nevertheless, we cannot recommend final approval until a satisfactory price has been established.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN TO ACQUIRE, IN FEE SIMPLE, BY PURCHASE OR BY TAKING BY EMINENT DOMAIN, FOR A SEWAGE TREATMENT PLANT, SLUDGE DISPOSAL AREA AND SANITARY LANDFILL, A PARCEL OF LAND CONTAINING APPROXIMATELY 3.64 ACRES, SITUATED ON THE NORTHERLY SIDE OF THE BOSTON POST ROAD, BOUNDED AND DESCRIBED AS SET FORTH IN ARTICLE 40 IN THE WARRANT FOR THIS MEETING, AND TO RAISE AND APPROPRIATE \$67,500.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH.

Article 41: To see if the Town will vote to raise and appropriate the sum of \$2,500.00 to be expended under the direction of the Board of Selectmen, to indemnify AMERICO BRIGANDI for expenses and damages incurred by him in the defense and settlement of a claim against him arising out of the operation of a motor or other vehicle owned by the Town of Sudbury, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: Although the Town now has adequate automobile liability insurance, four years ago when this accident occurred, the Town was limited by the General Laws in the amount of insurance it could purchase for this purpose. The amount requested here is to reimburse a Town employee for that portion of the claim settled in excess of the limits in force at the time the accident occurred.

In the opinion of the Board of Selectmen, a Town employee should be adequately indemnified by the Town. Because of the insurance program now in effect, it is difficult to conceive that this situation will occur again.

Finance Committee Report: Recommend approval.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

Article 42: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$5,000.00, or any other sum, to be expended under the direction of the Park and Recreation Commission, for the purchase of a 4-wheel drive pickup truck, with snowplow attachment to replace a 1965 Ford pickup to be used for trade-in, with such acquisition to be subject to the requirement of public bids and with terms of the bid providing for the posting of a suitable performance bond or certified check to guarantee performance under such bid, or act on anything relative thereto.

Submitted by the Park and Recreation Commission

Park and Recreation Commission Report: This purchase is to replace a Ford pickup truck, purchased as a used truck in 1969. This truck has reached the point where repairs are frequent and expensive and it can no longer do the work required by the Commission. With this piece of equipment snowplowing currently done by outside contracts can be done by department personnel, as required. With the opening of additional areas for maintenance the Department requires a more dependable piece of equipment.

Finance Committee Report: Recommend approval of \$5,000.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE, WITH THE EXCEPTION OF "OR APPROPRIATE FROM AVAILABLE FUNDS" AND "OR ANY OTHER SUM".

Article 43: To see if the Town will vote to raise and appropriate the sum of \$10,000.00, or any other sum, for the purpose of providing suitable facilities for the playing of ice hockey and that this facility be used to enable children of less than high school age to play and that this facility be obtained and supervised by the Parks and Recreation Commission, or act on anything relative thereto.

Submitted by Petition: William A. Bonwitt and others.

Petitioners' Report: This article is presented in hopes of indicating to the Parks and Recreation Commission the Town's desire for a suitable skating facility available to youngsters of less than high school age for the purpose of playing ice hockey. A sum of money is included to assist the Commission in providing the facility. The article is worded to give the Commission complete flexibility to build a new facility, lease time on a nearby rink or provide paid supervision at the existing Featherland Park hockey rink to allow pre-teen boys and girls to engage in this increasingly popular sport. The Park and Recreation Commission has wisely recognized the desire of our young people to learn this sport by providing a clinic program on Saturday mornings. Unfortunately, the children who learn on Saturdays have no opportunity to practice what they have learned inasmuch as older boys and grownups are always using the hockey rink. In our opinion simply scheduling ice time for younger children will not prevent the older ones from monopolizing the rink. A paid supervisor or an additional rink are necessary. This article leaves the decision as to how to provide the ice time up to the proper group--the Park and Recreation Commission.

Finance Committee Report: The Park and Recreation Commission has an excellent long range plan for development of recreational facilities in Sudbury. These include expanded ice skating facilities in the near future. The Commission should be allowed to follow its schedule in accordance with its priorities. Recommend disapproval.

At the request of the Petitioners, it was

UNANIMOUSLY VOTED: (CONSENT CALENDAR) INDEFINITE POSTPONEMENT.

Article 44: To see if the Town will vote to direct the Board of Assessors to publish a Valuation Listing of the Town to contain the 1972 assessed values and to raise and appropriate, or appropriate from available funds, therefor, the sum of \$5,000.00, or any other sum, such funds to be expended under the direction of the Board of Assessors, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen and Board of Assessors' Report: (Mr. Arthur A. Babigian)

The valuation list was last published in 1966 and previous to that in 1961. We have gone through a major re-evaluation program, and any major restructuring of this sort is bound to have some kinks. I believe that many of these kinks are in the process of being rectified. We, as home owners and taxpayers, have a right to know what each and every property in Town is assessed at. What better way is there to assure the public that all properties are assessed equitably?

Granted, this data is available at Town Hall, but the majority of us are working people and do not have the opportunity to research this data. In conjunction with the publication of the valuation list as a supplement, the Board of Assessors are willing to publish an annual abatement list. This information has got to be made available to the public. We all have a right to know. It is about time we started to find out what is going on and why.

Presently, with the \$4,000.00 requested in the article, we can publish and distribute 4,000 copies of the valuation list. If a property owner has multiple real estate in Town, he will receive only one valuation list. Additional copies can be made available at Town Hall for a nominal fee.

For some, the most important concern is cost. When the cost of this list is amortized over a five year period, you are talking in the penny tax burden region.

It is my understanding that the State of Connecticut requires that a valuation list be published annually.

The Board of Assessors are in favor of publishing the valuation list. I urge your support of this article.

Finance Committee Report: This information is a matter of public record and readily available at Town Hall. Recommend disapproval.

VOTED: THAT THE TOWN DIRECT THE BOARD OF ASSESSORS TO PUBLISH A VALUATION LISTING OF THE TOWN TO CONTAIN THE 1972 ASSESSED VALUES AND TO RAISE AND APPROPRIATE THEREFOR \$4,000.00, SUCH FUNDS TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF ASSESSORS.

In Favor - 269; Opposed - 220 (Total - 489)

Article 45: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$2,500.00, or any other sum, to be expended under the direction of the Chief of Police, for the purpose of purchasing four (4) traffic counters, with the purchase of these counters to be in accordance with specifications of the Police Department and to be subject to public bids, with the terms of the bid to provide for the posting of a performance bond or certified check in the amount of \$250.00 to guarantee performance, or act on anything relative thereto.

Submitted by the Chief of Police and the Planning Board.

Chief of Police and Planning Board Report: (Mr. Stevens) Two things have come to the Planning Board's attention. The Town is in a unique position of being between four major highways, and we have an awful lot of traffic passing through it. The Town is also growing very fast. Secondly, we are now going to have a number of traffic lights, two on Route 20 potentially coming up in the next year and one in the Center.

The State controls all traffic lights and signs in Massachusetts, and they must be approved by the State Department of Public Works. In order to get approval, counting data must be given. In order to change the timing of approved traffic lights, we also need count data on both through traffic and on turns. At the present we are using the police to get this data. Using the counters, the policemen would count the turns, but they would not have to count the straight through traffic.

There are a number of places in Town where we need stop signs and yield signs. The Planning Board wants to establish a program to take the data so that we may put in such stop and yield signs as the State would allow. One place would be the intersection of Hudson and Willis Roads where there have been a number of accidents. We cannot get the signs until we have the data.

The Planning Board also sees the need to get data on the effect of subdivisions on building, on Route 20, and on a number of other factors. The Planning Board wants to get the whole program going so that we can continuously monitor traffic in and through Town and so we can recommend to the State where we need signs.

The charge for counters is nominal, and they would be a very useful tool. We hope that you will support this article.

Finance Committee Report: Recommend approval of this purchase for which we anticipate increasing need as Sudbury grows.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$2,500.00, TO BE EXPENDED UNDER THE DIRECTION OF THE CHIEF OF POLICE, FOR THE PURPOSE OF PURCHASING FOUR (4) TRAFFIC COUNTERS, WITH THE PURCHASE OF THESE COUNTERS TO BE IN ACCORDANCE WITH SPECIFICATIONS OF THE POLICE DEPARTMENT AND TO BE SUBJECT TO PUBLIC BIDS, WITH THE TERMS OF THE BID TO PROVIDE FOR THE POSTING OF A PERFORMANCE BOND OR CERTIFIED CHECK IN THE AMOUNT OF \$250.00 TO GUARANTEE PERFORMANCE.

Upon a motion made by Mr. Taft, Chairman of the Board of Selectmen, it was

VOTED: TO TAKE UP ARTICLE 48 BEFORE ARTICLE 46.

The Moderator declared that the motion had received the necessary four-fifths vote. Discussion of Articles 46, 47 and 48 together was allowed.

Article 48: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$5,000.00, or any other sum, to be expended under the direction of the Board of Selectmen, for acquiring an option or options for the purchase of land that can be used as the site for a new combined central police station and fire station and headquarters facility or for additions to the present Police Station and South Fire Station, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Majority Report: (Mr. Taft and Mr. Kenneth L. Throckmorton)

The reason for taking Article 48 before Article 46 is simply that Article 48 involves getting an interest in land that requires a two-thirds vote. Article 46 involves paying for architectural costs and takes only a majority. We do not want to find ourselves in the position of having an architect to design a facility, but no land to do it on.

In 1967 the Selectmen appointed a committee on a new fire headquarters. The committee report resulted in two articles, one in 1969 and one at the 1970 Annual Town Meeting. In 1970 a vote to purchase Mr. Gray's land for the fire headquarters lost because there were 280 in favor and 192 opposed and the required two-thirds was not obtained. At that 1970 meeting the Finance Committee report stated that the land purchase should be postponed because we were going to have to expand the fire station, the police station capabilities and the Town Hall facilities, and it has been suggested that it might be possible to consolidate two or more of these functions in one building. The Town should study this possibility carefully.

Taking the Finance Committee report, the Selectmen appointed a Municipal Facilities Study Committee for that purpose. The committee spent over one year on the matter and on December 13, 1971, submitted a thirty-three page report to the Board of Selectmen. Earlier this year that report was reviewed at a Town Fathers' Forum with all the various boards and committees, and they were given copies of the reports to study.

Mr. Throckmorton then continued the report to the meeting as follows:

The committee put out a survey in which they supplied population and point of growth data. This population data was from a March 1970 Finance Committee Sudbury Long Range Fiscal Plan. We requested all of the fifty-four departments and committees of the Town to supply us with information and they did. This information was supplied in a data sheet which consisted of their functions, their census, number of people, and lastly what their space requirements were.

The data from the Police and Fire Departments shows the current requirements of the Police at 2,163 square feet and of the Fire Department broken down into their three areas of 2,000, 3,300 and 3,300 square feet, a total of 8,600. Their 1981 estimates were that the Police Department would grow to 3,800 square feet and that the Fire Department would grow to 15,000 square feet. Most of this is in the

form of apparatus. If we add the 1981 estimate for Police of 3,800 and that for the Center Fire Station of 8,700, we have a total of about 12,000 square feet.

We felt that the Police and Fire Departments could be in a combined setting with 10,000 square feet. We combined areas which they had duplicated necessarily, such as lobby, a communications center, locker room, building utilities, and so forth.

We looked at five different plans, which ran the gamut of looking at the present Fire Department at the Center, to expanding it, to closing the South Sudbury Fire Station, combining it with the Police Headquarters and expanding there. We came up with two recommendations; either to combine the Police and Fire at a new headquarters near the Center, or to expand the Police in the present location and to expand the North and South Fire Stations and move the headquarters to the South Fire Station.

The combination of Fire and Police we estimated at about \$475,000.00. The other plan we estimated at about \$375,000.00. It is a \$100,000.00 difference. These are exclusive of land and architectural fee costs. They are just for the building. We realize that there is a \$100,000.00 difference, but we also recognize that there are economies in the combination that we had not evaluated.

Mr. Taft then continued with the report as follows: Originally the Board of Selectmen put both the alternative recommendations in the Warrant. Articles 46 and 48 combined would be the central single headquarters. Articles 47 and 48 combined would provide for additions to the police station and the fire stations and make the South Fire Station the headquarters with the present Town Hall Station a substation.

There are no overall financial advantages to the two headquarters plan. The land costs, which were not included in the Municipal Facilities Committee report, turn out to be virtually identical in either plan. There is some saving initially in construction, but this is more than offset by lower operating costs of a combined facility. In addition, the operational disadvantages of the two headquarters plan, got a "no" vote from the Fire Chief. The proposed central combined headquarters, under Articles 46 and 48, has the enthusiastic support of both the Fire and Police Chiefs.

At the present Town Hall Fire Station, located in the basement, there is no room for training, no central communications center, no vehicle maintenance space. It is a multi-level facility. The bath, which has no ventilation, is so short that an individual of my height cannot stand up in it.

The storage section, in which even a normal-sized person cannot stand up, is behind the rescue truck and inaccessible. No one questions the gross inadequacies of the present set up.

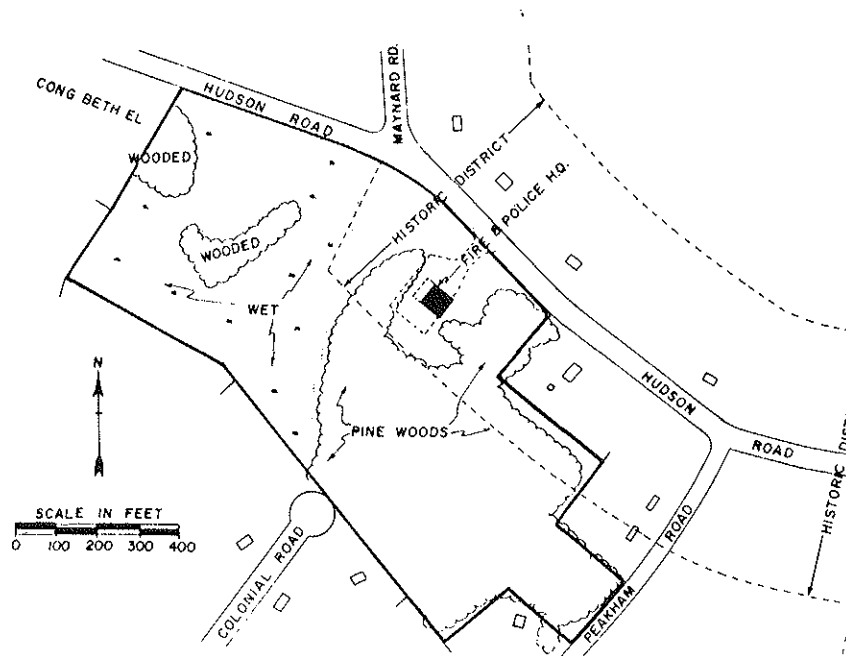
A new fire headquarters obviously should be located at the population center of the Town. The present South Fire Station is located on the Post Road, and the present North Fire Station is located on North Road. The Town Hall is actually in the easterly part of the Town, and more than two-thirds of the time the engines leaving the station either have to go through the Center or make a left turn in the Center which is equally difficult. If they were located on the westerly side of the Center at the proposed new location, they would only have to do this a third of the time.

The present Police Station is located on the Post Road. It is proposed that the new police headquarters would be at the same location. Obviously this is good from an operational point of view.

The particular site that the Municipal Facilities Committee selected is the Oliver Land, at the intersection of Hudson and Maynard Roads containing 20.4 acres. It is desirable not only because of its location, but also from the Town's viewpoint on how it would be developed and could be used. There is plenty of land and plenty of trees surrounding the area that would be used as a building site so that we would not intrude upon the neighborhood. It would be virtually unseen by all of the neighbors except the Hinleins who live directly across the street.

In addition, it is inside the historic district. We do not consider this a disadvantage. This sets an additional requirement which we should and can meet to design a facility which is in keeping with the historic district at the Center of the Town, a facility that is attractive and unobtrusive.

The Olivers intend to keep the two acre parcel on the corner of their land. They have agreed with the Selectmen to sell the land for \$79,000.00, which is quite in line with the two appraisals we have of \$75,000.00 and \$79,000.00.



At this meeting, we are only asking for authorization for \$3,000.00 under Article 48 to buy an option on the Oliver land. In addition, we are going to ask for \$31,000.00 under Article 46 to employ an architect to prepare final plans and secure bids. At next year's Annual Town Meeting, you would be asked to authorize the actual construction which would take place in 1973. We want you to vote for Articles 48 and 46, not just considering the \$3,000.00 and the \$31,000.00, but with an idea of the total cost including those two amounts.

The total costs of a combined facility are as follows:

Land acquisition	\$ 80,000
Headquarters building (10,000 sq.ft. @ \$35/sq.ft.)	350,000
Site development	35,000
Project development (architectural fee, clerk-of-the-work salary, etc.)	45,000
Furnishings	10,000
Fire alarm, traffic signal and communications equipment	25,000
Contingency	35,000
	<u>TOTAL \$580,000</u>
Less appraised value of present police station, building and land	80,000
	<u>NET COST \$500,000</u>

We have allowed for a clerk-of-the-works to make sure the building is built properly, and there are funds for a central communications facility. This would be a 10,000 square foot building.

We feel the Police Station is a desirable property for business or professional use, and we have had it appraised at \$80,000.00. No arrangement to sell the Police Station would be valid without a vote of the Town Meeting. We would also try to get as much aid as possible. We know we can get a small amount of Civil Defense aid. We will try to get more, and we will try to design the facility with that in mind.

Next year we would be asking for the remainder of the land purchase, \$77,000.00 and some direct appropriation in the area of \$10-15,000.00. The remainder could be bonded over a ten-year period. Hopefully, in 1974 we would also receive an income of approximately \$80,000.00 from the sale of the former police station.

There are distinct operational advantages. Having this facility located in the population center of the Town will lead to improved fire and police protection. Recently, the fire and police teams have been working very closely together in emergency procedures and situations. Having them work out of the same facility can encourage that additionally. We see this as becoming a communications center not only for Civil Defense but so that in an emergency, when you want help, you would be able to dial one number. It will also make room for some training facilities so that we can really start training auxiliary police, call firemen in addition to our regular staffs.

We will not need two dispatchers so that we will get initially better coverage at less cost. We can save directly on police vehicle maintenance, building utilities and maintenance, a potential saving of over fifty thousand a year.

We ask for your vote on Articles 48 and 46. The Municipal Facilities Committee has taken the first planning steps. Let us go on with the final planning and design of a central fire and police headquarters for Sudbury.

Board of Selectmen Minority Report: (Mr. Powers)

Mr. Powers moved to amend by striking out the words "combined central" and by adding the word "or" after the word "and", so that it would read in part, "...and that can be used as a site for a new police station and/or fire station and headquarters facility."

In support of his amendment, Mr. Powers stated as follows: We have not one or two articles combined. We have a series of four articles, and I think this is the biggest used-car sale that has taken place in many a year. Underlying all of the propositions is a report by the Municipal Facilities Committee.

That report of thirty-three pages says that one of the options, that of a combined police and fire station, looks good, but there is the problem of what we do with the old police station. We just got through expanding the old police station which is a new police station.

The report goes on to talk about what space will be utilized in the Town Hall and says that because it is imperative to have the administrative offices of the Highway Commission located in the Town Hall, we will design the Town Hall building to include them. What this does to the proper supervision of the highway personnel is very interesting. This seems to hark back to the age-old fight between the Board of Selectmen and the Highway Commission as to who ought to be running the Highway Department.

The report indicates that the offices that have been moved into the White Building which we just got through fixing up at a cost of some \$126,000.00 will be moved back into the Town Hall. On what basis or theory that is done remains to this day a mystery. All of these parts are the tie-in sale.

I hope you will vote for my amendment, and I hope you will vote for the option money for the Oliver land site. I hope you will turn down the rest of the building articles, in effect sending them back to committee to slow the action down until we can see who is on first and what is on second.

Part of the dollar trade-off involves picking up an \$80,000.00 credit by selling the present police station. That sounds pretty good, until I look at the two opinions of value upon which that figure is based. One of the appraisers, for example, in trying to arrive at the \$80,000.00 figure for the police station, said that this building offers an attractive facade and is well located on the lot. It could be easily and relatively inexpensively enlarged. The site would support a building twice its size.

Now, there is no trade-off in land costs if you are talking \$80,000.00 versus nothing.

Also, in attempting to arrive at the figure of \$80,000.00, both appraisers were instructed to assume the removal of the cells from the police station. Since the cells are located near carrying walls that would be very interesting.

Secondly, they were to assume that the property was zoned for Limited Business. It is not so zoned. Three times there have been attempts in that neighborhood to breach zoning into the residential buffer strip, and they have failed overwhelmingly all three times.

If this is going to be the kind of documentation upon which judgment is based for a variety of building programs which, according to the Municipal Facilities Committee report, can run from a quarter of a million dollars to \$980,000.00, I strongly urge you on behalf of the beleaguered taxpayers in this Town to try a little stop action camera replay on what is going on here.

The Municipal Facilities Committee did a very fine initial report. But it seems rather exceptional to me to go from a report filed near the beginning of December to Warrant articles involving a two or three year tie-in sale of such rather extreme proportions. I know, for example, that the Committee has not gone back and talked with many of the officers, boards and committees whose operations will be affected. The very least that we should do is to send these matters back to the Committee and allow there to be a public discussion by the various groups, committees, departments and officers whose functions are involved.

This Town wrestled with the problem of where the police station should be located for many years. It finally settled upon its present location. We are now talking again on an article involving purchase of land on Hudson Road and indirectly on the principal of whether or not the police station should be located where it is, within a short distance of six banks and the commercial district of the Town, or whether it should be located almost two miles away. That is a basic policy question this Town should decide on the merits and by itself, so that you know what the Town thinks, not as part of a tie-in sale of a building combination.

I do not think there is anybody who disagrees we need a new central station for the Fire Department. But how about the questions of the combining of various other offices in your Town Hall? How about the questions of whether or not it is a good idea to have a police and fire station together? Where are the operational savings really going to be? Neither the police nor the fire personnel are enthusiastic about this proposition. The Acting Chief of Police has never been queried by the Municipal Facilities Committee in regard to the stated needs that were presented to that Committee by his forebears. In fact, it is my understanding that he disagrees with them.

There is a traditional old Sudbury two-step that happens on buildings. One is called, "vote for the planning money, after all, it's only a little bit". Then, next year, when you come in to vote on a building of thousands of dollars, you are told, "you already voted in that direction when you voted on the planning money". This year we have gone one better. This is a Sudbury three-step with a tie-in sale.

I do not believe that for a couple of hundred thousand dollars of building program the taxpayers of this Town should walk so casually into the valley of no retreat.

Finance Committee Report: (Mr. Bishop)

The Finance Committee recommends a favorable vote for the \$3,000.00 option on the land. We have received presentations and understand the recommendations of the Municipal Facilities Committee. We favor the balance of the combined facility program which was presented to the Town tonight. We would suggest that the total package looks like about a \$4.00 impact on the tax rate. That will not all hit us in one year, but that is what we are facing. We recommend, therefore, support of the Selectmen's proposal of these three articles, for the option on the land and the combined facility.

Long Range Capital Expenditures Committee Report: (Mr. Arthur G. Stansel)

The Long Range Capital Expenditures Committee was established three or four years ago for the purpose of evening the tax rate in the Town by watching the large expenditures for capital investment. As a result, what we have done is gone out to every committee every year and asked them what their future plans were and defined to them our interpretation of what long range capital meant. There has been no projection whatsoever for a new fire station, a new police station. There has, however, been a projection for new municipal facilities. From a Committee standpoint, there should be some planning. There has been none. We are in favor of the \$3,000.00 for the land planning. We are not in favor of the other three articles.

After discussion, it was

VOTED: TO AMEND BY STRIKING OUT THE WORDS "COMBINED CENTRAL" AND ADDING THE WORD "OR" AFTER THE WORD "AND" SO THAT IT WOULD READ IN PART "...AND THAT CAN BE USED AS A SITE FOR A NEW POLICE STATION AND/OR FIRE STATION AND HEADQUARTERS FACILITY".

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$3,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR ACQUIRING AN OPTION FOR THE PURCHASE OF LAND OF ELSIE AND HORACE OLIVER ON HUDSON ROAD THAT CAN BE USED AS A SITE FOR A NEW POLICE STATION AND/OR FIRE STATION AND HEADQUARTERS FACILITY.

Article 46: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$25,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of final plans and securing bids for a new combined central police station and fire station and headquarters facility, in accordance with space and facility requirements to be established by the Board of Selectmen, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Mr. Taft, Chairman of the Board of Selectmen, moved that the Town raise and appropriate \$31,000.00, to be expended under the direction of the Permanent Building Committee, for the preparation of final plans and securing bids for a new combined central police station and fire station and headquarters facility, in accordance with space and facilities requirements to be established by the Board of Selectmen.

After discussion, Mr. Edward E. Kreitsek moved to amend to strike out "combined central" and to substitute "/or" after the word "and", so that it would read, "...securing bids for a new police station and/or fire station and headquarters facility."

Mr. Kreitsek stated that if there is no constraint in deleting "combined central" in the amendment that we adopted for the use of the land under Article 48, then presumably there will be no constraint here and all options will be open for the planning money which we are about to vote. I would think for consistency and the assurance that we do not have incompatibilities that the land and the planning money should be consistent.

Mr. Kreitsek's amendment was defeated.

After further discussion, the motion under Article 46 was defeated.

In Favor - 212; Opposed - 215. (Total - 427)

Upon a motion made by Mr. Taft, it was

VOTED: TO ADJOURN NOW UNTIL 8:00 P.M. ON MONDAY, APRIL 24TH IN THE SAME HALL.

The meeting adjourned at 11:02 P.M.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 24, 1972

The Moderator called the meeting to order at 8:09 P.M. in the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

Article 47: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$35,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of final plans and securing bids for additions to the Police Station and South Fire Station in accordance with space and facilities requirements to be established by the Board of Selectmen, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: (Mr. Taft) Last Tuesday night, Article 48, which provided for the purchase of an option on the Oliver land, was passed almost unanimously. Article 46, which provided for \$30,000.00 to prepare final plans and secure bids for a combined central fire and police headquarters on that site was defeated 215-212.

The Fire Chief and the Police Chief explained the real need for additional fire and police facilities. The Town is cognizant of the fact that building costs are rising at approximately fifteen per cent per year, so there is no advantage in delaying this program when there is a real need.

The sense of the vote last Tuesday seemed to me to be that the Town recognized the need and made provision to start the purchase of the Oliver land so that we would have a site for a central fire headquarters or a combined central fire and police headquarters. But the Town did not seem to be ready to make the decision on exactly which of those two should be located on that site.

The purpose of this article is to provide the information the Town wants on two alternatives. The first is to expand the police station at its present site and to build a central fire headquarters only on the Oliver land. The second alternative, which will be studied under Article 47 if it is passed, would be the central fire and police headquarters on the Oliver site. The Permanent Building Committee would expect to have this information by late this fall.

The Chairman of the Permanent Building Committee indicates that the arrangement of asking for schematic plans and cost estimates is the least expensive way to get an architect involved, and to get a professional in the field working on our requirements. I encourage your vote for Article 47.

Finance Committee Report: (Mr. Bishop) The Finance Committee was supporting Articles 48 and 46. As a result of the votes which Mr. Taft has recounted this evening, the Finance Committee believes that this article is in line with its position of the last session.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$8,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE PERMANENT BUILDING COMMITTEE, FOR THE PREPARATION OF SCHEMATIC PLANS AND COST ESTIMATES FOR ADDITIONAL POLICE AND FIRE STATION FACILITIES, IN ACCORDANCE WITH SPACE AND FACILITY REQUIREMENTS TO BE ESTABLISHED BY THE BOARD OF SELECTMEN; AND THAT THE PERMANENT BUILDING COMMITTEE SHALL PRESENT THEIR VARIOUS PLANS AND ESTIMATES TO A SUBSEQUENT SPECIAL TOWN MEETING OR THE NEXT ANNUAL TOWN MEETING FOR FURTHER CONSIDERATION.

Article 48: Taken out of order. (See page 235 for action.)

Article 49: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$8,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of preliminary plans and cost estimates for the renovation and expansion of the Town Hall, in accordance with space and facility requirements to be established by the Board of Selectmen, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Majority Report: (Mr. Taft and Mr. Throckmorton)

Mr. Throckmorton, Chairman of the Municipal Facilities Committee, was introduced by Mr. Taft and made the following presentation as part of the Selectmen's majority report:

We requested all committees to complete a data sheet which listed their functions, the number of employees currently and in the future, and their space requirements. A summary of the employees census data submitted to us for the period 1971, 1976 and 1981 shows an increase from 138 total employees to 217, or approximately one per cent of the total population that we projected for the ten year period.

The full-time employees listed who did not require space were the people in the Highway Department who would be out on the road. Part-time employees who would not require space within an office facility are Highway and Police employees.

The space currently occupied, exclusive of the Police and Fire Departments, is about 8,800 square feet. We estimated the 1981 space requirement at about 12,500 square feet. This estimate was based upon the employee census data as it was submitted and untouched by the Municipal Facilities Committee.

We believe that by utilizing the entire White Building and the entire Town Hall that there is available 13,000 square feet. We felt that we could live within the space that was available. It will require renovation, however.

I will cover those items not included in office space first. At the present, there are about 176 square feet of vault space. The estimated requirements were 451 square feet. We recommended that vault space not be increased but rather that some microfilming or other record storage system be established, and that other fire-rated type of space be provided. In the estimate, we have included 168 additional square feet for this fire-rated type of safe area.

Under the voting machines, it was a critical problem. Their present requirements were 155 square feet. Their estimated requirements rose to 240 square feet, posing a real problem in storage. We recommended that they be stored in at least two schools and provide additional parking space, if required, in those school facilities.

Under the garaging facilities, while only two committees or departments forwarded data which indicated garage facilities requirements, we felt that there were some that had left this requirement off their answer. As a result, we recommended that they provide space for up to ten vehicles at the Highway Garage where storage and maintenance could be provided.

We recommended that the two conference rooms in the White Building be retained, but that movable partitions be added so that the space could be, from time to time, broken down into four units. In addition, we recommended that two additional conference rooms be provided in the Town Hall.

Another item was toilets. If you have ever been in those in the Town Hall, you can well see why we recommended the provision of an adequate ladies' lounge and rest room and an adequate men's room in that facility.

The standards that we used in establishing future requirements are as follows:

<u>OFFICE STANDARDS:</u>	<u>Area</u> <u>Sq. Ft.</u>
1. Department Head - 60" desk, 60" table, 1 file cabinet	100
2. Secretary - 60" desk, 2 file cabinets	70
3. Professional or Supervisory (same as 2 above)	70
4. Clerical - 60" desk	28
5. Plan or Print Files 60" x 30"	28
6. File Cabinet 1½' x 2½' plus access	8
7. Storage Cabinet 24" x 48"	20
8. Safe 4' x 4'	28
9. Table 5' x 2½'	50
10. Copier and Accounting Machine 2' x 4'	20
11. Duplicator 2' x 3'	56
12. Bookshelves Standard 7' high 36" wide x 8" deep for 18 lineal feet of storage	12
13. Drafting Table 4' x 6'	42

In summary, we recommended that the Town Hall be remodelled and renovated and that the White Building be used to retain the offices of the School Department and the Sudbury Public Health Nursing Association. All other officers would be centrally located in the Town Hall. We valued this at about \$256,000.00 exclusive of land or architectural fees.

All of the information was provided in a thirty page report to all department and committee heads at the January Town Fathers' Forum. We have heard nothing in rebuttal to the report.

Mr. Taft continued the presentation as follows:

Since 1969, at the time the School Administration and the Sudbury Public Health Nursing Association had to leave the Curtis Junior High School, they have been housed in the White Building. They take up about two-thirds of the White Building.

The data from the Municipal Facilities Committee would indicate that in the next ten year period, they are going to need virtually the entire space that is made available in the White Building.

As far as the Town Hall is concerned, I think that most of us are familiar with the facilities there. The Lower Town Hall has in the past been a meeting, conference and hearing room. It has been used in the past for voting, which has now been moved out due to lack of room. For the past six or eight months, it has been the Childrens' Library, but it has long been considered as a place where office facilities could go.

The Upper Town Hall has been used for hearings, for dances and for dramatic presentations by the Sudbury Players and others. You may recall in 1965 the Town spent \$6,000.00 to bring the safety facilities in the Upper Town Hall to meet the State Public Safety Standards.

The office area out back in the Town Hall today is a result of the original construction in 1931 plus a small addition that was put on in 1954. It is inconvenient for the public. It is inconvenient for the Town Hall employees. For the past six years we have tried to make do in the Town Hall office facilities.

In 1966 we knocked down some partitions which gave us more space but decreased privacy. The back entry was added so the employees would be protected from the winter winds, and a central air conditioning facility was put in to help in the summer. New lights were put in, the place was painted, and we put in a bustle on the Assessors' Office so that they could fit in their files. All of this was done for less than \$10,000.00 out of the annual operating budgets.

Today the Assessors are packed in like sardines. There is no room to sit down and confer with the Tax Collector. The Treasurer does not even have an office.

We have been talking in terms of only total space needs, not how any particular area will look. We will welcome any specific ideas and plans that a particular officer, committee or board has. We would encourage them, but we think it is up to the Permanent Building Committee and the professional architect to put it all together in an integrated office and meeting space facility that would service the Town. What we are trying to accomplish is to make plans to best expand and renovate the Town Hall to meet our needs for many years to come, to do it at a reasonable cost, and to preserve and even improve the exterior beauty of the Town Hall.

We need this appropriation now to plan for the actual work which would be somewhere in the 1974, -5 or -6 time frame.

We will plan this project with an eye on all of our pocketbooks. The Municipal Facilities Committee has done an excellent job of surveying our space needs. Now let us turn the job over to our Permanent Building Committee to take steps toward a renovated Town Hall.

Finance Committee Report: Recommend approval of this \$8,000 article to further the recommendations of the Municipal Facilities Committee. This article can be independent of whether or not separate or combined fire and police facilities are built.

Board of Selectmen Minority Report: (Mr. Powers)

Far be it from me to have Mr. Throckmorton feel that nobody disagreed with his Committee. I shall certainly disagree with his Committee, and I shall urge you to defeat this article at this time.

This is, in my opinion, one of the strangest approaches to a building problem I have yet seen. I have read the full report of the Municipal Facilities Committee, and I am interested to know what it is we are going to build. You are being asked to sign an \$8,000.00 blank check for the purpose of preparation of plans for a building under the direction of the Board of Selectmen and the Permanent Building Committee.

What the need is for that building, what items are going to be in that building, what the philosophy is which underlies the motion to prepare the plans, I think is a matter of some major importance to you.

The Municipal Facilities Committee report states, for example, that in developing this report it would hope that the Committee on Town Administration "would peruse part I of the data surveys for possible definition or redefinition of the responsibilities of Town departments, commissions or committees". This is the first time I have heard of building a building and then reorganizing your government to fit into it.

One of the specific proposals is to take the administrative offices of the Highway Commission and move them into the Town Hall. I think that is an interesting proposition in view of the fact that the Highway personnel and operating personnel are located at the Highway Garage, not in the Town Hall, and that the Highway Commission has not been interested in being absorbed by the Board of Selectmen. They have had quite a long battle over that argument.

We just got through spending \$126,000.00 refurbishing the White Building, which now houses the Sudbury Public Health Nursing Association, the School Committee, the Finance Committee hearing room, the Dog Officer's operation, the Town Engineer's Office, the Building Inspector's office and a number of other functions. We are now told that one of the aims is to move everything back into the Town Hall leaving only the School and the Public Health Nursing Association functions in that building. This is a major policy decision that should not pass by you by editorialization.

If you go to the White Building, you will see that a vast amount of the space in that building is not being used. Some areas are only partially used.

According to the tables attached to the Municipal Facilities report, the Sudbury Public Health Nursing Association occupies a number of square feet in the White Building which is more than the space occupied by the Assessors, the Tax Collector, the Town Clerk, and Treasurer and the Engineering Department put together. I submit that what has happened is an old part of Parkinson's Law that operations expand to fit available room.

If we are going to do anything about taking a realistic look at the problem we have in our Town, we ought to start with something a little more basic, and that is a hard-nosed discussion of the present utilization of available office space and a determination of the priorities of space utilization that are there. If we do not do that prior to the time we start going into plans for brick and mortar, we are going to be institutionalizing Parkinsonian thinking.

Right now, the Town Engineer occupies 840 square feet, and the proposition being presented is that we move him out of his present office into one about 200 square feet smaller over in the Town Hall, leaving the space behind him for further expansion of the Nursing Association or the School Department. That is an interesting theory, but I do not know how, if we are planning ahead, we do it by reducing the room that an already fairly efficient operation has.

I think the Municipal Facilities Committee has made a good initial study, but it has been based upon a group of theories of government reorganization that do not meet fact. I hope you will defeat this article so that we will go back and begin to have the kind of discussions between the operating components at Town Hall relative to which offices should function together, what functions should be together, what functions should be located on what floor, who really needs what space, and come up with a well demonstrated needs approach.

Long Range Capital Expenditures Committee Report: (Mr. Stansel) The Long Range Capital Expenditures Committee, irrespective of politics, morals, ethics or whatever, has to look at these things from a long range capital expenditures viewpoint. Although this particular request and this article is only \$8,000.00, not a capital expenditure, its long range implications are pretty obvious.

The Municipal Facilities Committee, the Selectmen and others have planned this outlay, and our Committee is in favor of this article.

After some discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$8,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE PERMANENT BUILDING COMMITTEE, FOR THE PREPARATION OF PRELIMINARY PLANS AND COST ESTIMATES FOR THE RENOVATION AND EXPANSION OF THE TOWN HALL, IN ACCORDANCE WITH SPACE AND FACILITY REQUIREMENTS TO BE ESTABLISHED BY THE BOARD OF SELECTMEN.

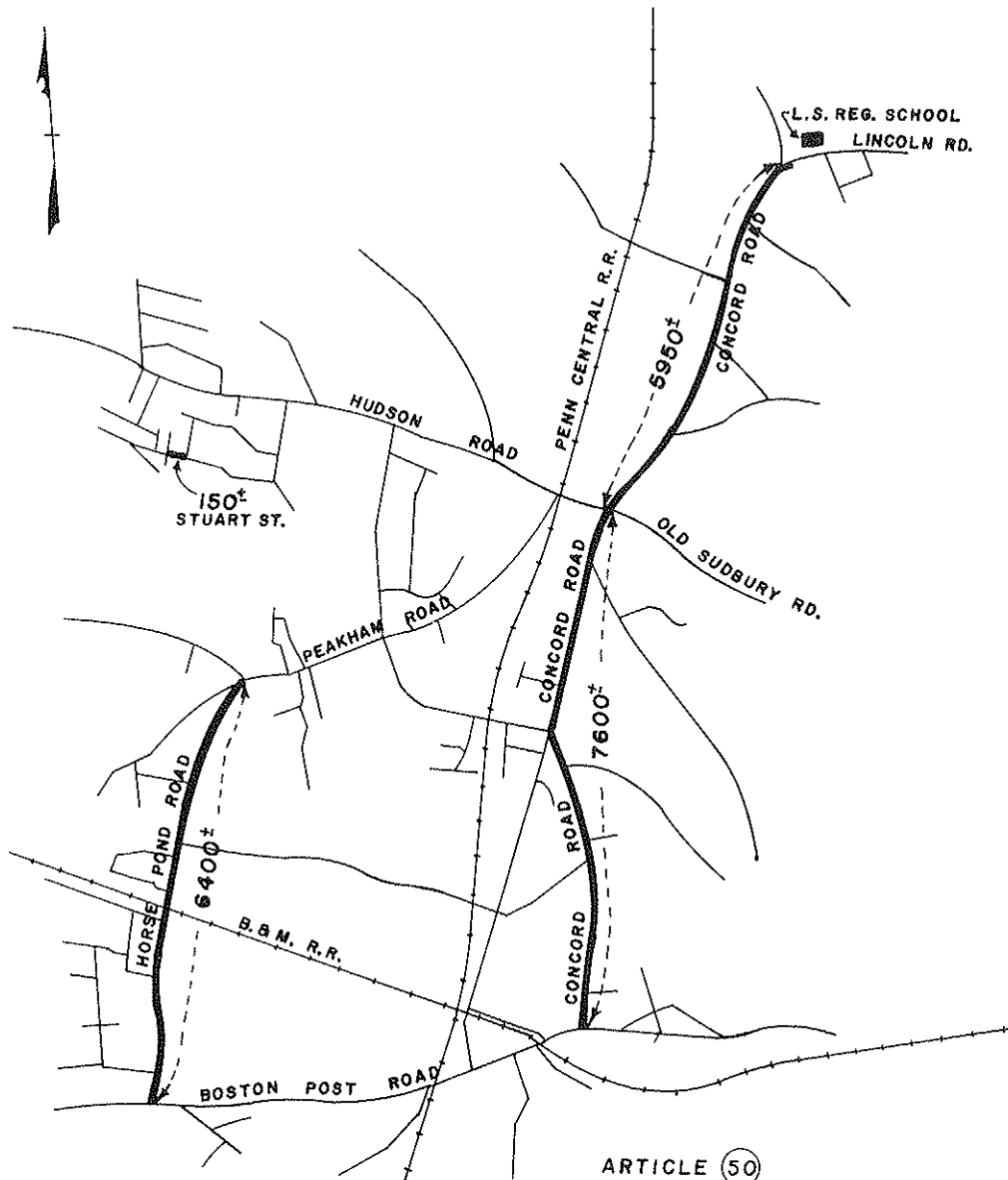
In Favor - 251; Opposed - 245. (Total - 496)

Article 50: To see if the Town will vote to appropriate the sum of \$75,000.00, or any other sum, to be expended under the direction of the Board of Selectmen, for the engineering and construction of the following walkways:

- 1) Along Concord Road, from Lincoln-Sudbury Regional High School on the north to Sudbury Center on the south, a distance of 5950 feet, more or less;
- 2) Along Concord Road, from Sudbury Center on the north to Boston Post Road on the south, a distance of 7600 feet, more or less;
- 3) Along Horse Pond Road, from Boston Post Road on the south to Peakham Road on the north, a distance of 6400 feet, more or less;
- 4) From the westerly end of Normandy Drive running westerly along the Town easement to Stuart Street, a distance of 150 feet, more or less;

with these walkways to be constructed in rights-of-way or easements already owned by the Town or to be given to or purchased by the Town, and to determine whether the appropriation shall be raised by taxation or provided by transfer from available funds or by borrowing, or by any combination of the foregoing, or act on anything relative thereto.

Submitted by the Planning Board, Sudbury School Committee, L-S Regional School Committee, Highway Commission and Board of Selectmen.



ARTICLE (50)

██████ DENOTES ROUTE OF PROPOSED WALKWAYS

Combined Report of the Planning Board, School Committee, Board of Selectmen,
L-S Regional High School Committee and Highway Commission:

This article asks the Town to take a giant step forward in its walkway construction program. Since our first walkway was built in 1964 to serve youngsters going to the Loring School, we have constructed walkways along parts of Hudson, Peakham and Pratt's Mill Roads, about 7200 feet in all. Engineering has been completed for an additional 5670 feet of walkway along Hudson and Pratt's Mill Roads. We already have voted the money to build the walkways on Hudson Road from Fairbank to Crystal Lake Drive and on Pratt's Mill Road as far as Willow Road. The Pratt's Mill walkway from Willow to Dutton Roads will be constructed when that portion of the road is widened, in 1972 or 1973. And, along the north portion of Concord Road, from Sudbury Center to the High School, the layout has been made, easements procured and most of the engineering done for that walkway. What we have done is good. The walkways are attractive as well as safe. But, we must move more rapidly. A school bus, which cost \$4500 a year in 1969, now costs \$7200. It would be fooling ourselves to think that the bus contracts which come up for renewal in the Spring of 1973 will cost less than \$9000 per bus, and while walkway construction cost has also risen, the financial advantage to the Town has not changed. Walkways are cheaper and healthier for us and our children. The money in this article will allow the Town to contract the construction of these walkways, without delay, in 1972 and early Spring of 1973.

Finance Committee Report: We favor the walkway program and believe that too little has been accomplished to date:

It is apparent that despite considerable experience on the part of the Highway and Engineering Departments, no accurate cost figures were available for use in this article. The \$75,000 figure is the result of averaging widely varying estimates received from contractors and engineering firms. We trust more accurate estimates will be available for any future walkway articles.

We are also concerned that these figures are not clearly defined as to estimated cost of each phase: land purchase, engineering, and construction. No walkway easement has ever been purchased in the past and we believe that this is a questionable addition to the article.

Despite these concerns, it is imperative that we get this program underway as soon as possible. We recommend approval of the \$75,000 request.

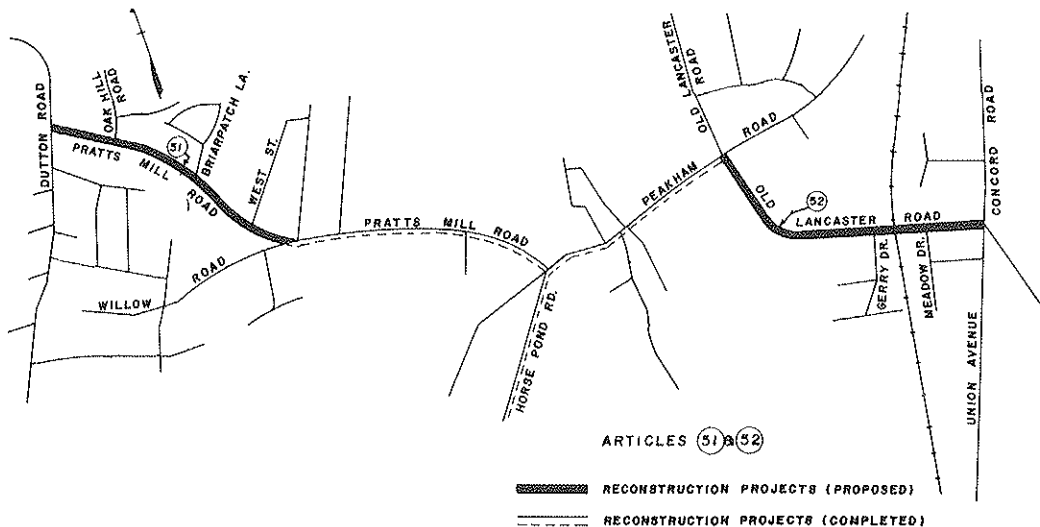
Long Range Capital Expenditures Committee Report: Report waived.

After discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$71,065.22, AND APPROPRIATE AND TRANSFER \$3,934.78 FROM THE CONCORD ROAD WALKWAY ACCOUNT (FUNDED UNDER ARTICLE 40 IN THE 1971 ANNUAL TOWN MEETING), TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR THE ENGINEERING AND CONSTRUCTION OF THE WALKWAYS DESCRIBED IN ARTICLE 50 IN THE WARRANT FOR THIS MEETING.

Article 51: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$56,000.00, or any other sum, to alter and reconstruct a portion of Pratt's Mill Road from Willow Road to Dutton Road, within an existing 40 foot right-of-way including the simultaneous construction of a walkway, or act on anything relative thereto.

Submitted by the Highway Commission.



Mr. Daniel D. Carter of the Highway Commission moved that the Town raise and appropriate \$85,000.00 to be expended under the direction of the Highway Commission to reconstruct a portion of Pratt's Mill Road from Willow Road to Dutton Road within an existing 40 foot right-of-way including the simultaneous construction of a walkway.

Highway Commission Report: (Mr. Carter)

The Highway Commission is recommending that the Town appropriate \$85,000.00 to construct the third segment of road since it established a position plan to reconstruct sixteen segments of road over a twelve year period. You will note the sum shown in the Warrant has been increased by \$29,000.00 to \$85,000.00. The Warrant figure is a typographical error and should have read \$65,000.00.

The current engineering estimate for this segment of road is \$71,750.00. The Highway Commission estimate of \$65,000.00 did not include some of the additional finish work that needs to be done. The amount requested is based upon accepting the lowest bid of five received. The bids were opened on April 13th, and the requested amount is less than \$5,000.00 above the lowest bid.

Mr. Carter then stated that he had encountered a small problem and a surprise. He requested that he have approval to withdraw his motion and substitute another motion.

The Moderator obtained unanimous consent of the meeting that Mr. Carter withdraw his motion.

Mr. Carter then moved that the Town raise and appropriate \$81,303.87 and appropriate and transfer \$3,696.13 from the following accounts:

Peakham Road Construction Account (1966)	\$693.16
Peakham Road Land Account (1966)	849.60
Bridges and Drainage Account (1969)	6.95
Sherman Bridge Account (1969)	114.86
Harness Lane Acceptance Account (1971)	100.00
Windmill Drive Acceptance Account (1971)	100.00
Noyes School Addition Account (1968)	807.51
510-92 Noyes School Parking Area Account (1967)	309.70
520-91 Compile and Print Special Account (1971)	212.15
530 Vocational Regional School District Planning Committee Account (1967)	195.20
531 Regional Vocational Technical School District Account (1971)	<u>307.00</u>
Total	\$3,696.13

to reconstruct a portion of Pratt's Mill Road from Willow Road to Dutton Road within an existing 40 foot right-of-way and to simultaneously construct a walkway along said portion of Pratt's Mill Road with all sums to be expended under the direction of the Highway Commission.

Finance Committee Report: When money is voted, it can be spent only for that purpose. The reason for this last flurry change is that we had prior plans to clean up accounts in the most convenient way possible, which is to read a long list of figures of outstanding accounts. This will straighten out the accounts, and we will not have a lot of cats and dogs hanging along year after year sitting in the Treasury.

With the receipt of an actual set of bids on Pratt's Mill Road, the Town is now faced with the grim reality that construction of roads in this Town by contract is going to be a very costly proposition. We can only repeat our earlier comments regarding rehabilitation of roads before complete reconstruction is necessary.

Let us get plans underway as soon as possible, for road reconstruction costs are going to be out of sight in a few years. The Finance Committee recommends approval of the \$85,000.00 figure for Pratt's Mill Road under this motion.

Long Range Capital Expenditures Committee Report: (Mr. Herbert Weinstein)

The reconstruction of this portion of Pratt's Mill Road is just another item in the long range plans of the Highway Commission. It has also been included for a couple of years now in the long range plans of the Long Range Capital Expenditures Committee, and we favor passage of this article.

After discussion, Mrs. Christine D. Schiller moved to amend by adding the following words to the end of the Highway Commission's motion: "...provided, however, that the paved area of said Pratt's Mill Road be limited to a width no greater than twenty feet except in those specific locations where special engineering requirements make it necessary to depart from this basic width."

After further discussion, Mrs. Schiller's amendment was adopted.

In Favor - 297; Opposed - 117. (Total - 474)

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$81,303.87 AND APPROPRIATE AND TRANSFER \$3,696.13 FROM THE FOLLOWING ACCOUNTS:

PEAKHAM ROAD CONSTRUCTION ACCOUNT (1966)	\$693.16
PEAKHAM ROAD LAND ACCOUNT (1966)	849.60
BRIDGES AND DRAINAGE ACCOUNT (1969)	6.95
SHERMAN BRIDGE ACCOUNT (1969)	114.86
HARNESS LANE ACCEPTANCE ACCOUNT (1971)	100.00
WINDMILL DRIVE ACCEPTANCE ACCOUNT (1971)	100.00
NOYES SCHOOL ADDITION ACCOUNT (1968)	807.51
510-92 NOYES SCHOOL PARKING AREA ACCOUNT (1967)	309.70
520-91 COMPILE AND PRINT SPECIAL ACCOUNT (1971)	212.15
530 VOCATIONAL REGIONAL SCHOOL DISTRICT PLANNING COMMITTEE ACCOUNT (1967)	195.20
531 REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT ACCOUNT (1971)	<u>307.00</u>
TOTAL	\$3,696.13

AND TO RECONSTRUCT A PORTION OF PRATT'S MILL ROAD, FROM WILLOW ROAD TO DUTTON ROAD, WITHIN AN EXISTING 40 FOOT RIGHT-OF-WAY AND TO SIMULTANEOUSLY CONSTRUCT A WALKWAY ALONG SAID PORTION OF PRATT'S MILL ROAD WITH ALL SUMS TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSION; PROVIDED, HOWEVER, THAT THE PAVED AREA OF SAID PRATT'S MILL ROAD BE LIMITED TO A WIDTH NO GREATER THAN TWENTY FEET EXCEPT IN THOSE SPECIFIC LOCATIONS WHERE SPECIAL ENGINEERING REQUIREMENTS MAKE IT NECESSARY TO DEPART FROM THIS BASIC WIDTH.

Article 52: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$65,000.00, or any other sum, to alter and reconstruct a portion of Old Lancaster Road from Peakham Road to Union Avenue within an existing 40 foot right-of-way including the simultaneous construction of a walkway, or act on anything relative thereto.

Submitted by the Highway Commission.

(See diagram, page 246.)

Finance Committee Report: The \$70,000 for this article is an estimate based on less complete information than is available for Pratt's Mill Road. Engineering drawings are not prepared and much information is not ready. In addition to our serious concern as to the accuracy of this estimate, there is also a distinct possibility that these drawings will not be ready in time to complete this project this year. These two doubts coupled with the tremendous tax impact of the other road and walkway projects in this Warrant lead us to recommend disapproval. We look forward to completed engineering work and firm bids on this and any other project prior to closing the Warrant next year.

Highway Commission Report: (Mr. Anthony L. Galeota, Jr.)

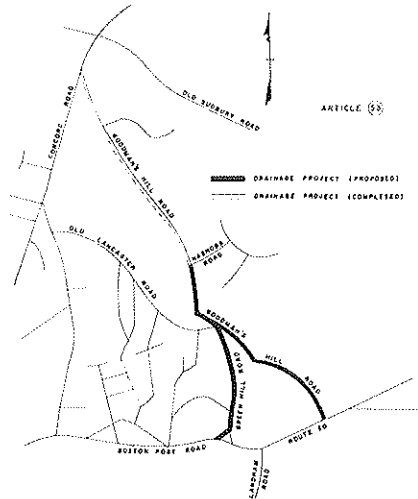
With the change in the Engineering Department over the last fall, we were unsuccessful in getting completed drawings for this section of roadway. Therefore, we will defer it until either the Special Town Meeting in the fall, if there is one, or to the next Annual Town Meeting.

Upon a motion made by Mr. Galeota, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

Article 53: To see if the Town will vote to raise and appropriate, or appropriate from available funds, a sum of money to construct a "storm water" drainage system for that section of Goodman's Hill Road, beginning at a point near the foot of Nashoba Road and extending approximately to the Boston Post Road, or act on anything relative thereto.

Submitted by the Highway Commission.



Mr. Robert Noyes of the Highway Commission moved that the Town raise and appropriate \$120,000.00 to be expended under the direction of the Highway Commission to construct a "storm water" drainage system for that section of Goodman's Hill Road beginning at a point near the foot of Nashoba Road and extending approximately to Boston Post Road.

Highway Commission Report: (Mr. Noyes)

At the intersection of Concord Road, approximately 3,300 lineal feet of drainage was installed in 1968 and in 1971. The work was performed by the Highway Department personnel augmented by rented equipment. The original plan was to construct only a portion of the drainage each year.

During the summer of 1971, Boston Edison Company installed underground electrical lines on Goodman's Hill Road. The Highway Commission is charged with the responsibility of the total resurfacing of the underground route with the expenses to be paid by the Boston Edison Company. The paving must be completed by December 1, 1972.

Prior to the resurfacing, the remaining 5,500 lineal feet of drainage should be installed. The \$120,000.00 stated in the article is the Town Engineer's estimate of the cost. If the funds are appropriated, the project will be put out to bid.

We hope you will support our article.

Finance Committee Report: (Mr. Bishop)

We had hoped we would be able to get actual bids on the drainage for this road before this meeting. However, there is still some question of method as well as a few possible easement problems that will have to be solved before specifications can go out. The figure of \$120,000.00 is an estimate by the Town Engineer with the concurrence of the Highway Department. The figure includes a necessary contingency of \$10,000.00 for possible extra ledge problems. With the Edison paving agreement, the Town has a lot riding on getting this job done promptly. We see no logical choice but to recommend approval of the \$120,000.00.

Long Range Capital Expenditures Committee: (Mrs. Marjorie C. Huse)

The Committee supports this article as part of the long range plan for substantial road reconstruction.

After some discussion, Mr. James P. McCulley moved to amend by adding the words "and to exclude as an alternative to or part of the project diversion of any water either into or through the area bounded by Goodman's Hill Road, Green Hill Road and the Boston Post Road".

In support of his amendment, Mr. McCulley stated as follows:

I think the water problem is multi-faceted. One is the surfacing of the roads. I understand that we would be spending \$120,000.00 now rather than resurfacing this road in three years when the water drainage problems foul up the surface again.

There are really two other main problems. One is that the water table in this low land is already too high, and the other is that several homes are threatened with flooding. That is as it exists now.

One of the reasons for this is inadequate drainage out of the low area due to the culvert under Route 20. This will be remedied when the State resurfaces the road.

The other reason for the water table problem is that there is presently some artificial diversion of water into the natural water ways. The natural drainage system is being overtaxed. This problem would be greatly aggravated if water were piped and then ditched through this swamp.

In addition, there is a problem of pollution in the swamp at the present time. If more water gets diverted into it, you cannot help but increase the amount of pollutants. This problem can only be solved by a pipe under the road.

A ditch through the low land would also be a safety hazard for children, and it would definitely lower the property values in the area. It will dump more pollutants into the swamp, erode the soil in the area and probably will require trees to be cut.

After further discussion, Mr. McCulley's amendment was adopted.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$120,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSION, TO CONSTRUCT A "STORM WATER" DRAINAGE SYSTEM FOR THAT SECTION OF GOODMAN'S HILL ROAD BEGINNING AT A POINT NEAR THE FOOT OF NASHOBA ROAD AND EXTENDING APPROXIMATELY TO BOSTON POST ROAD, AND TO EXCLUDE AS AN ALTERNATIVE TO OR PART OF THE PROJECT DIVERSION OF ANY WATER EITHER INTO OR THROUGH THE AREA BOUNDED BY GOODMAN'S HILL ROAD, GREEN HILL ROAD AND THE BOSTON POST ROAD.

Article 54: To see if the Town will vote to accept the proposed "Amendment No. 1 to the Agreement for the Establishment of the Minuteman Regional Vocational Technical School District" a copy of which is filed with the Selectmen, which amendment would change the composition of the Regional District School Committee from one member from each member town to provide in substance that the Committee shall consist of one member from each member town having a population of 20,000 persons or less, two members from each member town having a population of more than 20,000 but less than 40,000 persons and three members from each member town having a population of 40,000 or more persons, population being determined in accordance with the most recently published Federal census, or act on anything relative thereto.

Submitted by the Board of Selectmen on behalf of the Minuteman V-T Regional School District

Board of Selectmen Report: This article is submitted by the Board of Selectmen on behalf of Minuteman Regional Vocational Technical School District Committee and provides for changing the present representation on the Committee. At the present time each community in the District is allowed one representative to serve on the Regional Vocational Committee. If the amendment is passed by all communities in the District, the representation would be as follows:

up to 20,000 population.....1 member
20,000-40,000 population.....2 members
over 40,000 population.....3 members

This, then, would mean:

Arlington.....3	Carlisle.....1
Belmont.....2	Concord.....1
Lexington.....2	Lincoln.....1
Acton.....1	Stow.....1
Boxboro.....1	Sudbury.....1
	Wayland.....1

PROPOSED

AMENDMENT NO. 1 TO THE AGREEMENT
FOR THE ESTABLISHMENT OF THE
MINUTEMAN REGIONAL VOCATIONAL
TECHNICAL SCHOOL DISTRICT

The "Agreement with Respect to the Establishment of a Technical and Vocational Regional School District" entered into pursuant to Chapter 71 of the General Laws, as amended, among the towns of Acton, Arlington, Belmont, Boxborough, Carlisle, Concord, Lexington, Lincoln, Stow, Sudbury, Wayland and Weston is hereby amended as follows:

1. By striking out subsection I (A) and inserting in place thereof the following subsection:

(A) COMPOSITION

The regional district school committee, hereinafter sometimes referred to as the Committee, shall consist of one member from each member town having a population of 20,000 persons or less, two members from each member town having a population of more than 20,000 but less than 40,000 persons and three members from each member town having a population of 40,000 or more persons. Population of the member towns for the purpose of this Section 1, shall be determined in accordance with the most recently published official Federal census. The members of the Committee shall be appointed as hereinafter provided. All members shall serve until their respective successors are appointed and qualified.

2. By striking out subsection I (C) and inserting in place thereof the following subsection:

(C) APPOINTED MEMBERS

On or before April 1, 1972, the moderators of the towns of Acton, Arlington, Boxborough, and Carlisle shall each appoint one member to serve on the Committee for a term of one year; the moderators of the towns of Belmont, Concord, Lincoln and Sudbury shall each appoint one member to serve on the Committee for a term of two years; and the moderators of the towns of Lexington, Stow, Wayland and Weston shall each appoint one member to serve on the Committee for a term of three years. Within ten days after Amendment No. 1 to this Agreement becomes effective, the moderators of the towns of Belmont and Lexington (being the only member towns with a population as of the year 1971 of more than 20,000 but less than 40,000 persons) shall each appoint one member to serve on the Committee, in the case of Belmont for a term of three years and in the case of Lexington for a term of two years, and the moderator of the town of Arlington (being the only member town with a population as of the year 1971 of 40,000 or more persons) shall appoint one member to serve on the Committee for a term of two years and one member to serve on the Committee for a term of three years. Whenever any town shall thereafter become entitled to an additional member of the Committee, the moderator of such town shall appoint such additional member to serve for a term to commence on the April 1 next following the year in which the applicable census is published and to expire in the latest year, not exceeding three years from the date of commencement, in which the term of any other member from such town does not expire. Thereafter, in every year which the term of office of a member expires, the moderators of the respective member towns involved shall each appoint one member to serve for a term of three years. The term of each such member shall commence on April 1 of the year in which he or she is appointed. If the population of a member town shall at any time cause its membership on the Committee to be reduced, the moderator of such town shall not appoint a successor to the office of the member from that town whose term first expires following the date of such reduction. Such member shall, however, serve until the expiration of the term for which he or she was appointed.

Finance Committee Report: The proposal provides neither one vote per resident nor per student. It provides neither proportional representation nor votes proportional to dollar contribution. In fact forecast assessment on the 12 towns show Sudbury at \$140,167, second only to Arlington at \$151,408, and Boxborough lowest at \$13,204. The forecast tax rate impact on equalized valuation is Sudbury \$1.04, Acton highest at \$1.35, Boxborough \$1.13, Artlington \$.44, and Lexington lowest at \$.20. There is neither fairness nor advantage to Sudbury in this amendment. Disapprove.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) INDEFINITE POSTPONEMENT.

(Note: This amendment, requiring favorable vote in all member communities, had already been defeated in several communities.)

The Moderator announced that he had a resolution which he would like to present to the meeting and that he would therefore leave the chair. He turned the meeting over to Mr. Edward E. Kreitsak, Assistant Moderator, who had been previously appointed and sworn to the faithful performance of his duties.

Mr. Sherman then presented his resolution and made the following statement in its support:

I leave the chair and come down to the floor to make a resolution with some trepidation. A meeting which I am bound to expedite should not be burdened with any other business. But because of what happened, or did not happen, two weeks ago, the Open Town Meeting in Sudbury is in trouble. Too many respectable people are beginning to speak in favor of a representative town meeting.

I propose a change, which would be on two levels, to preserve the Open Town Meeting form of government in Sudbury. The first level upon which a change is proposed is just to change the schedule. The second is, I think, the greatest change in the history of the Sudbury Town Meeting. It is doing away completely with the concept of an Annual Town Meeting, linked in time to the election, in which we try to cram an entire year's business into one Warrant that may run fifty, sixty or seventy articles and which may run six, seven, eight or nine nights. Usually on the second Tuesday, around the middle third of the Warrant, we cannot assemble a quorum and the meeting founders.

This would have been a great Town Meeting if we had had only thirty-seven articles on the Warrant and had been able to adjourn after three or four nights. I am proposing shorter Warrants, and it can be done if we do so more often in the year. I propose to have that done by limiting the scope of the subject for each seasonal meeting.

Admittedly this has its disadvantages. People who have spoken to me about this say that a specialized meeting can be packed, but any Open Town Meeting can be packed. It is far better than what a group with an axe to grind can do to a Representative Town Meeting. The Open Town Meeting can be packed, but the Representative Town Meeting can be bought.

I am not particularly married to the specialized Warrant, and if the committee I propose can find some better way to limit the volume without limiting the subject, I would be perfectly happy.

An alternative that has been suggested is to reduce the quorum to one or two per cent. One town west of us of about the same size has a quorum of twenty-five. This works fairly well because everybody turns out to make sure that the twenty-five don't run anything. If we do it that way, I see it as an admission that the Open Town Meeting has failed.

If we do go to periodic meetings, I can point to history that we have never failed to make the present five per cent quorum on the first, second or third night of any annual or special meeting in the past ten years. For other reasons, not connected with this resolution, I would like to see the quorum pegged at an absolute number rather than a percentage.

I believe that the change proposed is too organic to be accomplished by a simple By-law change. We might do it by adoption of a charter, but that takes years, and we do not have years. We do not have to be as comprehensive as a charter for this kind of purpose.

An alternative is to go by legislation to the General Court. If the Committee goes that route, it must come back to the Town Meeting first with a draft before going to the legislature.

It has been asked why this subject is not referred to the Committee on Town Administration. That Committee has already far too much to do. We have already committed a major study, that of the accounting function.

The advantages of this change will be great. We will never fail to make quorum on the second Tuesday, because there will never be a second Tuesday. We will have first night pressures and first night attendance several times a year. Finally, by divorcing the Town Meeting schedule from the Election schedule, we can do away with this awful April meeting without altering our relations with the Town of Lincoln and with the Lincoln-Sudbury District. If we make these changes, I think the Open Town Meeting can serve us for as far ahead as we can see at present, and I ask the Resolution be passed.

Immediately following Mr. Sherman's statement, the question was moved. Mr. Kreitsek asked for a standing vote and stated that the motion of the question received the necessary two-thirds vote. Since there were at least seven voters who challenged his determination, the vote was counted. There being 250 in favor and 202 opposed, the motion to terminate debate failed and discussion continued.

After some discussion, it was

VOTED:

WHEREAS THIS ANNUAL TOWN MEETING HAS ON TWO OCCASIONS BEEN UNABLE TO CONDUCT ITS BUSINESS BECAUSE OF LACK OF QUORUM. AND

WHEREAS IT IS BECOMING INCREASINGLY APPARENT THAT THE WORKLOAD OF THE TOWN IS NOW FAR TOO GREAT TO DISPOSE OF IN ONE ANNUAL TOWN MEETING WITHOUT CHRONIC QUORUM PROBLEMS. AND

WHEREAS BECAUSE OF THESE AND OTHER REASONS, THE OPEN TOWN MEETING FORM OF GOVERNMENT IN SUDBURY IS IN IMMINENT DANGER OF COLLAPSE. AND

WHEREAS THE MODERATOR HAS MADE A SUGGESTION THAT MIGHT TEND TO ALLEVIATE THE PROBLEM. NOW THEREFORE BE IT

- RESOLVED
1. THAT THE SELECTMEN ARE AUTHORIZED, EMPOWERED AND DIRECTED, WITHIN ONE WEEK FROM THE ADOPTION OF THIS RESOLUTION, TO FORM A COMMITTEE CONSISTING OF A SELECTMAN, THE MODERATOR, A MEMBER OF THE COMMITTEE ON TOWN ADMINISTRATION, THE TOWN COUNSEL (WHO SHALL HAVE NO VOTE), AND SUCH OTHER PERSONS AS THE SELECTMEN MAY APPOINT.
 2. THAT THE DUTY OF THIS COMMITTEE SHALL BE TO STUDY AND PROPOSE METHODS TO IMPLEMENT THE PERIODIC OPEN TOWN MEETING FORM OF GOVERNMENT IN SUDBURY. THE PERIODIC OPEN TOWN MEETING FORM OF GOVERNMENT IS DEFINED AS A SYSTEM OF SEVERAL TOWN MEETINGS PER YEAR, REGULARLY SCHEDULED, WITH THE WARRANT FOR EACH LIMITED TO SPECIFIC SUBJECTS, SUCH AS BUDGET, ZONING, LAND ACQUISITION AND BUILDING CONSTRUCTION, TOWN ADMINISTRATION, AND THE LIKE, WITH NO ONE MEETING BEING SET APART AS THE "ANNUAL" MEETING, AND WITH THE SCHEDULING OF THESE SEVERAL MEETINGS BEING COMPLETELY DISCONNECTED FROM THE SCHEDULING OF THE ANNUAL TOWN ELECTION.
 3. WHEREAS TIME MAY BE OF THE ESSENCE, THE COMMITTEE IS DIRECTED TO MAKE ITS STUDY AND PROPOSALS WITH ALL DISPATCH.
 4. IF THE COMMITTEE PROPOSES LEGISLATION, A DRAFT THEREOF SHALL BE SUBMITTED TO A TOWN MEETING FOR APPROVAL BEFORE BEING SUBMITTED TO THE GENERAL COURT.
 5. THE SELECTMEN SHALL CALL A SPECIAL TOWN MEETING TO CONSIDER THE COMMITTEE'S RECOMMENDATIONS IF REQUESTED BY THE COMMITTEE TO DO SO; THIS MEETING MAY BE COMBINED WITH ANY OTHER MEETING WHICH MAY BE IMPENDING.

Mr. Kreitsek then returned the chair to the presiding Moderator, Mr. Sherman.

Mr. Powers was recognized and stated that in the name of brevity, there was circulated at one of the previous sessions, a printed resolution memorializing some nine gentlemen and one lady who together have given more than 130 years of service to the Town.

Upon his motion, it was

UNANIMOUSLY VOTED:

WHEREAS JOHN F. MCGOVERN, SUDBURY'S POLICE CHIEF, RETIRED FROM THE PUBLIC SERVICE ON SEPTEMBER 30, 1971. IN THE MORE THAN 23 YEARS SINCE HIS APPOINTMENT AS CHIEF ON APRIL 29, 1948, CHIEF MCGOVERN MORE THAN ANY ONE MAN WAS RESPONSIBLE FOR THE DEVELOPMENT OF SUDBURY'S MODERN PROFESSIONAL POLICE DEPARTMENT. HIS STEADY HAND AND FIRM LEADERSHIP, COUPLED WITH HIS IRISH WIT HAVE WON THE RESPECT OF HIS MEN AND THE ADMIRATION OF THE TOWN OF SUDBURY.

ERNEST A. RYAN, AFTER 19 YEARS OF SERVICE ON THE SUDBURY POLICE DEPARTMENT, RETIRED FROM PUBLIC SERVICE ON NOVEMBER 30, 1971. APPOINTED AS A PATROLMAN ON MARCH 24, 1952, ERNEST RYAN WAS PROMOTED TO SERGEANT IN 1955 AND TO ACTING CHIEF OF POLICE ON OCTOBER 1, 1971. HIS FIRM DEMEANOR AND STRICT ATTENTION TO THE DUTIES OF HIS OFFICE EARNED HIM THE HIGHEST RESPECT OF THE TOWN OF SUDBURY AND ITS CITIZENS.

GEORGE D. WHITE, SUDBURY'S FIRST TOWN ENGINEER, RETIRED FROM PUBLIC SERVICE ON DECEMBER 31, 1971. DURING HIS MORE THAN 13 YEARS OF SERVICE TO SUDBURY SINCE HIS APPOINTMENT IN MARCH OF 1958, GEORGE WHITE ORGANIZED AND DEVELOPED THE NEW ENGINEERING DEPARTMENT OF THE TOWN. QUIET, UNASSUMING, GOOD-NATURED AND ALWAYS HELPFUL TO CITIZENS AND OFFICIALS ALIKE, GEORGE WHITE HAS WON THE FRIENDSHIP AND ADMIRATION OF THE TOWN AND HAS MADE A LASTING CONTRIBUTION TO ITS CITIZENS.

RICHARD F. BROOKS HAS RETIRED FROM PUBLIC SERVICE AFTER 10 YEARS OF ELECTIVE SERVICE ON THE SUDBURY PLANNING BOARD, BOTH AS A MEMBER AND AS CHAIRMAN. IN THE COURSE OF HIS DECADE OF SERVICE, MR. BROOKS PLAYED A MAJOR ROLE IN THE DEVELOPMENT OF PLANNING CONCEPTS SO CRITICAL TO A TOWN EXPERIENCING THE GREATEST GROWTH RATE IN ITS HISTORY. HIS CONCERN FOR THE CHARACTER OF THE TOWN WAS REFLECTED IN THE ENDLESS HOURS OF UNPAID PUBLIC SERVICE WHICH HE GAVE, AND IN THE VIGOR WITH WHICH HE GAVE BATTLE TO SUPPORT HIS VIEWS.

DR. MARJORIE A. C. YOUNG, MEMBER AND CHAIRMAN OF THE SUDBURY BOARD OF HEALTH, RESIGNED FROM OFFICE IN 1971. ELECTED FIRST IN MARCH OF 1959, DR. YOUNG, IN HER MORE THAN 12 YEARS OF SERVICE TO SUDBURY, BROUGHT THE PROBLEMS OF PUBLIC HEALTH TO THE TOWN'S ATTENTION WITH VIGOR. HER CONSTANT VIGILANCE DURING THE HEAVY GROWTH OF RESIDENTIAL AND BUSINESS USES HAS SERVED THE TOWN WELL. SHE PRESENTED THE SUBJECT MATTER OF HER SPECIAL CONCERN WITH A BRUSQUE AND COLORFUL HUMOR WHICH WILL BE LONG REMEMBERED.

JOHN P. BARTLETT LEAVES THE BOARD OF ASSESSORS AFTER NINE YEARS OF SERVICE BOTH AS MEMBER AND CHAIRMAN. DURING HIS THREE TERMS OF ELECTIVE SERVICE FROM 1963 TO 1972, HE HAS PLAYED A MAJOR ROLE IN MODERNIZING ASSESSING PRACTICES FOR THE TOWN. HE HAS WRESTLED WITH THE PROBLEMS OF TOWN-WIDE REASSESSMENT AND THE ADJUSTMENTS REQUIRED IN DEVELOPING THE POLICY OF 100% EVALUATION. BUT MORE THAN THAT, EVER SINCE HIS FIRST SERVICE ON THE FINANCE COMMITTEE FROM 1950 TO 1953 AND DURING HIS NINE YEARS OF SERVICE TO THE SUDBURY WATER DISTRICT, JOHN BARTLETT HAS GIVEN SUDBURY MUCH COUNSEL. AS HE SO OFTEN PUTS IT, "I HAVE A THOUGHT I WOULD LIKE TO SHARE WITH YOU". HIS THOUGHTS AND SERVICE HAVE WITHSTOOD THE TEST OF TIME.

DR. HOWARD W. EMMONS RETIRES THIS YEAR FROM A BROAD RANGE OF PUBLIC SERVICE WHICH FIRST STARTED IN 1948. IN THE COURSE OF HIS ELECTED SERVICE TO THE SUDBURY SCHOOL COMMITTEE FROM 1948 TO 1952, AND TO THE LINCOLN-SUDBURY REGIONAL SCHOOL COMMITTEE FROM 1955 TO 1966, BOTH AS MEMBER AND FREQUENTLY CHAIRMAN, DR. EMMONS IN EVERY SENSE OF THE TERM HAS BEEN THE CHIEF ARCHITECT OF SUDBURY'S EDUCATIONAL SYSTEM. PERSISTENT, PERSUASIVE AND ELOQUENT, HE HAS PURSUED THE GOAL OF EDUCATIONAL EXCELLENCE FOR THE TOWN. IN ADDITION HE SERVED AS AN ALTERNATE ON THE BOARD OF APPEALS AND FINALLY SPENT THREE YEARS AS AN ELECTED MEMBER AND CHAIRMAN OF THE BOARD OF SELECTMEN. THE TOWN OF SUDBURY HAS GAINED MUCH FROM THE SERVICES OF THIS MAN.

LOUIS H. HOUGH THIS YEAR HAS COMPLETED FOUR CONSECUTIVE TERMS OF SERVICE TO SUDBURY AS A MEMBER AND CHAIRMAN OF THE SUDBURY BOARD OF HEALTH. ORIGINALLY ELECTED ON MARCH 7, 1960, MR. HOUGH HAS WORKED TIRELESSLY FOR TWELVE YEARS TO PROTECT THE PUBLIC HEALTH OF THE TOWN, AT A TIME WHEN THE PRESSURES OF GROWTH HAVE BEEN THE GREATEST. IN ADDITION, HIS SERVICE TO THE SUDBURY WATER DISTRICT FROM 1957 TO 1959 GAVE HIM AN ADDED INSIGHT INTO THE PROBLEMS OF THE PROPER PROTECTION OF THE TOWN'S WATER SUPPLY. HE ALSO SERVED FOR TWO YEARS AS CHAIRMAN OF THE COMMITTEE ON UNION HEALTH DISTRICTS. HIS WILLINGNESS TO UNDERTAKE ANY TASK, HIS DEDICATION OF TIME AND SELF TO THE BEST INTERESTS OF THE TOWN, AND HIS DRY SENSE OF HUMOR HAVE ADDED MUCH TO THE TOWN.

GEORGE H. R. MCQUEEN THIS YEAR COMPLETES FIVE YEARS OF SERVICE TO SUDBURY AS A MEMBER AND CHAIRMAN OF THE SUDBURY HIGHWAY COMMISSION. FROM HIS ELECTION IN MARCH OF 1966, GEORGE MCQUEEN BROUGHT INTO THE PUBLIC WORKS FIELD A KEEN SENSE OF THE NECESSITY FOR PRESERVATION OF AESTHETICS AS A SUPPORT TO FUNCTIONAL PUBLIC WORKS PROGRAMS. THE DEVELOPMENT OF WALKWAYS AND THE EXTENDED PLANTING PROGRAMS OF THE DEPARTMENT HAVE FLOURISHED WITH HIS QUIET HELP AND ENCOURAGEMENT. ABOVE ALL, HIS ABUNDING BELIEF THAT PERSONAL CONTACT AND UNDERSTANDING ARE THE PROPER BRIDGE BETWEEN PEOPLE AND PUBLIC WORKS PROJECTS HAS DONE MUCH TO HUMANIZE THE OPERATION OF THAT PORTION OF TOWN GOVERNMENT WHICH FELL UNDER HIS SUPERVISION. IT IS FOR THAT GIFT OF UNDERSTANDING THAT THE TOWN OF SUDBURY IS MOST GRATEFUL.

NOW THEREFORE, BE IT

RESOLVED THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, EXPRESSES ITS DEEP APPRECIATION FOR THE HIGH QUALITY OF PUBLIC SERVICE RENDERED AND DIRECTS THAT THIS RESOLUTION BE ENTERED IN THE PERMANENT RECORDS OF THE TOWN, AND THAT THE TOWN CLERK FORWARD A COPY OF THIS RESOLUTION TO THE PERSONS SO HONORED.

Mr. Powers was again recognized and upon his motion, the following resolution was

UNANIMOUSLY VOTED:

WHEREAS FOR MOST OF THIS ANNUAL TOWN MEETING, MICROPHONES HAVE BEEN HANDLED BY GROUPS OF YOUNG CITIZENS; AND

WHEREAS THESE PEOPLE ARE PERFORMING AN IMPORTANT COMMUNITY SERVICE. NOW

THEREFORE THIS MEETING EXPRESSES ITS THANKS TO FIFTY-EIGHT YOUNG PEOPLE, FROM THE FOLLOWING ORGANIZATIONS:

BOY SCOUTS OF AMERICA;
VIRGIL I. "GUS" GRISSOM CHAPTER, ORDER OF DE MOLAY;
MRS. CHAET'S AMERICAN HISTORY EIGHTH GRADE CLASS, EPHRAIM
CURTIS JUNIOR HIGH SCHOOL;
GIRL SCOUTS OF AMERICA;
CAMP FIRE GIRLS;
SUDBURY CADET SQUADRON, CIVIL AIR PATROL.

Upon a motion made by Mr. Frank Grinnell, the following resolution was

VOTED:

BE IT RESOLVED THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, DECRIES IN THE STRONGEST TERMS THE ACT OF DESECRATION OF THE NATIONAL COLORS IN THIS HALL LAST WEEK AND DIRECTS THE LINCOLN-SUDBURY REGIONAL SCHOOL COMMITTEE TO MAKE AN IMMEDIATE INVESTIGATION OF THIS EVENT AND REPORT THEIR FINDINGS TO THE TOWN.

VOTED: THAT THIS MEETING REMAIN IN SESSION AFTER 11:00 P.M. FOR THE PURPOSE OF COMPLETING ACTION UNDER THE WARRANT.

The following resolution was presented by Dr. Peter E. Siegle:

Whereas, Moderator Frank Sherman has demonstrated his disrespect for this body by arrogantly interrupting its business to further his own desires and rendering a complicated resolution, be it Resolved that this session of the Town Meeting censure him for dereliction of duty and dishonor to his office.

Dr. Siegle's resolution was defeated.

Article 55: To see if the Town will approve the amount of debt authorized by the Lincoln-Sudbury Regional School District to finance the cost of adding to and equipping a school building, as follows:

- a) a sum for the construction and equipping of additions to the district high school;
- b) as part of the same project an additional sum for the further equipping of the aforesaid school building by the installation of tennis courts on the same premises; and
- c) as part of the same project an additional sum for the further equipping of the aforesaid school addition by the installation of bleachers near the athletic fields associated with said building,

or act on anything relative thereto.

Submitted by the Board of Selectmen on behalf of the L-S Regional District School Committee.

Mr. Norman C. Rasmussen of the Lincoln-Sudbury Regional School District Committee moved that the Town approve an amount of debt authorized by the Lincoln-Sudbury Regional School District to finance the cost of adding to and equipping a school building as follows:

A. the sum of \$2,325,000.00 for construction and equipping of the addition to the district high school and appropriate and transfer \$75,500.00 from the stabilization fund as a part of its share of the cost of the project;

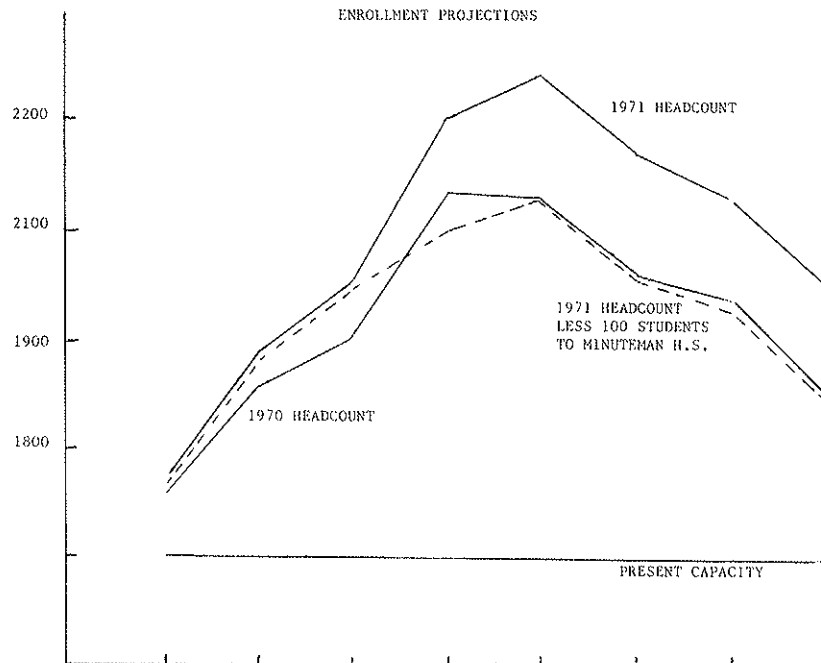
B. the sum of \$55,000.00 for further equipping of the aforesaid school building by the installation of tennis courts on the same premises; and

C. the sum of \$32,400.00 for the further equipping of the aforesaid school building by the installation of bleachers near the athletic field associated with said building.

Mr. Rasmussen also moved that the question be divided for vote into the following three parts, parts A., B., and C., as above.

Lincoln-Sudbury Regional Committee Report: (Mr. Rasmussen)

In the Annual Town Meeting of 1970, the Town approved the spending of \$25,000.00 for initial plans and \$75,500.00 for the stabilization fund. In the Special Town Meeting in October of 1970, we presented plans estimated to cost 2.8 million dollars, and the Town disapproved this. In the Special Town Meeting of November, 1971, we came back with revised plans estimated to cost about 2.5 million dollars. At that time, the Town approved spending \$106,000.00 to get final architectural bids on that plan for the high school addition. We are now back with the final quotes on those bids. We have spent on this project to date, \$131,000.00.



The high school population is projected to go up significantly. The population tends to keep going up above what you project. In one year, our projections have increased approximately by one hundred.

The dotted line is what we project the enrollment will be, subtracting a hundred students who will be going to the vocational high school. We project that for a significant number of years we will have around 2,100 students. If the projections hold true, we will have a tapering off. We are proposing a school addition to accommodate 2,100 pupils.

The total best estimate last fall came to \$2,426,000.00. The lowest final bid from the construction companies was \$2,456,000.00. The project's scope has essentially not changed from the way we presented it to you last fall. (See Charts, page 133, Special Town Meeting of November 1, 1971.) One minor change was made in the athletic facility in that we have included a drying room and a team room estimated to cost about \$30-\$40,000.00. That accounts for the difference between the original estimates last fall and the bids.

The costs of this project are distributed as follows: 65% will be covered by State aid, Sudbury will pay 27% and Lincoln will pay approximately 9%. Under a new State law, the State will pay not only 65% of the principal, but will pay the interest on 65% of the principal. The approximate effect on the Sudbury tax rate is between fifty cents and seventy-five cents the first year and will decrease thereafter.

There are two options included. The first is the tennis courts. The low bidding construction firm has estimated these at \$55,000.00. We think that is very high, but it is the only number we have to work with. These courts are needed. We are the only school in the league in which we play that does not have tennis courts for the high school. We use courts for both instruction and for our teams. In addition, these courts would be available for citizens of either town any time the high school was not using them. Our analysis of teaching classes and team workouts shows that six courts is an effective number for our program.

The second option is the bleachers for the athletic field. There will be approximately 1,100 seats on the side where the bank is near the road and about 400 seats on the visitors' side across from that. These would be installed on both sides of the present football field. We would be able to collect some revenue from this investment to help defray the costs of our athletic program if we charged for these seats. The total cost of \$32,400.00 represents about six-tenths of one cent on your tax rate the first year and decreases thereafter. We offer this as a second option.

Finance Committee Report: (Mr. Fisher)

The Finance Committee supports this article including the tennis courts and bleacher additions. The Committee feels that the need for classrooms, physical education and other additions under the curriculum requirements of the School Committee and Administration have been demonstrated. The Town has indicated support for the basic plan by voting planning money for final bid specifications at last fall's Special Town Meeting.

The final plans and costs proposed tonight are essentially the same as those presented last fall, with the exception of added space and facilities for the team and drying room.

The final bid, excluding bleachers and tennis courts, was \$2,456,000.00, which is approximately \$29,500.00 above the estimates of last fall. The tennis court addition can be deleted from the entire article as well as the bleachers without defeating the basic project.

It should be noted that including these items in the overall project qualifies each for the 65% State aid for principal and interest which significantly reduces their actual cost to the Town. The impact on Sudbury's tax rate for the entire project can be estimated at fifty cents to seventy-five cents per thousand of assessed value in the first year of payment, declining gradually thereafter. The precise impact will vary depending upon the interest rates at the time of bonding and the length of issue. There are two factors which will change the spread. A twenty-year issue at around five per cent results in the low fifty cent figure. A ten-year issue results in the higher figure. Since the fall vote on planning money, the State has increased construction aid to include 65% of the interest costs related to any borrowing for the project, which significantly reduces the cost of borrowing over the longer period.

Long Range Capital Expenditures Committee Report: (Mrs. Huse)

As we did last fall, the Long Range Capital Expenditures Committee supports the addition to the school and has included the cost of the bond issue in the schedule of expenditures projection.

Mr. Melvin C. Weagle, Jr., then moved that we vote on the bleachers first, the tennis courts second, and lastly on the main funding for the school. Mr. Weagle's motion was defeated.

VOTED: THAT THE QUESTION BE DIVIDED FOR VOTE INTO THE FOLLOWING THREE PARTS: PARTS A., B., AND C., AS ABOVE.

After discussion, the Moderator stated that there was a parliamentary problem in that under Subsection A of the motion, the approval of indebtedness required a majority vote and the transfer from the stabilization fund required a two-thirds vote. Two different quanta of votes were required under the same subsection.

Mr. William T. Maloney of the Lincoln-Sudbury Regional School Committee then moved to divide Question A into Question A-1 and Question A-2; Question A-1 being the approval of the amount of debt in the sum of \$2,325,000.00, and Question A-2 being the transfer of \$75,500.00 from the stabilization fund.

Mr. Maloney's motion was unanimously voted.

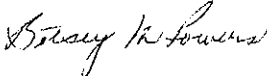
After some further discussion, it was

VOTED: THAT THE TOWN APPROVE THE AMOUNT OF DEBT AUTHORIZED BY THE LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT TO FINANCE THE COST OF ADDING TO AND EQUIPPING A SCHOOL BUILDING AS FOLLOWS:

- A-1: THE SUM OF \$2,325,000.00 FOR THE CONSTRUCTION AND EQUIPPING OF THE ADDITION TO THE DISTRICT HIGH SCHOOL;
- A-2: TO APPROPRIATE AND TRANSFER \$75,500.00 FROM THE STABILIZATION FUND AS A PART OF ITS SHARE OF THE COST OF THE PROJECT;
IN FAVOR - 354; OPPOSED - 7; (TOTAL - 361)
- B: THE SUM OF \$55,000.00 FOR THE FURTHER EQUIPPING OF THE AFORESAID SCHOOL BUILDING BY THE INSTALLATION OF TENNIS COURTS ON THE SAME PREMISES; AND
- C: THE SUM OF \$32,400.00 FOR THE FURTHER EQUIPPING OF THE AFORESAID SCHOOL BUILDING BY THE INSTALLATION OF BLEACHERS NEAR THE ATHLETIC FIELDS ASSOCIATED WITH SAID BUILDING.

VOTED: TO ADJOURN.

The meeting adjourned at 11:44 P.M.

A True Record, Attest: 
Betsey M. Powers
Town Clerk

APPENDIX A

SUPPLEMENTARY REPORT OF THE FINANCE COMMITTEE

Mr. Moderator, the printer has published and distributed throughout the Town his apology for the second annual error in page sequence within the Warrant. I want to add my own apology to the Town on behalf of all Town officials for this error. Had the table of proposed appropriations, now on page 82, been placed inside the front cover as requested, then our references to it would have been on the facing page, and the two tables A and B would have been on facing pages.

The amount of free cash is certified by the State Director of Accounts as of January first each year. We have heard the certified figure of \$240,084 this year. Some has been taken from us, however, prior to this meeting. The Attorney General and the Great and General Court have arranged for the school teachers and other Town employees to receive pay which was withheld last fall under the presidential wage freeze. When the Federal Wage Price Board ruled that the back pay could be paid, an emergency law was passed directing payment from the Surplus Revenue Account. We now have about \$34,000 less of certified free cash.

Our plan of transfers from free cash has been reduced. Instead of the \$100,000 shown on pages 2, 3 and 82 in the Warrant, \$33,000 is already gone, so we'll move transfers of about \$67,000.

The two items of back pay under Article 3 on page 7 of the Warrant no longer need your vote. They've been paid. One unpaid bill does remain, however, for our consideration under Article 3.

As you know, our printed recommendations which we hope you've read in the Warrant were made as of our press date of February 15. Some of those comments require amplification, clarification and repetition. Some new information has been discovered by the Finance Committee. For these reasons, we'll report orally on several of the articles. To expedite Town Meeting, we plan to comment on only twelve articles, but we solicit your questions on any aspect of any article. We don't want to waste your time, but we do want to fulfill our responsibility to the Town. You can help us provide the proper balance by telling us when to speak.

If our oral comments differ from the printed ones, you'll know we learned more about the article since February 15. If our votes differ from our comments, you'll know we learned something here in Town Meeting.

PRESIDENTIAL PRIMARY ELECTION

April 25, 1972

The Presidential Primary Election was held in the Peter Noyes School on Tuesday, April 25, 1972. The polls were opened at 7:00 A.M. and closed at 8:00 P.M. There were 433 Republican votes cast, including 9 absentee ballots; and 1300 Democratic votes cast, including 23 absentee ballots; a total of 1733 votes cast. Seven voting machines were used for the Republican voting, and paper ballots for the Democratic voting. The results were as follows:

REPUBLICAN BALLOT

Presidential Preference

John M. Ashbrook	27
Paul N. McCloskey, Jr.	64
Richard M. Nixon	313
Scattering	1
Blanks	28

Delegates At Large and Alternate Delegates At Large
to National Convention

Delegates

Francis W. Sargent	259
Elizabeth E. Amesbury	200
Lloyd B. Waring	191
Margaret M. Donohue	182
Ann C. Gannett	289
Robert C. Hahn	177
Elliot L. Richardson	245
Leverett Saltonstall	265
John A. Volpe	246
Jaye A. Whittier	173
Blanks	2103

Alternate Delegates

William F. Arrigal, Jr.	170
Muriel Erna Ballantine	171
Ann R. Blackham	197
Ronald Burton	190
Hastings Keith	201
Paula E. Logan	177
Josephine C. Marcotte	169
F. Bradford Morse	208
Martha Reardon	173
Emily R. Terlizzi	163
Blanks	2511

District Delegates and Alternate District Delegates
to National Convention

4th District

Delegates

Margaret B. Hunter	231
Frederic C. Dumaine, Jr.	289
Blanks	346

Alternate Delegates

Charlotte R. Thornbury	227
Robert A. Belmonte	259
Blanks	380

State Committee - Man

G. Sherman Blair, Jr.	124
Frederic C. Dumaine, Jr.	147
Blanks	162

State Committee - Woman

Judith M. Ide	223
Jeanne S. Kangas	56
Blanks	154

Town Committee

Eleanor R. Hitchcock	232
Miles P. Robinson, Jr.	203
Louis H. Merrison	211
Alfred F. Bonazzoli	229
Elizabeth W. Newton	221
Eugene L. Naegele	206
Anne N. Lehr	208
Alice S. Morrison	213
Virginia L. Howard	212
Ann Beckett	226
Alan L. Newton	200
John P. Nixon, Jr.	193
Arthur A. Walker	212
Willard H. Foster	209
Edith L. Hull	193
George F. MacKenzie	244
Edwin P. Tringham	183
Donald C. Jordan, II	195
John F. Becker	193
Harvey N. Fairbank	231
Yvonne L. Jelinek	189
Robert A. Howell	221
William C. Haddock, III	175
Thomas G. Young, Jr.	191
Walter J. Griffin	200
William F. Toomey	227
Alan I. Alford	216
Lawrence M. Scholten	176
B. Jean Daily	182
Fred H. Hitchcock, Jr.	216
Blanks	8969

DEMOCRATIC BALLOT

Presidential Preference

Shirley Chisholm	85
Edward T. Coll	0
Vance Hartke	3
Hubert H. Humphrey	47
Henry M. Jackson	25
John V. Lindsay	6
Eugene McCarthy	18
George McGovern	910
Wilbur D. Mills	11
Edmund S. Muskie	134
George C. Wallace	43
Sam Yorty	1
Edward M. Kennedy (write-in)	6
Blanks	11

Delegates At Large and Alternate Delegates At Large
to National Convention

Delegates

(Group I)	
Robert F. Drinan	987
Mary I. Bunting	944
Jack H. Backman	939
Ellen M. Jackson	933
J. Kenneth Galbraith	961
Roberta F. Benjamin	932
John L. Saltonstall, Jr.	961
Ruth M. Batson	935
Alvin Levin	939
Mary E. Williamson	934
Charles F. McDevitt	952

Mary A. Markel	934
Jesse Parks	933
Doris M. Kanin	932
Salvador E. Luria	935
Margaret V. Eagan	932
F. Christopher Arterton	928
Patricia A. Simon	931
Elizabeth A. Chase	932
Antonia H. Chayes	928
(Group 2)	
Kevin H. White	188
Thomas P. O'Neill, Jr.	160
Robert H. Quinn	173
Doris Kearns	146
Lena Saunders	142
Robert Q. Crane	158
David M. Bartley	152
Kevin B. Harrington	162
Mary L. Fonseca	152
Geraldine Pleshaw	142
Salvatore Camelio	144
Ronald Glover	143
Samuel H. Beer	146
Betty Taymor	148
Ann L. Dunphy	148
Melvin B. Miller	145
K. Dun Gifford	149
Nicholas Mavroules	143
Irene Lambert	144
Anna P. Buckley	150
(Not Grouped)	
George G. Burke	22
Endicott Peabody	37
Blanks	4104

Alternate Delegates

(Group 1)	
Alexander Rodriguez	928
Kenneth J. Moynihan	939
Karl H. Haag	921
Constance Kantar	931
Carl K. King	927
Anne P. Priest	943
Stephen J. Morgan	919
Monteal M. Yerby	940
Francis E. Moore	919
Sandra L. Ahlburn	924
Kathleen K. Houton	920
Michael J. Brower	926
(Group 2)	
John F. X. Davoren	164
Archibald Cox	167
Elizabeth Parnes	152
Frank J. Manning	153
Alfred Olerio	148
Barbara J. Garvey	154
Jack E. Robinson	150
James E. Smith	152
Susan Haar	150
Peter Edelman	152
James F. Mulloney	155
Margaret M. Breen	148
Blanks	2618

District Delegates and Alternate District Delegates
to National Convention

4th District

Delegates

(Group 1)	
Michael S. Dukakis	180
Elizabeth A. Cote	149
William Carmen	142
Mary M. Sullivan	156
Carleton E. Blackwell	141
Kathryn J. Humphrey	148
Richard E. Landry	144
(Group 2)	
John P. Marttila	12
James H. Kurland	11
Helene C. Levine	13
Frank H. Leone	13
Janet B. Arterton	10
Mary S. Ingalls	15
Bruce D. Hambro	11
(Group 3)	
Barbara R. Cantrill	86
Norman J. Faramelli	85
Jack Hoffman	87
Helen S. Johnson	84
Matthew Jefferson	82
Mark I. Solomon	85
Merrylees K. Turner	89
(Group 4)	
Thomas B. Adams	780
Erskine W. Barrett	762
John A. Businger	761
Anita J. Greenbaum	762
Jerome Grossman	764
Paula M. Hurley	750
Helen Rees	758
(Group 5)	
James Laurence Golden, Jr.	49
Aaron Schindler	44
Judith J. Wurtman	44
Frank G. Dewar	43
Daniel T. Keady	42
Marguerite A. Seeley	41
Moses I. Feuerstein	43
Blanks	1714

Alternate Delegates

(Group 1)	
Mary P. Nelson	148
John T. Dias	149
Elizabeth L. Aveni	146
Harry H. Crosby	142
(Group 2)	
Philippine L. Krieks	10
Mary E. Davidson	9
Mark White	11
Andrew Savitz	12
(Group 3)	
Grainger Browning, Jr.	88
Edna E. Pruce	86
Edward Gonzalez	81
Judith J. Henricks	81

(Group 4)	
Stephen F. Coyle	758
Dorothy Hanelin	755
Gerald J. Nee	749
Harriet K. Schechtman	753
(Group 5)	
Etta H. Brest	44
Norman A. Seifert	45
Bernice R. Speen	42
Harry E. Franks	43
Blanks	1048
State Committee - Man	
Charles I. Clough, Jr.	748
Henry M. Hoover, Jr.	105
Blanks	447
State Committee - Woman	
Joyce A. Dinman	316
Margaret Conners Harsch	83
Mary M. Sullivan	383
Blanks	518
Town Committee	
Michael A. Walker	769
Daniel J. McCarthy	735
Martin E. Doyle	787
John M. Blanchette	758
Douglas A. Miranda	801
Clark F. Crocker	780
Maurice J. Fitzgerald	793
Louis G. Edwards	776
Larry W. Dougherty	749
Walter S. Allan, Jr.	756
Mary M. Monroe	735
Jo Ann Savoy	780
Bertram S. Weinstein	821
Mary E. Lupien	725
Mary A. Willett	715
William S. Farrell	725
Samuel L. Spottswood	753
Dorothy R. McCarthy	733
Lois A. Moulton	747
Nancy J. Taft	822
Richard H. Davison	786
Barbara O. Fitzgerald	767
E. James Burke	717
Hester M. Lewis	724
Warren E. Boyce	725
Paul Beatty	771
John C. Powers	798
J. Leo Quinn	787
Jeanne M. Maloney (write-in)	47
Ronald B. Campbell, Jr. (write-in)	60
Maxine J. Yarbrough (write-in)	76
Anita E. Cohen (write-in)	63
Edward W. Conners, Jr. (write-in)	10
John E. Walsh, Jr. (write-in)	7
Charlotte J. Edgar (write-in)	11
Scatterings	51
Blanks	23,838

A True Record, Attest:

Betsey M. Powers
Betsey M. Powers
Town Clerk

PROCEEDINGS

SPECIAL TOWN MEETING

May 30, 1972

The Moderator called the meeting to order at 8:02 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

He stated that the amount of free cash as certified by Floyd L. Stiles, Jr., Town Accountant, was \$156,669.41.

He stated that he had examined the call of the meeting and the officer's return of service and found both of them in order.

VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE OFFICER'S RETURN OF SERVICE AND TO WAIVE THE READING OF THE ONE ARTICLE IN THE WARRANT.

Consent was granted that Officer Ronald Nix of the Sudbury Police Department be allowed to sit in the hall and address the meeting.

Article 1: To see if the Town will vote to rescind the action taken by it at the 1972 Annual Town Meeting under Articles 16 and 17 therein, or take any action relative thereto.

Submitted by Petition.

(Note: At the Annual Town Meeting held April 4, 1972, Articles 16 and 17 were adopted. These articles were as follows:

Article 16: To see if the Town will vote to amend the Town By-law by adding a new Article V(B) to read as follows:

"ARTICLE V(B)
POLICE DEPARTMENT

Section 1. There shall be a Police Department in the Town of Sudbury, under the direction of the Board of Selectmen, who shall appoint a Chief of Police and such other police officers as they deem necessary.

Section 2. The Chief of Police shall make suitable regulations governing the Police Department and the personnel thereof, subject to the approval of the Selectmen. The Chief of Police shall be in immediate control of all property used by the Department and of the police officers, who shall obey his orders.

Section 3. The Chief of Police shall be appointed by the Board of Selectmen for an indefinite term. The Chief of Police can only be removed for cause, after a public hearing.

Section 4. Nothing in this By-law shall be construed to conflict with the Civil Service laws of the Commonwealth of Massachusetts."

VOTED: THAT THE TOWN AMEND THE TOWN BY-LAWS BY ADDING A NEW ARTICLE V(B) TO READ AS PRINTED IN THE ARTICLE SIXTEEN IN THE WARRANT FOR THIS MEETING.

Article 17: To see if the Town will vote to authorize and direct the Board of Selectmen to petition the General Court of Massachusetts to enact the following special law:

"AN ACT PROVIDING THAT THE CIVIL SERVICE LAW AND CERTAIN PROVISIONS OF LAW RELATING TO TENURE SHALL NOT APPLY TO THE POSITION OF CHIEF OF POLICE OF THE TOWN OF SUDBURY.

SECTION 1. Section 9A of Chapter 30 and Chapter 31 of the General Laws shall not apply to the position of Chief of Police of the Town of Sudbury.

SECTION 2. Chapter 86 of the Acts of 1950 is hereby repealed."

and the Selectmen are not required to present an additional draft of such legislation to the Town Meeting for approval before submitting it to the General Court.

VOTED: THAT THE TOWN AUTHORIZE AND DIRECT THE BOARD OF SELECTMEN TO PETITION THE GENERAL COURT OF MASSACHUSETTS TO ENACT THE SPECIAL LAW, AS PRINTED IN ARTICLE SEVENTEEN IN THE WARRANT FOR THIS MEETING WITH THE NOTATION THAT THE SELECTMEN ARE NOT REQUIRED TO PRESENT AN ADDITIONAL DRAFT OF SUCH LEGISLATION TO THE TOWN MEETING BEFORE SUBMITTING IT TO THE GENERAL COURT.

See the minutes of the 1972 Annual Town Meeting, pages 194-197.

Officer Nix was recognized and moved in the words of the article.

Mr. John E. Taft, Chairman of the Board of Selectmen, was then recognized, and upon his motion, it was

VOTED: THAT THIS TOWN MEETING VOTE UNDER THIS ARTICLE BY SECRET WRITTEN BALLOT.

The Moderator stated that he would recognize a pre-arranged speaking order for the Petitioners' presentation consisting of Officer Ronald Nix, Officer Robert MacLean, Mrs. Patricia Siff and Mr. John Ouellette.

Officer Nix:

We are here in the hopes that the Town will take action to rescind Articles 16 and 17. We believe that there were some statements made at the Annual Town Meeting which were not correct, and we would like now to straighten those out.

Mr. Emmons stated that if a disabled veteran passed the examination for Police Chief, he would have to be appointed. That is not true. He by no means has to be appointed.

It has been mentioned a number of times by the Board of Selectmen that this test will be open to all patrolmen in the Department. If there are four permanent full-time sergeants at the time of the examination, the examination will be limited to those sergeants.

All of the sergeants presently employed by the Police Department have over ten years of service. One of them has a Bachelor of Science Degree in Criminal Law. He now teaches law in college. We have another sergeant that has an Associate's Degree in Criminal Law. These meet all of the qualifications for Police Chief.

Wayland recently had a nation-wide search for Police Chief. The Chief that they have presently there has a total of forty college credits. One of our sergeants already has a B.S. degree in Criminal Law.

I would like to ask the Selectmen, since they have had ample time since the beginning of this article, what they have in writing to show the voters of the Town of Sudbury what qualifications or what requirements they intend to have for a Police Chief. They have nothing in writing now. There is nothing to say that the Police Chief even has to be a police officer or have any kind of knowledge of the law. The qualifications or requirements could simply be that at one time he had been a member of the Board of Selectmen in some particular town.

We would like to know what these qualifications and requirements are so that the people are not voting on this in a blind manner.

I urge the Town to vote to rescind the action taken under Articles 16 and 17.

Officer MacLean:

In the newspapers, it has been said that the Sudbury Police Association has been making an emotional appeal to the members of this Town. The only way to combat an emotional appeal is to deal strictly with the facts, and that is what I will keep my remarks to tonight.

Fact number one: I would like to amplify on what Officer Nix said. At the Annual Town Meeting, Dr. Emmons said, "If one disabled vet passes, he is it. You will have no choice at all." Chapter 31, Section 23, of the General Laws states, in Note 3, "No provision of law exists whereby, in a competitive examination for promotion from a position or in a class or a grade to another, preference may be given to a disabled veteran." Note number five states, "Two points shall be given

to all veterans who pass a promotional examination." This would apply to a disabled veteran, or any veteran. He would, upon passing the examination, have two points added to his score.

Fact number two: Mr. Toomey stated, "As I say, we feel we have capabilities of chiefs in our Department, but we don't want to be restricted. We want to be able to look and get the best man for the job." This is what the people of the Sudbury Police Association want, the best man for the job. Only this was confusing concerning where you were going to be able to look and get the best man, because on the previous day at 4:00 P.M., Selectman Toomey met at the Sudbury Police Station with nine police officers. He stated at that time to the police officers including myself, "You don't have to worry. John Taft and I have already pledged our votes to Nick Lombardi." Mr. Toomey further stated that Chief Lombardi would not have enough time to study, and "I don't want to take the chance that he wouldn't pass the exam."

You do not start to study for career advancement one week, one month, or even a year before an examination. When you choose a career, you start a continuing learning process, so that when there is a chance for advancement you have the knowledge and the qualifications for the job. Eight officers of the Sudbury Police Department have taken advantage of the Career Incentive Program voted by this Town Meeting. They have attended Northeastern University and other universities to increase their knowledge in police work. The required and core subjects in these courses are patrol supervision and police administration.

Selectman John Taft at the Annual Town Meeting stated, "And I'd like to leave you with one thought, that when John McGovern so quickly retired from the Department for medical reasons last September, he stated to us at the time that he was sorry that he ever had Civil Service protection passed by the Police Chief of the Town of Sudbury. He realized what it was going to do in the extreme problems of finding his successor, that it wasn't the right way to go for a department head of that sort, and he was sorry that it happened in the first place and wished he could undo it."

I now hold in my hand a written letter by John F. McGovern, retired Chief of Police of the Town of Sudbury. "To the Voters of Sudbury. I am issuing this statement in order to make my position very clear regarding the position of Chief of Police and Civil Service. I urge all voters to vote to retain Civil Service status for the Chief of Police. I did not ever state to anyone that I was sorry that I was under Civil Service as Sudbury's Police Chief. As a matter of fact, I was most happy that I was afforded the protection of Civil Service. Civil Service enabled me to carry on my duties without the constant fear of political or arbitrary removal as Chief. The Civil Service enabled me to fairly and impartially enforce the law, without political pressures or threats. As far as me stating that the way to go was without Civil Service, I might say that without Civil Service is the way to go--down the drain, if you displease the powers that be. Please allow me to submit to you that I no longer have any axe to grind or anything whatsoever to gain by any statements made by me. Most sincerely, signed, John F. McGovern, Retired Chief of Police, Town of Sudbury."

Mrs. Siff:

Mrs. Siff stated that she had a question for Mr. Taft as follows: You were giving the townspeople the impression that you wish the Chief's position removed from Civil Service to allow you a wider selection, and yet in your phone conversation with me on April 21st, didn't you tell me that you had already made your selection, that it was Lombardi, and that you feared he would not do well in the test?

The Moderator then recognized Mr. Taft to answer the question. Mr. Taft questioned his being recognized at this time in that he would use up the Petitioners' time for presentation. The Moderator indicated that Mr. Taft was correct, but that the question had been directed to him for an answer.

Mr. Taft commented as follows: Mrs. Siff wrote two letters to the editor of The Sudbury Citizen, both of which were published. I can't remember what one of them was, but the second caught my eye. The essence of the letter was that things are in trouble in Town Meeting and maybe they're in trouble, not because we, the voters, don't go out there, but maybe what happens there. Maybe it's because people like Taft get up and say things which are later on refuted by what Chief McGovern said. The way to take care of this is at the ballot box when Mr. Taft comes up, and then Mr. Toomey comes up for election the year after, so you can take care of him at that time.

I think that is a fair statement of her letter. At the time I thought it unfortunate that someone I have never met should write a letter of that sort. I called her on the phone and asked her why she made that statement. I asked if she knew what John McGovern had said, and she didn't. She said she had heard it. I said that it is an awfully serious thing when you hear a rumor around Town about what somebody has said, or what somebody alleges to have said, to then write it as a letter to the editor as fact, truth, the real story. I said, "You know, you really shouldn't do that sort of thing because that's not fair."

Now what transpired in the remainder of the conversation I do not exactly know. That was the main point of my call and to find out that she had heard rumors and stories. That is the way it ended, as I recall. Maybe something else transpired. It could be. We talked for about ten or fifteen minutes.

Mrs. Siff responded, "Are you telling me once again, Mr. Taft, you've been misquoted? I find it very strange you're constantly being misquoted."

Mr. Ouellette:

I note that most of us have made up our minds before we reached the floor. But I would like to say a few words.

I have been in towns where the Chief of Police, or the entire Police Department, have come under the Board of Selectmen. I have gone to those Police Departments, and the answer is, "Wait until we check with the Selectmen." I do not think we in Sudbury want to go back to putting politics into our Police Department and tie the hands of our Chief of Police. I think this would be going ten steps backwards after we have gone so far forward. I ask that you all think about it and vote to retain the office of Chief of Police under Civil Service.

Finance Committee Report: (Mr. Donald D. Bishop and Mr. Frank T. LeBart)

Mr. Bishop reported as follows: Your Finance Committee has considered this question formally on three separate occasions. These were not the same nine men looking at the same question because the membership of this Finance Committee has changed during this period of time.

In preparation for the fall Town Meeting, on October 19, 1971, seven members voted unanimously to recommend removal of the Civil Service limitation on the Selectmen's choice of a new Chief. On February 1, 1972, in preparation for the Annual Town Meeting, two new members joined with the five remaining members unanimously to reaffirm the position in support of the Selectmen. Now again, on May 17th, in preparing our recommendation for your vote at this meeting, three new members joined three old members to unanimously recommend your vote against this motion this evening. A total of twelve Finance Committee members have recommended unanimously against this motion on three separate occasions in the recent past. We see no reasonable doubt that you should defeat the motion.

Until April of this year, you had a limited number of candidates eligible for Chief of Police. In fact, you and I could not even apply for the job if we wanted to. Until April, only present members of the Police Department were eligible. Then, at the Annual Town Meeting, the Town opened the road for wider eligibility.

Now, tonight, we should not support this motion which would only return the special privilege to the policemen at great loss of freedom to the Town. Promotion from within is a good policy of mutual benefit to employees and the Town, or any employee and his employer. It should never become an inflexible rule of law.

We recommend disapproval of this article, which would deny the Selectmen the authority they need to permit them to select the best man they can find to carry out their responsibilities. If this article does pass, the Selectmen must select the Chief of Police from within the present Department. If this article does not pass, the Selectmen may select the Chief from within the Department or wherever they find him.

There is broad financial impact on the Town in terms of the amount and quality of police protection provided, as well as the operating efficiency of the entire Department in the use of all operating and capital expenditures. Approval of this article will not give any Sudbury policeman any increased eligibility for selection as our new Chief, but it will limit the list of eligible candidates and thus tie the hands of our Selectmen.

Once again, we confirm our previous position and recommend against reversal of the action taken by the Town in April. Vote against this motion.

Mr. LeBart was then recognized and continued the Finance Committee Report as follows: The Finance Committee has suggested a supplementary statement which I am pleased to make. First, I want to stress that I am in no way involved in this current specific issue. As a new member of the Finance Committee, I am not personally involved with individual members of the Board of Selectmen, the Police Department, or for that matter with any other Town official. The position I have taken on the Finance Committee vote vis-a-vis this issue is based purely on an objective consideration of the pros and cons and on prior direct experience in dealing with police matters in another town and in another state. My sole objective is to serve the best long term interest of the Town of Sudbury.

Previously, I served as Mayor of New Providence, New Jersey, a town of about 18,000 people. Under the borough form of government in New Jersey, the Mayor has direct statutory responsibility for Police, Fire, Civil Defense and other aspects of public safety.

At a later date, I served as foreman of a grand jury investigating police corruption in the city and the county of Union in New Jersey.

These two experiences have made me keenly aware of the awesome powers and responsibilities exercised by a Chief of Police. This position is perhaps the most sensitive appointment in a town or city. It is of critical importance.

Civil Service examinations and the Civil Service process at the federal, state, and/or local level, simply do not measure and consider all of the qualifications which are vital to sensitive appointments such as the position of chief. Such examinations and procedures do not necessarily measure the qualities of leadership, judgment, experience, maturity, honesty, integrity and sensitivity to human relationships. In the long run, these factors are of equal or greater importance than test scores and blind adherence to Civil Service procedure.

What Sudbury wants and deserves is the best possible Chief of Police. For this reason, I urge all citizens to reconfirm the action taken on Articles 16 and 17 at the Annual Town Meeting, and urge you to disapprove the article before this Special Town Meeting tonight.

Personnel Board Report: (Mr. Bruce Ostar)

The Personnel Board, as the constituted body which evaluates Town personnel policy and advises on employment practices, has carefully studied all facets of the question, and we offer for your consideration the statement which was to have been included with the official Town Warrant but was omitted.

The Personnel Board makes a plea to the citizens of Sudbury for a simple, reasoned approach to what has become a complex and highly emotional issue. The Board's purpose and job is to influence and pass on the selection of the most capable managerial talent to fill every critical position in the Town. From the very first, the Personnel Board has sought the promotion of people from within departments. To that end, the Board has vigorously supported the career incentive plan in the Police and Fire Departments in order to insure the availability of more highly trained and educated employees in these forces.

The position of Police Chief is without doubt the most visible in Sudbury. It requires a man with knowledge of modern law enforcement, seasoned police experience, and a keen insight into the varied social problems of a town like Sudbury. The Board hopes and believes that such a person will be found within our excellent Police Department.

However, the major impact of Civil Service in question here is to virtually limit the scope of the selection of a Police Chief to present members of the Department. The simple issue is, does the Town feel that the selection of our Police Chief should be made from within the Department based solely on an examination, or should the Town have the freedom to look outside its borders as well for qualified applicants?

The Personnel Board is not interested in politics or influence in a Town where much of the work is done by interested citizens for no recompense. We feel there is no place for power blocks and influence peddling. This Board is charged with providing Sudbury with responsible personnel policy and administration. We would be derelict in our duty to the people of this community, if we did not recommend the most advantageous selection process, particularly when it concerns so important and sensitive a position as that of Police Chief. The job of heading our Police Department requires not just a strong administrator, but also a man with great tact and public presence. A written exam, whatever its strong points, cannot necessarily measure administrative skills or public relations ability.

Would the people of Sudbury think it reasonable or prudent, for instance, if the Board of Directors of Chrysler chose their next president by giving written exams to all employees with five years service? Or would it seem more intelligent for Chrysler's Board to look at the top men within their various divisions and try to select a new president based on the man's demonstrated skill on the job, his experience in different phases of business and his ability to work with and lead others?

The Selectmen have publicly stated, and as a matter of policy the Personnel Board advocates, promotions from within a department whenever possible and wise. Some 129 towns in Massachusetts have the job of Police Chief in Civil Service. More do not. It is not a matter of politics, but of sound personnel policy, how the Chief is selected. Whether under Civil Service or not, the job of Police Chief is permanent. It is not a temporary assignment to be held at the whim of the Selectmen. Our Town, by law, can have no By-law or practice that abridges the Civil Service Act. Our Selectmen cannot act on whim. They need to show cause. Legal recourse is always available.

The Personnel Board urges the citizens of this Town to permit our Selectmen the opportunity to choose, evaluate and present the soundest candidate for Police Chief. This position is too vital to the well-being of this Town and in the future to leave it to machine-like selection. We urge you to reject the proposal before you tonight.

After considerable discussion, the question was moved. The Moderator determined by a show of hands that the motion passed by more than the required two-thirds. He then instructed the hall in the voting procedure. He appointed Thelma C. Patterson, Muriel J. Nelson, Gertrude T. Scott and Virginia S. Fitzgibbons as ballot tellers and swore them to the faithful performance of their duties.

After all of the boxes containing the cast ballots had been returned to the Moderator, he announced that the ballot was closed, and the tellers proceeded to count. He stated that it was essential that a quorum remain in the hall.

After the count had been completed, the Moderator called the meeting to order and declared that a quorum was still present. He announced the vote as follows:

VOTED: IN THE WORDS OF THE ARTICLE.

In Favor - 400; Opposed - 297. (Total - 697)

VOTED: TO ADJOURN.

The meeting adjourned at 10:09 P.M.

A true record, Attest:

Betsy M. Powers
Betsy M. Powers
Town Clerk

STATE PRIMARY ELECTION

September 19, 1972

The State Primary Election was held at the Peter Noyes School with the polls open from 7:00 A.M. to 8:00 P.M. There were 992 Republican ballots cast, including 25 absentee ballots; there were 710 Democratic ballots cast, including 12 absent ballots; a total of 1702 ballots cast. Twenty voting machines were used. The results were announced by Town Clerk Betsey M. Powers at 10:00 P.M. as follows:

REPUBLICAN BALLOT

Senator in Congress

Edward W. Brooke	823
Blanks	169

Congressman - Fourth District

Robert A. Belmonte	136
Laurence Curtis	61
Martin A. Linsky	283
Avi N. Nelson	502
Blanks	10

Councillor - Third District

Martha Reardon (write-in)	29
Scattering	2
Blanks	961

Senator - Fifth Middlesex District

Arthur A. Babigian	336
Philip Y. DeNormandie	200
Bruce C. Farrell	428
Blanks	28

Representative in General Court
Thirty-eighth Middlesex District

Ann C. Gannett	849
Blanks	143

Register of Probate and Insolvency
Middlesex County

Blanks	992
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County Commissioners
Middlesex County

(vote for two)

Sherry H. Jenkins	537
Ed Mattar	240
William R. Morrison	446
Blanks	761

County Treasurer
Middlesex County

William A. Barnstead	700
Blanks	292

DEMOCRATIC BALLOT

Senator in Congress

John J. Droney	188
John Pierce Lynch	70
Gerald F. O'Leary	265
Blanks	187

Congressman - Fourth District

Robert F. Drinan	564
Blanks	146

Councillor - Third District

George F. Cronin, Jr.	309
Blanks	401

Senator - Fifth Middlesex District

Chester G. Atkins	584
Vincent M. Principe	56
Blanks	70

Representative in General Court
Thirty-eighth Middlesex District

Douglas A. Miranda (write-in)	45
Scattering	5
Blanks	660

Register of Probate and Insolvency
Middlesex County

John V. Harvey	213
Joseph M. Barry	80
Francis J. Harrington	128
Blanks	289

County Commissioners
Middlesex County

(vote for two)

Frederick J. Connors	50
John F. Dever, Jr.	62
Anthony Accardi	10
James F. Adams	22
Pasquale R. Coppola	13
Francis R. King, Jr.	19
Kenneth Manning	35
S. Lester Ralph	485
Joseph P. Trainor, Jr.	75
Paul E. Tsongas	480
George Tsoukalas	24
Blanks	145

County Treasurer
Middlesex County

Thomas B. Brennan	71
Chester W. Cooper	45
Paul G. Counihan	512
Frank J. Mirabelli	12
Blanks	70

A True Record, Attest:

Betsey M. Powers
Town Clerk

PROCEEDINGS

SPECIAL TOWN MEETING

October 10, 1972

The Moderator called the meeting to order at 8:30 P.M. at the Lincoln-Sudbury Regional High School Auditorium.

He declared that a quorum was not present in the hall and stated that the only action possible was adjournment to the next night in accordance with the Town By-laws or adjournment without day by a two-thirds vote. He further explained that the effect of not voting upon the article in the warrant was approval by default. The indebtedness voted by the School Committee is approved unless disapproved by the Town within thirty days of the Committee vote.

Article 1: To see if the Town will vote to approve the amount of indebtedness of \$12,900,000, authorized by the Regional District School Committee of the Minuteman Regional Vocational-Technical School District on September 15, 1972, for constructing and equipping a regional vocational technical high school.

Submitted by Alfred C. Cron, Sudbury representative of the Minuteman Regional Vocational-Technical School District Committee.

Warrant Report: The Town of Sudbury voted to join the Minuteman Regional Vocational-Technical School District in the spring of 1971. Plans presented at that time called for the school to open in the fall of 1974. As the first major step in implementing this plan, the towns of the district, in the fall of 1971, authorized an indebtedness of \$900,000. This allowed the district to acquire a site, to design a school, and to solicit bids for construction. Construction bids were received on the 14th of September. After analyzing the bids, the committee met on Friday, September 15th, to authorize debt for the project and, following the thirty-day statutory period during which member towns may disapprove the project, to sign the construction contract before November 1st. Construction would begin shortly thereafter with completion scheduled to be in time for opening the school for the first class in September 1974. Approval of this article will allow the district to construct a facility to meet the vocational needs of Sudbury's students.

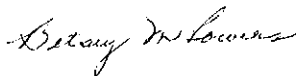
Estimated costs are anticipated to be substantially in agreement with those presented to the Town in the spring of 1971. Net cost will be less than anticipated due to increased state aid. The required date of submittal of this report (9/6/72) precludes the inclusion of exact costs. Costs will be contained in a brochure that will be mailed to all residents as soon as the data is available.

Upon a motion made by Mr. Avram Kalisky, it was

VOTED: TO ADJOURN WITHOUT DAY.

The meeting adjourned at 8:35 P.M.

A true record, Attest:



Betsey M. Powers
Town Clerk

PRESIDENTIAL ELECTION

November 7, 1972

The State Election was held at the Peter Noyes School with the polls open from 6:00 A.M. to 8:00 P.M. There were 6588 votes cast, including 360 absentee ballots. There were also 21 partial ballots for President and Vice President cast. Twenty voting machines were used. The results were announced by Town Clerk, Betsey M. Powers, at 12:15 A.M., November 8, 1972, as follows:

PRESIDENT AND VICE PRESIDENT

Jeness-Pulley	25
McGovern-Shriver	2796
Nixon-Agnew	3720
Spock-Hobson (write-in)	2
Blanks	66

SENATOR IN CONGRESS

Edward W. Brooke	4919
John J. Droney	1098
Donald Gurewitz	96
Scattering	1
Blanks	474

CONGRESSMAN - FOURTH DISTRICT

Robert F. Drinan	2348
Martin A. Linsky	3425
John T. Collins	505
Scattering	1
Blanks	309

COUNCILLOR - THIRD DISTRICT

George F. Cronin, Jr.	2431
Blanks	4157

SENATOR - FIFTH MIDDLESEX DISTRICT

Chester G. Atkins	2896
Bruce C. Farrell	3149
Blanks	543

REPRESENTATIVE IN GENERAL COURT
THIRTY-EIGHTH MIDDLESEX DISTRICT

Ann C. Gannett	4719
Blanks	1869

REGISTER OF PROBATE AND INSOLVENCY
MIDDLESEX COUNTY

John V. Harvey	2674
Blanks	3914

COUNTY COMMISSIONERS
MIDDLESEX COUNTY

(vote for two)

Sherry H. Jenkins	3015
William R. Morrison	2840
S. Lester Ralph	2420
Paul E. Tsongas	2290
Blanks	2611

COUNTY TREASURER
MIDDLESEX COUNTY

Thomas B. Brennan	1796
William A. Barnstead	3456
Scatterings	1
Blanks	1335

QUESTION 1

Valuation of agricultural and horticultural lands

YES	4803
NO	1282
Blanks	503

QUESTION 2

Minimum voting age of eighteen

YES	5429
NO	786
Blanks	373

QUESTION 3

Remove prohibition against paupers from voting

YES	5103
NO	1048
Blanks	437

QUESTION 4

State loans for higher education

YES	3921
NO	2311
Blanks	356

QUESTION 5

Protection of natural resources

YES	4896
NO	1236
Blanks	456

QUESTION 6

Graduated income tax

YES	1947
NO	4288
Blanks	353

QUESTION 7

Judges retire at seventy

YES	4766
NO	1474
Blanks	348

QUESTION 8

Lower age for sale and purchase
of alcoholic beverages to eighteen

YES	3698
NO	2519
Blanks	371

QUESTION 9

Voluntary recitation of prayer in public schools

YES	4543
NO	1715
Blanks	330

QUESTION 10

Instruct Representative to vote for
repeal of abortion laws

YES	4139
NO	2096
Blanks	353

A True Record, Attest:

Betsey M. Powers
Town Clerk