## C/CAG

# AIRPORT LAND USE COMMITTEE (ALUC) 

## AGENDA

| Date: <br> Time: | September 26, 2019 <br> Place: |
| :--- | :--- |
|  | 4:00 p.m. <br>  |
|  | 5urlingame City Hall - Council Chambers |
|  | Burlingame, California |

1. Call to Order/Roll Call
2. Public Comment on Items not on the Agenda
3. Approval of Minutes - August 22, 2019
4. San Francisco International Airport Comprehensive Airport Land Use Compatibility Plan Consistency Review - 1095 Rollins Road, Burlingame, including a General Plan Amendment, Rezoning and related entitlements to allow construction of a six-story, 150-unit residential building.
5. Member Comments/Announcements
6. Items from Staff

Action
(Ortiz)
Limited to 2 minutes per speaker

Action Page 1
(Ortiz)
Action
Page 3
(Kalkin)

Information

Information
7. Adjournment - Next regular meeting - October 24, 2019

## NOTE: All items appearing on the agenda are subject to action by the Committee. Actions recommended by staff are subject to change by the Committee.

If you have any questions regarding the C/CAG Airport Land Use Committee Meeting Agenda, please contact Susy Kalkin at 650-599-1467 or Sandy Wong at 650-599-1409.

PUBLIC NOTICING: All notices of C/CAG regular Board meetings, standing committee meetings, and special meetings will be posted at the San Mateo County Transit District Office, 1250 San Carlos Ave., San Carlos, CA, and on C/CAG's website at: http://www.ccag.ca.gov.

PUBLIC RECORDS: Public records that relate to any item on the open session agenda for a regular Board meeting, standing committee meeting, or special meeting are available for public inspection. Those public records that are distributed less than 72 hours prior to a regular Board meeting are available for public inspection at the same time they are distributed to all members, or a majority of the members, of the Board. The Board has designated the City/County Association of Governments of San Mateo County (C/CAG), located at 555 County Center, 5th Floor, Redwood City, CA 94063, for the purpose of making public records available for inspection. Such public records are also available on C/CAG's website at: http://www.ccag.ca.gov.

PUBLIC PARTICIPATION: Public comment is limited to two minutes per speaker. Persons with disabilities who require auxiliary aids or services in attending and participating in this meeting should contact Mima Guilles at (650) 599-1406, five working days prior to the meeting date.

# Airport Land Use Committee (ALUC) Meeting Minutes <br> August 22, 2019 

## 1. Call to Order/Roll Call

Chair Ortiz called the meeting to order at $4: 02 \mathrm{pm}$. The attendance sheet is attached.

## 2. Public Comment On Items Not On The Agenda

None
3. Minutes of the April 25, 2019 Meeting

Motion: Member O'Connell moved, and Member Nagales seconded, approval of the April 25, 2019 minutes. Motion carried unanimously ( $8-0$ ).
4. San Francisco International Airport Land Use Compatibility Plan Consistency Review Jefferson Unified High School District (JUHSD) Faculty and Staff Housing Project, including General Plan and Zoning Amendments and related entitlements to allow construction of a four-story, 122-unit residential building on a 3.3 acre site at 699 Serramonte Boulevard, Daly City.

Susy Kalkin, C/CAG staff, presented the staff report, noting Daly City had amended its request (after the staff report was published) from a maximum height of 48 feet to 55 feet maximum.

Committee member Nagales, noting the strong need for such a development, commended Daly City on the project.

Motion: Member Nagales moved, and Vice-Chair Oliva seconded approval of the item. Motion carried unanimously (8-0).

## 5. Member Comments/Announcement

None

## 6. Items from Staff

Staff advised that, as a result of an issue that arose at the last ALUC meeting regarding application of Overflight Policy 2 of the San Carlos Airport ALUCP, a consultant has been retained to provide additional clarity and to potentially propose amendments to the Policy. Chair Ortiz noted his appreciation for this approach.

## 7. Adjournment

The meeting was adjourned at $4: 10 \mathrm{pm}$.

| Name | Agency | $\begin{gathered} \hline \text { Jan } \\ 2019 \end{gathered}$ | $\begin{gathered} \hline \text { April } \\ 2019 \end{gathered}$ | $\begin{gathered} \text { August } \\ 2019 \end{gathered}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Terry O'Connell | City of Brisbane | X | X | X |  |  |
| Ricardo Ortiz | City of Burlingame | $\begin{gathered} \mathrm{X} \\ \text { (arrived 4:07) } \end{gathered}$ | X | X |  |  |
| Roderick DausMagbual | City of Daly City |  |  |  |  |  |
| Sanjay Gehani | City of Foster City |  |  | X |  |  |
| Adam Eisen | City of Half Moon Bay |  |  |  |  |  |
| Ann Oliva | City of Millbrae | X | X | X |  |  |
| Shelly Masur | City of Redwood City | X | X |  |  |  |
| Laura Davis | City of San Bruno | X | X | Y |  |  |
| Adam Rak | City of San Carlos | Y |  | X |  |  |
| Warren Slocum | County of San Mateo and Aviation <br> Representative |  |  |  |  |  |
| Mark Nagales | City of South San Francisco | X | X | X |  |  |
| Carol Ford | Aviation Representative | X | X |  |  |  |
| Dave Williams | Half Moon Bay Airport Pilots Association | X | $\underset{\text { (arrived 4:05) }}{\mathrm{X}}$ | X |  |  |

X - Committee Member Attended
Y - Designated Alternate Attended
Staff and guests in attendance for the August 22, 2019 meeting: Susy Kalkin, Brian Branscomb, Nile Ledbetter (SFO), Kenneth Klebanoff (Brookwood Advisors, Project App)

## C/CAG AGENDA REPORT

Date: $\quad$ September 26, 2019
To: Airport Land Use Committee
From: Susy Kalkin
Subject: San Francisco International Airport Comprehensive Airport Land Use Compatibility Plan Consistency Review - 1095 Rollins Road, Burlingame, including a General Plan Amendment, Rezoning and related entitlements to allow construction of a six-story, 150-unit residential building.
(For further information or response to questions, contact Susy Kalkin at 650-599-1467 or kkalkin@smcgov.org)

## RECOMMENDATION

That the C/CAG Airport Land Use Committee (ALUC) recommend to the C/CAG Board of Directors, that the C/CAG Board, acting as the Airport Land Use Commission, determine that the proposed 1095 Rollins Road Project, including a General Plan Amendment, Rezoning and related entitlements, is consistent with the applicable airport/land use policies and criteria contained in the Comprehensive Airport Land Use Compatibility Plan for the Environs of San Francisco International Airport (SFO ALUCP), subject to the following conditions:

1. Prior to issuance of a building permit, the project sponsor shall file Form 7460-1 with the FAA, and provide to the City of Burlingame an FAA determination of no hazard to air navigation.
2. The City of Burlingame shall require that the project sponsor comply with the real estate disclosure requirements outlined in Policy IP-1 of the SFO ALUCP.

## DISCUSSION

## Project Description

The project includes the construction of a six-story, 150 -unit apartment building on a 1.08 -acre site along Rollins Road, just south of the Broadway/US101 interchange. Among other entitlements, the project includes requests for both a General Plan Amendment and rezone from "Commercial (Shopping \& Service)" and "C-1 (Commercial)," respectively, to "High Density Residential " and "R-4 (Multifamily Residential)".

## ALUCP Consistency Evaluation

California Government Code Section 65302.3 states that a local agency General Plan and/or any affected specific plan must be consistent with the applicable airport/land use criteria in the relevant adopted Airport Land Use Compatibility Plan (ALUCP). The City of Burlingame has referred the

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subject project to $\mathrm{C} / \mathrm{CAG}$, acting as the San Mateo County Airport Land Use Commission, for a determination of consistency with the SFO ALUCP.

The SFO ALUCP contains policies and criteria to address four issues: (a) aircraft noise impacts; (b) safety compatibility criteria; (c) height of structures/airspace protection; and (d) overflight notification. The following sections describe the degree to which the project is compatible with each.

## (a) Aircraft Noise Impacts

The 65 dB CNEL (Community Noise Equivalent Level) aircraft noise contour defines the threshold for airport noise impacts established in the SFO ALUCP. All land uses located outside this contour are deemed consistent with the noise policies of the SFO ALUCP.

As shown on Attachment 2, the subject property lies outside the bounds of the 65 dB CNEL contour, and therefore the project is consistent with the SFO ALUCP noise policies and criteria.

## (b) Safety Compatibility

The SFO ALUCP includes five safety zones and related land use compatibility policies and criteria. As shown on Attachment 3, the project site does not lie within any of the safety zones and therefore the project would be consistent with the safety zone policies of the SFO ALUCP.

## (c) Height of Structures/Airspace Protection

Pursuant to the SFO ALUCP, airspace protection compatibility of proposed land uses within its AIA is evaluated in accordance with the following criteria: (1) 14 Code of Federal Regulations Part 77 (FAR Part 77), "Safe, Efficient Use and Preservation of the Navigable Airspace", which establishes the standards for determining obstructions to air navigation; and (2) FAA notification surfaces.

In order to be deemed consistent with the ALUCP, the maximum height of a new building must be the lower of (1) the height shown on the airspace protection surfaces map or (2) the maximum height determined not to be a "hazard to air navigation" by the FAA in an aeronautical study prepared pursuant to the filing of Form 7460-1.

The single building in the project is, at its topmost point, $78^{\prime} 2^{\prime \prime}$ tall, with a ground elevation of approximately 13.5 feet above mean sea level (MSL), resulting in an overall height of about 92 ft above MSL. Utilizing SFO's online iALP Airspace Tool, it has been determined that the top of the proposed building would be more than 71 feet below the critical airspace surfaces in the area, as shown on Attachment 4. However, as shown on the Attachment 5, the Project is located in an area that requires FAA notification for projects greater than 65-100 feet tall, so the project sponsor will be required to comply with these requirements. Accordingly, the following condition of approval is included:

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- Prior to issuance of a building permit, the project sponsor shall file Form 7460-1 with the FAA, and provide to the City of Burlingame an FAA determination of no hazard to air navigation.


## (d) Overflight Notification

The project site is located within the Airport Influence Area (AIA) of SFO, the real estate disclosure area. Pursuant to Policy IP-1, notification is required, prior to sale or lease of property located within the AIA, of the proximity of the airport and that therefore the property may be subject to some of the annoyances or inconveniences associated with proximity to airport operations.

As this disclosure requirement is not included in the above referenced general plan policies or application materials, the following condition is proposed:

- The City of Burlingame shall require that the project sponsor comply with the real estate disclosure requirements outlined in Policy IP-1 of the SFO ALUCP.


## Attachments

1. ALUCP application, together with related project description and plan set excerpts
2. SFO ALUCP Exh. IV-5 - Noise Compatibility Zones
3. SFO ALUCP Exh. IV-7 Safety Compatibility Zones
4. SFO iALP Airspace Tool Point Analysis
5. SFO ALUCP Exh. IV-12 FAA Notification Areas
APPLI CATI ON FOR LAND USE CONSI STENCY DETERMI NATION
San Mateo County Airport Land Use Commission
C/CAG ALUC

## For General Plan, Specific Plan or Zoning Amendments and Development Projects:

A copy of the relevant amended sections, maps, etc., together with a detailed description of the proposed changes, sufficient to provide the following: SEE ATTACHED SHEET

1. Adequate information to establish the relationship of the project to the three areas of Airport Land Use compatibility concern (ex. a summary of the planning documents and/or project development materials describing how ALUCP compatibility issues are addressed):
a) Noise: Location of project/plan area in relation to the noise contours identified in the applicable ALUCP.

- Identify any relevant citations/discussion included in the project/plan addressing compliance with ALUCP noise policies.
b) Safety: Location of project/plan area in relation to the safety zones identified in the applicable ALUCP.
- Include any relevant citations/discussion included in the project/plan addressing compliance with ALUCP safety policies.
c) Airspace Protection:
- Include relevant citations/discussion of allowable heights in relation to the protected airspace/proximity to airport, as well as addressment of any land uses or design features that may cause visual, electronic, navigational, or wildlife hazards, particularly bird strike hazards.
- If applicable, identify how property owners are advised of the need to submit Form 7460-1, Notice of Proposed /Construction or Alteration with the FAA.

2. Real Estate Disclosure requirements related to airport proximity
3. Any related environmental documentation (electronic copy preferred)
4. Other documentation as may be required (ex. related staff reports, etc.)

Additional information For Development Projects:

1. 25 sets of scaled plans, no larger than $11^{\prime \prime} \times 17^{\prime \prime}$
2. Latitude and longitude of development site
3. Building heights relative to mean sea level (MSL)

ALUCP Plans can be accessed at http://ccag.ca.gov/plansreportslibrary/airport-land-use/
Please contact C/CAG staff at 650 599-1467 with any questions.

| For C/CAG Staff Use Only |
| :--- |
| Date Application Received |
| Date Application Deemed <br> Complete |
| Tentative Hearing Dates: |
| $-\quad$Airport Land Use <br> Committee |
| $-\quad$ C/CAG ALUC |

# Application for Land Use Consistency - San Mateo County Airport Land Use Commission 

Project Name: 1095 Rollins Road, Burlingame, CA 94010
Agency: Burlingame Community Development Department - Planning Division
Staff Contact: Catherine Keylon (ckeylon@burlingame.org; (650) 558-7252)
Project Sponsor: Hanover Company

1) Adequate information to establish the relationship of the project to the three areas of Airport Land Use compatibility concern:
a. Noise: See SFO "Airport Influence Area B" map attached with project location identified. Project is NOT located in the 'Outer Boundary of Safety Zones,' 'CNEL Contour, 2020 Forecast,' or 'Outer Boundary for TERPS Approach and OEI Departure Surfaces.' The project is within the '14 CFR Part 77 Conical Surface.'
b. Safety: Same as above.
c. Airspace Protection: The roof and roof parapet heights of the proposed project do not exceed the City of Burlingame's maximum height limit of 75 feet. The top of the two (2) elevator penthouses is 78 feet, $2 \frac{1}{2}$ inches, which complies with Burlingame's municipal code.
d. If applicable, identify how property owners are advised of the need to submit Form 7460-1, "Notice of Proposed Construction or Alteration" with the FAA: Not applicable.
2) Real Estate Disclosure requirements related to airport proximity: Not applicable.
3) Any related environmental documents: Project CEQA document is in process and assumes Mitigated Negative Declaration (MND). CEQA Project Description is attached.
4) Other documentation as may be required: See attached Burlingame Planning Department Staff Report submitted to Planning Commission prior to Design Review/CEQA Scoping Session held on 1/28/19.

Additional Information for Development Projects:
a. Project coordinates:
i. Latitude: $37^{\circ} 35^{\prime} 18.5^{\prime \prime} \mathrm{N}$
ii. Longitude: $122^{\circ} 21^{\prime} 36.1^{\prime \prime} \mathrm{W}$
b. Building heights relative to mean sea level (MSL):
i. See attached exhibit

ALUC APPLICATION


PROJECT SUMMARY




(a)



SURFACE INTERSECTION ANALYSIS INFORMATION - AIRPORT CODE "SFO"

| SURFACE INTERSECTION ANALYSIS INFORMATION - AIRPORT CODE "SFO" |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Project No.: 1095 Rollins Rd, Burlingame |  |  |  |  |  | Date: 09/18/19 |  |  |  |  |
| Description: New residential apartment complex proposed |  |  |  |  |  | Model: 2-SFO_ALL_Surfaces_31JUL14 |  |  |  |  |
| Point Num. | Point Desc. | Latitude | Longitude | Site EI.(AMSL) | Struct Ht.(AGL) | Overall Ht.(AMSL) | Max Ht. (AMSL) | Exceeds By | Under By | Surface |
| 1 | Building Center | 37 $35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 163.2 |  | 71.51 | SFO_P77_19_Horizontal_Plane |
| 1 | Building Center | 37 $35^{\prime} 18.2826{ }^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 308.54 |  | 216.85 | SFO_VFR77_Exist_Conical |
| 1 | Building Center | $37^{\circ} 35^{\prime} 18.2826 "$ | 122 ${ }^{\circ} 21^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 315.11 |  | 223.42 | SFO_RW19LR_OEI_Corridor_092809 |
| 1 | Building Center | $37^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 447.75 |  | 356.06 | SFO_RW19R_LNAVy_Missed_Approach_0 |
| 1 | Building Center | 37 ${ }^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 448.89 |  | 357.2 | SFO_RW19L_LNAVy_Missed_Approach_O |
| 1 | Building Center | $37^{\circ} 35{ }^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 589.09 |  | 497.4 | SFO_RW10R_RNP_2Y_Missed_Approach_O |
| 1 | Building Center | $37^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 630.65 |  | 538.96 | SFO_RW28L_VNAV_Missed_Approach_OB |
| 1 | Building Center | $37^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 640 |  | 548.31 | SFO_CIRCLING_CAT_B |
| 1 | Building Center | 37 ${ }^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 725.31 |  | 633.62 | SFO_RW19LR_DP_LUVVE2 |
| 1 | Building Center | 37 $35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 740 |  | 648.31 | SFO_CIRCLING_CAT_C |
| 1 | Building Center | 37 $35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 780.99 |  | 689.3 | SFO_RW19R_IFR_NonSTND_Departure |
| 1 | Building Center | $37^{\circ} 35^{\prime} 18.2826^{\prime \prime}$ | 122 ${ }^{\circ} 21{ }^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 860 |  | 768.31 | SFO_CIRCLING_CAT_D |
| 1 | Building Center | 37 $35^{\prime} 18.2826 "$ | 122 ${ }^{\circ} 21^{\prime} 36.2808^{\prime \prime}$ | 13.49 | 78.2 | 91.69 | 2000 |  | 1908.31 | SFO_MVA_2008 |
|  |  |  |  |  |  |  |  |  |  |  |
| Total penetrations above surfaces: 0 |  |  |  |  |  |  |  |  |  |  |
| Total penetrations below surfaces: 13 |  |  |  |  |  |  |  |  |  |  |
| Zone Analysis(3) |  |  |  |  |  |  |  |  |  |  |
| Point ID | Description | X | Y | Range | Safety Zones |  |  |  |  |  |
| 1 | Building Center | 6022749.411 | 2042073.109 | Under 65 db | NA |  |  |  |  |  |



