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SECTION 205 DETAILED PROJECT REPORT FLOOD CONTROL PROJECT AT DEVILS LAKE, NORTH DAKOTA

(Contains signed finding of no significant impact plus letters of comment and Corps responses not available when this final report was first published in July 1983.)



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JULY 1983 (REVISED OCTOBER 1983)

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DEVILS LAKE FLOOD CONTROL PROJECT SUCTION 205 DETAILED PROJECT REPORT

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DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

THE STUDY

On October 3, 1979, the Devils Lake Basin Joint Water Management Board requested that the Corps of Engineers investigate the feasibility of flood control measures at Devils Lake, North Dakota. The board requested the study because the water level of Devils Lake has increased about 28 feet in the last 40 years. This rising water level threatens to flood a considerable amount of property. The request from the board and a supporting resolution from the Souris-Red-Rainy River Basin Committee of the Upper Mississippi River Basin Commission are in appendix H.

In February 1980, the St. Paul District of the Corps of Engineers completed a reconnaissance report. That report concluded that flood control measures were potentially feasible and recommended that more detailed studies be prepared. This detailed project report has been prepared in response to the reconnaissance report recommendation under the authority of Section 205 of the 1948 Flood Control Act, as amended.

PRIOR REPORTS

Except for the reconnaissance report, no prior reports specifically address the flood threat to the city of Devils Lake. The following studies generally address water resource problems in the Devils Lake basin:

1. Proposed interim report on the Devils Lake basin.

In the early 1960's, the St. Paul District held a series of public meetings throughout the Red River basin, including one at Devils Lake

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and another at Lakota, North Dakota. The principal water resource problem reported was the inundation of agricultural lands caused by floodwaters collecting in depressed wetland areas and small lakes with inadequate outlets. Flooding caused by nigh water levels in Devils Lake was not a concern at that time. The St. Paul District developed a plan to reduce flood damages by improving the natural channel through the chain of lakes north of Devils Lake to the main lake via Mauvais Coulee and Big Coulee near Churches Ferry, North Dakota. However, because of the circuitous route of the natural channel and the large number of bridge changes, local interests favored a more direct route involving construction of a new channel from Dry Lake to Devils Lake. As a result, the proposed interim report on the Devils Lake subbasin was not completed.

2. <u>Souris-Red-Rainy River Basins, Comprehensive Study: Type II</u> Study of Selected Subbasins of the Red River of the North Basin, Souris-Red-Rainy River Basins Commission, 1972.

This report describes the Devils Lake basin and flood problems, flood damages, and alternative flood damage reduction measures. It refers to the local plan (prepared with technical assistance from the Soil Conservation Service) for channel improvement in the Starkweather Watershed, including the outlet (channel A) from Dry Lake to Six Mile Bay. Channel A was constructed and operated during the spring of 1979 as an emergency measure to prevent excessive flooding in the area north of Devils Lake.

3. <u>Water Quality Studies, Information Report Proposals to</u> <u>Freshen, Restore and Stabilize Devils Lake Chain of Lakes,</u> U.S. Department of the Interior, Bureau of Reclamation, 1975.

This information report was published in 1975 as part of the Garrison Diversion Unit studies. The report updates data developed in the 1960's. It outlines the basic plan to restore desirable lake levels by transfer of Missouri River water from the proposed Warwick irrigation canal to Devils Lake and division of the lake into nine

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pools separated by dikes and outlet control structures. This feature of the Garrison Diversion Unit, which is dependent upon development of the Warwick-McVille irrigation area, has been indefinitely deferred, primarily because of Canadian objections to Missouri River waters entering streams flowing into Manitoba and because of concerns voiced by various wildlife organizations in the United States.

4. <u>Study Report, The Devils Lake Basin Study</u>, Devils Lake Basin Advisory Committee, Devils Lake, North Dakota, October 1976.

This report was authorized and funded by the North Dakota S Legislature. It inventories the land and water resources — he basin, identifies problems and discusses alternative — ins. Structural recommendations include channel improvements, correction structures, and grade stabilization projects throughout the basin. Nonstructural recommendations include land treatment and floodplain management measures. The report recommends the following additional studies:

a. Additional environmental, hydrologic, and sociological data collection.

b. Comprehensive floodplain zoning program below the meander line of Devils Lake.

c. Impacts of land drainage.

d. Determination of an acceptable outlet from the basin.

5. <u>An Analysis of Lake Levels on State Highways, Devils Lake</u> <u>Area</u>, North Dakota State Highway Department, August 1979.

This report classifies the highways in the Devils Lake basin by elevation. About 6 miles of highway are below elevation 1435 feet mal (feet above mean sea level), 13 miles are below 1440, 24 miles are below 1445, and 29 miles are below 1450. The report recommends

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that the highways be raised to an elevation of 1440 feet msl (elevation 1435 plus 5 feet of freeboard). As of April 1981, the State had programmed \$7,000,000 for this work.

6. <u>Section 205 Flood Control Reconnaissance Report, Devils</u> Lake, North Dakota, St. Paul District, U.S. Army Corps of Engineers, February 1980.

This report is a preliminary analysis of several structural and nonstructural measures to reduce the adverse effects of high lake levels. It investigates seven possible routes for diverting water from the lake to the Sheyenne River and a plan to provide local protection to the city of Devils Lake. The report also discusses flood proofing, evacuation, and floodplain management measures. The report concludes that a plan to protect the city from the immediate flood threat should be developed and implemented as soon as possible. The report also concludes that development of a long-term plan is desirable to prevent major damages throughout the basin if the lake level continues to rise.

7. <u>Devils Lake Subbasin, Red River of the North Reconnaissance</u> <u>Report</u>, St. Paul District, U.S. Army Corps of Engineers, December 1980.

This preliminary report provides an overview of the water and land resource problems and needs in the Devils Lake basin. It includes discussion of the flood threat to the city.

FUTURE STUDIES

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An April 29, 1980, letter from the Devils Lake Basin Joint Water Management Board requested Corps assistance for a long-term plan to prevent major damages throughout the Devils Lake basin if the lake level continue to rise. The St. Paul District is developing a preliminary study of the water resource problems in the Devils Lake basin to determine if detailed feasibility studies are warranted. The preliminary subbasin study includes the potential feasibility of an outlet for the lake. The preliminary study is scheduled for completion in 1983. A detailed feasibility study could best be prepared under the general Red River of the North basin authorities. However, as of June 1983, no funds for these authorities were in the fiscal year 1984 Federal budget.

The Devils Lake subbasin study would address all water resource problems in the entire subbasin, including both structural and nonstructural solutions to the problems associated with the rising lake levels. Implementation of any measures that address the flood problem in the city of Devils Lake could take 15 to 20 years, and substantial flood damages could occur before then.

This Section 205 detailed project report addresses the immediate need to protect the city of Devils Lake from rising lake levels. It deals with one problem - flooding - and with a small geographical study area - the city of Devils Lake. An expeditious planning and project implementation schedule is essential.

The Section 205 study and the subbasin study complement each other. As information generated by the subbasin study becomes available, it will be incorporated, where appropriate, into the 205 study.

STUDY PARTICIPANTS AND COORDINATION

The St. Paul District prepared this Section 205 study with the assistance of the Devils Lake Basin Joint Water Management Board and the city of Devils Lake. The study has been coordinated with local, State, and Federal agencies. Appendix H contains copies of pertinent correspondence and a summary of coordination meetings. Hydrologic, hydraulic, geotechnical, design, economic, environmental, social, cultural, and recreational investigations were conducted by St. Paul District staff. Real estate information was provided by the St. Paul District office of the North Central Division. Topographic and cultural resource information was collected by private contractors.

EXISTING CONDITIONS

LOCATION AND DESCRIPTION

The city of Devils Lake, North Dakota, is in Ramsey County about 90 miles west of Grand Forks. U.S. Highway 2 runs east and west through the city. State Highways 19, 20, and 57 also pass through or originate in the city. Burlington Northern and Soo Line railroad main line tracks pass through the city in an east/west direction. Burlington Northern has branch lines running north and south of the city, although the south branch line was recently abandoned. Figure 1 shows the location of the city.

The city lies along the north shore of Devils Lake. Creel Bay, an arm of the lake, lies along the southwest side of the city.



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FIGURE 1

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TOPOGRAPHY

The Devils Lake basin is entirely in the Drift Prairie section of the Central Lowlands physiographic province. It is a large, closed drainage basin between the Turtle Mountains to the northwest and a series of prominent hills to the south of Devils Lake. The land surface is a rolling glacial plain characterized by numerous prairie potholes, sloughs, and occasional morainic ridges. Maximum relief in the subbasin is about 315 feet, with Devils Lake occupying the lowest area at roughly elevation 1428 feet msl and with the high elevation being 1740 feet msl at the crest of hills immediately south of Devils Lake.

The land surface in the area of the proposed embankments was smoothed by sedimentation and wave action in Devils Lake when it was at a much higher level. At the site of the Creel Bay or main embankment, the ground surface rises gently from a low elevation of 1428 feet msl to a high elevation of 1445 over a distance of 600 to 700 feet. Total relief at the smaller embankments near Highways 19 and 20 is less than 10 feet over a distance of 2,500 to 3,000 feet.

GENERAL GEOLOGY

The geology of the Devils Lake subbasin is uncomplicated. It consists essentially of a mantle of glacial drift resting on an unavenly eroded Cretaceous bedrock surface. Sandy clay till comprises most of the drift, but beds, lenses, and channels of sand and gravel in the till are common. The thickness of the glacial drift varies from only a few feet in areas of bedrock highs to more than 350 feet in buried bedrock valleys. Little or no modification of the drift by erosion has occurred except in areas previously inundated by lakes. In those areas, surface irregularities were smoothed by wave action, low areas filled with fine-grained lacustrine sediments, and coarse-grained beach ridges developed along the old shorelines. Bedrock underlying the drift is the Cretaceous Pierre Formation, which has a maximum thickness of 600 feet. This formation is a dark gray clay shale. Below the contact with the drift, the upper 50 to 200 feet of this shale are badly fractured. A thick sequence of Mesozoic and Paleozoic sedimentary bedrock underlies the Pierre Formation but is well below the influence of the proposed work and is not discussed in this report.

SITE GEOLOGY

In contrast to the simple overview presented for the regional geology, detailed site-specific stratigraphy in glacial drift is commonly complex. Such is the case at Creel Bay embankment where overburden materials are classified into four units, according to the time and mode of deposition. Two glacial tills separated by glacioaqueous sediments are recognized along with lacustrine sediments laid down in post-glacial Devils Lake. Plate E-4 shows the correlation of the units for the Creel Bay embankment. The units are discussed in the following paragraphs, along with discussions of the underlying bedrock.

Recent Lacustrine Sediments

Sediments classified as recent lacustrine are those materials deposited in Devils Lake since the last glacier receded from the area. These materials are primarily clays with minor amounts of silt and fine sand. They have never been consolidated by an overlying load of sediments or ice. These sediments exhibit a penetration resistance of 3 to 10 blows per foot (bpf) in standard penetration tests. A maximum of 17.4 feet of this material was encountered at the Creel Bay embankment site, 12.4 feet at the Highway 20 embankment site, and 10.9 feet at the Highway 19 embankment site.

Younger Glacial Till

Sediments classified as younger glacial till were deposited directly by the ice during the last glacial event. The material is predominantly sandy gravelly clay with occasional thin beds of sand and gravel. It shows a penetration resistance of 5 to 25 bpf in standard penetration tests. Zones with a penetration resistance less than 10 bpf are confined to areas immediately below a former surface that was inundated by the post-glacial lake and that is now mantled by recent lacustrine sediments. The reason for this lower penetration resistance is interpreted partially as reworking of the till by wave action but primarily as a residual high water content.

Glacioaqueous Sediments

Glacioaqueous sediments consist of lacustrine and possibly some fluvial sediments composed predominantly of clay with some silt and sand. These sediments are interpreted to have been consolidated by an overlying mass of ice after deposition. They exhibit a penetration resistance of 4C to 150 bpf (blows per foot) in standard penetration tests. They are easily differentiated from younger till by their uniform texture and high penetration resistance. Their stratigraphic position and high penetration resistance allow easy differentiation from recent lacustrine sediments.

Older Glacial Till

Sediments classified as older glacial till were encountered only on the abutments for the Creel Bay embankment. These sediments consist of gravelly sandy clay and clayey sand. The material is characterized by a low water content and a high penetration resistance ranging from 53 to 280 bpf in standard penetration tests. This material is differentiated from glacioaqueous sediments by its heterogeneous texture and from younger till by its lower water content and higher penetration resistance. The older till is

interpreted to have been deposited by an early glaciation and to have been consolidated by subsequent ice and overburden loads.

Bedrock

Bedrock is the Pierre Formation that underlies glacial drift throughout most of the region. The formation is a soft to moderately hard, dark gray clay shale. In the Devils Lake basin, the upper 50 to 200 feet are fractured sufficiently to serve as an aquifer. The shale was penetrated to a minimum depth of 14 feet in borings for the Creel Bay embankment. At that location, the shale is badly weathered and fractured at the overburden contact. It is more like a soil than a rock for 1 to 3 feet below the contact with the drift mantle. The shale improves in quality with depth, but it is badly fractured and haracterized by a high water content to the depth penetrated during the borings. Samples of the shale were obtained by drive sampling. Resistance to standard penetration tests ranged from 55 bpf at the overburden contact to over 100 bpf within a few feet. The light loading proposed for the site and thick cover of impervious material make more detailed evaluation of the strength and water-bearing characteristics of the shale unnecessary.

CLIMATE

The weather at Devils Lake varies widely with the season. Records at the Devils Lake weather station show mean monthly temperatures from 68 degrees Fahrenheit in the summer to 4 degrees Fahrenheit in the winter. The maximum recorded temperature is 112 degrees, and the minimum is 46 degrees below zero. The frost-free growing season lasts from about May 15 to September 23.

The mean annual precipitation is 16.98 inches. Mean snowfall is 36 inches. Snowmelt can cause flooding from March through May. Large rainfalls from May through September can cause low-capacity channels to overflow, resulting in flood damages to crops. Because the subbasin has no outlet near the existing water surface elevation, the

meteorlogical conditions that cause agricultural spring and summer flooding can also result in increasing levels in Devils Lake and Stump Lake.

WATER QUALITY

The water quality of the Devils Lake chain of lakes significantly changes with lake stage and the location within the chain of lakes. During periods of low lake levels, the concentration of dissolved solids increases; and, during periods of high lake levels, the concentration decreases. For example, with the increase of lake level from 1404 feet msl in 1948 to 1415 feet msl in 1950, the concentration of dissolved solids dropped from 25,000 to about 6,500 parts per million. Since 1950, the concentration of dissolved solids has generally continued to decrease with the rising lake levels.

This improvement in water quality is reflected in the increase in the number of sport fish and the recreational use of the lake. Sedimentology studies have shown substantial variations in salinity, probably caused by changing lake levels, for a period of over 6,000 years. There is also a decrease in salinity following large spring inflows and an increase during the summer and fall.

Water quality data show an increase in salinity from the western to eastern end of the chain of lakes. For example, in January 1979 total dissolved solids in milligrams per liter varied from 3,620 in Devils Lake to 169,000 in East Stump Lake. This variance probably occurred because most of the inflow to the lake flows into the northwest corner of the lake (Mauvais Coulee).

Mauvais Coulee (Big Coulee), channel A, and the city of Devila Lake sewage lagoons are the three main sources of nutrients to the lake. The city of Devila Lake discharges water from its sewage lagoons into Creel Bay. Stormwater runoff from the city is diverted to holding ponds and eventually is also discharged into Creel Bay. This water contains nutrients, particularly nitrogen and phosphorus, that

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degrade the water quality of Creel Bay and Devils Lake. Channel A and Mauvais Coulee carry high levels of nutrients and frequently exceed State standards. Agricultural runoff and wetland drainage are some of the practices suspected of causing these high levels. Nitrogen and phosphorus are carried into the lake and stimulate the growth of aquatic plants such as algae.

Surface water in the Devils Lake basin is relatively nigh in dissolved minerals compared to most other drainage systems in North America. The surface waters are high in dissolved materials because of the geologically youthful character of the area, because of the cold, semi-arid climate that prevents excessive leaching of the soils, and because of the concentrating effect caused by the lack of an outlet.

The waters of the Devils Lake area generally contain excessive levels of hardness, total dissolved solids (TDS), and sulfates. They also have a high pH. Metals such as barium, boron, and lithium also cause water quality problems at times. Runoff from agricultural operations is the major contributor to the high metals and TDS concentrations. The water in Devils Lake does not meet North Dakota water quality standards.

Devils Lake is the most important water-based recreation area in eastern North Dakota. Primary species of game fish include northern pike, walleye, white bass, crappie, and yellow perch. A primary forage fish species is the fathead minnow. Some invertebrates that provide important fish food in the lake include midge, caddisfly, and amphipod. Groundwater supplies are generally good, although some have excessive levels of nitrates and sulfates.

TERRESTRIAL VEGETATION

Prior to Euro-American settlement, the Devils Lake basin was primarily a tall grass prairie, vegetated with a wheatgrass $(\underline{Agropyron})$ - bluestem $(\underline{Andropogon})$ - needlegrass (<u>Stipa</u>) association. Most of the woodland in the basin lies along watercourses and in the morainal hills around Devils Lake. Today, much of the tall grass prairie and some of the woodland areas have been cleared and converted to agricultural uses.

Upland portions of the project area are urban, residential, or agricultural. Most of the agricultural areas are pastureland covered with milkweed, Canada thistle, foxtail barley, goldenrod, curly dock, little sunflower, buckbrush, gumweed, poison ivy, and various grasses and sedges.

AQUATIC VEGETATION

Aquatic vegetation, except the planktonic algae, occupies the littoral zone (the interface between the land and open water). The wetlands, stream channels, and lakes in the Devils Lake basin generally have extensive littoral areas because of their low relief and shallowness.

In the immediate project area, the most significant wetland habitat consists of a three-cell, 270-acre sewage lagoon, the surrounding holding ponds, and the headwaters of Creel Bay. A 113-acre holding pond for effluent from the sewage lagoons is north of the lagoons. This holding pond is an artificially flooded wetland with emergent vegetation that includes cattail, horsetail, bulrush, and sedge. Immediately west of the sewage lagoon is a 65-acre emergent wetland impounded by the "Dump Road" (Landfill Road). Predominant vegetation in this wetland consists of the above species plus common reed. Southwest of the sewage lagoon is a 38-acre, intermittently-flooded wetland. Predominant vegetation there includes Nuttall's alkaligrass, foxtail barley, gumweed, curly dock, and kockia. The headwater area of Creel Bay is an intermittently-flooded wetland that is either vegetated, open water, or mudflat, depending on the water level of the lake. The lakeshore and areas with more permanent water are vegetated with cattail, sedge, grass, foxtail barley, kockia, prairie cordgrass, and other species. Between Highway 20 and the

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abandoned Burlington Northern railroad branch line is an approximately 40-acre wetland. This wetland is vegetated by cattail, bulrush, sedge, and common reed. The northern two-thirds of the wetland appear to be seasonally flooded, and the rest appears semipermanently flooded.

These wetland areas provide good habitat for waterfowl, especially ducks. The fairly abundant aquatic vegetation provides food, while cover is available along the shore of the lake and wetlands where taller vegetation grows.

THREATENED AND ENDANGERED SPECIES

The bald eagle and peregrine falcon are the only federally-listed endangered species that may occur in the project area. The presence of the falcon in the basin would be very rare. The bald eagle migrates through the area in the spring and fall but does not nest there.

POPULATION

In the past decade, the city of Devils Lake has experienced considerable growth in population, in sharp contrast to its surrounding rural communities (see table 1). Of the counties forming most of the watershed (Benson, Towner, and Ramsey), only Ramsey showed any increase in population. Most of the small communities in the city's immediate vicinity declined to some extent. Because a very high percentage of persons changing residences in this region remain in their same county, Devila Lake serves as a significant population magnet. Some cities on the perimeter of the watershed also exhibit this trend.

A significant portion of the basin residents are of Norwegian descent, ranging from 36 percent in Walsh County to 50 percent in Benson. Approximately 45 percent of the Cavalier and Rolette county populations are of Canadian descent. The Fort Totten Reservation is

the home of the Devils Lake Sioux and occupies a total of 244,000 acres. The total Indian population on the reservation was estimated in 1979 as 2,815.

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1970-1980 Percentage of 1980 1970 change Watershed Counties Ramsey 13,048 12,915 + 1.0 7,944 Benson 8,245 - 3.7 Towner 4,052 4,645 -12.8 Subtotals 25.044 25,805 - 2.9 Cities near Devils Lake (county in parentheses) Devils Lake City (Ramsey) 7,442 7.078 + 5.1 Lakota (Nelson) 963 964 - 0.1 Cando (Towner) 1,496 1,512 - 1.1 Fort Totten (Benson) 1,141 N/A N/A Minnewauken (Benson) 461 496 - 7.1 Starkweather (Ramsey) + 8.8 210 193 Leeds (Benson) 678 626 + 8.3 New Rockford (Eddy) 1,791 1,969 - 9.0 Watershed Perimeter Cities (county in parentheses) Langdon (Cavalier) 2,182 2,335 + 7.0 Cooperstown (Eddy) 1,368 1,485 -11.9 Carrington (Foster) 2,641 2,491 + 6.0

Table 1 - Population in and around Devils Lake, North Dakota,

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LAND USE

A September 1974 satellite imagery analysis of land use showed that about 70 percent of the basin is cultivated land, 8 percent grassland, 3 percent woodland, 16 percent water, and 3 percent miscellaneous area.

Forested areas are mainly in the southcentral portion of the basin along the shore of Devils Lake and in the Devils Lake Indian Reservation. Although most of the land is cultivated, the richest soils are in the central and northern parts of the basin. Pasture and rangeland are more common in the southern portion of the subbasin.

Within the city of Devils Lake, most recent growth has occurred in the southwest. Significant subdivision zoning exists between the lake and the city. Commercial strip development is extensive along Highway 2.

Figure 2 is a land-use map for the city.

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EMPLOYMENT

Although farm employment has decreased during recent years, it is still the most important sector in the Devils Lake basin economy. Employment in the basin centers around agriculture, retail trade, services, and education. These four sectors are estimated to account for more than 70 percent of the basin's employment. While farm employment has decreased, other sectors have increased, and the basin has had an increase in total employment. Between 1970 and 1977, total employment increased from 9,489 to 12,340, an increase of 30 percent.

Unemployment in the basin averaged about 6.5 percent during the 1970's. Employment is high during the spring, summer, and fall, which comprise the construction season and the time when agricultural crops are planted and harvested. During the winter, many agricultural activities decrease drastically.

INCOME

Total personal income for the basin increased from \$160 million to \$203 million between 1969 and 1977 (as expressed in 1979 dollars). Farm income accounts for more than half of the total personal income, and cash grain sales amount to more than 70 percent of the total farm income. Average per capita income during the same years increased from \$5,875 to \$7,242, which was slightly above the 1979 average income figure of \$6,859 for the whole State.

AGRICULTURE

Agriculture is the predominant sector in the economy of the Devils Lake basin. The production of small grains is the most important agricultural component. Approximately 70 percent (or 1,787,136 acres) of the subbasin's land area is cultivated and another 8 percent is pastureland.



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The major crops grown in the basin are identified in table 2. Wheat is the leading crop, accounting for 54 percent of the harvested acreage. This is followed by barley, sunflowers, hay, oats, and flax, which collectively amount to 45 percent of the harvested acreage. There are also minor acreages of rye, potatoes, sugarbeets, and corn. The importance of sunflowers has increased dramatically during the 1970's. Between 1977 and 1978, sunflower production in North Dakota increased by more than 50 percent. In the Devils Lake basin, sunflowers have became the third leading crop, accounting for β percent of the total harvested acreage.

Frop patterns within the basin floodplain are similar to those throughout the basin. Major crops are small grains, sunflowers, potatoes, corn, soybeans, and sugarbeets.

Table 2 - 1978 Crop Statistics, Devils Lake Basin

Crop	Harvested Acres	Yield Per <u>Acre</u>	Total Production
Wheat	617,100	30.9 bushels	19,068,390
Barley	284,450	42.5 bushels	12,089,125
Sunflowers	94,470	1,313 pounds	124,039,110
Hay	85,680	2.0 tons	171,360

Science Gulf South Research Institute.

MANUFACTURING

There are 55 manufacturing establishments in the Devils Lake basin, 29 of of them in the city of Devils Lake. More than 30 percent of the manufacturers are related directly to agriculture. The remainder of the manufacturers are a diversified industrial mix and account for about 6 percent of the basin's manufacturing employment. The manufacturing establishments are grouped in table 3 according to their Standard Industrial Code (SIC) numbers.

SIC	Description	Estimated Employment
14	Mining of Nonmetallic Minerals	27
17	Construction-Special Trade Contractors	18
20	Food and Kindred Products	80
24	Lumber and Wood Products	9
27	Printing and Publishing	95
29	Petroleum Refining and Related Industries	20
30	Rubber and Plastics Products	20
32	Stone, Clay, Glass, and Concrete Products	60
34	Fabricated Metal Products	9
37	Transportation Equipment	9
39	Miscellaneous Manufacturing Industries	150
42	Motor Freight Transportation/Warehousing	45
50	Wholesale Trade-Durable Goods	9
51	Wholesale Trade-Nondurable Goods	54
54	Food Stores	70
76	Miscellaneous Repair Services	18
TOTAL		693

Joan He 1977 - 1979 Directory of North Dakota Manufacturing.

TRADE

In 1977, total trade receipts for the Devils Lake basin exceeded \$240 million (expressed in 1979 dollars). Approximately 65 percent (or \$156.6 million) of the receipts were in wholesale trade. Retail trade and selected service receipts were \$83.5 million and \$7.9 million, respectively, in 1977.

CULTURAL RESOURCES

In compliance with Section 106 of the National Historic Preservation Act of 1966, the National Register of Historic Places has been consulted. As of May 18, 1983, the study area had no sites on the National Register. Initial project coordination and report reviews

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nave been coordinated with the North Dakota State Historic Preservation Officer and the National Park Service.

During September 1981, a cultural resources literature and records search and review plus a field reconnaissance survey of the Devils Lake project area were conducted. No historic or prehistoric sites were recorded in the project area. However, there is a high potential for sites in the surrounding area. At least 15 prehistoric burial mounds, 2 prehistoric occupation sites, and 5 historic cultural resource sites are close to the project area. Fluctuating lake levels affect the location and probability of identifying sites.

Appendix G has additional information on cultural resources.

DEVELOPMENT AND ITS RELATIONSHIP TO LAKE LEVELS

Early fir trade activities in the Devils Lake area are sketchy. However, sometime between 1817 and 1827, trader Robert Dickson, in an agreement with the Hudson Bay Company, established a post at Devils Lake. The post was on Graham's Island, almost 10 miles west and slightly north of the city of Devils Lake. At an undetermined date, possible in the 1820's, an American Fur Company post, Fort Rice, may have been established on the site where Fort Totten was built in 1867.

Fort Totten with established on July 17, 1867, on the south shore of the West Bay of Devils Lake. This site is about 10 miles south of the city of Devils Lake. The fort was one in a series of military outposts designed to protect the overland route from St. Faul to the gold fields of Montana and Idano. It was also intended to protect settlers moving into the area and to serve as a control point for the Indian Reservation established earlier that year. Fort Totten remained a military post until 1890 when it became an industrial school for Indians.

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At the time the Devils Lake area officially opened for settlement in 1883, about 15,000 acres were being cultivated by 3,000 squatters. The first squatters were former military personnel from Fort Totten who began developing tracts on Graham's Island in 1880.

Lieutenant Heber M. Creel, a topographic engineer at Fort Totten, resigned his position in 1882 and squatted on land then on the north shore of Devils Lake. The lake was at about elevation 1435, or 7 feet above its present elevation. Creel surveyed a townsite and named it Creelsburg. A post office was established there, and in 1883 the name was changed to Creel City. In 1884, the village was incorporated and the name changed to Devils Lake.

Devils Lake became a major commercial trading center for the region and has maintained its role to the present. The city's early success resulted from its association with the steamboat shipping industry and with the delayed westward railroad construction that allowed the community to be the railhead for 3 years. Steamboat navigation began in 1883 but ended in 1909 because of the steady decline in lake levels and because a rail line to Minnewauken was completed (a village on the west end of the lake). By 1910, construction of the five rail lines serving the Devils Lake area was complete.

The city of Devils Lake remains a minor railroad hub and the leading commercial center in a predominantly agricultural area.

Wide fluctuations in the water level of Devils Lake have affected conditions in the subbasin for several thousand years and will probably continue to do so. Fluctuating lake levels in prehistoric times affected game habitat and water quality in the lake. These fluctuations resulted in significant changes in patterns of Indian settlement, hunting, and fishing. Cultural artifacts in beach strands at different elevations provide evidence of these changes.

In the late 1800's and early 1900's when early Euro-American settlement took place, lake levels were relatively high. Railroads,

roads, and development were constructed at higher elevations. Steamboat transportation was feasible. The good water quality associated with the high water levels encouraged the development of recreational facilities.

By 1940, the steadily declining water levels had destroyed the steamboat industry and increased the salinity of the lake to the point where sport fishing, boating, and other water-related recreational opportunities were gone. The declining water levels also exposed large, flat areas of lakebed adjacent to the city of Devils Lake. The city had developed as a transfer point between steamboat and railroad transportation; however, by 1940 it was landlocked. Water planning work, such as the Garrison Diversion Unit studies, addressed the problem of low water level and poor water quality up to the 1960's and early 1970's.

Since 1940, the water level of the lake has risen in a sawtoothed fashion. The water quality of the lake has improved substantially, and sport fishing and other recreational water activities are once again popular. However, the rising level is beginning to threaten the substantial amount of development constructed on the dry lakebed during the earlier low water period. In the spring of 1979, Landfill Road (Dump Road) had to be raised to protect the city sewage lagoons from damage. By the summer of 1983, the lake level had reached elevation 1428 feet msl - the highest level in about 100 years.

RECREATIONAL RESOURCES

The Devils Lake basin is one of the Major recreation areas in North Dakota. Hunting is very popular. Upland game is limited because of lack of habitat, but the numerous wetlands and shallow lakes provide excellent habitat for migratory waterfowl. The area is known nationwide for goose hunting. Devils Lake provides boating, water-skiing, picnicking, and camping opportunities. Fishing is very good in the lake: 48 percent of the 1974-1975 State pike harvest was from the lake.

Several parks and other recreational facilities are in the immediate area of the city of Devils Lake. These facilities offer opportunities for swimming, picnicking, ice skating, fishing, tennis, and other activities.

More detailed recreation information is in appendix G.

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FUTURE CONDITIONS

The future condition of the city will continue to depend on the lake level. It is very probable that, over the long term, the lake level will continue to fluctuate.

If a project is not constructed, the former lakebed area will probably flood again. This flooding would result in substantial economic losses and would disrupt local and regional road, sewer, telephone, and electric services. Loss of the city's sewage treatment plant would have environmental and health impacts. Economic and social impacts associated with flooding of the former lakebed could significantly retard future growth.

If a project is constructed, there would be no flood-induced disruption to the economy or to utility services unless the lake level exceeds the design water surface level for the project.

THE PROBLEM

A number of water resource problems in the Devils Lake basin were discussed in the initial correspondence and coordination meetings with local interests and other public agencies (see appendix H). These problems include wetland drainage and its effects on agricultural production, wildlife habitat, and storage of floodwaters; the water quality of Devils Lake and its relation to the water level of the lake, to discharge from the city's sewage lagoons, and to storm-water holding ponds; the potential effects of spreading the effluent from the sewage lagoons on land; and the flooding caused by the rising water level in Devils Lake. The flooding problem associated with the increasing lake level has been divided into two components: (1) the immediate flood threat to the city of Devils Lake and (2) the flood threat to other cities in the subbasin, Fort Totten Indian Reservation, Camp Grafton, agricultural production, roads, and utilities.

This Section 205 detailed project report addresses only the immediate threat of flooding to the city of Devils Lake. All of the other problems are beyond the scope of the budget and schedule for a Section 205 study.

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PAST WATER LEVELS

According to the accounts of early travelers to the area, the elevation of Devils Lake was about 1446 feet msl in 1830. After this date, the elevation of the lake fell in an irregular pattern until it reached a low of 1402 feet msl in 1940. After 1940, the lake began to rise and reached elevation 1428 feet in 1983. Figure 3 is a stage hydrograph for the lake. Figure 4 shows the approximate shoreline of the lake in 1882, 1928, and 1942.

Inspection of the stage hydrograph indicates that the period of record is too short to show any clear pattern of variation in lake levels. However, archaeological and sedimentological investigations provide some additional insight. Beach strands and cultural artifacts show that the lake elevation has changed significantly in the last 2,000 years. The land surface in the area shows evidence of being smoothed by sedimentation and wave action when Devils Lake was at an elevation much higher than it is now. The lake level has probably been up between elevations 1440 and 1453 feet msl and down to nearly dry several times during this period.

Some of the artifacts associated with the high lake levels are being analyzed to help estimate some of the dates of the high water levels. The cultural resource sections of the environmental assessment contain additional information on archaeological investigations.

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FIGURE 3



Edward Callender's 1968 dissertation, "The Postglacial Sedimentology of Devils Lake, North Dakota" (University of North Dakota) discusses the postglacial sedimentology of Devils Lake. Callender constructs a lacustrine chronology for the lake, using the chemical contents of several core samples. This chronology extends 6,000 years before the present time and indicates substantial variation in lake levels. The chronology does not directly relate to lake level elevations in feet above mean sea level. However, some of the layers of sediment would be typical of the fresh water conditions expected with a lake outlet. Such conditions require a lake elevation of about 1455 to 1460, given today's topography. Other layers would be typical of dry conditions.

Callender concludes that "the level of Devils Lake has fluctuated considerably during the past 6,500 years. Significantly higher lake levels occurred around 4,300; 3,500; 2,300; 1,250; 1,000; 750; and 250 years ago. Most of these dates coincide with periods of cooler, wetter climate in the Northern Hemisphere. Significantly lower lake levels occurred around 6,000; 4,000; 3,000; and 500 years ago which coincide with periods of warmer, drier climate in the Northern Hemisphere."

Saul Aronow's 1957 dissertation, "Problems in Late Pleistocene and Recent History of the Devils Lake Region, North Dakota" (University of Wisconsin), develops a chronology of lake-level fluctuations in the Devils Lake basin. This chronology is based on buried soils interstratified with beach sand and gravel, bison skulls, and rooted stumps of bur oak submerged in Stump Lake. His chronology also indicates substantial variations in lake levels over the last several thousand years.

EMERGENCY ACTIONS

As an emergency measure in the spring of 1979, the Corps of Engineers, in cooperation with the State Water Commission and the city of Devils Lake, raised the "Dump Road" (Landfill Road). This road lies between the head of Creel Bay and the city's sanitary sewage lagoons. The crest of the road was raised to about elevation 1431 feet msl. Allowing 2 to 3 feet of freeboard for waves and increased water levels due to wind, the emergency raise would protect the lagoons and the southwest side of the city from water levels up to about 1429 feet msl. Temporary pumps handle the interior drainage when the lake elevation precludes gravity flow.

PLANNING OBJECTIVES

According to Federal guidelines, national economic development (NED) is the national planning goal for water resource projects. Regional development (RD), other social effects (OSE), and environmental quality (EQ) are also important considerations. Objectives including NED, EQ, RD, and OSE have been established to evaluate the alternative plans from the national perspective.

Additional objectives reflecting local considerations were developed after an examination of the existing conditions in the study area, of the most probable future condition if no Federal action is taken, and of the study area's problems, needs, and opportunities. These local objectives are: (1) to contribute to the economic health of the city of Devils Lake by reducing the flood threat during the period from 1984 to 2084 and (2) to contribute to the health and sense of security of local residents and business interests by reducing the flood threat during the period from 1984 to 2084.

ALTERNATIVE PLANS

Several plans were considered in the early stages of planning and rejected. The reconnaissance report considered seven channels that would divert water from Devils Lake to the Sheyenne River. These plans were very expensive, ranging in cost from \$6,000,000 to \$14,000,000. Each would require a complete economic, environmental, and engineering analysis for the entire Devils Lake basin. The scale of these alternatives would require a congressionally authorized

study and possibly 15 to 20 years to implement. Because the flood threat to the city appears to be imminent, the diversion channel alternatives were rejected for this study.

The reconnaissance report also considered a relief channel from Devils Lake to Stump Lake without provision for transfer of water to the Sheyenne River. Stump Lake could store about 170,000 acre-feet of water if its level were raised from 1410 to 1430 feet msl. By using this Stump Lake storage, the elevation of Devils Lake could be lowered about 3 feet from 1433 to 1430 feet msl. Thereafter, since Devils Lake and its connected waters have about five times the storage capacity of Stump Lake, a raise to elevation 1435 feet msl on Devils Lake could only be reduced to 1434.2 by using Stump Lake storage. If Stump Lake were used for storage above elevation 1430 feet msl, then additional right-of-way would have to be purchased around Stump Lake. Natural overflow to Stump Lake would not occur until Devils Lake reached about elevation 1449 feet msl. This plan would cost more than \$5,000,000. This relief channel plan was rejected because of its high cost and limited effectiveness.

The reconnaissance report recommended raising about 1 mile of Landfill Road and 1.5 miles of State Highway 19 to elevation 1445 feet msl. This action would meet the immediate need to protect the city of Devils Lake from the rising lake level. This plan also included a pumping station or facilities for emergency pumps. The plan was rejected for further study because detailed topographic mapping showed that a flood barrier could be constructed across the head of Creel Bay more economically by moving the alignment of the embankment about 1,700 feet west of Landfill Road.

Structural and nonstructural plans were developed and analyzed that would provide protection to water surface elevations of 1435 (plan A), 1440 (plan B), 1445 (plan C), and 1450 (plan D) feet msl. Plan A would allow the lake to rise only about 7 feet before the design surface elevation would be reached. This plan was selected as a minimum-scale alternative. Plan D would allow the lake to rise about

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22 feet and was chosen as a maximum-scale alternative. The plans were developed in sufficient detail so that they could be evaluated according to their fulfillment of the planning objectives and so that the best plan could be selected.

The common characteristics of each plan are described first, and then each plan is described in more detail. The engineering, economic, and environmental information in this section of the report is preliminary. The selected plan is refined and analyzed in more detail in the detailed description of the selected plan.

ECONOMIC FEASIBILITY

Since the cause of the fluctuating lake levels is not well understood and since the period of record for meteorological and hydrological data is very limited compared to the length of the trends for changing lake levels, a stage/frequency relationship could not be developed. This inability to develop a stage/frequency relationship is discussed in detail in appendix D. Because this relationship could not be developed, the traditional benefit/cost ratio analysis that draws upon discharge or stage frequency-damage relationships was not possible.

There is no certainty that the lake will continue to rise. However, it was at much higher elevations in the early 1800's and at several times in the geologic past. The standard project flood inflow to the lake (a flood based on the maximum probable precipitation in the watershed) would cause the lake to rise about 18 feet above its present elevation (see appendix D). Since the economic damages that would result from higher lake levels are significantly greater than the cost of constructing flood control measures to these levels, it appears prudent to construct these measures.

In order to better understand the economic feasibility of implementing flood control measures, economic data was collected and analyzed in terms of three scenarios for future lake levels. The

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economic data is an inventory of all property from elevation 1426 to 1455 feet msl in or immediately adjacent to the city of Devils Lake. The flood damages that would result from each scenario were calculated. The annualized damages were then used to calculate the benefit-cost (B/C) ratio.

With a traditional flood control project, the level of protection provided by the 100-year project could be estimated, and a 100-year floodplain and 500-year floodway could be established. However, the lack of a stage-frequency relationship prevents definition of a floodplain or floodway for this project.

Since the level of protection provided by the project cannot be identified, it would be prudent to manage the area threatened by the rising lake level to avoid endangering additional development. From the Federal perspective, this management program would limit the risk to the Federal investment in private and public development in the threatened area. This program would also be consistent with the principle that development in an area that faces a risk from inundation should not be encouraged by any Federal action. The management program could be developed by local interests in close coordination with the North Dakota State Water Commission, the Federal Emergency Management Agency, and the Corps of Engineers. No benefits for future development were computed because the land management plan would regulate future development. Appendix A contains the economic analysis.

COSTS

Preliminary plan layouts and detailed cost estimates were prepared for the structural plans that would provide protection to water surface elevations of 1435, 1440, and 1445 feet msl. The cost estimates are in appendix B. The cost for a structure that would protect to 1450 feet msl was extrapolated from a curve of cost versus water surface elevation prepared from the 1435, 1440, and 1445 elevation data. These data are shown on figure 9.

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The cost of the nonstructural evacuation plan for each water surface design elevation was determined using the total market value of the property that would have to be acquired. A public agency would acquire all property with a first-floor elevation at or below the plan elevation. Property owners would then have the option of repurchasing and salvaging their property. The inventory of property used for the economic analysis was used as the source of market values.

HYDROLOGY

Devils Lake is in the Devils Lake subbasin of the larger Red River of the North basin. Figure 5 shows the location of these drainage areas. The Devils Lake basin includes about 3,580 square miles. The natural drainage system has a large number of wetlands, streams, and coulees. There are many shallow lakes, some of which are interconnected. In general, most of the surface water drains from north to south in eight watersheds. A ninth watershed that drains from south to north lies along the south shore of Devils Lake. Most of the water eventually flows into Devils or Stump Lakes. The Devils Lake basin has no outlet until it reaches a water surface elevation of about 1457 feet (about 29 feet above the present level of Devils Lake). At about elevation 1450 feet msl, water would flow through the chain of lakes from west to east from West Bay of Devils Lake to Stump Lake. At about elevation 1457 feet msl, the water would flow from the southwest corner of Stump Lake down Tolna Coulee to the Sheyenne River. Figure 6 shows the Devils Lake chain of lakes. The natural drainage system has limited capacity and has been supplemented by channels and ditches for agricultural drainage.

Precipitation data from 1870 to the present and temperature data from 1905 to the present are available. Evaporation data from 1930 to the present and stage data from 1901 to the present are also available. U.S. Geological Survey (USGS) gaging stations are available on five coulees that represent a contributing drainage area of 2,879 square

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miles (out of the total subbasin area of 3,580 square miles). Records date back to 1950 for one coulee, to 1958 for two coulees, to 1975 for one coulee, and to 1979 for another. Because of the limited streamflow data, the hydrologic budget equation was used to calculate monthly inflow values. USGS information indicates that groundwater flow was not significant.

Several methods were considered for estimating future Devils Lake water levels. Attempts were made to estimate the likelihood of future lake levels using the HEC-4 computer model and a statistical analysis. Because the HEC-4 model gave unrealistic results, it was rejected. Upon close examination, the hydrologic and meteorologic data was judged not adequate for a reliable statistical analysis. The hydrologic analysis was coordinated with hydrologists at the Corps North Central Division office and Hydrologic Engineering Center and with scientists at the Unversities of Colorado, Minnesota, and North Dakota.

A probable ma imum flood (PMF) was developed for the Devils Lake basin from detailed studies conducted for the Goose, Wild Rice, and Sheyenne Rivers in North Dakota. The standard project flood (SPF) flow to Devils Lake was estimated at 40 percent of the PMF. For the lake's present elevation of about 1428 feet msl, the SPF inflow would raise the lake to elevation 1446 feet msl, or about 18 feet. The spring inflow with a 1-percent chance of occurring in any one year would raise the lake to elevation 1432.5 feet msl, or about 4.5 feet above the present level. Appendix D contains the detailed hydrology analysis.

INTERIOR DRAINAGE

The interior drainage facilities would consist of a basic system needed for all the alternative structural plans with additional facilities for plan D to accommodate drainage from the eastern part of the city.

The interior drainage system for plans A, B, C, and D would consist of two holding ponds, a large pumping station and a system of ditches and culverts linking the holding ponds to the pumping station. The north holding pond would be combined with the existing sewage lagoon effluent holding pond. The effluent presently meets State water quality standards and is periodically discharged to the lake. The combined storm and effluent water would also be discharged to the lake through the pumping station.

The interior drainage system for plan D would consist of the basic system plus an additional holding pond, pumping station, and ditch/culvert system. The interior drainage systems are shown on figure 7. Appendix C discusses interior drainage.

GEOTECHNICAL

Boring and testing data indicate no geotechnical problems that would complicate or adversely affect design or construction of the alternative plans. Appendix E discusses the geotechnical investigations that have been completed.

The proposed flood control structures could be expected to act as flood barriers for extended periods. Failure of these structures could cause catastrophic damages. The structures would therefore be designed in accordance with dam safety criteria. However, the structures would not cause the lake to rise as a dam would. They would instead prevent rising water levels from inundating developed property. The basic structures for each alternative are embankments.

All structural plans would use two borrow areas. One is immediately south of the airport across Trunk Highway 19. The other is about 1 miles south of the city and is spoil from the construction of existing storm-water settling ponds. Soil from these sites has been tested and found to be appropriate fill for the embankments.

ENVIRONMENTAL IMPACT

A preliminary analysis did not identify any significant negative environmental impacts associated with the alternative plans.

Constructing an embankment at the head of Creel Bay would have minor environmental impacts. The construction would destroy some upland and lowland vegetation. The amount of lowland vegetation affected would depend on the lake level. This embankment also would affect the natural appearance of the landscape. For some people, the embankment would adversely affect the aesthetics of the area.

Protecting the city from water levels up to 1440 feet asl would require embankments west of the city near the sirport and southeast of town as well as the embankment at the head of Creel Bay. These





additional embankments would be constructed in pasture or grassland that has moderate wildlife value. For most people, such additional embankments would have a minor adverse effect on the aesthetics of the area.

Protecting the city to a water surface elevation of 1445 feet msl would require higher and somewhat larger embankments than the previous plans. Impacts would be similar to those for the previous plans except somewhat greater because of the increased size of the embankments.

Protecting the city to a water surface elevation of 1450 feet msl would require a nearly continuous embankment enclosing the south and western sides of the city. An additional interior drainage system would also be needed to accommodate storm water from the eastern half of the city. Impacts would be greater for this plan than for the previous plans because of the additional structures.

Construction of the embankments would destroy some upland vegetation that has moderate wildlife value. However, after construction the embankments would be revegetated and would provide habitat similar to pre-project conditions. The embankment at the head of Creel Bay would also destroy some benthic habitat. However, after construction the riprap would provide habitat of greater variety than exists now. Two small wetland areas southwest of the city would be affected by the 1440-, 1445-, and 1450-foot msl p'ans. The existing outlets of these wetlands would be blocked by the project, and new drainage would have to be constructed to prevent flooding. However, control structures could be designed to match the elevation of the existing outlets and the water levels of the wetlands would not be affected.

Environmental impacts associated with not constructing a project could be substantial. Higher water elevations could inundate the sewage treatment lagoon, storm water facilities, and a large amount of development. Raw sewage effluent and debris from the flooded area could contaminate the lake. Evacuation of all development, including

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sanitary and storm sewage facilities, from the former lakebed and relocation to upland sites would have limited environmental impacts. However, evacuation would be prohibitively expensive and disruptive to the community.

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Several potential environmentally beneficial project features have been identified. Interior drainage ponds north and south of the sewage lagoons and immediately east of the embankment at the head of Creel Bay could be designed and operated to serve as wetland areas. However, sufficient water storage capacity would have to be maintained to prevent flooding from runoff on the city side of the embankment. Combining the north sewage effluent pond with the storm water holding pond could dilute the effluent and filter it through an enlarged wetland. This process could benefit the water quality in Creel Bay. Spreading the effluent (and perhaps the storm water from the northern holding pond) on land has been proposed. However, because planning and funding of this feature have not progressed, it does not appear that this feature could be implemented in conjunction with the flood control project.

Much of the recent development in the city has occurred on the former lakebed. All alternative would include a land management plan. The land management plan discussed in the economics section would limit the risk of flooding of future development. It would help preserve wetlands and upland habitat. Executive Order 11988 on floodplain management is supported when planning efforts protect, manage, and enhance or restore the values of a floodplain. All the alternative plans would be consistent with this order.

All the alternative plans also would be consistent with Executive Order 11990, protection of wetlands. There is very limited potential that a project would induce the drainage of wetlands behind the embankments because of the natural topography and U.S. Fish and Wildlife Service wetland easements in the area. The design of interior drainage facilities would be based on no future drainage of

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wetlands within the interior drainage watersheds. Wetland drainage in these areas is discouraged.

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The bald eagle and peregrine falcon, both on the Federal list of endangered species, could be found in the project area. However, the U.S. Fish and Wildlife Service has concurred with the St. Paul District's assessment that the project would not adversely affect these birds. Letters from the U.S. Fish and Wildlife Service are in appendix I.

The St. Paul District has initiated coordination with the National Park Service, State Archaeologist, State Historic Preservation Officer, U.S. Fish and Wildlife Service, Environmental Protection Agency, North Dakota Game and Fish Department, and other State and Federal agencies. No significant impacts or areas of controversy have been identified. The St. Paul District has prepared an environmental assessment and finding of no significant impact for the project. These documents are included in a later section of the report. Placement of fill in the waters of Devils Lake is authorized under the Corps of Engineers nationwide permit program because Devils Lake is a closed basin and is not tributary to interstate waters. Special conditions of the permit will be met and best management practice followed as far as practical. In accordance with the special permit, neither a Section 404(b)(1) evaluation nor a Section 401 water quality certification is needed to comply with the provisions of the Clean Water Act.

The selected plan's compliance and consistency with executive orders, laws, and regulations are discussed in later sections of this report-

SOCIAL IMPACT

Construction equipment would generate some noise. However, no sensitive receptors (such as hospitals or schools) are in the affected area, and the construction noise would have no appreciable effect. Some loss of aesthetic values could result because the proposed embankments would affect views of the lake and views from the shore to the upland areas. Construction activity could temporarily disrupt traffic. However, traffic patterns would not be significantly affected.

Substantial benefits to the public health and safety would result from protecting the local sewage, storm water, transportation, and electric utilities. There might be a minor negative effect on social cohesion because the project would protect the city but not other areas adjacent to the lake. Areas without protection (such as Camp Grafton, Fort Totten Indian Reservation, and the city of Minnewauken), might feel that they were unfairly treated.

The project would have substantial beneficial effects on community growth and development: (1) protection of vital city facilities (sewage, storm-water, transportation, and electric facilities), (2) protection of a major recreation and economic resource (the lake would not be contaminated with raw sewage and debris from inundation of development), (3) minor economic stimulus during construction, and (4) protection of development in the floodplain.

None of the structural alternative plans would require the relocation of homes or businesses. All of the nonstructural evacuation plans would require a substantial amount of relocation efforts and would be disruptive to the community.

All of the plans would provide a net social benefit. The plans with higher levels of protection would reduce the risk of flooding the most and would have the greatest net social benefit.

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There is a potential for controversy around several issues: (1) allocation of local costs, (2) the limited area protected, and (3) the land management plan.

CULTURAL RESOURCES

If no project is implemented, cultural resources would potentially be affected as the lake level rises and falls. Prehistoric and historic sites could be flooded and might be buried or sustain increasing amounts of erosion and weathering. With repeated occurrences of the lake level rising and falling, historic structures would continue to be inundated, causing structures to sustain structural damage from flooding and erosion. Additionally, the architectural, historic, and scientific integrity of the buildings would be increasingly jeopardized.

The ponding and embankment areas for plans A and B were surveyed during September 1981. No recorded cultural resource sites are within the ponding and embankment areas that these plans would affect.

The ponding areas and part of the embankment areas for plans C and D would provide protection to elevation 1445 and were surveyed in September 1981. These plans were not completely surveyed because they were not developed until after the initial survey was completed. If one of these plans is selected, a complete cultural resource survey will be conducted for it.

The borrow areas for the selected plan will be surveyed by a St. Paul District archeologist in June 1983. If this new survey discovers any significant cultural resource sites, the St. Paul District will develop a mitigation plan with the help of the North Dakota State Historic Preservation Officer.

All plans have a high potential for affecting cultural resource

sites. The St. Paul District will conduct additional coordination with the North Dakota State Historic Preservation Officer after

selection of a recommended plan to determine the need to monitor construction activities.

RECREATION

Appendix F discusses recreation concepts and potential recreation development associated with the project. Because the project would not significantly affect the water levels in the lake, it therefore would not affect the recreational opportunities associated with the lake.

The detailed discussion of the selected plan section of the report covers the potential recreational development associated with the project.

PLAN A - PROTECTION TO A WATER ELEVATION OF 1435

Structural

Plan A structural would protect the city from lake levels up to 1435 feet msl. A single embankment 1,100 feet long with a top elevation of 1440 feet msl would be constructed across Creel Bay about 1,700 feet west of Landfill Road. All structural plans would also include the interior drainage system discussed earlier. Total cost would be about \$1,600,000. Figure 7 shows the plan. Table 4 presents the project first cost, annual cost, annual benefit, annual net benefit, and benefit-cost ratio for each plan.

Nonstructural

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Plan A nonstructural would require evacuation of all buildings with a first-floor elevation of 1435 feet mal or lower. According to the inventory prepared for the economic analysis, about \$41,000 of

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residential property, \$10,802,000 of commercial property and \$3,444,000 of public property, for a total of \$14,287,000 of property, would have to be acquired.

PLAN B - PROTECTION TO A WATER ELEVATION OF 1440

Structural

Plan B structural would protect the city from lake levels up to 1440 feet msi. This plan would require several structures: (1) a 1,700foot-long, low embankment immediately south of the airport, (2) a 4,000-foot-long main embankment across the head of Creel Bay, and (c) a 5,100-foot-long embankment south of the lagoon area. The structure would have a top elevation of 1445 feet msl. Total cost would be about \$2,810,000. Figure 7 shows the plan. The detailed discussion of the selected plan in this report has a revised cost estimate and description for plan B.

Nonstructural

Plan B nonstructural would require the evacuation of all buildings with a first-floor elevation of 1440 feet msl or lower. According to the inventory prepared for the economic analysis, about \$693,000 of residential property, \$12,612,000 of commercial property, and \$8,333,000 of public property, for a total of \$21,638,000 of property, would have to be acquired.

PLAN C - PROTECTION TO A WATER ELEVATION OF 1445

Structural

Plan C structural would protect the city from lake levels up to 1445 feet msl. This plan would require two structures: (1) a 16,000foot-long embankment across the head of Creel Bay, and (2) a 7,200foot-long embankment south of the lagoon area. The structure would

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have a top elevation of 1450 feet msl. Total cost would be about \$5,097,000. Figure 7 shows the plan.

Nonstructural

Plan C nonstructural would require the evacuation of all buildings with a first-floor elevation of 1445 feet msl or lower. According to the inventory prepared for the economic analysis, about \$3,119,000 of residential property, \$15,992,000 of commercial property, and \$27,223,000 of public property, for a total of \$46,334,000 of property, would have to be acquired.

PLAN D - PROTECTION TO A WATER ELEVATION OF 1450

Structural

Plan D structural would protect the city from lake levels up to 1450 feet msl. This plan would require a continuous embankment around the west and south areas of the city. This embankment would have a top elevation of 1455 feet msl. Total cost would be about \$8,800,900.

Nonstructural

Plan D nonstructural would require the evacuation of all buildings with a first-floor elevation of 1450 feet mal or lower. According to the inventory prepared for the economic analysis, about \$6,983,000 of residential property, \$19,577,000 of commercial property, and \$33,000,000 of public property, for a total of \$59,560,000 of property, would have to be acquired.

NED PLAN

The plan with the greatest net national economic development benefits is designated the NED plan. One way to determine the NED plan is to plot the economic benefits compared to implementation costs. Appendix A details the economic benefits, and appendix B contains the cost estimates.

The economic optimum for each benefit-cost curve is the tangent drawn at a 45-degree angle to either axis. Figure 8 plots the curves and 45-degree tangent lines for each of the three lake-rise scenarios.

Scenario number 2 (with the middle rate of lake rise) shows that the NED plan would have an implementation cost of \$3.3 million and benefits of \$9.9 million. According to the graph of cost versus lake elevation shown on figure 9, a project cost of \$3.3 million would provide flood protection for lake elevations up to about 1441.5 feet msl.

Because plan B would provide protection most similar to this theoretical optimum, this alternative was designated the NED plan.

PLAN LEAST DAMAGING TO THE ENVIRONMENT

The plan that would make the greatest net environmental contribution to the project area is designated the EQ plan. No EQ plan could be developed for this project because no opportunities for clearly improving environmental quality would be related to or created by the project.

Even though no EQ plan exists, no significant loss of environmental quality could be predicted for any of the plans. The plans with a higher level of protection would require more construction activity and would disturb larger areas of upland and lowland vegetation. However, these plans would also provide the greatest reduction in the threat of inundation of the city's sewage treatment facilities and thus would reduce chances of contaminating the lake.

Because plan B provides the best combination of these effects, it was designated the least environmentally damaging plan.

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SELECTION OF THE RECOMMENDED PLAN

Fian B. the recommended plan, provides the best combination of economic, environmental, and engineering characteristics. Summaries of the advantages and disadvantages of plans A, B, C, and D follow.

Table 4 is a summary comparison of the alternative plans.

Fian A would not provide sufficient flood protection for the city. It would protect against a lake rise of only 7 feet above its present level. As shown by recent history, such a rise could occur in only a few years. The standard project flood (SPF) would cause the lake level to rise about 18 feet.

Plan B is the NED plan. It is an economically efficient plan because it fully exploits the opportunities for flood control provided by the natural topographic features in the area. Plan B requires only one main embankment across a narrow neck in Creel Bay plus two relatively short, low tieback embankments.

Plans C and D are considerably more costly because they would require a nearly continuous ring embankment around the south and west sides of the city plus additional interior drainage features. The higher the design water surface level, the less likely it is that the lake will reach this level.

In addition, alternative measures to relieve flooding in the entire Devils Lake basin would probably be taken before the lake would reach the levels of protection provided by plans C and D. Action would be needed to protect against substantial damages to developed property, farmland, utilities, highways, and railroads. The city of Devils Lake would be isolated, with all major transportation facilities and utilities under water. This large amount of potential damages would probably provide sufficient reason to dig an outlet to stabilize the lake level.

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Summary Comparison Of Alter	Plan B (1440 design water aurface)	Embaniquent Evacuation
Table 4 -	Plan A (1435 design water	tion Items Babandment Evacuation
Table 4	(1435 design water	Surface/ Evaluation Items Babankment Evacuation

Mational Economic

Development:

Other considerations:

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55	Rav irronaanta l	Mone of the plans would constitute a major Federal action significantly affecting the human environment. All structural plans would include features to maintain wetlands and manage the development of the former lakebed. The structural plans which could provide the higher levels of protection would have larger structures and more construction related impacts. However, they would also provide a higher degree of protection for the sewage lagoons and reduce the chances of sevage also provide a higher degree of protection plans would result in the development of upland areas. No contaminating the lake. The evacuation plans would result in the development of upland areas. No threatened or endangered species would be affected. Plan B is designated the plan least damaging to the environment.
	Social	None of the structural plans would require relocation of homes or businesses. The plans with the higher levels of protection would have the greatest construction-related impacts (noise, traffic) and effects on the natural appearance of the area. The nonstructural evacuation plans would require and effects on the natural appearance of the area. The nonstructural evacuation plans would require relocation of homes and businesses and would be disruptive to the community. However, the plans with the greatest impacts (structural and nonstructural) would also reduce the chance of impacts with the greatest impacts (structural and nonstructural) would also reduce the chance of impacts with the greatest impacts (structural and nonstructural) would also reduce the chance of impacts
	Cultural resources	The project might prevent flooding of unidentified cultural resource sites. No recorded sites would be affected by plan A or B. Plans C and D were not surveyed.
	Public laws, regulations and Executive Orders	All plans would be consistent with Executive Orders 11990 (protection of wetlands) and 11988 (floodplain management), and the Council on Environmental Quality (CEQ), Memorandum of June 11, 1980 (impacts on prime and unique farmlands). Section 122 evaluation items are addressed in the final stage of this study.

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Based on 100-year evaluation period and 7 5/8 percent interest rate. Based on scenario 2 stage hydrograph, 100-year period and 7 5/8 percent interest rate. See revised numbers for plan B structural in the Detailed Description of the Selected Plan section of this report. **N** m

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In short, plan A provides insufficient protection for the city. Plan B provides a substantial increase in protection at relatively low cost. Plans C and D are considerably more costly, and damages throughout the basin associated with such high lake levels would be so great that stabilizing the lake level would probably be a better alternative.

Other factors considered during selection of plan B include the following:

1. All plans were formulated for consistency and compliance with environmental and other laws, regulations, and executive orders. Plan B provides the best tradeoff between environmental benefits and costs. It was designated the least environmentally damaging plan.

2. None of the plans would affect any identified cultural resources. The plans with the higher levels of protection would protect more potential cultural resource sites; however, they would also require more construction activity and would increase the chance of disturbing unidentified sites. Based on existing data, cultural resource considerations do not significantly determine selection of a plan.

3. All plans would have a net social benefit. The plans with the higher levels of protection would offer somewhat greater net social benefits.

4. The nonstructural evacuation plans are clearly not economically feasible and were rejected.

5. If the lake continues to rise and if an outlet is not excavated, the embankments for plan B could be used as a base for constructing either higher emergency levees or permanent levees. If an outlet is excavated, implementation of plan B would allow the lake to be stabilized at a higher level. This higher level would reduce the cost of the outlet and would provide greater benefits for water

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quality, water supply, and recreation. Plan B would not constrain any future decisions that may be made. 1

6. Local interests support selection of plan B.

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DESCRIPTION OF THE RECOMMENDED PLAN

After selection of plan B as the recommended alternative, the St. Paul District conducted more detailed economic, environmental, and engineering analyses of this plan. The recommended plan was coordinated with the city of Deviis Lake, the North Dakota State Water Commission, the North Dakota State Highway Department, the U.S. Fish and Wildlife Service, and other agencies and interests.

The original plan B (described in the previous section of this report) has been revised to reflect updated costs, benefits, design refinements, and environmental considerations. Figure 10 shows the general features of the recommended plan.

ALIGNMENT

The recommended plan would have four separate flood barriers: the Creel Bay embankment, the Creel Bay south tieback embankment, the Creel Bay north tieback embankment, and the south embankment. Continuous stationing for the embankments was started at the east end of the south embankment (station 0 + 00) and extended through the north end of the Creel Bay embankments (station 212 + 00). Plate 1 shows the general plan. Plates 2 through 9 show additional detail.

South Embankment

The south embankment would be south of the city, just north of where Trunk Highway 20 and the abandoned Burlington Northern Railroad line run immediately adjacent to each other. This embankment is needed to keep water in the main body of Devila Lake from flowing up a valley and behind the main embankment across Creel Bay. Such flows would occur when lake stages are greater than 1435 feet msl. The south embankment would be

3,100 feet long and would vary from 0 to 9.5 feet high. (The plan and profile for this reach of the embankment are shown on plates 2 and 3.)

The south embankment begins where the abandoned railroad embankment intersects with the natural ground at elevation 1,445 feet. For approximately its first 1,400 feet, the embankment would be built on the existing abandoned railroad embankment. The measure would reduce fill quantities and impacts on agricultural land. The embankment would then run due west for about 1,700 feet, except for the last 500 feet, which would be bent north to avoid some homes. The west end of the embankment would tie into high ground at Trunk Highway 20.

The service road on the east side of the highway would have to be raised about 3 feet where the embankments would cross the road. The road would ramp over the levee and would match the existing ground about 200 feet north and 200 feet south of the centerline of the levee. Fill would be placed in the ditch between the service road and the highway.

After plan B was selected, several alternative plans for providing flood control in the south levee area were identified and analyzed.

Three additional embankment alignments north of the original alignment and four methods to handle interior runoff (pumping, fill, an open ditch, and an intercepter sewer) were developed.

An open ditch would have been economical, but would have drained a 40acre wetland. It was therefore determined to be unacceptable.

An interceptor sewer, fill, or pumping plant was needed for three of the alignments. However, it was determined that the fourth and selected alignment did not require any interior runoff features because this alignment is on the drainage divide between Creel Bay and the main body of Devils Lake.

The relocated and refined south embankment plan costs about \$400,000 less than the south embankment plan developed earlier. All of the buildings that lie between the earlier and revised alignments have a first-floor elevation of 1,440 feet msl or higher. Since no future development benefits were taken for any of the study area, the projected economic benefits for the south embankment alternatives are the same. The revised south embankment alignment therefore saved about \$400,000 without any reduction in economic benefits.

Creel Bay Embankment

The Creel Bay embankment would be west of the city's sewage lagoon, about 1,500 feet west of Landfill Road (also referred to as Dump Road). As Creel Bay approaches the city from the west, it narrows to a neck and then broadens considerably. The Creel Bay embankment would be constructed across this neck. The embankment would be 1,810 feet long and would vary from 0 to 27 feet high. Plate 5 shows the plan and profile for this reach of embankment.

South Creel Bay Tieback Embankment

The south Creel Bay tieback embankment is 1,030 feet long and varies from 0 to 3 feet high. Plate 4 shows the plan and profile for the south Creel Bay tieback embankment.

This reach of levee was reevaluated after plan B was selected and additional topographic information was available. The reevaluation determined that the south 1,300 feet of the original design would be 1 foot high or less, would have gently sloping land on both sides, and would be relatively well protected from large waves. The embankment for this 1,300-foot-long reach was therefore eliminated. As a result, the natural elevation in this area would allow 4 feet of freeboard rather than the 5 feet that the embankments allow.

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North Creel Bay Tieback Embankment

The north Creel Bay tieback embankment is northwest of the main embankment. This tieback embankment is needed to keep Creel Bay waters from flanking the main embankment for lake stages of 1,438 feet or higher. This embankment would be about 2,400 feet long and would vary from 0 to 8.5 feet high.

Trunk Highway 19 and the north/south township road immediately west of the airport would have to be raised. These roads would be the northern terminus of the embankment. Trunk Highway 19 would be raised 1 foot. Highway ramps about 500 feet long on the east and 350 feet long on the west side of the embankment would be constructed to provide a safe transition over the embankment. The township would be raised a maximum of 3 feet and would have a ramp length of about 620 feet. Plates 6 and 7 show the plan and profile for this levee.

CROSS SECTION

Plate 8 shows typical embankment sections. Plate 9 shows typical road raise and borrow area sections.

All of the embankments would provide flood protection for lake stages up to 1,440 feet msl. Each embankment would have a completed top elevation of 1,445 to provide 5 feet of freeboard. The freeboard analysis section of this report describes the calculations of the freeboard requirement.

The south and tieback embankments are relatively long, low structures. Compacted impervious fill would be placed to a top elevation of 1,445 feet. The city side of the embankments would have a slope of 1 foot vertical for every 3 feet horizontal. The mild slope on the lake side would protect the embankment from erosion at a lower cost than that of riprap. Six inches of topsoil would be stripped before the levee fill

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was placed, except under the 1 vertical on 15 horizontal slope where no stripping would be necessary. The south and tieback embankments would have a top width of 15 feet. The surfaces of the embankments would be covered with 4 inches of topsoil and seeded with native grass species. These reaches of embankment are all in upland areas.

The main embankment across Greel Bay can be expected to serve as a flood barrier for many decades. Since failure of this embankment would result in catastrophic damages, the embankments are designed to meet dam safety criteria. A lakeside cofferdam and probably a city-side cofferdam (the contractor might choose to use Landfill Road as the city-side cofferdam) would be needed so that the structures could be constructed in the dry. The cofferdams would be constructed by pushing or end-dumping impervious fill across Greel Bay. The bay presently has 3 to 4 feet of water at the proposed cofferdam location. After the lakeside cofferdam is no longer needed, it would be pulled back toward the main embankment to form a berm.

The lakeside cofferdam is necessary to construct the main embankment; however, it could also provide flood protection for the city until the main embankment is in place.

The main embankment would have a top width of 20 feet. Both sides would have slopes of 1 foot vertical for every 3.5 feet horizontal. The lake side would be protected by 9 inches of aggregate bedding material plus 18 inches of riprap.

Borings indicate that the foundation soils are relatively impervious. Seepage through the embankment would be controlled by the use of impervious fill and a sand drain. An inspection trench 6 feet deep and 10 feet wide would be excavated across the valley and filled with compacted impervious material. The sand drain would be protected by 6 inches of bedding and 12 inches of riprap where the draid surfaces on the city side of the embankment.

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All surface area not protected by riprap would be covered with 4 inches of topsoil and seeded with native grass species. One foot of topsoi' would be stripped from under the main embankment. To allow for settling, the embankment would be overbuilt by one foot to a top elevation of 1,446 feet.

Plates 8 and 9 show the road raise cross sections and profiles. Plans and specifications for these raises will be coordinated with the North Dakota Highway Department and township officials.

One foot of topsoil would be stripped from the Creel Bay borrow areas. After the borrow is removed, these areas would be graded for drainage, covered with four inches of topsoil, and seeded.

Appendix E contains additional information on the geotechnical design of the project.

INTERIOR FLOOD CONTROL FACILITIES

The interior flood control system was formulated to meet the following concerns:

1. To provide the most cost-effective plan.

2. To provide facilities for pumping during high lake stages and gravity flow during low stages.

3. To minimize the impact on wetlands.

4. To be compatible with future plans to land-spread treated effluent from the sewage lagoons.

The recommended plan includes a system of storm-water holding ponds, a pumping station, and culverts and ditches. The capacities of the holding

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ponds and pumping station were optimized to provide the most costeffective system. Large amounts of relatively low-cost former lakebed land are available for ponding. By using the maximum ponding available, the recommended plan minimizes the required capacity of the pumping station and the total cost of the interior flood control system.

During low lake stages and gravity flow conditions, the interior flood control system could accommodate, with no damages, a storm with a 1percent probability of occurring in any single year. During high lake stages and blocked gravity conditions (pumping mode of operation), the proposed system could accommodate, with no damages, a 15-day, 4-percent storm event. With present high lake stages (elevation 1,428 feet in May 1983), the existing system probably cannot accommodate a 4-percent event without damages.

An economic analysis showed that increasing the size of the pumping station to accommodate a design storm larger than a 4-percent event would not be justified.

To reduce future pumping costs, a siphonic pump design was chosen. With this design, the pump only needs to lift the water for the height that is the difference between the water elevations on both sides of the embankment rather than for the total height of the embankment. Because the pumps might have to operate for many years, this design could result in considerable energy cost savings.

Special attention was also given to insulation, earth sheltering, and ventilation because of the need for extended pumping during all seasons of the year. A gravity outlet was incorporated into the design of the pumping station so that, if lake levels fall to 1,424 feet mal or lower, pumping costs could be eliminated.

The interior flood control system is not designed to accommodate any significant increase in interior runoff area. Because of the topography

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in the area, it is unlikely that additional wetland water storage areas would be drained to flow into the interior runoff area. Any definitional drainage is strongly discouraged because of the negative effective drainage on the interior flood control system as well as one wild wildlife habitat.

Impact on Wetlands

An important design consideration was to minimize the impact on wether

The proposed south embankments would block the existing control for a 0acre wetland immediately north of that embankment. However, a new output at the same elevation would be excavated. A shallow, sod-lined solle would be constructed to drain toward an existing culvert under Tark Highway 20.

The project would also drain a 38-acre intermittently-flooded wethod southwest of the sewage lagoon plus a 20-acre wetland between Land 11 Road and the proposed Creel Bay embankment. These wetlands musible drained to allow sufficient slope in the ditches that would transfert water from the holding ponds to the pumping station. After the project is constructed, these areas would be intermittently flooded when need for ponding capacity, but they would have less water for shorter durations than under existing conditions.

About 167 acres of permanent wetland would be maintained in the north ponding area. The 65-acre wetland between Landfill Road and the sewage lagoon would be preserved. Notches would be cut down to elevation 1,428 feet msl in the berm along the wetland. During high-flow conditions, water from the north holding pond would recharge the wetland. Under existing conditions, the only exterior source of water is sewage effluent that the city may choose to pump into the area. The interior flood control plan was reviewed and approved by the U.S. Fish and Wildlife Service.

Land-Spreading of Sewage Effluent

A long-term goal of the city is to eliminate the discharge of treated sewage effluent into Creel Bay. The effluent presently meets State and Federal water quality standards.

In 1993, the city initiated planning studies for land-spreading or evaporation of the sewage effluent. At present, there appears to be limited further economic benefits associated with combining the storm waber and effluent water pumping facilities. In addition, the schedules for the flood control and land-spreading projects do not correspond. Pumping facilities for sewage effluent have therefore not been incorporated into the flood control project.

If opportunities for combining these facilities are well developed before planning for the flood control project is completed, the decision not to incorporate land-spreading could be reevaluated. Any additional project costs for pumping sewage effluent to land-spreading or evaporation facilities would be a local cost.

Ponding Areas

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Interior flood control facilities would consist of five holding ponds: a 299-acre north pond, a 195-acre south holding pond, a 127-acre east pond, a 107-acre Landfill Road pond, and a 32-acre pond between the proposed embankment and Landfill Road, for a total of 760 acres.

Except for the north and Landfill Road ponds, the ponds would only have water when runoff was greater than the capacity of the pumping station and only until the pumping station could drain down the ponds. However,

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a large storm might require several days for the pumping station to draw down the ponds.

Although 'his land could be used for grazing, hay meadows, or other compatible purposes, these areas would have to remain available for ponding water at any time.

Pipes and Ditches

Three culverts would be removed from under Trunk Highway 19, and two new 36-inch by 58-inch arch pipes would be installed. Each new pipe would have a weir to maintain a minimum water elevation of 1426.75 feet in the north holding pond.

As discussed earlier, notches would be cut in the existing berm adjacent to the Landfill Road pond to recharge this wetland and to provide ponding capacity. Minor clearing and grading in the existing storm-water ditches adjacent to the sewage lagoon would increase their capacity. The existing culverts under Landfill Road would be removed and a new 72-inch pipe installed there.

As discussed earlier, a new sod-lined swale would be constructed to control the elevation of the wetland adjacent to the south embankment. This swale would have the same control elevation as the present wetland control.

Pumping Station

The pumping station would be on the south abutment of the Creel Bay embankment. The pumping station would be designed for all-season operation and would have two 8,000-gallon per minute submersible electric pumps. Plates 10, 11, and 12 show the holding ponds and other interior flood control features. Plates 15, 16, and 17 show the pumping station. Appendix C is a detailed analysis of the interior flood control system.

FREEBOARD ANALYSIS

Freeboard requirements for the embankments comply with the criteria and principles in a Corps publication, ETL 1110-2-221, "Wave Runup and Wind Setup on Reservoir Embankments," dated November 29, 1976. Overland wind velocities were adjusted to over-water conditions for an effective fetch of 2.11 miles. Wind velocity computations resulted in a design wind of 55 mph over a 28-minute duration. Recommended procedures for developing wind setup and and maximum wave runup on a riprapped embankment produced a 5.0-foot freeboard requirement. The maximum wave runup was determined to be 4.7 feet with a wind setup equivalent to 0.3 feet. The design water surface elevation of 1440.0 feet along with the computed freeboard allowance of 5.0 feet established the top of embankment at elevation 1445.0 feet for all reaches of embankment. As discussed earlier, a portion of the embankment was eliminated in an area that has 4 feet of freeboard with its present elevation.

GROUND WATER AND SEEPAGE

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Natural foundation materials at all of the embankment sites are predominantly impervious. Out of 546.2 linear feet of overburden samples for the project, only 31.2 feet were evaluated as pervious. These pervious materials occurred as beds less than 5 feet thick in an impervious soil mass. A total of 97.4 linear feet of fractured shale was sampled. In all cases, the fractured shale was mantled by an impervious soil cover.

Although not verified by borings for this project, glacial till is normally weathered and occasionally fissured to a depth of 5 to 10 feet. In areas of poor surface drainage, water is requently stored in fissures

in this zone. Water may also seep into shallow excavations. Migration of water through these fissures is, however, generally not significant.

Movement of water therefore would be limited to thin, sandy beds in the overburden and to the fractured shale. Based on this interpretation, seepage under the embankments is not a problem caused by a limited ability of the foundation to receive and transmit water.

The water table was poorly defined for this study because of the low permeability of the soils and the short observation time allowed for water levels in boreholes to become static. Based on the simple definition of the water table as the surface of the zone of saturation, the water table is interpreted as fairly shallow at all sites. Free water is, however, not readily available.

IMPACT ON GROUND WATER

The project is proposed to protect the city of Devils Lake from inundation. It will not cause a perceptible difference in the level that the lake would attain if no action were taken. No adverse impact on the ground water of the area would, therefore, result from the project. The project would, in fact, provide some relief to normal high ground-water levels under the city by maintaining surface drainage and by keeping sewers functioning during periods of high lake levels.

Although the project should have no adverse impact on the ground water of the area, a brief discussion of ground water at the city of Devils Lake and probable ground-water conditions during periods of excessively high lake levels follows to clarify what might otherwise be perceived as a project-related problem.

The city of Devils Lake is underlain by glacial drift and minor lacustrine sediments resting on shale of the Pierre Formation. Free ground water is present in sand seams, lenses, and channels in the glacial drift. Such features often yield water to shallow excavations, particularly in the west and central parts of town. Seepage from shallow water-bearing seams is also evident in a drainage ditch around the north and east sides of the city. This seepage reportedly contributes to sewage treatment demands because of infiltration into the sewer pipes. Water is also present in fractured shale of the Pierre Formation, which is too deeply buried to be encountered in excavations for normal construction. Wells tapping this source are over 40 feet deep, but those in the drift are as shallow as 12 feet.

Other major aquifers under or near the city are the Dakota and the Spiritwood Aquifers. The Dakota Aquifer lies 1,500 feet below ground surface. It is a sandstone that yields salty water under artesian pressure. The Spiritwood Aquifer is a drift-filled bedrock valley south and west of the city. This aquifer produces poor quality water from sand and gravel beds in the drift.

The only water-bearing strata of interest in the evaluation of the relationsh.p of ground-water and lake levels are the shallow sandy beds in the drift. These sandy beds are recharged by local precipitation. Natural drainage from these beds is poor because they lack a hydraulic connection with an effective base level. Drainage is presently assisted by ditches to the lake and infiltration into sewer pipes. These artificial factors make drainage responsive to lake levels only when the lake is at a lower level than the area drained.

Since the level of the lake depends directly on precipitation, high lake levels would naturally coincide with high ground-water levels in the city. A casual observer could therefore easily misinterpret the high ground-water levels as the result of the high lake level.

With the project in place, a pumping facility would provide some relief to high ground-water levels by maintaining surface drainage and by keeping the sewer systems operational. Subsurface seepage from the lake to the protected area is predicted to be insignificant because of the overall fine texture of the soils. Demands on the pumping facility due to seepage from the lake are predicted to be insignificant.

RIGHTS-OF-WAY

The non-federal project sponsor would be responsible for acquiring all lands, easements, and rights-of-way for the project. The easements described below are the minimum interests that the sponsor would have to acquire. The sponsor may choose to acquire a greater interest, such as fee title ownership, however.

About 32 acres would be needed for the earth embankments, pumping station, and access road. The city would have to acquire a perpetual easement.

About 760 acres would be needed for interior runoff ponding areas. The city would have to acquire a perpetual easement for these lands. The ponding land could be used for compatible purposes, such as grazing or hay meadows. However, such uses would have a lower priority and could not interfere with the primary purpose of the land, which would be to store water.

Perpetual easements would be needed for the Trunk Highway 20 and township road raise near the airport and for the service road raise near the south embankment.

Fill for the project would be excavated from an existing stockpile of earth south of the city (approximately 300,000 cubic yards of earth excavated from storm-water settling ponds) and from borrow areas north of 'he Creel Bay embankment. The city owns the stockpile of earth, but it would have to acquire temporary borrow easements north of the main embankment.

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Much of the land needed for the project lies below the meander line of the lake, which generally varies between 1435 and 1437 feet msl in the Creel Bay area. State officials have indicated that the State of North Dakota owns this land. Several recent court cases have confirmed the State ownership of this land. State officials have indicated the Stateowned land necessary for the project would be conveyed to the project sponsor.

Some of the land needed for the main Creel Bay embankment is owned by the city. The balance of the land needed for the project is owned by three or four private parties.

Appendix B includes the real estate cost estimate.

RELOCATION OF BUILDINGS, STREETS, AND UTILITIES

No known buildings, streets, or utilities would need to be relocated for construction of the recommended plan. Relocation of these items would be a local responsibility.

An underground water main would pass beneath the south embankment. This pipe may need to be modified so that failure of the main and the resulting breakage would not endanger the embankment. These modifications are considered an integral part of the structures. The cost of such modifications would be a Federal responsibility.

ECONOMIC BENEFITS

As discussed in appendix A, the traditional benefit-cost ratio analysis that uses discharge or stage frequency-damage relationships could not be conducted for this project. However, the lake will probably continue to rise. The standard project flood inflow to the lake would cause the lake to rise about 16 feet above its present elevation (1428-plus feet mal). Because the economic damage resulting from higher lake levels would be much greater than the cost to protect against these damages, it appears prudent to construct the proposed flood control measures. A lake level of 1440 feet msl (the design water surface for the recommended plan) would flood about \$26,000,000 worth of property. The cost of a project to protect against these damages would be about \$2,000,000.

Three scenarios for future lake levels were developed and are analyzed in appendix A. The national economic development (NED) average annual benefits were calculated using scenario 2. This scenario involves an intermediate rate of lake rise.

The total present value of future damages, based on scenario 2 and a design water surface elevation of 1440 feet msl, is \$9,880,000. For a 100-year project life and a 7-7/8 percent interest rate, the average annual economic benefits associated with the project would be $$775,000^{(1)}$.

The three scenarios indicate the sensitivity of the economic feasibility to the rate of rise of lake levels. However, the economic analysis showed that, even for the most conservative rate of lake rise (scenario 3, where the lake would not get to elevation 1430 feet until the year 2000', flood control measures would be economically feasible. Benefitcost ratios for the selected plan range from 5.3 to 1 (scenario 1) down to 1.5 to 1 (scenario 3).

(1) The total present value of future damages was updated for the recommended plan using an interest rate of 7-7/8 percent and a base year of 1984. These figures differ from those presented for plan B during an earlier stage of the study because the earlier figures used an interest rate of 7-5/8 percent and a base year of 1982. Updating all of the alternatives would not have resulted in selection of a different plan.

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LEVEL OF PROTECTION/FLOODPLAIN MANAGEMENT

For a traditional flood control project, the level of flood protection provided can be estimated. This level of protection is generally stated in terms of the probability of occurrence for a flood larger than the project is designed to control. However, the lack of a stage-frequency relationship for the Devils Lake water levels makes it impossible to calculate this probability for the recommended plan.

The standard definition of a floodplain includes the land with a 1percent chance of being inundated in any one year. The lack of a stagefrequency relationship also makes it impossible to define the floodplain in the project area according to standard criteria.

Since the level of flood protection provided by the project cannot be identified, the area protected by the flood barriers cannot be removed from the floodplain and must be managed to avoid endangering additional development.

From the Federal perspectives, this management program would limit the risk to the Federal investment in public development within the area. The Federal flood control project must also be consistent with the principle that Federal action should not encourage development in an area at risk from flooding. Executive Order 11988 requires that the Corps avoid inducing development in the floodplain.

The need for floodplain management in the project area has been stressed by Corps representatives at several meetings with local and State interests. These interests concur with the need for such a management program. In cooperation with the North Dakota State Water Commission, the Federal Emergency Management Agency, and the Corps, the city of Devils Lake is developing a floodplain management ordinance. Enactment and enforcement of this ordinance would be an item in the local cooperation agreement. (See local responsibility item 9 on page 84.)

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Figure 10 shows contour lines for elevation 1440 feet msl (the design water surface for the recommended plan) and the approximate elevation of the natural outlet. The figure also shows a profile across Greel Bay, the sewage lagoons, and the city.

The standard project flood (SPF) would cause the lake to rise to elevation 1440 feet mal from its 1983 elevation of 1428. This SPF level whild te 1 foot over the top of the levee and 6 feet above the design water surface level for the project. However, because of the slow rate in the rise of the lake, emergency action to raise the levee or excavate an outlet would be feasible. If these actions were not taken, there would be time to evacuate people and removable property.

ENVIRUNMENTAL EFFECTS

The recommended plan is preferred from an environmental standpoint.

Hatitat losses resulting from the project have been minimized. The higher quality wetlands in the project area would not be adversely affected by the project. A minimum water level would be held in the north holding pond to maintain a wetland. Terrestrial habitat losses would be restricted to grassland areas, and those losses would be replaced by grass plantings on the levees.

Other measures are also in the recommended plan to help minimize environmental impacts. The project would be compatible with a system to land-spread waste water. The city, in cooperation with State and Federal agencies, is investigating such a system.

A land management plan is also part of the recommended plan. This land management plan would help to reduce future flood damages and to preserve the floodplain values of the area.

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As part of the selected plan, wetland drainage is discouraged. Discouraging drainage would preserve wetland values and maintain the effectiveness of the interior drainage facilities.

The recommended plan is designed to minimize environmental impacts. The loss of aquatic habitat at the head of Creel Bay is not considered significant. The recommended plan does not result in unacceptable impacts. It is also the least environmentally damaging plan.

SOCIAL EFFECTS

Construction equipment would generate some noise. However, no sensitive receptors (such as hospitals or schools) are in the construction area, and the noise would have no appreciable effect. Views of the lake and upland areas would be affected by the structures. To some this effect could be a loss of aesthetic values, but to others the structure could be an attractive item of interest. Traffic patterns would not be significantly affected by construction activity.

Substantial benefits to the public health and safety would result from protecting the local sewage, storm water, transportation, communication, and electric utilities. The project could have a minor negative effect on community cohesion because it would protect the city but not other areas adjacent to the lake. Residents and businesses in those areas not protected (such as Camp Grafton, Fort Totten Indian Reservation, and Minnewauken) might feel unfairly treated.

The project would have substantial beneficial effects on community growth and development. The project would (1) protect vital city services, (2) protect a major recreation and economic resource (the lake would not be contaminated with raw sewage and debris from inundated development), (3) provide minor economic stimulus during construction, and (4) protect the development in the floodplain.

The recommended plan would not require relocation of homes or businesses.

Although there is the potential for controversy about the issues of allocation of local costs, the limited area protected, and the floodplain management plan, no project-related controversy is apparent. Local, regional, and State interests have shown strong, continuing support for the project. Their chief concern has been that the schedule for implementation of a plan be accelerated to prevent imminent flooding.

CULTURAL RESOURCES EFFECTS

No cultural resource sites are known within the area of the recommended plan. All proposed project lands have been surveyed except for the access road to the pumping station and the north borrow area. The access road location was not identified until after surveys were completed. Permission to survey the north borrow area could not be obtained. When permission from this property owner is obtained, the access road and borrow area will be surveyed.

If any significant cultural resource sites are discovered in the project area, the St. Paul District will initiate coordination with the North Dakota State Historic Preservation Officer to develop a mitigation plan.

RECREATION AND AESTHETICS

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St. Paul District representatives and local public officials have discussed recreational opportunities associated with the project. The St. Paul District has prepared a conceptual plan showing trails on the Creel Bay embankments and associated facilities. Although local officals were interested in these concepts and confirmed the need for these facilities, they did not indicate a firm willingness to participate in recreation features. Therefore, no recreation features are in the recommended plan.

Plantings will be used to visually screen project structures. Native grass species will be used when appropriate to provide wildlife habitat, minimize maintenance, and provide a more natural appearance.

PUBLIC LAWS, REGULATIONS, AND EXECUTIVE ORDERS

The project was reviewed with respect to Executive Order 11988 (floodplain management), Executive Order 11990 (protection of wetlands), the Council on Environmental Quality (CEQ) memorandum of June 11, 1980, (impacts on prime and unique farmland), items specified by Section 122 of Public Law 91-611, the Clean Water Act of 1977, and Public Law 96-159 (endangered species).

This review determined that the project would be consistent with these laws, regulations, and executive orders. The reasons for this determination are discussed in the environmental assessment section of this report.

PROJECT IMPLEMENTATION COSTS

Table 5 shows the total investment cost needed to implement the project.

The annualized total project investment cost, benefit-cost ratio, and net annual economic benefits are indicators of the economic feasibility of a project. Table 6 shows these indicators for the Devils Lake flood control project.

Table 5 - Total Project Investment Cost

Construction (each item includes a 15-percent contingency)

Embankments	\$819,000		
Road raises, access road	105,000		
Pum _t ing plant	540,000		
Direct construction cost subtotal		\$1,464,000	
Engineering and design (includes preparation of plans and specs.)	176,000		
Supervision and administration	127,000		
Indirect construction cost subtota	1	303,000	
Total construction cost			\$1,767,000
Lands, easements, and rights-of-wa	ıy		160,000
Interest during construction			46,000
Total project investment cost			1,973,000

Table 6 - Economic Feasibility

Annualized total project investment cost	
(\$1,973,000 x 0.07879) ⁽¹⁾	\$155,000
Annual operating and maintenance cost ⁽²⁾	6,000
Total annual cost	161,000
Annual benefits	649,000
Annual net benefits (\$649,000 - \$161,000)	488,000
Benefit-cost ratio (\$649,000 + \$161,000)	4.0

- Based on an interest rate of 7-7/8 percent and a 100-year evaluation period.
- (2) \$3,500 for operation and maintenance of pumping plant. \$2,500 for mowing and maintenance of embankments and ponding areas.

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IMPLEMENTATION RESPONSIBILITIES

The single purpose of this project is flood control. Costs between local and Federal interests would be allocated according to current Federal flood control law.

The Federal Government would bear all of the costs for construction of the flood barriers and interior flood control facilities, up to a maximum cost of \$4,000,000. Local interests would provide all lands, easements, and rights-of-way. Local interests would be assigned all costs for the relocations of any buildings, roads, or utilities (none have been identified). Local interests would also operate and maintain the project after completion.

Table 7 shows allocations of project costs between the local sponsor and the Federal Government.

Table 7 - Allocation of Project Costs (May 1983 price levels)

Item	Federal ⁽¹⁾	Local Sponsor	Total
Construction	\$1,767,000	\$0	\$1,767,000
Lands, easements and rights-of-way	0	160,000	160,000
Total project cost	1,767,000	160,000	1,927,000

 Does not include \$5,000 for the initial reconnaissance report or \$295,000 for detailed studies prior to authorization of project construction.

LOCAL RESPONSIBILITIES

Non-Federal Interests must agree in writing to:

1. Provide, without cost to the United States, all lands, easements, and rights-of-way, including ponding and borrow areas, necessary for the construction, operation, and maintenance of the project.

2. Accomplish, without cost to the United States, all alterations and relocations of buildings, streets, and utilities except those utilities that are an integral part of project structures, necessary for the construction, operation, and maintenance of the project.

3. Hold and save the United States free from damages caused by the construction and subsequent operation and maintenance of the project, except damages due to the fault or negligence of the United States or its contractors.

4. Provide all project costs in excess of the \$4,000,000 Federal statutory cost limitation.

5. Maintain and operate the project after completion, without cost to the United States, in accordance with regulations prescribed by the Secretary of the Army.

6. Prevent any encroachment on constructed works and ponding areas that would interfere with the proper functioning of the project and, if ponding is impaired, provide promptly and without cost to the Unit States, substitute storage or equivalent pumping capacity.

7. Comply with the applicable provisions of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, Public Law 91-646, approved January 2, 1971, in the acquisition of lands, easements, and rights-of-way necessary for the construction and subsequent maintenance of the project and advise affected persons of pertinent procedures, policies, and benefits in connection with the Act.

8. Comply with Section 601 of Title VI of the Civil hights Act of 1964 (Public Law 88-352) and Department of Defense Directive 5500.11 issued pursuant thereto and published in Part 300 of Title 32, Code of Federal Regulations, in connection with the construction, operation, and maintenance of the project.

9. Within one year after the execution of this agreement, enact and commence the enforcement of a floodplain zoning ordinance which shall apply to that part of the area protected by the project, which is subject to the zoning althority of the City of Devils Lake, North Dakota. The sail ordinance shall:

a. Prohibit all new construction or additions or improvements to existing structures which will increase the existing assessed valuation by a factor of 50 percent or more, 'slow elevation 1440 feet, mean sea level, unless elevated, floodproofed or otherwise protected against damages resulting from floods occurring at or below elevation 1440 feet, mean sea level.

b. Be coordinated with the State and Federal Emergency Management Agencies and be consistent with State and Federal floodplain management regulations.

c. Be amended, upon receipt of written notification from the undersigned District Engineer or his successor, to reflect the results of further hydrologic studies by the Corps of Engineers which result in development of a stage-probability relationship indicating probable flooding to an elevation other than 1440 feet, mean sea level, by applying the said prohibition of construction to said elevation.

10. The City shall cause an annual publication of notification in a newspaper of general circulation in the City, advising all who may be concerned that all land below elevation 1457.1 feet, mean sea level, the elevation of the natural lake outlet, has been inundated by the waters of Devils Lake in the past, and could be so inundated again.

11. The City shall notify in writing all persons requesting land use or building permits in connection with land lying below elevation 1457.1 feet, the elevation of the natural lake outlet, that such land has been inundated by the waters of Devils Lake in the past and could be so inundated again.

FEDERAL RESPONSIBILITIES

Federal (Corps of Engineers) responsibilities would include the following:

1. To prepare construction plans and specifications.

2. To administer and supervise construction.

3. To bear all of the costs for construction of the flood barrier and interior flood control system up to the Federal cost limit of \$4,000,000.

4. To provide the city an operating and maintenance manual for the project.

The final project cost would be determined after final payment to the construction contractor. The local share of project costs would then be adjusted to reflect actual rather than estimated cost.

PUBLIC VIEWS AND COORDINATION

The Devils Lake Section 205 flood control has been closely coordinated with the city of Devils Lake and with State and Federal agencies. The project was discussed at several meetings with city, regional, and State officials. These meetings were open to the public. The project was also coordinated through many letters and telephone conversations with these interests. Appendix H contains documentation of the most significant coordination items. Local and State interests have shown strong, continuing support for the project, and they have taken an active role in helping to formulate the final plan.

SUMMARY ANALYSIS OF FINAL PLAN

Table 8 summarizes the final plan and shows contributions of the plan to the four national planning accounts (national economic development (NED), environmental quality (EQ), regional development (RD), and other social effects (OSE).

One local planning objective, to contribute to the economic health of the city of Devils Lake by reducing the flood threat during the 1984 to 2084 period. was determined to be very similar to the national objective of regional development. The local objective of economic health is therefore discussed in the regional development sections. Similarly, another local planning objective, to contribute to the sense of security of local residents and business interests by reducing the flood threat, was combined with the other social effects national objective.

Table 8 compares the final plan to the existing conditions and to the most probable future if the plan is not implemented. The environmental assessment section of this report contains additional summary information on the compliance of the plan with the requirements of Section 122 of Public Law 91-611, and with other environmental laws, regulations, and policies.

Table 9 summarizes the response of the recommended plan to the evaluation criteria.

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Table R - Summary Analysis Of The Final Tian

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	¥	Vational Economic Development (NED)		
		Project investment cost Annual project cost Annual operation and main- tenance cost Total annual cost Annual benefits Benefit-cost ratio Met annual benefits	Expenses to repair landfill Road and semage lagoon dikes and to perate emergency pumps are being incurred. A heavy rain could overtop the road and result in substantial damages to public and private property.	Because this continue would be a long term problem, emergence would continue and 1 the failed with booking continue and 1 the failed with a continue to the failed with a continue the recommended plan.
		Environmental Quality (BQ)	General environmental quality is good, with some water quality problems. Drainage of wetlands and farm practices have destroyed some wildlife habitat.	High lake levels would destroy the schage lagoons and contaminate the lake with seage and debris. Retiand drainage throughout the basin would probably con- tinue, and descippent on the former lakhed might continue. Emergency action to dig an outlet might occur.
87	· ·	Regional Development (RD)	The area has experienced a small but steady rate of economic growth. The city is a regional agri-business, trans- portation, shopping, and cultural center. The flood problem is beginning to threaten the economic health of the city.	The city would continue as a regional center. However, the need to fight higher lake stages could divert economic resources from more growth. Catastrophic economic losses could occur if the former lakebed becomes inundates format to economic health increases.
	D.	Other Social Effects (OSE)	The flood threat is beginning to threaten the public health and safety. The sense of security of local residents and businesses is being threatened.	The continued emergency flood fight at increasing levels of effort would result in greater risks to the public health, safety, and security. Local residents and businesses

greater risks to the public health, safety, and security. Local residents and businesses would feel an increased threat to their sense d result in ght at of security.

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sewage lagoons from inunda-tion. The plan would have The plan could protect the no significant adverse effects.

plain management would guide economic health of the city. ional center. The city would continue to r lake stages grow as a regional center. from more The public and private in-osses could vestment on the lakebed mes numdated, would be protected. floodfuture growth. The plan would contribute to the

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However, some people whose property is not protected or who favor immediate construc-tion of an outlet could resent the final plan. The plan would protect the health, safety, and security of the city. Floodplain management would control future increases in the development at risk. The plan residents and businesses by sense of security of local reducing the flood threat. would contribute to the

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Table 9 - Response to Evaluation Criteria

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ltem	Response of Plan
acceptability	Favorable. Plan is acceptable or strongly supported by all identified groups.
completeness	Favorable. The plan would provide complete exterior and interior flood protection for the design events.
effectiveness	Favorable. The plan would make significant contri- butions to all planning accounts.
efficiency.	Favorable. The plan would fully exploit flood control opportunities provided by the natural topography.
ertainty	Favorable. Although the probability of future lake stages could not be quantified, recent trends and past lake elevations indicate that the lake will continue to rise. The risk of constructing a project that is not needed because lake levels suddenly and consistently fall appears to be small. The risk appears to be much greater for expensive, inefficient, and unsafe emergency actions and/or catastrophic damages if the lake continues to rise.
geographic scope	The plan applies only to the city of Devils Lake.
reversibility	Favorable. If the lake level falls, the gravity outlet could be opened and the drainage system would function as it did before the lake level reached its current elevation. If lake levels rise and an outlet is constructed, the project would allow the lake to be stabilized at higher levels.
stability	Favorable. Three scenarios for lake levels reaching elevation 1430 feet in 1983, 1991, and the year 2000 were analyzed. The project was feasible for all three scenarios.
benefit-cost ratio	Favorable. 4:1

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RECOMMENDATIONS

i recommend that the United States construct a flood control project at Devils Lake, North Dakota, generally in accordance with the selected plan described in this report, provided that the local sponsor fulfills the items of local cooperation. The project would have an estimated total cost of \$1,927,000, with a Federal cost of \$1,767,000 and a non-Federal cost of \$160,000.

Date

Edward G. Rapp Colonei, Corps of Engineers District Engineer

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Environmental Resources Branch

Flanning Division

FINERIC OF NO SIGNIFICANT INPACT

In compliance with the Entional Environmental Felicy Act of 1969, the St. Paul District, Corps of Engineers, has assessed the environmental impacts of the following project:

SUCTION 205 FLOOD CONTROL PROJECT DEVILS LAKE, BORTH DAKOTA

The purpose of this project is to protect the sity of Devils Lake, North Dakota, from rising lake levels by constructing a series of levees and interior drainage facilities. A detailed description of the proposed action is in the main part of the detailed project report.

This finding of no significant impact is based on the following fustors: (1) minor regotation disturbance, and (2) no pignificant social, culturel, untur quality, and biological impacts. The covirumnental assessment discusses the project impacts in more detail.

The environmental review presses indicates that the property states done and constitute a major Federal aption that would significantly affect the index environment. Therefore, as environmental impute statement will don't be prepared for the Devils Law, Worth Debuts, Section 205 flows whethat project.

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1.00 SUMMARY

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MAJOR FINDINGS AND CONCLUSIONS

1.01 The goal of the selected plan for the Devils Lake Section 205 flood control project is to satisfy specific needs of the study area and to show a positive contribution to the objectives of national economic development (NED) and environmental quality (EQ). Plan B has been designated as the selected, NED, and least environmentally damaging plans.

1.02 Plan B would provide flood protection up to a water surface elevation of 1440 feet msl (feet above mean sea level). Three embankment structures would be needed: at the head of Creel Bay, west of the city of Devils Lake, and south of the city. Interior drainage facilities would be located north and south of the existing city sewage lagoons. A land management plan to regulate future development is also part of the plan. Wetland areas would be created or maintained at the head of Creel Bay, the interior drainage areas, and near the south embankment. Disturbed areas would be revegetated after construction.

1.03 The selected plan has a benefit/cost ratio of 5.0 and is considered implementable. (See other sections of this detailed project report for a more complete description of the selected plan.)

1.04 The selected plan is considered to be in compliance with Executive Order 11990, Protection of Wetlands, because it does not cause unacceptable wetland impacts. Because the land management plan helps regulate future floodplain development, the selected plan is also considered to comply with Executive Order 11988 on Floodplain Management.

1.05 Discharge of fill in Devils Lake is covered by the nationwide permit program of the Corps of Engineers (33 CFR 330.4, Federal Register, July 22, 1982, Vol. 47, No. 141). Because the special conditions for the nationwide permit will be followed, a Section 404(b)(1) evaluation and State certification are not required.

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RELATIONSHIP TO ENVIRONMENTAL PROTECTION STATUTES AND OTHER ENVIRONMENTAL REQUIREMENTS

1.06 Table 1 describes the relationship of applicable environmental regulations to the feasible alternatives that were developed in detail. (See the alternatives sections of this assessment and the main report for discussions of plans.)

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NO125 The compliance cutogories need in this table were assigned on the basis of the following definitions: Full compliance — All requirements of the regulation have been met for current stage of planning. Furch al compliance - Some requirements of the regulation have not been met for current stage of planning. Mem compliance - Violation of requirement of the statute, k.O., policy, etc. Not applicable (N/A) - Regulation is not applicable.

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2.00 NEED FOR AND OBJECTIVES OF ACTION

STUDY AUTHORITY

2.01 On October 3, 1979, the Devils Lake Basin Joint Water Management Board requested that the Corps of Engineers investigate the feasibility of implementing flood control measures at Devils Lake, North Dakota. In February 1980, the St. Paul District of the Corps completed a reconnaissance report that concluded flood control measures were potentially feasible and that recommended more detailed studies. This detailed project report has been prepared in response to that recommendation under authority of Section 205 of the 1948 Flood Control Act, as amended.

PUBLIC CONCERNS

2.02 Through meetings, reports, and correspondence, local interests and various government agencies identified the following concerns: controlling floodplain development, controlling flooding caused by rising lake levels, improving water quality, controlling wetland drainage, and preserving wildlife habitat, aesthetic values, recreation, and cultural resources.

PLANNING OBJECTIVES

2.03 The primary planning objective of this project is to develop an implementable plan with an acceptable level of protection against rising lake levels and with minimal or no environmental impacts.

2.04 Alternative plans were developed and evaluated in terms of national economic development, environmental quality, regional development, and other social effects. The economic health of the city and the health and security of its inhabitants were also major considerations.

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3.00 ALTERNATIVES

3.01 Seven alternatives were developed and studied to varying degrees of detail during the course of this study. As the study progressed, it became evident that only the embankment alternatives would be implementable. Each of the alternatives, including the no action alternative, is summarized below. More detailed discussions are in the main report.

NO ACTION (WITHOUT-PROJECT CONDITIONS)

3.02 The following is a description of the most probable future "withoutproject" conditions.

1. It is not possible to predict future lake levels, but the recent trend has been toward higher levels.

2. Emergency actions would be taken if necessary to protect existing developments.

3. Wetland drainage in the immediate project area would probably not be significant, but adjacent watersheds might experience substantial losses.

4. The existing sewage treatment facilities would not be relocated, but the treated wastewater may be spread on land to reduce water quality impacts at Creel Bay.

5. Both residential and industrial development would continue and possibly be located in the historic lakebed or floodplain.

6. Wildlife habitat in the area, which is primarily grassland, would continue to degrade because of grazing and urban development.

7. Impacts to cultural resources would continue to occur because of cultivation and deterioration caused by flooding of sites in the floodplaim.

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8. Social cohesion would continue within the community and interest groups.

PLANS NOT CONSIDERED IN DETAIL

Nonstructural Plan

3.03 The nonstructural plan would require evacuation of all structures that suffer first-floor flooding under a specific flood elevation. Depending on the elevation of protection, this plan would require acquisition of property worth between \$14,000,000 and \$60,000,000. The sewage treatment facilities either would have to be relocated or protected by levees. The high cost and the lack of economic feasibility made this plan unimplementable. In addition, because of the uncertainties surrounding the elevation that requires protection, this option would be socially controversial. All historic properties affected by the non-structural plan would have to be evaluated for their eligibility to the National Register of Historic Places. If any properties were determined eligible, a mitigation plan would be developed for all eligible properties affected by the plan.

Road Raise

3.04 Early in the stage 2 planning for this project, one alternative was considered that involved the raising of the road west of the existing sewage lagoons. Further investigations showed that other alternatives would be less costly and just as effective, and that they would be socially and environmentally acceptable. Therefore, the road raise alternative was dropped from further consideration.

PLANS CONSIDERED IN DETAIL

3.05 During stage 2, it become evident that the most desirable plans from the standpoint of economics and local acceptability would involve embankments at Creel Bay and various locations around the city. Four alternative levels of

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protection were proposed. These plans are displayed in the main report and are discussed in the following sections.

Measures Common to All Detailed Plans

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3.06 Ali of these plans would require interior drainage facilities both north and south of the existing wastewater treatment lagoons. A pump station would be located at Creel Bay. Hydric (wet) conditions would become established in both of these ponding areas because of the operation of the ponds. A wetlar i with a maximum depth of about 1.6 feet would be maintained in the north holding pond. This wetland would filter the drainage/sewage water and would help improve the water quality of Creel Bay.

3.07 An existing 65-acre wetland west of the sewage lagoons is frequently used to hold treated sewage water. As part of the proposed project, notches would be cut at an elevation of about 1428 feet asl in the dike that contains the wetland. These notches would make it possible to use the wetland for ponding interior drainage water and to maintain its wetland values for waterfowl. The total area of the wetland would neither be increased nor decreased.

3.08 A land management plan would be a component of all alternatives. Because the level of flood protection provided by the project cannot be identified, it is prudent to control development in the flood-prone areas. The plan is being developed by local interests in cooperation with the State Water Commission, the Federal Emergency Management Agency, and the Corps of Engineers. The land management plan would be a part of the local cooperation agreement.

3.09 The city, in cooperation with the State Public Health Department and U.S. Environmental Protection Agency, is investigating the potential for spreading the interior drainage/sewage water on land. This land-spreading

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appears to be an acceptable alternative to discharge into Creel Bay and should help improve the Creel Bay water quality. This measure would be compatible with the selected plan.

3.10 The road west of the sewage lagoons would be maintained in its present condition with all of these alternatives.

Plan A

3.11 This plan would protect the city from lake levels up to 1435 feet msl. It would require a 1,100-foot-long embankment with a top elevation of 1440 feet msl at Creel Bay. Total cost of plan A would be about \$1,530,000, with a benefit-cost (B/C) ratio of 4.6.

Plan B

3.12 This plan would protect the city from lake levels up to 1440 feet msl. It would require three embankments with a top-of-structure elevation of 1445 feet: a 2,400-foot-long embankment south of the airport, a 2,900-foot-long embankment at the head of Creel Bay, and a 3,100-foot-long embankment southeast of the lagoon area. An existing 40-acre wetland south of the city would require construction of a new outlet. The new outlet would be at the same elevation as the existing one. Total cost of plan B would be \$1,920,000, with a B/C ratio of 5.0.

Plan C

3.13 This plan would protect the city from lake levels up to 1445 feet msl. The top elevation of the embankments would be 1450 feet. Plan C would require a 16,000-foot-long embankment at Creel Bay and a 7,200-foot-long embankment south of the lagoon area. This plan affects the same wetland area as plan B. Plans C and D require removal of a portion of small woodland area. In

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addition, the embankment on the west end of the city would be in a U.S. Fish and Wildlife Service wetland easement. Total cost of plan C would be about \$5,097,000, with a B/C ratio of 2.0.

Plan D

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3.14 This plan would protect the city from lake levels up to 1450 feet msl. The top-of-structure elevation would be 1445 feet. Plan D would require an almost continuous e-bankment around the south and southwest portions of the city. An additional pump station and interior drainage pond would be required south of the city. Additional wetlands and upland grassland areas would be affected south of the city. Plans C and D require removal of a portion of a small woodland area. Total cost of plan D would be about \$8,800,000, with a B/C ratic of 1.2.

4.00 AFFECTED ENVIRONMENT

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4.01 The 3,700-square-mile Devils Lake basin is an interior drainage basin (from which no water has flowed out in historic times) in northeast central North Dakota. Surficial deposits in the Devils Lake region are entirely glacial drift, ranging from 10 to 400 feet thick. The glacial till is predominantly ground-up Pierre shale and limestone. Many pothole depressions (formed by the melting of ice blocks) dot the landscape. Post-glacial lacustrine deposits of sand, silt, clay, and gravel form the bed of the Devils Lake system.

4.02 Agricultural activities have drastically altered the terrestrial ecology of the Devils Lake basin. The project area is in Ramsey County, which has about 80 percent of its land devoted to agricultural uses (table 2).

Table 2 - Land Use Characteristics of Ramsey County, North Dakota⁽¹⁾

Land Use	Acres	Percent
Cropland	661,900	79.0
Pasture	83,800	10.0
Water	40,200	4.8
Wetland	23,400	2.7
Urban	20,100	2.4
Woodland	8,900	1.1
Totals	838,300	100.0

⁽¹⁾ Based on preliminary data from North Central Forest Experiment Station, U.S. Forest Service, St. Paul, Minnesota.

4.03 Land use in the project area is primarily urban, pasture, and agricultural. Wetland habitat is present in Creel Bay, at the sewage lagoons and holding ponds, and to the south and west of the city.

VEGETATON AND WILDLIFE RESOURCES

4.04 The project area is primarily upland grassland and wetland ranging from open water to emergent vegetation. The upland areas are urban, residential, and agricultural pastureland. The pastureland is vegetated with milkweed, buffaloberry, sagebrush, Canada thistle, foxtail barley, curly dock, buckbrush, sunflower, and various grasses and sedges.

4.05 The wetland habitat in the project area consists of the sewage lagoons, holding ponds, Creel Bay, and some natural marsh areas. The vegetation of these areas includes cattail, bulrush, sedges, alkaligrass, curly dock, kockia, and prairie cordgrass.

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4.06 The wildlife value of the pastureland is rather limited because of the urban surroundings and grazing. These areas provide nesting and refuge, and they therefore complement the adjacent wetlands. The wetland areas have good wildlife value, especially for waterfowl.

4.07 There are 251 species of birds in the Devils Lake basin. Of these, 128 species are associated with wetland and prairie habitats, which have been severely reduced by intensive agricultural practices. The basin is one of the most important waterfowl production areas in the State. It serves as a major staging area during duck and goose migration. Native prairie, when found in combination with wetlands, forms an ecosystem that supports diverse and abundant wildlife populations. These associations are found in the project area and provide wildlife values. But because of the urban nature of the area, these prairie-wetland associations are not equal in value to those in a more rural setting.

4.08 The bald eagle and peregrine falcon are the only Federally-listed endangered species that may occur in the project area. The presence of the falcon in the basin is very rare. However, the bald eagle migrates through the area in the spring and fall, and it can be found in and around the waters of Devils Lake. The bald eagle does not nest in the basin, however.

4.09 No federally-listed threatened or endangered plants are located in the project area, but a plant listed as rare in North Dakota, a Illinois brundleflower (<u>Desmanthus illinoensis</u>), is found within a mile of the embankment that would be south of town. This plant is found in sandy soil along lakes (W.T. Barker, G. Larson, and R. Williams, "Rare and Unique Plants of North Dakota," North Dakota State University).

WATER QUALITY

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4.10 Analysis of Devils Lake indicates that the water generally contains excessive levels of hardness, total dissolved solids (TDS), sulfate, and pH. Metals such as barium, boron, and lithium also present occasional water

quality problems. Runoff from agricultural operations is the major contributor to the metals and TDS concentrations. High levels of nitrates and phosphates, although naturally occurring, also result from livestock and cropland erosion.

4.11 The city of Devils Lake discharges stormwater runoff and treated wastewater from its sewage lagoons into Creel Bay. Although this sewage water meets State standards, it contains high levels of nutrients, particularly nitrogen and phosphorous, which further deteriorate the water quality of Creel Bay and Devils Lake. The city, in cooperation with the State Public Health Department and the U.S. Environmental Protection Agency, is currently studying the feasibility of land-spreading these wastewaters. Eliminating this discharge would improve the water quality of Creel Bay and would be more acceptable from a recreational standpoint. Elimination of the discharge would also benefit the public health and aesthetics of the area.

RECREATION RESOURCES

4.12 Devils Lake is the most important water-based recreation area in eastern North Dakota. Fishing and other water-oriented activities provide a major economic resource for the local economy and are very important to the overall well-being of the area. Major game fish species of the lake include northern pike, walleye, white bass, crappie, and yellow perch. Creel Bay provides fair spawning habitat for walleye and pike but is considered good for crappie, bass, and perch. The Devils Lake area is also one of the best waterfowl hunting areas in the State and is a valuable economic asset to the local economy.

SOCIAL ENVIRONMENT

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4.13 As the largest city (1980 population 7,442) in the Devils Lake basin and the only one larger than 1,000 residents to grow in the last decade, Devils Lakes serves as an important regional center for agricultural service, retirement, and reoreation.

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4.14 Much of the city's recent commercial and residential growth is in the area that would be threatened by a continued rise in the lake level. Part of this area lies outside the city limits, in Creel Township.

4.15 The areas where embankments would be constructed are 1 to 2 miles beyond the developed urban area. The eastern embankment would be near a small subdivision, and the other embankments would be near only a few homes.

4.16 Although the Devils Lake Basin Joint Water Management Board requested this Corps study, the eventual local sponsor may be the city of Devils Lake. The board would continue to support this study, however, and will actively pursue a long-range solution for fluctuating lake levels. The city, Creel Township, and the board all have legal authority to finance water resource projects and to participate in floodplain management. Both the city and the township participate in the Federal Flood Insurance Program. (Since Creel Township manages its portion of the floodplain, the city does not exercise its extraterritorial authority in that area.) The State of North Dakota is also actively involved with the study. The State Water Commission is assisting in the revision of floodplain ordinances. The State also claims title to property below the meander line of the lake. The State plans to transfer title for project purposes, but the city anticipates paying private owners who believe they have legitimate claims to that land.

4.17 Although the city can use different methods to finance the project (and to allocate those costs among its taxpayers), property in Devils Lake currently (1981) has the highest mill rate levy of any city in the State.

CULTURAL RESOURCES

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4.18 In compliance with Section 106 of the National Historic Preservation Act of 1966, the National Register of Historic Places has been consulted. As of May 18, 1983, the project area had no sites listed on the National Register. The project has been coordinated with the North Dakota State Historic Preservation Officer and the National Park Service.

4.19 During September 1981, a cultural resources literature and records search and review and a field reconnaissance survey of the project area were conducted. No historic or prehistoric sites were recorded. However, there is a high potential for sites in the surrounding area. At least 15 prehistoric burial mounds, 2 prehistoric occupation sites, and 5 historic cultural sites are near the project area. The location and probability of identifying sites are affected by the fluctuating lake levels.

4.20 The Devils Lake basin began filling with water around 13,500 BP (before present). The water level of glacial Devils Lake stabilized at 1453 feet msl. It may have remained at this level for a long period (800 to 4000 years). Around 12,800 BP, the water level of the lake declined because the glacial meltwater that fed it was diverted into glacial Lake Agassiz. No documentation is available on lake levels or fluctuations until historic times (Steven J. Fox, 1982, <u>Excavations at the Irvin Nelson Site, 32BE208</u>, draft report submitted to the U.S. Fish and Wildlife Service, Denver, Colorado).

4.21 From 1867 to the present, the varying levels of the lake have been recorded. In 1867, Devils Lake was at its highest recorded level, 1438.5 feet msl. From 1890 to 1907, the level stablized between 1428.4 and 1428.8 feet. From then until 1940, the levels declined. In 1940, the lake had its lowest recorded level, 1401.2 feet. Since 1940, the lake levels have been increasing, with the present lake level being 1428-plus feet (S. Fox 1982).

4.22 Recent excavations at the Irvin Nelson site, on the south shore of Devils Lake, revealed stratigraphic evidence that the lake had been at the maximum 1453-foot line at least once since the early Holocene times (S. Fox 1982). Evidence in core samples from the bottom of Devils Lake contrastingly determined that around 6,120 BP Devils Lake completely dried up (Callander, 1967, in S. Fox, 1982).

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4.23 As long as the lake level remained at 1457.1 feet msl, Devils Lake flowed through Big Stoney Spillway into the Sheyenne River. When the lake level dropped below 1457.1 feet but remained above 1445 feet, Devils Lake flowed through the Jerusalem Outlet into Stump Lake but would not have flowed on into the Sheyenne River. So once the lake level fell below 1457.1 feet, the lake became an internal closed system fluctuating with the varying environmental conditions (Aronow, 1957, in S. Fox, 1982). Additionally, if the lake level falls below 1420.8 feet, the salinity of the water increases, with a high level of sulphate.

4.24 Periods of lake level fluctuations or stabilization and the subsequent environmental conditions associated with each change also affected the human, faunal, and floral populations that occupied the area prehistorically and historically.

4.25 Our understanding of the human occupation of the Devils Lake area from prehistoric to historic times is limited. The Devils Lake area has probably been occupied by people since Pleistocene or early Holocene times, although most occupational evidence comes from the Middle Woodland period (S. Fox, 1982). The excavations at the Irvin Nelson site (32BE208) have yielded data from these later periods.

4.26 Two prehistoric occupations are represented at 32BE208:

The earliest cultural materials from this site are of Middle Woodland cultural ascription and suggest a seasonal big game, bison, hunting focus. The Late Woodland cultural level also contained evidence of a seasonal flood procurement pattern; however, these data indicate that a wider range of seasonally available resources were exploited. Especially noteworthy is the fact that the Late Woodland inhabitants of the site made but minimal use of the bison. Both Woodland components exhibit technologies containing lithic, ceramic, and bone artifacts. Local materials were widely used in stone tool manufacture.

(S. Fox, 1982)

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4.27 Knowledge of the adaptations and settlement patterns of prehistoric human groups in the Devils Lake area is just beginning to be acquired. Future research into the prehistoric occupations and seasonal use patterns of the Devils Lake area will further knowledge of changes in lake levels and environmental conditions over time, and it will increase our understanding of peoples' adaptations to a unique set of environmental conditions.

4.28 The history of the Devils Lake area was also affected by the fluctuations in lake levels. Kurt Schweigert (1977, Historic Sites Cultural Resources Inventory in the Devils Lake Region, Central North Dakota Section, Garrison Diversion Unit, North Dakota, final report submitted to the Bureau of Reclamation, Billings, Montana, Contract No. 14-06-600-1575A), briefly summed up the effects with the following statement:

The fluctuation of Devils Lake in historic times has had a large effect on the economy and settlement of the region. When the area to the north of the lake was surveyed prior to being officially opened for homesteading in 1883, Devils Lake was a series of four connected bays twenty-four miles long and up to seven miles wide. Water up to 35 feet deep covered an estimated 60,000 acres, and was surrounded by 180 miles of shoreline (Simpson 1912:140). The lake was extensive and deep enough to support a thriving steamboat operation, and several townsites were specifically located to front on the lakeshore. Between 1880 and 1910 the lake level declined about 12 feet, and commercial navigation of the lake was no longer possible. By 1940 the lake consisted of two or three isolated pools no more than three feet deep, surrounded by sterile alkaline flats. The salinity and brackishness of the lake increased as the lake receded, and by 1932 the bathing beaches were closed at the major resort on the lake (Babcock 1952: 21, 96, 104, 142). Dessication of the lake also led to the decline of the area as a waterfowl hunting resort, an industry which plays a considerable part in the local economy.

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Additional Information

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4.29 Additional information about existing environmental conditions is in the main report.

5.00 ENVIRONMENTAL EFFECTS

5.01 This section discusses the environmental effects of the four major embankment alternatives considered in detail (plans A, B, C, and D). None of the impacts associated with the project would be significant. The recommended alternative is plan B. Therefore, the impacts of the proposed project are discussed in more detail in the section on plan B. The discussions of other plans cover additional impacts specific to each alternative.

PLAN A

5.02 This plan involves one embankment and a pump station at the head of Creel Bay. Ponding areas would be located both north and south of the sewage lagoons. The major impacts of this plan would occur at Creel Bay and would involve aquatic organisms. These impacts at Creel Bay are included in the discussion of plan B.

5.03 Plan A was surveyed for cultural resources during September 1981. No recorded cultural resource sites are within the areas affected by this plan.

PLAN B (SELECTED PLAN)

5.04 This plan consists of a system of embankments and ponding areas as described earlier in this report. A pumping station would be located at Creel Bay.

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Vegetation and Wildlife Impacts

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5.05 The upland areas where the embankments would be located are dominated by grazed and ungrazed grass'ands. After construction, the disturbed areas would be reseeded. Impacts of the embankment construction would be temporary and minor. The embankment on the south side of town is near the rare Illinois brundleflower, which is listed as a rare plant species in North Dakota. However, tecause this flower is usually found on sandy lake shorelines, it should not be affected by plan B. An estimate of land requirements is in appendix B.

5.06 Overall, wetland habitat would be maintained in the area. A wetland on the south side of town would have to be diverted to the north, however. Water levels in this wetland would not be modified because the new outlet would be at the same elevation as the existing outlet. The ponding areas are presently semi-aquatic areas that would remain as such with the project.

5.07 A 65-acre wetland west of the sewage lagoons would be preserved because of the system of dikes that surrounds it. Notches would be cut in the dike at about elevation 1428 feet so that the wetland could be periodically replenished with ponding water and so that this area could serve as additional storage. A 35-acre wetland southwest of the sewage lagoons would be drained as a result of the project. The invert elevation of the culvert at the north holding pond would be constructed to maintain a wetland with a maximum depth of 1.6 feet.

5.08 The embankment at Creel Bay would destroy some wetland habitat that would be replaced with riprap/grassed embankment. Aquatic organisms would be destroyed, but new organisms should recolonize the new habitat quickly. This portion of Creel Bay provides good spawning habitat for bass, perch, and crappie. Because the placement of fill in water during the months of May and June would be detrimental to spawning, it therefore is desirable to prohibit fill placement during this period. If practical and if no emergency conditions exist, this prohibition would be a provision in the plans and specifications.

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5.09 Two borrow areas for fill material have been identified for the project. One area consists of the excavated material from two holding ponds south of the city. No impacts would result from use of this material. The other borrow area is at Creel Bay. The surface material of this crop/grass area would be removed and replaced after subsurface material is excavated. The area would then be reseeded. The impacts of using this borrow area would be minimal.

5.10 Because it is not possible to predict how high lake levels may rise, a land management plan is part of the embankment alternatives. This land management plan would regulate future developments and would help reduce potential damages. The land management plan is being developed in cooperation with the city, the State Water Commission, and the Federal Emergency Management Agency.

5.11 Future uncontrolled wetland drainage would influence runoff, fish and wildlife resources, and the capacity of the interior drainage facilities. However, most of the potential drainage areas are to the north, and it appears to be difficult to drain these areas across the railroad and Highway 2 embankments into the ponding areas. In addition, some of these wetland areas are under U.S. Fish and Wildlife Service easements, and they are therefore regulated against drainage. In any event, wetland drainage is discouraged because it has significant fish and wildlife impacts and because it influences the time, rate, and amount of water runoff.

5.12 The impacts on terrestrial and aquatic habitat and wetlands would be minor. These impacts are discussed earlier in this section.

5.13 During construction, the contractor would be required to follow good management techniques and to avoid the contamination of surface or ground water and the disturbance of or damage to fish and wildlife resources. Solid wastes would be removed from the site and disposed of properly. Chemicals

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would be stored at the site and removed from the work area in accordance with existing regulations. Protection of environmental resources would be a component of the plans and specifications for project construction.

Water Quality Impacts

5.14 If the ponded wastewater and interior drainage water are spread on land, this action would be compatible with the operation of the alternative. This land-spreading would help improve the water quality of Creel Bay. No health problems appear to be associated with spreading the water on land, except that livestock use would need to be controlled immediately after spreading. Depending on the amount of wastewater involved, it may not be economical to spread the water since there may not be enough suitable land available. This feature is being coordinated with the city, EPA, and State Public Health Department. No other water quality impacts are anticipated to result from the implementation of the plan.

Recreation Impacts

5.15 Construction of trails on top of the embankments at Creel Bay is being investigated. These features are being coordinated with the local sponsor and would be finalized in later planning stages if they are incorporated in the project.

5.16 The embankments would affect the aesthetic values of the area. The embankments would be revegetated after construction, but they may obstruct views in some areas, especially at Creel Bay and near homes, and therefore may be objectionable to people. The fill material borrow area near Creel Bay would be considered for beautification features such as tree plantings. These features would be compatible with project purposes and with the desires of the local sponsors.

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Social Impacts

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5.17 Significant negative social impacts (in terms of public health and safety, and of public facilities and services) would be averted by the project if the lake rises to the maximum protected elevation. Protection of specific residences and businesses will be supplemental to the primary benefit of protecting the city sewage lagoon from the lake and the lake from the lagoon.

5.18 Substantial benefits also would result from preventing numerous home and business relocations from the areas that might otherwise flood. Scarce energy resources would be conserved by preventing flooding rather than moving (or abandoning) the structural investments presently in the floodplain.

Cultural Resource Impacts

5.19 This plan was surveyed for cultural resources during September 1981. No recorded cultural resource sites are within the areas affected by this proposed plan.

5.20 All borrow areas for the proposed selected plan will be surveyed by a St. Paul District archeologist in June 1983. If any significant cultural resource sites are discovered, the St. Paul District will initiate coordination with the North Dakota State Historic Preservation Officer to develop a mitigation plan.

Section 122 Evaluation Categories

5.21 The evaluation categories identified in Section 122 of the River and Harbor Act of 1970 (Public Law 91-611) have been evaluated. The environmental impact assessment matrix in table 3 summarizes the impacts of plan B, including the Section 122 categories. Specific impacts are discussed in the preceding paragraphs.

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Compliance with Environmental Regulations

5.22 <u>Public Law 96-159</u>, Endangered Species Act of 1973, as Amended - In compliance with the Endangered Species Act, the St. Paul District, Corps of Engineers, has conducted coordination with the U.S. Fish and Wildlife Service to determine if any species on the Federal list of endangered or threatened species are in the study area and if the proposed plan could have any impact on endangered or threatened species. The Fish and Wildlife Service identified the peregrine falcon and the bald eagle, two listed species, as being in the project area. The recommended plan components would have no adverse effects on the continued existence or critical habitat of either species. (See appendix I for the endangered species correspondence).

5.23 Executive Order 11990, Protection of Wetlands, May 24, 1977 - The Devils Lake basin is in the "Prairie Pothole Region." The basin is considered significant waterfowl production habitat for the North American continent. Because of this significance, the protection and enhancement of wetlands is an important consideration. The development of alternatives tried to maintain and improve wetland habitat as much as practical.

5.24 Various features of the recommended plan would affect wetlands. However, existing habitat would be maintained or improved as much as possible, and the wetland impacts are not considered significant.

5.25 The recommended plan is considered the most responsive to wetlands protection and enhancement. It would not result in unacceptable impacts on the environment or wetlands and therefore is considered to comply with the executive order on wetland protection.

5.26 <u>Executive Order 11988</u>, <u>Floodplain Management</u>, <u>May 24</u>, <u>1977</u> - The city of Devils Lake and Creel Township presently participate in the Federal Flood Insurance Program. Although a 100-year floodplain elevation is not known for this closed drainage area, the city is working with the Corps and the State Water Commission to set an arbitrary elevation that will apply to revised

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soning ordinances. The intent of this effort is to comply with Executive Order 11988, as far as possible, within the limitations imposed by the uncertainty about the floodplain.

5.27 Executive Memorandum, Analysis of Impacts on Prime and Unique Farmlands, Council on Environmental Quality Memorandum, August 30, 1976 - Much of the Devils Lake basin, including the floodplain and upland areas, is classified as prime farmland. Portions of the embankments would be built in areas designated as prime farmland. However, the commitment of prime farmland to the construction of flood damage reduction structures is considered an acceptable tradeoff and use of the resource.

5.28 <u>Clean Water Act. as Amended (33 USC 1251, et seq.)</u>, Section 404, 1977 (<u>Public Law 95-217</u>) - Placement of fill in the waters of Devils Lake is authorized under the Corps of Engineers nationwide permit program because Devils Lake is a closed basin and is not part of a surface tributary to interstate waters (33 CFR 330.4, Federal Register, July 22, 1982, Vol. 47, No. 141).

5.29 The special conditions of the nationwide permit will be met, and the best management practices will be followed as far as practical. The special conditions and best management practices are summarized below (33 CFR 330.5 and 330.6).

5.30 The following special conditions will be met:

1. Discharge will not occur near a public water supply intake.

2. Discharge will not cocur in a shellfish harvesting area.

3. Discharge will not jeopardize a threatened or endangered species listed under the Endangered Species Act.

4. Discharge will not significantly disrupt the movement of aquatic life.

5. Discharge material will be free of toxic materials in toxic amounts.

6. Any fill will be properly maintained.

7. Activity will not occur in a component of the National Wild and Scenic River System.

8. Activity will not cause an unacceptable interference with navigation.

5.31 The following best management practices would be followed to the maximum extent practicable:

- 1. Discharge into waters shall be minimized.
- 2. Discharge in spawning areas during spawning seasons shall be avoided.
- 3. Discharge shall not restrict movement of aquatic species.
- 4. Adverse impacts on aquatic systems shall be minimized.
- 5. Discharge in wetlands shall be avoided.
- 6. Equipment working in wetlands shall be placed on mats.

7. Discharge into breeding areas for migrating waterfowl shall be avoided.

8. Temporary fills shall be removed.

5.32 Because the special conditions and best management practices listed above will be followed, as required by the nationwide permit program, a Section 404(b)(1) evaluation and State certification are not required for this project.

Fish and Wildlife Coordination Act

5.33 The Bismarck Field Office of the U.S. Fish and Wildlife Service believes that the selected plan has merit, and they have no major objections to its implementation. Their Coordination Act Report makes a number of recommendations. The complete text of this report is in appendix I of the detailed project report. A summary of the recommendations and the method of incorporating them into the selected plan is presented in appendix I and the main report.

PLAN C

5.34 This plan is similar to plan B except that plan C provides flood protection to elevation 1445 msl and therefore requires higher and longer embankments.

5.35 The impacts of plan C are basically the same as those of plan B, although with some additional impacts. The embankment south of town would require clearing some natural woodlands that may require mitigation. The embankment at Creel Bay would be one continuous structure passing through two wetland areas. The impacts on a wetland south of Creel Bay could be minimized by placing new outlet structures at existing outlet elevations. The west end of the control structure would pass through a wetland regulated by a U.S. Fish and Wildlife Service easement. Because use of this wetland is controlled by Federal law, mitigation (which could include replacement or structural modification) would be required.

5.36 Aesthetic impacts associated with plan C would be greater than those of plan B because of the increased size of the embankments.

5.37 Plan C has not been surveyed for cultural resources because it was introduced as an alternative after the initial survey work was completed. Since plan C is not conjudered feasible, further cultural resources work is unnecessary.

PLAN D

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5.38 This plan is similar to plans B and C, except that plan D protects to an elevation of 1450 feet msl. This level of protection would require almost continuous embankments west and south of the city. An additional pump station and ponding area would be required at the south embankment.

5.39 The impacts of plan D are similar to those of plans B and C, but it would have some additional impacts. The second pump station and ponding area would change the existing vegetative cover to a more hydric (wet) composition. The type of vegetation would depend on the frequency and duration of water storage in the ponding area.

5.40 The additional embankments would affect both upland and lowland habitats. Aesthetic impacts would also increase because of the larger size of the embankments.

5.41 This alternative was not evaluated in detail because it was not seriously considered in stage 3 planning.

5.42 Like plan C, plan D has not been surveyed for cultural resources because it was introduced as an alternative after the initial survey work was completed. Since plan D is not considered feasible, future cultural resources work is unnecessary.

NATIONAL ECONOMIC DEVELOPMENT AND ENVIRONMENTAL QUALITY PLANS

5.43 The national economic development (NED) plan is the plan that has the greatest net economic benefits. Of the alternatives considered, plan B (which

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provides flood protection to a lake elevation of 1440 feet msl) would have the maximum benefits.

5.44 The environmental quality (EQ) plan is the alternative that makes the greatest net environmental contribution. Plans A through D are basically similar and have increasing impacts as the level of flood protection increases. Both plans C and D would adversely affect a U.S. Fish and Wildlife Wetland easement; and, in general, these two plans have greater impacts on both aquatic and terrestrial resources. Plan A has the least environmental impact, but plan B includes measures to maintain wetlands, to reseed disturbed areas, to develop a land management plan, to discourage wetland rainage, and to provide for the pussible land-spreading of interior drainage and sewage water. Therefore, plan B is designated the least environmentally damaging plan.

6.00 PUBLIC INVOLVEMENT

6.01 The St. Paul District, Dorps of Engineers, has coordinated the proposed Devils Lake Section 205 flood control project with the U.S. Fish and Wildlife Service, U.S. Soil Donservation Service, U.S. Environmental Protection Agency, North Dakota Public Health Department, North Dakota Game and Fish Department, North Dakota State Water Commission, National Park Service, North Dakota Historic Preservation Office, North Dakota State Archaeologist, and other interested agencies and individuals. No significant project-related issues have been identified to date.

6.92 The draft assessment and detailed project report will be distributed to concerned agencies and the interested public for review and comment. All comments received during this review period were considered during the preparation of the final report.

DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

APPENDIX A ECONOMIC BENEFITS

FLOOD THREAT

The rising water levels in Devils Lake have created a serious flood threat to the city of Devils Lake, North Dakota. The lake fell from about 1446 feet msl (feet above mean sea level) in the year 1830 to elevation 1401 feet in the year 1940. Since the year 1940, the lake has risen in an irregular sawtooth manner to elevation 1428 feet in 1983. As discussed in the main report, there is evidence the lake has varied from nearly dry to about 1457 feet during the last several thousand years. The elevation of the natural outlet through East Devils Lake, Stump Lake, and Tolna Coulee to the Sheyenne River is 1457.1 feet (Bureau of Reclamation data).

Much of the development from 1940 through the 1970's took place on the former lakebed that became available when the water levels declined during the first half of this century. This land was flat, inexpensive, and easily developed. It was also made easily accessible by the construction of new and improved highways. There is a substantial amount of this newer development, and it would be threatened first by the rising lake levels. Much of the older development lies near or above the elevation of the natural outlet of the lake and is therefore not threatened by flooding. However, before the natural outlet elevation would be reached, access to the older parts of the city would be cut off. The Soo Line and Burlington Northern Railroad tracks and the major roads entering the city would be inundated by water levels less than the outlet elevation.

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FUTURE LAKE LEVELS

The long-term rise and fall of the lake is not well understood. Some of the possible causes include long-term changes in climate, changes in land use, drainage, and ground-water effects.

Significant evidence indicates long-term changes in climate between warm, dry periods and cool, wet periods. When the lake is below the elevation of its natural outlet, changes in climate could cause the lake level to fluctuate. Analysis of sediment samples indicate the lake has gone through several high/low water cycles in the last 6,000 years. Analysis of beach strands, cultural artifacts, and tree stumps confirms these cycles for the last 2,000 years. Evidence indicates the lake has varied from dry to between elevations 1455 and 1460 feet. This theory is consistent with the hypothesis that long-term changes in climate caused a period of frequent floods on the Red River of the North in the early 1800's, a period of infrequent floods, and then the more frequent floods in recent years.

Another possible cause for the fluctuations in lake levels is the change in land use. Much of the land was changed from prairie to cultivated land with the settlement of the late 1800's and early 1900's. Some of the land has been drained in connection with the change of land use. These changes would result in an increased run-off rate and quantity, which in turn would contribute to a rise in lake levels. Although changes in land use may be a contributing cause, it is probably not the principal cause. Changes in ground-water levels are probably another indicator of the factors causing the lake level to change rather than a cause of the lake-level changes. The geology of the area is not appropriate for the transfer of significant amounts of water into or out of the Devils Lake basin.

Because the cause of the fluctuating lake levels is not well understood and because the period of record for meteorological and hydrological data

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is very limited compared to the length of the trends for changing lake levels, a stage/frequency relationship is discussed in appendix D. Because this relationship could not be developed, the traditional benefit-cost ratio analysis that uses discharge or stage frequency-damage relationships was precluded.

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ECONOMIC FEASIBILITY

There is no certainty that the lake will continue to rise. However, it has risen to much higher elevations several times before. Standard project flood inflow to the lake would cause the lake to rise about 18 feet above its present elevation (see appendix D). Since the economic damages that would result from higher lake levels are significantly greater than the cost of constructing flood control measures to these levels, it appears prodent to construct the measures.

In order to increase the understanding of the economic feasibility of implementing flood control measures, economic data were collected and analyzed in terms of three scenarios for future lake levels.

This analysis shows the sensitivity of the economic feasibility to the rate of increase of the lake levels. It also shows the economic feasibility of the plans relevant to each other and is an aid for selection of a recommended plan.

An inventory of all property by 5-foot increments from elevation 1426 feet msl up to elevation 1455 feet was developed. The inventory was broken down by residential urban and non-farm rural, commercial urban and non-farm rural, and public damages. The following assumptions were made:

1. The cost of moving household goods from the residential structures in imminent danger of flooding was not included.

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- 2. The cost of demolishing or moving abandoned structures would be offset by their salvage value.
- 3. The value of the land for the non-farm rural residential and commercial structures was not included.
- 4. The value of the land for the mobile home parks was included in the value of the commercial mobile home parks. However, not all mobile homes are located in these parks. The cost to move a mobile home was assumed to be \$1,000.
- 5. The loss of business, loss of non-removable equipment, and moving expenses for commercial properties are for the surveyed properties only. About 64 percent of the commercial properties were surveyed.
- 6. Once the water level reaches the first-floor elevation of the structure, the structure and land would no longer have utility.
- 7. The October 1981 values were updated to October 1982 values based on the ENR building cost index.
- Flood damages would begin at elevation 1429 feet and continue to elevation 1455 feet. The natural outlet of the hain of lakes to the Sheyenne River is at about elevation 1457 feet.

Assumptions 1, 3, 4, 5, and 6 result in conservative damage figures and were made because of lack of data. Assumptions 2, 7, and 8 represent our best estimate and are at an appropriate level of detail for the purposes of this analysis. Additional economic data collection and analysis could reduce the number of assumptions. However, this additional effort would not be cost-effective. Table A-1 and figure A-1 are summaries of flood damage data. Table A-2 lists public and commercial properties at or below elevation 1440.

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Table A.L. Summars of Damages October 82 (\$1,002)3

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	Flevation 1424	less that	llevati 11.01115		Elevatio 155-145 No. of	÷.	Flevation 1944	50 14 1	110/111 110/111 111-111	•	1411-1411-1411-1411-1411-1411-1411-141	-
S	tructures	Damage	Structures	lamage	Structure	Damage (Structures	D.III.A.C.	St mucturi s		structures	Tener
Residential												
Urban Mouse structure					-		÷	• • • •	ŧ		F	C OLY
House land		-			-		:	0	R		•	
Mobile homes		s j			11.	0.01	14	4	ï		1.	
Total		c.				301 . H		1 995.		2149.		26-15
Rural												
Mouse, structure Mouse, ¹ and ⁵		c 2	۰,	-	•	1.1.1			' →		<u></u>	548.1
Mubile homes ² Total		ole		- UF		4) 4 P		- 0131		e ivi		. 18
		:										
Residential total Cumulative total		сo		40°.		615.2 655.9		2425.4 3081.3		3864.5 6945.8		1215.3 8161.1
Comercial												
Urben			;		:		;		·			:
scructure Loss of business ⁴	a	82.1	Ģ	1821.0	-	10.9	ic	C.1660	Ř	98.1	-•	0.01
Loss of monremovables		° ;		440.4		3.5.5		1. E		10.9		
Total Total		1269.		10.10		1868.5		1150		1988.9		16.0
Rural												
Structure Loss of business ⁴	-	130.7	74	99 7 3 7 4 1 7			A	8.25.4	ø	436.7	•-	62.6
Loss of nonremovables" Moving expenses Total		1 10		4 7 <u>7</u> 4				1. 208		4 1 1 1 1		6.9
8												
Commercial total Cumulative total		1400.4		13,814.2 15,214.6	F1	1868.3		1976.1 22,059.0	·	2525.A 24, 384.A		-8.6 4,463.2
Public												
Public demages total Cumulative total	-	937.4 937.4	••	2507.11 3444.4	sc.	4888.7 8333.1	ĩ	18,889.7		0	~1	0.518.5 3,518.3
Employees affected	40 FT/	22 PT	270 FI	r/163 PT	98 FT	M 51.	1691	FT/83 PT	614	14 05/1	1	щ
Total 5-foot increments		2337.8		16,361.9		-3-2.2		26,291.2	-	1.96.1	~	1,812.4

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Cost of moving household goods from the abandoned structures is not included. It was assumed the cost of demolishing ahandoned structures would be approximately equal to the salvage value of the residential and commercial structure. -----

76,142.6

64, 530.2

52,363.1

26.0-1.9

18,699.7

2337.8

Cumulative total

Land for mobile houses assumed to be included in the value of commercial mobile home parks. Based on \$1,000 cost to move mobile home. ~

3 Land value for rural houses was not available and therefore not included.

Loss of business, loss of nonremovable equipment, and moving expense categories are for the 64 percent of the commercial property surveyed. These categories were not broken down by urban and non-farm rural.

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No and the state HE AND THE PARTY IS Three scenarios of future lake levels were developed. Scenario 1 is an extrapolation of the approximate peaks on the stage hydrograph from 1940 to 1980. Scenario 2 in an extrapolation of the approximate means for this period, and scenario 3 is an extrapolation of the approximate troughs for this period. Figure A-2 shows these scenarios superimposed on the stage hydrograph for the lake. It was assumed that the damages for each 5-foot increment are uniformly distributed over that increment. For example, if it took 10 years for the lake to rise 5 feet, 10 percent of the total damages for the 5-foot rise would occur each year. The present value of the damages associated with each year's rise in lake level above the previous year's level was calculated and accumulated for each scenario. Sample calculations are shown on page A-10.

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Table A-2 ~ Public and Commercial Properties

Commercial

Grocery & gas

Auto body shop

Shopping center Fafe/gas/traller, truck rentals

and service

Lodging

Apartments

Apartments

Apartments Financial services Fast food Food and beverage Insurance Realty Insurance

Retail hand and heverage Varletv Stereo/records Food

Grocery

Auto Sales & services

Farm implementation sales

Construction/contractor

Interior decorator

Flevation Lenn than 1430

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Drv cleaning Clothes Barber Services Beautician services Fast tood Fast food & restaurant Clothes & western accessories Gan & variety Wholesale grocer Gas sales & service Liquor sales & tavern Lumber, hardware and household fixtures Sports equipment, anowmobiles Truck, trailer, van rentals Gas sales & service Office Farm building construction Financial services Site management & rentals Bottling company Hardware Auto sales & service Food & transportation Auto sales & service Construction Netal working Construction

Auto parts sales Grocery Heat & delt Electric utility Public

Sewage Treatment Plant

Human Services Center Legal Assistance of North Dakota Rammey County Farm Bureau Lake Region Law Enforcement

Sever Department Water Department Street Department USDA offices: ASCS, FCIC, North Central Planning, Farm Hgmt Ausoc.

Devils Lake Wetlands N. Dakots Employment Service Devils Lake Notor Vehicle Bureau

Devils Lake Rural Fire Department Federal Land Bank Association

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According to scenario 1, the water surface would be at elevation 1430 feet in the year 1983. Since damages begin at elevation 1429 feet and the project would not be completed until 1984, it was assumed that existing or somewhat improved emergency protection measures would protect the threatened property until the project is completed. The lake would rise from elevation 1430 feet in the year 1983 to elevation 1455 feet in 2033 in a linear manner. Figure A-3 shows the calculation of damage if the lake rises according to scenario 1.

According to scenario 2, the lake would rise from elevation 1430 feet in the year 1991 to elevation 1455 in 2041. Figure A-4 shows the calculation of damages for scenario 2.

According to scenario 3, the lake would rise from elevation 1430 feet in the year 2000 to elevation 1455 in 2050. Figure A-5 shows the calculation of damages for scenario 3.

Table A-2 is a summary of the damages that would occur according to these three scenarios.

These scenarios show that constructing structural measures to protect the city would be economically feasible for a wide range in the rate of future lake level increases. Past lake levels and the standard project flood analysis indicate that these scenarios are reasonable expectations, although probabilities of their occurrence could not be calculated.

There would be no residual damages if the lake does not rise above the level of protection provided by the project. In the event that it appears the lake will rise above the level of protection, local or Federal governments probably would take action to prevent overtopping and the associated residual damages. The most probable alternatives would be construction of an outlet for the lake or (using the project levee as a base) construction of a higher levee. The lake would rise gradually over an extended period, allowing time to implement either alternative.

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11 ſ 30 \$ 2.63 M/YR \$ 2.34 M **MILL IONS** 2 \$1.64 M/YR \$ 1.20 M/YR \$ 1, 18 M/YR Z DAMAGES \$ 0.74 M/YR ŝ 1980 1990 2000 2010 2000 2030 . YEAR PLAN С B D A ELEVATION 1430 1435 1440 1445 1450 YEAR 2003 1983 1993 2013 2023 18.66 CUM. P.V. DAMAGES \$2.17M 12.57 14.82 19.50 5.10 3.66 8.80 2.22 COST \$ 1.53M 2.81 B/C RATIO 8.22 5.27 FOR AN INTEREST RATE OF 7-5/8%, COMPOUNDED ANNUALLY, BASE YEAR 1982. DEVILS LAKE SCENARIO NO. I DAMAGE DISTRIBUTION FIGURE A-3 A-11

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Table A-3 Sample Calculation, Cumulative Present Value Of Damages, Scenario 1

Year: 1983 Elevation: 1430 feet msl Damages, el. 1426 to 1430: \$2.34M (from table A-1) Time increment: 1 year (years beyond base year at 1982) Damages/year during this year: \$2.34M/year Present value of damages during this increment: \$2.17M Cumulative present value of damages: \$2.17M

Year: 1993 Elevation: 1435 Damages, el. 1430 to 1435: \$16.4M (from table A-1) Time increment: 10 years (years to rise from 1430 to 1435) Damages/year during this increment: \$1.64M/year Present value of damages during this increment: \$10.40M Cumulative present value of damages: \$2.17M + \$10.40 = \$12.57M

Year: 2003 Elevation: 1440 Damages, el. 1435 to 1440: \$7.37M Time increment: 10 years (years to rise from 1435 to 1440) Damages/year during this increment: \$7.37M/10 years = \$0.74M/year Present value of damages during this increment: \$2.25M Cumulative present value of damages: \$12.57M + \$2.25M = \$14.82M

M = million.

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Table A-4 Summary of Present Value of Future Damages/Benefit to Cost Ratio (In millions of dollars)

Elevation	Plan	Scenario l	Scenario 2	<u>Scenario 3</u>
1435	A	12.57/8.22	6.99/4.57	3.60/2.35
1440	В	14.82/5.27	8.24/2.93	4.25/1.51
1445	С	18.66/3.66	10.37/2.03	5.35/1.05
1450	D	19.50/2.22	10.84/1.23	5.59/0.64

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UPDATED ECONOMIC DATA FOR THE RECOMMENDED PLAN

Table A-5 shows the updated benefits and costs and the calculations for the updated benefits of the recommended plan (plan B).

Table A-5 Updated Economic Data For The Recommended Plan

Benefits

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The following graph shows the damages for scenario 2, plan B (design water surface elevation of 1440 feet msl), 7-7/8 percent interest rate compounded annually, base year 1984.



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Costs

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Updated costs are converted from May 1983 to October 1982 levels using ENR construction index (0.9566 factor).

May 1983	Cost	\$1,973,000
October 1982	Cost	\$1,887,000

Calculations For Updated Benefits

1. Year: 1991

Elevation: 1430

Damages, elevation 1426 to 1430: \$2.34M (from table A-1, Oct. 82 values)

Present value of damages during this increment: Assumes damages occur in 1991, 7 years after project would be completed in the base year (1984).

 $P = \underline{A} = \underline{2.34M} = \$1.38M$ (1+i)ⁿ (1.07875)⁷

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2. Year: 2001

Elevation: 1435

Damages, elevation 1430 to 1435: \$16.4M (from table A-1, Oct. 82 values) This increment: 10 years (years to rise from 1430 to 1435) Damages/year during this increment: \$1.64M/year

Present value of damages during this increment:

		Years	
		Past	Present
Year	Amount	1984	Value
1991	\$1.64M	7	\$0.965M
1992	1.04	8	0.894
1993	1.64	9	0.829
1994	1.64	10	0.768
1995	1.64	11	0.712
1996	1.64	12	0.660
1997	1.64	13	0.612
1998	1.64	14	0.567
1999	1.64	15	0.526
2000	1.64	16	0.488

Present value of damages =

\$7.021M

1.1. Star

 $P = \frac{\$1.64M}{(1.07875)n}$

11.1

Section 14

3. Year: 2011 Elevation: 1440 Damages, elevation 1435 to 1440: \$7.4M (from table A-1, Oct. 82 values) Time increment: 10 years (years to rise from 1435 to 1440) Damages/year during this increment: \$0.74M Present value of damages during this increment:

		Years	
		Past	Present
Year	Amount	1984	Value
2001	\$0.74M	17	\$0.204M
2002	0.74	18	0.189
2003	0.74	19	0.175
2004	0.74	20	0.162
2005	0.74	21	0.151
2006	0.74	22	0.140
2007	0.74	23	0.129
2008	0.74	24	0.120
2009	0.74	25	0.111
2010	0.74	26	0.103

Present value of damages =

ſ

\$1.484M

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 $P = \frac{\$0.74M}{(1.07875)^n}$

A-19



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APPENDIX B

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COST ESTIMATE

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DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

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APPENDIX B COST ESTIMATES

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PRELIMINARY COST ESTIMATES FOR ALTERNATIVE PLANS

DEVILS LAKE, NORTH DAKOTA, FLOOD CONTROL PROJECT, MARCH 1982 PRICE LEVELS

Plan A, Design Water Surface Elevation 1435 Feet

Embankment	\$335,000
Channels	4,000
Pumping Plant	951,000
Engineering and Design	158,000
Supervision and Administration	91,000
Real Estate	61,000
	1,600,000

Plan B, Design Water Surface Elevation 1440 Feet

Embankment	\$1,307,000
Channels	4,000
Pumping Plant	951,000
Engineering and Design	249,000
Supervision and Administration	162,000
Real Estate	134,000
	2,807,000(1)

Plan C, Design Water Surface Elevation 1445 Feet

Embankment	\$3,263,000
Channels	4,000
Pumping Plant	951,000
Engineering and Design	401,000
Supervision and Administration	290,000
Real Estate	188,000
	5,097,000

(1) This plan was recommended for construction. In the last stage of planning, the plan was refined, and a more detailed, revised cost estimate was prepared.

B-1

the state and the state of the

DISPOSITION FORM er use of this term, see AR 340-15, the properent agency is TAGCEN. 11.1 -Preliminary Real Estate Cost Estimate, Section 205 NUDRE-S Flood Control Study at Devils Lake, ND FROM DATE CMT 1 XK THRU: NCDRE-S (Ditch) NCDRE-S TO: NCSED-PB (Fosberg) 12 March 1982 Z00K/1j1/7041 1. This is in response to your request of 5 February 1982 concerning real estate cost estimates on the above subject project. The following assumptions were made in determining the estimated right-of-way costs: 1) estimated dam/levee width of 100 feet; 2) the easterly ponding area would encompass approximately 75± acres; 3) the State has legal title to riparian lands necessary for the north and south pending areas and any development on the riparian lands would be above the necessary ponding level. 2. Based on the maps and data furnished by you, the estimated right-of-way costs of acquisition are: \$61,000 for top of dam 1440; \$134,000 for top of dam 1445; \$188,000 for top of dam 1450; and, \$376,000 for top of dam 1455. 3. A treakdown of estimated costs is as follows: Top of Dam Elevation 1440 1445 1455 1450 Value of Part Taken and Severance \$50,500 \$111,900 \$156,400 \$313,450 20% Contingency \$10,100 \$ 22,380 31,280 62,690 Total \$60,600 \$134,280 \$187,680 \$376,140 Call \$61,000 \$134,000 \$188,000 \$376,000 These estimates are based on the need to acquire in fee or perpetual easement the following acreage: Top of Dam 1440 1455 1445 1450 4.25± Levee/Dam 22.6± <u>51.3</u>± 72.9± Ponding 220± 220± 220± 295± Total Acreage 224.25± 242.6± 271.3± 367.9± No structures are to be acquired or relocated. 5. The above estimates include no estimated costs for administrative. relocation of public roads, streets or highways, railroads, pipelines, or public utilities. hadref C fort MICHAEL C. ZOOK Staff Appraiser Jack Gurdon

8-2

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ability attended to a

U 5 G+D 1972-0-310-991-8125

DEVILS LAKE, N.D. 205 REPORT - SUMMARY OF CONSTRUCTION COSTS MAY 1983 COSTS

Federal First Costs:

Embankments

Creel	Bay	Embankme	ent	\$395,000
Creel	Bay	Tieback	Embankment	113,000
South	Emba	ankment		138,000

Drainage

Creel Bay	35,000
Tieback	8,000
South	3,000
Pumping Plant	22,000
Borrow Area Work	105,000

Total Embankment Work

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\$819,000

105,000

Roads

and the same

Т.Н. 19	25,000
Service Road	17,000
Access Road	63,000
Total Roads	

Pumping Station	540,000
Total Est. Federal First Cost (Direct)	\$1,464,000
Engineering & Design	176,000
Supervision & Administration	

Inspection66,000Overhead61,000Total Estimated Tederal First Costs (Indirect)303,000Total Estimated Federal First Costs (Direct 6 Indirect)\$1,767,000

B-3

	Unit	Quantity	Price	Total
1 Black Costs (Cost)				
leral First Costs (Cont)				
Dankments				
Creel Bay Embankment				
Remove				
43" v 27" C.M.P.A.	LF	74	3.00	222
43" x 27" C.M.P.A.	LF	74	3.00	174
24" CMP	LF	58	3.00	310
57" x 66" C.M.P.A.	LF	62	5.00	210
Construct				
	C Y	8,100	2.50	20,250
Cofferdam	CY	4,460	5.00	22,300
Stripping 12"		5,880	8.00	47,040
Inspection Trench		36,850	2.00	73,700
Impervious Fill	ry .	4.040	25.00	101,000
Riprap	CY CY	2.020	15.00	30,300
Bidding	C7	7,560	5.00	37,800
Sand Drain	CV CV	1.490	4.50	6,70
Topsoil	Acre	- 3	900.00	2,70
Seeding	Acre			52,27
Contingencies Total Embankment Work (C	reel Bay)			395,00
Drainage (Creel Bay)				
	0 80')IF	160	98.00	15,68
R.C.P.A. 36" x 58" (2 ea	15	48	145.00	6,96
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II	LF	48 Sum	145.00 ***	6,96 2,00
R.C.P.A. 36" x 58" (2 em R.C.P. 72" Class II Concrete Wiers (2 em)	LF Job	48 Sum	145.00 ***	6,96 2,00
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections:	LF Job	48 Sum 4	850.00	6,96 2,00 3,40
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 70"	LF Job Ea Ea	48 Sum 4 2	850.00 1,180.00	6,96 2,00 3,40 2,36
R.C.P.A. 36" x 58" (2 em R.C.P. 72" Class 11 Concrete Wiers (2 em) End Sections: 36" x 58" 72" Contingencies	LF Job Ea Ea	48 Sນm 4 2	850.00 1,180.00	6,96 2,00 3,40 2,36 4,60
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies	LF Job Ea Ea	48 Sນຫ 4 2	850.00 1,180.00	6,96 2,00 3,40 2,36 <u>4,60</u>
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba	LF Job Ea Ea	48 Sນm 2	850.00 1,180.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u>	LF Job Ea Ea	48 Sນຫ 4 2	850.00 1,180.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u>	LF Job Ea Ea	48 ຽນຫ 4 2	850.00 1,180.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class 11 Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u>	LF Job Ea Ea By)	48 Sum 4 2	850.00 1,180.00	6,96 2,00 2,36 <u>4,60</u> 35,00
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u> Stripping 6"	LF Job Ea Ea Ea Ea CY CY	48 Sum 4 2 1,990 33,835	3.00 2.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00 5,9 67,6
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u> Stripping 6" Impervious Fill	Ea Ea Ea Ea CY CY CY	48 Sum 4 2 1,990 33,835 335	3.00 3.00 1,180.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00 5,9 67,6 4,0
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u> Stripping 6" Impervious Fill Stabilize Aggregate (" Topooil	Ea Ea Ea Ea CY CY CY CY	48 Sum 4 2 1,990 33,835 335 3,260	3.00 3.00 1,180.00 3.00 2.00 12.00 4.50	6,96 2,00 2,36 <u>4,60</u> 35,00 5,9 67,6 4,0 14,6
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba Creel Bay Tieback Embankme Embankment Stripping 6" Impervious Fill Stabilize Aggregate 4" Topsoil Seading	Ea Ea Ea Ea Ea Ea Ea Ea CY CY CY CY CY Acre	48 Sum 4 2 33,835 335 3,260 60	3.00 3.00 2.00 12.00 4.50 900.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00 5,9 67,6 4,0 14,6 5,4
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u> Stripping 6" Impervious Fill Stabilize Aggregate 4" Topsoil Seeding Barova 24" CMP	Ea Ea Ea Ea CY CY CY CY CY Acre LF	48 Sum 4 2 1,990 33,835 33,835 33,260 60 70	3.00 3.00 1,180.00 1,2.00 12.00 4.50 900.00 2.00	6,96 2,00 3,40 2,36 <u>4,60</u> 35,00 35,00 67,6 4,0 14,6 5,4
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba <u>Creel Bay Tieback Embankme</u> <u>Embankment</u> Stripping 6" Impervious Fill Stabilize Aggregate 4" Topsoil Seeding Remove 24" CMP Contingencies	Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea E	48 Sum 4 2 1,990 33,835 33,835 33,260 60 70	3.00 3.00 1,180.00 1,2.00 12.00 4.50 900.00 2.00	$\begin{array}{c} 6,96\\ 2,00\\ 3,40\\ 2,36\\ 4,60\\ 35,00\\ 35,00\\ 67,6\\ 4,0\\ 14,6\\ 5,4\\ 1\\ 15,1\\ \end{array}$
R.C.P.A. 36" x 58" (2 ea R.C.P. 72" Class II Concrete Wiers (2 ea) End Sections: 36" x 58" 72" Contingencies Total Drainage (Creel Ba Creel Bay Tieback Embankme Embankment Stripping 6" Impervious Fill Stabilize Aggregate 4" Topsoil Seeding Remove 24" CMP Contingencies	Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea Ea E	48 Sum 4 2 1,990 33,835 33,835 3,260 60 70	3.00 3.00 1,180.00 1,2.00 12.00 4.50 900.00 2.00	$\begin{array}{c} 6,96\\ 2,00\\ 3,40\\ 2,36\\ 4,60\\ 35,00\\ 35,00\\ 14,6\\ 5,4\\ 1\\ 15,1\\ 113,0\\ \end{array}$

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B-4

ATT YES

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			Unit	
	Unit	Quantity	Price	Total
Federal First Costs (Cont)				
Creel Bay Tieback Embankmen	t (Cont)			
Drainage (Tieback)				
DCD 2/11	LF	90	40.00	3,600
RUF 24 Find Section 24"	Ea	2	200.00	400
Excavate	CY	630	3.00	1,890
Topsoil	CY	115	4.50	518
Seeding	Acre	. 2	900.00	180
Contingencies				1,412
				8,000
Total Drainage (Treback)				·
South Embankment				
South Emodification				
Remove 42" CMP	LF	55	3.00	165
Stripping 6"	CY	2,600	3.00	7,800
Impervious Fill	CY	41,820	2.00	83,640
Topsoil 4"	CY	4,490	4.50	20,205
Seeding	Acre	8.5	900.00	7,650
Contingencies				18,540
Total Embankment Work (Sc	outh Embankmen	it)		138,000
Drainage				
CMD 24.	LP	55	40.00	2,200
UMP 24 Tel Sactions 26"	E.a.	2	200.00	400
End Sections 24		_		400
Contingencies				3 000
Total Drainage (South Emi	pankment)			5,000
Roads				
T 11 10				
1.H. 17:	CV	170	12.00	2,040
Granular Dase Risupingun Material	SY	3.970	5.00	19,850
Dituminous Haterian Contingencies				3,110
Contingencies				25 000
Total T.H. 19				23,000
Service Road (East of T.	<u>H. 20</u>)			
Granular Base	СҮ	740	12.00	8,800
Bituminous Material	SY	1,070	5.00	5,350
Contingencies				2,770
Total Parvice Road				17,000

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			Unit	
	Unit	Quantity	Price	Total
Borrow Area Work				
Ares 1	Job	Sum	***	5,000
Area 2:			2 00	26 480
Stripping 12" (No Haul)	CY	13,240	2.00	8 820
Topsoil 4" (Salvaged)	CY	4,410	400 00	3,400
Seeding	Acre	5.0	400.00	,400
Area 3:	A V	16 100	2 00	32.200
Stripping 12" (No Haul)		5 370	2.00	10,740
Topsoil (Salvaged)		10	2.00	4,000
Seeding	ACTE	10	400,00	14,360
Contingencies				105.000
Total Borrow Area Work				105,000
Pumping Plant				
n (16 000 cpm)	tob	Sum	***	275,000
20" Station (10,000 gpm)	LF	180	150.00	27,000
20 Steel Discharge repe	Job	Sum	***	35,000
72" Sluice Cate	Ea	1	25,000.00	25,000
72" BCP Class III	LF	30	160.00	4,800
72" BCP Class IV	LF	120	180.00	21,600
72" RCP Class V	LF	60	220.00	13,700
72" End Section	Ea	1	1,180.00	1,180
Headwall	Job	Sum	***	44,000
72" Sluice Gate	Ea	1	25,000.00	25,000
Contingencies				68,220
Total Pumping Plant				540,000
Drainage				
Freedotion	CY	6,400	3.00	19,200
Contingencies	•-	•		2,800
Toral Drainage, Pumping Pia	nt			22,000
Access Post				
ACCESS ROAD		- 4 -		2 2 2 0
Stripping	CY	740	3.00	1,220
Excavation	CY	360	3.00	1,000
Fill	CY	1,640	12.00	21 120
Subbase	CY	1,/00	50.00	1 000
24" CMP	LF	2 820	50.00	19,100
Bituminous Pavement 2"	51	3,020	4.50	3,465
Topsoil	GT	1 4	900.00	1.260
Seeding	ACTE	3.4	200.00	8,475
Contingencies				کنند
Total Access Road, Pumping	; Plant			63,000

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5. P. F3	······································	FROM		ATT - 227 - 1283 - 2787 - 1283 - 2787 - 1287 - 1283	CMT 1
	n innersjer fak e Linn i ennt i Linn i fakt	t< your request of 26 M Based on the majc and de Jon are \$160,007.	ay 1983 co ata furni:	scerning real estate of the by you, the estimate	oorts on the aten plyst-
	n vette	ated costs is as follow	5:		
	Vielande Torres Au r icie	t Dart Taket and Covera. Mitterizy Chatlive	nce Total	£126,000 24,000 <u>12,500</u> \$156,500	
			Call	\$160,000	
i 1 - to distri 1 - Neo Keta	ertitete in bas litenteri earem 29991 - Auminia	ed on the need to acqui- ments for levees and pen- trative costs are based	re 32± act dinn wrul (f an es)	res for levees and 728 > he dequired. It stru- tirated five averablic	t acres for actures are
.	· · · · · · · · ·	the mades by lest install of	ate for re	e setting of thille god	ens, streets
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		B-	7		
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INTEREST DURING CONSTRUCTION

(Construction and Real Estate Costs)

Months Before	Monthly	(•)	Investment
Project Completion	Expenditure	SPCAF ⁽¹⁾	Cost
0	\$278,600	1.0000	\$278,600
1	278,600	1.0066	280,400
2	278,600	1.0132	282,300
3	278,600	1.0200	284,200
4	278,600	1.0267	286,000
5	278,600	1.0334	287,900
6	0	1.0403	0
7	0	1.0471	0
8	20,200	1.0540	21,300
9	53,500	1.0610	56,800
10	3,500	1.0680	57,100
11	53,500	1.0750	57,500
12	60,000	1.0821	64,900
13	7,500	1.0893	8,200
14	7,500	1.0965	8,200
	1,927,300(2)		1,973,400

Interest during construction:

Total	investment cost	\$1,973,400
Total	expenditures	1,927,300
	-	46,100

Say 46,000

(1)Single payment compound amount factor for 1 through 14 months. 7-7/8 percent annual or 0.66 percent monthly interest rate. SPCAF=(1+i)ⁿ; n=number of periods, i=interest rate for period.

(2)Does not correspond to total construction and lands cost of \$1,927,000 shown in main report because of rounding-off.

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BEVILS LARE PLAND CONTROL PROJECT SECTION 205 DEVALUE PROJECT REPORT

ENTRALGE DEATHAG

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TABLE OF CONTENTS

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Iten	10,23,0,27045	t in neg	hene .
EVICTING CONTITIONS	совтью ульямае чан ортенбы	1. 19 F 3	C-1
Description of Watersheds	and Drainage Patterns	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Č-1
Pondine Areas	and the second sec	etti ya ku 🕈	C5
Dense-Elevation Relation	hip.		C5
Semitary Sever System		* * 11 × 10	C-6
Future Development	`	· · · (C-6
Lake Level Information	and the state of the	(C-7
Wainfall Information	and it the it reacher , I gave	\$ ~\$ \$ \$4.5	C-7
Hypothetical Rainfall	م ^{عر} ون و مرتقانی د	भरस् <i>स प्</i> रुध	C=7
Historical Rainfall	Alton 17 - La Carte 1811 - Carton Maria	ه د د د	6-8 7 +
Unit Hydrographs	· · · · · · · · · · · · · · · · · · ·	い _{に表} 留元的1) (かいみょくかけ	C-8
Runoff Hydrographs	kan a sata baka kaka kapaté ng pinang sa sa karang sata baka kapaté ng pinang sata baka sata sata sata sata sata sata sata s	್ ಕಾರ್ಯವಿಗಳು ಗ್ರಾ ಗ್ರಾ ಕ್ರಿ ಕ್ರಿ ಗ್ರಾ ಕ್ರಿ	C-9
Seepage	ang no can no na ang na kana ang na sa	in ann an a' an Israth Sector	C-9
ALTERNATIVE PLANS CONSIDERED	ല പ്രചാനം അത്ത്രങ്ങളും പ്രത്താനം പ്രത്താനം പ്രത്താം പ്രത്താം പ്രത്തോം കട്ട് തന്ത്രം പ്രത്തേണം പ്രത്തോം പ്രത്തോം പ്രത്താം പ്രത്താം പ്രത്താം പ്രത്താം പ്രത്താം പ്രത്താം പ്രത്താം പ്രത്ത	andre baner andre baner	C-10
General	ne lan inner en en anter en	tast isst	C-10
Proposed Creel Bay Robents	Sec. So: Las History Sec. 108	18. 8074. SP	C-10
Eroposed South Imbankment	and and a state that a state	iociate f	C-11 a ast-sf
RECONSIGNDED PLAN	n an	and to the	C-11
General	and the second secon	. Scorel	C-11
Designated Ponding Areas	ينية. يونية المحرفي المراجع المحرفين المحرفين المحرفين المحرفين المحرفين المحرفين المحرفين المحرفين المحرفين الم	3206010	C-17
Interior Culverts	ALL SALE AND ALL MARKED ALL MARKED	tort-19325	C-12
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INTERIOR FLOOD CONTROL EXISTING CONDITIONS

DESCRIPTION OF WATERSHED AND DRAINAGE PATTERNS

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The five major areas, with two of them further subdivided, which contribute runoff to the proposed protected area of Devils Lake, are delineated on plate C-1 and further defined in the following paragraphs.

Area 1 consists of the 179.1-acre area north of Highway 2 about 1 1/2 miles northwest of Devils Lake. Runoff from this area is in a southwesterly direction and discharges under Highway 2 into Area 2. Area 1 is generally quite flat with a short, steeper region in the upper reaches of the watershed. Land use consists entirely of farming.

Area 2 includes the 2054.2-acre area southwest of Highway 2, north of Highway 19, and east of the gravel road just west of the airport, plus a small area just south of Highway 19 and another small area just west of the gravel road. Runoff from the area is generally to the south and east into the North ponding area.

Area 2 slopes gently from the north and west sides toward the North ponding area. Elevations in the area vary from a high around 1470 in the north end to a low of about 1426.0 in the North ponding area. Land use consists generally of farming, except for the airport in the southwest corner and a small area of development along the south side of Highway 2.

Area 3 consists of about 547.3 acres located in the city of Devils Lake itself. The area is bounded by 1st Avenue and the railroad tracks on the east, Highway 2 on the south and west and high ground along the northwest side. Runoff from this area is currently carried by storm sewer to the southwest and discharges through a 72-inch RCP into an existing stormwater pumping

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station located just east of the sewage lagoons. The runoff is then pumped into two stormwater detention ponds connected in series. For low flows, the runoff discharges from the first pond into the second through an 18-inch RCP. In turn, the runoff then flows from the second pond into a ditch through another 18-inch RCP. For higher flows, the runoff in the detention pond area flows through the two 18-inch RCPs as well as over a series of two riprapped overflow weirs. The runoff again follows the same sequence from the pumping station into the first pond, over the first weir into the second pond, and then over the second weir into the ditch. The ditch thence carries the runoff along the south side of the sewage treatment lagoons, through the Landfill Road and Creel Bay ponding areas into Creel Bay.

Area 3 slopes gently to the southwest with elevations ranging from about 1460 in the north end to about 1430 along Highway 2. The area is almost entirely developed with a mixture of residential, commerical and industrial property. The remaining portion of the city of Devils Lake, located to the south and east, is not included because runoff from this area is handled by a storm sewer and ditch system that carries the runoff to the south through a series of two detention ponds and on into Devils Lake.

Area 4 includes the 1289.2-acre area bounded generally by Highway 19 and the sewage lagoons on the north, Highways 2 and 20 on the east, and high ground and the proposed embankments on the south and west. This area is further subdivided as shown by the dashed lines on plate C-1. Runoff from area 4A occurs to the north and south into the Creel Bay ponding area in the center. Area 4B runoff also flows to the north and south but into the Landfill Road ponding area.

Runoff from area 4C discharges into the ditch along the sewage lagoons after flowing to the ditch from the north and south. Area 4D runoff flows from south to north into the South ponding area, thence into the ditch along the sewage lagoons.

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Area 4 is relatively flat with the north portion sloping to the south and the south portion sloping to the north. Two high, steeper regions exist in the south and east parts of the area. Elevations over the area range from a high of 1495 in the south to a low around 1425 west of Landfill Road. The area is largely undeveloped or used for farming with the high regions mentioned above residentially developed.

Area 5 consists of the 366.4-acre area south of Highway 2, west of the Great Northern Railroad tracks, north of the proposed south embankment and east of Highway 20. The area is further subdivided as shown by the dashed line on plate C-1. Runoff from areas 5A and 5B flows from south to north and from east to west, respectively, and then discharges under Highway 20. The runoff from areas 5A and 5B discharges into areas 4C and 4D, respectively.

Area 5 generally slopes mildly to the northwest with elevations ranging from a high of 1465 in the middle to a low of 1430 in the north end. There is a small amount of residential development along Highway 20 and in area 5A. The remainder of area 5 is undeveloped or used for farming.

Following is a description of how runoff from the areas described above combines and flows to the line of protection. After discharging under Highway 2 through a 36-inch RCP culvert, the runoff from area 1 flows across area 2 and combines with the runoff from area 2. As the combined runoff from the two areas accumulates in the North ponding area, the runoff discharges under Highway 19 through three CMP culverts. Two of the culverts are 27-inch x 43-inch CMP arches and the third is a 24-inch CMP. The runoff discharging under Highway 19 flows into area 4B and the Landfill Road ponding area.

Runoff from area 5A discharges under Highway 20 through a 30-inch RCP culvert, flows across area 4C and combines with the runoff from area 4C. After

combining, the runoff enters the ditch along the sewage lagoons and subsequently combines with the runoff from area 3. If the combined runoff exceeds the capacity of the ditch, the excess runoff temporarily ponds in the East ponding area. The runoff from area 3 enters the ditch from the stormwater detention ponds as previously explained. The ditch carries the combined runoff from the three areas along the south side of the sewage lagoons.

Runoff from area 5B discharges under Highway 20 through a 30-inch RCP culvert, flows across area 4D and combines with the runoff from area 4D. The combined runoff from the two areas accumulates in the South ponding area and discharges into the ditch along the south side of the sewage lagoons. Runoff from the five areas, 3, 4C, 4D, 5A and 5B, combines and flows to the west in this ditch. At the southwest corner of the sewage lagoons, the combined runoff discharges through a 60-inch CMP culvert under a ramp across the ditch. If the capacity of the ditch or culvert is exceeded, the excess runoff temporarily accumulates in the South and East ponding areas. After exiting the 60-inch CMP culvert, the runoff enters area 4B and the Landfill Road ponding area.

The runoff from areas 1 and 2 flows to the south in a ditch along the west end of the sewage lagoons and discharges through five 24-inch RCP culverts under a ramp across the ditch. The runoff existing the culverts combines with the runoff from areas 3, 4C, 4D, 5A and 5B and the local area 4B. The combined runoff from the eight areas flows to the west in a ditch that angles from the sewage lagoons to Landfill Road. Then the runoff discharges under Landfill Road through a 72-inch equivalent CMP arch. The excess runoff temporarily ponds in the Landfill Road ponding area if the capacity of the ditch or culvert is exceeded. Under existing conditions, the runoff exiting the culvert under Landfill Road combines with the runoff from area 4A and flows west into Creel Bay.

PONDING AREAS

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There are currently two ponding areas that are used to store treated sewage effluent. One is located north of Highway 19, and the other is between the sewage lagoons and Landfill Road. The city pumps the treated sewage effluent from the lagoons into these ponding areas and stores it there until a favorable time to release it into Devils Lake. Once the proposed Creel Bay embankment is built, three additional ponding areas will be created. Two of the new ponding areas will be located south and east of the sewage lagoons, while the third will be located between the proposed embankment and Landfill Road. All five of the ponding areas will we used to store stormwater runoff after the proposed embankment is built. Elevation-area-storage curves for each of the five ponding areas are shown individually on plates C-3 through C-7 and combined on plate C-8. Under design conditions for the North ponding area, a conservation pool at elevation 1426.75 will be maintained to mitigate the loss of wetlands in other areas. Therefore, plate C-3 has an elevation-storage curve for both existing and design conditions. Any area below elevation 1427.7 in the bermed area immediately west of the sewage lagoons is not included in the elevation-area-storage curves for the Landfill Road ponding area (plate C-6). This area will continue to be maintained as a wetland and will be used to store treated sewage effluent.

DAMAGE-ELEVATION RELATIONSHIPS

A damage-elevation curve for the city of Devils Lake was developed for the purpose of defining flood damages from interior runoff. The curve, presented on plate C-9, was updated to October 1982 price levels and is based on October 1980 conditions. The zero damage elevation for the city of Devils Lake is 1429.0.

SANITARY SEWERAGE SYSTEM

The present sanitary sewerage system for the city of Devils Lake conveys the sewage to a lift station located southeast of the intersection of Highway 2 and 4th Street South. This lift station pumps the sewage under Highway 2 to the city's sewage treatment lagoons located about 1,500 feet to the west. Both the lift station and sewage treatment lagoons are shown on plate C-1. Under existing conditions, the treated sewage effluent is released into Devils Lake during favorable times of the year. Once the proposed project is built, the system will operate in a similar fashion except that the released effluent will have to be pumped over the embankment. The amount of sewage effluent was not included in the analysis performed to determine the pumping station size. This flow was not included because the sewage effluent can be released at a time when the ponding areas have been pumped down to a minimum elevation and when rainfall is generally not expected. In addition, the city of Devils Lake is presently developing a plan to land spread the treated sewage effluent. If this plan is implemented, the effluent will not have to be pumped over the embankment.

FUTURE DEVELOPMENT

It was assumed that relatively limited future development will occur within the interior flood control watershed. Some development may occur along Highway 2 in the north end of area 2. The city of Devils Lake itself, area 3, may experience a small smount of additional residential or commercial development and the high portions of areas 4C, 4D and 5A may also be developed; however, no other land use changes are anticipated. In areas 4C, 4D and 5A, commerical development will tend to occur along Highway 20, while the remainder will be residential. As part of the local cooperation agreement, the city of Devils Lake will be required to regulate development below the project's design water surface elevation of 1440. This will restrict development near the ponding areas and pumping station.

LAKE LEVEL INFORMATION

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A lake stage hydrograph is included as figure 3 of the main report. The period of record for which lake levels have been recorded is too short to develop any stage-frequency data or show any clear pattern of variation in lake levels. A more extensive discussion of past water levels, some based on archaeological and sedimentological studies, is presented on pages 27 through 30 of the main report. Additional discussion is in ar ix D, Hydrology.

RAINFALL INFORMATION

Both hypothetical and historical rainfall data were investigated for the design of the interior flood control facilities and are further discussed in the following paragraphs. References made in the following and sub-sequent paragraphs are listed at the end of this appendix.

HYPOTHETICAL RAINFALL

Hypothetical storms were developed for the 1-, 2-, 3-, 6-, 12-, 24-, 48-, and 96-hour duration rainfall depths for the 100-, 50-, 20-, 10-, 4-, 2-, 1-percent exceedence frequency and standard project storms at Devils Lake. In addition, 7- and 10-day duration rainfall depths for the 50-, 20-, 10-, 4-, 2- and 1-percent storms were also obtained for use in the pumping station probabilistic-economic analysis. Rainfall data were obtained from the United States Weather Bureau Technical Reports Nos. 40 and 49 (references a and b). Rainfall-depth-duration-frequency relations were determined from these data in accordance with criteria presented in EM-1110-2-1410 (reference c) and are presented in table C-1 and plates C-10 and C-11. The standard project storm for the Devils Lake area was developed in accordance with criteria presented in EM 1110-2-1411 (reference d) and is also shown in table C-1 and plate C-10. Incremental rainfall amounts for the seven selected hypothetical and standard project storms are presented in table C-2.

HISTORICAL RAINFALL

Historical rainfall data were obtained from the U.S. Department of Commerce publication, "Climatological Data" (reference e). Hourly rainfall amounts, when available, were obtained for the recording station at Devils Lake. In some instances, only daily rainfall amounts were available. If so, hourly rainfall records were obtained from nearby recording stations at Cando, Leeds, Sheyenne, and Towner. Amounts of taintall occurring in each hour of a given storm at the recording station were converted into percentages of the total rainfall occurring during that storm. These percentages were then applied to the same storm at the Devils lake weather station. Table C+3 shows the hourly rainfall amounts for the ten most severe events at Devils Lake during the 34-year period from 1949 to 1983. Runoff hydrographs were developed only for the most severe event which occurred on 5-6 June 1956. Monthly and annual precipitation data were obtained for the 107-year period from 1870 to 1977. The average annual precipitation is 17.15 inches with a maximum annual amount of 25.39 inches in 1921.

CALL HYDROGRAPHS

Unit hydrographs for the interior watersheds, shown in table C-S, were developed using the HEC computer program UHCOMP. The watershed characteristics required to generate these unit hydrographs are shown in table C-4. Surface cover, watershed lengths and slopes were obtained from USGS quad sheets and detailed topography of the areas. Flow velocities in each area were obtained using figure 3-1 in Soil Conservation Service Technical Release No. 55 (reference f). Times of concentration were calculated by dividing the watershed length by the velocity. Clark's method was used to generate the unit hydrographs because some of the areas, especially areas 1, 2 and 4, have rather long times of concentration. Clark's attenuation constant, R, is based in part on data from a similar basin

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near Cooperstown, North Dakota. A full description of Clark's method appears in HEC's "Hydrograph Analysis," (reference g). The UHCOMP computer program also computes values of Snyder's coefficients C_p and T_p , which are shown in table C-4.

RUNOFF HYDROGRAPHS

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Runoff hydrographs for each of the nine interior watersheds were generated using the HEC computer program UHCOMP. First, the UHCOMP program takes the hypothetical hyetographs or historical rainfall values and develops rainfall excess hyetographs by applying the selected losses. An initial loss of 0.5 inch and a constant loss rate of 0.1 inch per hour were used. The runoff hydrographs are then obtained by applying the rainfall excess hyetographs to the unit hydrographs described in the preceding paragraph. Runoff hydrographs for the hypothetical 2- and 1-percent and standard project storms are presented in tables C-6 through C-8. Table C-9 presents runoff hydrographs for the selected historical event of 5-6 June 1956. Since limited future development is expected, no differentiation was made between runoff hydrographs for existing and future conditions.

SEEPAGE

Because the foundation materials are largely impervious, seepage is considered to be negligible. Seepage is further discussed on pages 68 through 69 of the main report.

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ALTERNATIVE PLANS CONSIDERED

GENERAL

Alternate interior flood control plans were considered for two major areas, the proposed Creel Bay embankment area and the proposed South embankment area, of Devils Lake. Several alternatives of a plan, consisting of the proposed Creel Bay embankment, several culverts, a gravity outlet and a pumping station, were considered for conducting flow to, through and over the proposed embankment. Three different plans were also examined to determine the location of the proposed South embankment. The alternative plans considered in each area are further discussed in the following paragraphs.

PROPOSED CREEL BAY EMBANKMENT

With this plan, runoff from the interior watershed will flow to the line of protection generally as described in the Existing Conditions section. After reaching the embankment, the runoff will discharge into Creel Bay either through the gravity outlet or be pumped over the embankment by the pumping station. Alternatives considered were concerned with which existing culverts, if any, could remain in place, what size the culverts under Highway 19 and Landfill Road should be and what size the gravity outlet should be. The only other alternative considered, which was just slightly different than the plan described above, involved building a dike along the north edge of the South ponding area. With this plan, a culvert would be required from the South ponding area to the Landfill Road ponding area. This plan was considered because the zero damage elevation around the South ponding area is higher and more storage could be obtained by building the dike. It was later found that sufficient storage was available without the dike; therefore, this plan was eliminated.

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PROPOSED SOUTH EMBANKMENT

Three different locations were considered for this embankment. For Plan 1, the embankment would be located on or along the gravel road south of the city of Devils Lake and shown on plate C-1. A 36-inch RCP gravity outlet and a small pumping station with a capacity of about 1,000 gpm would be required with this plan.

With plan 2, the embankment would be located about 1,000 feet north of the gravel road. Once again, a 36-inch RCP gravity outlet and small pumping station, but with a capacity of 1,500 gpm, would be required. Also considered for plans 1 and 2 was a ditch and/or interceptor system that would carry runoff from this area into the South ponding area.

In plan 3, the embankment would be located about 2,650 feet north of the gravel road and would tie into Highway ?0 on the west end and the railroad tracks on the east end. No gravity outlet or pumping station would be required with this plan because runoff from area 5B would flow north and discharge into area 4D through an existing culvert under Highway 20. Plan 3 was selected because it was found to be significantly cheaper than plans 1 and 2 since no outlet or pumping station is required.

RECOMMENDED PLAN

GENERAL

The recommended interior flood control plan will consist of two interior culverts, one gated gravity outlet, five designated ponding areas, and a 16,000 gpm pumping station. Two existing culverts, one at the southwest corner of the sewage lagoons and the other along the west side of the lagoons, will have to be removed. Three existing CMP culverts under Highway 19 will have to be plugged or removed. Existing ditches along

the south and west sides of the sewage lagoons, from the southwest corner of the lagoons to Landfill Road, and from Landfill Road to the gravity outlet and pumping station will have to be cleaned.

A plan view showing the location of proposed interior flood control features is presented on plate C-2 and also on plate 1 and plates 10 through 13 of the main report. A profile of culverts A and B plus the gravity outlet is presented on plate 14 of the main report. Table C-10 presents the required size, length, elevations and other design information for the proposed interior culverts and gravity outlet. The required facilities are further defined in the following paragraphs.

DESIGNATED PONDING AREAS

The designated ponding areas are defined on page C-5 and shown on plate C-2 and plates 10 through 12 of the main report.

INTERIOR CULVERTS

Twin 36" x 58" RCP arch culverts will be required under Highway 19. In order to maintain a conservation pond in the North ponding area, an overflow weir will be constructed across the culvert inlets as shown on plate 14 of the main report. A 72-inch RCP culvert will be required under Landfill Road.

GRAVITY OUTLET

The proposed gravity outlet is a 72-inch RCP outlet with a gatewell and sluice gate located in the proposed Creel Bay embankment.

PUMPING STATION

A 16,000 gpm pumping station, equipped with two 8,000 gpm pumps, will be located adjacent to the gravity outlet. The required size of pumps, number of pumps and other design and operating requirements based on standard Corps of Engineers criteria are presented in tables C-11, C-12 and C-13 and on plate C-12. A 20-inch, axial flow pump (per model curve 18)+ appears to meet the design criteria most satisfactorily. Although a 20-inch axial flow pump was initially selected as the prototype pump in the Devils Lake pumping station, a submersible sewage pump meeting the same design conditions and having certain operational advantages has been selected. Details of the operational advantages and a comparison of the operating cost of the submersible pump are contained in Appendix F. Each submersible pump will be equipped with a safety shutdown for motor and seal failure and automatic control equipment.

STATION LAYOUT

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The Devils Lake pumping station will include the following facilities:

a. A 72-inch RCP connecting sewer from the Creel Bay ponding area to the intake chamber.

b. A manually controlled slide gate at the inlet of the 72-inch connecting sewer.

c. An intake chamber with stop log supports located at the entrance to the intake chamber.

d. Stop log supports located between the intake and pump chambers.

e. Two separate sump chambers, each housing one pump, a trash rack, raking facilities, ladders, and operating platforms to facilitate cleaning operations.

f. A superstructure housing the motors and controls and providing an operating room with a deck.

g. A stop log storage area and fireproof storage container for flammable materials above the intake chamber at the finished ground level.

h. Hoisting equipment to lower and raise the submersible pump.

i. Two pump discharge pipes which discharge directly into the gravity outlet gatewell.

j. A sump pump will be provided to drain the station during times when the station is not in use.

The pumping station layout is based on the most practical and economical plan which will provide good operating conditions. The stormwater pump chambers will be large enough to accommodate the pumps and to provide adequate cycling and good flow conditions to the pump intakes. Layout of the floors and superstructure are based on the minimum desirable working clearance required for cleanup, inspections, repair, and/or removal of the submersible pumps, and control equipment. The pump station will be accessible to service vehicles. Layout details for the Devils Lake pumping station are shown on plates 13 through 16 of the main report.

PLAN OF OPERATION

During periods when Devils Lake is low, the sluice gate in the gravity outlet will be open and runoff from the interior watersheds will discharge directly into Devils Lake. Runoff from the interior watersheds will generally follow the same drainage patterns as previously described in the Existing Conditions Section with the following exceptions. The combined runoff from areas 1 and 2 will discharge under Highway 19 through the proposed twin 36" x 58" RCP arch culverts rather than the three CMP culverts. As this runoff flows south in the ditch along the west end of the sewage lagoons, it will no longer have to pass through the five 24-inch RCP culverts under a ramp in
in the ditch as the culverts will be removed. Likewise, the combined runoff from areas 3, 4C, 4D, 5A and 5B will no longer have to pass through the 60-inch CMP culvert under a ramp at the southwest corner of the sewage lagoons, as this culvert will also be removed. The combined runoff from areas 1, 2, 3, 4B, 4C, 4D, 5A and 5B will discharge under Landfill Road through the proposed 72-inch RCP culvert that will replace the existing 72-inch equivalent CMP arch culvert. The runoff exiting the culvert under Landfill Road will combine with the runoff from the local area, 4A, accumulate in the Levee ponding area and eventually discharge into Creel Bay through the proposed 72-inch RCP gravity outlet.

During periods when Devils Lake rises above elevation 1427.0, the sluice gate in the gravity outlet will be closed, the gates at the entrance to the pumping station will be opened and the pumps activated. The normal operating range of the pumps will be from elevation 1425.0 to 1424.0. Pump-on levels recommended for the two pumps are 1424.5 and 1425.0, and pump-off levels recommended are 1424.5 and 1424.0. The estimated cycle times with one or two pumps operating are 7.1 and 16.8 hours, respectively. The proposed pump station will be equipped for both automatic and manual control operations.

Should the interior pond level rise 1 foot above or more above the current lake stage, the gravity outlet will be temporarily opened. When the interior pond level recedes to the same level as the lake, the gravity outlet will then be closed again.

PROJECT JUSTIFICATION

PERFORMANCE OF PROPOSED STORMWATER SEWERAGE SYSTEM

Table C-14 presents the maximum interior pond levels and resulting damages which would have occurred with existing and proposed conditions during a

2-, 1-percent and standard project hypothetical storms and the largest historical storm of record (presented in table C-3). The maximum pond elevations were obtained by routing the selected rainfall events through the selected ponding areas, interior culverts and the gravity outlet. Estimated damages are based on the maximum pond elevations and were obtained from the elevation damage curve shown on plate C-9. The estimated interior ponds levels for the 1-percent and standard project storm gravity flow conditions are also presented in table C-10.

ENVIRONMENTAL REQUIREMENTS

Because excess storage is available in the north ponding area, the existing intermittent wetland would be maintained as a permanent wetland. A weir at elevation 1426.75 would be constructed across the inlet to the culvert under Highway 19 in order to maintain these wetlands. As described in the Ponding Areas paragraph on page C-5, the bermed area in the Landfill Road ponding area, immediately west of the sewage lagoons, will still be maintained as a wetland.

JUSTIFICATION OF GRAVITY DESIGN

As indicated in table C-14, culverts A and B and the gravity outlet are more than adequate to maintain 1-percent pond levels less than or equal to those with existing conditions. No damages would occur during a 1percent flood for either existing or proposed conditions. Although damages would still occur during the standard project storm, they are significantly less than for existing conditions.

SELECTION OF GATE CLOSURE ELEVATION

A recommended gate closure elevation of 1427.0 was selected because closure at a higher elevation would greatly reduce the volume of available storage below the zero damage elevation of 1429.0. With a gate closure elevation of 1427.0, there is about 1,106 acre-feet of storage available between elevation 1427.0 and 1429.0. At a lower gate closure elevation, the pumping station would have to operate significantly longer and the increase in available storage would be negligible.

POND FREQUENCY INFORMATION

Pond frequency information is available directly from the probabilisticeconomic analysis that was performed. Pond level and estimated damages, for the pump rates and hypothetical storms considered, are shown in table C-15. Table C-16 summarizes the required storage, pond 'evel and estimated damages for the one-percent event.

JUSTIFICATION OF PUMPING STATION

The recommended size of the Devils Lake pumping station is about 16,000 gpm, which based on criteria presented in EM 1110-2-3102 (reference h) for a two-pump station is equivalent to a design capacity of about 12,000 gpm. As described in the Economic Evaluation paragraphs on page C-20 and as shown on table C-16, the recommended station appears to have the maximum benefit-cost ratio. With a 16,000 gpm station capacity, the one-percent hypothetical event will result in a pond level of 1429.64 and will require an estimated 1,690 acre-feet of storage which will be removed in about 23.9 days. A pond level of 1429.64 will result in about \$13,000 in damages to several commercial structures along Highway 2.

DESIGN CRITERIA

DEGREE OF PROTECTION

The Devils Lake area is considered to be Class II urban development, as defined in EM 1110-2-1410 (reference c). The design of the gravity outlet and culverts for the low lake level (gravity) condition is, therefore, initially based on the inflow from a 2-percent event. The required outlet or culvert size is subsequently modified, if necessary, to limit interior flood damages from the standard project storm to an acceptable level.

The selection of the required pumping station capacity is based on the most economical combination of pumping rate and storage which will also limit residual flood damages to only rare occasions and/or a small magnitude of damages and meet design criteria presented in EM 1110-2-3102 and EM 1110-2-3105 (references h and i).

DESIGN OF CULVERTS AND GRAVITY OUTLET

Procedures outlined in EM 1110-345-283 and TM 5-820-4 (references j and k) provide the basis for the hydraulic design of the gravity outlet and culverts. The gravity outlet and culverts are to be reinforced concrete pipe with their design based on a Manning's "n" value of 0.014. K_e is assumed to be 0.5 for both concrete headwall entrances and flared end sections. In the design of the gravity outlet, Devils Lake is assumed to be low enough so that it will not limit discharge from the outlet. Pipe sizes were selected to maintain the design water surface elevations near the pipe crown; however, at peak discharges, some pipes will be under slight pressure heads. The gravity outlet will be furnished with a safety guard at the inlet to improve safety and reduce debris deposition in the outlet. In accordance with criteria presented in paragraph 4-09 and chart 3 of EM 1110-2-1410 (reference c), a supplemental service gate is not required on the gravity outlet. Discharge rating curves

for culverts A and B and the gravity outlet are shown on plates C-13, C-14 and C-15, respectively.

PUMPING REQUIREMENTS

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The required capacity of the pumping station was determined based on a probabilistic-economic analysis using the 50-, 20-, 10-, 4-, 2-, and 1-percent hypothetical storms and pump rates of 6,000, 9,000, 12,000, 18,000, 24,000, 30,000, 36,000 and 42,000 gpm. Because Devils Lake may remain high for an extended and undetermined period of time, the probability of blocked gravity conditions was assumed to be 100 percent. Therefore, the probability of a particular maximum pond level would be equal to the probability of the rainfall event that produced it. The pumping station was assumed to have two pumps of equal capacity with the first pump starting at an elevation of 1424.5 and the second pump starting at an elevation of 1425.0. When the pond level recedes to an elevation of 1424.5, the second pump shuts off. As the pond level recedes further to the minimum sump elevation of 1424.0, the first pump shuts off. A probabilistic-economic analysis was considered because insignificant seepage is anticipated.

The need for a pumping station at Devils Lake is obvious based on the possibility that Devils Lake may remain high for an extended period of time. If no pumping station were provided, runoff would accumulate in the ponding areas behind the levee and eventually inundate the city. Table C-15 summarizes the maximum pond levels for the various hypothetical storms and pump rates considered, including no pumping.

The estimated maximum pond levels were computed using a 360-hour runoff summation curve for each of the hypothetical storms. A 360-hour (15-day) curve was used because it takes about that long for the 6-hour storms to discharge under gravity conditions. It takes 15 days because there is limited head and extensive storage available. Seven- and ten-day duration rainfall

depths were obtained from the United States Weather Bureau Technical Report No. 49 (reference b). The rainfall data were further extrapolated. as shown on plate C-16, to 15 days using a common log curve fit method. Next, the rainfall was broken down into 36 ten-hour increments and rearranged in a distribution as follows: 6, 4, 2, 1, 3, 5, etc. In this distribution, 1 is the largest ten-hour increment, 2 the second largest and so on. The rainfall was then converted to rainfall excess by multiplying by an assumed constant excess rate of 70 percent. Rainfall excess was then converted to runoff in acre-feet by multiplying by the total contributing watershed in acres and dividing by 12. The incremental run fs were added to form the runoff S curve and then the curve was plotted. Each of the various pump rates considered were also plotted on the S curves. For a specific pump rate, the maximum vertical distance between the S-curve and the plotted pump rate equalled the storage required. Finally, the maximum pond level was determined by finding the elevation corresponding to the storage required on the combined elevation-storage for the five ponding areas (plate C-8).

The estimated damages indicated in table C-15 are based on the maximum pond level for each hypothetical storm and pump rate and the elevation-damage curve for the city of Devils Lake presented on plate C-9. The estimated benefits developed with each selected pump rate are equal to the difference between the amount of damages with and without pumping.

ECONOMIC EVALUATION

The economic evaluation consisted of determining pond level frequency relationships for each selected hypothetical storm-pump rate combination, converting the pond levels to damages, determining average annual pumping station cost and average annual benefits, and selecting the size of pumping station. Maximum net benefits were not used to select the pumping station size because no station could be justified based on net benefits.

As a secondary measure, benefit-cost ratios were used to select the recommended pumping station size. Benefit-cost ratios for the various pump rates considered are summarized 'n table C-16.

The pond level frequency relationships based on the hypothetical storms considered and the selected pump rates are presented on plate C-17 and summarized in table C-17. The curves were obtained by plotting the maximum pond levels in table C-15 against the frequency of the storm which produced it.

Damage-frequency curves for the selected pumping conditions are presented on plate C-18 and are based on damage-frequency relationships presented in table C-15. Average annual damages are equal to the area under each curve. Average annual benefits are equal to the difference between average annual damages with and without pumping.

Estimated average annual costs for the selected pumping station capacities were obtained from a pumping cost-capacity curve supplied by Design Branch and presented on plate C-19. Costs obtained from that curve were updated to the October 1982 level by multiplying the January 1981 cost by the ratio of the October 1982 ENR construction index (3876) divided by the January 1981 ENR construction index (3350). All average annual benefits and costs are based on an interest rate of 7 7/8 percent. Because it is assumed all stormwater runoff must be pumped and the pumps will, therefore, operate much more per year, the annual cost of pumps, motors and valves is based on a 20-year life rather than the normally used life of 35 years. The average annual cost of all other features is based on a 100-year life expectancy.

SELECTION OF PUMPS

The number and size of pumps required are based on criteria presented in EM 1110-2-1410, EM 1110-2-3101 and EM 1110-2-3105 (references c, h and i, respectively). Sample computations for sizing the pumping station are

shown in table C-13. The design static head for the Devils Lake pumping station is measured from the crown of the discharge pipe at the gravity outlet gatewell to the pond level where the second pump will shut off. Dynamic heads are obtained by adding to the static heads, friction losses for the pipes, bends, and fittings and velocity head losses at the outlet of the discharge pipe. The equivalent length method was used to determine the losses in bends and fittings based on equivalent pipe lengths obtained from data published by the Crane Company. The equations used in determining the friction loss are as follows:

Cast-iron pipe and fittings:

 $H_f/100$ feet of pipe = $\frac{.0595v^{1.85}}{v^{1.17}}$

Steel pipe and fittings:

 $H_{f}/100$ feet of pipe = $\frac{.0366v^{1.85}}{D^{1.17}}$

Where:

H_f = friction remistance of fluid in feet; V = velocity in feet per second; and D = inside diameter of pipe in feet

The equation for cast-iron pipe is comparable to a Hazen-Williams roughness coefficient of about 100, and the equation for steel is comparable to a roughness coefficient of about 130.

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REFERENCES

a. National Weather Service Technical Report No. 40, "Rainfall Frequency Atlas of the United States," May 1961.

b. National Weather Service Technical Report No. 49, "Two - to Ten-Day Precipitation for Return Periods of 2 to 100 years in the Contiguous United States," 1964.

c. EM 1110-2-1410, "Interior Drainage of Leveed Urban Areas, Hydrology."

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d. EM 1110-2-1411, "Standard Project Flood Determinations," (Civil Works Engineer Bulletin No. 52-8, March 1952).

e. "Climatological Data," National Oceanic and Atmospheric Administration, Environmental Data Service, U.S. Department of Commerce.

f. Soil Conservation Service Technical Release No. 55, "Urban Hydrology for Small Watersheds," January 1975.

g. "Hydrologic Engineering Methods for Water Resources Development, Volume 4, Hydrograph Analysis," The Hydrologic Engineering Center, Davis, California.

h. EM 1110-2-3102, "General Principles of Pumping Station Design and Layout."

i. EM 1110-2-3105, "Mechanical and Electrical Design of Pumping Station."

j. EM 1110-345-283, "Drainage and Erosion Control Structures for Airfields and Heliports."

k. TM 5-820-4, "Drainage and Erosion Control, Drainage for Areas other than Airfields," (EM 1110-345-284).

The following references, although not specifically referred to, were also used in the development of the interior flood control plan.

1. EM 1110-2-1601, "Hydraulic Design of Flood Control Channels."

m. EM 1110-2-1602, "Hydraulic Design of Reservoir Outlet Works."

n. EM 1110-2-3101, "Pumping Stations - Local Cooperations and General Considerations."

o. TM 5-820-1, "Drainage and Erosion Control, Surface Drainage Facilities for Airfields and Heliports."

p. Standards of the Hydraulic Institute, Twelfth Edition, (1969).

q. "Hydraulic Charts for the Selection of Highway Culverts," Hydraulic Engineering Circular No. 5, U.S. Department of Transportation, Federal Highway Administration, April 1977.

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Rainfall			Rainfall	frequenc	y in perc	ent		
iuration	100	50	20	10	4	2	1	SPS
0.5	0.56	0.82	1.18	1.45	1.77	1.99	2.23	2.38
0.5	0.50	0.02	1 48	1.83	2.26	2.57	2.88	3.23
1.0	0.00	1 04	1 56	1.91	2.36	2.68	3.00	4.01
1.5	0.70	1 04	1 63	1.99	2.46	2.78	3.11	4.79
2.0	0.74	1.09	2 20	2.07	2.55	2.88	3.22	5.46
2.5	0.78	1 10	1.76	2 14	2.64	2.97	3.32	6.08
3.0	0.82	1.10	1.70	2 21	2.72	3.06	3.42	6.64
3.5	0.85	1.22	1.01	2.22	2 80	3.14	3.52	7.05
4.0	0.88	1.20	1.00	2.20	2.87	3.22	3.61	7.44
4.5	0.91	1.30	1.91	2.34	2.07	3.30	3.79	7.17
5.0	0.93	1.34	1.90	2.40	3 00	3 38	3.78	8.07
5.5	0.95	1.3/	2.00	2.45	3.00	3 45	3.86	8.34
6.0	0.97	1.40	2.03	2.47	3.03	3.45	2100	8.54
6.5								8.64
7.0								8.72
7.5								8.79
8.0								8 86
8.5								8 97
9.0								9 07
9.5								0.37
10.0								9.01
10.5								9.05
11.0								9.00
11.5					• • •		1 31	9.11
12.0	1.10	1.60	2.31	2.83	3.44	3.89	4.34	7.14
18.0	1.20	1.71	2.48	3.05	3.71	4.20	4.07	9.33
24.0	1.27	1.80	2.58	3.16	3.83	4.33	4.83	9.00
48.0	1.50	2.11	3.05	3.76	4.55	5.12	2.00	10.02
72.0	1.63	2.31	3.32	4.07	4.94	5.57	0.19	11.40
96.0	1.74	2.49	3.56	4.33	5.25	5.93	6.61	11.30

 Table C-1

 Accumulated 96-hour hypothetical rainfall amounts

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Stational March

Incremental rainfall amounts Rainfall frequency in percent

Rainfall distributi	on							
in hours	100	50	20	10	4	2	1	SPS*
Rainfall b	y 0.5-hour	increments	during	maximum	6-hour	accumulat.	ion	
0.0-0.5	0.02	0.03	0.03	0.04	0.05	0.07	0.08	0.03
0.5-1.0	0.02	0.03	0.04	0.05	0.06	0.08	0.08	0.03
1.0-1.5	0.02	0.04	0.05	0.06	0.07	0.08	0.09	0.04
1.5-2.0	0.03	0.04	0.05	0.06	0.07	0.08	0.09	0.06
2.0-2.5	0.03	0.04	0.05	0.07	0.08	0.08	0.10	0.07
2.5-3.0	0.03	0.04	0.05	0.07	0.08	0.09	0.10	0.10
3.0-3.5	0.04	0.04	0.06	0.07	0.09	0.09	0.10	0.27
3.5-4.0	0.04	0.05	0.07	0.08	0.09	0.10	0.11	0.33
4.0-4.5	0.04	0.05	0.07	0.08	0.10	0.10	0.11	0.41
4.5-5.0	0.04	0.05	0.08	0.08	0.10	0.11	0.12	0.62
5.0-5.5	0.10	0.17	0.30	0.38	0.49	0.58	0.65	0.78
5.5-6.0	0.56	0.82	1.18	1.45	1.77	1.99	2.23	0.85
6.0-6.5								2.38
6.5-7.0								0.78
7.0-7.5								0.67
7.5-8.0								0.56
8.0-8.5								0.39
8.5-9.0								0.30
9.0-9.5								0.20
9.5-10.0								0.08
10.0-10.5								0.07
10.5-11.0								0.05
11.0-11.5								0.04
11.5-12.0								0.03
Rainfall by	6-hour inc	rements du	ring ma:	ximum 24-	-hour ac	cumulation	<u>n</u>	
0-6	0.97	1.40	2.03	2.49	3.05	3.45	3.86	8.34
6-12	0.13	0.20	0.28	0.34	0.39	0.44	0.48	0.80
12-18	0.10	0.11	0.17	0.22	0.27	0.31	0.35	0.39
18-24	0.07	0.09	0.10	0.11	0.12	0.13	0.14	0.15
Rainfall by	24-hour in	ncrements di	uring m	aximum 9	6-hour a	accumulation	on	
0-24	1.27	1.80	2.58	3.16	3.83	4.33	4.83	9.68
24-48	0.23	0.31	0.47	0.60	0.72	0.79	0.83	1.14
48-72	0.13	0.20	0.27	0.31	0.39	0.45	0.53	0.58
72-96	0.11	0.18	0.24	0.26	0.31	0.36	0.42	0.16
*In accorda project st	nce with coord are read	riteria in a arranged and	EM 1110 d are f	-2-1411, or a max	rainfal imum 12-	ll amounts -hour accu	for the mulation	standard

Hourly rainfall amounts for historical storms of record at Devils Lake, North Dakota

Date	16-17 Aug 1955	5-6* Jun 1956	11-12 Jul 1957	10-11 Aug 1962	28 Jul 1970	19-20 Jun 1974	22 Jun 1975	11-12 Jun 1976	4 Ju1 1978	25 Aug 1978
Time in hours after start of storm										
1	0.08	1.08	0.06	0.92	1.14	0.13	0.90	0.94	0.80	1.10
2	0.02	0.49	0	0.17	0.22	0.13	0.19	0.20	0.30	0.30
3	0	0.18	0.99	0.27	0.34	0.10	0.52	0.15	0.10	0.30
4	0.97	0.29	0.25	0.18	0.13	0.08	0.22	0.39	0	
5	0.44	0.07	0.08	0.05	ł	0.04	0.17	0.49	0	
6	0.19	0.23	0.06	0.02		0.08	0.19	0.16	0	
7		0.26	0.01	0		0.13	0.13	0.01	0	
8	1	0.29		0.26		1.17	0.05	}	0	
9		0.23		0.32]	0.06	0.08	1	0	
10		0.05		0.14		0.06	0.03		0	
11	ł	0.02		0.01	{	0.10	0.02	1	0	
12		0.01]	0	J	0.01			0	
13		0		0		0.01		[0	
14	1	0	}	0.02	{	0		1	0	
15		0) I		j	0		l	0	
16		0				0.20		{	0	
17	4	0				0			0.20	
18		0			j	0			0.40	
19		0				0		[Į –
20	4	0			{	0		ł		
21	1	0			}	0.01				
22	1	0.12								
	L	0.07			L	l				
Total	1.70	3.39	1.45	2.36	1.83	2.31	2.50	2.34	1.80	1.70

Rainfall in inches

*Largest historical storm of record

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Interior watershed characteristics

			- - -		Matershed	Average	F. Low	Clark'	- 4	Snvde	u T	Rarto
	Section	Subsection	Acres	sq. ML.	Length Feet	Slope Ft./Ft.	Velocity Ft./Sec.	CoeffI T _c Hr	cients 's. R	Coeff	icients Cp	l aper vious -
	-		1.971	0.28	4,000	0.0075	0.37	3.0	1.3	2.4	0.76	0.05
	2		2054.2	3.21	10.000	0.0035	G. 40	6.9	3.2	5.6	0.78	0.10
			547.3	0.86	8, 500	0.0041	F 30	1.8	1.0	1.4	0.64	0.35
	4	41	6.191	0.30	3, 500	0.0043	0.52	1.9	1.1	1.5	0.63	0.05
(48	146.0	0.23	2, 300	0.0043	0.46	1.4	0.8	1.1	0.62	0.05
c-2		40	208.4	0.33	3,000	0.0050	0.50	1.7	1.0	1.4	0.65	0.05
7		40	742.9	1.16	7.500	0.0067	0.60	3.5	2.0	2.9	0.72	0.10
	5	22	166.2	0.26	3, 500	0.0057	0.53	1.8	1.0	1.4	0.64	0.05
	-	58	200.2	16.0	2,800	0.0036	0.42	1.9	1.0	1.5	0.65	0.10

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*Based in part on data from a similar basin near Cooperstown, North Dakota.

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	30-	minute u	nit hydr	ographs	for int	erior wa	tersheds		
Area	1	2	3			4			5
Subarea				4A	4B	4C	4D	5A	5B
Time in hours									
0.0	0	0	0	0	0	0	o	0	0
0.5	6	8	46	14	21	19	13	14	15
1.0	20	30	156	47	67	65	46	47	52
1.5	37	61	248	78	84	100	89	75	85
2.0	52	95	242	82	59	92	134	73	88
2.5	58	131	167	61	31	60	168	50	64
3.0	55	167	100	39	16	36	184	30	38
3.5	43	204	60	24	9	22	179	18	23
4.0	29	251	30	10	4	13	152		14
4.J 5.0	13	202	13	10	2	5	02		5
5.5	ġ	286	8	4	i	3	72	2	3
6.0	6	286	5	2	0	2	56	i	2
6.5	4	278	3	2	-	1	43	ī	1
7.0	3	257	2	1		1	34	1	1
7.5	2	226	0	[]		0	26	0	0
8.0	1	193		0			20		
8.5	1	165					16		
9.0	1	141					12		
9.5	0	121					10		
10.0		103						1 1	
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11.0	}	65	ļ	}					
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Table C-6 Hypothetical runoff hydrographs

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\cdot <td></td> <td></td> <td></td> <td>305</td> <td>598</td> <td>683</td> <td>1299</td> <td>- 1-1</td> <td>159</td> <td>813</td>				305	598	683	1299	- 1-1	159	813
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26.5 8 9 32 27.0 7 8 26 27.5 5 5 21 26.0 3 3 15 26.5 2 3 9 28.5 2 3 9 29.5 2 2 6 30.5 1 1 2 30.0 1 1 1 31.5 0 0 1 32.5 1 1 1 33.0 0 0 1	1977 1811				· 10	i ii	39	•		
27.0 7 8 26 27.5 5 5 21 26.0 3 3 15 28.5 2 3 9 29.5 2 2 6 30.0 1 1 2 30.0 1 1 1 31.5 0 0 1 32.0 1 1 1 32.5 33.0 0 0				r	. 8	9	32			
27.5 3 3 21 28.6 2 3 9 29.7 2 2 6 29.8 2 2 6 30.9 1 1 2 30.0 1 1 1 31.0 0 0 1 31.5 1 1 1 32.0 1 1 1 32.0 1 1 1 33.0 0 0 1	27.0				; ?	8	26			
26.0 3 3 13 26.5 2 3 9 29.5 2 2 6 29.5 2 2 4 30.0 1 1 2 31.0 0 0 1 31.5 1 1 1 32.0 1 1 1 32.5 1 0 0	27.5		i.		5	5	21			
29.5 2 2 6 29.5 2 2 2 30.5 1 1 2 30.5 1 1 1 31.0 0 0 1 32.0 1 1 1 32.0 1 1 1 32.0 1 1 1 32.0 1 1 1 33.0 0 0 1	18.0				3	1	4 13	1		
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30.0 1 1 2 30.5 1 1 1 31.0 0 0 1 31.5 1 1 1 32.6 1 1 1 33.0 0 0 1	29.5			1	2	2	4			
30.5 1 1 1 31.0 0 0 1 31.5 1 1 1 32.5 1 1 33.0 0 0	30.5			ļ	1	1	2	1	·	:
31.0 0 0 1 31.5 1 1 32.0 1 1 32.5 1 1 33.0 0 0	30.5	;			; 1					
31.5 32.0 32.3 33.0	31.0	1		1	0	U U			i ,	:
	31.5		4	1	, 1				1	
33.0	32.0			}	1	1	1	i		
	33.0		i	ţ	+]	0	1	t	

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Time		Area 4A			Area 4B		[Area 4C	
in	2-	1-		2-	1-		2-	1-	
hours	percent	percent	SPS	percent	percent	SPS	percent	percent	SPS
0	0	0	0	0	0	0	0	0	0
0.5	0	0	0	0	0	0	0	0	0
1.0	0	0	0	0	0	0	0	0	0
1.5	0	0	0	0	0	0	0	0	0
2.0	0	0	0	0	0	0	0	0	0
2.5	0	0	0	0	0	0	0	0	0
3.0	0	0	0	0	0	0	0	0	0
3.5	0	2	1	1	2	2	1	2	2
4.0	2	5	8	3	6	12	3	6	11
4.5	5	9	25	7	11	34	7	12	34
5.0	10	14	54	11	14	65	12	17	71
5.5	20	25	93	23	28	103	25	31	118
6.0	64	74	140	87	99	145	86	99	173
6.5	143	162	208	181	204	215	190	215	256
7.0	202	228	299	197	222	308	250	282	367
7.5	196	221	371	133	149	341	214	242	443
8.0	142	160	384	69	78	295	138	156	432
8.5	90	102	342	36	41	232	83	94	365
9.0	56	63	285	20	22	179	51	57	297
9.5	35	40	229	9	10	136	30	34	236
10.0	23	26	179	4	2	96	19	21	179
10.5	14	16	134	2	3	63	12	13	129
11.0	9	10	93	2	2	38		8	8/
11.5	>		60	0	U	21	4	2	22
12.0	4		40			10		3	30
12.5	2	3	20			2		2	21
13.0	2		10				0	0	12
13.5	U	U							
14.0			0						4
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15.0		1							1
12.2			1						1
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Table C-7 Hypothetical rumoff hydrographs

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Time		Area 4D		<u> </u>	Area 5A			Area 5B	
in	2-	1-		2-	1-		2-	1-	
hours	percent	percent	SPS	percent	percent	SPS	percent	percent	SPS
0	0	0	0	0	0	0	0	0	0
0.5					0	0	0	0	0
1.0	1					0		0	0
2.0	3	1	0	2	1	0			0
2.5	4	4	1	3	2	1			0
3.0	6	7	i	3	3		0	0 O	Ő
3.5	9	10	4	3	5	3	Ō	2	1
4.0	12	14	12	5	8	11	2	5	9
4.5	16	21	31	9	12	27	6	10	28
5.0	23	31	68	12	16	54	10	15	59
5.5	38	49	128	22	27	91	22	27	102
6.0	87	105	214	66	76	133	71	82	152
6.5	1/9	208	344	142	160	197	157	178	225
7.0	287	329	520	191	216	281	219	247	322
1.)	250	443	/10	1/2	194	342	209	236	397
- σ.υ β.ς	430	519	1021	60	130	342 20/	14/ 97	100	40/
9.0	450	508	1021	42	47	240	53	55 60	291
9.5	374	423	1083	26	29	191	32	36	232
10.0	391	329	1008	16	18	147	19	21	178
10.5	337	256	892	9	10	108	12	13	129
11.0	177	200	770	5	5	74	7	8	88
11.5	138	155	647	3	3	48	4	5	57
12.0	106	120	531	2	3	30	2	3	35
12.5	83	94	426	2	2	19	2	2	21
13.0	64	72	338	0	0	12	0	0	13
13.5	50	56	264			6			7
14.0	39	44	206			3			4
14.5	3 0	34	161			2			2
15.0	19	27	125			1			1
15.5	10	20	98			1			0
16.5	12	17	73 60			, U	:		Ŭ
17.0	10	14	47						
17.5	7 (8	37						
18.0	5	6	28					ł	
18.5	4	5	21						
19.0	2	2	16						
19.5	1	1	11						
20.0	0	1	6						
20.5		0	4					1	
21.0			3					ĺ	
21.5			1					1	
22.0			1					1	
22.3			U						
23.0									
24.0								1	
24.5							1		
25.0						1			
25.5							1		
26.0								1	
26.5					[ļ			
27.0	i						1	1	
				C-	31				

Hypothetical runoff hydrographs

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Table	C-9

Runoff hydrographs for the historical storm of 5-6 June 1956

Time in					Area				
hours	1	2	3	48	4B	4C	4D	5 A	SB
0	0	0	0	0	0	0	0	0	0
1	11	17	112	26	37	36	27	26	30
2	36	67	244	63	72	80	96	60	72
3	54	138	193	58	48	65	164	50	62
4	47	219	131	40	29	43	183	33	42
5	37	291	96	28	20	30	158	23	30
6	25	337	66	19	13	20	128	15	20
7	21	356	85	24	23	29	109	21	26
8	25	344	104	29	29	35	108	20	32
9	28	327	108	31	28	36	116	27	34
10	26	314	75	22	16	24	113	19	24
11	17	298	34	10	3	9	92		10
12	8	277	15	4	1	د	20	3	1
13	4	243	5	1	0		39		1
14	2	201	2	0	0	0	23	0	1
15	2	156	4	0	0	0	27		Ö
16	2	115	2	0	0	0	5	0	0
17	2	6)	2	0			2	ň	Ň
18		02	4	0	0	0	2	Ő	Ő
19		45	2	0			1	ň	ŏ
20		25	4	0		Å	i i	ŏ	ů
21		25	18	1	2	2	ĩ	i i	2
22	2	19	13	2	3		4	2	3
23	1 1	17	7	1	o o	l ī	7	ĩ	2
24	i	16	3	ō	Ŭ	ō	6	Ō	1
25		15	2	Ŭ		-	4		0
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28	Ó	10	2	1			2		
29		7	2)	1))
30	1	Ś	2			1	1		
31	[3	Ī				0		1
32	1	2	i		}	}		}	}
33		1	1]	
34	}	1	1					ł	
35		1	0]]	1
36	}	1 1			}	ł	1		
37]	0]]]]]
-	1								
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	1	1	I	,	1	1	•	1	I

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Sector Street

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		14010	a C	10	
Design	of	culverts	and	gravity	outlet

Identification	Culvert A	Culvert B	Gravity
Locat ion	(North ponding area)	(Landfill Road)	Outlet
Pipe diameter, inches	36 x 58 arch	72	72
Number of pipes	2	1	1
Design discharge, cfs	92	220	211
Slope, ft./ft.	0.0015	0.0010	0.0010
Upstream invert elevation	1425.5	1422.0	1421.0
Length, ft.	88	64.5	200
Maximum design water surface elevation			
l-percent	1428.7	1428.5	1427.6
SPS	1431.0	1430.5	1429.5
Zero damage elevation	1429.0	1429.0	-

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Table C-11	
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Data for stormwater pumps

Data on pumping station

Total discharge requirement at design flood stage (gpm)	16,000
Type of pump (all single stage)	Axial
Number of pumps	2
Size of pump nozzle (inch~nominal)	18
Size of discharge line (inch-nominal)	24
Speed RPM	870
Nominal motor horsepower (BHP)	50
Effective length in feet	216

Water level elevations

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Gravity outlet gate closure	1427.0
Design lake stage	1440.0
Maximum sump elevation	1425.0
Minimum sump elevation	1424.0
Design sump level for pump activation	1424.5
Maximum elevation of discharge line	1445.0

Pump head capacity requirements (one pump operating)

Capacity (gpm)	8,000
Static head (ft.)	15.5
Friction head (ft.)	0.8
Velocity head (ft.)	0.5
Total dynamic head (ft.)	16.8

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PURP PERFORMANCE CHARACTERISTICS

						DE 5164	INTERSEC	TION	OTHER	INTERSEC	7 1 0 M		835	MINIMUN ERGENCE
	DESIGN	DESIGN	MOZZLE		نہ	SYSTE	NEAD CL	JAC	575		CURVE SI	SPEED		FLOU FINITUR
	(0,4)		([N .)		STAGE	(. 1 .)	(CPR) .	444	(FT.)	(698.)	THE	(444)		()
	81111111 8000.	19 77					12134	6.26		12209.	9.16	10000.		9.78
21		19.77				5. 52 24. 1	11754.			11752.		. 9556	1170.	
					-		11657.	104.0		11778.	1.501	7400	1170.	
						22.4	11459.			11686.	5.73	7725.	1170.	
		62-91		0.02	-	5.85	12615.		21.7	12721.				
22		12 · 21				22.3			21.5	12479.		.05301	1170.	
			•••				11964	2.20		12025	1.101	7400.	1170.	-
							10113.			10222.	1.1.9	7650.		5.18
							7999.	\$. •	5.6	8530.			870.	
22				• •	-		13038.			13197.	1.64	10550.	1170.	11.75
						÷.	8151.			8276.		7.00.	20.	
				•			10355.		17.2	10513.		7650.	170.	
22		18.26	20.0	20.0	-	19.5	9035.	52.4	18.7	.2223.	51.8	. 9666	870.	-8.81
2		2			-		9693			9478.		10550.		
							10754.					. 5222		
		18.26			-	•••	9003.	61.3	1 0.6	. 6626	51.0	7650.	810.	52.5-
21		CO-91	23		.	1.21	9652.	1.12	16.9	9886	19.67	.0066	878.	
							11545.		17.9	11677.	12.5	7400.		
				•••			11349. 9420.	5.5 20.5	17.8	11780. 9685.	•.• •	7725.	870. 870.	
221														
	Ï	16.80	24.0	84.0		17.8	8744.	54.1	17.2	10559.	55.2	7400.	575.	-17.00
		16.80	24.0	24.0	1.	10.8	11946.	65.3	17.9	12212.	63.8	7650.		-10.71

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Pump Performance Computations

H(OR)/(HP220.5)· 8.407 HGZZLE DIAMETER• 18, INCHES Robel Discharge OR• 9877. GPR Intersection coordinate GX• 12844. GPR Intersection coordinate HX• 27.2 Feet TESTED SPEED (RPR)- \$74. SPECIFIC SPEED (RPR)- 10000. PUNP SIZE (IN)- 80. NC- 787. VALUES FROM MODEL CURVES XHM- 5.00 10.00 15.00 20.00 9M- 16200.00 16100.00 15200.00 14300.00 PM- 57.00 67.50 78.00 87.50 31.00 11200.00 109.00 13200.00 NC/NR- 0.787368 (3P/JR)352- 0.810000 VALUES FROM RODEL CURVE BASED ON NC- 767. RPM OP1-((3P/JR)358)38C PP1-((3P/JR)358)8PC 3.10 6.20 13227.78 12076.42 27.82 32.95 10714.50 10268.06 22.54 26.60 NC -OC -PC -OP1-PP1-9.30 12.40 11967.99 11259.36 30.07 42.71 9694.07 9120.08 30.84 34.60 19.22 8818.52 53.21 7143.00 43.10 10393.25 8418.54
 RECONNENSES
 STONDARD
 FULL
 SPEED B70.
 (RPM)

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 1</t 20.03 7292.99 45.87 16.16 8595.31 40.82 CHECK SPECIFIC SPEED: 10000. ACTUAL SPECIFIC SPEED: 10000. Recommended Standard Full Speed- 870. (RPR) Intersection with System mead curve Design M- 17.34 0- 7908.78 P- 48.47 OTMER M- 16.53 0- 8530.38 P- 41.25 Sucitom Conditions Below Riminum Sump- -9.84 t iterations Systemstresseesesters

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Maximum interior pond levels during hypothetical and historical storms Existing and Proposed Conditions

		Existing	Conditions			Proposed Cond	itions	
		9				Culvert B	Gravity	
	~	East 6	Landfill	•	Culvert A	South, East &	Outlet	
	North	South	Road	Damages	North	Landfill Road	Creel Bay	Damages
	ponding	ponding	ponding	in	ponding	ponding	ponding	in
	area	areas	rea	s	area	area	area	s
2-nercent storm	1428.5	1428.7	1427.8	1	1428.5	1428.4	1427.4	I
l-percent storm	1428.7	1428.8	1428.0	1	1428.7	1428.5	9.1241	1
Standard project storm	1431.0	1431.0	1429.2	46,000	1431.0	1430.5	1429.5	32,000
5-6 June 1956	1428.0	1428.2	1427.4	1	1428.0	1427.9	1427.0	ŧ

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Evaluation of pumping operations during hypothetical storms

Wyporthatical No 6,000 9,000 12,000 18,000 24,000 30,000 Storma Funging gpn gpn <t< th=""><th></th><th></th><th></th><th></th><th></th><th>Contraction of the second seco</th><th></th><th></th><th></th><th></th><th></th></t<>						Contraction of the second seco					
xcora 1427.03 1427.03 1427.03 1427.15 1427.75 1428.06 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.05 1428.07 1428.05	lypothet ical	No No No No	6,000	0000°6	12,000 8Pm	18,000 8.Pm	24,000 Spm	30,000 8Pm	36,000 Bpm	42.000	
20-percent 1429.37 1428.57 1428.39 1428.23 1428.14 1428.06 20-percent 1429.17 1429.01 1428.01 1428.55 1428.55 1428.56 1428.36 10-percent 1429.17 1429.01 1429.01 1429.16 1428.55 1428.57 1428.56 1428.56 1428.56 1428.56 1428.69 1428.65 1	loter at	1429.00	1428.45	1428.13	1427.93	1427.81	1427.75	1427.73	1427.71	1427.68	
10-percent 1429.77 1429.07 1429.55 1428.55 1428.55 1428.55 1428.55 1428.55 1428.55 1428.55 1428.55 1428.57 1428.59 1428.59 1428.57 1428.57 1428.57 1428.57 1428.57 1428.57 1428.55 1428.57 1428.59 1428.59 1428.59 1428.59 1428.59 1428.59 1428.59 1428.59 1428.51 1428.59 1428.51 1428.51 1428.59 1428.59 1428.59 1428.59 1428.51 1428.51 1428.59 1428.59 1428.51		1429.37	1428.85	1428.57	1428.39	1428.23	1428.14	1428.08	1428.04	1428.00	
4-percent 1429.67 1429.42 1429.16 1428.91 1428.77 1428.69 4-percent 1430.50 1429.67 1429.56 1429.56 1429.56 1429.56 1429.67 1428.69 2-percent 1430.50 1429.67 1429.56 1429.56 1429.56 1429.56 1429.56 1429.56 1429.61		1429.77	1429.27	1429.01	1428.74	1428.55	1428.45	1428.38	1428.33	1428.27	
2-percent 1430.50 1430.06 1429.82 1429.56 1429.18 1429.02 1428.91		11 94 11	1429-67	1429.42	1429.16	1428.91	1428.77	1428.69	1428.61	1428.55	
		5	90 01 1	1429.82	1429.58	1429.18	1429.02	1428.91	1428.83	1428.76	
				14 30.20	1429.96	1429.50	1429.25	1429.13	1429.03	1428.96	

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				0	MEAS IN	Dollars						ž	sefica ir	Dollari			
						1000	1000 00	2000	-	4	000 0	17,000	18.000	24.000	000.00	36,000	42,000
Rypothet ical	e Mo	800	000.6	12,000	18,000	2.000	20.00	20.0					5		1	202	
Storms	Presing	5	8		8												
30-sercent	'	•	,	ı	'	,	'	,	1	1	1	,	•	,	,	,	1
	7,000	•	,	1	•	,	ı	,	1	7,000	7,000	7,000	7,000	7,000	7,000	7,000	7,000
		ŝ	,	'	1	•	,	,	1	11,000	16,000	16.000	16.000	16,000	16,000	16,000	16,000
		000	8.000	2.000	,	,	,	•	1	9,000	15,000	21.000	23,000	23,000	23,000	23,000	23,000
2-terrest	32.000	22.000	16.000	12,000	2,000	,	1	,	1	10,000	16,000	20,000	30,000	32,000	32.000	32,000	32,000
1-percent	42,000	30,000	25, 300	20,000	10,000	5,000	2,000	8	•	12,000	17,000	22.000	32,000	37,000	40,000	11.500	42.000

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	Required	One-	Estimated	
Pumping	storage	percent	damages	
rate	in	pond	in	Benefit/cost
in gpm	acre-feet	<u>level</u>	\$	ratio
0	2,753	1430.86	42,000	-
6,000	2,355	1430.42	30,000	0.0728
9,000	2,155	1430.20	25,000	0.0853
12,000	1,957	1429.96	20,000	0.0896
18,000	1,580	1429,50	10,000	0.0882
24,000	1,390	1429.25	5,000	0.0852
30,000	1,300	1429.13	2,000	0.0827
36,000	1,230	1429.03	500	0.0739
42,000	1,180	1428.96	0	0.0709

One-percent pond level, estimated damages and required storage with and without pumping

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Pond level-frequency relationships

	Fartmarad .			Per	cent chang	e of occur	rence			
Pond	Damages	No	6,000	9,000	12,000	18,000	24,000	30,000	36,000	42,000
Level	s	Pumping	gpm	gpm	врш	gpm	mdg	Bpm	gpæ	gpm
1429.00	0	50.0	16.0	10.1	5.7	3.2	2.1	1.5	1.1	,
1429.25	4,800	24.7	10.5	6.1	3.5	1.7	1.0	1	8	,
1429.50	10,000	16.4	6.2	3.4	2.3	1.0	1	1	,	J
1429.75	15,200	10.4	3.4	2.3	1.5	I	J	1	ş	ı
1430.00	20.800	5.9	2.3	1.4	ł	i	1	1	3	I
1430.25	26,600	3.1	1.4	I	ł	1	,	1	ı	9
1430.50	31,800	2.0	I	1	1	ı	ł	1	I	ı
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APPENDIX D HYDROLOGY ANALYSIS

CLIMATOLOGY

GENERAL

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The climate in the vicinity of the Devils Lake basin is typically continental characterized by cold, rather long, snowy winters and summers with warm days and cool nights. There is a variety of weather in any season due to the frequent passage of weather systems over the area. Hot humid summer days are rare, but cold waves and blizzards can be expected during the winter season due to outbreaks of arctic air from the north. Meteorological data for this area are available from a number of National Weather Service stations. Temperature and precipitation records are maintained at stations in Devils Lake, Bisbee, Edmore, Leeds and Munich. The periods of record for these stations in the basin are shown in Table D-1.

TABLE D-1

NATIONAL WEATHER SERVICE STATIONS IN DEVILS LAKE BASIN, NORTH DAKOTA

	Precipita Records Ava	ation ailable	Temperatu Records Ava	ilable
Station	From	To	From	To
Devils Lake	Jan 1870	Date	Jan 1905	Date
Bisbee	Apr 1905	Date	Apr 1905	Date
Edmore	Jan 1933	Date	Jan 1933	Date
Leeds	Sep 1935	Date	Sep 1935	Date
Munich	Jan 1947	Date	Jul 1947	Date

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PRECIPITATION

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The average annual precipitation at Devils Lake is 17.15 inches, with 77 percent falling during the growing season (April through September) and 46 percent falling during May, June and July. June is usually the wettest month of the year, averaging over 3 inches of precipitation. The average annual snowfall for the Devils Lake basin is approximately 35 inches, although the amount may vary considerably from year to year. Average monthly precipitation at the Devils Lake station is shown in Table D-2.

TABLE D)-2
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AVERAGE MONTHLY PRECIPITATION AT DEVILS LAKE, NORTH DAKOTA

	Mean Precipitation
Month	in inches
Jan	. 56
Feb	. 40
Mar	.86
Apr	1.11
May	2.27
Jun	3.39
Jul	2.28
Aug	2.11
Sep	2.07
Oct	.90
Nov	.64
Dec	.56
Annual	17.15

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TEMPERATURE

There is a considerable range in temperature from summer to winter and often from day to day. At Devils Lake the highest temperature ever recorded was 112°F and the lowest temperature ever recorded was -46°F. The average annual temperature is 38.7°F. Average monthly temperatures at the Devils Lake station are shown in Table D-3.

TABLE D-3

AVERAGE MONTHLY TEMPERATURE AT DEVILS LAKE, NORTH DAKOTA

Month	Mean Temperature in °F
Jan	4.2
Feb	9.1
Mar	21.6
Apr	40.1
Мау	52.4
Jun	62.5
Jul	68.9
Aug	67.3
Sep	55.8
Oct	45.2
Nov	26.1
Dec	11.2
Annual	38.7

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DRAINAGE BASIN, STREAMFLOW, AND LAKE ELEVATION DATA

DRAINAGE BASIN

The watersheds of the Devils Lake basin are shown on Plate D-1. They represent a closed drainage basin with a total area of approximately 3,810 square miles. The cumulative drainage from eight of nine watersheds flows into Devils Lake and results in about 3,580 square miles of contributing drainage area. Stump Lake lies about 10 miles southeast of the eastern bay of Devils Lake and receives runoff from a separate area of about 230 square miles. The principle drainage patterns interconnect the five northern watersheds via the Sweetwater-Morrison Lake chain. These include the Edmore, Starkweather, Chain Lake, Mauvais and Hurricane Lake watersheds. Devils Lake is divided into several bays and separate lakes which are interconnected when the lake is at higher elevations. This chain of lakes has no outlet.

STREAMFLOW RECORDS

The U.S. Geological Survey maintains several gaging stations throughout the Devils Lake basin for collecting streamflow data. The station at Big Coulee near Churchs Ferry records streamflow from the largest drainage area (2,510 square miles) with records since 1950. Stations at Edmore Coulee near Edmore and Mauvais Coulee near Cando measure streamflow from drainage areas of approximately 385 square miles with records since 1956. More recently installed streamflow gages exist at Little Coulee near Brinsmade (350 square miles) and Starkweather Coulee near Webster (310 square miles). Pertinent data for the gaging stations and streamflow records are given in Table D-4. The U.S. Geological Survey has also maintained gage-height records since 1979 for Webster Coulee at Webster (670 square-mile drainage area).

TABLE D-4

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STREAMFLOW RECORDS AND PERTINENT DATA

		Contributing drainage	Gage zero elevation		Maxi	mum Flow Discharg	and Sta e (cfs)	ge Gage	Minim	um Flow	Average
	location	area (sq. mi.)	above msl (1929 adj)	Period of Record From To	Date	Instan- taneous	Mean Daily	Height (ft)	Date	ischarge (cfs)	Discharge (cfs)
	Big Coulee near Churchs Ferry	1,820	1432.65	1950 Date	6 May 1979	1,420	1,400	7.59	(2)	o	42.8
	Little Coulee near Brinsmade	190	1435.0	1975 Date	1 May 1979	425	375	10.43	(2)	0	0.6
C	Starkweather Coulee near Webster	210	(1)	1979 Date	7 Apr 1979	77	(1)	5.10	(2)	o	6.0
-5	Edmore Coulee near Edmore	282	(1)	1956 Date	: 25 Арт 1979	1,110	1,090	16.7	(2)	0	13.7
	Mauvais Coulee near Cando	377	1445.0	1956 Date	25 Apr 1979	2,660	2,580	11.18	(2)	0	19.1

Mot available
No flow at times each year

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LAKE ELEVATIONS

Stages at Devils Lake are available on somewhat of an irregular monthly basis from 1901 through 1959 and on a regular monthly basis from 1960 to present. One observed stage is available for each of the tellowing six years: 1867, 1879, 1883, 1887, 1890 and 1896. The U.S. Geological Survey has also published a lake elevation of 1,446 feet for the year 1830 (and lower thereafter) based on tree growth noted from 1885 to 1889. Plate D-2 indicates the variations in water surface elevations of Devils Lake over a period of about 150 years. From 1830 to 1940, the water level has decreased from about 1,446 feet to a minimum of 1,401 feet. From 1940 to present, the water level at Devils Lake has risen to its present elevation of about 1,426 feet.

FUTURE LAKE ELEVATIONS

GENERAL

The long-term rise of water surface elevations at Devils Lake necessitated an attempt at determining an appropriate method which would yield reasonable results for predicting future stages. The following data was available for analysis:

a. Precipitation - (1870-present) on a monthly basis at Devils Lake.

b. Evaporation - (1930-present) on a monthly basis for the Devils Lake area derived from a previous study for the Red River basin. The evaporation record was extended to 1910 by use of the Thornwaite method of estimating potential evapotranspiration using temperature values.

c. Temperature - (1910-present) on a monthly basis at Devils Lake.

d. Stages - (1901-present) on a monthly basis at Devils Lake. Incomplete records necessitate graphical approximation of a few monthly stages. One observed stage is available for each of the following years: 1867, 1879, 1883, 1887, 1890 and 1896.

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These data were analyzed to identify any long-term trends in evaporation, precipitation, or inflow to the lake. Both evaporation and precipitation were plotted against time on a monthly basis for the period of record. This graphical analysis revealed no obvious long-term trend for precipitation or evaporation; thus, there appears to be no correlation of either evaporation or precipitation with stages on Devils Lake.

No streamflow gages are representative of total inflow to Devils Lake. Therefore, the hydrologic budget equation (inflow + precipitation over the lake = evaporation over the lake + storage) was used to calculate monthly inflow values. Based upon information obtained from the U.S. Geological Survey, groundwater flow was considered to be insignificant. A graphical representation of Devils Lake inflow versus time indicated a fairly high degree of correlation between inflow and change in stage.

Several methods were considered for projecting future water elevations of Devils Lake. Attempts to develop a method using both the NEC-4 computer model and statistical analysis were pursued.

HEC-4

The computer program HEC-4 (Monthly Streamflow Simulation) was used to analyze monthly data to determine their statistical characteristics and to generate a sequence of hypothetical values for 400 years having those same characteristics. Since monthly elevations on a lake without an outlet are not independent of one another, a statistical analysis of Devils Lake stages was not performed. Instead HEC-4 runs were made for statistical analysis of evaporation, precipitation, and inflow; 400 years of hypothetical values were generated on a monthly basis for all three variables. The standard version of HEC-4 internally performs a logarithmic transformation of incremental monthly values and will only generate values in integer form. It was necessary for the Hydrologic Engineering Center to revise the program for statistical analysis of evaporation and precipitation so that no logarithmic transformation would be made of the data and values would be generated to two decimal places. The standard HEC-4 version was used for wonthly inflow data.

The values generated by HEC-4 for all three parameters were combined so that monthly changes in storage could be computed from the hydrologic budget equation. Using the storage-capacity curve at Devils Lake, 400 years of lake elevations were tabulated on a monthly basis.

It was recognized at the start of this study that HEC-4 would not be capable of generating large lake elevation cycles similar to the one observed over the last 114 years at Devils Lake. However, by statisically analyzing the three parameters that have accounted for this longterm change in stage, it was hoped that HEC-4 would generate values that, in combination, would produce reasonable lake stages that were somewhat cyclic in nature. The HEC-4 analysis did not, however, produce this cyclic trend. Lake elevations projected for the next 400 years appeared to fluctuate on a random basis between a minimum elevation of 1,412 feet and a maximum elevation of 1,423 feet (3 feet below the current elevation of Devils Lake) on a 1-foot to 2-foot change per year. Based on an observed low of 1,401 feet, a historic high of 1,446 feet (observed high of 1,438 feet), and changes in stage as great as 7 feet per year, the HEC-4 study projections do not appear to be realistic. Although HEC-4 was considered to be an appropriate method for indirectly predicting Devils Lake elevations, it cannot be accepted because of the generation of unreasonable results.

STATISTICAL ANALYSIS: PROBABILITY VERSUS STAGE

For any statistical analysis, it is necessary to assume that the available flood data constitute a reliable and representative time sample of random homogeneous events. A frequency analysis contains the following basic assumptions:

a. <u>Climatic trends</u> - Any hydrologic analysis assumes that the variable is not affected by climatic trends or cycles. In the analysis of climatological data that affect Devils Lake stages, no obvious trend was evident in evaporation or precipitation.

b. <u>Randomness of events</u> - A group of data must be considered a sample of random and independent events. For a closed basin such as Devils Lake, lake stages can be considered neither random nor independent since stages are directly influeced by the previous year's lake elevation.

c. <u>Watershed changes</u> - The only data that should be used for 'requency analysis are those that represent relatively constant watershed conditions. A significant amount of channelization has apparently occurred over several years in the Devils Lake watershed and has probably resulted in nonhomogeneous data.

d. <u>Reliability of data</u> - The possibility of measurement errors must be recognized. However, measurement errors are usually random, and the variance introduced from stage errors is probably small in comparison to the year-to-year variance in Devils Lake stages.

Devils Lake stage data do not meet all of the basic assumptions for performing a statistical analysis. Specifically, lake stages are not independent events. The occurrence of any event is dependent on or related to previous lake elevations because of the absence of an

outlet. Since lake elevations are neither random nor independent, a stage-frequency analysis cannot be considered an appropriate method for determining the likelihood of stages on Devils Lake.

PROBABLE MAXIMUM FLOOD

A probable maximum flood (PMF) was computed for the Devils Lake basin for the purpose of developing the standard project flood. Results of detailed PMF studies conducted for the Goose River at Portland, Wild Rice River at Twin Valley, and the Sheyenne River at both Baldhill Dam and Kindred were used to establish the peak discharge and duration of the Devils Lake PMF. A relationship was developed between peak discharge per square mile of drainage area versus total drainage area based on the four known PMF sites. Linear regression analysis produced a correlation coefficient of 0.99 for this relationship. Using the Devils Lake drainage area of 3,580 square miles yielded a PMF peak discharge of 110,000 cfs.

Relationships were also developed for duration of discharge versus drainage area for 25, 50, 75 and 90 percent of the peak discharges of each of the four known PMF hydrographs. Again linear regression analysis indicated high correlation. From these relationships, durations were determined for discharges equivalent to 25, 50, 75 and 90 percent of the PMF peak discharge at Devils Lake.

The U.S. Geological Survey gaging station at Big Coulee at Churchs Ferry represents approximately 70 percent of inflow to Devils Lake. Gaged streamflow data at this location was used to establish the rising limb of the PMF hydrograph at Devils Lake. This information along with the peak discharge and duration data was utilized in developing the probable maximum flood hydrograph at Devils Lake as shown on Plate D-3.

STANDARD PROJECT FLOOD

The standard project flood (SPF) for Devils Lake was developed using guidelines contained in EM 1110-2-1411 which states that the SPF usually is equivalent of 40 to 60 percent of the PMF flow values. Because of the large amount of wetland area available for storage of runoff, the SPF was selected as being equal to 40 percent of the PMF. The standard project flood hydrograph at Devils Lake is shown on Plate D-4.

Standard project flood routings into Devils Lake were done for three different initial water surface elevations - 1,405 feet, 1,415 feet and 1,428 feet. Elevation 1,405 feet was selected as being fairly representative of one of the lowest observed water surface elevations. Elevation 1,415 feet was considered to be an approximate mean annual water surface elevation and 1,428 feet is representative of the current water surface elevation at Devils Lake. Routings were done in 12-hour increments and results are indicated in Table D-5. Differences of 10 feet and 20 feet in starting water surface elevations did not result in corresponding 10-foot and 20-foot differences in final water surface elevations due to the increased storage capacity available at the higher elevations at Devils Lake. Standard project flood stage hydrographs at Devils Lake are shown on Plate D-5 for the three different starting water surface elevations.

TABLE D-5

STANDARD PROJECT FLOOD ROUTING AT DEVILS LAKE, NORTH DAKOTA

Initial water surface elevation in feet above mal	Final water surface elevation in feet above msl
1,405	1,435.5
1,415	1,438.2
1,428	1,446.0

1 PERCENT EXCEEDENCE FREQUENCY FLOOD

A volume-frequency curve was developed for spring inflow to Devils Lake for determining the water surface elevation resulting from a flood with an exceedence frequency of 1 percent (based upon the current elevation of 1428.0). The volume-frequency curve was based on the change in water surface elevation between the fall and spring seasons for 54 years of data. The 1 percent exceedence frequency flood having a volume of 270,000 acre-feet would produce a water surface elevation of 1432.5 feet at Devils Lake based upon an initial (current) elevation of 1428.0 feet.





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NEVILS LARR FLOOD COMPLEX. PROJUCT SHOTION 205 DETAILED PROJECT SEPORT

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APPENDIX I

GROLOGY, SOILS DATA, AND AMALYSIS

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TOPOGRAPHY

The Devils Lake basin is located entirely in the Drift Prairie section of the Central Lowlands physiographic province. It is a large closed drainage basin that extends from the edge of the Turtle Mountains to the northwest to a series of prominent hills south of Devils Lake. The land surface is a rolling glacial plain characterized by numerous prairie pot holes, sloughs and occasional morainic ridges. Maximum relief in the basin is about 315 feet with Devils Lake occupying the lowest area at roughly elevation 1425 feet above N.G.V.D. of 1929 and a high elevation of 1740 occurring at the crest of hills immediately south of Devils Lake.

The land surface in the area of the proposed embankments was smoothed by sedimentation in and wave action of Devils Lake when it was at a level much higher than present. At the Creel Bay, or main, embankment the ground surface rises gently from a low elevation of 1425 to a high elevation of 1445 in a distance of 600 to 700 feet. Total relief at the smaller embankments near Highways 19 and 20 is less than 10 feet in a distance of 2500 to 3000 feet.

GENERAL GEOLOGY

The geology of the Devils Lake basin is uncomplicated and consists essentially of a mantle of glacial drift resting on an unevenly eroded Cretaceous bedrock surface. Sandy clay till comprises most of the drift, but beds, lenses and channels of sand and gravel are common in the till. The thickness of glacial drift varies from only a few feet in areas of bedrock highs to more than 350 feet in buried bedrock valleys. Little or no modification of the drift by erosion has occurred except in areas previously inundated by lakes. In those areas, surface irregularities were smoothed by wave action, low areas filled with fine-grained lacustrine sediments and coarse-grained beach ridges developed along old shore'ines.

Bedrock underlying the drift is the Cretaceous Pierre Formation which has a maximum thickness of 600 feet. The formation is a dark gray clay shale of which the upper 50 to 200 feet below the contact with the drift are badly fractured. A thick sequence of Mesozoic and Palezoic sedimentary beds underlies the Pierre Formation but is well below the influence of the proposed work and is not discussed.

SITE GEOLOGY

In contrast to the simple overview presented for the regional geology, detailed site-specific stratigraphy in glacial drift is commonly complex. Such is the case at the Creel Bay embankment where overburden materials have been classified into four units based on time and mode of deposition. Two glacial tills separated by glacioaqueous sediments are recognized along with lacustrine sediments laid down in post-glacial Devils Lake. Correlation of the units is shown graphically for the Creel Bay embankment on Plate E-4, and the units are discussed in the following paragraphs along with discussion of the underlying bedrock.

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RECENT LACUSTRINE SEDIMENTS

Sediments classified as Recent Lacustrine are those materials deposited in Devils Lake since the last glacier receded from the area. The materials are primarily clays with minor amounts of silt and fine sand. They have never been consolidated by an overlying load of sediments or ice and exhibit a penetration resistance of 3 to 10 blows per foot (bpf) to standard penetration tests. A maximum of 17.4 feet of this material was encountered at the Creel Bay embankment, 12.4 feet at the Highway 20 embankment and 10.9 feet at the Highway 19 embankment.

YOUNGER GLACIAL TILL

Sediments classified as Younger Glacial till are those deposited directly by the ice during the last glacial event. The material is predominantly sandy gravelly clay with occasional thin beds of sand and gravel. It has a penetration resistance of 5 to 25 bpf to standard penetration tests. Zones with a penetration resistance less than 10 bpf are confined to areas immediately below a former surface inundated by the post-glacial lake and now mantled by Recent Lacustrine sediments. This lower penetration resistance is interpreted to be due partially to reworking of the till by wave action but primarily to a residual high water content.

GLACIOAQUEOUS SEDIMENTS

Glacioaqueous sediments consist of lacustrine and possibly some fluvial sediments composed predominantly of clay with some silt and sand. These scdiments are interpreted to have been consolidated by an overlying mass of ice after deposition and exhibit a penetration resistance to standard penetration tests between 40 and 150 bpf. They are easily differentiated from Younger Till by their uniform texture and high penetration resistance. Their stratigraphic position and high penetration resistance allow easy differentiation from Recent Lacustrine sediments.

OLDER GLACIAL TILL

Sediments classified as Older Glacial till were encountered only on the abutments for the Creel Bay embankment and consist of gravelly sandy clay and clayey sand. The material is characterized by low water content and a high penetration resistance ranging from 53 to 280 bpf to standard penetration tests. This material is differentiated from Glacioaqueous Sediments by its heterogeneous texture and from Younger Till by its lower water content and higher penetration resistance. The Older Till is interpreted to have been deposited by an early glaciation and to have been consolidated by subsequent ice and overburden loads.

BEDROCK

Bedrock is the Pierre Formation which underlies glacial drift throughout most of the region. The formation is a soft to moderately hard, dark gray clay shale. In the Devils Lake basin the upper 50 to 200 feet are sufficiently fractured to serve as an aquifer. The shale was penetrated to a maximum depth of 14 feet in borings for the Creel Bay embankment. At that location the shale is badly weathered and fractured at the overburden contact and is more like a soil than a rock for 1 to 3 feet below the contact. The shale improves in quality with depth, but it is badly fractured and characterized by a high water content to the depth penetrated. Samples of shale were obtained by drive sampling. Resistance to standard penetration tests ranged from 55 bpf at the overburden contact to over 100 blows within a few feet. The light loading proposed for the site and thick cover of impervious material make more detailed evaluation of the strength and water bearing characteristics of the shale unnecessary.

GROUND WATER AND SEEPAGE

The foundation materials at all of the embankment sites are predominantly impervious. Out of 546.2 linear feet of overburden sampled for the project only 31.2 feet were evaluated as pervious and occurred as beds less than 5 feet thick in an impervious soil mass. A total of 97.4 linear feet of fractured shale was sampled which in all cases was mantled by an impervious soil cover. Although not verified by borings for this project, glacial till is normally weathered and occasionally fissured to a depth of 5 to 10 feet. In areas of poor surface drainage, water is frequently stored in fissures in this zone and may seep into shallow excavations. Migration of water through these fissures is, however, generally not significant. Novement of water is, therefore, interpreted to be limited to thin sandy beds in the overburden and the fractured shale. Based on this interpretation, seepage under the embankments is evaluated to not be a problem due to a limited ability of the foundation to receive and transmit water. The water table was poorly defined for this study due to the low permeability of the soils and short observation time allowed for water levels in boreholes to become static. Based on the simple definition of the water table as the surface of the zone of saturation, it is interpreted to be fairly shallow at all sites. Free water is, however, not readily available.

SUBSURFACE INFORMATION, SOIL AND LABORATORY TEST DATA

BORINGS

A total of 23 borings and 2 test pits were taken during 1980 and 1981 by the Corps of Engineers at anticipated construction locations for the project. The locations of the borings and test pits are shown on Plate F⁻¹. The boring logs are presented in order of increasing boring number on elates E-12 through E-14.

SOILS DATA

The soils in the project area generally consist of impervious clays and sandy clays underlain by a highly fractured cretaceous shale. The soil strata can be divided into an upper strata of normally consolidated lacustrine clays underlain by normally and overconsolidated glacial clays.

1. TO 1997 W.
LABORATORY TEST DATA

Laboratory tests performed include: insitu moisture contents, Atterberg limits, mechanical analyses, undisturbed and remolded strengths, compaction and consolidation. The insitu moisture contents and Atterberg limits are shown on the boring logs. Other individual lab test results are presented on Plates E-15 through E-28. The individual strength test results were used to develop summary strength plots whenever sufficient data were available. The summary plots for a given structure are grouped with other plates pertaining to that structure.

The undisturbed samples for strength and consolidation testing were frequently obtained from a boring offset clightly from a pilot boring. This sampling procedure permits preselection of sampling depths based on information obtained from the pilot boring and, therefore, provides samples that are more representative of the foundation material. Where this procedure was used, the offset boring number appears on the individual laboratory test results, with the subsurface conditions shown by a detailed log of the pilot boring. The location of the pilot boring is used to designate the location of both borings in plan. It is important that the reader recognize that boring numbers ending in the letters MU (81-22MU) represent borings offset slightly from the pilot boring having the same prefix number but ending in the letter M (81-22M).

DESIGN CONSIDERATIONS AT INDIVIDUAL STRUCTURE LOCATIONS

A discussion of design considerations at each structure location is presented in the following paragraphs.

CREEL BAY

The plan of the Creel Bay Dam is shown on Plate E-2. Foundation conditions at the site are shown on the geologic profile on Plate E-4.

Embankment Design

The typical embankment design is shown on Plate E-3. The embankment has a top width of 20 feet to provide access for maintenance vehicles and for constructability. The lakeward slope of the embankment will be 1V on 3.5H to satisfy partial pool criteria and will be protected with 18 inches of riprap placed on 9 inches of bedding. The landward slope of the embankment will be 1V on 3.5H to satisfy steady seepage criteria and will be protected from erosion from 2 feet above the top of the sand drain to elevation 1445 by 4 inches of topsoil and seeding. The remainder of the slope will be protected by 12 inches of riprap with 6 inches of bedding. The berm located on the lakeward slope of the dam is to be constructed from the material used to build the cofferdam. The berm shall be protected from erosion by 4 inches of topsoil and seeding, if it is above the lake elevation at the time of construction.

Stripping to a depth of 12 inches will be required beneath the embankment where the existing ground surface is below elevation 1430. Above elevation 1430, stripping to a depth of 6 inches will be required. No stripping will be required beneath the lakeside berm. The construction sequence for the project will be altered if the emergency cofferdam is built before construction of the pump station and main embankment begins. The impact will be that part of the emergency cofferdam will have to be removed when the discharge channel from the pump station is excavated.

Seepage Control

Seepage through the embankment will be controlled by the impervious embankment fill and the sand drain. Existing borings indicate that, in general, the foundation soils are relatively impervious. On the abutments and across the valley floor, a 6-foot deep inspection trench will be excavated in the foundation soil and backfilled with impervious fill.

Stability

The strength data for the materials at the Creel Bay Dam site have been summarized on Plates E-8 through E-11. These design strengths were used to perform stability analyses of the embankment section. The cases analyzed were End of Construction, Partial Pool, and Steady Seepage at Maximum Storage Pool. The three cases were analyzed with and without a seismic coefficient of 0.025. Results of the analyses are shown on Plates E-5, E-6, and E-7. A IV on 3H lakeward and IV on 3H landward slope were analyzed but did not satisfy minimum design criteria. The sudden drawdown cases were not analyzed because Devils Lake has no outlet and, therefore, sudden drawdown is not applicable.

Settlement of the Embankment Foundation Soils

The materials underlying the embankment at the center of Creel Bay consist of normally consolidated lacustrine and overconsolidated glacial clays as shown on Plate E-4. The expected ultimate settlement of the embankment due to consolidation of the foundation soils is 1.5 feet. Assuming that one-third of the settlement will occur during construction, an overbuild section having a maximum height of 1 foot is required. Because of the expected embankment settlement, the sand drainage blanket will be placed on a 1.5% slope so that it will be nearly horizontal after complete consolidation.

Pump Station

Foundation conditions favor placing the pump station in the south abutment. Founding the pump station on the overconsolidated material in this abutment minimizes settlement and bearing capacity problems and also minimizes inlet and discharge channel excavation.

Proposed Distribution of Required Excavation and Borrow

A total of 44,950 cubic yards of embankment and berm fill will be required to construct the dam as designed. Essentially all of the material excavated from the inlet channel can be used in the embankment. The remaining embankment material will be obtained from borrow area 3.

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REMAINING EMBANKMENT AREAS

The plans for the remaining areas are shown on Plates 2 through 7 of the Main Report.

Embankment Design

A typical embankment section is shown on Plate E-3. The embankment has a 15-foot top width, 1V on 15H lakeward slope, and 1V on 3H landward slope. Both slopes and the top of the embankment will be protected from erosion by 4 inches of topsoil and seeding. The 1V on 15H lakeward slope proved to be less expensive than a steeper slope protected with riprap and bedding. The existing ground will be stripped to a depth of 6 inches beneath the embankment in the area delineated by a 15-foot top width and 1V on 3H side slopes as shown on Plate E-3.

The abandoned Great Northern Railroad embankment will be used for part of the south embankment. The existing embankment top width varies from 10 to 12 feet in width and has 1V on 2H side slopes.

The existing embankment will be modified by placing impervious fill on a 1V on 15H lakeward slope and 1V on 3H landward slope up to elevation 1445.0. Above elevation 1445, the existing embankment will not be modified. The embankment side slopes and the foundation areas delineated by 1V on 3H side slopes shall be stripped to a depth of 6 inches, as shown on Plate E-3. A 16-inch CIP waterline is located approximately 70 feet west of the existing railroad centerline. Before a treatment for this pipe will be recommended, additional boring, testing and analysis will be scheduled to determine settlement problems.

Seepage Control

Embankment seepage control other than that provided by the impervious embankment fill will not be required because of the long seepage path and the low hydraulic head that will be maintained against the structure at the design lake elevation. Because the alignment of the south embankment was recently shifted, no borings have been taken along the new alignment. Borings will be required prior to plans and specifications to verify that no foundation stability, settlement, or seepage problems exist along the new alignment.

Stability and Settlement

Stability of the embankment slopes and settlement of the embankment are not expected to be problems because of the relatively low embankment height.

PONDING AREA LEVEE

The locations of the monding areas are shown on Plate 2 of the Main Report.

E-6

ALC: NO

North Ponding Area

The design water surface elevation of 1429.6 for Pond 2 will pond approximately 3.5 feet of water against the existing Highway 19 embankment. The embankment has a minimum elevation of approximately 1432.5, thereby providing adequate freeboard at its present height. The existing roadway has three culverts connecting the proposed ponding area with the drainage ditch south of Highway 19. The three culverts will be removed and a control structure installed. The existing road embankment has a 38-foot wide graded roadbed with 1V on 4H side slopes. No erosion control other than that provided by the existing grassed slopes will be required as the embankment will only retain water for short periods of time. Seepage should not be a problem as Boring Number 80-16M indicates the embankment fill is a clay soil underlain by a clay foundation. No significant settlement is expected under the control structure as there will be little or no increase in loading.

SOURCES OF STONE AND AGGREGATE CONSTRUCTION MATERIALS

The closest source of concrete aggregate previously approved for work on a Corps of Engineers' project is at Fordville, North Dakota, a distance of approximately 60 miles. Any alternative source would have to be sampled and tested prior to approval.

Riprap and bedding is not readily available locally. The closest source of fieldstone is in the area surrounding Fordville, North Dakota. Bedding material is also available in the Fordville area. The closest reliable source of quarried stone is Ortonville, Minnesota, a distance of 350 miles.









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-----FLOOD CONTROL DEVILS LARE, NORTH DANOTA CREEL BAY BORING PROFILES

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DEVILS LAKE FLOOD CONTROL PROJECT SUCTION 205 DETAILED PROJECT REPORT

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APPENDIX 7

DESIGN REGINERATES

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APPENDIX Y

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	2.	REINFORCED CONCHETE STRUCTURES	•
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	4.	STEEL SHEET PILING	L
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	6.	SOIL CONSTANTS	
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7-1	CHERE BAY COST COMPARISON
7-2	CREEL BAY PURPING STATION
	INTRINSIC AND OPERATIONAL
	FRATURE COMPARISON OF PUMPS
¥-3	ENERGY SAVINGS FOR OPERATION
7-4	SERVICE ELECTRICAL CAPACITY
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7-5	CHEEL BAY PERFINE STATION VAULT ORIGINATIONS
7-6	CHARL BAY PURPING STATION
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APPENDIX F Design Engineering

PURPOSE

1. This appendix describes the structures to be built and methods to be used to design the structures and equipment for the Devils Lake Flood Control Project. For features that were not designed for this report past designs for similar structures and equipment with similar loading and operating conditions were used to arrive at approximate designs. Supporting information is included, such as design criteria, structural materials, soil parameters, loads and loading conditions, and typical design computations for structures that were designed.

1. STRUCTURAL AND ARCHITECTURAL DESIGN ANALYSIS

DESIGN CRITERIA

1. WORKING STRESSES

Working stresses to be used in the design will conform to those specified in Engineering Manual 1110-1-2101, "Working Stresses for Structural Design", including Change 2, dated January 1972. Loading conditions, design assumptions, and other criteria will be based on the applicable parts of the following references:

a. EM 1110-2-2000, "Standard Practice for Concrete", dated September 1982.

b. EM 1110-2-2103, "Details of Steel Reinforcement for Cast-in-Place Concrete", dated May 1971.

c. EM 1110-2-3102, "General Principles of Pumping Station Design and Lavout", dated December 1962.

d. EM 1110-2-3103, "Architectual Design of Pumping Stations", dated February 1960.

e. EM 1110-2-3104, "Structural Design of Pumping Stations," dated June 1958.

t. EM 1110-2-2501, "Wall Design, Floodwalls", including Changes 1 through 3, dated June 1962.

g. EM 1110-2-2502, "Retaining Walls", including Changes 1 through 3, dated January 1965.

h. ETL 1110-2-256, "Sliding Stability for Concrete Structures", dated 24 June 1981.

i. EM 1110-2-2902, "Conduit, Culverts and Pipes", including Changes 1 and 2, dated April 1971.

j. ETL 1110-2-192, "Design Criteria for Seep Rings on Conduits and Pipes Through and Benesth Levees", dated August 1974.

k. Building Code Requirements for Reinforced Concrete, (ACI 318-63 and 77).

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1. Technical Report SL-80-4, "Strength Design of Reinforced Concrete Hydraulic Structures", by Waterways Experiment Station, dated July 1980. m. FTL 1110-2-265, "Strength Design Criteria for Reinforced Concrete Hydraulic Structures", dated 15 September 1981.

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". Bureau of Reclamations, "Moments and Reactions for Rectangular Plates", Monograph No. 27, dated 1963.

2. REINFORCED CONCRETE STRUCTURES

¹ Beinforced concrete structures will be designed in accordance with Working Stress Design (WSD), and 'or by Ultimate Strength Design (USD). A concrete compressive strength of 3,000 pounds per squre inch (psi) will be used in the design of the structures. For USD, a steel ratio of 25 percent of the balanced steel ratio and load factors of 1.5 and 1.9 for dead and live loads, respectively, will be used for the design of hydraulic structures. Beinforcing steel will be deformed billet-steel bars with yield strength of 40,00° psi and 48,000 psi for grade 40 and 60 respectively. Reinforcing will conterm to ASTM Ab15.

ALEMINUM.

Aluminum will be 6061-T6. Working stresses to be used in the design will be in accordance with EM 1110-1-2101.

+- STEEL SHEET PILING

Steel sheet piling will conform to the requirements of ASTM A328.

. MISCELLANEOUS STRUCTURAL STEEL

Miscellaneous structural steel will conform to the requirements of ASTM-A36. Working stresses for the design of structural steel will be in accordance with 100-1-2101.

5. SALL CONSTANTS

The soil to be used for backfilling all structures will be the native glacial till. It is estimated to have a dry density of 105 pounds per cubic foot (pcf), a saturated density of 125 pcf, a cohesive strength of zero pounds per square foot (psf) and an angle of internal friction of 30 degrees. Pressures exerted by soil backfill on structures will be determined based on active, passive, and at-rest coefficients. The allowable bearing capacity is estimated to be greater than 3,000 psf.

SETTLEMENT

Settlement of structures is not anticipated.

8. DEPTH OF COVER

The minimum depth of cover required for protection against frost action is 6.25 feet. Either this minimum depth will be provided at all structures or a nonfrost susceptible material will be provided under structures.

DESIGN OF STRUCTURES

9. GENERAL

The design of the pumping station gate well, outlets, and pipes, is described in the following paragraphs.

10. PUMPING STATION (Plate 15)

The Creel Bay pumping station was designed using one-way or two-way bending, as appropriate. Moments and reactions for two-way bending were determined using Monograph No. 27. The pumping station will be partially earthsheltered, with the remaining exposed surfaces insulated to prevent freezing during winter operation of the station. During these months the sump will be kept dry, when not in use, by closing the gate on the 72" RCP at the headwall and pumping the sump dry. Insulation will also be used over the inlet pipe to minimize frost penetration and freezing in the pipe. For maintenance or repair, pumps will be removed from the station by hoisting them onto dollies and rolling them through the doors. The floor slab will be designed for a live load of 150 psf and a point load of 8000 lb. Forty psf will be used for snow load on the roof of the superstructure. Design wind loading will be in accordance with ANSI A58.1. Hatches over trashracks, stop logs, and ladders, will be designed for point loading from the pumps.

The Creel Bay pumping station is envisioned to be cast-in-place concrete. Because of its location and environment, there is no need for a complex exterior treatment. The station will show good detail, but every attempt will be made to keep the details and image as simple and clear cut as possible. Skylights will be used to provide natural light to the interior of the station.

Site development adjacent to the pumping station will include the construction of hard surfacing on which to park and walk. These surfaces will tie into an access road. The site also has some unique features because of the land forms formed by the construction. Landscaping will serve to enhance the appearence of the pumping station and will be used to shade and define the parking lot. Species, primarily of deciduous trees, will be selected on the basis of their visual appearance, hardiness, disease resistance, and compatability with the area.

11. GATE WELL (Plate 16)

The Creel Bay outlet gatewell will be designed using one-way or two-way bending, as appropriate. Moments and reactions for two-way bending will be determined using Monograph No. 27. The gate lift will be hand-operated, with provisions for gas or electric-powered operators. Stop logs will be placed or removed from the top of the gatewell. The top hatch will be insulated to prevent ice from forming in the outlet pipe and gatewell during winter operation. Sheetpile retaining walls will the the gatewell to the top of the embankment to retain fill over the pump discharge pipes.

12. PIPES AND OUTLETS (Place 14)

Reinforced concrete pipe (RCP) will be designed using a safety factor of 2.0 when in the embankment and 1.0 elsewhere. RCP that is in or adjacent to the embankment will have bell and spigot joints. In other areas, tongue and groove joints may be used. RCP placed in the embankment will not have collars around the joints because settlement is not anticipated in this area. Additional soil investigation is necessary to design protection for the 16-inch cast iron pipe watermain through the south embankment, shown on plate 2.

13. HEADWALL (Plate 16)

A T-type retaining wall will be used to retain the parking area fill for frost protection over the inlet pipes for the Creel Bay outlet. A 1.5 safety factor for sliding stability, with base resultant in the middle one-third for overturning will be used. Allowable bearing pressures will not be exceeded. 72" RCP inlets for the gravity flow and pumping station will be cast in the wall. Both inlets will have safety guards, and the pumping station inlet will be gated at the wall.

11. MECHANICAL AND ELECTRICAL DESIGN ANALYSIS

MECHANICAL

1. FLOOD CONTROL PUMPS

a. The size of pumps in the Creel Bay pumping station have been determined in accordance with EM 1110-2-1410, EM 1110-2-3102 and EM 1110-2-3105. The types and speeds of the pumps will not be in accordance with EM 1110-2-3105. A 20-inch discharge size submersible sewage pump will be used and match the given head and capacity requirements already developed. The pumps have been sized to provide two-thirds of the required station capacity in the event one pump should fail. Two submersible pumps, each having a capacity of 8000 g.p.m., will be provided. The pumps will be of the submersible motor, direct coupled, centrifugal, sewage-type pump with a rail-type lift-out feature mating to a permanently anchored discharge shoe connection. No external lubrication system is required for this type of pump. A cantilever jib crane and hoist-trolley system will be provided for routine service and inspection of the pumps. The pumps may be removed through the double doors for off-site major service or repair. The submersible sewage pumps have been proven in municipal service over the last 15 to 20 years. A 20-inch submersible pump is currently available from at least three manufacturers and its cost is comparable to a conventional pump. A detailed cost analysis of alternate pumps and pump maintenance/ removal systems is developed on Plate F-1. These pumps could not be specified using CE-2303.01; however, a specification has been prepared based on current manufacturer's equipment and previously developed specifications by other Corps Districts. This type of pump should provide better maintenance capability to the user, and the concept of its use in the instant case has been indorsed by the city of Devils Lake.

b. The two 8000 g.p.m. pumps will be pumping against a priming static head at gate closure of 20.0 feet. The static head during the design lake stage, elevation 1440.0 will be 20.5 feet and at gate closure will be 3.0 feet with a 2.0 feet pumping range. The equivalent length of the discharge pipe is about 227 feet. The use of a manifolded discharge was investigated and rejected on economics in favor of the integrity of separate discharge systems. A justification for siphonic discharge is developed on Plate F-3. Specifications will require satisfactory low head operation and testing will require such a demonstration.

2. SLUICE GATE LIFTS

The lift for the gate at the headwall will be an electrically-operated unit. The inlets at the pumping station will be provided with stoplog slots. The gate at the headwall will be provided with heating capabilities and a stringent sllowance for leakage will be called for in the specification. The gravity closure gate will be manually operated with a provision for portable electric or hydraulic operator.

3. CRANE

A 5-ton jib crane will be located on a concrete column on the inside face of the west wall with the capability of swinging the 5-ton wire rope hoist unit over either of the two pumps. The pumps may be raised to the operating floor and placed on cribbing or bridging over the pump hatch cover. If off-site servicing is needed, either pump may be removed through the double entry door.

4. VENTILATION

a. Creel Bay pumping station will be provided with two separate and independent ventilating systems. Mechanical ventilation will be provided for the sump space below the operating floor. Mechanical ventilation will be provided for the operating room.

b. The sump ventilation system consists of an inline fan, mounted in the pump room, that removes air from the sump at the rate of 12 air changes per hour. The air is supplied to the sump through two supply openings in the wall equipped with back-draft dampers which will decrease the gravity flow of cold outside air into the sump during the winter. The sump ventilation system will be started manually. The operating room ventilation will be started manually.

5. HEATING AND HUMIDITY CONTROL

The heat loss of the Pump Room will be calculated at 40° F. room temperature and -14° F. outside temperature. Insulation will be used to meet North Dakota Energy Codes. Heating will be provided by electric unit heater(s) that will be manually activated. No strip heaters will be provided in the submersible motors. The entire sump area will be insulated and the building earth-bermed to minimize icing problems.

6. SUMP SIZE

The size of sump bays were increased by 65 inches in width and 10 feet in length from the forebay gate to the backwall, then for a sump proportioned to Hydraulic Institute (H-1.) standards. The result is the submersible pump suction is approximately 7 feet closer to the forebay openings. There is every reason to expect satisfactory performance for the submersible-type pump in the modified standard sump. Minimum submergence will be one foot over the pump volute, at normal heads.

7. SUPERSTRUCTURE

The size of the building was considered for reduction to minimum size for the submersible type pump. After design considerations based on structural and architectural aspects as well as operational benefits, the building was retained at the normal size for conventional pumps. Floor loading is based on the submersible pump being placed anywhere on the floor except the pump hatch covers. Special signs and warning will caution the operator only to place the pump on cribbing or bridging over the hatch cover.

8. SIPHONIC DISCHARGE

The station will make use of a siphonic discharge. The large number of operating hours and the small percentage of gravity flow available make siphonic discharge attractive. The station will be sized for pumping as a vented system and the pumping capacity increased by use of siphonic discharge with reduced operating time. An electrically-controlled value actuated by an auxilary contact on the pump motor will "make" and "break" the siphon. The siphon will be "made" after an on-delay time allows the trapped air to escape. A manual value or manual facility on the electrically operated value will be provided. 21

9. OPFRATION

The station will have certain intrinsic and operational advantages and disadvantages when either a conventional or submersible pump is considered. Based on the physical comparison chart developed on Plate F-2 and the cost comparison developed on Plate F-1, it is recommended that submersible pumps be used for the Greel Bay pump station. The submersible pumps are recommended for ease of maintenance and accessibility, although the projected operating costs over the project life will be higher.

ELECTRICAL

10. ELECTRIC POWER SOURCE

a. Electrical power for the pumping station will be supplied by No Dak Rural Electric Company, which serves the Devils Lake area. Three different types of services were considered.

(1) Three-phase secondary service from power company owned equipment.

(2) Three-phase primary service from city-owned equipment.

(3) Three-phase primary service for pumps and single-phase service for lighting and heating loads. City to own primary three-phase equipment, power company to own single-phase equipment.

b. It is recommended that alternative (1) be selected. The secondary service will be a 400Y/277, volts, three-phase, 4-wire, grounded system. The two stormwater pumps, jib crane, and unit heaters will utilize 480 volt threephase power. A dry type step-down transformer will be used to provide a 120/240 volt, 1 phase, 3 wire system for lighting and convenience outlets and valve actuator.

c. 480 volt secondary service is recommended for these reasons:

(1) The city does not have personnel trained in the maintenance of high voltage equipment.

(2) The power company will provide better maintenance to the high voltage equipment than the city could provide.

(3) The reliability of the station will be increased.

11. SERVICE

The power company will install transformers and metering equipment near the pumping station.

12. SERVICE CAPACITY

Service capacity will be furnished in accordance with Plate F-4. Shortcircuit capacity required shall be in accordance with Plate F-5.

F-6

13. PUMP MOTORS

a. The stormwater submersible pump motors will be housed in an airfilled watertight casing and will have Class F insulated moisture resistant wingings. Fach motor will be supplied with bearing and stator thermistors for thermal protection, and a leakage sensor for protection against seal failure.

b. The motor will be designed to operate on a three-phase, 460-volt electrical system. The pump motors will have cooling characteristics suitable to permit continuous operation in a totally, partially, or nonsubmerged condition.

14. CONTROL CENTER EQUIPMENT

a. Enclosure. The described equipment will be housed in a NEMA 12, freestanding Motor Control Center. The Control Center will be NEMA Class II, Type B construction. The design will be in accordance with the latest applicable NEMA standards for industrial controls and systems. (Pub. No. ICS 2-78)

b. Wiring. All wiring will have 600-volt insulation and all power wiring and bus work will be in complete conformity with the National Electrical Code and applicable NEMA Electrical Standards. Control wiring will be color coded.

c. Power Supply and Metering. The power supply will be 480 volts, three-phase, four wire, 60 cycle. The metering will be done ahead of the main disconnect switch and will be installed accordance with power company requirements.

d. Main Circuit Breaker. A three-pole, molded-case circuit breaker will be provided as the main disconnecting device. This breaker will have a NETA interrupting rating of 22,000 amps at 600 volts, A.C. and a trip rating of 600 amperes.

e. Lighting Transformer Circuit Breaker. A two-pole molded-case circuit breaker with 40 ampere trip rating, will be provided ahead of the lighting transformer.

f. Lighting Transformer. A 10 KVA two-winding, dry-type, lighting transformer with 480-volt primary and 110/220 volt secondary will be furnished in the assembly ahead of the lighting panel.

g. Lighting Panel. A 12 circuit, circuit-breaker type lighting panel With 50A main circuit breaker will be furnished in the control center.

h. Combination Starters. The Control Center will include combination starters with circuit breakers or Motor Circuit Protectors (MCP) depending on motor size. The starters will protect the motors against overload and undervoltage conditions. They will have overload relays in the three lines of each unit. Overload relay resets will be operable through the door of the enclosure. Individual control power transformers will be provided for 120 VAC motor starter operation.

i. Hand Off Auto Selector Switches. A heavy-duty, three position, selector switch will be flush-mounted on the front door of the control center for the operation of each motor starter with automatic control. This selector switch will operate the starter when it is placed in the "manual" or "automatic" position. The automatic control system will operate the equipment in the manner described in Paragraph 6.
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j. Pilot Lights. Door-mounted pilot lights will be provided to indicate pump motor status. These lights will provide the following indications; control power on, pump running, pump moisture detected, pump bearing overterm and Pump stator overtemp.

k. Running Time Meters. A running time meter measuring hours and teachs-of-hours up to 9999.9 hours will be furnished for each pump motor.

1. Valve Actuators. Pump discharee line siphon breakers will be equipped with Valve Actuators. The Actuators will be controlled by an easillary contact on the pump motor starter through an "ON" time delay telay. Operation of the siphon breaker is described in Paragraph 8.

18. OUT MENDING ON TROP SYSTEM.

3. A complete level-responsive automatic pump controller and alarm system cill be supplied. It will utilize four direct-acting float switches, mountime hardware and a Duplex Pump Controller/Alternator.

b. The float switches will be of Type 316 stainless steel construction with moreury switches embedded inside. The floats will be flexibly-mounted with stainless steel clamps on a vertical 1" pipe mounted in the pump chamber. They will be connected to provide independent ON, common OFF pump operation and high level monitor alarm.

c. Filot control of the pump motor starters will be provided by a Controller having the following features; 120 VAC Input Power "both pumps on" operation at the 3rd float level, automatic alternation of the two pumps on successive starts, common off float switch, and high-level monitor/ afarm operated by the top float.

d. A bracket type door module shall be furnished with Float Circuit lest Switches to simulate level sensor operation. LED Indicators will be used to indicate operation of the sensor circuits. The door module will also be equipped with an Alternator Override Control allowing manual or but matic sequence determination.

16. ANNUNCIATION

A local alarm system will be mounted on the outside of the pump station. It will provide a visually brilliant red strobe alarm and sudille bell which will be activated in response to the occurance of any of four malfunctions. The alarm system will normally operate on 120 volts A.C. It will automatically transfer to a 12 VDC-gelled electrolyte battery on a float charger in the event of failure of the normal power source. The fouralarm functions used will be control power failure, phase failure/unbalance, hige level in the station well, and pump motor sensors or overload relay tripped.

17. LIGHTING

Fluorescent lighting fixtures U.L. labeled for damp locations will be used in the pump operating room. The lighting level in the pump operating room will be 30 foot-candles. Incandescent lighting fixtures U.L. labeled for

A WWY-

wet locations will be used in the sump locations. The lighting level in the sump will be 5 foot-candles. Fluorescent lighting fixtures shall be equipped with ambient compensated "cold weather" ballasts. The exterior of the pumping station will be illuminated by low pressure sodium security lighting.

18. WIRE AND CABLE

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a. The wire and cable used will be in accordance with guide specifications ($E \sim 1404.04$ Insulated Wire and Cable (for Hydraulic Structures). Conductor material for all control and power cable smaller than No. 1/OAWG will be of copper. Aluminum conductors will be permitted in dry locations and for sizes 1/O-AWG and larger only. Conductors will not be smaller than No. 12 AWG.

b. Conductors will be installed in conduit. Power cables will be sized for current-carrying capacity and voltage drop.

19. RECEPTACLES

Interior receptacles will be of the grounded-duplex type. Exterior receptacles will be of the weatherproof, tamperproof, grounded type. All receptacles will be protected with ground-fault circuit interrupters.

20. GROUNDING

All equipment will be grounded in accordance with the current edition of the National Electrical Code, ANSI CI including connections to the steel discharge pipes. A No. 4/0 AWG stranded, bare-copper, station grid will be connected to foundation rebar.

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ST PAUL DISTRICT COMPUTATION SHEET	DATE 22 April 1983	PAGE 1 OF 3 FILE NUMBER
NAME OF OFFICE Design Engineer	ing Section COMPUTATI	
Subject Creel Bay		SOURCE DATA
COMPUTED BY	CHECKED BY	APPROVED BY
Equipment Costs Pump and Motor	Based on 18" SAFV @ rpm by Patterson Pu 18LM @ 880 rpm by A Pump \$42,500 (Range \$40,000-42,500)	875 Based on 20" CP3500 @ 504 mp and rpm by Flygt Pump and AF16- urora @ 705 rpm by A.B.S. Pump Cc 338,000 (Range \$37,000 - \$39,000)
Horsepower (nominal)	75 hp. (Range 55~60 bhp)	100 h.p. (Range 60-75 bhp)
Lubricator	Yes ~ \$3500.00	No
Motor Condensation Control Heater Cost	Yes ~ \$500.00	No
Heater Frequency of use 60% of year/every year over 50 year life.	\$78 year - \$968.00	★ · 75
Pump Operating Costs Assume 278 days & 12 hrs/ day every year for 50 vrs	60 kw X 1654 hrs 99240 kwh @ \$.05/1 \$4962.00 - \$61586.20	75 kw X 1654 hrs kwh 124050 kwh @ \$.05/kwh 0* \$6202.50 ~ \$76983.00*
] Interior Crane or Outside Truck Crane and Sky Lights	Yes - 2 ton jib cra \$12,000.00 2 sky1: @ \$3000/2 pumps	ane Yes - 5 ton jib crane and ights wire rope hoist \$16,000.00
Truck Crane (35 ton) Mob & Demob Daily Rate	\$2,000 \$1,000	\$2,000 \$1,000
Frequency of Use (50 yr. useful pump life)	7 days/10 years (2 mob & demob) who activated	2 days/10 years en (2 mob & demob) when activated
Cost of Crane Service (over useful pump life)	\$9232.30*	\$5035.80*
Ventilation Operating Room	Yes, per EM 1110-2- powered - \$1800 for 2300 ctm unit	-3105 r a Optional - Gravity or comfort forced air
Feeder Capacity Size		
 First Cost Operational Cost Ave. Annual Cost of (2) 	\$61,300.00 \$71,786.50 \$2,949.00	\$59,833.00 \$82,018.80 \$3,517.00
*Cost on basis of constan	1983 dollars.	

1 Truck cranes are not readily obtainable on short notice in this area.

ALC: NOT

Pumping Station Cre<u>el</u> Bav

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SUBJECT			CAECKEC BY DATE
Incrias	ic and Operat	ional Feature Comparison of Pump	s 22 Apr 83
FE	ATURE	CONVENTIONAL	SUBMERSIBLE
Field	Pump	Enter sump when <u>dewatered</u> and perform repair, disassembly may or may not be accomplished.	Raise pump
Service	Motor	Notor repair and service/in- spection is easy on operating floor.	Must raise pump to inspect service the motor.
Lubricatio	on System	Required	Not required
Motor Space	ce Heater	Required	Not required
f of stars motor/hr	ts of	8 starts per hour	10-12 starts/hr.
Failure of failure of and/or sea	r partial f bearings als.	Pump could be operated with reduced performance expected.	Safeties provided in pump cavity for warning and shutdown-pump in inoperation
Normal typ procedure	pe of repair	Disassemble pump bowl assembly and repair/replace-offsite pump shaft, bearings and seals.	Repairs could take place in field.
Type of re facility	epair	Any well-equipped machine shop with or without factory approved parts.	A specialized factory re- pair service with only factory approved parts.
Susceptib Siltation Damage	ility to and Ice	Susceptible to silt damage and ice pressure.	Pump can be raised up and silt or debris removed. Raise up if ice expected
Operating quired by personnel	skill re- city	Must become familiar with pump and lubrication system and inherent problem areas.	Familar with this type or pump used extensively in municipal sewage systems.
Susceptab entrance of hydraulic	ility to poor conditions & abnormalities	B.I. sump data and results of numerous model tests are available.	Performance data not avai able sewage applications usually not as critical.
Skill requ Contractor lation	uired by r in instal-	Care in setting pump baseplate, & flexible coupling to prevent misalignment.	Discharge shoe is large rigid casting with little chance for improper insta- lation.
Operating space ava	room ilability	Normal clearance space around motors and MCC.	Additional space available in operating mode or poter tial reduction superstruc- ture.
Operating environment	roca nt	Motor noise and heat make an undesirable prolonged shift (6 hr or greater)	No motor noise or hear in operating room.
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ST. PAUL DISTRICT
COMPUTATION SHEETDATEPAGE 3 OF 3FILE NUMBERNAME OF OFFICE
Design BranchCOMPUTATION Siphonic DischargeSUBJECT
Energy Savings for OperationSOURCE DATA Primary calc.COMPUTED BYCHECKED BYAPPROVED BY

(a) Hydraulic Data Average annual block flow rainfall runoff = 3804 ac-ft. Average station_operating time = 8 months With 16.57 x 10^7 c.f. and a 36 cfs station pumping rate, then pump will be operating = 1277 hrs/yr (b) Average sewage effluent flow = $4.88 \times 10^{\circ}$ c.f. Sewage effluent pumping hours = 377 (c) Total operating hours = 1654 hrs. (d) Pump capacity Without siphonic discharge - 8000 gpm With siphonic discharge - 14000 gpm (estimated) (e) Savings in operating costs of electricity 18 cfs and 1654 hrs 124050*.05c = \$6,202.50 72029*.05c = \$3,601.00 31 cfs and 960 hrs \$2,601.50

> Assume 0% gravity flow or 100% siphonic utilization recovering \$2,665.00 savings annually

SERVICE ELECTRICAL CAPACITY

DEVILS LAKE

CREEL BAY PUMPING STATION

1. Pump Motors

2 motors at 100 HP

	2 at 124 Amps at 460 vol	lts		248.0	Amps
2.	Unit Heaters				
	2 heaters at 5 KW				
	2 at 7.9 Amps at 460 vo	lts		15.7	Amps
3.	Gate Hoist, Jib Crane, Sump Pu	mp			
	3 motors at 3 HP				
	3 at 4.8 Amps at 460 vo	lts		14.4	Amps
4.	Miscellaneous Loads		115 Volt		
	Inside and outside lights -	approx 5 KM	43.5 Amps		
	and siphon breakers. Receptacles		9.0 Amps		
	Fan		17.3 Amps		
		Sum	69.8 Amps		
		Balanced	34.9	17.5	Amps
		Subtotal		295 .6	Amps
5.	25% of Largest Motor (.25 x 1)	24)		31.0	Amps
6.	Service Size		Total use	326.6 400.0	Amps Amps
1.	Main Circuit Breaker Size				
	Amps subtotal + 250% x F.L	.A. largest m	otor		

295.6 + 2.5 (124)		605.6 Amps
	use	600.0 Amps

Plate F-4

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ST PAUL DISTRICT	DATE APRIL, 83	PAGE	OF	FILE NUMBER
NAME OF OFFICE	COMPUTATE	ON		
SUBJECT CREEL BAY PUMPING STAT	TION	SOURCE D	ATA	
COMPUTED BY J. KLIETHERMES	CHECKED BY B. NELSON		APPROVE	D 8Y

FAULT CALCULATIONS:

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- I. ASSUME 13.8KV 277/480 VOLT, 3 PHASE, 225 KVA TRANSFORMER, 4.5 IMPEDANCE.
- 2. ASSUME INFINITE PRIMARY SOURCE FAULT ENERGY AVAILABLE.
- 3. ASSUME 75 FT. OF PRIMARY CONDUCTORS FROM TRANSFORMER TO MAIN DISCONNECT.
- 4. ASSUME TWO RUNS OF 3-3/0 THW. WITH I-"I NEUTRAL.
- 5. SEE GRAPH.







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ST. PAUL DISTRICT COMPUTATION SHEET	DATE MAY 8	73 PAGE /	OF FILE NUMBER
HAME OF OFFICE STR. ICTURAL	C04	PUTATION CAREE	AAL PUAIPING STATION
SUBJECT DEVILS ARE N.D		SOURCE	
COMPUTED BY MRF	CHECKED BY	AME	APPROVED BY



PLAN



PROFILE

PLATE F-8 SAMPLE CALCULATIONS

ST. PAUL DISTRICT COMPUTATION SHEET	DATE STAV 83	PAGE	Z 0F	FILE MUNBER
NAME OF OFFICE STRUCTURAL	COMPUT	ATION	EEL BR	+ FUNPIA & STATION
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14. IS

ST. PAUL DISTRICT COMPUTATION SHEET	DATE MAY	.85	PAGE 3	OF	FILE NUMBER
HAME OF OFFICE STRUCTURA	2	COMPUTATI	ON CREE	BAY	PUMFILLS STRITON
SUBJECT DEVILS LAKE A	V. D		SOURCE	DATA	
COMPUTED BY	CHECKED BY	GME		APPR	OVED SY

((.ONIT.)

SHEAR MAX WEST WALL 530016 @ center of bottom edge

$$J = \frac{1}{2} \sqrt{\frac{1}{5} \frac{1}{5} \frac{1}{5$$

MOMENT MAY

977(10)²(-.053) + 390(10)² (-0181) = <u>5847</u> k-f+ @ conter of bottom edge

SIDE WALL SUBSTRUCTURE

Top of Fill Slowers From 1439 To 4435
Top of Fill Slowers From 1439 To 4435
USE 1437 A: Top of 4722
USE 1437 A: Top of 4722
125:0 USE 1437 A: Top of 4722
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$$USE 1437 A: Top of 4722
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ST. PAUL DISTRICT	DATE JULY B3	PAGE 4	. 0f	FILE NUMBER
NAME OF OFFICE	COMPUT	ATION		
SUBJECT	······································	SOURCE	DATA	
COMPUTED BY	CHECKED BY GI	IE	APPR	OVED BY

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CON (STON WE WE WERE WED

MOMENT MAY SIDE WALL

198 (11 25)2 (20.0185)+392 (11.25)2(0.0.6) = 9025 fr.k CENTER OF BOTTOM EDGE FACTORED MOMENT 1.9(9025) = 17150 fr.k

 $\delta^{2} = \frac{17150(12)}{C.\Re(12)(0.0093)(40000)(1-\frac{1}{2}(0.013)(15.63))} = 55.261.2$

3 = 7.4" required for bending

SIDEWALLS HEE MOST CRITICAL SECTIONS FOR BENDING AND SHEAR. SINCE WALLS WILL FROBABLY BE DESIGNED FOR CONSTRUCT ABILITY AND SERVICABILITY CHECK SIDEWALLS FOR <u>VERY UNLIFELY</u> HYDROSTATIC LOADING. (SITE CONDITIONS VIRTUALLY ELIMINATE ANY HYDROSTATIC LOADS.)

PLATE F-8 SAMPLE CALCULATIONS (CONT.)

ST. PAUL DISTRICT COMPUTATION SHEET	DATE JULY 83	PAGE 4. / OF	FILE MUNDER
NAME OF OFFICE	COMPUTAT	100	
SUBJECT		SOURCE DAT	A
COMPUTED BY	CHECKED BY GM	Ē	APPROVED BY

CHECK WALL SIZE FOR HYDROSTATIC LIAG TO TOP OF STATION SLAB. IC WATTER ABOUT TO FLOOD EMPTY SUMP.

FOR CRITICAL SASE CHECK SIDEWALL





SHENK 114¥ 1012 5(11.25)(0.5142) + 527.5(11.25)(0.1921) = 7038 #/Gr @ CENTER OF BOTTON 536E d = <u>7038(1.9)</u> = 12.2 in required for shear 1095(12)

NOULD ATH 1012.5(11.25) (0.0815) + 527.5(11.25) (0.0160) = 11.512 ft.k 1.9 (11512) = 21873 FAL @ CENTRA OF BOTTON FOGE

d² <u>21973(12)</u> 0.9(12)(0 0093)(40000)(1-1,6.0093)(15 62) = 70.5 in² ... <u>1=9.4</u>" required for heiding

ONLY SMALL INCREASE IN SELTON DETH

(CONT.)

1 100 12 (UE1-VE2 11CD 11' 1 VM 62) NC3 14

ST PAUL DISTRICT COMPUTATION SHEET	DATE JJL	183	PAGE 4.2	OF FILE MUNDER
NAME OF OFFICE		COMPUTATI	OII	
SUBJECT			SOURCE D	ATA
COMPUTED BY	CHECKED BY	GME	-	APPROVED BY

BENDING AND SHEAR REQUIRE RELATIVELY SMALL SECTION . CENTRS. THERE WALLS WILL BE DESIGNED FOR CONSTRUCT ABILITY AND SERVICABILITY.

WALL SIZES

WEST WALL

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SUPERSTRUCTURE SUPPORTS WALL MOUNTED JIE CRAME USE 24" WALL THICHNESS :, SUBSTRUCTURE ALSO MAS 24' SECTION ALL OTHER SUBSTRUCTURE EXTERIOR WALLS SHALL BE 18"

GAY SEPARATION WALL 12" FOREBAY SEPARATION WALL 10"

PLATE F-8 SAMPLE CALCULATIONS (CONT.)

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			•	M S
ST. PAUL DISTRICT	DATE	83	PAGE 5 OF	FILE NUMBER
HAME OF OFFICE STRUCTURA	4	OMPUTATI	MCNEEL L	3 AY FUMPINE STATION
SUBJECT DEJILS LAKE N.D)		SOURCE DATA	
COMPUTED BY MAE	CHECKED BY	GME	API	PROVED BY

SON'CRETE SUBSTRUCTURE BASE SLAB 150(43)(25)(2)= 322500 TOP SLAB 150(42)(25)(1.25)(0.90)= 177190 (ASSUME 10% NATCH OFFURNES

ESTIMATE WEIGHT OF PUMPING STATION

WEST WALL	
150(24)(11.25)(2) :	81000
SIDE WALL? (2)	
1.50(37.5)(1.25)(1.5)(2) BAY SEPANATION WALL	194475
150(22)(1125)(1)=	37125
FORTEBAY SERALATION GALL 150 (21) (11,25) (1,5) - 2(1) (5) (1,5) =	44156
EAST WALL	7715 -
5 = [(= ·)(1.25)(1.5) - #(3.57) ²] =	47150
SUBETRUE TOTAL WEIGHT	903600

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PLATE F-8 SAMPLE CALCULATIONS (CONT.)

TIME SELVER NOD IN' I YOU #2

ST. PAUL DISTRICT COMPUTATION SHEET	DATEAIAY	83	PAGE 6	of	FILE NUMBER
NAME OF OFFICE STRIKTURA	L	COMPUTATIO	CREEL	BAY +	WMPING STATION
SUBJECT DEVILS LAKE N.L	>		SOURCE D	ATA	
COMPUTED BY MARTE	CHECKED BY	GME	-	APPROVE	0 87

 EMPTH WENGHT
 $125[(2)(43)+2(25)]_2^4(12.5) =$ 106250

 SUPER STRUCTURE
 ESTIMATE
 200000

 PUMP & EQUIPAENT
 ESTIMATE
 21000

TOTAL DEAD WEIGHT 1,239,850

CHECK REARING CAPACITY

ASSUME WATER TO EL 1432.5 MSSUME TOP SCAB LIVE LOAD 150,05 F WATER WEIGHT 625(27)(21)(11.25) = 474610 TOP SLAB LOAD 150(27)(21) = 85050 DEAD WEIGHT 1230850

TOTAL STRUCTURE BEARING 1790510

AULAIKSE BEARING PRESSURE

1710510 = 1665 psf 25(43)

1665 × 3000 OK

Sec. as Sec.

PLATE F-8 SAMPLE CALCULATIONS (CONT.)

					IC2 N
ST. PAUL DISTRICT COMPUTATION SHEET	DATENIAS	83	PAGE 7	OF FIL	ENUMBER
NAME OF OFFICE STRUCTURA	2	COMPUTATI	ONCRIEEL	BAY PUMP	ING STATION
SUBJECT DEURS JA-E N.D			SOURCE D	ATA	
COMPUTED BY AT REF.	CHECKED BY	GM	E	APPROVED BY	

FLOHTING CHECK

(

ASSUME STATION IS DRY

PLIFT FORCE

14325-1418 (24)(42)(62.5) = 913500

FACTOR OF SAFETY AGAINST FLORING

1790510 - 1.96>1.10 OK

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PLATE F-8 SAMPLE CALCULATIONS (CONT.)

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DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

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APPENDIX C

RECREATIONAL AND CULTURAL RESOURCES INFORMATION

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APPENDER G

RECREATIONAL AND COLTURAL RESCONCES INFORMATION

TABLE OF CONTRACTS

MA ITEM **0-1** RECERTION CONCEPTS 6-1 REGIGNAL RECREATION ANALYSIS 6-3 LOCAL RECREATION AMALTEIS POTENTIAL RECREATION DEVELOPMENT ASSOCIATED G-3 WITH THE PROJECT RECENTION COST-SHARING REQUIREMENTS 0-5 PROJECT REAUTIFICATION MEASURES -5 CULTURAL RESOURCE IMPORMATION

<u>10.</u>

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LIST OF TANKES

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G-1	RANKING OF	CITEDOR	NECHEAT SOM	ACTEVITIES	AND
	DAYS BY				

G-2 PARELANDS AND PACILITIES

DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

APPENDIX G

RECREATIONAL AND CULTURAL RESOURCE INFORMATION

RECREATION CONCEPTS

REGIONAL RECREATION ANALYSIS

The project area is within North Dakota Planning Region III, which includes Ramsey, Rolette, Benson, Cavalier, Eddy, and Towner Counties. Devils Lake is the largest city in this region and is the major trade center. The 1980 North Dakota State Comprehensive Outdoor Recreation Plan (SCORP) recognized Devils Lake as the major recreation attraction/ resource in Region III. The area immediately surrounding Devils Lake and a group of five small lakes 10 to 15 miles north of Devils Lake have been identified by the North Dakota Parks and Recreation Department¹ as a significant recreation resource area that is being considered for future acquisition and development. The major recreation development constraint associated with the area is the fluctuation of Devils Lake water levels. This problem is most significant during periods of low water when access to and views towards Devils Lake are seriously impaired by exposed mud flats. Additionally, lake water quality deteriorates during low-water periods and could significantly inhibit water recreational use.

Devils Lake is currently a regional all-season recreation attraction. Waterfowl hunting at Devils Lake is a tremendously popular activity and is famous nationwide for its goose-hunting potential. However, a number of recreational activities are more frequently participated in regionally. Table G-1 ranks outdoor recreation activities in Region III for the years 1978, 1980, 1985, 1990, and 1995.¹

¹Source: 1980 North Dakota State Comprehensive Outdoor Recreation Plan.

G-1

Table C-1 - Ranking of Outdoor Recreation Activities and Mean-Days by Population

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Activity	8/AL				
Picocitra	1 (4.172)	1 (4.843)	1 (5.946)	1 (6.628)	1 (7.337)
Snormobiling	2 (1.261)	2 (3.319)	3 (3.306)	3 (3.476)	3 (3.539)
Outdoor Pool Sertmena	3 (2.386)	3 (2.756)	2 (3.445)	2 (3.844)	2 (4.252)
Powerboeting/Waterskiing	4 (1.700)	4 (1.836)	4 (2.029)	4 (2.286)	4 (2,453)
Waterfourt Hunting	5(1,400)	5 (1.447)	6 (1.560)	6(1.629)	5 (1,000)
Flahing	6 (1.386)	7 (1.401)	8 (1.414)	(900 , 1) 9	(000) · L) 6
Goff	212.1.7	6 (1.420)	5 (1.519)	5 (1.712)	(1.044)
Ice Shating	8 (1.134)	8 (1.236)	7 (1.417)	7 (1.500)	7 (1.604)
Cemping	9 (1.124)	10 (1.122)	10 (1, 1, 0)	10 (1.143)	10 (1, 163)
Beach Setmetra	10 (1.000)	0(1,17)	9 (1.324)	(1.434) 8	10,501
	11 (1.008)	11 (0.962)	11 (0.906)	13 (0.923)	12 (1.041)
Previoting	12 (0.916)	12 (0.931)	12 (0.946)	11 (0.900)	11 (1.046)
ice Fighting	13 (0.796)	13 (0.790)	14 (0.797)	14 (0.756)	14 10 720
Sector States	14 10.643	14 (0.718)	13 (0,873)	12 (0.934)	13 (0.634)
Mononean Hunting	15 (0.617)	15 (0.628)	15 (0.636)	15 (0.626)	15 (0.632)
Unitand Game Hunting	16 (0.431)	16 (0.441)	17 (0.444)	18 (0.452)	20 0.453
Downhill Skiins	17 (0.367)	19 (0.379)	19 (0.307)	20 (0.441)	19 (0.463)
Hockey	18 (0.353)	18 (0.384)	18 (0.426)	17 (0.498)	17 (0.540)
Jogerha	19 (0.325)	17 (0.306)	16 (0.464)	16 (0.544)	16 (0.008)
Dia Geme Huming	20 (0.224)	21 (0.327)	21 (0.327)	21 (0.315)	21 (0.310)
Tenne	21 (0.308)	20 (0.342)	20 (0, 300)	19 (0.451)	18 (0.404)
Cross-Country Skiling	22 (0.225)	22 (0.242)	22 (0.262)	22 (0.284)	22 (0.301)
Vieiting Historical Places	22 (0.222)	22.0 223)	22 (0.215)	23 (0.211)	23 (0.210)
Horseback Riding	24 (0.100)	24 (0.104)	24 (0.100)	24 (0.096)	24 (0.094)
Setting	25 (0.080)	25 (0.081)	25 (0.081)	25 (0.082)	20.00.00
Horsences	26 (0.037)	27 (0.041)	27 (0.044)	27 (0.048)	27 (0.027)
Canoaing	27 (0.036)	26 (0.042)	26 (0.054)	26 (0.058)	26 (0.085)
Hiting	28 (0.019)	28 (0.020)	28 (0.020)	28 (0.020)	26 (0.021)
Trapehooting	20 (0.013)	29 (0.013)	29 (0.013)	29 (0.013)	29 (0.013)
Archery		0 0	م م	0 0	م
Socar	م م	م	۵ ۵	۵ ۵	0 0

G-2

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a Numbers in parentheses indicate popularity of activity. b No participation occurred in the base very thereform

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No participation occurred in the base ven"; therefore, no projections could be made.

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LOCAL RECREATION ANALYSIS

As previously noted, Devils Lake is the major recreation resource in Region III, and the city of Devils Lake is the largest community in Region III. Obviously, the presence of a major recreational resource immediately adjacent to the major regional population center creates tremendous local and regional recreational demand and need for recreational facilities. There are a number of local public existing and proposed facilities in the area of the city of Devils Lake. Table G-2 identifies these parklands and the facilities and services they offer.

With the population base in and around Devils Lake <u>increasing</u>, and participation increasing for key activities such as trail use, powerboating, fishing, ice skating, baseball/softball, tennis, picnicking, there is a need for additional recreation facilities.

POTENTIAL RECREATION DEVELOPMENT ASSOCIATED WITH THE PROJECT

The project's proximity to the existing Lakewood and Roosevelt Parks creates potentials for connecting public lands into a regional park and/ or linear trail/corridor. Recreational facilities which might be incorporated into the basic project include:

- 1. Nature interpretive facilities
- 2. Bicycle trails/paths
- 3. Picnicking facilities
- 4. Fitness trails
- 5. Field sports
- 6. Support facilities for above items (e.g., toilets)

RECREATION COST-SHARING REQUIREMENTS

For projects such as this small local flood control project (Section 205) Corps policy (based upon Public Law 89-72) authorizes the implementation of recreation development if the following general conditions are met:

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Table C-2 - Parblanus and Facilities

DEVELOPED PARK BOARD PROPERTY

11

- Facilities and Services LAKENOOD PARK _ ¥
 - Campting 4
- ĉ
- 25 beach sites no electrical howkups 25 park sites no electrical hookups 3

 - Vater two wells 6
 - Svimins مَ
- (1) Sandy beach area
 - Boating and Fishing J
- Three wooden boat docks Three boat ramps 3
 - ີ
- Fish cleaning house Ξ
- Bustyard leased from Park Buard ar operated by private party 3
 - Fishing supplies •
 - Bentals. 3

 - Life apace 3

 - (d) Concession
 - RODSEVELT PARK

.

Facilities and Services

G-4

- Outdonr poul ÷
- (1) Olwapic, interactists and wading sized pools (2) Dressing rooms
 - à
 - Winter mouts building 3
- Artificial ice during winter months Available for rent 0
 - Concession 6
- Two comfort stations
- Fichic area dayitme only ູ່ສ
 - Playground equipment 3

 - Picnic shelter 2
- Five softball dismonds ĉ
- Two tennis courts 3
- One volleyball/basketball court 3

 - UDD FELLOWS PARK ن

cher Al

- Facilities and Services
- Ť Pond - used for for abating during the winter months. ÷
 - area to lighted.
 - IMDEVELOPED PARK BOARD PROPERTY Π.

 - Exists as a slough A. SUEETNATTE PARK
- RUCER PARK see section [1] .

- Juny S

- PROPSIED PANAS (MINED BY THE PARK MIARD RINCER PARK ~ 111
- Facilities and Services Proposed
- Nine hole soft course widraving range
 - Prento and plavground area -
 - Amphitheater Ĵ
- Softball complex 4
- Auli courts ÷
- Drainage ditch w/two dams severs this property
- SCHROEDER LAND
- Facilities and Services Proposed _
- Overnight and davitue camping
 - Buating facilities
 - Fishing facilities Ĵ
 - Setements . 7
- Picnts/ylavground area .
 - OTHER RECREATION AREAS 14.
- A. ZIRBACH'S RECKEATION AREA under the direction of Tri-County Park
 - Board (Remery, Nelson & Benson)
- L. Facilities and Services
- a. Overnight and davtime camping w/electrical hookups, water
 - Boating facilities and showers
 - نہ
- Picnic grounds/plavground equipment Fishing facilities þ . ل
 - EAST BAY RECREATION AREA

.

- **Bacilities and Services**
- PLANL ATES ġ.
- Overnight and daytime camping welectite hookups and water Information/concession office ;
 - The shoreline is too shallow for hosting but may be used t
 - Ruturning 101
 - C. SIX HILE NAY
- J. Boat Launching Services .

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- 1. A non-Federal sponsor pays 1/2 the cost of recreation development.
- 2. A non-Federal sponsor operates, maintains and replaces the recreation development/area.
- 3. The developed facilities remain open to the public for the life of the project.

The project-related recreational opportunities were discussed with local public officials. Although local officials confirmed the need for these facilities, they did not indicate a firm willingness to participate in these potential recreation features.

PROJECT BEAUTIFICATION MEASURES

Earthworks and landscape plantings will be incorporated into the basic project to visually buffer project structures as appropriate. Native plant materials will be used, and earthwork will be sensitively implemented to blend the project into the natural environment.

CULTURAL RESOURCES

Periods of 'ake level fluctuations or stabilization and the subsequent environmental conditions associated with each change affected the human, faunal, and floral populations that occupied the Devils Lake area prehistorically and historically.

Our understanding of the human occupation of the Devils Lake area from prehistoric to historic times is very limited. The Devils Lake area has probably been occupied by people since Pleistocene or early Holocene times, although most occupational evidence comes from the Middle Woodland period (Steven J. Fox, 1982, Excavations at the Irvin Nelson Site, 32BE208, draft report submitted to the U.S. Fish and Wildlife Service, Denver, Colorado). The excavations at the Irvin Nelson site (32BE208) have yielded data from these later periods.

Two prehistoric occupations are represented at 32BE208. S. Fox (1982) states:

The earliest cultural materials from this site are of Middle Woodland cultural ascription and suggest a seasonal big game, bison, hunting focus. The Late Woodland cultural level also contained evidence of a seasonal food procurement pattern; however, these data indicate that a wider range of seasonally available resources were exploited. Especially noteworthy is the fact that the Late Woodland inhabitants of the site made but minimal use of the bison. Both Woodland components exhibit technologies containing lithic, ceramic, and bone artifacts. Local materials were widely used in stone tool manufacture.

Knowledge of the *A*daptations and settlement patterns of prehistoric human groups in the Devils Lake area is just beginning to be acquired. It is evident that future research into the prehistoric occupations and seasonal use patterns of the Devils Lake area will further knowledge of changes in lake levels and environmental conditions over time, and increase our understanding of peoples' adaptations to a unique set of environmental conditions.

The history of the Devils Lake area was also affected by the fluctuations in lake levels. Kurt Schweigert (1977, Historic Sites Cultural Resources Inventory in the Devils Lake Region, Central North Dakota Section, Garrison Diversion Unit, North Dakota, submitted to the Bureau of Reclamation, Billings, Montana) briefly summed up the effects with the following statement:

The fluctuations of Devils Lake in historic times has had a large effect on the economy and settlement of the region. When the area to the north of the lake was surveyed prior to being officially opened for homesteading in 1883, Devils Lake was a series of four connected bays twenty-four miles long and up to seven miles wide. Water up to 35 feet deep covered an estimated 60,000 acres, and was surrounded by 180 miles of shoreline (Simpson 1912:140). The lake was extensive and deep enough to support a thriving steamboat operation, and several townsites were specifically located to front on the lakeshore. Between 1880 and 1910 the lake level declined about 12 feet, and commercial navigation of the lake was no

longer possible. By 1940 the lake consisted of two or three isolated pools no more than three feet deep, surrounded by sterile alkaline flats. The salinity and brackishness of the lake increased as the lake receded, and by 1932 the bathing beaches were closed at the major resort on the lake (Babcock 1952:21, 96, 104, 142³. Dessication of the lake also led to the decline of the area as a waterfowl hunting resort, an industry which plays a considerable part in the local economy.

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DEVELS LARE PLOOD CONSIDER, PROJECT SECTION 205 DEMALLIE PROJECT INFORT *

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NEVELS LASE FLOOD CONTROL PROJECT

SECTION 205

TAILIN PROPER MINOR

APPENDER R FURLIG VIEWS

TABLE OF CONTENTS

ITEM OCTOBER 3, 1979, LETTER FROM DEVILS LAKE BASIN JOINS 1 1-1 HARACEMENT BOARD NAY 8, 1960, MIND FOR ERCOMP, CODEDITATION MENTING 8-2 AUGUST 5, 1960, MEND FOR INCOME, COMPTIMATION MERTING 1-7 MARCH 10, 1961, LETTER PROM S.S. FIRE AND WELDLIFE DERVICE 2-11 APRIL 30, 1981, TELEFICIE CONTENDATION MICORD, MORTH BAN 1-12 ELCONNY MARCHS 10 1 APRIL 13, 1962, LETTER PROM STATE BISTORICAL SUCTAVE OF MORTH **I-13** DANOTA AUGUST 3, 1992, MEND FOR MEDDING, GROUNDMATION MERTING 8-16 DECEMBER 9, 1962, LETTER FRAME MARTE DAMOTA STATE MATTER 8-17 CONSISTER STOR DECEMBER 13, 1982, MIND For Supply, COMPARATION METERS 8-19 MARCH 22, 1983, MIDE THE MEDINE, COOLDINATION MEETING 8-23 REAL FRANK DISCHART MINIST 2-21 UNDATED LETTER FROM MARINE SA 1.33 APREL 11, 1983, MARD BOR M and the state ATREL 27, 1963, MM -54 ار دانی در MAT 4, 1983, MI MT 6, 1980, LANS

TABLE OF CONTRATE (CONT)

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JULY 19, 1983, LETTER FROM THE MUMAN OF MINNE

JULY 19, 1963, LETTER OF INTENT FROM CITY OF DEVILS LAKE

JULY 18, 1983, LETTER FROM THE U.S. SOIL COMPERIVATION SERVICE

JULY 21, 1983, LETTER FROM THE U.S. DEPARTMENT OF STATE

JULY 22, 1963, LETTER FROM THE U.S. DEPARTMENT OF IMALTE AND HUMAN SERVICES AND THE CORP. DESPONSE

JULY 26, 1963, LETTER FROM THE B.A. MOTL COMMENTATION SERVICE AND THE CORPS RESPONDE

JULY 27, 1983, LETYRE FIGH THE U.S. DEPARTMENT OF RURINGY

JULY 29, 1963, LETTER FRAME THE MORTH MANDIA STATE STATES

AUGUST 5, 1983, LETTER FROM UNITED POWER ASSOCIATION

AUGUST 9, 1993, LETTER FIGH THE U.S. MUTABLE OF HEALTH AI MINING SERVICES AND THE CORPS REPORTS

ABOUST 18, 1903, LETTER FROM THE U.S. ENVIRONMENTAL PROTECTION ACTINCY MED THE COMPA DESPONSE

ADOUST 30, 1963, LETTER FINE U.S. DEPARTMENT OF THE INTERIOR

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DEVILS LAVE BASIN JOINT WATER INVIGENTIAL BOARD

BOX 651

Devils Lake, ND 58301

October 3, 1979

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Col. William W. Badger, District Engineer St. Paul District, Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, MN 55101

Dear Colonel:

A poll of the directors of the Devils Lake Basin Joint Water Management Board approved the procedures recommended at the basin task force meeting September 25 to proceed with a study to alleviate the high water problems caused by record runoffs into Devils Lake.

The board realizes that we must call on the combined expertise of the Corps of Engineers and Water Commission, plus possible other agencies, to solve the problem.

The board asked me to request your cooperation in the study and please consider this our formal request.

The Water Commission also is being asked to assist in the study. We propose calling your engineers, Water Commission representatives and possibly others to an early meeting to map a course of action.

As suggested by you, we may be asking help both to meet any emergency that may arise next spring and to proceed for assistance under your small projects program.

Please advise me if this is acceptable. We are anxious to attack the problem soon to be prepared for any situation that might arise from next spring's runoff.

The board also asked me to extend our thanks for your participation in the task force meeting and the valuable advice you offered.

Sincerely,

110 Charon Johnson, Chairman

Devils Lake Basin Joint Water Munagement Board

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unction 200 Flood Control Stary, Destin Gale, worth Dakoto - Devile Lake Rasin Joint Setur Humagewoot Board and Task Force Meeting

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Caso Lur Securd

Flaumlag Branch & A.y 1900 Sugingering Division - Vir. Porsberg/22-59.00

1. Lubjout meeting was held in Devils Lake on 24 April 1933. The section agreeds, attendence list, and the binutes recorded by the Sound secretary are inclosed.

I. After a review of the minutes from the previous eacting and a presentation on the water quality of Newfle Lake, Mr. Russ Dambische Latroduced av. Mr. Dubbische requested that I give a brisf review of the conclusions of the reconsidence report and discuss the statue and schedule for the Dection 205 detailed project report.

3. I statud that the Corps had conducted the reconstituence study in reproduct to a 3 october 1979 letter from the dwells lake Masim Joint dater induced with board. The report addresses the problem stoucing from the continuing rise is the water level of devile Lake. The study excland seven alternative minufor stabilising the natur level of the lake dad one plan for provide. Thus restantion for the city of devile Lake if the water level continues to rise. The study concluded that it is potentially feasible to next the short-termond for protection the city by relaing about 2.5 willow of road near the head of treat bay (Lamifill Engl) and providing interior draining facilities. To also concluded that developent of a long-term plan to prevent rejections of the law continues to rise was desirable.

4. The study recommended proparation of a dotailed study of measures for meeting the short-term need of protocting the sity from rising lake levels, do have received funds for this study, and it is being initiated. Measurem to be studied include raising Landfill Boad and providing interior draining facilities at the bood of Grael Bay. I stated that the study will not include development of a long-term plan for stabiliting the level of the lake (such as an outlet plan).

5. I reviewed the main tasks to be done for the DF1 (istailed project report) (indigs, foundations, hudraulics, planning, communics, and environmental resources). I described the usin stapes of the study (problem identification, plan foreslation, draft bFt, final DF2) and presented an approximate schedule for performing the work. I streamed that the schedule use approximate schedule that actual progress would depend on the availability of funds and manpower one the efforts of problems which might develop during the course of the study, The occudule calls for completion of problem identification in december 1977, plan formulation is March 1981, the draft DFX in May 1961, the final DFK in August 1981, and construction during the 1982 construction season. Mr. Jour Oleon, consulting engineer for the city, and Hr. David Sprearsynatyk, Sorth Schote State Joter Courission, approased consers shout this schedule. They edid that the structural integrity of the diam for the city enamp lageoux is being threatened by the backmater from Green Lary, and they believe an expedited exherts is managenery.

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END 12-94 DTIC	_						•						



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May 1980

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SUBJECT: Section 105 Flood Control Study, Bovils Loke, Jurth Deksta - Bovils Loke Sasin Joint Mater Venegement Sourd and York Force Meeting

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5. I stated we would be deaking the following kinds of information from the local communitys

a. Mayo, topographic information, soil boring late, serial photos, and other technical data which may be available.

b. Social, environmental, and economic information.

e. Coments and concerns about alternative alignments, dan/sike top viorations, and other items.

Mr. Corden Jerge Forth Jakots State Legislator, stated that the study could probably be expedited if this information were provided presetly.

7. I stated that the read raise wight have to be designed like a low bend day. If the read were releast to elevation 1445 and the water lowel reas to 1440, so discussed in the recommendances report, failure of the structure could flood exceptorable residential and commercial property. In addition, if the water read to this elevation, it would stay there for an extended period. Subjust criteria for a low base day are more stringent these there for a dike. This could impress the amount of study effort required.

a. We reviewed the local ecoperation requirements as given as page 13 of the reconnelacence report. Mr. Larl DeGract, Heter Mality Planaar, Morth Control Planning, say 631, Dovils Lake, forth Substa (662-4131), statud that he was ioveloping a bistory of the votor quality in Devils Lake and would send us information about historical lake alcostions he has collected. Une person stated that Dr. Forch, physics professor, jorth Dahots State University, Jacob, has eveloped a hydrologic model for Devile Lake that eight be of use for the study. Mr. Sprynczynotyk stated after the moting that, for ylanning purposes, the Jorth Bakets Mater Countering and Mightery Separtment were accounting that the lake could rise to alcostion 1433 - 1437. This alcostion defines the lake menter line, and jund below this elevention is publicly encod. One person stated the lake was about 6,000 serves in 1940 and is now approaching 60,000 scree. Another parson stated the unter table was about 100 to 118 fast balow the ground surface. I stated that we intend to work alocaly with State and local increases chroughout the study and collected any concerns and concerns they may save as the study programme,

9. After discussing the Section 203 study, the Sourd discussed the most for development of a long-term plan for stabilizing the unter lovel of Devilo Lake. After a brief discussion, the beard passed a unsolution requesting the Corps to develop such a plan. We, Bushinska requested that I provide him information about how to request such a study. The meeting presented with reports on "bernis Coulos, durrience Lake, and Kon"s Creek and sourcests on the presible new votor management districts.

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A MARKING AND

3 Jay 1990

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SUBJECT: Rection 205 Flood Courrel Study, Doutle Lake, worth Debote - Goulle Lake Basin Joint Jater Assegnment Guard and Task Porce Amating

16. I had not with Ar. Charge Johnson and Mr. Lessell Jushinake at 2900 Jobs before the evening mosting. We discussed the resonantisames report conclusions and toured the Greek Bay area. At 4500 p.m. the same day 1 met with Mr. Clay Sermoses, Mistricz Engineer for the Aerth Lakets Highways Department, Devils Lake District. Mr. Sermoses stated that Highways 20 and 57 at the "sarrows" couth of Devils Lake were programmed to be raised in 1941. About 6,000 feet of Righway 20 and 24,000 feet of Highway 57 would be raised to elevation 1440 (1435 plus 3 feet of frasheard).

12. We discussed the sortion of Highway 20 about 2,000 fest long located about 4,500 feet mouth of dighway 2. This section of read has a low elevation of 1440.3. If Landfill Boad ware raised to elevation 1445, water could pose around it by flowing over this section of dighway 20. Mr. Sormoon stated that the department does not have plans for taising this section of Highway 20. He also stated this dection of read was not designed to veintain a difference in veter elevation across it. The section has a 24-inch reinforced emotals pipe with an invert alevation of 1473.6. Mr. Sermeson expressed a desire to comparate is the Section 205 study. However, he stated that Highway Department construction funds are probably not available for any root refers vector these property programs and that plauning and desice funds are also limited, do requested a copy of the resonalessore report and suggested two references giving Masterical lake levels

a. "On the Postglatial distory of the Boylin Lake Region, Sorth Dehota," S. Aronow, The Journal of Deelogy, Volume 65, He. 4, July 1957.

b. "A Study of Physical and Biological Conditions With a View to the Acclinatisation of Vieb," Department of Commerce, Sureau of Picherice, Decument So. 634, 1908.

12. Photographs of the Landfill Bood, Greal Boy, marrows, and Highway 20 mrune are rotained in Planning Branch.

3 Incl

-CSCD-P3

ALAS TORSERTS Civil Engineer Pleaning Branch Engineering Division

CF: ZD-HF/Stan Kumpula SD-HZ/Murise Rovers (D-HZ/Rud Johnson SD-42/Robbin Tischnen X2-D/X(1- Hosban

H-4
MUULIC Date (pei 15, 1926 and the second of the second an sen in interior in a state in direct fire the the population J ATTER SHEEL AMPERG the star Yike Sauer State Hulth Aupt Binnerk 211-2157 ?, E Lelie :62 - Sill. Fine & M. Sinke Dris Spinscapy at, Art LAMZ titis water time Burrent 662 - 402. Devil's balie Etate Vistor Bet 124-49-P.roch Star while clim Mike Pusier York 583-224 Leonard Deplazed, Jr. 533 7282 yack Ternard Deplayers 662.2556 St. Rep. Kest 15 Livel Jake, M. Lake Charlie Mictina as Enter Male 346 2056 James Fish Enterna Li 375-4450 2. come -Paul Deplays 7 am State Water Comm. Nak Frink BISMARCK 224-2750 UTE My Lund dines fat. 1. 2 - 2 3. -JY Jught walford Water my Prese 583-2757 siland & Marchus Duryby ne Dal 776-::: Aurrusia Loka Edna Skaar Buglin Tola: & altrian Noriosne Lake york, n. U Lordon Brown **ej/**E/ 5. Hyman Type Ipile-Les: I Mi Mital 412 24.9 Human Lake march & Atice e 6-4-25% yeton Welster At This duit fale andin 7-ing 612 23 Dist 15 Late Jap U. P. Berg 662-813; Moir Costral Minie P Earl De root N. Paul INT Connot knowned Glan Enobuch File - unjerin Ciner Scherce Car Page 1 of 1 post of H-5

DUMINU IVILIAIULIA Date (1051 AS 1982) Service Time 7:00 p. ATTE DWICE SHEET Jenes Annak front Brank Ethurch Former Bol-Finske Raminglow Just stay Tahistin forman Paquie Anteren tonner Co. Diccons Paulon Me. Kok S. Y. Der Maring Sin Prince alms Lus Kleshinste Page 1 of 1 pages. File with

Section 205 Flood Centrol Study, Devils Lake, Sorth Dakots - Field Nevice and Local Coordination Maeting 1.

C000-117

Made for Record

Planning Branca 5 August 1950 Supincering Division Vir. Corsberg/tb-5901

1. In 30 July 1980, Ns. Surmue Gaines, Mr. Bob Anfang and I traveled to Levils Like, worth Dakota. The purpose of the trip was to inspect the project area and stand a coordination meeting.

2. Juring the efferneon of 30 July 1980, Ms. Guines, Mr. Anfang, and I mot briefly with Mr. John Olson, consulting engineer for the city. After this meeting, we visited the city sewage lagoon, dusp road and Crael Bay areas and the part of the city that is developed on former lake bed.

3. In the evening, we attended a project coordination meeting with the city administrator; consulting engineer for the city; city conmissioners; and representatives from the Devils Lake Basin Joint Water Management Board, Devils Lake Task Force, North Diskots State Game and Pish Department, and the U.S. Fish and Wildlife Service. The attendance list is attached. The purpose of the meeting was to review the status of subject study and discuss the preliminary information that has been developed.

4. Mr. John Olson, consulting engineer for the city, introduced me, and I gave a brief review of the problem. I stated that the Corps had completed a reconunissance report in response to a 3 October 1979 letter from the Devils Lake Basin Joint Water Management Loard. The report addresses the flooding problems associated with the rising water level of Devils Lake. Based on the results of the reconnaissance report, a detailed project report (DPR) is being prepared under the authority of Section 205 of the 1948 Flood Control Act. The DPR is analyzing measures for protecting the city from rising lake levels. The DPR does not include any measures for stabilizing the level of the lake (such as on outlet plan). I then briefly reviewed the study schedule and local cooperation requirements. The study schedule is attached.

5. We discussed the design lake elevation, alternative levee/dam alignments, interior drainage, and other items. I stated that we are attempting to predict future lake levels using hydrologic principles, but that this is a difficult problem. The State is using elevation 1435 as a design elevation for planning purpeses, although the North Dakota Highway Department is raising some of the highways affected by the rise in lake levels to elevation 1440. No one in the group had any firm opinions on how high the lake would rise or what the design water elevation should be. Nowever, several people thought that a water surface elevation of 1435 was reasonable because it would be consistent with State planning and would provide for about 10 feet of raise in lake elevation. Some people also expressed the belief that higher lake elevations would result in substantial damages, and that an outlet for the lake should be constructed in order to control this flooding. I stated that an outlet plan wight create considerable controversy sub is very uncertain.

H-7

5 August 1900

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GCullePd CCulleTt Section 205 Flood Control Study, Devils Lake, forth Diloth - vield Seriew and Local Guardination Mecting

6. Cince the design water elevation has not yet been determined, we are an elvring protection to both elevations 1435 and 1440. He reviewed afternative align ents for writer parface elevations of 1435 (three climanities) and 1440 (four alternatives). In serial photo showing the slips onts is retained in Planuing Broach. Preliginary cost estimates for the earth work, interior drainage, land, conjucting, supervision, and inspection have been prepared. I stressed that these estimates were based on the limited amount of available information and are very preliminary. However, they indicate that alternative 5-2 is significantly one economical than the other alternatives for elevation 1435. Alternative A-2 is a levee/dar about 1,100 feet long located about 1,200 fect west of Durp Road and running approximately parallel to the road. The preliminary estimates also indicate that the four alternatives for a water surface elevation of 1440 are about \$0.6 to \$1.5 million more expensive than the alternatives for elevation 1435. They are also about \$1 million greater than the Federal cost limitation of \$3 million. The alternatives for elevation 1440 are more costly because they require a levee/dam at three locations instead of one.

7. In response to a question, I stated that alternative A-2 could be desired with a 50-lost wide top so it could be efficiently raised 5 feet if medied in the future. (Freliminary cross sections are retained in the Planning Branch.) Forever, the Corps probably could not value it in the future because the Section 205 authority states the project rust "...be complete in itself and must not obligate the Federal Covernment to future work..." I stated that a levee/dam constructed to an elevation of 1455 and a top width of 50 feet wight be considered "complete in itself" if the local or State interests counited themselves to raising the structure in the future if this proves necessary. It was the consensus of the group that a design water surface elevation of 1435 would be adequate because it would be consistent with State planning, would probably be within the Federal cost limitation, and could be raised if nucessary. They did not express concern about the possible need for the local or State interests to counit thomselves to raising the structure in the future if necessary. They did not express concern about the possible need for the local or State interests to counit thomselves to raising the structure in the future if necessary.

G. Fo then discussed the interior drainage problem associated with the project. because a relatively large area north of the layoons (including Davis Flats and the disport), part of the storm sover system for the city, and on drea south of the labous would drain into the area on the city side of the lawor/dam, a large interior drainage system would be required. The least costly system would have some condination of water holding sreas and pumps to dove the water from the interior drainage over the lower/dam and into the laws. The system would be designed for a 20-year frequency rain and would empty the holding areas in 3 days. Preliminary analysis indicates that a holding area about 5 fast deep with an area of about 150 acres would be required in the Davis Units area; a holding area about 3 feet deep with on area of alout 145 acres would be useled south of the la ones;

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Section 205 1 col Control Study, andia 1 de. 1-1- . ria bill to - Meld Review and Jorni Courtington 1.1.1.

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and the static vita a concepty of the stars Le Lecher Special to the city side of the Bewields . The sity would be responsible ter steville the latin, waschests, and rights-the your country for the wolding the second tractures. I reproted that the city aster for the residentiative of the land for the colding dream so that the steps any heria, 2 but survey information for the bolling orea likes could be collected.

9. I stated that, where place tive -? whe the city's preferred alignment and appeared to be the last economical, we would collect horing and survey information on this alternative. Seture chien will also include collection of economic leasing, section ical, and environ estal data. The next coordination potting will be held when faultional information has been developed.

10. In 31 July 1909, Messre. Rob. collins, North Rokota Gaum and Fish; Steve Lrock, 1.3. Mish ant Mildlife Service; Gob Aufany, Unvironmental Persources Dranch; and I instanted the watershed and structure areas for the project. In. Saines collected secil information on 31 July and 1 Annust 1980. Meanra, Mellins, Brock, and Anfann convious and concern potential direct negative suviron ontal effects Iro the project. Owner, "essre. Rolling and Brock stated that landowners in the watershall with of the project light be induced to drain ache wetlands in this area if the city wire protected by the project from the effects of this drainage. The review the a terrist area parts of Turk fightay 2 and the series dorthern railroad the solid propert that a passage for water we waite railread tracks and the his sup would have as be provided to drain this preas. There are no culvarts updar the tracks and only shall 12- to 16-inch culvarts puter Trunk Highway 2. Messry. cellins and brock did not think this area would be drained with or without the project because of the large amounte of providing the necessary culverts.

2 Isel ALAH TORSBURG Civil Engineer 38 Planning Brauch CFI Engineering Division 11- F/Lawan is Despacy, "ent Fulerson, Her stachowiak di-e/. Link formar

Devils Lake Flood Grad Stud

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United States Department of the Interior FISH AND WILDLIFE SERVICE AREA OFFICE-NORTH DAKOTA 1500 CAPITOL AVENUE P.O. BOX 1897 BISMARCK, NORTH DAKOTA 58501

MAR 1 0 7981

1. 1

Mr. Peter A. Fischer Chief, Engineering Division Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Dear Mr. Fischer:

This responds to your letter of February 23, 1981, related to endangered species in the Devils Lake flood control study area.

I concur with your biological assessment that bald eagles and peregrine falcons will not be adversely affected by the proposed project.

Thank you for your cooperation.

Sincerely yours,

Gieant G. Key

Gilbert E. Key Area Manager

Towning the same

TELEPHONE OR V	ERBAL CONVE	RSATION RECORD	
For use of this term, see AR 340-	Is the proponent agen	ey is The Adjutant General's Of	Hee. 30 April 1981
Devils Lake Section	n 205 Study -	North Dakota Highwa	ay Raises
ASON CALLING	1.65M EN6	NCONINE CALL	PHONE NUMBER AND EXTENSION
ERSON CALLED	OFFICE		PHONE NUMBER AND EXTENSION
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Alan Forsberg	St	. Paul District	7255901
EROON CALLED	North	Dakota State Hwy, De	PHONE NUMBER AND EXTENSION
Clay Someson	P.O. B Devils	ox 817 Lake, N.D. 58301	701-662-4082
MARY OF CONVERSATION			
			a) be always of the David La
The State Hig Lake area because	inway Department of the rising	nt is raising sever level of Devils Lab	at nignways in the Devils ke. I inquired about the
design elevation t	hey are using	, their rationale for	or choosing it, and the
schedule for the r	oad raises.	Mr. Sorneson said th	ne roads are being raised
to elevation 1435	plus 5 feet of	f freeboard. This	elevation was based on
line (el. 1435), a	evations (el.	1433 in 1880), the tiveness consideration	elevation of the meander
tion schedule:			
Road		Contract date	Cost
TH 19		Completed	\$0.8 M
TH 57 (Narrows & F	'ort Totten)	May 1981	4.0 M ⁽¹⁾
TH 20		Sep 1981	2.2 M(2)
			\$7.0 M total
(1) Includes brid (2) Includes brid	ge raise at t ge raise at t	he narrows. he narrows. Bridge	will have a control structure.
C F :			
ED-GH/Dempsey			
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State Historical Society of north dakota (state historical board) NORTH DAKOTA HERITAGE CENTER, BISMARCK, N.D. 58505 TELEPHONE 701-224-2886

April 13, 1982

Ms. Sandy Blaylock St. Paul District, Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, MN 55101

Re: Draft Cultural Resources Inventory Report: Devils La Fod Control, Ramsey County, North Dakota. (Please refer any futur crrespondence to SHPO File: 82-1(4)1.2).

Dear Ms. Blaylock:

Thank you for providing a copy of the document referenced above to this office for review and comment.

In general, it is the opinion of this office that the report is adequate to document sufficient research and investigation to establish a valid inventory of cultural resources in the proposed construction zone(s). In this respect it appears the report fulfills the requirements of the scope of work. As is commonly the case with draft reports, this one obviously warrants a thorough editing to correct typos, spelling, work usage, etc. There are a few substantive matters that may warrant corrections to text. These are identified in the following section entitled, "Substantive Comments:".

Substantive Comments:

<u>Page 3; paragraph 3; line 5</u>: Suggests that the overviews were completed after the field survey. This is not a particularly serious fault, especially in a survey/inventory of this magnitude (relatively small scale) and in which no physical resources were identified. We make the notation only to point out the discrepancy with the excellent explanation of the purpose and intent of inventory "overview" sections as described on pages 60 and 61.

<u>Page 6-8</u>: Apparently construction of the proposed facilities will not directly, physically damage the cultural resources mentioned. Consideration must also be accorded, however, to potential effects to resources outside of the construction boundaries if construction of the facilities may add to or accelerate endangerment of the resources. For example, consideration should be given to potential effects resulting from water impoundments, inundation, wave wash, erosion, etc. on cultural resources lying between the current lake shore and the proposed facilities.

N 19 2 1

ENISTA STA

Ms. Blaylock Page 2 April 13, 1982

Page 27. paragraph 3: Relating to examples of McKlean Complex sites in North Dakota. The authors should be aware of recent work in, and findings from North Dakota's "Badlands" areas in order to assure current accuracy of Harlier assumptions.

Page 54; paragraph 2: The railroad grade is a cultural resource and should have been recorded as such with site form, map, drawing, photograph(s), etc. Based on the information provided, it is likely that the grade does not bear sufficient integrity to warrant physical preservation. However, the segment discussed may be the only means still available to provide details about the grade's location, design, construction, etc.

Page 60; paragraph 1; lines 14-16: HAS, Inc. has succeeded in its goal to provide a document with value to future research.

Page 60; paragraph 2; lines 4-5: This doesn't seem to agree with information provided at Page 3; paragraph 3; line 5 and Page iii; paragraph 3. (See comment above at Page 3; paragraph 3; line 5.

Page 60; paragraph 2; lines 5-9 and Page 61; paragraph 1; lines 1-3: Excellent statements!

Page 67; paragraph 2; lines 3-4: See comment above at Page 6-8 concerning indirect effects.

<u>Page 69</u>: Agree with investigation results for inventory (right of way) area(s).

<u>Page 70 (Recommendations)</u>: Disagree. The St. Paul District needs to be aware of (and consider potential effects to) cultural resources lying outside of the actual construction zone(s).

Please find a representative list of editorial suggestions/questions attached. Please be advised that these comments constitute a technical review of the referenced inventory report only and are not intended to be a definitive SHPO comment on the project. If you have questions about these comments or want to discuss any of the matters identified above, please contact Mr. Walter L. Bailey (701-224-2672) at your convenience.

Sincerely.

James E. Sperry V 5 State Historic Preservation Officer (North Dakota)

WLB/je Attachment

H-14

Representative Editorial Suggestions/Questions:

<u>Page iii; paragraph 3:</u> Suggests that the research of the overviews followed the fieldwork. Or should the word, "report" have been inserted after the words, ". . . historical study. . . " on line 3?

Page 4; paragraph 1; line 8: Is the term, ". . . river boat. . . " correct? If so, there should be additional explanation and documentation provided.

<u>Page 4; paragraph 2; line 9</u>: Is the hypothesis that humans didn't occupy the area during all of prehistoric time or only during periods of low water during prehistoric time?

<u>Page 11-12 (continued paragraph)</u>: This is very interesting information about the historic land use - vs - water levels in the study area. Thank you for including both the data and the references.

Page 25; paragraph 3; line 2: Should, ". . . lancelot. . . " be lancelate?

Page 26; paragraph 2; line 4: Lake Sakakawea is west (not east) of Devils Lake.

Page 44; paragraph 2; line 3: ". . .Dakota Sioux. . ." is confusing, redundant or mispelled. Choose one name or the other, please.

Page 47; paragraph 4; line 3: What is a, "... good... "percentage? To the extent possible numerical indicators are preferable to comparative Lerms such as "good percentage, small groups, large bands" etc., even if the figures are inexact or include a range (i.e., 150-300).

Page 50; paragraph 3; line 2: The date cited (". . .1897. . .") must be incorrect.

Page 56; paragraph 2; line 2: An, ". . . open. . . " what?

Page 58; paragraph 3; line 4: Should, ". . . team-powered. . . " be steam-powered?

Page 62, paragraph 1; line 10: Insert the words "information on" between,

H-15

UISPOSITION FORM

a at shis form, oos AR 720-15, the proponent agenc, or TAGCEN. FILLING CE OFFICE STANDL SALC? Section 205 Flood Control Study, Devils Lake NCSPD-FS North Dakota - Coordination Meeting with City Council FROM DATE CHT 1 Memo for Record NCSPD-PS 3 Aug 1982

1. On 15 July 1982 a meeting was held in Devils Lake, North Dakota, to review the alternative plans and schedule for subject study. The rising lake level and the potential need for emergency protection measures were also discussed. An outline of my presentation, a copy of the minutes prepared by the city auditor, and the attendance list are attached.

2. After a discussion of the alternative plans, the city commission unanimously supported selection of plan B. The commission is very concerned about the potential for flooding because of the rising lake levels. They strongly support the project and request that we proceed in the most expeditious manner possible. We discussed the local cooperation requirements under the present policy and the possibility that they may be changed. We also discussed the need for a land management plan for the former lakebed area. This plan would be developed by the city with the participation of the State of North Dakots and the Federal Emergency Management Agency. The Corps could provide technical assistance if requested. The purpose of the plan would be to reduce the risk of additional damages if the proposed levae/ dam were overtopped. Because of the unusual nature of the problem, we have not been able to develop a stage/probability relationship or estimate the level of protection the project would provide.

3. Colonel Rapp discussed the threat of flooding due to the present high water levels and the 13 July 1982 letter from the the State requesting technical assistance under the authority of P.L. 84-99. He advised that P.L. 84-99 funds would be available only in the event that imminent flooding was substantiated by the National Weather Service or the Corps Water Control Section and it was determined that local and State resources were inadequate to meet the need. He stated there was no imminent threat of flooding sufficient to trigger the P.L. 84-99 operations.

4. Colonel Rapp stated that measures developed after careful consideration of the water resources in the subbasin would be of much greater benefit to the area than measures implemented under emergency conditions.

3 Incl

TO

ALAN FORSBERG Civil Engineer Flood Plain Management and Small **Projects Branch** Planning Division

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H-16

+U.S.GPO.1979-0-310-981 / 8* 2

Jer. Forsberg/wb/5901



GOVERNOR ALLEN FOLSON

VERNON FAMY

December 9, 1982

Mr. Al Forsberg U.S. Army Engineer District 1135 U.S. Post Office & Custom House St. Paul, MN 55101

RE: SWC Project #1721

Dear Mr. Forsberg

This lefter is to inform you of the status of the floodplain management efforts in Devils Lake, North Dakota.

Late last summer, the City asked the State Water Commission to assist them in developing a floodplain management program. They are interested in doing so in order to protect future development from flood damages and to meet their requirements that are a condition of the Section 20S project. The State Water Commission agreed to provide this assistance.

On November 2, 1982, I met with several Devils Lake city officials to begin discussion on establishing a floodplain management program. The meeting was intended to be a preliminary one - to set out a plan of action and outline what needs to be done. We came to several conclusions:

1. Devils Lake needs to amend its zoning ordinance to meet the minimum standards of the National Flood Insurance Program.

2. In order to be an effective program, Creel Township as well as Devils Lake needs to be involved in floodplain management.

3. We need a good map of the area where elevations below 1440 can be easily identified.

4. A general meeting of governing officials should be held to outline the proposed floodplain management ordinance.

5. A general meeting for the public is needed to inform and to gain input before the final drafting of the ordinance.

As you know, I met again with the City on November 23rd and provided them a draft amendment to their ordinance. This draft has been sent to City Council members. Once we receive the enlarged quad maps from you, I will plan to meet with the City again to formally review the ordinance and incorporate any changes before public meetings are held.

3 B Levind Herrarck North Dakota 58505 (0.87/2, 41, 24)

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Mr. Al Forsberg December 9, 1982 Page 2

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That summarizes our activities to date. I will keep you informed on future developments as we progress. Please feel free to call if you have any questions.

Sincerely yours,

Mary Fran Myers Program Specialist

MFM:dm

cc: Michael Conner City Administrator Devils Lake, ND

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DISPOSITIO	N FOR	TAGEEN.	
NCSPD-FS	Section 205 Flood Control Study, Devils Lake, North Dakota - Coordination Meeting with City Council		
Memo for Record	FRON	NCSPD-FS	CATE 13 December 1985" FORSBERG/bq/5901

1. On 23 November 1982 Messrs. Ralph Berger, ED-D; Mike Lesher, ED-GH; Bob Anfang, PD-ER; and I traveled to Devils Lake, North Dakota. The purpose of the trip was to review the study area and reet with the local interests.

2. In the morning we met with two representatives of the U.S. Fish and Wildlife Service, Messrs. Al Ludden, Bismarck office, and David James, Devils Lake Wetland office. We walked along the alignment of the south levee/dam and identified features such as culverts, cattle crossings, and wetlands that will affect the design of the project. The abandoned Burlington Northern railroad embankment has a culvert and cattle crossing which regulate a 65-acre wetland. This wetland lies between the embankment and Trunk Highway (TH) 20, and the U.S. Fish and Wildlife representatives believe it provides very important wildlife habitat. There is also some wetland located on the south side of the embankment in a ditch. It may be difficult to drain an area located south of the railroad embankment and north of the levee/dam. Options identified include:

a. Reverse the flow in the railroad embankment ditch. However, the impact of this action on the wetland north of the embankment would have to be determined.

b. Divert flow to the T.H. 20 ditch.

c. Drain into an existing sever system. However, the city engineer said there are no severs in the area.

d. Fill the low area.

2496

e. Allow the water to pond and create additional wetland.

Mr. Berger will review the levee alignment where it crosses T.H. 20 to simplify the design and reduce costs. The south levee could be a road raise or constructed adjacent to the road.

3. Messrs. Ludden and James requested that we consider planting prairie grass species on the structures and borrow area. They said these grasses should be burned once every 3 years to provide the best wildlife habitat. Dave James stated the Fish and Wildlife Service would be willing to do the burning. I said I would request our engineering staff and the local sponsor to consider this plan. Any maintenance agreement would have to be with the local sponsor, but consistent with the operating and maintenance plan the Corps would provide for the project.

NCSPD-FS 13 December 1982 SUBJECT: Section 205 Flood Control Study, Devils Lake, North Dakota - Coordination Meeting with City Council 11

4) In the afternoon, we walked most of the alignment for the Creel Bay structhre and borrow area. These features would be constructed across open meadow of cultivated land, except for the reach of levee/dam which would cross Creel Bay. No relocation of structures or removal of trees should be required.

5. It did not appear that the levee south of the airport would block the view the residents adjacent to T.H. 19 have of Creel Bay. The landward slope of this levee could be flattened somewhat if these homeowners object to the appearance of the levee. However, this reach of levee is low (about 5 feet high) and should not be too obtrusive. It appears that access roads to the borrow area could be constructed from T.H. 19 on Landfill Road. The present access road immediately south of Creel Bay could probably be upgraded to prowide access to the pumping station.

6. Ralph Berger and Bob Anfang have photos taken during the field review.

7. In the evening a meeting was held to discuss the Section 205 project. A copy of the attendance list and the minutes prepared by the city administrator is attached. Some additional items not discussed in these minutes are:

a. I stressed that construction of a project was contingent on approval of the report, availability of funds, and execution of the local cooperation agreement.

b. We would prepare a brief emergency plan in case emergency action was needed next spring. We would also review the economic feasibility of incorporating some recreational features into the plan. When this work was done we would schedule a meeting with local representatives to review it. Messrs. Wordon Berg and Russ Dushinske requested that the study manager for the Devils Dake basin justification study be at one of the next meetings to discuss the basin study.

c. The local representatives did not anticipate any negative aesthetic impacts from the project. They believe the prairie grass and the periodic burning of these grasses would be acceptable.

d. The city has hired a staff city engineer. However, according to the city administrator we are to continue coordinating the project with Mr. John Olson of Olson and Kaufman, Consulting Engineers. Mr. Olson stated about 200,000 yd³ of borrow was available near the south stormwater holding ponds.

e. Mr. T.K. Lydeck requested that we carefully reconsider the proposed betland between the Creel Bay structure and Landfill Road. He stated this wetland would provide mosquito habitat and that the backwater from the wetland could affect the stability of the sewage lagoon dikes and reduce the flow velocities in the ditches. Based on conversations with John Olson and ED-GH, the backwater probably would not affect the stability of the lagoon dikes. Mike Lesher will review the effects of the backwater on the hydraulic characteristics of the ditches. SUBJECT: Section 205 Flood Control Study, Devils Lake, North Dakota - Coordination Meeting with City Council

f. The pumping station will be designed so the <u>city</u> could install a landspreading pump for the sewage effluent. The incremental cost of this feature would be a local cost. Mike Lesherhas preliminary data on this pump.

g. I stated the pumping station would have sufficient capacity to restore the water storage capacity of the holding ponds within 7 days after a 100-year storm. They thought this was reasonable.

h. I stated that a preliminary review of groundwater effects associated with high lake levels was being prepared. Information collected to date indicates the groundwater problems they are now having would continue and perhaps increase somewhat. The biggest groundwater problem they have now is infiltration into sewerlines. However, these problems should not become substantially greater with higher lake levels because of the type of soils and geology in the area. Mr. Bob Whartman, ED-GH, is preparing a discussion of this effect which will be included in the DPR.

1 Incl

ALAN FORSBERG Civil Engineer Flood Plain Management and Small Projects Branch Planning Division

CF: (w/o incl) ED-D/R. Berger ED-GH/M. Bowers ED-GH/M. Lesher PD-ER/Bob Anfang

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nam Kepnetry "Zity Deunis Riggin Devis LAKe MARY FRAN MYERS State Water Comm - Bis CITY A DEVILI LAKE MICHAGE CONNOR Myobert Sivil Jak -CITY OF DEVILS LAKE US offen 662-4098; NO 524118 ' 1250 an NDSDH GLENN J CLEON Jeff Hause John Olion Olson-Kaufua Robert Anfang Corps of Engineers Michael D. Leather RALPH BERGER AL FORSBERG DAUID A. Sprywezywatyk Worm DANATA SATE WATER COMMIS'L Russ Ducking C, U, VDo Been Je Water Bank Dale Frink Hote State Cata Commun.

	NCSPD-FS	Section 205 Flood Control Study, Devils Lake, North Dakota - Coordination Meeting
TO	Memo for Record	FROM DATE 22 March 1983 NCSPJ-FS 22 March 1983 FORSBERG/bg/55
	1. On 15 March 198 North Dakota, to me	83, Messrs. Ed Fick and I traveled to Devils Lake, eet with local interests.
	2. We met with Mer city and Gordon Ber survey and mapping the status of both We then met with Me Council and discuss Devils Lake studies	ssrs. John Olson, engineering consultant to the rg upon arrival in the city. I collected some information from Mr. Olson and briefly discussed the Section 205 and basin justification studies. essrs. Patrie and DeGroot, North Central Planning sed a coordination contract, the status of two s and solicited their views on these studies.
	3. That evening we of Devils Lake has 205 and basin just: the meeting and an attached. We discuss south levee. The p it is about \$400,00 to the next best a tion 1440 to 1445 would with alignment	e met with a group of local people. the mayor established for coordination of both the Section ification studies. A list of persons attending outline of my presentation to the committee is ussed the four alternative alignments for the group concurred with the selection of "D" because 00 less costly and would provide similar protection lignment. However, one group of houses at eleva- would not have freeboard protection with "D," but nts A through C.
	4. The committee of pumping station. Cause of the large this question with being designed for ing sanitary water mation from the cit the report. However, between the draft Additional costs do cost.	asked if there would be emergency power for the I stated it probably would not be necessary be- amount of ponding available, but I would review our Design Branch. I stated the pumping station the draft report would not have provisions for pump to a landspreading system. The necessary infor- ty is not available and to wait for it would delay er, we could incorporate sanitary pumping provisions and final reports or for plans and specifications. ue to sanitary pumping facilities would be a local
	5. We discussed r The committee will structures from La would design the p could be added bet We discussed cost ability of funds, need for recreatio	ecreation and beautification features of the project consider the desirability of a trail on the main kewood Road to the borrow area. I stated that we project without these recreation features but they ween the draft and final reports at their request. sharing for recreation features, the uncertain avail the need to connect to a trail "system," and the on features to be directly related to the permanent

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in a subsection of the

NUSPD-FS 22 March 1983 SUBJECT: Section 205 Flood Control Study, Devils Lake, North Dakota -Coordination Meeting

flood control project. They requested that the borrow area be graded to a uniform well-drained condition (no landscape mounds) and grass and trees be planted.

6. We discussed the emergency cofferdam plan which could be constructed if the lake rises to damaging levels before the Section 205 project could be constructed. The lake is approximately elevation 1427. The watershed storage appears full and the soil saturated. If the lake rises 1 or 2 feet, I believe the emergency cofferdam should be constructed. I recommend that water levels be monitored weekly.

7. John Olson provided me with plans for the watermain which parallels the BNRR tracks and survey data for TH 20 and a culvert near the BNRR tracks and TH 19. I observed water flowing through this culvert and east in a ditch towards Devils lake. The culvert passes through the gravel road about 50 feet east of its intersection with the tracks.

8. In general, the committees appeared to be pleased with the layout of the levee and interior flood control features.

9. Mr. Ed Fick discussed the basin justification study. The committees appeared to be very interested and supportive of the study. There was considerable discussion about water levels, outlets, water quality and study schedules.

2 Incl

ALAN T. FORSBERG Acting Chief, Flood Plain Management and Small Projects Branch Planning Division 1

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CF: (w/incl) ED-GH/M. Munter, L. Dempsey ED-D/C. Spitzack, T. Heyerman PD-ER/R. Blackman PD-ES/E. McNally PD-PF/E. Fick EM/D. Christenson

H-24

Muteck 15, 1983-Glenn Olson E. W. Hagen Dem Hugan 10% 1 Maniel Kegan TARNEll J. Thorson Russ Duskinsche. Michtel Ciniwork John Olean Edward Fict A) Forsborg Gordon Berg IK Lybeck

City ADC, City of Devils Lake County D.E.S. Coord. Denes Lohe city City og P. Jok Mayors Connetter. Cilger D. Lake. mayors commen. and AD.C. CJ 105-Olson-Karlman Corps of Engineens 4 Mayois Comm.

Inclosure

H-25

north dakota state highway department,

ALLEN FOLSON, GOVERNOR

DUANE R. LIFFRIG, COMMISSIONER Devils Lake, North Dakota 58301 RAY ZINK, CHIEF ENGINEER

D

1.

Mr. Alan Forsberg Department of the Army St. Paul District Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, Minn. 55101

Dear Mr. Forsberg:

Enclosed you will find some plan and profile sheets with the grades, vertical curves (in red) and typical ditch sections you requested. The pavement in place is also shown on these profile sheets. The State Highway Department would want the same type surface sections after completion. I have also enclosed a recent bid price listing of materials that will be involved in this project.

On the ND Hwy. 19 crossing you will only have a .75 grade raise and for such a small increase we would hate to have you break up our present surfacing. We would rather have you raise this with a hot bituminous pavement material.

On the Hwy. 20 crossings we are not too happy with alternate #1 due to the design problems you would encounter with our service roads and the adjacent properties. If you do decide on this alternate plan, these problems must be worked out prior to construction. I do not foresee any problems with the other two alternates. We only showed one profile for alternate #2. Alternate #3 can be adjusted to fit by sliding our profile 60' south. You will need 18" C.M.P.'s and flapgates or some other positive shutoffs in our ditch section to maintain drainage.

I hope this answers all your questions, but if you do have any further questions please feel free to call 701-662-4082.

Yours truly,

Harvey [. Nordin, P.E. Asst. District Engineer

jk

		Devile Table Court	205 Fland Canal Product
	NCSPD-FS	Coordination Meetin	n 205 Flood Control Project ngs
10	Memo for Record	FROM NCSPD-FS	DATE 11 April 1983 FORSBERG/bg/5901
	 During the mor the fish and wildl project was held i Messrs. Al Ludden, NDSWC; and Bob Anf meeting is documen 	ning of 5 April 1983, å ife aspects of the recor n Bismarck, N.D. The mo U.S. Fish & Wildlife So ang and Alan Forsberg, (ated in a 7 April 1983 M	meeting to coordinate mmended plan for subject eeting was attended by ervice, Ms. Mary Fran Meyers, Corps of Engineers. This FR prepared by Mr. Anfang.
	2. During the aft the floodplain man Bismarck, N.D. Th Frink, NDSWC; A 1 Bob Anfang and Ala and an outline of	ernoon of 5 April 1983, magement plan for subject me meeting was attended b Ludden, USFWS; Virginia on Forsberg, Corps. The my brief presentation at	a meeting to coordinate t project was held in by Gary Backstad, Dale Motoyama, FEMA; and agenda for the meeting re attached.
	3. I believe the progress towards d with our 28 Februa is progressing wel "substantial impro developed and will being coordinated 1440 could be admi flood. I stressed line, not "moving" Harbor Townships a	NDSWC and the city of De leveloping a floodplain of iny 1983 letter to the NH 1. Detailed language do ovement" of existing pro- be critical to an effec- with FEMA. Ms. Motoyama inistratively adopted as I the importance of no do the meander line and ro as well as the city of De-	evils Lake are making good management plan consistent DSWC. The conceptual plan efining boundaries and perties is still being ctive plan. This work is a believes elevation equivalent to the 100-year evelopment below the meander egulating Creel and Grand evils Lake.
	4. Mary Fran Meye and requested a co	er said they would be me opy of the general plan of	eting soon with the city, of the Section 205 project.
	2 Incl am	ALAN T Acting and S Planni	. FORSBERG Chief, Flood Plain Managemen mall Projects Branch ng Division
_	CF: PD-ER/Bob Anfang PD-ES/Suzanne Gair PD-PF/Bill Spychal	nes 11a	

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by JACK PALENCI Journal Hanaging Lifter

The Low Low and Lab. City Commission with a second the Darks Lab. City Commission with a second standard from the state because of the right water band of Darks Lab.

H-28

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the second rate of the Carpo space of the second second second rate. The Carpo space of the second s

Present of the Corps relations to act on the risk put, and and the city has an alternative: making the second sector through the state which it approved, could then they share halp and trigger theored has.

birmed Tuesday sight of the city's intention to seek a

denoter deciserates because of the late, North Dabies Constant: Alten Olean antis the Rasis Water Commission has been stability the latits structure for about a year. "We are developing a contingency plan," he and, "and we will be able to react immediately to the resear."

2 W. 324

Oten and the decision whether or not in grant disorder decisions will be considered giving "grant weight to beel concerne." He and it is the regrandings to made an biblicit assumment of the signation, and then puellich brinks

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ing waters of Devils Lake. Shoreline property all around

In federal help, if accessary. "The state has the National Caur-

hunds to deal with carerycary attractions," Ober said. "We are aware of the problems up here and we are concerned and ready to act."

The city commission is expected to approve the disartier beckerstion request at Monday's regular moethag.

Devils Lake, N.D. Journal Wednesday, April 27, 1983

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Devis Lake, N.D. Journal Wednesday, May 4, 1963

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Mana that year, however, the Marie Ive in 1940 when I Manual and at 1980.5 feet Jabon redai ł



registered two of its appectacellar gains. think the said three fact. 2

respectively. The lake reached a 78-year high projected elevation under the Garrison Project Availan of 1456 feet (the aread then for the line do yours has been appended the ited period was advect if feet in 1994-15 and 1999-49 the at the la develop defe

restoration and stabilization

pine) in July BFB. But today's level is unique in the experiments of merity in the experiments of merity its consequences of the spreader and risky links are consequenced to are consequenced to are consequently officially.

icts of work" to make the

erraces as the labe short were beginning this work to talk beformally about the danger to their properties from the rising lake. reas as unable as they have Private hence and catings

Foundations and arve systems are threatened property owners, road maintenance agendes, part districts and water

group of landsmars was planning tentatively to most this weak to determine a way to express their concern to appropriate local and state reter management managers. At Laterood Part on the and share of Creek Bay, nunching facilities are being picaic, playground

athroom

old dempground road south of Highway 19 and the Manicipal Airport. The dile would serve to hold the rising chy's sever lagoon system. The city hopes to secure hile a larger, permanent Re is contracted near the the directly threatens the unding to construct a cof Meanwhile the city of Devits Lake was movin thead to secure a disaste mergency declaration fre te state became the 2 pundiated During Theodoy's Array westarly which marry heaped the labs up eato the beach. lapping at the beach. lapping at the foundations of the main hithhouse on the beach. At the Ziebach Pass and decking areas and beaches have disappeared under the risky water. A spokemen for the parts and it will take

which are memaged by the Tri-County Park Board,

East Bay recreation areas

The buttoms of the lagram, according to Dovrilo Laha Mayve Demois Riggia, is at the 1021-lost elevation, about a foot lower than the present 아이 가는 몸을 친구 못 관리 3 Jo 194



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GOVERNOR

State of North Dakota EXECUTIVE OFFICE BISMARCK

May 6, 1983

Colonel Edward C. Rapp District Engineer St. Paul Corps of Engineers 1135 U.S. Post Office & Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

Since my letter of March 24, we have been extremely fortunate in that our statewide flooding problems have been reduced to the Devils Lake Basin. The current lake level is about 1428.0 and rising to an anticipated elevation of 1429.0.

As you well know, these levels have already and will continue to present major problems for this area of our state.

State and local governments have initiated several actions to protect property, facilities and resources in the Devils Lake Basin.

Because flooding is already taking place, I have ordered several state agencies to provide me with a plan of action to deal with present and future problems. The extent of these problems, throughout the entire Devils Lake Basin, will severely impact on existing state and local resources.

At this time I believe it is necessary to request specific assistance from the Corps of Engineers to deal with a problem of immediate concern. I ask for you to use authorities under Public Law 99 to begin actions planned under the Corps 205 Project for Devils Lake, which deal with the construction of a cofferdam. In my opinion, this project's completion is critical prior to this fall. Construction of the dam would eliminate undue pressure on the existing temporary dike which now protects the City of Devils Lake sewage lagoon system.

Because of the high water levels, the existing dike is already receiving damage. If this dike should fail, the sewage lagoon system, which is being taxed to capacity, is in serious danger of being severely damaged. Any damage to the existing lagoon system would present a serious public health problem to the people of Devils Lake. I believe the cofferdam is important to protect the sewage lagoon system, the existing dike, and to complement the existing 205 Project as planned. Since the cofferdam construction is part of the Corps project already being developed, funds spent would simply be expended earlier than originally planned.

H-31

Colonel Edward C. Rapp Page 2 May 6, 1983

It would be most helpful if you can speed up the present project and also provide technical and equipment assistance as the situation requires.

As in the past, I ask you to coordinate this assistance through Mr. Ronald D. Affeldt, Director, Division of Disaster Emergency Services.

Thank you for your prompt consideration and assistance in this extremely critical matter.

Sincerely, Allen F. Oesan

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ALLEN I. OLSON Governor

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Devils Lake, N.D. Journal Monday, May 4, 1983 -

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Pumping started

A State By JACK ZALESKI Another State Three Market served block and the state Three Mark served which have a combined care of the state of the state served by the state of the state and the state of the state of the state of the state and the state of the state of the state of the state of the

read west of Devils Lake.

visions of Divels Lake. The lake level is nearing the fill for searing the fill

Devils Lake city engineer Glass Olson sold two of their Mg pumps were started last Friday afternson and a third was to be put on line latar today.

"The purpose of this operation," Obser said, "Is to lower the level of the drainage dich that drains the city's decay writer MR. So Davis flats, 'the fillent The 'scontrolling means and the drain from the city's decay water while a set of the state from the city's decay water while a set of the state from the city's decay water water a set of the state for the set of the set of the state from the set of the formed of the from flow water over the read table the the particular was closed to traffic. Friday.

Oleen self that since Priday the livel in the will drainage dich has dropped about two listers. He sold hit t in ... he pumps, worling 24 hours a way, will be

pumping for at least two works. Pridry work crows expanded the pail near the prophet site is compression frees tracker of its pumper and the

alla in anomy and the first trackers (the summa shall it) operated). Proviously the area could hold only one machine.

At a set the set

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Two of the pumpe are on leas from the U.S Army Corps of Engineers at Baldbill Dam user Valley City and the third is the city's. Olson said the Corps has more pumpe at Baldbill should the city have to increase pumping capacity.

The diluss of the lagoon also are ereded in pieces, (licen said, but not seriously as yet. He said regular dike maintenance is scheduled for this summer. "It's a normal procedure," he said, "and has been planned for some imp. Some areas are creded from wave action and must be remained."

Close sold that because of the high level of the ingeom cells, they are not operating efficiently. "The level in the cells is substantially above design capacity," he sold, "so they are not functioning as well as they would it levels were lower."

The city received permission about a week age to Becharge cell 3 into a holding pend to the weet of the ingeon, and currently is waiting for permission to flocharge cell 1.

"Once we have permission to decharge No. 1." Glass sold, "we can get down to a good operational level and that will decrease the small problem substantially."



DEPARTMENT OF THE ARMY ST PAUL DISTRICT, CORPS OF ENGINEERS 1135 U S. POST OFFICE & CUSTOM HOUSE ST PAUL, MINNESOTA 55101 May 11, 1983

ATTENTION OF: Emergency Management Division

PLY TO

Honorable Allen I. Olson Governor of North Dakota State Capitol Bismarck, North Dakota 58505

Dear Governor Olson:

I am responding to your May 6, 1983 letter concerning the high water levels in the Devils Lake basin.

We agree with the State and National Weather Service predictions that water levels will rise through June but probably will not exceed 1428.5 feet. The long range forecast for the next month is for below normal rainfall. Given this appraisal, we believe that flood protection for this summer can best be achieved by defending at Landfill Road for lake levels less than 1429. We have provided pumps at Landfill Road and are prepared to provide additional pumps and technical assistance to the city.

Should the lake level exceed 1428.6 because of basin-wide storms with heavy rainfall or a very wet summer, we would reevaluate the situation. If conditions unexpectedly become worse, we could provide additional advance measures under Public Law 84-99. Attached are excerpts from the Federal regulations governing such operations. Additional flood threat and specific evidence of State and local commitment would be required before we could emplace an emergency cofferdam in advance of the Devils Lake 205 project.

A better approach is to accelerate the planning, design, and construction of the Devils Lake 205 project at Creel Bay. We are moving forward to June 83, the publication of the draft report. With approval from the Office, Chief of Engineers and the appropriation of funds, it would be possible to complete the final plans and specifications in time for a fall 1983 award and construction of a cofferdam at the head of Creel Bay. This measure would provide temporary protection to elevation 1433 while the permanent 205 project is under construction. We believe this approach would minimize risk in the most cost effective way.

The cofferdam should be built this fall under less hazardous wave conditions. Putting the cofferdam in now to last two full seasons would cost two to three times more than if we waited until October-November 1983. The lake level prediction does not justify this added cost.

Sec. 1

Gevernor Allen I. Olson

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We will be meeting with members of your staff at Bismarck on May 19, 1983. In the meantime, we will continue to coordinate closely with the State and Devils Lake officials on plans to minimize damages in the basin.

Sincerely, Award br.

Edward G. Rapp Colonel, Corps of Engineers District Engineer -

Copy Furnished: Mr. Ronald D. Affeldt, Disaster Emergency Svcs Mr. Vern Fahy, ND State Water Commission



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United States Department of the Interior

BUREAU OF MINES

P. O. BOX 23086 BUILDING 20, DENVER FEDERAL CENTER DENVER, COLORADO 80225

Intermountain Field Operations Center

July 19, 1983

m. 18

Colonel Edward G. Rapp, District Engineer St. Paul District, Corps of Engineers ATTN: Planning Division, Flood Plain Management and Small Projects 1135 U.S. Post Office & Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

Bureau of Mines personnel have reviewed the Draft Devils Lake, North Dakota, Flood Control Project Section 205 Detailed Project Report and Environmental Assessment for its treatment of mineral resources in or near the project area.

Our records indicate one sand and gravel operation, in section 34 of T 153 N, R 64 W, within the project area. We suggest that future versions of the report include an inventory of known and potential mineral resources, and a brief discussion of the effects the project may have on them.

Sincerely yours,

Jimmie E. Jinks, Acting Chief Intermountain Field Operations Center

1. C. C.

423 Sixth Street - P. O. Box 1046 DEVILS LAKE, NORTH DAKOTA 58301 PHONE 701 - 862-4098



CITY COMMISSION

Dennis L. Riggin, President

Joe Beljord Cases Basse Barts Scent

Pernell Thorson

July 19, 1983

Colonel Edward G. Rapp District Engineer U.S. Army Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

This is a letter of intent for the Section 205 flood control project at Devils Lake, North Dakota.

We have been involved in planning for the project and have reviewed the draft detailed project report. The city of Devils Lake supports construction of the recommended flood control plan. The city is legally constituted and has the capabilities to satisfy the requirements of local cooperation.

In accordance with Section 221 of Public Law 91-611, approved on December 31, 1970, as amended, the city as local sponsor would agree to:

- To provide without cost to the United States all lands, easements, and rights-of-way, including ponding and borrow areas, necessary for the construction, operation, and maintenance of the project;
- To accomplish all alternations and relocations of buildings, streets, and utilities, except for those utilities that are an integral part of project structures;
- 3. To hold and save the United States free from damages caused by the construction and the subsequent operation and maintenance of the project, except damages due to the fault or negligence of the United States or its contractors;



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Colonel Edward G. Rapp July 19, 1983 Page 2

> To provide all costs in excess of the \$4,000,000 Federal cost limitation;

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- To maintain and operate the project after completion without cost to the United States in accordance with regulations prescribed by the Secretary of the Army;
- 6. To prevent any encroachment on constructed works and ponding areas that would interfere with the proper functioning of the project; and, if ponding is impaired, to provide promptly and without cost to the United States substitute storage or equivalent pumping capacity;
- 7. To comply with the applicable provisions of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, Public Law 91-646, approved January 2, 1971, in the acquisition of lands, easements, and rightsof-way necessary for the construction and subsequent maintenance of the project; and to advise affected persons of pertinent procedures, policies, and benefits in connection with this act;
- 8. To comply with Section 601 of Title VI of the Civil Rights Act of 1964 (Public Law 88-352) and with Department of Defense Directive 5500.11 issued in response to this act and published in Part 300 of Title 32, Code of Federal Regulations, in connection with the construction operation, and maintenance of the project;
- 9. Establish and enforce a floodplain management program for the city of Devils Lake and for the portions of Creel and Grand Harbor Townships subject to the zoning authority of the city. It would include the following provisions:

a. All new development or substantial improvements to existing development within the protected area of this project below elevation 1440 feet msl would be raised or floodproofed to an elevation of 1440 feet.

b. Annual warnings would be published that all land below the elevation of the natural lake outlet has been inundated in the past and could be again.

c. All persons proposing new development on or purchasing property lying below the elevation of the natural outlet would also receive this warning. Colonel Edward G. Rapp July 19, 1983 Page 3

> d. The program would be coordinated with the State and Federal Emergency Management Agency. This coordination would ensure that the program is consistent with State and Federal Floodplain Management Programs.

e. If an outlet for the lake is constructed, the 1440 foot msl regulatory elevation within the protected area of this project would be replaced by a new elevation consistent with Federal Emergency Management Agency and State floodplain management policies.

I understand that these requirements will be included in the final detailed project report and the local cooperation agreement (Section 221 agreement). I also understand the Section 221 agreement would be the written contract between the city and the Corps. Execution of the Section 221 agreement would follow approval of the final detailed project report and precede issuance of construction funds, contingent on the availability of funds. The final project costs would be determined after final payment to the construction contractor is made. The local share of the project costs would then be adjusted to reflect actual rather than estimated costs.

Sincerely, Dennis L. Riggin, President

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Dennis L. Riggin, President Devils Lake City Commission

MJC/pr

1. S. C. M.

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United States Department of State

Washington, D.C. 20520



July 21, 1983

Colonel Edward G. Rapp St. Paul District Corps of Engineers, Department of the Army 1135 U.S. Post Office & Custom House St. Paul, Minnesota 55701

Dear Colonel Rapp:

I refer to your letter of June 27, 1983 concerning the Draft Devils Lake Plood Control Project Section 205 Detailed Project Report and Draft Environmental Assessment.

I note the reference to the Garrison Diversion Unit (page 2-3) and the reported indefinite deferral of development of the Warwick-McVille irrigation area. I further note that Table 1 of the Draft Environmental Assessment (page EA-3) indicates that E.O. 12114 (Environmental Effects Abroad of Major Federal Actions) is "Not applicable."

The related "Finding of No Significant Impact" concludes that an environmental impact statement will not be prepared in connection with this project.

Sincerely,

lson Deputy Director Office of Environment and Health

cc: DOI - Mr. Sturgill


DEPARTMENT OF HEALTH & HUMAN SERVICES

Office of the Regional Director

Region VIII Federal Office Building 1961 Stout Street Denver CO 80294 ROFEC

July 22, 1983

Edward G. Rapp Colonel, Corps of Engineers District Engineer Dept. of the Army St. Paul District 1135 U. S. Post Office & Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

We have reviewed the Draft Devils Lake Flood Control Project, Section 205 Detailed Project Report located at Devils Lake, North Dakota.

We have concluded that the present availability of social services in the impacted area may be adequate. However, should population growth rise drastically in the affected community, additional social services would be required.

We suggest that the North Dakota Department of Human Services be added to the list of agencies from which comments are to be solicited.

Sincerely yours,

E. W. McIntire

Contracting Officer



Corps of Engineers Responses to Soil Conservation Service Comments

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The impacts on prime farmland were considered in the planning process. The proposed project would affect a management of 15 acres of land designated as prime farmland. A stated on page EA-Na, the use of prime farmlands for flood control features is considered an acceptable tradeoff and is compatible with the Frechtive Memocrandum on Prime and Inique Farmlands.

2. Impacts on land use, drainage patterns, and other existing resources were evaluated and considered in the planning process. These impacts are described in the detailed protect report in the accions on "Alteractive Flans" and "Description of the Recommended Flan" and in the environmental exessent in the "Environmental Effects" section -

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Department of Energy Western Area Power Administration Billings Area Office P.O. Box EGY Billings, Montana 59101

JUL 2 7 1983

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In reply refer to B2200, B3000

6450.-

Alan Forsberg Planning Division Flood Plain Management and Small Projects Department of the Army St. Paul District, Corps of Engineers 1135 U.S. Post Office and Custom House St Paul, MN 55101

Subject: Section 205 Detailed Project Report--Flood Control Project at Devils Lake, North Dakota

Dear Mr. Forsberg:

Reiterating your telecon of July 22, 1983, with Bob Jones of my staff, Western Area Power Administration (Western) has two (2) transmission lines crossing the north edge of Creel Bay for which we are investigating various alternatives for improving access for structure maintenance and increasing overwater clearances. Cost estimates are currently being developed for the various alternatives. The alterantives were previously presented in a July 21, 1983, letter to Colonel Edward G. Rapp, District Engineer, St. Paul District, St. Paul, Minnesota.

After recently receiving and reviewing your project report, it appears that if you could move the North Embankment to the southwest, Western could re-route its transmission lines around it on dry land. Enclosed is a machine copy of Figure 10 from your report, marked in red to show the possible relocation of the embankment in relation to Western's transmission lines.

We understand the Corps would consider locating the embankment to accommodate our needs. Would you please develop cost estimates reflecting the costs of constructing the North Embankment in our proposed location? If this plan, compared to our other plans, would reduce our cost, Western could contribute funding towards construction. Please also furnish us the dates of any public meeting the Corps plans conducting for this project and your proposed construction schedule.

Sincerely,

JAMES D. DAVIES

. . .

James D. Davies Area Manager

Enclosure

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Corps of Engineers Note: After this letter, the Western Area Power Administration completed their analysis of alternative power line alignments and chose a plan that does not affect the design of the flood control project.



July 29, 1983

District Engineer St. Paul District, Corps of Engineers ATTN: Planning Division 1135 US Post Office & Custom House St. Paul, MN 55101

> Re: Section 205 Detailed Project Report Devils Lake Flood Control Project

I have reviewed the referenced report and concur in general with the proposed project details as they may affect area state highways. I offer the follow-ing comments on specific details that should be considered in your final design process.

The portion of the south embankment in the area between ND Highway 20 and the service road does not comply with current department safety standards. We presently require 6:1 slopes on all driveways and ditch blocks that abut on state highways. I would suggest that the north face of the embankment in the immediate area of the highway be flattened to 6:1 (H:V).

I am also concerned with the operational characteristics of the embankment in this same area. Since the top of the embankment will be nearly flush with the surface of ND Highway 20, there may be a tendancy for motorists to use the embankment as a driveway. If it is necessary for the embankment elevation to be nearly the same as the highway grade, I would suggest that the embankment be widened sufficiently to serve as a driveway and the driveways presently located near Sta. 35+00, your survey, be eliminated. If this action is taken, the existing driveway west of the highway at Sta. 35+00 should also be relocated to match conditions on the east side.

In regard to the proposed culvert removal and installation of new culverts on ND Highway 19 near the north ponding arr I believe that project details should allow for settlement of disturbed roadway embankment material and subsequent need for future pavement repairs. It is my experience that it is very difficult to compact disturbed soil adequately in such circumstances in order to avoid all future consolidation. Thus it is normal for some settlement to occur, creating a bump in the highway surface. In order to correct this, I would suggest that project documents assign responsibility for any necessary future maintenance of disturbed roadway areas.

Prior to beginning construction on this project, it will be necessary for my office to process permits authorizing any proposed work within the state

Page 2

highway rights of way. In order to accomplish this, I would appreciate having the opportunity to review the final plans at an early date.

If my office can be of any further assistance in this project, please let me know.

Sincerely,

STATE HIGHWAY DEPA RTMENT lay Ś

Clay F. Sorneson District Engineer

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Corps of Engineers Note: The St. Paul District will coordinate plans and specifications with the State Highway Department.

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united power association

elk moen, immercesora, sesso - phone 612-441-3121

August 5, 1983

Colonel Edward G. Rapp District Engineer Department of the Army St. Paul District, Corps of Engineers 1135 U.S. Post Office & Custom House St. Paul, Minnesota 55101

ATTN: Planning Division Flood Plain Management and Small Projects

Dear Colonel Rapp:

We received the Draft Devils Lake Flood Control Project Section 205 Detailed Project Report and Environmental Assessment on July 11, 1983. As you requested, we have reviewed the document and have the following comments to offer.

The recommended plan (Plan B) involves, in part, the construction of a flood barrier and pumping station at the neck of Creel Bay southwest of Devils Lake. The flood barrier is known as the Creel Bay embankment. United Power Association (UPA) owns and operates a 230 kilovolt high voltage transmission line which presently crosses the area proposed for construction of the Creel Bay embankment. The UPA transmission line is the line depicted in Figure 10 of the subject document crossing the embankment in the area of the proposed pumping station. As best as we can determine from information in the document, the pumping station is proposed to be located in the immediate vicinity of our transmission line. Both the pumping station and the embankment will require modifications of our facilities. Preliminary review by our engineering personnel indicates that a transmission structure and support guys may be necessary on the embankment as well as relocating several other structures in the area. We would, of course, expect to be reimbursed for the costs of these changes, should they become necessary.

We look forward to working closely with your office to effect any changes to our facilities which may be necessary because of the flood control project at Devils Lake. We request that you keep us informed of the progress of the project. Please let us know if we can be of any further assistance.

Sincerely yours,

UNITED POWER ASSOCIATION

rec (m

Dan McConnon, Manager Environmental and Lands Division

DM:stp

Corps of Engineers Note: The St. Paul District will conduct coordination during preparation of plans and specifications to ensure that there is no conflict between the UPA power lines and the main embankment.

🔰 DEPARTMENT OF HEALTH A MUMAN VERVICES

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Context for Disease Lumiter Autoria GA 20333 (606) 352-6257 August 9, 1983

A NAME OF BRIDE STREET

Dear Colomel Rapp:

States at

Theme you for sending us the Draft Davil's Lake Flood Control Project Section 205 Detailed Project Report and Emvironmental Assessment (EA). We understand that this report is being processed under an accelerated schedule because of the insident flood threat at Davil's Lake, Vorth Dahots. We are responding on bhalf of the U.S. Public Maith Service and are offering the following commute on this fA and the proposed "Finding of Do Significant Tepact" for your committention in minimums any potential public health inspects from the proposed action.

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We believe the heapert and 5A should address the potential impacts associated with vectorborne disease or mutance problems in the area. The design and conetructions of this project must not allow any increase in local vector populations which reald cause potential vectorborne disease or mutance problems. We suggest that both the local and Reace batch departments be contacted for a mistory of the vectorborne disease and mutance problems in the area and the ateps mereasry of the initigate and prevent the occurrence of any potential problems. Secret considerstion absend the given is the distored work the dramage scheme and the ateps mereasry of the that mereat wellands will be dramage advorted and for allow understand for allows. While the preservation or creations of wellands are distored and mereamone is objectively and advortive and the data are determined that presented wellands will be dramage advortive advortion of wellands that that mereat wellands will be dramage advortive and the aterms of water levels and performance. Mute the preservation or creations of wellands are important actional performances to protect public health.

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General beaith guidelines have been developed for water resource projects in the Baited Seare to control and prevent vector problems. The ware originally builded Prevent for Disease Control (CD) in 1955 and ware reprinted without revision Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Control of Percor Problems Associated with Vater Vasources. In February 1911, Searce and Bulated Land Posseurces Flaming, Development and Nasarement. Additional texce and Percor Vater 10 discussed in our Consultance of Paulic Indelinet. For texce and Paul Vater Vater 1977, The CDC documents are available upon rescent February 1972.

Corps of Engineers Responses to the Public Heilth Service Comments

1. The St. Paul District has coordinated with the State Mealth Department throughout the development of this proposed project. The Mealth Department has no problems with implementation of the project. The proposed project should not vorsen the vector problem in the project area. Some of the weilands that would be affected by the project vuld area. Some of the weiland that would be affected by the project vuld emily financial that is not started by the project vuld area. Some of the weiland that would be affected by the project vuld emily than they do under existing levels and would not flucture differently for the the that is a sensity that the project vuld the freed Bay embohand, which are created by high last levels, would be drained as a result of the project contruction would be drained as a result of the project. The total number of weiland the the same law emils below and the started by the project areas would be drained as a result of the project contruction would be drained as a result of the project.

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sincerely ware,

Price S. Lisella, Ph.D. Franc S. Lisella, Ph.D. Cher, Provisomental Atlance Jup Previsomental Health Services Division Center for Envisonmental Health

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Werst 12, 1983

colonel Ebuard C. Rapp
 S. Nany Corps of Engineers
 St. Paul District
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 Baul District
 St. Paul, 18. SS101

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NL: SHC Project #1712

Dear Colonel Rapp:

I have reviewed the Section 205 Detailed Fluject Report for the flood control project at Davids Lake, North Dalora. I believe the report provides a good manysis of the flooding problem at Davids Lake and concur with your conclusions on methods to solve that problem. The Forth Dalora State Mater Commission fully supports the report's recon-mended plan to alleviate the immediate threat of flooding to the (ity of Davids Dalora to alleviate the immediate threat of flooding to the (ity of Davids Dalora to alleviate the immediate threat of flooding to the (ity of Davids Dalora State Mater Commission Control to the Con-

In reviewing the report, I moted that on a number of pages reference is number to the impact of the standard project flood. There seems to be a sign to the impact of the standard project flood. There seems to be a discrepancy between references on some pages saying it would cause a 16 foot rise and on class saying it would cause a 19 foot rise. Uso, the report should be consistent and show the low elevation in 1940 being 1840, and the increase in the lake level being about 27 feet in the last

On page 12, the report states that Channel A carries water which fre-quantly exceeds State standards. If this has actually been recorded, exact reference of the source of the data should be made.

40 years.

On page 32, the report indicates that right-of-way must be purchased above elevation 1450 msi around Stump Lake, if Stump Lake is used for storage. This may not be the case since the State has consistently claimed ownership to the mandered line around the lake, which is above elevation 1430 in some areas.

Threaghout the report reference is made to the involvement of the State Meter Commission in floodplain management. This should be clarified, matce it is in fact the sorth hakota State Engineer that has regulatory authority for floodplain management. This authority was granted by the State Legislature in 1981.

Corps of Engineers Responses to the State Hater Commission

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1 As planning progressed, the level of the lake continued to rise, resulting in different impacts and water levels being documented in such planning stage. The final report was revised throughout to aboue consistent standard project flood fispacts and water levels.

The source of this information is the <u>Mater Monitoring Projects (1977,</u> 1918, and 1970), Special Report Number 3, North Central Plaquing Council, January 1980.

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J. Noted.

4. Noted.

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Colonel Rapp August 12, 1965 Page 2

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It is commonly recognized, that the leves proposed by the recommended plan are a solorizers solution to the flooding problets. As such, I strongly believe the floodplan management requirements of the local public tax dollars for flood protection projects cannot be justified authorized assurances that future development sill not require sintlar public tax dollars for flood protection projects cannot be justified authorized assurances that future development sill not require sintlar protection. The level the Corps' requirement for floodplain management the floodplain management provisions of the cooperative agreement with the floodplain management provisions of the cooperative agreement until sick time a long term, merament solution to the mrohlees can be determined. In line with the seeking of a long term permanent solution, is solution.

Again, I and the State Mater Commission support the Section 205 Flood Control project in Revils Lake. I am well aware of the additional work you and your staff have undertaken to ensure this project is completed in a timpa manner.

Sincerely yours,

1 mm Vernon Fahy State Engineer

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State

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VF:DAS:IFN:dm cc: Demis Riggin, Hayor Devils Lake, ND •••

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Corps of Engineers Responses to the State Mater Countieston I_{ContJ}

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5. Concur.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION VIII

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Net: Jan-Ex

Allen Foresberg U.S. Carps of Engineers 1125 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Oper Nr. Foreberg:

 This letter is to confirm your discussion with Mike Hamber of my office.

The Region VIII office of the Environmental Protection Agency was unable to provide detailed comments on the U.S. Amy Corps of Engineers, St. Paul District, Section 205 Flood Control Project, Ouvils Lake, North Dated a Part Environmental Assessment during the presurised comment period. This was due to man-receipt by my office of the document prior to the close of the comment period.

Is respense to your telephone request for comments in order to facilitate your issuence of a Finding of No Significant impact, we werbally expressed the fellewing concerns:

 continued draining of watland areas in the upper Devils Lake Basin would approve the rising lake level, and the implementation of a strong floooplain or dimence in the late bed was monostery.

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३-३३ िहेर्नु While us feel strongly about further without drainage, us feel the meed to address the potential flooding threat as discussed in the Environmental Assessment takes precedence.

We understand that the St. Puul District will be conducting a Section 205 isoury of the Davils Lake Basin in the near future. The question of wetland draining should be addressed in that study. The Region VIII office of the Environmental Protection Agency would appreciate receiving reports related to this study.

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Sincerely yours. ٠J

Enter Chemoult, Acting Branch Chief Environmental Assessment Branch the real of

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Corps of Engineers Responses to the 11.5. Environmental Profection Agency Comments 1. The Devils Lake basin study 's study separate from this Section 20' study' will investigate the cause of the rising lake levels and possible solutions to the problem. Both floodplain toning and weiland drainage will be among the concerns addressed in the basin study. The St. Paul bittrict will concerne accordingtion with the EPA as the Devils Lake basin study and the Section 20' study progress.



United States Department of the Interior

OFFICE OF THE SECRETARY OFFICE OF ENVIRONMENTAL PROJECT REVIEW Room 688, Building 67 Denver Federal Center Denver CO 80225-0007

378° °C 13

AUG 3 0 1983

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Colonel Edward G. Rapp District Engineer St. Paul District, Corps of Engineers 1105 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

We have reviewed the Draft Detailed Project Report and Environmental Assessment, Flood Control Project at Devils Lake, Ramsey County, North Dakota, and have the following comments.

Fish and Wildlife Resources

The combined report and assessment adequately describes existing fish and wildlife resources and adequately evaluates project construction impacts. Our concerns have been resolved through early coordination and the selection of Alternative "B with its mitigation features. We concur with the selected plan.

Cultural and Recreational Resources

In view of the acknowledged significance of the Devils Lake area as a recreation resource, we recommend that the Corps of Engineers continue to pursue discussions with local officials with regard to the inclusion of recreational facilities with this project.

We were pleased to see that the consultation with the North Dakota State Historic Preservation Officer has taken place and that cultural resource surveys have been completed for most of the project area. The Corps of Engineers is to be commended for its attention to recreational and cultural resources during the planning process for this project.

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A PARTY CARD

Mineral Resources

Sand and gravel is the sole mineral product produced in Ramsey County, North Dakota. Bedrock beneath the site is the Cretaceous Pierre Formation, predominantly shale with a maximum thickness of 600 feet. Above the shale is glacial drift, ranging from a few feet to over 350 feet in thickness. Other than the sand and gravel, there are no known mineral values in the project area.

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Sincerely,

Robert F. Stewart Regional Environmental Officer

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DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILES PROJECT REPORT

APPENDIX I

U.S. FISH AND WILDLIFE SHRVICE COORDINATION INFORMATION

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DEVILS LAKE FLOOD CONTROL PROJECT SECTION 205 DETAILED PROJECT REPORT

APPENDIX I

U.S. FISH AND WILDLIFE SERVICE COORDINATION INFORMATION

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HOSLID-ER

Hr. Gilbert Key Aros Director U.S. Fish and Wildlife Service 1533 Capitol Avenue Bisharck, North Jakota Subbl

Doar dr. Key:

The St. Faul District is currently investigating alternitive solutions to protect the city of Javils Lake, North Dekota, from the rising vater levels of Davila Lake in the vicinity of Groul day. The proposal project would be located within 4 minus of the city and would consist of various loves and interior driinage alternatives. Frolininary analysis has shown that construction of a levee across the head of Groul day just wast of Lamifill Road would be the most cost-effective alternative. Depending on the level of protection provided, additional alignments may also be necessary along Trunk Highway 19 south of the airport plus near the intersection of Trunk Highway 20/57 and the Berlington Northern Exilication tracks south of the city. The leves plan would also include construction of interior draimage facilities. On the inclused map, proposed leves alignments are designated in red and temporary moding areas for interior drainage vaters are shown within existing contours in blue. The study would not include long-term plans to prevent damages if the lake continues to rise, such as a plan to stabilize the lake induced by constructing an outlet.

In accordance with the salengered Species Act of 1973, as amended, we request information on the presence of threatened or enlangered species in the project area.

If you have any questions concerning this request, please contact Mr. Robbin Blacksen of the Environmental Resources dranch at FTS 725-7233. Thank you for your cooperation.

Sincerely.

l Iucl As statui WILLIAM W. MAUGER Colouel, Corps of Engineers District Engineer

STATE TRACTING



United States Department of the Interior FISH AND WILDLIFE SERVICE AREA OFFICE - NORTHEDAKEEN 1660 CAPITOL AVENUE FOR POA 1997 PISMARCE, NORTHEDAKOTA - 1990

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Clinel William W. Bauger Listrict Chysteer, Corps of Engineers St. Paul District 1135 U. S. Post Office and Custom House St. Paul, Hinnesota 55101

Dear Colonel Badger:

This responds to your letter of November 6, 1980, relating to threatened or encangered species and a proposed levee and orainage project near Devils Lake, North Dakota.

The following endangered species could be found in the project area:

bald eagle (Haliaeetus leucocephalus) peregrine falcon (Falco peregrinus)

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Both species would occur in a migratory or transient status.

If we can be of further assistance on this matter, please advise.

Sincerely yours,.

Lillert E. Kup

Gilbert E. Key Area Hanager

AliFAliG/db/7771 23 February 1981 1

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Sour dr. dey:

2. Denove der 1995, we received a letter from your office listing compared species which could occur in the Devils Lake, North Dakota, Dept control study area. In accordance with the Undangered Species Act of 1973, as arended, the endangered species assessment for the Devils Lake Section 205 flood control study is inclosed for your review.

It you have any questions or require additional information, please contact obv. debuid blackwar of the Unvironmental Resources Brauch at TTS 725-7233. The W you for your cooperation.

Sincerely,

1 I.C. Generation PHTLE A. FISCALR Chief, angineering Sivision

Million Hark,

ENDANGERED SPECIES ASSESSMENT DEVILS LAKE, NORTH DAKOTA FLOOD CONTROL

1.00 PROJECT DESCRIPTION

location

1.01 A closed basin, Devils Lake is located in northeastern North Dakota and receives the runoff from approximately 3,580 square miles located largely north of the lake. Devils Lake is divided into several bays and separate lakes which are interconnected when the lake reaches higher levels. The area included in this study is in Ramsey County and centers around the city of Devils Lake and, in particular, Creel Bay from the southwest and East Bay from the south.

Project Authorization and Purpose

1.02 General authority for this study is contained in Section 205 of the Flood Control Act, approved 30 June 1948; as amended by Section 205 of the Flood Control Act, approved 23 October 1962; Section 61 of the Water Resources Development Act, approved 7 March 1974; and Section 133(b) of the Water Resources Development Act, approved 22 October 1976. The purpose of the study is to investigate measures to protect the city of Devils Lake, North Dakota, from flood damages that would occur if lake levels continues to rise. The floodplain area of immediate concern consists mainly of commercial and residential developments, the city sewage treatment lagoons, and vacant land.

Description of Proposed Alternatives

1.03 The major alternatives would be located within 4 miles of the city and would consist of various levee and interior drainage alternatives. Freliminary analysis indicates that construction of a levee across the bead of Crecl Bay just west of Landfill Road would be the most cost-effective alternative. Depending on the level of protection provided, additional alignments may also be necessary along Trunk Highway 19 south of the airport and near the intersection of Trunk Highway 20/57 and the Burlington Northern Railroad tracks south of the city. The second major alternative being considered consists of raising about 1¹/₂ miles of Landfill Road. Interior drainage facilities would also be required and could be located north and south of the existing sewage lagoons (see attached map). Other alternatives would also be considered but would probably consist of various levee designs located in the same general area.

2.00 EXISTING ENVIRONMENTAL SETTING

2.Cl All of the alternatives would be located in grassland-wetland complexes west and southwest of the city of Devils Lake. Waterfowl, primarily ducks, are abundant around the sewage lagoons, which also contain some aquatic vegetation. Creel Bay is highly eutrophic, and filamentous algae are abundant there in August due to high nutrient levels. Vegetation along the lakeshore includes cattail (<u>Typha</u> sp.), sedge (<u>Carex</u> sp.), foxtail barley (Hordeum jubatum), kochia (Kochia scoparia) and cordgrass (<u>Spartina pectinata</u>).

2.02 The upland areas around Creel Bay are vegetated by milkweed (<u>Aesclepias</u> sp.), buffaloberry (<u>Shepherdia argentea</u>), Canada thistle (<u>Cirsum arvense</u>),

curly dock (<u>Rumex drispus</u>), poison ivy (<u>Rhus radicans</u>), and various other shrubs, grasses, and sedges. The levees south of town would be located in pasture land paralleling either a county road or railroad.

2.03 All of the alternatives are located close to town, primarily in pasture land. Verv few trees are present to provide any roost or nest sites.

3.00 DEPACTS OF ALTERNATIVES ON THREATENED AND ENDANGERED SPECIES

3.01 A letter from the U.S. Fish and Wildlife Service dated 28 November 1980 stated that the endangered hald cagle (<u>Haliaeetus leucocephalus</u>) and peregrine falcon (<u>Falce peregrinus</u>) may be in the project area in a migratory or transient status (see attached letter). The following is an assessment of potential impacts on these species in the project area.

Bald Eagle

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3.02 In North Daketa breeding populations of the bald eagle occurred in the vicinity of the larger rivers and lakes that were bordered with mature stands of trees. According to Stewart (1975) the only recent breeding record for the bald eagle was in 1975, when a breeding pair and one young bird were seen in the western part of the State, near the Missouri River in McLean County. In the vicinity of Devils Lake, active nests were located in 1884, 1894, 1902, 1903, and the latest in 1923. The nests in 1902, 1903, and 1923 were situated in bur oaks at heights ranging from 20 to 40 feet. During the 1800's breeding populations were a regular occurrence along the Red River of the North, in the Devils Lake area and along the Missouri River. The last active nest was seen in the Devils Lake area in 1923.

3.03 The North Dakota Game and Fish Department has no recent records of bald eagle nesting in the Devils Lake area. Although the main migration routes are farther to the west, eagles may occasionally pass through the area during their annual spring and fall migration. No eagles are usually present in the area during lake freeze-up between 1 December and 1 April. The main migration periods are early April and October through mid-November (S. Kohn, personal communication, December 1980 and January 1981).

3.04 The U.S. Fish and Wildlife Service does not have any recent records of bald eagle nesting in the Devils Lake area (J. Nelson, personal communication, December 1980). However, a small group of migrating eagles usually seen in the spring and fall make temporary use of the lake and surrounding wetlands and woodlands (S. Brock, personal communication, December 1980).

3.05 In summary, the bald eagle has not nested in the Devils Lake area since 1923 but does migrate through the area during spring and fall migration. However, major migration routes are located farther to the west. The flood control alternatives considered for the city of Devils Lake would have little or no effect on the continued existence of the bald eagle in the area.

Peregrine Falcon

3.06 Since no breeding records have been reported since 1954, it would appear that breeding populations of the peregrine falcon have been completely extirpated from North Dakota. During the 1800's and early 1900's, a few scattered pairs were observed regularly, chiefly on the Little Missouri Slope in the western part of the State. There is no record of the presence of the I-5 peregrine falcon in the Devils Lake Basin (Stewart, 1975).

3.07 The State Game and Fish Department has not recorded any instances of nesting or wintering of the peregrine falcon in the Devils Lake area. It is even doubtful if the falcon migrates through the area (however, the State does not keep records of migration) (S. Kohn, personal communication, December 1980).

3.08 The U.S. Fish and Wildlife Service does not have any records of the falcon meeting in the Devils Lake Basin (J. Nelson, personal communication, December 1980). However, the falcon may migrate through the area, but this would be a rare occurrence (S. Brock, personal communication, December 1980).

3.09 In summary, breeding populations of the peregrine falcon have probably been extirpated from North Dakota, and only occasional migrants visit the Devils Lake Basin. Therefore, the flood control alternatives considered for the city of Devils Lake would have no effect on the continued existence of this species in the area.

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Stewart, R.E. 1975. <u>Breeding Birds of North Dakota</u>. Tri-College Center for Environmental Studies. Fargo, North Dakota. 295 pp.





United States Department of the Interior FISH AND WILDLIFE SERVICE. AREA OFFICE-NORTH DAKOTA 1500 CAPITOL AVENUE P.O. BOX 1897 BISMARCK, NORTH DAKOTA 55501

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MAR 1 0 1981

Un. Peter A. Fischer Chief, Engineering Division Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Dear Mr. Fischer:

This responds to your letter of February 23, 1981, related to endangered species in the Devils Lake flood control study area.

I concur with your biological assessment that bald eagles and peregrine falcons will not be adversely affected by the proposed project.

Thank you for your cooperation.

A Star Barrier

State.

Sincerely yours,

Giebert G. Key

Gilbert E. Key Area Manager



United States Department of the Interior





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JUL 1 9 1983

• Colonel Edward G. Rapp, District Engineer St. Paul District, Corps of Engineers 1135 U.S. Post Office & Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

We have reviewed the Section 205 Draft Detailed Project Report Flood Control Project at Devils Lake, North Dakota. Our comments are to aid the Corps in the development of the Final Detailed Project Report. They do not satisfy the requirement of the Department of the Interior to review and comment on any forthcoming environmental statement.

The selected alternative, Plan "B", and accompanying mitigation features are compatible with previously raised Fish and Wildlife Service concerns and recommendations. We concur with the selected plan.

You will find attached our final report in comformance to Section 2(b) of the Fish and Wildlife Coordination Act. The North Dakota Game and Fish Department letter of July 15, 1983, which is attached to our report, comments on our conclusions and recommendations.

If you have any questions or comments, please contact Al Ludden of my staff at FTS: 783-4492.

Sincerely,

Field Supervisor-Habitat Resources

Attachment

UNITED STATES DEPARTMENT OF THE INTERIOR

FISH AND WILDLIFE SERVICE

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FLOOD CONTROL AT DEVILS LAKE

NORTH DAKOTA

A REPORT ON FISH AND WILDLIFE RESOURCES

UNITED STATES DEPARTMENT OF THE INTERIOR FISH AND WILDLIFE SERVICE

FISH AND WILDLIFE RESOURCES IN RELATION TO CREEL BAY AT DEVILS LAKE FLOOD CONTROL PROJECT NORTH DAKOTA

PREPARED BY: NORTH DAKOTA FIELD OFFICE U.S. FISH AND WILDLIFE SERVICE BISMARCK, NORTH DAKOTA

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United States Department of the Interior FISH AND WILDLIFE SERVICE NORTH DAKOTA 1500 CAPITOL AVENUE BISMARCK, NORTH DAKOTA 58501



JUL 1 9 1983

 Colonel Edward G. Rapp, District Engineer St. Paul District, Corps of Engineers 1135 U.S. Post Office and Custom House St. Paul, Minnesota 55101

Dear Colonel Rapp:

This is our report on the effects the local flood control project at the head of Creel Bay at Devils Lake, North Dakota, will have on fish and wildlife resources. This report is to accompany the Corps of Engineers Detailed Project Report through the final review process. It is prepared under the authority of and in accordance with the provisions of the Fish and Wildlife Coordination Act (48 Stat. 401, as amended; 16 U.S.C. 661 et seq.). It is also consistent with the intent of the National Environmental Policy Act of 1969 (P.L. 91-190; 83 Stat. 852, 856). It addresses the effects of the various alternative plans on fish and wildlife resources, and conveys recommendations which are designed to prevent, mitigate or compensate adverse effects to these resources. This report supercedes all previous reports which apply to the local flood protection project for Devils Lake. Comments on the conclusions and recommendations of this report by the North Dakota Game and Fish Department (NDGFD) are contained in the attached letter dated July 15, 1983, by Commissioner Dale Henegar.

Our recommendations and associated costs for mitigating and/or compensating project-caused fish and wildlife losses are congruous with the Presidential directive (of June 1978) on environmental quality and water resources management. That directive states:

In all project construction appropriation requests, agencies shall include designated funds for all environmental mitigation required for the project and shall require that mitigation funds be spent concurrently and proportionately with construction funds throughout the life of the project.

DESCRIPTION OF STUDY AREA

Devils Lake, a city of 7,448 persons, is located in Ramsey County, North Dakota. It is situated at the northeast end of Creel Bay which is an arm of Devils Lake. The lake is located at the south end of the Devils Lake Basin and is the terminous for basin water.

Devils Lake Basin is a closed basin located in north-central North Dakota (Figure 1) which covers about 2.4 million acres. Landforms in the Basin are largely the result of glaciation. An extensive ground moraine formed an undulating plain interspersed with areas of lake plain, outwashes and moraine called the Drift Plain.

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Throughout the Basin are numerous shallow wetland depressions, sometimes termed prairie potholes. These shallow depressions make up a maximum water surface area of 412,000 acres of drained and undrained wetlands. Such an area attracts large concentrations of grebes, ducks, geese, coots, shorebirds and gulls.

An analysis of land use and cover by Landsat satellite imagery dated September 13, 1974, showed that approximately 70 percent of the Basin is cultivated land. Remaining areas include 8 percent grassland, 16 percent water areas, 3 percent woodland and 3 percent miscellaneous areas.

DESCRIPTION OF THE PROJECT

The Corps has developed four alternative plans (Figure 2) for the protection of the city of Devils Lake and its sewage lagoon against flooding.

- ^o Dikes in Plan "A" would protect from lake levels up to 1435 feet (ms1) and have a top elevation of 1440 feet (ms1). One dike would be constructed for a distance of 1,100 feet across Creel Bay. A much shorter dike would be constructed in the SE% of Section 9, T. 153 N., R. 64 W. Figure 2 shows the plan.
- Plan "B" is the Corps' preferred plan. Dikes would protect up to 1440 feet (msl) and have a top elevation of 1445 feet (msl). Several dikes would be constructed (Figure 2): (1) a 2,400-foot long dike immediately south of the airport; (2) a 2,900-foot long dike across the head of Creel Bay; and (3) a 3,100-foot long dike south of the sewage lagoon.
- Plan "C" would protect up to 1445 feet (msl) and have a top elevation of 1450 feet (msl). The plan would require two dikes (Figure 2):
 (1) a 16,000-foot long dike across the head of Creel Bay; and (2) a 7,200-foot long dike south of the sewage lagoon.
- Plan "D" would protect up to 1450 feet (msl) and have a top elevation 1455 feet (msl). The plan would require a nearly continuous ring levee around the south and west sides of the city.

The interior drainage system for the four alternative plans would consist of two holding ponds with gated outlets and a large pumping station. There would be a system of ditches and pipes linking the holding ponds to the pumping station. The north holding pond would be combined with the existing lagoon effluent holding pond. The combined storm and effluent water, meeting State water quality standards, would be discharged into the lake via the pumping station.

In addition to the basic drainage system, Plan "D" would require an additional holding pond, pumping station and ditch/pipe system. The added facilities would accommodate drainage from the easters part of the city.

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EVALUATION METHODOLOGY

Habitat Evaluation Procedures were not used in our field investigations. They were not appropriate for this study which utilized primarily existing data during a short time period.

Onsite visits were made to the proposed project area to evaluate the impacts to fish and wildlife resources. Aerial imagery, maps and drawings of project features, and descriptions provided by the Corps of Engineers supplemented the evaluation.

FISH AND WILDLIFE RESOURCES

Fish Resources

Devils Lake provides the most important water based recreation area in eastern North Dakota. It primarily serves people in a 150-mile radius and supports about 240,000 angler days annually. Primary species of game fish include northern pike, walleye, white bass, crappie and yellow perch. The basic forage fish species is the fathead minnow. All these species are found in Creel Bay. Crappie, white bass and yellow perch occasionally spawn in the bay along its shallow areas. Yellow perch begin to spawn from April 15 and may extend into July, white crappie and white bass begin in late May and may extend into mid-July. Some invertebrate species important as fish food found in the bay include water boatmen, backswimmer, midge, caddisfly and amphipod (<u>Gammarus</u> spp.).

The water in Devils Lake does not meet North Dakota water quality standards. The North Central Planning Council reports fall fertilizer application, wetland drainage, summer fallow and intensive fall cultivation as some of the agricultural practices suspected of causing water quality deterioration. Nitrogen and phosphorus nutrients are products of these practices carried by runoff into coulees heading toward Devils Lake. These two nutrients stimulate the growth of aquatic plants, such as algae. When algal blooms die, the decomposition creates an added demand on the available free oxygen used by fish and invertebrates. This process, known as eutrophication, could eliminate the sport fishery of Devils Lake if not corrected.

Sewage lagoon effluent discharged by the city of Devils Lake is a major source of nutrient inputs into Creel Bay. The city is currently studying ways to reduce the input of phosphorus and nitrogen into the bay.

Wildlife Resources

A 113-acre overflow sewage lagoon lies north of the city's sewage treatment facility and ND Highway 19. Vegetation in the artificially flooded wetland includes: cattail (<u>Typha</u> spp.), horsetail (<u>Equisetum</u> spp.), bulrush (<u>Scirpus</u> spp.) and sedge (<u>Carex</u> spp.). A 65-acre wetland lies immediately west of the sewage lagoon. The dump road impounds the wetland and the city pumps treated sewage effluent into the wetland, keeping it wet. Predominant vegetation is the same described in the aforementioned overflow lagoon, but with the addition

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of common reed (<u>Phragmites communis</u>). Southwest of the sewage lagoon is a 38-acre wetland that is intermittently flooded. Predominant vegetation includes Nuttall's alkaligrass (<u>Puccinellia airoides</u>), foxtail barley (<u>Hordeum jubatum</u>), curlycup gumweed (<u>Grindelia squarrosa</u>), curled dock (<u>Rumex crispus</u>) and kochia (<u>Kochia scorparia</u>). Southeast of the sewage lagoon is a 40-acre wetland vegetated by cattail (<u>Typha</u> spp.), bulrush (<u>Scirpus</u> spp.), sedge (<u>Carex</u> spp.) and common reed (<u>Phragmites communis</u>). The wetland is impounded by the embankment of an abandoned Great Northern rail track. All wetland locations are displayed in Figure 2.

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When the water level of Devils Lake rises the upper end of Creel Bay is intermittently flooded; then, the lake eventually recedes leaving a mud bottom immediately west of the dump road. Temporarily flooded lakeshore occurs landward from the bay's intermittently flooded mud bottom. Predominant vegetation along the lakeshore include: cattail (<u>Typha</u> spp.), sedge (<u>Carex</u> spp.), foxtail barley (Hordeum jubatum) and kochia (Kochia scoparia).

The medium to low habitat value of the three cells in the sewage lagoon can sustain waterfowl production during drought years by providing food, nesting sites, loafing areas and permanent water to breeding dabblers. Potential breeders include mallards, gadwalls, shovelers and blue-winged teal. Lesser scaup is the most numerous of the divers that loaf or feed in the lagoon. Redheads and canvasbacks are commonly seen.

Wetlands adjacent to and near the sewage lagoon have a high wildlife habitat value. The habitat is productive for a diversity of animal life from the lower invertebrates to waterfowl and other birds that utilize wetlands for nesting, brooding, feeding and migratory stopover.

Endangered Species

Four endangered species are officially listed for North Dakota: the whooping crane, bald eagle, peregrine falcon and black-footed ferret.

Based on our records and knowledge of the project study area, the bald eagle and peregrine falcon could be present, but only in a migratory or transient status. We have no records of these birds nesting or having permanent residence in the area of the proposed project.

EFFECTS OF ALTERNATIVE PLANS ON FISH AND WILDLIFE RESOURCES

The four alternative plans are analyzed for changes they could cause to biological resources in the proposed project area.

Fish Resources

Table 1 shows the number of upland and flood-plain acres that would be covered by each of the four plans. Construction of the dikes and associated cofferdams across Creel Bay could induce silt and turbidity temporarily reducing water quality in the upper end or the bay. Benthic organisms could be smothered and fishery resources forced to abandon feeding, breeding and nursery waters. Silt material could introduce substances toxic to aquatic life forms, if the borrow areas are not carefully chosen for clean materials. Additional construction could be required for access onto the flood plain to construct the dikes. This would decrease the diversity of fish habitat with the filling over of hydric soils and plants.

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	Plan A	Plan B	Plan C	Plan D
	(1440)*	(1445)	(1450)	(1455)
Upland	2.75±	15.00±	47.40±	69.00±
Creel Bay	1.50±	3.40±	3.90±	3.90±
(110-year event) Total Acreage	829.25±	843.40±	876.30±	900.00±

Table 1. Acreage estimates of each of the four plans.

*Number in parenthesis is the top elevation of each dike.

Plan "A" would require the smallest area (1.5 acres) of fill in the flood plain. Plans "B", "C" and "D" would require greater than 3 acres of fill in the flood plain to cross Creel Bay. These plans could cause the greatest degradation of water quality affecting aquatic life forms.

Plan "B", which would require less fill-area than Plans "C" and "D", has a higher level of lake stage protection than Plan "A". It would cover more area than Plan "A" at the head of Creel Bay, but it would reduce the chance of a flooded sewage lagoon. Conversely, not protecting the city's sewage treatment facility could result in contaminating Creel Bay from raw sewage.

Any plan selected for Creel Bay could increase the chance for agricultural, residential and industrial development on the flood plain. This would increase the chance for possible releases of nutrients, pesticides and other pollutants into the bay. Pesticides and other toxic substances would affect fish resources directly. High nutrient loads would affect these resources indirectly by an added demand on available free oxygen.

Wildlife Resources

Plans to protect the city and its sewage lagoon would require dikes to the west and southeast of the city. Plan "A" would require the smallest area (2.75 acres) of upland for the construction of project features. Plans "C" and "D", covering the greatest upland area, would require the clearing of about 2.5 acres of woodland. This habitat is of high value to resident game and nongame species.

Plans "B", "C" and "D" would require a dike south of the sewage lagoon blocking the outlet of a 40-acre wetland (Figure 2). A new outlet for the wetland would be constructed to prevent the inundation of adjacent land. This proposed action could drain the water from the wetland habitat that has a high wildlife value. If water in the 65-acre wetland and the 38-acre wetland (Figure 2) would affect interior drainage or weaken the dump road or the dike across Creel Bay, they may need to be drained. This would destroy a high use area for many waterfowl species and other birds.]

If one of the four plans were not selected, the rising level of Devils Lake would inundate the head of Creel Bay. Wetlands would be replaced by the deeper, permanent water of lake habitat.

Plan "B" would provide a higher level of protection than Plan "A" to the wetlands behind the dump road. As opposed to Plans "C" and "D", it would also require less construction activity and would not clear any woodland.

If not restricted, agricultural, residential and industrial developments would occur on the protected flood plain behind the proposed dikes. This would be incompatible with existing wildlife resources.

Endangered Species

Our March 10, 1981, letter concurs with the Corps' biological assessment that eagles and peregrine falcons will not be adversely affected by the proposed project.

PLAN OF DEVELOPMENT FOR FISH AND WILDLIFE RESOURCES

Fish Resources

We urge the Corps of Engineers to use only clean fill material for the construction of the dikes and associated cofferdams. This would help to reduce excessive turbidity and prevent the entrance of potentially polluted materials into the waters of Creel Bay. The placement of fill material below the water surface of the bay should be avoided from May through June. This would avoid creating problems for fish spawning activities.

The Corps is urged not to allow the direct access of vehicles and heavy equipment onto hydric soil sites. If routes need to be constructed for access onto the flood plain, they should be constructed of nontoxic and nonerodable material. The routes should then be removed as soon as possible. Care should be taken to prevent any petroleum products, chemicals or other deleterious materials from entering the waterway.

A zero discharge system for the city's sewage lagoon would remove a major source of phosphorus and nitrogen input into Creel Bay. The city and the ND State Department of Health have discussed the possibility of spreading effluent on an upland area west of the lagoon. We support and encourage the Corps, efforts in their review of such a plan which would improve the water quality of the bay.

Executive Order 11988 on Flood Plain Management is adhered to when planning efforts protect, manage and enhance or restore the natural and beneficial values of a flood plain. Agricultural, residential and industrial development
should be regulated in the flood plain of the former lakebed at the head of Creel Bay. Such a restriction would prevent the release of nutrients, pesticides and other pollutants into Creel Bay. We encourage the Corps to participate with the project sponsors, the ND State Water Commission and the Federal Emergency Management Agency in the development of flood plain regulations.

Wildlife Resources

If either Plan "C" or "D" were to be selected, the clearing of 2.5 acres of native woodland should be compensated by woody plantings. The Corps or the project sponsor should plant and maintain at project cost 2 acres of trees for every acre that is cut. This would be consistent with the policy of the ND Game and Fish Department. Plantings could be done on project lands, or other sites could be located near the project area. An estimated \$1,230 would be required at project cost to plant 5 acres of trees. A total of \$240 would be needed for cultivation during a 5-year period.

A new drainage outlet would be constructed for a 40-acre wetland. The Corps should design the new outlet to match the elevation of the natural one to prevent a loss of water and habitat. The Corps has advised the FWS that the 65-acre wetland would not be drained; instead, the Corps proposes a grassed inlet at elevation 1428.0 feet (msl) be constructed into the dike. This would then allow a 5-year frequency runoff at elevation 1428.26 feet (msl) to fill the wetland. We are pleased to note that both wetlands are being protected; however, should they be drained, additional mitigation would be required.

The 38-acre wetland would be drained. The Corps proposes to compensate for this loss with the construction of a weir to elevation 1426.75 feet (msl) in two new culverts under ND Highway 19. The new weir and runoff would increase the surface area of the north holding pond from 113 acres to 167 acres.

All disturbed sites for project purposes and all dike surfaces should be revegetated with native grasses. Planting rates, species and maintenance recommendations should be coordinated with the U.S. Soil Conservation Service in Bismarck, North Dakota. Estimated costs are \$60 per acre for establishing the native grasses and \$3 per acre for annual maintenance.

We encourage the Corps to participate with the project sponsors, the ND State Water Commission and the Federal Emergency Management Agency to help regulate development in the former lakebed at the head of Creel Bay. Such an effort would be consonant with Executive Order 11988 in regulating agricultural, residential and industrial encroachment into the flood plain.

Wetlands are essential breeding, rearing and feeding areas for many species of wildlife. In this case, the replacement of a project-caused loss to wetland habitat would be consonant with Executive Ω : der 11990, Protection of Wetlands.

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RECOMMENDATIONS

To safeguard fish and wildlife resources from project-incurred losses, we recommend that:

Fish Resources

- 1. The following stipulations be included in the construction contracts:
 - a. Only clean fill material be used for the construction of the dikes and associated cofferdams.
 - b. No fill material is to be placed below the water surface of Creel Bay from May through June.
 - c. All vehicles or heavy machinery be kept out of the hydric soil sites in or near the proposed work area.
 - Access routes onto the flood plain are to be constructed of nontoxic and nonerodable material and removed as soon as possible.
 - e. Care be taken to prevent any petroleum product, chemicals or other deleterious materials from entering the waterway.
- The Corps of Engineers consult with the city of Devils Lake, the ND State Department of Health, and the U.S. Environmental Protection Agency (Denver) about the development of a zero discharge system for the city's sewage lagoon.
- 3. The Corps of Engineers participate with the project sponsors, the ND State Water Commission and the Federal Emergency Management Agency in formulating a plan to regulate flood-plain development.

Wildlife Resources

- 1. The selection of either Plan "C" or "D" would require compensating the loss of native woodland by planting and cultivating 5 acres of trees at an estimated project cost of \$1,470.
- 2. The Corps of Engineers take the following precautions to prevent wetland drainage:
 - a. Construct the new outlet for a 40-acre wetland to match the elevation of the natural one.
 - b. Protect the 65-acre wetland is is being presently proposed.
- 3. All disturbed sites and dike surfaces should be revegetated with native grasses. The Corps of Engineens should coordinate with the U.S. Soil Conservation Service, Bismarck, North Dakota, about the planting rates, species and maintenance recommendations. The estimated cost per acre for establishing the native grasses is \$60 and the annual maintenance cost is \$3.

4. The FWS concurs with the Corps' proposal to allow the north holding pond to increase from 113 acres to 167 acres.

5. The Corps of Engineers participate with the project sponsors, the ND State Water Commission and the Federal Emergency Management Agency, in formulating the flood-plain management plan.

SUMMARY

The adverse impacts of all four alternative plans tend to be minor to fish and wildlife resources, even though there is some required prevention, mitigation and compensation of habitat losses. The FWS favors the Plan "B" alternative; however, we would have no objection to any plan if our foregoing recommendations are incorporated into the project plan.

Thank you for this opportunity to provide the evaluation and recommendations for fish and wildlife resources in the Creel Bay area. Please notify us of any changes in project plans, and do not hesitate to contact us. We also request that you inform us of actions taken on each of the recommendations.

Sincerely, عماكدت

デ^こ M. S. Zschomler Field Supervisor-Habitat Resources ()

2121 Lovet: Avenue B. nutri: North Daketa SNI415 Phone - 701/224 2150 g 1. 60

July 15, 1983

'r. M.S. Zschomler Supervisor, Pabitat Preservation U.S. Fish and Wildlife Service 1500 Capitol Avenue Bismarck, ND 58505

NORTH DAKOTA

CAME & FISH

DEPARTMENT

Variety in Hunting and Fishing"

Re: Fish and Wildlife Resources Flood Control Project Devils Lake, ND

Dear Mr. Eschomler:

We have reviewed the above referenced record and concur with the conclusions contained therein.

Sincerely,

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Dale L. Henegar COMMESIONER

Summary of Fish and Wildlife Plan of Development, Fish and Wildlife Service Recommendations, and Method of Incorporation Into Selected Plan

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	Rec	ommendation	Method of Incorporation
1.	<u>Pla</u>	n of Development	
	а.	Fill material.	Fill would be obtained from borrow areas that have no record of being used as dumps or dis- posal areas for contaminated material. Fill would be clay and similar materials but would be placed in a manner resistant to erosion.
	Ь.	Avoid fill placement in water during May and June.	It is not possible to guarantee that fill will not be placed in water during specific times because emergency actions may be re- quired. However, the Corps will, to the extent possible, avoid fill placement in water in May and June.
	с.	Do not allow access onto hydric (wet) soils.	Fill must be placed in hydric sites at Creel Bay, but fill would be placed on access routes or areas would be dewatered for the majority of construction. Vehicles would not drive directly into water or wet soils.
	d.	Temporary fill should be removed.	All temporary fill would be removed as soon as possible.
	е.	Toxic materials and chemicals should be prevented from enter- ing the waterway.	As part of the project plans and specifica- tions, the contractor must prevent chemicals and debris from entering the waterway.
	f.	A land-spreading system for the city's treated sewage effluent should be implemented.	The city, State Department of Health, and U.S. Environmental Protection Agency have been investigating the feasibility of spread- ing treated sewage water on land. These studies are not completed, but the Corps embank- ment and interior drainage facilities would be compatible with such a system.
	g.	Floodplain regulations for the project area should be developed.	A land management plan, which would involve floodplain regulations, is part of the selected plan. The Corps does not have the authority to develop such a plan, but would provide technical assistance to the implementing agencies.
	h.	If either plan C or D is selected, woodland losses should be compensated.	Plan B is the selected plan. If other alter- natives would be evaluated again, woodland compensation would be considered.

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Summary of Fish and Wildlife Plan of Development, Fish and Wildlife Service Recommendations, and Method of Incorporation Into Selected Plan (Cont.)

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	Recommendation		Method of Incorporation	
	۱.	The new outlet for the wetland near the south embankment should be constructed to an elevation similar to that of the existing one.	The new grassed waterway outlet would be con- structed to the same elevation as the exist- ing culvert under the railroad. The water level would be maintained.	
].	Wetlands near the sewage lag- oons should be maintained or replaced if possible.	The 65-acre wetland would be maintained. A notch would be cut at about elevation 1428 feet msl in the surrounding dike to allow water to overflow into the wetland. This 35-acre wetland would have to be drained. This 35-acre wetland depends on water levels and is dry when the lake is lower than 1,425 feet msl. With the project, this area would be converted to a drier upland grass area. The outlet of the north holding pond would be constructed to maintain a wetland with a maximum depth of 1.6 feet.	
	k.	All disturbed sites should be revegetated with native grasses, and these plantings should be coordinated with the U.S. Soil Conservation Service.	All disturbed sites suitable for revegetat- ing would be seeded or planted. The final planting plan has not yet been developed, but it would involve native grass species. Coordination with the SCS has been initiated and will continue. The final planting and maintenance plan will be coordinated with the SCS, State Water Commission, and Fish and Wildlife Service.	
	1.	A plan to regulate development in the floodplain should be formulated.	The State of North Dakota is developing a floodplain regulation plan and is coordinat- ing it with local sponsors. This plan would regulate future developments. The land management plan in the selected plan is considered consistent with Executive Order l1988 on floodplains.	
	n .	The selected plan supports Executive Order 11990, Protection of Wetlands.	The Corps agrees.	
2.	TWS	Recommendations		
	a .	Fish Resources.		
		(1) Use clean fill.	See l.a. above.	

(2) Do not place fill material See 1.b. above. below water surface from May through June.

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Summary of Fish and Wildlife Plan of Development, Fish and Wildlife Service Recommendations, and Method of Incorporation Into Selected Plan (Cont.) 2

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Recomm	Recommendation		Method of Incorporation
(3)) Vehi out	cles should be kept of hydric (wet) soils.	See l.c. above.
(4)) Acce of n erod shou soon	ss routes should be ontoxic and non- able material and ld be removed as as possible.	As stated above, clean fill would be used. The fill will consist of clay and similar material but would be placed in a manner that would resist erosion. Temporary fill would be removed as soon as possible. See l.a., l.c., and l.d. above.
(5)) Care prev othe ente	should be taken to ent chemicals and r material from ring the waterway.	See l.e. above.
(6)) The with in t zero the	Corps should consult appropriate agencies he development of a -discharge system for city's sewage lagoon.	See l.f. above.
(7)) The pate cies a pl plai	Corps should partici- with concerned agen- in the development of an to regulate flood- n development.	See l.g. above.
b. Wild	life Re	sources.	
(1)	Plan (woodla	cor D would require and compensation.	See l.b. above.
(2)	Wetlar	ads:	
	(a) 7 	The new outlet for the wetland near the south embankment should be constructed to the elevation of the existing outlet.	See l.i. above.
	(b) (Wetlands near the sewage lagoons should be maintained or com- pensated.	As stated in 1.j. and 1.m. above, wetlands would be preserved. The 65-acre wetland would be maintained. A permanent wetland would be maintained in the north holding pond.
(3)	All d should nativ plan Conse	isturbed sites d be revegetated with e grasses. Coordinate with the U.S. Soil rvation Service.	See l.k. above. L-27

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Summary of Fish and Wildlife Plan of Development, Fish and Wildlife Service Recommendations, and Method of Incorporation Into Selected Plan (Cont.)

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Recommen	odation	Method of Incorporation	
(4)	Increase the size of the north holding pond from 113 to 167 acres,	Because excess storage is available in the north holding pond, a permanent wetland would be maintained in this area. The size of the wetland would depend on the size of the storm event.	
(5)	The Corps should participate in the development of a floodplain regulation plan.	The State and project sponsors are developing a plan to regulate floodplain development. The Corps will provide technical assistance as required. These regulations would be similar to other floodplain regulations that would apply to how existing developments are modified, which future uses are permitted, and how developments would be constructed. The land management plan in the selected plan requires floodplain regula- tions. See 1.1. above.	

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